1	BEFORE THE WASHINGTON UTILITIES AND COMMISSION	TRANSPORTATION						
2	In the Matter of the Application of	 )						
3	THE WASHINGTON WATER POWER COMPANY	) ) Docket No. UE-941053						
4	a Washington corporation; SIERRA	) ) Docket No. UE-941054						
5	PACIFIC POWER COMPANY, SIERRA							
6	PACIFIC RESOURCES, and RESOURCES (WEST ENERGY CORPORATION, Nevada (	) VOLUME 2 )						
7	corporations, to Merge into RESOURCES WEST ENERGY CORPORATION; and Authorizing Issuance of	) PAGES 48 - 262 )						
8	Securities, Assumption of Obligations, and Adoption of Tariffs.							
	idf	, 						
10								
11	A hearing was held in the above matter on							
12	February 7, 1995, at 9:37 a.m. at 1300 South Evergreen							
13	Park Drive Southwest before Chairman SHARON L. NELSON,							
14	Commissioners RICHARD HEMSTAD and WILLIAM R. GILLIS							
15	and Administrative Law Judge ELMER CANFIELD.							
16								
17	The parties were present a	as follows:						
18		THE WASHINGTON UTILITIES AND TRANSPORTATION						
19		STAFF, by SALLY G. JOHNSTON, Assistant eneral, 1400 South Evergreen Park Drive						
20	Southwest, Olympia, Washington 98504.	Olympia, Washington 98504.						
21	WASHINGTON WATER POWER COMMEYER, Attorney at Law, 1200 Washingt							
22	Building, Spokane, Washington 99203.							
23								
24	Cheryl Macdonald, CSR							
25	Court Reporter							

1	APPEARANCES (Cont.)						
2	CIEDDA DACTETO DECOIDORO CIEDDA DACTETO						
3	SIERRA PACIFIC RESOURCES, SIERRA PACIFIC POWER COMPANY, by DAVID M. NORRIS, Attorney at Law, 6100 Neil Road, PO Box 10100, Reno, Nevada, 89520.						
4	PUGET SOUND POWER & LIGHT COMPANY, by						
5	STEVEN E. POPE, Attorney at Law, 411 - 108th Avenue Northeast, Bellevue, Washington 98004.						
6	NCAC, SNAP, by LINDA WILLIAMS, Attorney at						
7	Law, 10266 Southwest Lancaster Road, Portland, Oregon 94219.						
	FOR THE PUBLIC, DONALD T. TROTTER,						
9 L0	Assistant Attorney General, 900 Fourth Avenue, Suite 2000, Seattle, Washington 98164.						
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3	WITNESSES: REDMOND	D 54	C 57	RD	RC	EXAM 120
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#### 1 PROCEEDINGS

- 2 JUDGE CANFIELD: This hearing will please
- 3 come to order. We're convened in consolidated docket
- 4 Nos. UE-941053 and UE-941054 involving the merger
- 5 application of Washington Water Power, Sierra Power
- 6 Company, Sierra Pacific Resources and Resources West
- 7 Energy Corporation. This matter is being heard by the
- 8 Washington Utilities and Transportation Commission
- 9 consisting of Sharon L. Nelson, chairman, Richard
- 10 Hemstad, commissioner, and William R. Gillis,
- 11 commissioner. I'm Elmer Canfield, administrative law
- 12 judge, from the Office of Administrative Hearings. The
- 13 hearing is being held on Tuesday February 7, 1995
- 14 pursuant to due and proper notice to all interested
- 15 parties.
- 16 As indicated on the notice of hearing, the
- 17 purpose of today's hearing is to receive the direct
- 18 evidence of the applicants. I would like to start by
- 19 taking appearances beginning with the applicant,
- 20 please.
- 21 MR. MEYER: Thank you, Your Honor.
- 22 Appearing on behalf of joint applicants David Meyer,
- 23 and also appearing, Mr. David Norris, attorney for
- 24 Sierra Pacific Power. Our addresses are as noted in
- 25 our appearance forms.

- 1 JUDGE CANFIELD: Thank you.
- 2 MS. WILLIAMS: I'm Linda Williams. I'm
- 3 attorney representing Northwest Conservation Act
- 4 Coalition and intervenor SNAP, Spokane Neighborhood
- 5 Action Program.
- 6 JUDGE CANFIELD: As we go along I will have
- 7 to remind everybody to make sure they use microphones
- 8 for the benefit of all those in the back of the room
- 9 as well.
- 10 MR. POPE: Steven Pope appearing for Puget
- 11 Sound Power and Light Company petitioner to intervene.
- 12 I'm with Perkins Coie law firm. Address is as noted
- 13 in the appearance form.
- 14 MR. TROTTER: For the public counsel
- 15 section of the attorney general's office, my name is
- 16 Donald T. Trotter, assistant attorney general and my
- 17 address is as previously noted.
- 18 JUDGE CANFIELD: Next.
- 19 MS. JOHNSTON: Sally G. Johnston, assistant
- 20 attorney general, representing Commission staff. My
- 21 address is as previously noted also.
- 22 CHAIRMAN NELSON: I don't think the
- 23 microphones are on. Can some member of the staff get
- 24 the secretary if no one else knows how to turn them
- 25 on?

- 1 JUDGE CANFIELD: Thank you for that
- 2 appearance. I will note that two intervenors are not
- 3 present at today's session and did contact our office
- 4 indicating they would be present for later sessions.
- 5 Those being Paula Pyron of Northwest Alloys. She'll
- 6 be here for a later session. She's particularly
- 7 interested in some questioning of Mr. Buergel and also
- 8 Michael Uda of WICFUR had basically the same interest,
- 9 so they will attend later in the sessions. Are there
- 10 any other preliminary-type matters that anyone has to
- 11 address?
- 12 MR. MEYER: Just a scheduling matter with
- 13 respect to one witness. Tom Flaherty, he has some
- 14 scheduling conflicts with an Illinois Commission
- 15 matter. We would like to have him appear Thursday
- 16 morning, even if it means taking him out of order.
- 17 JUDGE CANFIELD: Any comments on that?
- MS. JOHNSTON: No objection.
- 19 JUDGE CANFIELD: We'll certainly try to
- 20 accommodate that then. He's towards the end of the
- 21 list so that should work out fine. Any other
- 22 preliminary matters?
- 23 Hearing none why don't we proceed then.
- 24 MS. JOHNSTON: Excuse me, Your Honor, I do
- 25 have a preliminary matter. I would ask that the

- 1 deposition transcripts be marked and I would like to
- 2 offer them en masse right now at the beginning prior
- 3 to getting into the testimony.
- 4 JUDGE CANFIELD: Okay. We haven't assigned
- 5 any numbers to those. I assume they would be taken
- 6 care of on an individual basis, but you want to handle
- 7 that up front?
- 8 MS. JOHNSTON: If possible.
- JUDGE CANFIELD: Let's take a short recess
- 10 to mark those exhibits.
- 11 (Recess.)
- 12 JUDGE CANFIELD: We're back on the record
- 13 after a short break during which time some marking of
- 14 exhibits was discussed, and we'll pick that up later
- 15 in the session. Go ahead, Mr. Meyer.
- 16 MR. MEYER: Thank you. With that I call to
- 17 the stand Mr. Redmond and if he could be sworn.
- 18 Whereupon,
- 19 PAUL REDMOND,
- 20 having been first duly sworn, was called as a witness
- 21 herein and was examined and testified as follows:
- 22
- 23 DIRECT EXAMINATION
- 24 BY MR. MEYER:
- 25 Q. We've already premarked during the

- 1 pre-hearing conference the exhibits for
- 2 identification, so with that having been done, Mr.
- 3 Redmond, for the record, would you please state your
- 4 name and your employer and your position.
- 5 A. My name is Paul A. Redmond. I'm employed
- 6 by the Washington Water Power company as chairman,
- 7 president and CEO.
- 8 Q. And have you prepared prefiled direct
- 9 testimony in this case?
- 10 A. Yes, I have.
- 11 Q. Do you have corrections to make to that on
- 12 page 11?
- 13 A. There's only one correction on page 11, and
- 14 that has to do with line 25 and 26. The properties
- 15 that were -- in Sandpoint that were before the Idaho
- 16 Commission has been approved, so in line 25, if we
- 17 scratch "is presently" and scratch "before" in line 27
- 18 and then substitute "was approved by" for "before" and
- 19 then at the end of that sentence, "in December 1994."
- 20 So it should read then, "The application for the
- 21 regulatory approval of the transfer of these
- 22 properties was approved by the Idaho Public Utilities
- 23 Commission in December 1994."
- Q. Thank you. Any other corrections to your
- 25 direct testimony?

- 1 A. No, there is not.
- 2 Q. If I were to ask you the questions that
- 3 appear in that prefiled testimony, would your answers
- 4 be the same?
- 5 A. Yes, they would.
- 6 Q. Are you also sponsoring what has been
- 7 marked for identification as Exhibits 2 through 6?
- 8 A. Yes.
- 9 Q. And were these prepared by you or under
- 10 your direction and supervision?
- 11 A. Yes, they were.
- 12 Q. And is it true that two of those exhibits,
- 13 namely Exhibit 5, page 1 and Exhibit 5, page 2, are
- 14 blown up for illustrative purposes?
- 15 A. Big time.
- MR. MEYER: With that I move for the
- 17 admission of Exhibits T-1, 2, 3, 4, 5 and 6.
- 18 JUDGE CANFIELD: Any objections?
- 19 Let the record reflect there are no
- 20 objections. Exhibits T-1, 2, 3, 4, 5 and 6 are so
- 21 entered into the record.
- 22 (Admitted Exhibits T-1, 2 6.)
- 23 MR. MEYER: With that the witness is
- 24 tendered for cross.
- MS. JOHNSTON: Thank you.

## CROSS-EXAMINATION

- 2 BY MS. JOHNSTON:
- 3 Q. Good morning, Mr. Redmond.
- 4 A. Good morning, Ms. Johnston.
- 5 Q. Please turn to page 16 of your testimony.
- 6 There you compare the retail rates of Water Power and
- 7 Sierra. Would you agree that's true?
- 8 A. Up on line 7 through 14, is that where
- 9 you're referring to on page 16?
- 10 Q. Yes.
- 11 A. Yes.
- 12 Q. Now please turn to your Exhibit 6. Now,
- 13 page 1 of 3 of this exhibit shows this comparison.
- 14 Would you accept subject to check that Sierra
- 15 Pacific's average retail rates are about 39.7 percent
- 16 higher than those of Water Power?
- 17 A. Yes.
- 18 Q. And would you accept subject to check that
- 19 the residential rates are approximately 74 percent
- 20 higher than those of Water Power?
- 21 A. Yes.
- Q. And also that the commercial rates of
- 23 Sierra are 30.8 percent higher than those of Water
- 24 Power?
- 25 A. Yes.

- 1 Q. And finally, the industrial rates are 45
- 2 percent higher?
- 3 A. Yes.
- 4 Q. On page 16 of your testimony, you describe
- 5 the customer mix of Sierra Pacific. Would you agree
- 6 that Sierra Pacific derives a greater percentage of
- 7 revenue from commercial and industrial customers than
- 8 does Water Power?
- 9 A. On a percentage basis they do, yes.
- 10 Q. And is it also true that a significant
- 11 factor in that load of Sierra Pacific is because of
- 12 mining and gaming industries?
- 13 A. Yes. That makes up a large part of their
- 14 commercial and industrial load.
- 15 Q. Do you have an opinion regarding the risk
- 16 inherent in these types of load, particularly the
- 17 typically cyclical nature of mining loads?
- 18 A. Yes, I do. We looked at that very
- 19 carefully when we were examining the opportunity to
- 20 merge with Sierra Pacific, of course, because of this
- 21 differential that you've just indicated, and on
- 22 reviewing that we found that the contracts that Sierra
- 23 Pacific had with those mining operations and the
- 24 mining operations themselves were of a nature that we
- 25 felt very confident that those loads would remain on

- 1 the system, number one, and we felt very confident
- 2 that the investment that Sierra Pacific had put into
- 3 serving those loads, that is, the capital investment,
- 4 would be returned to Sierra Pacific and the customers
- 5 of Sierra Pacific should something happen to the
- 6 mining operations. It happened at the time that I was
- 7 on the board of Hecla Mining Company who also had
- 8 operations in Nevada, so I was a little familiar with
- 9 what mining operations are and particularly the Nevada
- 10 mining organization that Sierra Pacific serves, so
- 11 after looking at that myself, personally, I felt very
- 12 confident that Barrick and others had not only good
- 13 operations for many years to come but also were
- 14 growing operations that would be very beneficial to
- 15 both companies.
- 16 Q. Are the revenues associated with these type
- 17 loads less risky or more risky than residential loads?
- 18 A. I guess you would have to, you know --
- 19 relative to risk you would have to say that any large
- 20 industrial load, be it mining, gaming or paper or wood
- 21 products is probably more risky than residential
- 22 mainly because on the residential side you have all
- 23 those many more customers to diversify your load
- 24 versus large industrial customers, so any industrial
- 25 customer on any utility's service area would certainly

- 1 be more risky than a single residential customer.
- Q. On page 17 of your testimony, you state at
- 3 the top of the page that Water Power is "generally
- 4 well positioned" to meet new challenges based on a
- 5 number of favorable factors, and among these factors
- 6 you include low production costs, proximity to major
- 7 transmission lines, wholesale experience and
- 8 commitments to high levels of customer satisfaction
- 9 and cost reduction. Do you recall that testimony?
- 10 A. Yes.
- 11 Q. And you do consider these favorable
- 12 factors; is that true?
- 13 A. Yes, I do.
- Q. Based on the average rates of Sierra
- 15 Pacific shown in your Exhibit 6, do you believe Sierra
- 16 Pacific could fairly be characterized as having "low
- 17 production costs"?
- 18 A. I think that Sierra Pacific's production
- 19 costs relative to the market that they're in should be
- 20 considered low. If you're comparing them to the Water
- 21 Power they're certainly not low, but if you're
- 22 comparing them to the marketplace that they exist in,
- 23 which is really the California and southwest
- 24 marketplace, yes, I would say that they're very
- 25 competitive.

- 1 Q. And based on the graphs on page 3 of your
- 2 Exhibit 6 showing Sierra Pacific's wholesale revenue
- 3 percentage as being about 3.9 percent of total
- 4 revenues as compared to Water Power's 27.3 percent,
- 5 would you say that Sierra's wholesale activities are
- 6 significantly less than Water Power's?
- 7 A. Yes, that's absolutely right. We probably
- 8 have more wholesale activities than virtually -- on a
- 9 size basis -- than any other company in the western
- 10 states.
- 11 Q. Now I would like to get back to your
- 12 statement that Water Power is generally well
- 13 positioned and the description of favorable factors.
- 14 You did not list any specific shortcomings. Can you
- 15 tell us what additional factors would be necessary to
- 16 change the generally well positioned statement to one
- 17 of, say, very well positioned on a stand-alone
- 18 environment?
- 19 A. I'm hesitating because that's a long answer
- 20 and I apologize ahead of time because it involves an
- 21 awful lot of discussions and thought processes that
- 22 our company has gone through, but let me answer your
- 23 question. First of all, the Washington Water Power
- 24 company has a major problem in terms of the territory
- 25 that it serves from the standpoint of economic

- 1 development and growth. Our load growth is
- 2 approximately eight-tenths of one percent a year and
- 3 we anticipate that that's what it's going to be for
- 4 many years to come. We have, beginning in 1986,
- 5 recognized that competition was a force that we were
- 6 going to have to recognize in the utility industry
- 7 because the industry was changing. And as a result in
- 8 1986 we recognized that if we were going to be
- 9 competitive we absolutely had to maintain the lowest
- 10 possible rates that we could in order to keep our
- 11 company competitive with other companies and other
- 12 industries that were going to be started between 1986
- 13 and today and on into the future.
- 14 As a result of that, we undertook in our
- 15 company major cost saving measures to manage and
- 16 control, if you will, our cost as we move to the
- 17 future. We put a heavy emphasis on service to the
- 18 customers and then we put a heavy emphasis on trying
- 19 to build those revenues beyond the eight-tenths of
- 20 one percent a year. I have to say that although we've
- 21 been successful in moving our power growth or load
- 22 growth up from virtually zero in 1985 and '86 to
- 23 eight-tenths of a percent today, that's about as much
- 24 as we anticipate that we can expect as we move to the
- 25 future. So in terms of one of our problems I would

- 1 say that's one of our biggest problems.
- 2 Another issue that we look at as well is
- 3 what's happening to our company relative to the
- 4 weather patterns that we're experiencing and our hydro
- 5 base. Hydro is a very beneficial resource to have.
- 6 It's one of the reasons why our average costs are so
- 7 low. On the other hand, we also recognize that when
- 8 you have drought years like we have experienced in the
- 9 last three years now, and it looks like maybe even a
- 10 potential of that happening again in 1995, we take a
- 11 major hit in terms of increased expenses, both from
- 12 the standpoint of additional fuel costs, because we
- 13 have to substitute for the hydro, and we take a major
- 14 hit in purchasing power costs because instead of using
- 15 our low cost hydro we have to buy power from others to
- 16 substitute for that.
- 17 So as a result in 1994, for example, we
- 18 took almost a 20 million dollar hit, which is our
- 19 expenses over and above what we would have anticipated
- 20 had we had a normal water year. And they can almost
- 21 virtually be traced back to the fact that we had the
- 22 low water. That is a major fault and a problem that
- 23 we have.
- Q. Excuse me. I don't mean to interrupt you,
- 25 but I'm afraid at the end of this I'm going to say

- 1 that I don't understand the answer to my question, and
- 2 I don't want to have to go into this again, but I
- 3 think that my question was asking for specific
- 4 shortcomings or areas of improvement that you think
- 5 exist before you would be willing to state that Water
- 6 Power is very well positioned under a stand-alone
- 7 environment.
- 8 A. And I guess in deference to your comment,
- 9 that's what I was trying to respond to and that is
- 10 what those shortcomings are and I was trying to
- 11 iterate those shortcomings. First of all, there's the
- 12 load growth, and I think I explained that. Secondly,
- 13 there is the hydro situation, which is our base of
- 14 resources, and the third then are the economy -- are
- 15 the economics of our region, whether we are a growing
- 16 region or not, and we simply are not growing to the
- 17 extent that we should be growing, so that's a short-
- 18 coming that needs to be corrected and I hope I'm being
- 19 responsive but these are the shortcomings that we
- 20 see as a stand-alone company.
- 21 So, what needs to be corrected then from
- 22 the standpoint of load is we need more load growth,
- 23 and the reason we need more load growth is because we
- 24 need more revenues. You see, you can reduce your
- 25 costs in a utility to a certain extent, but if you

- 1 don't have more customers, if you don't have that
- 2 additional revenue coming in, then the inflation
- 3 continues to peck away at you, and sooner or later you
- 4 have to come before a Commission and you have to ask
- 5 for a rate increase because you can only reduce your
- 6 costs so much and inflation then offsets that.
- 7 And as you go to a Commission and ask for a
- 8 rate increase, you are in a sense taking yourself out
- 9 of the competitive marketplace, because, as I
- 10 mentioned, in 1986 it was our desire at that point to
- 11 minimize any rate increases as we went to the future,
- 12 and I think we've been reasonably successful in doing
- 13 that since we've only had two minor ones since 1987.
- 14 But if you have to go to the Commission and do in fact
- 15 raise your rates, then you take yourself out of the
- 16 competitive marketplace. Now, what happens if you
- 17 take yourself out of the competitive marketplace,
- 18 obviously, is that you're putting yourself in a
- 19 position of losing more customers as we see the
- 20 marketplace today. So that's one of our shortcomings
- 21 is the lack of load growth so we need to correct that.
- 22 Q. So we have load growth, hydro, economics.
- 23 Are there any others that you can just list and not
- 24 explain?
- 25 A. It's hard for me to list and not explain.

- 1 Don't you want an explanation of what these mean?
- Q. No, actually, I don't.
- 3 A. You're not interested in that. There's the
- 4 geographical area. We are -- and the geographical
- 5 area has to do with swings in our weather. We are a
- 6 heavily -- our company has a very low load factor.
- 7 We're heavily dependent upon the winter peaking load
- 8 for our revenues. Most of our revenues come in during
- 9 the winter months. We were just talking prior to
- 10 these hearings about, before this hearing started,
- 11 about the weather in Eastern Washington and how for
- 12 the utility that serves that area it's not very good
- 13 weather this time of the year since it's so warm. So
- 14 we have those factors and then there would be others
- 15 that I could mention in addition to that.
- 16 Q. That's fine. Thank you. Farther down on
- 17 page 17 of your testimony, you describe the mission
- 18 statement that has been adopted by Water Power for a
- 19 number of years. What assurances can you provide this
- 20 Commission that the commitment behind this statement
- 21 and the emphasis on the identifying points will be
- 22 maintained and indeed fostered in the merged company
- 23 particularly in light of proposed diversity and
- 24 administrative and operational locations?
- 25 A. I guess I can give you the assurance of my

- 1 personal word. And according to the merger agreement
- 2 I'm to be COE until January 1 of 1999, first of all.
- 3 Secondly, I can back up that personal word with the
- 4 history of what has occurred with our company since I
- 5 became chairman and COE in 1985, because this mission
- 6 statement is a statement that we have lived during
- 7 that time period, and during that time period we have
- 8 undergone some major changes in our company in order
- 9 that we can deliver energy services at competitive
- 10 prices and exceed our customers' expectations. So I
- 11 guess I would point to our company and what we have
- 12 done through the leadership in that company. And I
- 13 can tell you that we have worked so hard to position
- 14 ourselves as well as we can as a utility serving
- 15 Washington customers that there is no way that any of
- 16 our employees would want to give that up. And
- 17 certainly I can tell you with the time and dedication
- 18 that I have put into that effort, there would be no
- 19 way that I would want to give up that mission
- 20 statement or the ground that we have gained through
- 21 these last 10 years.
- 22 And so other than that, that is my word,
- 23 performance of the company, our actions, what we have
- 24 done, how we have tried to protect the customer, and
- 25 how we have tried to meet and exceed their

- 1 expectations, and how we have tried to deliver energy
- 2 services at a competitive price. In evaluating that
- 3 we looked very closely at Sierra Pacific to be sure
- 4 that that merger of the two companies would not
- 5 compromise that position but it would in fact enhance
- 6 that position and that was very important in our
- 7 decision-making process.
- 8 Q. At the top of page 22 of your testimony,
- 9 you state that transmission access is a significant
- 10 issue for each company irrespective of this merger
- 11 agreement. You also state that both companies have
- 12 access to the integrated regional grid. Based on the
- 13 relative percentages of wholesale activity revenue you
- 14 identify in your Exhibit 6, would it be correct to say
- 15 that Water Power's historical access to the grid has
- 16 been utilized more extensively than Sierra's at least
- 17 as far as wholesale activities are concerned?
- 18 A. Yes. There are reasons for that but the
- 19 answer is yes.
- 20 Q. Would you expect this relative trend to
- 21 continue into the future as stand-alone companies?
- 22 A. No. I think that you would find as
- 23 stand-alone companies that we would try as best we
- 24 could to even increase our wholesale activities, but I
- 25 believe you would also find that under the direction

- 1 of Walt Higgins, the new COE of Sierra Pacific, that
- 2 their wholesale marketing would have a more
- 3 significant part of their total company operations
- 4 into the future, and as a matter of fact, in 1994, I
- 5 believe, you will find that they've even started down
- 6 the line of achieving that.
- 7 Q. At the bottom of page 24, continuing on to
- 8 the top of page 25 of your testimony, you talk
- 9 about the reorganization of the new company into
- 10 two separate operating divisions with corporate and
- 11 support functions centralized in the new company's
- 12 Spokane headquarters. When is it expected that the
- 13 two companies through the transition teams or
- 14 otherwise will have estimates on the number of
- 15 positions that will be eliminated at each of the
- 16 present stand-alone company's locations?
- 17 A. Could you repeat the last part of your
- 18 question again for me. I'm sorry, I didn't quite
- 19 understand relative -- well, repeat the question,
- 20 please.
- 21 Q. When will you expect to see estimates on
- 22 the numbers of positions that will be eliminated at
- 23 each of the present stand-alone company's locations?
- 24 A. The transition teams are due to make their
- 25 first report the middle of March and that report

- 1 should include in draft form at that point the draft
- 2 recommendations for these locations on where people
- 3 would be whether it be Reno and/or Spokane.
- 4 Q. When do you anticipate final as opposed to
- 5 a draft?
- 6 A. Well, I would say the draft would be about
- 7 80 percent, maybe even more accurate at that point.
- 8 This is not a process that has an end. This is a
- 9 beginning of a process, so I'm not sure that we'll
- 10 ever come to a point where everything will be final.
- 11 It is a very active process and it will be continually
- 12 changing, but I think that the March numbers will be
- 13 pretty close to what the end result will be.
- 14 Q. So you don't know?
- 15 A. So maybe 80 percent or somewhere like that
- 16 in terms of accuracy. I guess I'm not trying to evade
- 17 your question. It's just that this is a dynamic
- 18 process and it's hard to say, well, as of such and
- 19 such a date everything is going to be known. We're
- 20 continually changing what we do and how we go about
- 21 the process each and every day, and I think that
- 22 although, as I say, the transition team's
- 23 recommendations will be probably close to maybe -- I
- 24 don't know what the percentage would be but we might
- 25 even say as high as 90 percent the way that it will

- 1 end up. I couldn't say that it's 100 percent
- 2 accurate, if that's your question.
- 3 Q. In regard to merger-related personnel
- 4 reductions, have you or anyone associated with Water
- 5 Power or anyone at Sierra Pacific, to your knowledge,
- 6 participated in discussions with other regulatory
- 7 bodies regarding reductions in merged company
- 8 positions or the location of expected employment loss
- 9 other than what is presented in the direct testimony
- 10 and exhibits of company witnesses?
- 11 A. No. We have not participated with any
- 12 other regulatory agencies or given any other
- 13 regulatory agencies any more information than the
- 14 Washington Commission has.
- 15 O. So it's not true that Water Power and
- 16 Sierra have been negotiating with the Nevada Comission
- 17 regarding net employment loss?
- 18 A. We have not been negotiating with the
- 19 Commission regarding employment loss. We have simply
- 20 negotiated with that Commission on the basis of when
- 21 they wanted the information and when we could get it
- 22 to them, and that's why the middle of March date is so
- 23 important because in those negotiations they wanted to
- 24 know when the transition team's reports, transition
- 25 team reports would be ready, particularly as it had to

- 1 do with savings, and we told them that those reports
- 2 would be ready by the middle of March, and we have
- 3 given instructions to our transition teams to finalize
- 4 that part of the report, certainly, and anything else
- 5 that they can finalize at that point for us.
- 6 Q. So you haven't tendered any assurances
- 7 regarding net employment loss to any regulatory body?
- 8 A. No, no different than we have with any
- 9 other Commission group.
- 10 Q. Please turn to page 28 of your testimony.
- 11 At lines 17 through 21 you state, "as set forth on
- 12 section 7.16 of the merger agreement, the new company
- 13 will organize its business operations into strategic
- 14 business units with such units and significant
- 15 presence, function and operations to be located in
- 16 both Spokane and Reno." Do you see that?
- 17 A. Yes, I do.
- 18 Q. What do you mean by strategic business
- 19 units?
- 20 A. Well, since that time we have, if you will,
- 21 presented to both companies Walt Higgins's and my
- 22 vision of what Resources West will be. We've changed
- 23 the business unit definition to lines of business, and
- 24 we have described in that vision statement that we
- 25 gave to the company people -- and I believe you have a

- 1 copy of it -- the lines of businesses that we would
- 2 anticipate in a conceptual basis for Resource West
- 3 Energy.
- 4 MS. JOHNSTON: Your Honor, I would like to
- 5 have this marked for identification, please.
- JUDGE CANFIELD: For the record Ms.
- 7 Johnston has just distributed a multi-page document
- 8 which I will mark as the next exhibit number in order
- 9 and that will be Exhibit No. 49 for identification.
- 10 (Marked Exhibit 49.)
- 11 Q. Mr. Redmond, is this what you were just
- 12 describing a copy of?
- 13 A. Yes, it is, Ms. Johnston.
- Q. Does it appear to be a true and accurate
- 15 copy of your presentation materials?
- 16 A. Yes, it does.
- MS. JOHNSTON: Your Honor, move the
- 18 admission of Exhibit 49.
- 19 JUDGE CANFIELD: Any objections?
- MR. MEYER: None.
- 21 JUDGE CANFIELD: Exhibit 49 is so entered
- 22 into the record.
- 23 (Admitted Exhibit 49.)
- Q. Now, the strategic business units that you
- 25 were just discussing a moment ago and also discuss in

- 1 your testimony are the same as the lines of business
- 2 outlined in this January 9, 1995 presentation entitled
- 3 Resources West Energy, The Future For RWE?
- 4 A. Yes, that's correct.
- 5 Q. And this presentation was made to Sierra
- 6 and Water Power. Is that true?
- 7 A. Yes, that's correct.
- 8 Q. To anyone else?
- 9 A. No. It was to the leadership and employees
- 10 of Sierra and Water Power.
- 11 Q. On page 21 and 22 of Exhibit 49? Lower
- 12 right-hand corner. It's somewhat difficult to read.
- 13 A. Give me the title of the page. I don't
- 14 have numbers on my page. Oh, right there. I'm sorry.
- 15 21?
- 16 Q. Page 21 and 22. These show an entirely
- 17 different organizational structure with several
- 18 different lines of business. Would this mean that the
- 19 Water Power operating division would be structured
- 20 very differently than Water Power is today?
- 21 A. As a matter of fact, there would be a
- 22 difference but only in -- you know, only in time as of
- 23 this moment today. If you go to the end of the year
- 24 when our redesign that is currently being implemented
- 25 at the Water Power is more -- is more long in terms of

- 1 its application, then the lines of business that you
- 2 see defined on page 21 would be very close to the
- 3 operational side of Washington Water Power Company,
- 4 but today we are not organized under lines of
- 5 business, but we are implementing under redesign that
- 6 particular line of business, yes.
- 7 Q. But this redesign is part of the merger, is
- 8 it not?
- 9 A. No, it's not. It's aside from the merger.
- 10 It's something Water Power has been working on now for
- 11 two and a half years. Because, you see, in terms of
- 12 the merger itself, the operational side is really
- 13 unaffected except from the perspective of how the
- 14 companies will be organized in the future.
- 15 Q. Why was Resources West incorporated in
- 16 the state of Nevada rather than in the state of
- 17 Washington or even in Delaware?
- 18 A. We decided that in looking at some of the
- 19 incorporation laws and laws of the state of Washington
- 20 that it would just be better for us to incorporate in
- 21 Nevada. One of those that we ran into in terms of our
- 22 shareholder vote was in the state of Washington, we're
- 23 required by state law to get two thirds favorable vote
- 24 but in Nevada you just needed 51 percent. So because
- 25 of issues like that we elected to incorporate in

- 1 Nevada.
- Q. Please turn to page 7 of your testimony.
- 3 A. 7?
- 4 Q. Yes, sir.
- 5 A. Yes.
- 6 Q. On line 32 you state, "The company has a
- 7 proud heritage as an innovative provider of electric
- 8 and natural gas service in the inland northwest." Do
- 9 you see that?
- 10 A. Yes.
- 11 Q. Until 1982 the company also owned some
- 12 water properties and provided water service; is that
- 13 correct?
- 14 A. Until '82, yes, I think that's the right
- 15 date.
- Q. And under the proposed merger Resources
- 17 West would again be in the water utility business. Is
- 18 that true?
- 19 A. Yes, we would be.
- 20 Q. Mr. Redmond, I've just handed you a copy
- 21 of a joint application requesting Commission approval
- 22 of the sale of all water properties.
- 23 A. Yes.
- Q. This letter is dated July 30, 1982?
- 25 A. Yes, it is.

