WUTC v. Avista Corporation d/b/a Avista Utilities

Docket No. UE-240006, UG-240007 - Vol. I

February 20, 2024



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BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION, Complainant,))))	
vs.) DOCKETS UE-240006) UG-240007) (Consolidated)	
AVISTA CORPORATION, d/b/a AVISTA UTILITIES,))	
Respondent.) PAGES 1 - 20)	

PREHEARING CONFERENCE - VOL. I

February 20, 2024

BEFORE ADMINISTRATIVE LAW JUDGES

JAMES E. BROWN II & PAIGE DOYLE

Washington Utilities and Transportation Commission
621 Woodland Square Loop SE

Lacey, Washington 98504

TRANSCRIBED BY: ELIZABETH PATTERSON HARVEY,

FAPR, RPR, WA CCR 2731

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Page 4
                   February 20, 2024 - 9:34 a.m.
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 4
                  JUDGE BROWN: Good morning. We're here
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     for a prehearing conference for Docket UE-200046 and
     UG-240007, which is captioned Washington Utilities and
 6
     Transportation Commission versus Avista Corporation.
                 I am the -- one of the administrative law
 8
     judges on this matter, James E. Brown, II, and I will be
 9
     co-presiding in this matter with Administrative Law
10
11
     Judge Paige Doyle in conjunction with the commissioners.
12
                 So let's start by taking appearances.
13
     let's begin with Avista.
14
                 ATTORNEY MEYER: Thank you, your Honor.
15
    Am I being heard?
16
                 JUDGE BROWN: I can hear you just fine.
17
                 ATTORNEY MEYER: Very good.
                                              Thank you.
18
                 I'll give you the short form appearance:
19
     David Meyer for Avista Corporation. All the particulars
     of our contact information are contained within our
20
21
     filing.
              Thank you.
22
                 JUDGE BROWN: Okay. And give me -- and
    next I have staff.
23
24
                 ATTORNEY ROBERSON: Good morning,
25
     (inaudible) for staff, Jeff Roberson, AAG. Like Avista,
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- 1 our contact information is with our notice of
- 2 appearance.
- JUDGE BROWN: Okay. All right. I see
- 4 other representatives from commission staff in here.
- 5 And I'm aware of who they are.
- 6 So let's move to public counsel.
- 7 ATTORNEY ROBINSON O'NEILL: Good morning,
- 8 your Honor. Tad Robinson O'Neill on behalf of public
- 9 counsel.
- JUDGE BROWN: Good morning, Mr. O'Neill.
- 11 Okay.
- 12 And now let's move to petitions to
- 13 intervene. I have several parties, I think numbering
- 14 about five. I have Walmart; Sierra Club; Northwest
- 15 Energy Coalition; Alliance of Western Energy Consumers,
- 16 AWEC; and The Energy Project.
- 17 And are there any other petitioners for
- 18 intervention other than the ones that I've seen or have
- 19 received in writing?
- 20 All right. Hearing none, let's move
- 21 forward at this point. I've reviewed the five petitions
- 22 to intervene. Again, Walmart, Sierra Club, Northwest
- 23 Energy Coalition, Alliance of Western Energy Consumers,
- 24 and The Energy Project.
- I haven't seen any written objections on

- 1 the record. Does anyone object to these intervenors?
- Okay. Hearing none, the petition is
- 3 granted. It will be reflected in the prehearing
- 4 conference order that we did grant intervention to those
- 5 five parties.
- 6 Now let's move to the procedural schedule.
- 7 And basically, before the call today, the parties
- 8 provided a proposed procedural schedule. And there
- 9 appear to be no conflicts with regard to my calendar,
- 10 Judge Doyle's calendar, nor the commission's calendar.
- 11 Would one of the parties like to read the
- 12 procedural schedule into the record at this point?
- 13 ATTORNEY MEYER: Your Honor, I'd be happy
- 14 to do that. If there's a shorter way of doing it, just
- 15 marking this proposed as an exhibit to this prehearing,
- 16 would that suffice?
- 17 JUDGE BROWN: I can accept it as an
- 18 exhibit for the prehearing. It will definitely appear
- 19 as -- in the prehearing conference order and be
- 20 reflected. So I have it in front of me now. Unless
- 21 there are any objections to that?
- 22 All right. Hearing none, we'll move
- 23 forward from the procedural schedule. And I see that
- 24 parties have agreed to five business days response time
- 25 for data requests. And are there any additional

