1	Q.	Are you the same David L. Taylor who offered Direct Testimony in this
2		proceeding?
3	A.	Yes. My Direct Testimony was part of the Company's original filing with the
4		Commission in December 2003.
5	Purp	oose of Rebuttal Testimony
6	Q.	What is the purpose of your Rebuttal Testimony?
7	A.	The purpose of my Rebuttal Testimony is to:
8		? Address Staff witness Buckley's assertion that the Utah Pacific merger has
9		failed the "no harm" standard for Washington customers.
10		? Respond to Mr. Buckley's suggestion that the costs to serve Washington
11		customers are not, and cannot be, accurately reflected through a system
12		wide, dynamic allocation of total Company costs and that Washington
13		revenue requirement should be determined on a stand alone or "islanding"
14		basis.
15		? Respond to Mr. Buckley's testimony that Washington is a small
16		contributor to PacifiCorp's load growth and show that Washington has
17		contributed, and is expected to continue to contribute, to the Company's
18		load growth.
19		? Add a further explanation of why a load based, dynamic allocation for
20		system costs assigns the vast majority of the incremental cost of load
21		growth to the faster growing states.
22		? Provide additional clarification on the allocation changes contained in the
23		Revised Protocol presented in Ms. Kelly's rebuttal testimony.

1		? Show the impact that the Revised Protocol would have on the Company's
2		Washington revenue requirement that is presented in Mr. Weston's
3		rebuttal testimony.
4	Rebu	ittal of Staff Witnesses
5	Q.	Mr. Buckley asserts that the PacifiCorp/Utah Power merger has failed to
6		meet the "no harm" standard and that Washington customers have been
7		unfairly disadvantaged as a result. Are his assertions supported by the
8		evidence?
9	Α.	No. Two observations show that PacifiCorp's Washington customers have faired
10		very well over the 15 years since the PacifiCorp/Utah Power merger. The first
11		observation, as discussed in Mr. Furman's testimony, is that PacifiCorp currently
12		has the lowest residential rates out of the three investor utilities and the three
13		largest customer owned utilities in Washington. Information directly from the
14		Commission's web site also shows that PacifiCorp's prices have the best price
15		history from 1995 to 2003 of the six utilities. It also shows that Tacoma City
16		Light, Snohomish PUD and Seattle City Light, the utilities that are isolated from
17		multi-state integration, have seen the largest price increases over the time period.
18		The second observation is the comparison of change in PacifiCorp's prices
19		during the 10 years prior to the PacifiCorp/Utah Power merger with that same
20		comparison over the 15 year-period since the merger. In the 10 years prior to the
21		PacifiCorp/Utah Power merger (1979-1989), prices for PacifiCorp's Washington
22		customers more than doubled. However, in the 15 years since the merger, the
23		Company's base prices have increased by only seven percent. For our

Rebuttal Testimony of David L. Taylor

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Washington residential customers, the net prices they pay on their bills today are *lower* than they were in 1989.

Contrary to Mr. Buckley's assertion that Washington customers have been harmed by the merger, the history suggests just the opposite. The Company's price history shows that Washington customers have seen much greater price stability since the merger with the Utah Power system than they experienced prior to the merger.

8 Q. On page 21 of Mr. Buckley's testimony, he indicates that "State specific
9 requirements" should be the basis of jurisdictional cost allocation. Do you
10 agree and is this consistent with prior Commission decisions?

11 A. No, I do not agree. The state of Washington is not an island. Our Washington 12 customers are served from a common portfolio of generation resources as part of 13 an integrated power system. As discussed in Mr. Duvall's testimony, in an 14 integrated system like PacifiCorp, it isn't always clear which State is responsible 15 for what costs. Costs related to production, transmission and Company overheads 16 are not related to any specific load and, therefore, it is necessary to develop a 17 method to apportion those costs among the States and customers served from the 18 integrated system. The jurisdictional allocation of total system costs across all 19 states has been the standard for PacifiCorp, its predecessors and the state of 20 Washington for many years. That was the standard prior to the Utah/Pacific 21 merger, that was the standard for post merger investments, and it should remain 22 the standard now.