- 1 Q. And in this application, which is signed by
- 2 you, for the sale of Water Power's Washington water
- 3 properties, beginning at the bottom of page 3 and
- 4 continuing on to page 4, the company argued that the
- 5 sale was in the best interests of the company and its
- 6 ratepayers because the company "believes its employees
- 7 and financial resources should be primarily devoted to
- 8 matters related to its electric and natural gas
- 9 operations. Under conditions now existing and likely
- 10 to exist for the foreseeable future, Washington
- 11 resources are strained to meet its responsibilities as
- 12 an electric and gas utility. Washington's involvement
- 13 in conventional and alternative resource projects,
- 14 conservation, weatherization and implementation of the
- 15 northwest regional power bill requires it to devote
- 16 its reduced personnel and available capital to
- 17 resolving the complicated and time consuming problems
- 18 associated with its electric and natural gas
- 19 business." Is that an accurate reading?
- 20 A. Yes, it is. Good job.
- 21 Q. And is the company still committed to
- 22 involvement in conventional and alternative resource
- 23 projects, conservation, weatherization and
- 24 implementation of the northwest regional power bill?
- 25 A. Yes, we are.

- 1 Q. One of the bases for this merger is Water
- 2 Power's predicted low load growth in its service
- 3 territory. Is that correct?
- 4 A. That's right.
- 5 Q. And in your testimony at page 9, line 28,
- 6 you state, "In terms of electric retail load growth,
- 7 the company expects growth to average approximately
- 8 .85 percent annually for the next five years?
- 9 A. Yes.
- 10 Q. In the company's January 26, 1995 news
- 11 release reporting fourth quarter earnings it stated
- 12 that 1994 had warmer than normal temperatures. Do you
- 13 recall that?
- 14 A. Yes.
- 15 Q. And all else being equal, customers use
- 16 less electricity in warmer than normal years; is that
- 17 true?
- 18 A. Yes.
- 19 Q. Yet the company reported growth on its gas
- 20 system of 8.4 percent and electric growth at 3
- 21 percent, do you recall that?
- 22 A. Yes, but I think that we're confusing
- 23 customers and growth. In terms of customers there was
- 24 an 8.4 percent customer growth in natural gas and
- 25 there was a 3 percent customer growth in electric, but

- 1 in terms of load growth it was less than 1 percent, as
- 2 I recall, on a normalized basis.
- 3 Q. Will you accept subject to check that the
- 4 company's September 1993 load forecast had estimated
- 5 annual load growth at .9 percent?
- 6 A. .9 percent versus .85? I would accept that
- 7 subject to check.
- 8 Q. You further predict that average annual
- 9 usage by residential customers will decrease. Is that
- 10 true?
- 11 A. Yeah, but I don't like the word predict.
- 12 Forecast might be a better word because we find that
- 13 one thing about forecasts, they're wrong, and we know
- 14 that they're going to be wrong and we can't predict
- 15 the future, but yes, we do anticipate and from past
- 16 history we know that our residential use of our
- 17 customers has decreased over the past years, both in
- 18 natural gas and electricity.
- 19 MS. JOHNSTON: For the record, the
- 20 reference is to page 9, lines 31, 32.
- 21 Q. In Mr. Eliassen's deposition at page 29,
- 22 line 25, he stated, "so I think that the improved
- 23 business prospects, the growth in customers, the
- 24 growth in usage, is critical for a company." Is it
- 25 the intention of Water Power to try to encourage

- 1 growth in usage per customer?
- 2 A. Well, there are areas that customers should
- 3 be using energy beneficially for their well-being and
- 4 the well-being of others, so to a certain extent, we
- 5 do encourage customers to use more of our services.
- 6 For example, protective lighting around the
- 7 residentials, accepted by all agencies and most
- 8 industries and trade associations I know of, is a good
- 9 use of our energy services. On the other hand, we
- 10 promote the wise and efficient use of energy, so
- 11 there's always a combination of those two. What we're
- 12 really talking about is not so much the use per
- 13 customer going up but the number of customers that we
- 14 are anticipating and that growth that comes from that.
- 15 That's what we're really searching for. And in answer
- 16 to one of your first questions on the shortcomings,
- 17 that's one of the problems that we have is we don't
- 18 have enough growth and that .85, .9 percent does not
- 19 represent enough revenues to cover the increasing
- 20 costs that we incur each year because of inflation and
- 21 other factors.
- Q. Other than protective lighting, do any
- 23 other examples come to mind?
- 24 A. Of increased use?
- 25 Q. Yes.

- 1 A. Well, the proper use of the right fuel,
- 2 natural gas versus electricity in many cases. You
- 3 know that we've had strong demand side management
- 4 programs in that and have promoted that on an
- 5 incentive basis in the past years to convert people
- 6 from electric to natural gas, once again, emphasizing
- 7 the need to use the energy most effectively and
- 8 efficiently.
- 9 MS. JOHNSTON: Would you please mark
- 10 company's response to staff data request No. 41 as the
- 11 next exhibit in line.
- 12 JUDGE CANFIELD: The next exhibit number
- 13 would be No. 50, and as I just note glancing through
- 14 it, there's a confidential mark on one of the pages.
- 15 Is this to be marked as a confidential or a regular
- 16 exhibit?
- 17 MR. MEYER: Let me have just a moment to
- 18 confer.
- 19 Very well. Proceed.
- 20 JUDGE CANFIELD: No confidential required?
- 21 MR. MEYER: No. These were furnished in
- 22 responses to data request and the response was not
- 23 identified as a confidential even though the document
- 24 has scribbling identified as confidential.
- JUDGE CANFIELD: So it's a

- 1 nonconfidentially marked exhibit.
- 2 MR. MEYER: I think you've got it right.
- JUDGE CANFIELD: That will be marked as
- 4 Exhibit No. 50.
- 5 (Marked Exhibit 50.)
- 6 Q. Mr. Redmond, I've just handed you what's
- 7 been marked as Exhibit 50 for identification. Are you
- 8 familiar with this?
- 9 A. Somewhat. I'm familiar with the first part
- 10 of it, the outline of meetings. I'm not familiar with
- 11 the handwritten notes in the back.
- 12 Q. Well, I will ask you a couple of questions
- 13 and we'll just see where we get. As response to data
- 14 request No. 41, which is Exhibit 50, the company
- 15 provided notes of Mr. Eliassen from a March 1994
- 16 meeting. The last page of these notes outline a
- 17 system of document control, and the instructions were
- 18 to toss working papers and drafts, toss everything you
- 19 individually don't need. Board members were not to
- 20 take copies of anything and to "purge notes, keep the
- 21 clean copies, any analysis of synergies need to be
- 22 tossed." Was this document control a directive of
- 23 yours or one of which you were aware?
- 24 A. I think it was a general discussion about
- 25 where we were in the process and what we were doing.

- 1 We were putting together a very complicated merger.
- 2 There were a lot of draft documents that were
- 3 formulated and passed among the team that was working
- 4 on both sides of the issue. Some of these draft
- 5 documents didn't mean anything, and they were efforts
- 6 to try to clarify the issues, but as we proceeded
- 7 down the road in this dynamic products you got to the
- 8 point where that information was really irrelevant
- 9 and/or was wrong. There were some reports that were
- 10 made, some calculations that were made that later
- 11 turned out with additional information received to be
- 12 wrong, so in general discussion we said, we just made
- 13 the agreement, that in order not to confuse the issue
- 14 as we completed this merger that those type of
- 15 documents should be controlled and they should not be
- 16 left available so they would mislead people that later
- 17 read them as to what we were really trying to do.
- 18 Q. Was it because of your desire to avoid
- 19 confusion and inaccurate information that you kept no
- 20 notes of your many meetings and discussions with Mr.
- 21 Higgins about the possibility of merger?
- 22 A. I'm not a person that generally does keep
- 23 notes on every meeting that I have, but the subject
- 24 matter of our discussions during that time which had
- 25 more to do with cultural issues were not really things

- 1 that required taking notes. I mean, they were
- 2 personal discussions and more of a, if you will, get-
- 3 to-know-you sessions versus any definitive resolution
- 4 of concepts coming out of those motions or even -- at
- 5 those meetings -- or even objectives on what we needed
- 6 to achieve before the next meeting. Those are pretty
- 7 well straight lined and not necessary to make any
- 8 notes. So that's the reason there were no notes from
- 9 those.
- 10 Q. So it's true, then, that you kept no notes
- 11 of meetings with Walt Higgins?
- 12 A. That's right. I think we've indicated that
- 13 in our response to the data requisition.
- MS. JOHNSTON: Your Honor, move the
- 15 admission of Exhibit 50.
- 16 JUDGE CANFIELD: Any objections to that
- 17 exhibit?
- 18 MR. MEYER: No objection.
- 19 JUDGE CANFIELD: Exhibit 50 is so entered
- 20 into the record.
- 21 (Admitted Exhibit 50.)
- Q. Now, Mr. Redmond, one of the themes of this
- 23 merger which you have repeated in presentations to
- 24 Water Power employees and the financial community is
- 25 that this is a quote-unquote merger of equals. Is

- 1 that correct?
- 2 A. That's correct.
- Q. When you refer to the companies as being
- 4 equals, to what metrics or parameters are you
- 5 referring?
- 6 A. That we have an equal basis in terms of one
- 7 company is not acquiring the other company. That we
- 8 are putting two very good operating companies together
- 9 to make an even better company in the end result and,
- 10 consequently, because it's not an acquisition, that
- 11 both parties will have a say at the table in terms of
- 12 the merger negotiations and where we arrived at in
- 13 terms of the final merger agreement. That also meant
- 14 that the premium that would be paid to recognize what
- 15 differences there were between the companies in terms
- 16 of stock price and other factors would be a very small
- 17 premium because it was a merger of equals versus an
- 18 acquisition.
- 19 Q. Well, other than the fact that there was no
- 20 acquisition, as you described it, did you use any
- 21 standards, metrics or parameters to determine whether
- 22 or not this is truly a merger of equals?
- 23 A. Yeah. I think that throughout the process
- 24 it was a negotiated process beginning with the
- 25 cultural issues, beginning with the relationship of

- 1 Walt Higgins and myself, continuing on then through
- 2 what we're doing right now with the transition teams.
- 3 It's a merger of equals. It's not Water Power saying
- 4 to Sierra Pacific, this is what you will do and this
- 5 is the way it's going to be. It is a joint
- 6 relationship and a joint operating process between all
- 7 of the employees of both companies to put together
- 8 this new organization, and I think that's the key
- 9 difference. It's not so much a dictating what it will
- 10 be but a negotiated process throughout so that
- 11 everybody has a say at the table and everybody has
- 12 proper representation.
- 13 Q. Please turn to your Exhibit 6.
- 14 A. Yes, I have it.
- 15 Q. Would you agree that there are significant
- 16 differences between the two companies for the
- 17 parameters you have chosen to list in this particular
- 18 exhibit?
- 19 A. I agree there are differences but I don't
- 20 think the differences are significant.
- Q. In any category?
- 22 A. Well, there are some like hydro production,
- 23 there's certainly differences there, major
- 24 differences, but I don't know that those would be
- 25 significant in terms of what we were trying to do in

- 1 the merger. Wholesale sales you've mentioned earlier,
- 2 the amount of industrial customer revenues that they
- 3 have versus ours is certainly different and it's a
- 4 major difference in terms of actual numbers and
- 5 dollars, but it's not a significant difference
- 6 relative to our consideration in this merger, no.
- 7 Q. So the fact that Sierra has 23 percent more
- 8 employees than Water Power is major but not
- 9 significant?
- 10 A. Yeah, that's right.
- 11 Q. And the fact that Water Power's average
- 12 fuel cost is nearly one half of Sierra's average fuel
- 13 cost on a cents per kilowatt basis is major but not
- 14 significant?
- 15 A. That's right.
- 16 Q. And the fact that Sierra depends on
- 17 industrial customers for a 32.5 percent of its
- 18 electric revenues while Water Power's industrial
- 19 customers account for just 12.2 percent of electric
- 20 revenues is major but not significant?
- 21 A. That's right, and the reason that I say
- 22 that is because they are operating in a whole
- 23 different region we are, and one of the reasons that
- 24 we look to Sierra the way we did is the
- 25 diversification that some of those numbers represent

- 1 for us. We are so heavily hydro that it's nice to get
- 2 a thermal company to join with. We have very little
- 3 revenue from the industrial side. It's nice to get
- 4 additional industrial customers. They have a heavy
- 5 load growth, 6 to 8 percent. We have very little load
- 6 growth. That diversity is very, very important, so
- 7 that's where the significance lies. That's what I
- 8 mean about significant is to me those would be
- 9 major differences but they're not significant because
- 10 they are, as a matter of fact, pluses when you look at
- 11 joining the two companies. You see, Sierra may have
- 12 high rates even in terms -- and they may have high
- 13 costs but not compared to the neighbors that surround
- 14 them, not compared to the California marketplace, not
- 15 compared to the Arizona marketplace, not compared to
- 16 the New Mexico marketplace. We have low rates but
- 17 relative to Bonneville our rates and our average
- 18 system cost aren't that low, so if everything is
- 19 relative -- and what I'm saying is from a significant
- 20 perspective you have to look at the relative position
- 21 of the two utilities and what happens when you put
- 22 them together, what are the significant impacts when
- 23 you put these two companies together with those
- 24 differences that you've just outlined. And we think
- 25 they're significant. That's where the significant

- 1 comes in. Major, yes, those are major in and of
- 2 themselves and by themselves, but significant, no.
- 3 They're significant only in terms of the benefits that
- 4 they bring to us.
- 5 MS. JOHNSTON: Your Honor, as the first
- 6 record requisition in line I would ask that Mr.
- 7 Redmond please provide Exhibit 6 with updated data for
- 8 year ended December 31, 1994.
- 9 A. We can do that.
- 10 JUDGE CANFIELD: That is record requisition
- 11 No. 1.
- 12 (Record Requisition 1.)
- MS. JOHNSTON: That's all I have, Your
- 14 Honor.
- 15 JUDGE CANFIELD: Mr. Trotter, questions?
- MR. TROTTER: We would request to go last.
- 17 JUDGE CANFIELD: That won't be long by the
- 18 estimates. Did you have questions, Mr. Pope?
- 19 MR. POPE: We do not.
- JUDGE CANFIELD: And Ms. Williams, do you
- 21 have questions?
- MS. WILLIAMS: Yes, I do, just a few.
- 23
- 24
- 25

#### CROSS-EXAMINATION

- 2 BY MS. WILLIAMS:
- 3 Q. Good morning, Mr. Redmond.
- 4 A. Good morning, Ms. Williams.
- 5 Q. As you probably know, I'm representing
- 6 Northwest Conservation Act Coalition and Spokane
- 7 Neighborhood Action Program. I have just a few
- 8 questions based on your testimony. Calling your
- 9 attention to page 31 and page 32 of your testimony,
- 10 your answer which begins at the bottom of page 31 at
- 11 lines 33 to the end and continues through the rest of
- 12 that answer on the top of page 32.
- 13 A. Yes.
- 14 Q. It's fair to say that you're characterizing
- 15 a portion of Water Power's corporate philosophy in
- 16 this answer, are you not?
- 17 A. Yes.
- 18 Q. In your mind, is there a distinction
- 19 between community affairs and economic development?
- 20 A. That's an interesting question. I think
- 21 that a utility has a responsibility to be involved in
- 22 the community and one of the chief responsibilities,
- 23 certainly in our service territory than most service
- 24 territories, includes that involvement in economic
- 25 development, and to a certain extent, depending on how

- 1 you define community affairs, they are both equal and
- 2 they both are -- one is part of the other.
- 3 Q. Could you perhaps -- since you used both
- 4 phrases in your answer, could you help me understand
- 5 how -- what you meant by the term community affairs?
- 6 A. Well, by community affairs here, we mean an
- 7 active participant in the well-being of the community.
- 8 What that includes is the educational system, which is
- 9 also part of the economic development system. It
- 10 includes the charitable organizations which are also
- 11 part of the economic development system. It includes
- 12 support for all of the activities within the community
- 13 including something like Project Share which is our
- 14 fuel offset program where customers contribute so much
- 15 a month to help the underprivileged with their fuel
- 16 bills. All of that, that and working with the
- 17 agencies, working in terms of demand side management,
- 18 whatever you're doing in the community, is all part of
- 19 community affairs, and they're also, by the way, like
- 20 I say, also part of economic development.
- 21 Q. I understand your answer to be that
- 22 community affairs overlaps economic development. Is
- 23 there an aspect of economic development which would
- 24 perhaps -- you could separately describe?
- 25 A. Separate from community affairs or just

- 1 what economic development is?
- Q. If I understand your answer you've listed
- 3 them as two separate concepts and you've described
- 4 quite adequately the areas in which they overlap. I'm
- 5 wondering if there is a separate portion of Water
- 6 Power's activities that you would characterize as
- 7 economic development as separate from --
- 8 A. Okay, yes. The answer to that is we do
- 9 have a separate entity in our company that works in
- 10 the economic development area. Specifically their
- 11 objectives are to work with different community
- 12 organizations, to facilitate the economic development
- 13 activities. We spend approximately \$600,000 a year in
- 14 our system and that includes Oregon, Idaho, Washington
- 15 and California on economic development activities. We
- 16 support groups like Momentum, which is a Spokane
- 17 economic development organization; Jobs Plus, which is
- 18 a Coeur D'Alene, Idaho economic development
- 19 organization, Moscow, Idaho, Pullman, Lewiston,
- 20 Clarkston; Sandpoint Unlimited, which is an economic
- 21 development organization.
- We support all of those entities in helping
- 23 to recruit new businesses to our communities from
- 24 other parts of the country as well as to work with
- 25 existing businesses to retain and help those existing

- 1 businesses grow. So we do have a separate economic
- 2 development office, if you will, or department, but in
- 3 reality everything that we're doing and everything
- 4 that that department does, even in the small
- 5 communities where we have small community groups
- 6 working on economic development, that again, as I say,
- 7 is certainly part of the overall benefit of the
- 8 community.
- 9 Q. And again, looking at your answer on page
- 10 32 of your testimony, at lines 4 and 5, you emphasize
- 11 that the company understands and appreciates the
- 12 importance of utility participation in community
- 13 affairs and economic development. Would you emphasize
- 14 for me the distinction between the importance of a
- 15 utility participating in these two areas of the
- 16 community as opposed to any other local business
- 17 participating --
- 18 A. I think everybody has a, if you will, an
- 19 obligation, if you're part of the community to be
- 20 involved in the community, but it's my feeling that
- 21 the utility has an even higher obligation to do that,
- 22 and the main reason is because most of, if not all, of
- 23 the customers in those communities -- of the citizens
- 24 in those communities are customers of our company, and
- 25 therefore, it is in their best interests that we take

- 1 an active role and, by the way, it's in our best
- 2 interests, too, that we take an active role. So it's
- 3 not -- and I think the same can be said for any other
- 4 business in the community. If you're going to live
- 5 and work in that community then you have to
- 6 participate.
- 7 One of the things that I meant in terms of
- 8 participating in community affairs is the active
- 9 participation of the employees in those community
- 10 affairs. You see, we have some very talented people
- 11 in our company and it's my theory that they should be
- 12 involved in the community to enhance the area in which
- 13 they're living and their children are growing up and
- 14 being educated, et cetera. So hopefully that helps.
- 15 Q. And your last sentence in that particular
- 16 answer is, "The company has developed an understanding
- 17 and appreciation of the needs of smaller communities."
- 18 And again, in your answer I think you would agree that
- 19 you point out that historically the company has served
- 20 smaller communities throughout the inland northwest.
- 21 Is there anything in particular about the fact that
- 22 these are small communities in the inland northwest
- 23 which has affected the company's practices or
- 24 policies, particular kinds of economic development,
- 25 and again, particular kind of civic involvement?

- 1 A. Certainly. We found early on in the
- 2 economic development that the smaller communities did
- 3 not have resources, and by resources I mean not only
- 4 dollars but also talent within those small communities
- 5 to draw on for a viable economic development program,
- 6 so we put together a program that would link a number
- 7 of small communities together into one group and
- 8 therefore multiply their opportunities, excuse me, for
- 9 resources, to make their economic development more
- 10 successful, and we have some great success stories as
- 11 a result of that, but just that activity alone has
- 12 assisted small communities.
- We also then put together an organization
- 14 that included memberships from all of the communities
- 15 in our service territory, and I wish I could remember
- 16 the name of it now, I'm sorry I can't, but it is
- 17 the Inland Northwest Partnership, I believe it's
- 18 called, and it includes members from all economic
- 19 development activity of all of the communities in
- 20 Eastern Washington, Northern Idaho that are in our
- 21 service territory, and that's been a very effective
- 22 organization in terms of these communities coming
- 23 together to talk about what can be done in their small
- 24 areas, with their limited resources, to encourage
- 25 economic development and to help them grow and be

- 1 vital communities.
- Q. And am I correct in assuming that some of
- 3 these items are what we call below the line, they're
- 4 paid for by shareholders as opposed to --
- 5 A. That's an interesting question because I
- 6 have to tell you that we have not been in a rate case
- 7 since 1987. I probably mentioned that once or twice
- 8 earlier today, but -- and as a result a lot of the
- 9 economic activities that have occurred since that time
- 10 have not really been ruled on. I have to tell you
- 11 also that it is my position that those economic
- 12 activities, particularly economic development, is done
- 13 for the betterment of the customers that we serve in
- 14 our service territories in terms of the positive
- 15 results that it can have upon their rates, upon other
- 16 factors, so it would be my position if we were in a
- 17 rate case -- and I don't know how staff would agree
- 18 with this or not, but it would be my position that
- 19 those should not be below the line, that they are
- 20 justified expenses in terms of the results that are
- 21 achieved.
- 22 Q. To your knowledge, does the company engage
- 23 in charitable giving?
- 24 A. Oh, yes.
- 25 Q. And could you -- are you a corporate

- 1 officer who participates in either the decision making
- 2 on priorities for charitable giving?
- 3 A. Yes. We have a committee that is formed,
- 4 and I'm one of those, and we meet to discuss the
- 5 larger contribution requests that come to the company.
- 6 Q. And could you just give us an idea of what
- 7 again -- strike that.
- 8 Are these charitable contributions items
- 9 that we would ordinarily think of as below the line?
- 10 A. I believe that in tradition they have been
- 11 below the line, yes.
- 12 Q. And so am I correct in assuming that the
- 13 company undertakes these because they believe that
- 14 they are in the overall public interest?
- 15 A. That's correct.
- 16 Q. Could you describe what some of those
- 17 charitable -- just by category, the kind of things the
- 18 company is --
- 19 A. United Way is one charity. We do a lot of
- 20 work in education both K through 12 secondary
- 21 education and higher ed. We support any number of
- 22 other organizations. I think there was -- and I don't
- 23 have the -- there was a data request that outlined
- 24 that, and we could go through it in great detail, but
- 25 those are some of the key areas that we concentrate on

- 1 with our charitable contributions.
- 2 Q. And if I recall correctly you also
- 3 encouraged volunteerism by your employees?
- 4 A. That's correct.
- 5 Q. And do you encourage them by workplace
- 6 solicitations or by giving them paid time off?
- 7 A. In many cases, particularly United Way
- 8 and other cases, they are given paid time off to
- 9 participate in those activities, yes.
- 10 Q. And am I correct in assuming that United
- 11 Way has been focusing primarily upon health and family
- 12 care issues, child care issues?
- 13 A. That's correct. I think that in the last
- 14 five years -- well, gooes back more than that. In the
- 15 last seven years the United Way has been headed by one
- 16 or more Water Power executives in Spokane county.
- 17 JUDGE CANFIELD: Ms. Williams, let me know
- 18 if you're almost through. We're going to be taking a
- 19 break pretty quick.
- 20 MS. WILLIAMS: Well, it would certainly be
- 21 efficient to finish at the conclusion of my questions.
- 22 Can I have another five minutes or would that be
- 23 inconvenient?
- 24 JUDGE CANFIELD: You're already beyond what
- 25 you had initially anticipated. You have no more than

- 1 five minutes then? Let's go ahead and wrap that up
- 2 then. Then we'll take our break. Go ahead.
- 3 Q. At line 12, I think on page 32, you
- 4 indicate that you believe that on a cultural level
- 5 Sierra Pacific is similarly interested in or has
- 6 developed measures for small town economic
- 7 development?
- 8 A. Yes. The interesting thing about our two
- 9 service territories is their similarities, right.
- 10 Q. And in your last line in your answer there
- 11 you do indicate that that's an area in which the
- 12 corporate philosophy meshes well. Could you just
- 13 perhaps illustrate one or two other areas where the
- 14 corporate philosophy or is that really covered in the
- 15 exhibit that Ms. Johnston handed out, Exhibit 49
- 16 there's a page 13 on values. Would that summarize the
- 17 values?
- 18 A. The values on that document that Walt and I
- 19 outlined are not a total list of values that we feel
- 20 the Resources West should have, but if you turn to
- 21 page 13 of that document, they are values that were
- 22 created by the management teams, the executive
- 23 management teams of both companies, and we've laid
- 24 them side by side, and you can see that in an answer
- 25 to your question, yes, community involvement,

- 1 community service is part of both of those
- 2 philosophies and values.
- 3 Q. And you're familiar with the proposed
- 4 prefiled testimony of Mr. Higgins in this case?
- 5 A. Yes, I am.
- 6 Q. Turning to page -- do you have that there?
- 7 A. I believe I do.
- 8 Q. Turning to page 5 of Mr. Higgins's prefiled
- 9 testimony describing certain aspects of Sierra
- 10 Pacific's philosophy, perhaps beginning at line 5.
- 11 Actually all of the answer starts at page 5. Sierra
- 12 Pacific, Mr. Higgins describes the environmental
- 13 committee. Does Water Power share these environmental
- 14 goals as part of its corporate philosophy?
- 15 A. Oh, yes. We have a board environmental
- 16 committee as well that monitors all of the activities
- 17 that are relative to the Water Power environment.
- 18 Now, we have some different issues of course than
- 19 Sierra does because we're not a thermal-based company,
- 20 but nonetheless, we also have a board environmental
- 21 committee that meets regularly and reports quarterly
- 22 to the board of directors.
- 23 Q. Would you say that that board environmental
- 24 policy shares some of the attributes Mr. Higgins
- 25 describes such as adopting progressive environmental

- 1 policies?
- 2 A. Surely, absolutely.
- 3 Q. Effective programs for waste reduction?
- 4 A. Yeah. We would share that.
- 5 Q. You do not presently have a program for
- 6 waste reduction?
- 7 A. Well, it depends on what kind of waste
- 8 reduction you're talking about. Like I say, they've
- 9 got a little different issues that affect them because
- 10 of the type of resources they have. We're basically
- 11 hydro and the thermal resources that we own are only
- 12 partial ownership, and the operation is for others,
- 13 and so depending upon what kind of waste you're
- 14 talking about, we certainly have -- and on that line
- 15 we could go on for quite a while on the different
- 16 kinds of waste, but basically, yes, we have an
- 17 aggressive attitude toward proper disposal of any
- 18 kind of waste.
- 19 Q. And is that also true for recycling, a goal
- 20 of recycling that's mentioned?
- 21 A. Yes, it is.
- Q. Does the company have a policy on land use?
- 23 A. Yes. When you say a policy, I don't know
- 24 if it's a written policy but we certainly have
- 25 policies that we follow.

