1	BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION					
2	COMMISSION					
3	WASHINGTON UTILITIES AND) TRANSPORTATION COMMISSION)					
4	TRANSPORTATION COMMISSION) Complainant,) Hearing No. UW-951483 vs.) Volume V					
5	ROSARIO UTILITIES, LLC,) pages 551 - 657 Respondent,)					
6)					
7	A hearing in the above matter was held on					
8	August 20, 1996 at 5:06 p.m., at 1300 South Evergreen					
9	Park Drive Southwest, Olympia, Washington, before					
10	Administrative Law Judge C. ROBERT WALLIS.					
11	The parties were present as follows:					
12	WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION by JEFFREY D. GOLTZ and ANN RENDAHL, Assistant Attorneys General, 1400 South Evergreen Park Drive Southwest, Olympia, Washington, 98504.					
13 14						
15	ROSARIO UTILITIES by FREDERICK O. FREDERICKSON Attorney at Law, 1420 Fifth Avenue, 33rd Floor, Seattle, Washington, 98101.					
16	ORCAS HIGHLANDS ASSOCIATION, VUSARIO					
17	MAINTENANCE ASSOCIATION, ROSARIO HOMEOWNERS ASSOCIATION by ROBERT E. LUNDGAARD, Attorney at Law, 1400 Bristol					
18	Court Southwest, Olympia, Washington, 98502.					
19						
20						
21						
22						
23						
24						
25	Margaret Bustos, CSR Court Reporter					

1			I 1	N D E X			
2	WITNESS:	DIRECT	CROSS	REDIRECT	RECROSS	EXAM	REBUT
3	JONES		553/568				
4	INGRAM	580	587/637	648	650	653	583
5							
6							
7	EXHIBIT	MAR	KED ADI	MITTED			
8	55	557	7				
9	56	577	7 5	82			
10	57	577	7 5	82			
11	58	577	7 5	82			
12	59	577	7 5	82			
13	60	577	7 5	82			
14	61	577	7 5	82			
15	62	577	7 –				
16	63	654	1 6	54			
17							
18							
19							
20							
21							
22							
23							
24							
25							

1	PROCEEDINGS
2	
3	JUDGE WALLIS: Okay. Let's be back on the
4	record, please.
5	We're resuming this hearing in Olympia in
6	order to complete the examination of Mr. Jones and to
7	hear Ms. Ingram and resolve any procedural matters
8	that need resolution.
9	At this point we're going to take up and
10	resume the examination of Mr. Jones by Mr. Lundgaard.
11	Mr. Lundgaard, please proceed.
12	
13	CROSS-EXAMINATION
14	BY MR. LUNDGAARD:
15	Q. Mr. Jones, do you know the gallons per day
16	that was used in the water system plan to arrive at
17	109 R.E.U.'s for the resort?
18	MR. GOLTZ: I'm going to object based on
19	he may or may not know based on the relevancy in
20	the sense that it's beyond the scope of his direct
21	examination, R.E.U. analysis. If from this you're
22	going to the E.R.U. analysis, then that's beyond the
23	scope of his direct examination.
24	MR. LUNDGAARD: Okay. So he was not a
25	sponsor at all of I had understood from Ms.

- 1 Ingram's testimony that Al had something to do with
- 2 the selection of the R.E.U.'s.
- 3 MR. GOLTZ: I don't think so.
- 4 MR. LUNDGAARD: I can ask her.
- 5 Q. Do you recall attending a conversation at
- 6 the UTC on June 3rd that was attended by Ann Rendahl
- 7 and Ms. Ingram and John Echard, Dan Donahoe and Jim
- 8 Bacon, George Jenkins, Gunther Eschenbrenner, and
- 9 myself?
- 10 A. Yes.
- 11 Q. And do you recall being asked to get
- 12 together with Mr. Donahoe and the interveners'
- 13 engineers to see if an agreement could be reached on
- 14 the water system operator hours?
- 15 A. Was that the meeting where I left --
- 16 Q. Yes.
- 17 A. -- at the beginning?
- 18 Q. I think it's the only meeting that I know
- 19 of that those people were all in attendance.
- 20 A. I believe I was there only about two
- 21 minutes into the meeting and then left.
- Q. Well, it may have been longer. But do you
- 23 recall that you were asked to see if the engineers
- 24 could get together and reach an agreement on the
- 25 operator's hours?

- 1 A. I believe there may have been some
- 2 discussion that I was to assist in looking at the
- 3 operator's duties and put that in exhibit form.
- 4 Q. And you had, in fact, already put one
- 5 -- had you already made one in an exhibit form before
- 6 that or not?
- 7 A. I think that's why I left that meeting,
- 8 because there was no completed study done at that
- 9 time.
- 10 Q. Okay.
- 11 A. And I had no input to that meeting; therefore,
- 12 my presence was not needed.
- Q. Okay. Did you, after that meeting, contact
- 14 Mr. Donahoe and/or Mr. Cavalli to discuss operator's
- 15 hours?
- 16 A. There were conference calls with Commission
- 17 Staff and the company regarding the manager's
- 18 operator's hours.
- 19 Q. And who with the company were you talking
- 20 to?
- 21 A. Mr. Cavalli, Mr. Donahoe.
- Q. How many times did you have conversations
- 23 with them regarding that issue?
- 24 A. I don't recall how often or the frequency.
- 25 Q. Okay. And do you recall when those

- 1 occurred?
- 2 A. No.
- Q. Okay. Did you ever contact either Mr.
- 4 Jenkins or Mr. Eschenbrenner for the same purpose?
- 5 A. No.
- 6 Q. Did you later prepare a salary analysis for
- 7 the operator?
- 8 A. Yes. An annual salary analysis was
- 9 provided, and it's in my testimony as Exhibit 53.
- 10 Q. And there's been an exhibit marked but not
- 11 admitted, Exhibit 54, that I asked you some questions
- 12 about last time. And you questioned whether I had
- 13 gotten that document from your wastebasket. Do you
- 14 remember that you had made the same -- or made similar
- 15 calculations of the operator's hours --
- 16 A. Would you --
- 17 Q. -- on June 20th '96?
- 18 A. Is that the exhibit that you referred to
- 19 the date --
- 20 Q. Exhibit 54.
- 21 A. I don't have a copy of -- I'm not aware
- 22 that that's an exhibit.
- 23 Q. It's been marked, but it was -- the
- 24 admission was denied.
- Does that have a date of June 20th on it?

- 1 A. Yes, it has.
- 2 MR. LUNDGAARD: Your Honor, just to clear
- 3 the record on this, I would like to offer a new exhibit
- 4 with a cover -- this is the original fax paper. That's
- 5 a fax from Ann Rendahl to me on June 21st, '96, which
- 6 states Al Jones' analysis -- or we're transmitting Al
- 7 Jones' analysis of the calculation -- or the time for
- 8 the facility manager of Rosario Utilities. We're
- 9 waiting for a response from Mr. Donahoe. I'll call
- 10 later this morning. And attached to that is the
- 11 document that was previously rejected as Exhibit 54.
- JUDGE WALLIS: I'm marking this two page
- 13 document as Exhibit 55.
- 14 (Marked Hearing Exhibit 55.)
- 15 JUDGE WALLIS: Do parties have a copy of
- 16 this?
- 17 MR. GOLTZ: We have one now.
- 18 JUDGE WALLIS: Mr. Goltz?
- 19 MR. GOLTZ: I again object. It's even more
- 20 clearly a -- as a matter of fact, when Ms. Ingram is
- 21 -- Mr. Jones already testified that at that meeting he
- 22 left briefly because his presence was not needed.
- 23 And Ms. Ingram will testify -- will be able
- 24 to testify about other things that transpired at that
- 25 June 3rd meeting and what was the understanding of the

- 1 parties at that meeting.
- 2 Particularly after that testimony, but even
- 3 without it, it is obvious that this is a -- not the
- 4 final filing. It is not the final submittal. It is
- 5 not the final analysis. It is, as Mr. Jones testified
- 6 to last week, an early draft.
- 7 So again I just repeat the objection I made
- 8 last time, which was sustained, that, you know, draft
- 9 spread sheets aren't relevant when they're produced
- 10 for discussion purposes.
- 11 If that were true -- I mean, if they were
- 12 relevant, then just imagine the flood of computer
- 13 files and computer drafts that we would have in every
- 14 single rate case.
- 15 And we would be subjecting not just Staff
- 16 witnesses, but company witnesses, intervener witnesses
- 17 to what their thought processes were every stage of
- 18 the way and what their tentative conclusions were
- 19 every stage of the way and comparing one to another.
- 20 And that -- just as a matter of policy, that's wrong.
- 21 As a matter of evidentiary law, that's wrong.
- 22 MR. LUNDGAARD: Your Honor, this is not just
- 23 some draft. This is one that was sent out to the
- 24 parties. It's not something that says this is for
- 25 settlement purposes only.

- 1 We do have documents that were sent to us
- 2 with that type of notation on them. There's nothing
- 3 here that indicates at all that this is not something
- 4 that we were entitled to use and rely on.
- 5 My second purpose in submitting this was to
- 6 clear the record as to how this came into my hands,
- 7 and I want this transmittal fax to be a part of the
- 8 record for identification as to where this came from.
- 9 I strongly resent the statements that were
- 10 made by Mr. Jones regarding that somehow I sureptitiously
- 11 obtained this document.
- 12 JUDGE WALLIS: Mr. Frederickson, do you
- 13 have any comment?
- MR. FREDERICKSON: I would join in Mr.
- 15 Goltz objection and note that it would have a very
- 16 chilling effect on discussions between any parties in
- 17 one of these proceedings if it were not possible to
- 18 freely exchange documents and have some basis for
- 19 discussion.
- 20 It would simply mean that the Staff and all
- 21 other parties are not going to communicate with one
- 22 another for fear that they're going to create a
- 23 document that is going to go into the record on equal
- 24 basis with a final product.
- MR. GOLTZ: May I add one more thing?

- 1 JUDGE WALLIS: Okay.
- 2 MR. GOLTZ: We'll stipulate this was
- 3 transmitted to Mr. Lundgaard by Ms. Rendahl by
- 4 facsimile on June 21. I would also -- and that should
- 5 take care of Mr. Lundgaard's concern about his
- 6 integrity being infringed upon.
- 7 But, also, it does say that this message is
- 8 privileged and confidential and intended solely for
- 9 the use of the individual named above.
- 10 MR. LUNDGAARD: And that means the recipient.
- 11 And I'm the recipient of it. That's the purpose of this,
- 12 if it's get into the wrong hands of some other person.
- 13 That block does not indicate that I'm -- that I can't use
- 14 this particular document.
- 15 I would like to add that the record is full
- 16 of documents that were submitted back and forth that
- 17 are not part of the pre-filed testimony. There's
- 18 letters from Mr. Eschenbrenner to me that I put in.
- 19 There are documents from MPD that were sent to Mr.
- 20 Donahoe that have been put in.
- 21 If we were to strip everything from this
- 22 record except pre-filed testimony and exhibits, we
- 23 would have probably a lot less than the number --
- 24 maybe half the number of exhibits that we have now.
- 25 Certainly if somebody wants to submit

- 1 something and they're concerned about its use, they
- 2 can do what they did with the later submittals when
- 3 they said to us that this was for discussion and
- 4 settlement purposes only and was not to be used.
- 5 There's nothing of that nature on this transmittal.
- 6 JUDGE WALLIS: I'm going to sustain the
- 7 objection at this point on the same basis as the
- 8 earlier objection was sustained; that this is a
- 9 preliminary document.
- 10 And I think it's doubly apparent from the
- 11 text on the transmittal page that it is a preliminary
- 12 document. The language that you read into the record,
- 13 Mr. Lundgaard, says we're waiting for a response from
- 14 Mr. Donahoe to the document, which certainly implies to
- 15 me that this is intended to be preliminary and subject
- 16 to further discussion.
- 17 In terms of the concerns regarding your
- 18 integrity, I certainly interpreted the witness'
- 19 comment to be facetious rather than serious.
- 20 And, again, I believe that you've read
- 21 information into the record and the assistant attorney
- 22 general has stipulated sufficient information that it
- 23 is clear that you were not engaged in any sureptitious
- 24 or improper activity.
- 25 Q. Okay. On to another subject.

- 1 Mr. Jones, referring you to your AAJ-3 or
- 2 Exhibit 28 that has been admitted through, I think,
- 3 another witness.
- 4 Excuse me. That's not -- I want to be
- 5 sure that we've identified some of the tanks that are
- 6 on that exhibit. And on Exhibit 28 or AAJ-3, there's
- 7 a reference under account No. 304 of two, 146,000
- 8 lined steel tanks, 1985?
- 9 A. Yes.
- 10 Q. If you would -- also if -- maybe I can just
- 11 show these to you. Are those Scafco liquid storage
- 12 tanks, No. 4204, which is a reference I'm reading from
- 13 on Exhibit 36 --
- 14 A. I've got Exhibit 36.
- 15 Q. Okay. -- and also referred to on Exhibit
- 16 3, which was the group of invoices that came from
- 17 Chris Vierthaler to Ann Rendahl -- do you have that --
- 18 yes, I think that's what you have right in front of
- 19 you there. That's Exhibit 3 for the record.
- 20 Would you verify that those references are
- 21 one in the same?
- MR. GOLTZ: Are you looking at page 5 of
- 23 10? I'm referring the fax numbers in the upper
- 24 right-hand corner of Exhibit No. 3, Mr. Lundgaard.
- MR. LUNDGAARD: Yes.