- 1 comments from the parties recording eResponse time for
- 2 data requests?
- 3 ATTORNEY MEYER: Just a clarification,
- 4 your Honor.
- 5 JUDGE BROWN: Yes.
- 6 ATTORNEY MEYER: That five business day
- 7 turnaround is later on in the procedural schedule.
- JUDGE BROWN: Ah, okay.
- 9 ATTORNEY MEYER: Yeah. There are
- 10 footnotes to the proposed schedule that set forth the
- 11 intervals.
- 12 JUDGE BROWN: Seven business days
- initially, correct? Or did I miss something else?
- 14 ATTORNEY MEYER: Let's see. Footnote 3
- 15 relates to -- just looking for it here. Oh, yes. After
- 16 the July 3 date for staff and public counsel response,
- 17 testimony, and exhibits, there, there's a reference to a
- 18 response time to data requests being seven business
- 19 days.
- 20 Before that is -- it's the customary ten
- 21 business days.
- JUDGE BROWN: It's the customary? I
- 23 couldn't hear you.
- 24 ATTORNEY MEYER: Ten business days.
- JUDGE BROWN: Ten business days.

- 1 ATTORNEY MEYER: Yes. So it goes ten,
- 2 seven, and five.
- JUDGE BROWN: Okay. All right. Now it's
- 4 clear. I've just got to (inaudible). Okay. All right.
- 5 I'll make a note of that.
- 6 I'm sorry. I was focused on the Footnote
- 7 3, actually Footnote 4 and 5 initially. Thank you for
- 8 cuing me to Footnote 3. All right. So that will be ten
- 9 business days. All right. I will definitely make a
- 10 note of that so that it's clear in the prehearing
- 11 conference order.
- 12 And I take it there are no objections to
- 13 that? No? Hearing none --
- 14 ATTORNEY ZAKAI: No objection, your Honor,
- 15 but I do have an additional point on discovery for
- 16 discussion this morning.
- JUDGE BROWN: Go ahead. I'm listening.
- 18 ATTORNEY ZAKAI: Okay. Thank you.
- 19 And I think this is primarily directed
- 20 towards the parties. We had some e-mail discussion on
- 21 this, but I don't feel like we really reached a
- 22 resolution.
- In past cases, we had categorized data
- 24 requests by issue. And staff had said that if other
- 25 parties don't object, they wanted to end that process.

- 1 The Energy Project indicated that we found it helpful,
- 2 but if nobody else wanted to continue it, we wouldn't
- 3 insist on continuing it.
- But, you know, I'd welcome hearing from
- 5 other parties if this is a practice that they would like
- 6 to continue or not.
- 7 JUDGE BROWN: Okay. I will listen to any
- 8 feedback from other parties if they would like to
- 9 respond to The Energy Project's comments.
- 10 ATTORNEY MOSER: Good morning, Judge.
- 11 This is Summer Moser on behalf of the Alliance of
- 12 Western Energy Consumers. And we do have a preference
- 13 for discontinuing the practice. On our end, given the
- 14 volume of data requests that we issue, it is
- 15 administratively burdensome. And that burden does
- 16 outweigh the benefit that we see from including those
- 17 headings. So we would prefer not include those going
- 18 forward.
- JUDGE BROWN: Okay.
- 20 ATTORNEY ROBERSON: For the record,
- 21 staff's position is the same. We issue a lot of data
- 22 requests that the burdens of tagging and sorting far
- 23 outweigh any efficiency gains we're getting from seeing
- 24 the responses come back or in order.
- JUDGE BROWN: Okay. All right.