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In its 1986 order in Cause No. U-86-02, the Company's last fully

Rebuttal Testimony of David L. Taylor

	appropriateness of sharing PacifiCorp's integrated system costs across all the
	states that PacifiCorp serves:
	As the Company provides electrical service to customers in six states including Washington, the Company's joint facilities must be allocated to each of the states. (WUTC Second Supplemental Order, Cause No. U-86-02, page 33)
Q.	That order was issued before Utah Power was included as part of the
	PacifiCorp system. Isn't Mr. Buckley's interim proposal to use the Hybrid
	allocation consistent with how pre-merger Pacific Power system costs we re
	allocated?
A.	No. Following the merger between Utah Power and Pacific Power, Staff
	supported the Consensus allocation method, which was a single integrated system
	allocation methodology, although retaining the benefits of all former Pacific
	Power hydro resources for the former Pacific Power states. Mr. Buckley's
	proposal removes the Wyoming service territory and, with the exception of the
	Bridger plant, the Company's generation resources located in Wyoming from the
	allocation mix. The Wyoming service territory has been part of the Pacific Power
	system since 1954. The Wyoming service territory was part of the Pacific Power
	system in 1986, and is one of the six states referenced in the Commission's order
	just cited.
	Mr. Buckley suggests in a number of places in his testimony that the
	Company's allocation proposal is unfair because it allocates portions of the
	"lower cost" Pacific Power resources to the former Utah Power states. By
	excluding the Wyoming service territory in his Western control area Hybrid

1		proposal, however, Mr. Buckley is guilty of exactly what he finds objectionable.
2		His proposal takes resources for which Wyoming customers have been bearing
3		the costs for many years and reserves those resources exclusively for customers in
4		Washington, Oregon, and California.
5	Q.	Mr. Buckley recommends some type of "islanding" approach to setting
6		prices in Washington. Isn't that essentially what the Company's Structural
7		Realignment Proposal, or SRP, contemplated?
8	A.	Not in the way Mr. Buckley seems to be suggesting. SRP provided each state
9		with a proportional allocation of each generation resource on the PacifiCorp
10		system. While not sufficiently developed to enable a complete analysis, it appears
11		that Staff's islanding proposal suggests that Washington's rates would be based
12		on a subset of system resources rather than a proportional share of all system
13		resources.
14	Q.	On page 78 through 81 of his testimony, Mr. Buckley discusses Washington's
15		contribution to system load growth. Do you agree with his representations
16		that neither Washington's historical nor its projected load growth
17		contributes to the need for new resources?
18	A.	No. Mr. Buckley's presentation hides much of the impact of Washington's load
19		growth on system needs. At the time of the merger, the integrated PacifiCorp
20		system was winter peaking. Since that time, summer loads have grown faster
21		than winter loads and in 1999 PacifiCorp became a summer peaking system. The
22		graph on page 4 of Mr. Buckley's Exhibit No. (APB-4) correctly shows each
23		state's contribution to the annual system peak, but it doesn't inform the reader that

1	1993 through 1998 are winter peaks and 1999 through 2003 are summer peaks.
2	This distorts the growth rates for the states over the time period because it
3	compares a winter beginning point to a summer ending point. While
4	Washington's winter peak may be relatively flat, or even declining, that is not the
5	case for its summer peak.
6	Exhibit No(DLT-14) shows the percent change in energy usage, 12
7	CP, summer peak, and winter peak over the 10 years from 1993 to 2003, the same
8	time period in Mr. Buckley's presentation. Over this time period, Washington's
9	contribution to the summer peak grew by more than 32 percent. This is the
10	second highest summer growth rate on the system and significantly higher than
11	any other state except Utah.
12	On page 4 of Mr. Buckley's Exhibit No(APB-4) he uses eleven year
13	averages in comparing Washington load shape to that of Utah. Contrary to Mr.
14	Buckley's observation that Washington is clearly a winter peaking state,
15	Washington has been transitioning from winter peaking to summer peaking.
16	Starting in 2002, Washington has had a larger contribution to the system summer
17	peak than to the winter peak. This trend is projected to continue into the future.
18	It is interesting that on pages 80 and 81 of his testimony, Mr. Buckley
19	acknowledges that the 3 percent projected growth in Washington's individual
20	state peak is "projected to be from a higher conversion rate from evaporative
21	coolers to air conditioners and assumed larger households." These are some of
22	the very reasons for load growth, and particularly the seasonal load growth, in
23	Utah from which he wants to shield Washington customers.

