

Exhibit No. ___ (ALK-2T)
Docket Nos. UE-061546/UE-060817
Witness: Andrea L. Kelly

**BEFORE THE
WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION**

WASHINGTON UTILITIES AND
TRANSPORTATION COMMISSION,

Complainant,

vs.

PACIFICORP dba Pacific Power & Light
Company,

Respondent.

Docket No. UE-061546

In the Matter of the Petition of
PACIFICORP dba Pacific Power & Light
Company,

For an Accounting Order Approving Deferral
Of Certain Costs Related to the MidAmerican
Energy Holdings Company Transition.

Docket No. UE-060817

**PACIFICORP
REBUTTAL TESTIMONY
OF
ANDREA L. KELLY**

March 2007

1 **Q. Please state your name.**

2 A. My name is Andrea L. Kelly.

3 **Q. Have you filed direct testimony in this case?**

4 A. Yes.

5 **Q. What is the purpose of your rebuttal testimony?**

6 A. My rebuttal testimony summarizes the Company's position with regard to its
7 proposed Power Cost Adjustment Mechanism ("PCAM") in light of the
8 recommendations supported by parties in this proceeding. My testimony also
9 introduces the Company's rebuttal witnesses who follow me, and provide an
10 overview of the content of their testimony.

11 **Power Cost Adjustment Mechanism**

12 **Q. What guidance did the Commission provide to the Company with regard to a**
13 **PCAM proposal?**

14 A. In its final Order in the Company's 2005 Rate Case (Docket UE-050684), the
15 Commission outlined standards for implementing a PCAM in Washington and
16 indicated that the PCAM structure would be reviewed for an appropriate sharing
17 of risk between shareholders and customers. The Order also states that depending
18 upon the design of the sharing mechanism, a reduction in the cost of capital may
19 not be necessary.

20 **Q. Does the Company believe its PCAM complies with these standards and**
21 **achieves an appropriate sharing of risk between shareholders and**
22 **customers?**

23 A. Yes. The Company designed its PCAM with a deadband and sharing bands

1 consistent with the guidance provided by the Commission, in an effort to achieve
2 an equitable sharing of risk. Mr. Widmer's rebuttal testimony discusses this in
3 greater detail.

4 **Q. Please summarize the Company's response to the PCAM-related**
5 **adjustments proposed by Staff witnesses Mr. Buckley and Mr. Elgin.**

6 A. The collective impact of the Staff's PCAM-related adjustments is inappropriately
7 punitive and, as demonstrated by Company witnesses Dr. Hadaway and Mr.
8 Widmer, their adjustments contain certain methodological flaws. The Company
9 appreciates Staff witness Mr. Buckley's support of the adoption of a PCAM for
10 PacifiCorp and believes there is a way to accommodate his approach with respect
11 to adjusting for extreme water years in the calculation of the base level net power
12 supply costs. As currently proposed, however, Mr. Buckley's water year
13 adjustment would reduce PacifiCorp's Washington revenue requirement by \$1.6
14 million. Mr. Widmer's proposed modification to Mr. Buckley's adjustment would
15 reduce the impact to \$0.6 million, and would produce a design acceptable to the
16 Company.

17 While PacifiCorp believes it can achieve an acceptable PCAM that
18 incorporates the objectives of most of Mr. Buckley's changes, a PCAM is not
19 likely to be acceptable if the Commission adopts Mr. Elgin's adjustment. Mr.
20 Elgin's proposal to reduce the Company's equity ratio from 46 percent to 42
21 percent, to allegedly compensate customers for the "risk shift" resulting from
22 implementation of a PCAM, fails to recognize that the risk shift has already been
23 reflected in the return on equity calculations as a result of the composition of the

1 comparable utility group used by all witnesses to derive the authorized return.
2 This is discussed by Dr. Hadaway and Mr. Williams. As a result, Mr. Elgin's
3 adjustment, which would reduce PacifiCorp's revenue requirement by an
4 additional \$2.1 million, constitutes a double-count and is neither reasonable nor
5 justifiable.

6 The collective impact of these Staff adjustments – a proposed revenue
7 requirement reduction of \$4 million – is the equivalent of 100 basis point
8 reduction in the Company's return on equity. An adjustment of this magnitude is
9 without precedent, even without taking into account the design of this particular
10 mechanism, which appropriately allocates the risks between customers and
11 shareholders. The adjustment is particularly out of line when it is considered in
12 light of the significant power supply risks that the Company will continue to bear
13 under the mechanism, given its wide dead band and the 50 / 50 sharing percent
14 proposed for the first sharing band.

15 **Q. Is Industrial Customers of Northwest Utilities ("ICNU") witness Mr.**
16 **Gorman's recommendation of a 30 basis point reduction to the Company's**
17 **return on equity acceptable to the Company?**

18 A. No. Dr. Hadaway provides rebuttal testimony demonstrating why this adjustment
19 is equally inappropriate.

20 **Q. Please clarify the Company's position with regard to the Commission's**
21 **authorization of a PCAM for PacifiCorp.**

22 A. Given the punitive recommendation of the parties, the Company respectfully
23 requests that the Commission structure its order in this case to explicitly identify

1 the revenue requirement impacts, if any, that would accompany the adoption of a
2 PCAM. If the collective impact of the adjustments is too great, the Company may
3 prefer not to implement the mechanism. Inasmuch as a power cost recovery
4 mechanism is a departure from traditional rate case ratemaking, the Company is
5 not bound to implement a mechanism that, in the Company's view, fails to meet
6 the desired objective. It is certainly the Company's preference to employ targeted
7 mechanisms to address power cost volatility and avoid frequent rate case filings.
8 As demonstrated by the Company's witnesses, however, the proposals by the
9 parties would extract an exorbitant and unprecedented charge in order to
10 implement such a mechanism.

