1	BEFORE THE WASHINGTON UTILITIES AND
2	TRANSPORTATION COMMISSION
3	WASHINGTON UTILITIES AND ) Docket No. TO-011472
4	TRANSPORTATION COMMISSION,Volume XVIII)Pages 1812 to 1952
5	Complainant, )
6	vs. )
7	OLYMPIC PIPELINE COMPANY, ) INC., )
8	Respondent. )
9	/
10	A hearing in the above matter was held on May
11	21, 2002, at 8:30 a.m., at 1300 South Evergreen Park
12	Drive Southwest, Room 206, Olympia, Washington, before
13	Administrative Law Judge ROBERT WALLIS.
14	
15	The parties were present as follows: THE COMMISSION, by LISA WATSON, Assistant
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25	Joan E. Kinn, CCR, RPR Court Reporter

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PROCEEDINGS 1 2 JUDGE WALLIS: This is a session in the 3 nature of a pre-hearing conference in Commission Docket 4 Number TO-011472, which is a matter involving the rates 5 and charges of Olympic Pipeline Company for service б rendered within the state of Washington. We are here 7 today to hear argument on sanctions, specifically to hear Mr. Brena's argument as to why the circumstances 8 9 leading up to today warrant or constitute violations of 10 either Commission rule or order and then what form of 11 sanction should be provided. We do have some guidance 12 in the Commission's 12th Supplemental Order, in which 13 the Commission determined that issue preclusion was not 14 an appropriate sanction in this circumstance but asked 15 for further proceedings to clarify the nature of the 16 events and to ask for the parties' views on appropriate 17 sanctions.

Let's begin this morning with the parties' appearances, and at this point I would like to know merely your name and the name of the party that you're representing. Let's begin with the moving party here, Zeroso.

23 MR. BRENA: Robin Brena on behalf of Tesoro,24 Your Honor.

JUDGE WALLIS: The Respondent.

MR. MAURER: Bill Maurer on behalf of Olympic 1 2 Pipeline. JUDGE WALLIS: Other parties. 3 4 MR. STOKES: Chad Stokes, Tosco. 5 MS. WATSON: Lisa Watson for Commission б Staff. 7 JUDGE WALLIS: Very good. MR. MARSHALL: And Steve Marshall for Olympic 8 9 Pipeline. JUDGE WALLIS: Very well, thank you. 10 11 Let's begin with brief opening statements 12 from Tesoro and from Olympic, and Mr. Brena. 13 MR. BRENA: Thank you, Your Honor. I would 14 like to begin by first identifying what the problem is. 15 The problem is trying to determine what a representative 16 level of throughput will be for Olympic Pipeline during 17 the period in which the rates that will be set at this 18 hearing will be in effect. That's the throughput issue. 19 Olympic has proposed various and sundry throughput 20 models and amounts. In their initial filing requesting 21 a 76% rate increase with this Commission, they used one 22 throughput level. In the subsequent filing with a 62% 23 rate increase, they used a second throughput number. 24 And as I understand it, they intend to try to change their case at this late date in order to adopt yet a 25

1 third throughput volume.

2 It's a very important issue in this 3 proceeding, because as all the parties are aware, this 4 line is not operating under normal operating conditions 5 and as to -- it's unclear and will be unclear as to when б it's likely to return to normal operating conditions. 7 Stated differently, this line's throughput is artificially constrained, and for what period of time is 8 9 currently unknown. So the challenge is to try to figure 10 out or obtain discovery that indicates what normal 11 operating throughput will be and that allows us to put 12 on a case that demonstrates what a representative level 13 of throughput should be during the period in which the 14 rates are in effect.

15 There have been several changes to this 16 language impact throughput. We have gone through a 17 tremendous amount of effort and time to try to learn how this system works and what factors play into the 18 19 determination of throughput. We know that the 20 artificial constraint currently, the largest one just to 21 cite an example is down time. They have an unusually 22 high level of projects because they are adding to their 23 rate base, and their line will be out of service a good 24 deal, and they are in effect attempting to use that period as a representative level of throughput into the 25

1 future.

2 The discovery, and I won't go through because Your Honor asked that this statement be brief, the 3 4 entire tortured history of trying to get throughput 5 information out of Olympic, but in relevant part, I had asked in the first technical conference for Mr. Talley 6 to be made available. 7 JUDGE WALLIS: I'm wondering if it might be 8 9 better to defer that to your argument, and then the 10 facts would be tied to your proposal for responsibility. 11 MR. BRENA: Well, I intend for these to be 12 very broad and general comments. 13 JUDGE WALLIS: Very well. MR. BRENA: Rather than specific, Your Honor, 14 15 if I may. 16 JUDGE WALLIS: Please proceed. 17 MR. BRENA: And he was not made available during that first technical conference. We asked for a 18 19 second technical conference at which he could be made 20 available, and we asked to sit down with him in person 21 with the documents there, and he was not made available 22 on that sort of basis. He was made available to me in 23 Alaska on a couple of hours notice. 24 Now when we finally did sit down with Mr. Talley, we learned a great deal about the line and 25

about what's important, and he listed out what the 1 2 factors are that impact the throughput on the Olympic Pipeline system. And we talked with him in this 3 4 technical conference concerning what sorts of 5 information may be available so that we could gauge what б the representative level of throughput should be on this 7 line. We asked for that information, it was ultimately memorialized in an E-mail that I sent to Mr. Marshall. 8 9 The E-mail is 11 points, and this is 10 essentially over their compliance with those 11 points. 11 I would note that with regard to each of those 11 12 points, they agreed to provide the information, that it 13 was compelled by this Commission as well as FERC that 14 they do comply this information, and I would note for 15 the record that we haven't had a single response from 16 Olympic's Washington counsel with regard to a single 17 point on this list. We did get a letter from their 18 Washington counsel indicating that with regard to 19 documents that their responses would incorporate the documents of FERC's counsel. And I would like to just 20 21 read just one brief part of that letter. It says: 22 Our response of the WUTC will refer to 23 the documents attached in the FERC 24 responses. So in their letter to us, they said first 25

they were going to respond, and that but in order to avoid duplication of records that they would just refer to those documents produced. As we go through these, there hasn't been -- I would ask Your Honor to ask the question, please show me the WUTC response to this data request in which they have either objected to it or any response.

The legal standard here I think is very 8 9 flexible, allows Your Honor a lot of flexibility with 10 regard to it. I read the Commission's 12th order as not 11 wanting to determine throughput, but not foreclosing the 12 opportunity for factual findings with regard to the 13 failure to provide relevant discovery. Without this 14 discovery, there will be no record, and there will be no 15 record as to what a representative level of throughput 16 will be on this line. They have not presented a 17 representative level of throughput. They have not presented the discovery to any party so that they can 18 19 test whether or not the throughput which will be their 20 third or fourth that they intend to come up with next 21 actually represents a representative level of throughput 22 for the future periods.

I guess I would like to briefly just respond to three of the things that they have said in their various pleadings that we have not had an opportunity to

really respond to. The first has to do with that there 1 2 was some sort of modification to this agreement. We 3 have never agreed to modify the terms of this. I have 4 had one conversation that was with FERC counsel at which 5 I indicated a willingness to consider instead of a full year of 1998 the last six months of 1998 and the last б 7 six months of information with regard to 2001 in order to make it easier for them to comply with this. 8

9 I have read implicitly in many of their 10 filings that somehow there would be a burdon associated 11 with the compilation of the information that they agreed 12 to compile and that they were compelled to compile. All 13 I can say is that they were aware in the technical 14 conferences, they were well aware that they would need 15 to compile this information before they agreed to 16 provide it. And it's disingenuous at this point to go 17 back and say, well, we need to compile this information, we don't have it. Of course they need to compile the 18 19 information, that is what we understood when we made the 20 request. And Mr. Talley's deposition is directly on 21 point, and I asked him in his deposition: 22 So when I sent this request, I 23 understood that the information would 24 need to be calculated from those 25 sources, and that's what you represented

1	to me in the technical conference,
2	correct?
3	To which he responded, uh-huh.
4	So there's no doubt that they knew that what
5	they needed to do was go out and compile information and
6	provide it to the parties so that we would have a
7	representative gauge with which to test all the parties'
8	proposed throughputs.

9 I also want to focus on, you know, what that leaves us with as an intervener or any party or what the 10 11 Commission is left with. What we have proposed in our 12 case is that the Commission merely adopt the normal 13 operations as represented by Olympic in their last approved rate filing by this Commission. They 14 15 represented to the Commission that that was normal 16 operations. They have not suggested any evidence that 17 would suggest that that would not be true. We think 18 that that's the way that this should go, that we 19 shouldn't be in a situation where the only witnesses 20 that are available are allowed to pontificate with 21 regard to the representativeness of their throughput 22 while at the same time not producing information so 23 those opinions can be tested.

24 Finally, I would like to address the issue of the source documents. They have suggested that the 25

1 green sheets are somehow source documents for their 2 compilations. I do not believe that they are. I don't 3 think that, we asked their witness in deposition, and 4 his deposition is attached to our supplemental material, 5 we asked him to go through just very simple calculations б with those green sheets to show us how we would go about 7 doing those compilations, and he was effectively unable to do so. If we're in a situation where what they're 8 9 claiming to be source documents their own engineer can't 10 divine the information from them, then it's improper to 11 refer to them as source documents whatsoever.

12 More importantly from my perspective, you may 13 or may not recall on March 8th I made the point that 14 their July throughput was very, very high and that I 15 thought that that was good evidence that the 16 representative level of throughput should be much higher 17 than they indicated, because in July Mr. Talley represented to me that they had given people time off, 18 19 and so it represents a normal level of throughput 20 without all of these capital projects ongoing. That was 21 on the 8th. My first technical conference with 22 Mr. Talley was on the 15th. It ran late into the day on 23 the 8th, and there was a weekend intervening. He had 24 available to him detailed information with regard to that month that included product composition, that 25

included the use of DRA, that included strips, that 1 essentially he had available to him in three days from 2 3 his products movement group all the information he 4 needed to sit in a deposition and defend that month as 5 non-representative and to explain why. Now, you know, it just can't be that Mr. Talley can get on the phone to 6 7 his product movements group and create a month's worth 8 of information in probably a half a day or a day's worth 9 of work on their part, but somehow that that information 10 could not be available to the other parties or similar 11 information can be.

12 With regard -- there's been much made about 13 the failure to consult on this point. There's nothing 14 much to consult about when there's nothing produced. I 15 mean the order was unbelievably clear, that they were to 16 compile and produce this information. They did not. 17 The Washington counsel did not respond at all. And yet they in their blame the victim fashion have made a big 18 19 issue of our failure to consult. When we were aware that it was inadequate, and I waited to make that 20 21 judgment for a certain amount of time until we had an 22 opportunity to determine what the scope of the sanctions 23 motion would be, we informed Washington counsel of our 24 intention ahead of time to file the motions for 25 sanctions. All I can say is that there's never been an

offer to provide the information. There's only been 1 justification for why it shouldn't be produced. And I 2 3 don't know how much clearer these can be. The, you 4 know, provide a list with down time by month, I don't 5 know how that can be any clearer. It's a perfectly б clear question to which there's absolutely no response. 7 So with regard to these issues, there's no modification, we needed the information, we were forced 8 9 to file both of our cases without it. The Commission is not going to know what, an adversarial context, what a 10 11 representative level of throughput could be. It's 12 whatever their opinions are that could be offered can 13 not effectively be challenged with facts from their 14 system. And this is after they sat here and after --15 there's a long history to discovery in this, the 16 Commission also dismissed this, and within that context, 17 that is the context in which they said they would compile and produce that information and have not. 18 19 You know, I have reviewed the case authority

with regard to sanctions, and my goodness, you know, they have just failure to comply with a routine discovery order at which you disclose the information with regard to the substance of an expert opinion or refuse to provide information on that substance, on the expert's opinion, routinely they disallow that expert.

We will get into the sanctions I'm assuming as a 1 separate topic, and we'll have an a opportunity to 2 3 discuss them, but my review of the case authority in 4 this area suggests that even the failure to comply with 5 a routine discovery order is sanctionable by expert б witness preclusion and has been deemed willful when it's 7 -- when there is not a good excuse for why it is that they did not. And the Western Sea cases is the one that 8 9 I think goes the most to the point.

10 So I quess in summary, you know, discovery 11 has been very difficult in this case. Staff has 12 represented that in 20 years of practicing, they have 13 never been across a case like this, that the regulatory 14 process would grind to a halt if this sort of discovery 15 practice were continued. The Commission expressed grave 16 concerns. Commissioner Hemstad indicated that in his 17 nine years of practicing as a commissioner that he had -- this is one of the most serious issues that he had 18 ever seen. And that was when -- that was in the hearing 19 20 at which they were compelled to produce these 11 items, 21 for which more than half of which they have had no 22 response at all. So I guess from Tesoro's perspective, enough is enough. And we argued against dismissal 23 24 because we didn't think it got to the issues, but we'll also continue to argue for a fair hearing, at which it 25

just simply is not fair for them and there is no excuse 1 for them not to have compiled and produced information 2 3 that would demonstrate whether the level of throughput 4 they're proposing is truly representative or not. 5 Thank you. JUDGE WALLIS: Mr. Maurer. б 7 MR. MAURER: Thank you, Your Honor. On February 1st, Tesoro issued Data Request 8 9 Number 102-C to Olympic: Produce all engineering studies and 10 11 documents, and discuss the design 12 capacity of the pipeline system. 13 Olympic responded in full consistent with Civil Rules 33(c) and 34 of the Washington state rules 14 15 of procedure and replied: 16 The engineering drawings, 17 specifications, and design information on capacity for Olympic's 400 mile 18 system are so voluminous, bulky, and 19 20 expensive to reproduce that Olympic will 21 make them available at its offices in 22 Renton. These documents, including the green sheets, 23 24 were available to Tesoro and its experts for inspection and copying since February 22nd. On February 27th, 25

Tesoro writes a letter to Olympic's counsel identifying 1 problems with Olympic's data responses. Tesoro doesn't 2 3 mention 102-C. On March 8th, for the first time in this 4 proceeding, Tesoro comes up with a problem with 102-C. 5 None of the documents they had submitted to us before б had mentioned 102-C, they had not mentioned it in their 7 motion to compel, and Tesoro's counsel admitted that 8 during the proceeding.

9 So they bring up 102-C in the course of the 10 March 8th hearing. Your Honor presided over that and 11 recalls what occurred there. Tesoro says, there's just 12 too darn many documents. There's a representation in 13 their information that they filed with Your Honor that 14 the further discussions on 102-C were meant to benefit 15 Olympic. If Your Honor were to review the March 8th 16 hearing, you would see that Mr. Brena repeatedly asked 17 for the narrowing of the scope, not for any reason to benefit Olympic, it would be noticeable by its 18 19 inconsistency, but what they wanted to do was they said, 20 well, we want a narrowing of the documents, there's just 21 too darn many documents, Tesoro's counsel says. So they 22 say, we want to get into the room with the engineer and 23 figure out what Olympic's got and then ask them to 24 produce stuff. Essentially what they wanted was for us to take the universe of documents that we had first made 25

available to them on February 22nd, they wanted to sit 1 down with Bobby Talley or a similar person at Olympic's 2 3 headquarters, go over which documents would be 4 responsive to their requests, and have those documents 5 produced. Well, Tesoro's counsel represented that he 6 didn't want a bunch of stuff that wasn't responsive to 7 his request, so we said, sure, we can have Mr. Talley available. But the important thing to remember is that 8 9 this was done because Tesoro said that our initial 10 response produced too darn many documents.

11 During that hearing, Your Honor, you may also 12 recall that Tesoro agreed to E-mail Olympic a list of 13 questions that they wanted Mr. Talley to address and to 14 have documents prepared that would be responsive, not 15 prepared, but to find documents that would be -- would 16 give them information regarding specific inquiries that 17 they might have, not to create new documents, not to 18 create new lists, not to create new averages. Tesoro 19 never did that.

20 On March 15th and March 21st, Tesoro doesn't 21 come down to meet with Mr. Talley to discuss the 22 documents that are available. They hold conference 23 calls. Now I'm not quite sure how one reviews documents 24 without actually seeing them, but this apparently was 25 the case. This was essentially the same story with the

1 OPS documents that Olympic has made available to Tesoro during this proceeding. When we make documents 2 3 available to them, we have to continually and repeatedly 4 ask them, when are you going to come and see them. 5 At the hearing, at the conferences, the б technical conferences with Bobby Talley, Mr. Talley 7 explains to Tesoro that Olympic doesn't keep summaries 8 of batch size, average down time, strip runs, and 9 throughput. This information can be found on green sheets, pump records, invoices, and other sort of 10 11 day-to-day operational information that the company 12 keeps in its business practice. Mr. Talley explained 13 this to Tesoro. And if you refer to the declaration of 14 Bobby Talley, which is Tab P in the materials I sent to 15 you yesterday, Your Honor, you will see the precise 16 level of information communicated to Tesoro during these 17 technical conferences.

12 days, 12 days after the first conference 18 with Tesoro, Tesoro sends an E-mail, not a proper data 19 20 request, not anything that would be, you know, not a 21 supplement to an earlier data request, nothing referring 22 to 102-C, they send an E-mail to Olympic's WUTC counsel. 23 They ask for lists and averages despite Mr. Talley 24 having told them that the material would not be -- does 25 not separately compile this information. And it's

1 important to remember at this point, Your Honor, that by
2 March 27th when this E-mail had arrived, the documents
3 that Tesoro had initially asked for had been available
4 to them and their experts since February 22nd. They had
5 made no effort to actually come down and review those
6 documents in Renton.

