```
BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION
 2
                          COMMISSION
    PETITION OF PUGET SOUND POWER &)
    LIGHT COMPANY FOR AN ORDER )
                                      DOCKET NO. UE-920433
    REGARDING THE ACCOUNTING
                                 ) VOLUME XXIV
) (Pages 3,990 - 4,209)
    TREATMENT OF RESIDENTIAL
 5
    EXCHANGE BENEFITS
     -----) GENERAL RATE CASE
    WASHINGTON UTILITIES AND
     TRANSPORTATION COMMISSION,
 7
                   Complainant,
                                      DOCKET NO. UE-920499
              VS.
    PUGET SOUND POWER & LIGHT
 8
     COMPANY,
 9
                   Respondent.
10
    WASHINGTON UTILITIES AND
     TRANSPORTATION COMMISSION,
11
                   Complainant,
              vs.
                                      DOCKET NO. UE-921262
    PUGET SOUND POWER & LIGHT
12
    COMPANY,
13
                   Respondent.
14
15
               A hearing in the above matter was held on
16
    July 19, 1993, at 9:30 a.m., at 1400 South Evergreen
    Park Drive S.W., Olympia, Washington, before Chairman
17
18
    SHARON NELSON, Commissioners RICHARD CASAD and RICHARD
19
    HEMSTAD, and Administrative Law Judge ALICE HAENLE.
20
               The parties were present as follows:
21
             PUGET SOUND POWER & LIGHT COMPANY, by STEVEN
    C. MARSHALL and JAMES M. VAN NOSTRAND, Attorneys at
22
    Law, 411 108th Avenue N.E., Suite 1800, Bellevue,
    Washington 98004-5584.
23
               WASHINGTON UTILITIES AND TRANSPORTATION
    COMMISSION by DONALD T. TROTTER and SALLY G. BROWN,
24
    Assistant Attorneys General, 1400 South Evergreen Park
25
    Drive S.W., Olympia, Washington 98104-0128.
```

| | | 3991 |
|----|---|------|
| 1 | | 3991 |
| 2 | WICFUR by MARK TRINCHERO, Attorney at Law 1300 S.E. Fifth Avenue, Suite 2300, Portland, Oregon | |
| 3 | 97201. | |
| 4 | FEDERAL EXECUTIVE AGENCIES by NORMAN FURUTA 900 Commodore Drive, Building 107, San Bruno, California 94131. | ., |
| 5 | | |
| 6 | The PUBLIC by CHARLES F. ADAMS, Assistant Attorney General, 900 Fourth Avenue, Suite 2000, Seattle, Washington 98164. | |
| 7 | | |
| 8 | | |
| 9 | | |
| 10 | | |
| 11 | | |
| 12 | | |
| 13 | | |
| 14 | | |
| 15 | | |
| 16 | | |
| 17 | | |
| 18 | | |
| 19 | | |
| 20 | | |
| 21 | | |
| 22 | | |
| 23 | | |
| 24 | | |

Donna Davis, CSR, CM, Court Reporter

| 1 | | | | | | |
|----|-----------|----------|-------|----------|---------|-------|
| 2 | WITNESS: | DIRECT | CROSS | REDIRECT | RECROSS | EXAM |
| 3 | RICHARD R | . SONSTE | LIE | | | |
| 4 | | 4,005 | 4,011 | | | 4,057 |
| 5 | | | 4,044 | | | 4,076 |
| 6 | | | 4,048 | | | |
| 7 | | | 4,088 | | | |
| 8 | COREY A. | KNUTSEN | | | | |
| 9 | | 4,090 | 4,092 | | | 4,117 |
| 10 | | | 4,115 | | | |
| 11 | ANDREW W. | PATTERS | ON | | | |
| 12 | | 4,120 | 4,128 | | | |
| 13 | GARY B. S | WOFFORD | | | | |
| 14 | | 4,154 | 4,156 | | | |
| 15 | | | 4,201 | | | |
| 16 | | | | | | |
| 17 | EXHIBIT | MARK | ED Z | ADMITTED | | |
| 18 | 875 | 4,0 | 00 | | | |
| 19 | 876 | 4,0 | 00 | 4,002 | | |
| 20 | 877 | 4,0 | 00 | 4,002 | | |
| 21 | T-878 | 4,0 | 04 | 4,011 | | |
| 22 | 879 | 4,0 | 04 | 4,011 | | |
| 23 | 880 | 4,0 | 04 | | | |

| 24 | 881 | 4,028 | 4,041 |
|----|---------|--------|-------------|
| 25 | | | |
| | | | |
| 1 | | | INDEX |
| 2 | | | (continued) |
| 3 | | | |
| 4 | EXHIBIT | MARKED | ADMITTED |
| 5 | T-882 | 4,090 | 4,092 |
| 6 | 883 | 4,090 | 4,092 |
| 7 | 884 | 4,090 | 4,092 |
| 8 | 885 | 4,105 | 4,115 |
| 9 | 886 | 4,106 | 4,115 |
| 10 | 887 | 4,107 | 4,115 |
| 11 | T-888 | 4,120 | 4,128 |
| 12 | 889 | 4,120 | 4,128 |
| 13 | 890 | 4,120 | 4,128 |
| 14 | 891 | 4,120 | 4,128 |
| 15 | 892 | 4,120 | 4,128 |
| 16 | 893 | 4,120 | 4,128 |
| 17 | 894 | 4,120 | 4,128 |
| 18 | 895 | 4,120 | 4,128 |
| 19 | T-896 | 4,154 | 4,155 |
| 20 | 897 | 4,158 | 4,159 |
| 21 | 898 | 4,159 | |
| 22 | 899 | 4,168 | 4,169 |

4,182 4,183

23 900

```
24 901
           4,185 4,185
25
   902
              4,188 4,193
1
                      INDEX
2
                      (continued)
3
4
   EXHIBIT MARKED
                      ADMITTED
5
              4,205 4,206
6
   903
7
   904
              4,205
                        4,206
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
```

| (COLLOOUY) | 3995 |
|------------|------|
| (COLLOODI) | 3993 |

- 1 PROCEEDINGS
- 2 JUDGE HAENLE: The hearing will come to
- 3 order.
- 4 This is the 24th day of hearing in these
- 5 consolidated Puget cases. The hearing is taking place
- 6 on July 19, 1993, at Olympia, Washington, before the
- 7 commissioners. The purpose of the hearing today is to
- 8 take direct and cross-examination of company rebuttal
- 9 testimony in the general case.
- 10 I would like to take appearances just in
- 11 terms of your stating your name and your client's name,
- 12 please, beginning with Puget Power.
- MR. MARSHALL: Steve Marshall and James Van
- 14 Nostrand, 411 108th Avenue N.E., Bellevue, Washington,
- 15 appearing for Puget Power.
- MR. TROTTER: Donald T. Trotter and Sally
- 17 G. Brown, Assistants Attorney General, 1400 South
- 18 Evergreen Park Drive, S.W., Olympia, appearing for the
- 19 staff.
- JUDGE HAENLE: Mr. Adams?
- 21 MR. ADAMS: Charles Adams, Assistant
- 22 Attorney General, 900 Fourth Avenue, Seattle, appearing
- 23 for the public.

- MR. FURUTA: Norman Furuta, 900 Commodore
- - 1 for the Federal Executive Agencies.
- 2 MR. TRINCHERO: WICFUR, Mark Trinchero and
- 3 Peter Richardson, 1300 S.W. Fifth Avenue, Portland,
- 4 appearing for WICFUR.
- 5 JUDGE HAENLE: Miss Arnold will be examining
- 6 only some of the latter witnesses and will not be here
- 7 today apparently.
- 8 We have a number of procedural things to do
- 9 before we begin with the witnesses. Commissioner
- 10 Hemstad, you said you had something you wanted to state
- 11 first?
- 12 COMMISSIONER HEMSTAD: Thank you. In
- 13 reviewing the testimony that has been filed in the rate
- 14 design portion of the consolidated proceeding, I became
- 15 aware that Barry Salieba is a witness for the Building
- 16 Owners and Managers Association. Mr. Salieba
- 17 is employed by Economic and Engineering Services,
- 18 Inc., where he is a vice-president and I know of my own
- 19 knowledge a shareholder.
- In my private practice I have represented
- 21 for the past several years Economic and Engineering
- 22 Services which has offices in Olympia and Bellevue. He
- 23 is from the Bellevue portion of the company.

- 24 Because of the very short notice I received
- 1 winding down my private law practice and have one
- 2 matter still pending involving Economic and Engineering
- 3 Services, which relates to a corporate reorganization
- 4 of that company.
- 5 I will be completed with that shortly. My
- 6 contacts with Mr. Salieba have not been extensive,
- 7 and I have had no contacts whatsoever with him
- 8 regarding this case or for that matter with regard to
- 9 any other testimony that he may have presented in other
- 10 matters in the past.
- I was not aware that he was a witness in
- 12 this proceeding until I was reviewing the prior
- 13 testimony.
- I have reviewed the matter with counsel and
- 15 have concluded there is no conflict presented which
- 16 poses any problems with my participation in this
- 17 proceeding.
- I wanted to place this matter on the public
- 19 record and to provide the opportunity for counsel for
- 20 any party to voice any concerns that you may have at
- 21 such time as you may consider appropriate. But I would
- 22 hope, if so, that you would do so promptly.
- JUDGE HAENLE: Does the company have any

- 24 comments?
- MR. MARSHALL: No. We don't have an

(COLLOQUY) 3998

- 1 objection on the basis of the statements or any of the
- 2 proposed issues. It seems fine. We're not making any
- 3 objection.
- 4 JUDGE HAENLE: Mr. Trotter?
- 5 MR. TROTTER: I note for the record that
- 6 whatever counsel Commissioner Hemstad referred to was
- 7 not counsel here. I was unaware of this matter and
- 8 will, of course, stand on whatever advice was received
- 9 by our division.
- JUDGE HAENLE: Mr. Adams?
- 11 MR. ADAMS: I appreciate the disclosure of
- 12 the Commissioner. I have no objection.
- 13 MR. FURUTA: Federal Executive Agencies have
- 14 no objection.
- JUDGE HAENLE: Mr. Trinchero?
- MR. TRINCHERO: No objections.
- JUDGE HAENLE: Thank you.
- 18 We have a letter that I received by fax
- 19 indicating that you have a substitution of witnesses,
- 20 Mr. Marshall?
- 21 MR. MARSHALL: Yes, we do. Unfortunately
- 22 Bill Abrams of Duff and Phelps had a medical condition
- 23 that required him not to testify. Mr. John Dell who is

- 24 with Duff and Phelps and has been working with Mr.
- 25 Abrams on this matter is willing to adopt the rebuttal (COLLOQUY) 3999
 - 1 testimony of Mr. Abrams, in fact, worked on the
 - 2 documents for Mr. Abrams due to Mr. Abrams medical
- 3 condition.
- 4 I did send letters to counsel and asked them
- 5 if they had objections to that. I spoke to Mr.
- 6 Trotter. This is something that occurs every now and
- 7 then. It does occur, and substitutions have been made.
- 8 This seems particularly easy to do because they are
- 9 both in the same firm, and they both are going to be
- 10 asserting the same testimony.
- 11 We have given the background of Mr. Dell to
- 12 the parties, a brief biography. He has not testified
- 13 in prior cases. So, there is no testimony that we can
- 14 provide. But that was a problem that we didn't
- 15 anticipate coming up. It did, and we are grateful to
- 16 counsel for helping to accommodate us on that.
- JUDGE HAENLE: Do I understand that he will
- 18 be adopting the testimony that was prefiled, but with
- 19 the addition of a brief description of his background?
- 20 MR. MARSHALL: Exactly.
- 21 JUDGE HAENLE: Is that your understanding,
- 22 Mr. Trotter?
- MR. TROTTER: Yes.

```
24
               JUDGE HAENLE: Mr. Adams?
25
               MR. ADAMS: Yes.
        (COLLOQUY)
                                                           4000
 1
               JUDGE HAENLE: Mr. Furuta?
 2
               MR. FURUTA: No problem.
 3
               JUDGE HAENLE: Mr. Trinchero?
 4
               MR. TRINCHERO: No problem.
 5
                JUDGE HAENLE: Thank you. We have one set
 6
    of time estimates. The order of witnesses will be the
 7
     following:
 8
                Sonstelie, Knutsen, Patterson, Swofford,
 9
    O'Neill, Russel Olson, Charles Olson, Dell,
10
    Rittenhouse, Weaver, Lauckhart, Story, Lynch, and Hoff.
11
                Also in the way of preliminary matters, we
12
    have responses to three bench requests, two of which
    were made of the Commission Staff and one which was
13
14
    made of a witness at the public hearing.
15
                Those were given the numbers Responses to
    Bench Requests 512, 513, and 514. The answers were
16
    contributed last week. Let's mark them for
17
     identification as follows.
18
19
                875 is the next exhibit in line. Let's make
20
     that the response to Bench Request 512.
21
                876, response to Bench Request 513.
22
                And 877, a response to Bench Request 714.
23
                (Marked Exhibits 875 through 877)
```

- JUDGE HAENLE: Are counsel ready to address
- 25 the admissibility of those documents at this point?

(COLLOQUY) 4001

- 1 Will I be addressing Mr. Marshall or Mr. Van
- 2 Nostrad.
- 3 MR. MARSHALL: We have no objections.
- 4 JUDGE HAENLE: Mr. Trotter?
- 5 MR. TROTTER: I don't believe I have seen
- 6 the response from the public witness, which I believe
- 7 is 877.
- JUDGE HAENLE: All right.
- 9 MR. TROTTER: I may have. I just don't have
- 10 it with me. Is it just extra letters?
- MR. ADAMS: 877 as far as all of the letters
- 12 that have come in since the last --
- 13 JUDGE HAENLE: That isn't what we're dealing
- 14 with right at this point yet. We'll get to that in
- 15 just a minute.
- 16 The response to Bench Request 512 was a
- 17 request made by Commissioners, from the gentleman from
- 18 the energy office to provide a paper and response to a
- 19 paper.
- 20 MR. ADAMS: I had not seen that. That just
- 21 came in to me. But I assume it was mailed separately
- 22 to the Commission and to all the various parties.
- JUDGE HAENLE: They told me they had mailed

- 24 it on Tuesday. Why don't we leave that aside until you
- 25 have all had a chance to look at it. Let's deal with (COLLOQUY) 4002
 - 1 the admissibility of the other two. If you do not have
- 2 a copy of it, please see me during the break and we'll
- 3 get a copy.
- 4 Have you an objection to 513 and 514?
- 5 MR. TROTTER: No.
- 6 MR. ADAMS: No.
- 7 MR. FURUTA: No.
- 8 MR. MARSHALL: No.
- 9 JUDGE HAENLE: 513 will be entered as 876
- 10 and 514 will be entered as 877.
- 11 (Received Exhibits 876 and 877)
- 12 JUDGE HAENLE: We were also going to get an
- 13 exhibit of public letters that had come in since the
- 14 9th of July when the last set was due. Do you have any
- 15 such letters, Mr. Adams?
- 16 MR. ADAMS: Your Honor, we have received
- 17 one. I was hoping to be able to put that in about the
- 18 last day of the hearings. We're still getting a few
- 19 trickling in.
- 20 JUDGE HAENLE: You will have to be sure
- 21 copies are made for counsel and give them time to look
- 22 them over. I want to deal with their admissibility
- 23 before we break on Friday.

- MR. ADAMS: The prior exhibit, I think 872,
- 25 if I'm not mistaken, was submitted in time for the (COLLOQUY) 4003
 - 1 briefing on the rate design. I'm assuming that's also
 - 2 an exhibit in this proceeding, as well? Most of the
- 3 letters really dealt with the rate request rather than
- 4 rate design.
- 5 JUDGE HAENLE: That's correct. We were not
- 6 trying to sort them out according to rate design or the
- 7 general case. What I was trying to do was get them in
- 8 by a deadline so people could look through all of them.
- 9 MR. ADAMS: Again, it is part of this
- 10 proceeding as well?
- 11 JUDGE HAENLE: Yes. All of these exhibits
- 12 are part of the whole thing, although some of the
- 13 hearings had more to do with rate design than the
- 14 general case.
- MR. ADAMS: Fine.
- 16 JUDGE HAENLE: Exhibit 872 was entered when
- 17 received on July 2. Unless someone wanted to make a
- 18 motion that that be reconsidered, they will remain
- 19 entered.
- 20 Anyone? Okay.
- I think we can deal with the rest of these
- 22 things later on in the process then.
- 23 Is there anything else of a procedural

| 4 | nature before we proceed with the withesses, counser? |
|----|---|
| 25 | MR. MARSHALL: I don't believe so. |
| | (COLLOQUY) 4004 |
| 1 | JUDGE HAENLE: The first witness is going to |
| 2 | be Mr. Sonstelie. Let's mark these documents. The |
| 3 | prefiled testimony, which is RRS-3, 17 pages, will be |
| 4 | T-878 for identification. |
| 5 | RRS-4, 16 pages, will be 879 for |
| 6 | identification. And please note this is also the |
| 7 | response to Bench Request 501. |
| 8 | And RRS-5 then will be 880. |
| 9 | (Marked Exhibits T-878, 879 and 880) |
| 10 | JUDGE HAENLE: Because the response to bench |
| 11 | request is going to be marked with Mr. Sonstelie's |
| 12 | testimony, you can go back to your exhibit list and |
| 13 | indicate that the number we previously gave it, which |
| 14 | is 683 for identification, isn't going to have any |
| 15 | separate response. The response we'll leave marked |
| 16 | together with this witness's testimony. So, there |
| 17 | won't be any separate document that is Exhibit 683. |
| 18 | I'll remind you that you were sworn |
| 19 | previously in this matter and remain under oath, Mr. |
| 20 | Sonstelie. |
| 21 | |
| 22 | RICHARD R. SONSTELIE, |
| 23 | witness herein, having been previously |

24 duly sworn, was examined and testified
25 further as follows:

(COLLOQUY)

1 JUDGE HAENLE: Go ahead, Mr. Marshall.

4005

- 3 DIRECT EXAMINATION
- 4 BY MR. MARSHALL:
- 5 Q. Mr. Sonstelie, do you have before you what
- 6 has been marked for identification as Exhibit T-878?
- 7 A. Yes, I do.
- 8 Q. Do you recognize that document as your
- 9 prefiled rebuttal testimony in this case?
- 10 A. Yes.
- 11 Q. Do you have any additions or corrections to
- 12 make to Exhibit T-878 at this time?
- 13 A. No.
- 14 Q. If I asked you the questions today would you
- 15 give the answers as set forth in that exhibit?
- 16 A. Yes, I would.
- 17 Q. Do you have before you what has been marked
- 18 for identification as Exhibits 879 and 880?
- 19 A. Yes, I do.
- 20 Q. Were those exhibits prepared under your
- 21 direction and supervision?
- 22 A. The 879 was. 880 was originally prepared in
- 23 another case. And when it was originally prepared, it

- 24 was not under my direction or supervision because it's
- 25 the testimony of Mr. Moskovitz from a previous case.

- 1 Q. You have indicated that you have agreed with
- 2 the testimony that he has made in this case?
- 3 A. Yes, that's correct.
- 4 Q. Do you have any additions or corrections to
- 5 make to Exhibits 879 or 880 at this time?
- 6 A. No, I have not.
- 7 Q. Are those exhibits true and correct to the
- 8 best of your knowledge?
- 9 A. Yes, they are.
- 10 MR. MARSHALL: I move the admission of
- 11 Exhibit T-878 and Exhibits 879 and 880. Mr. Sonstelie
- 12 is available for cross-examination.
- 13 JUDGE HAENLE: Any objection to the entry of
- 14 the documents, Mr. Trotter?
- MR. TROTTER: Your Honor, Exhibit 880 is
- 16 testimony from a prior proceeding. It's obviously
- 17 hearsay. But I think also it's quite extensive. It
- 18 contains quite extensive discussion on issues that
- 19 aren't even before the Commission here. The testimony
- 20 is rebutting witnesses and positions that aren't being
- 21 presented or taken in this docket.
- 22 So, it's very difficult to tell what portion
- 23 of this is rebuttal and what portion of this is

- 24 surplus. We'll object on that basis.
- JUDGE HAENLE: Mr. Marshall?

- 1 MR. MARSHALL: As Mr. Sonstelie's testimony
- 2 indicates with reference to this exhibit, this was Mr.
- 3 Markovitz's response to allocation of base versus
- 4 resource in the PRAM decoupling.
- 5 Since this has taken the identical position
- 6 as they did in 1990, Mr. Moskovitz's testimony does go
- 7 to that and Mr. Sonstelie is stating that he is
- 8 adopting that part of Mr. Moskovitz's testimony as his
- 9 own.
- 10 Staff has said that this is identical to the
- 11 matter which they proposed in 1990. That testimony,
- 12 rather than have it repeated, rather than have a
- 13 separate witness put in, it seems to be most
- 14 efficiently handled in that same fashion.
- 15 Plus, this is an exhibit that is on file
- 16 with the Commission. No objection was made at that
- 17 time.
- 18 JUDGE HAENLE: Have you finished or wish to
- 19 make other response?
- 20 MR. TROTTER: I'll let other parties speak
- 21 their objections.
- JUDGE HAENLE: Mr. Adams, do you have
- 23 objection?

- MR. ADAMS: Yes, I do. But perhaps I could
- 25 suggest a way of handling it. And it seems to me this

- 1 is pulling testimony out of a prior case. And I have
- 2 no objection if we were to incorporate into the record
- 3 the other portion of that case that relates to the same
- 4 specific issue; that is, base/resource split.
- 5 Other witnesses addressed it and critiqued
- 6 the specific testimony incorporated here. It seems to
- 7 me if we're going to bring it in, we ought to bring it
- 8 all in or not at all. I have no objection if we bring
- 9 it all in on that issue. Then it seems appropriate.
- JUDGE HAENLE: Mr. Marshall?
- MR. MARSHALL: Mr. Sonstelie is here to
- 12 respond to those issues. He has adopted that testimony
- on base versus resource as his own. This was a
- 14 shorthand way of making reference to that without
- 15 duplicating all the testimony we did in response to the
- 16 Staff's position.
- There is no other witness who has adopted,
- 18 as Mr. Adams has suggested, the testimony he would
- 19 offer. There would be no one to cross-examine. Mr.
- 20 Sonstelie is available for cross-examination on the
- 21 base versus resource.
- 22 Mr. Sonstelie has adopted this part of base
- 23 versus resource on his own. No other witness has done

- 24 that. I'm not sure what testimony it is that Mr. Adams
- 25 does have reference to.

- 1 MR. ADAMS: I would be happy to try to
- 2 isolate the specific portions of that transcript that
- 3 relate to this. Various parties responded to this
- 4 testimony, were cross-examined on that as part of that
- 5 case. All I'm saying is I think we ought to have the
- 6 whole picture versus just a piece of that picture.
- 7 JUDGE HAENLE: Mr. Furuta?
- 8 MR. FURUTA: Just a comment on Mr. Adams'
- 9 proposal. My concern is, if other documents are going
- 10 to be made a part of this record, that we be able to
- 11 work out somehow receiving a copy of the documents in
- 12 question. If that's possible, we would have no
- 13 objection.
- 14 JUDGE HAENLE: All right. Mr. Trinchero?
- MR. TRINCHERO: Your Honor, I also support
- 16 Staff's objection. There are obvious hearsay problems
- 17 with this document.
- 18 In addition, I might suggest one other
- 19 alternative. Mr. Sonstelie has adopted this testimony
- 20 for the purposes of rebutting Staff's case on the
- 21 base/resource cost split.
- This document, however, addresses a number
- 23 of other positions that were taken by the parties in

- 24 that case, which are not taken by those same parties in
- 25 this case. And really the only portion of this

- 1 testimony that relates to the allocation of cost
- 2 between base and resource starts at the bottom of Page
- 3 11 at Line 21 and continues through the bottom of Page
- 4 20.
- 5 Once again, I support Staff's objection and
- 6 would recommend that the entire document not be
- 7 introduced into evidence in this proceeding. However,
- 8 if any portion of the document were to be introduced in
- 9 this proceeding, it should only be that portion from
- 10 the bottom of Page 11 through the bottom of Page 20.
- JUDGE HAENLE: Mr. Marshall?
- MR. MARSHALL: I believe, again, what we
- 13 have said is that the base versus resource allocation
- 14 issue, Mr. Sonstelie has adopted the prior testimony of
- 15 Mr. Moskovitz. He is available for cross-examination.
- 16 It is an exhibit to his testimony, and, therefore, it
- 17 should be admitted in that light.
- 18 MR. TROTTER: Your Honor, the shorthand
- 19 rationale here, Mr. Sonstelie could simply have put in
- 20 his own testimony on this issue. There seems to be
- 21 some need to bring Mr. Moskovitz into this. I think
- 22 that's improper.
- JUDGE HAENLE: I'm going to enter into the

- 24 record T-878 and 879. I do not feel it is appropriate
- 25 to enter 880 for identification into the record. So,

- 1 that will be rejected.
- 2 (Received Exhibits T-878 and 879)
- JUDGE HAENLE: If your witness wants to
- 4 state his views on decoupling, he is certainly welcome
- 5 to do that. But I don't think it's appropriate for him
- 6 to take testimony from a prior case and adopt it in
- 7 this manner, Mr. Marshall.
- 8 Anything else, Mr. Marshall?
- 9 MR. MARSHALL: No, nothing further.
- JUDGE HAENLE: Mr. Trotter?
- 11 MR. TROTTER: Thank you.

- CROSS-EXAMINATION
- 14 BY MR. TROTTER:
- 15 Q. Mr. Sonstelie, with respect to your
- 16 recommendation that the Commission continue PRAM as
- 17 modified in the PRAM 2 order, would I be correct that
- 18 the Commission could accept your recommendation as well
- 19 as accept the recommendations from other parties on
- 20 issues such as rate base and various other accounting
- 21 adjustments in this case?
- In other words, there is no linkage between
- 23 whatever rate base the Commission might select and the

- 24 PRAM mechanism recommendation?
- 25 A. I think conceptually I agree with you, Mr.
 WITNESS: RICHARD R. SONSTELIE Cross by Trotter 4012
 - 1 Trotter. I'm not sure I could agree totally with the
- 2 statement. For instance, there are, you know, some
- 3 ideas of some changes to PRAM decoupling that, you
- 4 know, we may not be able to support. I'm referring to
- 5 the PRAM decoupling as we know it.
- 6 But in terms of other potential costs,
- 7 disallowances or changes in definition of what's in
- 8 rate base or what are allowable costs, most of those I
- 9 believe are quite independent of the issue of whether
- 10 or not to continue PRAM decoupling.
- 11 So, I think to that extent I would agree
- 12 with your statement. I don't propose that the
- 13 Commission -- believe me, I'm not on the record to say
- 14 the Commission should approve any of those. But I do
- 15 believe that's fairly independent.
- 16 Q. My question did relate to your
- 17 recommendation to continue PRAM as modified in the PRAM
- 18 2 order, which is the Company's position?
- 19 A. Yes, that is the Company's position.
- Q. On Page 4 of your testimony, you note the
- 21 severe impact of two years of poor hydro has
- 22 complicated the perception of the PRAM experiment. Do
- 23 you see that?

- 24 A. Yes, I do.
- Q. Would you agree that those two years of poor WITNESS: RICHARD R. SONSTELIE Cross by Trotter 4013
 - 1 hydro and the deferrals that resulted from it have
- 2 shown a significant impact that adverse hydro can have
- 3 on Puget's financial results?
- 4 A. Yes, they do show it. And they show it to
- 5 my mind in a very extreme case because the two years
- 6 we're talking about here, according to what Mr. Hardy
- 7 told me from BPA, those are the worst two-year
- 8 combination, at least from BPA's numbers, that they
- 9 have ever seen in fifty years of history. So, it does
- 10 show it.
- I think my point that I'm trying to make,
- 12 Mr. Trotter, on the testimony is I believe what we're
- 13 looking at is a very rare occurrence here; as a matter
- 14 of fact, the worst two-year combination in fifty years.
- So, yes, it does portray it in a dramatic
- 16 and hopefully rare fashion.
- 17 Q. Turn to Page 5 of your testimony. On Lines
- 18 5 to 6 you note that the Staff has not done a financial
- 19 analysis to determine if it -- you're referring to the
- 20 base/resource split -- would have a negative impact or
- 21 not. Is that right?
- 22 A. Yes.
- Q. Didn't Mr. Elgin and Mr. Martin testify that

- 24 the classification should be a principal one, and if a
- 25 multiplier is needed Puget should demonstrate the need

 WITNESS: RICHARD R. SONSTELIE Cross by Trotter 4014
- 1 for it?
- 2 A. I'm not aware that they testified to that.
- 3 Q. On Page 6 of your testimony, Line 22, you
- 4 refer to the prompt recovery of costs, and you're
- 5 referring there to resource costs; is that right?
- 6 A. Yes. When I'm referring to resource costs
- 7 there, I'm referring to both the supply side and demand
- 8 side resources.
- 9 Q. You're referring to cost recovery for DSM,
- 10 purchased power, and cost recovery for fluctuating
- 11 weather and hydro conditions?
- 12 A. Yes. I'm generally referring to all the
- 13 costs that are associated with the PRAM mechanism. And
- 14 the ones you just listed are included in that.
- 15 Q. Can you think of any others? I thought we
- 16 covered them all. But there are others other than DSM,
- 17 purchased power, and cost recovery for fluctuating
- 18 weather and hydro?
- 19 A. I guess the one addition I would make is
- 20 there are also changes in fuel costs within that. So,
- 21 to the extent that purchased power also would talk
- 22 about -- and there are fuel cost issues. So, there are
- 23 sort of classic fuel adjustment clause kinds of issues

- 24 that also enter in.
- Q. Now, Washington Water Power and Pacific
 WITNESS: RICHARD R. SONSTELIE Cross by Trotter 4015
- 1 Power and Light have no PRAM-like mechanism in
- 2 Washington, do they?
- 3 A. That's correct.
- 4 Q. Page 7, I believe it's your second point
- 5 beginning on Line 12, you were talking about the
- 6 treatment of temperature-induced weather fluctuations.
- 7 And you talk about, on Line 21, decoupling takes away a
- 8 tool traditionally available to management, the
- 9 marketing of additional electric usage. Is that right?
- 10 A. Yes.
- 11 Q. Stablizing earnings has a salient benefit
- 12 for the Company, doesn't it?
- 13 A. Yes.
- 14 Q. Is it your testimony that Puget should be
- 15 protected against lower earnings exposure but have an
- 16 upside potential at the same time?
- 17 A. No. I think a mechanism should be a
- 18 balanced mechanism, and this mechanism is. That's
- 19 appropriate that it be balanced.
- 20 Q. Now, isn't it true in the Commission's order
- 21 desolving the ECAC, that was docket U-86-41, the
- 22 Commission stated if a cost/benefit could not be
- 23 demonstrated the ECAC should be abolished?

