# Docket No. TV- 200309 - Vol. I 

# In the M atter of: Starving Students, Inc. 

## January 20, 2021

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## BEFORE THE WASHINGTON

UTILITIES AND TRANSPORTATION COMMISSION

In the Matter of Determining DOCKET NO. TV-200309 the Proper Carrier Classification of, and Complaint for Penalties against:

STARVING STUDENTS, INC.

> VIDEOCONFERENCE BRIEF ADJUDICATIVE PROCEEDING ADMINISTRATIVE LAW JUDGES MICHAEL HOWARD AND RAYNE PEARSON

Volume I<br>Pages 1 - 18<br>January 20, 2021<br>9:01 a.m.

REPORTED BY: CRYSTAL R. McAULIFFE, RPR, CCR, \#2121

## APPEARANCES

(All parties appeared via videoconference)

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        Ryan Smith
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TEAMS VIDEOCONFERENCE; JANUARY 20, 2021.
9:31 a.m.
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## PROCEEDINGS

JUDGE HOWARD: Good morning, everyone.
Let's be on the record. The time is 9:31 a.m. My name is Michael Howard. I'm an Administrative Law Judge with the Washington Utilities and Transportation Commission.

We're here today for a Brief Adjudicative Proceeding in Docket TV-200309, which is captioned "In the Matter of Determining the Proper Carrier Classification, and Complaint for Penalties against: STARVING STUDENTS, INC."

It appears that we do not have a representative from the company on the line at this point.

Has anyone joined us so far representing Starving Students?

Okay. Hearing no one from the company, we are going to briefly go off the record for 15 minutes. And I will stay on the call and hopefully someone from the company will join us in that time. So we are off the record for the moment.
(A break was taken from 9:32 a.m. 9:45 a.m.)
JUDGE HOWARD: So we are back on the record

1 in Docket TV-200309. It appears we do not have anyone

MR. CALLAGHAN: Good morning, Your Honor.
This is Nash Callaghan, Assistant Attorney General, appearing on behalf of Commission Staff.

I have Jacque Hawkins-Jones, Investigator, here with me.

THE COURT: Thank you, Mr. Callaghan. So, Mr. Callaghan, given that the company is not appearing today, what would Staff -- what would Staff pursue? What is your recommendation?

MR. CALLAGHAN: Thank you, Your Honor. Staff asks that the commission find the company in default for failure to appear at this time and place set for the hearing. And Staff would request that the

1 commission proceed with the hearing and resolve the 2 issues before it.

Does that sound acceptable?
MR. CALLAGHAN: Yes, Your Honor.
THE COURT: Okay. You may call your witness to support the motion for a default.

MR. CALLAGHAN: Thank you, Your Honor.
Staff calls Jacque Hawkins-Jones to the
stand.
THE WITNESS: Good morning.
JUDGE HOWARD: Good morning, Ms. Jones.
Would you please raise your right hand? And
I will swear you in.
Do you swear or affirm that the testimony you will give today is the truth, the whole truth, and nothing but the truth?

THE WITNESS: Yes, I do.
JUDGE HOWARD: You may proceed,
Mr. Callaghan.
MR. CALLAGHAN: Thank you, Your Honor.

E X A M I N A T I O N
BY MR. CALLAGHAN:
Q. Ms. Hawkins-Jones, could you state your name and spell your last name for the record?
A. My name is Jacque Hawkins-Jones. Last name $\mathrm{H}-\mathrm{a}-\mathrm{w}-\mathrm{k}-\mathrm{i}-\mathrm{n}-\mathrm{s}$, hyphen, $\mathrm{J}-\mathrm{o}-\mathrm{n}-\mathrm{e}-\mathrm{s}$.
Q. And where do you work?
A. I work at the Washington Utilities and Transportation Commission in the Consumer Protection Division.
Q. And are you the current Staff Investigator assigned to this case?
A. Yes, I am.
Q. Were you the first Staff Investigator assigned to this case?
A. No, I was not.
Q. Okay. Was this case transferred to you by another investigator?
A. Yes, it was.
Q. And who was that?
A. My supervisor, Bridget Feezer (phonetic), Assistant Director of Consumer Protection, transferred the case to me when the previous investigator, Brian Braun, left the agency.
Q. Okay. And once the case was transferred to you,

