### BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

# WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION,

Petitioners,

v.

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ADVANCED TELECOM GROUP, INC., et al,

#### DOCKET NO. UT-033011

NARRATIVE (MCI SETTLEMENT AGREEMENT)

Respondents.

## Parties to the Settlement Agreement

1 The Parties to this Settlement Agreement are Commission Staff (Staff), and

MCI, Inc. on behalf of its competitive local exchange carriers (CLECs).

## Scope of the Underlying Dispute

On August 13, 2003, and August 15, 2003, respectively, the Washington

Utilities and Transportation Commission (Commission) issued a complaint and an

amended complaint against MCI and several other telecommunication companies.

The Commission alleged that MCI failed to file and seek Commission approval for

five Interconnection Agreements between MCI and Qwest Corporation, an

incumbent local exchange carrier, as required by 47 U.S.C. § 252(a)(1), (e), and RCW 80.36.150.

#### Scope of the Settlement and its Principal Aspects

Staff and MCI agree that agreement 31A is not an Interconnection Agreement for the reasons stated in Staff's motion to dismiss this agreement. For purposes of this Settlement Agreement only and in the interests of settling the disputes between the Parties, MCI admits that four of the agreements constitute Interconnection Agreements under current law. However, MCI emphasizes that at the time it entered in each Agreement it believed, based on law in existence at the time, that the Agreements did not constitute Interconnection Agreements. MCI also believed that Qwest was the only party obligated to file Interconnection Agreements.

In order to ensure an understanding of any future obligations with regard to Interconnection Agreements, MCI admits it currently has a legal obligation to file and seek Commission approval for all Interconnection Agreements, agrees to file and seek Commission approval for all future Interconnection Agreements within thirty days of execution, and agrees to be bound by the obligations of the Settlement Agreement or future obligations imposed by statute or rule, whichever are stricter. MCI also agrees to file any unfiled Interconnection Agreements.

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The Settlement Serves the Interests of the Parties and the Public Interest

Order Number 05 in this docket fairly lays out the obligations of both Qwest and competitive local exchange carriers regarding the filing of Interconnection Agreements for approval by the Commission. In this Settlement Agreement, MCI accepts the terms of Order Number 05 and agrees to be bound by strict obligations with regard to filing Interconnection Agreements for approval with Commission.

The terms of the Settlement Agreement serve the public interest, the interests of Commission Staff, and the interests of MCI by providing a mechanism by which all parties understand future obligations under the law. Although the payment provided is small in proportion to the overall harm that may have been caused by Qwest and all the competitive local exchange carriers identified in the Complaint and Amended Complaint, the settlement is in the interest of all parties and the public considering the willingness of MCI to own up to its obligation, the culpability of MCI in failing to recognize its duty to file, the strong deterrent effect of the payment when it is coupled with the other terms of the Settlement Agreement, MCI's bargaining position in relation to Qwest, and the fact that four agreements are at issue.

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MCI has played a relatively small part of the larger picture of known unfiled Interconnection Agreements in the State of Washington. *See* ExhibitA to Order No. 05. This Settlement Agreement recognizes that while MCI may have simply *misunderstood* its obligation to file Interconnection Agreements, the broad consequences of MCI and other companies' failure to file agreements may have damaged the telecommunications marketplace in Washington and frustrated the purposes of the Telecommunications Act of 1996. The Settlement Agreement also recognizes that competitive local exchange carriers like MCI are at a disadvantage when negotiating agreements with an incumbent local exchange carrier with the market share, power and resources of Qwest, and that such competitive local exchange carriers' culpability is commensurately lower. The scope of MCI's obligations under the Settlement Agreement coupled with the payment ensures that any future agreements will be filed in compliance with the law.

#### Legal Points

Pursuant to Order Number 05, the only issue remaining to be litigated with regard to MCI is the second cause of action to the Amended Complaint in which the Commission alleges that 47 U.S.C. § 252(e) requires state commission approval of agreements between incumbent local exchange carriers and other telecommunications companies for interconnection, services, or network elements. In the second cause of action the Commission also alleges that 47 U.S.C. § 252(e) requires that such agreements be filed in a timely manner. Under RCW 80.04.380 the Commission may issue penalties of up to one thousand dollars (\$1000) per violation of 47 U.S.C. § 252(e) with each day of a continuing violation constituting a separate and distinct offense. Rather than litigate this matter, the parties agree to

the Settlement Agreement for the reasons discussed above.

DATED this 20<sup>th</sup> day of July, 2004.

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