Rebuttal Testimony of David L. Taylor

2		resource costs shifts the cost of meeting the load growth for fast growing
3		states onto slower growing states?
4	A.	No. Mr. Duvall addresses this issue at length in his direct and rebuttal testimony
5		where he shows that under a system-wide, dynamic allocation methodology the
6		faster growing jurisdictions pick up the vast majority – in some cases more than
7		100 percent – of the incremental cost of new resources. The following discussion
8		explains why.
9		When new Resources are added to meet load growth, all States, even if
10		they are not growing, pick up their proportional share of the costs of the new
11		additional Resources. At the same, a faster growing State has now become a
12		larger portion of total system load and, as a result, through larger allocation
13		factors, is allocated a larger share of all other system costs. The faster growing
14		State picks up a larger share of the costs of the existing generation Resources, a
15		larger share of the system's transmission costs, a larger share of A&G expenses
16		and all other allocated costs.
17		Just the opposite happens to the slower growing States. While the slower
18		growing States pick up a proportional share of the cost of the newly added
19		Resource, they receive a smaller allocated portion of the costs of the existing
20		portfolio of generation Resources, a smaller portion of the system's transmission

Do you agree with Mr. Buckley's concern that system-wide allocation of new

An example of this was shown in Exhibit No.__(DLT-5) from my direct
testimony.

costs, and a smaller share of A&G expenses and all other allocated costs.

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Q.

1 Revised Protocol

2	Q.	The Company has included the Revised Protocol as an exhibit to Ms. Kelly's
3		testimony. Can you please provide a more detailed explanation of the
4		changes in the classification and allocation procedures between the Revised
5		Protocol and Protocol filed with the Company's direct case?
6	A.	Certainly. Specifically, I will focus on the following key areas:
7		? Proposed changes to classification of Simple Cycle Combustion Turbines, or
8		SCCTs,
9		? Proposed changes to the allocation of Regional Resources,
10		? Proposed allocation of Existing QF Contracts,
11		? Proposed elimination of Protocol language related to the allocation of
12		transmission costs,
13		? Clarification and detail on the treatment of Special Contracts, and
14		? Estimates of the Revised Protocol's impact on the revenue requirements of
15		each State.
16		As in my Direct Testimony, when I capitalize terms in this section of my Rebuttal
17		Testimony, those terms have the same meaning as provided for in Appendix A to
18		the Revised Protocol contained in Exhibit No(ALK-5).
19		Cost Allocation Appendices
20	Q.	Have you prepared Exhibits that identify how all cost components of the
21		revenue requirement are allocated among States under the Revised Protocol?
22	A.	Yes. Exhibit No(DLT-15), which is Appendix B of the Revised Protocol,
23		identifies the allocation factors applied to each component of the revenue

1		requirement calculation. Exhibit No(DLT-16), which is Appendix C of the
2		Revised Protocol, gives a detailed explanation and the algebraic formula for each
3		allocation factor. Exhibit No(DLT-17), which is Appendix D of the Revised
4		Protocol, provides a description and numerical examples of the proposed
5		treatment of Special Contracts. I will discuss this in detail later in my testimony.
6		Exhibit No(DLT-18), which is Appendix E of the Revised Protocol, provides
7		the methodology for calculating the Annual Embedded Cost that I also discuss
8		later in my testimony.
9		Classification of Simple Cycle Combustion Turbine Fixed Costs
10	Q.	In your direct testimony, PacifiCorp proposed to classify the fixed costs of
11		SCCTs differently from the remainder of the Company's Resources. Has the
12		Company reconsidered this proposal?
13	A.	Yes. The Company now proposes to classify the Fixed Costs of SCCTs on the
14		same basis as all other Resources. Although SCCTs are generally designed and
15		operated to run during peak-load periods, rather than to produce sustained, low
16		cost energy, we have been persuaded that there are valid reasons to continue past
17		allocation practices that classify the Fixed Costs of all Resources as 75 percent
18		Demand-Related and 25 percent Energy-Related.
19	Q.	What are those reasons?
20	A.	First, as discussed in my Direct Testimony, a wide range of demand and energy
21		classification methods could be supported on a technical basis. Given the
22		diversity of PacifiCorp's Resource portfolio, it has been argued that certain
23		Resources should be classified more heavily to Demand-Related and that certain

