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BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION
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                          COMMISSION
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     In the Matter of the Petition of )
    AVISTA CORPORATION, d/b/a
                                     ) DOCKET NO. UG-060518
    AVISTA UTILITIES,
 5
                                     ) Volume IV
                                     ) Pages 216 - 249
    For an Order Authorizing
    Implementation of a Natural
    Gas Decoupling Mechanism and to )
    Record Accounting Entries
    Associated with the Mechanism.
     _____
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              A prehearing conference in the above matter
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    was held on May 14, 2009, at 1:46 p.m., at 1300 South
11
    Evergreen Park Drive Southwest, Olympia, Washington,
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    before Administrative Law Judge ADAM TOREM.
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14
               The parties were present as follows:
15
              AVISTA CORPORATION, by DAVID MEYER, Vice
16
     President and Chief Counsel for Regulatory and
     Governmental Affairs, 1411 East Mission, Spokane,
     Washington 99220; telephone, (509) 495-4316.
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18
              WASHINGTON UTILITIES AND TRANSPORTATION
     COMMISSION, by GREGORY J. TRAUTMAN, Assistant Attorney
    General, 1400 South Evergreen Park Drive Southwest,
19
     Post Office Box 40128, Olympia, Washington 98504;
     telephone, (360) 664-1187.
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21
               PUBLIC COUNSEL, by SIMON J. FFITCH, Senior
     Assistant Attorney General, 800 Fifth Avenue, Suite
     2000, Seattle, Washington 98104; telephone, (206)
22
     389-2055.
23
              THE ENERGY PROJECT, by RONALD L. ROSEMAN,
24
    Attorney at Law, 2011 14th Avenue East, Seattle,
     Washington 98112; telephone, (206) 324-8792.
25
    Kathryn T. Wilson, CCR
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1	NORTHWEST INDUSTRIAL GAS USERS, by CHAD M.
2	STOKES, Attorney at Law, Cable, Huston, Benedict, Haagensen & Lloyd, 1001 Southwest Fifth Avenue, Suite 2000, Portland, Oregon 97204; telephone, (503)
3	224-3092.
4	NORTHWEST ENERGY COALITION, by DAVID S.
5	JOHNSON, Attorney at Law, 811 First Avenue, Suite 305 Seattle, Washington 98104; telephone, (206) 621-0094
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## 1 PROCEEDINGS

- JUDGE TOREM: We'll be on the record in
- 3 Docket UG-060518. It's Thursday afternoon, May 14th,
- 4 2009, a little after 1:30. It's almost 1:50, so I
- 5 apologize to those of you on the bridge line waiting.
- 6 This is a prehearing conference in the matter of Avista
- 7 Corporation's petition now to extend its existing pilot
- 8 natural gas decoupling program, and secondly, a motion
- 9 to consolidate it into the rate case that's pending,
- 10 and that's in Docket UG-090135.
- 11 Let me take appearances from those that are
- 12 here in the decoupling case, and then if there are any
- 13 other parties here as a part of the rate case, we will
- 14 take your appearance as well. Starting with the
- 15 Company?
- 16 MR. MEYER: Thank you, Your Honor. Appearing
- 17 for Avista is David Meyer, and the particulars, address
- 18 and phone number, were all part of the original docket
- 19 in decoupling. Thank you.
- JUDGE TOREM: Commission staff?
- 21 MR. TRAUTMAN: Gregory Trautman, assistant
- 22 attorney general for Commission staff.
- JUDGE TOREM: Public counsel?
- 24 MR. FFITCH: Simon Ffitch, senior assistant
- 25 attorney general from the Public Counsel office, and we

- 1 also were a party to the decoupling docket, UG-060509.
- JUDGE TOREM: Energy Project?
- 3 MR. ROSEMAN: Thank you, Your Honor. We have
- 4 appeared in the Avista general rate case, and we are
- 5 also a party to the decoupling docket with Avista. I'm
- 6 Ronald Roseman appearing on behalf of The Energy
- 7 Project.
- 8 JUDGE TOREM: Northwest Energy Coalition?
- 9 MR. JOHNSON: Thank you, Your Honor. David
- 10 Johnson, attorney, representing the Coalition. The
- 11 coalition is a party to 060518, but it is not a party
- 12 to the rate case. My address, and I will be filing an
- 13 entry of appearance depending on how the cases are all
- 14 consolidated, is 811 First Avenue, Suite 305, Seattle
- 15 Washington, 98104. E-mail address is
- 16 david@nwenergy.org. Also with me is Nancy Hirsh,
- 17 policy director for the Coalition, and her address
- 18 should be on file.
- 19 JUDGE TOREM: Northwest Industrial Gas Users?
- 20 MR. STOKES: Chad Stokes for the Northwest
- 21 Industrial Gas Users. We are a party to both
- 22 proceedings.
- JUDGE TOREM: Is anyone here from ICNU? They
- 24 are a party to the general rate case only. Brad Van
- 25 Cleve is their representative normally, and I'm not

