# FIRST REVISED MULTI-YEAR RATE PLAN ANNUAL REPORT REGARDING PLANT INVESTMENT AND METRICS REPORTING

PUGET SOUND ENERGY
DOCKETS UE-220066 AND UG-220067
(CONSOLIDATED)

ORIGINAL REPORT FILED MARCH 29, 2024

THIS REVISED REPORT FILED OCTOBER 18, 2024

### LIST OF REPORT ATTACHMENTS

- Attachment A Settlement Metrics Reporting
- Attachment B Portfolio Threshold Calculation and Detail of Actual Plant Closings vs. Forecasted Amounts Set in Rates (*Revised*)
- Attachment C Report of In-Service Dates for Specific Investment (Revised)
- Attachment D Narrative Explanations for Significant Deviations between Actual and Forecasted Investment (*Revised*)
- Attachment E Earnings Sharing Calculation
- Attachment F Comparison of AMI Revenue Requirement Forecast vs. Actual
- Attachment G & H PSE Response to WUTC Staff DR 347, Re: Closing Percentages

### **LIST OF REPORT TABLES**

- Table 1 Summary Portfolio Threshold Calculation (Revised)
- Table 2 Comparison of Actual Gross Plant vs. Allowed (Revised)
- Table 3 Total Deficiency (Surplus) vs. Approved (Revised)

### **SUMMARY OF REVISIONS**

Puget Sound Energy ("PSE") filed its original report on March 29, 2024. Per the settlement stipulation in these dockets, the review period was to be complete by July 31, 2024. On that date, Public Counsel filed a letter taking no position concerning PSE's filing regarding the capital additions in the first year of the multiyear rate plan and reserving its right to challenge the prudence of any capital projects in future filings. Public Counsel also requested that the Commission provide guidance on the level of support that should be provided in these annual filings related to deviations from assumptions of capital additions used to set rates. At the time this revised report was filed, the Commission had not responded to Public Counsel's letter, likely reserving its response until Commission Staff provides its position on PSE's report. Related to Commission Staff's review, around the time the review period ended, Commission Staff was still engaged in informal discovery and requested more time to finish its review of the section of PSE's MYRP Annual Report dealing with capital additions. PSE agreed to the extension and requested that Commission Staff wait to propound any further informal requests until September 18, 2024 so that PSE could file its Rebuttal Testimony in its ongoing general rate case filing in Docket No. UE-240004, et al. Accordingly, PSE and Commission Staff agreed to extend the time period of the review to be finalized by mid to late November.

As agreed, Commission Staff provided an additional round of informal discovery on September 17, 2024, at which time it became clear that the complex issues related to PSE's Energize Eastside project would likely require more time to review than had been agreed to by PSE and Commission Staff. In the Commission's final order, the Energize Eastside project received threshold prudence to be included in rates.<sup>2</sup>

Energize Eastside is a multiyear project that was forecasted to partially close in 2023 and be fully complete in 2024 when setting rates. The multiple closing dates for the project result in review of project costs in the instant filing on a project that is not yet complete. Although the South Phase and Richards Creek substation were both placed in service in 2023, which is the review period in this filing, the North Phase is still not projected to be complete until December 2024. Additionally, the current forecasted project cost is higher than what was used to set rates.

For these reasons and in order not to further delay the remainder of the filing, PSE and Commission Staff reached an agreement to remove the results of the Energize Eastside project from PSE's request to transfer rates for 2023 capital additions to rates that are not subject to refund. PSE would continue to recover the costs of the Energize Eastside project subject to refund at the levels approved for 2023 and 2024 until the project is fully energized in 2024, after which, PSE will submit full support for the project costs.

<sup>&</sup>lt;sup>1</sup> Appendix A to Final Order 24/10 in Dockets UE-220066, et al contains the Settlement Stipulation and Agreement on Revenue Requirement and All Other Issues Except Tacoma LNG and PSE'S Green Direct Program, see paragraph 53.

<sup>&</sup>lt;sup>2</sup> *Id.*, at paragraph 23m.

This will likely occur in PSE's next annual review for 2024 capital additions to be filed in March 2025. However, this review could also take place at another time, such as PSE's next GRC, if the final facts and circumstances make that timing more appropriate.