11 **Introduction of Rebuttal Witnesses**

12 **Q. Please list the Company's rebuttal witnesses and provide an overview of their**
13 **testimony.**

14 A. **Samuel C. Hadaway**, FINANCO, Inc., responds to the recommendations of Staff
15 witness Mr. Elgin and ICNU witness Mr. Gorman concerning cost of capital
16 impacts associated with implementation of PacifiCorp's requested PCAM. In his
17 testimony, Dr. Hadaway demonstrates that their proposed rate of return reductions
18 are inappropriate and inconsistent with the treatment of comparable companies,
19 and contrary to sound regulatory policy. Dr. Hadaway's testimony highlights the
20 inconsistency of Mr. Elgin's capital structure adjustment with PacifiCorp's
21 Commitment in the MidAmerican Energy Holdings Company ("MEHC")
22 transaction to maintain certain minimum equity ratios, and demonstrates that Mr.
23 Gorman's proposed income tax adjustment is simply another form of double

1 leverage adjustment proposed in the 2005 Rate Case that was rejected by the
2 Commission.

3 **Bruce N. Williams**, Vice President and Treasurer, responds to the adjustment
4 proposed by Staff witness Mr. Elgin relating to the claimed cost of capital impacts
5 associated with implementation of a PCAM. Mr. Williams demonstrates that Mr.
6 Elgin's testimony on this matter is not relevant given that the major credit rating
7 agencies no longer utilize the measure on which Mr. Elgin exclusively relies for
8 his arguments. Mr. Williams demonstrates that the Company's capital structure
9 continues to strengthen, which further invalidates the proposed reduction to the
10 Company's equity ratio percentage. Finally, Mr. Williams supports an updated
11 cost of long-term and short-term debt based on known and measurable changes
12 since the October filing.

13 **Steven R. Evans**, Vice President Taxation, of MidAmerican Energy Holdings
14 Company, addresses the consolidated tax adjustment for interest expense
15 proposed by ICNU witness Mr. Gorman and demonstrates that this adjustment
16 completely ignores the factual setting of Berkshire Hathaway Inc.'s consolidated
17 federal tax return, dismisses principles of regulatory cost causation and the long-
18 standing regulatory practice of matching "benefits and burdens," and breaks down
19 the customer protection of ring fencing around the utility.

20 **Mark T. Widmer**, Director, Net Power Costs, discusses Staff witness Mr.
21 Buckley's proposed power supply adjustments, rebuts testimony of ICNU/Public
22 Counsel witness Mr. Falkenberg, and addresses proposed adjustments to the
23 Company's proposed PCAM. Mr. Widmer highlights numerous adjustments

1 proposed by Mr. Falkenberg in this proceeding that are fraught with
2 methodological errors or are asymmetrical adjustments that violate fundamental
3 principles of fair rate-making.

4 **Erich D. Wilson**, Director of Compensation, responds to adjustments proposed
5 by Staff witness Mr. Schooley and ICNU witness Ms. Iverson that would reduce
6 or eliminate the severance payments for which the Company has sought recovery
7 through its accounting petition. Mr. Wilson also responds to proposed
8 adjustments impacting the company's compensation expense, medical cost sharing
9 and pension expense. Mr. Wilson demonstrates that Ms. Iverson's proposed
10 adjustments to the Company's compensation expense are not well-founded and
11 would result in PacifiCorp employees being compensated at a level below the
12 market. He further supports the Company's medical cost sharing level and shows
13 that Ms. Iverson's adjustment is based on an average of total industry, rather than
14 actual and industry specific levels. Finally, Mr. Wilson explains that the
15 Company's severance plan is an appropriate and necessary component of an
16 overall compensation structure to attract, retain, and motivate employees.

17 **Paul M. Wrigley**, Director of Regulatory Strategy and Multi-State Process,
18 updates the revenue requirement that the Company is seeking, incorporating all
19 adjustments and updates to which the Company is agreeing in the rebuttal
20 testimony; and addresses adjustments in the testimony of Staff witnesses Mr.
21 Schooley and Mr. Kermode and ICNU witnesses Ms. Iverson and Mr.
22 Falkenberg. Mr. Wrigley demonstrates that Mr. Schooley's and Ms. Iverson's
23 proposed adjustments to the MEHC transition savings result in a mismatch of

1 costs and benefits. Mr. Wrigley also shows how Mr. Schooley's Investor
2 Supplied Working Capital Methodology and Ms. Iverson's pension adjustment do
3 not comply with the Commission order in PacifiCorp's last general rate case, and
4 demonstrates that Mr. Falkenberg's line loss adjustment is inappropriate given the
5 use of a historic test period in this proceeding.

6 **William R. Griffith**, Director, Pricing, Cost of Service and Regulatory
7 Operations, addresses the testimony of Energy Project witness Mr. Eberdt,
8 concluding that the Company will support any of three approaches discussed for
9 funding the Low Income Bill Payment Assistance program, as long as they are
10 acceptable to our customers and are consistent with Commission policy. Mr.
11 Griffith also proposes a tariff to implement the Administrative and General
12 ("A&G") credit resulting from the cap on the Company's A&G expenses agreed to
13 in the MEHC transaction commitments. The proposed tariff (Schedule 95) passes
14 back the A&G credit to customers over a twelve month period, resulting in a 0.3
15 percent credit on customers' bills to offset any increase resulting from this rate
16 case.

17 **Conclusion**

18 **Q. Does this conclude your testimony?**

19 A. Yes.