- 1 Q. I have only a few more questions and that
- 2 will conclude my questioning, Mr. Redmond. Would you
- 3 agree that payroll is an important element in local
- 4 economic community affairs?
- 5 A. Yes.
- 6 Q. Would you agree that local purchasing is
- 7 important to local economic development?
- 8 A. Yes.
- 9 Q. Would you agree that local contracting, to
- 10 the extent the company can engage in local contracting
- 11 out, is important to local community development?
- 12 A. It is if it can be done, right.
- 13 Q. And I take it that you would agree that
- 14 maintaining healthy main street business, Chamber of
- 15 Commerce type businesses is important to local
- 16 community development?
- 17 A. Yes.
- 18 Q. Do you have any thoughts as to how the
- 19 reductions in force will affect payroll, local
- 20 purchasing and contracting, main street business,
- 21 within the smaller communities that you serve?
- 22 A. Sure. First of all, remember that most of
- 23 the smaller communities in our service area will be
- 24 virtually unaffected by this merger, and I say that
- 25 because two thirds of the company is unimpacted by the

- 1 merger itself. The other one third will be. We
- 2 anticipate fewer employees as a result -- or positions
- 3 I should say -- as a result of this merger. As you
- 4 well know, from reading our testimony we have been --
- 5 we have worked very hard to increase the number of
- 6 open positions by attrition. Lowering of the number
- 7 of people in our employment will certainly have an
- 8 impact on the community providing that, number one,
- 9 our outplacement services to those employees is not
- 10 effective, that is to say, we don't find them another
- 11 job in the community that's every bit as good as the
- 12 job they have now, and we think that's possible to do
- 13 and particularly with our economic development,
- 14 successes in the past, we think that can happen.
- 15 So it's a little bit unknown what that
- 16 impact might be, but there is a bigger benefit there
- 17 for all of these other companies and the community, et
- 18 cetera, that will be achieved by the merger and by the
- 19 coincidence of some position reductions and that is
- 20 the stablizing of rates. Giving our customers the
- 21 opportunity to be more competitive in the global
- 22 marketplace by knowing what their rates are going to
- 23 be and having very competitive rates because more and
- 24 more of their product contains an element of the cost
- 25 of energy. So I think the overriding benefits on the

- 1 long term offset any short-term issues on loss of
- 2 revenues in the community because of some positions
- 3 when we don't even know what those might be or have
- 4 any idea what the differences might be relative to
- 5 those positions in terms of who they might be employed
- 6 by.
- 7 Q. Just backing up for a moment about the
- 8 company's environmental group --
- 9 MR. MEYER: Excuse me. This is not so much
- 10 by way of an objection but an observation. I'm not
- 11 trying to cut off the flow of information, although I
- 12 thought that Ms. Williams's interest in this
- 13 proceeding was that of representing the Conservation
- 14 Coalition, and so far we haven't really touched on
- 15 issues that I thought were issues germane to her
- 16 client. Observation, not an objection.
- 17 MS. WILLIAMS: Well, thank you for that
- 18 observation.
- 19 JUDGE CANFIELD: What's that?
- 20 MS. WILLIAMS: I thanked Mr. Meyer for his
- 21 observation.
- 22 JUDGE CANFIELD: And you did indicate that
- 23 you had just a question or two more, so with that, any
- 24 further questions, then?
- MS. WILLIAMS: Yes, I do. Thank you.

- 1 Q. Going back for a moment to the company's
- 2 environmental policies. Those are not required by
- 3 this Commission, are they?
- 4 A. I guess I can't tell you whether there's a
- 5 ruling or not. I would think that although the
- 6 Commission may not have a specific order or something
- 7 that requires, I would think that they nonetheless
- 8 would be very interested that any of the utilities
- 9 they regulate would have a strong environmental policy
- 10 and would be acting in the best interests of the
- 11 people that they serve and the people that this
- 12 Commission is responsible to.
- 13 Q. And therefore you consider your
- 14 environmental policy to be in the public interest?
- 15 A. I certainly do.
- MS. WILLIAMS: I have nothing further.
- 17 Thank you.
- 18 JUDGE CANFIELD: With that we'll take our
- 19 morning break. Let's come back at 11:20.
- 20 (Recess.)
- 21 JUDGE CANFIELD: We're back on the record
- 22 now after our morning break, and we had just concluded
- 23 questions from Ms. Williams and next is Mr. Trotter.
- MR. TROTTER: Thank you.

#### CROSS-EXAMINATION

- 2 BY MR. TROTTER:
- Q. Mr. Redmond, a couple of follow-ups first.
- 4 You testified at some length about the company's
- 5 economic development efforts, and I believe you said
- 6 that that was for the betterment of the customers you
- 7 served. Do you recall that testimony?
- 8 A. Yes.
- 9 Q. Am I correct then that the company's
- 10 marginal cost is less than its average cost?
- 11 A. Well, you know, lately we haven't built
- 12 anything so our -- yes, you would be correct.
- 13 Q. And you also testified with respect to
- 14 Sierra Pacific's high cost and high rates that they
- 15 were in a wholly different region than Water Power.
- 16 Do you recall that?
- 17 A. Yes.
- Q. And would it follow then that they're in
- 19 different markets?
- 20 A. Yes.
- Q. Do you recall that -- well, the company
- 22 currently has submitted testimony before FERC
- 23 involving this merger; is that right?
- 24 A. That's correct.
- Q. Didn't your witness before FERC include

- 1 Water Power and Sierra in the same market?
- 2 A. I'm afraid I can't answer that question. I
- 3 haven't reviewed that testimony.
- 4 Q. You also were asked some questions from
- 5 staff regarding negotiations with Nevada regarding
- 6 employment levels, and your response was that they
- 7 were seeking information and it's coming in mid March
- 8 or words to that effect. Do you recall that
- 9 testimony?
- 10 A. Yes. With the Nevada Commission, yes.
- 11 Q. Am I correct that neither Water Power nor
- 12 Sierra, to your knowledge, has offered any benefits to
- 13 any other jurisdiction that exceed the benefits
- 14 offered to Washington as a result of this merger and
- 15 perhaps we need to define benefits on a proportional
- 16 basis?
- 17 A. Yeah. If you're talking about the
- 18 allocation of the \$450 million or so, I think John
- 19 Buergel would be the right one to answer that
- 20 question, but our premise from the beginning has been
- 21 that the Washington customers, as a matter of fact the
- 22 Nevada customers as well, would be no worse off than
- 23 they are now with this merger. As a matter of fact,
- 24 they would benefit from the merger relative to some of
- 25 the benefits that they've iterated in our testimony.

- 1 Q. Those are two sort of different issues.
- 2 One could argue -- and I don't think it was the point
- 3 of your answer -- one could argue that Washington
- 4 ratepayers could be better off but ratepayers in other
- 5 states are much, much better off. Do you see my
- 6 point? It's the degree of benefits that are offered,
- 7 but let me ask the question with that understanding.
- 8 It's the intent and policy of the company to, as near
- 9 as possible, to have an equitable sharing of benefits
- 10 among the jurisdictions?
- 11 A. That's correct.
- 12 Q. And if one state demands a benefit that's
- 13 out of proportion, your company will not accede to
- 14 that. Is that correct?
- 15 A. To the detriment of other states you mean?
- 16 Q. Yes.
- 17 A. No. I think in fairness it has to be -- it
- 18 has to be an equitable sharing, that's correct.
- 19 Q. And it's your intent that that policy is
- 20 being maintained through the --
- 21 A. I think it's the intent of both companies
- 22 that that happens.
- 23 Q. Now, to the extent that -- let's assume
- 24 that the Washington hearing process and decision
- 25 process occurs before a decision in other

- 1 jurisdictions, and the Washington Commission sets
- 2 forth three conditions of approval, just to pick a
- 3 number. Do you have that assumption in mind?
- 4 A. Yes. That the Washington Commission sets
- 5 up three conditions of approval.
- 6 Q. And then later another Commission approves
- 7 the merger but establishes those three plus several
- 8 other conditions. Are we on the same wavelength here?
- 9 A. Yes.
- 10 Q. Would the company accept as a condition
- 11 from this Commission that this Commission have the
- 12 option of reopening the docket to determine whether
- 13 additional conditions imposed in other states ought to
- 14 be imposed in Washington?
- 15 A. Well, I think that this Commission has a
- 16 responsibility to insure that the customers of Water
- 17 Power in Washington state are, as I mentioned earlier,
- 18 are getting an equitable share and that they are no
- 19 worse off because of the merger, and so, you know, if
- 20 that were to happen, could they reopen -- depending
- 21 upon what the conditions are, they might want to
- 22 reopen.
- 23 Q. And the company wouldn't object to that?
- 24 A. If we felt that there was reason to believe
- 25 that that was happening, no, we would not. We would

- 1 hope, by the way, of course, that none of that
- 2 scenario would occur because we would like to get this
- 3 behind us and move forward. While you're looking
- 4 there, could I go back to that marketplace question
- 5 again and maybe clarify my answer a little bit.
- 6 Q. On the FERC?
- 7 A. Since you mentioned the FERC issue on the
- 8 marketplace.
- 9 Q. Sure.
- 10 A. As I say, I have not, sorry to say, read
- 11 the FERC testimony at this point, but when I talked
- 12 about marketplaces I was looking at the marketplaces
- 13 relative to our sales in the nonFERC traditional
- 14 areas, in the residential, commercial, industrial. If
- 15 you look at our marketplace, that is, Resources West
- 16 Energy's marketplace, which is what FERC would be
- 17 concerned about, then we are in the WSCC marketplace,
- 18 which is the same marketplace for all of us. We
- 19 currently, Water Power, sell energy to Sierra, to
- 20 Arizona, to Public Service New Mexico, to the
- 21 California utilities, and et cetera. So, from the
- 22 standpoint of the WSCC and that kind of a marketplace,
- 23 a FERC-defined marketplace, we are in the same
- 24 marketplace.
- Q. And to the extent that competition has

- 1 increasing inroads, the marketplace divisions are
- 2 going to be further diffused, are they not?
- 3 A. Yes, that's correct.
- 4 Q. Now, do you recall giving a presentation to
- 5 this Commission at a weekly meeting in September of
- 6 1992 where you set forth at some length the company's
- 7 business plan and policies?
- 8 A. Yes, I do.
- 9 Q. And in that statement you stated that your
- 10 company was going to reduce your cost per customer
- 11 from, at that time, currently a little over \$270 to
- 12 \$247 by 1996 and that you are going to do that through
- 13 cost savings and one other way you are going to do
- 14 that is to reduce approximately 140 positions in your
- 15 company through attrition by 1996?
- 16 A. Yes.
- 17 Q. And by cost per customer you are referring
- 18 to O and M per customer?
- 19 A. Yeah. Those are all the operational costs
- 20 per customer, correct.
- 21 Q. And so the company embarked upon those
- 22 goals and upon that course?
- 23 A. Yes, we did.
- Q. And September of '92, it was before this
- 25 particular merger was even contemplated; is that

- 1 right?
- 2 A. Yes.
- 3 Q. Would I be correct that those particular
- 4 budget goals would be included in the company's budget
- 5 -- budgeted results for 1993 through 1996?
- 6 A. Yes.
- 7 O. Would it also be true that those cost
- 8 savings and work force reductions would not be merger
- 9 benefits since they were implemented outside the
- 10 context of the --
- 11 A. They are not included in the merger
- 12 benefits that we have calculated in this case. Those
- 13 merger benefits represented by the \$450 million are
- 14 really the duplications that are brought about by the
- 15 merger itself and only related to that. I might add
- 16 that we have bettered the \$247 per customer by the end
- 17 of 1994, so we're at least a year ahead of that target
- 18 that we set for ourselves.
- 19 Q. And so none of the 140 positions that you
- 20 were going to reduce through attrition were positions
- 21 that turned out to be duplicative of the Sierra
- 22 operations?
- 23 A. No. As a matter of fact, those 140
- 24 positions were never identified and it was our
- 25 anticipation that in those four years that there would

- 1 be about 140 positions opened up through attrition.
- 2 As it turned out, there were less on a net basis
- 3 because we found that things like hydro relicensing
- 4 have required the addition of significant number of
- 5 people to our payroll, and other factors, demand side
- 6 management, during that time came up to an extensive
- 7 level, and those people were added to the payroll as
- 8 well. So although we have decreased our number of
- 9 positions since 1992, I'm sorry to say that we did not
- 10 make our 140 and will not make the 140. On the other
- 11 hand, because of other things we are doing, as I
- 12 mentioned, we have exceeded the goal of the \$247 by
- 13 '96 making it at the end of '94.
- Q. Further in your comment to the Commission
- 15 you talked about the aggressive DSM program that you
- 16 were embarking upon. Do you recall that?
- 17 A. Yes.
- 18 Q. Are you suggesting that your employment
- 19 levels for your DSM programs were not taken into
- 20 account in your 140 position policy or proposal?
- 21 A. We did not anticipate that the program
- 22 would be quite as successful as it was, and therefore
- 23 we ended up with more people than we originally
- 24 anticipated in that program.
- 25 Q. Now, the company does customer surveys from

- 1 time to time, does it not?
- 2 A. Yes, we do.
- 3 Q. And those are surveys both as to customer
- 4 quality of service type surveys?
- 5 A. Customer satisfaction, uh-huh.
- 6 Q. And the company also conducted a survey of
- 7 its customers regarding the proposed merger, is that
- 8 right, to determine customer reactions to the
- 9 company's proposed merger?
- 10 A. I believe it was part of another survey and
- 11 we added those questions on to that survey, but I'm
- 12 not real sure about that.
- Q. Did the company -- has the company -- the
- 14 one that was provided to us was dated in August of
- 15 1994. Does that refresh your recollection?
- 16 A. No, but was that a data requisition?
- 17 O. If the witness could be referred to
- 18 deposition request 21, company's response. Do you see
- 19 that?
- 20 A. Yes, I have it now.
- 21 Q. And it's entitled Washington Water Power
- 22 Residential Customer Survey, Customer Reactions to the
- 23 Proposed Merger with Sierra Pacific, August 1994?
- 24 A. Yes.
- 25 Q. Is this the only survey the company has

- 1 conducted regarding this issue?
- 2 A. To my knowledge it is, yes. I don't know
- 3 of any others that we've -- we conduct surveys all the
- 4 time and I don't always see the results. They're
- 5 designed for different reasons, for different groups
- 6 in our company, and I don't always see the result of
- 7 those.
- 8 Q. Turn to page 4 of that survey. Under key
- 9 performance attributes, the attributes are "planning
- 10 for future needs, minimize outages, treats you as a
- 11 person, quick response to outages, listens to you,
- 12 advanced notice of activity, there when they say they
- 13 will be, keeps in touch/informed. Keeps rates stable
- 14 and contribute to community." Is that right?
- 15 A. Yes.
- 16 Q. And the study concluded that, overall, WWP
- 17 customers feel that the proposed merger will have a
- 18 negative impact on performance for all 10 of the
- 19 attributes. Is that the conclusion?
- 20 A. Yes.
- 21 Q. Has the company done anything in response
- 22 to this -- to these results regarding customer
- 23 conceptions?
- A. Well, other than communicating with
- 25 customers -- because we really felt at this time that

- 1 the results of the survey were more because the
- 2 customer did not understand what the merger was about,
- 3 what the benefits would be, and so we have conducted a
- 4 -- I have given a number of talks in communities. We
- 5 have conducted a communications program that addresses
- 6 the issue more thoroughly, and I can tell you that the
- 7 reception that I have received in our major
- 8 communities that we serve has been very, very
- 9 positive. Many of those meetings with the primarily
- 10 business community have been also attended by Walt
- 11 Higgins in our service area.
- 12 Q. Now, there was a survey in July of '94, or
- 13 at least the report is in July of '94, regarding --
- 14 excuse me -- in Sierra Pacific's territory; is that
- 15 right?
- 16 A. I guess so.
- 17 Q. Did you review that?
- MR. MEYER: Do you have reference to a --
- 19 MR. TROTTER: Starts on page 22.
- 20 Q. I guess my question to you is, do you have
- 21 an explanation as to why Sierra Pacific's customers
- 22 gave the opposite, generally opposite, reaction than
- 23 the Water Power customers?
- 24 MR. MEYER: We're still not finding your
- 25 reference.

- 1 MR. TROTTER: Page 27 is where I'm
- 2 referring to where it speaks to Sierra Pacific's
- 3 overall favorability.
- 4 A. Yes.
- 5 Q. Do you know why Sierra Pacific's ratepayers
- 6 would have --
- 7 A. You know, I don't know precisely why but I
- 8 think that I can tell you what the general perception
- 9 was when we first announced the merger, and maybe that
- 10 has something to do with particularly the residential
- 11 customer, which is most of this survey reaction, and
- 12 that was that what was going to happen was that the
- 13 customers of Sierra were going to get an influx of
- 14 hydroelectric energy that was, as pointed out earlier
- 15 in the testimony, significantly less in terms of cost
- 16 than their thermal-based energy, and therefore their
- 17 perception, and obviously wrong perception, was that
- 18 there was going to be a melding of the two rates, and
- 19 they knew what our rates were and they knew what they
- 20 were paying, and therefore our customers say, gee,
- 21 this is not a very good deal, and their customers say
- 22 it's a great deal.
- 23 What our communication has tried to do
- 24 since that time is to define the true picture of what
- 25 we're doing because we anticipated that would be an

- 1 issue, and that is that the divisions will remain the
- 2 same, but the resources, that Water Power will be
- 3 dedicated to Water Power customers and vice versa in
- 4 Sierra, and I think with that understanding a survey
- 5 like this would have different results, but the
- 6 general perception was, you know, if I live down in
- 7 Reno, what a good deal, I get all that hydro power.
- 8 Q. I reviewed the Sierra results, and I didn't
- 9 see any reference to hydro.
- 10 A. No, but I think that, you know, that's the
- 11 first question that I got out of the box in Spokane
- 12 and the first question that we got when we had a news
- 13 conference in Reno was, oh, well, then you're going
- 14 to blend the hydro energy with the thermal energy of
- 15 Sierra, and so what happens to Water Power rates and
- 16 what happens to Sierra rates. That was the perception
- 17 of this merger, and mergers tend to give that
- 18 perception out there that that's what's going to
- 19 happen, and we have defined this obviously as entirely
- 20 different than that. That's the only explanation I
- 21 can give for this. Might be others.
- Q. Does the company have any plans to conduct
- 23 a follow-up survey?
- 24 A. I don't know.
- 25 Q. And the company does rely on its customer

- 1 perception surveys in areas relating to quality of
- 2 service, does it not?
- 3 A. In customer satisfaction, yes, we do.
- 4 Q. With respect to resources of Water Power
- 5 being obtained by Sierra, to the extent that the
- 6 company has surplus power or excess power to sell,
- 7 Sierra Pacific is certainly eligible to purchase?
- 8 A. At market rates.
- 9 O. However that's defined?
- 10 A. Yes.
- 11 Q. Do you have any definition of market rate
- 12 that might help us here?
- 13 A. I think that market rate would be a rate
- 14 that Water Power customers would expect to receive
- 15 for the power no matter who they were selling it to,
- 16 so the market rate would be defined as that.
- Q. Do you know how to measure that?
- 18 A. You would measure it by the competitive
- 19 arena out there and what the proposals were and what
- 20 the price was going for. It varies every day and
- 21 sometimes hourly.
- Q. And the products aren't always the same,
- 23 are they?
- 24 A. Correct. Based on capacity, based on
- 25 energy and duration, time.

- 1 Q. And so a particular contract for a
- 2 particular type and quality of power may not have an
- 3 equivalent in the market?
- 4 A. That's correct. That's correct. It may
- 5 not.
- 6 MR. TROTTER: Those are all my questions.
- 7 Thank you.
- 8 JUDGE CANFIELD: Commissioners, questions
- 9 for Mr. Redmond?

- 11 EXAMINATION
- 12 BY CHAIRMAN NELSON:
- Q. Good morning, Mr. Redmond.
- 14 A. Good morning, Chairman Nelson.
- 15 Q. One follow-up to an earlier question from
- 16 Ms. Johnston. What do you anticipate doing with the
- 17 water company? Are you going to keep it?
- 18 A. One of the real concerns that I had when we
- 19 first looked at Sierra was the water business, and as
- 20 pointed out by Ms. Johnston, I was very concerned
- 21 about water because 13 years ago I was directly
- 22 involved in the sales of our water system. After I
- 23 went to Reno and spent some time there looking at
- 24 their utility operations and the northern Nevada
- 25 climate, both economic climate and political climate,

- 1 it became very clear to me that the water business in
- 2 Nevada is totally different than the water business in
- 3 Eastern Washington, and water rights play a very
- 4 important role in the Nevada economy and they play a
- 5 very important role in economic development in Nevada.
- 6 And for that reason I came to the conclusion that
- 7 there was no problem in this merger with keeping the
- 8 water system, as certainly in the near term and maybe
- 9 the long term as well.
- 10 Q. Very well. Thank you. Now, with respect
- 11 to maps that you've nicely blown up here, do I
- 12 understand that the gas properties are simply the
- 13 black square in Nevada and the round circle in
- 14 California, that's your service territories?
- 15 A. Our natural gas territories are the lightly
- 16 shaded areas, correct, and the round circle in
- 17 California is South Lake Tahoe and then of course the
- 18 Oregon properties and the Eastern Washington and the
- 19 Idaho properties.
- 20 O. I feel comfortable with what I know of the
- 21 old system, the CP National acquisition.
- 22 A. Right.
- 23 Q. And so that's the extent of the natural gas
- 24 service territory in the Nevada/California?
- 25 A. Correct. Sierra has only 86,000 -- maybe

- 1 more now -- natural gas customers so it's pretty small
- 2 and they're all in the Reno/Sparks area, service area,
- 3 as indicated by that map.
- 4 CHAIRMAN NELSON: Now, the next question,
- 5 on the electric service territories, I've looked at
- 6 the map and at the big map and I'm having a hard time
- 7 identifying the transmission assets of the combined
- 8 company. And I don't know exactly how to proceed with
- 9 this, Counsel, if Mr. Redmond can simply point to what
- 10 they are if that would be good enough for the record
- 11 or if I should ask for maybe another chart, because I
- 12 think -- well, let me ask the question.
- 13 Q. I think you have listed on here
- 14 transmission lines that would be owned by others?
- 15 A. Yes. And maybe by just talking it through
- 16 would be better so it would be on the record, but
- 17 coming down from Idaho, and from memory I can't tell
- 18 you exactly how many lines and Walt Higgins could do
- 19 that for you, but there is a tie with Idaho from the
- 20 north that currently exists and that has to do with
- 21 the Valmy plants, and the interface with Valmy, Sierra
- 22 Pacific and Idaho Power jointly own the Valmy power
- 23 plant and Sierra operates that. Then to the east
- 24 there are ties with Utah Power and Light or Pacific
- 25 Power Corp to the east. And then directly to the west

- 1 there are ties with Pacific Gas and Electric, two
- 2 transmission lines, I believe, there. And then as you
- 3 go to the southwest there are ties with all of the
- 4 southern California utilities, Southern Cal Edison,
- 5 Los Angeles Department of Water, et cetera, through I
- 6 think it's 250 KV lines that go to California.
- 7 In addition to that, you see going from
- 8 Reno area up through northeastern California the
- 9 dotted line that's the Alturas, proposed Alturas
- 10 transmission line that terminates in Alturas or
- 11 Alturas area and that termination will then give us
- 12 access to all of the other lines, Pacific lines,
- 13 Bonneville lines, others that then go on down to
- 14 California and throughout the western states. So
- 15 generally that helps. That's what it is.
- 16 Q. And are there any lines north of the border
- 17 from Water Power into British Columbia or --
- 18 A. Not directly. We have a presidential shall
- 19 permit to build a line to British Columbia up north of
- 20 our service territory and with the politics in British
- 21 Columbia for the last couple of years we've had a
- 22 difficult time in working with the right people to put
- 23 that agreement together. One of the things that we
- 24 think can occur because of this merger in the future
- 25 is that opportunity to construct that line north to

- 1 tie to British Columbia and Alberta bringing that
- 2 hydro and low cost fossil-fired fuel down through our
- 3 system into Idaho and then on into Nevada and other
- 4 areas as well. And we think there would be a lot of
- 5 partnerships in putting that line together, but at
- 6 this point we have not been able to put together an
- 7 agreement with BC Hydro.
- 8 Q. In your opinion, is the acquisition of
- 9 these transmission assets of great strategic value to
- 10 the combined company?
- 11 A. Oh, absolutely. You know, as you look at
- 12 what's going to happen in the future, and part of
- 13 our vision is based on that, transmission will be a
- 14 key factor in how you manage your resources. Now,
- 15 that can be individually owned. That can be
- 16 transmission that is jointly owned as well by a number
- 17 of different utilities, let's say RTGs might be a
- 18 variation of that, but we think that transmission
- 19 access will be a major factor in the future.
- 20 Q. I think it's interesting, too, because
- 21 we've just discussed in various policy forms the
- 22 reality of the Bonneville presence in the northwest,
- 23 and, as some call it, its continuing monopoly on
- 24 transmission to the south. Does this give you, do you
- 25 think, a competitive advantage or at least a

- 1 competitive evenhandedness with that transmission
- 2 owner being a transmission competitor yourself?
- 3 A. The answer to that is yes. We think that
- 4 it makes us very competitive with Bonneville or
- 5 anybody else, for that matter.
- 6 Q. Maybe I should ask the question this way --
- 7 sorry to interrupt -- does it free you from dependence
- 8 from Bonneville? Does it really give you a way to
- 9 control your own destiny and not have to deal with
- 10 them so much?
- 11 A. There's no question that the whole purpose
- 12 of this merger is controlling our own destiny and
- 13 transmission is part of that. We would not be
- 14 dependent upon Bonneville, but we would use Bonneville
- 15 lines just as we are currently negotiating the
- 16 transmission link for this merger with both Idaho
- 17 power and Bonneville, and as a matter of fact we have
- 18 memorandums and understanding now with both groups,
- 19 and to a great extent, you see, Idaho and Bonneville
- 20 are both competitors. So I think what you're going to
- 21 find is that the owner of the transmission will not
- 22 only be a competitor but will also be able to make
- 23 agreement with them.
- 24 Conversation I had with Randy Hardy the
- 25 other day confirmed that, and Randy and I were talking

- 1 about competition and what the changing environment
- 2 was and his concern about his rates and where they
- 3 were going. And we were talking about the fact we
- 4 were both bidding in Snohomish, we were both bidding
- 5 in Clark County, both bidding in -- and some of his
- 6 customers were coming to us and were making other side
- 7 deals there. And his comment was, well, he said,
- 8 there are a lot of things we can work together on and
- 9 we'll do that but when we're out there competing for
- 10 customers and other things then we'll both be very,
- 11 very competitive.
- 12 And I think that's what the future will
- 13 hold is that there will be opportunity to work
- 14 together for our benefit and for their benefit, just
- 15 like we do the same thing with our transmission today.
- 16 And Bonneville will continue to do that. Will we
- 17 be dependent upon Bonneville for access in all
- 18 markets? No. We'll have other opportunities to do
- 19 that without Bonneville, but we will no doubt work
- 20 with them just as we are doing currently.
- 21 Q. One question on the corporate structure. I
- 22 understand it's a dynamic future, and I want to
- 23 explore the interrelationship of the retail utilities,
- 24 keeping their own names and identity, and in the
- 25 future line of business units. Having gone through

- 1 many iterations of corporate structure with the
- 2 dominant -- the region's dominant telephone company is
- 3 why I'm asking this question. Is it your intent to
- 4 keep the Water Power presence and name brand on
- 5 wholesale transactions, for example?
- 6 A. Probably not.
- 7 O. Will that be called Resource West?
- 8 A. I will guess that their best opportunity of
- 9 marketing, following the line of Mr. Trotter's
- 10 question, you know, the marketplace out there is the
- 11 entire west, and so branding it Water Power/Sierra
- 12 would not make as much sense to me as Resources West.
- 13 I think if I'm buying from a wholesale marketing team,
- 14 I would like to know that the resources behind this
- 15 agreement are not just Water Power but they are also
- 16 Sierra, and Resources West would give that perception,
- 17 so I suspect that's the way that particular operation
- 18 would work.
- 19 Q. Now, with the line -- so the line of
- 20 business unit then would be in a direct line with the
- 21 retail unit then, namely Water Power and Sierra
- 22 Pacific. Would they be incorporated as wholly-owned
- 23 subsidiaries of RWE?
- A. Well, they really would be part of. Let's
- 25 talk about retail for a minute. If you looked at

- 1 retail from the perspective of a line of business,
- 2 then that retail organization would be much the same
- 3 as you see it today at Water Power, the operations
- 4 side. Readily have the line crews, we would have the
- 5 dispatchers, we would have the line foreman and
- 6 customer service people, but what we would do is we
- 7 would take the HR group that is now at corporate
- 8 headquarters, and we would give the line of business
- 9 in retail the number of HR people -- human resources
- 10 people -- that are required for them to do their
- 11 business on a daily basis. And those human resource
- 12 people would not report to the corporate level. They
- 13 would report to the line of business which is the
- 14 retail, residential and commercial customer group.
- 15 And then that would be the same for the marketing
- 16 people. They would be part of that group rather than
- 17 a separate department they would become part of that
- 18 group. Same would be true for legal. Same would be
- 19 true for any of the other support groups that are not
- 20 common to a number of lines of businesses that are
- 21 separate unto themselves.
- 22 That line of business then would be -- from
- 23 the outside would look very much the same as it does
- 24 now except they would have the total responsibility
- 25 for formulating their own business plan and the profit

- 1 and loss of that line of business, so they would be
- 2 the ones to determine what kind of information systems
- 3 they needed, how much they were going to pay for those
- 4 information systems. They would be the one to
- 5 determine did they need a new line truck or don't they
- 6 need a new line truck. Based on their business plan
- 7 that would be coordinated with the corporate.
- 8 So the customer then, what the customer
- 9 would see in our vision of this, customer would see a
- 10 more friendly company. A customer would see a company
- 11 that had crews dedicated to a geographical area, that
- 12 knew those customers and knew those people and were
- 13 primarily responsible. They would see a company that
- 14 was more timely responsible for getting service than
- 15 we have today. You know, we're rated as one of the
- 16 No. 1 -- well, we call ourselves No. 1, probably not
- 17 No. 1 but one of the better utilities in terms of
- 18 customer service and satisfaction, and yet we found
- 19 through a survey that it takes us upwards of over a
- 20 month sometimes to get our customer's service and the
- 21 reason is the process that we need to go through.
- 22 Lines of business will change that and they will put
- 23 the decision making in the field. Very comparable to
- 24 the core process, re-engineering that Water Power is
- 25 going through. As a matter of fact, while Walt and I

- 1 worked on our vision statement the redesign people
- 2 were working on their division -- or their vision.
- 3 When it came together it was almost virtually the same
- 4 thing and it was two independent looks at where we're
- 5 going.
- 6 Q. Mr. Redmond, I probably didn't ask my
- 7 question properly because I appreciate that view of
- 8 the management and employing the employees at the
- 9 level where the customer sees them. I guess my
- 10 question is more a plain old regulator's kind of
- 11 question, and the reference to U S WEST is the
- 12 creation of new business units often results in
- 13 accounting a cost allocation process that can be
- 14 quite bewildering, and I guess I see in your opening
- 15 pages here that Mr. Ely may be discussing or is it
- 16 someone else how we'll deal with some of the
- 17 allocation?
- MR. MEYER: Mr. Buergel.
- 19 A. Mr. Buergel would on the allocation side.
- 20 O. Costs and benefits across both business
- 21 units and the jurisdictional lines.
- 22 A. More probably on the jurisdictional lines
- 23 versus the lines of business. You know, I don't want
- 24 to complicate it with the line of business. I think
- 25 we're doing it really a lot different than U S WEST

- 1 did. Our line of business --
- 2 Q. That's what I want to hear.
- 3 MR. MEYER: I'm sorry, I missed that. What
- 4 did you say, Paul?
- 5 A. Our lines of business are directly oriented
- 6 toward improving customer service, and putting
- 7 responsibility for the cost of doing that right at the
- 8 point where the decisions are made. And do accounting
- 9 systems have to be put together so that those managers
- 10 will know what the costs are, yes, they do. Do we
- 11 have those now, no, we don't. We're going to have to
- 12 develop those, so it will be a transition point. But
- 13 I think you see by our mission statement and by our
- 14 vision that we're really dedicated to serving the
- 15 customer. It is the philosophy of both companies that
- 16 if we can't serve the customer properly and we don't
- 17 give the customer exceptional service so that they
- 18 choose us -- and that's the key word, that they choose
- 19 us -- then we're not going to be in business very
- 20 long, and we need to recognize that, so we are -- and
- 21 the lines of businesses we think will improve that
- 22 relationship not make it worse. If that helps.
- 23 CHAIRMAN NELSON: Thank you very much. I
- 24 will defer to my colleagues.
- 25 JUDGE CANFIELD: We were targeting to take

- 1 a break now and kind of a toss-up.
- THE WITNESS: It's okay with me. Whatever
- 3 you would like.