This agreed-upon approach requires PSE to continue recovering the costs of Energize Eastside, subject to refund, at the level previously approved by the Commission when threshold prudence was determined, allows the remainder of PSE's filing to proceed and be finalized prior to year-end,<sup>3</sup> and also allows Commission Staff and other parties sufficient due process to review the execution phase of the Energize Eastside project with sufficient support of the entire project in a later proceeding after the North Phase of the project is fully energized and in service. PSE also believes that this approach at least partially addresses Public Counsel's request for further guidance on what level of documentation is required for projects that vary from the forecast used to set rates.

Other minor revisions to this report include three items that were identified in Commission Staff's informal discovery. They include a correction to the narrative that describes the reasons for the variance associated with the AMI and customer construction projects and an immaterial (less than \$650,000) correction to the categorization of an electric project which was incorrectly categorized as a gas project for purposes of calculating the tables within this report.<sup>4</sup>

The remainder of this revised report provides for the adjustments to the originally filed report that are needed to recognize that the Energize Eastside project is no longer included and has been set aside to a future review period as well as to incorporate the additional three minor corrections. The net result of the revisions is that 1) PSE still meets its threshold calculation with Energize Eastside removed,<sup>5</sup> 2) will leave the rates recovering the Energize Eastside project subject to refund; 3) PSE's report for 2023 capital investments supports that no refund is due to customers; and 4) PSE is requesting to remove the subject to refund designation from all 2023 capital additions except for Energize Eastside.

### **BACKGROUND**

Pursuant to paragraphs 53 and 60 of the Multiparty Settlement Agreement ("Settlement Agreement") approved in consolidated Dockets UE-220066 and UG-220067 ("2022 GRC") and paragraphs 237 and 243 of Final Order 24 ("Final Order") in the 2022 GRC, PSE submits this Revised Multi-Year Rate Plan ("MYRP") Annual Report ("Annual Report"). This report provides the second Annual Report to the Commission on the items identified in the Settlement Agreement and the Final Order. These include:

<sup>&</sup>lt;sup>3</sup> Resolution prior to year-end is desirable for accounting and reporting purposes.

<sup>&</sup>lt;sup>4</sup> The project was appropriately categorized in the threshold calculation included in Attachment B to PSE's originally filed report.

<sup>&</sup>lt;sup>5</sup> The amounts for the Energize Eastside project have been removed from both measures that are compared in the threshold calculation, meaning, it has been removed from the amounts included in rates as well as the actual amounts closed to plant

- I. Review of PSE's actual 2023 investments made compared to what was used to set rates for the first rate year of the MYRP. This section of the Annual Report, which contains revisions from PSE's originally filed report, was referred to in Commission documents within last year's filing as the "Annual Provisional Capital Report". This portion of the report is discussed in more detail below.
- II. An update on PSE's efforts related to the Inflation Reduction Act ("IRA") and the Infrastructure Investment and Jobs Act ("IIJA"). This portion of the report is also discussed in more detail below.
- III. Reporting on the metrics identified in paragraph 60 of the Settlement Agreement as required by paragraph 93 in the Final Order. These metrics can be found in **Attachment A** to this Annual Report.
- IV. The calculation of PSE's earnings sharing mechanism pursuant to RCW 80.28.425. PSE's former earnings sharing mechanism had previously been filed with PSE's annual Schedule 142 Decoupling Adjustment Mechanism filings but beginning this year, is being filed with this Annual Report. This calculation can be found in **Attachment E** to this Annual Report. The calculation shows that PSE was not over-earning in 2023 on a Commission Basis, and therefore, no amounts were required to be deferred under the statute. For electric, PSE's Commission Basis results reflect a restated rate of return of 6.93 percent which is lower than its pro-rated authorized rate of return for 2023 of 7.17 percent. For natural gas, PSE's Commission Basis results reflect a restated rate of return of 6.50 percent which is lower than its pro-rated authorized rate of return for 2023 of 7.16 percent. Per the statute, PSE's earnings test is based the results of its Commission Basis Reports filed under a separate dockets at the same time as this Annual report. Detailed work papers for the earnings tests included in Attachment E to this Annual Report can be found in those separate dockets.

# I. 2023 CAPITAL INVESTMENT REVIEW PROCESS (REVISED)

The Settlement Agreement provides that PSE's annual review process will be based on the process described in the testimony of Susan E. Free, Exh. SEF-1Tr. This review covers the portion of PSE's 2023 plant investment that was based on forecasts and included in rates (excluding Energize Eastside) that became effective in January 2023. This filing provides the following information as indicated on page 49 of Exh. SEF-1Tr.