7 On April 1st, the FERC ALJ issues an order compelling Olympic to produce certain items by April 8 9 12th. Now it's not clear to me from the statements on 10 the record, and I refer to this in my answer, what 11 exactly the parties agreed to. At some point, Mr. Brena 12 says that we have agreed to produce these lists. It's 13 not clear to me who this we is. I believe that 14 Mr. Miller thought he was talking about Mr. Marshall. 15 Mr. Marshall never agreed to make any such 16 representation. And if you refer to Mr. Marshall's 17 declaration at Tab N, you will see that. So it's unclear. To clear up any of the confusion, on April 4th 18 19 Olympic's FERC counsel sends a letter to Tesoro, and this is a key document. In that document, Mr. Miller 20 21 says, we want to give you -- we want to make clear, it 22 says: We believe that it is useful at this 23

juncture to advise you of what Olympicis able and is not able to produce in

1	response to your E-mail, with respect to
2	both information that may be contained
3	in the green sheets and to information
4	that may not be contained the green
5	sheets.
6	And here's the key phrase, Your Honor:
7	So that we can both make informed
8	decisions as to how to proceed well
9	before the drop dead date of April 12th,
10	2002, agreed to at the discovery
11	conference oral argument on March 28th,
12	2002.
13	And he's referring to the discovery
14	conference at FERC.
15	JUDGE WALLIS: What's the citation for this
16	document, Mr. Maurer?
17	MR. MAURER: It's Attachment D to my answer,
18	and it also is
19	JUDGE WALLIS: Is that B as in baker?
20	MR. MAURER: I'm sorry, D as in David.
21	JUDGE WALLIS: Thank you.
22	MR. MAURER: And it is also Tab K in the
23	material that I had sent to you yesterday.
24	JUDGE WALLIS: Thank you.
25	MR. MAURER: In that letter, saying that we

1 want to make sure what -- we want to be clear with you what is going to be produced so we can proceed before 2 the drop dead date on April 12th. Mr. Miller says with 3 4 regard to the request for lists, lists that Olympic has 5 never prepared before, has always told Tesoro that they don't compile and doesn't have, Mr. Miller quite rightly 6 7 says no such list, for each of these requested lists: No such list is prepared or maintained 8 9 by Olympic, although such a list can be 10 compiled from the green sheet that you 11 have requested by your consultants. 12 Now this is key, because not only had these 13 materials been available to Tesoro's consultants since 14 February 22 and they have been sitting gathering dust in 15 Renton, but Mr. Miller makes clear that, you know, 16 there's no lists that we have. We can't produce lists 17 that we don't have. You can take the green sheets that have been available to you since February 22nd and 18 19 compile the lists. It's also consistent with what Your 20 Honor ordered us to do on March 8th, which is allow 21 Tesoro to confer with Olympic engineers, narrow the 22 scope of documents available to them, and then produce 23 the documents that have so been narrowed.

Now the important thing, another key point,is what happens next. On April 4th, Tesoro receives

this letter. There's no ambiguity in the letter, Your 1 Honor. Mr. Miller says we want to be able to make 2 3 informed decisions on how to proceed well before the 4 drop dead date of April 12th, inviting them to engage in 5 a discussion about these issues. It says we don't have б any lists, we're not going to produce lists because we 7 don't have them. Tesoro responds on April 5th with Mr. Wensel's letter, which is Tab L in your notebook, 8 9 responding to the invitation of Mr. Miller and the 10 statement that we want to be clear on how we're going to 11 proceed before the April 12th drop dead date. 12 Mr. Wensel, Tesoro's counsel, responds: 13 It appears that this summary data which 14 would be responsive to Tesoro's 15 discovery requests is not available. 16 Please confirm with us as soon as 17 possible whether or not Olympic intends to compile the summary data in lieu. 18 That's a key phrase. 19 20 In lieu of producing the source 21 documents. If Olympic doesn't intend to 22 compile such summary information, then 23 we will have to arrange for the source 24 documents to be copied. So in response to Mr. Miller's letter, Tesoro 25

writes back and says, look, either give us the source 1 documents or give us the lists. On April 8th, Olympic's 2 FERC counsel, Ms. Marcil, responds and says, we're going 3 4 to produce the source documents. I should note as well 5 that on April 4th or on April 5th, Tesoro did not file a motion to clarify at FERC, didn't file a motion to б 7 compel at FERC. They knew exactly what Olympic intended to do on April 4th but didn't make any efforts at FERC 8 9 to produce the information that they say they so desperately need now. So Ms. Marcil sends a letter to 10 11 Tesoro's counsel on April 8th and says in effect, well, 12 you said take option A or option B, we take option B, 13 we're going to produce the source documents. No 14 objection from Tesoro, no E-mails, no motions, nothing, 15 nothing at FERC, nothing here, no response at all. In 16 fact, we don't hear anything from Tesoro until April 17 23rd where Olympic's counsel has approached Tesoro and asked are you going to file a motion for sanctions, and 18 I will get to that discussion in a few minutes. 19

20 So at this point, it's their lack of action 21 at FERC, their lack of communication to Olympic, their 22 lack of action here after Olympic had been in the April 23 4th hearing in front of Your Honor and the Commission 24 regarding discovery issues here, you know, I would say 25 that there was a ripe field for them to be able to say

1 that if there was a discovery violation, they would be 2 able to get some sort of action to fix that discovery 3 violation.

4 On April 12th, the deadline that Your Honor 5 set in the April 4th hearing, comes and goes. Now by б this time, Tesoro knew since April 4th that no lists 7 were going to be forthcoming because we don't have any. Again, they don't file anything. They knew at 12:01. 8 9 On April 12th, they knew at 12:01 on April 4th, April 10 5th, that we weren't going to produce a list that we 11 didn't have.

12 On April 15th and 16th, Tesoro finally makes 13 the effort to review the green sheets, which have been 14 available to them since February 22nd. Instead of 15 sending an expert or a consultant or someone who is 16 familiar with pipeline operations, they sent an 17 attorney. Not surprisingly, he has a difficult time deciphering green sheets. As a personal aside, I have 18 19 worked on cases where I have been handed large amounts 20 of highly technical documents, medical records, electric 21 line drawings, things like that, it's usually not 22 incumbent on the lawyer to figure out how exactly a 23 toaster works or a blender or how a particular medical 24 device works. You get an expert to come in, take a look at it, and figure out what that means. 25

On April 16th, Mr. Marshall and I called 1 Tesoro's counsel and asked them if there's any 2 3 outstanding discovery issues that we can address. At 4 this point, Tesoro had known since April 4th that no 5 nonexistent lists were going to be forthcoming. We get -- we don't get the response that yes, produce the lists 6 7 or we're going to file a motion. We don't get any response at all. Tesoro's counsel says that he hasn't 8 9 finished reviewing the documents that have been 10 produced. And Your Honor may recall that you were on 11 the line as well during the discussion of the need for 12 an extension. On April 17th, they move for an 13 extension. In their motion, they say, quote, they say 14 they can't tell: 15 Whether a motion for sanction is appropriate or necessary until they have 16

17 completed the review of Olympic's recent18 discovery productions.

19 They have known at this point for 13 days 20 that we're not going to produce any lists, and they 21 agreed on April 5th that production of the green sheets 22 is sufficient, as demonstrated by Mr. Wensel's letter. 23 They also say at this point that they're going to confer 24 with -- discuss inadequacies with Olympic's counsel 25 prior to filing a motion to dismiss.

1 On April 22nd at the hearing, I'm sorry, at the deposition, Mr. Marshall asks Tesoro's counsel if 2 3 there's any outstanding discovery issues that we can 4 address. This is April 22nd, we're still making efforts 5 to make sure that everything is as we perceived it to б be, that we have complied with -- fully with the 7 discovery requests made to us when we submitted our 8 material on April 12th. We don't hear anything from 9 Tesoro's counsel.

On April 23rd, I asked Tesoro's counsel if a 10 11 motion is forthcoming. There's been a representation 12 here this morning that we were informed that a motion 13 was coming and somehow that this was an attempt to give 14 us an opportunity to address the -- address creating the 15 lists before April 25th when the deadlines were due. 16 That's not quite how it occurred. I asked Tesoro's 17 counsel. We weren't approached. Tesoro's counsel and Olympic's counsel had been sitting in a room together at 18 19 that point for, you know, two or three days, and we had 20 heard nothing from Tesoro about discovery issues. When 21 we had had that discussion on April 23rd regarding the 22 motion for sanctions, that is the first time since April 23 5th that we had heard anything about lists. We hadn't 24 heard a single thing since April 5th about any lists. 25

And in his deposition on April 23rd, Bobby

Talley takes Tesoro's counsel through the green sheets 1 and explains to them how they work. There's been 2 3 repeated representations that somehow Mr. Talley had a 4 difficult time with the going through the green sheets. 5 I have read through the transcript, Mr. Marshall was б there, I think the only difficulty that Mr. Talley had 7 was he didn't have a calculator with him. And if you would go through the transcripts as well, Your Honor, of 8 9 the deposition, you will see that Mr. Talley doesn't 10 have a difficulty with any of this information. He just 11 needs a calculator. One wasn't available to him or one 12 wasn't made available to him at the time.

13 And then inexplicably the discussion on the 14 green sheets stops. It just comes to an end. They 15 could have kept Mr. Talley there for quite some time 16 going through the green sheets. We didn't limit the 17 deposition. But for some reason, Tesoro's counsel just stopped. They also didn't ask to depose the people who 18 19 compile the green sheets every day. Mr. Talley is the 20 vice president of Olympic. He has a good deal of 21 knowledge about the green sheets, but he's not the 22 person who lives with them day in and day out.

Now there's also been a representation in the motion for sanctions and in the further documents filed by Tesoro that we're trying at the last moment to insert

some new information into this case. Olympic has always been -- always made it clear that we intended to update the information on throughput with actuals when they became available, when the entire pipeline was up and running at 80%. On April 12th, we produced this to Staff and to the interveners.

7 JUDGE WALLIS: Could you describe that for8 our record, please.

9 MR. MAURER: I have a handout as well of that 10 information.

11 MR. MARSHALL: I think that is March 22nd 12 that the supplement was made, and the original material 13 was produced back in December, January through the 14 earlier period. It was then supplemented on March 22nd 15 for January, February, and March throughput, actual 16 throughput numbers. But you may recall during the 17 interim rate case hearing, Mr. Grasso, an expert for Tesoro, used a chart showing the actual throughput 18 numbers that we had produced in December and January for 19 20 a long period of time leading up to the incident of 21 1999, following the incident, and as much information as 22 we had to that point, which also included, by the way, 23 the July of 2001 data, which became a subject that 24 Mr. Grasso talked about at some length in the interim rate case hearing. This is a supplement adding three 25

1 additional months that we presented later. 2 MR. MAURER: Thank you. 3 The important thing is that Olympic, I mean 4 Tesoro had this material available to it well before the 5 depositions of Olympic personnel that took place the week, I believe, of April 21st. They didn't ask a 6 7 single question about actual throughput numbers during that entire time. So the representation that somehow we 8 9 were trying to create a moving target by updating our 10 information at the last minute, we have always made it 11 clear since March 22nd and April 12th that we intended 12 to update our throughput information when we had 13 actuals, a sufficient number of actuals to be able to 14 get some idea of what throughput was at 80% pressure 15 with the entire line up.

16 And this kind of brings me to my final point in my presentation, and then I will address some of the 17 points that Tesoro's counsel has brought up, is that 18 19 this information that Tesoro now seeks is largely moot. 20 The best evidence available to the Commission as to what 21 the entire pipeline capacity, I'm sorry, what the entire 22 pipeline can do at 80% pressure on throughput is the 23 actuals of the months when the pipeline has been 24 operating at 80%, the full pipeline has been operating at 80% pressure. I think the Commission recognized this 25

or it recognized the principle of this in its 12th
 Supplemental Order when it said we're not going to set,
 we can't determine rates based on sanctions, it's
 inconsistent with our statutory obligation to set rates
 that are fair, just, reasonable, and sufficient.

And in that regard, basing throughput as a б 7 determinate of rates on Olympic's last filing when the entire system was up and running at 100% maximum 8 9 operating pressure is just not representative of what's 10 going to be going on with the Olympic Pipeline during 11 the rate year. What's also not representative was the 12 actuals that occurred on throughput during the test 13 period, because the pipeline wasn't fully up and running 14 at that time. Throughput numbers were extremely low 15 during the test period, and because of that we took, for 16 purposes of moving ahead, we took the July 2001 numbers 17 and performed some adjustments to them.

But we made clear as early as we could that 18 we were going to be relying on actual throughput 19 20 numbers, and I think that this is the best evidence 21 available to the Commission, it's the best evidence 22 available to the interveners. They had an opportunity 23 to ask questions during the deposition of Olympic's 24 witnesses on this point, but they didn't. And I think that, you know, the bottom line is that it's just the 25

1 best evidence available to the Commission.

2 JUDGE WALLIS: We understand that that will 3 be your argument on the merits in the general rate case. 4 MR. MAURER: Well, I mean that's an important 5 point, Your Honor, is that Tesoro continued in their б informational filing to request that throughput be set 7 through the motion, on the basis of the motion for 8 sanctions. The Commission has clearly said that they're 9 not going to do that. They have indicated that they 10 don't think monetary sanctions are appropriate. They 11 indicated at the April 4th hearing they don't think 12 dismissal is appropriate. So I'm not really sure what 13 sanctions they're looking for now. The one sanction 14 that they're seeking is simply not available to them. 15 JUDGE WALLIS: We will have the opportunity 16 to address that topic later this morning. 17 MR. MAURER: Finally, I should note that also during the March 8th hearing, Tesoro's counsel 18 19 repeatedly talked about the importance of having actual 20 numbers regarding capacity and throughput, said it was 21 the most important issue in the case. And we have 22 responded by producing the numbers representative of the 23 pipeline capacity at 80% for the full 100% of the 24 pipeline. And in addition, we also have, Olympic has also made available to us, and we will be supplementing 25

the data requests to produce this information as well,
 Olympic has just made available to us the April numbers
 as well.

As Mr. Marshall mentioned, Mr. Talley had information regarding the July time frame because of the interim proceeding. It was an issue in the interim proceeding, and it was a discussion during that. That's why that information was available.

9 JUDGE WALLIS: Could you explain that,10 please.

MR. MARSHALL: Yes, Mr. Brena mentioned that Mr. Talley somehow in --

13 JUDGE WALLIS: Yes, we recall that.

14 MR. MARSHALL: -- was able to come up with 15 the July numbers. In fact, the July issue had been an 16 issue since the hearing back in January for the interim 17 rate case where Mr. Grasso testified on a chart that he had prepared that this was an unusual situation, this 18 19 July seemed to be a very high number, 310,000 barrels 20 per month. We then went back and asked Mr. Talley, 21 well, what went on there. And, of course, Mr. Talley 22 was asked in his deposition, what about July of 2001. 23 And Mr. Talley said, well, there were a number of odd 24 circumstances then, we had come off of a large number of down time, we told all of our crews to go away so that 25

1 we weren't doing any repair or other work on it, we had unusual fungibility in batching so that there was a 2 3 uniform product mix, which meant you could pump a lot 4 more without having to do it in batches, and he added 5 several other factors that were unusual for July. When б asked, how do you know they were unusual, Mr. Talley 7 explained in his deposition that you know because you hear reports from the field, and 24 hours of down time 8 9 in a single month is highly unusual, kind of like traffic around here, is it unusually bad or not, you 10 11 gain that by experience. But July was not a 12 representative month because of the unusual factors. 13 July was the basis upon which Cindy Hammer

14 presented her original rate case filing, and all of the 15 numbers on throughput were based on adjustments to that, 16 trying to make adjustments based on what down time might 17 ordinarily be. Because by that time, by the time the FERC filing was made in August, all we had was one month 18 of July throughput at 100% of the system being up 19 20 although at 80% pressure. Since that time, and as we 21 discussed in the interim rate proceeding and as we have 22 produced hundreds of documents on what actual throughput 23 was, and Your Honor may remember we produced them by 24 segment, by -- we did it by Tosco, Tesoro, Arco, and Equilon, we did it by destination, we have produced by 25

December hundreds of documents on throughput even though the throughput was not an issue for the interim rate case proceeding. We then proceeded to supplement that, and at every turn we said this further proves that the July numbers were an unusual set of numbers.

б Mr. Talley also testified in his deposition 7 that these factors on batch size, down time, product 8 mix, and so forth vary so tremendously that there's no 9 average that you can divine. There's no kind of 10 standard that you can have. You just go by experience. 11 Sometimes a refinery like Tesoro will nominate product 12 to be moved, and then they won't ship, and so you don't 13 have throughput because refineries just fail to put 14 product in the pipeline.

15 But the actual course of actual throughput 16 once you have 10 months, as we do now, is the best way 17 to obtain an average. If you want average down time, you look back 10, 12 months if you have that 18 19 information, and you can calculate what's the average 20 throughput. And the average throughput is a product of 21 all of the factors that affect it, including batch size, 22 down time, DRA, and so on.

So Mr. Talley in preparation for his
deposition revisited, of course, the issue that
Mr. Grasso had first raised in January. And he came

prepared, as you might expect, to address the issue that had been already highlighted back in January, why was July 2001 an odd unusual month. And that explanation, that deposition testimony, is on the record, Mr. Talley explained that. So the idea that we had -- that Olympic had just a day and a half or four days to go through and compile that information is not correct.

8 Mr. Talley, and I was there for the 9 deposition of course, was very forthcoming in looking at these green sheets. The first thing he noticed was that 10 11 the green sheets were in two parts and that counsel for 12 Tesoro had transposed the two. So the initial 13 difficulty he had with the green sheets was that one 14 segment was put to the right when it should have been 15 put to the left. He corrected that. And then he went 16 down and he proceeded to say, well, if you look at these 17 red numbers, here's how you determine the batch size. 18 And when you have a gap in this, it means there's down 19 time. When you have this, you have that. And Mr. Brena 20 asked, well, can you determine how much jet fuel. And he said, well, I would need the code sheet for that, and 21 22 no code sheet was provided then. A second time asked 23 about code sheets, and Mr. Talley said I need to have a 24 code sheet for that. Third time the code sheet which Olympic had provided through FERC counsel was made 25

available, and then inexplicably Tesoro didn't ask any further questions about what amount of jet fuel or some other type of product using the codes. There's no question about, Mr. Talley, now you have the codes, can you determine for us what batches were here and what batches were there.