- 24 A. Give me just a minute, Mr. Trotter. I have
- 25 that document somewhere.

- 1 Q. I can't find it, but I did review that and
- 2 that was one of the issues cited by the Commission,
- 3 yes.
- 4 Q. On Page 8 of your testimony you talk about
- 5 the prudence of new resources. And you indicated that
- 6 recognizing Mr. Lauckhart will fill us in on more
- 7 details. But Puget acquired new resources just at a
- 8 time when the regional surplus disappeared; is that
- 9 right?
- 10 A. Yes.
- 11 Q. And is that a factor of prudence in your
- 12 mind?
- 13 A. Yes, it is. The recognition by the Company
- 14 of what was in the process of happening in the region
- 15 and the seeking out of cost effective resources and
- 16 successfully bringing them in was, I believe, one
- 17 aspect of prudent management.
- 18 Beyond prudent management, I think it was
- 19 very wise and good management in that case.
- 20 Q. There have been more recent resource
- 21 opportunities at a lower price than those that Puget
- 22 acquired; is that correct?
- 23 A. Not that I'm aware of, no. If there were,

- 24 I'm not sure how relevant that would be. But I'm not
- 25 aware of any specifically, no.

- 1 Q. And the relevance point that you're making
- 2 is that we should look at the factors that were facing
- 3 Puget and the decisions it made at the time and not
- 4 post hoc rationalizations.
- Is that what you had in mind in that comment
- 6 about relevance?
- 7 A. Yes. I think that's a generally appropriate
- 8 and fair approach by regulation is to look at the
- 9 decisions made at the time they were made. I think the
- 10 decisions you have been referring to, Mr. Trotter, were
- 11 certainly good decisions at the time, and I believe in
- 12 this case they have also -- will pass the test of time.
- 13 I believe they are good decisions still today.
- 14 Q. Are you proposing that we should evaluate
- 15 your decisions to acquire these new resources based on
- 16 data available today or data available at the time you
- 17 made the decision?
- 18 A. I guess I would have to -- I'm not sure what
- 19 you mean by "evaluate." If we're talking about a
- 20 prudency test, --
- 21 Q. Yes.
- 22 A. -- I think a prudency test should be made by
- 23 looking at the decision at the time it's made with the

- 24 facts that can be known at the time it's made.
- 25 Evaluating a decision later and seeing
 WITNESS: RICHARD R. SONSTELIE Cross by Trotter 4018
 - 1 historically whether it was a good decision or not is
 - 2 still an appropriate evaluation. I just don't believe
- 3 it's an appropriate basis for a prudency decision.
- 4 Q. My question was focusing on prudency.
- 5 A. It should be looked at at the time the
- 6 decision was made, focusing on prudency.
- 7 Q. At the bottom of Page 8, last line, you say
- 8 that these projects or resources were acquired under
- 9 the competitive bidding framework.
- 10 Many of the projects were, in fact, acquired
- 11 outside the competitive bidding process, weren't they?
- 12 A. Yes, that's correct. But they did use I
- 13 think as among the criteria for evaluation of the
- 14 project, they used some of the numbers and some of the
- 15 considerations that developed as a result of the
- 16 competitive bidding framework that this Commission
- 17 adopted.
- 18 I think, therefore, that framework had great
- 19 value to the Company and its customers beyond the
- 20 specific bids that were accepted under that competitive
- 21 -- that's why I used the term "competitive bidding
- 22 framework." I believe it's more than just those
- 23 specific bids.

- Q. On Page 9, Line 5, you say that you have no
- 25 motive to buy anything but cost-effective resources.

- 1 Do you see that?
- 2 A. Yes, I do.
- 3 Q. Would your testimony be the same if you were
- 4 testifying during the nuclear construction era?
- 5 A. I think it would be. I got asked that
- 6 question back during that era by students from
- 7 Evergreen College who had a thesis that somehow there
- 8 was a built-in incentive for a utility to seek out
- 9 resources that were high rate base impact and
- 10 relatively low operating cost impact. In other words,
- 11 that there was a built-in bias in the regulatory system
- 12 for incentives toward a nuclear investment versus some
- 13 other kind of investment.
- 14 And I believe that that argument is
- 15 generally a fallacious one because, as I explored with
- 16 the students that idea, the fact that ultimately both
- 17 return and capital structure are regulated, I really
- 18 don't believe that kind of theoretical model really
- 19 applied.
- 20 And so I guess I believe that even
- 21 traditional regulation prior to this didn't create a
- 22 motive to buy anything but cost-effective resources
- 23 except to the extent that it created some disincentives

- 24 relative to demand side.
- 25 And so I guess I have come a full circle
 WITNESS: RICHARD R. SONSTELIE Cross by Trotter 4020
 - 1 there to say I guess there were some disincentives on
- 2 the demand-side resources, particularly at that point,
- 3 and potentially on contracting, if you couldn't find a
- 4 way to recover those contract costs without a general
- 5 rate case. That was a potential disincentive because
- 6 of regulatory lag.
- 7 Q. Is your answer yes?
- 8 A. I guess my answer now is yes. It started
- 9 off kind of as a no because I was thinking of the
- 10 incentive side. But I think recognizing the
- 11 disincentive part, the messages we were being sent, not
- 12 so much to go get one kind of resource, but to perhaps
- 13 turn our back on another kind of resource.
- I guess with that long winded answer I
- 15 probably should have just said yes.
- 16 Q. Now, Puget was fully decoupled in 1992,
- 17 wasn't it?
- 18 A. Yes.
- 19 Q. And it earned \$2.16 a share that year?
- 20 A. That's correct.
- Q. And would you accept that the Company's 1992
- 22 annual report showed the PRAM deferral to be
- 23 approximately \$43 million, \$42.8 million?

- 24 A. That sounds about right.
- Q. Would you accept that that's approximately
 WITNESS: RICHARD R. SONSTELIE Cross by Trotter 4021
- 1 \$.50 per share?
- 2 A. I obviously would have to calculate after
- 3 tax basis. But that sounds about right, yes.
- 4 Q. And that \$42.8 million is included in the
- 5 computation of the \$2.16 a share, isn't it?
- 6 A. Yes, it is.
- 7 Q. Turn to Page 13 of your testimony. And
- 8 actually it starts on Page 12, compensation philosophy.
- 9 You talk about the Energy Plus program. And on Page 13
- 10 you address what you perceive as Ms. Kelly's critcism
- 11 that goals addressed to service, not cost control, are
- 12 a negative.
- 13 Are we together?
- 14 A. Yes, I'm there.
- 15 Q. You recall that Mr. Knutsen put the Energy
- 16 Plus program in the category of cost control based
- 17 employee compensation; is that right?
- 18 A. Well, I don't know whether he put it in that
- 19 category or not. But it's certainly far more than
- 20 that.
- 21 Q. Okay. He put it under that heading in his
- 22 testimony. Would you accept that?
- 23 A. It may well be. There are a limited number

- 24 of headings we generally group things under. It's
- 25 quite possible.
 - WITNESS: RICHARD R. SONSTELIE Cross by Trotter 4022
- 1 Q. I'm just referring to Exhibit T-539, Page 6,
- 2 if you'll accept my representation.
- 3 A. I certainly will.
- 4 Q. And you stated that it's much more than
- 5 that.
- 6 Do you mean that the Energy Plus program is
- 7 much more than cost control? It has service goals and
- 8 other items?
- 9 A. That's correct.
- 10 Q. Wasn't Miss Kelly's point that placing it
- 11 under a purely cost control category, as she perceived
- 12 it, was not correctly categorizing it, that it did have
- 13 service implications as well?
- MR. MARSHALL: I object to the question.
- 15 It's argumentative. It tries to characterize testimony
- 16 that speaks for itself, and I disagree with the
- 17 characterization of counsel.
- 18 MR. TROTTER: The witness is characterizing
- 19 the testimony. I want to ask cross-examination
- 20 questions about that.
- 21 MR. MARSHALL: The question itself
- 22 characterized the witness Miss Kelly's testimony, and I
- 23 think in an incorrect way. It's also argumentative

- 24 because it was trying to characterize the witness's
- 25 testimony.

- 1 JUDGE HAENLE: I'm going to overrule the
- 2 question and the witness can speak to the
- 3 mischaracterization of the testimony if any.
- 4 THE WITNESS: Mr. Trotter, if I had
- 5 interpreted Miss Kelly's testimony the way you had laid
- 6 it out, I would not have made this comment. I did not
- 7 interpret it that way.
- 8 It clearly to me said that the Staff had a
- 9 concern that, in fact, the Energy Plus meant service --
- 10 addressed service issues as well as cost issues.
- I interpreted the idea of the Staff's
- 12 concern not as being it was grouped under a different
- 13 heading, but that, in fact, that was somehow seen as a
- 14 negative.
- 15 BY MR. TROTTER:
- 16 O. You refer to the Bellingham hearings on Line
- 17 10, indicating improvements in reliability and
- 18 responsiveness of service.
- 19 Do you recall the witness from Georgia
- 20 Pacific who testified?
- 21 A. Yes, I do.
- Q. He reported 39 or so outages in 1991 and
- 23 then that was improved over the next couple years?

- A. Yes, that's correct.
- Q. Was that improvement part of the

- 1 transmission and distribution improvements that were
- 2 done in Whatcom County generally with respect to the
- 3 bringing on line of the co-generation project?
- 4 A. It was and it wasn't. Let me explain.
- 5 There were some very specific issues at the
- 6 Georgia Pacific plant in Bellingham. And so I think
- 7 the improvement that Mr. Franklin saw there was a
- 8 combination of the general work in areas like
- 9 vegetation management that were going on and some very
- 10 specific work we were doing with the people at that
- 11 Georgia Pacific plant to address some problems they
- 12 were having.
- 13 Frankly, they were having some outages in
- 14 situations where the service interruption was of such
- 15 short duration, Mr. Trotter, that they really should
- 16 not have caused outages. They weren't causing outages
- 17 to other customers.
- 18 So, sometimes you have reliability concerns
- 19 that are general system ones, and sometimes you have
- 20 some that are very customer specific. I believe this
- 21 was a little bit of each.
- 22 That was a bad time in Whatcom County,
- 23 period.

- Q. At the bottom of Page 13, you indicate 1991
- 25 was a very good water year, and shareholders were able

- 1 to benefit from higher revenues and lower power costs
- 2 caused by that.
- 3 And then over on the next page you modified
- 4 the approved budget to spend some of that revenue on
- 5 programs to benefit customers. Is that right?
- 6 A. Yes.
- 7 Q. And this is in relation to the concern about
- 8 the 1991 budget target being missed but paid; is that
- 9 right?
- 10 A. That's what Miss Kelly was addressing, yes.
- 11 And that's what my rebuttal testimony was referring to.
- 12 Q. So, because of 1991 being a good water year,
- 13 the Company made these additional expenditures that
- 14 they might have otherwise made over -- they probably
- 15 would have made the expenditures, but they would have
- 16 been delayed to a different period or done over a
- 17 different period of time?
- 18 A. Maybe I could put that in perspective for a
- 19 minute rather than answering just yes or no because
- 20 it's more complicated than that.
- 21 When you set a budget as we did in 1991, you
- 22 make a set of revenue assumptions as well as setting an
- 23 expense side of the budget.

- 24 We expected in the fall of 1990 -- you may
- 25 remember that's when we submitted our PRAM decoupling

- 1 proposal in October -- we expected that revenues would
- 2 be largely decoupled during 1991. So, we expected
- 3 basically that the revenue side of the equation would
- 4 be fairly predictable, which it is under PRAM
- 5 decoupling.
- 6 As it turned out, it was not adopted until
- 7 October 1 of '91. And as a result, during those first
- 8 nine months there was significantly more revenue and
- 9 lower power cost expense, which under PRAM decoupling
- 10 would not have impacted the bottom line. That is, it
- 11 would have been credits to customers.
- 12 But, in fact, it was in the process
- 13 obviously of ending up with earnings that were going to
- 14 be, you know, higher than they would have been on a
- 15 normalized basis, if you will.
- 16 And so we made the decision in that fourth
- 17 quarter that, given that situation, we ought to relook
- 18 at the budget. That is, one side of the budget was
- 19 changed, the revenue side, clearly changed, was going
- 20 to be higher than expected.
- 21 And it's logical to then take a look at the
- 22 expense side and say is this an opportunity? One thing
- 23 you could do is not re-examine the expense side. You

- 24 just accept the fact that more flows to the bottom
- 25 line.

- 1 It seemed to us it was more appropriate to
- 2 take a look at it from the standpoint of seeing whether
- 3 we ought to adjust the expense side.
- 4 The items that we took into the fourth
- 5 quarter, which I think is getting at the last part of
- 6 your question, were generally an acceleration of some
- 7 projects, most of which probably would have been done
- 8 in early '92 in any event.
- 9 But the ability to go ahead and get that
- 10 work done more quickly -- you always have uncertainty
- 11 about other-year expenses anyway. It seemed to us to
- 12 be an excellent opportunity.
- So, we did, in fact, accelerate expenditures
- 14 before that fourth quarter, producing somewhat lower
- 15 earnings, but I think again it was a good decision in
- 16 retrospect.
- 17 Q. This will be an example of senior
- 18 management's discretion to modify the budgets and
- 19 expenditures of the Company under certain
- 20 circumstances?
- 21 A. Yes. I think senior management was
- 22 involved. I was personally involved in that decision
- 23 in presenting it to the Board of Directors as well.

- 24 And it is an appropriate role for senior management to
- 25 get involved.
 - WITNESS: RICHARD R. SONSTELIE Cross by Trotter 4028
- 1 MR. TROTTER: Your Honor, I would like to
- 2 mark for identification Puget's response to Data
- 3 Request 2535.
- 4 JUDGE HAENLE: This three-page document will
- 5 be marked as Exhibit 881 for identification.
- 6 (Marked Exhibit 881)
- 7 BY MR. TROTTER:
- 8 Q. Mr. Sonstelie, Exhibit 881 is the Company's
- 9 response to the Staff Data Request which asked you to
- 10 identify the programs that you instituted in this
- 11 general area that we have been discussing and to
- 12 identify the benefits involved.
- 13 A. Yes.
- 14 Q. Page 1 is your first response, and then
- 15 Pages 2 and 3 are the supplement, the last page being a
- 16 more detailed description of the project.
- 17 A. That's correct.
- 18 Q. Turn to Page 3. And were all of these
- 19 projects approved in the fourth quarter of '91, to the
- 20 best of your knowledge?
- 21 A. To the best of my knowledge they were.
- Q. Now, Mr. Knutsen testified earlier that it
- 23 was two projects that caused the Company to go over

- 24 budget. We see several here. Can you reconcile those
- 25 statements?

- 1 A. Yes, I can.
- 2 There were two different points identified
- 3 in that fourth-quarter budget. When we recognized that
- 4 we were going to have higher revenues than budgeted,
- 5 which I described to you, Mr. Trotter, we specifically
- 6 decided to accelerate -- and I think this list largely
- 7 represents -- to accelerate some projects that had been
- 8 planned for later and get to those during this fourth
- 9 quarter.
- Those were site identified, if you will,
- 11 outside the regular budget and called out separately
- 12 because we knew they would -- clearly they were a
- 13 revised fourth-quarter budget I think is probably the
- 14 best way to say it.
- Mr. Knutsen's reference to the two
- 16 particular projects during his cross-examination, that
- 17 was taking a look at not the fourth quarter revision
- 18 budget, but, in fact, the final reporting for Energy
- 19 Plus purposes of the 1991 budget results. All right?
- 20 So, these are addressing a quite separate
- 21 issue about management needing to have the flexibility
- 22 to take a look at items that come up and, in this
- 23 particular case, accelerate some items because of

- 24 higher than expected revenue.
- 25 Mr. Knutsen in the previous was referring
 WITNESS: RICHARD R. SONSTELIE Cross by Trotter 4030
- 1 to, as I remember, the number that witness Kelly had
- 2 identified was \$383,000 -- I don't know if you have it.
- 3 But I think that's right -- out of \$145 million 1991
- 4 budget. This was the original budget, the one
- 5 established in January, that that had been overrun by
- 6 \$383,000.
- 7 And there Mr. Knutsen was addressing
- 8 management's analysis of that and decision that, in
- 9 fact, the budget would have been met except for the
- 10 fact that we authorized a couple of additional
- 11 projects.
- 12 Remember, the Energy Plus program is
- 13 targeted very much at creating incentives for our
- 14 managers and employees to manage to their tough
- 15 budgets.
- And so we felt that, in fact, that Energy
- 17 Plus pay-out was still very appropriate because, with
- 18 just those couple of projects, I think Mr. Knutsen
- 19 testified, that more than explained that difference.
- 20 Given the changing nature of the budget in
- 21 the fourth quarter of '91, I thought it was imperative
- 22 that, as we sat down and analyzed whether, in fact, the
- 23 team had performed according to the Energy Plus target,

- 24 that we had to look very hard at it because of the fact
- 25 that there were a number of additional projects being

- 1 authorized.
- 2 Q. Let me try to wade through that answer.
- 3 The dollar values shown here, I haven't
- 4 added them up, they would be well over a million
- 5 dollars?
- 6 A. They are several million dollars, yes.
- 7 Q. Does that mean that the Company was under
- 8 budget by that several million dollars and then, when
- 9 these are added in, they were just over it by 300?
- 10 A. No. These were in a very separate category.
- 11 So, when Witness Kelly was reviewing that, Mr. Trotter,
- 12 she wasn't looking at these numbers.
- The point of presenting these is to indicate
- 14 that it is not unusual for us when circumstances change
- 15 to take a look at top management authorizing certain
- 16 projects, given changed circumstances and that that's
- 17 an appropriate thing. So, this is an illustration of
- 18 those.
- 19 Q. Fine.
- Now, Mr. Knutsen, with respect to the
- 21 asbestos removal, testified that that was a choice that
- 22 was not prompted by a regulatory requirement. And here
- 23 it says "met regulatory mandate."

- Is that a timing issue?
- 25 A. I think on that one, on these specific
 WITNESS: RICHARD R. SONSTELIE Cross by Trotter 4032
- 1 projects, we put Mr. Knutsen's name down as the
- 2 response on these, and I believe he has the specifics
- 3 on these, Mr. Trotter. So, I believe you ought to
- 4 continue to ask him on that particular project.
- 5 Q. Now, you testified that 1991 showed
- 6 significantly higher revenue and lower power costs. I
- 7 was looking at Page 18 of your 1991 annual report. And
- 8 it states there that revenues from the PRAM rate
- 9 adjustment and continuing load growth contributed to
- 10 higher revenues in 1991.
- 11 There is a reference to extremely cold
- 12 temperatures, but that refers to 1990.
- Do you have any specific reference to your
- 14 annual report?
- 15 A. I don't have it with me. But you would have
- 16 to go to the expense side, too. What we're talking
- 17 about here was the ultimate bottom line. I think if
- 18 you look -- again, I don't remember the detail -- but
- 19 I'm sure in our discussion of the expense side -- and I
- 20 can remember presenting to the analyst community the
- 21 '91 results and emphasizing that to a great extent they
- 22 weren't repeatable because they represented nine months
- 23 of us not being under PRAM decoupling.

- 24 And it just happened that those nine months
- 25 were very wet. And as a result the bottom line looks a
 WITNESS: RICHARD R. SONSTELIE Cross by Trotter 4033
- 1 lot better from that standpoint. Under PRAM
- 2 decoupling, of course, those adjustments go either way,
- 3 go to customers, not shareholders.
- 4 Q. Now, also, on that page it says ECAC and
- 5 sales to other utilities ultimately did not affect net
- 6 income because the energy adjustment -- energy cost
- 7 adjustment established under the ECAC in the Company's
- 8 1992 general rate order provided for recovery of actual
- 9 variable power costs that were determined by the
- 10 Commission to be prudently incurred net of sales to
- 11 other utilities.
- 12 A. What's the title on that?
- 13 Q. This is the 1991 Annual Report to
- 14 Shareholders.
- 15 A. That reports the results of 1990. That's
- 16 why we're having trouble here connecting. Are you
- 17 talking about reporting the results in '91?
- 18 Q. Yes.
- 19 A. Give me your ECAC thing again. I didn't
- 20 follow that.
- 21 Q. Why don't we do this. Since you don't have
- 22 a copy of it, maybe at the break you could review it?
- 23 A. I would be glad to.

- JUDGE HAENLE: You have a copy in front of
- you that you would be able to share with the witness

- 1 during the break?
- 2 MR. VAN NOSTRAND: Yes.
- 3 BY MR. TROTTER:
- 4 Q. At the bottom of Page 14 you say under
- 5 decoupling there are only two ways Puget can meet
- 6 higher earnings per share targets, and the first is
- 7 reduce levels of service, and the second is to control
- 8 costs. Is that right?
- 9 A. Yes.
- 10 O. Wouldn't it be true that if the number of
- 11 shares outstanding were to increase or decrease, all
- 12 else equal, earnings per share would decrease or
- 13 increase correspondingly?
- 14 A. Yes, that's true. It wouldn't affect total
- 15 earnings, but it would affect them calculated on a
- 16 per-share basis.
- 17 Q. That's what you're referring to here on Line
- 18 2 of Page 15, earnings per share?
- 19 A. Let me get to the page first.
- You're on Page 15, the top?
- 21 O. Yes. Lines 1 and 2.
- 22 A. (Reading.) What I'm referring to here is
- 23 how we could affect earnings per share targets. And I

- 24 guess I still believe that testimony is valid. The
- 25 earnings per share are affected by the number of

- 1 shares, but managing an earnings per share target by
- 2 issuing or taking away shares or something like that
- 3 isn't really, you know, a way to target earnings per
- 4 share.
- 5 The issuance of stock is done to, you know,
- 6 maintain certain capital structure, but it's not a way
- 7 that almost twenty years I have been with the Company
- 8 you ever sit there and try to hit earnings per share
- 9 targets by changing the number of shares.
- 10 Q. If the Company were to add items to rate
- 11 base and was able to earn a return on those, would that
- 12 have an effect of increasing revenues and ultimately
- 13 earnings and earnings per share, all else equal?
- 14 A. Well, this doesn't assume there is a general
- 15 rate case happening in the middle of this. So, to the
- 16 extent that you have a rate case, clearly the results
- 17 of that case, which the Company has some influence
- 18 over, there are a lot of things in the results of that
- 19 case, disallowing expenditures, other things.
- 20 Q. I'm talking about a rate base addition
- 21 during a year when we don't have a rate case. If that
- 22 starts generating revenues, won't that --
- 23 A. I guess if the rate base addition --

- 24 remember, when you're adding something to rate base,
- 25 you're then -- the base from which you compute will

- 1 change.
- 2 For instance, let's use conservation as an
- 3 example. All right? We are booking allowance for
- 4 funds used to conserve energy for conservation during
- 5 the time before we ask for recovery of those
- 6 expenditures, to use that as an example.
- 7 In theory, that amount is keeping there from
- 8 being any earnings attrition associated with the
- 9 conservation expenditure. When you bring it into rate
- 10 base, all you're doing at that point is changing that
- 11 return, in effect, to a cash return.
- 12 So, there is a case where I don't
- 13 necessarily think the addition to rate base
- 14 automatically produces a change in earnings. It
- 15 depends on what was happening before you put it into
- 16 rate base, Mr. Trotter.
- 17 Q. Let's talk about bringing on line a new
- 18 small hydro project. And to the extent that that
- 19 project is able to generate additional revenues, could
- 20 that have the effect of increasing earnings and
- 21 ultimately earnings per share?
- 22 A. Again, with that illustration, it would
- 23 depend on what had happened -- in other words, if you

- 24 were accumulating AFUDC in that example, prior to -- it
- 25 depends on the -- that's a timing question. Yes, there
 WITNESS: RICHARD R. SONSTELIE Cross by Trotter 4037
 - 1 is a scenario you could create where you had already
 - 2 brought it into service. You had stopped any AFUDC and
- 3 had, therefore, a shortfall for awhile until you could
- 4 get it into rate base.
- 5 There would be an example where your point
- 6 would be true where, say, you had regulatory lag
- 7 because you brought it into service. You weren't able
- 8 to get it into rate base. You had stopped AFUDC. And,
- 9 therefore, in that example you would be right, Mr.
- 10 Trotter.
- 11 You would then get an improvement in the
- 12 earnings relative to that period when you weren't
- 13 accumulating AFUDC or anything.
- 14 Q. Your point on Page 14 of your testimony,
- 15 Line 21, is that under decoupling you can't increase
- 16 earnings by increasing demand for electricity?
- 17 A. Yes.
- 18 Q. Let's turn to incentive compensation. And
- 19 on Page 17 you indicate that performance based pay is
- 20 common in the utility industry. Over seventy percent
- 21 of electric utilities nationwide have such programs.
- Do you see that?
- 23 A. Yes.

- Q. The Company has not determined the
- 25 regulatory treatment of these programs industry-wide,

- 1 has it?
- 2 A. No. I have asked that question. We haven't
- 3 -- there doesn't seem to be -- at least we haven't
- 4 found a source. I know there is a mixed bag. I know
- 5 enough to know that there is a variation in that
- 6 treatment, Mr. Trotter.
- 7 But I have asked a number of times, you
- 8 know, is there some definitive study that indicates how
- 9 this is treated? I have not been able to find any.
- 10 O. You also assert that the officers and
- 11 directors, which I believe is what you mean by
- 12 executive compensation, are not above market.
- Do you see that?
- 14 A. Yes, I do see it.
- 15 Q. And the market level was determined by the
- 16 Company in two ways, and you may want to refer to your
- 17 response to Data Request 2537, Supplemental.
- 18 For the officers, the company relies on an
- 19 EEI, Edison Electric Institute, executive compensation
- 20 survey where the average of all companies with revenues
- 21 between \$660 million and \$2 billion is defined as the
- 22 market; is that right?
- 23 A. Yes.

- Q. And for directors, the market level is
- 25 defined using the EEI report, a special report from

- 1 Towers Perrin and some non-utility sources which used
- 2 regression analyses and averaging; is that right?
- 3 A. Yes. What I'm pointing out here, Mr.
- 4 Trotter, your characterization of what these are, these
- 5 are not the only ways the Company looks at the
- 6 competitiveness of its compensation. These are the
- 7 basis for what we tried to put together here in this
- 8 exhibit.
- 9 But, you know, in the time I have been with
- 10 the Company, there are salary surveys that are done
- 11 just constantly. And I know the Company participates
- 12 in a number of those.
- 13 Q. We can put this data request in the record.
- 14 But have I accurately --
- 15 A. You have accurately described the basis for
- 16 that data request, that's right.
- 17 Q. Please also provide the source for
- 18 determination of this market rate base salary.
- 19 A. That is the source for this determination in
- 20 this exhibit. That's correct.
- 21 Q. Am I correct the Company cannot provide a
- 22 copy of the surveys and the special report from Towers
- 23 Perrin and the regression analyses under even

- 24 confidentiality order because of the highly sensitive
- 25 nature of these documents?

- 1 A. I guess I can't generalize on that. I know
- 2 from Mr. Gates, who I believe -- who has been working
- 3 with the Staff, that a number of these surveys we
- 4 participate in, we in effect sign off that we can't
- 5 share copies with anybody.
- They are definitely available at our offices
- 7 for review, and I believe that review has been going
- 8 on.
- 9 I think, you know, it may vary from survey
- 10 to survey. Some of these things are just sent out in
- 11 the mail.
- 12 Q. Would you just accept subject to check that
- 13 the surveys that we have itemized in our discussions
- 14 here by name were ones that could not be provided on
- 15 the record?
- 16 A. Yes, I would accept that.
- 17 MR. TROTTER: I would move the admission of
- 18 Exhibit 881, your Honor.
- 19 JUDGE HAENLE: Any objection, Mr. Marshall?
- MR. MARSHALL: No objection.
- JUDGE HAENLE: Mr. Adams?
- MR. ADAMS: No.
- JUDGE HAENLE: Mr. Furuta?

- MR. FURUTA: No.
- JUDGE HAENLE: Mr. Trinchero?

- 1 MR. TRINCHERO: No.
- JUDGE HAENLE: Exhibit 881 will be entered
- 3 into the record.
- 4 (Received Exhibit 881)
- 5 MR. TROTTER: Nothing further.
- JUDGE HAENLE: Why don't we take our morning
- 7 recess at this time. Let's take fifteen minutes, which
- 8 gets us back just a few minutes before five minutes to.
- 9 (Recess.)
- 10 JUDGE HAENLE: Let's be back on the record
- 11 after a morning recess.
- 12 It's my understanding that during the break
- 13 the witness had the chance to look over the report.
- 14 Did you want to ask your questions, Mr. Trotter?
- 15 BY MR. TROTTER:
- 16 Q. Mr. Sonstelie, did you have a chance to
- 17 review the annual report?
- 18 A. I did review the area you were referring to
- 19 in any event, Mr. Trotter.
- Q. All right.
- 21 A. Referring specifically to a paragraph that
- 22 talks about, you know, reference to the ECAC, ECAC and
- 23 sales to other utilities ultimately did not affect net

- 24 income.
- What that refers to is, when we're

- 1 describing '91, you describe it in reference to other
- 2 years. You can see that the table on the next page
- 3 actually shows three years, '89, '90, and '91.
- 4 It was a reminder to the reader that under
- 5 the ECAC sales to other utilities didn't impact the
- 6 bottom line at all. Of course, in '89 and all the way
- 7 through '82, going back in time, there was an ECAC in
- 8 effect.
- 9 So, you really have '90 and '91 both
- 10 represented here. '90 had no ECAC at all or any kind
- 11 of adjustor.
- 12 '91 had PRAM decoupling only in effect for
- 13 one quarter. So, the point of that discussion -- and I
- 14 think it is a little confusing to read -- is that in
- 15 '90 and '91 you were able to keep the sales to other
- 16 utilities, which in '89 and you notice it does refer to
- 17 the '82 general case, in all those other years, that
- 18 would not have had an impact on the bottom line.
- 19 That's what that's trying to say. And it
- 20 did have an impact in '90 and '91.
- 21 Q. You did agree that the paragraph just above
- 22 that states that the revenues from PRAM and continuing
- 23 load growth contributed to higher revenues in '91?