A. Actual plant closings excluding Energize Eastside categorized in the same manner as they were categorized in the 2022 GRC so that they can be compared to the forecasted amounts used when setting rates which also

- excludes Energize Eastside. See **Revised Attachment B** to this Annual Report.
- B. In service dates for Specific investments excluding Energize Eastside. See **Revised Attachment C** to this revised Annual Report.
- C. Narrative explanations for any significant deviations between actual and forecasted investment excluding Energize Eastside. See Revised **Attachment D** to this Annual Report. Revised Attachment D also discusses project benefits that were discussed in the 2022 GRC.
- D. A proposal for any tariff change needed for amounts to be refunded to customers based on actual amounts incurred. This requirement was modified by the Commission in its Compliance Acknowledgement Letter dated September 14, 2023 in the 2022 GRC Dockets. The letter stated that PSE may file tariff revisions in connection with future annual report filings at the end of the review period, rather than contemporaneously with the annual report on March 31st.<sup>6</sup> Accordingly, tariff revisions for 2023, as described above, are now being filed concurrent with this revised report.

Further, page 33 of Exh. SEF-1Tr indicates a calculation will be performed demonstrating whether PSE's actual plant investments on a portfolio basis are within reason to what was used for setting rates. The calculation uses actual plant closing information to recalculate the revenue requirement that is subject to refund ("STR") and compares it to the actual STR revenue set in electric and gas Schedules 141R using forecasted amounts. This portfolio threshold calculation is also included in Revised Attachment B and in Revised Table 1 below. The calculation is prepared using cumulative balances for 2022 and 2023 as indicated in the Commission's September 14, 2023 Compliance Acknowledgement Letter.

<sup>&</sup>lt;sup>6</sup> A subsequent Compliance Acknowledgement Letter was filed on September 22, 2023 which related to other issues within the 2022 compliance filing and did not change this modification.

Revised Table 1 – Portfolio Threshold Calculation

	As	Revised t	o Rei	nove Energ	ize E	astside						
2023 STR Calculation (in millions)	Electric						Natural Gas					
		Act > Fo		t > Fcst					Act > Fcst			
Description	Approved		Actual		(Fcst> Act)		Approved		Actual		(Fcst> Act)	
а		b		С		d		е		f		g
1 Rate Base	\$	673.8	\$	679.0	\$	5.2	\$	334.5	\$	327.4	\$	(7.1)
Autorized Rate of Return		7.16%		7.16%		0.00%		7.16%		7.16%		0.00%
3 Grossed up Rate of Return		48.2		48.6		0.4		23.9		23.4		(0.5)
4 Depreciation		29.9		38.7		8.8		15.8		16.5		0.6
5 Taxes		(9.8)		(15.1)		(5.3)		(5.4)		(5.9)		(0.5)
6 Total Expenses		20.1		23.7		3.6		10.4		10.6		0.2
7 Operating Income Requirement		68.4		72.3	,	3.9		34.3		34.0		(0.3)
8 Approved Conversion Factor	0.	752355	0	.752355	-		0.	754801	0.	754801	-	
9 Revenue Requirement STR	\$	90.9	\$	96.1	\$	5.2	\$	45.5	\$	45.1	\$	(0.4)
10 If line 9<0, then threshold						n/a					\$	(2.2)
11 Exceeds threshold	n/a Be						Belo	w th	reshold			
12												
13 Threshold Calculation:												
14 2023 Approved Rate Base					\$	682.0					\$	334.5
15 Fifty Basis Point Threshold						0.50%						0.50%
16 Line 9 should not be less than					\$	(4.5)					\$	(2.2)

As can be seen in column d, line 9 of Revised Table 1, electric rates were set lower by \$5.2 million than they otherwise would have been if actual information had been used. Under the terms of the Settlement Agreement, no further portfolio analysis is performed in this situation and no refund is warranted for electric rates based on the portfolio review, as they were not set too high.

For natural gas, column g, line 9 on Table 1 shows that rates subject to refund were actually set higher by a very small amount than they otherwise would have been if actual information had been used. Under the terms of the Settlement Agreement, PSE, would provide a refund for the amount rates were set above the portfolio threshold, which PSE did not exceed on a cumulative basis this year, as shown on lines 9 - 11. The amount rates were set too high is \$400,000 which does not exceed the threshold of \$2.2 million. Thus, no refund for natural gas is warranted under the portfolio review under the terms of the Settlement Agreement as well as related to the September 14, 2023 Commission Acknowledgement Letter.