1		Resources should be classified more heavily to Energy-Related. The
2		classification of all Resources as 75 percent Demand-Related and 25 percent
3		Energy-Related appears to fairly recognize this balance. To single out one type of
4		Resource - SCCTs - for special treatment could upset the balance and lead to
5		unnecessary complexity and ambiguity for classification of all Resources.
6		Second, the proposed change recognizes that the operation of Resources
7		on a year-to-year basis varies due to load and market factors and may be different
8		from the expected operation when the Resources were acquired. Finally, the
9		Company agrees with several parties that, absent a compelling reason to change,
10		minimizing changes from current allocation practices will aid in implementation
11		of the Protocol and limit cost shifts among States.
12	Q.	Does the Company propose to eliminate the Seasonal Resource designation
13		for allocation of SCCTs and include them as part of System Resources?
13 14	A.	for allocation of SCCTs and include them as part of System Resources? No. SCCTs will continue to be treated as Seasonal Resources with their costs
	A.	
14	A.	No. SCCTs will continue to be treated as Seasonal Resources with their costs
14 15	А. Q .	No. SCCTs will continue to be treated as Seasonal Resources with their costs allocated using seasonal allocation factors as described in my Direct Testimony.
14 15 16		No. SCCTs will continue to be treated as Seasonal Resources with their costs allocated using seasonal allocation factors as described in my Direct Testimony. Cost Allocation for Regional Resources
14 15 16 17		 No. SCCTs will continue to be treated as Seasonal Resources with their costs allocated using seasonal allocation factors as described in my Direct Testimony. Cost Allocation for Regional Resources What changes is the Company proposing to the allocation of Regional
14 15 16 17 18	Q.	 No. SCCTs will continue to be treated as Seasonal Resources with their costs allocated using seasonal allocation factors as described in my Direct Testimony. Cost Allocation for Regional Resources What changes is the Company proposing to the allocation of Regional Resources?
14 15 16 17 18 19	Q.	 No. SCCTs will continue to be treated as Seasonal Resources with their costs allocated using seasonal allocation factors as described in my Direct Testimony. Cost Allocation for Regional Resources What changes is the Company proposing to the allocation of Regional Resources? As discussed in Ms. Kelly's testimony, the Company proposes to eliminate the
14 15 16 17 18 19 20	Q.	 No. SCCTs will continue to be treated as Seasonal Resources with their costs allocated using seasonal allocation factors as described in my Direct Testimony. Cost Allocation for Regional Resources What changes is the Company proposing to the allocation of Regional Resources? As discussed in Ms. Kelly's testimony, the Company proposes to eliminate the coal endowment and to eliminate the ability for Oregon to opt out of the First

Rebuttal Testimony of David L. Taylor

Hydro-Electric Resources and Mid-Columbia Contracts Please explain how the costs of Hydro-Electric Resources are assigned and allocated under the Revised Protocol. In the Revised Protocol, the existing and future investment and operating costs of Hydro-Electric Resources are, in the first instance, allocated on a system-wide basis. Then, the total normalized costs of Hydro-Electric Resources are compared against the normalized costs of the remaining generation portfolio on a \$/MWH basis and an adjustment which reflects the cost difference is applied. This adjustment is referred to as "The Owned-Hydro Embedded Cost Differential Adjustment."

11 The Owned-Hydro Embedded Cost Differential Adjustment is calculated 12 as the Annual Embedded Costs – Hydro-Electric Resources, less the Annual 13 Embedded Costs – All Other, multiplied by the normalized MWh's of output 14 from the Hydro-Electric Resources used to set rates. The adjustment is then 15 allocated to former Pacific Power jurisdictions using the DGP factor and the 16 reciprocal amount (All Other less Hydro) will be allocated to all States using the 17 SG factor. Currently the adjustment is negative (the Hydro-Electric Resource 18 costs are less expensive than all other Resources), so it is a net credit to the former 19 Pacific Power jurisdictions and a cost to the other jurisdictions. In the future, the 20 adjustment is forecasted to become positive (the Hydro-Electric Resource costs 21 are more expensive than all other Resources). At that time the adjustment would 22 be a net cost to the former Pacific Power jurisdictions and a credit to the other 23 jurisdictions.