1 did you review the complaint in this case?
A. Yes, I did.
Q. And did you review the declaration of the previous investigator, Brian Braun?
A. Yes, I did.
Q. And, to your knowledge, are those documents true and correct?
A. Yes, they are.
Q. All right. And moving on to the company itself, is Starving Students a household goods carrier?
A. That's what they hold themselves out to be, yes.
Q. Okay. What services does Starving Students offer and advertise?
A. They offer and advertise local moves in the State of Washington and residential moves in the State of Washington.
Q. All right. And these -- you've seen these advertisements through your investigation; is that correct?
A. That is correct.
Q. And does the company currently have a household goods permit from the commission?
A. As of this morning, they do not hold a permit with the Commission.
Q. And the company did have a household goods

1 permit that was canceled due to lack of insurance in
2 2016; is that correct?
A. That is correct.
Q. So presumably, the company should be aware that it does need a household goods permit from the Commission in order to operate?
A. Yes.
Q. Okay. And throughout this case, Staff has had difficulty serving the company; is that correct?
A. That is correct.
Q. But the process server was ultimately able to serve the company through the Washington State Secretary of State; is that right?
A. Yes.
Q. And is that Exhibit JHJ-3?
A. Yes, it is.

MR. CALLAGHAN: All right. Your Honor, at this point, Staff would offer Exhibit JHJ-3 into evidence.

THE COURT: It is admitted.
(Exhibit No. JHJ-3 was admitted.)
MR. CALLAGHAN: Thank you. Thank you, Your
Honor.
BY MR. CALLAGHAN:
Q. So have you, as part of your investigation, made

1 attempts to provide the company with notice of today's 2 hearing?
A. Yes, I have.
Q. Okay. Could you describe what efforts you've made?
A. We have tried calling the agent -- or the company at the number listed. We've also sent a certified letter to the listed company owner. And we attempted to serve the company at a total of eight addresses.
Q. Thank you.

And is Staff requesting that the Commission classify Starving Students as a household goods carrier?
A. Yes, we are.
Q. Is Staff asking that the Commission assess penalties for two violations of RCW 81.80.075?
A. Yes.
Q. And what are Staff's recommendations for the penalty assessment?
A. We recommend penalties for the advertising of a household goods mover and for the operating in the State of Washington without a Commission permit.
Q. Does Staff have a recommendation about the specific amount?
A. Staff recommends up to $\$ 5,000$ per violation.
Q. Okay. Thank you.

And last week did, you check to see whether
Starving Students was still offering household goods carrier services?
A. Yes, I did.
Q. And what did you find?
A. I was able to secure a quote for a move between two ZIP codes within the state of Washington.
Q. Okay. Thank you.

MR. CALLAGHAN: Your Honor, with that, I'd offer Exhibits JHJ-1 and -2 into evidence.

THE COURT: They are admitted.
(Exhibit Nos. JHJ-1 and JHJ-2 were admitted.)
MR. CALLAGHAN: Thank you, Your Honor.
I have no further questions.
JUDGE HOWARD: Ms. Hawkins-Jones, just to
clarify. When we're talking about the service of process issue --

THE WITNESS: Yes.
JUDGE HOWARD: -- the -- you referred to
Staff sending a certified letter to the company at its listed address. I'm not sure that that's in the record.

Do you know which address Staff used?
THE WITNESS: I would be able to look it up in just one moment. I do believe that that letter was

1 not successfully -- sorry. I'm having a hard time 2 finding it at the moment.
motion to default?
MR. CALLAGHAN: Your Honor, I do have just some quick follow-up, just to give a broader sense of Staff's -- Staff's attempts at service for this company. So, if I may?