- 1 MR. GOLTZ: Okay.
- 2 MR. LUNDGAARD: That's -- yeah, Exhibit 3.
- 3 And I'm referring also to the first page of Exhibit 36.
- 4 THE WITNESS: Would you restate your
- 5 question, please?
- 6 O. Are all those references in Exhibit 28 to
- 7 the stainless steel, 146,000, lined steel tanks on
- 8 Exhibit 28, are those the tanks that are referred to
- 9 on page 5 of 10 on Exhibit 36 -- or, excuse me,
- 10 Exhibit 3 and on the first page of Exhibit 36?
- 11 A. I believe they are subject to check.
- 12 Q. And referring you to Exhibit 8, the seventh
- 13 page in, the caption on the page is Rosario Water
- 14 System Preliminary Construction Estimate and Timing
- 15 Sequence.
- 16 A. Exhibit 8, is that an exhibit by Cavalli?
- 17 Q. That's another -- it's from Drahn to Dan,
- 18 August 7th, '96.
- MR. GOLTZ: I can show you mine.
- 20 THE WITNESS: I think I got it.
- 21 What about Exhibit 8?
- Q. Is the reference on page 7 of Exhibit 8
- 23 also a reference to the steel storage tanks? That's
- 24 the one that is entitled Rosario Water System
- 25 Preliminary Construction Estimate June 27, '84,

- 1 revised July 17, '84.
- 2 MR. GOLTZ: Is your page enumeration the
- 3 fax machine page in the upper right-hand corner?
- 4 MR. LUNDGAARD: No. I'm starting with the
- 5 first page is the letter from Drahn to Dan -- yeah, I
- 6 think you've got -- it's the page you're looking at.
- 7 MR. GOLTZ: This one. Okay.
- 8 THE WITNESS: Could you restate your
- 9 question?
- 10 Q. The reference that you're looking at on the
- 11 seventh page of Exhibit 8, is that referring to the
- 12 steel storage tanks -- a preliminary estimate for
- 13 steel tanks that ultimately resulted in the tanks
- 14 that have been referred to in the other exhibits we
- 15 just discussed?
- 16 A. This speaks of a 250,000 gallon storage
- 17 reservoir. I see it's different in size. And you're
- 18 correct, it was revised July 17th of '84.
- 19 Q. Would it appear that the revisions are
- 20 what's in the handwriting?
- 21 A. Yes.
- 22 Q. So the reference to steel storage was
- 23 presumably put on by the revision and with some new
- 24 figures in writing?
- 25 A. The document dated June 27th of '84 is

- 1 typewritten. And the 250,000 gallon storage reservoir
- 2 is also typewritten. There are some numbers written
- 3 in the lower right-hand side of this document.
- 4 Q. If I could refer you now to Exhibit 53,
- 5 your AAJ-4.
- 6 MR. GOLTZ: I'm sorry, which exhibit now?
- 7 MR. LUNDGAARD: 53, his AAJ-4.
- 8 Q. Is that -- you had actually worked up those
- 9 identical numbers in this same format but on more
- 10 pages at an earlier date; had you not?
- 11 A. Are we talking about the steel tank or
- 12 exhibit --
- 13 Q. No, Exhibit 53.
- 14 A. Exhibit 53 deals with the facilities
- 15 manager certified operator.
- 16 Q. I'm sorry. I've got the wrong -- I mean
- 17 your Exhibit 52. Do you have that document before
- 18 you?
- 19 A. Exhibit 52?
- 20 Q. Yes.
- 21 A. No. One moment, please. Okay, I have
- 22 Exhibit 52, which is marked as AAJ-2.
- Q. Right. And it has a date of July 10th,
- 24 '96?
- 25 A. This was printed July 10th of '96.

- 1 Q. My question was: Had you actually made
- 2 that compilation much earlier and had made a similar
- 3 chart of those costs in March of '96, and those
- 4 numbers didn't change, but you merely consolidated and
- 5 printed it smaller so that instead of it taking three
- 6 pages, it covered two pages but had the same identical
- 7 information?
- 8 A. I may have. I don't recall. Do you
- 9 have --
- 10 Q. I'm not asking to offer -- I'm not going to
- 11 offer this. I just want to show you if looking at
- 12 the date -- it appears to me that the numbers are
- 13 identical. My only point in asking the question is
- 14 that apparently you were able to assemble that type of
- 15 information as early as March 7th of '96, correct?
- 16 A. It appears that way.
- 17 Q. And was that information that you collected
- 18 while you were at the resort and water system
- 19 facilities in, I believe it was, January of '96?
- 20 A. This exhibit reflects the items that were
- 21 identified on receipts at the company office.
- Q. That you saw on your visit on January 17th
- 23 and 19th?
- 24 A. Yes.
- Q. Okay. And there have been a number of

- 1 other receipts that were faxed to the parties by
- 2 either the engineering firm or by Mr. Donahoe in
- 3 August that are also exhibits, but I take it that you
- 4 -- those are things that came in much later than your
- 5 preparation of your exhibit?
- 6 A. Some of those are duplications of what is
- 7 in Exhibit 52.
- 8 Q. And the duplication in part was the '92
- 9 service connection figure that came from Exhibit 3?
- 10 A. Could you show me Exhibit 3, and perhaps I
- 11 could identify some of those for you.
- 12 Q. Looking at the last three pages of that
- 13 document, are those all invoices for '92?
- 14 A. The last three invoices are dated for 1992.
- 15 Q. And do they cover the same things that you
- 16 have in your Exhibit 52 for '92?
- 17 A. The first invoice for March 17th of '92 is
- 18 included in my Exhibit 52? And I believe exhibits on
- 19 Exhibit 3, the second and third pages, are a
- 20 continuation of a receipt of March 13th of '92.
- 21 And it appears that they are included in my Exhibit 52
- 22 as well.
- 23 Q. Okay. And the only other duplicate in that
- 24 Exhibit 3 with your Exhibit 52 would be the 1985 --
- 25 I'll strike that. I think we covered that last time.

- 1 MR. LUNDGAARD: I have nothing further.
- JUDGE WALLIS: Mr. Frederickson, do you
- 3 have any questions?
- 4 MR. FREDERICKSON: Yes, I do.

- 6 CROSS-EXAMINATION
- 7 BY MR. FREDERICKSON:
- 8 Q. Mr. Jones, can I ask you to look at Exhibit
- 9 53.
- 10 A. Yes.
- 11 Q. Could you give me just a thumbnail sketch
- 12 of what Exhibit 53 is?
- 13 A. It's the duties and responsibilities for
- 14 the facilities manager and certified operator at the
- 15 Rosario Utilities. It's broken down by daily, weekly,
- 16 monthly, yearly activities, plus the coordination and
- 17 supervisory duties, plus a number of other duties.
- 18 Q. And this is your assessment of the amount
- 19 of time that reasonably should be allocated to each of
- 20 the functions that are reflected on Exhibit 53?
- 21 A. Yes.
- Q. Okay. If you would look at -- let's see.
- 23 You see where it says No. 1, daily at the top, and
- 24 then it goes down to a sub-A, monitoring of water
- 25 quality and storage?

- 1 A. Yes.
- 2 Q. Is that based on a 50-week year?
- 3 A. It's listed as seven days per week and
- 4 50 weeks per year. It is -- correction. It's -- the
- 5 seven days is for the entire year that an operator has
- 6 to be there seven days a week per year.
- 7 Q. Seven days a week, fifty-two weeks a year?
- 8 A. Correct.
- 9 Q. I can offer you my calculator if you would
- 10 like to try it, but I came up with a number higher
- 11 than 262.5.
- 12 A. At seven days per week --
- MR. FREDERICKSON: May I, your Honor?
- 14 JUDGE WALLIS: Yes.
- 15 Q. If you would like to use that.
- 16 A. Can I get mine? Mine has reversed polish
- 17 notation.
- JUDGE WALLIS: Let's be off the record,
- 19 please.
- 20 (Discussion off the record.)
- 21 Q. Maybe, sir, if I could start over again, I
- 22 could pose the question, and you could perform the
- 23 calculation that is reflected on 1-A on Exhibit 53 and
- 24 speak to us as you go through this on your calculator
- 25 what numbers you're multiplying by and so forth?

- 1 A. Yes. I took the .75 hours per day times 7
- 2 days a week times 50 weeks and arrived at 262.5 hours
- 3 per year, and that is 50 weeks per year.
- 4 Q. Is the monitoring of water quality and
- 5 storage a function that should be performed 52 weeks a
- 6 year, 7 days a week?
- 7 A. I believe the Department of Health requires
- 8 data be collected, and that needs to be confirmed as
- 9 to the frequency of that data from the Department of
- 10 Health.
- 11 Q. Well, I gather then your answer is you
- 12 don't know whether this is a 50-week-per-year
- 13 requirement or a 52-week-per-year requirement?
- 14 A. Yes.
- 15 MR. FREDERICKSON: Is it permissible to
- 16 make a record requisition in this proceeding, your
- 17 Honor?
- 18 JUDGE WALLIS: It is, but in light of the
- 19 timing, we'll have to take a look at how to implement
- 20 it. Why don't you state for the record what it is you
- 21 would like to have, and then we'll talk about the
- 22 mechanics of dealing with it.
- 23 MR. FREDERICKSON: Well, what I would like
- 24 to have would be a determination or an answer from the
- 25 witness after he checks whatever sources he needs to

- 1 check so that he can answer the question as to whether
- 2 the monitoring of water quality and storage is a
- 3 function that is required to be done 52 weeks a year,
- 4 7 days a week, or whether it's only required to be
- 5 done 50 weeks a year, 7 days a week.
- 6 JUDGE WALLIS: What I'm going to suggest
- 7 as a stop gap measure is perhaps when other questions
- 8 are completed for this witness, he might be able to
- 9 check the administrative code which might provide an
- 10 answer. And if that's not sufficient, we can take
- 11 it from there.
- Would that be acceptable?
- 13 MR. GOLTZ: That would be fine. Another
- 14 way to do it would be to ask a subject-to-check
- 15 question, basically would you accept subject-to-check
- 16 that it's a 52-week-a-year job, then we would have to
- 17 get back.
- 18 MR. FREDERICKSON: I certainly would accept
- 19 that, your Honor.
- JUDGE WALLIS: Very well.
- 21 MR. FREDERICKSON: However is the most
- 22 convenient for the witness. I think it's clear what
- 23 I'm after.
- JUDGE WALLIS: Very well. Why don't we
- 25 treat it as subject to check. And it's possible that

- 1 the witness will be able to check that before the
- 2 proceeding is done this evening.
- 3 Q. Now, this Exhibit 53 that we're on, this is
- 4 tailored to the operations of Rosario but not
- 5 necessarily to any particular human being; it's just
- 6 to the generic human being that performs these various
- 7 functions; is that correct?
- 8 A. Could you clarify that?
- 9 Q. Sure. What I'm getting at is that if for
- 10 whatever reason Mr. Cavalli was replaced by someone
- 11 else tomorrow, this same information that is set forth
- 12 on Exhibit 53 would still be accurate as to the
- 13 Rosario Utilities?
- 14 A. Yes.
- 15 Q. Now, the operator at this utility, is there
- 16 a home base where -- or someplace where that
- 17 individual starts out each day or must go each day?
- 18 A. I don't know if he starts out there, but
- 19 the company has an office, and some of these duties
- 20 could be addressed on the way to his office. Whether
- 21 he has to check into the office first, I -- some of
- 22 these would not require that. We --
- 23 Q. But -- excuse me. Am I interrupting?
- 24 A. We recognize that these duties are
- 25 sometimes multi-tasked, I refer to them as, that he

- 1 would not necessarily have to return to the office on
- 2 the times, for example, when he would do monthly
- 3 duties, such as collect field data, distribution
- 4 services. That could be done in route to the water
- 5 treatment plant when he records, for example, 2-A the
- 6 calibration of turbidity meters that date. So some of
- 7 these are telescoped duties, and it wouldn't mean
- 8 he would return to the office and begin a new task
- 9 over again.
- 10 Q. Based on your familiarity with the
- 11 operations of Rosario Utilities, would it be accurate
- 12 to say that on most routine business days the operator
- 13 would spend at least some time in the normal course of
- 14 duties at his office?
- 15 A. Yes.
- 16 Q. What is the distance between the office and
- 17 the location where he would perform the water quality
- 18 and storage functions?
- 19 A. A ten minute drive from the office complex
- 20 to the storage facility would be generous, and this
- 21 would be a consideration of winter conditions.
- Q. Okay. Now, the .75 that you refer to in
- 23 the time column, is that the -- your best judgment as
- 24 to the amount of time that would actually be spent
- 25 on the monitoring of water quality and storage

- 1 function? I understand that maybe one day it's more,
- 2 and one day it's less, but this is your best judgment
- 3 as to perhaps what an average day is?
- 4 A. The three-quarters of an hour that is
- 5 indicated for monitoring water quality and the storage
- 6 facility encompasses those details that are done
- 7 weekly as well, and it includes the travel time. And
- 8 it is an estimate that I feel comfortable with.
- 9 Q. So the answer to my question is that the
- 10 .75 in your judgment then takes into account some
- 11 activities other than monitoring of water quality and
- 12 storage?
- 13 A. That .75 hours includes travel time to and
- 14 from the facility. And it was pointed out to me that
- 15 the monitoring of storage is done by driving by the
- 16 storage tanks, or as he would leave the vehicle, he
- 17 would look at the targets that are located on the
- 18 storage tank to see what level the water is at. And
- 19 there's a number of duties that are further explained
- 20 in part two of the water quality monitoring.
- 21 Q. Well, I'm taking all of the storage
- 22 monitoring and all of the water quality monitoring,
- 23 and understanding that any given day might vary, but
- 24 what I'm trying to find out is that as to that
- 25 function -- or those two functions alone, whether your

- 1 standardized time estimate is .75 hours?
- 2 A. It's an average realizing some days there
- 3 would be less time given to that.
- 4 Q. That's fine. And presumably on some days
- 5 more?
- 6 A. Right.
- 7 Q. Okay. And there is no specific item that I
- 8 see any place on Exhibit 53 for transportation time;
- 9 is that correct?
- 10 A. Transportation to the treatment plant and
- 11 storage was included in the three-quarters of an hour
- 12 on item 1-A, and it always has been from the very
- 13 beginning.
- Q. I don't -- from the very beginning of what?
- 15 A. From the very beginning of putting together
- 16 Mr. Cavalli's time of identifying for Mr. Cavalli
- 17 the time to do monitoring of water quality at the
- 18 storage, I recognize that there is time involved
- 19 with transporting himself from the office to that
- 20 location. It is inclusive. It was not singled out as
- 21 a single line item, transportation, because I
- 22 recognize that these are done on a daily basis, and
- 23 it's routine for him to drive to this location.
- Q. Have you completed your answer?
- 25 A. Yes.

- 1 MR. FREDERICKSON: Forgive me, your Honor.
- 2 I want to refer to JCC-2, and I don't have the exhibit
- 3 number, but it's an exhibit to Mr. Cavalli's testimony.
- 4 JUDGE WALLIS: That's Exhibit 5.
- 5 MR. FREDERICKSON: Thank you, your Honor.
- 6 Q. Do you have Exhibit 5 in front of you, sir?
- 7 A. It's JCC-2?
- 8 Q. Yes, sir.
- 9 A. Yes, I have it.
- 10 Q. And in JCC-2 or Exhibit 5, the top item,
- 11 Mr. Cavalli reached the same conclusion that you
- 12 did as to the total per-year time of 262.5 hours for
- 13 the treatment of plant monitoring and water quality
- 14 and storage; is that correct, sir?
- 15 A. Yes.
- 16 Q. But also Mr. Cavalli under his weekly items
- 17 indicated that he had .05 hours travel time times
- 18 seven days a week for a total of 175 hours per year.
- 19 Do you see that?
- 20 A. Yes. I see that's based on a 50-week year.
- 21 Q. Correct. So I guess then you and Mr.
- 22 Cavalli just simply disagree as to the amount of time
- 23 that is spent on travel; is that correct?
- 24 A. Yes, because it's included in what I call
- 25 item 1-A for treatment plant monitoring water quality.

