1	BEFORE THE WASHINGTON
2	UTILITIES AND TRANSPORTATION COMMISSION
3 4 5	In the Matter of the Petition of)Docket TS-070889)Volume I AQUA EXPRESS, LLP, Petitioner,)Pages 1-31
6 7	For Commission Permission to) Temporarily Discontinue Commercial) Ferry Service.)
8	
9	A pre-hearing conference in the
	above-entitled matter was held at 9:35 a.m. on
10	Thursday, June 14, 2007, at 1300 South Evergreen Park
	Drive, S.W., Olympia, Washington, before
11	Administrative Law Judge ADAM TOREN.
12	
13	
14	The parties present were as follows:
15	COMMISSION STAFF, by Donald T. Trotter,
	Assistant Attorney General, 1400 South Evergreen Park
16	Drive, S.W., P.O. Box 40128, Olympia, Washington,
	98504-0128.
17	
	AQUA EXPRESS, by John Blackman,
18	Managing Partner, and Kevin Clark, Owner, 1101
	Alaskan Way, Suite 201, Seattle, Washington, 98101.
19	
	KITSAP TRANSIT, by Dick Hayes,
20	Executive Director, 60 Washington Avenue, Suite 200,
	Bremerton, Washington 98337.

23

- 24 Barbara L. Nelson, CCR
- 25 Court Reporter

- 1 PROCEEDINGS
- JUDGE TOREM: Folks on the bridge line,
- 3 we're going to go on the record now. So I'll say
- 4 good morning, tell you my name is Adam Torem, spelled
- 5 T-o-r-e-m. I'm an administrative law judge for the
- 6 Utilities and Transportation Commission, and I'll be
- 7 presiding over this matter.
- 8 Today we're here at the Washington UTC
- 9 Building at 9:35 a.m. It's Thursday, June the 14th,
- 10 2007, and this is a pre-hearing conference in Docket
- 11 TS-070889. We have a court reporter present today
- 12 from Continental Reporting Service, Ms. Barbara
- 13 Nelson.
- Now, this case addresses a request that was
- 15 filed on May 7th, 2007, by Aqua Express, LLP, to
- 16 extend a suspension of commercial ferry service under
- 17 Certificate BC-129 for two additional years, from
- 18 June 4th, 2007, through June 4th, 2009. Following
- 19 the Commission's open meeting of May 23rd, 2007, the
- 20 Commissioners ordered a full hearing on the request
- 21 to determine if good cause exists to grant the
- 22 request.
- Now, the purpose of the pre-hearing

- 24 conference today is to take appearances from the
- parties, including any of those who might be seeking 0003
 - 1 to intervene, clarify the issues for hearing, and
 - then discuss a schedule for the Commission's
 - 3 consideration of this request and perhaps any other
 - 4 procedural matters.
 - 5 So before we proceed further, let me take
 - 6 appearances, and I'll let Mr. Trotter go first. He
 - 7 knows how to do the stating of the full name, the
 - 8 party he represents, full address, telephone number,
 - 9 fax number, and an e-mail address. It's very
- 10 formulaic. So Mr. Trotter, if you'll set the
- 11 example.
- MR. TROTTER: Okay, fine, Your Honor, thank
- 13 you. My name is Donald T. Trotter, and I'm an
- 14 Assistant Attorney General. I represent the
- 15 Commission in this matter. My address is P.O. Box
- 16 40128, Olympia, Washington, 98504-0128. My phone
- 17 number is (360)664-1189, fax is (360)586-5522, and my
- 18 e-mail is DTrotter@wutc.wa.gov.
- 19 JUDGE TOREM: Okay. Mr. Blackman.
- 20 MR. BLACKMAN: My name is John Blackman, I'm
- 21 a managing member of Aqua Express. My address is
- 22 1101 Alaskan Way, Suite 201. Telephone number is --
- 23 and that's Seattle, 98101. Telephone number is
- (206)623-1445, fax is (206)623-5474, and the e-mail
- 25 address is JohnB@ArgosyCruises, all one word, spelled