7 You do need a calculator to sit down and go 8 through this, and you have to go through each day, and 9 each day has multiple entries. But this is nothing that 10 a Tesoro expert such as Mr. Grasso or somebody else 11 familiar with this could not have done back in February 12 of this year when the green sheets were first made 13 available. They could have sat down and done these 14 calculations. There's no declaration from any Tesoro 15 expert that they could not derive the information on 16 down time, batch size, and so forth from these green 17 sheets, that they had the time to do it, none whatsoever. In fact, there's no statement by Mr. Talley 18 that he couldn't do it at the deposition had Mr. Brena 19 20 wanted to continue on with the deposition. And the one 21 part of the deposition that Mr. Brena quotes about 22 Mr. Talley acknowledging that he was going to prepare 23 this information for him is simply taken out of context. 24 Mr. Brena asked:

25

Question: And if I asked about average

1	batch size, the information would have
2	to come off the green sheets or the
3	pumping orders?
4	Answer: Correct.
5	Question: Okay, so when I sent this
б	request, I understood that the
7	information would need to be calculated.
8	That's in the passive voice, would need to be
9	calculated.
10	From these sources, and that's what you
11	represented to me in the technical
12	conference, correct?
13	And Mr. Talley in his declaration says just
14	that. Yes, I told Mr. Brena that you could calculate
15	this. There's no there's no volunteering by
16	Mr. Talley either at the technical conference or in the
17	deposition that he was going to do it. He was simply
18	affirming that you, Tesoro with your experts, can do
19	this. And they could have, they could have starting on
20	February 22nd. They could have in the deposition. They
21	could have they could have during the exchange of
22	information on April 4th and 5th, days before the April
23	12th deadline, have brought this to somebody's attention
24	and said, this isn't what we meant, we meant that we
25	wanted you guys to do this compilation. There's a

disconnect here. We better get this clarified. 1 Instead, the clarification, it's quite clear from 2 Mr. Wensel's letter, he said, okay, we know that you're 3 4 not agreeing to produce this information. 5 JUDGE WALLIS: Mr. Marshall, could you use the portable microphone or else grab one of the mikes. 6 7 MR. MARSHALL: I will just sit down. It's the April 5th letter from Tesoro's 8 9 counsel where this came up. And again, it was on April 10 8th, again four days before the April 12th deadline, 11 Lori Marcil from Olympic's FERC counsel says, you're 12 right, Mr. Wensel, we're going to take the option B, 13 we're going to give you the source documents from which 14 you can derive the information. All Mr. Talley has done 15 in his deposition and his declaration is to affirm that 16 yes, indeed, if you took the green sheets and the other 17 information, pumping orders, DRA invoices, because there are invoices on the DRA stuff showing how much was put 18 in to the system at any given time. You can just look 19 20 to see how much we bought and understand how much DRA 21 was put in there. But batch sizes, product mix, how 22 much down time there was, those can be calculated from 23 the green sheets. It just takes a long time to do. 24 Tesoro had that long time if they had come down to Renton on February 22nd and zeroed in on this type of 25

1 document.

2 The Civil Rules are quite clear when you have 3 voluminous documents that are difficult to produce, and 4 there's no question that these are voluminous, difficult 5 to produce. They cost \$7.50 a page to do the color б copying, and they're in two segments, so we weren't 7 making up information about are these voluminous, just these alone. This doesn't account for the hundreds of 8 9 thousands of other design documents showing how the pumps were situated, you know, the diameter of the 10 11 pipes, and all of these other things, which we thought 12 102-C actually referred to when we gave the initial representation. Today there's been no Tesoro person who 13 14 has come down to Renton to inspect or copy these 15 documents as the Civil Rules provide for. We had to ask 16 Mr. Brena about the Office of Pipeline Safety documents. 17 There were eight banker boxes of those. And it was well over a month before anybody came to take a look at 18 19 those. And I don't see any -- I don't see any reference 20 in the testimony to the Office of Pipeline Safety 21 documents either.

This whole thing about compliance with an order is compliance with a FERC order. Our Commission piggybacked on the FERC order and piggybacked on the FERC deadline date of April 12th. The entire question

here revolves around did Olympic comply with the FERC 1 order on producing documents that it had available, and 2 3 that's why the correspondence exchange between Olympic's 4 FERC counsel and Tesoro's counsel is pertinent. Today 5 we have absolutely no indication that FERC views what б Olympic did as any kind of a violation of its order. 7 There's been no motion at FERC to compel documents, no motion at FERC for sanctions, no motion at FERC to 8 9 preclude issues, even though FERC will take into account 10 more than two thirds of the revenue requirement in this 11 proceeding. There is no evidence of any violation of a 12 FERC rule. So we've got the cart before the horse. 13 We're trying to determine what a FERC order said and did 14 without any kind of a FERC motion or proceeding.

15 And the exchange again between Mr. Brena's 16 associate, Mr. Wensel, Mr. Miller, and Lori Marcil, is 17 absolutely clear. We had two options, and we took the option that we thought that they could absolutely make 18 their determinations from, which is produce the green 19 20 sheets. To this day, I don't know why Tesoro stopped 21 asking Mr. Talley questions about the green sheets. 22 They say we didn't make an expert available to go through the green sheets. Mr. Talley was. He was not 23 24 in his own mind perhaps the best expert, but he was better than anybody that I can think of other than maybe 25

one other person there at Olympic. And if Mr. Talley had gotten stuck on some particular calculation that Mr. Brena wanted, we don't know that that would have happened, there's no -- there would have been no problem in having somebody else come in too. We haven't limited Mr. Brena on that.

7 So the solution to this was well within Tesoro's hands. They could have come on February 22nd, 8 9 looked at the documents. Didn't do it. They could have 10 clarified this whole issue before the deadline of April 11 12th. They didn't do it. They could have taken the 12 green sheets and asked the experts, Mr. Talley and 13 others, to interpret it for them if they couldn't do it. 14 They didn't do that. And they haven't produced any 15 evidence by way of declaration or affidavit that their 16 experts are incapable of doing the calculations that the 17 green sheets require them to do.

The best evidence of actual throughput has 18 been produced. Green sheets, actual throughput records 19 20 by the hundreds, it's all there. Mr. Brena and Tesoro 21 would rather have a determination based on throughput 22 from 1998-1999, because that would produce a very low 23 revenue number, very low price per barrel. That's why 24 we're here. In 1999 throughput declined significantly from what it had been set in the prior tariff. 25

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MR. BRENA: Your Honor. 1 2 MR. MARSHALL: If there had been an automatic 3 adjustment mechanism to --4 MR. BRENA: If I may, please, my 5 understanding of this process was is that it was to be brief statements on both sides. I have listened to full б 7 arguments by both counsel for Olympic, and so I would request an opportunity, a brief opportunity, to respond 8 9 to some of the things that they're saying. JUDGE WALLIS: I think that our brief 10 11 statements of what we were going to demonstrate did from 12 the outset get into an actual demonstration of what we were going to demonstrate, so I find it difficult to 13 14 constrain Olympic's counsel. 15 I will note again that the issue of whether 16 the actual 98-99 data or whether the actual 2001-2002 17 data are appropriate for measuring throughput actually is a matter for the Commission to determine upon 18 19 evidence, and I would ask that we not argue that now but 20 merely acknowledge that Mr. Brena thinks one set of data 21 is appropriate, you believe another set of data is 22 appropriate. When we get to the hearing, you will each 23 present the information that you have, and the

24 Commission will decide that.

25

MR. MARSHALL: I guess my point is that in

1 addition to the green sheets where you can derive specific information about what's happening with batch 2 3 size or down time and so on, the actual throughput 4 numbers represent a compilation of all the factors. And 5 so it isn't just the green sheets from which you can determine what's going on with the throughput, but it's 6 7 from all the other records that we have been producing since the November-December time frame and that 8 9 Mr. Grasso and others have had since that time. So if 10 anybody needed to get behind any particular month and 11 take a deposition and say, okay, why was February the 12 way it was or March or give us some more explanation for 13 why this number is at this level, that could have been 14 done, and that wasn't done either.

15 So the -- Olympic has produced and has had 16 available since at least February 22nd, if not before, 17 all documents that it has in its possession regarding throughput, down time, DRA, everything available in 18 19 Renton. It's only because Tesoro never came to Renton 20 to look at this that we have an issue. Never had its 21 experts take a look at this stuff. As far as we know, 22 none of Tesoro's experts have even looked at the green 23 sheets to make a determination on their own whether they could derive this information. No declaration, no 24 25 evidence of that.

I I did take up more of your time, but it was because of that interim rate case proceeding that we began to focus on this issue for Mr. Grasso, and that's what I started out to discuss, and I went longer than I thought.

6 JUDGE WALLIS: Does that conclude Olympic's
7 presentation?

8 MR. MAURER: We had specific responses to 9 some of the things that Tesoro made in their opening 10 statements, but if Your Honor prefers, I can defer that 11 until later. It's really up to you.

JUDGE WALLIS: I think to capitalize on the momentum that we have going for us and still allow Mr. Brena to make his points and respond to yours, it would be appropriate to take those now.

16 MR. MAURER: Okay. Just very quickly, Your 17 Honor, Tesoro's counsel represented that there was no modification to the agreement regarding production of 18 19 the lists that don't actually exist. The April 5th 20 letter very clearly says produce the summaries or 21 produce the documents, the green sheets. In the April 22 5th letter, they refer to the green sheets as "source 23 documents". In their information that they filed with 24 the Commission on Friday, they called them "alleged source documents". Today they say that they're not 25

source documents. So I think you're beginning to get a
 little of the flavor that we deal with when we're
 discussing this issue.

4 Tesoro's counsel said that they do not feel 5 that they should have the burdon of compiling the 6 information. I would point out to Your Honor the order 7 from the U.S. West case in 1997 that's cited in our answer where U.S. West was asked by Public Counsel to 8 9 produce cost studies that it had not made, and the order 10 clearly says you don't have to produce something you 11 didn't do. If you have the cost studies, produce them. 12 If you didn't do it, don't produce them, you're not 13 obligated to produce them. And in addition, Tesoro was 14 aware by March 15th that, as Mr. Talley states in his 15 declaration, that there was going to be no summaries, 16 that we were not going to compile the information. 17 Mr. Marshall already discussed the statement during Mr. Talley's deposition where Mr. Brena asked him in a 18 19 passive voice, do these things need to be calculated, 20 and Mr. Talley said yes, and Mr. Marshall has already 21 made that point.

Tesoro's counsel also represented that they needed the extension of time to file their motion for sanctions because they needed to come up with the appropriate sanction to ask for, because they had

1 already known since April 4th that there was going to be no list produced because no list existed. At the April 2 3 4th hearing, I specifically remember this occurring, and 4 Your Honor may wish to take a look at the transcript, 5 Tesoro's counsel recommended this sanction during the б April 4th hearing, so that the idea that they needed 7 another week to decide something that they had already decided on April 4th doesn't make a whole lot of sense 8 9 to me. So with that, I will just stop.

JUDGE WALLIS: I have a couple of questions. How do you now compile the information that is presented on the end up document, page 1 of 1. I'm not asking for a detailed technical step by step analysis, but a general description of where these numbers come from and how they came to appear on this sheet.

16 MR. MARSHALL: I can probably speak to that, 17 because this came up back in December, January when we were trying to compile that information. They come from 18 mostly from the invoices sent to the customers, the 19 20 shippers. So you compile everything that the shippers 21 ship, and that becomes the basis. When you bill, you 22 have to bill by the barrel, and so you -- once you know 23 how many barrels that you have shipped by which shipper, 24 all you do then is just add them all up, and you get 25 that. And that, you know, you're obviously trying

because you have a vested interest in making sure that you capture every barrel that you're shipping. To do that and do that correctly, it has to withstand any challenge that a shipper might make, and that's where they come from.

б And that was an issue that was discussed in 7 the interim proceedings, you know, how did we derive that information. Mr. Talley also talked about that 8 9 too. He talked about not only can you get some of this 10 information from green sheets, but he said shipper 11 invoices do this too. You can learn down time from 12 shipper invoices if you had add them all up and then you 13 figure out what you have. And if somebody nominated 14 something and they couldn't ship during that time, you 15 know that that was because there was not capacity in the 16 system.

17 JUDGE WALLIS: Do you have comparable
18 information for the period for which Mr. Brena is asking
19 information?

20 MR. MARSHALL: Yes, and we produced that, 21 Mr. Grasso's chart. You may remember the spikes, and I 22 pointed out when it was in 2000, June of 2000 that BP 23 Pipelines came in as the operator. And there was quite 24 a bit of information on the level of throughput month by 25 month prior to that time. And I pointed out on a line

where Olympic came in and then where -- or where BP Pipelines came in and then where BP bought out the GATX shares. We could identify that by month. So all of those monthly statistics were produced way back as far as I believe that Tesoro has ever asked for. And those monthly numbers have been in this case since at least December going back.

The only thing we didn't have, of course, in 8 9 January is we didn't have the, by the time of the 10 hearing, we didn't have the January, February, or March 11 numbers because that hadn't happened yet. But as soon 12 as they did, I think we were asked by Commission Staff 13 to supplement our throughput numbers, actual throughput 14 numbers, as soon as we got them, and we agreed to do 15 that. And also in a discussion of that supplementation, 16 we were asked, well, how do you derive those, and it was 17 -- it was stated that we derive them largely through the 18 invoices.

19 JUDGE WALLIS: Why is not the information 20 that you have a source from which you could respond to 21 Mr. Brena's requests for information?

22 MR. MARSHALL: Well, the green sheets do have 23 -- I mean all of these documents that have been 24 available since February 22nd, if you want to determine 25 any particular issue on let's say what type of product

you're moving, did you move it in jet fuel that month or 1 not, you could look at the green sheets and make that 2 determination. Back in February, we didn't know, what 3 4 do they want from this. They just said produce 5 everything that you have on design capacity and throughput. So we said here it is, come and take a look б 7 at it. If you wanted to figure out -- each one of these factors has an impact on how much the throughput will 8 9 be, you know, whether it be down time or batch size or 10 somebody -- some shipper just not having the product to 11 be shipped, but there's no separate breakout of those. 12 Olympic does not keep separate records saying, okay, 13 this month the throughput number was at -- let's take 14 February, you can see that the throughput on the barrels 15 per day was 255,749 barrels per day. 16 JUDGE WALLIS: Do you continue to claim that these numbers are highly confidential and protected? 17 MR. MARSHALL: They are. 18 JUDGE WALLIS: Then you may wish to merely 19 20 point to the number rather than reciting it into the 21 record. 22 MR. MARSHALL: I should do that. 23 So one question might be why, why would you 24 have that number in February versus another number say

in December that would be, you know, significantly

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higher. Well, first, February is a shorter month. 1 Second, you could have had changes in the product mix, 2 3 you could have had less fungible products going through 4 the pipeline. You could have had shippers that failed 5 to ship. You could have had more down time than normal. б But the point that Mr. Talley made in his technical conference was that we don't -- Olympic does not break 7 out each of these separate factors in a separate way. 8

9 If Tesoro wanted to address a specific 10 factor, and we may or may not know why they want to do 11 that, let's say they wanted to focus on what type of 12 product was through, they can do that from the green 13 sheets. They can also determine from the green sheets 14 and from the invoices and from the pump orders down time 15 for a particular month. That's just not the way it's 16 done at Olympic. And in order to make those 17 compilations, in order to take that time, as Mr. Talley pointed out in his declaration and during the technical 18 19 conference, would take a lot of time.

20 Now we -- Tesoro had that time if they had 21 started to do this in February. In fact, we might have 22 been able to help them out in February. But by the time 23 they came to Mr. Talley in his deposition, and remember 24 there was -- there was nothing prior to Mr. Talley's 25 deposition or prior to the filing of the motion that

said, gee, the letter from Mr. Wensel's associate, by 1 the way, we've got that wrong, we really do need you to 2 make these lists. They never said that. In fact, when 3 4 we were on the phone with Your Honor talking to 5 Mr. Brena on the 16th of April, there was no mention б that, gosh, these lists really do need to be compiled 7 and we have a real problem here. By the time the depositions took place -- and by the way, we hadn't even 8 9 gotten the motion to compel during the depositions. The 10 motion to compel came after the depositions. So what's 11 happened to us is that they have taken away all the 12 runway. In fact, I think by the time the motion to 13 compel that Mr. Brena has made here in this case, Tesoro 14 had already filed its FERC testimony regarding 15 throughput, so they didn't even file a motion to compel 16 to derive the numbers that they needed to file their 17 testimony at the FERC.

JUDGE WALLIS: What I would like to focus on 18 now is the kind of information that Olympic has. You 19 20 have presented your view of the time line and how the 21 parties exercised their responsibilities to secure and 22 provide the data. Does your marketing staff have any 23 information of the sort that Mr. Brena is requesting? 24 MR. MARSHALL: No, the only -- the product 25 movement group keeps the green sheets. The billing

people keep the invoices for shippers who have been 1 2 billed. The pumping orders are kept by the product 3 movement group. All of those are documents that have 4 been made available. But again, if you want to try to 5 figure out what the average down time is for a month or б the total down time for the month, you would have to go 7 through the green sheets in particular to try to derive that number from the green sheets. It's a time 8 9 consuming process.

JUDGE WALLIS: Does the product movement 10 11 group have the responsibility of scheduling shipments? 12 MR. MARSHALL: They get nominations from the 13 shippers, and then they do schedule the amounts from 14 each shipper. Sometimes the shippers don't ship the 15 product, but they're the ones that -- I think they're 16 the ones that do the scheduling. Mr. Talley's 17 deposition goes into that in some detail.

JUDGE WALLIS: How do they accomplish
scheduling without information of the sort that
Mr. Brena is asking? Is that information not integral
to the scheduling process?
MR. MARSHALL: No, it isn't, because it's not

23 known sometimes whether you're going to have down time 24 or not. Down time can result from things beyond your 25 control. Sometimes you can schedule down time if you

1 know that there's going to be a major segment of the pipe that has to be removed, then you might know that 2 3 then. But you don't necessarily know when the down time 4 is going to occur, because other things, pumps may fail, 5 you have other outages, you have concerns about an б anomaly that's been reported, a surge in pressure. So 7 you really can't say based on scheduling what kind of 8 down time that you're going to expect.

9 What you can figure out from all of the 10 information here on the amounts that have actually been 11 moved, generally speaking what you're dealing with in 12 terms of your limit. And, you know, the average is what 13 it is, and that kind of sets the tone for trying to 14 figure out what's going to be the maximum that you can 15 reasonably expect to get out of the system in a 16 particular month. But there's no -- there's no kind of 17 prescheduling where people have to figure out ahead of 18 time, are we going to have, try not to use a number 19 here, are we going to have 20% less than we had the 20 month before or not.