- 24 A. Yes, that's correct. The fourth quarter of
- 25 '91, you know, there were PRAM revenues in that fourth
 WITNESS: RICHARD R. SONSTELIE Cross by Trotter 4043
 - 1 quarter. Of course, it wouldn't be true in the first
- 2 three.
- 3 Q. There is no direct statement under the
- 4 section that talks about favorable hydro affecting
- 5 revenues, does it? Except maybe by reference to the
- 6 ECAC?
- 7 A. I think it is a little bit more by
- 8 inference. And also, you know, if -- the problem is
- 9 you have got to look -- it's tough when you're looking
- 10 at any given paragraph in isolation from the others.
- 11 For instance, if you look at the first page,
- 12 you know, just inside the front cover, you see that
- 13 total operating revenues in '91 were up over '90 and
- 14 that total energy usage per customer was up, which is
- 15 really indicating despite that reference that you
- 16 indicated to a cold December of 1990 that had a
- 17 favorable impact on '90, in fact, the average usage was
- 18 higher in '91, even on a per-customer basis, than it
- 19 was in '90.
- 20 So, there are a lot of different factors
- 21 going on between the two years.
- MR. TROTTER: Thank you.
- JUDGE HAENLE: All right. Have you

- 24 questions, Mr. Trinchero?
- 25 MR. TRINCHERO: If I might have one moment.

- 1 I may not have any questions due to counsel's very
- 2 comprehensive questioning.
- 3 Yes, I do have just a few questions.

4

- 5 CROSS-EXAMINATION
- 6 BY MR. TRINCHERO:
- 7 Q. Good morning, Mr. Sonstelie.
- 8 A. Good morning, Mr. Trinchero.
- 9 Q. On Page 6 of your testimony, beginning with
- 10 the question at Line 4, you discuss Mr. Lauckhart's
- 11 proposal for a hydro adjuster. You state that it would
- 12 be appropriate to discuss and evaluate that proposal in
- 13 a collaborative setting.
- 14 Is it the Company's position that that hydro
- 15 adjuster is being proposed in this case or not?
- 16 A. No, it isn't. I think it would be rather
- 17 hypocritcal of us to say, you know, here is a new hydro
- 18 adjuster you ought to adopt when we're saying that
- 19 adjustments like that to the structure of PRAM
- 20 decoupling are the sorts of things that ought to be
- 21 taken up in a collaborative -- I think the point Mr.
- 22 Lauckhart is trying to do there is to say, you know,
- 23 you could come up with a hydro adjuster that limits the

- 24 amount of adjustment, which, you know, I think is a
- 25 genuine concern of all the parties in this case, the

- 1 amount of the adjustment.
- 2 As I tried to indicate, I think it's very
- 3 rare given the water years, but it has been a big
- 4 adjustment.
- 5 I think what Mr. Lauckhart is saying is, for
- 6 instance, you could limit that. Here is a way you
- 7 could do that. But it is our position that adopting
- 8 that change or other changes to that adjuster which
- 9 might be appropriate would best be done through a
- 10 collaborative process, not through us proposing it
- 11 here.
- 12 So, it's illustrative, Mr. Trinchero, I
- 13 guess would be what I would say.
- 14 Q. Would it be accurate to state that the
- 15 Company is proposing that the Commission in its order
- 16 in this case order some sort of collaborative process
- 17 to explore these issues?
- 18 A. Two parts of the answer. I think the answer
- 19 is basically yes, but there are two aspects to it:
- 20 First, I believe the Commission should in
- 21 this order send a message to all of the parties about
- 22 continuing to try to work in a collaborative manner on
- 23 the complex issues we're facing.

- Not to sound too critical on this, but I do
- 25 think there have been mixed signals in the past

- 1 relative to the Commission's filings about working on,
- 2 you know, collaboratively on particularly the details
- 3 of how you work out things.
- 4 So, yes, I think that would be very valuable
- 5 if the Commission sent that message.
- A second aspect of it that's more specific
- 7 to the issues in this case: I think to the extent that
- 8 the Commission were interested in exploring
- 9 alternatives to, for instance, alternatives to the
- 10 current hydro adjuster or, if they said we would like
- 11 the issue of the base/resource cost allocation further
- 12 explored, it is my recommendation and the Company's
- 13 recommendation that the Commission again would say, you
- 14 know, we want ideas from the parties on a collaborative
- 15 basis, maybe set a deadline for when some ideas should
- 16 be brought back to them.
- I think that is the best way to work on
- 18 those kinds of issues. After all, it is the
- 19 Commission's challenge in May of 1991 in their notice
- 20 of Rider I where they challenged the parties in this
- 21 state to come up with new ideas that have produced what
- 22 I think are outstanding regulatory changes in this
- 23 state and have put this state, I think, in a real

- 24 leadership position in terms of regulation that's
- 25 really in the public interest.

- 1 So, I do believe that kind of Commission
- 2 challenge produces good ideas, and I would urge the
- 3 Commission to do that.
- Q. On the bottom of Page 9 and continuing on to
- 5 the top of Page 10, you discuss the return on equity
- 6 that the Company should be allowed.
- 7 Would you generally agree with the statement
- 8 that the Commission's goal in setting return on equity
- 9 should be to allow the Company an opportunity to earn a
- 10 fair return on its investment?
- 11 A. Yes.
- 12 Q. Turning to Exhibit 879, on Page 2, the third
- 13 full paragraph, starting, "First, we will see continued
- 14 growth in our service territory" --
- 15 A. Yes?
- 16 Q. -- is that both growth in customers, number
- 17 of customers, and growth in kilowatt hours?
- 18 A. Yes, it's both.
- 19 MR. TRINCHERO: Thank you, Mr. Sonstelie.
- 20 That's all.
- JUDGE HAENLE: Have you questions, Mr.
- 22 Furuta?
- MR. FURUTA: No, your Honor.

- JUDGE HAENLE: Mr. Adams?
- MR. ADAMS: Yes, a few.

1

- 2 CROSS-EXAMINATION
- 3 BY MR. ADAMS:
- 4 Q. Good morning, Mr. Sonstelie.
- 5 A. Good morning, Mr. Adams.
- 6 Q. Would you turn to Page 8 of your testimony.
- 7 Line 24 is the sentence that starts at the bottom of
- 8 the page where you say, "They were acquired under the
- 9 competitive bidding framework."
- 10 Do you see that?
- 11 A. Yes, I do.
- 12 Q. Just as a clarification question: Is it not
- 13 true that only one of the new resources in this case,
- 14 that being the ENCOGEN contract, is the result of a
- 15 competitive bidding process?
- 16 A. No, I don't think that's true. I think only
- one was awarded directly out of the competitive bid.
- 18 My point I'm trying to make here is I believe the
- 19 competitive bidding process that this Commission
- 20 established pays off in ways beyond just the bids
- 21 awarded directly out of that bidding process.
- 22 Mostly, I think it creates a much greater
- 23 validation of avoided costs and administratively

- 24 determine to avoid the costs. Mr. Lauckhart testifies
- 25 to that in his testimony.

- 1 That has value in helping the Company
- 2 evaluate other proposals. And I think it's wise, for
- 3 instance, that this Commission has set up competitive
- 4 bidding in this state.
- In a way, it becomes one of the options the
- 6 Company can look to. Although we are required to
- 7 competitively bid every two years I believe is the
- 8 requirement, we are not required to take resources
- 9 under that bid.
- I think that's a good way to do it. Also,
- 11 the Commission has left a significant amount of
- 12 flexibility in terms of how we evaluate if you will the
- 13 goodness of the bids. This didn't happen in other
- 14 states. There were bad situations created early in the
- 15 framework of competitive bidding.
- 16 That framework itself very much has
- 17 influenced the resources we're talking about,
- 18 supply-side resources we're talking about in this case.
- 19 Q. This was not a challenge to the bidding
- 20 process. That was not implicit in my question.
- 21 Is it correct, though, that ENCOGEN was the
- 22 only one that flowed directly out of the bid process as
- 23 opposed to the subsequent negotiations that might have

- 24 gone on in other cases?
- 25 A. Understanding my differentiations between
 WITNESS: RICHARD R. SONSTELIE Cross by Adams 4050
 - 1 coming out of the process, yes, it is the only one that
 - was a direct competitive bid awarded in that 1989
- 3 bidding.
- 4 But the others, to my mind, you know, with
- 5 the distinction, came out of the process, but not
- 6 directly from that bid.
- 7 Q. Continuing over to Page 9, if you would,
- 8 Lines 2 and 3, you talk about extensive briefing to
- 9 the Commission Staff concerning particular projects you
- 10 have been referencing in that paragraph.
- 11 How does this process provide detailed
- 12 information to other parties other than the Staff?
- 13 A. I don't know who, if anybody, sat in on any
- 14 of those briefings, Mr. Adams. I wasn't in on
- 15 presenting any of them, I must say. And I don't know,
- 16 you know, who all was involved in that.
- I do know that we have had a lot of the
- 18 parties, you know, involved and getting copies of our
- 19 bid evaluations and a lot of other pieces. And I can't
- 20 know to what extent public counsel got any of those,
- 21 obviously, Mr. Adams. I'm not sure.
- I guess I would ask you to ask the question
- 23 of Mr. Lauckhart. He specifically knows. He was in

- 24 charge of making sure that we got input.
- Q. Okay. Going back to Page 7 of your

 WITNESS: RICHARD R. SONSTELIE Cross by Adams 4051
 - 1 testimony, approximately Line 12, I believe the
- 2 relative risks and benefits of decoupling should be
- 3 clarified.
- 4 Do you see that?
- 5 A. Yes, I do.
- 6 Q. Public counsel asked you through Data
- 7 Request No. 3530 a question specifically related to
- 8 that part of your testimony. And that response was
- 9 responded to by Mr. Weaver, who indicated the question
- 10 was not proper discovery and we should ask it on cross.
- 11 Do you have that particular response?
- 12 A. No, I don't.
- 13 Q. Let me ask you, then, the question directly:
- 14 If Utility A -- this is a hypothetical -- if Utility A
- 15 has a rate mechanism in place which automatically
- 16 without a rate proceeding allows it to smooth out
- 17 revenues and net income fluctuations due to weather
- 18 conditions as well as fuel fluctuations while Utility B
- 19 does not have that and operates without rate of return
- 20 without a fuel adjustment clause, which of those two
- 21 utilities has more investment equity risk, Utility A
- 22 or Utility B?
- 23 A. Some assumptions you didn't give me are

- 24 making it hard to respond to. I don't know what kind
- of environment Utility A and B are operating in. Are
 WITNESS: RICHARD R. SONSTELIE Cross by Adams 4052
 - 1 they in identically the same environment with the same
- 2 resource choices?
- 3 Q. Everything else is equal.
- 4 A. Everything else is the same except that?
- 5 Q. Yes.
- 6 A. In the first place, I guess I would quarrel
- 7 with the definition of traditional ratemaking as not
- 8 having an ECAC or some sort of adjustment clause.
- 9 Q. Let's just assume it isn't there.
- 10 A. So, we won't call it traditional. If there
- 11 is ratemaking without any adjustment clause, nothing
- 12 but general rate cases and no ability to adjust for
- 13 those changes, then I would certainly say that the
- 14 utility that has some sort of adjustment, you know,
- 15 between general cases, adjustment clause and some sort
- of ability to true up for situations over which it has
- 17 little or no control would have a less risky situation.
- 18 Q. Under that hypothetical, A would be the less
- 19 risky of the two?
- 20 A. Yes.
- 21 Q. Finally, I wanted to ask you a very general
- 22 question because I want to make sure I understand what
- 23 the Company's overall proposal is in this case:

- 24 Could you state exactly what is the revenue
- 25 requirement that Puget is seeking through both the

- general rate case here and the PRAM 3, which has now
- 2 been filed?
- 3 Obviously we have not had hearings on that.
- 4 Could you indicate what the total amounts are and the
- 5 amounts for each year? I want to make sure I
- 6 understand what you're requesting.
- 7 A. Let me give it to you as best I know it and
- 8 request that if you really want to get the official
- 9 Company number thing, you also do it with Mr. Story who
- 10 knows the numbers a lot better than I do.
- I just want to keep out of trouble with Mr.
- 12 Story in this thing.
- 13 Q. All right.
- 14 A. Our modified rebuttal filing, the total
- 15 dollar amount -- remember, we have tried to indicate to
- 16 the Commission the total dollar amount in addition to
- 17 then saying, however, we request that you do that
- 18 through a rate moderation plan.
- 19 Let me start with the total dollar amount,
- 20 okay?
- 21 Q. Okay.
- 22 A. Recognizing that that's not what we're
- 23 asking for this October.

- I believe the rebuttal filing number was
- 25 \$104.8 million. But Mr. Knutsen in his testimony that

- 1 is filed indicated that we were still looking at some
- 2 additional adjustments that we felt could reduce the
- 3 request.
- 4 Remember this cost reduction examination is
- 5 an ongoing thing at the Company as you're well aware.
- 6 And in response to an update of Data Request 1085, Mr.
- 7 Adams, on the I believe it's the 16th of this month --
- 8 so, just in the last few days -- we have provided
- 9 additional adjustments downward due to, again, savings
- 10 we have identified under our cost reduction program
- 11 that would bring the total updated filing number down
- 12 to about call it \$96.97 million. So, there is an
- 13 additional --
- 14 What does that come up with? About \$8
- 15 million?
- 16 Q. Okay.
- 17 A. Identified and, again, the specific sources
- 18 of those, the biggest of which is a reduction in some
- 19 -- and some improvements that we believe we can make in
- 20 the efficiency of our maintenance programs.
- 21 That's the biggest single number in there.
- 22 That detail is in 1085 which I believe had Mr.
- 23 Knutsen's name on it.

- Q. So, that would be basically what the request
- 25 is currently?

- 1 A. And in that request, of course, we have said
- 2 that we would like to recommend to the Commission that
- 3 our preferred alternative is to have a rate moderation
- 4 plan that subtracts from that number, if you will, \$48
- 5 million and spreads that recovery over the next three
- 6 years.
- 7 Don't worry, Mr. Adams, I didn't bring my
- 8 famous chart with me this time.
- 9 Q. I was waiting for it.
- 10 A. But envision the chart and the way we were
- 11 doing that.
- 12 So, that \$48 million, if you will, subtracts
- 13 from the number I just presented to you here. And that
- 14 difference is what we're requesting as of October 1,
- 15 1993.
- 16 Q. So, the amount that you had sought deferral
- 17 of on your direct case you're saying you're still
- 18 seeking deferral of that amount. So, you're
- 19 subtracting \$48 million from a lower amount?
- 20 A. So far as I know, subject to perhaps some
- 21 accounting adjustment Mr. Story could talk about that
- 22 has to do with some changed assumption there, basically
- 23 the moderation part, the deferral part, is unchanged.

- 24 What we have been looking at is the other numbers.
- Q. Then I mean if I just take that number, then
 WITNESS: RICHARD R. SONSTELIE Cross by Adams 4056
 - 1 approximately \$48 million, \$49 million is what you're
- 2 seeking under your rate moderation plan in this year,
- 3 if you will?
- 4 A. Correct.
- 5 Q. And then we add to that, is that correct,
- 6 half of the \$76-plus million?
- 7 A. We have asked that the PRAM 3 number,
- 8 basically following sort of the approach taken by the
- 9 Commission in their final order last fall, that that be
- 10 split basically into two equal parts.
- 11 Again, knowing that it's the first in/first
- 12 out, all the right way to do it sort of things that Mr.
- 13 Story always cautions me on. But that would be \$38
- 14 million, yes.
- 15 Q. Again, I'm not trying to tie you to the
- 16 exact number. But approximately \$49 million due to the
- 17 general rate case and approximately \$38 million for
- 18 PRAM 3 is what you're seeking to be effective on
- 19 October 1; is that correct?
- 20 A. That's correct.
- 21 MR. ADAMS: Thank you very much.
- 22 JUDGE HAENLE: Commissioners, have you
- 23 questions?

| 24 | CHAIRMAN NELSON: Yes. | |
|----|--|------|
| 25 | | |
| | RICHARD R. SONSTELIE - Examination by Nelson | 4057 |
| 1 | | |
| 2 | EXAMINATION | |
| 3 | BY CHAIRMAN NELSON: | |
| 4 | Q. Good morning, Mr. Sonstelie. | |
| 5 | A. Good morning, Chairman Nelson. | |
| 6 | Q. A few specific questions and then maybe a | |
| 7 | more global one: | |
| 8 | In your exhibit responding to my bench | |
| 9 | request, at Page 2 you mention competition in the | |
| 10 | business and specifically mentioned public power | |
| 11 | entities. | |
| 12 | I was struck there wasn't any mention of | |
| 13 | natural gas. Do you view the natural gas local | |
| 14 | distribution company, Washington Natural Gas, as a | |
| 15 | competitor? Or what is the significance of that | |
| 16 | omission? | |
| 17 | A. That's a good question. I didn't mention | |
| 18 | them here because I think in the time period we're | |
| 19 | talking about here certainly other fuels are | |
| 20 | competitive from the standpoint of people making | |
| 21 | choices. | |
| 22 | So, the classic definition of competitor, | |

23 they are certainly a competitor. I guess that begs the

- 24 question, you know, is that a good competitor or a bad
- 25 competitor? Does it scare us or encourage us?

RICHARD R. SONSTELIE - Examination by Nelson 4058

- 1 And I think to a great extent right now, if
- 2 it were not for the fact that so many of the current
- 3 homes being built are going with natural gas heating,
- 4 our customers and our shareholders would be worse off
- 5 than they are right now.
- 6 So, you know, there are competitors that
- 7 threaten the business. In this case, many aspects of
- 8 what is now happening with natural gas as a heating
- 9 fuel is in my opinion -- it is certainly competition.
- 10 It is certainly something that customers can choose.
- 11 They certainly still have the option for
- 12 electric heat. I believe the very fact that they are
- 13 in significant percentages, and Mr. Swofford knows the
- 14 latest, but it was up in the ninety percent vicinity as
- 15 I remember the last time I looked at it, where natural
- 16 gas is available single family homes are going with
- 17 natural gas for heating. And I believe in most cases,
- 18 and I think we have made this clear -- they are not
- 19 making a bad economic choice currently in doing that.
- Yes, it is a competitor. And, again, I'm
- 21 sort of speaking of the threats and opportunities
- 22 thing. I think that's one that right now may be more
- 23 of an opportunity for our customers and shareholders

- 24 than it is a threat.
- 25 That may, incidentally, not be true forever.

RICHARD R. SONSTELIE - Examination by Nelson 4059

- 1 It's not one I will say and, therefore, forevermore, I
- 2 do believe right now that is a plus.
- 3 Q. We're fortunate, perhaps, in having both
- 4 Puget and Washington Natural Gas before us for rate
- 5 cases this spring and summer. It's interesting to get
- 6 a flavor -- I said "perhaps." The court reporter should
- 7 put ironic quotes around that -- in having both
- 8 managements before us this spring and summer just to
- 9 sort of compare and contrast.
- 10 And the flavor I get from both companies is
- 11 that the growth of the Puget Sound region has been a
- 12 short-term demand that is very demanding for the
- 13 managements of both companies.
- Would you agree with that?
- 15 A. I certainly agree with that. It's not only
- 16 influenced us from the standpoint, you know -- my
- 17 comparison to the gas company had to do with the issue
- 18 of the resource choices that, you know, the fuel choice
- 19 that customers are making.
- 20 The fact that many of them are making the
- 21 natural gas choice is imposing some burdens on the gas
- 22 company and is, frankly, relieving some degree of the
- 23 burden on us, which again I think is both a customer

- 24 and shareholder benefit in our case.
- 25 But there is another aspect of growth that I

 RICHARD R. SONSTELIE Examination by Nelson 4060
 - 1 talk about, that Mr. Knutsen talks about, and it's
 - 2 challenging us in the whole area of general cost
- 3 control. And that is that managing a growth
- 4 environment while trying to control -- I'm not just
- 5 talking about the resource costs now, but the other
- 6 aspects of costs, is a very significant challenge.
- 7 And, you know, I mean, one we ought to appropriately be
- 8 given.
- 9 I'm not complaining about the challenge.
- 10 It's part of sort of the fun of coming to work, but
- 11 it's a real challenge when you have got the continuance
- 12 of growth because you're talking about things that do
- 13 cause upward cost pressures. And you just can't sit
- 14 there -- I hope this Company and I believe this Company
- 15 has rejected any mentality that may have been part of
- 16 this electric business in the past that we are somehow
- 17 cost pass-through businesses.
- I believe any utilities that think of
- 19 themselves that way are rapidly in the process of
- 20 putting themselves out of business. And, you know, I
- 21 believe Puget Power cannot think that way. I believe
- 22 Puget does not think that way. But there are remnants
- 23 of that thinking, probably still in high company,

- 24 Chairman Nelson, and there are aspects of that thinking
- 25 in many parts of this industry.

RICHARD R. SONSTELIE - Examination by Nelson 4061

- 2 which I hope will be headed off. I think retail
- 3 wheeling would be a terrible imposition on our
- 4 customers.
- 5 However, the very threat of that kind of
- 6 competition has one advantage: It certainly creates a
- 7 much, I think, greater sensitivity of utility
- 8 managements to the nature of their costs and to
- 9 controlling those costs.
- 10 And that combination of the pressure that
- 11 the regulatory commission and the Staff and others
- 12 appropriately put on us and the ones imposed by
- 13 competition is a pretty strong set of incentives.
- 14 JUDGE HAENLE: And I think I'm going to ask
- 15 you a question a little bit later about how we start
- 16 evaluating the various experiments that the Commission
- 17 has established in the last few years. But it seems to
- 18 me that just the very demographic and geographical
- 19 facts of where Puget and Washington Natural Gas are
- 20 located make them very unique and very hard to compare
- 21 to their sister utilities in other parts of even
- 22 Washington state.
- 23 THE WITNESS: I think that's true. Could I

- 24 give you one example of that?
- I mentioned in my discussion of the risks

- 1 around decoupling the question of if it were so
- 2 wonderful why aren't other people jumping at it sort of
- 3 question.
- 4 But I want to explore another aspect of
- 5 that, not the risk aspect. I can remember -- and I
- 6 think it was Commissioner Casad, asking me a question
- 7 back in '91, when we were looking at regulatory changes
- 8 in the state, about whether Puget would have as much of
- 9 an interest in decoupling if, in fact, we didn't have
- 10 growth in customers, if there were no basis at all for
- 11 us growing earnings and revenues, if we were facing a
- 12 stable customer base and the only way we could grow was
- 13 by virtue of stimulating usage per customer.
- 14 You know, I can't put myself in that
- 15 situation because in the time I have been with the
- 16 Company we have always had a fair amount of customer
- 17 growth.
- 18 But the answer to the question is probably
- 19 in that utility situation, given that CEO's
- 20 responsibility to his or her shareholders, you would
- 21 not be enthusiastic about giving up the opportunity to
- 22 market and by marketing increase revenues and,
- 23 therefore, ultimately grow earnings.

- So, yes, I mean, you know, we are different.
- 25 We and the gas company from that standpoint, have seen

- 1 continuing growth. While you have just presented the
- 2 challenges, I guess I just presented the opportunity
- 3 side of that growth.
- 4 Yes, it's different.
- 5 BY CHAIRMAN NELSON:
- 6 Q. There would be other utilities in other
- 7 parts of the country that envy your growth rates.
- 8 A. That's true. And also there are some of
- 9 them that are worried about whether or not they should
- 10 really stay in the electric utility business and
- 11 whether that is, in fact, a dying business ultimately.
- 12 I think you have seen from my attempt to
- 13 respond to your challenge on a vision statement that we
- 14 see our business continuing to be the electric utility
- 15 business. We think the challenges, financial
- 16 challenges, of serving that growth, even with the gas
- 17 company's help, are very significant challenges.
- 18 Mr. Weaver would tell you as we look forward
- 19 we're looking at only about seventy percent internal
- 20 cash generation. We're going to continue to be in that
- 21 area. That's a significant and appropriate challenge
- 22 to this management.
- 23 That tells us we had better stick to what

- 24 we're doing here and not look for other things.
- Q. You have anticipated my next question. I

 RICHARD R. SONSTELIE Examination by Nelson 4064
 - 1 saw no diversification plans in any of this. Is that
- 2 correct?
- 3 A. That's right. A couple of reasons: Number
- 4 one, the one I just cited. We have a significant
- 5 challenge in meeting the continuing growth; financial
- 6 challenge, management challenge, and other things.
- 7 Frankly, one of the reasons I would urge you
- 8 to issue suggestions or commands to all of us to
- 9 continue and perhaps push further in working together
- 10 in meeting these is because we have a lot in common
- 11 with a lot of people in this room.
- 12 Another reason is, even if we had the excess
- 13 cash, the track record of the electric utility industry
- 14 in diversification is just above abominable and perhaps
- 15 between miserable and abominable.
- 16 I have seen a statistic that say that fewer
- 17 than a quarter of the electric utilities with
- 18 significant diversification have ever earned their
- 19 allowed utility return on that diversification.
- 20 Well, you know, if you're in a business
- 21 that's outside your core business that you obviously
- 22 don't have as much expertise in, I would think if you
- 23 were to embark on that business since you know it's

- 24 probably a higher risk because you haven't tried it
- 25 before, you would want at least a good shot on a higher
 RICHARD R. SONSTELIE Examination by Nelson 4065
- 1 return than your utility return.
- That hasn't been happening. And I don't
- 3 have any reason despite my pride in the Puget people
- 4 that are over here to my left to think that we have
- 5 discovered some magic formula that says we'll be a lot
- 6 better at that than a lot of them have been.
- 7 Those opportunities may present themselves
- 8 in the future. Something may come to us that seems
- 9 like such a great opportunity. But it would be quite a
- 10 change to do that.
- 11 Q. Turning then to another question: Page 17
- 12 of your testimony discusses the performance-based pay
- 13 program rebuttal to the Staff's recommendation.
- I just wanted to know how you knew that over
- 15 seventy percent of electric utilities nationally have
- 16 an annual performance base pay as part of their
- 17 executive compensation program.
- 18 A. We have the EEI executive compensation
- 19 survey, which I believe is one of the ones that Mr.
- 20 Trotter was referring to that the Staff has been able
- 21 to see that basically talks about companies of various
- 22 sizes in the industry.
- For instance, there is a category of \$600

- 24 million to \$1 billion -- that is total revenues for the
- 25 company -- the next category of \$1 billion to \$2

- 1 billion.
- 2 We clearly are barely out of the one
- 3 category into the next higher category. And 78 percent
- 4 of those smaller companies and 95 percent of the larger
- 5 companies have programs like that.
- 6 That's a big change over as recently as six
- 7 or seven years ago. I can remember in the late I think
- 8 it was probably '87 or '88 that that number was in the
- 9 thirties as opposed to seventies.
- 10 This has been I think the direction that
- 11 frankly the Boards of Directors have demanded that
- 12 their utilities moved rather than having it all be, if
- 13 you will, guaranteed compensation. And I personally
- 14 think it's very healthy.
- 15 Q. Thank you. So that the EEI survey is the
- 16 source of the seventy percent figure?
- 17 A. Yes, it is.
- 18 Q. Have you extended this to your bargaining
- 19 unit employees?
- 20 A. Well, they participate -- our philosophy has
- 21 been that every Puget employee should have a degree of
- 22 opportunity to, if you will, share -- to have their
- 23 performance -- their personal performance and the

- 24 performance of their unit and their company affect
- 25 their compensation.

- 1 The what do you do it for for bargaining
- 2 unit employees because you have to pay them what the
- 3 contract says is the Energy Plus Program and the Ideas
- 4 Plus program. So, those have been the two ways that
- 5 the bargaining unit employees have participated in
- 6 this.
- 7 And we have felt very strongly that we don't
- 8 want to have a system where, you know, where everybody
- 9 can't participate to some degree or another.
- 10 The percent of compensation at risk
- 11 opportunity for bargaining unit employees is certainly
- 12 not the percent that it is for executive. And
- 13 appropriately so. I do not believe they ought to have
- 14 a tremendous amount of compensation at risk. But they
- 15 do have plans that they participate in.
- 16 We have done one other thing with those: We
- 17 have set the threshold for whether those plans fund --
- 18 we have set the threshold such that the threshold for
- 19 the executive plan is a higher threshold than for the
- 20 Energy Plus plan.
- I don't want to see a situation where the
- 22 one threshold is met, the one for executives is met and
- 23 the other one is not.

- You could have a situation where the
- 25 threshold for Energy Plus is met. That is, that you

- 1 had sufficient earnings to do it, but you didn't make
- 2 your objectives, in which case it wouldn't, even though
- 3 the threshold is met.
- 4 But at least the opportunity is there for
- 5 the senior management. It is also there for everybody
- 6 else in the company. And that's appropriate.
- 7 Q. Thank you.
- 8 Your testimony begins to refer to how we
- 9 evaluate, how the Company not only plans on a least
- 10 cost basis, but how it does on a least cost basis.
- 11 Like you, I have been rather proud of the
- 12 framework we have established here in the state to go
- 13 from least-cost planning to least-cost doing. However,
- 14 we are very much aware that we're a work in progress.
- 15 And the Commissioners since the late '80s
- 16 or early '90s I think have been careful to say that
- 17 we're conducting experiments here. You're the man with
- 18 the scientific background. I'm not. But I do know
- 19 that when one conducts scientific experiments, one has
- 20 to be careful to control the variables. And one also
- 21 learns, I think, in quantum mechanics, that the
- 22 observer can skew the observation.
- I'm beginning to wonder if we'll ever be

- 24 able to evaluate our experiments given that the
- 25 observer -- that's the Commission -- as we have gone

- 1 through time has now made some adjustments to this work
- 2 in progress.
- 3 Mr. Cavanaugh tried to help the Company out
- 4 in his testimony by just saying, "Commission, relax.
- 5 We can measure some things. The Company is doing well.
- 6 And we can benchmark the Company against its
- 7 counterparts in the region or on the West Coast."
- 8 Do you have an opinion to offer to the
- 9 Commissioners on how we can evalute our program so far?
- 10 And I would say that's both a planning role, a
- 11 competitive bidding role, and when we get to this
- 12 evaluation process which we're in right now, which I
- 13 had assumed we would be in every rate case, looking at
- 14 the least-cost doing, what has been acquired, what is
- 15 the result, and maybe we have to have another
- 16 three-year cycle before we can fully evaluate Puget
- 17 compared to its counterparts in our state or even in
- 18 the region or even on the West Coast.
- 19 Do you have an opinion on any of that?
- 20 A. I certainly do. Let me see if I can
- 21 condense the opinion into something that's an
- 22 understandable answer.
- 23 First, I would suggest to the Commissioners,

- 24 if I could do that, in making your decision, I hope I
- 25 -- don't get frustrated by the lack of some absolutely
 RICHARD R. SONSTELIE Examination by Nelson 4070
 - 1 clear criterion for evaluation.
- 2 In other words, don't get frustrated by the
- 3 fact that nobody -- I think any of us in this room and
- 4 certainly nobody in my company -- can walk in and give
- 5 you a statement or a formula or a set of statistics
- 6 that so overwhelmingly prove things -- you know, "Thank
- 7 heaven so and so finally presented that because now we
- 8 know." That's a first.
- 9 It is very subjective. I think we will try
- 10 and maybe we need to do a better job of giving you as
- 11 many comparisons as we can. But I think ultimately it
- 12 is going to be very judgmental and is going to be based
- 13 partly on statistics and partly on your feel of what
- 14 the public interest is and that the degree to which
- 15 the public interest has been met, which needless to say
- 16 is your ultimate test.
- 17 If I could refer to each of the areas you
- 18 mentioned, planning, competitive bidding, evaluation:
- 19 On the planning front, -- actually, on all
- 20 three of those, I think we need to remind ourselves
- 21 that as we entered this process -- and I would talk
- 22 about entering it in the late 1980s as we sat there
- 23 after the last general rate case and the Commission did

- 24 away with the old energy cost adjustment clause but
- 25 simultaneously said we would like to see the parties

- 1 produce some alternative ideas. And by May you had
- 2 issued the notice of inquiry. So, it's that time
- 3 period I'm talking about.
- 4 We were faced with a very significant
- 5 challenge of a region that was going out of a surplus
- 6 situation that had frankly made it relatively easy to
- 7 manage the resource side since the early 1980s. We
- 8 were the only buyer in a buyer's market. And it's a
- 9 pretty darned easy situation. We were able to do a
- 10 combination of some long-term contracts for people's
- 11 surpluses and also sit there and work, if you will, the
- 12 spot market, which was full of surplus, in a way that
- 13 had relatively little upward rate pressure and was, you
- 14 know, a fairly easy environment in which to manage.
- We -- I don't just mean Puget Power -- all
- of us that are working on the issue of serving our
- 17 customers were faced with a situation where this
- 18 company that had been deficit -- I have been with the
- 19 Company nineteen years. It's always been deficit on
- 20 paper, but it was able again to draw on other resources
- 21 -- suddenly that was going to disappear.
- 22 That's not unlike the challenge the Regional
- 23 Power Council is facing right now. They have had ten

- 24 years of life to manage the excess situation. They are
- 25 going to find out with pressure on endangered species,

- 1 et cetera, they are going to go into deficit.
- 2 I think you should evaluate on the basis
- 3 that we, working together, have successfully gotten to
- 4 a situation that in the next couple years we get into
- 5 load/resource balance and we have done that through, I
- 6 think, a very environmentally sensitive as well as cost
- 7 effective set of choices.
- 8 What do I have to prove that? Well, I think
- 9 the observations of a lot of outside parties who have
- 10 been, I think, holding up this state and particularly
- 11 what you're doing relative to this company as examples
- 12 of where regulation should be heading in terms of
- 13 removing disincentives to least-cost planning.
- So, the evaluation of others is important in
- 15 I think a second aspect is we do have some benchmarks
- 16 against which to judge the cost effectiveness of our
- 17 resources.
- 18 They are clearly caught up in determination
- 19 of avoided costs, which are initially administratively
- 20 determined from the standpoint of our best estimate of
- 21 our options, but increasingly in a competitive bid
- 22 world I believe those numbers gain more validity
- 23 because you really are testing it.

