

EXHIBIT NO. ___(AS-1T)
DOCKET NO. UE-12___
WITNESS: ALIZA SEELIG

**BEFORE THE
WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION**

Petition of

PUGET SOUND ENERGY, INC.

**for Approval of a Power Purchase Agreement
for Acquisition of Coal Transition Power, as
Defined in RCW 80.80.010, and the Recovery
of Related Acquisition Costs**

Docket No. UE-12___

**PREFILED DIRECT TESTIMONY (NONCONFIDENTIAL) OF
ALIZA SEELIG
ON BEHALF OF PUGET SOUND ENERGY, INC.**

AUGUST 20, 2012

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PUGET SOUND ENERGY, INC.

**PREFILED DIRECT TESTIMONY (NONCONFIDENTIAL) OF
ALIZA SEELIG**

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1 **PUGET SOUND ENERGY, INC.**

2 **PREFILED DIRECT TESTIMONY (NONCONFIDENTIAL) OF**
3 **ALIZA SEELIG**

4 **I. INTRODUCTION**

5 **Q. Please state your name, business address, and position with Puget Sound**
6 **Energy, Inc.**

7 A. My name is Aliza Seelig. My business address is 10885 N.E. Fourth Street
8 Bellevue, WA 98004. I am employed by Puget Sound Energy, Inc. ("PSE") as a
9 Consulting Energy Resource Planning and Acquisition Analyst.

10 **Q. Have you prepared an exhibit describing your education, relevant**
11 **employment experience, and other professional qualifications?**

12 A. Yes, I have. It is Exhibit No. ___(AS-2).

13 **Q. What are your duties as Consulting Energy Resource Planning and**
14 **Acquisition Analyst?**

15 A. My present responsibilities include review of, and participation in, analysis of
16 individual power resources and portfolios of power resources for PSE's resource
17 acquisition processes. Additionally, I coordinated with the integrated resource
18 planning, load forecasting, and portfolio hedging teams at PSE to ensure that the

1 2011 RFP process included the most consistent, up-to-date models and
2 assumptions available for the decision process.

3 **Q. What is the nature of your prefiled direct testimony in this proceeding?**

4 A. This prefiled direct testimony describes the quantitative analysis process, the
5 quantitative models and metrics, analysis scenarios, and key input assumptions
6 used in PSE's 2011 Request for Proposals for All Generation Sources (the "2011
7 RFP"). The quantitative analysis plays an integral role in the acquisition process
8 by creating a basis to determine the lowest reasonable cost resources that meet the
9 need for resources. However, the RFP decision is not based on quantitative
10 analysis alone. PSE performs thorough due diligence while incorporating its
11 commercial expertise to recommend the lowest cost and risk resources to meet
12 customers' needs.

13 **II. OVERVIEW OF THE QUANTITATIVE**
14 **ANALYSIS PROCESS**

15 **Q. Please provide an overview of PSE's process for quantitative analysis for the**
16 **2011 RFP.**

17 A. The quantitative analysis for the 2011 RFP is a three-step process:

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- Step 1: Identify capacity, energy, and renewable needs and resources.
- Step 2: Create optimal, integrated portfolios for each scenario.
- Step 3: Evaluate costs and risks.

Q. Please describe the first step, in which PSE identifies capacity, energy, and renewable needs and resources.

A. In Step 1, PSE updates the calculation of capacity, energy, and renewable need to reflect the most current PSE load forecast and resources available. Additionally PSE screens the RFP offers in the Portfolio Screening Model I (referred to in this testimony as the “Screening Model”, but also referred to in other materials as “PSM I”) to help identify a candidate short list on which to conduct further due diligence.

Q. Please describe the second step, in which PSE creates optimal, integrated portfolios for each scenario.

A. In Step 2, PSE uses its Portfolio Screening Model III (referred to in this testimony as the “Optimization Model”, but also referred to in other materials as “PSM III”) that integrates dispatch from the AURORAxmp model (the “AURORA Dispatch Model”) to create optimal, integrated portfolios for multiple scenarios. In this process, input assumptions and resource needs are reviewed to ensure that the most current data informs the decision process.

1 **Q. Please describe the third step, in which PSE evaluates costs and risks.**

2 A. Finally, in Step 3 PSE uses the combination of stochastic modeling, the
3 AURORA Dispatch Model, and the Optimization Model to identify costs and
4 risks of portfolios.

5 **III. QUANTITATIVE ANALYSIS MODELS**

6 **A. The AURORA Dispatch Model**

7 **Q. Please describe the AURORA Dispatch Model.**

8 A. The AURORA Dispatch Model is a fundamentals-based production cost model
9 that incorporates factors such as the performance characteristics of supply
10 resources, regional demand for power, and transmission availability to estimate
11 the market price of power used to serve PSE's customer load.