- 1 A-r-g-o-s-y-C-r-u-i-s-e-s.com.
- 2 MR. CLARK: I'm Kevin Clark, C-l-a-r-k, here
- 3 with Argosy. Address is 1101 Alaskan Way, Suite 201,
- 4 Seattle, Washington, 98101. Phone number,
- 5 (206)623-1445, fax number (206)623-5474, e-mail is
- 6 KevinC@ArgosyCruises, that's plural, Cruises.com.
- 7 JUDGE TOREM: Mr. Hayes.
- 8 MR. HAYES: My name's Richard Hayes,
- 9 H-a-y-e-s. I'm the Executive Director of the Kitsap
- 10 County Public Transportation Benefit Area Authority,
- 11 more commonly known as Kitsap Transit. The address
- 12 is 60 Washington Avenue, Suite 200, Bremerton,
- 13 Washington, 98337. The phone is (360)478-6230, the
- 14 fax is (360)377-7086, and the e-mail is
- 15 KTexecutive@KitsapTransit.com.
- 16 JUDGE TOREM: All right. Let me note also
- in the room with Mr. Trotter today is Mr. Danny
- 18 Kermode, from Commission Staff, as well. And we have
- 19 on the telephone line Mr. Tom Waggoner and Mr. Sonny
- 20 Woodward. Mr. Waggoner, can you please state your
- 21 appearance, as well, giving the party you're
- 22 representing today, address, telephone number, fax
- 23 number, and e-mail address, and then, Mr. Woodward,
- 24 if you'll add your personal information. If it's the
- 25 same party, that's fine. Mr. Waggoner.

- 1 MR. TROTTER: Your Honor, this is Don
- 2 Trotter. If you don't mind, I'm wondering whether --
- 3 I recognize Kitsap Transit is here in the room, and

- 4 if they wish to be a party, I don't believe the Staff
- 5 will object. But perhaps they didn't -- they may not
- 6 have understood that you were asking for appearances
- 7 as a party.
- 8 JUDGE TOREM: Well, I'm going to sort that
- 9 out shortly.
- 10 MR. TROTTER: You're going to get the names
- 11 and addresses first? Okay.
- 12 JUDGE TOREM: That's what I want to do, see
- 13 who's here, and then we're going to address the issue
- 14 of intervention and party status. And again, if we
- 15 take a break, those things can be addressed by you,
- 16 Mr. Trotter. So you can fully explain what that
- implies and how much of a burden that is.
- 18 MR. TROTTER: Okay. Thank you.
- 19 JUDGE TOREM: But Mr. Waggoner and Mr.
- 20 Woodward, if you'd state the addresses.
- MR. WAGGONER: My name is Tom Waggoner, and
- 22 I'm representing the Kingston Chamber of Commerce and
- 23 also the subcommittee of the chamber, which is our
- 24 Passenger Ferry Committee. My address is Post Office
- 25 Box 73, Kingston, Washington. I have no fax. I have 0006
 - 1 the e-mail, which is Tom@KingstonLumber.com.
 - JUDGE TOREM: Mr. Waggoner, how do you spell
 - 3 your last name?
 - 4 MR. WAGGONER: W-a-g-g-o-n-e-r.
 - JUDGE TOREM: Mr. Woodward.
 - 6 MR. WOODWARD: Yes. My name is Sonny

- 7 Woodward, W-o-o-d-w-a-r-d. Address is Post Office
- 8 Box 1329, Kingston. My phone number is
- 9 (360)297-0320. My e-mail address is
- 10 SonnyW@JohnLScott.com.
- JUDGE TOREM: And Mr. Woodward, the spelling
- of your first name?
- MR. WOODWARD: S-o-n-n-y.
- 14 JUDGE TOREM: All right. Thank you.
- MR. WOODWARD: And representing the Kingston
- 16 Chamber of Commerce and the Kingston Chamber of
- 17 Commerce subcommittee.
- 18 JUDGE TOREM: All right. And as Mr. Trotter
- 19 indicated, there will be a discussion in just a few
- 20 moments as to those folks giving their addresses, if
- 21 they'll actually be parties in this case or just
- 22 interested persons, if you will, that might be giving
- 23 comment or public testimony at an appropriate point.
- Now, the issue in this case, Aqua Express is
- 25 already the holder of a commercial ferry certificate 0007
- 1 of public convenience and necessity. As I said
- 2 earlier, it's Number BC-129. And my understanding is
- 3 that the certificate authorizes provision of
- 4 passenger-only ferry service between Kingston and
- 5 Seattle.
- 6 The Commission previously granted a
- 7 temporary discontinuance of service several times.
- 8 There was a nine-month period of time from October
- 9 1st, 2005, through June 30th, 2006, and then an

- 10 additional six-month period from July 1st, 2006,
- 11 through December 31st, 2006, so I guess it's actually
- 12 seven months. No, six. My math is off this morning.
- 13 And January 1st was the latest one, through June 4th,
- 14 all that in 2007. And the request that came in in
- 15 May was for a further discontinuance for two years,
- 16 from June 4th of this year, 2007, through June 4th,
- 17 2009.
- Now, there were a number of letters
- 19 submitted, and this matter definitely is of interest
- 20 to Kitsap County and the City of Kingston, but I
- 21 haven't received any what I would call formal
- 22 petitions to intervene in this case. So there may be
- 23 a question, as Mr. Trotter had indicated, as to who
- 24 wants to be a formal intervenor and who wants to
- 25 simply be a party of interest. Parties, as we have 0008
- 1 them now, will be the Applicant, Petitioner from Aqua
- 2 Express and, representing the Commission Staff, Mr.
- 3 Trotter.
- 4 Let me ask, Mr. Hayes, if you see any
- 5 indication that Kitsap Transport wants to be an
- 6 intervening party in this case or simply a person of
- 7 interest, if you will?
- 8 MR. HAYES: I think that we probably should
- 9 ask for the intervenor status. We have a partnership
- 10 relationship with Aqua Express, and a significant
- 11 portion of the rationale for asking for a two-year
- 12 period is based on a process we need to go through to