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A.

	Mid-Columbia Contracts and Existing QF Contracts
Q.	Please explain how the costs of Mid-Columbia Contracts are assigned and
	allocated under the Revised Protocol.
A.	Similar to Hydro-Electric Resources, the costs of Mid-Columbia Contracts are, in
	the first instance, allocated on a system-wide basis. Then, the total normalized
	costs of Mid-Columbia Contracts are compared against normalized costs of the
	remaining generation portfolio on a \$/MWH basis and an adjustment which
	reflects the cost difference is applied. This adjustment is referred to as the "Mid-
	Columbia Contracts Cost Differential Adjustment."
	The Mid-Columbia Contracts Cost Differential Adjustment is calculated
	as the Annual Mid-Columbia Contract Costs, less the Annual Embedded Costs -
	All Other, multiplied by the normalized MWh's of output from the Mid-Columbia
	Contracts. The adjustment is then allocated to all States using the Mid-Columbia
	(MC) factor and the reciprocal amount (All Other less Mid-C) is allocated to all
	States using the SG factor.
	The calculation of the MC factor is shown in Appendix F of the Revised
	Protocol and described in detail in Mr. Duvall's Supplemental Direct Testimony.
Q.	Please describe how the costs of Existing QF Contracts are assigned and
	allocated under the Revised Protocol.
A.	Existing QF Contracts are treated similarly to the Hydro Resources and the Mid-
	Columbia Contracts. Like Hydro-Electric Resources, the costs of QF Contracts
	are, in the first instance, allocated on a system-wide basis. But then, unlike the
	Hydro Electric Resource and Mid-Columbia Contract costs, which are compared
	А. Q.

1		to other generation costs at an aggregate level, the Existing QF cost difference is
2		calculated separately for each State. The Existing QF Contract costs in each State
3		are compared against normalized costs of the remaining generation portfolio on a
4		\$/MWH basis and an adjustment which reflects the cost difference is applied.
5		This adjustment is referred to as "Existing QF Contracts Cost Differential
6		Adjustment".
7		The Existing QF Contracts Cost Differential Adjustment is calculated as
8		the Annual Existing QF Contracts Costs for a specific State, less the Annual
9		Embedded Costs - All Other, multiplied by the normalized MWh's of output
10		from that State's Existing QF Contracts. This adjustment is situs assigned to that
11		State. The sum of this adjustment for all States is calculated and an adjustment
12		for the reciprocal amounts (All Other less Total System QF) is allocated to all
13		States using the SG factor.
14	Q.	How are the Company's Annual Embedded Costs calculated?
14 15	Q. A.	How are the Company's Annual Embedded Costs calculated? Annual Embedded Costs are calculated for Hydro-Electric Resources, Mid-
	-	
15	-	Annual Embedded Costs are calculated for Hydro-Electric Resources, Mid-
15 16	-	Annual Embedded Costs are calculated for Hydro-Electric Resources, Mid- Columbia Contracts, Existing QF Contracts, and all other Resources. They are
15 16 17	-	Annual Embedded Costs are calculated for Hydro-Electric Resources, Mid- Columbia Contracts, Existing QF Contracts, and all other Resources. They are based on fully normalized test period costs captured in the FERC accounts
15 16 17 18	-	Annual Embedded Costs are calculated for Hydro-Electric Resources, Mid- Columbia Contracts, Existing QF Contracts, and all other Resources. They are based on fully normalized test period costs captured in the FERC accounts identified in Appendix E to the Revised Protocol, Exhibit No(DLT-18).
15 16 17 18 19	-	Annual Embedded Costs are calculated for Hydro-Electric Resources, Mid- Columbia Contracts, Existing QF Contracts, and all other Resources. They are based on fully normalized test period costs captured in the FERC accounts identified in Appendix E to the Revised Protocol, Exhibit No(DLT-18). As shown on lines 1 through 11 of Appendix E, the Annual Embedded
15 16 17 18 19 20	-	Annual Embedded Costs are calculated for Hydro-Electric Resources, Mid- Columbia Contracts, Existing QF Contracts, and all other Resources. They are based on fully normalized test period costs captured in the FERC accounts identified in Appendix E to the Revised Protocol, Exhibit No(DLT-18). As shown on lines 1 through 11 of Appendix E, the Annual Embedded Costs - Hydro-Electric Resources include the identified hydro-related operation