- 1 hearing him chime in from the bridge line either.
- 2 MR. FFITCH: Public Counsel is also a party
- 3 to the rate case, the pending general rate case.
- 4 JUDGE TOREM: Thank you. So the two issues
- 5 we have to take up today are what to do with the
- 6 expiring on June 30th pilot program, and that's the
- 7 first question that Avista has put before us. We will
- 8 deal with that first, and then we will turn to the
- 9 motion to consolidate the ultimate outcome of the
- 10 decoupling program into the pending rate case.
- 11 First, the petition itself came in saying it
- 12 was in accordance with the administrative code
- 13 480-09-420, and I went looking for that and realized
- 14 that it expired back on January 1st, 2004, well before
- 15 I got to the Commission, so I believe we will deal with
- 16 WAC 480-07-370, which appears to be the replacement
- 17 provision in our current procedural rules, so I'll ask
- 18 that the Corporation make a note of it.
- 19 MR. MEYER: Thank you. We overlooked that.
- JUDGE TOREM: At first I thought it was a
- 21 dyslexic 480-90.
- MR. MEYER: I think the previous version
- 23 worked so well over the years we thought we would
- 24 continue making use of that.
- 25 JUDGE TOREM: I've been on both sides so I

- 1 understand, but I thought I would call that to your
- 2 attention to update.
- 3 MR. MEYER: Thank you.
- 4 JUDGE TOREM: Let me ask at this point if
- 5 there is any other party that wants to intervene in
- 6 060518 now that there is a new motion to extend this,
- 7 and I will pose the same question in the rate case when
- 8 we get to the consolidation. I saw the prehearing
- 9 conference notice that went out, and there was a
- 10 paragraph regarding additional intervention. I'm
- 11 hearing none today, at least at this point. We will
- 12 come back to the Energy Coalition, Mr. Johnson, if you
- 13 want to intervene if they are consolidated. In that
- 14 case, we will stay within the decoupling issue, so we
- 15 will take that up at that time when he get to the
- 16 motion to consolidate.
- 17 Let me hear a summary of the request for the
- 18 record, Mr. Meyer -- you and I discussed with some of
- 19 the other parties the Company's intention and some
- 20 other ideas on how to handle the motion but to continue
- 21 the existing natural gas decoupling mechanism and all
- 22 the accounting entries as the petition states on an
- 23 interim basis while it's being reviewed for possible
- 24 adoption in the rate case on a permanent basis. Do you
- 25 want to summarize exactly what that means?

- 1 MR. MEYER: Yes. To the extent that it's
- 2 consolidated with the general case, a decision might
- 3 not be reached until really the deadline of toward the
- 4 end of December, December 23rd, 2009, the general rate
- 5 case, so the question is what to do in the meantime
- 6 between June 30th when the pilot program is scheduled
- 7 to terminate and that decisional date in the
- 8 consolidated proceedings.
- 9 The proposal of the Company was to extend on
- 10 the same terms the pilot program for that six-month
- 11 period doing so under what we've characterized as an
- 12 interim basis during which time we would continue to
- 13 record on our books any deferrals for essentially that
- 14 will six-month period.
- 15 When a decision is finally made to either
- 16 continue the program as is, continue it with
- 17 modifications, or to reject the program, the Commission
- 18 then, it's the Company's proposal, can then decide if
- 19 it's continued. Of course, the deferrals would remain
- 20 intact that were made during the six-month period.
- 21 Should the Commission decide that it wants to
- 22 discontinue the decoupling program, it's very easy,
- 23 very efficient for us to reverse those deferrals. The
- 24 rate payer in this entire process is not harmed, in the
- 25 Company's view, and to present this issue procedurally

- 1 for a Commission decision, the issue being whether the
- 2 interim program should continue during this interval.
- 3 Public Counsel has suggested that it ought to
- 4 be argued through pleadings, through comments. The
- 5 Company doesn't have a problem with that as long as
- 6 whatever comments are filed in opposition to the
- 7 Company's request for interim continuation, the Company
- 8 would have a chance to reply to those with a responsive
- 9 pleading, and then if the Commission wanted oral
- 10 argument after that, so be it, we are fine with that,
- 11 but we think it could be handled just on the papers.
- 12 JUDGE TOREM: Let me here from Public Counsel
- 13 then first.
- MR. FFITCH: Thank you, Your Honor. I'm not
- 15 going to respond to the merits of the request. We do
- 16 believe that the interim extension is not warranted,
- 17 and we would like to present the support for that
- 18 position to the Commission in writing. We differ with
- 19 some of the points that were made by Mr. Meyer, but I
- 20 don't want to prematurely get into that at this point.
- 21 We do agree with this characterization that a
- 22 good approach here would be to have a round of
- 23 pleadings, a filing date for memoranda in opposition to
- 24 the extension, and we would propose the date of either
- 25 May 22nd or May 27th. We've shared that proposal with

- 1 most of the parties so far. The other component of the
- 2 proposal is it would be submitted on the pleadings to
- 3 the Commission, and we would not be requesting a
- 4 hearing or an oral argument, but the parties would be
- 5 available if the Bench would like to have an oral
- 6 argument or a hearing. At this point, I don't believe
- 7 we think that's necessary.
- 8 The only question, and I think just based on
- 9 discussions with counsel, this is pretty much a
- 10 consensus approach except for the question of the
- 11 reply. We would prefer to simply operate according to
- 12 the general rule that replies has to be especially
- 13 requested and is only allowed upon Commission approval,
- 14 so we prefer to just have this go a step at a time. If
- 15 it appears to the Company after the oppositions come in
- 16 that they want a reply or feel one is warranted, they
- 17 could request it at that time. It may not be opposed
- 18 by other parties at that time; I don't know, but it
- 19 could be decided in the normal course rather than
- 20 having it be agreed to now.
- 21 If a reply is, in the Bench's view, a good
- 22 idea to establish right now, we would just ask that
- 23 there be a right of cross-reply for parties with
- 24 adverse positions so that if there were some other
- 25 party that we wanted to respond to in a reply round, we

