Docket No. TP-220513

WUTC v. Puget Sound Pilots

August 4, 2022



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BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

WASHINGTON UTILITIES AND)DOCKET TP-220513
TRANSPORTATION COMMISSION,)

Complainant,)

vs.)

PUGET SOUND PILOTS,)

Respondent.)

VIRTUAL PREHEARING CONFERENCE, VOLUME I
Pages 1-53

ADMINISTRATIVE LAW JUDGE MICHAEL HOWARD

August 4, 2022 9:30 a.m.

Washington Utilities and Transportation Commission 621 Woodland Square Loop Southeast Lacey, Washington 98503

REPORTED BY: TAYLER GARLINGHOUSE, CCR 3358

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Page 3 LACEY, WASHINGTON; AUGUST 4, 2022 1 2. 9:30 A.M. 3 --000--PROCEEDINGS 4 5 6 JUDGE HOWARD: Good morning. Let's be on the record. We're here today for a prehearing 8 conference in Docket TP-220513. This case is captioned Washington Utilities and Transportation Commission versus Puget Sound Pilots. This is a general rate case 10 11 filed by Puget Sound Pilots, or PSP. 12 My name is Michael Howard. I'm an 13 administrative law judge with the Commission, and I'll be co-presiding in this matter along with the 14 Commissioners. The Commissioners will not be joining us 15 16 today at this particular conference, though. 17 Let's start by taking appearances starting 18 with Puget Sound Pilots. 19 MR. HAGLUND: Mike Haglund and Eric 20 Brickenstein on behalf of Puget Sound Pilots. 21 JUDGE HOWARD: All right. Thank you. 22 Could we have an appearance for Staff? 2.3 MR. FUKANO: Harry Fukano, Assistant 24 Attorney General, appearing on behalf of Commission 25 Staff.

- JUDGE HOWARD: Thank you.
- 2 Could we have an appearance for Pacific
- 3 Merchant Shipping Association, or PMSA?
- 4 MS. DELAPPE: Yes, Your Honor. Michelle
- 5 DeLappe, appearing for PMSA.
- JUDGE HOWARD: Thank you.
- 7 Could we have an appearance for TOTE
- 8 Maritime Alaska LLC, or TOTE?
- 9 MR. BLOCK: Steve Block appearing for TOTE,
- 10 Your Honor.
- JUDGE HOWARD: Thank you.
- 12 Are there any organizations on the call that
- 13 would like to give a verbal notice of appearance at this
- 14 time?
- 15 MR. JENNINGS: This is Jay Jennings with
- 16 Northwest Marine Trade Association.
- 17 JUDGE HOWARD: All right. Thank you. Would
- 18 you -- would you mind giving your contact information?
- 19 Do you plan on filing a petition to intervene?
- 20 MR. JENNINGS: We do not at the moment.
- 21 JUDGE HOWARD: All right. Okay. Are you
- 22 here as an observer essentially?
- MR. JENNINGS: Essentially.
- 24 JUDGE HOWARD: All right. Thank you. In
- 25 that case, more detailed contact information would not

- 1 be necessary, but thank you.
- 2 So let's move on to petitions for
- 3 intervention. Are there any petitions to intervene
- 4 other than the ones that have been filed in writing? We
- 5 have one from PMSA and one from TOTE.
- 6 All right. Hearing none, we received the
- 7 two petitions to intervene from PMSA and TOTE. Are
- 8 there any objections to either of these petitions?
- 9 MR. HAGLUND: None from PSP, Your Honor.
- JUDGE HOWARD: Thank you.
- 11 MR. FUKANO: None from Staff, Your Honor.
- 12 JUDGE HOWARD: All right. Thank you.
- 13 I'm not hearing any further objections. I
- 14 do see we might have a couple of observers who may need
- 15 to mute their lines. So please check, if you are
- 16 observing, that your line is muted.
- 17 All right. So we have -- next -- I'm sorry.
- 18 All right. Hearing no objections to these petitions, I
- 19 will grant the two petitions to intervene from PMSA and
- 20 TOTE as these organizations have a substantial interest
- 21 in the case and their participation is in the public
- 22 interest.
- 23 So moving next to pending motions. So as
- 24 parties are aware, we have five pending motions or
- 25 petitions in this docket. We have PSP's petition for