Given that PSE's revised report supports that no refund is owed for 2023 investment (excluding Energize Eastside), there will be only one tariff change required for each electric and natural gas under the Settlement Agreement ("Tariff Transfer Filings"). Exh. SEF-1Tr provides that each year, regardless of whether or not a refund is required, rates would be moved from the refundable Schedule 141R tariff and transferred into the non-refundable Schedule 141N tariff to recognize the portion of the costs that have been reviewed and are no longer subject to refund. The Tariff Transfer Filings will have no impact to customer rates as they will merely serve to transfer the rates from one rate schedule to another. The Tariff Transfer Filings will

\_

<sup>&</sup>lt;sup>7</sup> Exh. SEF-1Tr, page 32, lines 9 through page 33 line 21.

be submitted at the same time as this revised report which is the way the tariff filings were handled last year.

### ADDITIONAL INFORMATION FOR SECTION I.A. - I.C. ABOVE

# I.A. Actual Plant Closings:

- 1. Actual plant closings, excluding Energize Eastside, categorized in the same manner as they were categorized in the MYRP are presented in **Revised** Attachment B, tab "Source Data Act v Plan by WBS". This tab reflects \$971.1 million for 2023 and does not include amounts for Energize Eastside. Estimated plant closings totaling \$870.8 billion were included in rates subject to refund and does not include amounts for Energize Eastside. These estimated plant closings were presented in Exhibit I to the Settlement Agreement.<sup>8</sup>
- The support for Revised Table 1 above is presented in Revised Attachment B, tab "STR RR Recalc (Table 1)".
- 3. The detail of the recalculated revenue requirement compared with the compliance revenue requirement and calculation of the variance between the two is presented in **Revised Attachment B**, tab "Rev Req Comparison".

# I.B. Closing Dates for Specific Investments:

Investments included in the Specific category<sup>9</sup> were originally presented in Attachment I to the Settlement Agreement. For 2023 there were six specific investments that were planned to be in service. The Energize Eastside project has been removed from this year's analysis, the remaining five are listed below. Further information on these investments is provided in **Revised Attachment C** to this Annual Report.

- 1. Mint Farm Generating Station Major Maintenance Event inventory return.
- 2. Bainbridge Transmission Line project.
- 3. Sammamish Juanita 115kV Transmission Line project.

<sup>&</sup>lt;sup>8</sup> Amounts in Exhibit I to the Settlement Agreement included additions for Colstrip which are not a part of this annual review and have to be subtracted from the subtotal in Exhibit I to arrive at the amount reflected in this report. Additionally, additions for the Energize Eastside project that were included in Exhibit I to the Settlement Agreement, have been removed from this annual review period.

<sup>&</sup>lt;sup>9</sup> The category reference is from the Used and Useful Policy Statement under Docket U-190531.

- 4. Thurston Transmission Capacity project.
- 5. Rooftop Solar project.

# I.C. Narrative Explanations for Significant Variances:

Actual plant closings, excluding Energize Eastside, versus the forecast used to set rates, also excluding Energize Eastside, is summarized in the revised table below. Narrative explanations for the causes for the majority of the net \$100.3 million variance in plant closings shown below representing actuals greater than amounts set in rates are included in **Revised Attachment D** to this Annual Report.

Revised Table 2 – Comparison of Actual Gross Plant vs. Allowed

(in millions)  Line Description		Gr	cumulative 022-2023) oss Plant Balance	2023 Plant Closings			
			(AMA)				
1	Electric		, ,				
2	Approved	\$	720.6	\$	619.1		
3	Actual	\$	741.9	\$	683.7		
4	Over / (Under)	\$	21.3	\$	64.6		
5							
6	Natural Gas						
7	Approved	\$	358.9	\$	251.6		
8	Actual	\$	365.5	\$	287.3		
9	Over / (Under)	\$	6.6	\$	35.7		
10							
11	Combined						
12	Approved	\$	1,079.5	\$	870.8		
13	Actual	\$	1,107.4	\$	971.1		
14	Over / (Under)	\$	27.9	\$	100.3		

The impacts on the components of the revenue requirement that was set subject to refund versus what would have been set using actual amounts, excluding Energize Eastside, is shown below in Table 3. The total in Revised Table 3 agrees to line 9 in Table 1.