- 13 reach a successful election and funding that the
- 14 program needs to go forward as a joint venture, so --
- JUDGE TOREM: Okay. So you're potentially
- 16 seeking intervention status. Mr. Woodward and Mr.
- 17 Waggoner, any indication that the Chamber of Commerce
- 18 wishes to become a full party or an intervenor in
- 19 this case?
- 20 MR. WAGGONER: No, Your Honor. We submitted
- 21 a breakdown of our ten-year quest to be -- to have
- 22 passenger ferry service operating out of -- from
- 23 Seattle to Kingston. We would be an interested party
- 24 supporting the Applicant.
- JUDGE TOREM: And was that Mr. Waggoner?

- 1 MR. WAGGONER: Yes.
- JUDGE TOREM: And gentlemen, if you do have
- 3 further comments, the court reporter and probably all
- 4 of us here that don't recognize your voices so well
- 5 would appreciate identifying the speaker. Thank you.
- 6 MR. WAGGONER: Yes, thank you.
- JUDGE TOREM: All right. So Mr. Trotter,
- 8 you had indicated that the Commission Staff would not
- 9 necessarily object to Kitsap Transport becoming an
- 10 intervenor. Did you want to quickly review on the
- 11 record what the requirements for intervention are
- 12 under WAC 480-07-355, or would you like me to do
- 13 that, since I've got the page open?
- 14 MR. TROTTER: Well, you can do it, but just
- 15 -- Staff has no objection to Kitsap Transit being an

- 16 intervenor in this case.
- 17 JUDGE TOREM: Let me quickly articulate what
- 18 that means. Typically, the Commission wants to have
- 19 these petitions in writing, but I can approve it
- 20 verbally today, but I think for the record --
- MR. HAYES: We can turn something in.
- JUDGE TOREM: -- Mr. Hayes, if you can file
- 23 under the WAC the appropriate petition. And I take
- 24 it, Mr. Trotter, I'd give you some time to file a
- 25 written we have no objection letter if you choose,

- 1 and I'll make a formal ruling on that in the
- 2 pre-hearing conference order, but if there's no
- 3 objection today, it seems as though that would be
- 4 appropriate.
- 5 MR. HAYES: Do you need our attorney's name
- 6 and address and et cetera? Because it would come
- 7 from him.
- JUDGE TOREM: If an attorney's going to file
- 9 it on behalf, that would be fine, and a separate
- 10 notice of appearance would come in, as well.
- MR. HAYES: Okay.
- 12 JUDGE TOREM: But again, it requires you to
- 13 state your interest in the proceeding and your
- 14 position with respect to the matter in controversy.
- 15 Supporters of Aqua Express, I'd understand you'd ask
- 16 that this extension be granted.
- MR. HAYES: Yes.
- 18 JUDGE TOREM: And then there's a question as

- 19 to whether the Petitioner proposes to broaden the
- 20 issues, and if so, to what. I don't know if that
- 21 would be appropriate in your case. And part of it is
- the name and address of the Petitioner's attorney.
- 23 So so long as the petition shows what's called a
- 24 substantial interest in the subject matter of the
- 25 hearing or if your Petitioner's participation is in 0011
- 1 the public interest, and I would determine that yes,
- 2 today you do have a separate interest as a municipal
- 3 facility, that yes, we would grant that and there's
- 4 been no objection, so consider yourself an intervenor
- 5 at this point.
- And Mr. Waggoner and Mr. Woodward, we'll
- 7 have you continue to listen in, but again, as an
- 8 interested person today, there won't be a chance for
- 9 public comment. There may be at a later hearing.
- 10 MR. WAGGONER: Thank you, Your Honor.
- JUDGE TOREM: Mr. Hayes, would next Monday,
- 12 June the 18th, close of business, be sufficient time
- 13 to file that petition?
- MR. HAYES: Oh, absolutely, yes.
- 15 JUDGE TOREM: All right. And then what I'm
- 16 hoping is that, shortly after that comes in, Mr.
- 17 Trotter can, if he chooses to, file a response, but
- 18 I'm hoping by next Friday to have the pre-hearing
- 19 conference order sent out, and if I have all the
- 20 filings and petitions by then, that would be
- 21 fantastic.