- 1 could do that.
- 2 JUDGE TOREM: Suggesting that simultaneous
- 3 cross-reply?
- 4 MR. FFITCH: Yes. So in other words, if we
- 5 filed in opposition to the interim extension on May
- 6 22nd and Mr. Roseman filed supporting the extension on
- 7 May 22nd, then in the reply round, we could respond to
- 8 Mr. Roseman.
- 9 JUDGE TOREM: So there won't be a fourth
- 10 filing. The Company would be replying to whoever
- 11 opposed it, and you could look at the other filings
- 12 that might come in and comment on those as well.
- MR. FFITCH: Yes, Your Honor.
- 14 JUDGE TOREM: Commission staff?
- 15 MR. TRAUTMAN: Commission staff concurs with
- 16 the description of the interim program that's being
- 17 sought by Mr. Meyer and Avista. Staff is amenable to
- 18 having this resolved on pleadings, and the schedule
- 19 that Mr. ffitch set forth is acceptable, and Staff
- 20 would agree that the Commission could defer
- 21 consideration of a reply round until the original
- 22 pleadings were filed, but if a reply round is provided
- 23 for, Staff would not object to having cross-replies.
- JUDGE TOREM: Mr. ffitch, was there any
- 25 intention to submit testimony in support of those

- 1 responses in opposition?
- MR. FFITCH: No, Your Honor. It would simply
- 3 be referring to documents already in the record of the
- 4 decoupling docket.
- 5 MR. MEYER: Your Honor, may I contribute?
- 6 Just one other observation. An additional reason for
- 7 deciding this issue now, the issue being whether we
- 8 should have a reply or not, is that June 30th is the
- 9 deadline for the pilot to otherwise terminate, and
- 10 rather than, I think, needlessly create an additional
- 11 round of pleadings where I then have to request the
- 12 opportunity to file a reply, make a showing, and have
- 13 the Commission issue an order either proposing or
- 14 rejecting that and then taking the next step of
- 15 actually filing the reply, I think we build in
- 16 needlessly an additional step, which burns up time and
- 17 shortens the time for the Commission really to address
- 18 the round of pleadings.
- 19 So it seems to me that given the history of
- 20 the positions of the parties and what we can reasonably
- 21 anticipate to be various arguments -- we can't
- 22 anticipate all the arguments that will be made by
- 23 Public Counsel and others -- we do know that the
- 24 Company will be wanting to say something in response,
- 25 and we know that today. We don't have to wait.

- JUDGE TOREM: Mr. Stokes?
- 2 MR. STOKES: Thank you, Your Honor. We think
- 3 the approach led by Mr. ffitch is appropriate in this
- 4 proceeding, and we support that approach.
- JUDGE TOREM: Mr. Roseman?
- 6 MR. ROSEMAN: We generally agree with Public
- 7 Counsel. We agree that the interim extension that the
- 8 Company has requested we think is contrary to the order
- 9 that the Commission gave in this docket. At least it
- 10 was my understanding when I read the order and when I
- 11 attended the hearings that on June 30th, there would be
- 12 a decision whether this pilot would end or whether it
- 13 would continue. That is obviously not going to be the
- 14 case now. So there will be this six-month period that
- 15 Avista would like to continue to treat the decoupling
- 16 pilot as if it was continuing up until there is an
- 17 ultimate decision, which Mr. Meyer said is six months
- 18 from now.
- 19 We believe a modification of Order No. 5 in
- 20 060518 is uncalled for and contrary to the orders of
- 21 the Commission that was issued on April 11th, 2008.
- MR. TRAUTMAN: Your Honor, may I respond?
- JUDGE TOREM: Yes.
- 24 MR. TRAUTMAN: I don't believe that the
- 25 result would necessitate any modification of the prior

- 1 order of 05. I understand this would be addressed in
- 2 the various pleadings, but the Commission stated that
- 3 Avista could not seek an extension of the program until
- 4 April 30th.
- 5 It did say that it won't be extended beyond
- 6 June 30th unless the Commission takes affirmative
- 7 action. It did not state that the Commission's
- 8 decision on the ultimate extension of the program had
- 9 to be taken by that date. In fact, the Commission's
- 10 prior order said that that would be resolved in the
- 11 context of a rate case, and given the fact that the
- 12 Commission has already determined it would be within a
- 13 rate case, almost by definition, that could not be
- 14 completely accomplished by June 30th. I just want to
- 15 say that Staff does not agree that that would be a
- 16 modification of the prior order.
- 17 MR. STOKES: I think the positions of the
- 18 parties show why pleadings are appropriate here,
- 19 because this is not a time to talk about the merits of
- 20 the case, so I think that's why pleadings are
- 21 appropriate.
- MR. JOHNSON: Your Honor, the Coalition
- 23 doesn't have any objection to an interim or hearing the
- 24 issue on the interim extension on the pleadings, and we
- 25 also don't have any objection to the cross-reply issue