12 The AURORA Dispatch Model also has the capability to simulate the addition of
13 new generation resources and the economic retirement of existing units through
14 its long-term optimization studies. This optimization process simulates what
15 happens in a competitive marketplace and produces a set of future resources that
16 have the most value in the marketplace.

17 **B. The Stochastic Model**

18 **Q. Please describe the stochastic modeling process.**

19 A. The stochastic modeling process allows PSE to understand the risks to portfolio
20 revenue requirement associated with individual portfolios by creating 250 Monte

1 Carlo draws simulating Mid-C power prices, Sumas gas prices, PSE load,
2 hydropower output and wind generation output. The AURORA Dispatch Model
3 simulates PSE's portfolio dispatch, and market purchases and sales based on the
4 250 draws.

5 The simulations take into account PSE's F2012 load forecast, the RFP Phase II
6 range of power and gas prices, and the historical variability of natural gas prices,
7 power prices, hydro generation, and wind generation. Please see Section V below
8 for a discussion of these variables.

9 **C. PSM I – The Screening Model**

10 **Q. Please describe the Screening Model.**

11 A. The Screening Model is a Microsoft Excel-based hourly dispatch simulation
12 model developed by PSE to evaluate incremental cost and risk for a wide variety
13 of resource alternatives and portfolio strategies. PSE used the Screening Model
14 to perform the analysis during its initial resource screening (Phase 1 of the 2011
15 RFP) and as part of its final evaluation of the most promising resources (Phase 2
16 of the 2011 RFP). The Screening Model uses a simplified dispatch logic that
17 results in a generation unit dispatching if the variable cost of operation during an
18 hour is less than market price. This facilitates screening of a large number of
19 resource alternatives, which can then be taken into the Optimization Model,
20 where the more complex unit commitment logic will be applied, which includes
21 factors such as heat rate curves, and minimum run times, among other inputs.

1 **Q. What does the Screening Model calculate?**

2 A. The Screening Model calculates the incremental portfolio costs of resources
3 required to serve load, including the following:

- 4 (i) the variable operating costs (including fuel and emissions)
5 for PSE's existing fleet;
- 6 (ii) the fixed and variable operating costs (including fuel and
7 emissions) for new resources;
- 8 (iii) the fixed depreciation and capital cost of investments in
9 new resources;
- 10 (iv) the market purchases or sales in hours when resources are
11 deficient or surplus to PSE's energy need; and
- 12 (v) end effects with replacement resources.

13 **Q. How is the Screening Model used?**

14 A. The Screening Model is a modeling tool that can be used to:

- 15 • evaluate and compare results quickly for a wide range of
16 resource alternatives;
- 17 • calculate variable costs for all resources, including existing
18 and new resources, as well as fixed costs for new resources;
19 and
- 20 • address other topics, such as end effects for resource
21 alternatives that have varying lives.

22 **Q. What are the primary input assumptions to the Screening Model?**

23 A. The primary input assumptions to the Screening Model are:

- 24 • PSE's existing portfolio;

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- projected gas and power prices;
- costs of generic resources;
- financial assumptions such as cost of capital and escalation rates; and
- a generic resource mix (from the Optimization Model).

Q. Please describe in general terms how the Screening Model works.

A. The Screening Model calculates project economics for individual RFP offers compared to the cost of a “generic” resource, which allows the quantitative team to evaluate offers relative to generics and other offers. In this way, the Screening Model is an effective tool for screening proposals because it helps PSE identify the most attractive resources for further analysis.

In the model, PSE’s existing and contracted resources are used to meet PSE’s future needs for capacity resources while its renewable resources are used to meet its renewable portfolio standard (“RPS”) obligations. When there is a deficit in one of these two categories of need, the Screening Model “builds” generic resources to fill in the gaps. Generic resources represent PSE’s most up-to-date assumptions about typical resources of varying technology types. These generic resources are then used to evaluate the merits of the RFP bids. Bids that are more attractive than generic resources have a positive portfolio benefit, while those that are less attractive have a negative portfolio benefit.

1 Generic resources are displaced in the model with an individual project, such as
2 an RFP project, to measure its impact on PSE's overall portfolio cost.