- MR. TROTTER: We'll accommodate that
- 23 schedule, Your Honor.
- JUDGE TOREM: All right. Now, Mr. Blackman
- and Mr. Clark, under the WAC 480-51-130, you sought

- 1 the Commission's permission for the indefinite
- 2 discontinuance, and you asked for a period of two
- 3 years. And when I looked through the Administrative
- 4 Code and I looked at what else was in the file, it
- 5 appears that this sort of request is different and
- 6 has to be distinguished from the previous WAC in
- 7 sequence, it's called a petition to extend a
- 8 certificate and limitations on time to actually
- 9 initiate service. And there's required progress
- 10 reports, and the statute is RCW 81.81.010(2), and
- 11 again, it was WAC 480-51-120.
- 12 So one of the things I want your discussion,
- 13 when I leave the room and you can have an
- 14 off-the-record chat about, is questions about what
- 15 the standard of proof for the hearing will be,
- 16 because under WAC 480-51-130, which, again, I believe
- 17 governs this proceeding, it's very short, it talks
- 18 about discontinuances, not initiating. It doesn't
- 19 tell me if the standard is potentially public
- 20 interest that it be granted or is it some version of
- 21 the previous WAC's criteria, 120(2)(e), which talk
- 22 about submission of progress reports, indicating
- 23 significant advancement toward I think initiating
- 24 service, and I wonder if it would be, in this case,

- 25 toward resuming service, or some other version of
 0013
- 1 criteria. What is it that I would be ruling on. I
- 2 want to make sure both Commission Staff and Aqua
- 3 Express and any other intervenors agree that these
- 4 are the issues that have to be proved at hearing one
- 5 way or the other.
- 6 And the other issue that immediately
- 7 presented itself was the last sentence from that rule
- 8 on discontinuance, 130, it says, The Commission shall
- 9 not grant permission for discontinuance of service
- 10 for periods exceeding 12 months. And the request
- 11 clearly is for 24 months.
- 12 I suppose there's two sides to that coin
- 13 that could be discussed as to 12 months at a time or
- 14 12 months total. We've already exceeded 12 months
- 15 total by the listing I gave you earlier. So those
- 16 are some other issues procedurally that I think would
- 17 be best fleshed out and understood by the time we
- 18 close today's pre-hearing conference as to what might
- 19 be presented.
- 20 So of course today we're not going to the
- 21 merits on those issues, but we have to discuss what's
- 22 going to be presented at hearing. Before I ask Aqua
- 23 Express to tell me their views on those things, I
- 24 know, Mr. Trotter, you had some other issues you
- 25 thought could be put on our record this morning, and

then we'll take a brief break to sort those out.

- 2 MR. TROTTER: Well, Your Honor, first of
- 3 all, I think the issue is whether the request can and
- 4 should be granted. I would have to give some more
- 5 consideration to the standard. This company did
- 6 initiate service. I don't recall the exact year, but
- 7 they did. I don't think there's any dispute that
- 8 they did offer service for a period of time. So I
- 9 don't believe rule -- Section 120 would apply.
- 10 Whether it applies by analogy I guess is a
- 11 policy question for the Commission, but I think the
- 12 -- I think you've highlighted the legal issues, and
- 13 then the practical issue is is a hearing required,
- 14 can we agree to some facts and have a summary
- 15 determination, that sort of thing, which I proposed
- 16 to discuss with the parties at a break and see if we
- 17 can make any progress on that.
- 18 JUDGE TOREM: All right. And one of the
- 19 things that -- I was going to go through some of this
- 20 today, and the sheet I will flip to now has my
- 21 suggestions, that if there is a chance of settling
- 22 this short of a hearing, I talked with our chief
- 23 judge, Ann Rendahl, and reviewed the Commission's
- 24 procedures on settlements or mediation, and we can
- 25 make an additional judge available if you think

- 1 that's helpful.
- I would be the hearing judge, so I couldn't
- 3 act as an arbitrator or mediator in any way, shape or
- 4 form, but if there is a settlement to be had between

