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             BEFORE THE WASHINGTON UTILITIES AND
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                   TRANSPORTATION COMMISSION
 3 WASHINGTON UTILITIES AND
                                 ) Docket No. TO-011472
   TRANSPORTATION COMMISSION,
                                 ) Volume 1
 4
                                  ) Pages 1 to 94
                  Complainant,
 5
              vs.
 6
    OLYMPIC PIPELINE COMPANY,
   INC.,
                  Respondent.
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               A prehearing conference in the above matter
12 was held on November 21, 2001, at 1:30 p.m., at 1300
13 South Evergreen Park Drive Southwest, Room 206, Olympia,
14 Washington, before Administrative Law Judge ROBERT
15 WALLIS and CHAIRWOMAN MARILYN SHOWALTER and COMMISSIONER
16 RICHARD HEMSTAD and COMMISSIONER PATRICK J. OSHIE
               The parties were present as follows:
17
              THE COMMISSION, by DONALD T. TROTTER, Senior
18
    Assistant Attorney General, and by LISA WATSON,
19 Assistant Attorney General, 1400 South Evergreen Park
   Drive Southwest, Olympia, Washington 98504-0128.
20
               TOSCO CORPORATION, by EDWARD A. FINKLEA,
21 Attorney at Law, Energy Advocates, LLP, 526 Northwest
    18th Avenue, Portland, Oregon 97209.
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    Joan E. Kinn, CCR, RPR
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25 Court Reporter

## OLYMPIC PIPELINE COMPANY, INC., by STEVEN C. MARSHALL, Attorney at Law, Perkins Coie, 411 - 108th 2 Avenue Northeast, Suite 1800, Bellevue, Washington 98004, and by WILLIAM H. BEAVER, Attorney at Law, Karr 3 Tuttle, 1201 Third Avenue, Suite 2900, Seattle, Washington 98101. TESORO WEST COAST COMPANY, by ROBIN O. BRENA, 5 Attorney at Law, Brena, Bell & Clarkson, 310 K Street, Suite 601, Anchorage, Alaska 99501.

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                    PROCEEDINGS
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              JUDGE WALLIS: The conference will please
3 come to order. This is a prehearing conference in the
4 matter of Commission Docket Number TO-011472, which is a
5 request by the Olympic Pipeline Company Inc., for an
6 increase in its rate and charges for the transportation
7 of product within the state of Washington. This
8 conference is being held at Olympia, Washington on
9 November 21 of the year 2001 and before Chairwoman
10 Marilyn Showalter, Commissioners Richard Hemstad and
11 Patrick Oshie, and myself, Administrative Law Judge
12 Robert Wallis.
13
              I would like to begin with appearances from
14 the parties. What I would ask that you do is the lead
15 counsel for each participant state an appearance with
16 your relevant information, address, voice phone, fax,
17 and E-mail, so that we have that in the record as well
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22 Let's begin with the applicant for rate

18 as otherwise provided. If you are to be assisted by 19 co-counsel, I would ask that you state the name of your 20 co-counsel only, and that person need not state an

23 relief, Mr. Marshall.

21 appearance.

MR. MARSHALL: Thank you, Mr. Wallis. My name is Steven Marshall. I am an attorney with Perkins

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1 Coie representing Olympic Pipeline Company. The address
   is 411 - 108th Avenue Northeast, Suite 1800, Bellevue,
   Washington 98004. The telephone number is (425)
 4 453-7314, the fax is (425) 453-7350, and the E-mail
5 address is marss@perkinscoie.com. And don't ask me how
6 we came to those; I have no idea.
              With me at counsel table is Mr. William
7
8 Beaver from the Karr Tuttle law firm. Would you like me
9
   to introduce people from Olympic Pipeline Company at
10 this time?
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              JUDGE WALLIS: Not unless they're appearing
12 in a representative capacity.
13
              MR. MARSHALL: Okay.
14
              CHAIRWOMAN SHOWALTER: Isn't M-A-R-S-S the
15 first four letters of Marshall plus Steve?
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              MR. MARSHALL: It is, you're right.
17
              CHAIRWOMAN SHOWALTER: Isn't that how they
18 came to it?
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              JUDGE WALLIS: For Commission Staff.
20
              MR. TROTTER: For the Commission Staff, my
21 name is Donald T. Trotter. My co-counsel is Lisa
22 Watson. The phone number is (360) 664-1189, fax is
23 (360) 586-5522, E-mail dtrotter@wutc.wa.gov.
              JUDGE WALLIS: I'm going to ask everyone to
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25 check to see that the little red button on your

25 representative capacity.

1 microphone is in the up position and ask that everyone talk directly into the microphone. Sometimes it needs to be very close to your mouth for everyone to hear. A 4 good key is whether you hear your own voice out of the 5 speakers. That's probably an indication that things are 6 working. 7 Are there petitioners for intervention in 8 this docket? 9 MR. BRENA: Yes, Your Honor. My name is 10 Robin, middle initial O, Brena, B-R-E-N-A. I'm with the 11 firm of Brena, Bell & Clarkson. Our address is 310 K 12 Street, Suite 601, Anchorage, Alaska 99501. I'm here on 13 behalf of Tesoro West Coast Company. The phone number 14 is area code (907) 258-2000, and the fax number is 2001. 15 The E-mail address would be rbrena@brenalaw.com. 16 MR. FINKLEA: On behalf of Tosco Corporation, 17 I am Edward A. Finklea. My office is Energy Advocates 18 LLP. Our address is 526 Northwest 18th Avenue, 19 Portland, Oregon 97209. Phone number is (503) 721-9118, 20 fax is (503) 721-9121, and E-mail is 21 efinklea@energyadvocates.com. JUDGE WALLIS: Let me ask at this time if 22 23 there is any other person present in the hearing room 24 that desires to participate in this docket in a

Let the record show that there is no 2 response. Let the record also reflect that we have 4 received communication from Public Counsel of the 5 Attorney General's office, who has indicated that Public 6 Counsel will not be present today and does not intend to 7 participate in this docket. The next matter to take up is the question of 8 9 petitions for intervention. Am I correct that both 10 Tesoro and Tosco have filed such petitions? 11 MR. FINKLEA: Tosco filed its petition this 12 afternoon, yes, Your Honor. 13 MR. BRENA: We have not filed, but we intend 14 to. Or if I can orally file, I will do that now. 15 JUDGE WALLIS: You may state the petition 16 orally. 17 Because Tosco has filed, let's begin with 18 them. If you would just state the basis for your 19 request to participate in this docket. 20 MR. FINKLEA: Tosco Corporation ships 21 substantial volumes of petroleum products over Olympic's 22 Pipeline, and as a major shipper on Olympic, any 23 resolution of the instant proceeding will have a direct

24 effect on Tosco's financial interest. Therefore, Tosco 25 has a direct and substantial interest that would not 00007 1 otherwise be adequately represented by another party in the proceeding. JUDGE WALLIS: Mr. Brena. MR. BRENA: Tesoro is also a major shipper on 5 the line, therefore, major shippers, and Tosco and 6 Tesoro are the two major unaffiliated shippers. 7 a direct financial stake in the outcome of this 8 proceeding in terms of its impact on our cost of 9 operation. JUDGE WALLIS: Is there objection to either 10 11 of the petitions for intervention? 12 MR. MARSHALL: No, Olympic has no objection 13 to either of the two petitions for intervention. 14 JUDGE WALLIS: Commission Staff? MR. TROTTER: No objection. 15 16 JUDGE WALLIS: The petitions are granted. 17 The order of suspension stated the basis for 18 invoking the discovery rule. We therefore do invoke the 19 discovery rule and ask the parties to be forthcoming 20 with information. The degree to which information is 21 freely shared will affect the parties' ability to 22 prepare their presentations and will affect the

25 Is there a perceived need for a protective

24 presented in this docket.

Commission's ability to resolve the issues that it is

00008 1 order in this docket? MR. MARSHALL: There may well be, Your Honor. 3 And I'm not sure how that will work given the situation 4 with the title number faced with here in common 5 carriers, whether that protective order would be upheld 6 if challenged or not. But apart from that, I think that 7 there are -- can and will be a number of sensitive 8 pieces of information that need to be disclosed, and we 9 would like to disclose it to the parties so they can do 10 their jobs, but not to the rest of the world. And there 11 are ways for this information unfortunately to be 12 misused. 13 In particular, the promissory notes, for

14 example, that we refer to in Mr. Batch's testimony, his 15 amended testimony, contain information that probably 16 isn't relevant to anybody outside of this docket, and we 17 would like to have a protective order if it's required 18 that we produce the promissory notes themselves as 19 opposed to taking this data, the summary of this data as 20 it is, then we would prefer a protective order on that 21 and possibly for other kinds of information as well that 22 could be requested by the parties.

JUDGE WALLIS: Mr. Brena.

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MR. BRENA: Well, I -- the shippers are to 25 some degree also competitors, and so the protective

1 order, I think that there would -- it would be helpful to have one necessary that specific shipper volumes in particular months from -- and to particular locations 4 may be competitively sensitive information that the 5 shippers would want to protect, so we would request --6 we would support their position with regard to a 7 protective order. 8 JUDGE WALLIS: Mr. Finklea. 9 MR. FINKLEA: We would as well, Your Honor. JUDGE WALLIS: Mr. Trotter. 10 11 MR. TROTTER: We support the request for a 12 protective order. There is, as you know, a difference 13 in Title 81 from Title 80 with regard to the standard 14 and, in fact, disclosability of documents received by 15 the Commission under the open public records law. So if a member of the public asked for documents provided to 17 the Commission, unless there is an independent exemption 18 under the public records law, Commission would have to 19 provide it. That's not so under Title 80 because of the 20 provision of the law. So I do think the Commission can enter a 2.1 22 protective order to regulate the conduct between the 23 parties. If we do get for some reason that I don't 24 anticipate a public records request from a third party,

25 unless there is a specific exemption from public

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1 disclosure that applies, that information would be
   disclosed.
              JUDGE WALLIS: We understand that there is a
4 difference between the provisions of Title 80 with
5 regard to confidential material and general provisions
6 of law. I'm sorry, Title 81 contains a specific
7 Commission pertinent standard that does not appear in
8 Title 80. However, the Administrative Procedure Act
   does grant the Commission the authority to enter
10 protective orders, and we will enter such an order for
11 this docket, understanding the concerns that the parties
12 raise and believing that they are valid concerns.
13
              Mr. Trotter indicates that there may be some
14 questions as to the ultimate effect of such an order in
15 certain circumstances. I'm not sure that we're able to
16 predict those accurately. They may be matters for
17 resolution in litigation at some point in the future.
18 But for what it's worth, we will enter a protective
19 order under the law that is applicable to this case.
              CHAIRWOMAN SHOWALTER: I quess I -- because
20
21 the ultimate disclosability of a document is either not
22 known or is known, that is it must be disclosed, it
23 doesn't resolve completely the issue of whether we
24 receive complete documents or receive summaries of them.
25 And I guess the company and perhaps the parties as well
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1 will have to be sensitive to that, or I hope they are sensitive to that. The Commission itself needs sufficient information to act on, and whether that must 4 be a complete document or can be a summary if all of the 5 other parties agree it's an accurate summary and it's 6 relevant, these are things I guess will have to be done 7 on a document by document basis, which I think is 8 unfortunate, but I don't really see any other 9 alternative. 10 MR. MARSHALL: We agree, Chairwoman 11 Showalter, that it's been a concern of ours with the 12 informal data requests, and we have been trying to 13 figure out how to deal with the sensitivity of the 14 information yet supply the material in a timely way, 15 trying to be responsive as quickly as possible. And the 16 only thing I can suggest is that the parties ought to be 17 sensitive to the ultimate disclosability of this. And 18 if there are ways of narrowing to summaries or to do 19 other things, that would be appreciated. 20 But in the end, we realize that if the 21 parties insist as regards to promissory notes, we have 22 them here today, and if they were to be important in 23 order to get the immediate rate relief that those be 24 disclosed, well, we would disclose them. I mean that's

25 the kind of thing that would ordinarily be protected in

1 the other title. So I agree, we don't have much of a choice in the matter, and I guess all we can do is request restraint from the parties and make sure that 4 the materials that are being requested are necessary, 5 that are directly relevant to an issue and not just by 6 way of kind of generalized interest. So with that, 7 that's about all we can say. COMMISSIONER HEMSTAD: Well, I would just add 8 9 I assume parties are getting requests, that you can have 10 your informal discussions back and forth to see what is 11 the appropriate level of detail needed and to the best 12 of your ability to work that out among yourselves. 13 MR. MARSHALL: And we have been trying to 14 with the informal data requests of Staff, we have been 15 trying to work out some sort of an arrangement that does 16 that. We have been kind of stumbling and moving toward 17 that goal. Entering a protective order, of course, will 18 help some on that, because it does provide at least one 19 level of -- to people who are not persistent, it's 20 probably a good level. MR. TROTTER: Your Honor, if I could comment 2.1 22 to this point. Prior to this case being initiated, the 23 company assured Staff that it would get the information