- 1 I recognize in order for him to get there, there's
- 2 travel time involved.
- 3 MR. FREDERICKSON: Thank you, your Honor.
- 4 I think -- bear with me just a second.
- 5 Other than the subject-to-check question,
- 6 your Honor, I have nothing further.
- JUDGE WALLIS: Very well, Mr. Goltz?
- 8 MR. GOLTZ: I have no questions.
- 9 JUDGE WALLIS: Mr. Lundgaard, do you have
- 10 anything further?
- MR. LUNDGAARD: Nothing further.
- JUDGE WALLIS: Very well. I'm going to ask
- 13 the witness to follow-up on the subject-to-check
- 14 question, and if you're able to find the answer this
- 15 evening, report back to counsel and provide that
- 16 information if it's other than your answer.
- 17 And with that, I believe that there are no
- 18 further questions for you. You're excused from the
- 19 stand.
- Let's be off the record.
- 21 (Discussion off the record.)
- 22 (Marked Hearing Exhibits 56, 57, 58, 59,
- 23 60, 61, and 62.)
- 24 JUDGE WALLIS: Let's be back on the record,
- 25 please.

- 1 The Commission Staff has called to the
- 2 stand at this time as its concluding witness Ms. Herta
- 3 M. Ingram.
- 4 Ms. Ingram, would you rise and be sworn,
- 5 please.
- 6 Whereupon,
- 7 HERTA INGRAM,
- 8 having been first duly sworn, was called as a witness
- 9 herein and was examined and testified as follows:
- 10 JUDGE WALLIS: Please be seated.
- In conjunction with Ms. Ingram's appearance,
- 12 the following documents have been presented for
- 13 introduction through her testimony: First is a
- 14 document designated HMI-1 consisting of the pre-filed
- 15 testimony of Herta M. Ingram, and that document is
- 16 marked as Exhibit 56 for identification; next is a
- 17 document designated HMI-2 consisting of the Results of
- 18 Operations for Ratemaking Purposes for the 12 months
- 19 ended September 30, 1995 marked as 57 for identification;
- 20 I'm marking as Exhibit 58 for identification a document
- 21 designated HMI-3 consisting of two pages, the second of
- 22 which is entitled Total Compensation; marking as
- 23 Exhibit 59 for identification a document designated
- 24 HMI-4 consisting of a table headed Typical Average
- 25 Service Lives, Salvage Rates and Depreciation Rates,

- 1 Small Water Utilities; marking as Exhibit 60 for
- 2 identification a three-page document including a table
- 3 designated Schedule 3.1, paren, lower case C, end
- 4 paren, Allocation of Purchase Price; and I'm marking as
- 5 Exhibit 61 for identification a document designated
- 6 HMI-6 consisting of text entitled Basic Service Charge
- 7 Allowance Rate Design.
- 8 In addition Mr. Lundgaard has indicated he
- 9 may wish to introduce through the testimony of this
- 10 witness a document -- a multipage document consisting
- 11 of a letter on stationary of the Washington Utilities
- 12 and Transportation Commission under date of May 28,
- 13 1996 with attached tables, and that's identified as 62
- 14 for identification.
- 15 MR. GOLTZ: As a preliminary matter, this
- 16 witness, and I will ask her, does have a few
- 17 corrections. I apologize. I overlooked your request
- 18 at the last session to provide corrected copies.
- 19 I believe the corrections she makes are
- 20 fairly minor and could be done just orally, but if
- 21 your Honor wishes to have a corrected copy, we could
- 22 supply that.
- JUDGE WALLIS: My preference is to have a
- 24 corrected copy provided to all parties unless it's a
- 25 matter of substance. Then I would like to have it

- 1 done today.
- 2 MR. GOLTZ: Well, these things do merit at
- 3 least mention because there are some typographical
- 4 errors that should be corrected. I will get to that.

- 6 DIRECT EXAMINATION
- 7 BY MR. GOLTZ:
- 8 Q. Could you state your name, please.
- 9 A. My name is Herta Ingram.
- 10 Q. And in conjunction with this proceeding,
- 11 did you prepare some pre-filed written testimony?
- 12 A. Yes.
- Q. And has that been marked as Exhibit 56?
- 14 A. Yes.
- 15 Q. And in conjunction with your pre-filed
- 16 written testimony, did you prepare several exhibits
- 17 which have been marked as Exhibits 57 through 61?
- 18 A. Yes.
- 19 Q. And were those -- was that testimony and
- 20 exhibits prepared by you or under your supervision?
- 21 A. Yes.
- 22 Q. Do you have any corrections to your
- 23 testimony?
- 24 A. Yes.
- 25 Q. Could you state that concisely, please.

- 1 A. The first correction I have relates to page
- 2 1 of my pre-filed testimony, line 2 and then again on
- 3 line 7 and then again on line 12. They're all
- 4 related. As of August 1st, 1996 I was no longer
- 5 employed by the Utilities Commission. I have obtained
- 6 employment elsewhere, and for the purposes of this
- 7 hearing, I'm working as an independent contractor
- 8 for the Utilities Commission since I was the person
- 9 who prepared the majority of the analysis in this
- 10 case.
- 11 Q. Do you have any other corrections to your
- 12 testimony?
- 13 A. Yes, I do. On page 10 of my pre-filed
- 14 testimony, line 25 contains a typo. The percentage at
- 15 the end of that line should read 45.6 instead of 46.5.
- 16 And then on page 18, line 20, I inadvertently
- 17 took the wrong number for the revenue requirement for
- 18 the company. The number stated on that line as 22,815
- 19 should be 109,695.
- 20 MR. LUNDGAARD: What was the number again on
- 21 line 20, page 18?
- 22 THE WITNESS: 109,695.
- 23 Q. And why -- could you explain to me why
- 24 there is that discrepancy?
- 25 A. The number that I used -- if you look on

- 1 the Results of Operations, Exhibit 57, I looked in the
- 2 wrong column, and the 22,815 is an addition to revenue
- 3 requirement to reach the total revenue requirement.
- 4 Q. I understand. Any other corrections?
- 5 A. No.
- 6 Q. Okay. With the corrections you have just
- 7 stated, if you were to prepare this testimony today,
- 8 would it be the same as it was when it was pre-filed?
- 9 A. Yes.
- 10 Q. And it's true and correct to the best of
- 11 your knowledge?
- 12 A. Yes.
- 13 MR. GOLTZ: I would like to offer Exhibits
- 14 57 through 61.
- JUDGE WALLIS: 56 through 61.
- 16 Is there objection?
- 17 MR. LUNDGAARD: No objection.
- MR. FREDERICKSON: No objection.
- 19 JUDGE WALLIS: Exhibits 56 through 61 are
- 20 received.
- 21 (Admitted Hearing Exhibits 56, 57, 58, 59,
- 22 60, and 61.)
- 23 MR. GOLTZ: Mr. Wallis, before I tender the
- 24 witness for cross-examination, there has been, at
- 25 least in this case, a little bit of a practice of

- 1 rebuttal testimony.
- I do have at least one question for the
- 3 witness. It might be useful to put that on the record
- 4 now. I expect Mr. Lundgaard to ask about it, and this
- 5 might expedite it.
- 6 JUDGE WALLIS: Mr. Frederickson, we have
- 7 followed that practice to let everyone examine the
- 8 totality of the presentation. Is that acceptable to
- 9 you?
- 10 MR. FREDERICKSON: Yes, your Honor.
- 11 JUDGE WALLIS: Please proceed.
- 12
- 13 REBUTTAL EXAMINATION
- 14 BY MR. GOLTZ:
- 15 Q. Referring to the pre-file and now admitted
- 16 testimony of Mr. Bacon, which is Exhibit 46, and
- 17 referring to page 3, and page 3, line 8, Mr. Bacon
- 18 refers to a pre-hearing conference. Were you at that
- 19 meeting?
- 20 A. Yes.
- 21 Q. And how would you characterize that
- 22 meeting?
- 23 A. That meeting was a meeting of the parties
- 24 involved in this proceeding who were formally accepted
- 25 by the Commission in the pre-hearing conference of May

- 1 28th. And it was a meeting for the purposes of
- 2 negotiating a potential settlement.
- 3 Q. Was it a formal pre-hearing conference?
- 4 A. No.
- 5 Q. And the date of that meeting referred to on
- 6 page 3, line 8 to your recollection was what?
- 7 A. That was June 3rd, 1996.
- 8 Q. And the date of formal pre-hearing
- 9 conference was what?
- 10 A. May 28th, 1996.
- 11 Q. Also on page -- Mr. Eschenbrenner's
- 12 testimony, Exhibit 30 -- I'm sorry, Exhibit 29, on
- 13 page 7 -- do you see that?
- 14 A. Uh-huh. Yes.
- Q. On line 2 you figure 250 gallons per home?
- 16 A. Yes.
- 17 Q. Is that the approximate equivalent to
- 18 1,000 cubic feet per month?
- 19 A. Yes.
- 20 Q. And do you recall communicating anything to
- 21 Mr. Eschenbrenner about the average consumption of a
- 22 home --
- 23 MR. LUNDGAARD: I'll object to this. This
- 24 is the very thing that -- that conversation took place
- 25 in the June 3rd meeting. Either we're going to talk

- 1 about it, or we're not. And now counsel is
- 2 interjecting what took place at that meeting.
- 3 MR. GOLTZ: I believe Mr. Eschenbrenner
- 4 testified that he received information from Ms. Ingram
- 5 about the average consumption. I was inquiring about
- 6 that. If you wish -- I mean, I would be happy to have
- 7 it either way on that communication.
- 8 MR. LUNDGAARD: Before she answers the
- 9 question, I would like to voir dire her to ask her if
- 10 that conversation -- the only time she had a discussion
- 11 with Mr. Eschenbrenner was at the June 3rd meeting.
- 12 MR. GOLTZ: Okay.
- 13 JUDGE WALLIS: I'm not sure what the
- 14 relevance of that would be, Mr. Lundgaard.
- MR. LUNDGAARD: Well, I've tried to
- 16 introduce matters that came out of that June 3rd
- 17 meeting, and I've been denied that opportunity. And if
- 18 -- I don't think that she has ever talked to Mr.
- 19 Eschenbrenner except at the June 3rd meeting. And
- 20 we're going to -- then that's -- I just want to
- 21 establish that point.
- JUDGE WALLIS: What I see going on here is
- 23 that Mr. Eschenbrenner did offer some testimony, and
- 24 Mr. Goltz is asking a question as a follow-up or
- 25 rebuttal to the answer to that question.

- 1 I would like Mr. Goltz to complete his
- 2 question so that we can see whether it's tied to that
- 3 earlier testimony, and then we'll consider the
- 4 objection.
- 5 Q. Ms. Ingram, did you communicate information
- 6 to Mr. Eschenbrenner regarding a 250 gallon per home
- 7 or a 1,000 cubic foot per month usage per residence
- 8 in the state of Washington as you recall?
- 9 A. Not in that context.
- 10 MR. GOLTZ: No question then.
- MR. LUNDGAARD: Well, when did that
- 12 conversation take place?
- 13 THE WITNESS: I don't recollect.
- MR. LUNDGAARD: When you say not in that
- 15 context, in what context was the figure of 250 gallons
- 16 per day discussed by you with Mr. Eschenbrenner?
- 17 THE WITNESS: I don't use the -- I have not
- 18 used the term gallons per day or unit gallons per
- 19 day. I use the unit cubic feet per month because
- 20 the context in which I discussed 1,000 cubic feet was
- 21 in the context of devising a potential metered rate
- 22 for this company.
- 23 The reason I stated not in that context was
- 24 that Mr. Goltz included the wording for an average
- 25 residential home in Washington. I did not use -- it

- 1 is not average for residential homes in Washington.
- 2 And if it is, it is purely by coincidence. It is an
- 3 average of the usage that I have seen in the metered
- 4 companies that I have done audits on in the recent
- 5 past.
- 6 MR. GOLTZ: I have no further questions. I
- 7 tender the witness for cross-examination.
- JUDGE WALLIS: Mr. Lundgaard?
- 9 MR. LUNDGAARD: Thank you.

- 11 CROSS-EXAMINATION
- 12 BY MR. LUNDGAARD:
- Q. Did you ask the company for a copy of the
- 14 purchase and sale agreement?
- 15 A. Yes.
- 16 Q. Did you receive one?
- 17 A. No.
- 18 Q. What response did you receive?
- 19 A. The company's response to my request for a
- 20 copy of the purchase and sale agreement was, and I
- 21 quote, the entire Rosario property and all its assets
- 22 were purchased for 5.1 million dollars from Geiser
- 23 Land and the Meade Rosario Trust. There was no
- 24 separate water company and all assets of the seller
- 25 were combined. The water system assets were given a

- 1 value for tax purposes of 346,480 based upon the
- 2 seller's allocation.
- 3 Q. And you've quoted that in your pre-filed
- 4 testimony, page 27 I believe?
- 5 A. Yes.
- 6 Q. Did you examine the books and records of
- 7 the company?
- 8 A. I examined the records that were provided
- 9 to Staff in the course of this process, yes.
- 10 Q. You indicate that the duties of a revenue
- 11 requirement specialist are to inspect and verify and
- 12 audit the books and records of a regulated company.
- 13 Is that something you did in this case?
- 14 A. The duties of a revenue requirement
- 15 specialist do include verifying and auditing the books
- 16 and records of a regulated company. When books and
- 17 records are not available or have not been kept for
- 18 historical purposes, Staff, in other words the revenue
- 19 requirement specialist, reviews the documentation that
- 20 is available. If you would like to consider that
- 21 documentation books and records, then the answer would
- 22 be yes.
- 23 Q. Did you ever see a document in the records
- 24 of the company that were provided to you that showed a
- 25 purchase price of \$346,480 for the water system?