- 5 the Commission Staff and the party in interest, Aqua
- 6 Express, and also Kitsap Transit, as an intervenor
- 7 supporting them, if you need a judge to do that, one
- 8 can certainly be arranged. And our procedural rules,
- 9 I think it's 480-07-700, lay those out as to the
- 10 formal ideas. But Mr. Trotter's familiar with that
- 11 and can certainly discuss that at a break.
- 12 Gentlemen, do you have anything else, from
- 13 Aqua Express or Kitsap Transit, to put on the record
- 14 before I turn you over to Mr. Trotter off the record
- 15 to discuss a potential way forward?
- 16 MR. BLACKMAN: Well, I'm not -- this is John
- 17 Blackman speaking. I'm not an attorney, so I first
- 18 would like to apologize to the Commission for sending
- 19 in a -- what I would say was a very sparse request,
- 20 about two sentences, which I think, in turn, caused
- 21 the Commission to have to go through a lot of
- 22 background information that I could have helped
- 23 provide in advance, and I didn't do that. So I
- 24 apologize for that.
- 25 And Aqua Express is an LLP that is owned by 0016
- 1 four maritime-based companies with over 150 years of
- 2 experience, and we tried our darnedest to make a go
- 3 of this financially. We've invested over \$2 million
- 4 in trying to make that happen, and so we weren't
- 5 successful.
- 6 We've concluded, as a result of that
- 7 expensive experience, that we need to have a

- 8 government partner. And Kitsap Transit, I don't mean
- 9 to suggest they haven't been a partner. This service
- 10 couldn't have operated at all without their
- 11 assistance and support as far as connecting bus
- 12 schedules and so forth, but we really are interested
- in trying to resume service on the route. We need
- 14 the support of a government partner.
- 15 In the event that somebody else comes along
- 16 and is ready, willing and able and fit, according to
- 17 the UTC, we would certainly step aside and not
- 18 protest that application.
- 19 So I think it's in the public interest to
- 20 give us more time to try to make this happen. And as
- 21 I say, we've got a joint development agreement with
- 22 Kitsap Transit and we've been working with them and
- 23 trying very hard to find a combination that's going
- 24 to make this work.
- 25 So I'd ask that the Commission consider --

- 1 the judge consider extending our suspended
- 2 application for two years.
- JUDGE TOREM: Well, as you know, this is the
- 4 process to do that, and I can't consider anything
- 5 really today. This is just procedural matters. But
- 6 I do think if you're able to discuss with Mr. Trotter
- 7 and understand, from Commission Staff's perspective,
- 8 the other concerns that go with potentially a
- 9 certificate being out there that's not being used or
- 10 the Commission doesn't understand everything

- 11 you've just laid out in summary this morning --
- MR. BLACKMAN: Sure.
- JUDGE TOREM: -- that some sort of summary
- 14 determination that can be submitted, Mr. Trotter can
- 15 tell me when I come back as a stipulation or a
- 16 proposed order that I would review and then find to
- 17 be legally sufficient, I would then forward that to
- 18 the Commission with a recommended, essentially
- 19 initial decision, I believe, and then the Commission
- 20 would adopt, modify, or send it back.
- 21 But at least at that point, the sort of
- 22 review it would have gotten in an open meeting will
- 23 be a lot more in-depth, a lot more work will have
- 24 gone into it and a judge will have reviewed it and
- 25 made a formal recommendation to the Commissioners.

- 1 At that point, you may get exactly what you're
- 2 looking for, but we need to make sure all the issues
- 3 are fleshed out at this point. Mr. Hayes?
- 4 MR. HAYES: Having heard that, I'll probably
- 5 save the bulk of our issues for the discussion. We
- 6 have a vital public interest in protecting and
- 7 preserving this asset through the partnership that we
- 8 have with Aqua Express. It is part of a long-term
- 9 passenger ferry plan, which I didn't send in, because
- 10 it's about 50 pages, but which we readily can.
- I also need to apologize. We basically sent
- 12 in nothing, simply not appreciating the importance, I
- 13 think, of our participation to the UTC, but I think

- 14 it may be an unusual thing that the UTC has to
- 15 consider, with a government agency as a partner, but
- 16 I think it is very close to the heart of the matter.
- 17 So we're here now. We'll keep participating.
- 18 JUDGE TOREM: Well, again, as I indicated,
- 19 the legal issues in this case, the certificate's
- 20 already been granted to Aqua Express years ago, and I
- 21 don't remember the exact date either, but service was
- 22 initiated, the painful financial experience was
- 23 described by Mr. Blackman, but again, the issues here
- 24 are, I think from Mr. Blackman's perspective, and
- 25 perhaps from Kitsap Transit, as well, is how do you 0019
- 1 stay on track. I won't speak for Mr. Trotter, but
- 2 what I read from the open meeting memos and how I got
- 3 the file were how do we make sure this certificate
- 4 shouldn't be pulled so that there's not a competitive
- 5 disadvantage or disincentive to others who might wish
- 6 to provide the public with the same service and how
- 7 do you make it a win-win, so that there is an
- 8 invitation for competition and service to be actually
- 9 provided, but not make the next best competitor that
- 10 has a certificate step back all the way.
- 11 Those sorts of things can be decided at
- 12 hearing based on the legal bases as to granting a
- 13 discontinuance for a specified period of time or
- 14 through an agreement that Mr. Trotter, Mr. Kermode
- 15 and the rest of Commission Staff can review and make
- 16 sure serves all the different public interests, as