### Revised Table 3 - Total Deficiency (Surplus) vs. Approved

(AMA in miillions)			Deficiency (Surplus)							
Line	Description	Electric			Gas	Combined				
1	Rate Base Higher (Lower) than Approved	\$	2.0	\$	0.6	\$	2.7			
2	Accumulated Depreciation (Higher) Lower than Approved		(0.7)		(0.0)		(0.7)			
3	Accumulated Deferred Income Taxes (Higher) Lower than Approved		(0.9)		(1.3)		(2.2)			
4	Net Depreciation and Amortization Higher (Lower) than Approved		4.8		0.2		5.0			
5	Tax Benefit of Interest (Higher) Lower than Approved		(0.0)		0.1		0.0			
6	Total Deficiency (Surplus) vs. Approved	\$	5.2	\$	(0.4)	\$	4.8			

### II. UPDATE ON THE IRA AND IIJA PROCESS

PSE is committed to leveraging funding and incentive opportunities that are available through both state and federal programs that can accelerate efforts to reduce carbon emissions, as well as reduce the costs associated with the transition to clean energy and improve affordability for customers. Beginning in early 2023, PSE has implemented an internal process to actively track, evaluate, and apply for newly emerging funding opportunities as they become available including those specifically tied to the IIJA and IRA.

### IIJA

Upon passage of the IIJA in November 2021, PSE hired external consultants to assist PSE in the evaluation of a wide range of funding opportunities and to develop an application strategy. These efforts resulted in some successes and some learnings that PSE is applying to future rounds of funding. As such, PSE is reporting out on our pursuit of IIJA grant and incentive opportunities in the following areas, either as a lead applicant or working in consortium with regional partners:

- Grid Resilience and Innovative Partnerships ("GRIP") through the United States Department of Energy (DOE)
  - Topic Area 1: Grid Resilience
  - Topic Area 2: Smart Grid
  - Topic Area 3: Grid Innovation
- IIJA provision 40333 and Energy Policy Act of 2005 Secs. 242, 243 and 247:
   Hydroelectric Incentives Funding in the Bipartisan Infrastructure Law

# Hydrogen Hub

# Grid Resilience and Innovative Partnerships (GRIP)

Three rounds of funding in total are expected to be made available under the Department of Energy's Grid Resilience and Innovative Partnerships (GRIP). See below for summaries of PSE's GRIP related activities in Round 1 that closed in fall 2023 and Round 2 which is currently active. Round 3 has not yet been announced.

### Round 1:

In July 2022, PSE engaged external consultants to provide support in the development of applications for a Smart Grid Grant (BIL section 40107) and Grid Resilience Grant (BIL section 40101(c)) under the Funding Opportunity Announcement titled "Grid Resilience and Innovation Partnerships Program" (GRIP). On December 16, 2022, PSE submitted concept papers for both grants. The DOE responded on February 2, 2023, with letters of encouragement for PSE to submit full applications for both grants.

On March 16, 2023, PSE submitted a Smart Grid grant application for the maximum possible award of \$50 million. The portfolio of projects included in the proposal would have helped PSE implement smart grid technologies to modernize PSE's transmission and distribution grid by adding flexibility, intelligence, and responsive system attributes. PSE planned to channel over 50 percent of Smart Grid project investments into disadvantaged communities, highly impacted communities, and vulnerable populations.

On April 6, 2023, PSE also submitted a Grid Resilience grant application for the maximum possible award of \$100 million. The portfolio of projects included would have helped improve reliability of distribution circuits that have experienced higher frequency or duration of service disruption than the threshold Customer Minutes Interrupted metric. In addition, the projects would have engaged in the proactive underground conversion of overhead lines to mitigate reliability concerns and improve resilience of PSE assets in high wildfire risk areas. PSE planned to channel about 44 percent of Grid Resilience project investments into disadvantaged communities, highly impacted communities, and vulnerable populations.

The competition for the GRIP grants was substantial, with over 700 applications received for Round 1 funding opportunities. The DOE released the list of 58 winning applications for the first round of grants on October 18, 2023. Unfortunately, neither of PSE's proposals was among those selected in this initial round; however, there are two additional rounds of funding expected for similar grants, and PSE is actively pursuing announced opportunities.