- 1 A. Not to my recollection.
- 2 Q. Did you ever see any document that
- 3 supported an allocation of that amount?
- 4 A. Not to my recollection.
- 5 Q. Now, do you recall submitting a data
- 6 request of June 6th to the company?
- 7 A. Yes.
- 8 Q. And your first question, 1-A, was to
- 9 provide substantiation for the rate base amount
- 10 requested by the company?
- 11 A. Yes.
- 12 Q. And was the rate base amount that had been
- 13 requested of that company \$346,480?
- 14 A. No.
- 15 Q. Was that the plant in service figure?
- 16 A. Yes.
- 17 Q. Okay. Did they show you any documents to
- 18 support the plant in service of 346,480?
- 19 A. Not that total, no.
- 20 Q. And in response to that data request, did
- 21 you receive a document which has been put in evidence
- 22 as Exhibit 28, an identical exhibit as AAJ-3?
- 23 A. I'm not sure I have Exhibit 28.
- MR. GOLTZ: Here.
- 25 THE WITNESS: Could you repeat the

- 1 question, please?
- Q. Was the response to the data request that I
- 3 just read the providing to you of what's been marked
- 4 Exhibit 28?
- 5 A. Yes.
- 6 Q. Is there any calculation on that document
- 7 which -- or does the figure \$346,480 appear on that
- 8 document?
- 9 A. No.
- 10 Q. And I don't know if you were present during
- 11 the time that there was questioning of, I believe, Mr.
- 12 Drahn and also maybe Mr. Jones to the effect that
- 13 there is a group of numbers here that are in the asset
- 14 cost column that actually were numbers assembled by
- 15 Mr. Jones.
- 16 A. Is that a question.
- 17 Q. Yeah.
- 18 A. What you are asking me is was I present
- 19 during that testimony?
- 20 Q. Yeah. Did you hear that testimony?
- 21 A. I was present for Mr. Drahn's testimony for
- 22 the first portion of it on Thursday.
- 23 Q. Do you recall that the asset cost column in
- 24 Exhibit 28 actually has numbers that were put together
- 25 by Al Jones?

- 1 A. No, I don't recall.
- Q. Would you look at -- do you have the
- 3 response of the company dated June 11th to your data
- 4 request of June 6th that we've been talking about?
- 5 A. Yes.
- 6 Q. And we've read your request No. 1-A. And
- 7 in response to that, didn't Mr. Donahoe say the
- 8 information on the attached spread sheet, which
- 9 follows your format, is compiled from those figures
- 10 provided by Al Jones from 1985 to 1995 and the balance
- 11 from the engineering firm of MPD, which has been
- 12 involved with the Rosario Water System for years?
- 13 A. Yes.
- 14 Q. And the spread sheet that he's referring to
- 15 is what later has become Exhibit 28; isn't that
- 16 correct?
- 17 A. Yes.
- 18 Q. Since that document was developed after Mr.
- 19 Jones had provided his figures and includes his
- 20 figures, then I take it it wouldn't be possible that
- 21 that document, Exhibit 28, was even in existence in --
- 22 at the time that the sale took place, the sale of the
- 23 water system; wouldn't that follow?
- 24 A. It would seem.
- 25 Q. Okay. Did you hear the testimony of Chris

- 1 Vierthaler?
- 2 A. Yes.
- 3 Q. Okay. And did you hear her testify that
- 4 the Rosario Utilities, LLC included not only the water
- 5 system but also the sewer system and the hydroelectronic
- 6 plant and the irrigation system?
- 7 A. Yes.
- 8 Q. Were you aware of that prior to her
- 9 testimony?
- 10 A. Yes.
- 11 Q. When you were examining the records that
- 12 were made available to you, did you see any evidence
- 13 that the developer of the water system and the
- 14 property had capitalized the water system?
- 15 A. I did not do the analysis of utility plant
- 16 in service. I relied on Al Jones' analysis for that.
- 17 Q. So you relied on his adoption of the asset
- 18 cost column that's in Exhibit 28?
- 19 A. I relied on his analysis of that asset cost
- 20 column.
- 21 Q. Okay. And have -- subsequent to his
- 22 accepting the figures of the engineer, have you heard
- 23 testimony of actual invoices for some of those items
- 24 that are listed in that column?
- 25 A. No, I have not heard testimony of that.

- 1 Q. You weren't present when Exhibit 35, the
- 2 invoice for a 60 gallon water reservoir, was put in
- 3 evidence?
- 4 A. When was that put in evidence?
- 5 MR. GOLTZ: Your Honor, I believe it was
- 6 even announced on the record at last Friday's hearing
- 7 that Ms. Ingram had to leave the hearing last Friday
- 8 because another one of the Commission Staff people
- 9 became ill overnight.
- 10 And so I just wanted it to be clear that in
- 11 the normal course she would have been present, but
- 12 because of logistics of getting her off Orcas Island
- 13 and not having to travel, the ill person, in the auto
- 14 alone, it was necessary for someone to go with her,
- 15 and Ms. Ingram did that.
- 16 MR. LUNDGAARD: I'm just not sure when she
- 17 was there and when she wasn't in terms of exhibits, so
- 18 that's the reason for my inquiry. I'm not criticizing
- 19 her for not being there.
- 20 Q. I'm showing you Exhibit 35. Have you seen
- 21 that before?
- 22 A. No.
- Q. Okay. You're familiar with Exhibit 28
- 24 that does show a 60,000 gallon reservoir?
- 25 A. Which was Exhibit 28 again?

- 1 Q. That's the document that I said was sent to
- 2 you with --
- 3 MR. GOLTZ: AAJ-3.
- 4 MR. LUNDGAARD: Which is called, interestingly,
- 5 September 30, '95 Rate Base Calculation.
- 6 THE WITNESS: Yes, I have it. What was
- 7 your question, again? I'm sorry.
- 8 Q. Do you recognize that there is a 60,000
- 9 gallon concrete tank in the asset cost -- in the asset
- 10 description column and shown in the asset cost column
- 11 at \$17,940?
- 12 A. Yes.
- 13 Q. Have you seen Exhibit 8, which was a letter
- 14 from Dan Drahn to Dan Donahoe?
- 15 A. I have that one.
- 16 Q. You have that one?
- 17 A. Yes.
- 18 Q. Where he indicates that no receipts and
- 19 invoices were available?
- 20 A. Yes.
- 21 Q. Okay. Were you -- do you recall whether
- 22 you were present when Mr. Eschenbrenner testified?
- A. No, I wasn't.
- Q. Referring you to Exhibit 8, starting with
- 25 the letter as being page 1, page 4, at the top it says

- 1 account 304?
- 2 A. Yes.
- 3 Q. And item F, an estimate of 60,000 gallon
- 4 concrete tank with a cost of \$50,000?
- 5 A. Are you asking me to verify that?
- 6 Q. Yes. Do you see that there?
- 7 A. Yes.
- 8 Q. And there was testimony that that's the
- 9 tank that Mr. Eschenbrenner obtained the invoice for
- 10 that the actual cost was \$6,825 for the tank?
- 11 A. I wasn't present for Mr. Eschenbrenner's
- 12 testimony.
- Q. Well, assuming that was the testimony,
- 14 would you acknowledge that that would be one
- 15 indication that the estimated cost in the asset cost
- 16 column on Exhibit 28 is suspect?
- 17 A. I'm not an engineer and can't make that
- 18 judgment.
- 19 Q. So you are just accepting Mr. Jones'
- 20 acceptance of these asset -- of these estimated costs?
- 21 A. I relied on Mr. Jones' professional
- 22 background, yes.
- 23 O. Exhibit 28 did not include the item of a
- 24 truck; did it?
- 25 A. No.

- 1 Q. So you are the one that added the truck to
- 2 the asset cost column?
- 3 A. Yes.
- 4 Q. Why didn't you rely on Mr. Jones in that
- 5 instance?
- 6 A. Because I was the staff person that was
- 7 made aware of that through my analysis of the
- 8 expenses, which is where my expertise comes in.
- 9 Q. Do you understand that these asset cost
- 10 numbers were based on estimates to the extent that
- 11 they are figures that came from the engineering firm
- 12 of MPD?
- 13 A. The ones on Exhibit 28 are, yes.
- 14 Q. And the only ones that are based on
- 15 invoices are those that were provided by Mr. Jones?
- 16 A. Correct.
- 17 Q. Your addition to the asset cost column, was
- 18 that based on historical cost?
- 19 A. Yes.
- 20 Q. But none of the other items, except Mr.
- 21 Jones' items, are based on historical cost?
- 22 A. I can't make that statement.
- Q. Well, didn't you just tell me that you
- 24 understood those were based on estimates and not on
- 25 invoices?

- 1 A. I understood that it was based on the
- 2 information provided by the company's engineer. If
- 3 the company's engineer is stating that there are no
- 4 historical cost bases for those amounts, then the
- 5 answer to your question would be yes.
- 6 O. And didn't he state in his letter to Mr.
- 7 Donahoe that he -- that receipts and invoices were not
- 8 available?
- 9 A. Yes.
- 10 Q. And further that contract bids were not
- 11 available?
- MR. GOLTZ: Your Honor, I'm going to
- 13 object. Maybe this won't go on much further. I think
- 14 it's pretty clear that Ms. Ingram testified that she
- 15 relied on the plant in service calculation provided to
- 16 her by Mr. Jones and then added the truck.
- 17 And to the extent that, you know, she's
- 18 being asked to go -- to critique the material
- 19 contained in Exhibit 28, that's clearly beyond the
- 20 scope of her direct testimony.
- JUDGE WALLIS: Mr. Lundgaard?
- MR. LUNDGAARD: I have no more questions in
- 23 this field anyway.
- Q. Would you agree that where a company
- 25 expenses the development costs, that they should not

- 1 be included then in the rate base?
- 2 A. I'm not sure I follow your question.
- 3 Q. If a company expenses their development
- 4 costs including the water system, would it be proper
- 5 for the company to capitalize those development costs?
- 6 A. I wouldn't understand why a company would
- 7 expense development costs of a water system.
- 8 Q. Assuming it wasn't regulated -- are you
- 9 familiar with the Port Ludlow case?
- 10 A. No.
- 11 Q. When assets are sold by a regulated water
- 12 company and the sale price is greater than the book
- 13 value of the plant in service, don't you normally use
- 14 the book value for rate base purposes?
- 15 A. Yes.
- 16 Q. And are you aware that in the current sale,
- 17 this was a sale of assets and not a sale of stock?
- 18 A. Yes.
- 19 Q. Would you agree that when it's a sale of
- 20 stock, that the book value would be the same the
- 21 day before the sale as the day after the sale?
- 22 A. Yes.
- 23 Q. When you said that you wouldn't know why a
- 24 company would expense their development costs, whether
- 25 you wouldn't think that's wise to do, if they did

- 1 expense it, regardless of the reason, then it would
- 2 not be proper to include those assets or dollars
- 3 in the rate base; would it?
- 4 A. What a company does with their financial
- 5 records for the purposes of internal bookkeeping is
- 6 different than what they do for the purposes of rate
- 7 making. Rate making is a completely separate entity
- 8 in itself, an entity of accounting, wherein we do not
- 9 recognize the expensing of items that should properly
- 10 be capitalized.
- 11 Q. And would your answer be yes to my
- 12 question?
- 13 A. Please restate your question?
- 14 Q. If a company did expense their development
- 15 costs, would you agree that it would not be proper to
- 16 include those costs in rate base?
- 17 MR. FREDERICKSON: Your Honor, I would like
- 18 to object because I think the term expense is vague,
- 19 and without a definition, it has no meaning.
- 20 JUDGE WALLIS: Let me ask if the witness
- 21 understands the term in the context of the question?
- THE WITNESS: Yes.
- 23 JUDGE WALLIS: The witness may respond.
- A. For rate-making purposes, no, it would not
- 25 be proper to either expense the item or ignore it as a

- 1 capitalized item. So for rate-making purposes, we
- 2 wouldn't recognize the expensing of development costs.
- 3 We would simply capitalize it.
- 4 I cannot make a statement on the side of
- 5 the financial aspects of the company's books. What
- 6 they do with their own books is up to them and subject
- 7 to regulation by other entities, like the IRS.
- 8 Q. So you're saying that even if the company
- 9 expensed it, you would ignore that, and you would put
- 10 it in -- you would capitalize that cost?
- 11 A. That's correct. For rate-making purposes
- 12 it's appropriately a capitalizable item and, therefore,
- 13 should be reflected in rate base.
- Q. And so you're not familiar with the Port
- 15 Ludlow case?
- 16 A. That's right.
- 17 Q. If I could refer you to page 9 of your
- 18 pre-filed testimony. Referring you to lines 7 through
- 19 9. You've indicated that the company only recorded
- 20 \$965 of income from Highlands and Vusario, and that
- 21 Highlands had in fact during the test year paid
- 22 \$2,963; is that correct?
- 23 A. Yes.
- 24 Q. And was that information provided to you by
- 25 Orcas Highlands --

- 1 A. Yes.
- 2 Q. -- rather than the company?
- 3 A. It was provided by the interveners.
- 4 Q. Yes. Okay.
- JUDGE WALLIS: I'm going to ask, Ms. Ingram,
- 6 that you wait until the question is complete before you
- 7 state an answer. It makes it a lot easier on the
- 8 reporter.
- 9 Q. You indicate, and I'm referring to your
- 10 restating adjustment, RA-1. You have -- on line 15 on
- 11 that same page you indicate that Staff believes the
- 12 company should have collected from the associations,
- 13 referring to the Highlands and Vusario I take it --
- 14 that they should have collected the \$20 tariff rate
- 15 that was the tariff for the domestic users, being
- 16 Rosario Homeowners?
- 17 A. I can't answer that question in the
- 18 affirmative the way you have it worded.
- 19 Q. Okay. Did the tariff that was on file
- 20 prior to this application have a tariff rate for the
- 21 bulk users for both Vusario or Orcas Highlands?
- 22 A. The tariff that's on file with the
- 23 Commission at this point in time has a rate for
- 24 domestic establishments. It does not differentiate
- 25 between where that domestic establishment is.

- 1 Q. And aren't Vusario and Orcas Highlands both
- 2 bulk users of water from the company?
- 3 A. We have deemed them bulk users because they
- 4 maintain their own distribution system. But Staff has
- 5 interpreted their currently-effective tariff to
- 6 indicate that it is a charge per domestic
- 7 establishment connected to the system. We have not
- 8 differentiated between individual homeowners versus
- 9 the associations for the purposes of applying the
- 10 currently-effective
- 11 tariff.
- 12 Q. The two associations' subdivisions are
- 13 outside of the service area of the company; are they
- 14 not?
- 15 A. I cannot attest to that. According to the
- 16 Commission's definition of service area for small
- 17 water companies, the service area states -- the
- 18 definition states something to the effect of the
- 19 service area is where the company serves.
- 20 Q. And in this particular case, there is a map
- 21 that goes with the tariff, and the service area is
- 22 outlined in a bold solid line?
- 23 A. Nowhere on that page does it indicate that
- 24 the service area ends at the solid line.
- 25 Q. You understand that both Vusario and Orcas

- 1 Highlands receive their water by contract with the
- 2 company?
- 3 A. What do you mean by contract?
- 4 Q. By agreements that are part of the record
- 5 here -- been pre-filed?
- 6 A. My understanding is that those contracts
- 7 give the associations the ability to receive water
- 8 from the system. If that is your question, then yes.
- 9 Q. All right. And that's the basis upon which
- 10 they've been receiving water both before any tariff
- 11 was filed and even after the Geiser-signed tariff was
- 12 filed, the original tariff was filed?
- 13 A. Those contracts were in effect prior to the
- 14 tariff having been filed.
- 15 Q. And they continue to be in effect after the
- 16 first tariff was filed?
- 17 A. Correct.
- 18 Q. If it's as you say, that there is a tariff
- 19 for the consumers, then why did the more recent filing
- 20 of the tariff specifically include a rate for Vusario
- 21 and Orcas Highlands?
- 22 A. It was the interveners' request that a bulk
- 23 rate be presented by Staff for consideration by the
- 24 Commission.
- 25 Q. Excuse me. I'm talking about the tariff.