Rebuttal Testimony of David L. Taylor

23	A.	It did not enjoy support from MSP participants.
22		Endowment with a Coal Endowment, as described in your direct testimony?
21	Q.	Why did the Company abandon its proposal to combine the Hydro
20		"embedded cost differential."
19		I will discuss the reasons for the rejection of these approaches in favor of the
18		? Reinstating a load decrement approach.
17		? Using or modifying the fuel adjustment mechanism, and
16		? Combining the Hydro Endowment with a Coal Endowment,
15		proposed and evaluated in the course of the MSP:
14	A.	Yes. The following three alternatives to the Embedded Cost Differential were
13		a form of Hydro Endowment?
12	Q.	Did the Company evaluate alternatives to the Embedded Cost Differential as
11		Columbia Contract Costs, and Annual Existing QF Costs are compared.
10		This is the cost to which Annual Embedded Costs - Hydro-Electric, Annual Mid-
9		above and results in Annual Embedded Costs – All Other of \$32.00 per MWh.
8		44. This calculation is similar to the costs for Hydro-Electric Resources described
7		The Annual Embedded Costs - All Other are shown on lines 14 through
6		respectively.
5		Mid-Columbia Contracts and total Existing QF Contracts on lines 12 and 13,
4		The Annual Costs, MWh, and corresponding cost per MWh are shown for
3		Electric Resources of \$17.19 per MWh.
2		calculation, 4,128,973 MWh, to arrive at the Annual Embedded Costs – Hydro-
1		hydro MWh, from the GRID run used in the test period net power cost

1	Q.	Please describe the existing "fuel adjustment mechanism".
2	A.	The fuel adjustment mechanism that is part of the Modified Accord allocation
3		methodology:
4		? Calculates the difference (on a \$/MWH basis) between the 5-year average
5		of the O&M Expenses of the Company's Hydro-Electric Resources and
6		the O&M Expenses of the Company's Thermal Resources;
7		? Multiplies the \$/MWH difference by the MWHs of generation from
8		Hydro-Electric Resources, and then allocates the difference as a credit to
9		the former Pacific Power jurisdictions and as a charge to all jurisdictions;
10		and
11		? Allocates the costs of post-1989 capital investments across the system
12		based on each State's proportional load in a test period.
13		A corresponding calculation is also calculated for the former Utah Power Hydro-
14		Electric Resources.
15	Q.	Please discuss the drawbacks of the existing fuel adjustment mechanism.
16	A.	One primary drawback is that the mechanism compares only the operating costs
17		of thermal and Hydro-Electric Resources and therefore does not account for the
18		Fixed Costs of either type of Resource. Another problem is that it does not
19		equitably match the distribution of the benefits of Hydro-Electric Resources with
20		the responsibility for the expected substantial increase in capital costs for the
21		relicensing and other capital investments associated with Hydro-Electric
22		Resources. That is to say, under Modified Accord, all States bear a proportionate
23		share of post Utah/Pacific merger Hydro-Electric Resource capital costs, but only

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former Pacific Power States receive the fuel cost advantage of Hydro-Electric Resources.

3 **O**. Did parties consider options that would address these inequities? 4 A. Yes. Parties evaluated a short-term fuel adjustment mechanism that phased out as 5 the revenue requirement of relicensing costs exceeded the fuel benefits. 6 However, this approach did not eliminate the inequities. This mechanism 7 incorporated a mismatch of costs in that it involved a comparison of both the 8 Fixed Costs and Variable Costs of Hydro-Electric Resources against only the 9 Variable Costs of thermal Resources. Again, some States received credits for fuel benefits for the next several years but all States bore the risk of the costs of 10 11 relicensing. Additionally, this approach was rejected by some parties because it 12 was not permanent.