3 **Q. What are the primary outputs of the Screening Model?**

4 A. The Screening Model identifies PSE's long-term revenue requirements for the
5 incremental generic portfolio and compares the cost of the generic portfolio to a
6 portfolio that contains the resource being evaluated, displacing an equivalent
7 amount of generic resource. The Screening Model calculates five metrics used by
8 PSE to assess the economic competitiveness of individual proposals:

- 9 (i) **Portfolio Benefit (\$):** Portfolio Benefit is the difference
10 between the net present value of the portfolio revenue
11 requirement with the proposed project in the portfolio
12 replacing an equivalent amount of generic resource, and the
13 net present value of the portfolio revenue requirement of
14 the all generic portfolio. Portfolio benefits are useful for
15 comparing projects with the same winter capacity value or
16 the same contribution to meeting PSE's renewable energy
17 target. Higher portfolio benefits are better.
- 18 (ii) **Levelized Cost (\$/MWh):** Levelized Cost is the net
19 present value of the proposed project's revenue
20 requirement divided by the net present value of the
21 proposed project's generation. Levelized costs are useful
22 for comparing projects that have the same or similar
23 operating characteristics. Lower levelized costs are better.
- 24 (iii) **Portfolio Benefit Ratio:** Portfolio benefit ratio is the
25 portfolio benefit divided by the net present value of the
26 proposed project's revenue requirement. Portfolio benefit
27 ratios are useful for comparing projects that have the same
28 or similar operating characteristics. Higher portfolio
29 benefit ratios are better.
- 30 (iv) **Levelized net cost per unit of contribution to need**
31 **(\$/kW or \$/REC):** Levelized net cost per unit of

1 contribution to need is the difference between the net
2 present value of the project revenue requirement and the
3 net present value of the market revenue of the project's
4 generation divided by the net present value of the project's
5 capacity contribution. If PSE is considering a renewable
6 project, then the numerator is divided by the net present
7 value of the project's contribution to PSE's renewable
8 energy target. Levelized net costs per unit of contribution
9 to need are useful for comparing across technologies and
10 size. Lower levelized net costs per unit of contribution to
11 need are better.

- 12 (v) **Levelized portfolio benefit per unit of contribution to**
13 **need (\$PB/kW or \$PB/REC):** Levelized portfolio benefit
14 per unit of contribution to need is a project's portfolio
15 benefit divided by the present value of the project's
16 capacity contribution. If PSE is considering a renewable
17 project, then the numerator is divided by the net present
18 value of the project's contribution to PSE's renewable
19 energy target. Levelized portfolio benefits per unit of
20 contribution to need are useful for comparing across
21 technologies and size. Higher levelized portfolio benefits
22 per unit of contribution to need are better.

23 Together, the five metrics provide relative rankings for the projects PSE
24 evaluates, and each metric provides a slightly different perspective on the
25 economic benefits associated with each proposal.

26 **D. PSM III – The Optimization Model**

27 **Q. Please describe the Optimization Model.**

28 A. The Optimization Model is a Microsoft Excel-based capacity expansion model
29 that PSE developed to evaluate incremental costs and risks of a wide variety of
30 resource alternatives and portfolio strategies. The Optimization Model combines
31 the economic dispatch of resources from the Aurora Dispatch Model, with PSE's

1 revenue requirement model, a stochastic model, and a portfolio optimization
2 model, using an Excel-based add-in Frontline Systems Risk Solver Platform.
3 Appendix I, pages I-16 to I-20, of the 2011 IRP describes the Optimization
4 Model.

5 **Q. What is the output of the Optimization Model?**

6 A. The Optimization Model identifies PSE's long-term revenue requirement for
7 incremental portfolios under multiple scenarios and the risk of each portfolio.
8 The Optimization Model calculates the incremental portfolio costs, including the
9 following, of selected portfolios:

- 10 (i) the variable operating cost (including fuel and emissions)
11 for PSE's existing fleet;
- 12 (ii) the fixed and variable operating cost (including fuel and
13 emissions) for new resources;
- 14 (iii) the fixed depreciation and capital cost of investments in
15 new resources;
- 16 (iv) the book cost and offsetting market benefit remaining at the
17 end of the 20-year model horizon; and
- 18 (v) the market purchases or sales in hours when resource
19 dispatched outputs are deficient or surplus to meet PSE's
20 energy need.

21 **Q. What are the primary input assumptions to the Optimization Model?**

22 A. The primary input assumptions to the Optimization Model are:

- 23 • PSE's peak and energy demand forecasts;
- 24 • PSE's existing and generic resource capacities;

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- expected dispatched energy (MWh), variable cost (\$000) and revenue (\$000) from AURORA Dispatch Model for existing contracts, existing and generic resources;
- capital and fixed-cost assumptions of generic resources;
- financial assumptions such as cost of capital and escalation rates;
- capacity contributions and planning margin constraints; and
- renewable generation contributions and renewable portfolio targets.

Q. How does the Optimization Model generally work?

A. The Optimization Model produces an optimal mix of resources that minimizes the present value of revenue requirements subject to planning margin and renewable portfolio standard constraints. The Optimization Model is solved using Frontline System’s Risk Solver Premium software, which provides various linear, quadratic and nonlinear programming solver engines in the Microsoft Excel environment. It also provides a simulation tool to calculate the expected costs and risk metrics for any given portfolio.