- 1 When the tariff revisions were filed by Rosario
- 2 Utilities, they saw fit to have a specific tariff item
- 3 for Vusario and Orcas Highlands that was separate and
- 4 apart from the normal water consumers that were on
- 5 their system; isn't that true?
- 6 MR. GOLTZ: I'm going to object for lack of
- 7 foundation as to whether the witness knows exactly
- 8 what was in the mind of the company.
- 9 MR. LUNDGAARD: It's not what was in the
- 10 mind of the company. It's a matter of what's in the
- 11 tariff. Look at the tariff. It's --
- 12 Q. You're familiar with the filing by the
- 13 company; are you not?
- 14 A. Yes.
- 15 Q. And isn't there a specific rate set forth
- 16 there for Vusario and Orcas Highlands?
- 17 A. Yes.
- Q. And that's a different rate than for the
- 19 consumers generally?
- 20 A. Yes.
- 21 Q. And you have recognized that there should
- 22 be a different rate for, what we refer to as, bulk
- 23 users, Vusario and Orcas Highlands, because they have
- 24 their own distribution and storage system, and they
- 25 bear the cost of maintaining those systems?

- 1 A. For the purposes of Staff's recommendation,
- 2 yes.
- 3 Q. Referring you to the bottom of page 9 the
- 4 top of page 10, reference to Rosario resort, you've
- 5 indicated that you've made an adjustment that inputs
- 6 revenue from the company that should have been
- 7 collected in order to remove any subsidies. I take it
- 8 that the resort had not been paying for its water?
- 9 A. I can't attest to that.
- 10 Q. Did you see anything on their -- under the
- 11 income that would indicate that the company was
- 12 collecting any money from Rosario Resort?
- I might point out the next sentence in your
- 14 pre-filed testimony to the effect that the company
- 15 reported \$11,700 of receivables for this purpose,
- 16 being the money coming in from the resort. So doesn't
- 17 that answer the question that --
- 18 A. No, it doesn't. Receivables are assets and
- 19 income is an income account. And they're on two
- 20 separate statements. A receivable cannot be an income
- 21 at the same time.
- Q. Well, in this case then you need to look at
- 23 something to see if they were paying a rate for their
- 24 water and in addition were including an accounts
- 25 receivable for the water?

- 1 A. Well, your original question was whether or
- 2 not I had received documentation to the fact of having
- 3 received -- the company having received income, and
- 4 that's what I was attempting to verify.
- 5 Q. Okay.
- 6 A. And they do show that as income on one of
- 7 their responses to a data request.
- 8 Q. But they have never paid any cash for that
- 9 water to your knowledge?
- 10 A. If it's reflected as a receivable, then
- 11 the assumption would be no.
- 12 Q. You have -- going on again on page 10, you
- 13 have accepted the computation in the water system plan
- 14 of 109 R.E.U.'s and adopted that in your testimony; is
- 15 that correct?
- 16 A. Correct.
- 17 Q. And do you know the gallons per day that
- 18 was reflected in the water system plan that was used
- 19 to arrive at 109 residential units?
- 20 A. Yes.
- Q. And what was that figure?
- 22 A. It appears to be 310 gallons per day.
- 23 Q. Okay. I would like to refer you to Exhibit
- 24 10, which is also DET-4. Do you have that before you?
- 25 A. Yes.

- 1 Q. Do you see there that they indicate that
- 2 the resort -- or that the gallons per year for the
- 3 resort was 13,013,000 gallons per year?
- 4 A. Yes.
- 5 Q. And would you accept that if you divide
- 6 that by 365 days, you would get 35,652 gallons per
- 7 day?
- 8 A. Subject to check.
- 9 Q. Okay.
- MR. GOLTZ: What was that figure?
- 11 MR. LUNDGAARD: 35,652.
- 12 Q. And that figure represents the gallonage
- 13 that was founded by the meters and does not include
- 14 non-metered areas, such as the employee housing; is
- 15 that your understanding?
- 16 A. If a consumption figure is given, then I
- 17 would have to assume it was metered.
- 18 Q. Okay. And if you were to divide the 35,652
- 19 gallons per day by 250 gallon per day, would you
- 20 accept that the figure would be 143 R.E.U.'s?
- 21 A. No. Could you restate that?
- Q. If you divided the 35,652 gallons per day
- 23 by 250 gallons per day, you would arrive at 143?
- 24 A. Subject to check.
- 25 Q. Okay. Did you hear the testimony that the

- 1 meter readings on those houses that had been recently
- 2 metered at the -- by the company, that the average
- 3 usage was more like 180 gallons per day?
- 4 A. Do you recall who presented that testimony?
- 5 Q. I think it was presented by both Mr.
- 6 Eschenbrenner and by Jim Kidd at the public hearing.
- 7 A. I may recall -- I did see Jim Kidd's
- 8 testimony; however, I don't recall that portion of it.
- 9 Q. Based on the -- if those were -- if the
- 10 number of 180 gallons per day is what is reflected in
- 11 the record from those meters for the seven or eight
- 12 homes that were metered, wouldn't you think that would
- 13 be a more reliable figure to use to determine R.E.U.'s
- 14 than to accept the water system plan that was based on
- 15 310 gallons per day?
- 16 A. No.
- 17 Q. Did you do some calculating to arrive at
- 18 the amount of time to be accredited for the
- 19 administrative assistant, a reasonable number of hours
- 20 that you thought an administrative assistant should
- 21 work to accomplish the tasks required by this company?
- 22 A. Yes.
- 23 Q. And you indicate that that was based on
- 24 Staff's experience. Are you referring to people other
- 25 than yourself?

- 1 A. Yes.
- 2 Q. And who are you referring to?
- 3 A. Other water section staff with whom I have
- 4 dealt with over the past four years.
- 5 Q. And referring you to what's been marked as
- 6 Exhibit 62, your letter of May 28 to Mr. Donahoe.
- 7 MR. GOLTZ: Your Honor, I'm going to object
- 8 to questions about this letter on the same basis that
- 9 it relates to pre-filing discussions and negotiations,
- 10 although maybe it's questionable. Maybe it's not
- 11 related to that. I guess I'm anticipating that's
- 12 what it's going to be about.
- MR. LUNDGAARD: I was going to ask her about
- 14 her statement at the bottom of the letter where she
- 15 indicates that the times that she has indicated that
- 16 are reasonable for salaried employees was based upon
- 17 experience with water system operations -- determined
- 18 by Staff based upon experience with water system
- 19 operations.
- 20 Q. Isn't that basically the same type of
- 21 experience you were talking about in your pre-filed
- 22 testimony that you're referring to here in your
- 23 letter?
- 24 A. Yes.
- 25 Q. And didn't you at that time indicate

- 1 that --
- 2 MR. GOLTZ: I'm going to renew my
- 3 objection.
- 4 JUDGE WALLIS: Mr. Lundgaard, do you have
- 5 anything further to say?
- 6 MR. LUNDGAARD: Your Honor, this, I believe,
- 7 goes to the -- to test the credibility of this witness'
- 8 testimony as to what she finally arrives at.
- 9 She has indicated in here to Mr. Donahoe
- 10 what she believes to be reasonable time for these
- 11 employees under salaried employees, and she says she
- 12 has based this upon experience.
- There is nothing in this letter that
- 14 indicates or refers to this being for settlement
- 15 purposes or anything else. It's a very straightforward
- 16 letter indicating what the Staff's position is.
- 17 And it says attached you'll find the
- 18 Results of Operation as prepared by the WUTC Staff.
- 19 And I think that I should be able to test her ultimate
- 20 figures by asking her about her prior computations and
- 21 results that she had arrived at.
- JUDGE WALLIS: Mr. Frederickson, do you
- 23 have anything to say?
- MR. FREDERICKSON: Well, we seem to be
- 25 bringing into the record this document which hasn't

- 1 been admitted, and I have some concern that,
- 2 depending upon whether it's even offered at some
- 3 point, we have a record that is full of this
- 4 particular document. So I guess my preference is to
- 5 see whether it's going to be admitted and then
- 6 question the witness about the document.
- 7 I guess I would also point out that the
- 8 absence of something that's saying it's for settlement
- 9 purposes only does not -- or for discussion purposes
- 10 only does not determine the ultimate character of a
- 11 document. Sometimes people miss and don't stamp
- 12 something they should or vice versa. But the document
- 13 has to speak for itself in terms of what it is.
- 14 JUDGE WALLIS: I'm going to sustain the
- 15 objection, Mr. Lundgaard, and the reason is as we have
- 16 discussed before; the preliminary positions, interim
- 17 positions, interim thinking, interim discussions that
- 18 go on in furtherance of settlement or in furtherance of
- 19 preparation of an adequate case are not proper subjects
- 20 for discussion during the hearing.
- 21 If you want to explore the basis for the
- 22 witness' present testimony, you're certainly entitled
- 23 to look into that basis.
- 24 But I do believe that it's improper to go
- 25 back to interim positions or interim documents that

- 1 are not a part of the party's presentation but were
- 2 obviously prepared as preliminary to achieving a final
- 3 position. So on that basis I will sustain the
- 4 objection.
- 5 MR. LUNDGAARD: Well, not meaning to argue
- 6 with you, but this could have been a settlement -- this
- 7 -- the Staff had arrived at this figure at that point
- 8 in time, and it was published. It was sent to me. It
- 9 was sent to Mr. Donahoe.
- 10 And it's not a draft for consideration by
- 11 Staff but is -- apparently we're foreclosed from
- 12 analyzing how they arrived at their ultimate figure
- 13 based on earlier best-effort proposals in the interim.
- 14 And I think it's very relevant to test the credibility
- 15 of what she ultimately came up with.
- 16 JUDGE WALLIS: You're perfectly entitled to
- 17 pursue the basis for the witness' testimony and to
- 18 test her credibility but not by using interim
- 19 documentation.
- 20 Did I hear that you were suggesting that
- 21 there may be some kind of estoppel in presentation of
- 22 documents that would prevent the Staff from changing
- 23 on a later filing?
- 24 MR. LUNDGAARD: No. But I think it affects
- 25 the weight to be given the testimony that they're

- 1 presently giving.
- 2 If an appraiser were to say I think this
- 3 property is worth \$100,000, and then two weeks later
- 4 he goes on the witness stand and says I think it's
- 5 worth \$150,000, I certainly would have an opportunity
- 6 to question him about the earlier assumption of the
- 7 value and why he would change his mind in the interim.
- 8 And that's what I'm being foreclosed from doing here.
- 9 She has made a statement as to what she
- 10 thinks would be the proper number of hours and other
- 11 things and what she thinks would be a proper tariff
- 12 at that time, and something has happened in the
- 13 interim, and I'm not being able to ask her about her
- 14 prior opinion and what changed her mind so
- 15 dramatically.
- 16 I think that's legitimate examination of
- 17 her to test the credibility of what she's now saying.
- 18 JUDGE WALLIS: I understand your arguments,
- 19 and I sense the frustration that you're feeling at
- 20 this time, Mr. Lundgaard, but I do believe that the
- 21 ruling is correct.
- I believe, as Mr. Goltz stated earlier,
- 23 that if we allowed that kind of inquiry, it would --
- 24 and I believe Mr. Frederickson also mentioned this --
- 25 that it would chill the parties' willingness to engage

- 1 in settlement discussions, and it would also
- 2 substantially extend the time required for hearings.
- 3 So on all those bases, including the ones
- 4 earlier stated, I'm going to reaffirm that objection.
- I do want to emphasize that you're
- 6 certainly able to enquire into the witness' basis for
- 7 her presentation and you're also able to inquire into
- 8 matters relating to credibility, just not based on
- 9 this particular document.
- 10 Q. You indicate at the bottom of page 10 that
- 11 you've allowed 33 percent of a full-time equivalent
- 12 administrative assistant. And I believe somewhere in
- 13 your testimony you've indicated that a full-time
- 14 equivalent for 40 hours a week would be 2,080 hours?
- 15 A. That's correct.
- Q. So if we were to take 33 percent of 2,080
- 17 hours, we would get the number of hours that you're
- 18 allotting to this administrative assistant?
- 19 A. That's correct, on an annual basis.
- 20 Q. And you're deferring to Mr. Jones for the
- 21 amount of time for the certified water operator?
- 22 A. That's correct.
- 23 Q. If you would refer to the testimony of
- 24 Darlene Thorson, line 7 through 11. And just as a
- 25 foundation question, this testimony by Ms. Thorson was

- 1 filed after you had filed your pre-filed testimony; is
- 2 that correct?
- 3 A. That's correct.
- 4 JUDGE WALLIS: Just so the record is clear,
- 5 I believe that's Exhibit 14; isn't it, Mr. Lundgaard?
- 6 MR. GOLTZ: Yes.
- 7 MR. LUNDGAARD: Yes, your Honor.
- 8 Q. Exhibit 14, page 7, subject of insurance,
- 9 in your adjustment RA-5, you discuss on page 12 and 13
- 10 you have used an insurance cost of \$4,552. And my
- 11 question is: Based on her testimony on page 7,
- 12 wouldn't it be more proper to use the figure of
- 13 \$2,474?
- 14 A. For me to accept that figure, I would
- 15 prefer to investigate it further before answering that
- 16 question.
- 17 Q. It certainly would raise some questions in
- 18 your mind however as to the accuracy of your own
- 19 figure; would it not?
- 20 A. Absolutely.
- 21 Q. Referring you to page 14 of your testimony,
- 22 is your depreciation expense based on the estimated
- 23 plant in service cost that you've used?
- 24 A. Well, the combination of the estimated and
- 25 the verified, yes.