- 17 well as the statutory and regulatory needs to allow
- 18 people to, as you say, file if they're fit, willing
- 19 and able to do it.
- 20 So I think that's the panoply of issues that
- 21 have to be decided at the hearing on the merits. If
- 22 there's a simpler way to do it through provision of
- 23 supporting documentation to go with an agreement and
- 24 perhaps some agreements, as you've expressed, Mr.
- 25 Blackman, to have some conditions on any

- 1 discontinuance and maybe reports an analogy to what's
- 2 going on in the 120 as to progress being made so that
- 3 the discontinuance can be handled the next time
- 4 around at an open meeting, if necessary, then perhaps
- 5 some sort of agreement can be worked out.
- 6 Mr. Trotter, does that sound accurate for
- 7 what you're trying to do?
- 8 MR. TROTTER: Yeah, I think we can work
- 9 within that framework.
- 10 JUDGE TOREM: Okay. Anything else for the
- 11 record at this moment? All right. Let me note it's
- 12 now just a little bit after 10:00. We're going to go
- 13 off the record. And Mr. Waggoner and Mr. Woodward,
- 14 you're invited to stay on the line. We're going to
- 15 keep the telephone line open. And if you have
- 16 anything from the Chamber of Commerce, just let Mr.
- 17 Trotter know you want to interrupt, and you can
- 18 hopefully hear the rest of the discussions, and we'll
- 19 go from there.

- 20 Any other questions? Mr. Waggoner, Mr.
- 21 Woodward, you're still there?
- MR. WAGGONER: Yes.
- MR. WOODWARD: Yes, sir.
- JUDGE TOREM: Very good. We're off the
- 25 record at one minute after 10:00. Mr. Trotter, I'll 0021
- 1 be in my office. Let me know when you're ready.
- 2 MR. TROTTER: Okay. I suspect about 15
- 3 minutes, Your Honor. Thank you.
- 4 (Recess taken.)
- 5 JUDGE TOREM: All right. We're ready to go
- 6 back on the record at 10:23. Where are we, folks?
- 7 MR. TROTTER: This is Don Trotter, Your
- 8 Honor. I'll make a brief statement, and then the
- 9 parties can tell me if I got it right.
- 10 We've decided there's a reasonable prospect
- 11 for settlement of this matter, so we would like you
- 12 to hold a pre-hearing conference in 30 days to
- 13 determine the status, and we believe there's an
- 14 excellent chance that we would file a settlement by
- 15 that time, or if not, we would be be prepared to
- 16 either go toward a summary determination procedure or
- 17 a hearing procedure, but that decision would be made
- 18 at that subsequent pre-hearing conference. But the
- 19 goal would be a settlement of the issues in the case.
- 20 Aqua Express understands that if it wishes
- 21 to seek an extension of more than 12 months, it needs
- 22 to seek an exception, apply for an exception to the

- 23 rule. We believe they can do that within this
- 24 docket, we believe they may well ask for that, but
- 25 they'll need to follow 480-51-010 in order to be able 0022
- 1 to do that. And Staff may well support that request,
- 2 but what the parties have envisioned is an
- 3 information exchange process within the next week or
- 4 10 days, and then we'll proceed to see if we can
- 5 settle the matter.
- 6 Parties understand your questions regarding
- 7 standard of proof, and we'd be prepared to address
- 8 that in any settlement that was presented, as well as
- 9 your questions about the scope of the -- just a
- 10 moment -- the scope of the permission for
- 11 discontinuance of service.
- 12 You mentioned there was an issue of whether
- 13 the discontinuance can be for a total of 12 months
- 14 under all extensions or each extension's limited to
- 15 12 months, and so on. We'd be prepared to address
- 16 that issue.
- 17 So the bottom line is we're going to attempt
- 18 a settlement in fairly short order. Parties seem to
- 19 be -- the parties with the information, which is the
- 20 Applicant and Kitsap Transit, were pretty clear that
- 21 they could get information to us very expeditiously,
- 22 so we're confident that we can meet the schedule that
- 23 we've set out for your consideration.
- 24 JUDGE TOREM: All right. Mr. Blackman and
- 25 Mr. Clark, does that sound about right?