- 1 that's been raised. Thank you.
- JUDGE TOREM: Let me respond, Mr. Roseman and
- 3 Mr. Trautman, to your views on what Orders 4 and 5. I
- 4 think Mr. Trautman has it much more on point. The
- 5 orders do speak for themselves, but we will deal with
- 6 that based on the pleadings that come in. Nothing is
- 7 being modified as of now. This is simply a procedural
- 8 discussion as to how to handle this request to
- 9 determine what's already stated in Order 4 and in
- 10 Order 5 and what terms, if any, can be granted to
- 11 extend the program. I can't decide that from the Bench
- 12 today, so your views on that should be incorporated
- 13 into the pleadings.
- 14 I would advise that if you are looking at
- 15 Order 4 that you pay particular attention to Paragraph
- 16 32 and the conclusion in Paragraph 33. The
- 17 Commission's certainly aware of the language in its own
- 18 orders, but if you want to look at things to interpret
- 19 and argue about, you can start there, and then you can
- 20 go back in Order 05 and look at the timing to figure
- 21 out why we are where we are today in May of 2009 and
- 22 what happens on June 30th and what affirmative action
- 23 can be taken, if any, to postpone that termination of
- 24 the two-and-a-half-year pilot program.
- 25 So it sounds like the parties are in

- 1 agreement; at least that there isn't a need to sit
- 2 before the commissioners and argue about this but that
- 3 it can be done in writing. Is everyone in agreement
- 4 then that by next Friday, the 22nd of May, you can
- 5 submit whatever pleadings you have in opposition or in
- 6 support of or just commenting on Avista's petition to
- 7 extend the project?
- 8 MR. FFITCH: Yes, Your Honor, and may that be
- 9 established as an electronic filing date with the hard
- 10 copy to be received the next business day?
- 11 JUDGE TOREM: Which would be Tuesday the 26th
- 12 after the holiday.
- MR. FFITCH: Yes, Your Honor.
- 14 JUDGE TOREM: Is everyone okay with that?
- 15 MR. STOKES: Your Honor, I was hoping to slip
- 16 that date until the next Monday. I've got the next
- 17 Monday is Memorial Day.
- 18 MR. FFITCH: The next Monday is Memorial Day,
- 19 Your Honor.
- JUDGE TOREM: It might be possible to set up
- 21 the 26th on Tuesday as the electronic filing date with
- 22 the 27th, which was the other alternate date as the
- 23 actual receipt date here, that, I think, would work,
- 24 and if we are amenable to setting a reply, I think I
- 25 would be interested in hearing what the Company has to

- 1 say in reply to the pleadings that come in as well as
- 2 any cross-replies that other parties wish to make.
- If we set it for the 26th, 27th, and I want
- 4 to make sure the commissioners and I have enough time
- 5 to review those documents, determine if there is a need
- 6 for Bench requests to further flesh out the issues, I
- 7 would say the latest would have to be Friday, June the
- 8 5th. The intention would be that we would have
- 9 something out to you by the last Friday of June, the
- 10 26th of June, and that the Company would know
- 11 accounting-wise where it's going the next week, whether
- 12 the project is going to terminate and the last
- 13 deferrals that it could record would happen on June
- 14 30th, or if it would be going forward.
- 15 If we miss the June 30th date, the accounting
- 16 can still be run in anticipation either way. I don't
- 17 think a paper case is going to hurt the Company one way
- 18 or another, and I see Mr. Meyer shaking his head no,
- 19 he's fine with that, but I think that would be a target
- 20 date in giving us three weeks to draft an opinion, and
- 21 in between, if necessary, send out three- or
- 22 four-day-response Bench requests would work.
- MR. MEYER: June 5th would be just fine for
- 24 the Company for the reply date.
- JUDGE TOREM: So let me set Tuesday, to

- 1 accommodate Mr. Stokes, the 26th for an electric filing
- 2 deadline, so the hard copy would be due on the 27th on
- Wednesday.
- 4 MR. STOKES: Thank you, Your Honor.
- 5 JUDGE TOREM: Then the cross-reply would be
- 6 Friday, June 5th, also an electronic date, and that
- 7 would make Monday, June the 8th, the hard-copy date for
- 8 replies and cross-replies. I think that takes care of
- 9 the first issue. Is there anything else on 060518 and
- 10 the motion by the Company request to extend the pilot
- 11 program and what the Commission should do with that
- 12 request?
- 13 Let's turn then to the second issue. This is
- 14 the motion under WAC 480-07-320 to consolidate the
- 15 decoupling issue in its final status, make it an issue
- 16 in the general rate case. Before we get to that, I
- 17 want to turn back to where we were on February 24th,
- 18 and I thought about how best to ask this, but I'll put
- 19 it in the terms we had back on the transcript from that
- 20 date. If anybody wants to follow along, I'm going to
- 21 start on Page 15 of Line 23 and read about a page of
- 22 it. That day, I had asked you, Mr. Meyer, as follows:
- 23 "Mr. Meyer, is the Company aware of any dockets now
- 24 pending or any dockets you intend to file between now
- 25 and the December 23rd suspense date that the Company