Q. What risk metrics does PSE use to evaluate risk identified in the simulations in the Optimization Model?

A. The metrics used by PSE to evaluate risk identified in the simulations in the Optimization Model are Tail Var 90, Cost at Risk, and volatility:

- (i) **Tail Var 90 (“TVar90”) (\$):** TVar90 is a risk measure to analyze bad outcomes, calculated as the mean of the worst 10% of possible outcomes. Lower TVar90 is better.

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(ii) **Cost at Risk (\$):** Cost at Risk is the TVar90 less the expected cost and measures the distribution between the expected cost and the high cost outcomes. Lower Cost at Risk is better.

(iii) **Volatility (%):** Volatility is a measure of year-to-year variability in costs. Volatility is an indicator of portfolios that would result in more or less stable rates over time. Volatility is estimated as the mean standard deviation of percentage changes in year-to year costs across the 1,000 Monte Carlo simulations. Lower Volatility is better.

E. Model Updates Since the 2011 IRP

Q. Did PSE make any changes to the Screening and Optimization Models for evaluation in the 2011 RFP?

A. Yes. PSE made two key changes to the Screening and Optimization Models for evaluation in the 2011 RFP. They include a change in logic for end effects and Renewable Energy Credit (“REC”) banking.

Q. What changes did PSE make with respect to the logic for end effects?

A. For the 2011 RFP, PSE updated the end effects calculations that were used in the Screening Model and the Optimization Model. Although the existing calculation was a reasonable approach to calculating end effects, PSE made two adjustments to the end effects calculation for the 2011 RFP:

- (i) extend the revenue requirement calculation for the life of the plant; and
- (ii) include replacement costs on an equivalent life basis for plants that retire to put all proposals on equal footing in terms of service level.

1 **Q. Please describe PSE's changes to extend the revenue requirement calculation**
2 **for the life of the plant.**

3 A. Previously, PSE calculated end effects based on a combination of the book value
4 and operating cash flow. The operating cash flow (market value) is the market
5 revenue from the output of the plant less operating expenses and current taxes for
6 the remaining book life of the plant. If the operating cash flow were positive, the
7 end effect value would be book value less operating cash flow. If the operating
8 cash flow were negative, the end effect value would be the book value.

9 To reflect the ongoing costs of the plant, PSE extended the revenue requirement
10 over the remaining life of the plant. PSE based the extension of the revenue
11 requirement for end effects on the operational characteristics of the twentieth year
12 in the AURORA Dispatch Model. The revenue requirement calculation takes into
13 account the return on rate base, operating expenses, book depreciation and market
14 value of the output from the plant. The operating expenses and market revenues
15 are escalated at standard escalation rate.

16 **Q. Please describe PSE's changes to include replacement costs on an equivalent**
17 **life basis for plants that retire to put all proposals on equal footing in terms**
18 **of service level.**

19 A. Previously in the Screening Model and the Optimization Model, PSE replaced
20 resources that retire during the first twenty years of the evaluation with generic
21 resources in order to meet capacity and RPS constraints. When a resource was

1 retired after this twenty-year time period, however, PSE did not replace the plant
2 with an equivalent plant. To account for the differences in lives of projects, PSE
3 modified the models to include a replacement cost at the end of the project life in
4 the post twenty-year period. By adding replacement costs in this period on a
5 levelized cost basis, the models create equivalent lives for all the resource
6 additions.

7 **Q. What changes did PSE make with respect to REC banking?**

8 A. PSE implemented a REC banking methodology in the Screening and the
9 Optimization Models to account for RECs produced in excess of compliance
10 targets. PSE implemented REC banking for existing resources but not for
11 “generic” or resources proposed in the 2011 RFP because the Optimization Model
12 would not find robust solutions with the inclusion of that logic. Existing
13 renewable resources are not subject to this same constraint because they are part
14 of PSE’s existing portfolio and are not a decision variable considered in the
15 optimization.

16 **Q. What assumptions did PSE make for purposes of REC banking?**

17 A. PSE made several assumptions for purposes of REC banking in the models:

- 18 • REC production is estimated based on long-term expected
19 generation—actual decisions to sell or bank consider REC
20 generation variability;
- 21 • RECs produced from apprentice labor multiplier credits are
22 not bifurcated from underlying RECs;

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- non-REC eligible generation such as hydro efficiency upgrades are not banked; and
- RECs not used for compliance in the year they are created, or banked for future year’s use are sold at voluntary market price.

For purposes of quantitative analysis, PSE also assumed that PSE would sell at a voluntary market price those RECs not used for compliance in the year they were produced or banked for future years’ usage.