- 1 MR. BLACKMAN: It does, and I have every
- 2 hope that we can reach a settlement. I don't think
- 3 it's going to be that difficult.
- 4 JUDGE TOREM: All right. Mr. Hayes.
- 5 MR. HAYES: It looks fine.
- 6 JUDGE TOREM: All right. Let me ask Mr.
- 7 Trotter, then. Procedurally, this sounds like mainly
- 8 we're going to do a continuance of the matter. We
- 9 had addressed the issue of Kitsap Transit being an
- 10 intervenor today. I can issue a pre-hearing
- 11 conference order next week granting that status, so
- 12 it's formal and they -- from Mr. Hayes's perspective,
- 13 his role is set, and then continue all other matters
- 14 for 30 days.
- MR. TROTTER: That's fine.
- 16 JUDGE TOREM: All right. And just so we
- 17 have the date certain, today is June the 14th.
- 18 Thirty days out would put us the week of July 9th or
- 19 the week of July 16th.
- 20 MR. TROTTER: The week of the 16th would be
- 21 better for me, Your Honor.
- JUDGE TOREM: And for me.
- MR. HAYES: If Wednesday is possible, I
- 24 would like that, because I have a second board
- 25 meeting on the 17th, which allows me to make sure the

- 1 board gets to consider this fully.
- 2 JUDGE TOREM: So is your board meting the

- 3 17th?
- 4 MR. HAYES: It's the 17th.
- 5 JUDGE TOREM: Okay. So that's Tuesday. So
- 6 Wednesday, the 18th, would be the preferable day?
- 7 MR. HAYES: Yes, that would be very good for
- 8 me.
- 9 JUDGE TOREM: Now, Mr. Trotter, I think, is
- 10 suggesting that the settlement may be completed ahead
- 11 of the 30 days.
- MR. HAYES: Oh, certainly, yeah. And we
- 13 plan on providing him a pretty good lot of
- 14 information just in this next week.
- MR. TROTTER: I think we're okay.
- JUDGE TOREM: Okay. Does anybody else have
- 17 a problem with Wednesday, July the 18th, to do this
- 18 again?
- 19 MR. BLACKMAN: So this would be, on the
- 20 18th, a pre-hearing conference like we're doing right
- 21 now?
- JUDGE TOREM: And hopefully it would turn
- 23 into more of a status conference at which the parties
- 24 can articulate where we are. If it's done in advance
- 25 and there's going to be a settlement that's going to

- 1 be recommended for approval, I'd like to get a copy
- 2 of it the week before or a couple days in advance, so
- 3 that I can review it, come in knowing if I have any
- 4 questions that I think the Commissioners might have,
- 5 as well, any obstacles that I could identify quickly

- 6 that could be addressed on the record, as opposed to
- 7 bring them up for the first time. I might be able to
- 8 send a memo out to all the parties and say, Be
- 9 prepared to address the following items.
- 10 But, again, I'm just trying to make sure
- 11 that we do the most possible business, and if it can
- 12 be resolved on the 18th, then I can tell you as much,
- 13 and then it will be a recommendation to the
- 14 Commissioners in that regard.
- 15 MR. TROTTER: Okay. So Your Honor, just
- 16 thinking this through, if the parties filed a
- 17 settlement agreement, just for example, the first
- 18 week of July, you would be willing to hold your
- 19 consideration hearing, at least potentially, after
- 20 you review it, of course, but there's at least the
- 21 possibility that you would review that settlement on
- 22 the 18th. So if you continued this matter, you would
- 23 at least -- that pre-hearing conference, one of the
- 24 issues at that pre-hearing conference could be
- 25 consideration of any settlement that's filed provided 0026
- 1 that you have enough lead time and so on to do that?
- JUDGE TOREM: And do you know, Mr. Trotter,
- 3 if there would be, if I'm formally considering a
- 4 settlement, notice to the public and a chance for
- 5 public comment required?
- 6 MR. TROTTER: Yeah, that's the thing I was
- 7 thinking about, Your Honor. Certainly, the parties
- 8 had a chance to intervene today, and those who didn't

- 9 may be foreclosed from participating, but usually a
- 10 settlement hearing notice goes out after the
- 11 settlement's filed, so perhaps -- I'm thinking this
- 12 through, kind of thinking out loud here, it might be
- 13 best if -- for example, a settlement is filed the
- 14 first week of July, that the hearing on the 18th be
- 15 cancelled and another notice of hearing go out, and
- 16 at least be a hearing on the 18th, but at least it
- 17 would be under perhaps a more directed notice of
- 18 hearing.
- 19 JUDGE TOREM: Correct. So what I think
- 20 we're talking about in legal terms is the settlement
- 21 would come in with a motion, an agreed motion to
- 22 strike the status conference and, in its place or
- 23 whatever, convert it to a notice on the formal
- 24 hearing that the public could comment and otherwise
- 25 satisfy all of the due process needs of everybody