- 1 might later seek to consolidate into this case for any
- 2 reason, and your responded, We are continuing to look
- 3 at some other filings, one of which may be but which
- 4 will not involve a request at this point by us to
- 5 consolidate perhaps a filing relating to gas decoupling
- 6 in as much as the pilot program has been evaluated, and
- 7 there will be a final report issuing, and then by the
- 8 spring, there is an opportunity for us to file to
- 9 continue that program, so that may be in the offing,
- 10 but at least at this point, it was not our intent to
- 11 consolidate that with that proceeding. There might be
- 12 other filings, none of which we have taken a position
- 13 at this point internally, at least that they must be or
- 14 should be consolidated, " and then I commented about
- 15 reading the summary testimony for the case from your
- 16 company's chairman; that I didn't see anything that
- 17 gave me a hint as to the outstanding what would be the
- 18 fate of the decoupling pilot from the Company's
- 19 perspective or any other accounting petitions that were
- 20 projected.
- 21 So I just wanted to ask today to be clear on
- 22 the due-process question as to what other parties might
- 23 be preparing for in the months ahead. So I know it's
- 24 been two months, and I didn't mention decoupling in my
- 25 question, but you read right through to it that that

- 1 was the outstanding docket on February 24th that I was
- 2 referring to. So today, I just want to know what
- 3 changed between February 24th and April 30th when you
- 4 filed not only to extend the pilot but to consolidate
- 5 it with this rate case?
- 6 MR. MEYER: That's certainly a fair question.
- 7 When that statement was made, we were anticipating, as
- 8 I indicated, that we would be filing a request to
- 9 extend the decoupling. We certainly wanted to look at
- 10 the results of the independent analysis that had been
- 11 done and have further internal discussion.
- 12 What we were not prepared at that time, and I
- 13 hope that was clear on that statement, we were not
- 14 prepared at that time to suggest that it should be
- 15 consolidated with the rate case, because as we've
- 16 already discussed at some extent timing-wise, they were
- 17 out of sync. There was a general rate case, and then
- 18 we couldn't, as Mr. Trautman alluded to earlier, refile
- 19 for a continuation of the decoupling until the April
- 20 30th date, so we started at the threshold with
- 21 different starting points, but the reason we were
- 22 unwilling to commit at that time to consolidate
- 23 whatever decoupling filing we would make with the gas
- 24 case was that we were not willing to do anything that
- 25 would cause the gas case to slip, the schedule to slip,

- 1 and after we filed or just prior, actually, to filing
- 2 the decoupling case, we talked to the various parties
- 3 and reviewed the orders, and we made it clear in the
- 4 filing itself that we would move to consolidate with
- 5 the gas case so long as it didn't disturb the
- 6 procedural schedule in the gas case.
- 7 If the parties were at loggerheads over that
- 8 very issue and we are taking the position that we
- 9 should somehow extend the procedural schedule in the
- 10 general gas case, then I would be arguing an entirely
- 11 different position before you today. I would be
- 12 arguing that they should not be consolidated, that they
- 13 need to run on separate parallel paths, because the
- 14 Company then and now is not prepared to do anything
- 15 that would disturb that existing schedule for the gas
- 16 case, so hopefully, that clarifies that.
- 17 JUDGE TOREM: I take it when the Company
- 18 filed earlier this year, it determined that it couldn't
- 19 or shouldn't wait to start its new general rate cases
- 20 until the April 30th deadline could ripen.
- 21 MR. MEYER: That is correct.
- 22 JUDGE TOREM: So what we have on the motion
- 23 before us today is now to consolidate this with the
- 24 understanding the hearing dates stay the same and this
- 25 simply becomes an added issue.

- 1 MR. MEYER: Correct.
- 2 JUDGE TOREM: I can see where the Company may
- 3 have felt it couldn't make any indication of
- 4 consolidation then in respect of the April 30th
- 5 starting gate that would not open under Order 05 in
- 6 Docket 060518, and perhaps felt a little handcuffed by
- 7 the terms of that order and what it wanted to do.
- 8 The request for that information back in
- 9 February was to really make sure we were protecting the
- 10 rights of other parties that had to propose a schedule
- 11 for response testimony and see if they would not have
- 12 to slip those dates later if issues came along. We had
- 13 started that discussion in February with a reference to
- 14 supplemental economic data or rate data that might be
- 15 submitted and then we got to the decoupling.
- So let me ask the other parties today what
- 17 their positions are on the consolidation of this
- 18 additional issue into the rate case and whether or not
- 19 they think the hearing dates can stay the same. I know
- 20 we had some prediscussion about this, and there is a
- 21 proposed solution, so let me turn to Mr. ffitch, who
- 22 seems to have taken the lead on the scheduling issue.
- MR. FFITCH: Thank you, Your Honor. Public
- 24 Counsel does not have an objection to the motion to
- 25 consolidate. We take that position in large part