IV. SCENARIOS

Q. How did PSE test portfolio costs and risks for a variety of possible future conditions?

A. PSE developed scenarios for the 2011 RFP to test portfolio costs and risks in a wide variety of possible future conditions and isolate the effects of an individual variable. Scenarios are “pictures” of the future that reflect a set of integrated assumptions that could occur together. This enables PSE to test how portfolio costs and risks respond to changes in economic conditions, environmental legislation, natural gas prices, and energy policy. PSE developed the following five scenarios for the 2011 RFP:

- Base;
- Low Growth;
- High Prices;
- Base + CO₂; and

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- Base with New Gas Price (added in late April 2012).

A. Base Case Scenario

Q. Please generally describe the Base Case scenario.

A. The Base Case scenario reflects falling natural gas prices, electricity prices, and the abandoned federal legislative efforts for an economy-wide cap-and-trade program that have occurred since completion of the 2011 IRP.

Q. What resource cost assumptions does the Base Case scenario reflect?

A. The estimated cost of generic resources for the Base Case scenario are consistent with the 2011 IRP applying a 2.5% annual inflation rate. In general, cost assumptions represent the “all-in” cost to deliver a resource to customers, which includes plant, siting, and financing costs. PSE’s activity during the past five years in the resource acquisition market and in developing resources informs its cost assumptions. Also, PSE’s discussions with developers, vendors of key project components, and firms that provide engineering, procurement, and construction services lead PSE to believe the estimates are appropriate and reasonable.

Q. What heat rate assumptions does the Base Case scenario reflect?

A. Improvements on the heat rate assumptions for new plants are based on estimates by the Energy Information Administration in the Annual Energy Outlook Base

1 Case scenario. PSE expects new equipment heat rates to improve slightly over
2 time, as they have in the past.

3 **Q. What regional demand growth assumptions does the Base Case scenario**
4 **reflect?**

5 A. PSE bases regional demand growth on the forecast published in the Sixth Power
6 Plan by the Northwest Power and Conservation Council.

7 **Q. What PSE-specific demand growth assumptions does the Base Case scenario**
8 **reflect?**

9 A. PSE-specific demand growth incorporates assumptions about regional demand
10 growth but also includes many factors specific to the service territory. PSE relied
11 on the F2011 forecast for the Phase I analysis and the F2012 forecast for the
12 Phase II analysis.

13 **Q. What natural gas price assumptions does the Base Case scenario reflect?**

14 A. Gas price forecasts are a combination of forward marks in the near term and
15 Wood Mackenzie forecasts for the longer term. In particular, PSE used two Base
16 Case scenarios for natural gas prices.

17 (i) **Phase I – Screening:** For the 2012 through 2015 period,
18 PSE used the three-month average of forward marks for the
19 period ending April 12, 2011. Beyond 2015, PSE used
20 long-run, fundamentals-based gas price forecasts published
21 by Wood Mackenzie in April 2011.

1 (ii) **Phase II – Optimization and Risk:** For the 2012 through
2 2015 period, PSE used the three-month average of forward
3 marks for the period ending November 7, 2011. Beyond
4 2015, PSE used long-run, fundamentals-based gas price
5 forecasts published by Wood Mackenzie in October 2011.

6 **Q. What production tax credits, investment tax credits, and treasury grant**
7 **assumptions does the Base Case scenario reflect?**

8 A. The Base Case scenario did not include any extensions of the production tax
9 credits, investment tax credits, and treasury grant.

10 **Q. What renewable portfolio standards assumptions does the Base Case**
11 **scenario reflect?**

12 A. Renewable portfolio standards currently exist in 29 states and the District of
13 Columbia, including most of the western United States and British Columbia.
14 The Base Case scenario assumed no changes in existing laws.

15 **Q. What build constraint assumptions does the Base Case scenario reflect?**

16 A. PSE added constraints and retirements on coal technologies to the AURORA
17 Dispatch Model in order to reflect current legislation and rulemakings.

18 **B. Low Growth Scenario**

19 **Q. Please generally describe the Low Growth scenario.**

20 A. The Low Growth scenario models weaker long-term economic growth than the
21 Base Case. Specifically, the Low Growth scenario models the following:

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- Lower demand for energy in the region and in PSE’s service territory;
- Lower natural gas prices due to lower energy demand; and
- Lower cost of energy resources because demand for power plants is depressed by lower economic growth.

C. High Prices Scenario

Q. Please generally describe the High Prices scenario.

A. The High Prices scenario models more robust long-term economic growth than the Base Case. Specifically, the High Prices scenario models the following:

- Higher demand for energy in the region; and
- Higher natural gas prices that reflect the increased demand.

D. Base + CO₂ Scenario

Q. Please generally describe the Base + CO₂ scenario.

A. The Base + CO₂ scenario tests portfolio decisions in a world with moderate CO₂ costs. Specifically, the Base + CO₂ scenario models power and gas prices that reflect higher CO₂ costs than the Base Case.