- 1 ATTORNEY SMITH: This is Gloria Smith from
- 2 Sierra Club. We found it challenging to categorize our
- 3 data requests, and we received some criticism from doing
- 4 it improperly. So we too would like to see the process
- 5 go away. Thank you.
- 6 ATTORNEY RIVAS: And, your Honor, this is
- 7 Diego Rivas from The Northwest Energy Coalition. I
- 8 understand the reasonings the other parties have laid
- 9 out for removing it.
- I think we would be more in line with The
- 11 Energy Project. We find it helpful to go through the
- 12 issues categorically, be able to filter out a lot of the
- information that comes in, some of the issues that we
- 14 may not be involved in. So we find the practice
- 15 helpful, but are also not insisting at this point.
- JUDGE BROWN: Okay. Okay. So you're not
- 17 interested in maintaining the practice? Just so I'm
- 18 clear.
- 19 ATTORNEY RIVAS: No. We would recommend
- 20 that the practice continue. We find the practice
- 21 helpful.
- JUDGE BROWN: All right. All right. I
- 23 just wanted to make sure I'm clear.
- 24 All right. So it seems we have three --
- 25 four parties not in favor of keeping the practice and

- 1 two parties in favor of keeping or maintaining the
- 2 practice correct? Or am I miss counting?
- 3 Let me ponder this, and I will address it
- 4 in the order. I think there are -- I understand both
- 5 aspects of this argument. It is helpful based on
- 6 subject matter as far as the commission is concerned,
- 7 but I also understand efficiency. Let me give it some
- 8 thought, and I will address it in the prehearing
- 9 conference order.
- 10 Any objections to that? No. Okay.
- 11 And the next matter, I see the parties
- 12 have agreed for mutual discovery; that all parties will
- 13 receive each data request at the time they are
- 14 propounded, and each data request response at the time
- 15 it is served on the requester. Is that accurate?
- 16 Any further comments on that?
- 17 And moving to protective orders, I saw
- 18 there was a motion for a protective order. That motion
- 19 will be granted, and I will issue a protective order
- 20 companion to the prehearing conference order.
- Now we're moving to electronic filing and
- 22 electronic service. The commission requires electronic
- 23 filing of documents for formal proceedings. And the
- 24 commission's rules provide for electronic service of
- 25 documents. The commission will serve parties

- 1 electronically, and the parties will serve each other
- 2 electronically.
- 3 And designated persons for service, any
- 4 person, or rather any party that has not yet designated
- 5 a lead representative for service, please do so via
- 6 e-mail as soon as possible. And my e-mail is -- rather,
- 7 our emails are james.brown@utc.wa.gov and
- 8 paige.doyle@utc.wa.gov.
- 9 ATTORNEY MEYER: Your Honor?
- 10 JUDGE BROWN: Yes.
- 11 ATTORNEY MEYER: As is often done, the
- 12 bench then consolidates all of these requests for
- 13 additional names to be added to that electronic service
- 14 list. Will you be doing that and providing that to the
- 15 parties, or are the parties just kind of to keep track
- 16 on their own of requests that are being made?
- 17 JUDGE BROWN: I believe the practice is
- 18 once they're submitted, then the lists are updated from
- 19 our side and accessible to the parties once they're
- 20 updated.
- 21 THE WITNESS: Thank you.
- JUDGE BROWN: And errata sheets. Under
- 23 WAC 480-07-461 (b), the deadline for filing errata
- 24 sheets may be established in the prehearing conference
- 25 order. Does anyone have any objection or objections to