21 JUDGE WALLIS: So it comes down to reading 22 end trails?

23 MR. MARSHALL: No, it comes down to reading 24 the green sheets which show the product movement after 25 the product is moved. And it really is an after the

fact situation. It's kind of like traffic on 405 or I-5 1 on a day, is it going to be bad, well, it's always bad, 2 3 but is it going to be really bad, well, it depends, is 4 there an accident that day. That's a throughput system 5 too, how many cars can you put through in a given day in a given number of hours, and there is capacity limit б 7 because there are only so many lanes. And we have that situation here, and the pressure is kind of like the 8 9 speed limit. The speed limit has been reduced, so 10 you're going to have fewer cars being able to be moved 11 through. So you have a general sense for the 12 limitations on the system.

13 But any given day you can have things that 14 will throw you off. And if you have enough of those in 15 a month, you're going to have reduced throughput. And 16 that then gets reflected in the invoices and it gets 17 reflected in the green sheets. So you can do that on an after the fact basis. And if you have enough 18 information over enough months of time, you can say, 19 20 well, we've got a pretty good representative sample of 21 what's been happening and therefore what's likely to 22 happen in the future.

JUDGE WALLIS: Very well. I would like to break now, but before I do, I would like to ask Tosco and Commission Staff if you have any comments at this

juncture, understanding that we're going to go back to 1 2 Mr. Brena for a further exposition and response. MS. WATSON: Not at this time. 3 4 MR. STOKES: I have nothing to add, Your 5 Honor. JUDGE WALLIS: Very well, let's take a 15 б minute break. 7 8 (Recess taken.) JUDGE WALLIS: Let's be back on the record 9 following a morning recess. Mr. Brena, the ball is back 10 11 in your court at this time. 12 MR. BRENA: Thank you, Your Honor. 13 Let me begin --JUDGE WALLIS: Before we proceed, let me say 14 15 that we have an outer limit of 1:00, and in order for 16 people to do necessary things before 1:00, it's a 17 practical limit of about noon, which gives us about an hour and a half. So our coach will turn into a pumpkin 18 19 in about 90 minutes, and please time your arguments 20 accordingly. 21 MR. BRENA: Thank you, Your Honor. 22 Well, let me begin by what wasn't addressed 23 at all, and I'm reading from the Commission order of 24 April 4th.

The Commission will direct that the

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1	respondent to reply to the Commission
2	Staff's data request no later than noon
3	on Tuesday the 9th and intervener's
4	request no later than the FERC
5	established date of April the 12th.
6	That is the language in which the Commission
7	compelled them to produce the compilations which are at
8	issue here. They didn't. We can go through the blame
9	the victim endlessly, they didn't. I have a suggestion,
10	a rather novel idea, of how they could have avoided this
11	entire motion for sanctions, complied with the
12	Commission's order to compel. Can't be cleaner, can't
13	be simpler.

14 They have not directed Your Honor to a single thing filed at the WUTC or in response to the discovery 15 16 that was served on them at the WUTC. Their only letter 17 indicates, our response at the WUTC would refer to the 18 documents attached in the FERC responses. They are 19 trying somehow to incorporate objections of their FERC 20 counsel or positions of the FERC counsel in a separate 21 proceeding. When it's been to their advantage to distinguish those two, they have. But now it's not, 22 23 because they did not send a single letter, they did not send a single response, they did not respond to a single 24 25 thing that the Commission ordered them to compel that's

at issue today. And now they're here trying to blame
 Tesoro for that failure.

3 The factual representations of the timeline 4 that they laid forward even in their attempt to blame 5 the victim are false. They have indicated that since б January they were aware of the July issue, which is 7 true, but they were -- they suggested and implied that somehow that some time between now and -- January and 8 9 now it took Mr. Talley to put the information together. That is directly contradicted in two places in 10 11 Mr. Talley's deposition. I asked him: 12 Question: Okay, and so in that day and 13 a half of work time, the products control group produced for you 14 15 information relevant to the evaluation 16 of July, correct? 17 Answer: That's right. End of answer. That's in his deposition on 18 page 83 and 84. Later, after a break: 19 20 Question: Okay, that's the process your 21 products movement group went through in 22 a day to do all of July? Answer: That's my understanding. I 23 24 don't think it was a day. I looked at your letter again, and it looks like we 25

1	met on Friday and Thursday, so I asked
2	for the information after I talked with
3	you the first time, so it looks like
4	there was the weekend and four days
5	between our conversations.
6	It is patently false that Mr. Talley has been
7	doing anything with regard to these issues since
8	January, and in two different places he confirms that.
9	They suggest that the green sheets were made
10	available to Tesoro since February 22nd. That is false.
11	In their response to 102-C, they indicated that the
12	schematics for the pipeline were available in Renton.
13	Nobody mentioned the green sheets until we finally got
14	Mr. Talley in a technical conference. Bear in mind,
15	Your Honor, and you were there, when I asked
16	specifically that Mr. Talley be made available prior to
17	the February 22nd discovery so that we could go through
18	with him the throughput information, he was not made
19	available notwithstanding we sat up in Renton for two
20	days. He was not available to meet that discovery date.
21	When he finally did become available, and the first date
22	was March 15th, that's the first time we ever heard that
23	the green sheets could conceivably be source documents.
24	So somehow they're trying to bootstrap on them offering
25	us schematics of the pipeline a month earlier. That is

1 false.

2 There was never a mention that the green 3 sheets would be made available, nor was there any reason 4 to be, because there was no indication as to what the 5 relevance would be of the green sheets. They completely б misinterpreted our data request and interpreted that to 7 mean here are the schematics, the engineering schematics 8 of the pipeline, when we were asking for calculational 9 throughput information. We have no interest in looking 10 at every schematic of every pipeline. It doesn't matter 11 to the case. Of course nobody showed up. It would have 12 been a complete waste of our time. 13 Next, somehow, even assuming the

14 correspondence with FERC counsel is relevant to whether 15 or not they complied with this Commission's order -- and 16 let me just stop there. FERC counsel has not appeared 17 in a representative capacity to this Commission. Olympic's counsel are before the Commission. They did 18 19 nothing, not a little bit, but with regard to the issues 20 that are before Your Honor, they did nothing. But even 21 assuming that the correspondence with the FERC counsel 22 can somehow be used to their advantage in a separate 23 proceeding, which I do not concede, which is false, they 24 have separately answered all through this proceeding, then Mr. Wensel's letter is made to say something it 25

doesn't say. They sent us a letter on April 4th, and in 1 the letter they have left out some very important parts, 2 3 and I'm reading: 4 Olympic agreed to provide and the 5 presiding judge compelled Olympic to б provide among other things materials and 7 information responsive to the request you made in your E-mail to Steve 8 9 Marshall dated March 27th, 2002, pertaining to Olympic's capacity and 10 11 throughput. 12 There is an affirmative judicial 13 representation that the things in my E-mail to 14 Mr. Marshall they agreed to provide and were compelled. 15 That's the way the letter starts. Then they say, we 16 believe that it's useful at this juncture, days before 17 the FERC testimony is due, to advise you what FERC is able and is not able to produce, and they go through and 18 19 list what Olympic is able and not able to produce. 20 There was no negotiation, as I mentioned, with FERC 21 counsel. We had one conversation at which I agreed in 22 principle to the limiting of this information to the 23 last six months of '98 and the last six months of 2001, subject to both of our checks. They sent us a letter 24 25 saying they weren't going to produce what they were

1 compelled to produce. Mr. Wensel's letter is in 2 response to that affirmative statement by Olympic, we're 3 not going to do it, it's not available to us. And what 4 did he say. And the sentence that they left out of his 5 letter is, if Olympic doesn't intend to compile such 6 summary information, then we will have to arrange for 7 the source documents to be copied.

8 MR. MAURER: May I interrupt at that point 9 and state that we, in fact, did reference that sentence 10 in our presentation this morning to Your Honor.

11

MR. BRENA: Okay.

12 Mr. Wensel's letter, which Olympic's counsel, 13 it wasn't correspondence to them, it wasn't even 14 correspondence in this proceeding, had nothing to do 15 with their obligations to comply with this Commission's 16 order to provide the information and was after a letter 17 where Olympic said it wasn't going to. And let me point out that Olympic's counsel in this proceeding went 18 19 through the informal conferences of Mr. Talley at which 20 it was well known that they didn't keep these records, 21 that he would have to compile them. That's critical. 22 So FERC counsel wasn't there. So at the time that it 23 was compelled, they knew that they had to compile this 24 information, but they refused to compile it even though they knew they would have to prior to agreeing to 25

1 provide it. And WUTC counsel sat in the room and knew what Mr. Talley had to say, and yet still they're trying 2 3 to bootstrap on FERC's counsel's misunderstanding of 4 what happened at the technical conference. Mr. Wensel's 5 letter can only be understood as facing the fact that Olympic was again refusing to produce information and so 6 7 to get as quickly as we could to what they represented 8 to us to be source documents.

9 Now there's several representations with 10 regard to whether or not even Mr. Talley can divine any 11 information out of these green sheets. When Your Honor 12 reads his deposition which is attached, you can reach 13 your own conclusions. And they have made a mystery out 14 of why we quit asking this witness questions after the 15 code sheet was provided. First of all, Mr. Talley 16 organized the green sheets in the wrong order, not 17 counsel for Tesoro, and then later acknowledged his mistake and corrected it. He didn't even know which 18 side of the sheet went on which side. Secondly, the 19 20 code sheet that Mr. Marshall has represented when it 21 appeared counsel for Tesoro quit asking questions didn't 22 allow Mr. Talley to answer any of the questions. And, 23 in fact, Mr. Marshall represented that Mr. Talley could 24 have determined the jet fuel from that sheet. That 25 sheet is attached to our supplemental information and

contains none of the codes necessary to break out the
 products on the green sheet.

3 In the informal conference, Mr. Talley, and 4 in the deposition, qualified his answer time after time 5 with regard to what information was available. He kept referring to the products movement group. So when Your 6 7 Honor reads through his deposition, it seemed like there 8 must be some better way to get this information. And 9 Your Honor's question, perhaps Your Honor's last 10 question, how can you schedule a line if you don't know this kind of information, goes to the heart of our -- of 11 12 how incredible their whole position is.

13 I have with regard to their nomination 14 process, and they send these out every month, a June 15 nomination detail at which they announced all of their 16 shippers for June of 2002, that the line will be shut 17 down for five days in June. They not only keep track of it off the green sheets, but they notify their shippers 18 with regard to some of the information. This is down 19 20 time, scheduled down time. Mrs. Hammer in her 21 deposition sat down with Mr. Talley, and her -- and the 22 relevant parts of her deposition are in there, and they 23 calculated scheduled down time for the next year. Now, 24 Your Honor, this is so important because these actual 25 throughput numbers, the question isn't whether or not

they're actual. For the purposes of this argument, 1 let's assume that they are actual. The question is, do 2 3 they represent -- are they representative of what's 4 likely to occur in the future, or as we suspect, are 5 there disproportionate amount of projects being б undertaken so that the down time skews these numbers 7 entirely. So not only do they have a pressure restriction, but they're scheduling all of their 8 9 projects in the period in which they're trying to change 10 their case.

11 And I say change because there's no updating 12 to it. Their theory of calculating throughput has 13 changed. They are changing the base numbers. And they 14 suggest that they have been forthright with that, and 15 Your Honor will see a motion to strike when they try to 16 change their very theory of throughput under the guise 17 of updating. You will see a motion to strike on that 18 point.

JUDGE WALLIS: Again, I would suggest that we best reserve matters that may arise in the general proceeding to be heard in that proceeding.

22 MR. BRENA: Fine, Your Honor, I would just 23 point out that the first time that they mentioned their 24 intention to change their case was over counsel for 25 Tesoro's objection on redirect of Mr. Talley. Nobody

asked Mr. Talley a single question about the last nine 1 2 months of actuals. Mr. Marshall on redirect brought up 3 the facts that he intends to change his case, his theory 4 of throughput to. And then they say to us, we had an 5 opportunity to get discovery on that change because he brought it up in redirect. That is a complete change in б 7 theory and less than -- less than fair. And I might point out that he brought that up over my objection as 8 9 outside of the scope of cross. So of course there was 10 no questions answered, nobody had a clue what he was 11 doing.

12 The core of the issue here is how do we know 13 what throughput numbers are representative of what 14 happens in the future. Now from 1998 to now, this line 15 has changed, the way it's operated has changed, and 16 Mr. Talley goes into some of those changes in the 17 technical conference and in his deposition. They 18 changed because since 1998 they started stripping more. 19 They changed because since 1998 they have new batching 20 software that they rely on that allows bigger batches to 21 flow through this line. They changed because in 1998 22 there was a representative level of throughput, of down 23 time, and today there is not. And what Tesoro hoped to 24 do is to take this simple information to say you're saying that throughput, current throughput or whatever 25

their theory of throughput is for that particular period, that that is representative. But, in fact, the numbers that you're advancing have five times as much down time than may be expected under operations as soon as you're done with these projects, and therefore your throughput will be significantly higher.

7 And in the deposition, you see us ask 8 Mr. Talley these questions. You see us ask him about 9 all of these changes and how they should -- why aren't 10 they operating at higher throughput now, and doesn't --11 doesn't these changes suggest -- well, in the question 12 in the deposition on page 101:

Well, in most of these things compared 13 to the historic use, the use of larger 14 15 batches, the use of software, the use of 16 Bayview as a batching facility, all of 17 these would tend to indicate that your throughput in future years would be 18 higher than historically, correct? 19 20 There are a lot of variables involved in 21 that, so it would be very hard to say 22 exactly how much. 23 I say that because there's no dispute that 24 the historic throughput is artificially low even taking

25 into consideration the pressure restriction, as is their

current throughput. And the question is, what's the
 right number, and there's no way to answer that question
 without the discovery that we asked be compiled and was
 not.

5 I have attached a copy of a green sheet for 6 Your Honor, and I have attached their code that they 7 sent, and let me give you just one brief example. The 8 way that they suggested on Exhibit 5 of our supplemental 9 material is the information that they're directing us 10 to, and with regard to down time, they say:

11 Down time can be recognized by searching 12 for disparities in the net received 13 hourly totals at the origin column. 14 And they list them on sheet labeled one. 15 Example, 6,000 barrels per hour would be typical, so an hourly receipt of 3,000 16 17 barrels would represent one half hour of down time. A gap of several hours no 18 entry would indicate that the line has 19 20 been down for several hours. 21 Okay, well, first of all, there isn't a net

23 labeled entirely different. And secondly, this can't 24 possibly be how they calculate down time. They want us 25 just to assume some random number is typical and then

received column on the green sheet anywhere. It's

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1 look for discrepancies in the flow of fluid.

2 They announced it a month ahead of time. You 3 know, I'm tired of being sent on wild goose chases by 4 this company that are nonresponsive to our requests. If 5 there is some way to divine this information out of б there, you will see in the deposition that Mr. Talley 7 didn't have a clue, and neither would anybody else. And interestingly, Mr. Talley doesn't say that green sheets 8 9 are the only source of information. He also refers to 10 shipper invoices as a source of the information. So 11 they have sent us to what is a control document, 12 counsel's own representations with regard to the -- to 13 controller documents indicate that it wasn't -- it 14 wasn't prepared and isn't intended to produce this kind 15 of information, for information that they routinely 16 announce ahead of time and are on the invoices. 17 Now when all we asked them to do was compile it, they have the expertise, they know their system, the 18 only purpose for any of these other documents was as a 19

19 only purpose for any of these other documents was as a 20 spot check to be sure their compilations would be 21 correct. So you can't get there. They sent us down a 22 false path. You can't get there from there, and you 23 will see that Talley couldn't get there from there. And 24 as a result, we don't have information with which to 25 test the representativeness of any of the three or four

different throughputs that they have proposed or any 1 other historic or other number, and that's where we are. 2 3 And so the Commission's going to be left with 4 non-representative numbers during the historic period of 5 adding 25% to gross rate base and all the projects and б down time, and they want to use that in order to set 7 future rates. That should not be allowed to happen. And we're not looking for -- I mean this is well beyond 8 9 information. We filed our case, and the sanctions 10 should be appropriate to that problem.

11 Now I would like to just go through these one 12 at a time and talk about them because -- and I'm 13 referring to the -- our supplemental information that we 14 filed where I go to characterize Olympic's responses on 15 page 8 of 12, and response to Request Number 1 and --16 oh, I would like, before we go on, I would like you to 17 have this a month in advance scheduled down time sheet that they notified certain shippers of. 18

19 MR. MAURER: Are there any copies for 20 counsel?

21 MR. BRENA: Yes, there are.

22 MR. MAURER: This is down time for next 23 month, correct?

24 MR. BRENA: For June.

25 MR. MAURER: For June, 2002?

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MR. BRENA: Correct.

And bear in mind that the way that we would 2 3 find that out would be to pay \$5,000 to copy unrelated 4 information and look for volume entry throughput based 5 on the assumption that 6,000 barrels per day would be б typical and any fluctuation should be attributable to 7 down time. That's ridiculous. Response to Data Request Number 1, PASS 8 9 manuals. And if you take a look at our Exhibit Number 10 3, page 1 of 3, it has an OP12785 number on it, now it

11 says this is their scheduling software program that they 12 put in place in 2000 on which their entire line 13 operates, which allows them to throughput higher levels 14 of throughput because they're putting bigger batches 15 through of similar products.

16 MR. MAURER: Excuse me, Your Honor, I think this is a totally inappropriate level of inquiry. In 17 their motion for sanctions, Tesoro did not identify this 18 as material that has not been produced. If we're going 19 20 to start talking about things that -- I mean this is 21 unfortunately typical of the kind of hide the ball 22 tactics we have been having to deal with. He doesn't 23 mention these manuals in his motion for sanctions. Now 24 all of a sudden it's a problem. Did we have an 25 opportunity to address this, no. So I think that any

discussion about these manuals should be stricken and
 foreclosed.

MR. BRENA: Well, we pointed out that they 3 4 didn't comply with our E-mail, with the requests on it, 5 in our motion for sanctions, and we listed out the entire E-mail. And I would like to point out that their 6 7 position is on the most important scheduling software in 8 the entire company that they don't have a manual. And 9 further, and if you read Mr. Talley, if you read the letter that they send, and this is they meaning FERC 10 11 counsel in the FERC proceeding, they say that we will 12 produce this when we get this information available to 13 us, and they never have.

MR. MAURER: Your Honor, I would like to direct your attention to Paragraph 6 of Tesoro's motion for sanctions. They say quite clearly, Olympic has not produced the following, 5, 6, 7, 8, 9, 10, 11, none of which mentions the PASS manuals.