- 1 because we believe that was the contemplated approach
- 2 in the Commission's original orders in the decoupling
- 3 was that the extension of the evaluation of the program
- 4 would happen in a general rate case context, so we have
- 5 that now. We have the ability to do that, and looking
- 6 at the schedule in the general rate case, we've
- 7 concluded that we can live with the existing schedule
- 8 for testimony and that that's workable to add the
- 9 decoupling issue into it.
- There is one proviso, as you refer to, and we
- 11 believe the decoupling issue is a very important issue.
- 12 This is a precedent-setting matter. It is the first
- 13 independent evaluation in Washington of a decoupling
- 14 pilot program. The Commission has orders indicate a
- 15 strong interest in this evaluation. We want to make
- 16 sure it doesn't get lost in the shuffle, if you will,
- 17 of the other important issues in the general rate case.
- 18 So the proposal we've worked with the other
- 19 parties on is to identify a specific day during the
- 20 general rate case hearing schedule in the first week of
- 21 October as decoupling day, if you will, and protect
- 22 that date as the day when we would hold the hearing on
- 23 decoupling. Recognizing that that steals from some of
- 24 the existing time in the four-day schedule, the
- 25 proposal that we discussed off the record with Your

- 1 Honor and with the other parties was that we add some
- 2 time at the beginning of the hearing on the Monday the
- 3 5th so that the hearing would start at one o'clock in
- 4 the afternoon, and that the decoupling day schedule
- 5 would be scheduled for Friday, October 9th, starting at
- 6 the standard hearing beginning time.
- 7 I think that states essentially the consensus
- 8 that was evolving, but that's all I have to say at this
- 9 point on that.
- 10 JUDGE TOREM: Just to restate it then, the
- 11 hearing is currently scheduled for four days, Tuesday
- 12 October 6th through Friday October the 9th. Your
- 13 proposal would have us begin Monday afternoon at one or
- 14 1:30, at the Commission's discretion, and begin the
- 15 rate case on Monday afternoon, October 5th, and then
- 16 designate whatever time the rate case finishes, even if
- 17 it were to be done on Wednesday, Friday, would be the
- 18 separate date on October 9th for the decoupling issues.
- 19 MR. FFITCH: Thank you, Your Honor. I
- 20 appreciate you reminding me about that proviso. We
- 21 think it's important to have that be set as a date
- 22 certain, and if the other rest of the hearing concludes
- 23 in advance, that does give actually the parties and the
- 24 Commission additional time to take a breath and prepare
- 25 for the decoupling hearing on that Friday.

- 1 JUDGE TOREM: Commission staff, are you
- 2 amenable to that?
- 3 MR. TRAUTMAN: Yes, Your Honor, and the
- 4 Commission agrees that it is appropriate to consolidate
- 5 the decoupling into the rate case, and it's consistent
- 6 with the Commission's prior orders, and yes, Staff is
- 7 agreeable to the schedule that Mr. ffitch proposed.
- JUDGE TOREM: Mr. Stokes?
- 9 MR. STOKES: Yes, Your Honor, we also agree
- 10 that consolidation is appropriate, and the schedule is
- 11 fine with us as well.
- 12 JUDGE TOREM: Mr. Johnson, you are not a
- 13 party to the rate case yet. Are you okay with
- 14 consolidation?
- 15 MR. JOHNSON: Yes, we are, Your Honor, and
- 16 because we are a part of the 06 docket, and I echoed
- 17 part of what Mr. ffitch said that part of the
- 18 contemplation was that the result of this would be
- 19 dealt with in the context of or surrounding the general
- 20 rate case, and this seems like the opportune forum to
- 21 do it.
- I can't, obviously, since we are not a party
- 23 to the rate case itself, comment on the impact to the
- 24 rate case, but for the reason that Mr. ffitch said, we
- 25 don't oppose consolidation, and the preexisting

- 1 schedule in the rate case with the modifications that
- 2 have been agreed to is fine with us.
- 3 JUDGE TOREM: So as I hear it now, you would
- 4 come along and be bootstrapped into the rate case.
- 5 MR. JOHNSON: And that would be our request,
- 6 Your Honor. We would request intervenor status.
- 7 JUDGE TOREM: Let me ask if that means you
- 8 would want to attend the other portions of the rate
- 9 case and file testimony on the rest of it or simply
- 10 reserve your spot on that Friday, October 9th, as
- 11 proposed and not be required to attend or otherwise
- 12 participate in the other issues in the rate case. You
- 13 can make this request to intervene just at the
- 14 consolidated issue or request to more broadly
- 15 intervene. Maybe you want it broad up front if you may
- 16 chose not to file testimony in August under the current
- 17 schedule. What do you think, Mr. Johnson?
- 18 MR. JOHNSON: I think we would rather have
- 19 the intervenor status at this point be broader rather
- 20 than narrower. Obviously, our interests will primarily
- 21 be focused on the decoupling mechanism, but I think
- 22 given the filing that's been made and the potential
- 23 interface between the filing and the Company's other
- 24 efficiency in conversation measures, there may be a
- 25 carryover beyond just the decoupling day into other