- 1 setting a deadline a week prior to the evidentiary
- 2 hearing in this matter?
- 3 Hearing none, we will incorporate that
- 4 date into the prehearing conference order as well.
- 5 And --
- 6 ATTORNEY ZAKAI: Okay. Your Honor?
- 7 JUDGE BROWN: This is Yochi Zakai for The
- 8 Energy Project again.
- 9 No objection. I would just hope that we
- 10 could also get errata sheets as soon as possible if
- 11 errors are noticed. Here, I think it would be
- 12 burdensome if an error was discovered early in the case
- and the errata was not filed until the time that you
- 14 specified.
- 15 JUDGE BROWN: Okay. I see what you're
- 16 saying. I guess -- not I guess, but the parties -- I'll
- 17 ask that the parties make a good faith effort to ensure
- 18 that errata sheets are forwarded as expeditiously as
- 19 possible so that there's no delay, and any errors can be
- 20 caught, addressed, and definitely for the sake of
- 21 administrative economy, so this matter can move forward
- 22 expeditiously, and everyone has the information that
- 23 they need and that we have the information we need to
- 24 render a decision. So I'm asking that the parties
- 25 respect that please, going forward.

- 1 And one other matter -- well, let me
- 2 circle back to your request. I know I said I was going
- 3 to put it in the order, but I've been giving it further
- 4 thought as we're going through the rest of the items.
- 5 And I agree. I think we should leave the process in
- 6 place as is. In other words, I agree with you, Energy
- 7 Project, on this with regard to the data request
- 8 exchanges. And by subject matter, correct? That was
- 9 your request?
- 10 ATTORNEY ZAKAI: Yes.
- JUDGE BROWN: Okay. All right. I'm going
- 12 to ask that the parties maintain the practice as is, and
- 13 just keep the practice as is with regard to exchanging
- 14 data requests by subject.
- 15 Any feedback from the parties? No?
- Is there anything else we need to address
- 17 today? Any questions?
- 18 ATTORNEY ROBINSON O'NEILL: This is Tad
- 19 Robinson O'Neill from the public counsel. On the
- 20 proposed schedule, the public comment hearing is set as
- 21 TBD.
- JUDGE BROWN: Yes.
- 23 ATTORNEY ROBINSON O'NEILL: I have floated
- 24 the weeks of August 26 or of September 16. I don't know
- 25 what the schedule is for the commission, but either of

- 1 those weeks would work for public counsel.
- 2 I didn't receive any responses from the
- 3 rest of the parties.
- 4 JUDGE BROWN: All right. What were those
- 5 weeks again? August 16?
- 6 ATTORNEY ROBINSON O'NEILL: August 26 or
- 7 September 16.
- 8 ATTORNEY ROBERSON: Judge Brown, for
- 9 staff, I can have someone cover it, but I'm out of
- 10 country the week of August 26.
- 11 So I would have a preference for September
- 12 16, or the week of September 16.
- 13 JUDGE BROWN: Okay. Let me circle back to
- 14 the -- okay. That's actually two weeks out. September
- 15 16 is actually two weeks out from (inaudible). And
- 16 August 26. All right.
- Does anyone object to or have any issue
- 18 with September 16, the week of September 16 for
- 19 the public comment hearing? All right.
- 20 And Mr. Robinson O'Neill, quick question.
- 21 That's any day that week of the 16th?
- 22 ATTORNEY ROBINSON O'NEILL: My preference
- is for Tuesdays or Thursdays, but that's my own personal
- 24 schedule. I can arrange coverage one way or the other.
- JUDGE BROWN: Okay.