13 Q. Please describe the "load decrement approach"

14 A. Under the load decrement approach, the costs of Hydro-Electric Resources are 15 assigned to and allocated among the former Pacific Power jurisdictions. At the 16 same time, the loads of the former Pacific Power jurisdictions are reduced by the 17 output of the Hydro-Electric Resources, prior to the development of allocation 18 factors for the remaining System Resources. This reduces the Pacific Power 19 jurisdictions' allocated share of the cost of the remaining System Resources. This 20 type of approach was utilized under the Accord Method from 1993 to 1997. 21 Why isn't the Company proposing to reinstate the load decrement approach? **O**.

A. Our studies have revealed drawbacks to this mechanism. Most significantly, the
load growth studies revealed that the load decrement approach distorts the

Rebuttal Testimony of David L. Taylor

1		allocation of costs associated with load growth to the States with decremented
2		loads. Not only are States with decremented loads allocated a smaller share of
3		existing remaining System Resources, they are also allocated a smaller share of
4		the cost of new System Resources. This is in conflict with the principle that
5		States should pay for the costs of their load growth to the maximum extent
6		possible.
7		Transmission Costs
8	Q.	How has the Company revised the Protocol in respect to the classification
9		and allocation of transmission costs?
10	A.	In its initial proposal, PacifiCorp included an allocation provision that would have
11		applied in the event commissions approve its participation in a Regional
12		Transmission Organization ("RTO"). The proposal was simply to allocate
13		charges from the RTO among the States based upon the same billing determinants
14		relied upon by the Federal Energy Regulatory Commission in setting the RTO's
15		rates. Several parties expressed concern that this proposal was premature given
16		the evolving regional RTO discussions and requested that the provision be
17		eliminated. The Company has complied with those requests and removed that
18		provision.
19		Special Contracts
20	Q.	Has the Company modified its proposal regarding the treatment of Special
21		Contracts?
22	A.	No. However, Appendix D, Exhibit No(DLT-17), has been added to the
23		Protocol for greater clarity. Appendix D identifies two general types of Special

1	Contracts: 1) Special Contracts without Customer Ancillary Service Contract
2	attributes, and 2) Special Contracts with Customer Ancillary Service Contract
3	attributes. For both types of Special Contracts, the cost of serving contract
4	customer loads, and their State-approved retail service revenues, will be included
5	in the local State's revenue requirement. However, the regulatory treatment of the
6	two types of Special Contracts is different. My explanation of the difference
7	follows.
8	For allocation purposes Special Contracts without Customer Ancillary
9	Service Contract attributes are viewed as one transaction and the system benefits
10	and load reductions accruing from customer interruptions are treated very
11	similarly to DSM. In the same manner as DSM, the host jurisdiction benefits
12	from both the reduction in system costs and the reduction in its jurisdictional
13	loads. The host jurisdiction is allocated a smaller share of the lower total system
14	costs. In other words, it is a smaller piece of a smaller pie.
15	Specifically, loads of Special Contract customers will be included in all
16	Load-Based Dynamic Allocation Factors. When interruptions of a Special
17	Contract customer's service occur, the reduction in load will be reflected in the
18	host jurisdiction's Load-Based Dynamic Allocation Factors. Actual revenues
19	received from a Special Contract customer will be assigned to the State where the
20	Special Contract customer is located. A numeric example of the regulatory
21	treatment of Special Contracts without Ancillary Service Contract attributed is
22	shown in Appendix D, Table 1.

Rebuttal Testimony of David L. Taylor

1	For allocation purposes Special Contracts with Customer Ancillary
2	Service Contract attributes are viewed as two transactions. PacifiCorp sells the
3	customer electricity at the retail service rate and then buys the electricity back
4	during the interruption period at the ancillary service contract rate. Loads
5	associated with the retail service to the Special Contract customers will be
6	included in all Load-Based Dynamic Allocation Factors. The Customer Ancillary
7	Service Contract attributes of the Special Contract are viewed not as a reduction
8	in load, but rather as the acquisition of Resources to meet Company load.
9	Therefore, when interruptions of a Special Contract customer's service occur, the
10	host jurisdiction's Load-Based Dynamic Allocation Factors and the retail service
11	revenue are calculated as though the interruption did not occur. Revenues
12	received from the Special Contract customer, before any discounts for Customer
13	Ancillary Service Contract attributes of the Special Contract, will be assigned to
14	the State where the Special Contract customer is located. Because discounts from
15	tariff prices provided for in Special Contracts or payments to retail customers
16	recognize that the Customer Ancillary Service Contract attributes of the Contract
17	are considered as payments for Resource acquisitions, they will be allocated
18	among States on the same basis as System Resources. A numeric example of the
19	regulatory treatment of Special Contracts with Customer Ancillary Service
20	Contract attributes is shown in Appendix D, Table 2.
21	When a buy-through option is provided with economic curtailment, the
22	load, costs and revenue associated with a customer buying through economic
23	curtailment will be excluded from the calculation of State revenue requirements.