### Round 2:

On November 14, 2023, the DOE announced up to \$3.9 billion available through the second round funding opportunity of the GRIP program for Fiscal Years 2024 and 2025. Concept papers, a required first step in the application process, were due on January 12, 2024.

For GRIP Round 2 funding opportunities, PSE submitted one concept paper as the primary applicant and joined four partnership opportunities seeking funds in Topic Area 1 (resilience), Topic Area 2 (smart grid), and Topic Area 3 (grid innovation). Broadly, the concept papers were focused on resiliency, wildfire and all-hazards threat mitigation, data integration and predictability improvement, transmission capacity upgrades, and new technology deployment including microgrid and vehicle-to-grid concepts all while delivering substantial benefits to disadvantaged communities that are underserved and overburdened by pollution, as defined by the federal Justice40 initiative. Concept papers and subsequent applications were developed in consortium with regional utility peers, national laboratories, and technology partners.

On February 29, 2024, the DOE responded to concept papers providing either encouragement or discouragement notifications to applicants. For a data point, 65% of concept papers were encouraged to move forward to the application stage. PSE's application focused on climate resiliency and all-hazards threat mitigation to serve federally-designated disadvantaged communities and Tribal Communities in the Skagit River Valley was encouraged to move forward to a full application without any application deficiency marks. Additionally, three concept papers put forth by a consortium of applicants in which PSE would be a sub-recipient were encouraged to move forward to a full application by the DOE for Topic Area 2 and Topic Area 3. These grant proposals will cover grid resiliency, wildfire and all-hazards threat mitigation, data integration and predictability improvement, transmission capacity upgrades, and new technology deployment including microgrid and vehicle-to-grid concepts.

PSE subject matter expert teams are working diligently to compile the necessary data and develop compelling applications that meet both PSE's clean energy and resiliency objectives and the objectives of the DOE under the GRIP funding opportunities with applications due April 17 for Topic Area 1 and 3 and May 22 for Topic Area 2.

### **Hydroelectric Incentives Program**

Since 2014, PSE has applied for, and been awarded, incentive payments under the hydroelectric incentive program under Section 242 of the Energy Policy Act of 2005<sup>10</sup> for new generation sources developed on existing dams (the "242 Program"). The 242 Program is among the suite of hydroelectric incentives that received new or increased funding under the IIJA. The increase in funding for this program has greatly helped PSE, which received two incentive payments (for calendar years 2021 and 2022) for hydropower generated from the Lower Baker Unit 4. Specifically, the U.S. Department

2023 MULTI-YEAR RATE PLAN ANNUAL REPORT

(REVISED OCTOBER 18, 2024)

<sup>&</sup>lt;sup>10</sup> Section 242 of the Energy Policy Act, Pub. L. No. 109-58, codified at 42 U.S.C. § 15881.

of Energy determined that PSE was eligible for payment on 38,211,401 kilowatt-hours (kWh) generated by Lower Baker Unit 4 in each of calendar years 2021 and 2022. At the rate of \$0.02617/kWh, the U.S. Department of Energy determined that PSE's final incentive payment for power generated during calendar years 2021 and 2022 was \$1,000,000 and \$1,000,000, respectively. This amount represented an increase from incentive payments received by PSE in prior years. These benefits offset the operating budgets of the plant. Note that the availability of this incentive payment has varied by year and depends on approved funding and other factors, such as generation at the plant and how many other entities apply. Given this uncertainty, PSE currently conservatively forecasts receiving \$250,000 in 2024 and 2025, respectively.

On March 14, 2024, the Department Energy issued application guidance and opened the solicitation for the Hydroelectric Production Incentives (EPAct 2005 Section 242). The application period for the electricity generated and sold in calendar year 2023 closes on April 23, 2024. As such, PSE is currently preparing an application for incentive payments for Lower Baker Unit 4 to help offset the operating budget of the plant for the benefit of customers.

### **Hydrogen Hub**

PSE is a member of the Pacific Northwest Hydrogen Association ("PNWH2"), a consortium of public and private entities spanning Washington, Oregon, and Montana working together to bring clean hydrogen power solutions that leverage the region's vast renewable energy resources to market.

On April 7, 2023, PNWH2 submitted a grant application to secure funding for a regional clean hydrogen hub. PSE is one of 17 companies that has projects proposed as part of the PNWH2 Hub. On October 13, 2023, the U.S. Department of Energy selected the PNWH2 Hub for award negotiations following a competitive nationwide process. The PNWH2 Hub is eligible to receive up to \$1 billion in federal funding over four development phases defined by the U.S. Department of Energy that span nine years.