MR. BRENA: Well, Your Honor, I would like to point out that the motions for sanctions that he's referring to was denied and that the Commission issued an order at which they asked specifically for what answers, what discovery requests and what responses were nonresponsive, and we listed this, and I'm reading from the list of this. So I mean -- and what's going on here

1 is the reason we wanted the manual is so we could see what kind of reports it could produce. Because the 2 3 bottom line is that we're into controller documents that 4 are impossible to copy, impossible to interpret even for 5 their own lead engineer. And we believe that these б manuals -- that this software can produce a report. I 7 mean I have never heard of software that can't produce relevant reports. And they haven't produced the manual 8 9 that would go to the heart of providing this information 10 easiest. And yet they continue to represent that when 11 they want information like for July they can get it in a 12 couple of days, but when we want information, then the 13 sky has fallen on this process.

MR. MARSHALL: This was specifically addressed in Mr. Talley's deposition. The question was asked about whether you have a manual, and Mr. Talley said, no, we do not. So the question has already been asked and answered. If we had had fair notice that this was going to be an issue, we would have pointed to page 93 of Mr. Talley's deposition.

21 MR. BRENA: Your Honor, if I may -22 MR. MARSHALL: It's Exhibit 2, and he asked,
23 Mr. Brena asked:
24 Back on the record, Mr. Talley, I would

25 like to address your attention to

1	Exhibit 4. Is it your understanding
2	that Olympic does not have manuals for
3	the pipeline automatic scheduling
4	system?
5	Answer: That's correct.
б	MR. BRENA: What page are you on, please?
7	MR. MARSHALL: I'm on page 93. And so this
8	is an example of how at the depositions these issues
9	could have been probed and, in fact, were probed. We
10	can't produce what we don't have, and Mr. Talley on the
11	record under oath answered Mr. Brena's question about do
12	we have these manuals, the answer is no. Then he says
13	well, how do you operate without these manuals. The
14	answer is you don't need the manuals to operate. Once
15	you get these people up and running, you don't need to
16	keep the manuals around.
17	MR. BRENA: Your Honor
18	MR. MARSHALL: So this particular set of
19	documents doesn't exist, there's no way to create it.
20	We don't have it, and Mr. Brena knows we don't have it
21	because he asked the question.
22	MR. BRENA: Because Mr. Talley doesn't know
23	that it exists, Mr. Talley doesn't know a great deal
24	about the products movement group. I don't know whether
25	or not it exists. What I know is the software is the

most important change in the throughput in the system, was put in place in the year 2000, and you can not train people unless you have a manual. What I also know is that they have represented to me that they would get the manual from the manufacturer and produce it, and they have not.

JUDGE WALLIS: Can you tell me exactly when you made this request and when the company responded that it would provide the information from the manufacturer?

11 MR. BRENA: All of these requests relate back 12 to the E-mail that FERC and this Commission required 13 that they agreed to comply with, and that was -- and 14 they agreed to and they were compelled to provide. With 15 regard to their answer, the answer that they would get 16 us the manuals was in their April 4th letter that has 17 been referred to earlier.

18 MR. MAURER: May I ask who is the we that we
19 keep referring to?

20 MR. BRENA: Could I please --

21 JUDGE WALLIS: Let's let Mr. Brena complete
22 his thought, Mr. Maurer.

MR. MAURER: I'm sorry, Your Honor.

24 MR. BRENA: I thought how we were going to 25 proceed was is that I would have an opportunity in each

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1 category to say what I wanted to say, they would have an opportunity to respond. I'm afraid that there's been an 2 overlap in that system. I would like the opportunity to 3 4 take this one and complete it and then give them an 5 opportunity to say whatever it is that they want to say. JUDGE WALLIS: Very well. It would be very б 7 helpful if all of the parties stripped their comments down to factual information about what happened. I 8 9 understand that there are disagreements about motives, 10 there are disagreements about how people want to use 11 this information, disagreements about what the 12 Commission might be able to do with that information, 13 but what I'm concerned with today and what we need to 14 focus on if we're going to meet our time restriction and 15 get through this discussion is exactly what happened. 16 Where was the request, when was the response, and what 17 ensuing interchanges between the parties affect whether or not this constitutes a violation and what the 18 19 Commission should do with it.

20 So with that, Mr. Brena, you may proceed. I 21 do think that Mr. Maurer's most recent question, that is 22 who is we, could help clarify and help us to understand 23 your presentation.

24 MR. BRENA: Okay. Let me just start, and I'm 25 again on, of the requested supplemental information, I'm

on page 8, I'm on item 2 that goes to Olympic's 1 2 responses, and I'm just going to go through these one at 3 a time and characterize what their responses were. 4 Response to Request Number 1, that is a 5 request to the E-mail Number 1. All of these numbers here, Request Number 3, 5, 7, all relate back directly б 7 to the E-mail that they were compelled to comply with. Let me say that first of all there was no response 8 9 whatsoever in this proceeding to any of these, and so 10 anything that I say that assumes that Olympic responded 11 to, what I'm doing is talking about a different 12 proceeding. I'm giving them the benefit of that even 13 though I do not think for the purposes of determining sanctions that this Commission should allow them to 14 15 stand completely silent. 16 JUDGE WALLIS: There was an agreement, was 17 there not, that in order to avoid the need to duplicate responses in both proceedings, both requests for 18 19 discovery and responses, that the parties would consider 20 the information requests and responses in the FERC 21 proceeding to be applicable here? Am I recalling that 22 incorrectly?

23 MR. BRENA: In part. With regard to these 24 specific data requests, the agreement was that documents 25 produced on one side could be used on the other side.

They have independently objected to and responded to 1 discovery with a few rare exceptions. My point with 2 3 regard to the FERC on this matter is that they indicated 4 that they would respond in their letter to me but that 5 the documents that were produced at the FERC side, that б they would just simply refer to those rather than 7 duplicate those. And that is in their April 11th letter. If you have a copy of that letter, it would be 8 9 helpful. And it says, our response at the WUTC would 10 refer to the documents attached to the FERC. And they 11 point out, in order to avoid duplication, we propose to 12 provide documents to Tesoro in the FERC proceeding and 13 will not provide a duplicate set in the WUTC. So with 14 regard to documents in these requests, Tesoro has agreed 15 to accept those documents. With regard to a response, 16 we did not, and they did not propose one. In fact, they 17 suggested in their letter that their response was going to be separate by saying that our response to the WUTC 18 would refer to the documents produced on the FERC side. 19 20

20 MR. MARSHALL: Your Honor's recollection is 21 correct. When the Commission set two deadlines, one of 22 April 9th to respond to the WUTC Staff's data requests 23 and then the other of April 12th to respond to the FERC 24 order, there was a clear understanding that what we were 25 doing here is setting two separate deadlines so that

1 whatever responses were to be made at FERC would be the responses made here. It doesn't make any sense to try 2 3 to separate out any of the issues regarding the 4 production of these documents one from the other. The 5 whole thing was left up to FERC counsel to deal with the FERC order, and our Commission simply adopted the FERC б 7 order saying that you would comply with that. So whatever that means, whatever the FERC order is is a 8 9 matter that FERC counsel had talked about and discussed, 10 the whole background of what was to be produced, how it 11 was to be produced, under what circumstances. We wanted 12 to avoid all the duplications. We simply left it for 13 Olympic's FERC counsel to deal with that FERC order 14 while we out here handled the April 9th production of 15 the materials for the WUTC Staff.

16 JUDGE WALLIS: How do you respond to the 17 point that the language talks about another response in 18 the WUTC docket and the contention that there never was 19 a response in the WUTC docket?

20 MR. MARSHALL: That was our response, to say 21 that we were going to abide by whatever was produced 22 there at the FERC. That's what that was intended to 23 mean. Maybe it wasn't perfectly clear, but by this time 24 it was, I think. I mean the exchange of letters and the 25 issues were all being handled by the FERC counsel, and

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the documents were produced there, not out here. 2 JUDGE WALLIS: Thank you. MR. BRENA: One follow up on that. They have 3 4 never done that. Any time they have intended to 5 incorporate a response other than the document, they б have specifically done that in their response to our 7 request in this proceeding. There was no agreement to the contrary. And let me make a distinction between our 8 9 agreement to allow documents to be taken into 10 consideration in the proceeding versus a response or an 11 objection to a response. These are separate 12 proceedings, and they required a separate response, and 13 they have never done what they said they did, what they said they intended that letter to do, and that letter 14 15 says just the opposite. 16 MR. MAURER: May I suggest, Your Honor, that 17 the idea that somehow the April 4th hearing and the resulting order here at the WUTC could be read to say 18 19 you can produce the documents at FERC but your 20 responsive answer is not going to be sufficient to 21 answer Mr. Brena's data requests, I think that that's a 22 rather absurd reading and seemed to be duplicative. The 23 question is what information did Tesoro get and when did 24 they get it. Now we have told them that in some cases the documents they have requested we don't have. The 25

idea that somehow we would have to produce a document that we don't have at the WUTC when at FERC we're saying we don't have any documents, it's -- I mean it can't be read that way. I mean it's just -- it's an absurd reading.

MR. BRENA: Your Honor, this is not the first б 7 time this has happened in this proceeding where WUTC counsel have refused to object and refused to produce 8 9 information. It's happened before multiple times. JUDGE WALLIS: And I think we understand the 10 11 parties' positions now. 12 MR. BRENA: Okay, let me go to the issue 13 here. Their representation is they don't have a manual,

14 but they would go get one.

15 MR. MARSHALL: Well, if --

16 MR. BRENA: Olympic is attempting to obtain 17 materials and information that explains the PASS program. Olympic does not have in its possession 18 19 documentation. Well, Your Honor, you know, this reminds 20 me of the AFEs, you know. The first time AFEs came up, 21 they didn't even know what they were, they never had 22 them, they never heard of them, they didn't know what 23 they were. About two months later, they produced all 24 the AFEs but the Whatcom Creek AFEs, and then about a month or two after that, they finally got Whatcom Creek 25

AFEs. It is not possible that they are operating this
 system that's just two years old and they don't have
 manuals that indicate it.

4 And the reason we asked for this so we could 5 confirm the information that they were giving us that б the products movement group, because of Mr. Talley's 7 limited knowledge, that the products movement group, in 8 fact, didn't have a software program where they could 9 just push a button and give us this information, because 10 they did it too darn fast for him. So we wanted to 11 independently confirm that. So they haven't produced 12 that. They produced three pages that they typed up, and 13 those three pages are attached as the first three pages. 14 And I would ask you not to be confused by what follows 15 the three pages, which is a different software program.

And they identify it, the PASS system is 16 17 integral to the most essential operations of Olympic Pipeline, including scheduling operations and 18 19 accounting. That is the master program that integrates 20 all of this information. Well, if they don't have a 21 manual, maybe that's why they can't figure out how to 22 get this information out of their system. Maybe that would explain it. But it is just -- it is beyond the 23 24 call that this company does not know what products flow 25 through its line in what proportions and when this line

is down. And we're sitting here, I mean that is what 1 2 they do, and we're sitting here quibbling over details of everything else. And their most important software 3 4 program that they touted as improving their throughput 5 they can give no guidance into, when they knew that we б requested to so we could confirm whether or not reports 7 could be generated from it. JUDGE WALLIS: Does that complete your 8 9 argument on that item? MR. BRENA: It does. 10 11 MR. MARSHALL: There's no question that all 12 of these documents that we do have have been made 13 available in Renton since February 22nd. This material 14 that Mr. Brena just now pointed to was produced 15 separately after trying to obtain it from an outside 16 consultant. All of the reports that this PASS system 17 produces, and it does accept nominations from shippers, 18 maintains a working schedule for the pipeline, produces 19 schedule reports, makes the day-to-day scheduling 20 operations of the pipeline possible, all of those 21 documents are available. They just haven't been 22 requested by Mr. Brena. Those specific documents that 23 PASS produces haven't been examined by his experts, 24 haven't been even addressed or looked at. Questions weren't asked of Mr. Talley about any of these things 25

even though these three pages were produced on April 9th
 before Mr. Talley's deposition. He could have been
 asked, do you have a working schedule for the pipeline,
 and Mr. Talley would have said yes, it's in Renton,
 you've had access to it since February 22nd.

б The fact is that there is no manual that the 7 company has. This system works the way it works, and it's been working for a couple of years. But we did 8 9 have a description of what it's supposed to do and what 10 it produces. The fact that they have not gone and asked 11 for the documents and gone and looked at them, inspected 12 them and copied them as the rules permit, is no fault of 13 Olympic. Those have been made available. Everything 14 has been made available that relates to throughput and 15 design capacity since February 22nd. Nobody from 16 Mr. Brena's office or his consultants have come to 17 Renton to take a look at any of these documents of this PASS system or the batch scheduling program. 18

19 There's a batch scheduling software program 20 also that's referred to would produce. And the 21 invoices, there again to schedule an invoice with a 22 predicted down time of five days for June, all of those 23 documents have been available too. There's been no 24 mystery, there's been no withholding of them, they 25 simply haven't -- there's rooms full of these documents.

There simply hasn't been an effort by Tesoro to take the 1 steps to go and have access to the things that have been 2 3 made available for inspection and copying. 4 JUDGE WALLIS: Very well. 5 MR. MAURER: Let me --MR. BRENA: Your Honor, just -б MR. MAURER: I'm sorry. 7 MR. BRENA: I'm not used to arguing --8 9 JUDGE WALLIS: Mr. Maurer. MR. BRENA: I'm not used to arguing over two 10 11 counsel at the same time on the same motion on the same 12 point. Is that -- so I would ask that typical practice 13 be followed and they decide who the counsel is. We have 14 limited time, and they can consult. 15 MR. MAURER: Your Honor, the reason that 16 there's two counsel here today is because I have been 17 the one who has been most active in responding to Tesoro's motion, and I have been the one who wrote the 18 19 letter on May 17th, I have been the one who put together 20 a lot of this information. Unfortunately, I'm a late 21 comer to this proceeding. I do not have personal 22 knowledge or much background in what occurred prior to 23 when I started working on the case, which is why 24 Mr. Marshall is here, to assist with some of the factual

25 issues that have come up, but if -- I think we have

1 addressed the past issue fairly well.

2 The sole point I wanted to make was that 3 there's a difference between, as Mr. Brena represents in 4 his filings, no documents being produced and a statement 5 that no documents exist. I can ask for, you know an б original copy of the Ten Commandments from somebody, and 7 under Mr. Brena's calculation, if they don't hand it to 8 me, I'm not responsive, because no documents have been 9 produced. I think there's a big difference between no 10 documents being produced and no documents exist. And on 11 a number of these, we have indicated to them that no 12 documents exist. And to say that somehow we should be 13 at fault because we haven't produced documents that 14 don't exist seems once again to be a rather large 15 stretch of our discovery responsibilities under the 16 Commission's rules.

JUDGE WALLIS: Very well, I'm going to ask that counsel for Olympic choose which lawyer will respond to a given item from this point forward. I do think it would help make things go a little faster.

21 MR. BRENA: Your Honor, you know, his last 22 point that if a document doesn't exist, it doesn't 23 exist, is a well taken point, and that's what I heard 24 the first four times about the AFEs.

And I don't believe that the PASS manual

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doesn't exist. It's been there for two years, they had 1 to train their people, they had to have materials. They 2 3 indicated that they would gather information. It would 4 take one phone call to the manufacturer to get a manual. 5 It's the most important software program for scheduling on a pipeline line, and they don't even have software б 7 telling them how to run it. That's, you know, that may 8 be.

9 And I just wanted to clarify that, you know, 10 we're not asking for all of those reports. We looked 11 for those manuals so we can see whether or not the 12 things that would be represented to us were available. 13 What I have just heard is that volumes and volumes of 14 reports from this software are available. Well, if 15 that's true, then what are we looking at controller 16 green sheets for in order to get this information from. 17 Why is it that it's so difficult to compile this information. Perhaps that's how the products movement 18 group does it. 19

But all I would ask is, you know, it's -- I mean they can say no documents exist, and all I can say is I have heard it before, and I have gotten the documents. And on this point, it's so critical to this case, the idea that they don't have the manual or the materials, that's just unbelievable, and, well, it's --

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1 it is unbelievable.

2 In response to Request Number 3, green cards, I think we have discussed those enough, and I won't --3 4 they have offered to make those green cards available. 5 They don't contain the information that they're represented to contain, and it's not -- it's not б 7 apparent that anybody can take that information off of there no matter how much time is -- and so the green 8 9 cards, they have made those available, and I put those 10 in here, but they have tried to comply with that, so I 11 have nothing further on that.

12 JUDGE WALLIS: Are green cards the same as 13 the green sheets?

14

MR. BRENA: Yes.

15 With regard to --

16 MR. MARSHALL: Before we leave that, the one 17 observation we need to make on the green sheets is that there is absolutely no declaration, affidavit, or 18 19 statement from Tesoro's experts that the data that 20 they're asking for in summary form later on can not be 21 obtained from these controller run sheets, the green 22 sheets. Mr. Talley has said that they can be derived 23 from that. The letters that have been exchanged between 24 Mr. Brena's office and FERC counsel have said that they can. There's only a representation by Mr. Brena, 25

counsel for Tesoro, that this information can not be 1 derived from the green sheets. There has been no 2 3 contradiction, it's undisputed that these green sheets 4 have been available for weeks and weeks, since February 5 22nd if they wanted to come down and take a look at all the materials that we had. And there's been no dispute 6 7 that since April 4th and 5th that this was going to be it for the production. And at no time after that was 8 9 there any effort to clarify is that what this was, no 10 effort when we were on the phone to Your Honor on the 11 16th of April that this is not sufficient. The green 12 sheets, there's no testimony that the green sheets can 13 not derive the list of strips, the average down time, 14 the average batch size, nothing but argument of counsel 15 for Tesoro. All the sworn testimony and all the other 16 exchanges have been that you can derive this information 17 from the green sheets.

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JUDGE WALLIS: Very well.

MR. BRENA: And, Your Honor, I would just add to that that take a look at Mr. Talley's deposition where he tries to and is unable to, that speaks for itself.