24 it wanted and that the company did not have any 25 confidentiality concerns. That has changed

1 dramatically, and we are simply asking let's see the 2 notes and the terms and conditions, which is very standard and we get them from every other regulated 4 company that the Commission deals with. Perhaps there 5 is a unique set of circumstances here, but we have made 6 attempts to meet with the company to resolve these 7 issues, ask follow-up requests, get the details of what 8 we want. We were promised information last Friday, we 9 didn't get it. We asked for it in a detailed letter 10 sent yesterday, we asked for it today, I don't know if 11 we're going to get it. So we're doing our best, but we 12 have -- it's a two-way street, and we're going to have a 13 compressed schedule for the interim case, it simply has 14 to -- we have to get better information more promptly. 15 JUDGE WALLIS: I will drop back to the 16 admonition earlier in today's session that parties must 17 be forthcoming if we are to give the question of interim 18 relief the timely consideration that it is due. And if 19 information is not made available to parties, that has 20 the direct potential to affect the schedule by which the 21 Commission can operate. MR. BRENA: If I may, just a brief comment, 22 23 interveners are even further behind the Staff. We have 24 asked the company if they would at least give us what 25 they have already given the Staff as well as anything

1 else that will be provided to Staff, and so far that 2 hasn't been forthcoming either. I'm assuming that the entrance of a protective order may help that, although I 4 don't understand why. Also, you know, I want to be clear that there 6 are unusual circumstances with this rate increase. It's

7 a rather dramatic rate increase. And I do not want the 8 uncertainty associated with the discovery to limit it in some fashion. You know, we need full and forthright 10 information from the company to properly assess what is 11 a dramatic rate increase, and there are going to be very 12 difficult issues of fact that are going to be before 13 this Commission to try to sort through these dramatic 14 increases to determine to what degree they are 15 associated with what degree directly, to what degree 16 they are associated with it indirectly, those sorts of 17 issues. They are not going to be easy to sort out. So 18 just in terms of speaking from a shipper just trying to 19 get a handle on where this increase is coming from, you 20 know, I don't want my silence to mean that we will get 21 anything other than full and complete information we

22 need to advance with the rate case.

JUDGE WALLIS: Any other thoughts on 23

24 discovery?

25 Let's move on then and ask whether any of the

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1 parties contemplate filing a dispositive motion. Let the record show that there is no 3 response, and we will take it from that that there is no 4 need to provide for such motions other than as contained 5 in the Commission's rules. We do ask that any party who 6 subsequently determines that it may file a dispositive 7 motion immediately notify the Commission and the other 8 parties so that the scheduling and consideration of such a motion may be accomplished in a timely manner and as 10 smoothly as possible. 11 MR. BRENA: Excuse me, if I may, just one 12 brief comment, I wanted to ask a question, and it's 13 because of my unfamiliarity with your rules, but is this 14 -- are you asking prior to the filing of the direct case 15 or at any point in the proceeding? 16 JUDGE WALLIS: At this juncture, we are most 17 concerned prior to the filing of the direct case. 18 MR. BRENA: I would just note that after the 19 filing of the direct case, of course --20 JUDGE WALLIS: Yes. 21 MR. BRENA: -- it's their burdon to 22 demonstrate, put forward a prima facie case in support 23 of their rate increase, and it's often the case that I 24 would test that with a summary motion.

JUDGE WALLIS: If you decide to do that, if

1 you would advise us as soon as you have made that decision, it would assist us in scheduling the matter. MR. BRENA: Okay. JUDGE WALLIS: Is there anything further 5 relating to dispositive motions? Let's move on then. The next item that 7 appeared on my list of things to discuss was the 8 relationship between the issue of methodology and rate decisions, especially timing. In light of the amended 10 petition that Mr. Marshall and Mr. Ryan have prepared 11 and filed, perhaps it would be appropriate to take up at 12 this time the discussion of the petition. 13 Mr. Marshall, did you wish to summarize the 14 petition and speak in favor of it at this time? 15 MR. MARSHALL: Yes, and what we have done in 16 the amended petition as we indicate here is to try to 17 make sure that there's no link between the request for 18 immediate rate relief and the issue of the general rate 19 case, including methodology issues and other issues. 20 felt that that was beginning to cause a potential --21 some confusion. But more importantly, from a practical 22 standpoint, it just didn't seem to be possible to do all 23 of that work in a compressed time period. In essence, what we are being asked to

25 provide was all the data, all the backup that you would

1 have in a seven month period for a general rate case on methodology and other issues in a compressed one month time. With 75 employees and just a handful of people 4 and with a filing of the general case scheduled for mid 5 December with the holidays right after that, it just 6 didn't seem workable or feasible. So we wanted to break 7 that link completely, fully, and separate out the 8 request for interim relief on an entirely different 9 basis than on filing Tariff 23 and having that go into 10 effect immediately subject to refund. 11 So instead, what we have done is we filed a 12 case that says basically there's an enormous amount of 13 debt, \$150 Million. The company's financial position 14 has deteriorated rapidly. At the same time there is a 15 need, and we believe a very clear need, to prudently invest an additional \$23.8 Million here in the year 17 2002. Similar amounts have been invested this year. 18 So it's one of those cases where in looking 19 at the prior Commission precedent, there's probably 20 never been a company that has been so badly in debt and 21 in need of financing and yet having such a strong need 22 for capital expenditures in the future, not only this 23 coming year but in years following, that we decided that 24 it would be best to make the interim case rest on that, 25 the interest coverage, the financial deterioration, the

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1 need for other capital, so that's what we focused on. We have taken out, and Mr. Trotter was quite 3 right to request that clarification, anything in the 4 interim case relating to methodology, what FERC might do 5 or what might not do. We have simply noted, however, in 6 Mr. Batch's testimony that FERC did issue an order 7 yesterday noting the dire financial condition of Olympic 8 Pipeline, but we're not trying to seek FERC methodology 9 for the interim case. 10 We think this will actually help speed things

11 up tremendously, that's our hope, to be able to focus on 12 the debt issues and the need for the capital and to make 13 that the focus of the discovery going forward here in 14 this compressed time frame that we have allowed for.

You know, I don't want to pretend to try to 16 summarize Mr. Batch's testimony. I think it is fairly 17 short and it speaks for itself well. But again, I can't 18 think of another company that's been in these financial 19 conditions any worse, yet having any more need than 20 Olympic does to continue on investing these amounts of 21 moneys in the future.

On the refund issue, we I guess mentioned 23 that before, that is an issue that we do commend to the 24 Commission. But unlike if you were filing a rate to go 25 into effect immediately under a tariff, at the end of

1 the day, if you didn't get all of that that you had asked for in the tariff, you could refund that part of it. The question is, what do you do in a situation like 4 this in devising a refund program. But more important and what I was trying to 6 mention in response to a question earlier is that if 7 what you're trying to do is to stop the further 8 deterioration of a financial condition and if you're 9 trying to enable access to external capital sources, 10 having an interim rate relief that is then subject to 11 refund sort of defeats the purpose. 12 MR. TROTTER: Your Honor, did you ask for 13 argument or a discussion between the relationship of 14 methodology issues and rate design? 15 JUDGE WALLIS: I asked Mr. Marshall to 16 present his motion. 17 MR. MARSHALL: That's what I understood. I 18 wasn't going to try to spend much more time than I just 19 did, so I think I'm at a close on that. 20 So I think, again, the documentation on this, 21 if there is a need for more, we will be willing to 22 provide the details. We have attached not only the schedule of the loans, but we have also attached to 24 Mr. Batch's testimony the breakdown of capital

25 expenditures both for 2001, and why we say it's expected

1 is because this year isn't quite over yet, and for the 2 2002 proposed spending. We tried to detail as we have 3 shown in Schedule D here, the attachment which is I 4 think DCB-6, Exhibit 6 to Mr. Batch's testimony. That I 5 know that there may be other requests for data on more detail about the capital expenditures, and we're working to try to gather that together, again with the limited 8 staff that we have.

9 But that's the sum and substance of why we're 10 here. We have got to stop the deterioration. We have 11 got to have the capital. The \$8.74 Million I should 12 add, when you compare it to the \$23.8 Million needed for 13 next year, clearly the question would arise, well, that 14 doesn't quite cover that, and that's true. But it does 15 go toward that, and without that rate relief, it becomes that much more difficult to cover just the ongoing debt. 17 The ongoing debt level, the interest alone is \$9 Million 18 a year. The company has accrued \$8 Million in unpaid 19 interest to this point. There would be further interest 20 that would go along with borrowing the additional \$23.8 21 Million for continued capital improvements. So that in 22 a nutshell is the need side of what we're seeking by way 23 of this interim rate relief.

We have kept the \$8.74 Million number not because we think that that is all that could be

1 justified by reliance on these factors, but because that's what we had asked for to begin with. That's what would have been produced if you had had interim rates go 4 into effect under Schedule 23 for the following year. 5 We didn't think given the notice provisions of the 6 Commission, and this was a judgment call of ours, that 7 it would be appropriate to increase that above \$8.74 8 Million, so we have left it at that level. So that's 9 the summary of what we have presented here in this 10 amended petition. 11 CHAIRWOMAN SHOWALTER: Can you just remind 12 me, is that \$8.74 Million the equivalent of 62% rate 13 increase over between now or between whenever we would 14 grant it and July; is that right? MR. MARSHALL: It would be for both the --15 16 that would be for the intrastate part of the total rate 17 if you added up everything under what has been filed at 18 FERC and what's been filed here, it would be a total for 19 the year. So the 8.74 is actually a year long figure. 20 In other words, it would -- if the rates were left into 21 effect for an entire year, that's the number it would 22 produce for the intrastate portion of the rates. 23 The rest of the money I think is around \$14 24 Million for the interstate. Is that about correct?

25 That's what the FERC has -- the breakdown that we have

00022 1 in the work papers that have been filed with the actual 2 Tariff 23 itself points that part out. So that's how -- I don't know if that 4 answered your question directly. CHAIRWOMAN SHOWALTER: No, it didn't. 6 MR. MARSHALL: Okay, sorry. 7 CHAIRWOMAN SHOWALTER: But does the \$8.7 8 Million interim rate relief request represent 62% of the 9 current intrastate rate? 10 MR. MARSHALL: It does. 11 CHAIRWOMAN SHOWALTER: Okay. 12 MR. MARSHALL: I mean that's what we did in 13 our original filing. 14 CHAIRWOMAN SHOWALTER: I just wanted to make 15 certain I remembered. 16 MR. MARSHALL: Yeah. 17 CHAIRWOMAN SHOWALTER: You didn't have the 18 62% in this document, and I just wanted to make sure I 19 remembered it correctly. 20 MR. MARSHALL: Right, it still resides in the 21 Tariff 23 that we have filed or will file, we filed 22 initially and will file the supporting documentation on 23 December 13th. But yes, that does calculate to that. 24 It's about a quarter of a cent a gallon as it turns out.