- 1 Q. Okay. And without belaboring the point,
- 2 you're not going back to that estimated cost to verify
- 3 that there are invoices that would put some of those
- 4 estimated costs in question?
- 5 A. I'm not sure I understand your question.
- 6 Q. Well, you have indicated you've relied
- 7 solely on Mr. Jones, and you're not prepared to go
- 8 back and look at the invoices that have been put in
- 9 evidence to make any adjustments to that estimated
- 10 cost?
- 11 MR. GOLTZ: Your Honor, I believe that
- 12 question has been asked and answered previously.
- 13 JUDGE WALLIS: Calls for a yes or no.
- 14 Let's let the witness respond.
- 15 THE WITNESS: Could I ask you to restate it
- 16 one more time, please?
- 17 MR. GOLTZ: Sorry.
- 18 Q. I guess the way I stated it last was that
- 19 you've relied on Al Jones, and you're not making any
- 20 adjustments to the estimated cost that would be
- 21 reflected by invoices that have been put in evidence
- 22 since the time you filed your testimony?
- 23 A. The first part of that question, yes, I
- 24 have relied on Mr. Jones and his testimony. The
- 25 second part about not making any adjustments, I'm not

- 1 sure I ever said that, and that -- I wouldn't be the
- 2 one to make those adjustments. It would be Mr. Jones.
- 3 Q. If adjustments were going to be made, you
- 4 wouldn't be the one making them?
- 5 A. That's correct.
- 6 Q. Regardless of your own knowledge of those
- 7 -- of whether there are invoices that put the
- 8 estimated cost in question?
- 9 A. As I stated before, I'm not an engineer,
- 10 and, therefore, I'm not qualified to comment on the
- 11 validity of those invoices as being complete or
- 12 accurate.
- Q. Do you think you need to be an engineer to --
- 14 A. Yes.
- MR. GOLTZ: Or a lawyer.
- 16 Q. Referring to page 15, line 18, you indicate
- 17 that payroll tax is approximately 27 percent of salary
- 18 expense. Could you tell us how you came up with that
- 19 percentage?
- 20 A. In my experience auditing water companies,
- 21 it has been my experience that payroll tax is
- 22 approximately 27 percent of salaries. And when
- 23 calculated for this particular company, that holds
- 24 true as well.
- 25 Q. Does the -- are you including withholding?

- 1 A. I'm including all payroll taxes that the
- 2 company is liable for.
- 3 Q. Well, are withholding really part of a
- 4 person's wages?
- 5 A. I'm not sure I follow you.
- 6 Q. Well, are the withholding taxes part of
- 7 this 27 percent?
- 8 A. For the purposes of this case, I used the
- 9 straight percentage of 27 percent because I was not
- 10 able to arrive at the individual components of their
- 11 payroll tax, so in general, yes, they are.
- 12 Q. So in general the withholding taxes are
- 13 included in this -- in the salary expense. Does it
- 14 include Federal income tax?
- 15 A. Federal income tax is generally charged
- 16 only of business entities, and any individual income
- 17 tax is paid directly from the individual not through
- 18 a company.
- 19 Q. Are you able to tell us what the components
- 20 are of that percentage even if you can't tell us the
- 21 percentage of each?
- 22 A. The components of that percentage are
- 23 generally FICA, and I'm not -- I don't recall what
- 24 that acronym stands for, FUTA, which is F U T A,
- 25 Federal Unemployment something, SUTA, State

- 1 Unemployment, and L&I, and Workman's Comp.
- 2 Q. And withholding?
- 3 A. Now, that I think about it, I don't believe
- 4 so.
- 5 Q. Would you agree that FICA is six and a half
- 6 percent?
- 7 A. I'm not sure of the exact percentages.
- 8 MR. FREDERICKSON: Your Honor, could I make
- 9 a record requisition that she give us the components
- 10 that are -- that make that up and the percentage of
- 11 each. We've seriously questioned that it totalled 27
- 12 percent. We think it's far from it.
- JUDGE WALLIS: Mr. Goltz?
- 14 MR. GOLTZ: Well, I don't know if the
- 15 witness has a record that shows that. I think she
- 16 testified that this was based on her experience with
- 17 other water companies, and it may be that that would
- 18 be the -- ultimately be the response, to basically
- 19 just renew what the oral testimony would be.
- 20 But if -- I have no objection if there is a
- 21 request for a record that would demonstrate or that
- 22 would break out that 27 percent. But I don't know if
- 23 there is one is all I'm saying. And that would -- so
- 24 there might be a response, there is no response to
- 25 demonstrate that, and then her testimony would rest as

- 1 it is.
- 2 MR. LUNDGAARD: I'm satisfied with that.
- JUDGE WALLIS: On what schedule could that
- 4 be provided? Tomorrow?
- 5 Off the record for a second.
- 6 (Discussion off the record.)
- JUDGE WALLIS: Let's be back on the record,
- 8 please.
- 9 It's been decided that the responses to the
- 10 record request will be provided no later than Friday
- 11 of this week.
- 12 Q. Referring you to page 20 of your testimony,
- 13 at the bottom of the page you indicate the company has
- 14 provided you with information stating that the
- 15 administrative assistant would spend 820 hours per
- 16 year on water system duties. That was not a test year
- 17 figure, to your knowledge; was it? It was more of a
- 18 projection of what they anticipated it would be?
- 19 A. That's a difficult question to answer.
- 20 During the test year, there were several employees
- 21 involved in the tasks that were identified in the
- 22 justification the company provided for the 820. So I
- 23 cannot verify that 820 is a test year figure. But
- 24 similarly I can't identify that it wasn't a test year
- 25 figure.

- 1 Q. You didn't have -- the company didn't
- 2 provide you with accurate hours for an administrative
- 3 assistant for the test year?
- 4 A. As I just stated, the company had several
- 5 employees doing the duties of what is now listed as
- 6 the administrative assistant. So they did provide a
- 7 schedule of duties. It was not broken down to be able
- 8 to give me a total hourly -- or a total yearly figure
- 9 for the combined sums of all of those duties.
- 10 Q. Well, then my question to you was whether
- 11 that was a projection of future amounts. Obviously
- 12 there wasn't a person who was an administrative
- 13 assistant during the test year that performed those
- 14 tasks, but it was made up of several. Then this
- 15 figure of 820 is a projection; is it not?
- 16 A. The figure attributable to the administrative
- 17 assistant is a projection. The fact that the duties
- 18 and those hours may have been performed in the test
- 19 year is not a projection.
- 20 Q. Were you able to determine from the test
- 21 year what the accumulative number of hours were for
- 22 people that were doing that task?
- 23 A. No.
- 24 Q. Page 22, line 5 and 6, or 4, 5, and 6 I
- 25 guess, your number of 362 equivalent domestic

- 1 establishments, is that based on 100 -- in part on
- 2 109 R.E.U.'s for the resort?
- 3 A. Yes.
- 4 Q. Line 9 and 10 you said by then dividing by
- 5 12, the result is a cost per customer per month. What
- 6 is that cost?
- 7 A. On line 4 of that page.
- 8 Q. The 961?
- 9 A. Correct.
- 10 Q. Have you read the testimony of -- the
- 11 pre-filed testimony of Mr. Jenkins?
- 12 A. Yes.
- Q. Do you recall his testimony about the Orcas
- 14 Highlands having paid for a portion of the treatment
- 15 plant?
- 16 A. Yes.
- 17 Q. Wouldn't it be appropriate to include that
- 18 in contributions in aid of construction?
- 19 A. Two parts to my answer. No. 1, again I'm
- 20 not the engineer, so I can't verify the cost set forth
- 21 in Mr. Jenkins' testimony. No. 2, a verbal statement
- 22 is not sufficient evidence for me to be able to
- 23 include it in a rate base calculation for a regulated
- 24 company.
- 25 Q. The only time you received a figure of

- 1 \$346,480 is strictly verbal; isn't it?
- 2 A. I didn't use 346-and-whatever for my rate
- 3 base.
- 4 Q. You stated that as plant in service per
- 5 books?
- 6 A. That is per books of what the company
- 7 reflects on their books as being their utility plant
- 8 in service, and I adjusted it from there based upon my
- 9 analysis.
- 10 Q. And you accepted that figure without any
- 11 verification or support for that figure?
- 12 A. Staff does not verify or support the per
- 13 books level. The per books level is simply the level
- 14 at which the company reports their financial situation
- 15 to be.
- Q. On page 28, bottom of the page, you refer
- 17 to the purchase agreement as being unsigned at the
- 18 time you filed your pre-filed testimony. Have you
- 19 since been provided with a signed copy of the purchase
- 20 agreement?
- 21 A. Was it admitted as an exhibit?
- 22 Q. Yes.
- 23 A. What number was that?
- 24 MR. GOLTZ: 22.
- 25 THE WITNESS: I personally do not have a

- 1 copy of that exhibit.
- 2 JUDGE WALLIS: Do you have a copy available
- 3 to you now?
- 4 THE WITNESS: Yes.
- 5 Q. If you would look starting with page 32,
- 6 and you see that it's been signed in counterparts that
- 7 are 32, 33, and that's followed by additional copies
- 8 of 32 and 33?
- 9 A. Those pages are here, yeah.
- 10 Q. Do you see the signature of Mr. Donahoe,
- 11 and that it's been notarized, and the signature of
- 12 Robert Crinkley, the conservator, and that that's
- 13 notarized?
- 14 A. Yes.
- 15 Q. And the signature of Sarah Geiser?
- 16 A. Yes.
- 17 Q. And that it's also notarized?
- 18 A. Yes.
- 19 Q. So would you currently agree that there is
- 20 a signed purchase agreement?
- 21 A. If for legal purposes five or six separate
- 22 pages with individual signatures is considered a
- 23 signed legal agreement, then yes.
- Q. I'll refer you to the first page signed
- 25 by Mr. Donahoe, which is one of the page 32's,

- 1 paragraph 8/17, Counterparts. This agreement may be
- 2 executed in counterparts which shall be treated as
- 3 originals for all intents and purposes.
- 4 MR. GOLTZ: Your Honor, if he's asking
- 5 her to reach the legal conclusion if this is a valid
- 6 legal purchase and sale agreement, it's inappropriate
- 7 asking for the legal conclusion; otherwise, the
- 8 document speaks for itself.
- 9 Q. Were you also aware of Exhibits 23 and 24?
- 10 Have you seen those exhibits?
- 11 JUDGE WALLIS: Those be the closing letter
- 12 and the real estate tax affidavit?
- MR. LUNDGAARD: Yes.
- 14 THE WITNESS: I've seen the real estate tax
- 15 affidavit. I don't recall if I've seen the closing
- 16 letter.
- 17 JUDGE WALLIS: The closing letter is
- 18 Exhibit 23?
- 19 MR. LUNDGAARD: The closing letter is
- 20 Exhibit 23.
- 21 THE WITNESS: Is there a copy that I can
- 22 look at?
- MR. GOLTZ: You can look at my copy.
- 24 That's okay.
- 25 THE WITNESS: Thank you.

- Okay. I have it before me.
- 2 Q. Okay. And that -- just as background, that
- 3 closing letter is dated February 10th, which is the
- 4 same day that the real estate tax affidavit was filed.
- 5 And referring you to that -- to the
- 6 appendix to that closing letter, do you see the
- 7 allocation sheet that shows that the water system was
- 8 allocated at \$65,000 of the 5.1 million purchase
- 9 price?
- 10 A. Yes.
- 11 Q. Okay. And do you recall that that was the
- 12 same figure that was in the purchase agreement for the
- 13 water system?
- 14 A. Yes.
- 15 Q. You've indicated that you were proposing
- 16 -- in considering the \$65,000, if that were to be used
- 17 for rate base, you were using April, 1994 being the
- 18 date of the purchase agreement. Are you aware of when
- 19 the company took possession of the water system? Do
- 20 you recall the testimony of Mr. Donahoe that that was
- 21 in August of '94?
- 22 A. The oral testimony of Mr. Donahoe, I wasn't
- 23 present for that.
- Q. Oh, okay. If the possession were August --
- 25 in August of '94 and the final closing was February

- 1 10th of '95, I'm just wondering what date you would
- 2 use for rate base purposes?
- 3 A. I'm not sure I follow what you are asking
- 4 me.
- 5 Q. Well, you say the 65,000 could be used as
- 6 rate base as of April, '94 and Staff proposes April,
- 7 '94 because that is the date stated on the copy of the
- 8 unsigned purchase agreement. And then I believe you
- 9 used contributions then that were added after that
- 10 time, and any improvements for plant in service was
- 11 added after that time?
- 12 A. Correct.
- Q. And I'm asking you if based on these three
- 14 documents and the fact that -- accepting the testimony
- 15 as I represented it to you that Mr. Donahoe said they
- 16 took possession of the operation in August of '94,
- 17 would that change whatever date you would use for rate
- 18 base purposes?
- 19 A. Assuming I were to use the \$65,000
- 20 allocation as rate base, the fact that there are three
- 21 different dates upon which I could base that \$65,000
- 22 figure, I would attempt to discern which date the
- 23 \$65,000 figure represents.
- 24 Q. And you have two documents that both use
- 25 that figure, one dated April of '94 and the other

- 1 dated February 10th of 1995; don't you?
- 2 A. Correct.
- 3 Q. So which of those two dates would you use?
- 4 A. I couldn't answer that question without
- 5 investigating it further. I don't know the basis
- 6 for the \$65,000, and, therefore, I couldn't choose a
- 7 date upon which to base.
- 8 Q. In your pre-filed testimony you chose a
- 9 date?
- 10 A. There was only one date available.
- 11 Q. You have said on page 30 of your testimony,
- 12 Staff has been unable to verify that 65,000 was the
- 13 final allocation for the water system. Doesn't
- 14 Exhibit 23 and -- don't Exhibits 23 and 24 put that
- 15 question to rest?
- 16 A. Assuming for legal purposes that that's a
- 17 viable document, then yes.
- 18 Q. In order to calculate rate of return, is it
- 19 proper to use end-of-year rate base or average rate
- 20 base?
- 21 A. Both ways have been used for Commission
- 22 purposes. I don't know that there is an acceptable --
- 23 that one is more acceptable than the other.
- Q. Isn't your income generated over the entire
- 25 year?