- 1 interim rate relief, we have PSP's motion for leave to
- 2 file reply in support of that same petition, we have
- 3 PSP's motion for an expedited schedule, we have PMSA's
- 4 motion to dismiss, and we have PSP's motion for leave to
- 5 supplement the record.
- I want to ask the parties if they have
- 7 objections to the two most recently filed motions. I
- 8 emailed the parties yesterday indicating I would be
- 9 asking for oral responses to these two motions in the
- 10 interest of judicial time.
- 11 First -- of these two, first, we have PSP's
- 12 motion for leave to file reply in support of its
- 13 petition for interim rate relief. PSP filed this motion
- 14 for leave to file reply on August 2nd, 2022.
- 15 Are there any objections from any of the
- 16 parties to PSP's motion for leave to file reply?
- 17 MS. DELAPPE: Your Honor, Michelle DeLappe
- 18 for PMSA. I would like to lodge an objection. PMSA
- 19 would oppose the granting of that leave to file a reply.
- 20 As Your Honor knows, all three parties, starting with
- 21 PMSA and its petition as well as Staff and -- excuse me,
- 22 PSP and its petition, as well as Staff and PMSA in their
- 23 opposition, cited Pacific Northwest Bell Telephone with
- 24 guidance on when interim rate increases might be
- 25 appropriate. And this Commission's Order No. 2 focused

- 1 on those factors in both of -- in all of these filings.
- 2 The proposed reply, however, omits any
- 3 mention of this foundational case neither -- it neither
- 4 presents an argument for why PSP's situation satisfied
- the Pacific Northwest Bell factors nor any argument for
- 6 not applying those factors to this case. And as such,
- 7 PMSA would submit that it does not therefore contribute
- 8 to the discussion and that the motion to file the reply
- 9 should be denied. Thank you.
- JUDGE HOWARD: Thank you.
- 11 Would any other party -- I will turn to PSP
- in a moment, but would any other party like to respond
- 13 and give its position on this motion?
- MR. FUKANO: Staff would also object to the
- 15 motion for leave to file a reply. Staff believes that
- 16 PSP has not necessarily satisfied the standard for good
- 17 cause. PSP raises numerous specific citations and
- 18 arguments as part of its proposed reply that were not
- 19 included in its original petition.
- The original petition did not contain any
- 21 citations specific -- to specific components of PSP's
- 22 general rate case and only cited the Commission's final
- 23 order in a prior pilotage case once.
- 24 In reply, PSP provides several citations to
- 25 exhibits and develops arguments that could have been

- 1 made as part of the original petition.
- 2 Staff maintains that it's procedurally
- 3 improper and unfair to allow parties to identify for the
- 4 first time in reply this specific evidence and arguments
- 5 that it seeks to rely on to justify the requested
- 6 inquiries.
- 7 Staff would also like to comment in part
- 8 that as to the substance that -- that Staff did oppose
- 9 the inclusion of expenses that were included as part of
- 10 the proposed automatic adjuster as part of footnote 3 to
- 11 Staff's response.
- 12 Staff has some further commentary on the
- 13 substance of the reply, but we'll reserve that for later
- 14 if -- if the Commission desires.
- 15 JUDGE HOWARD: All right. Thank you.
- 16 Does -- does TOTE wish to give a position on
- 17 this?
- 18 MR. BLOCK: TOTE takes no position on either
- 19 of the motions, Your Honor.
- 20 JUDGE HOWARD: All right. Thank you.
- 21 Would PSP like to give a brief response to
- those comments?
- MR. HAGLUND: Yes, Your Honor. Our major
- 24 point would be, as laid out in our reply, that PMSA and
- 25 Staff made arguments that were not anticipated in the

- 1 original motion. And the reply is appropriate in order
- 2 to respond to the points that they made in their
- 3 opposition pleadings. It's standard for there to be
- 4 reply in this sort of setting, and we would urge the
- 5 Court to allow it, grant it, and give it the weight to
- 6 which you consider it due.
- JUDGE HOWARD: All right. Thank you,
- 8 everyone, for your comments. I am going to grant PSP's
- 9 motion for leave to file reply and accept the reply as
- 10 filed. And I will -- and we will discuss this -- the
- 11 petition itself in a few minutes from now. I believe
- 12 PSP has shown good cause for filing a reply. The issue
- of the merits of the underlying petition, again, we will
- 14 talk about it in a few moments.
- 15 So moving next to PSP's motion for leave to
- 16 supplement the record. This was also filed two days
- 17 ago, where PSP seeks leave to file the executive summary
- 18 of its case. Are there any objections to this motion?
- 19 I would turn first to Staff.
- 20 MR. FUKANO: Staff recommend that the
- 21 Commission deny the motion to supplement the record.
- 22 While Staff appreciates the attempt to summarize the
- 23 extensive amount of material filed by PSP, Staff is
- 24 concerned that the executive summary filed goes beyond
- 25 merely summarizing the rate case material by identifying