JUDGE WALLIS: Do the interveners have any

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1 comment on the petition?
              MR. BRENA: I do have a few comments, thank
3 you.
              JUDGE WALLIS: Mr. Brena.
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              MR. BRENA: The first comment I would like to
6 make is that I would like more than half an hour of
7 looking at something before -- I mean I would like
8 proper due process. And to some degree I thought what
   we were here to work out was a schedule to determine,
10 you know, when discovery would go forward and when there
11 would be briefing and the like so that this issue could
12 be heard properly.
13
              The situation that I'm in is that every time
14 I take an arrow out of my quiver and shoot it at the
15 target, they move down range and move the target over to
16 the next field. In May they filed their rate increase,
17 and there was no request at all for interim rate relief
18 or for any sort of emergency relief. There was no
19 linkage of future expenditures to the rate increase at
20 all. It was an entirely different proposal then. The
21 one when we were here last was a request to allow Tariff
22 Rate Number 23 to go into effect on an expedited basis,
23 and it would be refundable. And now what we're here to
24 is yet a third request. It's not a supplemental
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25 request. It is an entirely different request. It is

1 not an increase to allow Tariff Rate 23 to go into effect. It is a request for some sort of emergency relief, linked focus on lending, that would allow them 4 to collect in effect the 62% increase for a year. When we were here before, they were asking 6 for an interim rate, and if we got to it in 45 days or 2 7 months, then they would have 5 months of the increase 8 subject to refund. And now they're back, they have 9 annualized it so they're not asking for 5 months at 62% 10 increase, now they're asking for 12 months at 62% 11 increase. They're not linking it to their proposal, and 12 they're trying to only step forward and say look at our 13 debt level and nothing else. Well, I have a problem 14 with that. 15 Their attempt isn't an attempt to narrow the 16 issues, because the issues are the same. Are they 17 entitled to this on an emergency or interim basis or 18 aren't they under the standards of this Commission. And 19 while I understand their desire to just say we have this 20 affiliate debt of \$70 Million and therefore give us \$8 21 Million, I don't see any necessary nexus between those 22 two concepts at all. They haven't said that the \$23.8 23 Million wouldn't be invested. In fact, they step 24 forward and say that we're BP Pipelines, and what we're

25 going to do is operate to our standards and we will make

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1 these investments. So I guess -- I guess to the degree that they're trying to narrow the scope of what we need to 4 know about in order to advance our case, I don't think 5 that they have done it. I'm still going to want to ask 6 the question so that I can properly test under this 7 Commission's standards whether they're entitled to this 8 interim relief under a short-term or long-term basis. 9 My thought is is that any rate that this Commission 10 approves, particularly one that is not refundable, 11 should be just and reasonable, and they shouldn't be 12 able to just point at we have a lot of affiliate debt, 13 give us money. 14 So to kind of organize this, and we haven't 15 -- so we haven't tested their actual willingness -- I mean for all we know, the \$23.8 Million has already been 17 budgeted and approved by BP Pipelines to be used by 18 this. We just don't know that. We don't know if a lot 19 of these expenses that they have incurred, therefore 20 their debt has gone up quite a bit. We don't know if 21 they had a self insurance program to protect the rate 22 payers against the sort of extraordinary tragedies that 23 has happened in the last couple of years. So we simply 24 don't have any information.

And for many of the issues that I raised to

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1 the Commission the last time I was before it, we don't 2 know whether or not this 62%, which is now if you take the 62% for five months and you turn it into 62% for a 4 year, it's like 130% rate increase for five months until 5 this Commission can get to the rate issues, we don't 6 know if that's justified at all, because we have tried 7 to get information. I gave examples of the different 8 cost categories. We have asked for the information they provided to Staff. We just don't have it, and we don't 10 have the discovery to do it. 11 So I guess what I would ask this Commission 12 to do -- and when we got together, we had met with Don 13 and we had said let's work out a -- we asked Staff to 14 put together some sort of letter with some sort of a 15 schedule that the parties could have in advance to try and address the interim rate issue on an expedited 17 basis, because the Commission I understand, and 18 properly, wants to get to this issue, and he laid out 19 some dates. His schedule allows discovery, which I'm 20 saying I need, and allows an opportunity for us to file 21 our responding case. It allows them an opportunity to

And I guess my main comment is is that if I'm

22 file their rebuttal case and allows for -- allows for 23 the possibility of a tight briefing schedule and then

24 argument as necessary.

1 substantively arguing a motion that's been filed a half an hour ago that I have had one opportunity to go through that's a substantial change from anything that 4 the Commission noticed out for this meeting, then I 5 would like to get -- again come back, let's have 6 procedural due process, let's not be in such a hurry. 7 Nothing has changed. They had \$70 Million of affiliate 8 debt a year ago. They had \$40 Million before that. 9 Nothing has changed in two or three years. The fact is 10 is that they have been using affiliate debt to expand 11 their capital improvements and that we need to take the 12 time to address the issue properly. 13 Finally, I would like to point out that to 14 the degree that they're trying to solve the regulatory 15 lag problem by asking for it all up front, I mean when 16 they invest the \$23.8 Million in capital improvements, 17 that will go into rate base. When it is in rate base, 18 they're entitled to come before this Commission and ask 19 for a reasonable return on that rate base and the 20 recovery of that investment through depreciation 21 allowances. Now Tesoro has not taken any objection, has 22 not raised a single issue with this Commission with

23 regard to one penny that they have actually spent for 24 capital improvements, for safety, or otherwise. So I 25 guess what's wrong with having them invest first like

1 every utility in this state does and then get their 2 return, you know. And then -- and then final observation, you 4 know, there's something to be said for the owners of a 5 pipeline carrier actually having some equity in their 6 company, and in effect what they're doing is they're 7 supplying equity through affiliate loans to resolve 8 non-shipper problems. Now the tragedy that happened and all the costs associated with it are what drove the 10 affiliate debt. Those costs can not be properly flowed 11 through to the rate payer in a permanent final just and 12 reasonable rate, and so how can they possibly be in an 13 interim rate. One of the most difficult issues this 14 Commission is going to have to face is what's a 15 shareholder issue and what's a rate payer issue, and we 16 need the discovery necessary to sort through that in 17 order to properly respond to this request. 18 JUDGE WALLIS: Mr. Finklea. 19 MR. FINKLEA: Tosco has --20 CHAIRWOMAN SHOWALTER: May I just interrupt 21 you. 22 I just want to make it clear, you aren't 23 arguing this petition on the merits. We're just trying 24 to scope the issue to see how we need to handle it. But

25 I don't think there's any anticipation we're going to

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1 rule this afternoon.
              MR. BRENA: No, I understood that.
              CHAIRWOMAN SHOWALTER: We're trying to get a
4 sense of what the issues are so that we can get a sense
5 of --
              MR. BRENA: What process to put in place.
6
7
              CHAIRWOMAN SHOWALTER: Right.
              {\tt MR. BRENA:} Thank you. I hoped that, thank
8
9 you.
              JUDGE WALLIS: Mr. Finklea.
10
11
              MR. FINKLEA: Tosco has similar concerns to
12 what Mr. Brena just raised. Procedurally I do think
13 that the concerns we had at the meeting last week are
14 just as present in the current filing and perhaps more
15 so because of the, now, the request that they get
16 immediate rate relief without it necessarily being
17 subject to refund.
18
              JUDGE WALLIS: Mr. Trotter.
19
              MR. TROTTER: Yes, just a few comments.
20 First of all, I think Chairwoman Showalter pointed out a
21 key issue, because it is ambiguous, this petition, as to
22 what they're asking for, and we also assume it is asking
23 for a 62% increase in rates, not a specific amount of
24 revenue to be recovered over a short time frame, so I
25 think we're together on that based on what Mr. Marshall
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1 said. This is just -- they're asking for a 62% increase
   in rates on an interim basis. If that, I think to tie
   that knot, if that rate was in effect for a full year,
4 the revenue impact would be approximately $8.74 Million.
5 That's how we understand it, and if that's wrong, then
6 we need to know immediately. I think the Commission is
7 entitled to a firm position from the company on whether
8 they're requesting --
9
              CHAIRWOMAN SHOWALTER: Mr. Trotter, you've
10 got to be a little closer to the microphone. It's hard
11 to hear you.
12
              MR. TROTTER: Thank you. I think --
13
              JUDGE WALLIS: Is your microphone on,
14 Mr. Trotter?
15
              MR. TROTTER: I believe it is.
16
              I think the Commission and the parties are
17 entitled to a firm position from the company now on
18 whether these rates are being sought on an interim basis
19 to be placed into effect subject to refund or not.
20
              In addition, the testimony that they filed on
21 October 31st in this interim relief aspect of the case
22 is not being replaced, it's being supplemented, and that
23 testimony does contain elements related to methodology
24 issues which the company now says are not part of its
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25 case. So I would also ask that the company as soon as

1 physically possible to identify the portions of that testimony that are no longer its direct case so that we 3 can tailor our discovery accordingly. COMMISSIONER HEMSTAD: Mr. Trotter, its 5 direct case for emergency relief or its direct case for 6 its full rate case? MR. TROTTER: The former. I'm just speaking 8 to the testimony they filed on October 31st, which was 9 directed to the interim rate. 10 The meeting that Mr. Brena referred to 11 pursuant to Your Honor's admonition at the open meeting 12 last Friday, we met Friday afternoon, the attorneys 13 sitting at the table today, and had some discussions, 14 and we did circulate a letter Tuesday morning trying to 15 focus the issues and proposing the schedule obviously 16 subject to your approval. We didn't get any feedback on 17 that, but we have at least made the effort to push 18 forward, and I assume we will have discussions about 19 that later today. 20 We have likewise, I think we actually got 21 this in the building at shortly before noon and

We have likewise, I think we actually got
this in the building at shortly before noon and
literally have had a very short time to look at it, so
we really can't respond further, but the company says
that it has debt totalling \$150 Million. Its rate base
on an historical basis is around 80 and even on a FERC

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1 basis is around 112. That is a very significant
   difference and something that's going to -- and is
3 highly unusual and -- that you would have debt that
4 exceeds your rate -- what you have invested in your
5 plant. I mean these are issues that are going to
6 require a lot of questions and a lot of answers, and
7 we're going to propose I think a couple of items down on
8 our agenda a technical conference to try to get to that
9 in the most efficient way possible. But this is a very,
10 on its face, a very unusual situation, and we need to
11 get behind it and find out what the details are. We
12 don't have it yet. We have tried, but we don't have it
13 yet.
14
              JUDGE WALLIS: Are you addressing that issue
15 in the context of the amended motion or in the context
16 of the request for interim relief globally or both?
17
              MR. TROTTER: Both.
18
              MR. BRENA: And could I just ask, Don's
19 clarification was that they were asking for a 62%
20 increase in rates.
21
              JUDGE WALLIS: Referring to Mr. Trotter?
22
              MR. BRENA: Yes, Mr. Trotter. And I would
23 like to know if, I read quickly, but I read their
24 petition to ask for a dollar sum.
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JUDGE WALLIS: We will allow Mr. Marshall to

1 respond, and I believe he will address that. MR. MARSHALL: Right, there are --JUDGE WALLIS: Mr. Marshall. 3 COMMISSIONER HEMSTAD: Before you in your 5 response address -- further question, what is the 6 relationship between what you are asking for here with 7 respect to the issue of subject to refund and what FERC 8 has directed in its order? MR. MARSHALL: The FERC, as Mr. Batch's 9 10 testimony indicates, had ruled yesterday on a motion for 11 rehearing that Tesoro had brought. Tesoro had not liked 12 the idea of the FERC ordering rates to go into effect 13 immediately subject to refund, and they did go into 14 effect in September. Those rates will go through that 15 process at the FERC until the end of the process and then be subject to refund. There are amounts of money 17 that will be produced by that that wouldn't have been 18 produced if Tesoro had its way and those rates had not 19 gone into effect immediately. Tesoro has indicated that 20 they're going to challenge that, and those rates may not 21 be there at the end of the day. They may have to be 22 refunded. The question that was asked here last Friday 23 24 was, well, what does a company like this do that has so 25 much debt when you're asked to refund something. Do you

10

1 go out and borrow money to refund. How on earth do you do that.

COMMISSIONER HEMSTAD: My question really was 4 going to you're leaving open ended the matter of whether 5 should your case have merit whether an interim rate 6 would be subject to refund. FERC has made its subject 7 to refund. I'm having some difficulty in then seeing 8 how we would enter an order not subject to refund or how 9 that would affect your ability to borrow.

MR. MARSHALL: Well, having a FERC rate 11 subject to refund doesn't add -- it adds some, but it 12 doesn't add a lot to the ability to go out and commit to 13 a capital program of spending 2002 and beyond. Because 14 you don't know if you're going to be able to actually 15 retain that or not. It's helpful somewhat in making the 16 payments as you go along.

17 But as, again, as people raised on Friday --18 and when that question was raised, we were asked, well, 19 what would you do about that, and frankly that was the 20 first time we really stopped to think about that issue. 21 And I think it was Commissioner Oshie that asked or 22 Chairwoman Showalter that asked, well, what would you 23 do, and we hadn't thought it through, and the answer is 24 that's a really good question, because if you have this 25 amount of debt --

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COMMISSIONER HEMSTAD: No, but my point is, 2 does it make it any easier for you to go borrow if we would not make it subject to refund when FERC has made 4 it subject to refund, when a portion of --MR. MARSHALL: The answer is yes, it does, 6 and that's what we concluded Mr. Batch's testimony by 7 stating, which was we leave that to the Commission's 8 discretion on refund or not. And you can look at what 9 FERC has done or not done. 10 But the other day, the real question is how 11 do you get the money to do the future capital 12 improvements. You just can't adopt a budget and hope 13 the money will appear. We would like to do that. We 14 would like to be able to commit and say that's fine, all these needed improvements that we have going forward, that's not to talk about the ones in the past, will 17 happen, that somehow the money will materialize. 18 But in truth, if you want to compare 19 anything, the comparison to make is the \$8.74 Million to 20 the \$23.8 Million of needed capital improvements, and 21 that doesn't quite cover all of that, but it's a 22 movement in the right direction, and it would allow, 23 particularly if it's not subject to refund, those items 24 to be put into effect.