- 1 issues. I'm not going to prejudge that right now, but
- 2 I think we prefer to reserve that right and have it
- 3 broader rather than narrower. Thank you for raising
- 4 that and putting it in those terms.
- 5 JUDGE TOREM: Easier for you to start broader
- 6 and narrow it down. I'll take that as a motion to
- 7 intervene. Let me ask the Company if they have any
- 8 objection to you becoming a party not only in the
- 9 decoupling docket but now in the broader rate case, and
- 10 I would make that with a consolidated rate case which
- 11 involves 090134 on the electric side as well as 090135
- 12 on the gas side. I don't think the issues are going to
- 13 be divvied up, gas or electric, particularly, except on
- 14 the rate schedules and items like that, but there will
- 15 be some crossover testimony, so we will make it a
- 16 motion to intervene in both of those cases. Mr. Meyer?
- 17 MR. MEYER: We don't object.
- JUDGE TOREM: Mr. Roseman; your party's
- 19 position on the consolidation?
- 20 MR. ROSEMAN: I guess I will be the loan
- 21 voice in the wilderness on this. We have just recently
- 22 retained our expert for the general rate case. We
- 23 haven't addressed what we will do and how we will
- 24 approach this case if it is merged with the rate case.
- I realized it was a possibility, but it was

- 1 somewhat of an unexpected, maybe wrongly on my part,
- 2 that this decoupling was joined with this case. I do
- 3 concur with something that Mr. ffitch said, which is
- 4 that this decoupling matter is of great importance. A
- 5 lot of the people in this room have spent many months
- 6 in the evaluation. Now there is a report. Now it's
- 7 seeking to be made final, and I do have some concern
- 8 that there be enough time to adequately address the
- 9 issues and enough time, and it sounds like that's what
- 10 most of the parties are seeking, that it not get lost
- in the shuffle of revenue requirement or the other
- 12 issues that come up in a general rate case.
- I guess I am less than enthusiastic about
- 14 this consolidation for those reasons. I feel the tide
- 15 is driven against me on this issue, but that is what
- 16 our position is.
- 17 JUDGE TOREM: Any other parties have a
- 18 position or further comments on the motion to
- 19 consolidate this? Mr. Roseman, I just wanted to ask,
- 20 the retention you mentioned about the expert, was there
- 21 something in your strategy for the rate case that would
- 22 be altered or you would have a different expert that
- 23 has a wider knowledge base, or is there something else
- 24 that affects that and your ability to participate on
- October 9th, the decoupling day, as it's been called?

- 1 MR. ROSEMAN: It will not be the same person.
- 2 The person we have now is focusing on a certain aspect
- 3 of the rate case. I just can't answer that question
- 4 right now. We are thinking about and trying to find
- 5 someone for this contested case. There are some
- 6 possibilities whether, depending on who that person is,
- 7 it could make a difference, or maybe October the 9th
- 8 would be fine, but I don't know that right now.
- 9 JUDGE TOREM: I was just trying to see if
- 10 there is anything else that I could smoke out of you
- 11 that would allow me to accommodate you. It sounds like
- 12 it's a vague, We've got one person. We would need a
- 13 second. We don't know who it is.
- MR. ROSEMAN: We have tentatively identified.
- 15 We haven't finalized that and locked it down. I
- 16 appreciate the help that you are trying to provide. I
- 17 wish I could reciprocate in some way, but I'm sorry, I
- 18 can't.
- 19 JUDGE TOREM: I have had a chance to think
- 20 this over and look at what the Commission's approach to
- 21 consolidation would be, and the parties, aside from
- 22 Mr. Roseman, have made it a little easier for me to
- 23 know that none of the parties are expressing any
- 24 due-process concerns, and that's really what we were
- 25 getting at back in February. Nobody is asking that the

- 1 dates be changed or that the Company refile its tariff
- 2 at this point because they are not asking for any
- 3 higher rates than have already been asked for in the
- 4 original rate case filing.
- 5 So I will grant the motion to consolidate.
- 6 The Commission does agree with the parties that this is
- 7 an important item, and I think it's a wise decision to
- 8 carve out a single day to focus on decoupling. We are
- 9 having this prehearing conference today in place of a
- 10 workshop where we were going to address the adequacy
- 11 and the completeness of the evaluation report and give
- 12 the commissioners a chance to sit in and listen to the
- 13 parties discuss it. That's just to give you an idea of
- 14 how important they think this topic is, and to
- 15 understand, Mr. Meyer, that your client has the
- 16 opportunity to possibly set precedent of where this
- 17 issue is going in the state.
- 18 There are other companies that I thought
- 19 might choose to show up today and intervene based on
- 20 that. They have not, but they will have their chances
- 21 in front of the Commission down the road, and this is
- 22 an important one, so consolidation with the October 9th
- 23 provision of that being the scheduled date for that
- 24 portion of the hearing is granted.
- 25 I'll also grant the request then to retain an

- 1 additional half day or put in an additional half day
- 2 into the rate case and put that on Monday afternoon,
- 3 October the 5th, so I will be issuing another
- 4 prehearing conference order to that effect setting up
- 5 the schedule expanding. Everything else should stay
- 6 the same on the procedural schedule, and we will still
- 7 have August 17th as the date for response testimony,
- 8 and the rebuttal testimony and cross-answering
- 9 testimony will be coming in on September the 11th. I
- 10 don't see any other dates that look like they will be
- 11 impacted.
- 12 I believe the parties are getting together to
- 13 talk about the initial settlement or discussion of the
- 14 issues the middle of July, and we will get together
- 15 again after the August 17th testimony filings so you
- 16 will know which issues are contested and which issue
- 17 are not. Are there any other issues we need to take up
- 18 today on consolidation?
- 19 MR. FFITCH: I think if we could address the
- 20 question of a protective order or orders, the status of
- 21 those, and whether there is a need for additional
- 22 protective orders, and then the status of existing
- 23 discovery or the record in the existing 060518 docket.
- On the first point, just to cut to the chase,
- 25 I think in our view we have sufficient protective