- 1 ATTORNEY ROBINSON O'NEILL: And obviously,
- 2 the availability of the commission is the governing
- 3 factor.
- 4 JUDGE BROWN: Okay.
- 5 ATTORNEY MEYER: Just a point of
- 6 clarification. Any of those dates are fine for Avista.
- 7 But what are the mechanics of this?
- 8 Is this to be virtual, is it to be in
- 9 person? How do you mean to conduct this?
- 10 ATTORNEY ROBINSON O'NEILL: At this time,
- 11 we're requesting a virtual public comment hearing.
- 12 ATTORNEY MEYER: All right.
- JUDGE BROWN: Are there any objections to
- 14 the form of the comment hearing?
- 15 Any thoughts on a virtual comment
- 16 hearing?
- 17 All right. I am looking at -- okay. I am
- 18 looking at the -- okay. Let me back up for a second.
- 19 I'm bouncing back and forth between the week of the 16th
- 20 -- okay. All right. Let's do September 19, then. Any
- 21 objections to that?
- We'll do the public comment hearing for
- 23 September 19, and that will be reflected in the
- 24 prehearing conference order.
- 25 And is there anything else from the

- 1 parties at this point?
- 2 ATTORNEY MEYER: One other item.
- JUDGE BROWN: Okay.
- 4 ATTORNEY MEYER: Thank you. Don't mean to
- 5 prolong this. But at least as is customary on our end,
- 6 we encourage the parties, when they propound discovery,
- 7 to do it in smaller batches.
- JUDGE BROWN: Okay.
- 9 ATTORNEY MEYER: And generally, the
- 10 parties have been done pretty good about it. It's just
- 11 when they come in avalanches, it's hard for us to keep
- 12 to that turnaround time.
- And we've already been getting some
- 14 discovery. So far so good. No problem there. Happy to
- 15 respond to it all. But just be mindful of it.
- I think that -- what I suspect happens is
- 17 that consultants will probably unload a bunch of
- 18 proposed discovery on counsel, and then it gets all sent
- 19 out, you know, 50 or 100 items at a time. So if that
- 20 can be policed a little better by counsel, Avista would
- 21 appreciate it.
- JUDGE BROWN: All right. We'll ask the
- 23 parties to be mindful of the size of their discovery
- 24 batches, because that will also help and assist with the
- 25 case moving forward expeditiously.

- 1 All right. Hearing no further comments --
- 2 ATTORNEY SMITH: Your Honor?
- JUDGE BROWN: Every time I think I'm done,
- 4 you pull me right back in. What is this?
- 5 All right. I'm listening. Thank you,
- 6 Sierra Club.
- 7 ATTORNEY SMITH: Thank you. Point of
- 8 clarification. So are you contemplating an in-person
- 9 evidentiary hearing?
- JUDGE BROWN: We have been conducting
- 11 hybrid evidentiary hearings. So I anticipate there
- 12 being an in-person element, of course, as well as hybrid
- 13 where the hearing will be available online as well.
- 14 ATTORNEY SMITH: Okay. Thank you very
- 15 much.
- JUDGE BROWN: You're welcome.
- 17 I think that will probably be the practice
- 18 going forward. So here we are.
- 19 And is there anything else from the
- 20 parties at this point? I'm listening.
- 21 Okay. All right. Hearing nothing else,
- 22 we will issue an order shortly containing the procedural
- 23 schedule and other guidelines for the disposition of the
- 24 case.
- 25 And we are adjourned. Thank you so much.

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                  And my prehearing conference should be
     coming out for you shortly, and we are now off the
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 3
     record.
                  (Hearing concluded at 9:58 a.m.)
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Page 20
                      CERTIFICATE
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     STATE OF WASHINGTON
 4
                             ) ss
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     COUNTY OF KING
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               I, Elizabeth Patterson Harvey, a Certified
     Court Reporter and Registered Professional Reporter
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     within and for the State of Washington, do hereby
 9
     certify under penalty of perjury that the foregoing
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     legal recordings were transcribed under my direction;
     that I received the electronic recording in the
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    proprietary format; that I am not a relative or employee
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     of any attorney or counsel employed by the parties
     hereto, nor financially interested in its outcome.
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                    IN WITNESS WHEREOF, I have hereunto set
    my hand this 4th day of March, 2024.
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     ELIZABETH PATTERSON HARVEY, CCR 2731
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