There is -- there's probably a way for the

1 Commission in ordering rates in the direct case to say, well, if we decide to lower that, that might come out of some future stream of income. That is, if you're 4 overearning or if you're doing these other things, then 5 over time there can be an adjustment that would be made. 6 You know, this isn't an easy --7 CHAIRWOMAN SHOWALTER: Well, why isn't that, 8 why isn't just what you said subject to refund? In 9 other words, if you got an increase of 62% and at the 10 end of the rate case we decided that you were entitled 11 to 20%, then if we did as you just suggested take into 12 account the lump you had just gotten and essentially 13 dock that amount over some period of time in the future, 14 isn't that the same as subject to refund? 15 MR. MARSHALL: That could be. That's why we 16 didn't take a hard and fast position on the subject to 17 refund and commended it to the Commission's discretion. 18 We haven't frankly been able to think it all the way 19 through. It first occurred to us on Friday that this 20 was an issue of some importance. It wasn't just a kind 21 of a housekeeping issue. This was an issue of fairly 22 dramatic importance. If you have the money and it's 23 subject to refund -- if I went to a bank and I wanted to 24 borrow money for my house and I said, well, my salary is 25 subject to refund, I'm not sure I would get a loan. I'm

25

1 not sure why anybody would want to do that under those circumstances. So as we got to thinking about that, we 4 thought the best we can do in this petition right now, 5 and I know that the parties would like us to take a hard 6 and fast position, is to say this is an important 7 consideration that ultimately will be up to the 8 Commission, there are factors that ought to be explored 9 and discussed, and at the end of the day the test will 10 be can you prevent the further deterioration of the 11 financial condition enough so these needed improvements, 12 capital improvements, can go forward in the future. So 13 it's an ambiguous answer to an ambiguous situation. 14 And I think that's the best we can do at the 15 moment. We will try to refine it, and maybe there will 16 be some data requests that will help sharpen that. But 17 at the moment, our preference would be to make it not 18 subject to refund at the immediate end of this case in 19 2002 at some time. But if it were to be subject to 20 refund, to do it over a period of time so that that 21 wouldn't reduce the ability of the company to continue 22 making capital investments. 23 CHAIRWOMAN SHOWALTER: So a gradual subject 24 to refund?

MR. MARSHALL: Right, that would be our

- 1 preference. If we had to ultimately commit today and you were about to sign an order, then that would be our 3 recommendation. CHAIRWOMAN SHOWALTER: Subject to gradual 5 refund. COMMISSIONER HEMSTAD: Well, again, we're 7 here today to talk about scheduling. 8 MR. MARSHALL: Correct. 9 COMMISSIONER HEMSTAD: So not a detailed 10 discussion of merits of the case. 11 MR. MARSHALL: But this is -- I believe this 12 is -- these are all important issues, and I'm glad the 13 Commission has some thought on the questions. 14 JUDGE WALLIS: Mr. Marshall, did you wish to 15 respond to anything else that intervenors or Commission 16 Staff raised in earlier discussions? 17 MR. MARSHALL: Probably, but I have 18 forgotten. I think Mr. Trotter asked me something that
- 19 I don't know if I responded to that yet, Mr. Trotter, or MR. TROTTER: Well, I think the key one was 2.1 22 whether you're seeking interim rates the equivalent of a 23 62% rate increase or a 62% revenue increase over a short 24 period of time. I assumed it was the former, and if 25 it's not, then I would request that you indicate that.

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MR. MARSHALL: The question is whether we are 2 asking for the lump sum so that it would be recovered in the rates in a short period of time or over a year 4 period of rates? MR. TROTTER: No. The question is, is the 6 company's request for interim rate relief expressed as a 7 request for a 62% increase in a tariff rate? 8 MR. MARSHALL: I guess I don't know the 9 answer to that off hand. I think what we have asked for 10 is we have not asked for Tariff 23 to go into effect, 11 and what we do ask for is \$8.74 Million in order to 12 address the need for additional amounts of money. That 13 would be recovered, I suppose, by order of the 14 Commission. How the Commission wants to impose it would 15 be through rates. 16 MR. TROTTER: May I just ask one follow up? 17 CHAIRWOMAN SHOWALTER: (Nodding head.) 18 MR. TROTTER: Is the company's request for 19 \$8.74 Million, is the company requesting that to be 20 recovered over a one year period through an interim 21 rate? 22 MR. MARSHALL: As opposed to? MR. TROTTER: As opposed to recovering \$8.74 23 24 Million by July of 2002.

MR. MARSHALL: Yes, it would be over a one

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1 year period.
              CHAIRWOMAN SHOWALTER: Then if that's the
   case, then if we had completed the rate case by July
 4 1st, do you assume that post July 1 it would -- the rate
5 would be whatever we had decided in the rate case?
              MR. MARSHALL: Yes.
7
              CHAIRWOMAN SHOWALTER: As opposed to a
8 continuation of the $8.74 Million?
9
              MR. MARSHALL: Yes, that would be in effect
10 kind of a pre-refund situation.
11
              CHAIRWOMAN SHOWALTER: So is another way to
12 put this that you want $8.74 Million over the period of
13 a year, which is equivalent to a 62% rate increase,
14 through the end of the rate case? And at the end of the
15 rate case, whatever the rate is, is; is that correct?
16
              MR. MARSHALL: Correct.
17
              CHAIRWOMAN SHOWALTER: So that if we finished
18 in June, you would get less money.
19
              MR. MARSHALL: Correct.
20
              CHAIRWOMAN SHOWALTER: For this interim
21 method than if we finished in July.
              MR. MARSHALL: That's correct.
22
              CHAIRWOMAN SHOWALTER: This brings me back to
23
24 it seems to me you are asking for a 62% rate increase
25 pending the outcome of the rate case.
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MR. MARSHALL: It may well be, but we're not 2 trying to link it to the tariff itself, Tariff 23 that we filed with the methodology and other issues. We're 4 trying to rest it entirely on the issue that the 5 Washington Natural Gas case identified in terms of 6 deteriorating financial condition and need for capital 7 for future for construction, safety related construction 8 projects. 9 JUDGE WALLIS: How would you propose to 10 implement the increase? 11 MR. MARSHALL: There would be a surcharge on 12 current rates, and if it ended in July, it would be 7/12 13 by the time the end of July came about. 14 JUDGE WALLIS: And you would file a surcharge 15 showing a 62% surcharge. 16 MR. MARSHALL: We could do that, yes. I mean 17 if that's -- in talking with Staff, if that's what Staff 18 would prefer, that would be acceptable. I think this is 19 probably the only way that we could do the \$8.74 20 Million, because in our initial presentation asking for 21 that money, that's how it would have occurred, and we 22 didn't feel like we could ask for more in this amended 23 petition due to the notice requirements. So I'm trying

24 to be true to that touchstone in terms of what we were 25 attempting to do to come up with that \$8.74 Million

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1 number. It could be under the Washington Natural Gas
   case that we cited under the financial conditions that
   we could have asked for more, but we made a
4 determination judgment call not to ask for additional
5 amounts. So we're trying to be true to what we filed
6 before only on a different basis, true to the amount but
7 not the ultimate underlying basis.
              CHAIRWOMAN SHOWALTER: But if we keep to the
8
9 statutory schedule for this case, it will not be $8.74
10 Million; do you agree?
11
              MR. MARSHALL: I agree.
12
              CHAIRWOMAN SHOWALTER: Okay.
13
              MR. MARSHALL: And it wouldn't have been on
14 the --
15
              CHAIRWOMAN SHOWALTER: I think we understand.
16
              MR. MARSHALL: Yeah, and it wouldn't have
17 been either under the Tariff 23. It would have been
18 7/12 if we ended it by July under the prior filing.
19
              JUDGE WALLIS: Let me ask the interveners,
20 did you participate in the FERC proceeding?
21
              MR. BRENA: Yes.
22
              JUDGE WALLIS: Did you engage in discovery in
23 that proceeding?
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              MR. BRENA: FERC has a regulatory policy in
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25 crude oil pipelines and refinery product pipelines of

suspending the tariff for a day, allowing it to go into effect subject to refund. That's their policy. That's the way that they treat every pipeline under every situation. That's what they did in this case. It takes extraordinary circumstances for them to deviate from that.

And with regard to their first increase
before FERC that they filed in May, the FERC rejected it
outright. FERC has rEjected tariff filings in my
experience, rate increases, general rate increases, only
twice that I'm ever aware of, rejected the filing
outright, and they rejected their filing outright as
unsupported. They came in with the same filing again,
and FERC used the one day suspension and allowed it to
go into effect subject to refund. And FERC is on a
relatively tight track as well. In fact, I think it's
seven months.

So no, the issue of -- they do not have a standard at FERC that this Commission has of need to demonstrate emergency relief for dire circumstances. You just go in with a rate increase, and in effect they say, we will let you collect it and sort it out later. So their statutory scheme under the Interstate Commerce Act and under the regulatory policy before FERC has evolved in quite a different way than it has before this

1 Commission. And as I understand this Commission's policies, that to allow a rate to be collected prior to a determination that it's just and reasonable, that 4 there has to be some demonstration of extraordinary 5 circumstance. That standard does not apply to FERC. JUDGE WALLIS: My question was whether you 7 have engaged in discovery at the FERC level. 8 MR. BRENA: I'm sorry, I didn't know the 9 question was restricted to that. With regard to 10 discovery, the parties agreed not to. The only issue 11 there is the long-term rate, and what we said is we take 12 a look at their direct case and serve discovery after 13 that. 14 JUDGE WALLIS: And the direct case will be 15 filed December 13? 16 MR. BRENA: That's correct, yes. And before 17 FERC, there was no issue with regard to the interim rate 18 relief that required discovery as there is here. 19 JUDGE WALLIS: Mr. Finklea, do you have 20 anything to add? MR. FINKLEA: Tosco has also participated at 2.1 22 FERC in a similar manner, and we're also awaiting the 23 December 13th filing. JUDGE WALLIS: Mr. Brena, did I hear you

25 correctly earlier to say that you would require all of

1 the discovery for the interim that you would require for the case in chief? MR. BRENA: No. 4 JUDGE WALLIS: What is the difference? 5 MR. BRENA: Well, it's a little hard for me 6 to define my exact scope of discovery today, but I think 7 the difference --JUDGE WALLIS: I'm not asking for an item by 8 9 item response, but for your approach to the extent that 10 we can get a feeling for the need for discovery on the 11 interim and how that differs from need for discovery on 12 the general rate increase. 13 MR. BRENA: I think the fairest answer to 14 that I can give right now is one of intensity, that 15 we do not anticipate with the shortened time frames 16 associated with an interim motion on an expedited basis 17 to serve or receive the same depth of discovery that we 18 would otherwise expect. So I would ask more -- so it 19 just -- it wouldn't be the type of -- it would be on the 20 same topics, but it would be summary sorts of things. 21 And then -- and then with regard to the debt issues, it 22 would probably need to be a little more detail there. 23 But I would anticipate far less discovery on the interim

25 JUDGE WALLIS: Mr. Finklea, did you wish to

24 motion than in the regular case.

1 respond? MR. FINKLEA: Yes, Your Honor. I think that that is correct as to the justification for the size of 4 the increase, that while we need some discovery on that 5 in the interim process, it would be much shorter than 6 what we would normally do in the general proceeding. 7 think at the same time that because of the way 8 particularly today's petition has been framed, it raises a different set of issues that we wouldn't normally look 10 into in a general rate case, which is the legitimacy of 11 the "financial hardship" that the company is facing. We 12 wouldn't normally spend any time in a general rate case 13 focused on that. 14 So in some sense, it's less than we would do 15 because we know in the general we will get to the issue 16 about every dime. But we also have this broader 17 question that is presented because of the request and 18 especially if it's being framed as something that would 19 be an increase that would not be subject to refund. MR. BRENA: If I could just add to my earlier 21 comments too. For example, when we met informally, I 22 said I didn't think that for the interim rate increase 23 that I would need to take anybody's deposition, for

24 example. Those can be very time consuming, difficult to

25 schedule, particularly at this time of the year.