- 24 This is a very competitive generation market
- 25 right now. I think that's terrific. We're not

- 1 threatened by it because we have never been much of a
- 2 competitor in that market.
- I think that's really good, and I think it
- 4 gives you more valid tests for what it is Puget has
- 5 done relative to those bids.
- Another aspect of the experiment that I
- 7 would urge you to think about as you make the decision
- 8 in this case: You characterized it when you initially
- 9 launched it as an experiment. And it's had some bumps
- 10 along the way with, you know, concerns about some
- 11 statements out of the Commission, very frankly, and
- 12 whether you were backing off this or that or whether
- 13 you really believed in it.
- I believe -- and I testify to this -- that
- 15 it continues to be strongly in the public interest.
- 16 And I think a little stability -- that doesn't mean you
- 17 implement it as permanent. Nothing is permanent in
- 18 regulation clearly or should be -- but that you need to
- 19 send signals that you do plan to continue this. Even
- 20 if it means that you don't absolutely know for sure
- 21 that you have absolute proof as to whether this
- 22 experiment is totally successful.
- 23 But I would suggest to you that you have a

- 24 lot of indicators that relative to previous regulatory
- 25 messages, the messages you're sending are far better

- 1 messages than have traditionally been sent in
- 2 regulation.
- 3 You're sending messages relative to us not
- 4 pursuing higher kilowatt hour sales, and we are
- 5 following those messages. You are sending messages
- 6 that we should pursue demand side management and other
- 7 resource options that frankly under your old -- not
- 8 your old system, but the old system, were punished
- 9 rather than rewarded or at least made equal.
- 10 The message you have sent relative to the
- 11 first one, for example, not pursuing kilowatt hour
- 12 sales, I tried to indicate in my testimony of my vision
- 13 how fundamentally in my opinion the Company has changed
- 14 in terms of the issue of competing for new sales.
- I don't think you realize, perhaps, what a
- 16 fundamental turnaround that is in a company that has
- 17 long service employees, many of whom fondly remember
- 18 the gold medallion days and the beating the gas company
- 19 days and being the first one to contact the new
- 20 customer days.
- 21 We really have turned that around in the
- 22 Company, and I think that's an extraordinary
- 23 achievement, and it would not have been turned around

- 24 unless, in my opinion, unless the incentives had been
- 25 changed.

- 1 As much as I or someone else in the Company
- 2 might have believed it, those incentives had to be
- 3 changed to have that happen. And I think it has
- 4 fundamentally transformed the Puget Power that I came
- 5 into in 1974.
- I believe it is a very different company,
- 7 and more of that change from that fundamental
- 8 standpoint that has occurred in the last few years that
- 9 occurred in the first fifteen, again in my opinion.
- 10 Again, there is no way I guess you can prove
- 11 that except by watching our actions, by asking for
- 12 examples from a number of witnesses who will be
- 13 appearing in front of you this week. But I believe
- 14 that feeling is felt very strongly and perhaps
- 15 uniformly in the management ranks of Puget Power.
- 16 I think the witness from Towers Perrin will
- 17 tell you that. One of the things he said to me was how
- 18 surprised he was relative to other utility reviews of
- 19 how consistently the set of values and strategies were
- 20 shared with sort of the top fifty or sixty. I think he
- 21 could tell you how many people he interviewed. But he
- 22 basically interviewed everybody that is thought of as
- 23 upper middle management and upper management, and he

- 24 came back to me with a sense of you may or may not be
- 25 on the right track. But whatever track you're on there 4076

seems to be a very strong belief or very strong

- consistency in belief that that is the track, that that
- 3 is the direction the Company is going.
- 4 And I think that's, again, that's
- 5 encouraging to me. That may have been the single
- 6 greatest piece of feedback he gave me in terms of --
- 7 probably the most important were the things he told us
- 8 we weren't doing well, but that was probably the most
- 9 important one we were doing well.
- 10 CHAIRMAN NELSON: Thank you.
- 11 COMMISSIONER CASAD: I have no questions.
- 12 JUDGE HAENLE: Commissioner?

- EXAMINATION 14
- 15 BY COMMISSIONER HEMSTAD:
- 16 Ο. Good morning.
- Good morning, Commissioner. 17 Α.
- 18 Q. I have a couple much more particular
- 19 questions, and a couple of these are responsive to the
- 20 testimony at the public hearing, the one in Renton and
- 21 the one here.
- 22 You have opted for -- under the demand side
- 23 management using the general donation program, or at

- 24 least that's my descriptive term, I guess, rather than
- 25 a discriminate customer loan program. One of the

- persons testifying in Renton -- and maybe you received
- a report on it -- was describing enthusiastically how
- 3 that benefitted their business.
- 4 What I found a bit troubling about it,
- 5 however, is it would seem to me that, if it was cost
- 6 effective for a business customer to pursue this, why
- 7 wouldn't the customer do it anyway?
- 8 To phrase it another way: How do you
- 9 measure the effectiveness of the program in this
- 10 environment where you're providing donations
- particularly to business customers that in their own 11
- 12 self interest could well be making those same
- 13 decisions?
- I think that's a very critical question. 14
- 15 Let me give you -- we have spent a lot of time talking
- 16 about that. And the industry right now is frankly
- 17 re-examining it to some extent. I was just at a
- 18 meeting this weekend talking about that same issue.
- 19 What you're describing has the label on it
- 20 of the free rider issue, the free rider issue being
- 21 there are a lot of people who would take this in their
- 22 own interests, not just business customers, but
- 23 potentially homeowners, too.

- 24 And the strong conservation advocates, their
- 25 answer to that -- because it's been asked for many

- 1 years -- was that there are some market imperfections
- 2 out there that are keeping this from happening and that
- 3 it's the utility's role to break down, to overcome
- 4 those market imperfections, and, therefore, it must, in
- 5 fact, participate perhaps to a greater extent than the
- 6 classic market models would say it should.
- 7 There also was something that is sort of a
- 8 first cousin to the free rider test that again is about
- 9 fifteen years old because it's when I was working in
- 10 the Conservation Department called the no losers test,
- 11 and it's a favorite of everybody in the room because we
- 12 have gone over it many times.
- 13 That has to do with is there any
- 14 non-participating customer who has no conservation
- 15 opportunity at all and gets nothing out of the program?
- 16 Should there be a test to say there is no loser
- 17 anywhere in this? And that was widely discussed.
- 18 And I would suggest this is one of these
- 19 that is subject to re-examination on a periodic basis
- 20 because I think some of the circumstances -- and I'll
- 21 explain one circumstance I think is changing -- do
- 22 change, and as a result it ought to be reexamined.
- I think a decision was made in this state

- 24 that given, particularly for this Company, we had a
- 25 significant challenge in this continuing load growth

- and this deficit, that we probably had pretty good
- 2 reasons to try to have a very strong and aggressive
- 3 demand side management program. That is, to under
- 4 achieve in that area would, in fact, be much more
- 5 harmful here than in a company that had very little
- 6 load growth.
- 7 And, therefore, we opted for I think
- 8 together a very aggressive approach to it that said,
- 9 look, the only test -- initially the only test. We
- 10 have modified the test now -- initially the only test
- 11 was one that said, look, as long as Puget's
- 12 contribution is less than what it is going to have to
- 13 pay for another source of kilowatt hours, then Puget
- 14 ought to be willing to pay to you that and we won't sit
- 15 here and worry about free riders.
- 16 Now we have gone, I think, and made a change
- 17 that I don't think is inappropriate at all, and it was
- 18 suggested by public counsel witness initially -- we
- 19 ought to go to a total resource cost test that said in
- 20 addition to imposing that Puget can't pay more than
- 21 that, we ought to look at what "society" is
- 22 contributing, that is, the participant, and also have a
- 23 test for that.

- 24 And I don't think that -- again, in
- 25 retrospect, that is not at all an inappropriate change

- 1 to make.
- 2 Other states that have had very aggressive
- 3 conservation programs -- here is where we get to the
- 4 issue of changes that are happening -- the California
- 5 utilities -- and I was invited in February down to
- 6 present our conservation program and our regulatory
- 7 incentives in front of an en banc hearing at the
- 8 California Commission, and there were two
- 9 non-California utilities presented, us and New England
- 10 Electric, to present this.
- I stayed for the presentations by the three
- 12 CEOs of the three California monopolies, Southern Cal,
- 13 Southern California and Pacific Gas and Electric. All
- 14 three of them said that they were going to push in the
- 15 direction of more contribution by the participant and
- 16 less by the utility, not because of concerns about free
- 17 riders, et cetera, but because of concerns about
- 18 competition.
- 19 And they felt -- remember, they have
- 20 significantly different rates, particularly, you know,
- 21 if you -- they have industrial rates right now where
- 22 there is the potential for those industrial customers
- 23 to actually go get incremental -- I mean, where that

- 24 rate is above the incremental cost of new power
- 25 resources. And obviously that is a very real threat in RICHARD R. SONSTELIE Examination by Hemstad 4081
 - 1 terms of industrial customers leaving their system.
- 2 Those utilities are getting -- and I think
- 3 others in the country -- increasingly concerned about
- 4 the burden on their costs that these regulatory assets,
- 5 if you will, that those conservation investments are
- 6 imposed on them.
- 7 And so it is a trend that is happening in
- 8 the state of California. We had a discussion here, you
- 9 may remember, Commissioner -- actually, it was before
- 10 you were here. But there was a discussion if you look
- 11 in the transcripts from the earlier -- early spring
- 12 hearings, there was a discussion about the degree to
- 13 which conservation asset has risk associated with it,
- 14 associated with the fact that it is in a deregulated
- 15 environment. It potentially has no value to the
- 16 utility because it's in customers' houses, and it has
- 17 value only to the extent that this Commission says it
- 18 has value.
- 19 In a deregulated situation or a partially
- 20 deregulated situation, that becomes an issue. The
- 21 approach that the New England Electric system has taken
- 22 who, like Puget, has a very large conservation program,
- 23 they don't capitalize any of them. They expense it all

- 24 as incurred, and that's how it's treated for ratemaking
- 25 purposes.
 - RICHARD R. SONSTELIE Examination by Hemstad 4082
- 1 That's a very expensive proposition from the
- 2 standpoint of impact on customer rates and yet is one
- 3 that that CEO, Mr. John Roe, says is the only one
- 4 acceptable to his company because they are not going to
- 5 allow this regulatory asset to build up on their books.
- 6 Again, their industrial rate and the
- 7 incremental cost of power are very close together. And
- 8 they are starting now to have to make separate bargains
- 9 with certain customers by virtue of that.
- 10 Q. Do you see Puget moving more in that
- 11 direction?
- 12 A. Not unilaterally. I think that is exactly
- 13 the kind of issue -- back to my suggestions on working
- 14 collaboratively. If, in fact, we in this state decide
- 15 that we want to push more in that direction, I think we
- 16 ought to decide that together.
- 17 We worked up the current program -- I mean,
- 18 there is very little, you know, critcism from any of
- 19 the parties in this case relative to a strong demand
- 20 side management program.
- 21 We have had strong allies from the
- 22 environmental community. I don't want to see that
- 23 strong support group disappear or start splitting off

- 24 in different directions.
- 25 But the idea of working together with that

- 1 group on whether or not we ought to be relooking at
- 2 some of these aspects, we have worked together on other
- 3 changes to Schedule 83 this last time, which is the
- 4 conservation tariff. And I think we ought to
- 5 continually look at that as circumstances change.
- I don't think we have an "emergency"
- 7 situation here which in some of those high cost high
- 8 rate states they do have. It is upon them right now.
- 9 And the specter of retail wheeling is one that
- 10 exacerbates that very dramatically.
- 11 And I think the jury is still out on retail
- 12 wheeling because individual states have the ability to
- 13 experiment with retail wheeling and there is a little
- 14 bit of that going on in a couple of states right now.
- So, anyway, I guess I would again suggest
- 16 that that's -- to the extent that the Commission has
- 17 interest there or concerns there, that the right way to
- 18 address it is to challenge the group that I think
- 19 produced a plan that resulted in one of the strongest
- 20 and most cost effective conservation programs in the
- 21 United States to relook at some of the assumptions on
- 22 that and maybe the result is we come back jointly and
- 23 say, you know, it's not broken and it's working very

- 24 well.
- 25 But I don't know that conclusion. And I

 RICHARD R. SONSTELIE Examination by Hemstad 4084
 - 1 don't think it ought to be Puget's unilateral proposal
- 2 either. I think we have gained too much ground in
- 3 collaboration also to lose it.
- 4 Q. My second question relates to testimony that
- 5 was given at the Olympia hearing by a person from
- 6 Ellensburg who I thought was really quite credible and
- 7 was really complaining about the supplier arrangements.
- 8 His circumstance was, among others, the
- 9 subsidy or the donation for the purchase of the heat
- 10 pump. But the burden of it was that the heat pump
- 11 through the certified suppliers would appear to have
- 12 been very substantially overpriced. And he said by the
- 13 time it was done, even with the subsidy, he was still
- 14 paying more for the heat pump than his relative in
- 15 Renton was paying for it up here on the west side.
- 16 I was struck by the fact that -- and this
- 17 also translates into conservation savings, but at
- 18 inflated prices. Why?
- 19 A. Let me offer three observations if I could
- 20 on the heat pump program and the concerns. That's the
- 21 one hearing unfortunately I didn't make. I didn't hear
- 22 those particular comments. I made the other two.
- In the first place, the heat pump program,

- 24 as you probably know, is now basically gone. When we
- 25 went to the -- maybe you didn't know -- when we went to

- 1 the total resource cost test, the amount that Puget has
- 2 financed there has always, at least to the best of my
- 3 knowledge and maybe there are situations -- individual
- 4 situations this man is pointing out where he feels we
- 5 weren't applying it right. But at least it was set up
- 6 such that the contribution we made again was below our
- 7 avoided costs. So, it had to pass that same test.
- 8 With the advent of the total resource cost
- 9 test, because heat pumps are generally relatively
- 10 expensive compared to other things in the program, the
- 11 amount of the customer's contribution is also factored
- 12 in.
- And as a result, the heat pump program is
- 14 basically being phased out or basically out at this
- 15 point. There may be some remaining customers who were
- 16 already signed up, et cetera. But basically that
- 17 program is over.
- 18 I asked Mr. Swofford -- because I heard some
- 19 concerns both from public counsel and Staff relative to
- 20 the heat pump program. And putting him on the -- I
- 21 have asked him to be prepared in this case to talk
- 22 specifically about the heat pump program because I
- 23 heard there was concerns about it. And I know he is

- 24 ready to do that because it was something that in
- 25 preparing for this we felt there were certain specific

- 1 kinds of issues that we thought there might be some
- 2 questions on that weren't really addressed in this rate
- 3 filing. And that is one of them.
- So, I would encourage you, perhaps,
- 5 Commissioner, to follow up with Mr. Swofford when he is
- 6 here. It has changed significantly. It was, again,
- 7 cost effective.
- 8 One of the challenges with the heat pump
- 9 program, if I could just finish with this poitn, under
- 10 the total resource cost test, there is no -- as
- 11 proposed and worked out here, if there are no energy
- 12 benefits, the customer is allowed to pay those without
- 13 violating the test. But that's really hard to
- 14 determine.
- In other words, you have got a customer who
- 16 says, "Look, I know it will save me electricity. But
- 17 one of the big things I'm interested in is just having
- 18 air conditioning, and that's worth something to me."
- 19 Should the customer be able to pay that
- 20 difference without violating the total resource cost
- 21 test? Well, the feeling is those are tough enough to
- 22 determine that. Basically that program is on its way
- 23 out or basically out right now.

| 24 | COMMISSIONER HEMSTAD: Thank you. That's |
|----|--|
| 25 | all I have. |
| | RICHARD R. SONSTELIE - Examination by Hemstad 4087 |
| 1 | JUDGE HAENLE: Will you have redirect? |
| 2 | MR. MARSHALL: Yes. Some. |
| 3 | JUDGE HAENLE: Can you estimate how much? |
| 4 | MR. MARSHALL: Probably a little more than |
| 5 | five minutes worth. |
| 6 | JUDGE HAENLE: Let's break at this point |
| 7 | then and be back at 1:30, please. |
| 8 | (At 12:00 noon the above hearing was |
| 9 | recessed until 1:30 p.m. of the same day.) |
| 10 | |
| 11 | |
| 12 | |
| 13 | |
| 14 | |
| 15 | |
| 16 | |
| 17 | |
| 18 | |
| 19 | |
| 20 | |
| 21 | OLYMPIA, WASHINGTON; MONDAY, JULY 19, 1993 |
| 22 | 1:30 P.M. |
| | |

--00000--

| JUDGE HAENLE: Let's | s be | back | on | the | record |
|---------------------|------|------|----|-----|--------|
|---------------------|------|------|----|-----|--------|

4088

- 1 after our lunch recess.
- Did you have redirect, Mr. Marshall?
- MR. MARSHALL: We were able to discuss this
- 4 during the break, and there was one question that
- 5 Commissioner Hemstad had raised about a witness in
- 6 Ellensburg regarding the heat pump issue, and we would
- 7 like to address that with the Company witness who is
- 8 familiar with the details. That is Mr. Swofford. With
- 9 that comment, we have no further questions of Mr.
- 10 Sonstelie.
- 11 JUDGE HAENLE: Anything else?
- MR. TROTTER: I have a follow up from
- 13 questions from the bench.
- JUDGE HAENLE: Go ahead.

- 16 FURTHER CROSS-EXAMINATION
- 17 BY MR. TROTTER:
- 18 Q. On the Energy Plus plan, am I correct that
- 19 all eligible employees get the bonus or none do,
- 20 depending on whether the goals are met or not, and the
- 21 amount they get is the same per employ?
- 22 A. Yes, you are correct on both those.
- 23 Q. You made a comment about utility expensing

- 24 conservation in the year incurred. Is it your point
- 25 that it's preferable to rate base conservation in that

RICHARD R. SONSTELIE - Further Cross by Trotter 4089

- 1 circumstance?
- 2 A. No. I really wasn't trying to make the
- 3 point at all. The purpose in saying that, Mr. Trotter,
- 4 was to indicate that there are concerns around
- 5 different parts of the industry about the issue of the
- 6 build-up of conservation investments, and that one
- 7 particular utility had taken the approach of expensing
- 8 it to keep that build-up from occurring.
- 9 And it wasn't really to offer that one or
- 10 the other was better. I think Mr. Weaver, you know, is
- 11 prepared to discuss the idea around conservation bonds,
- 12 which is kind of an alternative approach to deal with
- 13 some of those issues.
- 14 Q. Finally, am I correct that you referred to
- 15 the Company's avoided cost has decreased since '89; is
- 16 that correct?
- 17 A. I believe that's correct.
- 18 Q. And likewise the need for additional
- 19 resources has declined because of the additions that
- 20 you have?
- 21 A. The gap we have had has decreased as we
- 22 brought new resources in. That's correct.
- MR. TROTTER: That's all I have.

JUDGE HAENLE: Anything more of the witness? 24 25 Thank you, sir. You may step down. Let's RICHARD R. SONSTELIE - Further Cross by Trotter 4090 go off the record to change witnesses, please. 2 (Recess.) 3 JUDGE HAENLE: Let's be back on the record. During the time we were off the record we have switched 4 5 witnesses to Mr. Knutsen. I have marked a number of 6 documents for identification as follows, T-882 is a 7 sixteen-page document that in the upper right-hand has 8 CAK-17. 883 for identification is fourteen pages. 9 That is CAK-18. And 884 is CAK-19. 10 (Marked Exhibits T-882, 883 and 884) 11 JUDGE HAENLE: I'll remind you that you were 12 previously sworn in this matter and remain under oath. Go ahead. 13 14 15 COREY A. KNUTSEN, 16 witness herein, having been previously 17 duly sworn, was examined and testified further as follows: 18 DIRECT EXAMINATION 19 BY MR. MARSHALL: 20 Mr. Knutsen, do you have what's been marked 21 Ο. as Exhibit T-882? 22

23

Α.

Yes.

- Q. Do you recognize that document as your
- 25 prefiled rebuttal testimony in this case?

WITNESS: COREY A. KNUTSEN - Direct by Marshall 4091

- 1 A. Yes.
- Q. Do you have any additions or corrections to
- 3 make to Exhibit T-882 at this time?
- 4 A. Yes, I have one. It's on Page 5, Line 5.
- 5 And that line reads: "Average for the 3-year period
- 6 1990-92 was over 24,000." That should be 23,000.
- 7 That's the only correction.
- 8 Q. As corrected, if I asked you the questions
- 9 set forth in Exhibit T-882 today, would you give the
- 10 answers as set forth in that exhibit?
- 11 A. Yes.
- 12 Q. Do you have before you what have been marked
- 13 for identification as Exhibits 883 and 884?
- 14 A. Yes.
- 15 Q. Were those exhibits prepared under your
- 16 direction and supervision?
- 17 A. Yes.
- 18 Q. Do you have any additions or corrections to
- 19 make to Exhibits 883 and 884?
- 20 A. No.
- 21 O. Are those exhibits true and correct to the
- 22 best of your knowledge?
- 23 A. Yes.

- MR. MARSHALL: We move for the admission of
- 25 T-882 and 883 and 884 at this time. And Mr. Knutsen is

WITNESS: COREY A. KNUTSEN - Direct by Marshall 4092

- 1 available for cross-examination.
- JUDGE HAENLE: Any objection?
- 3 MR. TROTTER: No.
- 4 JUDGE HAENLE: Mr. Adams?
- 5 MR. ADAMS: No.
- 6 JUDGE HAENLE: Intervenors?
- 7 MR. FURUTA: No.
- JUDGE HAENLE: Exhibits T-882, 883 and 884
- 9 will be entered into the record.
- 10 (Received Exhibits T-882, 883 and 884)

- 12 CROSS-EXAMINATION
- 13 BY MR. TROTTER:
- 14 Q. Good afternoon. Turn to Page 2 of your
- 15 testimony regarding your revised sales forecast. You
- 16 identify a major economic event taken into account was
- 17 the Boeing's plans to lay off a number of people in
- 18 western Washington. And then you also note the
- 19 Washington State forecast for employment has lowered.
- 20 Do you see that?
- 21 A. Yes.
- Q. Those are two major events?
- 23 A. Yes. The lower forecast for employment in

- 24 Washington state was driven primarily because of the
- 25 lay-offs at Boeing.

WITNESS: COREY A. KNUTSEN - Cross by Trotter 4093

- 1 Q. There were some other minor modifications,
- 2 one of which was higher than anticipated conservation;
- 3 is that right?
- 4 A. Yes.
- 5 Q. But we're talking here the real driver of
- 6 the change on your testimony here was Boeing?
- 7 A. That's the principal outside event. The
- 8 adjustment in the conservation forecast was something
- 9 that we controlled inside. There was a change in
- 10 assumptions between the time we filed the general case
- in October and when we filed our rebuttal forecast.
- 12 Q. No changes were made to any other
- 13 assumptions other than the ones we have talked about?
- 14 A. That's not correct. There were some other
- 15 minor adjustments. We updated our estimate for the
- 16 manufactured housing energy consumption that had a
- 17 minor impact on the forecast.
- 18 In addition, we updated our forecast for
- 19 employment for the Puget Sound Naval Shipyard and added
- 20 1500 jobs in the forecast beginning in 1994. Neither
- 21 of those had nearly as large an impact as the Boeing
- 22 lay-offs.
- 23 Q. So, you have identified the principal

- 24 adjustments?
- 25 A. Yes.

WITNESS: COREY A. KNUTSEN - Cross by Trotter 4094

- 1 Q. Now, did Puget reevaluate all inputs to the
- 2 forecast or are you focusing on these changes?
- 3 A. We looked at the other assumptions and
- 4 determined whether or not there was enough change in
- 5 any of those to make any significant difference. And
- 6 other than the ones connected with the ones we have
- 7 already mentioned, we did not make any changes.
- 8 For example, real income growth in the
- 9 forecast, which is an input to the residential model,
- 10 was lower primarily because of the change in the
- 11 make-up of the jobs in the service territory related to
- 12 the Boeing lay-offs.
- 13 Q. Now, no party challenged your initial
- 14 forecast, did they?
- 15 A. Not that I know of.
- 16 Q. Now, the March 1993 State of Washington
- 17 Economic and Revenue Forecast was the source of the
- 18 employment information for the rebuttal filing; is that
- 19 right?
- 20 A. Yes.
- 21 Q. And this is a State level forecast which
- 22 Puget uses to estimate how much growth is going on in
- 23 counties in its service area?

- 24 A. Yes.
- Q. And the forecast is used as a basis for WITNESS: COREY A. KNUTSEN Cross by Trotter 4095
 - 1 projecting not only your service area of employment but
 - 2 also your new residential customer growth; correct?
 - 3 A. Yes.
 - 4 Q. And so you take the State of Washington
 - 5 numbers and then through various formulae will winnow
 - 6 it down to your service territory?
 - 7 A. It's probably not formulae. It's probably
 - 8 some judgment as well as whatever quantitative analysis
 - 9 we can employ.
- 10 In addition to those State numbers, we use
- 11 any locally produced forecasts. For example, I'm not
- 12 sure what it's called now, but it used to be called
- 13 Puget Sound Council of Governments made a forecast for
- 14 a number of the counties that we serve. We factor that
- in, as well.
- 16 Q. Would you accept that the March 1993 State
- 17 forecast for the period fourth quarter '93 to fourth
- 18 quarter '94 was an increase in 18,500 employees?
- 19 A. For the state?
- 20 Q. Yes.
- 21 A. Subject to check. I don't know that
- 22 specific number.
- 23 Q. Are you aware that the State has updated the

- 24 March forecast?
- 25 A. No, I'm not, except that it's published
 WITNESS: COREY A. KNUTSEN Cross by Trotter 4096
 - 1 quarterly. So, I guess -- I believe it's published
 - 2 quarterly -- if they would be producing one near the
- 3 end of June. So, I can imagine they probably have
- 4 updated it.
- 5 Q. These are data that are available to you?
- 6 A. Yes.
- 7 Q. Would you accept subject to check that the
- 8 June 1993 forecast projects employment for the fourth
- 9 quarter '93 to the fourth quarter '94 to be 31,000
- 10 employees, again a State number?
- 11 A. Subject to check.
- 12 One other factor might be influencing what's
- 13 going on with the State forecast, although these are
- 14 the growth numbers. There was what my Staff refers to
- 15 as a rebenchmarking.
- 16 The Department of Employment Security
- 17 increases or changes the actuals, the actual number of
- 18 jobs, periodically. And that was also going on during
- 19 the time when we were updating our forecast.
- The numbers you quoted, however, were
- 21 forecasts. That department doesn't deal with
- 22 forecasts.
- Q. Would you also accept based on the same June

- 24 forecast that the aerospace lay-offs forecast to occur
- 25 are forecast to occur at a slower rate than you use?

WITNESS: COREY A. KNUTSEN - Cross by Trotter 4097

- 1 A. Yes. I'll accept that subject to check.
- 2 Q. Another source that Puget uses is the
- 3 Washington State Labor area summaries; is that right?
- 4 A. Yes.
- 5 Q. And that's an economic and demographic
- 6 reference source that Puget uses?
- 7 A. Yes, although I'm not familiar with the
- 8 document myself. But I believe that's on the list,
- 9 yes.
- 10 Q. And that reports summaries of labor data for
- 11 various parts of the state; is that right?
- 12 A. I believe that's the case.
- 13 Q. And one such area is the Seattle PMSA; is
- 14 that correct?
- 15 A. I would have to accept that subject to
- 16 check.
- 17 Q. These are reports that Puget receives, but
- 18 you have not reviewed personally?
- 19 A. That's correct.
- Q. Would you accept subject to check that the
- 21 Seattle PMSA refers to King and Snohomish Counties?
- 22 A. Yes, I'll accept that subject to check.
- Q. Would you accept subject to check that the

- 24 1993 labor area summary states that "The Seattle PMSA
- 25 employment situation continues to hold up better than

- 1 expected when Boeing first announced a 1993 work force
- 2 reduction of 15,000. As of April, the aircraft
- 3 industry as a whole has dropped 3,000 jobs since the
- 4 new year, but those job losses have been more than
- 5 out-balanced by job gains in other parts of the
- 6 economy"?
- 7 A. Yes, I'll accept that subject to check that
- 8 it was in there.
- 9 Q. Let's turn to Page 4 of your testimony. And
- 10 the question on Line 20 asks whether Staff witness
- 11 Kelly noted a slight increase in the number of
- 12 employees since 1990.
- Do you see that?
- 14 A. Yes.
- 15 Q. And the characterization as "slight" was
- 16 made by the Company, not Miss Kelly; is that right?
- 17 A. Correct.
- 18 Q. And the increase was 248 employees from
- 19 year-end 1990 to year-end 1992; is that right?
- 20 A. It was in that range. I don't know the
- 21 exact number. It was around 249, 250, something like
- 22 that.
- Q. Would you accept that that's an increase of

- 24 about 9.8 percent?
- 25 A. Yes.