- 5 EXAMINATION
- 6 BY COMMISSIONER HEMSTAD:
- 7 Q. Good morning, Mr. Redmond.
- 8 A. Good morning, Comissioner.
- 9 Q. First perhaps a more technical question.
- 10 The Water Power and Sierra Pacific will continue to
- 11 operate as divisions of the merged company. Did you
- 12 consider whether they should have been structured as
- 13 subsidiaries?
- 14 A. Yes. We looked at that and subsidiaries
- 15 and for kind of a holding company and we will not be a
- 16 holding -- couple of reasons for that. We will need
- 17 an exemption from the Holding Company Act and we don't
- 18 think that's worthwhile getting. Secondly, we think
- 19 we can operate as a corporate with two operating
- 20 divisions under that as effectively as we could with
- 21 subsidiaries.
- Q. So the new company will not be subject to
- 23 the public utility Holding Company Act?
- 24 A. Not through exemption it will not. I guess
- 25 we're subject to it because we're a utility, but we

- 1 are not -- we will not have a holding company,
- 2 correct.
- 3 Q. Could you broadly sketch out how Washington
- 4 ratepayers in this environment of relatively low cost
- 5 Water Power rates and high cost Sierra Pacific rates,
- 6 how Washington ratepayers will be in the long-term
- 7 protected.
- 8 A. Earlier I was talking about the need to
- 9 have more revenues per customer, more sales, if you
- 10 will, of electrical energy, and I think I'm getting to
- 11 your answer in just a minute. And what I was talking
- 12 about is the need to spread the fixed costs of an
- 13 operation over a larger number of customers, and
- 14 thereby the individual customer pays less per capita
- 15 of the overhead fixed cost, and the customer benefits
- 16 that way, and if you don't have growth -- and we tried
- 17 to give growth by mergers and acquisitions in our
- 18 company -- if you don't have growth and your fixed
- 19 costs continue to go up then the per capita or the
- 20 individual customer is paying more all the time. What
- 21 that results in eventually are rate increases and the
- 22 customer just simply pays more in their rates because
- 23 a company can only do so much to manage those costs.
- 24 What the merger will do is to spread those
- 25 costs over a larger customer base because of the

- 1 growth rates in Sierra Pacific's territory versus our
- 2 territory, and because of the economies of scale,
- 3 because of efficiencies. For example, the customer
- 4 accounting system that we just developed will be
- 5 spread over the total company. Our customers now
- 6 will pick up less of that total fixed cost than they
- 7 otherwise would which translates for them in lower
- 8 rates in the future than they otherwise would have
- 9 experienced --
- 10 Q. Well, more specifically, what about the
- 11 fact or the reality of Water Power's historical
- 12 supply?
- 13 A. Right.
- 14 Q. -- is a much lower cost than Sierra
- 15 Pacific's? So how will Washington residents be
- 16 protected in access to that lower cost supply?
- 17 A. Because we have filed in this case that all
- 18 of the resources of the Water Power will be dedicated
- 19 primarily to Water Power customers both now and in the
- 20 future. Just as all of the resources of Sierra will
- 21 be dedicated to their customers, so we will manage
- 22 that on the basis of new developments, et cetera, that
- 23 those resources will be dedicated to the Water Power
- 24 customers.
- 25 Q. Then how will you deal with new supply?

- 1 Will that be an asset of the merged company or will
- 2 that break out into, for accounting purposes, will
- 3 that break out into one or the other of the divisions?
- 4 A. Probably both. It will be an asset of the
- 5 merged company, but it will be dedicated to one or the
- 6 other divisions depending upon the allocation. An
- 7 example might be increasing our capacity at our hydro
- 8 plants. Where does that fall? Is that a benefit for
- 9 the corporation? Yes, it is. It's a benefit for the
- 10 corporate. Will it be dedicated? Will that increase
- 11 in megawatt hour capacity or energy be dedicated
- 12 to Water Power customers? Yes, it will. It is an
- 13 allocation process and it's something -- and there are
- 14 lots of scenarios that one can put together relative
- 15 to how the sales will go and those will have to be
- 16 discussed at that time, but fundamentally, the
- 17 resources of each company will be dedicated to their
- 18 respective customers.
- 19 Q. Water Power generates a measurable amount
- 20 of its revenues from wholesale sales?
- 21 A. Yes.
- Q. I assume you would anticipate, then, the
- 23 Water Power division selling at wholesale measurable
- 24 amounts to Sierra Pacific?
- 25 A. Hopefully that will happen.

- 1 Q. How is that going to be measured in terms
- 2 of advantage? In other words, at the present time, an
- 3 arm's length transaction arrangement, Water Power will
- 4 do its best to get the best price it can for its
- 5 wholesale sales. Will you have the same incentive to
- 6 do that when you're selling to Sierra Pacific?
- 7 A. Oh, absolutely. I think we have to because
- 8 we have committed in this case and in this merger
- 9 that the Water Power customers would be no worse
- 10 off because of this merger at a minimum than they
- 11 would otherwise would be, which says that not only
- 12 would help that we would sell to Sierra, but we would
- 13 definitely sell at market price, and as we talked
- 14 there are lots of ways you can define market price and
- 15 it's probably not going to be easy, but that is the
- 16 way that that transaction would be and if we're using
- 17 Water Power resources to make that sale then the
- 18 benefits of that would flow to Water Power customers.
- 19 Q. Well, increasingly those wholesale sales
- 20 are done by the day or even by the hour?
- 21 A. Right.
- Q. And you're measuring advantage in terms of
- 23 one, two or three mills?
- A. Right. On a brokering basis, correct. We
- 25 would call that brokering where we do that on a

- 1 short-term basis and the margin is two or three mills.
- 2 Q. How will -- first should regulators be
- 3 monitoring that and if so how will they?
- 4 A. Well, they will be monitoring it. We have
- 5 also committed that as we go forward after the merger
- 6 that we will work with the staffs of all the states
- 7 and our books will be open and we will together work
- 8 on some of these issues that you're alluding to, and
- 9 that is, how do you insure that Water Power customers
- 10 are getting their fair part of the benefits of their
- 11 merger, and that it is not going somewhere else, and I
- 12 think that's a matter of working with the staffs and
- 13 working together to make that happen.
- Q. On the transmission side Water Power
- 15 currently has an entitlement or a license or whatever
- 16 to make the connection with Canada?
- 17 A. Presidential permit, right.
- 18 O. And I assume were that connection to be
- 19 made that would be very attractive in terms of being
- 20 able to wheel in expensive Canadian power south either
- 21 for your own uses or into the Western Rim.
- 22 A. Yes. We think so. Bonneville thinks it
- 23 would be, too, so they're competing with us, if you
- 24 will, for other -- try to make other connections, but
- 25 yes, it would be very attractive.

- 1 Q. Assume for the purposes of discussion that
- 2 that arrangement is able to be completed. Where would
- 3 the benefits of that completion go? To Resources West
- 4 or to Water Power?
- 5 A. Well, I think you would have to determine
- 6 or you would have to take a look at what the costs are
- 7 involved in building the line and who paid for those,
- 8 and how many partners we have, where the energy is
- 9 coming from, where it's being utilized, would it be --
- 10 is all of the energy flowing through our service area
- 11 and other areas and then sold to a third party. And I
- 12 really can't give you a concrete answer to that. I
- 13 think that's one of the issues that have to be
- 14 resolved in the allocation process. Maybe John
- 15 Buergel could talk about it a little more
- 16 definitively, but it seems to me that if it's
- 17 purchased in Canada and is sold to a third party it
- 18 would be a corporate earnings and then those corporate
- 19 earnings would have to be allocated to the individual
- 20 operating divisions as appropriate, and then that's
- 21 where the, I guess the, rubber hits the road and you
- 22 say, well, okay, but what is the proper allocation,
- 23 and that's the question you're answering.
- 24 And I guess the answer -- you're asking and
- 25 I'm attempting to answer and the answer to that is

simply that it would have to be worked out in my mind, and there are lots of other examples that would also have to be worked on between the staffs and ourselves to come at a fair and proper solution, recognizing that the fundamental principle that we're working with on this merger is that the customers in Washington state will be no worse off, as a matter of fact will be better off, because of the merger and that's the fundamental principle that we're looking at in each of the states. JUDGE CANFIELD: With that why don't we take our lunch break. Let's come back at 1:30. (Lunch recess.) 

1	AFTERNOON SESSION
2	1:30 p.m.
3	JUDGE CANFIELD: We're back on the record
4	after our lunch break, and as we concluded the morning
5	session, Commissioner Hemstad was asking questions of
6	Mr. Redmond, and we'll pick up where we left off then.
7	COMMISSIONER HEMSTAD: I'll defer any
8	further questions.
9	
10	EXAMINATION
11	BY COMMISSIONER GILLIS:
12	Q. I had a series of questions on transmission
13	but I think most of them were answered. I do want to
14	follow up just on a slightly different angle on a
15	question that you responded to Chairman Nelson before
16	lunch. And you don't need to be very extensive
17	because I think you've already answered a lot of
18	this. You stated repeatedly that access to
19	transmission is a critical factor that's going to
20	allow both the ratepayers and the shareholders to
21	benefit from this merger. My question for you is that
22	there is a proportion of that transmission network
23	that isn't within your control, and there are a lot of
24	economic, political and regulatory uncertainties out
25	there right now, and I'm wondering how you would

- 1 characterize the degree of risk, market risk, for the
- 2 company as associated with some of these uncertainties
- 3 of transmission access -- to transmission that you
- 4 don't own as a company.
- 5 A. When we first looked at the merger
- 6 obviously one of the key issues that we had to address
- 7 was how do we get transmission between our properties
- 8 and Sierra properties. The three potential candidates
- 9 for that were Pacific, Bonneville and Idaho. As I
- 10 mentioned earlier, we do already have a memorandum of
- 11 understanding with Idaho that we think is at a
- 12 reasonable level and rate and a memorandum of
- 13 understanding with Bonneville for a path between the
- 14 two companies, and then we also have an agreement, if
- 15 you will, with Pacific Corp to work with them on other
- 16 transmission opportunities. Beyond that and the
- 17 merger, transmission will always be a key issue on the
- 18 access to the marketplace. There will be risk
- 19 involved in the transmission process as there's risk
- 20 in everything that we're talking about here. We're
- 21 confident that the risk is not onerous, that the need
- 22 to be in control of our own destiny is so very
- 23 important that we can lock up long-term contracts with
- 24 transmission to help us do that and ameliorate that
- 25 risk. I think that Les Bryan or Jerry Canning would

- 1 be good ones to talk with regarding transmission and
- 2 risks and how that transmission interfaces with the
- 3 wholesale sales. You know, they could really
- 4 elaborate a lot more than I could. I guess from my
- 5 perspective I feel comfortable that we can manage
- 6 those risks but the more access we have to
- 7 transmission in the future, the more competitive we're
- 8 going to be.
- 9 Q. As I understand it, at the present time
- 10 both Water Power and Sierra Pacific have maintained
- 11 IRP processes, separate IRP processes?
- 12 A. Yes.
- Q. And under the merged company, will they
- 14 remain separate IRP processes between the two
- 15 divisions?
- 16 A. That's a good question. I assume that it
- 17 would be under the corporate, but it would be separate
- 18 for the individual divisions because the divisions
- 19 will be separate so that the individual regulatory
- 20 groups will have a separate plan for each division,
- 21 but there would be somebody else who can answer that
- 22 better than I could and that might be Les Bryan and/or
- 23 Jerry Canning again.
- 24 Q. Save it for them. Another question I had
- 25 for you and maybe this also will need to be

- 1 potentially deferred. I believe I recall in reading
- 2 your testimony that one of the benefits is the
- 3 capacity savings that you will be able to achieve by a
- 4 merged company, that you will have less need for
- 5 capacity for the two companies together than you would
- 6 each company individually; is that correct?
- 7 A. Right.
- 8 Q. And there's a number of ways that those
- 9 benefits could be realized back to the ratepayers.
- 10 One would be, I guess, avoiding potential construction
- 11 of new capacity in the future, of reducing purchases
- 12 for capacity outside, and you may take some of that
- 13 capacity out in the wholesale market in various
- 14 products. I haven't thought of something else but how
- 15 is that going to feed back into the system?
- 16 A. I think that depending upon the situation
- 17 that you've talked about that there will be a sharing
- 18 of those benefits, of that decreased capacity
- 19 requirement, and that that sharing would be
- 20 distributed and allocated between the utilities, and
- 21 John Buergel could probably address the mechanism by
- 22 which that would occur. One of the things in the
- 23 allocation process that is important I think that we
- 24 recognize is that what we are -- what hopefully is
- 25 going to happen is we're going to end up with a bigger

- 1 pie, and we will allocate this larger pie to the
- 2 different jurisdictions so they will all benefit.
- 3 That's the idea, and hopefully, as I say, we can
- 4 arrive at allocation processes by which that can be
- 5 accomplished.
- 6 COMMISSIONER GILLIS: Thank you. That's
- 7 all my questions.
- JUDGE CANFIELD: Thank you, Commissioner.
- 9 Mr. Meyer, any questions on redirect?
- 10 MR. MEYER: Just a couple of loose ends.

- 12 REDIRECT EXAMINATION
- 13 BY MR. MEYER:
- 14 Q. There was some discussion, a number of
- 15 good points raised, about how you go about
- 16 establishing a transfer price for transactions between
- 17 the operating divisions, and you provided an extended
- 18 answer. Now, would Les Bryan also be able to provide
- 19 some additional insights on how you would actually
- 20 price those --
- 21 A. Could indeed. Les Bryan and/or Jerry
- 22 Canning can do that.
- 23 Q. Now, really just one question for you on
- 24 redirect, and this goes to the corporate vision. In
- 25 your testimony you refer to the mission statement of

- 1 the company, and you provided an extended response
- 2 about how you meant to honor that commitment going
- 3 forward. Do you believe that Mr. Walt Higgins shares
- 4 that commitment to that vision statement?
- 5 A. Sure. That vision statement that was
- 6 presented to the employees of both Sierra and Water
- 7 Power was a product of Walt Higgins and mine meeting
- 8 several numbers of days during December and early part
- 9 of January to put that together as a guideline for the
- 10 transition teams and for the management of the
- 11 companies on where we thought and where we believe the
- 12 Resources West Energy future will be.
- MR. MEYER: Thank you. That's all I had.
- JUDGE CANFIELD: Thank you, Mr. Meyer. Any
- 15 additional questions on recross?
- 16 MS. JOHNSTON: I just have two, Your Honor.

- 18 RECROSS-EXAMINATION
- 19 BY MS. JOHNSTON:
- 20 Q. Mr. Redmond, you touched on this in
- 21 response to a question asked of you by Commissioner
- 22 Hemstad, but I want to revisit it just a minute. As
- 23 you sit here today, are you prepared to make a
- 24 commitment to us and assure us that the major but not
- 25 significant differences set forth in Exhibit 6,

- 1 particularly the relative differences between Water
- 2 Power and Sierra in terms of average fuel cost and
- 3 retail prices, will be preserved now and into the
- 4 future?
- 5 A. I'm not sure I understand your question in
- 6 terms of -- I guess what I would certainly commit to
- 7 is what we have committed to in this case, and that is
- 8 that the resources of Water Power will certainly be
- 9 dedicated to the customers. Now, will the cost of
- 10 those resources change through time, sure they will,
- 11 because as we have growth and if we add resource, that
- 12 will change, just as it will change for Sierra, but
- 13 those resources of Sierra will be dedicated, so there
- 14 will continue to be a difference, no question, between
- 15 the two operating divisions. I would expect, though,
- 16 that those differences will vary but they will not
- 17 vary because resources from Washington Water Power
- 18 have been transferred to Sierra Pacific or vice versa.
- 19 Does that answer your question? I'm struggling a
- 20 little bit about those differences remaining the same
- 21 forever and ever. I don't know that I understood
- 22 your question right. I can't certainly say that
- 23 because they're going to vary depending upon what is
- 24 needed in the individual jurisdictions.
- 25 Q. I think that answers my question. I was

- 1 asking about those particular two areas whether or not
- 2 the relative differences will be rolled in through the
- 3 years as an average.
- 4 A. And the answer is no. That kind of gets
- 5 back to the customer surveys again, what was perceived
- 6 by the customers, and we were trying to point that out
- 7 that that's not real correct.
- 8 Q. You stated in response to a question from
- 9 public counsel that you have made presentations to
- 10 customers in regards to the benefits of the merger.
- 11 Do you recall that?
- 12 A. Yes.
- Q. Would you please provide us all documents
- 14 that were presented to these consumer groups as well
- 15 as any available minutes or transcripts of such
- 16 meetings or presentations made to the consumers as the
- 17 next record requisition in line?
- 18 A. Sure. You have to understand that what you
- 19 will probably get is maybe some notes for speeches
- 20 that were made. These were made before business
- 21 receptions. There were no notes taken or there were
- 22 no recorded minutes. They were business community
- 23 leaders coming to a reception sponsored by Resource
- 24 West Energy, and Walt and I were there to give a few
- 25 comments about the merger and where we saw the future

- 1 was going. In many cases, I have to tell you that we
- 2 talked from unprepared notes. It was a casual
- 3 conversation but a presentation, so we will furnish
- 4 you everything that we have along those lines but I
- 5 can't promise you that it's going to be very much.
- 6 JUDGE CANFIELD: Okay. That's record
- 7 requisition No. 2.
- 8 (Record Requisition 2.)
- 9 MS. JOHNSTON: Thank you, that's all I
- 10 have.
- 11 JUDGE CANFIELD: Any additional questions
- 12 on recross?
- 13 Let the record reflect there are none.
- 14 Commissioners.

- 16 EXAMINATION
- 17 BY CHAIRMAN NELSON:
- 18 Q. Mr. Redmond, could we ask Mr. Bryan to
- 19 color that map for the transmission assets owned by
- 20 the combined company? What I would like to see is
- 21 somehow what's owned by the company and what are
- 22 potential joint alliances or paths, as you call them,
- 23 just so I can see where you are relative to where --
- 24 A. I'm sure we can ask him to do that and
- 25 clarify that a little more on where the different

- 1 lines go and what they do, surely.
- 2 CHAIRMAN NELSON: Thank you.
- JUDGE CANFIELD: Any additional questions?
- 4 MR. MEYER: I have one additional question.
- 5 It derives from something that staff counsel asked.

- 7 REDIRECT EXAMINATION
- 8 BY MR. MEYER:
- 9 Q. Are you prepared on behalf of the company
- 10 to commit that customers in this jurisdiction will be
- 11 no worse off in the future because of the merger?
- 12 A. Oh, absolutely.
- 13 Q. And that's in the nature of a hold harmless
- 14 protection?
- 15 A. Yes.
- 16 JUDGE CANFIELD: Anything further? Thank
- 17 you, Mr. Redmond, you're excused.
- MR. MEYER: Next witness, we call Mr. Walt
- 19 Higgins.
- 20 JUDGE CANFIELD: While they're changing
- 21 over I will note that we have marked the prefiled
- 22 testimony of Mr. Higgins as Exhibit T-7 and the
- 23 accompanying exhibit as Exhibit 8.
- 24 Whereupon,
- 25 WALTER HIGGINS,

- 1 having been first duly sworn, was called as a witness
- 2 herein and was examined and testified as follows:

- 4 DIRECT EXAMINATION
- 5 BY MR. MEYER:
- 6 Q. For the record, would you please state your
- 7 name?
- 8 A. Name is Walter M. Higgins.
- 9 Q. By whom are you employed? What is your
- 10 title?
- 11 A. I'm the chairman of the board,
- 12 president and chief executive officer of Sierra
- 13 Resources and chief executive officer of Sierra
- 14 Pacific Company, Reno, Nevada.
- 15 Q. Have you prefiled testimony in this
- 16 proceeding marked as Exhibit T-7?
- 17 A. I'm not sure I can speak to the number but
- 18 I did prefile testimony.
- 19 Q. Very good. Record will reflect that that
- 20 is T-7, and do you have any corrections to make to
- 21 that prefiled testimony?
- 22 A. I do not.
- Q. If I were to ask you the questions that
- 24 appear in that testimony, would your answers be the
- 25 same?

- 1 A. They would.
- 2 Q. You are also sponsoring what has been
- 3 marked as Exhibit No. 8 consisting of a history of
- 4 Sierra?
- 5 A. I am sponsoring that exhibit.
- 6 Q. And was that prepared by you or under your
- 7 direction and supervision?
- 8 A. It was not. It was prepared prior to the
- 9 time that I was employed by the company and was a
- 10 document that existed at that time.
- 11 Q. And you're sponsoring that document?
- 12 A. I am.
- Q. And you agree with the statements and the
- 14 information contained in that?
- 15 A. Yes, I do.
- MR. MEYER: With that having been said, I
- 17 move the admission of Exhibits T-7 and 8.
- 18 JUDGE CANFIELD: Any objections? Let the
- 19 record reflect there are none. Exhibits T-7 and 8 are
- 20 so entered into the record.
- 21 (Admitted Exhibits T-7 and 8.)
- MR. MEYER: And the witness is tendered for
- 23 cross.

24

25 CROSS-EXAMINATION

- 1 BY MS. JOHNSTON:
- 2 Q. Good afternoon.
- 3 A. Can you hear me?
- 4 Q. Certainly. Please turn to Exhibit 4 to Mr.
- 5 Redmond's testimony. On page 2 of that exhibit
- 6 there's a bar graph comparing Water Power's cost of
- 7 production for the years 1988 through 1993 with
- 8 industry averages. Do you see that?
- 9 A. I do.
- 10 Q. There appears to be no such corresponding
- 11 exhibit as sponsored by Mr. Redmond. Have you
- 12 prepared the same comparison for Sierra?
- 13 A. I don't recall the existence of such an
- 14 exhibit.
- 15 Q. Can you give us some idea of how such a
- 16 comparison for Sierra might look?
- 17 A. More like industry average. I couldn't
- 18 tell you exactly whether it's above or below but much
- 19 more like industry average.
- 20 Q. As record requisition 3 could you provide a
- 21 bar chart in the same format as used by Mr. Redmond in
- 22 his Exhibit 4 comparing Sierra's cost of production
- 23 figures '88 through '93 to industry averages.
- 24 A. Certainly.
- JUDGE CANFIELD: That is record requisition

- 1 No. 3.
- 2 (Record Requisition 3.)
- 3 Q. Are you familiar with the Nevada
- 4 Commission's order in docket No. 94-8024?
- 5 A. Not by that number.
- 6 Q. It's the merger case.
- 7 A. To some extent. I certainly haven't
- 8 studied it.
- 9 Q. Well, item 3A of that order mentions the
- 10 savings validation report that Sierra is to file with
- 11 the Commission on or about March 13, 1995.
- 12 A. I'm familiar with that.
- 13 Q. I believe we heard testimony about that
- 14 this morning. Can you describe what is expected to be
- 15 contained in this report?
- 16 A. I think in general it is our -- it is my
- 17 understanding that the Commission was seeking a
- 18 validation that the savings envisioned in the merger
- 19 could in fact be realized, if you will, in additional
- 20 analysis/study and an assertion by Resources West and
- 21 the parties that it could be accomplished.
- 22 Q. The order mentions Sierra having
- 23 opportunity to discuss the results of the report with
- 24 all affected employees. By quote-unquote affected
- 25 employees, is Sierra referring to employees whose

- 1 positions will be eliminated as a result of the
- 2 merger?
- 3 A. The validation report?
- 4 Q. Yes.
- 5 A. I'm not exactly sure what that might have
- 6 meant, but we generally have been open and tried to be
- 7 open and discuss all such matters of how the merger is
- 8 unfolding and what's going on and what decisions are
- 9 being made with as many employees as possible so that
- 10 everyone is well informed of what's happening. So
- 11 that would include by definition those whose jobs
- 12 might directly be affected.
- Q. But you're not familiar with what was meant
- 14 by the Commission in its statement that or reference
- 15 to Sierra having had the opportunity to discuss the
- 16 result of the report with all affected employees?
- 17 A. Well, taken out of context I'm just not
- 18 sure I understand exactly what that sentence means.
- 19 Q. Is it expected that specific positions that
- 20 will be reduced will be identified at that time?
- 21 A. I think to some extent but by no means --
- 22 as Mr. Redmond said this morning, I think 80 percent
- 23 of the way there, maybe 90 percent.
- Q. The order refers to discussions which
- 25 affected Sierra employees. Do you plan any

- 1 discussions with affected Water Power employees?
- 2 A. Well, I certainly supported and have been
- 3 available in whatever way Paul Redmond and the Water
- 4 Power staff wanted me to participate in communicating
- 5 with Water Power employees and expect to continue to
- 6 do that. And I assume and I know from at least the
- 7 philosophic discussions that we have had among Paul
- 8 and I and the executive team that it is Water Power's
- 9 intention to communicate similarly all along the way
- 10 during the merger.
- 11 Q. As record requisition No. 4, please provide
- 12 a copy of the savings validation report, the one
- 13 that's filed with the Public Service Commission of
- 14 Nevada.
- 15 A. Happy to do that.
- JUDGE CANFIELD: That's No. 4.
- 17 (Record Requisition 4.)
- 18 Q. I posed this next question to Mr. Redmond.
- 19 However, I would like to get your opinion on the
- 20 matter. With regard to merger-related personnel
- 21 reductions, have you or anyone associated with Sierra
- 22 Pacific or anyone at Water Power, to your knowledge,
- 23 participated in discussions with other regulatory
- 24 bodies regarding reductions in merged company
- 25 positions or the location of expected employment loss

- 1 other than what is presented in the direct testimony
- 2 and exhibits of the company witnesses?
- 3 A. Not to my knowledge.
- 4 O. So it's not true that Water Power and
- 5 Sierra have been negotiating with the Nevada
- 6 Commission regarding net employment losses in the Reno
- 7 area?
- 8 A. Not to my knowledge.
- 9 Q. Please turn to page 6 of your testimony.
- 10 A. I'm there.
- 11 Q. Like to direct your attention to lines 35
- 12 and 36. There you describe how strategic and
- 13 operational challenge led Sierra Pacific to consider a
- 14 merger with a company of comparable corporate culture.
- 15 Do you see that?
- 16 A. Yes.
- 17 Q. Can you describe for us in what manner the
- 18 corporate culture of Water Power and Sierra Pacific
- 19 are comparable?
- 20 A. I think on quite a number of fronts some of
- 21 which Mr. Redmond described quite well this morning,
- 22 but I would add and perhaps elaborate, both companies
- 23 serve fairly large areas that are sort of the second
- 24 position in a state that has a much larger city in a
- 25 larger urban area. Both companies have very large

- 1 rural areas that they serve. Both companies have a
- 2 university in their service territory that has, let's
- 3 say, a considerable effect on -- or a couple of
- 4 universities in Water Power's case -- that a lot of
- 5 the people come from those schools. Both companies
- 6 have a history of good customer service and deep
- 7 commitment to the community. Both companies have been
- 8 trying hard to keep costs down, avoid dissatisfying
- 9 cost changes. Both companies -- in Sierra Pacific's
- 10 case, a reasonably small state, Washington Water
- 11 Power, a larger state but certainly a much less
- 12 populated part of a larger state. One can go on and
- 13 on, but the idea is that it felt, as I have known
- 14 Water Power for some 14 years before I came back to
- 15 Sierra, and then when I came back, that there were
- 16 many similarities in the way the company saw the
- 17 world.
- 18 O. Are there areas of differences between the
- 19 two companies that in your opinion will need to be
- 20 addressed as a merged company?
- 21 A. Yes, there are. I'm not sure I could
- 22 exactly elaborate them. From time to time as we work
- 23 together we find that -- just one example that comes
- 24 to mind. Water Power made a decision a couple of
- 25 years ago to outsource its data processing service.