1 Staff's suggestion was one of a technical conference, and we certainly support that. I mean if they can bring in the folks and let us ask them some questions and 4 serve some pointed interrogatories and requests for 5 admissions and a little bit of requests for production, 6 which would include those original notes by the way, 7 then I think that that would adequately prepare us to 8 move forward on this. But that's an example, specific 9 example. 10 JUDGE WALLIS: Mr. Trotter. 11 MR. TROTTER: What is the question? 12 JUDGE WALLIS: The question is the difference 13 in the requirement for discovery for a request for 14 interim rates as opposed to a general rate increase, 15 with the focus on this particular docket, of course. 16 MR. TROTTER: In this particular docket, I 17 think we are at this point in time satisfied in looking 18 at the financial issues that have been raised. There 19 were some big ones that have been alleged here. And so 20 we think we can, if we can get answers to our questions, 21 we can do this in a fairly expedited way. We have a 22 feel for the numbers in the general rate case, but we 23 don't think we have to go too far down that path given 24 the company's revised case, so. And we have outlined in

25 our letter which we sent to the parties Tuesday morning

- 1 the parameters of, general parameters, of the type of information that we have asked for. We have heard no negative feedback, but we haven't heard positive 4 feedback either. So we think we can be focused and act 5 responsibly within the ambit of the revised petition. 6 The discovery needs are substantially different and I 7 think more focused and hopefully narrower in scope, but 8 there are some big issues out there. 9 JUDGE WALLIS: The parties indicated, 10 Mr. Trotter, that you had prepared a schedule or a 11 tentative discussion schedule in this docket. What 12 effect does the petition or amended petition have on 13 that schedule, if any? 14 MR. TROTTER: Yeah, our schedule was premised 15 on their previous case being their direct case, but I 16 have asked Staff to take a look to the extent they can 17 on the new filing today, and we think we can still meet 18 the schedule as long as we have a quick turn around on 19 discovery. And I have a piece of paper here I can 20 circulate. It's our proposal, but it is premised on a
- 22 conference. I would be happy to distribute -- I
- 23 actually have schedules for the rate case and the
- 24 interim case I would be happy to circulate if you would

21 three day turn around for data requests and a technical

25 be interested in looking at them. This is just

25 it.

1 obviously the Staff proposal only, but we did go through the effort, and we didn't confirm the dates of anyone's availability on the Bench. So with those two caveats, I 4 would be happy to circulate. JUDGE WALLIS: Was there any discussion with 6 me or the commissioners in preparing this proposal? 7 MR. TROTTER: I called your office and asked 8 for feedback on the dates that are on here, and I didn't 9 get any feedback. So I tried, but I was unsuccessful. 10 CHAIRWOMAN SHOWALTER: I took Judge Wallis's 11 earlier question to be, does the new assertedly narrower 12 petition mean that the schedule could be speeded up from 13 what you had discussed earlier. 14 JUDGE WALLIS: Or is the converse true, if we 15 have to give parties the opportunity to respond to this 16 proposal to amend prior to making a ruling on whether to 17 accept it, does that, in fact, extend the time that 18 would be required for a decision? 19 MR. TROTTER: I will answer both of those. 20 JUDGE WALLIS: Thank you. 21 MR. TROTTER: The schedule that we offered 22 has the case being submitted to you on December 27, so 23 it's very ambitious to start. I don't think it can be

24 narrowed or shortened, but we think we can still meet

With respect to the point do we need 2 additional process to decide whether this petition ought to be allowed, I think from Staff's perspective at this 4 point having read it briefly that we're prepared to move 5 forward if the amendment is permitted. You know, at 6 this point, we're not opposing it, let's just get going 7 is kind of I think the sense we have right now. JUDGE WALLIS: Do other parties wish to make 8 9 any comments on the discussions to date? 10 MR. BRENA: I would just like to --11 Mr. Trotter did circulate that. I do have a schedule in 12 conflict with the schedule that he has put together. 13 But in terms of overall, it's with a specific date, in 14 terms of overall, Tesoro is willing to do what's 15 necessary to meet that schedule. 16 MR. FINKLEA: Tosco would endeavor to do 17 that. We are a little concerned with setting the oral 18 argument for the week between the last week of the year 19 just because we're not certain on the availability of 20 everyone that would be involved. And in light of what 21 has occurred today, we would suggest that we push this 22 at least a week or two into the new year but not any 23 further than that. MR. BRENA: And Staff's schedule, if I may,

25 and it says briefs can be included in the schedule if

1 the Commission or other parties desired to be filed sometime after December 27, and we think that it would be helpful to have limited briefing, you know, 4 simultaneous briefing and response briefing, a limited 5 cycle of that, probably within the first couple of weeks 6 of the new year. 7 JUDGE WALLIS: Mr. Brena, you indicated 8 surprise at the filing of the motion and requested an 9 opportunity to, excuse me, not a motion but an amended 10 petition, and an opportunity to respond. I'm noting 11 that and perhaps would ask if we take a brief recess 12 before we get into the nuts and bolts of scheduling if 13 that would -- if that might give you enough opportunity 14 to respond or if you in effect are asking for a delay in the institution of a schedule until you have had the 16 opportunity to respond. 17 MR. BRENA: I'm asking for neither. My 18 comment was an opportunity to substantively respond, not 19 procedurally respond, that what we get to was a 20 procedural schedule that allowed Tesoro the opportunity 21 to put a case together, put a short brief together, and 22 argue the issue once we have had an opportunity to look 23 at it. I don't need -- I know what they have said, and 24 it doesn't change my commitment to meet this schedule. 25 JUDGE WALLIS: Mr. Marshall, do you have any

1 observations at this point? MR. MARSHALL: Again, the only observation we 3 would make is that after the open meeting on Friday and 4 after further discussions, this was our good faith 5 effort to try to narrow the issues as much as we 6 possibly could, making a lot of the effort this holiday 7 season unnecessary and not relevant to the basis on 8 which we made the request so that we could all meet the 9 schedule that Mr. Trotter outlined. 10 I would note that we do have direct testimony 11 at the FERC and as well as here on the main case due on 12 the 13th of December and a limited number of people that 13 work at Olympic. Most of those people, of course, are 14 operations people. We only have literally a handful of 15 people that know financial. Two of them are here. There's another two. That's pretty much it. So we do 17 -- and we will work with Mr. Trotter, Staff, and with 18 interveners to try to get them data that is particularly

19 priority oriented. 20 We will also work with them to try to see if 21 we can't say, do you really need that now versus in the 22 main case. I think if we have everybody operating with 23 the idea that time is limited and resources are 24 stretched and this is an important issue, we can 25 probably get this done in this time.

I would hope that frankly we could have 2 gotten it done on a more expedited basis but -- because we think that the evidence is fairly compelling. 4 There's not a lot that can be said that would show that 5 there are any other companies that have a worse 6 financial situation coupled with a demonstrable need for 7 additional capital going forward. But I understand that 8 all the parties will want to look at least at those two issues, and we will be prepared to turn data around on 10 that as quickly as we can with the resources that we 11 have. 12 JUDGE WALLIS: Without going into any 13 details, would Mr. Trotter's proposal for a schedule be 14 satisfactory to the company? 15 MR. MARSHALL: Well, the timing, I think 16 Mr. Brena mentioned that the technical conference date 17 has -- he has a conflict on the 28th. We could also, 18 this is a good point, the people that would have to meet 19 the schedule, maybe we can take a five minute break and 20 let us know which of these dates might present a 21 potential scheduling problem. CHAIRWOMAN SHOWALTER: I guess before we take 22 23 the break, the question I was interested in is, given 24 with a day or two difference, I mean regardless of the

25 precise dates, are you agreeable to the general

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1 timetable laid out here?
              MR. MARSHALL: We are.
3
              CHAIRWOMAN SHOWALTER: So that we're --
4
              MR. MARSHALL: Yes.
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              CHAIRWOMAN SHOWALTER: -- we can get the
6 dates pinned down.
7
              MR. MARSHALL: Yes.
8
              COMMISSIONER HEMSTAD: And the question I
9 have, we typically don't have oral argument. We decide
10 cases on brief. Not that we never do, but apparently
11 you're building into this an opportunity for oral
12 argument first, then briefs. Usually when we do hear
13 them, it's usually the other way around, we have briefs
14 and then oral argument. But my point is that do we
15 really need oral argument on this, or can we submit it
16 on briefs alone?
17
              MR. TROTTER: Commissioner Hemstad, noting
18 that you haven't seen the schedule yet, but the idea was
19 to get -- I think the idea was to get it submitted to
20 you in an expeditious manner, we would just have a
21 hearing and oral argument. But certainly if you would
22 prefer briefs, it adds additional time for that, that's
23 perfectly doable. And I can understand --
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              COMMISSIONER HEMSTAD: Without briefs and on
25 oral argument, okay, I understand.
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1 MR. TROTTER: Yeah, and we didn't put in an 2 order date. So in any event, again, I count that kind 3 of as the details that the Chairwoman said.

4 JUDGE WALLIS: Very well, and I would 5 interject here if I may that the Commission may reach 6 the conclusion of the evidentiary proceeding and 7 determine then whether it would prefer oral argument or 8 briefs based on its needs.

9 MR. TROTTER: That was our -- I think that
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9 MR. TROTTER: That was our -- I think that 10 was the spirit of our proposal.

JUDGE WALLIS: Very well. Should we take a 7 to 10 minute recess at this point.

13 CHAIRWOMAN SHOWALTER: Let's make it 15.

14 JUDGE WALLIS: It may always end up being 15,

15 but if we say it's 10, then we're more likely to have

16 people back in 15 than if we say it's 15.

17 MR. TROTTER: Your Honor.

18

JUDGE WALLIS: Mr. Trotter.

19 MR. TROTTER: The Bench hasn't seen our 20 schedule, so I will just circulate those and to the 21 parties.

JUDGE WALLIS: If you would, please.

23 CHAIRWOMAN SHOWALTER: And to us as well,

24 right. We might as well go look at our calendars.

MR. TROTTER: I will do that, and then are we

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1 off the record?
              JUDGE WALLIS: Yes.
3
              (Brief recess.)
4
              JUDGE WALLIS: Let's be back on the record,
5 please, following a discussion that may best be
6 described as related to scheduling. There are two
7 aspects of scheduling that the Commission needs to
8 address.
9
              The first is the scheduling of what we may
10 term a request for interim rate relief, that is before
11 the resolution of the general rate increase request with
12 some finality. As to that schedule, the parties are
13 agreed that we will go to hearing on that on January 7th
14 and 8th of the year 2002, the 7th being a Monday and the
15 8th being a Tuesday. There are other elements which
16 relate to achieving that schedule, including the
17 scheduling of a technical conference, distribution of
18 direct cases, and rebuttal case. The details remain to
19 be worked out amongst the parties and will be resolved
20 before we conclude today's session. In addition, it is
21 anticipated that the parties will file a prehearing
22 memorandum at the time the hearing begins and supplement
   that as required by the evidence that comes out during
24 the hearing with a brief concluding oral argument and
25 that we will not ask for briefs at the conclusion of the
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1 proceeding. Does that adequately express the situation with regard to the interim order? Is there something 4 that needs to be added? Hearing nothing, let's move on. Commission 6 Staff has proposed a rate case schedule for the general 7 rate case that involves the extension of the suspension 8 date from July 1, 2002, to August 1, 2002. And there 9 has been some discussion relating to the propriety of 10 doing that and the necessity for a statement of the 11 applicant's commitment to that extension on the record. 12 So at this point, having raised the issue, I'm going to 13 call first on Staff for a statement of the circumstances 14 that arose there, then call on the company for a 15 confirmation of its commitment to the extension and 16 waiver of the statutory suspension period, and then upon 17 the interveners for a statement in opposition to the 18 extension, and then allow parties the opportunity to 19 respond, and then call on the Commissioners for a 20 ruling. Is that acceptable? 21 Very well, Mr. Trotter, may we begin with 22 you. MR. TROTTER: Yes, Your Honor. The notice of 23

24 prehearing conference called for Olympic to file its
25 direct case today on its general rate case. It's clear

- 1 that that case will not be ready until December 13th.
- 2 Mr. Marshall and I had an understanding subject to
- 3 obviously your approval and so on that the suspension
- 4 period be extended to accommodate the difference in
- 5 those two dates, today's date versus the 13th. I
- 6 believe that's 23 or 24 days, and I in the schedule that
- 7 I proposed added I guess an additional week just because
- 8 it fit frankly. So I think the literal agreement was
- 9 the same number of days added on to the suspension
- 10 period would be whatever it is, 23 or 24, or 30 if the
- 11 company is willing to do it, again subject to Commission
- 12 approval. So that was the understanding and the basis
- 13 for it.
- 14 JUDGE WALLIS: Mr. Marshall.
- MR. MARSHALL: We would agree to either the
- 16 number of days or August 1st, whichever the Commission
- 17 prefers.
- JUDGE WALLIS: Very well.
- 19 Mr. Brena, you have some concerns about that
- 20 extension. Would you care to state those now for the
- 21 record?
- 22 MR. BRENA: Yes, thank you, Your Honor. We
- 23 think that it's very important that this Commission get
- 24 to the substance of this rate increase as soon as
- 25 possible. The statutory period provides for that. We

12

1 are very concerned with their interim rate request that our costs of shipping on this facility may go up 62% and may not be reviewed for months. We don't want to do 4 anything to make that worse. We're concerned with that 5 with regard to an interim rate request regardless of 6 whether it's refundable. But if it is not refundable, 7 this is harm that we believe that we may suffer that 8 would be the effect of paying an unjust and unreasonable 9 rate without an opportunity for a full review during 10 this interim period. That would be funds that we could 11 never get back.