1 **E. Base with New Gas Price Scenario**

2 **Q. Please generally describe the Base with New Gas Price scenario.**

3 A. The Base with New Gas Price scenario is the same as the Base Case scenario but
4 updates natural gas prices from April 2012. PSE slowed the RFP process to
5 incorporate this lower gas price into the decision process.

6 **V. KEY ASSUMPTIONS**

7 **Q. What key input assumptions does PSE include in the quantitative analysis?**

8 A. The range of forecasts evaluated by PSE in the quantitative analysis reflects
9 estimates and assumptions for the following key areas: (i) power prices;
10 (ii) natural gas prices; (iii) demand forecasts; (iv) generic resources; and (v) CO₂
11 costs. Please see Exhibit No. ___(AS-3) and Exhibit No. ___(CB-3HC) at 23 for
12 a table of the scenario assumptions.

13 **A. Power Prices**

14 **Q. What projected power prices did PSE use in conducting quantitative
15 analyses for the 2011 RFP?**

16 A. PSE developed projected power prices for each of the five scenarios discussed
17 above. Please see Exhibit No. ___(AS-4) and Exhibit No. ___(CB-3HC) at 98
18 and 99 for the power prices used by PSE for each of the scenarios.

1 **Q. Were the projected power prices used by PSE in the 2011 RFP higher or**
2 **lower than the projected power prices used by PSE in the 2011 IRP?**

3 A. The projected power prices used by PSE in the 2011 RFP were lower than the
4 projected power prices used by PSE in the 2011 IRP. Please see Exhibit
5 No. ___(AS-5) and Exhibit No. ___(CB-3HC) at 100 for a comparison of the
6 2011 RFP levelized power prices to the 2011 IRP levelized power prices. PSE
7 based the 2011 IRP projected power prices on the October 2010 release of gas
8 prices, and the general trend in gas prices is declining. Due to the high
9 correlation between power and gas prices, the downward trend of natural gas
10 prices causes the downward pressure on the power prices.

11 **Q. Does PSE expect that power prices will remain stable?**

12 A. No, not necessarily. Power prices tend to be volatile and are not as stable as
13 shown in forecasts. Please see Exhibit No. ___(AS-6) and Exhibit No. ___(CB-
14 3HC) at 101 for a comparison of historical Mid-C power prices (2000-2011)
15 compared to the forecasts starting with the 2005 Least Cost Plan to the current
16 2011 RFP. PSE runs a range of scenarios along with stochastic simulations to
17 capture the uncertainty inherent in the volatile and unpredictable nature of power
18 prices.

19 The stochastic modeling process allows PSE to understand the risks to portfolio
20 revenue requirement associated with individual portfolios by creating 250 Monte
21 Carlo draws simulating Mid-C power price, Sumas gas price, PSE load,

1 hydropower and wind generation. The AURORA Dispatch Model simulated
2 PSE's portfolio dispatch, and market purchases and sales based on the 250 draws.
3 The simulations took into account PSE's F2012 Load forecast, the 2011 RFP
4 Phase II range of power and gas prices, and the historical variability of natural gas
5 prices, power prices, hydro generation, and wind generation.

6 Please see Exhibit No. ___(AS-7) and Exhibit No. ___(CB-3HC) at 103 for the
7 annual Mid-C power price distribution for the 2011 RFP. Please see Exhibit
8 No. ___(AS-8) and Exhibit No. ___(CB-3HC) at 104 for a comparison of the
9 simulated annual price distributions to historical price distributions between 2000
10 and 2010.

11 **B. Natural Gas Prices**

12 **Q. What projected natural gas prices did PSE use in conducting quantitative**
13 **analyses for the 2011 RFP?**

14 A. For resource planning and acquisition analyses, PSE used a combination of a
15 three-month average of the forward price marks for natural gas and the Wood
16 Mackenzie Long-Term View forecasts for natural gas. The forward price marks
17 are typically available for about five years ahead (through 2015 as of July 2010
18 and through 2016 in April 2012). The Wood Mackenzie Long-Term View is a
19 twenty-year forecast. The inputs used in the forecasts are:

- 20 (i) **2011 IRP Base:** Forward marks as of July 30, 2010, and
21 the Wood Mackenzie Long-Term View forecast published
22 in April 2010.

1 (ii) **2011 RFP Phase I Base:** Forward marks as of April 12,
2 2011, and the Wood Mackenzie Long-Term View forecast
3 published in April 2011.

4 (iii) **2011 RFP Phase II Base:** Forward marks as of
5 November 7, 2011, and the Wood Mackenzie Long-Term
6 View forecast published in October 2011.

7 (iv) **2011 RFP Phase II with New Gas:** Forward marks as of
8 April 19, 2012, and the Wood Mackenzie Long-Term View
9 forecast published in April 2012.