- 1 That's a decision that may or may not have been
- 2 considered at Sierra. It hasn't been, to my
- 3 knowledge, during my time, but there's a difference
- 4 that's got to be resolved about how to do something
- 5 like that.
- 6 Water Power has outside legal counsel. We
- 7 have a small inside staff and use outside staff. So
- 8 there's a difference there that's got to be resolved.
- 9 But on fundamental issues, dedication to satisfying
- 10 the customers, working hard to be good citizens in the
- 11 community, I have not seen any big differences. I've
- 12 seen differences on smaller things.
- 13 Q. Please turn to page 12 of your testimony.
- 14 A. I'm there.
- Q. At lines 28 and 9 you describe the sharing
- 16 of benefits among "stake holders." By stake holders
- 17 can I presume that you mean ratepayers and
- 18 shareholders?
- 19 A. A stake holder is a more generic word as
- 20 used in this context to describe someone who has a
- 21 legitimate and abiding interest in what goes on in the
- 22 company. That would include customers, shareholders,
- 23 regulators, community leaders, literally everybody
- 24 that's concerned about and has an interest in what the
- 25 company does.

- 1 Q. Please turn to page 16 of your testimony.
- 2 At lines 12 and 13 you state that Sierra Pacific's
- 3 completion of the Alturas transmission line "will
- 4 create a second major tie to systems to its west." Do
- 5 you see that?
- 6 A. Yes, I do.
- 7 Q. What is the first major tie to Sierra's
- 8 west?
- 9 A. We have a tie with Pacific Gas and Electric
- 10 that crosses the Sierra almost due east/west out of
- 11 Reno and for many years that was the sole source of
- 12 power to the Reno area, and so I guess I would
- 13 consider that the major tie to the west.
- Q. Are you familiar with Mr. Canning's
- 15 testimony in this case?
- 16 A. I've read it, and I certainly believe I
- 17 understand what he said.
- 18 Q. In Mr. Canning's testimony at page 5, lines
- 19 20 through 27?
- 20 A. Sally, I don't have that in front of me so
- 21 I will have to just listen.
- 22 Q. That's fine. I will just ask you the
- 23 question subject to your check. In Mr. Canning's
- 24 testimony Sierra's transmission interconnections are
- 25 described in more detail including the PG and E tie.

- 1 Mr. Canning indicates that this tie consisting of two
- 2 115 KV lines and one 60 KV line has a rating of 100
- 3 megawatts for east to west transfers and 50 megawatts
- 4 for west to east transfers. Do you recall that
- 5 testimony?
- 6 A. Yes.
- 7 Q. Given those transfer capacities, would you
- 8 still consider Sierra Pacific's tie to PG and E to be
- 9 a major tie?
- 10 A. Well, certainly not of a size compared to
- 11 the Pacific intertie and somewhat smaller than the
- 12 Alturas intertie is intended to be, but as I said it
- 13 was once the sole source of power to Reno and so for
- 14 Reno it was a major tie.
- 15 Q. Does Sierra Pacific currently have excess
- 16 energy to sell on wholesale sale markets?
- 17 A. At certain times energy is available
- 18 depending on current loads in your own system and what
- 19 the markets are doing and there are times when we can
- 20 and sometimes do sell excess energy into those
- 21 markets, and as Mr. Redmond alluded this morning my
- 22 instructions to Mr. Canning, and you can certainly ask
- 23 him many questions about this, are that we should be
- 24 doing everything we can to increase those wholesale
- 25 sales and make as good a use of our system as we

- 1 possibly can.
- Q. Has the company successfully marketed its
- 3 excess energy in California or the southwest through
- 4 the connection with PGE or other transmission
- 5 interconnections?
- 6 A. A little bit. As you point out, it's not
- 7 an unlimited connection but we do sometimes make sales
- 8 over those lines and we also sell to the east and
- 9 sometimes those eastern sales loop around and go to
- 10 the south or southwest.
- 11 Q. Are those circumstances relatively rare or
- 12 limited?
- 13 A. I'm not sure I'm really competent to answer
- 14 that. I would urge you to ask Mr. Canning those
- 15 questions.
- 16 Q. Now, this next issue was addressed in Mr.
- 17 Redmond's testimony. However, in your opinion will
- 18 the merger offer both the Water Power and the Sierra
- 19 Pacific divisions transmission access opportunities
- 20 which are not currently available to each company on a
- 21 stand-alone basis?
- 22 A. Yes.
- Q. Are you aware of any analysis to support
- 24 this claim?
- 25 A. I couldn't point to any one document, but a

- 1 tremendous amount of analysis was done as we attempted
- 2 to determine how one might merge the companies, and
- 3 that analysis, I believe, is highlighted in Mr.
- 4 Canning's testimony.
- 5 Q. So if we want to explore the amount of
- 6 analysis that was performed, we should ask Mr.
- 7 Canning?
- 8 A. I would urge you to do that.
- 9 Q. Are you aware of the FERC's new
- 10 transmission comparability standard?
- 11 A. Generally, yes.
- 12 Q. Well, you filed testimony in the FERC
- 13 filing on open access tariff for Resources West,
- 14 didn't you?
- 15 A. Yes.
- 16 Q. And those tariffs include provisions for
- 17 offering comparable service?
- 18 A. Yes, they do.
- 19 Q. Could you summarize for us your
- 20 understanding of that comparability standard?
- 21 A. One must say at the start that FERC's
- 22 definition of comparability is changing quite rapidly.
- 23 It might be different tomorrow than it was yesterday.
- 24 Comparibility means that a company who is a
- 25 transmission owner would offer the services to other

- 1 exempt wholesale generators or utilities on a basis
- 2 comparable to that which it offers to itself, to its,
- 3 if you will, retail customers. Same charge, same
- 4 conditions.
- 5 Q. Would you agree that the implementation of
- 6 comparability in the west is a significant means of
- 7 insuring access to the transmission grid?
- 8 A. I would say that FERC policies have been
- 9 designed and certainly would seem to be carrying out a
- 10 role of opening or, if you will, making transmission
- 11 more open access than it ever has been.
- 12 Q. So the answer to my question is yes?
- 13 A. Yeah.
- Q. Are you aware of the fact that most major
- 15 transmission-owning utilities in the west are planning
- 16 on filing open access transmission tariffs?
- 17 A. I was not aware of that. I am not
- 18 surprised. You probably would have to file one if you
- 19 want anything done in your transmission system because
- 20 that's the way FERC operates these days.
- 21 Q. And the open access tariff is also a
- 22 necessary condition for membership in the regional
- 23 transmission groups; isn't that true?
- 24 A. I'm not familiar with each one of the
- 25 various regional transmission groups that is popping

- 1 into existence in the west but FERC has said that
- 2 comparability, open access, are almost certainly -- in
- 3 fact I don't think there's been any equivalent case --
- 4 they are certainly a necessary requirement for them to
- 5 approve a regional transmission group.
- Q. Will Resources West Energy participate in
- 7 a regional transmission group?
- 8 A. I think that's yet to be decided. That's
- 9 an important strategic decision that's not been made.
- 10 Q. What are you going to base your decision
- 11 on?
- 12 A. Whether it's to the advantage of our
- 13 customers to be a member of a regional transmission
- 14 group.
- 15 Q. What factors will be considered in making
- 16 the decision whether or not it will be a benefit for
- 17 your customers to participate?
- 18 A. One that pops into my head is if the net of
- 19 joining a regional transmission group is if our
- 20 customers end up having higher rates because we are
- 21 not able to make a good use of our transmission
- 22 system, I wouldn't consider that a good thing for our
- 23 customers. Many many other factors that come into
- 24 play and it's a subject that I feel bears a great deal
- 25 more analysis and I'm sure Mr. Canning and Mr. Bryan

- 1 could both make comments on it but it is one that
- 2 we'll have to make as a strategic decision.
- 3 Q. A decision that will be made by you?
- 4 A. I will certainly participate in it. I
- 5 think Mr. Redmond will be a deep participant in it,
- 6 Mr. Canning and Mr. Bryan. It is an important enough
- 7 decision that as chief executive officer of the entire
- 8 entity Mr. Redmond would ultimately have to approve.
- 9 MS. JOHNSTON: Your Honor, like to have
- 10 this marked for identification, please.
- JUDGE CANFIELD: For the record, Ms.
- 12 Johnston just passed around a single-page document
- 13 which will be marked as Exhibit 51 for identification.
- 14 (Marked Exhibit 51.)
- 15 Q. Mr. Higgins, are you familiar with what's
- 16 been marked as Exhibit 51 for identification?
- 17 A. I've seen it before. I think I understand
- 18 it.
- 19 Q. Well, you're listed as the sponsoring
- 20 witness?
- 21 A. Yes.
- MS. JOHNSTON: Your Honor, I move the
- 23 admission of Exhibit 51.
- JUDGE CANFIELD: Any objections?
- MR. MEYER: None.

- 1 JUDGE CANFIELD: Let the record so reflect.
- 2 Exhibit 51 is so entered into the record.
- 3 (Admitted Exhibit 51.)
- 4 Q. Mr. Higgins, in your response to public
- 5 counsel data request 330, which is now Exhibit 51, you
- 6 describe services, including transmission services,
- 7 which the merged company would be able to provide.
- 8 You indicate in your testimony at page 16, lines 23
- 9 through 24 that the merged company, "will provide a
- 10 competitive alternative to many customers for a
- 11 variety of services." Do you recall that testimony?
- 12 A. Yes, I do.
- 13 Q. Is it your testimony that the merger offers
- 14 both Sierra Pacific and Water Power additional
- 15 opportunities to compete to provide those services in
- 16 addition to the opportunities the companies currently
- 17 have?
- 18 A. Yes, it is.
- 19 Q. In what way?
- 20 A. One that comes to mind immediately, Mr.
- 21 Redmond alluded to the fact that they have a
- 22 presidential permit to build a transmission line to
- 23 Canada. It's quite possible that the combined entity
- 24 might be able to, by using Sierra's transmission,
- 25 Water Power's transmission access to Canada, perhaps

- 1 make a power sale that would not have been possible
- 2 for only one of those entities to make alone. That's
- 3 one example where the combined system would be able to
- 4 do something that the systems alone would unlikely
- 5 be able to do.
- 6 Q. Do any other examples come to mind?
- 7 A. Yes. Suppose, for example, today Water
- 8 Power might be in a position to have some excess
- 9 energy at certain times out of the hydro system but
- 10 it's not clear it's always there because hydro is
- 11 somewhat unpredictable. It might be possible at
- 12 certain times of the year for a Sierra combustion
- 13 turbine to firm a sale to the south of Water Power
- 14 hydro on a wholesale interruptible basis but firm it
- 15 up with Sierra turbine or a Sierra gas-fired plant,
- 16 and so you make a sell maybe to Arizona that it would
- 17 have been harder or not possible for Water Power to
- 18 make for reliability or something like that, so you
- 19 get benefits by using the combined resources of the
- 20 two systems.
- 21 Q. Did you conduct any analysis?
- 22 A. Not personally.
- Q. Well, are there any studies or analyses or
- 24 documents or anything else tending to support your
- 25 conclusion that additional opportunities will be

- 1 available to these companies?
- 2 A. I would say, in my own case, no analysis
- 3 but a good bit of judgment based on having been in
- 4 this business for a long time and conversations and
- 5 judgment with Mr. Bryan, Mr. Redmond, Mr. Canning, Mr.
- 6 Parker of our staff.
- 7 Q. In your response to public counsel data
- 8 request 330 you address retail wheeling. Do you
- 9 anticipate that retail wheeling will be implemented in
- 10 California?
- 11 A. Something is going to happen in California.
- 12 I'm not sure anybody really knows what. It's
- 13 possible.
- 14 Q. Have you finished?
- 15 A. It's possible that retail wheeling would
- 16 happen.
- 17 Q. And did you base your opinion in part or in
- 18 whole on the assumption that retail wheeling would or
- 19 would not be implemented in California?
- 20 A. No. I think the more correct answer to
- 21 your question would be that some changes are going to
- 22 happen in our industry whether we like it or not that
- 23 would create retail wheeling as either a partial or a
- 24 full way that the system operates, whether it's two
- 25 years, five years or 10 years from now, and that in

- 1 such an environment a company that is more capable of
- 2 producing energy at lower prices will be more
- 3 competitive.
- 4 Q. If retail wheeling is ultimately
- 5 implemented in California, will Sierra compete -- I
- 6 should say the Sierra division of Resources West --
- 7 compete to serve those retail loads?
- 8 A. I think the first thing to say is we would
- 9 be subject to retail wheeling ourselves because we do
- 10 serve 40,000 electric customers in the state of
- 11 California. We would be most interested in continuing
- 12 to serve those customers and winning their business.
- 13 Beyond that it would be a matter of whether or not we
- 14 had resources that could compete in that market that
- 15 properly used might result in everyone's cost being
- 16 lower and so a decision to go after a retail wheeling
- 17 customer -- and one can imagine that California would
- 18 say, gee, a utility that comes in and competes in
- 19 California ought to be willing to have it happen in
- 20 their own jurisdiction. So we would have to evaluate
- 21 just exactly how is this particular market operating,
- 22 and then if we have resources that are available, and
- 23 particularly given that some of our load would be at
- 24 risk in California under the same scenario, we would
- 25 have to compete so that our prices would stay down and

- 1 our customers would continue to choose us.
- 2 Q. Do you anticipate that retail wheeling will
- 3 occur in other states in which Resources West would
- 4 conduct regulated electrical operations?
- 5 A. I think in the long term there's certainly
- 6 strong forces at work that will push towards retail
- 7 wheeling.
- 8 Q. Would you give the same answer to my
- 9 question regarding whether or not Sierra would compete
- 10 to serve those retail loads in those other
- 11 jurisdictions?
- 12 A. I think I would probably answer the same
- 13 way, that it depends on how that market works and what
- 14 we have available that might help us keep our overall
- 15 costs lower.
- 16 Q. Do you have the joint proxy statement
- 17 available to you?
- 18 A. It can be produced. I don't have it with
- 19 me at the stand.
- 20 Q. I have a copy here if you need one.
- 21 A. The one that's been handed to me is the
- 22 proxy statement which is essentially identical to the
- 23 one mailed by Sierra Pacific but this is a copy of the
- 24 one mailed by Water Power and so there are slight
- 25 differences in the early -- you know, the letters to

- 1 shareholders and so forth. Otherwise I believe
- 2 they're identical.
- 3 Q. Please turn to page 27 of the joint proxy
- 4 statement.
- 5 A. I'm there.
- 6 Q. Approximately three quarters of the way
- 7 down the page the section Background of the Merger
- 8 begins. Do you see that heading?
- 9 A. Yes.
- 10 Q. And the first item under this category
- 11 states, "At a meeting of the Sierra Pacific Resources
- 12 board of directors on January 5, 1994 Mr. Walter M.
- 13 Higgins, chief executive officer of SPR, discussed
- 14 in general terms the increasingly competitive utility
- 15 industry and what, in his view, Sierra Pacific
- 16 Resources should do to compete effectively in this new
- 17 environment. Mr. Higgins concluded that in his
- 18 opinion Sierra Pacific's future competitive position
- 19 would be greatly enhanced by the strategic alliance
- 20 with Washington Water Power. The Sierra Pacific
- 21 Resources board of directors authorized Mr. Higgins to
- 22 explore a potential strategic alliance with Washington
- 23 Water Power." Is that an accurate reading?
- 24 A. Yes, it is.
- 25 Q. Now, in data requests No. 41, a portion of

- 1 which has now been entered into the record through Mr.
- 2 Redmond -- I believe it was Exhibit 50 -- you were
- 3 asked to provide copies of any and all meetings
- 4 minutes, presentation materials, notes, conversation,
- 5 memoranda, meeting notes, summaries or other document
- 6 pertaining to this particular meeting. Do you have a
- 7 copy of that exhibit before you now?
- 8 A. I do.
- 9 Q. On the third page of that exhibit the
- 10 company's response to this request was that nothing
- 11 was available for this meeting. Do you recall that?
- 12 A. I do, although I believe you've previously
- 13 been provided the board minutes from that meeting. It
- 14 was a board meeting.
- 15 Q. So there are minutes?
- 16 A. There's board minutes. I mean, I think
- 17 those were given early on but I may be mistaken about
- 18 that. There's minutes of every board meeting,
- 19 official minutes of every board meeting.
- 20 Q. I'm happy to hear that because that was
- 21 going to be my next question. On page 13 of your by-
- 22 laws it states that "the secretary shall keep accurate
- 23 minutes of all meetings of the board of directors."
- 24 So now are we to understand that although the response
- 25 to staff data request 41 indicates that there were no

- 1 board meeting minutes of that particular board
- 2 meeting, they do in fact exist?
- 3 A. As far as I know they do and I have to
- 4 believe I would have a copy back in my office. Until
- 5 this morning I wasn't familiar with this document, but
- 6 I can only assume that the responder assumed that you
- 7 already had copies of the board minutes.
- 8 MS. JOHNSTON: Well, may I approach the
- 9 witness, Your Honor?
- JUDGE CANFIELD: Go ahead.
- 11 MR. MEYER: While she's doing that we'll
- 12 check to see whether or not those minutes weren't part
- 13 of another data response. We're checking on that.
- MS. JOHNSTON: I can represent for the
- 15 record that they were not provided.
- 16 Q. Like to direct your attention to the third
- 17 page of Exhibit 50. That is that response and you
- 18 indicated, is it answer to subpart A?
- 19 A. Uh-huh.
- 20 Q. Do you agree that that's what that
- 21 indicates, that board minutes were not available for
- 22 that particular meeting?
- 23 A. Are you asking me a different question? I
- 24 thought I answered that. I'm missing something.
- 25 Q. I'm clarifying for the record that in fact

- 1 the company, Sierra Pacific, indicated to staff in
- 2 response to its data request that no board meeting
- 3 minutes existed for that particular board meeting. Is
- 4 that a fair statement?
- 5 A. No, I don't think it is. I think it's fair
- 6 to say that this document said that there were no
- 7 minutes available but in fact there are minutes
- 8 available.
- 9 MS. JOHNSTON: Your Honor, as the next
- 10 record requisition in line we would like to have
- 11 minutes of the board meeting of January 5, 1994 if in
- 12 fact they exist.
- JUDGE CANFIELD: Okay. And Mr. Higgins
- 14 indicates he has a copy of those back at his office.
- 15 And that will be record requisition No. 5.
- 16 (Record Requisition 5.)
- 17 MR. MEYER: In the meantime we'll continue
- 18 to look and if we don't have it we'll be happy to
- 19 produce it.
- JUDGE CANFIELD: Fair enough.
- 21 Q. Like Mr. Redmond, is it true that you kept
- 22 no personal notes of conversations from the numerous
- 23 meetings which were held to discuss the merger?
- 24 A. I did not. I guess similar to him I'm not
- 25 one that takes an awful lot of detail notes, if any

- 1 notes at all, after a meeting such as that, and as
- 2 best I know I don't have any notes from any meetings.
- 3 Q. And why is that?
- 4 A. Well, usually when I'm in a meeting someone
- 5 else is taking notes such as the secretary for a board
- 6 meeting and so it's just not a habit that I have.
- 7 Q. And the secretary wasn't present at the
- 8 board meetings that you had with Mr. Redmond?
- 9 A. No, only Mr. Redmond and I.
- 10 Q. That's all I have, Mr. Higgins.
- JUDGE CANFIELD: Next up would have been
- 12 Mr. Pope, but he did indicate that he would not be
- 13 here for this afternoon's session and Ms. Williams
- 14 indicates she may have a few questions for Mr.
- 15 Higgins.
- MS. WILLIAMS: Yes, that's true.
- 17 JUDGE CANFIELD: Go ahead.

- 19 CROSS-EXAMINATION
- 20 BY MS. WILLIAMS:
- 21 Q. Mr. Higgins, I'm Linda Williams. Good
- 22 afternoon. Representing Northwest Conservation Act
- 23 Coalition and SNAP, Spokane Neighborhood Action
- 24 Program, which is particularly concerned about low
- 25 income consumers and economic development activity in

- 1 the Spokane area. I have only a few questions that
- 2 deal with your answer, your next to the last answer of
- 3 your testimony on page 17 of your prefiled testimony
- 4 or filed testimony. In response to a question on line
- 5 4, you answered the merger is in the public interest
- 6 and I assume the rest of that paragraph supports the
- 7 lead sentence; is that correct?
- 8 A. Yes.
- 9 Q. Are these three and perhaps four items,
- 10 because you did have an additional -- your last
- 11 sentence begins "additionally" so there may in fact be
- 12 a fourth item. Is this a total list of why you
- 13 believe that this merger is in the public interest?
- 14 A. Probably not although I don't know that I
- 15 would be prepared to list 10 more reasons. There are
- 16 many things that we expect to be able to learn by
- 17 having two companies, each of which has worked hard to
- 18 do a good job, share their opportunity to do that
- 19 together and get better at things that it intends to
- 20 do in the future, and that comes to mind quickly.
- 21 Mr. Redmond alluded this morning, and I would add
- 22 that one interesting aspect of this merger -- and it
- 23 was discussed in some of the filings we've made -- has
- 24 to do with economic diversity and geographic
- 25 diversity, weather diversity, resource diversity, so

- 1 there's a flexibility and risk issue that you create
- 2 the opportunity to withstand economic downturn in one
- 3 region without having the company affected so much and
- 4 therefore have to be asking for a rate increase. So
- 5 there are certain of those kinds of benefits that are
- 6 much more intangible. It gives the company added
- 7 financial strength which isn't exactly -- and
- 8 specifically listed here would be another advantage
- 9 that's created by having a stronger entity that has a
- 10 stronger base. I suppose if I were to go on for a
- 11 while and be expansive I could probably come up with
- 12 some more but I think there are other perhaps less
- 13 tangible benefits that would be created.
- Q. Would you consider the effect on the local
- 15 economy to be an element, a factor, to consider in
- 16 consideration of the public interest?
- 17 A. Yes, I do, absolutely.
- 18 Q. Would your answer be the same if I expanded
- 19 that to be the statewide economy?
- 20 A. I guess, yes, although I'm not sure are the
- 21 economy really operates with political boundaries in
- 22 mind. The Coeur D'Alene/Spokane area probably doesn't
- 23 recognize the Washington boundary in a very explicit
- 24 economic way. Similarly, Reno/Lake Tahoe is an
- 25 economic region and so the answer is kind of yes but.

- 1 Q. Would equity to the work force be an
- 2 element of the public interest?
- 3 A. One of the things that you saw in the
- 4 document Mr. Redmond was asked to talk about this
- 5 morning, the vision of the future for Resources West,
- 6 one of the tenets that we believe very strongly in is
- 7 the tenet of fairness, and we tried very hard in our
- 8 separation operations, in the early retirement
- 9 options, in how the work force has been treated and
- 10 what it's being offered to try to be fair to employees
- 11 of our work force so that those that might find an
- 12 opportunity that works for them get the chance to
- 13 exercise that opportunity and thereby maybe save
- 14 somebody's job who doesn't want that opportunity. So,
- 15 yeah, I would say -- whether that's equity or not,
- 16 that's certainly a driving principle for us as much as
- 17 possible.
- 18 Q. And of the three items that you have
- 19 numbered, are those necessary findings for the
- 20 Commission to determine that the merger is in the
- 21 public interest?
- 22 A. I don't know the law on that subject. I
- 23 think that they would be very interesting and
- 24 important principles upon which the Commission might
- 25 base its decision but there are probably others that

- 1 they do as well.
- 2 Q. And if the -- for just illustrative
- 3 purposes, is any one in and of itself sufficient?
- 4 For example, would cost savings in and of themselves
- 5 be a sufficient public interest in your opinion even
- 6 if the Commission were to find that competition was
- 7 not enhanced or perhaps even if the merger was anti-
- 8 competitive in some respect?
- 9 A. That's a hard one because, you know,
- 10 there's a whole range of possible outcomes there. I
- 11 don't know that I can answer it with a yes or no
- 12 answer. If we started saying, well, if this were here
- 13 and that were there how would that feel, you know,
- 14 maybe. It's very hard to say this is the driver and
- 15 this isn't. What we're trying to do is create a
- 16 company that's going to do a better job of satisfying
- 17 its customers and hanging on to them in the years to
- 18 come than either company could have done on its own.
- 19 Q. Does this Commission have to agree with you
- 20 that competition will be increased in order to approve
- 21 the merger and find it in the public interest?
- 22 A. I don't know whether they do or not.
- 23 Q. Were you present when Mr. Redmond made the
- 24 statement that Water Power customers would be no worse
- 25 off as a result of the merger?

- 1 A. Yes, I was.
- Q. Would you be prepared to make the same
- 3 statement that Water Power customers would be no worse
- 4 off as a result of the merger?
- 5 A. Yes, I would.
- 6 Q. Would you be prepared to say that there
- 7 would be a net benefit, without deciding who is a
- 8 winner and loser, as a result of the merger?
- 9 A. I have no doubt that every customer of
- 10 every jurisdiction served by any -- either of these
- 11 companies today will be better off for this merger
- 12 having happened.
- 13 Q. Then you are prepared to say that there is
- 14 a net benefit, you're prepared to go beyond Mr.
- 15 Redmond; is that correct?
- 16 A. I'm not sure that that's a different
- 17 statement. I think it's essentially the same
- 18 statement, that I think everybody will be better.
- 19 Now, how do you measure that, I don't know. If you're
- 20 saying there's this many dollars, I can't answer that.
- 21 I can say nobody will be worse off and I believe
- 22 everybody will be better off.
- MS. WILLIAMS: I have nothing further.
- 24 Thank you.
- JUDGE CANFIELD: Mr. Trotter.

1 MR. TROTTER: Thank you.

- 3 CROSS-EXAMINATION
- 4 BY MR. TROTTER:
- 5 Q. Mr. Higgins, my concern is beyond whether
- 6 every customer is better off but an aspect of that I
- 7 guess is that all jurisdictions get a fair and
- 8 equitable sharing of the benefits. Is that consistent
- 9 with your policy or your commitment?
- 10 A. That's certainly a principle we've been
- 11 trying to follow, that equity is an important aspect
- 12 of this, and it's in a number of the public statement
- 13 that both Mr. Redmond and I have made and it shows up
- 14 in a number of the documents that have been filed.
- 15 Q. And so if one jurisdiction conditioned your
- 16 merger on a certain sharing of benefits that was
- 17 inequitable to another jurisdiction, you would oppose
- 18 that condition, correct?
- 19 A. I would work very hard to have the
- 20 jurisdictions work together with us to try to find a
- 21 way for that not to be something that defeats an
- 22 otherwise good idea
- 23 Q. So it's possible for -- it's theoretically
- 24 possible, put it that way, for all customers to be
- 25 better off but some jurisdictions getting an unfairly

- 1 generous allocation of benefits. Is that
- 2 theoretically possible?
- 3 A. The word unfair is always a hard word
- 4 because it's hard to know what each person or each
- 5 jurisdiction values, and some jurisdictions may value
- 6 things that others don't and vice versa, but one could
- 7 always create a model where all the benefits flowed in
- 8 some direction and Mr. Redmond said, and I would
- 9 agree, and I will state emphatically, I don't think
- 10 that will be an outcome that would be very
- 11 satisfactory to everybody.
- 12 Q. But it's possible under a scenario where
- 13 many more benefits go to another jurisdiction it's
- 14 still possible for all customers to be better off?
- 15 A. That's certainly true.
- 16 Q. But that's not your goal, is it?
- 17 A. Our goal is to find a way to equitably
- 18 share the benefits of this merger among our customers.
- 19 Q. I asked a question of Mr. Redmond also that
- 20 if it turned out that after this Commission approved,
- 21 if they do approve this merger, another Commission
- 22 imposed conditions that might be more favorable to
- 23 that jurisdiction than what Washington imposed, that
- 24 this docket be reopened for consideration whether
- 25 those conditions ought to be imposed here as well.