Our understanding and our appeal to the 13 Commission is to set rates that are just and reasonable 14 and not to set rates and then determine down the road if 15 they're just and reasonable. This is a substantial 16 impact to our company and our operations, and we think 17 that the way that the Commission has treated these 18 issues in the past, it should continue to do so in the 19 future.

20 So with those -- with those comments in mind, 21 we would like to see the statutory period -- we would 22 like to see -- first we would like to see this 23 conversation occur within the context of an effort to 24 schedule. Part of the problem that we have here is that 25 we have made no effort to schedule first, but we're

- 1 already extending the tail end date. If we put together a schedule and it can't work for some reason, then that's one -- then we would be happy to look at that and 4 review our position with regard to that month. But 5 absent that sort of effort going into it, if it's 6 possible to get it done, let's get it done. And we 7 don't want to be in a position I mean let's hurry up and 8 get an unreviewed rate in effect and then slow down the ultimate review of the rate that harms shippers. 10 you. 11 JUDGE WALLIS: For response beginning with 12 Mr. Trotter. 13 MR. TROTTER: Just briefly. Certainly if the 14 Commission makes a decision on interim rate relief, and 15 that is an increase in rates, then that rate would be 16 found by the Commission to be fair, just, and 17 reasonable.
- We have ourselves the following situation.
  The notice of hearing says distribute today. That
  didn't happen. It's not Staff's fault it didn't happen
  or the Commission's fault it didn't happen, but we have
  now lost 23 days of an already short suspension period.
  We don't have their testimony and exhibits, and we have
  agreed to delay discovery until the 13th, and it's all
  part of one package. So we think the ability of Staff

1 to process this case in a rational way demands the extension. Now if it's just 23 days, so be it, 24, so be it, but we need the additional time. That's almost a 4 month and on an already short suspension period, it's 5 essential. CHAIRWOMAN SHOWALTER: I have a question. I 7 think probably Mr. Trotter is the best one to ask. I 8 don't have the statute in front of me, but am I correct 9 or not that it's the company's right and ability to 10 waive the extension, that this is not actually a request 11 from anybody that we then rule on. They just, the 12 company simply waives its right to a statutory deadline 13 from July 1 to August 1. That then becomes a done deal. 14 Then it's up to us to work out a reasonable schedule, 15 which we will try to do. But I realize we're -- we seem 16 to be in a posture of entertaining a motion. I'm not 17 sure it is one. 18 MR. TROTTER: Two comments. I think you're 19 generally correct. I think I would have always 20 considered the suspension period to be a right of the 21 company to extend or not. The impact of interim relief 22 creates an odd switching in interests here, but I think 23 it is the company's prerogative. Another way to deal 24 with it in another way procedurally would be simply to 25 permit a change in the effective date of the tariff. So

1 really you're accomplishing the same thing. So it's just a question of the necessities of we feel very strongly about Staff to get this case done rationally, 4 and I think that goes to the shippers' benefit too. But 5 I agree with -- I think I agree with the premise that it 6 is the company's ability to waive. 7 CHAIRWOMAN SHOWALTER: So if that is the 8 case, then if they have waived it until August 1st, then 9 we are aware of that when we look at the schedule and 10 when we entertain motions for interim rate relief with 11 or without a refund. 12 MR. MARSHALL: That's correct. Just one 13 further note, at the open meeting on Friday when we took 14 up this docket, we put on the record then our 15 stipulation that we would not be filing today testimony 16 and exhibits. We worked with Staff on that, made that 17 known, and that was agreed that we would extend it. And 18 we stipulated at that time, Friday, that we would extend 19 to the time that Mr. Trotter had mentioned earlier. So 20 this, we thought this issue was all behind us as of

21 Friday.
22 COMMISSIONER HEMSTAD: I will just make the
23 comment, it would seem appropriate to me for the company
24 on the record today to agree to the extension, again
25 whether it's August 1st or 23 or 24 days, that, you

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1 know, is again the company's choice. Problem is we've
2 still got to try to work out a schedule here. If this
   schedule can be compressed in a way that it works and it
4 would be incumbent on the Commission to get its order
5 out sooner, we can do it, you know. But it seems the
6 orderly way to proceed here today would be for the
7 company to extend and then the parties work on the
8 schedule in a way -- and maybe it will be possible to
9 accommodate the shippers' interests here and with an
10 order that would be issued still within the seven month
11 period. If not, then we have the additional time.
12
              MR. BRENA: I certainly agree with that
13 perspective, and I was thinking that what was before the
14 Commission was a stipulation of some of the parties and
15 not all of the parties. And if the company's right is
16 to extend, then it's right is to extend, and I will take
17 up my concerns with that regard within the context of
18 scheduling.
              JUDGE WALLIS: Very well. Is there anything
19
20 further on the matter?
21
              CHAIRWOMAN SHOWALTER: Is this on the record?
22
              JUDGE WALLIS: Yes.
              CHAIRWOMAN SHOWALTER: So the record heard
23
24 the company extend?
25
             JUDGE WALLIS: Yes.
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1 CHAIRWOMAN SHOWALTER: Although I don't know,
2 you kind of were a little vague. Why don't you just
3 state a date.
4 MR. MARSHALL: Well, I gave the option of the
5 Commission, but if you want it, I think that August 1st
6 sounds fine. We would actually prefer a shorter time

o sounds line. We would actually prefer a shorter time despite the kind of indications that had been indicated by Mr. Brena.

9 COMMISSIONER HEMSTAD: Under the statute, I 10 believe it's your choice.

MR. MARSHALL: August 1st sounds fine.

JUDGE WALLIS: Very well, all right, thank
you very much.

Now I would like to move on to some of the nuts and bolts of the administrative aspects. I don't know if all of the parties are aware, but the Commission is facing the potential for a very challenging schedule over the next year. We have indications that Avista is going to be filing a general rate case with a request for interim relief, that PSE is going to be filing a general rate case with a request for interim relief, that those filings may occur within the next few days,

23 and your being first in line lets you have some

24 flexibility in scheduling.

But I wanted everyone to know that once we

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1 settle on a schedule, parties' opportunity for variances
   in that schedule are going to be very limited because of
   not only those matters but other matters that the
4 Commission has before it that also have pressing issues
5 to be resolved and will require commissioner hearing
6 time. So we need to be as thoughtful about the time
7 that's selected as possible. And to the extent that
8 doing so permits a full hearing and everybody's
9 participation, it is also to the parties' advantage to
10 complete this in as expedited a manner as possible.
11
              With that, let me state what I believe to be
12 the agreement of the parties as to determination of the
13 schedule in the rate case in chief. That is that the
14 parties will engage in discussions about schedule, and
   to the extent that they may agree, that they will file
   on December 13, 2001, a statement of that agreement. To
17 the extent that they do not agree, they will file a
18 proposal as to their desired schedule and the reasons
19 for identifying that schedule. The Commission will
20 either make a ruling or schedule a conference shortly
21 after December 13th, a teleconference if the parties are
22 agreeable to that, for addressing the scheduling issue
23 and any other administrative issue that may arise.
              Have I stated accurately the parties'
25 understanding of where we are with respect to the
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1 schedule of the main rate case?
              MR. MARSHALL: Yes.
3
              MR. TROTTER: Yes.
4
              MR. FINKLEA: Yes.
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              MR. BRENA: Yes.
              JUDGE WALLIS: Very well.
7
              Other administrative issues, Mr. Trotter
8 asked about the scheduling of response time for data
9 requests. Mr. Trotter.
              MR. TROTTER: Yes, Your Honor. We did the
10
11 normal response time under the rule is ten, I believe
12 it's ten working days, and that's simply not going to
13 work, so we are asking for a three day turn around time.
14 This would be on a best efforts basis, but if it can't
15 be turned around in that time, then the parties would
16 say, well, it could be -- this would be business days,
17 the schedule that -- I think the only schedule you set
18 for the interim case was the hearing. We still have to
19 talk about distribution dates and so on. But if it goes
20 as proposed, we're talking about Staff distributing its
21 direct and interveners distributing their direct case on
22 the 14th of December, and we'll probably -- so we're
23 going to need a very short turn around time, so we would
24 request a three day.
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JUDGE WALLIS: Does this relate to

00067 1 information only as to the interim request or 2 information as to the general request? MR. TROTTER: Only as to the interim request. JUDGE WALLIS: And the timing for responses 5 on the general rate increase, which discovery presumably 6 will begin on the 14th of December, would be the normal 7 time? 8 MR. TROTTER: Yes. 9 JUDGE WALLIS: Comments from the interveners. 10 MR. FINKLEA: We can support the three day 11 turn around. 12 MR. BRENA: Yes. 13 JUDGE WALLIS: Mr. Marshall, you earlier 14 indicated some internal barriers through lack of 15 resources to responding in a timely manner to some 16 requests that have previously been submitted. Is that 17 correct? Do you anticipate that those by and large have 18 been resolved, and is the three day turn around for the 19 most part workable for you? 20 MR. MARSHALL: The three day turn around time 21 in -- a ten day working time frame is something that we

22 could be -- would be required to meet on data requests.

things, one, how many data requests we're getting at the same time, and the degree of burdon that they have. So

23 Three day turn around time I think depends on two

1 to say in the abstract that we can agree to a three day turn around time when we have two interveners and Staff and we already have 22 requests from Staff that are 4 right now informal, but we need to have assurances from 5 all parties that these requests will be narrowly 6 tailored to data that is directly relevant to the issues 7 raised in our amended petition for interim relief. And I guess we're not being asked to do much 8 9 other than, as Mr. Trotter indicated, that within three 10 days if we couldn't turn around in three days to let 11 people know when we could. It's to our clear interest 12 to answer all relevant questions as promptly as we can, 13 and we will definitely do that. We will work with the 14 parties to ensure that that happens. If these requests 15 become too burdensome, we will, as we indicated to the 16 Commission, may have to seek relief from that after 17 trying to work that out with the parties. But if the 18 request is that after three days we let the parties 19 asking for the information know whether we can do it 20 then or we have to have the additional time, I suppose 21 that's fine. 22 MR. TROTTER: Your Honor, that wasn't the 23 request. The request was that the general rule would be 24 three days response time. If that can't be done, then 25 notify the other party when it will be done. You know,

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1 we have had some problems here, we ask for files that we
2 know exist in electronic form, all it takes is to be
   sent an E-mail with the attachment, and we don't get it.
4 It's promised on a day, and we don't get it that day.
5 This isn't -- we may have asked for information that did
6 take more time, but some of it we believe was extant
7 information in electronic form, it was promised last
8 Friday, and we still don't have it. So these are the
9 kinds of things that we're worried about. But it's also
10 just simply preparing for the 14th.
11
              Now in conjunction with the technical
12 conference which we're proposing for next Wednesday, if
13 that works, you know, that can help I think a lot in
14 scoping out the areas in which documentary evidence or
15 other evidence is going to be needed. So we need a
16 commitment that the company will use its best efforts
17 and not just, oh, you know, automatic we can't do
18 anything in three days and so -- and I'm not suggesting
19 that was what he said, but if it's just going to be
20 that, that nothing is going to be responded to on a
21 quick turn around basis, then our hearing date may be in
22 jeopardy.
              JUDGE WALLIS: Mr. Finklea, Mr. Brena.
23
2.4
              MR. BRENA: We support the three day turn
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25 around on the best efforts basis. If they can turn it

around, then they ought to. This is an expedited motion that we have undertaken at their request, so the information should be forthcoming as quickly as possible. If it's not possible, I understand what not possible means, and best efforts doesn't require what isn't possible.