- 1 orders as between the two dockets. There is a
- 2 protective order in 060518, and there is a new
- 3 protective order in the rate case, and between those, I
- 4 don't think we need additional orders.
- 5 On discovery, we would just request that the
- 6 record in the decoupling docket, 060518, be available
- 7 for you use in this consolidated matter going forward.
- 8 That would include discovery that might have been
- 9 conducted separately under the 060518 docket.
- 10 JUDGE TOREM: So as to the discovery, that's
- 11 not necessarily part of the record that the Commission
- 12 has access to, but you are asking if there were data
- 13 requests filed in 060518 that you be permitted to rely
- on those in the now consolidated case?
- 15 MR. FFITCH: Yes, that is correct. If we
- 16 chose to refer to them in testimony or offer them as an
- 17 exhibit that we be allowed to do that. To be honest,
- 18 I'm not sure if there is anything in that category, but
- 19 there was discovery and there is a record from the
- 20 prior proceeding, and it's all related in general to
- 21 these same topics, so it would be a matter of
- 22 administrative convenience if we could simply
- 23 incorporate that record.
- 24 JUDGE TOREM: I think your request would make
- 25 it more clear that any of the matters that came in

- 1 under 060518 would not be referenced only on October
- 2 9th but could be referenced or used in support of any
- 3 point of the case and vice versa, just in case a
- 4 decoupling discovery request proved relevant to
- 5 something that came up between October 5 and October
- 6 8th.
- 7 MR. FFITCH: Yes, that would be correct.
- 8 JUDGE TOREM: Any other comment on the
- 9 discovery matter from the other parties or opposition
- 10 to that?
- 11 MR. MEYER: There is no opposition. I take
- 12 that to mean that we are simply going to incorporate
- 13 the record. It's the same docket. The same record
- 14 applies. Reference can be made freely by any party to
- 15 any matter that's been entered into the record in this
- 16 ongoing docket, and obviously, we have responded to
- 17 discovery, and the fruits of that parties may make use
- 18 of.
- 19 JUDGE TOREM: I think that makes sense for
- 20 the Commission to have all of its records that have
- 21 been established in the decoupling docket to this point
- 22 also available in the rate case, so that will be
- 23 granted.
- 24 As to the protective orders, the only concern
- 25 I would see is for those parties such as the Northwest

- 1 Energy Coalition that just became an intervenor in the
- 2 rate case, that they sign the protective order and
- 3 submit those agreements in that docket number, and that
- 4 if the ICNU folks intend to participate whatsoever on
- 5 October 9th, and I'm not sure that they would, if,
- 6 Mr. Stokes, if you have any contact with Mr. Van Cleve
- 7 as industrial folks, you might let him know to sign off
- 8 on the 060518 order if he intends to get into that
- 9 docket whatsoever. I may make him a phone call to him.
- MR. JOHNSON: We will sign those agreements
- 11 and get all the confidentiality agreements submitted so
- 12 we are up to speed on the paperwork.
- 13 JUDGE TOREM: I think that would make it
- 14 clear for the Coalition to be confidentially bound in
- 15 both dockets. I don't see any other issues.
- 16 Mr. ffitch, does that address the points you needed on
- 17 the protective order as well?
- 18 MR. FFITCH: Yes, Your Honor, thank you. I
- 19 think this was clear. Just checking back to the record
- 20 issue and the discovery issue, I think you were clear,
- 21 but just to make sure that I'm clear, the consolidated
- 22 record would allow us to refer to matters from 060518,
- 23 either fruits of discovery or prior matters of record
- 24 for any purpose, if it were relevant, in our testimony
- on August 17th.

- 1 JUDGE TOREM: That's correct, and it will go
- 2 for the rest of the case as well.
- 3 MR. FFITCH: Thank you.
- 4 JUDGE TOREM: Any other comments, questions?
- 5 Then I think what I will be doing is issuing -- I'm not
- 6 sure I can do this all in one order, but there will be
- 7 orders going out addressing the briefing schedule on
- 8 the request to extend the pilot program in 060518.
- 9 Then there will also be a notice consolidating these
- 10 two cases together for the purposes of testimony and
- 11 going forward with the rate case and specifying the
- 12 single day for the decoupling issue to be heard,
- 13 regardless of when the rate case wraps up, and that we
- 14 will be starting on October 5th in the afternoon and
- 15 get with the commissioners to specify whether that is
- 16 one o'clock or 1:30.
- 17 I think that takes care of what we have
- 18 today. I may make some comments in the order about the
- 19 status of the protective orders and the parties that
- 20 haven't signed both to make sure they do, and that the
- 21 discovery efforts previous and any of the record is
- 22 available for both matters as consolidated for all
- 23 proceedings from this point forward. Anything else?
- 24 Seeing none, then we are adjourned at 2:35.