- 1 A. Yes.
- 2 Q. So in order to determine the rate of
- 3 return, wouldn't it be more proper to use an average
- 4 rate base?
- 5 A. In a perfect world, an average rate base
- 6 would be calculated over each of the months, and your
- 7 return would be calculated over each of the months,
- 8 and then your return would be an average of the 12
- 9 months. However this isn't a perfect world, and we
- 10 weren't able to get a complete average on a monthly
- 11 basis. So for the purposes of this investigation, I
- 12 chose to use the end-of-year balance instead of the
- 13 average balance.
- Q. On page 35, in calculating your reduction
- 15 for bulk purchasers, you've indicated you've used
- 16 number of connections this system has been built to
- 17 serve rather than the number of customers?
- 18 A. That's correct.
- 19 Q. The people that haven't built and have
- 20 vacant property are not causing the costs; are they?
- 21 They're not using any water?
- 22 A. If the infrastructure is in the ground for
- 23 them to connect to the system on a moment's notice,
- 24 then they have incurred that cost to whoever paid for
- 25 it whether they are currently on the lot or not. As

- 1 far as using water, no, they aren't using water unless
- 2 they have an active connection and they have the
- 3 ability to use water.
- 4 Q. Then presumably they would be paying a fee
- 5 for that water, and they would be considered a
- 6 customer then?
- 7 A. If they were receiving water, then they
- 8 would be considered a customer. However the
- 9 Commission has ruled that stand-by persons are also
- 10 customers, for which a stand-by rate is available.
- 11 Q. All right. But you're not talking about
- 12 stand-by. You're talking about every conceivable
- 13 connection. You're counting the number of lots that
- 14 are in those subdivisions; aren't you?
- 15 A. No. I'm counting the number of connections
- 16 not the number of lots. There's a --
- 17 Q. In the case of Vusario, how many connections
- 18 are you using?
- 19 A. Sixteen.
- Q. And how many lots are there?
- 21 A. Sixteen.
- Q. And in Orcas Highlands how many connections
- 23 are you using?
- 24 A. 85.
- 25 Q. And how many connections are there? How

- 1 many lots are there?
- 2 A. I don't know how many lots there are. I
- 3 believe it was stated in one of the intervener's
- 4 testimony how many lots there are in Orcas.
- 5 Q. Would it make any difference to you if
- 6 there's a moratorium and so these vacant lot owners
- 7 are unable to build and couldn't in a moment's notice
- 8 become a customer or demand service?
- 9 A. No. For the purposes of this calculation,
- 10 I used number of connections because the assumption
- 11 is that if the connection is there, if the
- 12 infrastructure has been laid where this customer could
- 13 go and get water -- whether it was available to get or
- 14 not, the infrastructure is still there, and, therefore
- 15 the cost for the infrastructure has been incurred.
- Q. Referring to page 38 of your testimony,
- 17 line 10, shouldn't that flat rate be \$22.26 for 500
- 18 cubic feet of usage and --
- 19 A. No.
- 20 Q. -- then they would pay 75 cents per cubic
- 21 feet beyond 500 cubic feet?
- 22 A. No.
- 23 Q. How do you -- what's the rate for 500 cubic
- 24 feet?
- 25 A. \$22.26 plus 75 cents.

- 1 Q. Your testimony is 75 cents per cubic feet
- 2 beyond 500 cubic feet?
- 3 A. I meant to say -- I interpret that to mean
- 4 from 500 on. So up to 400 cubic feet is 22.26. And
- 5 company's don't bill in increments of one cubic foot.
- 6 They bill in increments of 100. So once that customer
- 7 reached 500 cubic feet, they now pays 75 cents on top
- 8 of the base charge.
- 9 Q. So if they use 400 cubic --
- 10 A. No. It's rounded up to 500 cubic feet.
- 11 That's what I mean when I say or increments thereof.
- 12 Q. You mean if you use 401 cubic feet, you're
- 13 billed for 500?
- 14 A. Yes.
- 15 Q. How does that wash with the term beyond 500
- 16 cubic feet?
- 17 A. Perhaps the wording was not the best that I
- 18 used there.
- 19 Q. But it's your interpretation that it would
- 20 be \$22.26 for 400 cubic feet, and any usage beyond
- 21 that would be at 75 cents per cubic feet?
- 22 A. Per hundred cubic feet.
- Q. Per 100 cubic feet?
- 24 A. Yes.
- 25 Q. Doesn't your policy statement, Exhibit 61,

- 1 indicate that standardized -- under Staff Policy,
- 2 standardize the water allowance provided in the Basic
- 3 Service Charge at 400 or 500 cubic feet per month?
- 4 A. That's correct.
- 5 Q. So you could have selected 500 cubic feet
- 6 for your flat rate?
- 7 A. Yes.
- 8 Q. In the case of the resort, how would you
- 9 structure your rate so that it would cover any
- 10 increased usage of water?
- 11 A. Are you asking about a metered rate or a
- 12 flat rate?
- Q. Well, I guess on a flat -- or a meter rate.
- 14 It would just be as the usage increases, the rate
- 15 would increase; is that correct?
- 16 A. I'm not sure that I agree with your
- 17 terminology.
- 18 O. Okay. If the resort were to add 72 more
- 19 units, how would -- how would the -- how would that
- 20 affect the rate that they would be paying under the
- 21 tariff that you're proposing?
- 22 A. For a flat rate service?
- 23 Q. Uh-huh.
- 24 A. It wouldn't, because flat-rated services
- 25 don't recognize consumption. There is no means for

- 1 recognizing consumption. So we go on -- we base a
- 2 flat rate on the information that is available at the
- 3 day that you set the flat rate.
- 4 And so if the company -- if the resort were
- 5 to add 72 new rooms, we wouldn't have the availability
- 6 of that information unless the company -- the utility
- 7 were to file for an adjustment to its flat rate.
- 8 Q. Which in this case wouldn't be too likely?
- 9 JUDGE WALLIS: Treat that as a rhetorical
- 10 question?
- 11 MR. LUNDGAARD: Right.
- 12 Q. But the resort is metered, so are you
- 13 proposing a metered rate for the resort?
- 14 A. I think we have a difference in definition
- 15 here.
- 16 Q. Okay.
- 17 A. When I say metered, I mean that the utility
- 18 has placed a meter on the property line of the
- 19 connection. When you say the resort is metered, it's
- 20 my understanding that that meter may or may not be
- 21 owned by the resort. I'm not sure.
- 22 If it's owned by the resort, then there --
- 23 the Commission has no jurisdiction over that meter.
- 24 If it's owned by the utility, then the company has
- 25 every opportunity to file a metered rate to institute

- 1 on that meter.
- 2 Q. Are you aware that there are several meters
- 3 that meter the different areas within the so-called
- 4 resort area?
- 5 A. Yes.
- 6 Q. And you're not sure whether those meters
- 7 are owned by the resort or the water system?
- 8 A. That's correct.
- 9 Q. Well, when they said that they allocated
- 10 and set up a different corporation and put the water
- 11 system -- or not corporation but an LLC, wouldn't you
- 12 expect that those meters would have gone with the
- 13 water utility?
- 14 A. No. It depends upon where the property
- 15 line is. If the meters are placed within the internal
- 16 distribution system of the resort beyond the property
- 17 line distinguishing the resort from the utility,
- 18 then those meters are not owned by the utility.
- 19 They're owned by the resort.
- 20 O. And in that case a metered rate would not
- 21 apply?
- 22 A. Correct.
- Q. If you would refer to Exhibit 57, that's
- 24 your Exhibit 2.
- A. (Witness complies.)

- 1 Q. Your pro forma after Staff rates and your
- 2 net operating income is \$23,367?
- 3 A. Correct.
- 4 Q. And if you use the investment of \$65,000 --
- 5 I'll back off that \$65,000 figure. On page 29 in your
- 6 testimony, assuming the use of the \$65,000 as rate
- 7 base, then you would -- there would be depreciation --
- 8 there would be additional plant in service that was
- 9 put in after your April, '94 date, and there would be
- 10 contributions that occurred after that time, and you
- 11 arrived at a figure of 69,494 at the bottom of 29; is
- 12 that correct?
- 13 A. Correct.
- 14 Q. Okay. And if you divided the net operating
- 15 income by the 69,494, wouldn't you get a rate of
- 16 return that would be in excess of 30 percent?
- 17 A. Subject to check.
- 18 MR. GOLTZ: Can we get that figure again so
- 19 we can make sure that we can check it?
- 20 MR. LUNDGAARD: Sure. Net operating figure
- 21 of 23,367 divided by her figure at the bottom of page
- 22 29, 69,494.
- 23 MR. GOLTZ: And you're calculation was 30
- 24 what?
- 25 MR. LUNDGAARD: I didn't calculate it. I

- 1 calculated the figure if it were divided by 65,000, and
- 2 if you would accept subject to check that would be
- 3 35.9-plus percent on 65,000. I hadn't calculated it on
- 4 69,494.
- 5 MR. GOLTZ: Do you understand the question?
- 6 Q. Would you accept subject to check that that
- 7 rate of return would be 33.6 percent?
- 8 A. Subject to check, yeah.
- 9 MR. LUNDGAARD: I have nothing further.
- 10 JUDGE WALLIS: Mr. Frederickson?
- 11 MR. FREDERICKSON: I have just a few
- 12 questions.

- 14 CROSS-EXAMINATION
- 15 BY MR. FREDERICKSON:
- 16 Q. Would you -- you have Exhibit 57 before
- 17 you, and if you would turn to page 17 of that exhibit,
- 18 I'm going to ask you --
- MR. GOLTZ: That can't be. You mean her
- 20 testimony?
- 21 MR. FREDERICKSON: Yeah. I'm sorry.
- 22 MR. GOLTZ: 56.
- 23 MR. FREDERICKSON: 56. You're correct as
- 24 usual.
- MR. GOLTZ: Is that on the record?

- 1 Q. If you would turn to page 17 of your
- 2 pre-filed testimony, I'm going to ask you some
- 3 questions about lines 4 through 22, and so you may
- 4 want to just glance that over, and then I'll go into
- 5 the distinct parts of it.
- 6 A. (Witness complies.)
- 7 MR. GOLTZ: Are we ready?
- 8 THE WITNESS: Uh-huh.
- 9 MR. FREDERICKSON: I'm sorry. I thought
- 10 you were looking at something.
- 11 Q. Directing your attention to lines 9 and 10,
- 12 you're speaking of legal fees I believe. And then you
- 13 say, quote, these fees would not have been incurred if
- 14 the company had not made an application for rate
- 15 changes, end quote.
- 16 And I guess my question is: Isn't it true
- 17 that legal fees are in the normal course of business
- 18 incurred when companies make applications for rate
- 19 changes?
- 20 A. No.
- Q. Why is that? Go ahead and answer.
- 22 A. Not every company is represented, and not
- 23 every company has the necessity to be represented when
- 24 they make a rate change application.
- 25 Q. So sometimes then -- it's true that

- 1 sometimes fees are incurred, and sometimes they are
- 2 not?
- 3 A. Correct.
- 4 Q. Okay. And I guess on a but-for test --
- 5 well, if a company hadn't made an application for a
- 6 rate change, it would not have incurred legal fees,
- 7 correct?
- 8 A. I'm sorry, one more time.
- 9 Q. On a true causal basis, a but-for basis as
- 10 lawyers sometimes say, if the application for a rate
- 11 change had not been made, legal fees would not have
- 12 been incurred?
- 13 A. Legal fees for the purposes of the rate
- 14 application would not have been incurred, correct.
- 15 Q. But once the application is made, then
- 16 you're also saying sometimes it's reasonable to incur
- 17 legal fees; is that correct?
- 18 A. Yes.
- 19 Q. Okay. Then directing your attention
- 20 further down the page, generally to lines, let's see,
- 21 13 through 19, you say in part, Staff takes issue with
- 22 this pro forma adjustment. Staff did not make a pro
- 23 forma adjustment to legal expenses because Staff
- 24 concludes that the expense the company is incurring is
- 25 a direct result of its lack of cooperation with the

- 1 regulatory process. What lack of cooperation are we
- 2 talking about?
- 3 A. If you refer to the very next sentence
- 4 there it says, Staff has requested information that
- 5 was previously said to be unavailable, which was then
- 6 quickly produced after this matter had been set for
- 7 hearing.
- 8 Q. Okay. So it's some information that was
- 9 produced by the company that we're talking about in
- 10 the preceding sentence?
- 11 A. Correct.
- 12 Q. Okay. What legal fees were attached to
- 13 that, the production of those documents, or otherwise
- 14 referring to the -- your statement in lines 14 through
- 15 16?
- 16 A. My understanding of the company's request
- 17 was that the entire \$6,000 pro forma adjustment,
- 18 contractual legal, was for the purposes of the cost --
- 19 compensating them for the costs they will incur in
- 20 this hearing.
- 21 Q. Is it the Staff's view that -- or is it
- 22 your view that no legal fees should be allowed to the
- 23 company in connection with this hearing?
- A. That was my statement in my testimony, yes.
- Q. Is that your position now?

- 1 A. Yes.
- 2 Q. You're represented by counsel in this
- 3 proceeding -- or the Staff is; is that correct --
- 4 A. That's correct.
- 5 Q. -- Mr. Goltz?
- 6 And the interveners are represented by
- 7 counsel in this proceeding?
- 8 A. That's correct.
- 9 Q. Since the Staff has chosen to have a lawyer
- 10 represent it in this proceeding, is it not fair and
- 11 reasonable for the company also to be represented by
- 12 counsel?
- MR. GOLTZ: Your Honor, I'm going to
- 14 object. The Legislature in the state of Washington
- 15 has assigned the Attorney General the responsibility
- 16 to represent the Commission in proceedings, and that's
- 17 also been true in representing the Staff in Staff
- 18 cases before the Commission, so we have a legislative
- 19 mandate to do so.
- 20 MR. FREDERICKSON: I will accept Mr.
- 21 Goltz's conclusions of law, but I don't think that
- 22 responds to my objection -- or I don't think that's
- 23 an objection.
- JUDGE WALLIS: Maybe if you rephrased
- 25 the question, that would meet Mr. Goltz's concern. I

- 1 heard him centering in on the phrase Staff has chosen
- 2 to be represented.
- 3 MR. GOLTZ: And my objection was they had
- 4 no choice.
- 5 MR. FREDERICKSON: I will compose myself.
- 6 Q. In a contested proceeding, I guess what
- 7 makes this different -- I mean, the Staff has a
- 8 lawyer. The interveners have a lawyer. I'm having a
- 9 hard time understanding why it is that it's the view
- 10 of the Staff that the company should not also be
- 11 represented by counsel in a proceeding that is
- 12 obviously very complex?
- 13 A. The Staff is not making any judgment on
- 14 whether or not the company should be or should not be
- 15 represented. The Staff is making the judgment that
- 16 the rate payers should not have to pay for the counsel
- 17 that the company has engaged.
- 18 Q. And I am assuming I should not take that
- 19 personally. And that would mean that applies to all
- 20 counsel; is that correct?
- 21 A. That's correct.
- Q. Well, I'm still back to the point of: Is
- 23 there something that the company has done that takes
- 24 it out of the category of a situation in which the
- 25 company reasonably should be allowed to have counsel

- 1 fees?
- 2 A. When Staff allows an expense for regulatory
- 3 purposes, the expense is based upon the fact that
- 4 there is a cost causer whom that expense can be
- 5 attributable to for regulatory purposes. An allowable
- 6 expense is where the cost causer is a customer of the
- 7 system. That is not to preclude the fact that the
- 8 company incurs expenses that are not directly
- 9 attributable to a customer.
- 10 In this case I have taken the position that
- 11 the cost causer is the company itself because of the
- 12 fact that Staff is given a finite amount of time in
- 13 which they can review a case and reach a settlement
- 14 with the company, and in this case with the
- 15 interveners, the lack of availability of information
- 16 to the Staff in that finite period, in my opinion, is
- 17 what forced this proceeding into the hearing phase.
- 18 Had that information been available early
- 19 on in the rate case review, we may have been able to
- 20 avoid this situation, and in that case those fees
- 21 would not have been incurred.
- 22 O. And is it true then that Staff does not
- 23 universally in each and every case take the position
- 24 that a company that files an application for rate
- 25 relief is not entitled to have its counsel fees deemed