So I just want to -- I'm a little concerned, the interveners, at least Tesoro, and the company define or are likely to define what's relevant to their interim request differently, and so I just -- I think -- I think Your Honor asked me the question how would our requests to answer differ from the interim rate relief to the main case, and my answer was one in terms of the intensity of the information, not the scope of the information. And I think Mr. Finklea mentioned that because of the structure, the unique structure of the way they have requested interim relief, that they have raised additional issues that go beyond what would normally be explored. So I just put you on notice of that.

Now we support the three days. We don't want to burdon these guys down with a lot of discovery that they can't do. But to the degree they can respond in three days to simple discovery requests that scope out the issue, then we think it's reasonable given the

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1 extremely aggressive schedule put in place for their
2 benefit.
              JUDGE WALLIS: Mr. Marshall.
              MR. MARSHALL: Well, I think I have made our
5 statement clear, that if these requests are limited in
6 scope to the issues raised in the interim case, we don't
7 have a lot of them coming at the same time, we will
8 certainly try to turn around as quickly, but we don't
   want to waive any of our statutory rights to have
10 additional time if we need the time.
11
              I mean I -- Mr. Beaver asked me, well, what
12 was it that we were supposed to have sent to Staff in
13 electronic form, and I confessed that I didn't know what
14 it was. We have been trying to do that. We had one
15 member of staff up yesterday to try to provide direct
   information as rapidly as we can. We have been down a
17 couple of times to try to work with Staff. I think we
18 have already established that we're working in good
19 faith to provide information, and any insinuation that
20 we're withholding information is incorrect, and we want
21 to make that known on the record, that we have not been
22 delaying or withholding information relevant to these
23 proceedings at all. It's not in our interests to do so,
24 and we won't. But at the same time --
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MR. TROTTER: Your Honor, may I ask -- excuse

00072 1 me.MR. MARSHALL: But at the same time, we do 3 need to preserve our rights to be able to not face 4 sanctions from the parties when too many data requests 5 come at once and we're unable because of the length and 6 breadth of scope. 7 I just heard Mr. Brena say that he doesn't 8 feel bound by limiting the scope because of what we 9 tried to do to narrow the case. He's just going to 10 limit his intensity, and I have to confess I don't know 11 what that means, limiting intensity but not scope. I'm 12 not positive, but I can't buy into a blank check and 13 make a commitment until we actually see what kinds of 14 requests we're going to be getting. 15 We need to sit down with Staff and narrow the

requests that they have in light of the change that we made in the amended petition. I think that's the first step, and we will be more than happy to work with Staff to do that to make sure that they prioritize the data that they want and eliminate data that either is unavailable because Equilon had it and we can't let them know about that or eliminate whole categories of data that can wait for the general case itself.

We will work to the best of our ability with

We will work to the best of our ability with the resources that we have in consideration of the -- we

- 1 haven't heard from the other side yet the willingness to limit themselves in discovery. Without that, it's difficult for us to voluntarily agree to limit our time 4 to respond. JUDGE WALLIS: I would -- I'm sorry, 6 Mr. Trotter. MR. TROTTER: Two points. His last statement 8 is incorrect. We sent a letter Tuesday scoping out 9 directly information that we needed for the interim 10 case, and we believe many of those were scoped to what 11 they have just filed. 12 Secondly, we asked for the work papers of 13 their outside consultant on the rate case, which is in 14 electronic form, we have it in hard copy, we asked for 15 it in electronic form, we haven't gotten it yet. That's 16 just one example. They offered us information last night that's 18 at their offices, but they didn't want to let us have it
- 17 19 because of their concerns about sensitivity. We said if 20 you can't let us have it, it's no good to just look at 21 it. And so hopefully that barrier has been torn down 22 with the protective order. But it's been a struggle, 23 and it's been very frustrating and perhaps on both 24 sides, but we've got to do better, and I will say that 25 on all sides, but it's been very frustrating.

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23

JUDGE WALLIS: I would, Mr. Brena, if I may jump in now, I would like to try to wrap this up. If after I have completed my observations you still want to 4 say something, you may do so. I think it is essential with the accelerated

6 schedule that now exists that the company make its best 7 good faith effort to comply with a three day response 8 time, and in the absence of ability to respond, to reply 9 within that time stating the reasons for the lack of 10 response. If the requests are burdensome, if you 11 believe that they are so irrelevant that the time spent 12 to contest them is better spent than responding, you may 13 contest them. That certainly is within your 14 prerogative.

I would call attention of the parties to the 16 Commission's rule that does require the parties to 17 consult as to these matters. It is not acceptable to 18 send a response that says, for example, I don't know 19 what you meant by this, when you can have a Staff person 20 get in touch or yourself get in touch with people who 21 made the request so that the clarification can be made 22 and a speedy response made.

By the same token, I do believe that it is 24 essential if we are going to have the company able to 25 respond with the limited resources that it does have, to

1 confine the scope of the request, the depth of the request, clearly in a way that allows them the opportunity to respond with the information that really 4 is essential for the preparation of the Staff and the 5 interveners' cases. I am pleased that the parties are proposing a 7 technical conference. I think that is one way to cut 8 through some of the discovery issues that sometimes 9 otherwise arise. And once we get into the scheduling of 10 that technical conference, it may be advisable to pencil 11 in a further prehearing conference for the purpose of 12 getting a read on how discovery is going so that we are 13 proactive and that we are able to hear from the parties 14 what the status of the requests are, what the status of 15 the responses may be, and to make whatever rulings are 16 necessary at that point. 17 How do the parties feel about that? 18 MR. TROTTER: That would be acceptable to 19 Staff. The technical conference, to be precise, is our 20 proposal, and no party has agreed to it yet. We would 21 agree to that proposal. JUDGE WALLIS: Interveners. 22 MR. FINKLEA: Tosco is amenable to that 23 24 approach, and we think a technical conference would be 25 very useful. We just noted that the 28th creates a

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1 problem.
              JUDGE WALLIS: We will address the
3 scheduling, yes.
              MR. FINKLEA: But the actual approach is a
5 very responsible way to go.
              MR. BRENA: Yes, I agree.
7
              MR. MARSHALL: I agree, except on the
8 technical conference, we haven't talked to Staff about
9 what that would mean or be and --
10
              JUDGE WALLIS: I'm going to suggest --
11
              MR. MARSHALL: -- we're a bit puzzled by
12 that, particularly since so much of what we have
13 presented is in the area of debt and the need for
14 capital. Now I understand what technical conferences
15 are when you're doing lots of calculations and so forth
16 and you need to understand how certain calculations were
17 done. The Bonneville Power rate case was certainly one
18 of those cases where you benefited from technical
19 conferences. I'm not sure, frankly we just haven't had
20 a chance to talk to Mr. Trotter about what that would
21 mean and how that would be accomplished and what it
22 would be limited to.
23
              JUDGE WALLIS: Very well. I'm going to
24 suggest that we go through a couple of other items and
25 then recess for the purpose of discussing the technical
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1 conference and the intervening dates on the interim 2 proceeding.

I will be entering a prehearing conference 4 order pursuant to the Commission's rules that will have 5 attached to it the results of the information that you 6 folks provide as to your names, addresses, and contact 7 information. And it will have attached to it a page or 8 two reminding parties of the provisions in the 9 Commission's rules about the formatting and presentation 10 of documents.

I mention this because it is sometimes the 12 case that this information does not get to the staff 13 people who actually are responsible for preparing and 14 sending the paper itself, and it is an immense headache 15 when people do not comply with the Commission's 16 requirements. They are relatively small I believe in 17 number, and when there is compliance, things go so much 18 better on the administrative end. Our staff is much 19 happier, the commissioners are much happier, the 20 administrative law judges are much happier, and we 21 encourage people when that comes out to read that and to 22 talk about it with your staff and to assist us by 23 complying.

2.4 One of the questions that sometimes has 25 arisen in the past is whether on matters such as a three

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1 day turn around whether parties are willing to comply
   with that immediately or whether they will wait to
   comply until an order is entered. I'm not sure that
4 that's much of an issue here because of the short nature
5 of the turn around, but if necessary, I will see that an
6 order is entered probably not today but on Friday. I
7 will hold that off until the normal course of business
8 on Monday or Tuesday if the parties are willing to
9 commit that they do not need a written order in order to
10 commit to compliance with the agreements and the rulings
11 that are made today. Are the parties willing to make
12 that commitment?
13
              MR. TROTTER: Staff will comply.
14
              MR. MARSHALL: Yes, if I think I understand
15 it correctly.
16
              MR. FINKLEA: Tosco will comply.
17
              MR. BRENA: Yes, certainly.
18
              JUDGE WALLIS: Very well.
19
              Is there any other matter that we need to
20 address either that we have deferred or that parties
21 have thought of other than the scheduling of interim
22 dates for the interim proceeding?
23
              MR. MARSHALL: There is the addressing the
24 question of the content of the protective order that
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25 Your Honor alluded to at the beginning of the

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1 conference.
              JUDGE WALLIS: We --
              MR. MARSHALL: We would like to see that
 4 entered in, but we don't know what the terms might be.
5 If there is a standard form or if you would be able to
 6 send it out in draft so that we could make comments on
7 it, that might be helpful.
              JUDGE WALLIS: We will enter a protective
8
9 order that is in the format of orders that the
10 Commission has previously entered. Because of the
11 situation with the statutory basis for the Commission's
12 obligation to disclose information under the provisions
13 of the Public Records Act, it will not cite to the
14 provision in Title 81 that is applicable. In all other
   regards, it will be similar. The basis for a protective
16 order is in Part 4 of the Administrative Procedure Act.
17
              MR. TROTTER: Your Honor, you said Title 81,
18 I think you meant Title 80.
19
              JUDGE WALLIS: I'm sorry, Title 80, yes.
20 It's late in the day, and my memory seems to be fading
21 as it goes.
              MR. TROTTER: I have one other item, Your
22
23 Honor. I would ask that the company for the testimony
24 on interim relief that they filed on October 31st, that
25 they refile that excising, not adding to, not changing
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1 any words other than to excise the portions that deal
   with rate methodology, as they have indicated that's not
3 an issue in the interim case.
              MR. BRENA: And I just have a clarification,
5 do they intend to rely on both filings for the purpose
6 of their request or just on their most recent one?
7
              MR. MARSHALL: The originally filed testimony
8 of Mr. Batch on the interim rate case also talked about
9 financial issues in terms of loss of money and so forth.
10 That all continues to be relevant. We referred to that
11 in the amended petition. The methodology issue does not
12 pertain now to the issue of interim rate relief. We can
13 do what Mr. Trotter suggests on that. But yes, we are
14 relying on Mr. Batch's testimony in these other areas
15 that will continue to be relevant on the financial
16 condition of Olympic Pipeline.
17
              JUDGE WALLIS: Would it be both helpful to
18 everyone concerned and relatively easy for you to do a
19 strike through version of the proposed testimony and
20 file that as a revised version?
21
              MR. MARSHALL: Sure, I think we can do that.
              JUDGE WALLIS: Would that satisfy the
22
23 parties' interests here?
              MR. TROTTER: Yes.
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MR. BRENA: Certainly, and could -- I don't

1 know what the Commission's procedures are on fax service, but given the expedited nature of this, we would certainly request that a courtesy copy be provided 4 by fax. 5 JUDGE WALLIS: Thank you for reminding me of 6 that issue, Mr. Brena. 7 Because of the tight time frames, would it be 8 feasible to ask the parties to send by electronic mail 9 everything that is in digital format and to fax anything 10 that is not in digital format at the same time as it is 11 served. 12 MR. BEAVER: Your Honor, could I ask a 13 question about that? 14 JUDGE WALLIS: (Nodding.) 15 MR. BEAVER: Thank you. The protective 16 order, and I'm frankly not familiar with protective 17 orders issued by this agency, I am obviously by various 18 courts, and they normally require that the documents be 19 stamped indicating that they are subject to a protective 20 order. Is there some similar notation that this 21 information will have to be so designated? And the only 22 reason I raise that is in regard to electronic 23 information, that becomes problematic. JUDGE WALLIS: It does. I'm going to suggest

25 that we go off the record for a discussion of some of

10

16

1 these issues.