- 1 Q. And would you accept that Puget's customer
- 2 growth was about 5.5 percent during that same time
- 3 period subject to check?
- 4 A. I think it might have been a little bit
- 5 higher than that, but it was between 5.5 and 6, I
- 6 believe.
- 7 Q. We'll say subject to check 5.5. We believe
- 8 that's the correct value based on the evidence.
- 9 A. Okay.
- 10 Q. On Page 5 you state on Line 4 that the
- 11 Company has added customers at a high rate recently.
- 12 Do you see that?
- 13 A. Yes.
- Q. And you're referring to the 1990 to '92
- 15 period.
- 16 The growth rate in number of customers in
- 17 1991 and 1992 has declined compared to the growth rate
- 18 since '84; is that correct?
- 19 A. It started coming down right after 1989.
- 20 That's correct.
- Q. Would you accept that the growth rate for
- 22 '91 was 2.96 percent and for '92 .54 percent?
- 23 A. Yes, I'll accept that subject to check. It

- 24 was in that range.
- Q. The average for the preceding nine years was WITNESS: COREY A. KNUTSEN Cross by Trotter 4100
- 1 3.2 percent?
- 2 A. Roughly.
- 3 Q. And based on your rebuttal testimony, the
- 4 Company anticipates that growth in customers will
- 5 decline still further?
- 6 A. Decline in the rate of growth will probably
- 7 be lower in the -- for the balance or we're expecting
- 8 it to be lower for the balance of this decade compared
- 9 to the years you were describing, yes.
- 10 Q. On Page 4, Lines 9 through 12, you refer to
- 11 Staff testimony that the Company salaries and benefits
- 12 are lower per employ than they were ten years ago in
- 13 1981.
- 14 Based on more recent data, would you agree
- 15 that employee pay per employee at year-end 1992 is
- 16 higher than it was in 1991 than it was on an
- 17 inflation-adjusted basis?
- 18 A. Employee pay per customer?
- 19 Q. Yes, I'm sorry.
- 20 A. Was higher than when?
- Q. I'll refer you to your response to DR 2588.
- 22 A. I'm looking at that.
- Q. Comparing it to 1981.

- A. The figure for 1992 is 156 on this curve,
- 25 and 197 for 1981. So, the 1992 number is still quite a

 WITNESS: COREY A. KNUTSEN Cross by Trotter 4101
 - 1 bit lower than the '81 number.
- 2 Q. Just a second.
- 3 A. I think we're looking at the wrong
- 4 statistic. Let me just check.
- If it's average employee pay per employee,
- 6 that number is higher in '92 than it is in '81. That's
- 7 the previous exhibit. I was looking at 546 when I was
- 8 talking earlier, and this is 545, updated versions of
- 9 those.
- 10 Q. Okay. Just so we're clear, the average
- 11 employee pay per employee is higher in 1992 than it was
- in 1981 on an inflation-adjusted basis?
- 13 A. On an inflation-adjusted basis on a
- 14 per-employee basis, yes.
- 15 Q. You state on Line 13 that no one has
- 16 suggested that the Company has not managed their
- 17 employee compensation well.
- 18 Based on your review of employee opinion
- 19 surveys, was there any dissatisfaction from employees
- 20 regarding compensation?
- 21 A. There may have been a response on that
- 22 point. But it did not surface as a major theme in the
- 23 survey that I'm aware of. And I'm not aware of the

- 24 specific response that you might be referring to.
- Q. Would you refer to your response to Data
 WITNESS: COREY A. KNUTSEN Cross by Trotter 4102
- 1 Request 2459, Page 54 and 55.
- 2 A. Is that a data request in the rebuttal case?
- 3 Or is it --
- 4 Q. No. I can just ask you subject to check if
- 5 you would like.
- 6 A. Response to 2459?
- 7 Q. Yes.
- 8 A. I have it.
- 9 Q. Page 54.
- 10 A. (Reading.) I do not have the complete text
- 11 of the response.
- 12 Q. Would you accept subject to check that at
- 13 Page 54 it is stated that "The results show moderate
- 14 satisfaction with pay rates and company-provided
- 15 benefits, and few of us feel that pay increases are
- 16 closely tied to performance"?
- 17 A. I'll accept that subject to check, yes.
- 18 Q. Would you accept, subject to check, on Page
- 19 55 of the survey, the answer to a question regarding
- 20 internal equity of pay, two percent gave the Company a
- 21 favorable rating and fifty percent gave the Company an
- 22 unfavorable rating?
- 23 A. Yes. I'll need to see that, but I'll accept

- 24 it.
- Q. On Page 6 of your testimony, you indicate a
 WITNESS: COREY A. KNUTSEN Cross by Trotter 4103
 - 1 Company goal is to continue its ten-year trend of
 - 2 decreasing the number of employees per thousand
 - 3 customers.
 - 4 Do you see that?
 - 5 A. Yes.
 - 6 Q. You're referring to the 1981 to 1990 period?
 - 7 A. Yes.
 - 8 Q. The number of employees per thousand
 - 9 customers has increased in the past two years; is that
- 10 right?
- 11 A. Yes. And it's decreasing again. The
- 12 statistics that we provided in response to data
- 13 requests, although we didn't provide that calculation,
- 14 we provide an employee number for the end of May and an
- 15 estimated customer number at the end of May.
- 16 When you make that calculation at that
- 17 point, it's back down to something closer to the 1990
- 18 level or ratio of 3.4.
- 19 Q. And that's the most recent data you have?
- 20 A. Yes; the end of May.
- Q. On Page 4 you refer to the Towers Perrin
- 22 study. On the next page you give an exhibit of the
- 23 elimination of the officer and director cars.

- Do you see that?
- 25 A. Yes.

- 1 Q. And that wasn't a recommendation by Towers
- 2 Perrin; that was something the Company decided, wasn't
- 3 it?
- 4 A. Yes, that's correct. Although it's roughly
- 5 related to that because Towers Perrin was making a
- 6 comment on our -- making some recommendations in the
- 7 area of fleet. So, it's not exactly outside of the
- 8 scope of their work.
- 9 This particular initiative was something
- 10 that the Company did, not in direct response to a
- 11 recommendation made by Towers Perrin.
- 12 Q. In your Exhibit 883, you address the subject
- of corporate dues; is that correct?
- 14 A. Yes. Corporate memberships.
- Q. And one of the memberships is the
- 16 Association of Washington Businesses; is that right?
- 17 A. Yes.
- 18 Q. Am I correct that that group has been active
- 19 in lobbying legislation on health care and other
- 20 budgetary issues?
- 21 A. I don't know for certain. I believe that's
- 22 possible.
- 23 Q. You haven't been following the debate on

- 24 Initiative 601 and 602?
- 25 A. I have been following it. But I'm not sure
 WITNESS: COREY A. KNUTSEN Cross by Trotter 4105
 - 1 that that relates to health care, does it?
- Q. I said health care and budgetary issues.
- 3 A. Budgetary, yes.
- 4 MR. TROTTER: I would like to have marked
- 5 for identification the Company's response to Staff Data
- 6 Request 2598.
- 7 JUDGE HAENLE: A multi-page document with
- 8 that heading on it will be Exhibit 885 for
- 9 identification.
- 10 (Marked Exhibit 885)
- 11 BY MR. TROTTER:
- 12 Q. Do you recognize your Exhibit 885 to be your
- 13 response to Staff Data Request 2598?
- 14 A. Yes.
- 15 Q. We can go to the third page of the exhibit.
- 16 This is the survey form for the Association of
- 17 Washington Businesses.
- 18 A. It's their response dated November '92.
- 19 Q. And the form is something you supply and
- 20 then they fill it out?
- 21 A. Yes.
- 22 Q. And the association identified zero spent
- 23 lobbying energy issues?

- 24 A. Yes.
- Q. And so, if the association lobbied other

 WITNESS: COREY A. KNUTSEN Cross by Trotter 4

- 1 issues, this questionnaire would not reflect that?
- 2 A. Correct.
- 3 Q. Is it the intent of this questionnaire to
- 4 ask for lobbying and influencing legislation and so on
- 5 with reference to energy?
- 6 A. Yes, that's the question that we asked in
- 7 the questionnaire.
- 8 Q. Are you familiar with the Commission's rule
- 9 regarding lobbying expense?
- 10 A. No.
- 11 Q. You also in your testimony talk about
- 12 decoupling collaborative?
- 13 A. Yes.
- 14 MR. TROTTER: I would like to have marked
- 15 for identification the response to Staff Data Request
- 16 2576.
- JUDGE HAENLE: This multi-page document will
- 18 be marked as Exhibit 886 for identification.
- 19 (Marked Exhibit 886)
- 20 BY MR. TROTTER:
- 21 O. Mr. Knutsen, Exhibit 886 is the minutes of
- 22 the decoupling discussion group for which minutes were
- 23 created?

- 24 A. Yes; although I would say that minutes might
- 25 be a bit of a stretch. They were sort of my notes and
 WITNESS: COREY A. KNUTSEN Cross by Trotter 4107
 - 1 recollections, and I passed them on to the group. They
 - were the only notes that were published about those
- 3 meetings, though.
- 4 Q. Now, Mr. Sonstelie referred to certain
- 5 adjustments that the Company has offered to its
- 6 rebuttal filing as a result of the Towers Perrin study
- 7 and other reasons. And you're able to stand cross on
- 8 some of that, although you may defer to later
- 9 witnesses. Is that a fair statement?
- 10 A. That's my understanding of it, as well.
- 11 MR. TROTTER: I would like a one-page
- 12 document marked for identification; Puget Sound Power
- 13 and Light Company, Adjustments Made to the UE-921262
- 14 Rebuttal Plan Filing.
- 15 JUDGE HAENLE: The one-page document will be
- 16 marked as Exhibit 887 for identification.
- 17 (Marked Exhibit 887)
- 18 BY MR. TROTTER:
- 19 Q. Mr. Knutsen, do you recognize Exhibit 887 as
- 20 a summary of the changes to which Mr. Sonstelie had
- 21 reference?
- 22 A. Yes.
- 23 Q. And he referred to a reduction in the

- 24 revenue requirement from Puget's viewpoint from \$104
- 25 million to \$96.9 million?

- 1 A. Yes.
- Q. And that's comparing Line 1 and Line 12 of
- 3 this exhibit?
- 4 A. Yes.
- 5 Q. And then the Company has added an additional
- 6 adjustment assuming a 35 percent Federal income tax
- 7 rate goes into effect. And that would bring the
- 8 Company back to \$101.2 million as shown on Line 16?
- 9 A. Yes.
- 10 Q. Which of the adjustments on Lines 3 through
- 11 9 are related to the Towers Perrin study?
- 12 A. Line 3, Other Fleet Vehicles; Line 4, T and
- 13 D System Maintenance.
- 14 I believe you said Towers Perrin, didn't
- 15 you?
- 16 Q. Yes.
- 17 A. And this I think -- we sort of have this
- 18 broad cost effectiveness activity going on in the
- 19 Company influenced by Towers Perrin being there. This
- 20 particular item was not one within the scope that they
- 21 were working on directly.
- No. 6, Kirkland Project Center, with the
- 23 same qualification, although it was a little more

- 24 directly connected to the Towers Perrin work.
- 25 And I'm not familiar with what the tree
 WITNESS: COREY A. KNUTSEN Cross by Trotter 4109
 - 1 trimming sales tax expense was, but I don't believe
 - 2 that was a cost effectiveness improvement as much as an
 - 3 adjustment to be made.
 - 4 Q. With respect to Line 4, that includes a
 - 5 reduction from the Company's initial proposal for tree
 - 6 trimming expense; is that right?
 - 7 A. More than tree trimming expense.
 - 8 Q. In part?
 - 9 A. Yes, that's correct.
- 10 Q. Does that move tree trimming to the budget
- 11 level that Staff was using or to a different level?
- 12 A. Yes, it does. And actually, my earlier
- 13 qualification was probably not necessary. This is
- 14 largely for tree trimming. It moves tree trimming now
- 15 to a revised level that is closer to what Staff had
- 16 seen in its case earlier. And this actually is a
- 17 little further of an adjustment than proposed by Staff.
- 18 Q. Now, with respect to the fleet vehicle item,
- 19 Towers Perrin recommended that a five to fifteen
- 20 percent recommendation in reduction in fleet would
- 21 yield annual sales of \$660,000 and \$1.98 million; is
- 22 that correct?
- 23 A. What were the numbers?

- Q. \$660,000 to \$1.98 million.
- 25 A. If you combined their estimates for O and M
 WITNESS: COREY A. KNUTSEN Cross by Trotter 4110
- 1 and Capital, you could get to that number. Their
- 2 estimate for O and M, which is what this number is, is
- 3 between \$350,000 and \$390,000 on an annual basis. And
- 4 when you combine the reductions for the
- 5 officer/director cars with this number, you get to a
- 6 combined total of about \$440,000 on an annual basis for
- 7 0 and M.
- 8 Q. So, does this adjustment also have capital
- 9 adjustments related to it?
- 10 A. The adjustment that we made to fleet did
- 11 have an impact on the capital, as well. I don't have
- 12 that number for you. But there is a capital adjustment
- 13 as well for this, maybe being the changes in the fleet.
- 14 Q. Am I correct that the details of the T and D
- 15 system maintenance is Mr. Swofford's job? You gave us
- 16 an overview.
- 17 A. He will be able to say more about that.
- 18 Q. Now, am I correct in April of this year the
- 19 Company issued a press release which listed six
- 20 efficiency initiatives that the Company had begun?
- 21 A. (Reading.) Could you point me to the
- 22 reference? I believe we had that as a response to the
- 23 -- one data request.

- Q. I'm not sure I have it.
- 25 A. It's 2571, I think. Nope. That's the

- 1 articles. Here it is. 2570. (Reading.)
- 2 Yes. It was a news release issued on April
- 3 28.
- 4 Q. And that identified on I have six
- 5 initiatives. And one was reducing fleet vehicles; is
- 6 that right?
- 7 A. Yes.
- 8 Q. The third item was streamlining the
- 9 administration of employee benefits; is that right?
- 10 A. Yes.
- 11 Q. Towers Perrin estimated that the Company
- 12 could save about \$200,000 annually if the efficiency of
- 13 benefits administration was improved; is that right?
- 14 A. I believe their recommendation was that for
- 0 and M \$90,000 to \$110,000 could be saved annually.
- 16 The \$200,000, up to \$200,000, included \$90,000 for
- 17 capital accounting.
- 18 Q. Okay. And has that savings been included in
- 19 the Company's filing?
- 20 A. The streamlining, that has primarily
- 21 affected the number of people in the Human Resources
- 22 Department. The number of positions that we dropped
- 23 since the beginning of the year includes these

- 24 reductions.
- 25 The savings that Towers Perrin had

- 1 identified in its report was for a different way of --
- 2 primarily through contracting for some of the benefits
- 3 administration. That change is still under evaluation,
- 4 and those savings aren't available for making any
- 5 adjustment.
- 6 Q. The next item in the release was vacating a
- 7 floor of highrise leased office space in Bellevue.
- 8 Has that occurred?
- 9 A. I'm just trying to think of the timing for
- 10 that. I believe it has occurred, and we're still in
- 11 the process of moving the other people -- the people
- 12 off of that floor into the other floors.
- 13 There is no savings adjustment in this
- 14 rebuttal filing for that primarily because the costs of
- 15 the move will be paid back by the fleet -- the lease
- 16 savings over a couple-year period. So, we haven't
- 17 included any change in the numbers in this filing for
- 18 that.
- 19 Q. The next item was reducing computer hardware
- 20 and software support services.
- 21 A. Yes. That's a way that we in our
- 22 information systems area have been addressing cost
- 23 increases that are occurring there. It's primarily in

- 24 two areas.
- One was stretching out the time of leasing
 WITNESS: COREY A. KNUTSEN Cross by Trotter 4113
- 1 the existing central processing unit, you know, staying
- 2 with that configuration for a nine-month period to help
- 3 us stretch out the costs of that.
- 4 Another was in the reduction in the
- 5 acquiring certain PC software.
- 6 So, it's reducing in that sense.
- 7 Q. Now, has there been a quantification of that
- 8 savings anticipated?
- 9 A. I don't have it with me. It was in the form
- 10 of trying to offset other cost increases that were
- 11 occurring. The information system there in particular
- 12 has a fairly high fixed-cost component. What I mean by
- 13 that is various maintenance contracts and lease
- 14 agreements.
- Those were going up during this period.
- 16 This helped us address that cost increase in the other
- 17 areas by making these changes. So, there wasn't any
- 18 net savings to report here.
- 19 Q. The sixth item listed was centralization and
- 20 consolidation of billing and collection activities.
- 21 Am I correct that that has resulted in a
- 22 reduction of 41.25 full-time employees?
- 23 A. That's the number that I'm familiar with.

- 24 And that also was included in the reductions in staff
- 25 that have taken place since the beginning of the year
 WITNESS: COREY A. KNUTSEN Cross by Trotter 4114
- 1 to help us bring the staff levels back down closer to
- 2 what they were during the test year.
- 3 Q. It's our understanding that Towers Perrin
- 4 estimated this will save about \$659,000 annually?
- 5 A. Towers Perrin in its report identified
- 6 \$500,000 to \$700,000 in annual savings for O and M
- 7 related to business office function changes. This was
- 8 part of that. And those kinds of figures of 41
- 9 employees could represent a good part of that, yes.
- 10 Q. Have these savings been reflected in the
- 11 rate filing?
- 12 A. They haven't changed the rate filing because
- 13 they are primarily -- well, they are in two areas. And
- 14 one of those two areas has not changed the rate filing.
- 15 That is in the staffing reductions.
- 16 The reason that we haven't changed the rate
- 17 filing for that is because, with these and other
- 18 related reductions, we now have our staffing levels
- 19 back down to what they were in the test year.
- The other place where this kind of savings
- 21 does affect the rate filing was that there were about
- 22 fifteen vehicles associated with these functions out in
- 23 the business offices. Those vehicles have been

- 24 eliminated. Those savings are reflected in the rate
- 25 case.

- 1 MR. TROTTER: Your Honor, I would move for
- 2 the admission of Exhibits 885, 886, and 887.
- JUDGE HAENLE: Any objection, Mr. Marshall?
- 4 MR. MARSHALL: No objection.
- JUDGE HAENLE: Mr. Adams, any objection?
- 6 MR. ADAMS: No objection.
- 7 JUDGE HAENLE: Mr. Furuta?
- 8 MR. FURUTA: No, your Honor.
- JUDGE HAENLE: I will enter 885, 886, and
- 10 887 into the record.
- 11 (Received Exhibits 885, 886 and 887)
- MR. TROTTER: Nothing further.
- JUDGE HAENLE: Have you questions, Mr.
- 14 Furuta?
- MR. FURUTA: No, your Honor.
- JUDGE HAENLE: Mr. Adams?
- 17 MR. ADAMS: Just a couple of questions.
- 18
- 19 CROSS-EXAMINATION
- 20 BY MR. ADAMS:
- 21 Q. Turning to your testimony at Page 15 where
- 22 you briefly discuss the collaborative meetings, what is
- 23 the purpose of that testimony?

- A. What is the what?
- 25 Q. Purpose of that testimony.

WITNESS: COREY A. KNUTSEN - Cross by Adams 4116

- 1 A. To report on what took place in response to
- 2 Mr. Sonstelie's suggestion that the collaborative
- 3 explore decoupling.
- 4 Q. Would I be correct that no results came out
- 5 of that collaborative set of meetings?
- 6 A. I think that would be a correct assessment
- 7 of the meetings' product.
- 8 Q. Wouldn't you agree that attempting to hold
- 9 meaningful collaborative meetings during the context of
- 10 a major rate case like this would be very difficult at
- 11 best?
- 12 A. I believe it is difficult. I believe we
- 13 knew it was going to be awkward when we were proposing
- 14 it. But we also felt as though that was the best way
- 15 to address the issues around decoupling.
- 16 We thought that we had -- that this was
- 17 about the only way to do that, even though the timing
- 18 was kind of bad. We would have perhaps been able to
- 19 use that time to develop a decoupling issue if the
- 20 timing of the case had been different.
- Q. Are you, sir, through this testimony making
- 22 any kind of assertion as to what might have resulted
- 23 from a collaborative process had the Staff been in

- 24 attendance?
- 25 A. I don't think that it would be fair for
 WITNESS: COREY A. KNUTSEN Cross by Adams 4117
- 1 anybody to assert that that was -- you know, but for
- 2 their absence, we would have made progress that isn't
- 3 showing here.
- So, no, that isn't what I'm trying to say
- 5 here.
- 6 MR. ADAMS: Thank you. That's all I have.
- 7 JUDGE HAENLE: Commissioners, have you
- 8 questions?
- 9 CHAIRMAN NELSON: No.
- 10 COMMISSIONER CASAD: I have no questions.
- 11 COMMISSIONER HEMSTAD: I have no questions.

- 13 EXAMINATION
- 14 BY JUDGE HAENLE:
- 15 Q. Referring to Page 6 of your testimony, you
- 16 indicate that most of the increased use of overtime and
- 17 contractors are due to increased capital construction
- 18 programs.
- 19 Could you compare the current construction
- 20 budget to those of the early 1980s?
- 21 A. I don't have those data available, but I
- 22 believe the construction budgets may very well have
- 23 been as high or higher during those late '70s or early

- 24 '80s period. But the reason for that was because there
- 25 was a higher element of power plant generation in the

WITNESS: COREY A. KNUTSEN - Examination by Haenle 4118

- 1 construction budgets.
- The construction budgets I'm referring to as
- 3 it being higher during this period are the transmission
- 4 and distribution system construction. These are higher
- 5 in this period that we're referring to.
- 6 Q. Would that make a difference, what it was
- 7 based on? I'm sorry, whether it was for plant
- 8 construction or whether it was for transmission and
- 9 distribution? Why would that make a difference?
- 10 A. Well, the statistic that we bring up the
- 11 construction budget around is the use of contract
- 12 labor. The principal place where we use contractors is
- 13 in transmission and distribution work. Power plant
- 14 generation, you know, power plant, excuse me,
- 15 construction, during that period of time was a payment
- 16 made to the architect/engineer, constructor of the
- 17 power plant, and in most of those cases we were not the
- 18 sponsor of the power plant.
- 19 So, it would not have affected the contract
- 20 labor or wouldn't have affected it in any case whether
- 21 or not we were the sponsor.
- Q. Were you not also during that time
- 23 constructing transmission and distribution facilities?

- 24 A. Yes, but less.
- Q. Can you quantify how much less?

WITNESS: COREY A. KNUTSEN - Examination by Haenle 4119

- 1 A. I do not have those numbers with me.
- 2 Roughly it's on the order of -- well, the rough
- 3 comparison has just left me, as well.
- I'm sorry. I don't have those.
- 5 Q. Okay. That's all right. Thank you.
- 6 JUDGE HAENLE: Did you have any redirect?
- 7 MR. MARSHALL: No redirect.
- 8 JUDGE HAENLE: Anything more of the witness?
- 9 All right, thank you, sir. You may step
- 10 down. Let's go off the record to change witnesses.
- 11 (Discussion held off the record.)
- 12 JUDGE HAENLE: Let's be back on the record.
- During the time we were off the record, Mr.
- 14 Patterson assumed the stand.

- ANDREW W. PATTERSON,
- 17 witness herein, being first duly sworn
- 18 was examined and testified as follows:
- JUDGE HAENLE: Thank you.
- 20 During the time we were off the record I
- 21 also marked for identification a number of documents as
- 22 follows: Marked as Exhibit T-888 for identification is
- 23 a multi-page document AWP-1, which is 24 pages of

- 24 testimony; 889 for identification, AWP-2; 890 for
- 25 identification, AWP-3; 891 for identification, AWP-4;
 WITNESS: COREY A. KNUTSEN Examination by Haenle 4120
- 1 892 for identification, AWP-5; 893 for identification
- 2 AWP-6; 894 for identification AWP-7; and 895 for
- 3 identification AWP-8.
- 4 (Marked Exhibits T-888, 889, 890, 891, 892,
- 5 893, 894 and 895)
- JUDGE HAENLE: Your witness has been sworn,
- 7 Mr. Marshall.
- 8 MR. MARSHALL: Thank you.

- 10 DIRECT EXAMINATION
- 11 BY MR. MARSHALL:
- 12 Q. Mr. Patterson, do you have before you what's
- 13 been marked for identification as Exhibit T-888?
- 14 A. Yes, I do.
- 15 Q. Do you recognize that document as your
- 16 prefiled rebuttal testimony in this case?
- 17 A. That's correct.
- 18 Q. Do you have any additions or corrections to
- 19 make to Exhibit T-888 at this time?
- 20 A. There are a few minor corrections.
- 21 On Page 5, I believe it's Line 7, the date
- 22 that's stated there is not correct. It indicates that
- 23 we were retained in July of '93. In fact, we were

- 24 retained in July of 1992.
- 25 And there are a couple other corrections if
 WITNESS: ANDREW W. PATTERSON Direct by Marshall 4121
 - 1 I can continue. Exhibit AWP-7 --
- Q. We'll get to the exhibits in just a moment.
- 3 A. Okay.
- 4 Q. Does that complete your corrections to
- 5 Exhibit T-888 at this time?
- 6 A. Yes, it does.
- 7 Q. As corrected, if I asked you the questions
- 8 set forth in Exhibit T-888 today, would you give the
- 9 answers as set forth in that exhibit?
- 10 A. Yes, I would.
- 11 Q. And now do you have before you what's been
- 12 marked for identification as Exhibits 889 to 895?
- 13 A. Yes.
- 14 Q. Were those exhibits prepared under your
- 15 direction and supervision?
- 16 A. Yes, they were.
- 17 Q. Do you have any additions or corrections to
- 18 make to those exhibits, 889 to 895 at this time?
- 19 A. Yes, a few corrections again.
- 20 Q. Could you go through those, please.
- 21 A. Certainly. Exhibit No. AWP-7 --
- Q. That would be Exhibit 894?
- 23 A. Right. Exhibit 894 on the first page, the

- 24 last line of that paragraph indicates that the survey
- 25 used in the survey results are part of this exhibit.

- 1 In fact, they were part of AWP-5 and AWP-6.
- JUDGE HAENLE: Sorry. I don't see where you
- 3 are. You're sure you're in AWP-7?
- 4 THE WITNESS: Yes.
- JUDGE HAENLE: You're on which page?
- 6 THE WITNESS: The top of the page reads
- 7 Comparison Analysis.
- 8 BY MR. MARSHALL:
- 9 Q. Which line is it on that page?
- 10 A. There are no line numbers on my copy. But
- 11 if you go down to the bottom of the first paragraph --
- 12 JUDGE HAENLE: I still don't get it. Off
- 13 the record.
- 14 (Discussion held off the record.)
- JUDGE HAENLE: Let's go back on the record.
- 16 During the time we were off the record, I believe we
- 17 established that in AWP-7 the end of the first full
- 18 paragraph beginning "Third, to provide," that the
- 19 remainder of that sentence would be stricken.
- Go ahead, Mr. Marshall.
- 21 BY MR. MARSHALL:
- Q. Do you have further corrections or
- 23 additions?

- 24 A. Yes. But mercifully there is just one more.
- 25 The indication given by -- let me get the exhibit

- 1 number right -- AWP-8, that lists the study team
- 2 biographies for Phase II of the work, there is a fellow
- 3 there included by the name of Stephen Bloom, B-1-o-o-m.
- 4 He was not part of Phase II. He was a study team
- 5 member for Phase I. It's the last biography contained
- 6 in the exhibit.
- JUDGE HAENLE: Which number?
- 8 MR. MARSHALL: I think the last page of 894
- 9 ought to be now the last page of 895.
- 10 BY MR. MARSHALL:
- 11 Q. Is that correct? The last Page of AWP-4
- 12 should be the last page of AWP-8?
- 13 A. Right. The last page of AWP-8 should be
- 14 the last page of AWP-4. Bloom was with us on Phase I.
- 15 He did not participate in the review as part of Phase
- 16 II.
- JUDGE HAENLE: I still don't have it. Let's
- 18 go off the record and get it.
- 19 (Discussion held off the record.)
- JUDGE HAENLE: Let's be back on the record.
- 21 During the time we were off the record, I
- 22 believe we established there was no correction to be
- 23 made there, that the official copies were, indeed, as

- 24 they were supposed to be.
- MR. MARSHALL: That's correct.

- 1 JUDGE HAENLE: Anything else, Mr. Marshall?
- 2 BY MR. MARSHALL:
- 3 Q. As corrected, are those exhibits true and
- 4 correct to the best of your knowledge?
- 5 A. Yes, they are.
- 6 MR. MARSHALL: I move the admission of
- 7 Exhibit T-888 and Exhibits 889 to 895, and Mr.
- 8 Patterson is available for cross-examination.
- 9 JUDGE HAENLE: Any objection to the entry of
- 10 the documents, Ms. Brown?
- 11 MS. BROWN: I have an objection and motion
- 12 to strike a portion of Exhibit T-888. I direct your
- 13 attention to Page 12, Lines 7 through 9. There the
- 14 witness states: "Interestingly, and not surprisingly,
- 15 the investment community views the Company in a similar
- 16 fashion."
- I believe that's nothing other than rank
- 18 hearsay within no exception. And my belief is
- 19 confirmed when the Staff requested through Staff Data
- 20 Request No. 2628 for any supporting documentation or
- 21 evidence to support that particular statement, which
- 22 pertains to the investment community's views, and we
- 23 received a response by Mr. Patterson indicating that

- 24 there is no single document or documents that he can
- 25 point to to support that particular statement and that

- 1 that statement is based primarily on interviews of
- 2 company personnel.
- 3 Because it is hearsay, I move to strike
- 4 that.
- JUDGE HAENLE: Mr. Marshall?
- 6 MR. MARSHALL: Well, again, this is asserted
- 7 for state of mind of the people, which is an exception
- 8 to the hearsay rule. What Mr. Patterson is saying is
- 9 the Company is viewed by members of the financial
- 10 community in a favorable way.
- 11 The response to Data Request 2628 is a
- 12 little more lengthy than counsel has indicated. It was
- 13 based on Mr. Patterson's interviews with Company
- 14 personnel, their consulting experience, their review of
- 15 materials during the course of work, and he says,
- 16 "Although there is no single document or series of
- 17 documents I can point to, there is a clear perception
- 18 that the Company works hard to keep the financial
- 19 community informed." And it goes on.
- 20 But, again, the purpose of the testimony is
- 21 to reflect state of mind and perception, and that's an
- 22 exception for the hearsay rule.
- JUDGE HAENLE: That's not state of mind or

- 24 someone else's perception, is it, the exception to the
- 25 hearsay rule?