- 1 else that's not necessarily a party, and have it on
- 2 the 18th. So to do that would probably mean we need
- 3 to have that settlement filed ahead of the July 4th
- 4 holiday to allow appropriate notice.
- 5 MR. TROTTER: Right.
- 6 JUDGE TOREM: Now, for your information, Mr.
- 7 Trotter, because you'd be the one coordinating this
- 8 with ALD, our Administrative Law Division here at the
- 9 Commission, I'm going to be out of town that week of
- 10 July 4th, and you'd have to find another judge,
- 11 perhaps Judge Rendahl, to coordinate making sure the

- 12 appropriate notice went out, but I can summarize that
- 13 in my pre-hearing conference order that will have the
- 14 intervention and that there's a possibility that that
- 15 hearing may be converted to another process, and at
- 16 least we'll have the wheels greased to know what the
- 17 deadlines are.
- 18 If we miss those deadlines, then I know that
- 19 myself and Judge Moss are involved in a power cost
- 20 only rate case the next week, which is, for those of
- 21 you that wonder about where your electric and utility
- 22 bills go, that's going to take up a lot of time that
- 23 week.
- 24 The next opportunity for a hearing on this
- 25 matter will be the week of July 30th, so we could --

- 1 if for some reason we find that the settlement takes
- 2 a little bit longer and we don't have the requisite
- 3 notice to send out a settlement hearing conference
- 4 and hold the date of the 18th, then we'll want to go
- 5 ahead and look at kicking it over to the week of July
- 6 30th. Is that fair, Mr. Trotter?
- 7 MR. TROTTER: Yeah, that's fine. And I
- 8 don't know what our filing time will be, but, you
- 9 know, we're going to work hard on it and we'll do the
- 10 best we can.
- 11 JUDGE TOREM: Okay. Well, I do recognize
- 12 there's only two full weeks left in this month, so
- 13 time can slide by. All right.
- One other concern that I have, and I leave

- 15 it up to the parties, whether to reach a settlement
- 16 and then give notice to Mr. Sultan, who had sent some
- 17 letters of interest in, at that point, or whether it
- 18 would be strategically wise for you -- and again, I
- 19 leave it up to you to involve him in advance of
- 20 filing the settlement so that his comments might
- 21 already be there and avoid any potential later
- 22 objections or battles at a settlement hearing that
- 23 might take Commission Staff a different direction or
- 24 the Commissioners themselves, if they were to hear
- 25 from him.

- 1 His contact information was filed in a
- 2 number of comments that came in, available in records
- 3 management if you don't already have a copy, but I
- 4 was surprised that he wasn't here today. As Mr.
- 5 Trotter indicated, he very well may have foreclosed
- 6 his ability to act as an intervenor. Our rules are
- 7 fairly strict on stating up front that you want party
- 8 status, but again, I leave it up to the parties that
- 9 are here and have already been granted that status
- 10 whether to involve him at whatever stage so you know
- 11 at least what you're dealing with. And if all
- 12 parties of interest and intervenors can be on the
- 13 same page, all the better for a settlement, even if
- 14 it was supported by your opponents. If that's
- 15 possible, it's an ideal world. If it's not, again, I
- 16 leave it up to you.
- 17 MR. TROTTER: We'll take that under

- 18 consideration, Your Honor.
- 19 JUDGE TOREM: All right. Anything else for
- 20 the record today, then? I will look for a formal --
- MR. HAYES: Yes, intervenor status.
- JUDGE TOREM: -- one or two-page intervenor
- 23 notice. Mr. Trotter, do you want me to wait for a
- 24 response from you?
- MR. TROTTER: I'll send in a short response.

- 1 JUDGE TOREM: All right. Then, again, the
- 2 intervention status is granted, but, again, indicate
- 3 the scope --
- 4 MR. HAYES: Need to hear from us, yes.
- 5 JUDGE TOREM: -- so I'll have that all in
- 6 writing. And I'll send out, hopefully by next
- 7 Friday, the next pre-hearing conference order, which
- 8 will set up the next business for us on July the
- 9 18th, with the what-ifs if it turns into a
- 10 settlement. I may try to cite to the rules that
- 11 would apply to that in the notice so that you folks
- 12 have it. And Mr. Trotter certainly knows where that
- is, but you can discuss it. And if there's a
- 14 correction that needs to be made, if I get it wrong
- 15 somehow, give about a ten-day period to ask me to
- 16 make any corrections to those notices.
- 17 So those will be advisory statements,
- 18 anyway, so they won't be binding. Simply the
- 19 intervention will be binding.
- 20 All right. Anything else for the record?

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21 Anybody else on the bridge line? Anything else for
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- 22 the record?
- MR. WAGGONER: No, Your Honor. Everything's
- 24 fine.
- JUDGE TOREM: All right. Glad that we could

- 1 reach this accommodation this morning. So at 10:35,
- 2 we are adjourned. Thank you.
- 3 (Proceedings adjourned at 10:35 a.m.)