Let me conclude this discussion on the record 3 by saying that it will be my goal to circulate to 4 parties a draft of the protective order on Friday 5 working from the template order that the Commission has, 6 probably late in the day on Friday. And if you have any 7 observations on it, if you can get back to me by Monday 8 or Tuesday, I would appreciate that, say the end of the 9 day on Tuesday.

MR. FINKLEA: Your Honor, before we go off 11 the record, there was one other item, which was the 12 making available to the interveners information that has 13 thus far been made available to Staff, and we do request 14 that the information that has been made available to 15 Staff be made available to the interveners.

JUDGE WALLIS: Mr. Marshall, you have voiced 17 some concerns about that. My observation is that it 18 appears that making the information available would be 19 in the best interests of your client in the sense that 20 sooner information and more information seems to be 21 better in the long run than less information or later 22 information.

23 MR. MARSHALL: Two observations. I mean some 24 of the information that was presented dealt only with 25 the prior interim rate relief petition that has now been

- 1 now completely revised. Second, almost all this information has been marked and discussed orally in the event as preliminary and subject to check and for 4 discussion purposes only. We will work to get Staff 5 data responses to what they have asked for that don't 6 bear those problems, (a), they're relevant, (b), they're 7 not preliminary, and (c), they're not for just 8 discussion purposes so they might be tighter and less 9 broad. But we will do that in the context of the data 10 requests that Staff has sent, and we will send copies to 11 interveners. 12 But it would be difficult for me to 13 reconstruct at this time what we may have discussed with 14 Staff before, and we just -- we can't do that. But we 15 will commit from this point forward to give all 16 information that we give to Staff in any kind of final 17 form, and we will do that without hesitation for 18 interveners. MR. TROTTER: Your Honor, because the company 19 20 is maintaining Mr. Batch's direct testimony other than
- MR. BRENA: Could -- I don't mean to put the 25 Staff on the spot, but could the Staff provide us with

21 as to rate methodology issues, the Staff data requests 22 are still relevant to that testimony, so I just want

23 that to be clear on the record.

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1 the information that Olympic Pipeline provided you to
2 some degree? I heard they would have difficulty
3 reconstructing it.
              MR. TROTTER: We can do that if asked and if
5 there's no objection.
             MR. MARSHALL: Well, we do object, Your
7 Honor, because it was preliminary, it was for discussion
8 purposes only. And I think that going forward we will
9
   make sure that the data requests that are out there that
10 are continuing to be relevant we will make available.
11 But this is something that we can't agree to, because it
12 wasn't put in the format of a formal request, and the
13 responses were certainly not meant to be formal
14 responses or even definitive responses. I think it
15 would put us at some disadvantage in trying to make sure
16 that we can clarify what was preliminary, and that will
17 all be taken care of when we make formal responses to
18 the requests that Staff has out now that will be formal.
19
              JUDGE WALLIS: The concern that I have about
20 your objection is that I do not hear in it a reason that
21 one customarily would find for granting an objection to
22 a discovery request. While it's preliminary, that's
23 also true, for example, of the work papers of
24 consultants and other documents. I'm not aware that
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25 being a finished or final document is a sufficient

1 ground for denying access to information. MR. MARSHALL: Well, again, the understanding 3 was that this was for discussion purposes only. It 4 wasn't meant to be disclosed to anybody else. It was to 5 help Staff understand readily some of the issues in the 6 case without trying to be definitive. Interveners 7 weren't even interveners in the case until today. They 8 didn't have any standing to get any information. So we 9 find that it's probably helpful to have working 10 relationships to share information, and this would be I 11 think objectionable because it undermines the very 12 nature of what we were trying to accomplish by working 13 informally. 14 And I strenuously object to the idea that 15 these documents are relevant if they weren't meant to be 16 definitive, if they were meant for discussion purposes 17 only and to orient rather than to provide data. The 18 data will be -- any data that we have that Staff wants

19 from this point forward we will put into final form. It

will be reviewed. It will be not for discussion purposes but for the purpose of proceeding with the case. Conversations that people might have, that's about that same kind of nature. We were simply trying to orient the Staff, and I think that would be against all understandings that we had as to the purpose for

1 those discussions. JUDGE WALLIS: The gravamen of your concern 3 appears to be that the disclosure and sharing of 4 information was to the benefit of the Staff and that 5 consequently its disclosure would stifle such 6 conversations in the future? 7 MR. MARSHALL: Our understanding was that 8 this was done in an informal process to aid the 9 understanding of this case and not for purposes of 10 formal use in any kind of proceeding, so it wasn't 11 prepared with the care that you would prepare data to be 12 shared with other parties who weren't interveners at the 13 time. There's no issue about that. There's no chance 14 to obtain protective orders at that time with you, Your 15 Honor. So I think this is, for all that we have said, 16 this would chill those kinds of informal working 17 relationships that make these things go a lot more 18 easily in the future. We will try to do everything 19 precisely from this point on, and anything that we give 20 to one party, we will give to all so long as that's 21 reciprocal and so long as the interveners agree to do 22 the same. 23 JUDGE WALLIS: Mr. Trotter. 2.4 MR. TROTTER: I'm just a bit incredulous

25 here, Your Honor. Staff did ask informal data requests

- because they have to be informal since the rule isn't
  invoked. We presented those requests for purposes of
  use in the proceeding. We talked to the company
  specifically about confidentiality concerns, and we
  didn't -- I think we indicated on as many occasions and
  in as clear terms as required that if they would not be
  able to give them to us due to proprietary concerns, we
  wouldn't take it, so I'm a bit mystified by this last
  statement that Mr. Marshall made.
  I think though he is correct that they had
- I think though he is correct that they had qualifiers to it that the documents had not been proofread or there was -- they might be preliminary but -- and I guess the best numbers they had at the time. But beyond that, I find it difficult to agree with much else he said in his last response.
- MR. BRENA: If I may, unless I misunderstood an earlier conversation or two, they're public documents that have been provided to Staff. We're a party. They go to our rate. They're in here asking for an expedited proceeding to jack our rates up 62%, and all we're trying to do is get the information we need to assess that staff had an opportunity that we did not have to gather.
- Now request number one, first, a couple things. One is we have not agreed to limit discovery in

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1 this case to any particular point in time. I heard that
2 Staff and the company agreed to December 13th. The
   number one discovery request they're going to get
4 tomorrow is to provide the information that they
5 provided to Staff, and they're going to get it tomorrow,
6 and there's -- we have every right to do it.
7
              MR. MARSHALL: On Thanksgiving, thank you
8 very much.
9
              MR. BRENA: Well, no.
10
              JUDGE WALLIS: We could even consider it
11 having been made the day before Thanksgiving.
12
              COMMISSIONER HEMSTAD: We'll call it the
13 first turkey of the day.
14
              MR. BRENA: The idea that relevant
15 information -- I mean Staff is out there trying to get
   more information. We're out there trying to get any.
17 Now --
18
              JUDGE WALLIS: Perhaps I can short circuit
19 this by saying I simply don't see a basis on which we
20 might properly deny discovery on this information. As
21 Mr. Brena noted, the information may also be available
22 merely through a request for public records.
              MR. MARSHALL: But that's what we have
23
24 agreed, I thought, not to do to one another in this
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25 process. So that maybe as to outside third parties that

11

1 could be required, but I thought that was the purpose of the protective order, so that we wouldn't, particularly with shipper information, lots of other information, be 4 attempted to take data and extend this case into areas 5 that were tangential to the issues here, but could be 6 useful in some other forum or some other competitive 7 arena. This data, these kinds of issues do not just 8 pertain to this case, but pertain to a lot of other potential areas where there are competitors, there are 10 issues that are troublesome.

But I think the more important point is that 12 we are going to be responding to Staff and all their 13 data requests, we're not going to withhold that. The 14 interveners will have data that is accurate and not for 15 discussion purposes only and not preliminary the same as 16 Staff.

17 MR. BRENA: If I could just make one 18 observation, Staff's requests have been ongoing, so to 19 the degree that we're going to take an ongoing discovery 20 process and intercede in the middle of it and say, well, 21 from now on at this point in the middle of it we will 22 give you the information, that doesn't give us the full 23 response. It doesn't give us the complete picture. It 24 gives us an incomplete answer to many of the Staff's 25 questions and just isn't helpful.

JUDGE WALLIS: Well, perhaps under the 2 circumstances it would be best to let nature take its course, for you to transmit a data request immediately, 4 for the company to respond immediately stating their 5 grounds, and we can take that up if accommodation is not 6 achieved by that point at the time of our discovery 7 conference and get a formal ruling after the matter 8 having been defined and discussed amongst the parties in 9 a way that time available today does not permit. 10 So let's be off the record for the purpose of 11 determining the schedule of interim aspects of the 12 interim proceeding. 13 (Discussion off the record.) 14 JUDGE WALLIS: Let's go back on the record, 15 please, following a further scheduling discussion and 16 say that the parties have agreed that there will be a 17 technical conference that will take place on December 3 18 and/or 4, it being anticipated that the total time 19 consumed in that conference will not exceed one business 20 day. The purpose will be to inquire of company resource 21 people information as to the proposed testimony as 22 amended and the basis for the company's case. The 23 parties have agreed to -- interveners and Commission 24 Staff have agreed to serve data requests on November 25 26th, and responses would be due on November 29th.

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1 Parties will identify areas of inquiry and persons of
   inquiry following receipt of the data requests on the
   29th and make that information known on Friday the 30th
4 to the company, and the company will make its best
5 efforts to have the persons responsible for the
6 information available on the 3rd and/or 4th as
7 appropriate. Have I stated that correctly?
8
              MR. MARSHALL: Just to add for clarifying
9 purposes, the purpose of the technical conference is for
10 clarifying questions to understand --
11
              JUDGE WALLIS: Yes, that is correct.
12
              MR. MARSHALL: -- things like calculations
13 and not for cross-examination per se.
14
              JUDGE WALLIS: It is not -- the purpose of
15 the conference is not to conduct cross-examination.
16
              Is that statement acceptable to the
17 interveners and to the Staff?
18
              MR. TROTTER: Yes.
19
              MR. FINKLEA: Yes.
20
              MR. BRENA: (Nodding head.).
21
              JUDGE WALLIS: Very well. All parties have
22 indicated agreement.
23
              The Staff and intervener direct testimony
24 will be filed on December 14, 2001. Olympic will file
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25 its rebuttal case on December 21, 2001. And parties

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1 will file simultaneous prehearing memoranda by providing
   informational copies of the final document no later than
   1:00 p.m. on Friday, January 4, via electronic mail to
4 other parties and to the Commission and by filing paper
5 copies prior to the beginning of the hearing on Monday,
6 January 7th. Is that going to work for folks okay?
7
              One last matter, the court reporter does
8 provide not only expedited transcripts but real time
9
   transcripts. If parties wish to have access to real
10 time transcripts, that must be arranged in advance, and
11 I will ask that parties who wish to have the
12 availability of a real time transcript make that known
13 to us by the time of filing on December 13th so that we
14 can make the appropriate arrangements with the court
15 reporter. There is a charge for that service.
16
              Is there anything further to come before the
17 Commission at this time?
18
              MR. BRENA: Just one question perhaps to
19 clarify.
20
              JUDGE WALLIS: Mr. Brena.
21
              MR. BRENA: In the unlikely event there may
22 be a discovery dispute with regard to one of the
23 requests, is it the parties' contemplation that that
24 dispute would be presented to Your Honor when? We have
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25 our direct case due the 14th. I would like it not to be

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1 longer than around the time of the technical conference
   if we have gone through the discovery, we have gone
   through the technical conference, and we have
4 outstanding discovery issues, I would like them
5 addressed.
              JUDGE WALLIS: My thinking on that is this.
7 Parties will have the discovery requests on the 26th,
8 they will have the responses on the 29th, they will have
9
   the opportunity to communicate during that period, the
10 opportunity to communicate on the 30th, and the
11 existence of a dispute should be known by the 3rd. So I
12 would suggest that those be taken up on the 3rd and/or
13 4th at the parties' convenience, and we will commit to
14 being available to address those matters.
15
              Will that work for the parties?
16
              MR. BRENA: Yes.
17
              MR. TROTTER: Yes.
18
              MR. MARSHALL: Yes.
19
              JUDGE WALLIS: Very well. I again note for
20 the record that all parties are indicating agreement.
21
              Is there anything else?
22
              I look forward to asking that question, but
23 sometimes dread --
             MR. MARSHALL: The answer.
2.4
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JUDGE WALLIS: -- the actual response.

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                  I don't believe that there is anything
 2 further at this time. This conference is adjourned.
3 Thank you all for your participation today.
                  (Hearing adjourned at 5:35 p.m.)
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