- 1 MR. MARSHALL: Yes.
- JUDGE HAENLE: Ms. Brown, go ahead.
- 3 MS. BROWN: I disagree with Mr. Marshall's
- 4 assertions. This particular witness, while I recognize
- 5 that he is intending to rebut Mr. Elgin's testimony, I
- 6 think his intention fails through this witness.
- 7 It's pretty clear that in response to our
- 8 Request 2628 the witness was nonresponsive, could
- 9 provide no supporting documentation or evidence for
- 10 that statement. So, I think it should be stricken.
- JUDGE HAENLE: Anything else, Mr. Marshall?
- 12 Or have we covered it?
- MR. MARSHALL: I think the witness has
- 14 disclosed responsive data request and can further
- 15 testify as to the source of his beliefs in that area.
- 16 JUDGE HAENLE: Any objection to the entry of
- 17 the documents, Mr. Adams?
- 18 MR. ADAMS: Again, it was not my motion, but
- 19 I think the rationale objected to by the Staff is
- 20 correct.
- 21 JUDGE HAENLE: Okay. Any objection to the
- 22 entry of the documents, Mr. Furuta?
- MR. FURUTA: I'm inclined to agree with

- 24 Staff on this point.
- 25 JUDGE HAENLE: One of the things that this
 WITNESS: ANDREW W. PATTERSON Direct by Marshall 4127
- 1 witness did investigate is different aspects of the
- 2 Company's financing, resource planning, and
- 3 acquisition, isn't, Mr. Marshall?
- 4 MR. MARSHALL: Yes, it is. And that
- 5 testimony refers to the strengths of the Company that
- 6 he saw as reflected at Page 12 of his testimony. It's
- 7 an indication of what areas were looked into and which
- 8 were not. And the testimony is fairly brief in that
- 9 area.
- 10 But I think the basis for the statement is
- 11 inherent therein in the responsive data request.
- 12 MS. BROWN: I believe the statement is brief
- in the area because it's nothing more than a
- 14 self-serving sentence regarding the investment
- 15 community views.
- 16 He is not even stating that Towers Perrin as
- 17 a result of its investigation concluded that X was so
- 18 or in his opinion X was so. He is stating what he
- 19 believes the investment community's views are regarding
- 20 the Company's finances.
- JUDGE HAENLE: I'm going to enter the entire
- 22 document into the record, although the Commission may
- 23 ultimately determine that there is no support for the

- 24 statement.
- 25 I believe that goes to the weight that the WITNESS: ANDREW W. PATTERSON Direct by Marshall 4128
 - 1 Commission should give the statement, and, again, I
 - 2 caution the Company, if there is nothing behind it, the
- 3 Commission can give it no weight.
- 4 I will enter then Exhibit T-888 and the
- 5 others through 895.
- 6 (Received Exhibits T-888, 889, 890, 891,
- 7 892, 893, 894 and 895)
- 8 JUDGE HAENLE: You can cover to the extent
- 9 you feel necessary on cross-examination, Ms. Brown, the
- 10 backup for the statement that you objected to.
- 11 Anything else, Mr. Marshall?
- MR. MARSHALL: No.
- JUDGE HAENLE: Okay, Ms. Brown.
- MS. BROWN: Thank you.

- 16 CROSS-EXAMINATION
- 17 BY MS. BROWN:
- 18 Q. Mr. Patterson, just to clarify, there has
- 19 been some mention of Towers Perrin as a compensation
- 20 consultant for Puget. That is a different section than
- 21 the section you work for; is that right?
- 22 A. That's correct.
- Q. You are not a compensation specialist; is

- 24 that right?
- 25 A. I am not a compensation specialist. I have
 WITNESS: ANDREW W. PATTERSON Cross by Brown 4129
 - 1 been involved in compensation studies, specifically
 - 2 with respect to performance measurement.
- 3 Q. On Page 2 of your testimony, which is
- 4 Exhibit T-888, you state that your rebuttal testimony
- 5 will, one, present your general conclusions about the
- 6 management of Puget and, two, briefly comment on the
- 7 testimony of Staff related to your study.
- 8 Is that a fair reading?
- 9 A. That's a fair reading.
- 10 Q. This study was completed in April of this
- 11 year; is that right?
- 12 A. Yes, it was, Phase II of the effort was
- 13 completed in April.
- 14 Q. And other than this particular testimony
- 15 today in this proceeding, has your organizational
- 16 evaluation continued in any way?
- 17 A. Not that I'm aware of. There may be
- 18 practitioners in something other than general
- 19 management involved. But the project team that I was
- 20 leading is disengaged.
- 21 Q. In your rebuttal testimony, you explained
- 22 that the organizational review that Towers Perrin
- 23 undertook consisted of two phases; is that right?

- 24 Phase I and Phase II?
- 25 A. That's right.

- 1 Q. When was Phase I completed?
- 2 A. Phase I was completed about mid September of
- 3 1992.
- 4 Q. So, Phase II then lasted from October of
- 5 1992 through April '93?
- 6 A. Phase II commenced towards the latter part
- 7 of November and was wrapped up in April. That would be
- 8 November of '92 through April of '93.
- 9 Q. Okay. On Page 10 of Exhibit 888, you state:
- 10 "Our Phase I results can be divided into three general
- 11 categories of findings: summary level strengths, macro
- 12 performance measurements and relative improvement
- 13 areas.
- Do you see those statements on Lines 11
- 15 through 14?
- 16 A. Yes, I do.
- 17 Q. These findings were also presented to the
- 18 Company in the presentation of August 11, 1992. Is
- 19 that true?
- 20 A. Elements of those findings were presented on
- 21 that date, yes.
- Q. On Page 6 of your rebuttal testimony, you
- 23 state that "Instead of spending more time and resources

- 24 documenting Puget's strengths, of which there are many,
- 25 we focused on developing our analysis of areas for

- 1 improvement."
- 2 Is that true?
- 3 A. That's correct.
- Q. And on Page 10, Lines 9 through 11, you
- 5 state: "Early in the process (after about four weeks
- of study) we focused our efforts exclusively on the
- 7 development of opportunity areas."
- 8 Is that accurate?
- 9 A. That's an accurate reading of the testimony
- 10 I found.
- 11 Q. The conclusions that you reached regarding
- 12 the Company's strengths were based on interviews with
- 13 the Company's more senior management and some
- 14 documentation that the Company provided to you; is that
- 15 right?
- 16 A. That's correct.
- 17 Q. Is it also correct that the only interview
- 18 that you held outside the Company was with WUTC Staff?
- 19 A. Well, in a sense very narrowly defined with
- 20 respect to this client, we assess Company strengths as
- 21 part of our living. So, I would offer that we held
- 22 literally many, many interviews over the years leading
- 23 up to this study that would give us an ability to form

- 24 an opinion.
- 25 But specifically with respect to the work

- 1 performed for Puget, I can't think of another interview
- 2 outside the confines of the Company during that period.
- 3 Q. On Page 10 of your August 11, 1992, report,
- 4 which was earlier admitted as Exhibit 619, in this
- 5 document you state that you were in the process of
- 6 gaining a meeting with public counsel.
- 7 Was that meeting ever held? Or perhaps I
- 8 should restate that question and say: What sorts of
- 9 efforts did you make at scheduling a meeting with
- 10 public counsel?
- 11 A. Public counsel and I traded a series of
- 12 phone calls over I would guess about a week and a half
- 13 to two-week period. During that time we were speaking
- 14 to each other's voice mail.
- The net results of that exchange was a
- 16 question that I posed to him generally about the desire
- 17 we had for the meeting, which was to gain his
- 18 perceptions of the Company. And I did get a voice mail
- 19 back where he summarized his perceptions.
- So, although we did not meet directly, we
- 21 did exchange voice mails on the topic.
- Q. Okay. Page 15, beginning on Line 9, the
- 23 rebuttal testimony, you discuss macro performance

- 24 measures that were developed for the Company.
- 25 Do you recall that?

- 1 A. Yes, I do.
- 2 Q. And those particular performance measures
- 3 that were recommended by you to management appear in
- 4 Exhibit 893. Is that true?
- 5 A. If 893 is the same as AWP-6, that's true. I
- 6 apologize for not keeping up with exhibit numbers.
- 7 Q. It is.
- 8 A. Fine.
- 9 Q. When were these performance measures
- 10 recommended to management?
- 11 A. During the course of the Phase I work, which
- 12 would have been sometime towards the latter part of
- 13 August or into September.
- 14 Q. These performance measures are a result of
- 15 the paired comparison survey which appears in 894?
- 16 A. The paired comparison survey was one element
- 17 of the input. We also spent a fair amount of time
- 18 interviewing Company management with respect to those
- 19 measures.
- 20 We also brought into play some relevant
- 21 comparative insight that we had gained from other
- 22 comparable work.
- So, what we were doing essentially is

- 24 triangulate, if you will, between interviews, the
- 25 paired comparison survey, and the work that we

- 1 performed that was relevant for other clients.
- Q. On April 20, 1993, you wrote a letter to the
- 3 Commission in which you stated that these paired
- 4 comparison surveys were proprietary and could only be
- 5 reviewed at Puget.
- 6 Do you recall that letter?
- 7 A. I'm looking for it. (Reading.) Can you be
- 8 a little more precise as to where in that letter the
- 9 statement occurs?
- 10 Q. Do you see the second block under the
- 11 heading Data Request?
- 12 A. Right.
- 13 We were referring to three surveys if you
- 14 read the statement. The conjoint analysis, the
- 15 activity analysis, and the user survey. We regarded
- 16 them collectively as proprietary. And rather than get
- 17 into a long winded discussion as to which element of
- 18 which survey was proprietary, in the interest of time I
- 19 kind of grouped them all that way.
- JUDGE HAENLE: If you would use other terms
- 21 of art, it would be helpful if you could spell them,
- 22 please.
- 23 BY MS. BROWN:

- 24 And the conjoint analysis that you referred Q.
- 25 to is the same as the compared comparison survey, is it 4135

not?

- 2 Α. I'm glad you raised that. They are one and
- 3 the same, conjoint and paired comparison.
- 4 Ο. And now that, quote unquote, proprietary
- 5 study appears as Exhibit 892; is that right?
- 6 Α. I believe that's right.
- 7 Ο. What employees at Puget were involved in the
- 8 paired comparison survey or, as you say, conjoint
- 9 analysis?
- 10 We basically surveyed the top fifty or sixty Α.
- 11 managers in the firm. And we did not get complete
- 12 participation owing to vacations. But we got a fairly
- 13 high participation rate.
- Would you briefly explain how Towers Perrin 14
- 15 came up with the paired performance areas. I'm
- 16 interested in why these five measurements were chosen,
- 17 what the number in parentheses signifies and why these
- 18 performance areas were selected by Towers Perrin.
- 19 MR. MARSHALL: AWP-6.
- 20 THE WITNESS: Thank you. I'm sorry. Could
- 21 you give me a page reference one more time?
- 22 THE WITNESS: Are you on Page 4 of that?
- 23 BY MS. BROWN:

- Q. Four, yes.
- 25 A. Could you repeat the question?

4136

- 1 Q. How is it that Towers Perrin came up with
- 2 the comparison method shown on this exhibit, more
- 3 specifically why these five areas were chosen, what
- 4 these numbers in parentheses over on the right-hand
- 5 side of the page signify, and why the performance
- 6 measurements were selected by Towers Perrin in the
- 7 first place.
- 8 A. There is a lot of questions in there. I'll
- 9 do my best.
- 10 In terms of how we arrived at the
- 11 measurement areas, we arrived at it basically three
- 12 ways: We reviewed the Company's existing mission and
- 13 value and summarized strategy statement; secondly,
- 14 over the course of interviews we engaged in
- 15 conversation with senior management about what the
- 16 Company was trying to accomplish; and, lastly, we have
- 17 on file strategic planning documents maintained by
- 18 other investor-owned utilities.
- 19 I should properly characterize them as
- 20 mission and value statements from other electric
- 21 utilities. And through those three inputs we arrived
- 22 at the list that you're referring to.
- 23 Q. And what are these numbers over to the right

- in parentheses?
- 25 A. It's an index or a scale. And what it
 WITNESS: ANDREW W. PATTERSON Cross by Brown 4137
 - 1 basically is defined as is a raw attribute score, which
- 2 is an index of preference or choice, if you will. It's
- 3 an output from the paired comparison survey.
- 4 Q. And would 56 be the lowest score and 70 be
- 5 the highest score?
- 6 A. Fifty-six would indicate a relatively lower
- 7 preference and seventy would indicate a relatively
- 8 higher preference. And what you're doing with a paired
- 9 comparison survey is understanding people's choices
- 10 around what are some difficult items to quantify.
- 11 As an example, if you asked people to trade
- 12 off shareholder value versus customer service, that's a
- 13 difficult thing to do. Clearly both are important.
- 14 And we use the paired comparison survey to gain insight
- into people's views through the survey process itself,
- 16 which forces people to make choices in a random way.
- 17 And through patterns in their thinking you can get a
- 18 view by the way they trade off the attributes. It's a
- 19 consumer research tool that we found very helpful.
- 20 Q. These represent the Company's officers'
- 21 preferences or choices?
- 22 A. These represent the preferences expressed by
- 23 the top fifty or sixty managers that I indicated

- 24 earlier that we had surveyed.
- Q. During the visit at Puget with Staff to
 WITNESS: ANDREW W. PATTERSON Cross by Brown 4138
- 1 discuss these particular surveys that you conducted,
- 2 Staff requested copies of the information now shown as
- 3 Exhibit 893. Do you recall that?
- 4 A. Is 893 the survey itself or is it the
- 5 results?
- 6 Q. I'm sorry. The results. Exhibit 6.
- 7 A. Okay. Staff made many requests during that
- 8 session. They could have requested this documentation.
- 9 Frankly, memory fades. We spent about five hours.
- 10 That's a number of months ago.
- 11 Q. In fact, whether you recall whether it was
- 12 requested or not, it was not provided to Staff at that
- 13 time. Isn't that right?
- 14 A. No, it was not. At that time we provided
- 15 Staff with everything that we felt was practical. Many
- 16 of the information that Staff was requesting goes
- 17 directly to the types of services that we offer to our
- 18 clients. And as a partner in an ongoing concern, it's
- 19 one of my responsibilities to make sure that publicly
- 20 available documentation does not impinge upon our
- 21 ability to compete.
- So, if we didn't offer it up at that time,
- 23 it was more my concern over any loss of our ability to

- 24 compete. These are tools and analytical techniques
- 25 that we have invested a lot in learning how to provide

- 1 to our clients. It's a very competitive situation for
- 2 us.
- 3 Q. Have you finished?
- 4 A. Yes.
- 5 Q. What was it that changed your mind so that
- 6 now the survey results can be denominated public?
- 7 A. In reflection and in working with some of
- 8 the other partners in the firm, we felt that releasing
- 9 this data was not going to be something that would hurt
- 10 us in the marketplace.
- 11 Q. On Page 16 of Exhibit T-888, you begin to
- 12 discuss improvement areas for the Company that were
- 13 identified by Towers Perrin in Phase I of the
- 14 organizational review.
- Do you see that?
- JUDGE HAENLE: What page are you on?
- 17 MS. BROWN: 16.
- JUDGE HAENLE: Thank you.
- 19 THE WITNESS: What was the line number on
- 20 that?
- 21 BY MS. BROWN:
- 22 Q. 1.
- 23 A. Okay.

- 24 Q. Yes?
- 25 A. Yes.

- 1 Q. You state on Lines 14 through 17 of that
- 2 page: "We made recommendations in five areas:
- 3 external customer services, internal customer services,
- 4 managerial roles and responsibilities, complex work
- 5 processes and performance measurement."
- Is that a correct recitation?
- 7 A. That's correct.
- 8 Q. Would you please turn to Page 7 of Exhibit
- 9 619, which is your August 11, 1992, report.
- 10 Do you have that?
- 11 A. Page 7 of the August 11 report?
- 12 Q. That's correct.
- 13 A. I have Page 6 and I have Page 8. Curiously
- 14 Page 7 is out of my witness book.
- 15 Q. I'll be happy to give you a copy.
- 16 JUDGE HAENLE: The record should reflect
- 17 that Mr. Van Nostrand is handing the witness a copy of
- 18 that page.
- 19 Thank you, Mr. Van Nostrand.
- 20 Do you have that now, sir?
- 21 THE WITNESS: Yes.
- 22 BY MS. BROWN:
- 23 Q. Here you provide an executive summary of the

- 24 strengths and weaknesses that you discussed throughout
- 25 your testimony; is that right?

- 1 A. That's right.
- 2 Q. You would agree, would you not, that the
- 3 illustration indicate the weaknesses outweigh the
- 4 strengths? The scale is lower on the weaknesses side;
- 5 is that right?
- 6 A. That's correct. The scale is lower,
- 7 although the scale certainly has been the subject of a
- 8 rather robust discussion.
- 9 If I may, the scale is tilted the way it is
- 10 more because of the graphics people that we were
- 11 working with as opposed to showing anything
- 12 quantitative there.
- 13 What I mean by that is we did not assign
- 14 some numerical value against the weaknesses and
- 15 strengths and determine that the weaknesses outweighed
- 16 the strengths.
- 17 Q. You don't believe that now, at least, this
- 18 is a fair depiction of the relative balance between
- 19 strengths and weaknesses following your Towers Perrin
- 20 review of the Company?
- 21 A. It's not fair to the extent that it seems to
- 22 portray that weaknesses far outweigh strengths. When
- 23 we delivered the presentation, frankly, this process

- 24 was not underway. So, we were less sensitive to all of
- 25 those types of interpretations that could be drawn.

- 1 Q. I see.
- 2 A. Basically, this is an icon that's a standard
- 3 format that we use in presentations when we're trying
- 4 to show things juxtaposed against each other. And we
- 5 did not use it to convey a meaning other than there are
- 6 strengths and there are weaknesses.
- 7 O. The first area identified is External
- 8 Services. You state on Page 16, Lines 22 through 23 of
- 9 your testimony: "We suggest some potential
- 10 improvements."
- 11 Do you recall that testimony?
- 12 A. That was Page 16, Lines --
- 13 Q. Lines 22 through 23.
- 14 A. (Reading.) I have Page 16. You're going
- 15 awfully quickly. Could you reread what you're asking
- 16 me to look for?
- 17 Q. Sure. The first area that you identified as
- 18 possible for improvement was entitled External
- 19 Services. And in your rebuttal testimony at Page 16,
- 20 Lines 22 through 23, you indicate that "We," meaning
- 21 Towers Perrin, "suggested some potential improvements."
- Is that correct?
- 23 A. That's correct.

- Q. Please turn now to Page 24 of your August
- 25 11, 1992, report, which you just referred to and is
 WITNESS: ANDREW W. PATTERSON Cross by Brown 4143
 - 1 marked in this docket as Exhibit 619. Here you state:
- 2 "Capability for serving external customers, ratepayers,
- 3 do not appear to be closely matched to demand."
- 4 Do you see that?
- 5 A. Yes, I do.
- 6 Q. On Pages 25 and 26 of this document, you
- 7 stress that "Customer service delivery strategies for
- 8 business office operations are expensive."
- 9 Do you see that?
- 10 A. Yes, I do.
- 11 Q. On Page 27 you identify at least five
- 12 additional concerns pertaining to Puget Power. Is that
- 13 true?
- 14 A. That's correct.
- 15 Q. You did not look at external customer
- 16 relations in the Phase II portion of your study, did
- 17 you?
- 18 A. Actually, we did. We looked at them to the
- 19 extent that they were services most influenced by
- 20 internal interest to the Company. By that I mean we
- 21 excluded those services performed directly for
- 22 customers.
- Our thinking there was that since the

- 24 Company was going to undertake a review such as ours
- 25 and knowing that it would cause some internal

- 1 commotion, it would be wise not to get too aggressive
- with services delivered for customers, the thinking
- 3 there being that there would be moral issues that
- 4 companies typically face when they undertake a review
- 5 such as the one we were proposing.
- 6 So, we drew a bit of a line of demarcation,
- 7 if you will. As an example, customer surveys and the
- 8 interpretation of customer surveys is something that
- 9 can be done entirely within the head office without
- 10 getting in front of customers.
- 11 Whereas there are some other customer
- 12 services such as responding to phone calls that would
- 13 be performed by employees directly interfacing with
- 14 customers.
- The former we were interested in; the latter
- 16 we were not.
- 17 Q. The next area for improvement that you
- 18 identify on Page 16 of your testimony and continue to
- 19 discuss on Page 17, Lines 2 through 6, is internal
- 20 customer services. And again you state: "We also" --
- 21 A. Are you back on my testimony or on the
- 22 August 11 document?
- Q. I'm back on your testimony.

- A. If you give me a moment I'll get there.
- 25 Q. Page 17.

- 1 A. Okay. Right.
- 2 Q. Lines 2 through 6.
- 3 A. Thank you.
- 4 Q. You identified internal customer services as
- 5 an area for potential improvement.
- 6 A. Right.
- 7 Q. Is that true? Now I'm going to direct your
- 8 attention again to your August 11 report at Page 30.
- 9 A. (Reading.) Okay.
- 10 Q. There you state: "Internal customer service
- 11 levels do not appear to most effectively match
- 12 requirements with service needs."
- Do you see that?
- 14 A. Yes, I do.
- Q. Also on Page 30 you state that "These
- 16 problems are evidenced by, one, communications
- 17 difficulties; two, lack of [0] collegial environment
- 18 and insufficient recognition of the importance of line
- 19 elements; three, insufficient attention to work load
- 20 planning and integration; and, four, absence of
- 21 strategic value-added concepts."
- Do you see those?
- 23 A. Yes, I see those although I think it's

- 24 important to point out that in this particular area as
- 25 we got into greater depth of study our opinions changed
 WITNESS: ANDREW W. PATTERSON Cross by Brown 4146
 - 1 quite dramatically. But at that point in time those
 - 2 were our feelings.
- 3 Q. When precisely did your opinions change?
- 4 A. Subsequent to the user survey. And this is
- 5 a survey that we used to gain input from people using
- 6 services provided by internal employees. And what the
- 7 users basically told us was that the service levels
- 8 being provided, frankly, were quite acceptable.
- 9 Q. It's true, is it not, that this user survey,
- 10 which apparently changed your mind, was not provided to
- 11 Staff?
- 12 A. That's not entirely true, although a copy
- 13 was not provided to Staff. Staff reviewed the survey
- 14 results and reviewed the survey itself over a period of
- 15 several hours.
- 16 Now, this again is a document that we have
- 17 as a firm invested a tremendous amount, and we regard
- 18 it as something that allows us to compete in our
- 19 market. There are certainly other consulting firms
- 20 that would be delighted to get a copy of it. So, we
- 21 are careful with its circulation.
- Q. It's of the nature that you would object to
- 23 its being admitted into the record in a proceeding such

- 24 as this; is that right?
- 25 A. A set of summary results indicating what the WITNESS: ANDREW W. PATTERSON Cross by Brown 4147
- 1 survey told us I think would be quite appropriate.
- 2 Q. The internal customer services area was one
- 3 of two areas which Towers Perrin focused in Phase II of
- 4 its analysis; is that right?
- 5 A. That's correct.
- 6 Q. On Page 17 -- I'm back to your rebuttal
- 7 testimony -- Lines 7 through 9, you state with
- 8 reference to identified areas of improvement: "Our
- 9 thinking in the areas of roles and responsibilities and
- 10 complex work processes related principally to the
- 11 Company's transmission and distribution operations."
- 12 Do you see that?
- 13 A. Yes, I do see that.
- 14 Q. Well, I'm confused because on Page 34 of
- 15 your August 11, 1992, report you state: "With regard
- 16 to roles and responsibilities that improvements would
- 17 benefit literally the entire organization, with the
- 18 exception of the divisions and controllers, especially
- 19 with regard to managerial scope of control."
- Now, do you see that?
- 21 A. Yes, I do see that.
- 22 Q. Is this another example of this being an
- 23 accurate representation of Towers Perrin's view of the

- 24 Company as of August 11, 1992, but that subsequently
- 25 your mind was changed?

- 1 A. Subsequently we were able to discover, to
- 2 assess, and to work with the Company over a much longer
- 3 period of time the difference between August of '92 and
- 4 April of '93. And during the course of gaining a much
- 5 better understanding of the Company's operations, our
- 6 opinions did change.
- 7 JUDGE HAENLE: Could we take in here some
- 8 time, Ms. Brown, an afternoon recess?
- 9 MS. BROWN: Now is fine.
- 10 JUDGE HAENLE: Why don't we take fifteen
- 11 minutes. Be back at twenty minutes after, please.
- 12 (Recess.)
- 13 JUDGE HAENLE: Let's be back on the record
- 14 after our afternoon recess.
- Go ahead, Ms. Brown.
- 16 BY MS. BROWN:
- Q. Do you still have your August 11, 1992,
- 18 report before you?
- 19 A. Yes, I do.
- 20 Q. On Page 33 of that report you list the
- 21 following observations, among others: "Overly complex
- 22 organizational design, narrow managerial scope of
- 23 control, instances of fragmentation and duplication,

- 24 tendency for turf battles."
- Do you see that?

- 1 A. Yes.
- Q. With respect to complex work processes on
- 3 Page 37 of the same document, you identify eight areas
- 4 that could benefit from improvement of work processes.
- 5 In addition to those related to T and D you identified
- 6 employee training, corporate projects, information,
- 7 systems development, materials fleet facilities,
- 8 planning and acquisition, and rate case filings."
- 9 Is that an accurate reading?
- 10 MR. MARSHALL: Your Honor, I object. It
- 11 isn't an accurate reading. At the very top she left
- 12 out the heading "There may be additions and
- 13 subtractions from our list as our understanding grows."
- 14 The document speaks for itself. I think we
- 15 would expedite things if we could just ask the question
- 16 rather than reading in portions of the document.
- 17 JUDGE HAENLE: The question is not going to
- 18 make sense without referring to the portion of the
- 19 document anyway, Mr. Marshall. I'll let it continue.
- 20 MR. MARSHALL: She asked is this an accurate
- 21 statement. It wasn't. I object.
- JUDGE HAENLE: She didn't read the entire
- 23 document. I don't think her question may have required

- 24 that. If she is referring to a place on the document,
- 25 we can all find it.
 - WITNESS: ANDREW W. PATTERSON Cross by Brown 4150
- 1 MS. BROWN: Not only that, it is in the
- 2 record as Exhibit 619. I believe the witness answered
- 3 my question affirmatively.
- 4 JUDGE HAENLE: Did you, sir?
- 5 THE WITNESS: No, I did not answer the
- 6 question.
- 7 The list that you're reading off of, you
- 8 read part of it. But it is contained on Page 37, and I
- 9 guess it is here for everyone to read.
- 10 MS. BROWN: But you correctly identified
- 11 parts of what's on Page 37.
- 12 BY MS. BROWN:
- 13 Q. Page 18 of your testimony, Lines 10 through
- 14 16, you addressed the final improvement area identified
- in Phase I of your study, that being performance
- 16 measurement capabilities.
- 17 You state at Line 14, "The Company could
- 18 benefit from prioritizing what it tracks to focus on
- 19 those activities that add the most value."
- Is that correct?
- 21 MR. MARSHALL: I object again. Only part of
- 22 that was read. She left off the "however" and it's
- 23 related to the prior sentence. And I guess just having

- 24 the witness say did I read this correctly when it's not
- 25 being read correctly, I have to continue to object to.

- 1 MS. BROWN: I apologize, your Honor, I don't
- 2 mean to be reading incorrectly. I can amend that one
- 3 sentence by adding the word "however" in front of it.
- 4 This is cross-examination, and this witness has offered
- 5 rebuttal testimony, and I think I'm entitled to go to
- 6 the Towers Perrin August report and find out what was
- 7 true at the time it was written.
- JUDGE HAENLE: I agree, Mr. Marshall. Let's
- 9 continue.
- 10 BY MS. BROWN:
- 11 Q. Is that correct, Mr. Patterson, that at Line
- 12 14 you state, "However, the Company could benefit from
- 13 prioritizing what it tracks to focus on those
- 14 activities that add the most value"?
- 15 A. Clearly you're reading my testimony
- 16 correctly. You're quite capable of that. I guess I'm
- 17 also getting anxious about the way you're selectively
- 18 reading and asking me if what I wrote is true.
- 19 If you would like, I can elaborate on that
- 20 statement and offer up what was meant by it. Again,
- 21 yes, that is properly done. That is what I wrote on
- 22 that page and those line numbers.
- JUDGE HAENLE: Your counsel will take care

- 24 of whatever objections are necessary. We have
- 25 discussed objections at this point, and I have

- 1 overruled his latest one if you would answer the
- 2 question as opposed to explaining.
- 3 MS. BROWN: Thank you, your Honor. I have a
- 4 few more correct quotes for you, Mr. Patterson.
- 5 BY MS. BROWN:
- 6 Q. Page 39, back to your August 11, 1992,
- 7 report, you assert that at least some of the
- 8 performance measurement processes are inadequate, and
- 9 that much of the performance reporting takes the form
- 10 of advertising.
- 11 Did I read those correctly?
- 12 A. Yes, the last -- yes.
- 13 Q. Now, it's true, isn't it, that you did not
- 14 analyze and evaluate the Company's incentive
- 15 compensation program in any of the three Towers Perrin
- 16 reports, isn't it?
- 17 A. That's correct.
- Q. With regard to the Company's Energy Plus
- 19 program, are you aware that since 1987 the Company has
- 20 not budgeted for the Energy Plus pay-out?
- 21 A. No, I don't believe I was aware of that.
- 22 MS. BROWN: Thank you. I have no further
- 23 questions.

- JUDGE HAENLE: Do you have questions, Mr.
- 25 Furuta?

- 1 MR. FURUTA: No, your Honor.
- JUDGE HAENLE: Mr. Adams?
- 3 MR. ADAMS: No, I do not, although I would
- 4 like to say hello to the witness since we corresponded
- 5 by voice mail.
- 6 THE WITNESS: It's delightful to meet you in
- 7 person.
- 8 JUDGE HAENLE: And apparently made quite an
- 9 impression on each other?
- 10 THE WITNESS: You look distinguished in
- 11 person.
- 12 JUDGE HAENLE: I don't know whether the
- 13 Commissioners will have questions or not. If so, I
- 14 would ask that the witness not leave the hearing room
- 15 for the next ten minutes just in case.
- Do you have any redirect, sir?
- MR. MARSHALL: No, I do not.
- 18 JUDGE HAENLE: We can call him back if the
- 19 Commissioners have questions. I would appreciate that.
- 20 Other than that you may step down, and let's go off the
- 21 record to change witnesses.
- 22 (Discussion held off the record.)
- JUDGE HAENLE: Let's be back on the record.