The projects proposed in the PNWH2 Hub would drive economic opportunity across all demographics, creating or supporting more than 10,000 good-paying jobs and stronger energy security to improve the lives and futures of people throughout the region. The PNWH2 Hub's vision and projects were developed with leadership from tribes, unions, industry, and many others and will help deliver a shared vision of clean and equitable energy systems in the Pacific Northwest.

Specifically, PSE is pursuing capital funding for a hydrogen-fueled peaker plant through the PNWH2 application for a hydrogen hub. If a hub were awarded to the region, PSE would be in a position to build, own, and operate a zero-carbon dispatchable electric

<sup>&</sup>lt;sup>11</sup> See Office of Clean Energy Demonstrations, Regional Clean Hydrogen Hubs Selections for Award Negotiations, U.S. Department of Energy (Oct. 13, 2023), https://www.energy.gov/oced/regional-clean-hydrogen-hubs-selections-award-negotiations.

generating facility that helps provide a stable source of clean energy for PSE customers. PSE chose to pursue this opportunity to help address resource adequacy challenges and future CETA requirements and to benefit from the overall strength of the public-private team that was assembled to pursue a hub.

As reported in 2023, PSE is not pursuing grant opportunities for middle mile broadband, energy efficiency, or electric vehicles. Upon evaluation, the middle mile broadband grant opportunity was not well aligned with PSE's business model or strategic focus. Energy efficiency grants were not available to PSE as a direct recipient. Similarly, PSE is not directly eligible for Electric Vehicle (EV) funds. However, PSE is working to support customers who are pursuing the EV elements of the IIJA. PSE has provided letters of support, technical information and assistance to municipalities and other eligible entities such as transit agencies and school districts for EV fleet grant applications, among other grant pursuits. See below for a list of partners that PSE has supported:

- La Conner School District U.S. Environmental Protection Agency (EPA) Clean School Bus grant;
- Highline School District U.S. EPA Clean School Bus grant;
- North Kitsap School District U.S. EPA Clean School Bus grant;
- Issaguah School District U.S. EPA Clean School Bus grant;
- Port Gamble S'Klallam Tribes Energy Transitions Initiatives Partnership Project;
- Northwest Seaport Alliance U.S. Department of Transportation's Charging and Fueling Infrastructure Discretionary Grant Opportunity FY2022 and FY2023, for a project titled "Catalyzing Zero-Emission Drayage Trucking Infrastructure & Opportunities in the Seattle-Tacoma Region";
- Sandia National Laboratories U.S. DOE Office of Clean Energy
  Demonstrations' "Collaborative Alignment for Critical Technology Industries"
  funding for a project titled "National Consortium for the Advancement of LDES
  Technologies";
- King County Metro electrification;
- University of Washington-Bothell charging stations;
- Sound Transit's Federal Transit Administration request;

- Washington Department of Commerce "Solar for All" application to the U.S. EPA;
- The Nisqually Indian Tribe's "Solar for All" application to the U.S. EPA; and
- PSE signed a letter of support as a member company of the Electric Utilities of the West Coast Transit Corridor Initiative (WCCTCI) to support the application of the states of California, Oregon, and Washington to the U.S. Department of Transportation's Charging and Fueling Infrastructure Discretionary Grant Opportunity FY2022 and FY2023 for the West Coast Truck Charging and Fueling Corridor Project.

If awarded, all IIJA grant funds require some level of PSE matching depending on the specific program. All grant funds are expected to be paid to PSE as reimbursement for completed work, and the payment schedule is expected to be negotiated after award.

Should awards occur during the pendency of the multiyear rate plan, PSE will either file an accounting petition to address the manner in which any IIJA grant funds are treated or will follow any issued Commission guidance, if available. Additionally, PSE's recently filed 2024 general rate case under Dockets UE-240004 and UG-240005 contains discussion of potential regulatory treatment of grants and funding opportunities in the prefiled direct testimonies of Susan E. Free (Exh. SEF-1T) and Mathew R. Marcelia (Exh. MRM-1T). Whatever treatment is used should consider that spending to achieve the awards may be on projects that are not included in rates in a Company's multiyear rate plan, and as such the incremental spending should receive the same treatment as the associated grant. Existing accounting industry guidance suggests the accounting for a grant received by a regulated utility will depend on how the regulator treats the grant. The regulator can treat the grant as a reduction of utility plant to be recovered through rate base, with depreciation reduced over the life of the property. Because the accounting would follow the prescribed regulatory treatment, it would be best to have guidance from the Commission on treatment prior to having to account for any grants.