But, you know, central to the point is that
whether or not, and this goes to Response Number 5, 7,
8, and 9, my next arguments, you asked if certain

arguments could be grouped, those can be grouped I 1 2 believe, with a few exceptions. But down time list, strips list, products list, and batch size list. 3 4 MS. WATSON: Can I ask for a quick 5 clarification, what pages to that deposition were you б referring to a few moments ago? 7 MR. BRENA: The relevant pages of the deposition are attached to my Tesoro information 8 9 document. MS. WATSON: Okay. 10 11 MR. BRENA: I didn't copy the entire 12 deposition, just the parts where we go through that. 13 MS. WATSON: Okay. 14 MR. BRENA: With regard to all of these, now 15 let me make just a common sense observation. You know, 16 we had some cases that we had to put, on some 17 information we needed to analyze, very, very tight 18 schedule. Now Olympic agreed and was compelled to 19 compile this information. Your Honor has earlier ruled 20 in this case that a party may be requested to compile 21 information, and here is a case where what they're 22 saying is, it's undisputed. It is undisputed that they 23 agreed to provide this information. If you take their 24 representations, they can compile it off the green sheets. It's undisputed they were compelled to do that. 25

They haven't. Instead they want to just give us some 1 green sheets, some ambiguous orders, and let us work for 2 3 months to try and figure out things that their product 4 movement group could probably get some other way. So as 5 Mr. Talley suggests through their invoicing of shippers they can get the information, or as Mr. Talley did. I б 7 don't know, his products movements group can get it 8 relatively efficiently.

9 I mean let's look at this in practical terms. 10 Somebody has to get this information and compile it or we don't know what's representative. Who's in the best 11 12 position to do this, Olympic. Who agreed to do this, 13 Olympic. Who was compelled to do this, Olympic. Why 14 are we sitting here talking about whether or not Tesoro 15 retained experts to go out and do it. That was what 16 they were compelled to do. They didn't argue any of 17 this. They said, yes, we'll do it. It wasn't even an argued point. And so now to come back and say, well, 18 19 they can figure it out somehow, well, you go through that green sheet, and you go through their instructions, 20 21 and I have gone through down time, can't be done. 22 Talley couldn't do it. It's not going to be done by anybody anytime soon. What better evidence do you know 23 24 that it can't be done than when Talley can't do it. With regard to all of these, I mean how can 25

there be an issue here. The Commission said compile it, they said that they could do it, they have done it for one month in a couple of days, where is it, how does it get simpler than that. And that even takes into consideration their FERC information. But again, there was no response to anything with regard to any of these four points, okay.

Let me just summarize these four points 8 9 again, okay. They say they can compile it, and 10 apparently they have more sources than just the sources 11 that are provided to us, you know, us spending endless 12 hours in Renton, which I did show up in Renton, I did 13 ask for Mr. Talley to be made available, he was not made 14 available. With regard to these things, where is the 15 compilation. It's just that simple. They either did it 16 or they didn't do it. Why do we need to argue about one 17 other single fact in this case. They said they would, they were compelled to, and they didn't. How clear can 18 a sanctionable conduct be. How far can they get away 19 20 with blaming the victim for what they didn't do. And 21 that applies to all of these. And without these 22 compilations, there is no practical way to access this 23 information. Your Honor can look at it, Your Honor can 24 read Talley's deposition where he struggles to find it, can't be done, and they can do it in a couple of days. 25

Now let's say we did go out and hire experts 1 2 and paid, you know, paid \$5,000 a copy in costs and went out and hired experts for \$35,000 in order to divine 3 4 this information off of that, what would they have to 5 do. We would come in and say, you're using throughput that's not representative. What would they have to do? б 7 They would go ask their products movement group to take a look at what we did and to do their own compilation. 8 9 So apparently what they want to do is keep this 10 information, is not honor their agreement, not honor 11 either Commissions' motion to compel, force our experts 12 to spend days up there in Renton compiling the 13 information that they could do in a snap, and then 14 they've got to go do it anyway, because they have no way 15 of rebutting our case unless they do. That is 16 ridiculous, that is a ridiculous process to ask for an 17 intervener to go through when they're sitting here swearing in and telling you that they can do this 18 19 information and when they have done it in a few days and 20 when they were compelled to do it in a few days. We 21 want it, we needed it for our case, we can not test the 22 representative without it, we don't have it. What else need be said. You know, Tesoro and its experts can only 23 24 take so much blame for them not doing what they say

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they'll do.

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JUDGE WALLIS: Is that a closing argument for 1 2 your review of the individual items? MR. BRENA: Those four. There are more. You 3 4 asked for grouping. 5 JUDGE WALLIS: Yes. б MR. BRENA: That would be my grouping, that 7 would be my closing comment on Request Number 5, Number 8 7, Number 8, and Number 9. And, you know, and let me 9 just -- down time list, and I have shown Your Honor that 10 they keep track of scheduled down time, they didn't 11 provide any of that to us. Hammer's testimony indicates 12 36 to 40 days scheduled in advance. This isn't rocket 13 science when that line is going to shut down. They have 14 to keep records of it. You don't have to go through and 15 look for pressure variations in the line to figure out 16 when the line is going to be shut down because someone 17 is going to do that. That's ridiculous. Strips list, okay, you know, how much they're stripping off, that 18 19 would be on invoices. Product list, you know, what are 20 they shipping through their line. I mean, you know, you 21 don't have to go through controller sheets to figure 22 out, you know, he knew when he met with me in that 23 technical conference and he has acknowledged this in his 24 deposition, he knew to the percentage point every product that flowed through that line and what 25

percentage for the whole month of July, 31 days, he knew 1 it in a couple of days. So, you know, they're sitting 2 3 here saying go look at the controller sheets and don't 4 blame us if you can't figure it out. Batch size list, 5 there's been a change in the historic use of this line б to larger batches and different products. We're trying to understand that. They have suggested 97-98 and now 7 they're going to come in with the last nine months' 8 9 actuals, we don't think either are representative of what they're likely to do in the future. And without 10 11 this information, we can't tell that.

12 MR. MARSHALL: What he just said is 13 interesting. He's saying we want you to tell us what 14 the average down time is on all of these months for 15 which you have past actual data. We have given them the 16 past actual throughput data. I mean all of that's 17 there, and it's been there for a long time. The only question is to break it out into different categories 18 19 that they want to have it broken out in. At the end of 20 the day, what you have, what you're left with is you're 21 left with average throughput, you're left with whatever 22 it is. And it is lower than it's been, it's lower than 23 it's been for a number of reasons, all of which have 24 been examined.

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Now let me go back to the genesis of how we

got to where we are in the course of this. First --1 2 JUDGE WALLIS: What I would prefer here is 3 factual information about the request and the response. 4 I know that you have made representations during the 5 course of the morning, and I would ask you not to repeat those, and I will ask Mr. Brena not to repeat now б 7 arguments and factual representations that he has made. MR. MARSHALL: The statement that Olympic 8 9 agreed to compile and create new information when it had 10 not created information before is incorrect. If the 11 Talley declaration at Item P at Paragraph 5 is looked 12 at, Mr. Talley on the two occasions, March 15th and 13 March 21th, wanted to have Olympic do these things, 14 Mr. Talley said we're not going to do these things. The 15 next question was at FERC after -- and by the way, the 16 E-mail that Tesoro talks about wasn't done right after 17 the technical conference with Mr. Talley. The first one was on March 15th, and the E-mail wasn't dated until 18 19 March 27th. But in that E-mail, Mr. Brena asks for a number of things. There was no agreement that we would 20 21 provide those things in the technical conference, and 22 Mr. Talley's declaration is the only sworn testimony 23 that addresses what we agreed to do and didn't agree to 24 do.

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Then you had to go and look at the FERC order

of April 1st, and what the FERC order does is require 1 2 Olympic to produce certain documents. Now production of 3 documents is only production of the things that you 4 have. There is no order requiring Olympic to compile, 5 to create new documents. There's no word in the FERC б order that says compile or create a new document or do 7 something new. That part where Mr. Brena says is 8 absolutely clear that there was an agreement it's 9 undisputed that we were to compile and we agreed to 10 compile, there is no evidence from Mr. Talley's 11 declaration and no evidence in the FERC record that 12 anything other than the production of materials that we 13 had would be done.

14 Now that's where we come to the letters 15 between the FERC counsel. If there was any ambiguity at 16 all about what was being required in the FERC order of 17 April 1st, by the 4th and 5th of April, the parties had sorted out and had created their own legislative history 18 19 of what it was that we were to do, and Mr. Wensel's 20 letter quite clearly gives two options, produce these 21 new documents, these summary documents, or produce the 22 source documents, the green sheets, in which to do it. 23 No objection. If this is true that this was a violation 24 of everything and it was so clear, if you assume that 25 that's the starting point, then Tesoro would have raised

1 this issue immediately after the 12th of April.

Now the letters were quite clear from Olympic 2 3 on the 4th of April, we need to get this clarified and 4 resolved before the drop dead date of April 12th, we 5 need to have an understanding about what we're supposed б to do here, because we don't want to have a situation 7 like we're all faced with here in this room where 8 there's a dispute about what we're supposed to do and 9 what we're not supposed to do. So it was clarified 10 then. And at no time between then and April 25th when 11 there was a motion to compel did we hear anything about, 12 well, you agreed to produce these new documents, to 13 create these now documents. It wasn't done on April 14 16th when we were on the phone with Your Honor, it 15 wasn't done in depositions, it wasn't done at any point. 16 There was no statement by Tesoro that it was undisputed 17 that you agreed to do this. What we did do was what we agreed to do in the letters prior to April 12th, prior 18 to the time of the deadline. 19

The only real question now is do they really need this information by these different categories. Is it sufficient just to have the overall actual throughput. Where does it get them to do that they aren't already there and able to do. This again is all historical information. This is not a prediction about

what's going to happen in the future. This is all past 1 stuff. If we want to argue about what's going to happen 2 3 in the future, that will be an argument that will be 4 made from the documentation on actual throughput in the 5 future. What is that? Well, a lot of it depends on are we going to have the money, are we going to have the б 7 loans to be able to continue any of the work to get the 100% pressure. That may or may not happen. The future 8 9 throughput is going to depend not on any of these four 10 items here, but it's going to depend on other factors.

The question then becomes one of if this work 11 12 needs to be done, who is going to go through the green 13 sheets and do it. Again, there's no declaration from a 14 Tesoro expert that they can not do it. The Talley 15 declaration on the other hand states that, look, this 16 would take a lot of time, and our product movement 17 specialist is currently managing and supporting other things. If we were to take somebody off at this point 18 19 of all of the duties that that person has, and by the 20 way there are only two of these people that do this, 21 that would be at this point a very difficult thing to 22 try to schedule.

There's no question that you have to go through, and I know that Mr. Brena has now narrowed his request for how many months he wants to have this done,

1 but there's no question that this will take a significant amount of time with a calculator to sit down 2 3 and do. But there's no question it can be done. I mean 4 it's undisputed from what Mr. Talley has said, and 5 there's no contrary declaration from Tesoro. There's no б contrary declaration to show that the letters that were 7 exchanged provide that we're required to do the summary sheets and create those instead of producing the source 8 9 documents.

10 So we stand behind what we said, we will 11 produce all the materials that we have, and we have, not 12 only the green sheets, but every other thing including 13 the historical throughput numbers and everything else 14 that Mr. Brena might want by way of existing documents. 15 He had every right to ask for them, and if we had them, 16 we would give them to him, and we did. There's no 17 question that those four items, Mr. Talley said at the technical conference, Olympic does not perform these 18 analyses and does not do them in the regular course of 19 20 business. Mr. Brena says, well, that's incredible, I 21 can't believe that you don't keep track of this.

The list of strips run historically is really that's -- that's history, that's gone, that's over and done with. List of average down time, whether it's scheduled or unscheduled, that's history. And what it

does is if you have enough months, you can begin to see 1 a pattern, but if you take individual months, you can't. 2 3 It's the overall list of the throughput that you have 4 month by month that's really the important factor, which 5 they have had at least since January for everything up б to December and since March 22nd for everything 7 thereafter. The list of average batch size by product for month for 1998 and July 1st, 2000, to date, you 8 9 wonder whether that makes any difference on a going forward basis. 10

11 JUDGE WALLIS: Mr. Marshall, I still don't 12 think that whether that information makes any difference 13 or not is not a question we need to address here. I 14 think the question we need to address here is, was there 15 a violation, and if so, what do we do about it. There 16 has been no objection voiced to these requests that I'm 17 aware of that they are not proper objects of discovery. We're going into it I think with the assumption that 18 19 they are proper objects for discovery, assuming that 20 they exist, and I would suggest in order to finish on 21 schedule that we not address whether or not they are 22 important.

23 MR. MARSHALL: In terms of whether they were 24 objected to or not, whether they were disputed, I think 25 I have covered that by saying Mr. Talley said we don't

1 do that, the letters say we weren't going to do that, we 2 were going to produce what we had. There's no --JUDGE WALLIS: We understand that, yes. 3 4 MR. MARSHALL: -- to do a compilation. And 5 then the related question is could the Tesoro experts б have done this from the material provided, and all of 7 the undisputed evidence is that they could have. There's nothing in the record to show from their experts 8 9 that they could not have done this. JUDGE WALLIS: We understand that that's your 10 11 argument. 12 MR. BRENA: Your Honor, if I could just -- I 13 want to make one thing just absolutely crystal clear 14 here. At the technical conference, in Mr. Talley's 15 deposition, I asked him about what happened at the 16 technical conference. And I say, when I made and when I 17 sent this request, and I'm quoting from page 84, to you in Number 3 asking for average down time by month for 18 19 1998 and July 1, 2001, isn't it fair to say that we both 20 understood that that would be a list that would need to 21 be generated based on a review of the green sheets, 22 because that was what he represented. And then his 23 answer is, yes. And we go through each of these. It is 24 absolutely clear prior to serving this discovery that they agreed to provide, that they would have to go out 25

and do the work. Mr. Talley said that they would have to go out and do the work, and they agreed to go out and do the work. And then what they're trying to do is invoke some sort of unilateral change in the Commission's order through some ambiguous reading of some orders. Baloney.

7 Here is what the FERC order says, it is agreed that these 11 items shall be produced, and the 8 9 list with average down times was one of those 11 items. They agreed to do it, they were compelled to do it, 10 11 everybody knew they had to go do some work. So to now 12 say, well, you know, we only have to produce what we 13 have, we don't produce them in the normal course, 14 everybody knew that. Everybody but the FERC counsel 15 knew that. WUTC counsel knew that, Mr. Talley knew 16 that, we knew that when we gave the request.

17 And so I would just refer you to where I go through this and ask Mr. Talley, didn't we understand 18 19 that, and he said, yes, we understood that we had to go do the work to do it. And that was before they agreed 20 21 to do it, before they were compelled to do it. So now 22 to be standing here arguing somehow, oh, well, we shouldn't have to do it, well, they agreed to do it. 23 24 Whether they should have had to have done it is an argument that is improper at a sanction hearing. It's 25

an argument they should have raised and Mr. Marshall
 should have raised when he -- before he agreed to go do
 it.

JUDGE WALLIS: We understand that that's your argument, and I do believe that we're now getting into multiple iterations of what appears to be the basic issue between the parties, and I think we understand, because both Mr. Brena and Mr. Marshall and I think also Mr. Maurer have also reiterated their clients' position on this issue.

11 Mr. Maurer, did you wish to say something? 12 MR. MAURER: Just very briefly, Your Honor. 13 We have already talked about the fact that Mr. Brena 14 asked Mr. Talley in the passive voice, do you -- do the 15 -- would you need to -- would these calculations need to 16 be done. The answer is yeah, they do need to be done. 17 Mr. Talley answered the question that was asked of him. That's what every lawyer tells their witness when they 18 19 qo into a deposition.

It seems to me that Mr. Brena likes to fall back on the FERC requirements when he needs them and then say when it comes time to for Olympic to respond to them, somehow we can't rely on what transpired between FERC counsel and Mr. Brena. What happened here very clearly was Mr. Talley had told Tesoro's counsel that we

could not produce, we would not be producing or creating 1 2 any new lists. On March 27th, he sends on E-mail asking for the lists. Mr. Miller at the hearing hears that, 3 4 "we have agreed to produce the lists". Once again, we 5 have asked Mr. Brena, who is we, and we still haven't gotten an answer to that question. And as soon as Mr. б 7 Miller realizes the current actual state of what happened and what we had agreed to, he sends the April 8 9 4th letter. And Tesoro's counsel responds saying either 10 give us the summaries or give us the lists. So we have 11 all gone over that 100 times. 12 MR. BRENA: Yes, we have.

13 JUDGE WALLIS: At least six.

14 MR. MAURER: But I will note also that in the 15 April 4th hearing, Mr. Marshall specifically said, and 16 this is referenced in our answer, that we would not be 17 able to get any lists to them by April 12th. So if we keep hearing that we agreed, we agreed, we agreed, no 18 19 identified who we are, the only thing on the record that 20 we have to look at is what Mr. Marshall said at the 21 April 4th hearing, which is that we can't get you any 22 lists by April 12th, which is true, we couldn't have 23 gotten any lists by April 12th. And by April 5th, 24 Tesoro itself had made the point moot by saying, well, give us either the summaries or give us the source 25

documents. That's in a nutshell what happened in this 1 2 case, Your Honor. JUDGE WALLIS: Very well. 3 4 MR. BRENA: I won't just repeat myself, I 5 agree, I think it's been at least six times. 6 Bayview throughput documentation. Nothing 7 produced. 8 MR. MARSHALL: We did, however, respond to 9 that by saying we can't find any material that would show that Bayview would increase by 35,000 to 40,000 10 11 barrels per day. It does not appear we have -- there's 12 plenty on the record showing the inquiries that have 13 been made. We don't believe that Bayview could increase 14 the throughput. 15 MR. BRENA: Your Honor, I mean counsel's

16 belief as to the impact of Bayview is not the issue 17 here. The issue is whether or not there are documents 18 that exist that have not been produced that are 19 responsive with regard to Bayview.

20 MR. MARSHALL: And the answer is all the 21 documents that we have been able to locate have been 22 produced. And then we have gone further and we have 23 made inquiry of the people who were at Equilon at the 24 time that were in charge of compiling some of this 25 information, and we find that they did not have any

worksheets or summary. We have gone beyond the Olympic
 documents to try to reach into the prior manager, and I
 believe that that's documented too. We have sent
 letters indicating what we have done to try to find the
 Bayview documents.