- 1 to be a rate payer expense?
- 2 A. Is there any way you can shorten that
- 3 question?
- 4 Q. Probably. What I'm getting at is: It is
- 5 not a universal position that legal fees in this
- 6 type of case are never allowed to the company; is that
- 7 correct?
- 8 A. That's correct.
- 9 Q. So there's something about this particular
- 10 case that has caused the Staff to make the judgment
- 11 that in this particular case the company should not
- 12 get legal fees; is that correct?
- 13 A. That's correct.
- 14 Q. And the answer to that question I gather
- 15 is in the next line, that if they had made information
- 16 available to the Commission, then they would -- or
- 17 their failure to make information available to the
- 18 Commission is what triggers the Staff's position that
- 19 legal fees should not be allowed; is that correct?
- 20 A. That's correct.
- 21 Q. And, of course, conversely, if I were to
- 22 represent to you that they were not getting legal help
- 23 at that time, and that had legal help been available
- 24 at that time, you probably would have gotten better
- 25 and quicker responses to your requests for

- 1 information, it may well turn out that having counsel
- 2 on the company's side of the table would have been an
- 3 advantage to Staff?
- 4 A. That's a possibility.
- 5 Q. Okay. Do you consider this to be in any
- 6 way sort of punitive on the part of Staff?
- 7 A. I wouldn't consider it punitive. I
- 8 consider it a prudence review.
- 9 Q. Having now listened and heard and seen all
- 10 that is going on, isn't this a reasonable case where
- 11 all parties ought to be represented by counsel?
- 12 A. I don't think that that question gets to
- 13 the basis of my adjustment. My adjustment was that --
- 14 whether or not we're represented here does not impact
- 15 my adjustment.
- 16 My adjustment was based on the fact that I
- 17 feel it is not the rate payer's responsibility to pay
- 18 for counsel for the company because it was the
- 19 company's fault, if you will, that we're in this
- 20 predicament. I mean, that may be a bit harsh, but
- 21 that's the basis for my adjustment.
- MR. GOLTZ: May I ask my question be read
- 23 back, your Honor?
- JUDGE WALLIS: Would you read the question
- 25 back, please.

- 1 (Record read as requested.)
- 2 Q. Can you answer that question with either a
- 3 yes or no?
- 4 A. Yes.
- 5 Q. Okay. Now, I think I have to ask the
- 6 following question: What is the answer to my
- 7 question?
- 8 A. Yes.
- 9 MR. FREDERICKSON: Thank you. I have no
- 10 further questions.
- JUDGE WALLIS: Thank you.
- MR. FREDERICKSON: I do. I'm sorry. I got
- 13 carried away. But I'm real close to the end.
- 14 Q. You, on page 21, talked about capitalized
- 15 labor. And I gather -- and that's between lines 7 and
- 16 16. Do you see that?
- 17 A. Yes.
- 18 Q. Is there some other way of dealing with
- 19 this labor rather than capitalizing 51 hours?
- 20 A. No.
- 21 Q. Okay. Do you have any -- I mean, I guess
- 22 my question is whether the cost of capitalizing almost
- 23 outweighs the value of dealing with it at all? Do
- 24 you have any comment on that?
- 25 A. If it takes 51 hours to account for 51

- 1 hours, then you would be correct.
- Q. Okay. So from your standpoint this has to
- 3 be capitalized and there is no diminimous number that
- 4 we could use to avoid going through this accounting
- 5 effort; is that correct?
- 6 A. Correct.
- 7 Q. Then if you would turn to the last page of
- 8 your testimony, lines 8 through 16.
- 9 MR. GOLTZ: I'm sorry, which page?
- 10 MR. FREDERICKSON: It's 41.
- 11 Q. You talk about a facilities charge. Has
- 12 the company in this proceeding in your judgment
- 13 applied to have the Commission determine a facilities
- 14 charge?
- 15 A. No.
- 16 Q. Okay. And so that would necessitate
- 17 another filing in order for the company to avail
- 18 itself of charging a facilities charge to a new
- 19 customer; is that correct?
- 20 A. Correct.
- 21 Q. And you at this point I gather -- this
- 22 would require economic information and other
- 23 information from the company, so that you don't have
- 24 an opinion at this point as to whether it would be
- 25 -- as to whether any facilities charge would be a

- 1 proper charge; is that correct?
- 2 A. That's correct.
- 3 Q. So that's in effect a clean slate and
- 4 something for another day?
- 5 A. That's correct.
- 6 MR. FREDERICKSON: I am finished, your
- 7 Honor.
- 8 MR. GOLTZ: I have one question.

- 10 REDIRECT EXAMINATION
- 11 BY MR. GOLTZ:
- 12 Q. Mr. Lundgaard asked you about the E.R.U.
- 13 analysis?
- 14 A. Yes.
- Q. And referring to Exhibit 9 -- do you have
- 16 that?
- 17 A. Yes.
- 18 Q. Under the subject heading reference one,
- 19 was that -- is it your understanding that that is the
- 20 analysis done which was contained in the water system
- 21 plan?
- 22 A. That's correct.
- 23 Q. And that number is the one which you
- 24 selected for your analysis?
- 25 A. That's correct.

- 1 Q. Okay. And you heard the -- or you read the
- 2 company's -- I'm sorry, the intervener's testimony and
- 3 analysis which relied -- which resulted in 143 E.R.U.?
- 4 A. Correct.
- 5 Q. Okay. Why did you rely on the Department
- 6 of Health water system plan number?
- 7 A. I relied on the water system plan number
- 8 because it is primarily -- first of all, it is one
- 9 that has been accepted by the Department of Health as
- 10 being representative for this company.
- 11 The difference that I can see between the
- 12 143 E.R.U. figure that you just stated and the 109
- 13 E.R.U. figure in the water system plan is the
- 14 difference in meter readings from one year to another.
- 15 That will happen every year unless every
- 16 year is exactly the same as far as weather and, for
- 17 these purposes, as far as number of people that
- 18 vacation at Rosario, et cetera. There are a number of
- 19 factors that can change water consumption from one
- 20 year to another.
- I relied on the analysis submitted to
- 22 the Department of Health and accepted by the
- 23 Department of Health as being representative because
- 24 of the fact that they deemed this figure to be
- 25 approximate for this company, which I have to assume

- 1 inherent in that acceptance is this approximate for
- 2 this company over a span of years, with the exception
- 3 of -- I believe it was Mr. Frederickson's comment
- 4 about the expansion of the resort. Or was that Mr.
- 5 Lundgaard's? I don't recall. That obviously would
- 6 affect the usage, and thereby also effect the number of
- 7 E.R.U.' over a span of years.
- 8 MR. GOLTZ: I have no further questions.
- 9 JUDGE WALLIS: Any follow-up?
- 10 MR. LUNDGAARD: Yes.

- 12 RECROSS-EXAMINATION
- 13 BY MR. LUNDGAARD:
- Q. Didn't you say that the difference in meter
- 15 readings from year to year -- actually one of the
- 16 major differences between the engineer for the company
- 17 in their water system plan and the interveners' number
- 18 was because the company's engineers were passing on
- 19 all -- everything that wasn't metered and going to the
- 20 resort by those meters, they passed everything else on
- 21 to the customers, meaning in particular the water
- 22 losses?
- 23 A. I can't testify to the correctness of that
- 24 statement.
- 25 Q. Do you recall hearing the testimony of Gary

- 1 Vaughn, that there was some of the rooms that were
- 2 being renovated and that accounted for the lower
- 3 reading, the lower usage?
- 4 A. I recall that testimony.
- 5 Q. And is it fair to the customers to stay
- 6 with a figure of 109 that may be based on a low
- 7 reading for temporary reasons, and now we'll be
- 8 forever stuck with whatever R.E.U. is arrived at for
- 9 the resort, and if that figure is low, the customers
- 10 are going to be subsidizing the resort?
- 11 A. If the figure is not close, then the
- 12 customers would be subsidizing the resort. However, I
- 13 have to rely on the fact that this number was accepted
- 14 by another State agency whose task it is to determine
- 15 stuff like this as being representative for this
- 16 company, not just for 1994 or 1995 or 1993, but as
- 17 being representative for the company as a whole.
- 18 Q. Well, there wasn't anything in particular
- 19 about accepting that number. They've accepted a water
- 20 system plan, and their primary concern is capacity and
- 21 ability to provide the water and good quality water.
- 22 When they accept the plan, they're not accepting every
- 23 line or every figure in that water system plan; are
- 24 they?
- 25 A. This E.R.U. calculation was done in

- 1 conjunction with an analysis of system demand and
- 2 system capacity, which gets at what you were just
- 3 talking about, and, therefore, my assumption would be
- 4 that they indeed reviewed this calculation and,
- 5 therefore, are accepting it as being reasonable for
- 6 this company.
- 7 O. You're aware of the -- of the
- 8 interrelationship of these -- of Daybreak Investments,
- 9 Inc. and the Resort Limited Partnership and the LLC
- 10 -- Resort Utility -- or Rosario Utilities, LLC?
- 11 A. I'm aware of the relationship. I'm not
- 12 sure I understand the flow of it.
- 13 Q. Well, isn't there a concern that the
- 14 engineers who are here for the Rosario Utilities are
- 15 trying to keep the figure low for the resort so that
- 16 the resort pays a lower fee, and, therefore, the
- 17 customers will have to pay a larger fee and in essence
- 18 subsidize the resort?
- 19 A. I have to assume since these are contracted
- 20 engineers that they would be acting under the premise
- 21 that they are -- what does PE stand for? Public
- 22 engineers?
- 23 MR. GOLTZ: Professional.
- 24 THE WITNESS: -- professional engineers.
- 25 Thank you. And, therefore, they are using their best

- 1 judgment as well.
- 2 MR. LUNDGAARD: I have nothing further of
- 3 this witness.
- 4 MR. GOLTZ: This witness? I have nothing
- 5 further of this witness.

- 7 EXAMINATION
- 8 BY JUDGE WALLIS:
- 9 Q. Ms. Ingram, do you know about the
- 10 moratorium?
- 11 A. Yes.
- 12 Q. Can you -- and the reason I'm asking is
- 13 that on reflection, I'm not sure there is any other
- 14 witness who has offered the testimony. Can you tell
- 15 me who is imposing the moratorium, why it's being
- 16 imposed, and when it might be lifted or under what
- 17 circumstances?
- 18 A. No.
- 19 JUDGE WALLIS: Thank you.
- 20 Is there anything further for Ms. Ingram?
- MR. LUNDGAARD: No.
- JUDGE WALLIS: It appears there is not.
- Ms. Ingram, thank you for appearing.
- 24 You're excused from the stand.
- 25 We'll be off the record for a scheduling

- 1 discussion.
- 2 (Marked Hearing Exhibit 63.)
- 3 (Admitted Hearing Exhibit 63.)
- 4 JUDGE WALLIS: Back on the record, please.
- 5 Following the conclusion of the evidentiary
- 6 portion of the hearing, we've engaged in some
- 7 procedural discussions.
- 8 I've had indication that the parties all
- 9 will waive an initial order and agree that the matter
- 10 may be sent directly to the Commissioners on the
- 11 record and with the briefs that the parties may
- 12 provide.
- Now, I'm going to ask each of the parties
- 14 if they confirm that for the record beginning with the
- 15 company.
- Mr. Frederickson?
- 17 MR. FREDERICKSON: Yes, your Honor.
- 18 MR. LUNDGAARD: Yes, that's acceptable to
- 19 the interveners.
- MR. GOLTZ: And for Staff, that's
- 21 acceptable.
- JUDGE WALLIS: Very well.
- 23 In terms of the format of briefs, I have
- 24 requested that parties be very basic in their
- 25 presentations and describe specifically references to

- 1 the transcript or exhibits so that it will be easier
- 2 for me and the Commissioners to trace arguments.
- 3 The Commission's brief length established
- 4 in rule of 60 pages will apply, and in the unlikely
- 5 event that anyone might feel the need to exceed that,
- 6 permission may be requested for an excess of length.
- 7 The parties have agreed to submit their
- 8 briefs and tables on disc as well as in hard copy.
- 9 And Ms. Rendahl has agreed to work with both Mr.
- 10 Lundgaard and/or Mr. Bacon on Mr. Lundgaard'S behalf
- 11 and with Mr. Frederickson to verify that the Commission
- 12 is able to receive documents in the formats that they
- 13 are able to provide.
- I have asked that the parties provide an
- 15 agreed statement as to what the moratorium is to which
- 16 reference was made on the record by identifying who
- 17 imposed the moratorium, why, and under what
- 18 circumstances it might be lifted, and the parties
- 19 agreed to work on a brief statement to that effect.
- I have also encouraged the parties to
- 21 engage in further settlement discussions with a view
- 22 towards settling the matter globally or various
- 23 elements prior to submitting briefs so that it's
- 24 possible that a settlement agreement may be presented.
- 25 And again I reiterate the Commission's enthusiastic

- 1 support for settlement in matters before it.
- The briefs will be due on October 1, 1996,
- 3 and there will be an opportunity to respond to those
- 4 brief's matters that are raised that the parties don't
- 5 anticipate at the time that they present their brief
- 6 in chief, and I would expect that those briefs would
- 7 not exceed five pages in length. And they would be
- 8 due on October 8th, 1996.
- 9 Finally, Mr. Lundgaard has prepared a
- 10 representation of a diagram that was on a flip chart in
- 11 the hearing room during the examination of Mr. Donahoe,
- 12 and it represents graphically the relationship
- 13 between/among Daybreak Investments, Inc., rosario
- 14 Resort, LLP, Rosario Utilities, LLC, and Red Rock.
- 15 And based on the fact that it is offered
- 16 merely to provide a graphical representation to aid in
- 17 following the testimony of Mr. Donahoe, no parties
- 18 have objected, and that would be received as Exhibit
- 19 63.
- Is that satisfactory to the parties?
- 21 MR. GOLTZ: It is.
- MR. FREDERICKSON: Yes, your Honor.
- JUDGE WALLIS: Very well. Is there
- 24 anything that I have forgotten to mention or anything
- 25 that any of the parties would like to bring up at this

1 time? (No audible response.) JUDGE WALLIS: Let the record show that there is no response. And I want to thank you all for your flexibility in hearing scheduling. And I want to again encourage you to seriously pursue settlement discussions and hopefully come back with a settlement agreement for the Commissioners. Thank you all, very much. MR. FREDERICKSON: Thank you. MR. LUNDGAARD: Thank you. (Hearing adjourned at 8:56 p.m.)