1		The cost associated with the buy- through will be removed from the calculation of
2		net power costs, the Special Contract customer load associated with the buy-
3		through will be not be included in the calculation of Load-Based Dynamic
4		Allocation Factors, and the revenue associated with the buy- through will not be
5		included in State revenues. <u>Revenue Requirement Impacts</u>
6	Q.	Have you prepared an exhibit showing the impact of the Revised Protocol on
7		revenue requirements?
8	A.	Yes. Exhibit No(DLT-19), presents estimates of impacts on each State's
9		revenue requirement. Estimated revenue requirements for California, Oregon,
10		Washington, and Wyoming are compared to the Modified Accord methodology.
11		Estimated revenue requirements for Idaho and Utah are compared to the Rolled-In
12		methodology. A positive percent indicates the State's revenue requirement for a
13		given year under the Revised Protocol is higher and a negative percent indicates
14		the revenue requirement under the Revised Protocol is lower. The year-by-year
15		revenue requirement impacts are shown for the period 2005 thorough 2018 as
16		well as the Net Present Value of the difference in revenue requirements over the
17		14-year period. For each State, the percent change in revenue requirement
18		associated with the effect of moving from Modified Accord to Rolled-In (if
19		applicable), the Hydro Endowment (both Company Owned and Mid-C
20		components), Existing QF Contracts and Seasonal Resources is shown first
21		followed by the impact of the Revised Protocol.

1	Q.	What are the important analytical assumptions underlying these
2		calculations?
3	A.	They include projections of Hydro-Electric Resource relicensing costs, expected
4		new Resources as reflected in the Company's 2003 IRP, clean air investments and
5		a carbon tax commencing in 2008.
6	Q.	What factors are not reflected in the calculations?
7	A.	The calculations do not include the potential State-by-State revenue requirement
8		impacts of New QF Contracts, Special Contracts and Portfolio Resources.
9	Q.	What do you conclude from Exhibit No(DLT-19)?
10	A.	I conclude that the revenue requirement impacts are within an acceptable range.
11		While the Revised Protocol produces somewhat lower revenue requirements for
12		Oregon, Washington, and Wyoming in the early years, the trend reverses and
13		those States see larger revenue requirements in the later years. The higher
14		Revised Protocol revenue requirements seen by Utah and Idaho in the early years
15		are offset by lower revenue requirements in the later years.
16	Q.	Have you prepared an exhibit that shows, for illustrative purposes, the
17		impact of the Revised Protocol on the Company's proposed revenue
18		requirement in this case?
19	A.	Yes I have. Exhibit No. (DLT-20) shows the revenue requirement impact of
20		the Revised Protocol compared to the originally filed MSP Protocol. Page 1
21		shows the comparison and pages 2 and 3 show the State of Washington revenue
22		requirement summaries under the originally filed MSP Protocol and the Revised
23		Protocol, respectively. Page 4 contains the Embedded Cost Differential

1		calculations for the test period and page 5 shows the allocation impacts of
2		Company Owned Hydro, Mid-Columbia Contracts and Existing QF Contracts
3		Embedded Cost Differentials. Exhibit No. (DLT-21) contains the PacifiCorp,
4		State of Washington, Twelve Months Ended March 2003, Results of Operations
5		calculated using the Revised Protocol.
6		Based on the Total Company normalized costs as presented in Mr.
7		Weston's rebuttal testimony, PacifiCorp's revenue requirement in the State of
8		Washington under the Revised Protocol is \$221,790,087, which would suggest a
9		rate increase of \$23,200,988 or 11.68 percent. This is \$2,457,826 or 1.1 percent
10		less that the revenue requirement indicated by the originally filed MSP Protocol.
11	Q.	Does this conclude your Rebuttal Testimony?
12	A.	Yes.