THE COURT: You may.
MR. CALLAGHAN: Thank you.
F U R T H E R E X A M I N A T I O N
BY MR. CALLAGHAN:
Q. So, Ms. Hawkins-Jones, as part of your investigation, have you reviewed some of the paperwork from the process server in this case?
A. Some of the paperwork, yes.
Q. Okay. And are -- is it true that there have been many -- multiple addresses that could be possible business addresses both for Starving Students and for Ethan Margalith, the owner of Starving Students?
A. Yes. There were multiple addresses listed for each, the company and the individual.
Q. And has -- to your knowledge, did the process server attempt service at 3718 South Tacoma Way in Tacoma, Washington?
A. To my knowledge, yes.
Q. Okay. And did -- and you've already answered the question about the -- the address in Bellevue.

Did the process server also attempt services at addresses in California?
A. Yes.
Q. Okay. And has the process server attempted services at 6252-1/2 Stanley Avenue South, Seattle, Washington?
A. Yes.
Q. Okay. And this was after Staff attempted to serve what had previously been Starving Students' registered agent, CT Corporate Systems; is that correct?
A. Correct.

MR. CALLAGHAN: Okay. No further questions, Your Honor.

THE COURT: Does Staff move for default at this time?

MR. CALLAGHAN: Yes, we do, Your Honor. So under RCW 23.95.405(4), once the -- if a -- if a party has no registered agent and the agency has attempted service on the places of business and attempted to serve the party through certified mail, the Secretary of State is the -- is an acceptable form of service.

Staff has made all those attempts. They were unsuccessful, unfortunately, and so we served the Secretary of State. That is Exhibit JHJ-3. And Starving Students has not appeared. Staff made multiple

1 attempts to serve the company. The company is aware that it does need a household goods permit from the Commission in order to operate, and so Staff would ask that the Commission classify Starving Students as a household goods company and assess penalties.

Thank you.
THE COURT: Thank you, Mr. Callaghan.
I will grant Staff's motion for default, so you may proceed with your testimony on the merits.

MR. CALLAGHAN: I'm sorry. What was that last part?

THE COURT: Well, let me clarify. I intend to grant Staff's motion for default.

Do you have any further testimony you'd like to give on the merits of the case and classifying the company? Or has Staff already provided that?

MR. CALLAGHAN: No, Your Honor. I believe we've already provided that. Thank you.

THE COURT: Okay. If -- in that case, then, may $I$ just clarify what Staff's requested penalty would be?

The revised Order 01 refers to at least two violations of the relevant statute. We have the -- the advertising on -- the advertising for moving services, I believe, was in January. And -- sorry. I'm just

1 looking for my notes on this. Advertising online on
2 January 23rd. And then there's the quote on

JUDGE HOWARD: Okay. I think my last question, then, would just be a clarifying question for Ms. Hawkins-Jones.

The Commission has sometimes classified -household good moving companies have relied on third parties to provide services.

Is that an issue at all in this case?
THE WITNESS: Not to my knowledge.
JUDGE HOWARD: Okay. That's all the questions I had.

Thank you for your testimony today,
Ms. Jones, and you may be excused.
THE WITNESS: Thank you.
THE COURT: Well, Mr. Callaghan, is there anything else we should address before we adjourn today?

MR. CALLAGHAN: I don't believe so, Your

1 Honor.

JUDGE HOWARD: All right. In that case, I will take this all under advisement and issue an order soon.

Before we adjourn, I'd like to ask Staff if it would waive the requirement for me to issue an order in 10 days.

It would be helpful to have the transcript of the hearing available, and that can sometimes take several days. So I would anticipate issuing the order within five days from the date $I$ receive the transcript.

Would Staff have any objection to waiving that requirement?

MR. CALLAGHAN: No. No objection, Your
Honor.
THE COURT: All right. Thank you.
And in that case, we are adjourned and off the record.
(Proceeding adjourned at 10:06 a.m.)
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C E R T I F I C A T E
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## STATE OF WASHINGTON )

 ss.COUNTY OF KITSAP )

I, CRYSTAL R. McAULIFFE, a Certified Court Reporter in and for the State of Washington, do hereby certify that the foregoing transcript of the remote deposition of [!WITNESS], having been duly sworn on [!DATE TAKEN], is true and accurate to the best of my knowledge, skill and ability.

IN WITNESS WHEREOF, I have hereunto set my hand and seal this 1st day of February, 2021.


CRYSTAL R. MCAULIFFE, RPR, CCR \#2121