6 I would only further state that it doesn't 7 look like that statement about that kind of throughput increase by Bayview is supportable at all. It's going 8 9 to probably be a much smaller number, and I think 10 Mr. Talley even talked about that in his deposition. He 11 was asked about Bayview and about whether there were any 12 documents, and I don't think it's part of material that 13 you have here in front of you, but it could be, but I 14 think that he himself has gone through and tried to 15 locate any further documentation on the Bayview number. 16 Now Bayview does, because it adds a whole

bunch of storage tanks, increase the ability to make up for shipments that a shipper has nominated but doesn't have product to move. It helps to aggregate batches. It will increase throughput. There's no doubt that it will. But 35,000 to 40,000 barrels per day is not --JUDGE WALLIS: Again, Mr. Marshall, you will have ample opportunity to argue your case.

24 MR. MARSHALL: Right, I'm just pointing out 25 that --

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JUDGE WALLIS: The question here is the 1 availability of the documents and not what the documents 2 3 will show. 4 MR. MARSHALL: Right. And what I think we 5 will be able to do in testimony is to show that there is a -- this number is -б 7 JUDGE WALLIS: Mr. Marshall. MR. MARSHALL: -- not supportable, and there 8 9 are no documents for that. There are other calculations 10 that can be done to show a different benefit from 11 Bayview. 12 MR. BRENA: Your Honor, I would just -- there 13 are documents that exist that support the Bayview calculation, and we have them. 14 15 MR. MARSHALL: Those have been produced. 16 MR. BRENA: But they were not produced in 17 response to this. They were -- we had to go back into the document presentations that were made to the boards 18 19 at the time, and they are incomplete. And so if you 20 would like, if it would be helpful, I could produce for 21 you the information that we have gleaned through the 22 board packages that do provide document support for 23 Bayview's calculation with throughput that we know 24 about.

25

Now you have just heard once again, no

documents, nothing. In fact, it's wrong, and I can and 1 2 I would ask for leave to supplement this to include 3 those portions of the board packet that we have 4 discovered that do go directly to the heart of this 5 issue that show the graphic increases due to Bayview. So I have, you know, I have sat here and listened to the б 7 no documents, no documents, no documents, here is one we have them, they just aren't complete, and they haven't 8 9 produced any of them.

JUDGE WALLIS: Very well. I'm going to deny the request to submit additional documentation. I think that the parties have had an exceptional opportunity to support their arguments, and I think we do have to come to closure on this.

15 MR. BRENA: Okay, well, then I would just say 16 that, you know, this is back to the former operator 17 issue, that this was a tariff filing. These representations that they made were a tariff filing that 18 19 went into effect for the rate in 1999. That's just a 20 few years ago. And in that tariff filing, they made 21 these representations, and they provided to the Staff 22 calculational spreadsheets of it. It's one of those 23 things where if you close your eyes, you can't find 24 anything, but if you're really looking for something, you can. And this hurts them, and they are unable to 25

1 produce it, and the documents exist.

2 MR. MARSHALL: We have produced the -- the 3 tariff filings were part of the Talley deposition. 4 Mr. Trotter asked about the tariff filings. He also 5 showed Mr. Talley a copy of the board presentation minutes that were produced earlier. The question is, do 6 7 we have any further documentation to support those calculations of the 35,000 to 40,000 barrels per day, 8 9 and the answer is no, there aren't any workpapers or 10 other backup material that we have been able to locate. 11 We don't believe that that number is supportable, and 12 that's what Mr. Talley also said. He said it's going to 13 be less. But that part of the deposition isn't here. 14 We have tried, we would like to believe that a thorough 15 study was done by the prior operator to show how they 16 came up with a 35,000 barrel number. All Mr. Brena is 17 talking about is that there were filings and there was a presentation about the conclusion, but not about the 18 19 backup documents. We have looked for it, we can not 20 find it. It doesn't hurt our case, I don't believe, but 21 the fact of the matter is we have produced everything 22 that we can, and Mr. Talley confirmed that, and other 23 letters here in the files confirmed that we have 24 produced everything that we could find on that. 25 JUDGE WALLIS: Thank you, Mr. Marshall.

1	Mr. Brena.
2	MR. BRENA: Just to be clear, when they say
3	that they don't exist, not that they have produced them
4	all, and if counsel continues to make factual
5	representations that they do not exist, then I would
6	again ask for leave to demonstrate that they, in fact,
7	do exist. That's a factual, you know, I have no idea
8	what representations counsel would make in this
9	proceeding, but
10	JUDGE WALLIS: I think counsel has now
11	acknowledged the existence of the documents that you
12	mentioned.
13	MR. BRENA: I did not hear that.
14	MR. MARSHALL: The overall conclusion
15	documents and the filing documents we have. The backup
16	worksheets and how those that number, conclusory
17	number was derived, we don't. And if I misspoke before,
18	I will correct that now. It's not that we don't have
19	any documents about the 35,000 to 40,000. Obviously
20	with a tariff filing and with the presentation materials
21	that we have produced earlier, that's not what we are
22	meaning. We meant anything further that's supportive of
23	that conclusory number. We have looked, and those are
24	not available.

JUDGE WALLIS: Thank you, Mr. Marshall.

Mr. Brena, is there just one item remaining? 1 2 MR. BRENA: There is. The pressure restriction calculation. Well, again, this is one of 3 4 those there isn't anything out there but we will update 5 it some day kind of responses. It is inconceivable that б a pipeline with a pressure restriction doesn't know what 7 its normal operations are going to be after that pressure restriction is lifted. And they have -- they 8 9 have based their direct case on throughput on two cycles in July of 2001. And, well, you know, I don't know what 10 11 to say, this stuff is routinely modeled, and it goes to 12 the heart of showing what an incredible step up in 13 throughput is going to occur right after their tariffs 14 are approved. And, you know, it's once again it's a 15 situation where they can't find any information. The 16 only information that they find is helpful to their case 17 or based on actual -- this actual throughput chart is a perfect example. It's with a pressure restriction. It 18 is with projects and huge down time. It doesn't take 19 20 into consideration batching or impacts.

And so all I would say is, you know, if they don't have to support, and they haven't, they haven't supported and they haven't produced information, so any party to this proceeding, I mean, you know, every party for this proceeding is going to have a different

1 throughput number. Tosco has one, Tesoro has one, 2 Olympic Pipeline has three, and Staff will have one, and 3 none of them are the same. 4 JUDGE WALLIS: Well, again, Mr. Brena, it 5 does address the issues in the general proceeding and not the availability of the documents. б 7 MR. BRENA: Yes. JUDGE WALLIS: And the reasons for our being 8 9 here. MR. BRENA: Yes, and all I would say is that 10 11 engineering reporter calculations which shows a likely 12 throughput, I mean they have said none is available, and 13 it's not clear whether or not they can calculate one, but they haven't tried, they haven't advanced one, and I 14 15 just don't believe that. 16 MR. MAURER: Judge Wallis. 17 JUDGE WALLIS: Mr. Maurer. MR. MAURER: Thank you. We answered this 18 19 question as Attachment D to 102-C and 133. I'm growing 20 a little weary of Mr. Brena's representations about what 21 he does and does not believe. The question here is what 22 have we produced. We have answered the question. They 23 asked for a calculation, we gave them a calculation. If 24 Mr. Brena doesn't like that, I'm very sorry. 25

JUDGE WALLIS: It is our intention to confine

the consideration of these issues to the factual representations about what actually happened and not on the relevance or the use of these documents in the general rate case. We understand that the parties have different views on credibility, and to the extent that credibility is an issue in this discussion, then that will be considered.

MR. BRENA: Your Honor, if I may, their 8 9 response to 102-C occurred before this was given, before the technical conferences, and so I mean it's -- it 10 11 wouldn't be correct to say that an earlier response was 12 intended to respond to a later request after a technical conference and after there had been detailed 13 14 conversations about this topic. So the fact of the 15 matter is is that they agreed to produce any engineering 16 report or calculation, and the idea that they're now 17 relying on an earlier response is no response at all. 18 JUDGE WALLIS: Very well. 19 Mr. Maurer. 20 MR. MAURER: I don't have anything. 21 JUDGE WALLIS: Very well. 22 MR. MARSHALL: Do you have the engineering response in of front you, Your Honor? The prior 23 24 response starts out: An engineering calculation which shows 25

1	the potential increase in the throughput
2	caused by removal of the current OPS as
3	well as 80% maximum operating pressure
4	restriction may be approximated by using
5	the relationship between
б	JUDGE WALLIS: Try to slow down a little bit,
7	please.
8	MR. MARSHALL: Yes.
9	Relationship between pressure and flow
10	following basic pipeline hydraulic
11	principles.
12	We then go through a lengthy set of how that
13	calculation can be done, and that is the answer. And
14	that wasn't gone into in any detail with Mr. Talley in
15	the technical conference where he was asked, well, do
16	you have anything other than this. This is it in terms
17	of what the engineering calculation would be if you
18	remove the pressure restriction, which is exactly the
19	question. This response could not be more responsive to
20	that particular one. There's nothing more to be added
21	or said.
22	MR. BRENA: If I may just look at that
23	briefly. Where is it you're reading from?
24	JUDGE WALLIS: Could you point me to the tab.
25	MR. MAURER: Yes, Your Honor.

192:

1	MR. MARSHALL: It's in two places.
2	MR. MAURER: It's both in Tab B, at the end
3	of attachment B, and in Tab C, 102-C and 133.
4	MR. MARSHALL: And I know for a fact that
5	this wasn't discussed at the technical conference with
6	Mr. Talley. He wasn't walked through any of the details
7	of this particular calculation, engineering calculation
8	showing what would happen if the pressure restriction is
9	removed.
10	MR. BRENA: And I stand by my earlier
11	comments.
12	JUDGE WALLIS: Very well.
13	MR. BRENA: That completes the specific
14	points. I would like to address the issue of sanctions.
15	JUDGE WALLIS: Let me ask if Olympic has any
16	additional responses that you have not previously made.
17	Thank you.
18	Mr. Brena.
19	MR. BRENA: Your Honor, it's too late in the
20	day to just ask for the information, and it's too off
21	the point to talk about a monetary fine. The most
22	important single issue in this proceeding is what's
23	going to happen with throughput. It's uncontested that
24	the line is operating under artificially constrained
25	circumstances today and that those circumstances will be

lifted at some point in the future. The information 1 that we have requested goes right to the heart of that 2 3 issue and allows us to put on our case to demonstrate 4 that the throughput that they're proposing for future 5 years is not representative of what those future operations are likely to be. Well, it may be helpful, б 7 for example, in cross-examination, but the point is our cases are behind us, and our time is limited, and there 8 9 is no way to clarify this record, and that's where we're 10 at. None of the parties here can say with any 11 certainty, including Olympic, that the throughput that 12 they're proposing, whether it's actual, what I 13 understand their case is going to evolve to become, 14 whether it's based on two cycles, based on July of 2001, 15 or whether it's based on original filing, none of the 16 parties can say with any certainty whatsoever that those 17 throughputs are representative. So on the most important single element in the case, we have nothing 18 19 that we need to assess Olympic's claim that their 20 throughput should be changed. 21 And bear in mind Tesoro's position is that

22 normal operating conditions based on their prior 23 representations to the Commission should be used, and 24 they're proposing a change in their throughput for 25 tariff purposes to be reduced to these artificially

1 constrained circumstances. We have asked for specific factual findings that fall short of issue preclusion. 2 3 We think that on this case that the Commission could 4 exclude any testimony on their part from experts. We 5 think that they have not allowed the discovery necessary б for the proper cross-examination of their experts on the 7 throughput issue. We think that consistent with Washington law that that portion of the experts' 8 9 testimony should be excluded.

We also believe that there are specific 10 11 factual findings that can be made short of determining 12 throughput, and we have put those in our brief with 13 regard to recommended sanctions that they have failed to 14 demonstrate in their case that their proposed throughput 15 is representative of future operations. They have 16 failed to give the information necessary so we can test 17 that proposition that is central to their case, and therefore what are we left to do. We're left with a gap 18 in the factual record because of their unilateral change 19 20 in what was clear and compelled and understood to be 21 information they needed to compile and present. So 22 while it may or may not be helpful to have that 23 information for cross-examination, it's way past the 24 time when that would be a sufficient sanction. Money does not respond. The Commission has indicated an 25

1 unwillingness to go all the way to issue preclusion in 2 that it would set throughput. I understand the 3 Commission's frustration with wanting to do that, with 4 hesitating to do that, and I can only say that that 5 frustration is going to be enhanced as we move forward 6 and not made smaller.

7 So there's things that we need to decide here. You know, is there a sufficient record that 8 9 there's representative throughput? No. Why isn't 10 there? Because they haven't produced the information 11 necessary to show whether or not their throughput is 12 representative. What's the obvious thing to do? To say 13 that, just to say that, to make that factual finding on 14 the record. And the factual findings are set forward in 15 my recommended sanctions. Olympic's throughput as set 16 forth in Olympic's direct case has not been supported as 17 representative of its throughput during the period. 18 That goes right to the heart of the issue that this 19 information was intended.

You know, the law, the relevant law in Washington, wouldn't even -- there wouldn't even be a hiccup in the giddy-up if you didn't allow discovery on an expert on the basis for an expert opinion to disallow that expert and to disallow the entire claim if that is necessary. That would happen in a heartbeat. It's the

only fair and right thing to do here. Olympic's current 1 throughput has not been supported as representative of 2 3 its throughput during the period in which the rates will 4 be in effect, that's the second thing that we have asked 5 for. The third thing is Olympic has not demonstrated a 6 factual basis on which to alter the throughput estimate 7 underlying the current permanent rate. And then we go on to say, such other appropriate sanctions which 8 9 recognize the true impact to the factual record of these 10 violations.

11 I think that these violations are 12 unbelievably clear, and I have fought from day one to 13 get throughput information. Bear in mind we couldn't 14 even get actual throughput when we started this, and now 15 we're down to testing representative throughput, we have 16 no measure to test it. So the sanction has to respond 17 to what they have taken out of the case by their failure to compile the information necessary to test the 18 19 representativeness for any of the parties. I don't know 20 what other sanction is even relevant other than the 21 issue of preclusion, which would be appropriate, to set 22 the throughput. That would be entirely appropriate 23 under these circumstances or to dismiss the case. 24 Because the Commission is going to be in a

25 situation where all of the evidence that Olympic's

entitled to rely on is behind us, they have filed their 1 direct case, we have filed our direct case, they don't 2 3 have a right to come in on the reply case and change 4 their case. They have don't have a right on the reply 5 case to come in with information to sand bag us and put it in behind us. It's all on the table. The Commission б 7 has all the evidence it's ever going to have on this issue that it should properly consider, and it has none 8 9 of the information it needs to, nor can it expect it 10 through cross-examination because of its failure to 11 comply with very, very simple straightforward discovery 12 requests. 13 JUDGE WALLIS: Is that something that the Commission can or should consider when evaluating the 14 15 evidence before it in the proceeding? 16 MR. BRENA: When you say -- what are you

17 referring to specifically, please?

18 JUDGE WALLIS: The circumstances relating to 19 discovery.

20 MR. BRENA: I think that there's a pattern 21 and a history, and my review of the case law suggests 22 that when you have a pattern of discovery abuse like 23 what we have had in this case, I think the Commission 24 should take it into consideration. Do you know that we 25 had more discovery requests served on us as an

1 intervener than we have served on them. I mean this entire discovery process from the get go, and the 2 3 Commission has recognized it in its comments in almost 4 dismissing this, I mean I think the Commission would be 5 justified to dismiss this case outright because of the sanctionable conduct. You know, we went through all of б 7 that. You know, they had a last chance. You know, the 8 Commission expressed grave concerns about Olympic's 9 responsiveness, and they sat here in the hearing and 10 agreed to produce 11 items and were compelled to do it, 11 and then they have turned around and the counsel that 12 represented that they would do that didn't.

13 And they haven't sent a word to us, and they 14 haven't produced the information, and now they're 15 arguing after the fact relevancy, burdon, everything but 16 what it is that they were compelled to do. I mean I 17 would have asked for this to be dismissed at the time and would have taken a different position had I known 18 19 that they had no intention of compiling this information 20 and presenting it, because I understand its importance 21 to the case, and I understand that nothing in the record 22 can substitute. So I think to go through this, that the 23 Commission would be justified to dismiss this entire 24 thing. I think they would be justified for issue 25 preclusion and at a minimum the factual findings that we

have requested, because they have taken away our ability
 to make these factual findings.

3 And as I read the law in Washington, if you 4 do not provide discovery relevant to the cross 5 examination of your expert or if you're late even, that that is sufficient to exclude that witness's testimony б 7 all together. And I think that that would be an appropriate step too, but it -- but I would acknowledge 8 9 that the Commission if it does go forward with the case 10 would -- I mean the case is going to be empty of 11 throughput information that's relevant, and so excluding 12 it may or may not be appropriate, so these factual 13 findings would be more appropriate I feel.

But the idea of monetary sanctions, I mean these are clear violations, clear violations. They said they would do it, they send some letters saying that they're not going to do it, and then they come in here saying that somehow we agreed to that. Well, that, you know, and all of those are in a different proceeding.

20 So I think that yes, to answer your question 21 directly, yes, the pattern of discovery abuse in this 22 case I think is very clear, and I think the Commission 23 has recognized it, and I think the Commission should 24 take that into consideration in weighing whether or not 25 -- I mean these guys avoided the dismissal of this

1 entire proceeding and in part based on the representations that they would produce this, compile 2 3 and produce this information that we needed. At the 4 last minute, they didn't. The time for forgiveness is 5 past, and that's why Tesoro requested sanctions, and б that's what I told their counsel. I said, yes, we're 7 going to apply for sanctions, you said you would produce it, you didn't produce it, and how clear can it be, so 8 9 we're going to ask for sanctions with regard to throughput. And so we have. So we would ask for Your 10 11 Honor to fill the gap that's been created in this record 12 no matter how we proceed that's caused by their failure 13 to do what they have agreed and what they were compelled 14 to do. 15 JUDGE WALLIS: Thank you, Mr. Brena.

16 MR. MARSHALL: The basic question here is 17 what evidence is there of throughput that will be going onward in the rate year following this case, and the 18 19 sanction that Mr. Brena has asked for is we just take 20 the throughput that was in effect prior to the pressure 21 restrictions, prior to all the other issues that we know 22 have occurred. If we do that, then there's just no 23 question that the rates, the tariffs will be 24 insufficient to do any of the work to get to 100% 25 pressure. It's a chicken and eqq issue. We'll have 80%

pressure forever, and the best evidence of 80% pressure is what has the system been doing for the last ten months at 80% now that the entire system is back up and operating with that restriction. We can make all kinds of guesses as to individual factors that might affect that, but --

JUDGE WALLIS: Mr. Marshall, isn't the issue here whether there are violations and what sanctions should be applied?