- 24 During the time we were off the record, Mr. Swofford
- 25 assumed the stand. I remind you that you were sworn at

1 the beginning of the hearing and you remain under oath.

2

- 3 GARY B. SWOFFORD,
- 4 witness herein, having been previously
- 5 duly sworn, was examined and testified
- further as follows:
- 7 (Marked Exhibit T-896)
- JUDGE HAENLE: I have marked for
- 9 identification as Exhibit T-896 a multi-page document.
- 10 In the upper right-hand corner it has GBS-5.
- 11 Go ahead, Mr. Van Nostrand.

12

- 13 DIRECT EXAMINATION
- 14 BY MR. VAN NOSTRAND:
- 15 Q. Do you have before you what's been marked
- 16 for identification as Exhibit T-896?
- 17 A. I do.
- 18 Q. Do you recognize that as your prefiled
- 19 rebuttal testimony in this case?
- 20 A. Yes, I do.
- 21 Q. Do you have any additions or corrections to
- 22 make to Exhibit T-896?
- 23 A. I have one minor correction. On Page 13,

- 24 Line 18, it says, "We have hired 12 engineers." That
- 25 should be "We have hired 10." Twelve should be changed

 WITNESS: GARY SWOFFORD Direct by Van Nostrand 4155

1 to ten.

- 2 Q. Does that complete your corrections?
- 3 A. Yes, it does.
- 4 Q. And as corrected, if I asked you the
- 5 questions set forth in Exhibit T-896 today, would you
- 6 give the answers as set forth in that exhibit?
- 7 A. I would.
- 8 MR. VAN NOSTRAND: Your Honor, I move the
- 9 admission of Exhibits T-896, and Mr. Swofford is
- 10 available for cross-examination.
- 11 JUDGE HAENLE: Any objection, Ms. Brown?
- MS. BROWN: No objection.
- JUDGE HAENLE: Mr. Adams?
- MR. ADAMS: No objection.
- JUDGE HAENLE: Mr. Furuta?
- MR. FURUTA: No objection.
- 17 JUDGE HAENLE: T-896 will be entered into
- 18 the record. Go ahead, Ms. Brown.
- 19 (Received Exhibit T-896)

20

- 21 CROSS-EXAMINATION.
- 22 BY MS. BROWN:
- Q. Mr. Swofford, on Page 3 of your testimony,

- 24 at Lines 22 through 24, --
- 25 A. Yes?

- 1 Q. -- you state that "Promoting the Company's
- 2 image was not the intent of the campaign. At the same
- 3 time, however, our message had to address the issues
- 4 and provide the answers demanded by our customers."
- 5 Do you see that?
- 6 A. Yes, I do.
- 7 Q. Do you agree that the campaign addressed
- 8 issues that one could reasonably conclude were not
- 9 directly related to conservation?
- 10 A. They were related to conservation in the
- 11 context that our customers told us: That in order for
- 12 them to pursue conservation, there were certain issues
- 13 that they identified that they wanted answers to.
- 14 So, I guess I would have to qualify it and
- 15 say, yes, they are related to conservation and that our
- 16 customers are the ones that requested that we address
- 17 those issues in order for them to pursue conservation.
- 18 Q. But during the focus groups, participants
- 19 were asked simply, "What would you like to hear more
- 20 about" rather than "What would you like to hear more
- 21 about related to Puget's conservation programs?" Isn't
- 22 that true?
- 23 A. I wasn't present at the focus groups. Ms.

- O'Neill, who will follow me, was present at focus
- 25 groups. I believe she can probably answer that

- 1 question a lot better than I could.
- 2 Q. You would agree, would you not, that it
- 3 would not be readily apparent necessarily that concern
- 4 over power lines located near a person's home would
- 5 somehow prevent that person from installing a low flow
- 6 shower head that was left on that person's doorstep,
- 7 would you?
- 8 A. No. I think there could be a tie. As a
- 9 matter of fact, I think there is a tie. I think any
- 10 time that I do business with somebody or any of us do
- 11 business with other people, one of the things that we
- 12 want to know is if they were the kind of people we want
- 13 to do business with.
- 14 If our customers have concerns about the
- 15 kind of company we are and the kinds of things that we
- 16 do, we may very well try to do a lot of things through
- 17 them, and they may not choose to do them.
- 18 Q. In response to Staff Data Request 2545, you
- 19 provided a breakdown of the expenses associated with
- 20 the research conducted by consultants regarding the
- 21 conservation advertising campaign for the period from
- 22 January 1991 through May of 1993.
- Do you recall that response?

- 24 A. Yes, I have it before me.
- 25 MS. BROWN: Your Honor, I would like to have

- 1 this marked as the next exhibit in line, please.
- 2 JUDGE HAENLE: The next exhibit in line is
- 3 897 for identification.
- 4 (Marked Exhibit 897)
- 5 BY MS. BROWN:
- 6 Q. Mr. Swofford, this response to Staff Data
- 7 Request 2545 was prepared by you?
- 8 A. It was prepared under my direction.
- 9 MS. BROWN: Your Honor, I move the admission
- 10 of Exhibit 897, please.
- 11 MR. VAN NOSTRAND: No objection.
- JUDGE HAENLE: Mr. Adams?
- MR. ADAMS: No.
- JUDGE HAENLE: Mr. Furuta?
- MR. FURUTA: No, your Honor.
- 16 JUDGE HAENLE: 897 will be entered into the
- 17 record.
- 18 (Received Exhibit 897)
- 19 BY MS. BROWN:
- 20 Q. Do these figures represent the total cost of
- 21 the focus groups or just that portion that was
- 22 allocated to conservation advertising?
- 23 A. To my knowledge, they are both. The

- 24 organization that we received these figures from,
- 25 O'Neill and Company, these are the charges that we

- 1 received from them for the focus groups that was for
- 2 the purpose of the research and the survey done for our
- 3 communications plan for our conservation programs.
- 4 JUDGE HAENLE: The next exhibit in line is
- 5 898 for identification.
- 6 (Marked Exhibit 898)
- 7 BY MS. BROWN:
- 8 Q. Mr. Swofford, can you identify this, please.
- 9 A. I can identify what it says on the front of
- 10 it. It's the summary of focus groups conducted for
- 11 Puget Power January 1993, Bellevue, Bellingham, and
- 12 Olympia, six groups.
- 13 Q. Other than that, you have never seen this
- 14 document before?
- 15 A. I have seen the document. It was not
- 16 prepared by us is my only thing I'm trying to indicate.
- 17 Q. I understand that. Now, this was provided
- 18 in response to Staff Data Request 2601. In the summary
- 19 for the January 1993 focus group on the fifteenth page,
- 20 it --
- 21 Are you there?
- 22 A. The page numbers are blurred on this.
- Q. I understand that.

- 24 A. I can't get to the page because I can't see
- 25 the page numbers. Could you tell me the top of the

- 1 page?
- 2 Q. The top heading reads Reaction to Rates
- 3 Notification Rewrite and Rates Fact Sheet.
- 4 A. (Reading.) I have it.
- 5 Q. Would it be fair to say that this relates to
- 6 the manner in which the Company notifies its customers
- 7 of rate increases?
- 8 A. Again, while I have reviewed this document
- 9 sometime past, I'm really not familiar enough
- 10 specifically to know off the top of my head what this
- 11 related to.
- 12 Again, Ms. O'Neill's company is the one that
- 13 conducted these focus groups. And I think she could
- 14 probably address the questions specifically.
- 15 Q. Given that the title of this document reads
- 16 Summary of Focus Groups Conducted for Puget Power,
- 17 January 1993, and Page 15 indicates that Reaction to
- 18 Rates Notification Rewrite and Rates Fact Sheet, you
- 19 would agree that at least to your knowledge the issue
- 20 of rate notification and rates fact sheets was
- 21 discussed and became an issue in these focus groups,
- 22 wouldn't you?
- 23 A. If you'll give me a minute to read it, I can

- 24 answer you specifically.
- 25 Q. Certainly.

- 1 A. (Reading.) What's your specific question
- 2 again?
- 3 Q. I don't know. I can't remember.
- 4 JUDGE HAENLE: The question was whether
- 5 these issues were treated in the focus groups.
- 6 THE WITNESS: I assume so since this is a
- 7 document that resulted from those focus groups and it's
- 8 indicated in these focus groups that it was discussed
- 9 at the focus groups. I would agree with that.
- 10 BY MS. BROWN:
- 11 Q. And the focus group costs related to this --
- 12 by "this" I mean consumer reaction to rate notices --
- 13 were charged to the conservation advertising campaign,
- 14 were they not?
- 15 A. They were. But let me indicate that any
- 16 time we get a group of customers together and ask them
- 17 their opinions on things, they can bring up a lot of
- 18 different issues that may or may not relate
- 19 specifically to the subject matter.
- I think the intent of the focus group is to
- 21 find out what is on customers' minds so that the
- 22 Company can handle those questions.
- I think that's the category under which this

- 24 falls. It was not the intent of the focus group to
- 25 discuss rate notifications. The intent of the focus

- 1 group was to discuss with these customers the things
- 2 that were on their minds and of concern to them.
- 3 Q. Do you know that the customers that
- 4 participated in the focus groups at least on this issue
- 5 were provided the rate notifications prepared by Puget
- 6 and asked for their reactions?
- 7 A. I don't know the answer to that specifically
- 8 other than that all of our customers through our bill
- 9 stuffers are provided with rate notifications as we are
- 10 required to provide them.
- 11 Q. Also the summary of the January 1993 focus
- 12 groups, we see five pages dedicated to Issue-Oriented
- 13 Advertising. They begin about the seventh page into
- 14 the document.
- 15 A. Yes, I have that.
- 16 Q. These three pages list issues that the
- 17 participants of the focus group identified they want to
- 18 know something more about which you have alluded to
- 19 here today.
- Is it the Company's position that all of
- 21 these issues are conservation-related and within the
- 22 scope of the conservation advertising campaign solely
- 23 by virtue of the fact that they are issues that

- 24 consumers have identified as issues about which they
- 25 want to know more?

- 1 A. I think it's the Company's position to take
- 2 a look at all of the focus groups, the opinions that
- 3 you receive from focus groups is what is on our
- 4 customers' minds that might indicate their willingness
- 5 to participate in our conservation programs or just
- 6 embrace conservation as we want them to do.
- 7 So, to the extent we need to make the
- 8 judgments based upon the input that we get from them
- 9 about the impacts that some of these may have, I
- 10 wouldn't state that every one of them is. But I would
- 11 state it's an evaluation that we do have to make about
- 12 the issues that are brought up as to what impact it
- 13 could have.
- Q. What sort of criteria did you propose that
- 15 the Commission use to determine which of these issues
- 16 fall within the realm of the conservation advertising
- 17 campaign?
- 18 A. When we put this campaign together, one of
- 19 the things we recognized early on, we were trying to
- 20 ramp up conservation, was that we needed help from
- 21 experts.
- So, one of the ways that we went about doing
- 23 that was to go out and find that kind of help and

- 24 assistance. And we got the counsel from them that we
- 25 needed to go out and talk to our customers, find out

1 what's on their minds, determine what impact that could

4164

- 2 have on our programs, and to use their expertise in
- 3 order to design a program.
- I think any time that we are in an area
- 5 where we have to rely -- where we're outside our
- 6 expertise, I think whether it's us or anybody else,
- 7 there are experts in these areas, which is what we went
- 8 out and did to find out what is the best way we could
- 9 ramp up conservation, which is what we were trying to
- 10 do from the levels we were at to significantly higher
- 11 levels.
- 12 JUDGE HAENLE: I think the question had to
- 13 do with what criteria would you have the Commission use
- 14 in evaluating whether these are related to conservation
- 15 or not?
- 16 THE WITNESS: My answer is it is more
- 17 subjective than that. There is not specific criteria.
- 18 That's why we used experts to gain the information we
- 19 needed.
- 20 JUDGE HAENLE: Is your proposal anything
- 21 these experts came up with is therefore related to
- 22 conservation?
- 23 THE WITNESS: No. We have people in our

- 24 company who we would sit down and discuss this with and
- 25 talk to them about it. My only comment is we don't

- 1 have specific criteria that we used in which to say
- 2 that we knew enough about this ahead of time that these
- 3 were the -- that the criteria should be used. We had
- 4 the objectives of what we were trying to accomplish
- 5 with our conservation programs.
- JUDGE HAENLE: Go ahead, Ms. Brown.
- 7 MS. BROWN: Thank you.
- JUDGE HAENLE: Incidentally, the
- 9 Commissioners have indicated they do not need to
- 10 question the last witness. He is free to go as far as
- 11 we're concerned. Thank you.
- 12 BY MS. BROWN:
- 13 Q. Can you conceive of circumstances where
- 14 information regarding storm losses or information
- 15 regarding the Company's allowed rate of return could
- 16 possibly be construed as connected somehow to the
- 17 conservation advertising campaign?
- 18 A. Well, I think we have to take a look at the
- 19 advertising campaign and see what we specifically do.
- 20 Again, at a focus group, our customers are
- 21 likely to talk about a lot of things that are on their
- 22 mind. Some of them may or may not relate to
- 23 conservation.

- Q. In what accounts does the Company place the
- 25 costs associated with addressing electric service

- 1 issues that are of general interest to the public that
- 2 have not been identified in the conservation
- 3 advertising focus groups?
- 4 A. I don't know the specific account number. I
- 5 think Mr. Story could probably tell you the account
- 6 numbers which we charge specific items to.
- 7 Q. If one were to assume that the Company had
- 8 no conservation advertising campaign and its customers
- 9 were demanding to know more about why we need more
- 10 power lines or EMF related issues, to what account
- 11 would the Company allocate those costs associated with
- 12 responding to customers' questions?
- 13 A. And the assumption was that we had no
- 14 conservation program?
- 15 Q. That's correct.
- 16 A. And we chose --
- 17 Q. Excuse me. Conservation advertising, which
- 18 as you know is a facet of the overall program.
- 19 A. But the question you asked me was to assume
- 20 that we had no conservation program and then what would
- 21 we charge this kind of communications if we were just
- 22 deciding we wanted to make it?
- 23 If it's related to operations of the

- 24 Company, then it would go to an expense account.
- 25 Again, I'm not familiar with account numbers. So, I

 WITNESS: GARY B. SWOFFORD Cross by Brown 4167
- 1 can't specifically give you an account number.
- 2 Q. So, it would be charged to some expense
- 3 account? Is that what you said?
- 4 A. I would assume that those charges would be
- 5 expensed.
- 6 Q. Absent a conservation program, would that
- 7 also be true absent a conservation advertising
- 8 campaign?
- 9 A. Well, again, if we believe that they are
- 10 tied to our ability to be able to produce the kinds of
- 11 conservation results that we were trying to and are
- 12 trying to achieve and that it's impacting our ability
- 13 to do that and deliver conservation as a resource, then
- 14 I think it's appropriately -- it's a part of that
- 15 program. We did not choose to undertake it for other
- 16 reasons. We chose to undertake these because of our
- 17 conservation program and a desire to achieve high
- 18 results.
- 19 Q. But I believe my question was based upon the
- 20 assumption that the Company had no conservation
- 21 advertising campaign.
- 22 A. I guess I'm a little frustrated on how to
- 23 answer it. I guess the way to put that is if we felt

- 24 we could achieve the conservation objectives we were
- 25 trying to achieve without advertising and we didn't

- 1 have a campaign and we simply wanted to address this
- 2 issue? Would that be the right context?
- 3 Q. Can you answer that question?
- 4 A. If there are issues that the Company feels
- 5 are important to address that are of our customers'
- 6 interests and they are not tied to our conservation
- 7 program, those then are charged to the appropriate
- 8 expense account that those go to.
- 9 Again, I think Mr. Story could probably give
- 10 you the specific accounts.
- 11 Q. On Page 5 of the testimony, Lines 5 through
- 12 11, you state that "A useful measure is the number of
- 13 calls the Company received in response to our
- 14 advertising message."
- Do you see that?
- 16 A. Yes, I do.
- 17 Q. In response to Staff Data Request 2546, you
- 18 provided a breakdown of the calls associated with that
- 19 800 or those 800 numbers dedicated to conservation
- 20 inquiries. Is that true?
- 21 A. Yes, it is.
- JUDGE HAENLE: The next in line is 899.
- 23 (Marked Exhibit 899)

- 24 BY MS. BROWN:
- Q. Mr. Swofford, do you recognize this

- 1 document?
- 2 A. Yes, I do.
- 3 Q. It was prepared by you or under your
- 4 direction and supervision?
- 5 A. Yes, it was.
- 6 MS. BROWN: I move the admission of Exhibit
- 7 899.
- 8 JUDGE HAENLE: Any objection to the entry of
- 9 Exhibit 899, Mr. Van Nostrand?
- 10 MR. VAN NOSTRAND: No.
- JUDGE HAENLE: Mr. Adams?
- MR. ADAMS: No objection.
- JUDGE HAENLE: Mr. Furuta?
- MR. FURUTA: No objection.
- JUDGE HAENLE: 899 will be entered into the
- 16 record.
- 17 (Received Exhibit 899)
- 18 BY MS. BROWN:
- 19 Q. As shown on Attachment A to this response
- 20 and explained in the text of your answer, approximately
- 21 fifty percent of the calls that the Company has
- 22 received in the two years since the campaign began were
- 23 a result of the campaign, and the other fifty percent

- 24 were related to water heater efficiency programs. Is
- 25 that right?

- 1 A. Yes, that is correct.
- Q. It's true, isn't it, that the Company has
- 3 spent more than \$5 million over the past two years on
- 4 an advertising campaign that has generated 75,791 calls
- 5 for an average advertising cost per call of \$65.97?
- 6 Would you accept that subject to check?
- 7 A. Well, I don't know the numbers at all. I
- 8 think it's important to note from this particular
- 9 exhibit that under the subtotal column that our calls
- 10 for our actual response from customers for our
- 11 conservation programs actually went from -- in the two
- 12 years prior to running this campaign -- from 19,000 to
- 13 75,000. That's about 250 percent for those specific
- 14 calls related to our programs and that the water heater
- 15 calls actually went down from 85,000 or 84,800 down to
- 16 75,000 during the same two-year period.
- 17 I think it's an indication that the
- 18 communications campaign did result in significantly
- 19 more calls for our conservation programs.
- 20 Q. Would you accept subject to check that
- 21 during the test year the cost per call was \$84.90?
- 22 A. Well, I guess I would accept that subject to
- 23 check. I guess I would add to that that the intent of

- 24 the campaign was certainly to generate calls because it
- 25 is what ultimately gets people to participate in our
 WITNESS: GARY B. SWOFFORD Cross by Brown 4171
- 1 programs. But it also gets people involved in the
- 2 conservation, in doing conservation on their own, to
- 3 change an attitude, which was another major objective
- 4 of the campaign.
- 5 Q. You mentioned briefly about the numbers of
- 6 calls. I would like to direct your attention to
- 7 Attachment A, halfway down the page where it begins
- 8 June 1991.
- 9 A. Yes.
- 10 Q. You would agree, would you not, that during
- 11 the month of June '91 through November '91 the average
- 12 number of calls received was 3500, subject to check?
- 13 A. On a per-month basis?
- 14 Q. Yes.
- 15 A. Yes, I would agree with that.
- 16 Q. Then for the time period beginning December
- 17 1991 and running through May of 1992, the average
- 18 number of calls dropped to 2900? Would you accept that
- 19 subject to check?
- 20 A. I would accept the numbers. I need to point
- 21 out the number of calls is directly related to when we
- 22 ran the advertising campaigns, and during the campaign
- 23 is when we actually received the calls.

- So, there is a spill-over effect into other
- 25 times of the year which calls still continue to come

- 1 in. But it's during the campaigns that I think we can
- 2 see from here is when the majority of calls come in.
- 3 Q. Would you also accept subject to check that
- 4 for the time period beginning June of 1992 and running
- 5 through November of '92 that figure dropped again to
- 6 2700?
- 7 A. Yes. Again, I would just point out that
- 8 during that period we weren't in the market at all.
- 9 Q. Do you know what percentage of these callers
- 10 actually go on to participate in Puget Power's
- 11 conservation program?
- 12 A. You can get some indication of that from the
- 13 last page of this, which gives you a summary of
- 14 specific actions that were taken on the part of our
- 15 customers, and those calls generated 110,000 various
- 16 kinds of information or specific products or materials
- 17 that were sent out.
- I can't tell you if it resulted in a
- 19 commercial or a residential audit because that isn't
- 20 tracked as a part of this. We know that many of them
- 21 did, but it's not here.
- 22 But in addition to these numbers that you
- 23 see on here, there were the actual audits that were

- 24 performed both in the commercial and residential and
- 25 industrial areas.

- 1 Q. Do you have that figure for us?
- 2 A. No, I do not. As I mentioned to you, we do
- 3 not track that specifically. When it gets handed off
- 4 to our residential program or our commercial program,
- 5 it isn't recorded as such.
- 6 Q. Don't you think that that would be something
- 7 that you would be interested in knowing?
- 8 A. But we know it to the extent that we know
- 9 how many of them we do each year. But as a result of
- 10 this campaign we haven't tracked it specifically.
- 11 Q. Why is that?
- 12 A. It wasn't set up as part of the tracking
- 13 mechanism. We were tracking the specific products that
- 14 were part of the empowerment campaign and the THIRTY
- 15 WAYS booklet and those kinds of things.
- 16 But those that have been part of our ongoing
- 17 program, home energy audit, commercial audit, those
- 18 kinds of things, we didn't have the program to track
- 19 those.
- 20 Q. And are these callers asked what advertising
- 21 medium prompted their call, whether it would be TV,
- 22 bill insert, newspaper advertising, magazine?
- 23 A. They are more prompted to -- because when

- 24 they call in they ask about specific products or things
- 25 that they are interested in that are included in our

- 1 advertising package at that time. So, we track that.
- So, for example, if we're promoting our
- 3 THIRTY WAYS booklet and we are getting a number of
- 4 calls for THIRTY WAYS, we actually track the number of
- 5 booklets that are sent out.
- 6 But we don't ask the question "Did you hear
- 7 about this on a particular TV or radio or newspaper."
- 8 Q. Don't you think that that would be something
- 9 that you would be interested in knowing?
- 10 A. Again, I would go back to the -- what we
- 11 were interested in knowing was is the campaign being
- 12 successful in getting our customers to contact us. And
- 13 when they contact us, we have the opportunity to then
- 14 engage them in all of our programs, which is what our
- 15 ultimate goal was to do.
- 16 To the extent that we were successful doing
- 17 that, that's what we were trying to do.
- 18 Q. There is a fair amount of controversy, is
- 19 there not, surrounding what exactly is the appropriate
- 20 advertising medium that the Company should be engaging
- in to communicate with its consumers?
- 22 A. There certainly is now.
- Q. On Page 5, Lines 15 through 16, you state:

- 24 "It is important to ensure that our conservation
- 25 program, taken as a whole, is cost-effective."

- 1 Do you recall that testimony?
- 2 A. Yes. I have it here. I do recall it.
- 3 Q. Wouldn't you agree that it is also equally
- 4 important or perhaps more important to ensure that the
- 5 parts of the whole are also cost effective
- 6 independently?
- 7 A. I don't know how we could judge that. I do
- 8 know that we can judge our conservation program as a
- 9 whole. And I do know that we can go out and get the
- 10 advice of experts on how to achieve certain goals using
- 11 in this particular case the kind of communications that
- 12 they suggested we needed to use.
- 13 And our ultimate objective is to both survey
- 14 -- is to get the program results and to survey our
- 15 customers to see if we're having any impact. Those
- 16 were the objectives.
- When we started out, clearly one of them was
- 18 to deliver a cost-effective conservation program. And
- 19 I think the results clearly do that. About half of our
- 20 avoided costs.
- So, we can have a difference on, you know,
- 22 how to do that. But I think the results clearly
- 23 demonstrate that we do have a cost effective

- 24 conservation program, and this was a very important
- 25 part of that happening.

- 1 Q. Isn't it true that the heat pump program
- 2 would be a good example of a program that was
- 3 discontinued because it was not cost effective as a
- 4 stand-alone measure?
- 5 A. It was not cost effective under the new test
- 6 that the Commission adopted, the total resource cost
- 7 test. Under the old test, which was the utility cost
- 8 test, it was a cost-effective measure.
- 9 Q. But it is also an example of a
- 10 discontinuance of a part, if you will, of a larger
- 11 program, is it not?
- 12 A. Well, it was. But we also changed the rules
- 13 under which we were going to evaluate measures. We
- 14 also discontinued some other measures that under the
- 15 new test don't qualify under this, but were cost
- 16 effective under the old program.
- 17 Any time we make modifications and changes,
- 18 it's going to have an impact. In this particular case,
- 19 it had the impact of doing away with some specific
- 20 measures.
- 21 Q. You mentioned avoided costs. Would you
- 22 agree that even if the Company was below avoided costs,
- 23 the Company should be able to demonstrate why it was

- 24 not further below avoided costs?
- 25 A. I think the Company clearly always has to
 WITNESS: GARY B. SWOFFORD Cross by Brown 4177
 - 1 demonstrate that it's operating its programs or
- 2 anything else it's doing in a prudent manner. I would
- 3 certainly agree with that.
- 4 Q. That includes operating below avoided costs?
- 5 A. That includes operating below avoided costs.
- 6 Q. I would like to switch gears now to the
- 7 customer outreach program. I would like to direct your
- 8 attention to Page 8 of your rebuttal testimony.
- 9 Are you there?
- 10 A. Yes, I am.
- 11 Q. On Line 16 of that page you state: "The
- 12 cost of developing such a tracking program and
- 13 inputting information in many cases would far outweigh
- 14 the relatively minor costs the Company incurs on behalf
- of its customers for these programs."
- Is that a correct quote?
- 17 A. Yes, it is.
- 18 Q. In Staff Data Request No. 2547, you were
- 19 asked to provide the quantitative evidence to support
- 20 your claim that these, indeed, are relatively minor
- 21 costs, and you responded that it was merely based upon
- 22 your "knowledge of the management of these programs."
- So, it's true, isn't it, that from that we

- 24 can infer that there is no quantitative evidence to
- 25 support your statement?

- 1 A. You can certainly infer that because that's
- 2 pretty much what I said. But what I was, you know,
- 3 trying to also suggest is that, in being a part of
- 4 those programs and understanding what they are and how
- 5 they operate, that the relatively minor cost, as I
- 6 referred to them in here, to operate those programs, it
- 7 is my belief that to set up a tracking system to input
- 8 that system and track it, there would be more costs
- 9 incurred in that than any value we could possibly
- 10 receive in tracking those particular programs.
- 11 Q. But you have no numbers to back up that
- 12 assertion; is that right?
- 13 A. I have no numbers to back up that. I have
- 14 25 years of experience in the utility industry.
- 15 Q. In response to Staff Data Requests 2549 and
- 16 2462, you provided the call log for the language bank
- 17 program for the years 1992 and '93.
- 18 Do you recall that?
- 19 A. I recall it for '93, the first five months.
- 20 That is the only thing I recall.
- 21 Q. Do you have your response to the Data
- 22 Request 2462 with you?
- 23 A. Was that in the direct case?

- Q. Rebuttal. Excuse me. Direct.
- 25 A. I don't have the direct. I have the

- 1 rebuttal data request and the response to that, which
- was Staff 2549, which shows the volume for the first
- 3 five months of 1993.
- 4 MR. VAN NOSTRAND: I have 2462. Would you
- 5 like me to provide it?
- 6 MS. BROWN: Please.
- 7 BY MS. BROWN:
- 8 Q. By May of 1993, this language bank program
- 9 had yielded 171 more calls for approximately 1,000 more
- 10 minutes than what was handled in all of 1992.
- 11 Will you accept that subject to check?
- 12 A. Yes, I can see that by comparing the two.
- 13 Q. In response to Data Request 2548, you
- 14 provided the 1993 Speakers' Bureau presentation log
- 15 that indicates who the employee is, the date of the
- 16 presentation, the topic, the group to which the
- 17 presentation was made.
- 18 Do you recall that?
- 19 A. Yes, I do.
- 20 Q. So, the Company has developed a system to
- 21 track the activities in these two programs, but not the
- 22 costs; is that right?
- 23 A. Let me see if I can draw the distinction

- 24 between the two. Yes. Let me answer your question
- 25 first. Yes, that is true.

- 1 In the first instance of the language bank,
- 2 the increase, as you point out, in 1993 is correct.
- 3 But if you compare how much time is actually being
- 4 spent by any employee to participate in this language
- 5 bank when foreign speaking customers call, it's less
- 6 than half a percent of their time on average. And it's
- 7 true that one employee in the Company spends three
- 8 percent of their time.
- 9 But on average this is just not a
- 10 significant part of their activities within the
- 11 Company.
- 12 On the Speakers' Bureau, the majority of the
- 13 time that we are out speaking -- by that it's somewhere
- 14 -- when I asked the question -- in the neighborhood of
- 15 75 percent of those presentations are made to groups
- 16 that meet either before work hours, at lunch, or after
- 17 work. And many, if not, again, the majority of those
- 18 presentations are made outside normal work hours.
- 19 Q. Back in August of 1992, Towers Perrin
- 20 identified the customer outreach programs as an area of
- 21 concern stating: "The strategic value-added
- 22 contribution made by the existing compliment of
- 23 customer outreach programs and the extent to which they

- 24 are periodically reshaped to reflect changing community
- 25 presence need and further the extent to which scarce

- 1 resources expended on maintaining vital customer
- 2 contacts have been systematically evaluated,
- 3 prioritized, and rationed across all company service
- 4 providers."
- 5 Do you recall those concerns?
- 6 A. Yes, I do. But I think as Mr. Patterson
- 7 pointed out in his testimony, as they spent more time
- 8 with us, they began to get a better feel for the value
- 9 that the Company receives from those kinds of contacts
- 10 as we go about our business and our duty of providing
- 11 services to customers from building lines to
- 12 substations to responding to storms. I think they
- 13 begin to get an appreciation as they indicated of the
- 14 value that we receive and the importance of that value
- 15 to provide service.
- 16 O. On Page 12 of your rebuttal testimony,
- 17 beginning with Line 5, you state that "Staff witness
- 18 Schooley claims that the Company is charging all
- 19 weather-related expenses to the storm damage reserve."
- 20 Do you see that?
- 21 A. Yes. I go on to point out that as Mr. Story
- 22 describes in his rebuttal testimony that Staff member
- 23 Schooley makes that assertion.