- 1 What's your position on that?
- 2 A. I would be very surprised -- I don't know
- 3 if reopened is the right word but I would be very
- 4 surprised if such a condition didn't get worked out
- 5 among the various jurisdictions, and I would certainly
- 6 hope that that would be the case. And we would
- 7 certainly cooperate in every way we could to make that
- 8 possible.
- 9 Q. Now, your company initiated a total quality
- 10 management program for its Valmy plant; is that
- 11 correct?
- 12 A. Putting it in the past tense would seem to
- 13 make it sound like it's been going on for a long time
- 14 but it is one of Mr. Canning's -- and that is his area
- 15 of responsibility -- very recent initiatives, and so
- 16 we're still very much in the beginning stages of that.
- 17 Q. And it was just a narrow initiative focused
- 18 on that one plant; is that right?
- 19 A. Yes, at this point, although I would say --
- 20 I would add that I am a believer from a good bit of
- 21 personal experience in the idea of continuous
- 22 improvement and employee involvement, and I believe
- 23 that's a superior way for a company to operate. It
- 24 has been my intention since I came to Sierra to
- 25 attempt to build that kind of a company. If you have

- 1 read carefully, and you may have not had a chance, the
- 2 document the Resources West Vision of the Future you
- 3 will see some of the same kinds of principles
- 4 contained there and Mr. Redmond and I are in agreement
- 5 that those kinds of things make sense.
- 6 Q. And one of the goals, one of the many
- 7 goals, I suppose, of the total quality management
- 8 philosophy is for efficient delivery of service?
- 9 A. Well, total quality -- gee, I'm not by any
- 10 means an expert -- is focusing on satisfying
- 11 customers, getting employees deeply involved and
- 12 everyone all the time working to continuously get
- 13 better. Kind of boils down to that, so if part of
- 14 customer satisfaction is, and I believe it is, finding
- 15 ways to be more efficient and reduce your costs, then
- 16 absolutely.
- 17 Q. And in determining the level of benefits as
- 18 a result of this merger -- let me withdraw. My
- 19 question is: And certainly a total quality management
- 20 initiative or policy is not dependent on companies
- 21 merging?
- 22 A. No, it's not.
- 23 Q. And so when the analysis was done to
- 24 determine the amount of merger benefits that were
- 25 going to be allocated to Nevada operations, was it

- 1 assumed that a full, total, quality management program
- 2 would be in place and all the benefits flowing?
- 3 A. It was not.
- 4 Q. Should it have?
- 5 A. No, because total quality takes years to
- 6 put in place. You couldn't possibly put any kind of
- 7 effective total quality program in place in the time
- 8 we're talking about. Great companies 10 years later
- 9 still believe that they're working to put total
- 10 quality in place effectively.
- 11 Q. But I thought the purpose of the merger
- 12 benefits was to determine those benefits that are due
- 13 to the merger and if a complete and total quality
- 14 management program would generate benefits over the
- 15 same 10-year time frame, shouldn't those benefits be
- 16 netted from the merger benefits?
- 17 A. I'm not sure I understand your question.
- 18 Let me try and see if I do. My sense is that total
- 19 quality is a way that a company could choose to
- 20 operate. Much as Water Power committed two years ago
- 21 and now is actively engaged in a redesign process,
- 22 Sierra Pacific, under my leadership, would be involved
- 23 in attempting to build a continuous improvement
- 24 employee involvement way of doing business and we
- 25 would have done that merged or not. And it will be

- 1 one of the ways that we'll be trying to get better
- 2 whether we merge or not.
- 3 Q. So any benefit resulting from a total
- 4 quality management approach should not be allocated as
- 5 a merger benefit?
- 6 A. I guess on the surface of it I would say
- 7 no.
- 8 Q. Now, in response to a prior question today,
- 9 you indicated that an issue affecting one operating
- 10 division of the merged company would not necessarily
- 11 result in rate filing because if the other division
- 12 was doing fine on the corporate basis you might stay
- 13 out of the hearing room. Is that the gist of your
- 14 testimony?
- 15 A. Yeah. I think, again, you have to create
- 16 an exact scenario but on balance, yeah. Water Power,
- 17 Mr. Redmond has already discussed the fact that they
- 18 took a real serious hit to earnings this year because
- 19 of warm weather and higher power cost. Such a hit
- 20 would be a smaller problem in a larger company and it
- 21 might not cause the need for a rate case where maybe
- 22 otherwise it could have and maybe Water Power would be
- 23 thinking about a rate case if it were not for this
- 24 merger coming forward.
- Q. Now, if a rate case is filed, we'll be

- 1 looking at, in Washington -- we won't be looking at
- 2 the operating costs of the Sierra division, will we?
- 3 We'll be looking at the costs of the Water Power
- 4 division and then any allocated common overheads that
- 5 are attributable to Washington.
- 6 A. I believe what you say is correct and would
- 7 refer you to Mr. Buergel for the questions of
- 8 allocation but I think you're essentially correct.
- 9 Q. So although the company may voluntarily or
- 10 for whatever reason decline to file a rate case, if a
- 11 rate case is filed we won't have the beneficial
- 12 results in the other division before us to offset or
- 13 somehow mitigate the rate increase in the Washington
- 14 jurisdiction, assuming it's the Sierra division that's
- 15 doing well?
- 16 A. I guess I would agree per se with what you
- 17 say, although the political realities are that that
- 18 isn't exactly always the way it works.
- 19 Q. And the political reality would be that you
- 20 take a hard look at whether you can justify a rate
- 21 increase and whether it's in your interest to raise
- 22 your rates?
- 23 A. How do my customers feel about it, what
- 24 effect would it have on economic development in our
- 25 region, et cetera.

- 1 MR. TROTTER: I have nothing further.
- 2 Thank you.
- JUDGE CANFIELD: Thank you. Commissioners,
- 4 questions for Mr. Higgins.

- 6 EXAMINATION
- 7 BY CHAIRMAN NELSON:
- 8 Q. Good afternoon. Somewhere in your
- 9 testimony you bragged a little about your geothermal
- 10 portion of your portfolio, and I wondered how much
- 11 credit for being number one in geothermal you would
- 12 give to the policies or regulatory incentives of
- 13 either the California or Nevada PUCs.
- 14 A. In particular the Nevada PUC made it
- 15 patently clear during the, let say, the mid '80s and
- 16 early '90s that it was the public policy of the state
- 17 of Nevada that our utility in particular ought to buy
- 18 a goodly amount of geothermal, and we did. It is not
- 19 cheap power, and some portion of the reason our costs
- 20 are higher is we have a good bit of high priced
- 21 geothermal mixed into that resource mix. On the other
- 22 hand, it is public policies, it makes a lot of sense,
- 23 one could argue, especially if the alternatives might
- 24 have been, as they were once thought to be, much
- 25 higher cost than geothermal has turned out to be, and

- 1 so, yeah, I guess in a straightforward way, we didn't
- 2 necessarily go to the alter willingly but we went and
- 3 now we buy a lot of geothermal.
- 4 Q. Looking at the maps, which I have to do
- 5 because they're right there in front of me, it's made
- 6 me think about a question asked earlier of Mr. Redmond
- 7 by Commissioner Gillis on how the combined companies
- 8 might do integrated resource planning, and a follow-on
- 9 to that occurred to me in that question, I thought I
- 10 would ask you since you will be the chief operating
- 11 officer for the first five, six years of the combined
- 12 company's existence, and that is, I really perceive a
- 13 difference in the California/Nevada PUC's culture
- 14 compared to the cultures of the regulatory regimes in
- 15 the northwest that Water Power might be used to, and
- 16 what I perceive, and please disagree with me if you
- 17 do, is that California and Nevada have been more
- 18 directive and prescriptive. Nevada was the first in
- 19 the nation to set a monotized externality value?
- 20 A. Or to have a resource planning as a matter
- 21 of law.
- Q. In the northwest we've been, at least in
- 23 Washington, we've been a little less prescriptive and
- 24 tried to let each corporate culture, the three IOUs
- 25 we oversee, dictate their approach to IRP, and I

- 1 guess my question is, one, will you try to do planning
- 2 the same way in each jurisdiction or planning pretty
- 3 similarly in each jurisdiction or will you try to
- 4 account for the quote-unquote regulatory cultures and
- 5 traditions of the jurisdictions?
- 6 A. A very good question I think and one that I
- 7 have pondered at times. Number one, the requirement
- 8 to do resource planning or whatever one might call it
- 9 in one's jurisdiction, are unique to a jurisdiction,
- 10 and whatever is required by that jurisdiction has to
- 11 be accomplished and accomplished well by the company
- 12 no matter how it does it. The desirability of doing
- 13 resource planning is something that I firmly believe
- 14 in, the idea that you should go forward in making
- 15 decisions about expensive long-term commitments to
- 16 resources in a very thoughtful, straightforward
- 17 planful way, if you will. I believe the planning can
- 18 be done almost universally without regard to which
- 19 jurisdiction the report of planning and the
- 20 requirement for planning -- perhaps that might be a
- 21 little different from jurisdiction to jurisdiction
- 22 -- can be carried out, and so I think kind of a
- 23 summary answer would be we will plan in a way that
- 24 meets, hopefully exceeds, the requirement of each
- 25 jurisdiction, but planning will be a way of life for

- 1 us assuming that the world continues to operate pretty
- 2 much the way it does today, and we will make planful
- 3 decisions about resources. I don't see a conflict in
- 4 the planning side of it. I see that there may be
- 5 different regulatory requirements to be done in each
- 6 one.
- 7 Q. Well, does that trouble you a little bit?
- 8 We're embarking on this new notice of inquiry process
- 9 for the electricity industry here this year in
- 10 Washington, just trying to deal with the new realities
- 11 of a new market structure and competition emerging.
- 12 One thing I don't want is companies planning just for
- 13 the sake of the regulator and not having that plan be
- 14 meaningful to the corporation and what it actually
- 15 does. So obviously you will have to comply with the
- 16 laws of the states in which you operate, but I guess
- 17 I'm trying to figure out what the corporate citizen
- 18 profile might look like in a combined company given
- 19 the regulatory cultures, which I do think are
- 20 different in all these jurisdictions. If you have
- 21 anything further to say, I'm just talking out loud.
- 22 A. To the extent that I have an ability to
- 23 affect this, which makes the assumption that I'm still
- 24 around to do it, I believe that the debate over
- 25 whether or not there ought to be thoughtful integrated

1	resource planning by any electric utility is long
2	past, and whether we were required to file reports or
3	not, we would still be planning our future resources
4	in the ways that we have come to know how to do it as
5	a result of, in some cases, some painful requests or
6	directives on the part of commissions or in some cases
7	some more open suggestions about how to do it. But in
8	either case, in all three utilities in which I have
9	worked it has come to be a part of my beliefs that
10	resource planning in the way we do it is a very good
11	idea and is likely to generate much better answers for
12	the company in the long run, and so I don't care
13	whether it's a requirement or not of the Commission, I
14	would go on and do it because I think it gets good
15	answers for us.
16	CHAIRMAN NELSON: Thank you.
17	
18	EXAMINATION
19	BY COMMISSIONER HEMSTAD:
20	Q. I was interested in your response to Ms.
21	Johnston's questions about the regional transmission
22	groups. Is either Sierra Pacific or Washington Water
23	Power a member of the Western Transmission Group?
24	A. Member I can't speak for Water Power

25 directly. I believe they're considering it. I don't

- 1 know that they've joined in the sense of official
- 2 joining. I just can't answer that question. Sierra
- 3 Pacific has not joined a regional transmission group.
- 4 We have, however, continued to participate in the
- 5 deliberations and so forth as these things have moved
- 6 forward. Because of our central geographic location
- 7 in the west, we're on everybody's dance card in terms
- 8 of RTGs. I think there are about seven of them in
- 9 various forms being thought about and almost everyone
- 10 would like us to be a part because of where we sit.
- 11 We don't have enough staff to go to all the meetings
- 12 that are held and so we have --
- 13 Q. We don't either.
- 14 A. We have to be very judicious about this but
- 15 we certainly stay close to, I think, the western group
- 16 or West Wide or whatever it's called, the one that
- 17 Pacific has kind of helped, and Southwest I think is
- 18 the other one but it's bigger than just our ability to
- 19 participate.
- Q. Well, would one of the reasons for not
- 21 joining be that you would see that you would have some
- 22 bottleneck effect of the continued relationship to
- 23 other companies?
- A. We're growing so fast and our transmission
- 25 system is evolving so fast that we have to think real

- 1 seriously about just sort of throwing doors open and
- 2 watching transmission that we put in place to serve
- 3 our retail customers sort of vanish because we're not
- 4 using it that particular day or we don't have a plan
- 5 for the next year, and it's pretty darn important that
- 6 our retail customers be protected as this system
- 7 unfolds until it's much clearer how everything is
- 8 going to work. The law is very clear on what another
- 9 company can do if it would like to have access through
- 10 us and we comply with those very much as they're
- 11 required to be.
- 12 Q. Changing the subject, in your now long
- 13 experience in the utilities industry, I assume you're
- 14 at least aware generally of the other mergers that
- 15 have occurred in recent years in the industry. Do you
- 16 have a sense overall of whether they have been
- 17 successful?
- 18 A. As I understand it, the benefits that were
- 19 alleged in the, if you will, the proposals for each of
- 20 the mergers which have been proposed and consummated
- 21 to date have been realized after the merger played
- 22 out, which I guess would be a definition of success.
- 23 The company said they were going to do something and
- 24 they did that and therefore customers were better off
- 25 because in almost every case some sort of a guarantee

- 1 of rate freeze or whatever has been offered to
- 2 customers as a part of a merger. So I think, yes, I
- 3 would agree.
- 4 Q. Well, I look at the general scene in
- 5 corporate America, at least nonutility corporate
- 6 America, and seems to be littered with cases where
- 7 acquisition or mergers have taken place and they have
- 8 not been successful or they haven't reaped the
- 9 benefits that have been anticipated anyway. Is the
- 10 utility industry in some way different from the larger
- 11 corporate scene?
- 12 A. Yes. I guess it is different. You know,
- 13 we all have either read books or heard stories about
- 14 large corporate entities that have merged with other
- 15 corporate entities, maybe not in the same business --
- 16 RJR Nabisco comes to mind -- very different entities
- 17 coming together and heaven knows whether that's really
- 18 worked. One thing that I think makes this merger not
- 19 necessarily unique in the utility industry, but maybe
- 20 unique if you put all corporate mergers together, is
- 21 that the two companies are very like-minded in their
- 22 cultures, in their outlook in what they're trying to
- 23 accomplish, in the kind of people that work together.
- 24 They're very similar obviously in the business they're
- 25 in. They're both electric and gas utilities, we have

1	а	small	water	company.	And	so	there	are	many	things
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- 2 that cause -- and the nature of regulation, while it
- 3 is somewhat different from state to state, is
- 4 predominantly the same rate-of-return-based
- 5 regulation. And so there are many things that bring a
- 6 utility company, I would say, to a different point in
- 7 a merger process than perhaps this drug company and
- 8 that drug company coming together or something like
- 9 that.
- 10 That said there's still a challenge that
- 11 both Mr. Redmond and I appreciate that even small
- 12 differences can become a problem, so a part of our
- 13 transition effort is to work through those things and
- 14 make the new company the best it can be of the two
- 15 things -- of the ways that the current companies do
- 16 business. So I think utility mergers have a much
- 17 greater chance of succeeding in that regard, at least
- 18 in terms of people looking back years later and saying
- 19 did it work.
- 20 COMMISSIONER HEMSTAD: That's all I have.

- 22 EXAMINATION
- 23 BY COMMISSIONER GILLIS:
- 24 Q. Another planning question. If you do your
- 25 resource planning as separate entities, how will the

- 1 system benefits of the merger be reflected in the
- 2 research planning?
- A. Mr. Canning, of course, could give a much
- 4 better answer, Commissioner, than I on this, but let
- 5 me take a shot. Our current resource plan for Sierra
- 6 would have suggested, as I think is reflected in the
- 7 testimony, the need for the addition of a combustion
- 8 turbine sometime in the '96 or '97 time frame and
- 9 another one in the '99 time frame and maybe more past
- 10 that, but let's just use those as examples. So on a
- 11 stand-alone basis, the resource plan would have called
- 12 for that addition. One of the benefits of the merger
- 13 is that perhaps by using excess capacity currently
- 14 unneeded in the Washington and Idaho jurisdictions
- 15 from Water Power's resources, whether they're wood
- 16 waste or coal-fired or hydro or whatever, we may be
- 17 able to put off the time when these resources would
- 18 need to be built to serve the southern jurisdictions.
- 19 So there's a change in the outcome of
- 20 resource planning that would be based on the merged
- 21 companies existing, and of course we would want to
- 22 think as we make the resource plans for the merged
- 23 companies of how to accomplish that, which should
- 24 theoretically benefit Water Power ratepayers by having
- 25 lower rates as a result of getting more benefit out of

- 1 their excess resource and Sierra ratepayers by not
- 2 building a newer, theoretically higher cost, resource.
- 3 Q. So you would be doing system-wide resource
- 4 planning then?
- 5 A. I think there's no question, as Mr. Redmond
- 6 said, that you have to think about it corporately but
- 7 then you have to file and allocate jurisdictionally.
- 8 Q. One of the benefits of the merger is that
- 9 you state that it will prepare you to be in a more
- 10 competitive position in the marketplace, and I guess
- 11 that can be taken two ways. One is being more
- 12 competitive and aggressively pursue new market
- 13 opportunities or more competitive in defending your
- 14 own existing market. How do you weigh those?
- 15 A. In today's world, both play, and they play
- 16 in different markets. In the retail market many of
- 17 our large customers, both Water Power's large
- 18 customers and our large customers, are accosted
- 19 regularly by others who allege that they can serve
- 20 cheaper, better, et cetera. I think it's probably a
- 21 rare week that goes by that the large customers of
- 22 both companies don't get somebody calling them saying
- 23 how much cheaper they could do it than their existing
- 24 utility. We're very sensitive to that and we know
- 25 that we need, in order to keep those customers, to be

- 1 very competitive in our offerings to them, and that is
- 2 one of the things that drives Mr. Redmond and I to
- 3 know that we absolutely have to do everything we can
- 4 to find ways to keep our costs as low as possible so
- 5 our customers will stick with us.
- In the wholesale markets today, there is as
- 7 aggressive competition as one would find in any
- 8 industry anywhere to make sales, because by and large
- 9 wholesale sales are sales of resource that is in
- 10 excess to the needs of native load, and those sales
- 11 are made literally to make up for a cost that would
- 12 otherwise be incurred if it just sat there and did
- 13 nothing, and those wholesale markets are just not --
- 14 bidder isn't quite the right word, but, as Mr. Bryan
- 15 can testify when you talk to him, absolute aggressive
- 16 tough marketing in order to win business.
- 17 Most people who follow this industry think
- 18 the day is not far off when the large customers will
- 19 have the choice of from whom they buy power and it is
- 20 our intention to be the provider of choice in
- 21 Resources West Energy because we have great customer
- 22 service and our prices are very competitive, so we're
- 23 positioning ourselves to continue to compete well in
- 24 the wholesale markets today and be prepared for the
- 25 day when customers have unlimited choice even if it

- 1 turns out to be all the way as far as the California
- 2 deregulation model might take it. We want to be there
- 3 if it's retail customers offering service that they
- 4 find attractive, and this merger is more about that
- 5 than anything else.
- 6 Q. In your corporate strategy, how would you
- 7 weigh those two? Are they equal weight and the first
- 8 goal to defend your own territory, the second goal to
- 9 pursue new markets, or reverse?
- 10 A. Much more the retain and satisfy our
- 11 current customers and those people who live or move
- 12 into and do business in our current service
- 13 territories. That's 99 percent of what we're about.
- 14 That's my opinion.
- 15 Q. Would you agree that the energy utility
- 16 business is a much more risky enterprise these days
- 17 than it was even a few years ago?
- 18 A. From my experience it is.
- 19 Q. I'm interested in your philosophy on risk
- 20 management. As a COE of a company, one of the things
- 21 you're doing obviously is the merger. Tell me some
- 22 other things of -- examples of things you advocate as
- 23 a company leader in risk management.
- 24 A. Well, two things I can bring to mind very
- 25 quickly. We're growing rapidly, and currently from

- 1 the statistics that are in my testimony you can see
- 2 that we're about I think 23 percent coal, 26 percent
- 3 oil and gas, and the balance largely purchased power
- 4 of which about one third or one fourth is geothermal.
- 5 As we grow rapidly we have a need for more resources,
- 6 and we recently completed a very extensive resource
- 7 planning process, the net output of which was approval
- 8 by the Nevada Commission of our plan to build a
- 9 coal-fired gasification, coal gasification power
- 10 plant, which can run on natural gas or oil or coal
- 11 turned into a form of gas. Now, that is really a risk
- 12 management strategy. The cost of that plant is only
- 13 slightly better than the cost of building a combined
- 14 cycle combustion turbine plant. If you just look at
- 15 the raw cost, in fact, one part of that plant is a
- 16 combined cycle combustion turbine plant. But by
- 17 virtue of putting a coal gas-fired on the end of it --
- 18 and I might add that the U.S. Department of Energy is
- 19 paying after half the cost of this power plant --
- 20 we'll actually be building some risk management into
- 21 our system so that irrespective of whether or not coal
- 22 gets more expensive relative to gas or vice versa, we
- 23 can burn fuel which is more advantageous to our
- 24 customer. So it's a way of managing fuel risk.
- 25 Similarly, we're building an interstate gas

- 1 pipeline coming from southern Oregon down to Reno,
- 2 and that will give us the opportunity to import large
- 3 quantities of gas to burn in our power plants so that
- 4 those power plants which are currently fueled by
- 5 either gas or oil but can't get enough gas in the
- 6 winter would be able to burn gas at times of the year
- 7 when they otherwise could not. That's good for the
- 8 environment because you do get fewer emissions but,
- 9 more importantly, it gives us fuel diversity which is
- 10 another form of that same risk management. So these
- 11 are the kinds of things we think about as we make
- 12 decisions in the company. How can we be sure that
- 13 perhaps the costs that we have to charge our customers
- 14 in the future will be as low as it possibly can be.
- 15 Q. There's two different, I quess, approaches
- 16 to risk management. One is managing some of the risks
- 17 with future price increases and the other is managing
- 18 risk of price instability. The strategies could be
- 19 different. Which would you lean to?
- 20 A. Maybe you could rephrase that so I'm sure
- 21 I'm answering the right question.
- Q. Well, I'm interested, is the goal of
- 23 maintaining stable prices for your customers a more
- 24 important goal than making sure that -- I don't want
- 25 to say the word making sure but of trying to minimize

- 1 long run price increases or do you see those
- 2 consistent?
- 3 A. I would call them consistent that I think
- 4 we're trying to do both in a very real way. We want
- 5 to, if possible, never do another rate case and pass
- 6 savings through in some way down the road in the
- 7 future. That would be great. On the other hand, we
- 8 also want to be positioned that if the world stays the
- 9 same and customers continue to be served by a utility
- 10 that they're getting prices that they consider fair
- 11 because we've made smart long-term decisions. But
- 12 it's in our self-interest to do that anyway because
- 13 if the world doesn't stay the same and we have to
- 14 compete for those customers, we'll be more successful
- 15 if we've made good long-term decisions.
- 16 COMMISSIONER GILLIS: Thank you.
- 17 JUDGE CANFIELD: We're around the time for
- 18 a break but let me see if there's any questions on
- 19 redirect for Mr. Higgins.
- MR. MEYER: Yes.

- 22 REDIRECT EXAMINATION
- 23 BY MR. MEYER:
- Q. Just a fairly brief line of questioning
- 25 following up on line of questioning from Ms. Williams.

- 1 You were directed by her to page 17 of your testimony,
- 2 which was a short form summary of at least some of the
- 3 reasons why you believe that regulators ought to
- 4 approve this merger. Do you recall that line of
- 5 questioning?
- 6 A. Yes, I do.
- 7 Q. And without meaning to catalog or summarize
- 8 all the benefits of this merger, would you agree,
- 9 number one, that as a result of this merger customers
- 10 will benefit as a result of significant cost savings
- 11 that would keep rates lower than they otherwise would
- 12 have been?
- 13 A. Yes, I would.
- Q. Would you agree secondly that as a result
- 15 of this merger the quality and reliability of service
- 16 will not suffer?
- 17 A. I would.
- 18 Q. Would you agree thirdly that this merger
- 19 allows for a certain amount of strategic positioning
- 20 in a new competitive environment?
- 21 A. I do.
- MS. JOHNSTON: Excuse me. Are you going to
- 23 ask an open-ended question here at some point? He's
- 24 leading the witness.
- 25 MR. TROTTER: This is directly leading the

- 1 witness. I will join the objection.
- 2 JUDGE CANFIELD: Are you going to get to a
- 3 question or are you just more or less setting up? I
- 4 guess, his testimony, we've got that in the record. I
- 5 guess I would tend to agree with the objections unless
- 6 it was just prefatory to a question you might be
- 7 coming to.
- 8 MR. MEYER: Well, actually the objective
- 9 was to provide a sort of listing that counsel Williams
- 10 seemed to be striving for, just a cataloging of the
- 11 reasons why this merger is in the public interest and
- 12 in the interests of time I was just trying to shortcut
- 13 that discussion, but --
- 14 JUDGE CANFIELD: In view of the objections
- 15 maybe you could --
- MR. MEYER: Sure.
- 17 Q. We talked about a number of things. With
- 18 respect to your colloquy with other counsel on how
- 19 stake holders benefit, in terms of how each of the
- 20 affected stake holders should or would receive this
- 21 merger, what is your assessment?
- 22 A. As we have attempted to structure the
- 23 merger and based on Mr. Redmond's philosophy and mine,
- 24 and those are philosophies that are currently being
- 25 carried out and lived up to by the companies, the

- 1 merger should be good for the community. It should be
- 2 good for the customers. It should be good for
- 3 economic development in the community. It should be
- 4 something that makes it a business that is served by
- 5 these companies more competitive in the global markets
- 6 and in the long run anything we do to make our
- 7 companies more competitive should be good for our
- 8 shareholders.
- 9 MR. MEYER: That's all I have. Thank you.
- 10 JUDGE CANFIELD: Any follow-ups from
- 11 anyone?
- 12 With that, thank you, Mr. Higgins, and
- 13 we'll take our afternoon break and let's come back at
- 14 20 after 3.
- 15 (Recess.)
- 16 JUDGE CANFIELD: We're back on the record
- 17 after an afternoon break, and upon consideration
- 18 before we get too far afield from Mr. Higgins, I want
- 19 to reflect back to the record requisition No. 4 and
- 20 the request that that be also provided as a bench
- 21 request. Can we do that, Mr. Meyer?
- MR. MEYER: Absolutely.
- 23 JUDGE CANFIELD: So that will be bench
- 24 request No. 1. You can refer back to the notes and
- 25 transcript to get the full description on that, but

- 1 that's the validation that was referenced earlier, and
- 2 that's bench request No. 1. And we had some earlier
- 3 discussion regarding the introduction of deposition
- 4 testimony which we'll be coming too momentarily as
- 5 well, but let's just deal with it in order. First
- 6 I'll ask Mr. Meyer if he's ready to proceed with his
- 7 next witness.
- 8 MR. MEYER: Call to the stand Mr. Ely.
- 9 Whereupon,
- 10 GARY ELY,
- 11 having been first duly sworn, was called as a witness
- 12 herein and was examined and testified as follows:
- 13 JUDGE CANFIELD: It's already been noted in
- 14 the record that we did preassign exhibit numbers to
- 15 the prefiled direct testimony of Mr. Ely as Exhibit
- 16 T-9 and accompanying exhibits 10 through 15, so with
- 17 that, Mr. Meyer.
- 18 MR. MEYER: Thank you.
- 19
- 20 DIRECT EXAMINATION
- 21 BY MR. MEYER:
- Q. For the record, your name and employer and
- 23 position?
- A. My name is Gary J. Ely. I'm employed by
- 25 the Washington Water Power Company as vice-president

- 1 of natural gas.
- 2 Q. Have you prepared and prefiled direct
- 3 testimony in this case?
- 4 A. Yes, I have.
- 5 Q. Marked As Exhibit T-9?
- 6 A. Yes.
- 7 Q. Do you have changes to make to that?
- 8 A. I have no changes.
- 9 Q. Are you also sponsoring what have been
- 10 marked for identification as Exhibits 10 through 15?
- 11 A. Yes, I have.
- 12 Q. Do you have changes to make to those
- 13 exhibits?
- 14 A. No, I do not.
- 15 Q. If I were to ask you the questions that
- 16 appear in your prefiled testimony would your answers
- 17 be the same?
- 18 A. Yes, they would.
- MR. MEYER: With that, Your Honor, I move
- 20 for the admission of T-9, 10, 11, 12, 13, 14 and 15.)
- JUDGE CANFIELD: Any objections?
- 22 Let the record reflect there are none.
- 23 Exhibits T-9 and 10 through 15 are entered into the
- 24 record.
- MR. MEYER: Witness is tendered.