MR. MARSHALL: And it's also, of course, the 10 11 sanction that they want to impose, which is what I'm 12 trying to address, is to say let's just pretend that you 13 have throughput equal to the amount that you had 14 operating at 100% pressure. There's no question that 15 we're not operating at 100% pressure. So the question 16 is, well, what throughput do you have at 80% pressure, 17 and then there will be some questions that can be taken up by the Commission in the hearing about when could you 18 get to 100% pressure, can you, how long will it take. 19 20 Those are all issues that are fair for cross-examination 21 and fair for speculation, fair for experts to opine on. 22 But what's very clear is that when we looked 23 at the test year, the year prior to the filing, the

24 actual throughput was incredibly low. We didn't use the 25 test year figures. We used the figure for July 2001 and

then made adjustments, because that was the only figure 1 that Olympic had when they filed at the FERC. It had to 2 3 make some assumptions about adjustments on down time and 4 so on. And it turned out that that month was an unusual 5 month. Every other month since that time has shown how unusual that month was. Mr. Brena says, well, we have б 7 changed our theory at the deposition, we didn't have fair notice. And in answer to Tesoro Data Request 8 9 Number 133, in the supplemental response, and that's at 10 Tab C, we said very clearly at page 2:

11 It should be noted that Olympic's direct 12 testimony is based on a level of 13 throughput that has proven to be higher 14 than levels expected. Olympic will 15 perform additional calculations based on 16 actual levels that will be more 17 representative of product movement for rate setting purposes. 18

19 So all of the information that we have 20 produced, and we have produced an enormous amount of 21 actual throughput data, all of the historical data that 22 has been available to Tesoro from the beginning and was 23 -- everything else that he could have wanted about 24 throughput was made available on February 22nd. The 25 only remaining question is who was supposed to do

additional work on three or four areas of trying to get 1 summaries and compilations based on green sheets to show 2 3 some specific things that Tesoro wanted to look at that 4 are factors that determined throughput. Those factors 5 are all historical, by the way. They're not indicative б of what might occur in the future except if you take a 7 enough months then you might have a representative group 8 of months.

9 But each individual item the record is clear can be derived from the green sheets. And the only 10 11 question is, who was supposed to do the work. And the 12 touchstone on who was supposed to do the work is in the 13 Talley declaration and in the letters between FERC 14 counsel for Olympic and Tesoro. If there had been any 15 question that we were violating any kind of order by 16 saying that we could not produce documents and we 17 weren't going to produce documents we didn't have, and that's what the letters show quite clearly, then it 18 could have been raised at that time and something could 19 have been done before April 12th, the deadline. That 20 21 was the whole purpose of the April 4th letter, let us 22 know before the drop dead date.

Our Commission adopted the same drop dead date as FERC did, April 12, adopted the same FERC order of April 1st on April 4th. So in order to understand

what our Commission has ordered, we have to figure out 1 what went on at FERC, and the best evidence of that is 2 3 in the letters where there was no complaint from Tesoro 4 at that time that this was an unacceptable way of going. 5 It could have been raised so that we had enough time to do something before April 12. It could have been raised 6 7 even on the 16th of April when we were on the phone with Your Honor, and that was the deadline by which Tesoro 8 9 had to file a motion. Not a word then to any of us that this wasn't in compliance. All of this data can be 10 11 derived it's undisputed from the green sheets. There's 12 nothing, and I have said this before, no Tesoro expert 13 declaration that they can't derive the information that 14 they have been given, that they can't compile it on 15 their own, that these source documents are not 16 sufficient to do it.

17 So all in all, the sanction is not appropriate, because the way to determine throughput is 18 19 through thousands of records that have been produced 20 showing actual throughput for the period in the test 21 period, and then we have to do what are known and 22 measurable changes to the test period. Known and 23 measurable are the actual throughput numbers that we 24 have that we produced here. That's known and measurable. So if there's going to be any adjustment to 25

the test period, where the throughput was variable, then 1 2 it has to be based on something known and measurable. 3 Now maybe there will be arguments and 4 speculation by Tesoro's experts that your throughput 5 will be higher than it was for the last ten months. I don't know how they can say that, because unless you can б 7 get the pressure up to 100%, that's --JUDGE WALLIS: Mr. Marshall, I really don't 8 9 think we need to argue that question now. MR. MARSHALL: Yeah, but it does relate to 10 11 this whole sanction that they have asked for, which is 12 to stick with a throughput level that was in effect at 13 the time of the last tariff filing, not for the test 14 period, not for known and measurable changes that can be 15 adjusted for the test period. And we did say in this 16 133 response that we will be relying on the actual 17 throughputs for the last 10 months. That's the single best evidence. Tesoro keeps saying, we don't have any 18 19 evidence, we've got this gap, we can't determine what to 20 do because we don't have any throughput information. 21 They have throughput by segment, by shipper, by 22 destination. They have had all that, it's been 23 supplemented over and over, they have plenty of that. 24 That's why Olympic is in the bind that they are, their tariff revenues dropped dramatically 25

following the pressure restrictions, by the way that 1 were imposed because of this ERW seam failure. It 2 3 wasn't -- what we're working with is we're working with 4 TFI and other test runs that are looking at the 5 longitudinal wells of these pipes, and the longitudinal wells were not involved in Whatcom Creek. All of that б 7 work has to be done, all of that expense has to be incurred, all of the changes in repairs have to be made, 8 9 and the earliest the testimony shows that any of that could be done would be sometime in 2004 supposing that 10 we have --11 12 JUDGE WALLIS: Mr. Marshall, you really do

12 JUDGE WALLIS: Mr. Marshall, you really do
 13 not have to argue your general rate case here.

14 MR. MARSHALL: Okay.

JUDGE WALLIS: I'm interested in hearing your comments on the proposed sanction and why that is or is not appropriate, but you do not need to go beyond that to explore the issues that may or may not be present in the rate case.

20 MR. MARSHALL: I was trying to address 21 Mr. Brena's argument that there is a gap in the 22 information. There is no gap. Even if you assume that 23 they didn't even have green sheets, there would be no 24 gap.

25

Now we did produce green sheets, and it's

1 undisputed that you can determine these four things that Mr. Brena wants from the green sheets. It takes time to 2 3 do it. They had time from February 22nd onward. The 4 question of who was to do it is best sorted out by 5 looking at what was said prior to April 12th, the deadline, between counsel, and how that was worked out б 7 and the fact that up until April 25th there was not one word from Tesoro that the April 12th production at the 8 9 FERC was somehow not in compliance with that background and that understanding of the order. And there were 10 11 plenty of opportunities with Your Honor on the 16th and 12 on occasions during the depositions where we asked 13 directly, are we all okay on all of this discovery. We 14 knew that we had a background on a lot of discovery in 15 this case and a number of discovery disputes. We were 16 anxious to find out from that call that Your Honor was 17 on and during the depositions, is there anything that we need to do. Not one word until the 25th of April that 18 this was somehow not in compliance with the FERC order, 19 20 with the understandings that were the FERC order, and 21 then by piggybacking the Commission order here.

Now one final point, if this was so clear, why hasn't there been a motion filed with the FERC. After all, this is a FERC order that our Commission adopted by reference, and the same arguments apply

there. Either they have enough information to carry on 1 that case at the FERC or they don't. 2 MR. BRENA: Objection, relevance, Your Honor. 3 4 MR. MARSHALL: There's been no --5 JUDGE WALLIS: Your objection is noted. 6 MR. MARSHALL: There has been no motion, no 7 argument, and no claim that the FERC order has been violated. In fact, again, the letters, particularly the 8 9 letter from Mr. Wensel, shows that the understanding was 10 clear, we had an option to produce the source documents, 11 the green sheets, instead of those summaries, to compile 12 summary documents. If there had been anything other 13 than that, if we had been informed that that wasn't 14 compliance, that was the time to say it, not now, and 15 not after the deadline that went on April 12th. 16 JUDGE WALLIS: Is it your representation that there is no other means of compiling the information 17 that's been requested, no other means than to go to the 18 19 green sheets? 20 MR. MARSHALL: That's what Mr. Talley said 21 during the technical conferences, that's my 22 understanding, that's what he said in his declaration. 23 There are some other documents that are supportive of 24 that like invoices to shippers, but the green sheets would be the source documentation for the things that he 25

1 has listed there. Not on DRA, DRA are separate invoices, but on the four or five points that -- I think 2 3 Mr. Talley addresses that in his declaration. 4 JUDGE WALLIS: Thank you, Mr. Marshall. 5 Does Tosco have any thought to present at this time? 6 7 MR. STOKES: No. JUDGE WALLIS: Commission Staff? 8 9 MS. WATSON: We have just a few, Your Honor. JUDGE WALLIS: Please proceed. 10 11 MS. WATSON: First of all, I would like to 12 point out once again that this has been a most difficult process in terms of discovery, and obviously I don't 13 have the experience, but my client and my co-counsel 14 15 have indicated that this has been the most difficult 16 proceeding in their history of 20 to 30 years. And the 17 difficulties that we have had in discovery has impacted negatively the Staff's ability to produce its case. 18 19 So now what do we do with that? It was 20 indicated earlier that the Commission wasn't or that the 21 Commission had indicated that monetary sanctions weren't 22 appropriate and that they weren't willing to dismiss the

24 supplemental order in Paragraph 13, the Commission

case, but that's not entirely true. Because in the 12th

25 states that:

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1 Because discovery has been a reoccurring 2 issue in this docket, and if we find 3 that violations occurred, we are 4 prepared to consider the assessment of 5 monetary penalties, dismissal of the proceeding, or other sanctions. б 7 So those are certainly options that are still open according to the order. So we can seek or they can 8 9 issue monetary penalties as under RCW 81.84.405 against counsel, the company, or the company's officers and 10 11 employees. 12 In terms of what to do with the throughput 13 issue, there are several ways to deal with that, and 14 these are all things that the Commission needs to 15 decide, and setting them as a sanction isn't necessarily 16 appropriate. Various ways of dealing with throughput is 17 to set a number, to use a surcharge or a tracking device, and there may be other options as well, but 18 19 those are the things that the Commission needs to 20 decide, and the other sanctions would be more 21 appropriate. 22 JUDGE WALLIS: Does Staff have a view as to 23 whether violations have occurred? 24 MS. WATSON: Well, the throughput DRs, we weren't really involved with those. We know that it has 25

been an extremely difficult process, so we don't really 1 have anything substantive to say in terms of whether or 2 3 not a violation occurred. 4 JUDGE WALLIS: Very well. MR. BRENA: If I may. 5 JUDGE WALLIS: Mr. Brena. б 7 MR. BRENA: Just briefly reply. The first thing that I would like to say is that with regard to 8 9 their attempt to unilaterally modify their commitment to produce this compiled information is that the letter we 10 11 got on April 4th said: 12 We believe it's useful at this juncture 13 to advise you of what Olympic is able and not able to produce in response to 14 15 your E-mail. 16 They just said what they were going to do. You know, Mr. Wensel's letter recognized the reality of 17 that. They didn't ask, they said. There was no phone 18 19 us up and let's talk about it, we're having difficulty, 20 do you want us to compile it. They said, this is what 21 we will do, this is what we don't do. We dealt with 22 that reality, okay. And that was on the FERC side. We did not hear that from WUTC counsel. We had no response 23 24 whatsoever with regard to WUTC counsel. So with regard to what position they were likely to take, throughout 25

this proceeding their objections have not been the same 1 as the FERC proceeding, and we have had -- we have had 2 3 no objections on the WUTC side routinely where we have 4 had objections on the FERC side and visa versa. So the 5 idea somehow that we're supposed to take this б representation, which was a declaration of what they 7 would and would not do, and first that's a false representation, and secondly, with regard to that being 8 9 that we should have known that that's what they intended 10 to do for the first time in this proceeding was rely on 11 FERC counsel's objections, that would have been a change 12 too.

You know, with regard to the green sheets, Your Honor, I asked Mr. Talley to calculate one day the information from the green sheets, and I'm asking him a question, and I'm reading from his deposition on page 79:

Question: Excuse me, all I want you to 18 do is tell me for one day, July 1st, how 19 20 much jet moved through the system. How 21 am I supposed to determine that? 22 Answer: I think I just told you, 23 Mr. Brena, that I'm not familiar with 24 the batch codes, which were not provided, so if I don't know what the 25

1	batch code means, I can't tell you what
2	jet is.
3	Question: Okay, can you tell me how
4	much down time there was this day?
5	Answer: Not based on what I'm just
б	seeing right here.
7	Question: I believe I understood you to
8	say the green sheets.
9	Answer: I believe you were supplied
10	with a code or a log.
11	Question: I was. Would you like for me
12	to find that, and would that help you?
13	Answer: I don't know.
14	I mean you just, you know, at some point, I
15	would have to read it, your data request was put
16	together by the products movement group, at some point,
17	you just have to read what Mr. Talley said and let it
18	speak to you itself rather than have people characterize
19	it. Here is the chief engineer on Olympic Pipeline
20	unable to tell me one single bit of information for one
21	day in one year from these green sheets. That's what
22	the deposition's going to show you. I didn't ask for a
23	week. I didn't ask for a month. I asked for a day, and
24	I didn't get it. He made some references with regard to
25	the Data Request 133.

Steve, do you have that available? 1 2 MR. MAURER: It's in the material I gave you 3 this morning. 4 MR. BRENA: If you have it handy. 5 MR. MAURER: Yeah, it's Tab B, it's towards б the end. 7 MR. BRENA: Do you have it right there, Steve? 8 MR. MAURER: It's about --9 MR. MARSHALL: Actually Tab C. 10 11 MR. MAURER: 133, I'm sorry. 12 MR. MARSHALL: Here you go. MR. BRENA: Okay. 13 MR. MAURER: It's the third page of Tab C. 14 15 MR. BRENA: You know, and Your Honor will 16 have an opportunity to address and respond with whether 17 or not Olympic should be able to change their case on throughput a third time after we filed our direct case, 18 19 but let me just say that the language that he read, the 20 language that he read doesn't indicate that they're 21 going to change their direct case at all. 22 MR. MARSHALL: Well, actually, it does. MR. BRENA: No, and I'll read it. It says: 23 24 It should be noted that Olympic's direct testimony is based on a level of 25

1	throughput that's proven to be higher
2	than levels experienced. Olympic will
3	perform additional calculation based on
4	actual level that will be more
5	representative of product movement for
б	rate setting purposes.
7	Now this is in response to what's 100%
8	operating pressure. And all I can tell you is that they
9	refer us back:
10	Capacity projections upon return to 100%
11	maximum operating pressure are expected
12	to achieve those averages posted for the
13	calendar years 1997 and 1998.
14	Their data request refers back directly to
15	1997 and 1998 as representative of 100% throughput, and
16	they talk about additional calculations not based on
17	100% throughput, but they have never produced those
18	additional calculations as of today. And now he somehow
19	is arguing that the 1997-1998 information that they
20	direct us to, that that somehow doesn't matter, that
21	somehow they're not relying on that. The fact is that
22	without the information that we requested, interveners,
23	Staff, and this Commission will be unable to determine
24	what a representative level of throughput should be for
25	this line. And it's because of their failure to compile

and produce the information that they agreed to and were
 compelled to.

3 Mr. Marshall mentioned a sole sanction. I 4 certainly hope Your Honor didn't hear me as proposing a 5 sole sanction. I did not. And I have made it clear from the beginning that I think that the Commission 6 7 would be -- it would be entirely proper to dismiss this entire action, and the Commission indicated that it 8 9 would consider that, so I would ask the Commission to 10 consider that.

In I have indicated that I think that the throughput should be set based on this issue of preclusion. I think that I have lost that issue, and Staff disagrees with that and made its position known again on that particular one.

16 Short of that and short of dismissal, I have 17 asked for factual findings that they did not demonstrate the representative level for these different things, and 18 19 I have set forth the exact factual findings. These do 20 not have the effect of determining throughput in this 21 proceeding. These have the effect of recognizing that 22 Olympic did not produce the information that was 23 necessary to test the representativeness of the numbers 24 that it has advanced, and therefore there should be a factual finding that it has not done that, that it has 25

1 not demonstrated that the various throughputs that they're proposing be used are representative. That is a 2 3 simple factual finding that goes to the heart of the 4 issue and would be helpful and doesn't determine the 5 issue, and it doesn't fall afoul of what Staff and the б Commission's concerns were in not being able to get the 7 record, it just makes the factual representation that 8 they didn't do it, because they didn't, because they 9 can't.

And one of the things Mr. Marshall said, and 10 11 Your Honor cut him off, but because, and I don't mean 12 that any way negative, but he said that it went to the 13 ultimate issues, and he said he doesn't know how we 14 could possibly say that the actual throughput wasn't the 15 correct number, and you said that's an ultimate issue. 16 Well, he's right, how can we possibly say that what 17 they're proposing is a wrong number. We can't. Why can't we? Because they didn't produce the discovery 18 that we needed to say that. That's the whole point. 19

20 You know, so they want to stand up and say 21 actual throughput, bring it in, let's use actual 22 throughput, and they want to shift their case to actual 23 throughput for representative when, by the way, when 24 they filed their case in this proceeding they had five 25 months of actual throughput and now they're going to

propose nine I guess at some point in the future, they 1 2 had five months of actual throughput, they didn't do it, they didn't use five months, and now they're trying to 3 4 come back and use actual throughput. How can we 5 possibly say that whatever case they put on isn't б representative of a future case? Darn good point, Mr. Marshall. That's the reason we're here today, 7 because you didn't give us the information we needed so 8 9 that we could. Thank you. 10 11 JUDGE WALLIS: Is there anything else before 12 we adjourn? 13 Let the record show that there's no response. Thank you all very much for coming this morning. It's 14 15 been very helpful to me to run through the information 16 that the parties have provided and to hear the parties' 17 arguments. I will be entering an order that proposes a recommendation to the Commissioners, and they will 18 19 review that. Parties will have an opportunity to 20 respond to that. 21 Let's be off the record for a brief 22 administrative discussion. (Discussion off the record.) 23 24 (Hearing adjourned at 12:40 p.m.) 25