10 **Q. Were the projected natural gas prices used by PSE in the 2011 RFP higher**
11 **or lower than the projected natural gas prices used by PSE in the 2011 IRP?**

12 A. Projected natural gas prices have declined since PSE developed the projected
13 natural gas prices for the 2011 IRP in July 2010. For example, the levelized
14 projected natural gas price of \$8.08/MMBtu from the 2011 IRP has declined to a
15 levelized projected natural gas price of \$5.43/MMBtu from the 2011 RFP
16 Phase II. Please see Exhibit No. ___(AS-9C) and Exhibit No. ___(CB-3HC) at
17 85 and 86 for the natural gas prices for the Sumas Hub used by PSE for each of
18 the scenarios.

19 **Q. What is generally causing the trend in declining natural gas prices?**

20 A. In general, the declining natural gas prices are due to the continued and
21 increasingly efficient development of shale gas resources and stagnant growth in
22 demand. As gas producers have gained more experience in drilling and
23 developing shale gas resources, the cost of production has declined. This is
24 especially noticeable in the short-term prices. The relatively slow economic

1 recovery in the U.S. and uncertainty in world-wide growth prospects have also
2 tended to reduce prices. Specifically for Sumas, slowing demand for Western
3 Canadian Sedimentary Basin gas in eastern markets due to penetration of
4 Marcellus and Utica shale gas into eastern Canada and northeast U.S. markets,
5 along with delays in Alberta Oil Sands demand, has created a relative surplus of
6 supply in western Canada.

7 Additionally, over the shorter term, the relatively warm 2011-12 winter in North
8 America reduced gas demand, which tended to reduce prices during the heating
9 season. Consequently, the diversion of surplus gas to storage has tended to
10 reduce prices for the summer and coming winter.

11 **Q. Did PSE develop high and low projected natural gas price forecasts?**

12 A. Yes. PSE developed high and low natural gas price forecasts using the base, high
13 and low price forecasts from the 2011 IRP. Starting with the 2011 IRP forecasts,
14 PSE calculated the respective percentage differences between the base forecast
15 and the high and low price forecasts on a monthly basis. PSE based these
16 monthly percentages on rolling eight-year average prices. PSE used the rolling
17 average prices to smooth out the price effects of the proposed Alaska Gas
18 Pipeline. PSE then multiplied these percentages by the 2011 RFP screening Base
19 Case price forecast to get the low and the high price forecasts. Please see Exhibit
20 No. ___(AS-10C) and Exhibit No. ___(CB-3HC) at 87 for a comparison of
21 2011 RFP natural gas price scenarios compared to the 2011 IRP natural gas price

1 scenario. Please see Exhibit No. ___(AS-11HC) and Exhibit No. ___(CB3HC) at
2 88 for a comparison of historical Sumas natural gas prices (2000-2011) compared
3 to the forecasts starting with the 2005 Least Cost Plan to the current 2011 RFP.

4 As discussed above, the stochastic modeling process allows PSE to understand
5 the risks to portfolio revenue requirement associated with individual portfolios by
6 creating 250 Monte Carlo draws simulating Mid-C power price, Sumas gas price,
7 PSE load, hydropower and wind generation.

8 Please see Exhibit No. ___(AS-12C) and Exhibit No. ___(CB-3HC) at 102 for the
9 annual Sumas natural gas price distribution for the 2011 RFP. Please see Exhibit
10 No. ___(AS-13) and Exhibit No. ___(CB-3HC) at 103 for a comparison of the
11 Sumas simulated monthly price distributions to historical price distributions
12 between 2000 and 2010.

13 **C. Demand Forecasts**

14 **Q. Please describe the demand forecast that PSE developed for the 2011 RFP.**

15 A. The demand forecast PSE developed for the 2011 RFP is an estimate of energy
16 sales, customer counts, and peak demand over a 20-year period. Significant
17 inputs include information about regional and national economic growth,
18 demographic changes, weather, prices, seasonality, and other customer usage and
19 behavior factors. PSE also includes known large load additions or removal.

20 PSE used two different demand forecasts for portfolio analysis in the 2011 RFP:

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- (i) **F2011 Base load forecast** – PSE relied upon the F2011 Base load forecast for Phase I of the 2011 RFP and included such load forecast in the Screening Model.

- (ii) **F2012 Base, Low, and High load forecasts** – PSE relied upon F2012 Base, Low, and High load forecasts for Phase II of the 2011 RFP. PSE delayed the RFP process in order to incorporate the F2012 load forecast in its final recommendations.

Q. Please describe the various F2012 load forecasts developed by PSE.

A. PSE based the F2012 Base load forecast on the February 2012 Moody’s Analytics U.S. Macroeconomic Forecast (the “February 2012 Outlook”) and developed the F2012 High and Low load forecasts to develop distributions of load for risk analysis.