### IRA

The IRA contains approximately \$370 billion in renewable energy investment tax credits and advanced energy economy support. These renewable energy investment tax credits will make the development and acquisition of renewable and non-emitting electric generation resources more affordable for PSE and its customers. Among other things, the IRA helps create a level playing field for the development of renewable energy resources. When PSE develops and builds its own renewable energy resources, it is PSE's customers who own and derive the long-term benefit of those resources. Accordingly, PSE's customers receive the full benefit of the investment tax credits, receive the credit for generating and using the renewable energy resource, and receive the benefit of lower rates when excess renewable energy can be marketed to other areas.

Under the provisions of the IRA, Beaver Creek, a utility-scale windfarm to be developed by PSE in Stillwater County, Montana, would be eligible for either a Production Tax Credit (PTC) or Investment Tax Credit (ITC). Based on PSE's analysis, the PTC will provide the most benefits on this project. Mr. Marcelia's testimony in the 2024 general rate case also provides details on how PSE plans to leverage the investment tax credits available under the IRA and how these benefits will flow back to PSE customers. Additionally, PSE is currently incorporating assumptions regarding IRA production and investment tax credits (PTCs and ITCs) that impact utility scale resources such as wind and solar into acquisition decisions including Beaver Creek discussed above. Such opportunities are not likely to be realizable within this multiyear rate plan. However, if they are, PSE would follow similar actions as discussed above with the understanding that PTCs and ITCs may require or be afforded different treatment based on their unique tax characteristics and restrictions.

PSE continues to evaluate the IRA provisions for potential benefits around EV and other customer products such as heat pumps, hydrogen production and investment, carbon capture and sequestration, and other areas aligned to PSE's strategic focus.

Specifically, in July 2023, the U.S. Department of Energy released guidance (program requirements and the application instructions) on the Home Efficiency and Electrification Rebates grant program, a year after approval of the IRA. PSE has closely monitored this development and is in the process of assessing how program activities align with the requirements outlined by the U.S. Department of Energy. For example, home efficiency audit requirements outlined by the agency are extensive, and PSE will be working with the state to assess the most effective deployment of the audits in order to seek efficiency rebates. PSE will also seek clarity on how to qualify its electrification assessments. PSE is currently running home electrification assessments as part of its Targeted Electrification Pilot and is exploring how this program may qualify within IRA electrification rebates program requirements.

# III. Metrics Reporting

**Attachment A** to this Annual Report provides the metrics that were agreed upon in Section N of the 2022 general rate case Settlement Agreement.

Last year, when developing the 2022 Annual Report, PSE circulated a draft of the metrics to parties to the Settlement Agreement, as well as Public Counsel, in early March of 2023 for review and comment prior to its submission on March 31, 2023. Interested parties subsequently met on three occasions in late March to discuss PSE's proposed approach to reporting on and calculating each metric. Based on these discussions, a number of changes were subsequently made to the metric calculations contained in the 2022 Annual Report. However, due to time constraints, a number of other agreed-upon changes were not able to be made prior to the filing of the 2022 Annual Report. As such, PSE agreed to make updates to the metrics

filed in the initial 2022 Annual Report. These updates were filed on June 15, 2023 and such updates were explained in the cover letter to that filing. Also discussed in the cover letter was the acknowledgement that guidance received from the Commission in PSE's CEIP Docket UE-210795 ("CEIP Order") regarding a change to PSE's vulnerable populations methodology was not received in time to include in the June 15, 2023 update. The vulnerable populations methodology is an underlying factor in several of the settlement metrics. In this current 2023 Annual Report, these metrics also do not include the vulnerable populations methodology changes pursuant to the CEIP order, because these changes took the remainder of 2023 to develop and consequently, all metrics from 2023 include the previous methodology. The new vulnerable populations methodology will be used for calculations in next year's report for 2024 metric calculations.

Note that, similar to last year's report, a number of the metrics included in Attachment A are not available for 2023. PSE will update the metrics in Attachment A for missing 2023 data by August 31, 2024. This should allow enough time for additional 2023 data to become available.