- 1 (Admitted Exhibits T-9, 10 15.)
- MS. JOHNSTON: Your Honor, I move the
- 3 admission of the deposition transcript of Mr. Ely's
- 4 deposition which I distributed this morning along with
- 5 the corresponding transcript corrections that Mr.
- 6 Meyer provided.
- 7 JUDGE CANFIELD: Those were a packet of
- 8 information that was distributed early in the morning
- 9 and we did indicate we would come back to that. Let
- 10 me assign the next exhibit number to that testimony of
- 11 Gary Ely as next exhibit number in order and that will
- 12 be Exhibit 52, and I will assign the corrections which
- 13 are not only to Mr. Ely's deposition testimony but
- 14 apparently to all of the deposition transcripts
- 15 collectively marked together as Exhibit No. 53, and
- 16 you would be offering those, then, Ms. Johnston?
- 17 (Marked Exhibits 52 and 53.)
- MS. JOHNSTON: Yes.
- 19 JUDGE CANFIELD: And we'll deal with the
- 20 other deposition transcripts.
- MS. JOHNSTON: As we go.
- 22 JUDGE CANFIELD: Any objections to those
- 23 added exhibits 52 and 53?
- MR. MEYER: None.
- 25 JUDGE CANFIELD: Exhibits 52 and 53 are so

1 entered into the record.
2 (Admitted Exhibits 52 and 53.)

- 4 CROSS-EXAMINATION
- 5 BY MS. JOHNSTON:
- 6 Q. Mr. Ely, in your testimony and supporting
- 7 work papers you estimated that the total savings in
- 8 gas costs as a result of the merger will be
- 9 approximately 70.6 million dollars over 10 years; is
- 10 that correct?
- 11 A. That is correct.
- 12 Q. And did you break this \$70.6 million
- 13 estimate down into several different categories of
- 14 cost savings including savings from purchasing larger
- 15 packages, improving load factors on existing gas
- 16 contracts, shifting supplies from winter-only to
- 17 annual contracts and a few other categories?
- 18 A. Yes, I did.
- 19 Q. Like to ask you a few questions about the
- 20 analysis that was performed or undertaken to estimate
- 21 the savings for these categories. First let me ask
- 22 you about the analysis that Water Power used to
- 23 estimate the savings from increased purchasing power.
- 24 MS. JOHNSTON: Your Honor, like to have
- 25 these marked as the next exhibit in line, please.

- 1 JUDGE CANFIELD: There are two separate
- 2 documents that were just distributed.
- 3 MS. JOHNSTON: Yes.
- 4 JUDGE CANFIELD: Mark the first one here,
- 5 says date prepared 11-22-94. I will mark that as
- 6 Exhibit No. 54 and the second one, date prepared
- 7 11-30-94, as Exhibit 55.
- 8 (Marked Exhibits 54 and 55.)
- 9 Q. Mr. Ely, are you familiar with what's been
- 10 marked for identification as Exhibits 54 and 55?
- 11 A. Yes, I am.
- 12 Q. Are these responses to staff data request
- 13 prepared by you?
- 14 A. They were prepared under my direction, yes.
- MS. JOHNSTON: Your Honor, move the
- 16 admission of Exhibit 54 and 55.
- 17 JUDGE CANFIELD: Any objections?
- 18 MR. MEYER: No objection.
- 19 JUDGE CANFIELD: Exhibits 54 and 55 are so
- 20 entered into the record.
- 21 (Admitted Exhibits 54 and 55.)
- 22 Q. Please turn to Exhibit 54 first. Staff
- 23 data request 35 was a follow-up to an earlier data
- 24 request concerning how the company estimates the
- 25 savings from increased purchasing power. Based on

- 1 your response it appears that the company relied on
- 2 its experience and judgment rather than conducting any
- 3 econometric analysis of forecasting model to estimate
- 4 the savings due to increased purchased power. Is that
- 5 a fair statement?
- 6 A. It would be a fair statement that we did
- 7 not use any modeling to assess that, that is correct.
- 8 Q. In data request, staff data request 40,
- 9 Exhibit 55, staff asked for all the analysis that the
- 10 company used to estimate a savings of .075 MMBTU due
- 11 to improving load factors on annual contracts, and
- 12 here again based on the company's response it appears
- 13 that these savings were based on the company's
- 14 experience rather than on any solid analysis. Is that
- 15 also a fair statement?
- 16 A. When you say not based on any solid
- 17 analysis, I would say it's a fair statement we did not
- 18 use the IRP model to take and determine these cost
- 19 savings, that is true.
- 20 Q. And why is it that the company did not use
- 21 any econometric modeling or the company's IRP model to
- 22 estimate any of the gas cost savings?
- 23 A. From the IRP model, as you are aware of, we
- 24 announced the merger at the end of June, very late in
- 25 June. At that time none of the staff was aware that

- 1 the merger was even going on. We were also in the
- 2 process of completing our IRP for both Washington and
- 3 Idaho and Oregon and had gone through all the public
- 4 hearings with that and was finalizing the drafts to be
- 5 submitted both to this Commission and the other
- 6 commissions. To input the data and such, it's about a
- 7 two-year process to go through and do, number one.
- 8 Number two, we did not have access to any of the --
- 9 staff did not have access to any of the Sierra data
- 10 nor was it necessarily compatible to put into the
- 11 model. We're also in the process this year of
- 12 converting from our old IRP modeling process to
- 13 Transacted which will allow us I think a lot more
- 14 flexibility and a lot better econometric modeling
- 15 going forward, and that's still in the process of
- 16 being converted, and the current schedule calls for
- 17 that to be completed in March of -- actually April 1
- 18 of 1995.
- 19 Q. You mentioned that you didn't have access
- 20 to Sierra data. Is that because of confidentiality
- 21 concerns?
- 22 A. Yeah, right. I said my staff did not have,
- 23 and yes, that is correct.
- Q. Like to shift now to a few questions about
- 25 how gas supplies can be procured if a merger is

- 1 consummated. Several other of Water Power's witnesses
- 2 have explained that Water Power will operate as
- 3 separate operating divisions of Resources West should
- 4 the merger be completed. Does that condition hold for
- 5 the gas merchant roles of each gas operation also?
- 6 A. No. In fact it's envisioned that the gas
- 7 purchasing, a lot of the savings are contingent upon
- 8 being able to purchase in large quantities, to
- 9 purchase under contracts that would have improved load
- 10 factors and to -- and additionally be able to maximize
- 11 the transportation that each of the companies holds on
- 12 the various systems. In order to do that, the
- 13 purchasing has to be done as an entity not as an
- 14 individual division. An example would be currently
- 15 in our WP natural gas territories, which is the old CP
- 16 National, there was a five-year rolling contract when
- 17 we purchased those and we were not able to roll those
- 18 into our purchasing -- I guess our purchasing
- 19 practices of the Water Power. Their WACOG is
- 20 currently higher than Water Power because of that,
- 21 because they were bought as a separate entity. That
- 22 contract expires at the end, actually, in October of
- 23 this year -- excuse me, in October of '96, and then it
- 24 would be rolled into the total buying group and that
- 25 will improve our practices as far as being able to get

- 1 larger quantities and better load factors.
- 2 Q. So you would envision that the companies
- 3 will manage one supply portfolio?
- 4 A. When you say one supply portfolio, we would
- 5 manage it as a supply portfolio coming out of many
- 6 basins with many different producers and marketers
- 7 providing that, that is correct.
- 8 Q. Presumably you're aware that as a way to
- 9 share the merger benefits with ratepayers Water Power
- 10 has proposed a freeze on both electric and gas-based
- 11 rates for five years. Are you familiar with that?
- 12 A. Yes, I am.
- 13 Q. And that rate freeze will not, however,
- 14 have any impact on the savings presented in your
- 15 testimony, will it?
- 16 A. No, it will not. It is intended that
- 17 all gas costs will be tracked through to the various
- 18 jurisdictions.
- 19 Q. Please turn to your Exhibit 15 which
- 20 apparently is blown up on a board behind you.
- 21 A. I have that.
- 22 Q. The top section of your Exhibit 15 shows
- 23 the forecasted gas volumes purchased for each of the
- 24 divisions. The savings from increased purchasing
- 25 power of \$23.3 million was estimated based on these

- 1 volumes. Is that true?
- 2 A. Yes, it is.
- 3 Q. Based on your Exhibit 15, are you willing
- 4 to accept subject to check that over the 10-year
- 5 period shown Washington Water Power will account for
- 6 42 percent of firm sales while Sierra accounts for 58
- 7 percent of those sales?
- 8 A. Subject to check. It sounds like a
- 9 reasonable estimate.
- 10 Q. So based on how you estimated the savings
- 11 from increased purchasing power, Washington Water
- 12 Power will be responsible for about 42 percent of
- 13 those cost savings and Washington Water Power's
- 14 ratepayers would presumably receive those benefits
- 15 through the gas cost tracker; is that correct?
- 16 A. That would be true. I might mention, it
- 17 isn't necessarily Water Power. It would be Resources
- 18 West buying the gas for the total entity and then the
- 19 purchased gas forecasted volumes, the savings from
- 20 there were intended to be split on a volumetric basis,
- 21 and Mr. Buergel can address that more but it's
- 22 basically split on the amount of gas that's purchased.
- Q. Do you have Mr. Buergel's Exhibit 48
- 24 available to you?
- 25 A. I believe probably get it here quick.

- 1 Yes, I have that exhibit.
- 2 JUDGE CANFIELD: And there were a couple of
- 3 revisions so let's make sure we're dealing with the
- 4 same one.
- 5 THE WITNESS: Mine says revised 1-24-95.
- 6 MS. JOHNSTON: I have the revised exhibit
- 7 before me also.
- 8 JUDGE CANFIELD: Revised 1-24-95. There
- 9 was one revised earlier than that even, so, okay.
- 10 Q. Please turn to page 1 of that exhibit.
- 11 A. I have that.
- 12 Q. Now, according to Mr. Buergel's direct
- 13 testimony at page 12, this allocation study was
- 14 supposedly prepared to be representative of how post-
- 15 merger benefits will actually be allocated. Is that
- 16 true?
- 17 A. I believe that's true.
- 18 O. Exhibit 48 revised shows the allocation of
- 19 merger savings to Washington Water Power and Sierra
- 20 for the years 1996 through 2005. Is that correct?
- 21 A. Yes.
- Q. Do you see line L labeled gas supply
- 23 purchasing power?
- 24 A. On page 1?
- 25 Q. On page 1.

- 1 A. Yes, I do.
- 2 Q. This \$23,438,000 minus the adjustments
- 3 shown of \$108,000 is the 23.3 million from your
- 4 Exhibit 15. Is that true?
- 5 A. That would be true.
- 6 Q. Who was responsible for how this 23.3
- 7 million was allocated between the divisions?
- 8 A. That was Mr. Buergel.
- 9 Q. Exhibit 48 shows that savings from
- 10 increased purchasing power were allocated by
- 11 allocation methodology 10 at the bottom of the page
- 12 lower left-hand?
- 13 A. Yes, I see.
- Q. From this allocation code table -- strike
- 15 that.
- 16 Looking at the allocation factor of the
- 17 table, it looks as though Mr. Buergel's Exhibit 48
- 18 allocated 53.6 percent of these costs to Washington
- 19 Water Power. Would you accept that subject to check?
- 20 MR. MEYER: Your Honor, I believe the
- 21 answer to the previous question established that this
- 22 witness wasn't responsible for preparing this document
- 23 or the development of these or application of these
- 24 allocators so I think having established that these
- 25 questions are properly addressed to Mr. Buergel.

- 1 MS. JOHNSTON: Well --
- Q. Mr. Ely, are you capable of answering my
- 3 question?
- 4 A. And the question again was?
- 5 Q. Exhibit 48 shows the savings from increased
- 6 purchasing power were allocated by allocation
- 7 methodology 10 and looking at the allocation factor in
- 8 that table it appears Mr. Buergel's Exhibit 48
- 9 allocated 53.6 percent of these costs to Washington
- 10 Water Power.
- 11 A. That's what the table says, that's correct.
- 12 Q. And allocation factor 10 is different than
- 13 the way you estimated the savings would be generated.
- 14 Is that true?
- 15 A. No, I don't believe that it was any
- 16 different than what I had indicated to you.
- 17 Q. But doesn't your Exhibit 15 show that
- 18 Washington Water Power would account for 42 percent of
- 19 the savings?
- 20 A. Well, you gave me that number, and said
- 21 subject to check, and I have not checked it so I can't
- 22 affirm or deny whether that's correct or not. The
- 23 intent conceptually, if this will help, was to take
- 24 the total gas purchases and then allocate them based
- 25 on the total therm throughput to the various

- 1 jurisdictions. Now, whether that included transport
- 2 or not, I'm not sure, and Mr. Buergel would be best to
- 3 address those issues because that may be some of the
- 4 differences in the figures.
- 5 Q. We'll ask those questions of Mr. Buergel
- 6 then. Since a gas cost tracker is filed at least once
- 7 every year, the lower gas costs due to increased
- 8 purchase power, purchasing power, will flow to
- 9 Washington Water Power much like the sales shown on
- 10 your Exhibit 15 which shows sales in each successive
- 11 year rather than based on 1993 therm sales. Isn't
- 12 that true?
- 13 A. If I understood the question you're asking
- 14 me, because we file an annual PGA that the gas cost or
- 15 the cost savings would flow through to the customer on
- 16 an annual basis and the answer to that would be yes.
- 17 Q. Please refer again to Mr. Buergel's Exhibit
- 18 48 revised. Lines just below what has been identified
- 19 as line L entitled Gas Supply Sand and Gas Supply -
- 20 Woods. Do you see those?
- 21 A. Yes, I do.
- Q. I'm going to refer to sand as line M and
- 23 woods as line N just to make things a little bit
- 24 easier. Line M and N are 10.2 and 29.3 million; is
- 25 that correct?

- 1 A. That is correct.
- Q. This exhibit appears to show that line M
- 3 was directly assigned to Sierra and line N was
- 4 directly assigned to Washington Water Power; is that
- 5 correct?
- 6 A. That's what it would show, yes.
- 7 Q. Who is responsible for deciding to directly
- 8 assign these two items directly to the division? Mr.
- 9 Buergel?
- 10 A. As I indicated earlier, Mr. Buergel worked
- 11 up all of the allocation. My participation in this
- 12 was working up the savings and where they would come
- 13 as a combined entity and then Mr. Buergel took those
- 14 numbers and worked through how they would be allocated
- 15 amongst the state.
- 16 Q. Is line M, Gas Supply Sand, the summation
- 17 of savings from from establishing a winter exchange
- 18 contract, a summer balancing contract and fixing a
- 19 variable price contract for Sierra?
- 20 A. Yes. If you look on my Exhibit 15, it's
- 21 under contract LDC savings, and in fact as indicated
- 22 winter exchange contract, summer balancing contract,
- 23 winter pricing contract with Sierra under each one of
- 24 those those, and then it says subtotal Sierra, and if
- 25 you move to the right of the total of that amount,

- 1 10,234,000, which would agree with line M as you have
- 2 so indicated on Mr. Buergel's Exhibit 48.
- 3 Q. What is line N a summation of?
- 4 A. Line N where it says Gas Supply Woods, as
- 5 you so indicated on that exhibit, would compare to
- 6 that group of savings on my Exhibit 15 just above that
- 7 that says load factor LDC savings, winter supply
- 8 purchases at annual contract prices and improved load
- 9 factor for existing annual contracts, and it says
- 10 subtotal WWP WPNG and that number would be that
- 11 amount.
- 12 Q. I believe you testified earlier that gas
- 13 cost savings would be realized only by managing gas
- 14 supplies for Resources West as one supply portfolio
- 15 rather than as two individual portfolios. Is that
- 16 true?
- 17 A. That's true.
- 18 Q. And the savings on line M and N on Exhibit
- 19 48 would thus have to flow through the gas cost
- 20 tracker and not be directly assignable to the
- 21 different operating divisions. Doesn't that follow?
- 22 A. Well, when you say -- I think we need to
- 23 clarify maybe what I said earlier. I said the
- 24 assumptions that were made to obtain the savings was
- 25 to manage the supply portfolio as one entity not as

- 1 separate divisions. Some of these savings could
- 2 possibly be partially achieved by the individual
- 3 divisions but could not fully be realized without
- 4 working them together, and I will give you an example.
- 5 The load factor savings that we have worked
- 6 for Washington Water Power that we directly assign
- 7 there, I think that's an issue that the staffs of the
- 8 various commissions need to take and work through with
- 9 Mr. Buergel as we move forward, because those savings
- 10 are all attributable to the increased load factors on
- 11 the Washington Water Power annual contracts. Now,
- 12 it's only achievable if you have the generation load
- 13 by which you can take that summer valley and fill up
- 14 with electric generation, so in that sense it requires
- 15 the two companies to be together in order to do that
- 16 or some other large load that you would have to
- 17 negotiate and add in, in order to take and achieve
- 18 those same types of savings. Maybe not very clear
- 19 on that.
- 20 Q. Given that you envision one portfolio, is
- 21 it your opinion that these savings need to be directly
- 22 assigned or allocated?
- 23 A. You're asking for my opinion or what Mr.
- 24 Buergel has done with them.
- 25 Q. You have differing opinions on this?

- 1 A. No. I don't think that we have differing
- 2 opinions. I think that -- I wasn't sure what your
- 3 question was.
- 4 Q. Given that you're going to have one supply
- 5 portfolio?
- 6 A. Yes.
- 7 Q. We're clear on that, one supply portfolio
- 8 rather than two individual supply portfolios?
- 9 A. Let's clarify that to begin with because
- 10 when I say one supply portfolio, we would manage it as
- 11 one supply portfolio. There may be many contracts,
- 12 many supply basins, many transportation contracts that
- 13 we would manage as one supply portfolio, if we're in
- 14 agreement on that.
- 15 Q. Would you agree that historically and
- 16 traditionally where there's a one-supply portfolio
- 17 these sorts of savings are allocated and not directly
- 18 assigned?
- 19 MR. MEYER: Again this witness is not the
- 20 allocation witness. It is Mr. Buergel.
- 21 MS. JOHNSTON: Is that an objection?
- JUDGE CANFIELD: It may very well be that
- 23 some of these questions might best be left to Mr.
- 24 Buergel.
- 25 MR. MEYER: May see it differently, Mr.

- 1 Buergel, but up until now they're going his way.
- 2 MS. JOHNSTON: Your Honor, I would like to
- 3 have this marked as Exhibit 56 for identification.
- 4 JUDGE CANFIELD: For the record, Ms.
- 5 Johnston did just distribute a document which will be
- 6 No. 56 for identification.
- 7 (Marked Exhibit 56.)
- 8 Q. Mr. Ely, are you familiar with what's been
- 9 marked for identification as Exhibit 56 as attachment
- 10 F to Mr. Flaherty's response to staff data request
- 11 124?
- 12 A. I have not seen it before. I am looking at
- 13 it now.
- 14 Q. Please take a moment to familiarize
- 15 yourself with it, please.
- 16 A. I believe this was the piece that was
- 17 prepared as we were doing due diligence and merger.
- 18 Is this correct?
- 19 Q. Yes, I believe so.
- 20 A. Yes, I'm familiar with it.
- 21 Q. This identifies where Resources West
- 22 different functions would be located. Would you
- 23 agree?
- 24 A. It is a preliminary identification of
- 25 possible locations, that is correct.

- 1 MR. MEYER: Excuse me, sorry to interrupt
- 2 your flow. Just so we can locate our copy of the data
- 3 response, this was provided under response to which
- 4 number?
- 5 MS. JOHNSTON: 124.
- 6 MR. MEYER: If we could have just a moment,
- 7 please.
- 8 Very well. Thank you.
- 9 Q. Please turn to page 87. It's written in.
- 10 A. The written numbers.
- 11 Q. Handwritten at the bottom of the page?
- 12 A. I have that.
- Q. Go down the column to natural gas. It's
- 14 the last section at the bottom of the page.
- 15 A. I see that.
- Q. With the exception of gas engineering, all
- 17 other functions such as acquisition, marketing,
- 18 pipeline and regulatory affairs and strategy are
- 19 moving to Reno. Is that true?
- 20 A. No.
- Q. At least preliminarily?
- 22 A. It was a preliminary indication of where
- 23 they might possibly move to.
- Q. Has this been updated?
- 25 A. I think in Walt and Paul, Mr. Redmond's and

- 1 Mr. Higgins's presentation to the employees, they have
- 2 suggested lines of business which would affect this
- 3 and in fact natural gas would no longer exist as a
- 4 department in itself, and may be in one or two other
- 5 functions. So this is probably no longer accurate.
- 6 Q. As the next record requisition, please, I
- 7 would like to have this updated so we have current
- 8 information as to --
- 9 A. Ms. Johnston, that's really what the
- 10 transition teams are doing. That will be available on
- 11 March 13. Part of the work that they will be doing,
- 12 in addition to quantifying the savings, will be making
- 13 recommendations as to locations and where those
- 14 locations might be or those functions might be
- 15 located. So that material will be coming on the 13th
- 16 in a previous data request and that's as soon as it
- 17 will be available.
- 18 O. So this information will be included in
- 19 that transition team report?
- 20 A. Yes. It probably will not be in exactly
- 21 the same form but it will have the same information.
- 22 And it should be, as I indicated earlier, probably 80
- 23 to 90 percent correct and you won't know that until
- 24 you know how many people have elected severance, how
- 25 many people have elected early retirement options, and

- 1 that may make a difference where some of these
- 2 functions end up. If you're talking about a few
- 3 people, for instance in the gas acquisition, we only
- 4 have two people that do that in our company, and it
- 5 may depend on what happens whether or not it's located
- 6 in Spokane or Reno.
- 7 MS. JOHNSTON: Your Honor, I want to move
- 8 the admission of Exhibit 56.
- 9 JUDGE CANFIELD: While we're on that --
- 10 well, let me ask, any objections to Exhibit 56?
- MR. MEYER: Might I just have a moment?
- 12 JUDGE CANFIELD: Go ahead. While we're on
- 13 that, maybe clarify, Ms. Johnston, you're not
- 14 requesting a specific record requisition on that last
- 15 matter then since it's already included in a prior
- 16 request?
- 17 MS. JOHNSTON: That's correct.
- 18 JUDGE CANFIELD: Okay.
- 19 MR. MEYER: We're ready and we don't have
- 20 an objection.
- 21 JUDGE CANFIELD: Exhibit 56 is so entered
- 22 into the record.
- 23 (Admitted Exhibit 56.)
- MS. JOHNSTON: Your Honor, I have some
- 25 questions that contain confidential information or

- 1 elicit confidential information by way of response of
- 2 the witness so I suppose it's necessary to go in
- 3 closed session for these five questions.
- 4 JUDGE CANFIELD: If there's no other way
- 5 around it, that's what we would be looking at.
- 6 MR. MEYER: I would be happy to take a
- 7 few minutes to explore whether in fact we would be
- 8 willing to waive. I don't know what the questions
- 9 are. Maybe they're the kind of questions we can waive
- 10 the confidentiality on. I don't know.
- JUDGE CANFIELD: Maybe a short break might
- 12 facilitate matters, so let's just take a short break
- 13 off the record then and counsel can discuss matters.
- 14 (Recess.)
- 15 JUDGE CANFIELD: We're back on the record
- 16 after a short recess during which time I don't know
- 17 what was resolved. Maybe one or the other can
- 18 clarify.
- MR. MEYER: Well, I will be happy to go
- 20 ahead. I believe staff counsel was suggesting the
- 21 need to go into closed session because of an item that
- 22 we had identified as a confidential item involving a
- 23 consultant study of the water system, and we
- 24 understand your reluctance to go into closed session
- 25 and in reviewing this we're prepared to waive the

- 1 assertion of privilege on this so let's just go after
- 2 it and see where it goes.
- JUDGE CANFIELD: There was a document
- 4 distributed during the break. Is that a document
- 5 that you're going to ask to be marked?
- 6 MS. JOHNSTON: Yes, please. Exhibit 57.
- 7 JUDGE CANFIELD: 57 nonconfidential
- 8 exhibit. This is the document you were just referring
- 9 to, Mr. Meyer?
- 10 MR. MEYER: I was referring to response to
- 11 request No. 24C.
- 12 JUDGE CANFIELD: Yes. That's the one we
- 13 just described. That will be marked as Exhibit 57,
- 14 and there's no claim of confidentiality to that even
- 15 though it is marked confidential along each of the
- 16 pages then.
- 17 MR. MEYER: Correct.
- JUDGE CANFIELD: So noted, and I guess you
- 19 can draw a line through it or disregard the marks on
- 20 each of the pages. That's marked as general Exhibit
- 21 57.
- 22 (Marked Exhibit 57.)
- Q. Mr. Ely, do you recognize Exhibit 57 for
- 24 identification?
- 25 A. Yes, I do.

- 1 Q. What is it?
- 2 A. This is a study that we had entertained
- 3 during due diligence because we knew very little about
- 4 Sierra's water system so we hired a consultant to come
- 5 in and do due diligence for us and provide to us their
- 6 thoughts on whether the water system was in an
- 7 acceptable form or not.
- 8 MS. JOHNSTON: Your Honor, I move the
- 9 admission of Exhibit 57.
- 10 JUDGE CANFIELD: Any objections?
- 11 MR. MEYER: No objection.
- 12 JUDGE CANFIELD: Exhibit 57 is so entered
- 13 into the record, and on the official copy I will draw
- 14 a line through the confidential stamp on the pages and
- 15 as indicated party can do likewise on theirs. So
- 16 entered as a general Exhibit 57.
- 17 (Admitted Exhibit 57.)
- MS. JOHNSTON: Thank you.
- 19 Q. Beginning on page 10 of your testimony you
- 20 discuss Sierra's water service area. Do you recall
- 21 that?
- 22 A. I will turn to that, but yes, I do recall
- 23 discussing it, and I have that.
- Q. Does this consultant's report form the
- 25 basis of your understanding of Sierra's water system

- 1 and service area?
- 2 A. Yes, it does. As added to by the employees
- 3 that were part of the merger team.
- 4 Q. What is it that the consultants and you
- 5 relied upon to gain knowledge of Sierra's water
- 6 business?
- 7 A. Pardon? What did we rely upon?
- 8 Q. Yes.
- 9 A. First off we relied upon during due
- 10 diligence the input from the merger team that had
- 11 knowledge of the water system. Secondly, we were able
- 12 to get various documents and we shipped back to the
- 13 consultant to have them review in order to give us an
- 14 opinion.
- MS. JOHNSTON: Your Honor, as the next
- 16 record requisition we would ask that Mr. Ely provide
- 17 all the data upon which he and consultant relied to
- 18 gain knowledge of Sierra's water business.
- 19 JUDGE CANFIELD: Next record requisition
- 20 number is No. 6.
- 21 (Record Requisition 6.)
- Q. Will you provide us?
- 23 A. Oh, yes.
- Q. Do you generally agree with the facts and
- 25 the opinions stated in the consultant's report?

- 1 A. Yes.
- Q. Would you agree that water is a rising cost
- 3 utility industry?
- 4 A. Would I agree that water is a rising cost
- 5 utility industry?
- 6 O. Yes.
- 7 A. In general across the industry?
- 8 Q. Yes.
- 9 A. Yes.
- 10 Q. I just have one more question for you. Out
- 11 of curiosity, the letter dated May 1, 1994 is
- 12 addressed to you at WIDCO. How is WIDCO involved in
- 13 the merger transaction?
- 14 A. That was our cover. Since we were trying
- 15 to keep this -- and Mr. Pierce can talk to this more,
- 16 but since we were keeping this to very limited few in
- 17 the company, during the due diligence to see whether
- 18 we would go ahead with the merger or not, we had an
- 19 off-site office; so it would not raise suspicion we
- 20 called it WIDCO. It used to be one of our operating
- 21 subsidiaries and it was easy, I guess, to use that as
- 22 a cover for lack of a better word.
- 23 MS. JOHNSTON: Thank you. That's all I
- 24 have.
- 25 JUDGE CANFIELD: With that, by default,

- 1 you're next, Mr. Trotter. Ms. Williams said she would
- 2 not be here the rest of the day but would be back
- 3 on Thursday.