- Q. Have you finished?
- 25 A. Yes.

- 1 Q. Are you aware that in the transcript
- 2 testimony at Page 2573 Mr. Schooley states that minor
- 3 occurrences are expensed?
- 4 A. I'm not aware of that. I did take a look at
- 5 Mr. Schooley's testimony in a couple of places where
- 6 both the -- on cross-examination and his testimony
- 7 there is the, at least, the inference that all -- that
- 8 the Company does charge all storm damage -- all
- 9 storm-related costs to the reserve account.
- JUDGE HAENLE: You have handed me a two-page
- 11 document, Staff Data Request 2579. This will be marked
- 12 as Exhibit 900 for identification.
- 13 (Marked Exhibit 900)
- 14 BY MS. BROWN:
- 15 Q. Mr. Swofford, can you identify this, please?
- 16 A. This is my response to Staff Data Request
- 17 2579.
- 18 MS. BROWN: Your Honor, I would move the
- 19 admission of Exhibit 900, please.
- 20 JUDGE HAENLE: Any objection, Mr. Van
- 21 Nostrand?
- 22 MR. VAN NOSTRAND: No. But I would like to
- 23 note for the record that the marks on the second page

- are not the Company's.
- 25 JUDGE HAENLE: There is a little bit of

- 1 blur. I don't show any numbers or anything.
- 2 MS. BROWN: It's completely illegible on
- 3 mine.
- 4 JUDGE HAENLE: Okay. With the understanding
- 5 there is nothing to be read on mine, either, Mr. Adams,
- 6 any objection to the entry?
- 7 MR. ADAMS: No.
- 8 JUDGE HAENLE: Mr. Furuta.
- 9 MR. FURUTA: No, your Honor.
- 10 JUDGE HAENLE: 900 will be entered into the
- 11 record.
- 12 (Received Exhibit 900)
- 13 BY MS. BROWN:
- Q. Will you please turn to Attachment A.
- 15 Attachment A lists the amounts expensed for minor
- 16 occurrences; is that correct?
- 17 A. That's correct; for things that are not
- 18 charged to the reserve account, these are the summary
- 19 by month of those costs that don't go into the reserve.
- 20 Q. These occurrences you state in your rebuttal
- 21 testimony are for isolated weather-related damage?
- 22 A. Yes, it is.
- 23 Q. And the storm damage reserve account is used

- 24 when "our system is damaged in multiple locations" as
- 25 you state on Page 12 of your testimony? Is that true?

- 1 A. Yes, it is.
- 2 O. Does your use of the phrase "multiple
- 3 locations" mean if the outage affects more than one
- 4 customer?
- 5 A. Typically that would be true. That's true.
- 6 But it could all be the same circuit. But at several
- 7 places on a circuit, there could be several places
- 8 where there is damage that has been incurred. But
- 9 there would be multiple customers in those
- 10 circumstances.
- But also we could have minor damage when
- 12 there is more than one customer affected. If it's a
- 13 tree through a line in one location that takes out an
- 14 entire circuit, we could have a lot of customers out,
- 15 but it could be a single location, in which case the
- 16 repair costs would be charged to the -- would not be
- 17 charged to the storm reserve account.
- 18 JUDGE HAENLE: You have handed me a one-page
- 19 document entitled Response to Staff Data Request 2578.
- 20 I'll mark this as 901 for identification.
- 21 (Marked Exhibit 901)
- 22 BY MS. BROWN:
- Q. Mr. Swofford, can you identify this?

- 24 A. This is Company's Response to Staff Data
- 25 Request 2578.

- 1 Q. And the response was prepared by you or
- 2 under your supervision?
- 3 A. Yes, it was.
- 4 MS. BROWN: Your Honor, I move the admission
- 5 of Exhibit 901, please.
- 6 JUDGE HAENLE: Any objection, Mr. Van
- 7 Nostrand?.
- 8 MR. VAN NOSTRAND: No, your Honor.
- JUDGE HAENLE: Mr. Adams?
- MR. ADAMS: No.
- JUDGE HAENLE: Mr. Furuta?
- MR. FURUTA: No.
- JUDGE HAENLE: Exhibit 901 will be entered
- 14 into the record.
- 15 (Received Exhibit 901)
- 16 BY MS. BROWN:
- 17 Q. This particular data request repeats earlier
- 18 data request for the Company to provide evidence that
- 19 accrual to the storm damage reserve was caused by
- 20 specific weather events.
- 21 This particular response refers to an
- 22 earlier Request 1087-F, which has now been admitted
- 23 into the record as 647. Exhibit 901 indicates that the

- 24 Company maintains no record of the weather events which
- 25 caused damage to its system; is that right?

- 1 A. Well, it specifically states that we don't
- 2 maintain published or unpublished government
- 3 meterological evidence, which is what the specific
- 4 evidence asked for. We don't maintain that.
- 5 Q. Your response also indicates that the
- 6 Company does not maintain records describing specific
- 7 weather events. Do you see that?
- 8 A. Yes, you're correct.
- 9 Q. Do you have Exhibit 647 available to you?
- 10 A. I believe I do. Again, did you say that was
- 11 Staff informal Data Request 1087-F?
- 12 Q. That's correct.
- 13 A. I do have that. Yes, I do.
- Q. Would you please turn to the third page,
- 15 Section H. There you see a list of work orders for
- 16 what the Company calls major storms.
- 17 A. Could you give me the section designation
- 18 again, please?
- 19 Q. H.
- 20 A. H? (Reading.) Yes, I have that.
- 21 Q. I would like to direct your attention to the
- 22 last three items, those occurring in 1992.
- 23 A. The last three, did you say?

- 24 Q. Yes.
- 25 A. Would that be starting with Work Order

- 1 9110572? Am I in the right spot?
- 2 O. 9200429.
- 3 A. I'm not in the right spot.
- 4 0. 1992.
- 5 A. 1992. Okay. (Reading.) I think I'm there.
- 6 Q. Okay. So, you have turned to the sheet of
- 7 paper at the top of which is January 31, 1992?
- 8 A. It's a little hard to read, but I believe
- 9 that's 1/31/92 and 920004, and then the paper hole
- 10 punch got the last two numbers.
- 11 MS. BROWN: Your Honor, may I approach the
- 12 witness?
- JUDGE HAENLE: Yes.
- 14 THE WITNESS: I'm sorry.
- MS. BROWN: That's fine. Right here.
- 16 THE WITNESS: I'm way off base. (Reading.)
- MS. BROWN: Great.
- 18 BY MS. BROWN:
- 19 Q. Will you take a moment, please, to look at
- these particular reports dated 1/31/92, 4/16/92, and
- 21 4/24/92.
- 22 A. (Reading.)
- 23 Q. Were the weather events which caused these

- 24 particular outages unusual or extraordinary?
- 25 A. I would have to assume -- and it's hard for WITNESS: GARY B. SWOFFORD Cross by Brown 4188
 - 1 me to tell from here -- that they probably were. They
 - 2 were by the fact that we -- these reports come out of
- 3 our emergency operations center, and they typically
- 4 are generated when we assign a work order number to an
- 5 event. So, I guess I would have to assume that they
- 6 probably were, you know, more than just minor.
- 7 You can also get some sense of the severity
- 8 of the storm by looking at the total customers
- 9 involved. And in the first event it was almost 12,000.
- 10 The second one was 6,000. And the third event 8,500.
- So, -- and then there are other customer
- 12 numbers involved depending upon the problems that we
- 13 were having at the time.
- 14 Q. Thank you.
- JUDGE HAENLE: This is a multi-page
- 16 document. The caption at the top is Storm Data and
- 17 Unusual Weather Phenomena. I will mark this as 902 for
- 18 identification.
- 19 (Marked Exhibit 902)
- 20 BY MS. BROWN:
- 21 Q. Mr. Swofford, I have just handed to you
- 22 reports prepared monthly by the National Oceanic and
- 23 Atmospheric Administration of the Federal Government,

- 24 commonly known as NOAA.
- 25 The books published by NOAA contain listings
 WITNESS: GARY B. SWOFFORD Cross by Brown 4189
 - of all of the storms and other unusual weather events
 - 2 that occur in a given month throughout the United
- 3 States. Are you familiar with these publications?
- 4 A. I'm not personally familiar with them.
- 5 Q. Excerpted here are the portions referring to
- 6 Washington for the months of January through May of
- 7 1992. Please review the first two pages. Those
- 8 contain the weather events for January 1992. February
- 9 1992 should follow January 1992.
- 10 A. (Reading.) Yes, I read them.
- 11 Q. Would you agree that the January 31 storm
- 12 which was referred to in Exhibit 647, which you just
- 13 looked at, is one of several days with high winds in
- 14 this particular month?
- 15 A. I'm trying to get a date. Oh, date. Okay.
- 16 (Reading.)
- 17 Q. Do you see it?
- 18 A. Yes, it would suggest that there were
- 19 several days of high winds.
- 20 Q. A review of these reports for the first five
- 21 months of the year 1992 show days of high winds in each
- 22 month excepting March. Would you accept that subject
- 23 to check?

- 24 A. Yes, I would accept that subject to check.
- Q. The last report is for November 1991. Could
 WITNESS: GARY B. SWOFFORD Cross by Brown 4190
 - 1 you please turn to that, the very last sheet marked
- 2 Page 48 at the bottom.
- 3 A. (Reading.)
- 4 Q. I misspoke. Could you turn to Page 47,
- 5 please. The storm defined as extraordinary by Mr.
- 6 Schooley is the third item for Washington on the 16th
- 7 and 17th of that month.
- 8 Do you see these dates?
- 9 A. Yes, I do.
- 10 Q. Halfway through the text it reads: "400,000
- 11 customers were without power." And it states "The last
- 12 storm to cause such a large amount of power outages was
- 13 the Thanksgiving storm of 1983."
- 14 Do you see that?
- 15 A. Yes, I do.
- 16 MS. BROWN: Your Honor, I move the admission
- 17 of Exhibit 902, please.
- 18 JUDGE HAENLE: Any objection, Mr. Van
- 19 Nostrand?
- 20 MR. VAN NOSTRAND: Yes, your Honor. I don't
- 21 see how it's relevant. There has been no
- 22 recommendation that we would define accruals of storm
- 23 damage according to what NOAA determines to be unusual

- 24 weather phenomena.
- MS. BROWN: There has been significant

- 1 testimony, your Honor, regarding storm damage and
- 2 specifically the definition or appropriate definition
- 3 of weather event and what is normal weather in this
- 4 region.
- 5 Furthermore, these NOAA publications are
- 6 official government documents, public records, are self
- 7 authenticating. I would ask that they be admitted.
- 8 JUDGE HAENLE: Any brief response, Mr. Van
- 9 Nostrand?
- 10 MR. VAN NOSTRAND: If they are official
- 11 government publications, they don't need to be part of
- 12 the record, your Honor. This witness is not familiar
- 13 with this document.
- 14 I'm not quite sure what the purpose is for
- 15 which it's being offered. We have established that
- 16 there are a number of high wind occurrences reported
- 17 here which coincide with the couple of dates in
- 18 response to Staff Data Request 1087-F. We have
- 19 established that some storm here on Page 47
- 20 corresponded with Mr. Schooley's definition of an
- 21 extraordinary event. I don't understand the relevance
- 22 of this document.
- JUDGE HAENLE: Ms. Brown, the objection is

- 24 relevance. Do you have any brief response?
- 25 MS. BROWN: I think it's extremely relevant

- 1 to show the regulator of weather events in this region.
- 2 There was substantial testimony, both written and oral,
- 3 on this particular issue. I think it's highly
- 4 relevant. And I think that the Company's claim that
- 5 the witness is not familiar with NOAA publications
- 6 pertaining to weather events should be rejected.
- 7 JUDGE HAENLE: Any objection to the entry of
- 8 the document, Mr. Adams?
- 9 MR. ADAMS: I have nothing.
- JUDGE HAENLE: Mr. Furuta?
- MR. FURUTA: No, your Honor.
- 12 JUDGE HAENLE: I'm going to overrule the
- 13 objection and enter the document into the record.
- 14 There has been substantial testimony about various
- 15 parties' suggestions as to how these events should be
- 16 defined. And I think having a report from NOAA that
- 17 describes the events that happened during the test year
- 18 is relevant and useful to the record.
- 19 (Received Exhibit 902)
- 20 BY MS. BROWN:
- 21 Q. Could you turn now to Page 12, Line 23, of
- 22 your testimony.
- 23 A. Could you please repeat the cite?

- 24 Q. Sure. Page 12, Line 23.
- 25 A. Yes, I'm there.

- 1 Q. Thank you. You disagreed with Staff's
- 2 \$21,500 adjustment associated with a consultant hired
- 3 by the Company to help the fourth quarter development
- 4 group. Isn't that true?
- 5 A. Yes.
- 6 Q. Staff Request 2678 asked other areas where
- 7 significant growth occurred similar to the growth that
- 8 occurred in Whatcom and Skagit Counties and whether or
- 9 not consultants were hired.
- 10 Do you recall that request?
- 11 A. Yes, I do.
- 12 Q. In your response you stated that Kitsap and
- 13 Pierce County have experienced similar significant
- 14 commercial growth over the past five years. Is that
- 15 true?
- 16 A. The two counties again? I don't have it
- 17 right in front of me.
- 18 Q. Kitsap and Pierce.
- 19 A. Yes, I believe that's correct.
- Q. Is it also true that in your response you
- 21 stated that the Company did not employ any outside
- 22 consultants to provide any consulting services to the
- 23 economic development groups in these areas during the

- 24 past five years?
- 25 A. That is true. But I did go on to state that
 WITNESS: GARY B. SWOFFORD Cross by Brown 4194
- 1 in Kitsap we did assign an employee of the Company to
- 2 the Kitsap Economic Development Association to assist
- 3 them during that period of time.
- 4 I also went on to point out several examples
- 5 in years past when under periods of high growth we had
- 6 not only assigned a consultant, but we had at other
- 7 times assigned employees on a full-time basis to assist
- 8 under those circumstances.
- 9 Q. Including in Puget's filing last Friday that
- 10 has been identified as Exhibit 887 today, could you
- 11 explain why vegetation management has now been renamed
- 12 T and D system maintenance?
- 13 A. It hasn't. But let me explain what has
- 14 happened.
- We took a look at the entire preventive
- 16 maintenance program in the Company and, while the
- 17 vegetation management we knew was coming down because
- 18 when we put this program in place five years ago it was
- 19 anticipated after the first cycle that we would be
- 20 seeing a reduction in the amount of dollars we would
- 21 have to expend to continue that program in the future,
- 22 our preventive maintenance program has several other
- 23 components, several of which were going up and some of

- 24 which were also coming down.
- 25 It was important as we worked through this
 WITNESS: GARY B. SWOFFORD Cross by Brown 4195
- 1 period while we were looking at all of our programs,
- 2 including our preventive maintenance programs, that we
- 3 ensure that we were having the, you know, proper
- 4 dollars, if you will, to be able to provide maintenance
- 5 to us.
- And while there was a significant reduction
- 7 in our vegetation management program, there were
- 8 increases in others and decreases in others. And the
- 9 net effect of all of those things are what are reported
- 10 as you indicated on there as our T and D maintenance
- 11 program. That includes vegetation management, but also
- 12 includes construction, T and D maintenance, underground
- 13 maintenance, distribution overload, all of our
- 14 distribution programs.
- Q. What amount of the \$7,138,434 is vegetation
- 16 management?
- 17 A. I don't know that I know the specific answer
- 18 off the top of my head. I know that the total for the
- 19 T and D maintenance is \$5.3 million, I believe. But
- 20 the specific amount that the vegetation management
- 21 changed, I just don't have that off the top of my head.
- Q. The total is actually \$7 million. Isn't
- 23 that right?

- 24 A. Before? Maybe I could clear it up.
- 25 It is around \$7 million. I'm just not

- 1 specifically -- I think it's more like \$7.5 if we
- 2 include both the danger tree patrol in addition to the
- 3 vegetation management I believe was about \$7.5 million.
- 4 JUDGE HAENLE: Can you estimate how much
- 5 more you have, Ms. Brown?
- 6 MS. BROWN: Ten minutes.
- 7 BY MS. BROWN:
- 8 Q. Mr. Swofford, do you have Page 2.29 of the
- 9 adjustment available to you?
- 10 A. No, I don't.
- 11 Let me correct that. I don't have it here
- 12 with me. It may be available to me. I see somebody
- 13 looking for it.
- Q. Well, I'll tell you why I'm having trouble
- 15 here. I'm looking at the Company's response to Staff
- 16 Data Request 1085, and the response prepared by Mr.
- 17 Story. However, you are referenced in it as being the
- 18 witness to seek information regarding the reduction in
- 19 T and D system maintenance cost. That's why I'm asking
- 20 you these questions. Should I be asking these
- 21 questions of someone else?
- 22 A. No. I am familiar with the changes to the T
- 23 and D maintenance budget. As you indicated before

- 24 there are some that went up and some went down. The
- 25 net effect is as reported on that I think \$5.3 million

- 1 reduction as I recall it.
- Q. \$5.0 million reduction. Okay.
- Now, the restated amount of T and D system
- 4 maintenance according to last Friday's filing is \$7.1
- 5 million. Would you accept that subject to check? Or
- 6 does that sound correct to you?
- 7 A. That is the amount that has been reduced?
- 8 Or that is the amount remaining in the T and D system
- 9 maintenance?
- 10 Q. Remaining.
- 11 A. That does not sound right to me. That
- 12 doesn't sound like it's enough for our entire T and D
- 13 budget. That may be the amount for vegetation
- 14 management. That sounds close to vegetation
- 15 management, \$7 million. That sounds about right.
- 16 But for our total preventive maintenance
- 17 budget, that's not the number.
- 18 MS. BROWN: Your Honor, it would expedite
- 19 things considerably if Mr. Van Nostrand would provide
- 20 Mr. Swofford with Page 2.29 of the adjustment. Would
- 21 that be possible?
- MR. VAN NOSTRAND: Yes.
- MS. BROWN: Thank you.

- 24 BY MS. BROWN:
- Q. Now, Mr. Swofford, of that \$7.1 million

 WITNESS: GARY B. SWOFFORD Cross by Brown 4198
- 1 which we referred to several times here, what amount of
- 2 that is vegetation management?
- 3 A. (Reading.) Our vegetation management budget
- 4 for 1994, which is what I'm familiar with, or at least
- 5 a projection for '94, is around \$7 million. But there
- 6 is a substantial portion of our T and D system
- 7 maintenance budget that's not included in that number.
- 8 I'm confused, too, by the way.
- 9 Q. Would you accept subject to check that that
- 10 entire amount is vegetation management?
- 11 A. I would accept that that looks like about
- 12 the right number. I would also indicate that that does
- 13 not reflect the Company's needs for T and D
- 14 maintenance.
- 15 Q. But that particular amount was initially
- 16 shown as vegetation management, was it not?
- 17 A. Which one are you referring to?
- 18 Q. Do you see the column headed Actual there?
- 19 A. Yes, I do.
- 20 Q. Do you see a Line 8, T and D system
- 21 maintenance?
- 22 A. I'm looking right at it.
- 23 Q. \$12,187,300?

- 24 A. That's correct.
- Q. That figure represents the Company's initial
 WITNESS: GARY B. SWOFFORD Cross by Brown 4199
- 1 filing for vegetation management, does it not? Will
- 2 you accept that subject to check?
- 3 A. I'll accept that subject to check. I just
- 4 don't recall. I believe the confusion maybe is the
- 5 designation on this as T and D system maintenance. If
- 6 that was, in fact, the original amount of vegetation
- 7 management, then that looks like the amount that would
- 8 be necessary for our vegetation management program
- 9 going forward.
- 10 My confusion is where it says T and D system
- 11 maintenance. I know that for TAD system maintenance,
- 12 the \$7 million reflected on here is not adequate to
- 13 cover the TAD system maintenance that's necessary for
- 14 the Company.
- 15 Q. I think we're equally confused.
- 16 Is this figure, the \$7.1 million, based on
- 17 1993 and 1994 budget estimates? It is, isn't it?
- 18 A. Yes, that would be correct.
- 19 JUDGE HAENLE: Is there a way you can clear
- 20 up any confusion over the evening and look at it
- 21 tonight and figure out tomorrow what your numbers are?
- THE WITNESS: I'm sure we can.
- JUDGE HAENLE: Do you want to try that? I

- 24 would like the record to reflect proper numbers. If
- 1 record might reflect something that's incorrect.
- 2 BY MS. BROWN:
- 3 Q. This particular adjustment is the precise
- 4 adjustment that was recommended by Staff witness
- 5 Schooley in this document, is it not?
- 6 A. I don't recall exactly, but we did reflect
- 7 our vegetation management budget that we are going
- 8 forward with as the one that we had provided, you know,
- 9 sometime in the past, which is I believe the basis for
- 10 Mr. Schooley's recommendation.
- MS. BROWN: Your Honor, I have five
- 12 additional questions to ask Mr. Swofford. However, I
- 13 think that we should probably get correct numbers
- 14 before I proceed with those questions.
- JUDGE HAENLE: Shall we take the remainder
- 16 of the cross-examination and try to finish up and bring
- 17 him back -- will he be here tomorrow, Mr. Van Nostrand?
- MR. VAN NOSTRAND: Yes.
- 19 JUDGE HAENLE: Perhaps we can bring him back
- 20 and clean those up tomorrow.
- 21 Mr. Furuta?
- MR. FURUTA: No.
- JUDGE HAENLE: Mr. Adams?

- MR. ADAMS: Do you want to go to completion
- 25 because we estimated we would go beyond the 5:00 break.

- 1 Do you want me to try to break around 5:00? Whatever
- 2 your pleasure is.
- 3 COMMISSIONER CASAD: How much do you have?
- 4 MR. ADAMS: I estimated around 45 minutes.
- 5 COMMISSIONER CASAD: Break around 5:00.

- 7 CROSS-EXAMINATION
- 8 BY MR. ADAMS:
- 9 Q. Mr. Swofford, I want to start off with
- 10 several questions relating generally to the
- 11 conservation tracking reports prepared by Ms. O'Neill.
- 12 You're looking at me blankly.
- 13 A. You can ask questions of me. I was just
- 14 wondering whether or not they might be better asked of
- 15 Ms. O'Neill.
- 16 JUDGE HAENLE: The problem we run into is
- 17 with you as the first witness, if he asks, we may have
- 18 to bring you back then on things she establishes. I
- 19 assume he would rather try the question the first time?
- 20 THE WITNESS: Ask me.
- 21 BY MR. ADAMS:
- 22 Q. The questions are general, they do not
- 23 require specific detail.

- 24 A. That's fine.
- Q. You may recall in your supplemental direct
 WITNESS: GARY B. SWOFFORD Cross by Adams 4202
 - 1 testimony, which is Exhibit T-538, you address the
- 2 issue of whether the Company's advertising campaign had
- 3 been effective.
- 4 Do you generally recall that?
- 5 A. Yes, generally.
- 6 Q. And you made reference in your testimony to
- 7 two tracking studies which had been conducted at that
- 8 time which measured customer response to the Company's
- 9 advertising campaign. I believe they are both in the
- 10 record now.
- 11 Do you recall that? Again, generally?
- 12 A. Yes, generally.
- 13 Q. And during your cross-examination on that
- 14 part of your testimony, you had indicated a third
- 15 tracking study based on more recent data was being
- 16 prepared and would be provided as soon as it was
- 17 available.
- 18 A. I do recall that.
- 19 Q. Would you agree that the tracking study that
- 20 you were referring to has now been prepared and is
- 21 dated April 1993?
- 22 A. Yes, I would agree to that.
- 23 Q. And am I correct that that report was based

- 24 on the result of a survey of customers in December of
- 25 1992?

- 1 A. Yes.
- 2 Q. Would you agree or accept subject to check
- 3 that that document was provided to public counsel --
- 4 and I guess I presume to other parties -- by a letter
- 5 dated July 6, 1993?
- 6 A. I would agree subject to check. I'm not
- 7 familiar with when exactly it was provided.
- 8 Q. Now, am I correct that these tracking
- 9 reports are not prepared by Puget?
- 10 A. That's correct, they are not.
- 11 Q. Is it correct that they are prepared by
- 12 O'Neill and Company?
- 13 A. Yes, that's correct.
- 14 Q. Would you agree that the third tracking
- 15 report shows a reduction or a change, negative change,
- in the response of customers to your advertising?
- 17 A. I don't think I would agree that it shows a
- 18 negative response to our advertising if by your
- 19 question you mean that they somehow don't like the
- 20 advertising.
- 21 I would agree that there is an indication
- 22 that there isn't as much recall to the advertising as
- 23 we had seen in the past. But I don't recall seeing

- 24 anything in that report that suggested that for some
- 25 reason our customers didn't like the advertising.

- 1 Q. I didn't mean the word negative to be as to
- 2 the contents, but simply as an awareness of the
- 3 Company's advertising.
- 4 A. Yes. As I recall there was some reduction
- 5 in the awareness.
- 6 Q. Let me just read you from two sentences of
- 7 the summary of that report: "There has been a
- 8 noticeable decline in residential customer awareness of
- 9 Puget Power's conservation campaign since May 1992.
- 10 Twelve months after the campaign began, the advertising
- 11 awareness level has decreased from 65 percent to 58
- 12 percent."
- 13 That's on Page 2 of that report.
- 14 A. I recall reading that and I think Ms.
- 15 O'Neill or the report goes on to give some explanation
- 16 as to why that could be occurring.
- 17 Q. Is it also true that the report indicates
- 18 that the number of customers who rate Puget as very
- 19 serious about conservation has gone down?
- 20 A. Yes, I believe there was also some change in
- 21 that number, also.
- 22 Q. I believe the report itself will be put in
- 23 through Ms. O'Neill tomorrow. I'm not going to do that

- 24 right now.
- 25 Let me move onto some general discussion of
 WITNESS: GARY B. SWOFFORD Cross by Adams 4205
 - 1 conservation advertisement.
- 2 MR. ADAMS: Your Honor, could I have two
- 3 single paged documents marked as the next two exhibits
- 4 in line?
- 5 JUDGE HAENLE: Sure. You handed me a
- 6 one-page document, Response to Public Counsel Document
- 7 3592. I'll mark this as Exhibit 903 for
- 8 identification.
- 9 (Marked Exhibit 903)
- 10 JUDGE HAENLE: And a one-page document. In
- 11 the upper right-hand corner it says Chapter 7 Resource
- 12 Strategy in 1992 through 1993 Action Plan. I'll mark
- 13 this as 904 for identification.
- 14 (Marked Exhibit 904)
- 15 BY MR. ADAMS:
- 16 Q. Mr. Swofford, do you recognize first of all
- 17 what has been identified as Exhibit 903 as the
- 18 Company's response to Public Counsel Request 3592?
- 19 A. Yes, I do.
- 20 Q. And, further, do you recognize or would you
- 21 accept subject to check that what has been identified
- 22 as 904 is the page which you have cited in your
- 23 response to Exhibit 903?

- 24 A. I recognize it as such.
- MR. ADAMS: Your Honor, I would move the

- admission of Exhibits 903 and 904.
- JUDGE HAENLE: Mr. Van Nostrand?
- 3 MR. VAN NOSTRAND: No objection.
- 4 JUDGE HAENLE: Any objection, Ms. Brown?
- 5 MS. BROWN: No.
- JUDGE HAENLE: Mr. Furuta?
- 7 MR. FURUTA: No, your Honor.
- 8 JUDGE HAENLE: 903 and 904 will be entered
- 9 into the record.
- 10 (Received Exhibits 903 and 904)
- 11 BY MR. ADAMS:
- 12 Q. Mr. Swofford, looking at Exhibit 903, there
- 13 you indicate that a discussion of the role of
- 14 advertising and the acquisition of conservation
- 15 resources is contained on Page 78 of the Company's IRP;
- 16 correct?
- 17 A. That's correct.
- 18 Q. I think you have already indicated 904 is
- 19 that page.
- 20 A. Yes, that's correct.
- Q. Where on this page is the role of
- 22 advertising discussed?
- 23 A. I think you could define role in several

- 24 different ways. At the top of the page it indicates
- 25 that the Company should continue the conservation and

- 1 communications plan to increase customer awareness of
- 2 programs.
- 3 You know, I guess I could make the
- 4 distinction that that is, in fact, its role and its
- 5 programs to do that.
- 6 Q. Is the conservation communications plan the
- 7 Company's advertising that it relates to conservation?
- 8 A. Yes, it is. To answer the question, our
- 9 communications plan was designed to be that plan to
- 10 provide that function for our conservation programs.
- 11 Q. Does it include more than advertising?
- 12 A. As long as you and I define advertising the
- 13 same. It is a complete communication plan that
- 14 includes things that goes into our customers' bills and
- 15 the whole communications plan that was devised for this
- 16 program.
- 17 Q. Am I correct that this is the only reference
- 18 to advertising, that is, Page 78 is the only reference
- 19 to advertising for conservation in the IRP?
- 20 A. When we looked at the plan, this is what we
- 21 found in the plan that relates to this. So, I believe
- 22 that's correct.
- Q. Now, if I could cite you to Page 5 of your

- 24 testimony. Starting basically at Line 2 through the
- 25 end of the sentence, "It should be noted that the

- 1 campaign achieved its short-term goal of increasing
- 2 participation in the Company's conservation programs."
- 3 A. Could you give me the line cite?
- 4 Q. Line 2, Page 5, through the beginning of
- 5 Line 5 on Page 5.
- 6 A. Yes, I see that.
- 7 Q. By "campaign" are you referring here to the
- 8 conservation communications plan or something else?
- 9 A. I'm referring to the communications plan
- 10 that was put together to do that.
- 11 Q. How do you define the term "participation"?
- 12 Is that number of customers?
- 13 A. Primarily that would be the number of
- 14 customers that are participating in all the different
- 15 programs that we are offering, yes.
- 16 Q. In other words, if one customer participates
- 17 in several different programs of the Company, is that
- 18 customer counted a multiple number of times?
- 19 A. I believe they would be, yes, that's
- 20 correct, Mr. Adams. But it would include things like
- 21 our THIRTY WAYS book which we felt was something
- 22 important to get in customers' hands; the lighting
- 23 programs, all the different programs that we used to

```
25
               THE COURT: This a good time to break, Mr.
       WITNESS: GARY B. SWOFFORD - Cross by Adams
                                                          4209
    Adams, if you're about to distribute a whole bunch of
 2
    documents.
 3
               MR. ADAMS: It probably is.
 4
               THE COURT: Why don't we break at this
    point. We'll begin at 9:00 in the morning and will
 5
    continue then with Mr. Swofford.
 7
                (At 5:00 p.m. the above hearing was recessed
 8
    until Tuesday, July 20, 1993, at 9:00 a.m.)
 9
10
11
12
13
14
15
16
17
18
19
20
21
22
```

24 promote conservation.