The February 2012 Outlook showed a delayed, but continued, recovery with real gross domestic product growth reaching near 4% by 2014. The unemployment rate also declined every year in the near-term, in lockstep with increasing total employment, which started to grow at a healthy pace by 2014. With manufacturing gaining strength and businesses beginning to hire more, there are some positive signs for an impending economic recovery. Risks to the economic outlook still exist. Economic problems in Europe, foreclosures preventing price stabilization in the U.S. housing market, job cuts by local governments, along with uncertain government action over the extension of programs such as payroll tax cuts and unemployment insurance programs, are all downside risks to the outlook.

1 **Q. How does the F2012 Base load forecast compare with the F2011 Load**
2 **Forecast and the 2011 IRP Alternate Cyclical Low scenario?**

3 A. The current regional economic forecast suggests worse results than the economic
4 forecast underlying the F2011 Load Forecast but performs better than the
5 economic forecast underlying the 2011 IRP Alternate Cyclical Low scenario. In
6 most areas of the economy, the F2012 Base load forecast falls between the F2011
7 and the IRP Alternate Cyclical Low scenario, with housing recovery trending
8 closer to the IRP Alternate Cyclical Low scenario through 2012. Housing
9 recovery does come closer to the F2011 forecast levels through 2016 before
10 slowing to near the Alternate Cyclical Low for the remainder of the forecast.

11 Please see Exhibit No. ___(AS-14) and Exhibit No. ___(CB-3HC) at 91 for a
12 comparison of how the load forecasts have changed since the F2010 load forecast
13 used in the 2011 IRP.

14 **Q. Did PSE also rely on a regional load forecast?**

15 A. Yes. PSE used a forecast of regional load to develop power prices. In particular,
16 PSE used the Northwest Power and Conservation Council's regional forecast
17 from the Sixth Power Plan. Please see Exhibit No. ___(AS-15) and Exhibit
18 No. ___(CB-3HC) at 92 for a depiction of the Northwest Power and Conservation
19 Council's regional forecast, as well as high and low variations.

1 **D. Generic Resources**

2 **Q. What assumptions did PSE make with respect to generic resources?**

3 A. The generic resource assumptions used by PSE in Phase I of the 2011 RFP were
4 the same as those assumptions used in the 2011 IRP, with the costs updated to
5 2012 dollars. Please see Exhibit No. ____ (AS-16) and Exhibit No. ____ (CB-3HC)
6 at 104 for the generic resource assumptions for Phase I of the 2011 RFP.

7 PSE made three small updates to the generic resource assumptions in Phase II of
8 the 2011 RFP. First, PSE updated the start date for generic resources from 2014
9 to 2015 to reflect the time it would take to construct a new plant. Second, PSE
10 moved the start date for generic transmission additions to 2023. Finally, PSE
11 updated the winter capacity value for the generic peakers to reflect PSE's 23
12 degree Fahrenheit design peak temperature instead of average January
13 temperature. Please see Exhibit No. ____ (AS-17) and Exhibit No. ____ (CB-3HC)
14 at 105 for the generic resource assumptions for Phase II of the 2011 RFP.

15 **E. CO₂ Prices**

16 **Q. How did PSE evaluate CO₂ cost risk?**

17 A. PSE used a single scenario—the Base + CO₂ scenario—to examine the impact of
18 CO₂ costs on the selection of resources. PSE did not include CO₂ costs in the
19 Base Case scenario because the current legislative climate suggests
20 comprehensive carbon legislation is not likely in the near future. Please see

1 Exhibit No. ____ (AS-18C) for the CO₂ cost risk included in the Base + CO₂
2 scenario.

3 **Q. How did PSE develop the CO₂ prices included in Exhibit No. ____ (AS-18C)?**

4 A. PSE developed the projected CO₂ prices in Exhibit No. ____ (AS-18C) and Exhibit
5 No. ____ (CB-3HC) at 94 based on the projected CO₂ prices modeled and
6 published by the U.S. Environmental Protection Agency in its analysis of the
7 Kerry-Lieberman “American Power Act” cap-and-trade program. In this
8 environment, gas prices and power prices reflect CO₂ costs. PSE included
9 moderate CO₂ cost in the Base + CO₂ scenario.

10 **Q. How did PSE document these assumptions?**

11 A. PSE presented assumptions to PSE’s Energy Management Committee, WUTC
12 staff, and PSE’s Board of Directors. The complete RFP documentation including
13 the information presented in this prefiled direct testimony is included in the
14 Seventh Exhibit to the Prefiled Direct Testimony of Mr. Roger Garratt, Exhibit
15 No. ____ (RG-8HC).

16 **VI. CONCLUSION**

17 **Q. Does that conclude your prefiled direct testimony?**

18 A. Yes, it does.