- 5 CROSS-EXAMINATION
- 6 BY MR. TROTTER:
- 7 Q. Referring to Exhibit 15 which has been
- 8 staring at us for a while on the wall there. If we
- 9 take a look at this exhibit in the year 1999 and ask
- 10 you to recreate what actually happened in 1997 and
- 11 1998 and 1999 and compared that actual experience with
- 12 this chart, would that be a test as to whether you
- 13 have measured the benefits accurately or how would we
- 14 confirm that your estimates of savings are actual and
- 15 accurate?
- 16 A. I think, Mr. Trotter, that's a good
- 17 question and probably a very difficult one to answer,
- 18 because as most of the data in here was based on a \$2
- 19 gas price, two weeks ago you could buy gas at 80 cents
- 20 on the spot market, so there's a lot of volatility in
- 21 gas prices, so to measure it on the actual dollar
- 22 savings you may not be able to find it. I may be able
- 23 to show much greater savings because of gas prices or
- 24 much less, and I think what we have to do is realize
- 25 that long-term gas prices will probably be \$2 to \$2.25

- 1 and increase over time, probably in real rates of
- 2 maybe 1 percent. I think we could go and look at the
- 3 actual throughput as an example, but there again, it
- 4 will depend on what additions to customers, what
- 5 economic growth and a lot of effects in that sense.
- A better measurement, and I've struggled
- 7 with this a little bit, because even for our own
- 8 people how are we going to monitor and insure that we
- 9 in fact do come up with those savings, might be
- 10 looking at the number of current winter-only contracts
- 11 that we have and see how many we in fact then move to
- 12 annual contracts. Look at the bid prices that go
- 13 out, and in one of my exhibits I showed, demonstrated,
- 14 I think on a bid basis, that the larger packages in
- 15 fact were cheaper and the higher load factor packages
- 16 were cheaper in price and that's for a number of
- 17 reasons, for the producer, but I think that was
- 18 demonstrated in those bid prices and we can look at
- 19 those to the future, because I think the actual values
- 20 of natural gas prices could vary up and down and it
- 21 would be very difficult to reduplicate this exhibit
- 22 three years hence.
- 23 Q. Let me ask you this way. Does the company
- 24 have any specific plan for how it will measure merger
- 25 benefits as a result of the synergies resulting in

- 1 natural gas supply trends transactions?
- 2 A. At this point we are discussing the
- 3 potential ways of doing that and we will -- it will be
- 4 developed over time.
- 5 Q. And could you tell me, is this one of those
- 6 things that's going to happen in March or when is that
- 7 going to happen?
- 8 A. No, this will not be one of those things
- 9 that happens in March. Part of the things that will
- 10 have to be done is looking at how -- first off, what
- 11 the recommendations are coming out in March.
- 12 Certainly the teams will be looking at the validation
- 13 of the figures that were provided here. There's a
- 14 number of assumptions behind these numbers, and the
- 15 assumptions include the Tescororas built, for
- 16 instance, and secondly that 90,000 a day flows to the
- 17 electric generation in Sierra's division. If,
- 18 for instance, if Tuscarora wasn't built that would
- 19 affect the numbers, so with those things in mind, you
- 20 will see a piece of that in March but it will really
- 21 be an ongoing development over probably up until
- 22 almost the merger is consummated. The other thing I
- 23 might add is that all the savings under these
- 24 categories currently are indicated to be tracked to
- 25 the various jurisdictions, so they may be more or less

- 1 but they will be tracked.
- Q. Well, everything gets tracked, doesn't it,
- 3 the good and the bad?
- 4 A. That's true.
- 5 Q. Probably should have asked this of Mr.
- 6 Higgins but you mentioned validation report. Isn't
- 7 your case a validation report? Why did Nevada want a
- 8 validation of what's being presented as sworn
- 9 testimony? Do you know?
- 10 A. I think they wanted a more refined -- and
- 11 I'm speaking only on opinion here, I think they wanted
- 12 to have a more recent look at it or more up-to-date
- 13 look at it or people look at it. If you remember, the
- 14 number of people who put these things together were
- 15 relatively small.
- 16 Q. So far every witness has sworn everything
- 17 is true here to the best of their knowledge. Are you
- 18 suggesting that your analysis needs refining?
- 19 A. No, I'm not. What I'm suggesting is that
- 20 under the scenarios that were put together are when we
- 21 put together the merger savings. If you remember
- 22 almost half of it is labor savings and when the teams
- 23 go through now based on the direction that Mr. Redmond
- 24 and Mr. Higgins have given them and locate the
- 25 individuals and how the company is actually going to

- 1 be operated in their lines of business, that should be
- 2 a further validation of the numbers that are here. I
- 3 personally don't expect them to change or if they do
- 4 they would be very slightly.
- 5 Q. Well, the vision has been out there for a
- 6 while?
- 7 A. No. The vision has only been out there
- 8 two, three weeks ago, very new.
- 9 Q. So I suppose it's theoretically possible
- 10 that all of these exhibits may need to be revised in
- 11 some manner, depending on what comes out in a few
- 12 weeks, maybe, maybe not. We'll know it when we see
- 13 it?
- 14 A. You'll know it when you see it. It's
- 15 unlikely they would be revised very much but I think
- 16 it goes back to the question Ms. Johnston asked me
- 17 regarding the locations of the natural gas. That in
- 18 fact may be true. On the other hand, it may in fact
- 19 be located in Spokane and we won't know that until
- 20 those transition teams make their recommendation.
- 21 Then it will go through a process of being reviewed by
- 22 the steering committee, which is executive officers of
- 23 both companies, and once that is decided it will
- 24 continue to move forward.
- 25 MR. TROTTER: There's nothing much more I

- 1 can ask. Thank you.
- JUDGE CANFIELD: Commissioners, questions
- 3 for Mr. Ely?
- 4 CHAIRMAN NELSON: No.
- 5 COMMISSIONER HEMSTAD: I have none.

- 7 EXAMINATION
- 8 BY COMMISSIONER GILLIS:
- 9 Q. I have just a couple. Did you anticipate
- 10 any transportation bottlenecks that would just prevent
- 11 you from maximizing the benefits of the gas resource
- 12 under the merged enterprise?
- 13 A. I think the only transportation bottleneck
- 14 that could occur is if in fact the Tuscarora pipeline
- 15 was not built because there is not capacity on the
- 16 Pyautte pipeline to move the same amount of gas into
- 17 the electric generation system in Sierra that there
- 18 would be with the Tuscarora. It could be expanded,
- 19 too, but it would be on a different time horizon than
- 20 what is shown here.
- 21 Q. So for the most part the transportation is
- 22 there, the things that you need?
- 23 A. Yes.
- Q. There's one statement in your testimony on
- 25 page 13 I didn't quite follow I was hoping you could

- 1 explain to me. Beginning on line 25, "it is
- 2 anticipated that by managing the natural gas supplies
- 3 of gas distribution system together with the natural
- 4 gas requirements for electric generation it will be
- 5 possible to purchase additional natural gas supplies
- 6 on an annual basis instead of on the basis of winter-
- 7 only contracts." I think I understand what you mean
- 8 there, but do you have enough, I guess, electric
- 9 generation using gas at this point in your system that
- 10 it makes a major difference?
- 11 A. I have to apologize, Commissioner Gillis.
- 12 I was looking and not listening. Could you give me
- 13 the page again.
- Q. On page 13 beginning on line 25 ending on
- 15 line 32.
- 16 A. Where it starts out on 24 'significant
- 17 additional savings"?
- 18 Q. Yeah. Then the sentence that follows it.
- 19 A. Okay.
- 20 Q. The suggestion there is that by using
- 21 natural gas for electric generation you're providing a
- 22 balancing function in the system, a seasonal balancing
- 23 function?
- A. That's correct.
- 25 Q. And I guess my question for you is, do you

- 1 have enough usage for electric generation at this
- 2 point in your system to make a major difference in
- 3 that balancing?
- 4 A. And are you talking about the Water Power
- 5 system or the combined system?
- 6 Q. The combined system.
- 7 A. The combined system with the addition of
- 8 Tuscarora which would increase the amount of electric
- 9 generation that would occur by natural gas in the
- 10 Sierra division, yes, there would be sufficient to
- 11 achieve these savings.
- 12 Q. Do you anticipate the construction of
- 13 additional generation capacity, electric/gas, electric
- 14 generation capacity for this purpose in your plants?
- 15 A. No. There's no additional generation
- 16 forecasted to achieve these results.
- 17 Q. Thanks.
- 18 JUDGE CANFIELD: Thank you. Questions on
- 19 redirect, Mr. Meyer.
- MR. MEYER: I have none.
- 21 (Recess.)
- 22 JUDGE CANFIELD: We're back on record after
- 23 a short break between witnesses. Mr. Meyer, are you
- 24 ready with your next witness?
- MR. MEYER: Yes. Call to the stand Mr.

- 1 Jon Eliassen.
- 2 Whereupon,
- JON ELIASSEN,
- 4 having been first duly sworn, was called as a witness
- 5 herein and was examined and testified as follows:
- 6 JUDGE CANFIELD: We did go ahead and mark
- 7 the prefiled testimony as Exhibit T-16 and
- 8 accompanying exhibits 17 through 26. Mr. Meyer.

- 10 DIRECT EXAMINATION
- 11 BY MR. MEYER:
- 12 Q. For the record, Mr. Eliassen, state your
- 13 name.
- 14 A. My name is Jon E. Eliassen.
- 15 Q. By whom are you employed and what is your
- 16 position?
- 17 A. I'm employed by the Washington Water Power
- 18 company. I'm vice-president finance and chief
- 19 financial officer.
- 20 Q. You prepared prefiled direct testimony
- 21 marked as T-16?
- 22 A. Yes, I have.
- Q. Do you have changes to that?
- 24 A. No.
- Q. Are you also sponsoring what has been

- 1 marked for identification as 17 through 26?
- 2 A. Yes, I am.
- Q. Changes to those?
- 4 A. No.
- 5 Q. So if I were to ask you the questions that
- 6 appear in your prefiled direct, would your answers be
- 7 the same?
- 8 A. Yes.
- 9 Q. Is the information in Exhibits 17 through
- 10 26 true and correct to the best of your information
- 11 and knowledge?
- 12 A. Yes, as filed, with the exception that some
- 13 modification has been made to one exhibit based on a
- 14 staff request or public counsel request, deposition
- 15 request.
- 16 Q. Understand.
- MR. MEYER: With that I move the admission
- 18 of Exhibit T-16 and 17 through 26.
- 19 JUDGE CANFIELD: Any objections? Let the
- 20 record reflect there are none. Exhibits T-16 and
- 21 Exhibits 17 through 26 are so entered into the record.
- 22 (Admitted Exhibits T-16 and 17 26.)
- 23 MR. MEYER: The witness is available for
- 24 cross.
- JUDGE CANFIELD: Ms. Johnston.

- 1 MS. JOHNSTON: At the outset I would ask
- 2 that Mr. Eliassen's deposition transcript be admitted
- 3 into the record.
- 4 JUDGE CANFIELD: Let's mark that as the
- 5 next exhibit number in order and that will be marked
- 6 as Exhibit No. 58.
- 7 MS. JOHNSTON: He also has a confidential
- 8 portion.
- 9 JUDGE CANFIELD: And there was also
- 10 distributed confidential transcript that should be
- 11 marked as the next exhibit number and that will be
- 12 Exhibit C denoting its confidentiality, C-59.
- 13 (Marked Exhibits 58 and C-59.)
- 14
- 15 CROSS-EXAMINATION
- 16 BY MS. JOHNSTON:
- 17 Q. In the company's quantitative analysis of
- 18 the prospective merger, have any changes in bond
- 19 ratings or overall cost of capital been assumed and
- 20 quantified?
- 21 A. No changes in bond ratings and no changes
- 22 in cost of capital were assumed.
- JUDGE CANFIELD: Before we get too far
- 24 beyond that, Ms. Johnston, were you going to be
- 25 offering those marked exhibits?

- 1 MS. JOHNSTON: I thought I did. Yes, I do.
- 2 I move the admission of Exhibits 58 and C-59, please.
- JUDGE CANFIELD: Any objections?
- 4 MR. MEYER: None.
- 5 JUDGE CANFIELD: Exhibit 58 is entered and
- 6 a confidential Exhibit C-59 is so entered.
- 7 (Admitted Exhibits 58 and C-59.)
- 8 MS. JOHNSTON: Sorry about that.
- 9 Q. So, Mr. Eliassen, no changes in the cost of
- 10 capital which may result from the merger are included
- 11 in the \$450 million savings estimate; is that correct?
- 12 A. That's correct.
- 13 Q. In deposition you were asked over what
- 14 time period did you believe that the merged company
- 15 will have a lower cost of capital than Water Power on
- 16 a stand-alone basis" and you responded 1997 to 1998
- 17 and beyond. Do you recall that testimony?
- 18 A. Yes.
- 19 Q. Under the company's proposal no decreases
- 20 in cost of capital would directly be passed through to
- 21 ratepayers during the rate freeze period; is that
- 22 correct?
- 23 A. There were no assumptions on changes in
- 24 cost of debt or preferred stock during that time
- 25 period. There is an, if you will, a pass-through in

- 1 terms of earned return on equity during this time
- 2 period whereby if the return on equity falls, given
- 3 some of the material that we've forecast, the return
- 4 on equity would fall during this time period and would
- 5 be below the current allowed level by this Commission.
- 6 MS. JOHNSTON: Your Honor, I would like to
- 7 have deposition request No. 40 marked as Exhibit 60
- 8 for identification, please.
- 9 MR. MEYER: I should note that the
- 10 designated witness for this one is John Buergel. Was
- 11 there a piece of this that you thought appropriate for
- 12 this witness?
- MS. JOHNSTON: Yes. The part that deals
- 14 with cost of money there, second paragraph, second
- 15 sentence. I would like to inquire regarding the
- 16 quote-unquote dramatic increase in the cost of money.
- 17 MR. MEYER: Okay. I don't have a problem
- 18 with that as long as the questioning doesn't go into
- 19 whether or not a dramatic increase in the cost of
- 20 capital would or wouldn't qualify for a carve-out
- 21 because the carve-out issue is Mr. Buergel's
- 22 responsibility.
- 23 MS. JOHNSTON: That's fine. Let's just see
- 24 how it goes.
- MR. MEYER: Okay.

- JUDGE CANFIELD: Well, with that let's mark
- 2 that as the next exhibit number in order and that will
- 3 be marked as Exhibit 60 for identification.
- 4 (Marked Exhibit 60.)
- 5 Q. Direct your attention to the company's
- 6 response to deposition request No. 40 which you have
- 7 before you now. Under the company's proposal the
- 8 company would be allowed to request rate relief if
- 9 there were "a dramatic increase in the cost of money";
- 10 is that correct?
- 11 A. That's what this says, yes.
- 12 Q. Please quantify what is meant by dramatic.
- 13 A. Well, I guess this was not drafted by me
- 14 nor did I try to quantify what a dramatic increase
- 15 would be, but I assume that -- I guess I could assume
- 16 that if we were in the markets of the early '80s when
- 17 short-term debt was 22 percent and long-term bonds
- 18 were 16 percent and the cost of equity was whatever it
- 19 was at that time and the company had to do a
- 20 significant amount of financing, those things together
- 21 might quantify or constitute a dramatic increase in
- 22 the cost of money. I don't expect that to happen
- 23 between now and 1998 or the year 2000 but that's
- 24 dramatic, if those things were to occur.
- 25 Q. So for a definition of the phrase "dramatic

- 1 increase in the cost of money" you would refer to the
- 2 early '80s?
- 3 A. Well, I think near term history, that's a
- 4 pretty good proxy in the case for dramatic increase in
- 5 cost of money, yes.
- 6 Q. On a forward-looking basis can you give us
- 7 your opinion as CFO of Washington Water Power as to
- 8 what a dramatic increase in the cost of money would
- 9 mean to you?
- 10 A. I think I just explained what would be
- 11 dramatic. I don't foresee any kind of a change in
- 12 that magnitude in debt rates or inflation rates or
- 13 cost of equity in the next five years.
- 14 Q. Please turn to page 4 of your direct
- 15 testimony. In the last line of that particular page
- 16 you discuss a need for reduction in short-term debt in
- 17 order to assure sufficient initial flexibility in
- 18 accessing capital. Do you see that?
- 19 A. Which line again?
- 20 Q. It begins at the bottom of page 4 and
- 21 continues on to the top of page 5.
- 22 A. Yes.
- 23 Q. What was the amount of outstanding
- 24 short-term debt for each of Washington Water Power and
- 25 Sierra Pacific when you drafted this testimony?

- 1 A. I'm not sure I have those numbers in front
- 2 of me right now. I know that at the end of the
- 3 calendar year Water Power had \$53 million in
- 4 short-term debt but I don't have the Sierra numbers up
- 5 at the stand with me.
- 6 Q. Did you use year-end 1993 numbers as the
- 7 basis for this particular testimony?
- 8 A. That's what's shown on Exhibit 17, yes, but
- 9 I don't have the breakdown here with me. I think both
- 10 of those show total debt.
- 11 Q. As the next record requisition we would
- 12 like to have that information, please.
- MR. MEYER: Just so I'm clear on that, as
- 14 of what date?
- THE WITNESS: End of '93 and 1994.
- 16 MS. JOHNSTON: At the time Mr. Eliassen
- 17 wrote this testimony.
- MR. MEYER: So that's the date?
- 19 THE WITNESS: That would be supportive then
- 20 of Exhibit 17 as filed.
- 21 JUDGE CANFIELD: That's record requisition
- 22 No. 7.
- 23 (Record Requisition 7.)
- Q. In your opinion, what level should this
- 25 short-term debt be reduced to in order to insure

- 1 initial sufficient flexibility in accessing capital?
- 2 A. Well, at any point in time short-term debt
- 3 for the company might equate to 8 to 10 percent of
- 4 total capital but shouldn't be maintained at that
- 5 level. The ultimate flexibility the company has when
- 6 they have a relatively large capital program or any
- 7 kind of capital needs is to have access to 50 to \$100
- 8 million of short-term debt. The need for flexibility
- 9 of short-term debt isn't driven just by a construction
- 10 program either. In the case of Water Power we've
- 11 always maintained one line of credit, one \$50 million
- 12 line, just to back commercial paper. We've also
- 13 maintained enough credit to fund the 49-day preferred,
- 14 the auction preferred that we have outstanding --
- 15 that's a \$50 million issue -- that if it couldn't be
- 16 remarketed at the end of any 49-day period would have
- 17 to be taken down with short-term debt. So we want to
- 18 have enough flexibility to have credit lines available
- 19 so that those things could be funded in the short-term
- 20 if necessary. So then it stands to reason that our
- 21 actual outstanding short-term debt might only average
- 22 4 to 6 percent through the year.
- 23 Q. Is 4 to 6 percent a short-term debt level
- 24 that you think needs to be had in order to insure this
- 25 flexibility you discussed?

- 1 A. I think if you're in that range you have
- 2 more flexibility than if you're running 6 to 8 or 10
- 3 percent short-term debt, yes. But again I'm talking 4
- 4 to 6 percent average through the year. It will peak
- 5 at certain times.
- 6 Q. During deposition you indicated that each
- 7 company will issue medium-term notes and Sierra will
- 8 issue some additional common equity to reduce
- 9 outstanding short-term debt. Do you recall that
- 10 testimony?
- 11 A. Yes.
- 12 Q. You also indicated that this process is an
- 13 ongoing process. Do you recall that?
- 14 A. Yes.
- 15 Q. By how much has each company's outstanding
- 16 short-term debt been reduced since the filing of your
- 17 testimony?
- 18 A. Well, that I would -- as of today I would
- 19 not have that information in front of me. For
- 20 example, Washington Water Power issued \$15 million in
- 21 medium-term notes in the month of January and that was
- 22 a direct reduction of short-term debt, but I don't
- 23 have, again, January 31 numbers or December 31 numbers
- 24 in front of me. So I would have to provide that for
- 25 you as a requisition as well.

- 1 Q. Would you do that, please?
- 2 A. Do you want that as of the end of the year
- 3 or today's date or up through the end of January?
- 4 Q. Well, I think --
- 5 MS. JOHNSTON: let me just state the record
- 6 requisition for the record, I believe would be number
- 7 --
- 8 JUDGE CANFIELD: Record requisition No. 8.
- 9 (Record Requisition 8.)
- 10 Q. Could you please provide the amount by which
- 11 short-term debt would be reduced since the time frame
- 12 used in your direct testimony and the method by which
- 13 it was reduced and the associated cost for both
- 14 Washington Water Power and Sierra Pacific?
- 15 A. Yes.
- 16 Q. Thank you. Also on page 4 of your
- 17 testimony lines 1 through 4 you state that Water Power
- 18 and Sierra Pacific had similar capital structures at
- 19 year end 1993. Do you see that?
- 20 A. Yes, I do.
- 21 Q. What is the current capital structure of
- 22 each company?
- 23 A. Well, again, I don't have the end of 1994
- 24 numbers in front of me for Sierra.
- 25 Q. I guess as the next record requisition we

- 1 would ask that you update your Exhibit 17 for year-end
- 2 1994 numbers.
- 3 (Record Requisition 9.)
- 4 A. Okay. We can do that.
- 5 JUDGE CANFIELD: That's record requisition
- 6 No. 9.
- 7 O. Please turn to Exhibit 17. Footnote 3
- 8 reads, "capital structure based on the Nevada
- 9 jurisdiction." What do you mean by that?
- 10 A. This is capital structure for utility
- 11 operations and I believe that this is a -- I don't
- 12 know if allocated is the right word but it's a derived
- 13 capital structure for the Sierra Pacific Power Company
- 14 in Nevada or Nevada operations. It does not include
- 15 California. It's also -- this is SPPC. This is Sierra
- 16 Pacific Power Company so it's an allocation of -- it
- 17 may be an allocation of certain debt but I would have
- 18 to verify that.
- 19 Q. Did you prepare this Exhibit 17?
- 20 A. I used the numbers that we were given, yes,
- 21 but I did not go back and verify the source of those.
- 22 This was prepared for me.
- 23 Q. How does the Nevada jurisdiction's capital
- 24 structure differ from the actual capital structure?
- 25 A. That -- well, I'm not sure that it does

- 1 right now. I don't know the answer to the question.
- 2 Q. I would like to have an answer to that
- 3 question as record requisition 10, please.
- 4 (Record Requisition 10.)
- 5 JUDGE CANFIELD: No. 10 is the next record
- 6 requisition number in order.
- 7 MR. MEYER: Would you please restate the
- 8 request.
- 9 MS. JOHNSTON: We would like an explanation
- 10 of footnote No. 3, "capital structure based on the
- 11 Nevada jurisdiction," exactly what does that mean, and
- 12 we would like to know how the Nevada jurisdiction's
- 13 capital structure differs from the actual capital
- 14 structure.
- 15 Q. Please turn to page 6 of your testimony.
- MR. MEYER: If I might have a minute, I
- 17 think a helpful clarification of whether you're
- 18 looking for actual cap structures for Nevada, are you
- 19 looking for it on the basis of SPPC, the Sierra
- 20 Pacific Power Company or Sierra Pacific Resources?
- 21 THE WITNESS: Well, maybe I can help with
- 22 that. I'm assuming we're going to make it for SPPC,
- 23 Sierra Pacific Power Company, because that's the basis
- 24 that Exhibit 17 was filed.
- 25 MR. MEYER: That's what you had in mind?

- 1 MS. JOHNSTON: Yes.
- JUDGE CANFIELD: Okay, so clarified.
- 3 Q. Beginning on line 1 of your testimony, page
- 4 6 you state, "Immediately after the merger and subject
- 5 to certain conditions, Resources West expects to
- 6 maintain the annual dividend paid by Water Power at
- 7 the effective date of the merger." Is that an
- 8 accurate reading of your testimony?
- 9 A. Yes, it is.
- 10 Q. Now, we established in deposition that the
- 11 quote-unquote certain conditions to which you refer
- 12 here is board action. Do you recall that?
- 13 A. Yes.
- Q. And you stated that representations have
- 15 been made to you that the goal of Resources West is
- 16 "not to cut or otherwise eliminate the dividend." Do
- 17 you recall that?
- 18 A. Yes.
- 19 Q. Over what time period would it be
- 20 reasonable for Water Power shareholders to expect no
- 21 reduction from the \$1.24 dividend level?
- 22 A. Again, the only representation we make here
- 23 and the only thing that we've talked to investors
- 24 about is that they should expect that the dividend
- 25 immediately after the completion of the merger, when

- 1 RWE is formed, the dividend at that time would be the
- 2 same dividend paid at that date by Washington Water
- 3 Power. We make no representations to time beyond
- 4 that. The board each quarter or at each regular
- 5 dividend meeting would have to review earnings,
- 6 prospective earnings, and the dividend policy to make
- 7 those decisions.
- 8 Q. Does "immediately after" mean the first
- 9 quarter then?
- 10 A. Well, I would read it as basically the day
- 11 after. You should assume that the day we trade as
- 12 RWE, which is the first day of the merged company, the
- 13 expected dividend or the dividend level at that time
- 14 is still assumed to be \$1.24 on an annualized basis.
- 15 Q. So what you're saying is that Resources
- 16 West may never pay \$1.24?
- 17 A. Well, as a practical matter, we can
- 18 represent the level that we expect, and that's what
- 19 I've testified to here, but each quarterly dividend is
- 20 set by the board, and the RWE board would have to meet
- 21 to set that first quarterly dividend. It's a board
- 22 action that's required for that and I'm not even sure
- 23 right now what date that board meeting is.
- Q. So in your testimony on page 6 then at line
- 25 1 when you say immediately after the merger, you mean

- 1 the day, the day after the merger?
- 2 A. Right.
- 3 Q. So we could substitute "immediately after
- 4 the merger" with the words "at the effective date of
- 5 the merger, " "on the effective date of the merger"?
- 6 A. On the effective date of the merger and
- 7 subject to certain conditions Resources West expects
- 8 to maintain the annual dividend paid by Water Power.
- 9 Maybe "annualized dividend paid by" since it's a
- 10 quarterly action by the board.
- 11 Q. Do you believe that the annual dividend
- 12 paid by Water Power will be at the current level of
- 13 \$1.24 per share at the effective date of the merger?
- 14 A. Our current financial plans assume that,
- 15 and our current forecasting is based on assuming that
- 16 level of payment going forward to determine impacts on
- 17 the company.
- 18 Q. On page 6 of your testimony at line 25 you
- 19 discuss the external financing needs of both Sierra
- 20 and Water Power. Is that correct?
- 21 A. Yes.
- Q. And you state that the external financing
- 23 needs of both Water Power and Sierra are significant.
- 24 Is that also correct?
- 25 A. Yes.

- 1 Q. Please turn to your Exhibit 19.
- 2 A. I'm there.
- 3 Q. There it shows that Water Power has
- 4 projected absolutely no external financing needs in
- 5 1997, 1998 and only \$1 million in 1996. Is that true?
- 6 A. This shows that if you match internal cash
- 7 generation to capital expenditures, that's correct.
- 8 Internal cash generation from operations virtually
- 9 covers all of our capital expenditure requirements at
- 10 that point.
- 11 MS. JOHNSTON: Your Honor, like to have
- 12 this marked as Exhibit 61 for identification, please.
- 13 JUDGE CANFIELD: That is the next number in
- 14 order. We still have Exhibit 60 pending. We marked
- 15 that earlier and a few questions were asked on it. I
- 16 will mark this most recent document distributed as
- 17 Exhibit 61 for identification.
- 18 (Marked Exhibit 61.)
- 19 Q. Mr. Eliassen, can you identify what's been
- 20 marked as Exhibit 61?
- 21 A. It's basically a restatement of my Exhibit
- 22 19 to reflect the recently approved Washington demand
- 23 side management rider and the impact of that on
- 24 capital expenditures for demand side management and
- 25 the impact on internal cash generation, if there is

- 1 any, through the 1994-1998 time period.
- 2 Q. So this was prepared by you in response to
- 3 a deposition request?
- 4 A. Yes.
- 5 MS. JOHNSTON: Move the admission of
- 6 Exhibit 60 and 61, Your Honor.
- 7 JUDGE CANFIELD: Any objections?
- 8 MR. MEYER: None.
- 9 JUDGE CANFIELD: Exhibits 60 and 61 are so
- 10 entered into the record, and maybe during your
- 11 questioning, Ms. Johnston, you can let me know when it
- 12 would be an appropriate time to break for the day
- 13 since we're approaching 5:00.
- 14 (Admitted Exhibits 60 and 61.)
- MS. JOHNSTON: Perhaps just three more
- 16 questions for today.
- 17 Q. Now, Mr. Eliassen, in response to dep
- 18 request No. 11 you show that as a result of the
- 19 recently obtained demand side management tariff rider
- 20 that Water Power's capital expenditures decreased
- 21 by \$5 million in 1995 and \$2 million in the years 1996
- 22 and, 1997 and 1998; is that correct?
- 23 A. Yes, that's correct.
- Q. So is it a correct interpretation that in
- 25 July of 1994 prior to the tariff rider proposal the

- 1 company was budgeting \$2 million for all of its DSM
- 2 program in 1996 through 1998?
- 3 A. I'm not sure I followed that. Because of
- 4 the reduction between 72 and \$70 million?
- 5 Q. Yes.
- 6 A. I don't think that's an accurate
- 7 characterization. Remember, again, that the only
- 8 adjustment we've made here is what we assumed was to
- 9 reflect the Washington DSM rider which is the
- 10 1995-1996 riders. My understanding it's a two-year
- 11 rider and this is Washington-only.
- 12 Q. Then why does your response to dep request
- 13 11 show the years 1997 and 1998?
- 14 A. As a reduction?
- 15 Q. Yes.
- 16 A. Here again, I don't know the answer to
- 17 that.
- 18 Q. Who does?
- 19 A. It can be reconciled but I don't know the
- 20 answer.
- Q. Would you think you would have time to
- 22 reconcile this tonight before we resume questioning
- 23 tomorrow?
- A. We can probably do it by a phone call just
- 25 to find out what the assumption was in 1997/1998

- 1 that's different from the other two years.
- Q. Would you be willing to do that?
- 3 A. Sure.
- 4 Q. In 1995 and 1996 as well.
- 5 A. Well, I think -- well, okay, yes.
- 6 Q. Perhaps you can't answer my next question
- 7 either yet, but I was going to ask that it's true also
- 8 that the company was budgeting \$5 million for DSM
- 9 activities in 1995?
- 10 A. I think we're actually budgeting more than
- 11 those amounts in all of these years, but again, this
- 12 is the amount that supposedly reflects only the impact
- 13 of the Washington DSM rider.
- Q. But it has also been approved. Is that
- 15 true?
- 16 A. I don't think -- well.
- 17 MR. MEYER: Not yet.
- 18 A. It's not approved and I think this only
- 19 reflects the Washington order. It does not reflect an
- 20 assumption for Idaho. Does not reflect any ongoing
- 21 commitments to other conservation programs that aren't
- 22 covered by riders either.
- 23 MS. JOHNSTON: I think we'll start
- 24 tomorrow, Your Honor, with a discussion of the years
- 25 1997 and 1998.

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JUDGE CANFIELD: Okay. That would be a
 1
   good time for our break then since it's the end of the
 2
 3
   day, and as I indicated earlier, there's other
   Commission business pending in the morning and we will
   not be able to start tomorrow until 1:30 in this room.
 5
    So unfortunately that's what we're up against, so
    I will see you tomorrow. We're adjourned for today.
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               (Hearing adjourned at 5:00 p.m.)
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