- 1 witness testimony on particular subjects and instead
- 2 appears to be advocating for PSP's position similar to a
- 3 legal brief in advance of the briefing schedule that
- 4 will be set by the Commission.
- 5 To the extent that the arguments are already
- 6 contained in the witness' testimony, the arguments
- 7 appear accumulative and duplicative, and Staff believes
- 8 that the filing is procedurally improper and should be
- 9 reserved for the briefing stage of this proceeding.
- JUDGE HOWARD: Thank you.
- 11 Could I hear from PMSA?
- MS. DELAPPE: Yes, Your Honor. PMSA also
- 13 would oppose the proposed supplement in its current
- 14 form. It's similar concerns to those cited by Staff.
- I would also add that if -- to the extent it
- 16 is testimony of counsel that PSP wishes to introduce,
- 17 that it should be designated as such. But if it is just
- 18 an actual executive summary that PSP wishes to submit,
- 19 it would need to be something that would be concise and
- 20 highlight the issues in evidence at a very high level
- 21 and a non-argumentative way and not such lengths.
- I would also query to whether any summary is
- 23 needed if PSP's case is simple. And if PSP's case is
- 24 complex, then that would seem to indicate that an
- 25 expedited schedule is not possible.

- 1 So it definitely seems that either one
- 2 situation or the other is present and that we would not
- 3 have both the summary needed, plus an expedited case.
- 4 Thank you.
- 5 JUDGE HOWARD: All right. Thank you.
- 6 Would PSP like to offer a brief response to
- 7 those comments? I have -- I -- I noted that TOTE has no
- 8 position on either motion.
- 9 MR. BLOCK: That is correct, Your Honor. No
- 10 position.
- 11 MR. HAGLUND: Yes, Your Honor. We think
- 12 it's clearly public interest to allow the executive
- 13 summary to be filed.
- We would state at the outset that we would
- 15 have no objection to either Staff or PMSA following a
- 16 similar approach. We have -- it's been pointed out by
- 17 the intervenors and Staff that PSP filed testimony, a
- 18 mound over 500 pages, 22 witnesses, and we have over a
- 19 thousand pages of exhibits and some 120-plus exhibits.
- 20 It's an effort to provide the Court, the
- 21 Commissioners, and the opposing parties with a roadmap
- 22 to our case. And in particular, I think -- we know --
- 23 we know that this case is going to be of interest to the
- 24 public. There will be a public hearing component that
- 25 hopefully gets set today. And if you are a member of

- 1 the public or even a party and you want to have a sense
- 2 of -- of -- if you wanted to track our case through the
- 3 witnesses on an issue-by-issue basis, you're really in
- 4 no position to do that without the executive summary.
- We are not submitting it as evidence. We're
- 6 submitting it as a supplement to the record that is
- 7 designed to do exactly what the executive summary says,
- 8 provide a roadmap to our case in a handy guide. If you
- 9 want to look at all the witnesses who speak to the
- 10 diversity, equity, and inclusion issue, they are listed
- 11 at the end of that brief section with the page ranges by
- 12 witness.
- We think it's a help and we think it's hard
- 14 to conceive of a public interest against its allowance.
- 15 Thank you.
- JUDGE HOWARD: All right. Thank you.
- 17 After considering all of the parties'
- 18 comments on this, I am denying the motion for leave to
- 19 supplement the record. I did closely review the
- 20 proposed executive summary. It seems largely tied -- in
- 21 large part tied to the testimony that's already been
- 22 filed, but I am concerned it does contain arguments from
- 23 counsel which are not sponsored specifically by a
- 24 witness and is not merely a concise roadmap of the
- 25 topics discussed in the testimony. And it also tends to

- 1 depart from Commission practice, something along the
- 2 lines that's approximately 40 pages filed about one
- 3 month after the regulated company's initial filing.
- 4 So if -- if PSP is interested in doing
- 5 something like this in the future, I would encourage PSP
- 6 to look at testimony filed by lead witnesses by
- 7 utilities before the Commission, and that would be more
- 8 consistent with our normal practice here.
- 9 So I'm going to move on now to discuss each
- 10 of the three remaining motions or petitions and provide
- 11 a brief verbal ruling on each. And there will be more
- 12 detail for my reasoning in the written prehearing
- 13 conference order, which will follow our meeting today.
- 14 First, I'm going to discuss PMSA's motion to
- 15 dismiss. This is, of course, a threshold issue. If the
- 16 Commission granted this motion, the case could not
- 17 proceed.
- 18 The Commission is denying PMSA's motion to
- 19 dismiss. Although it appears that PSP did not follow
- 20 the Commission's instructions with regards to hiring a
- 21 mutually agreeable third party to facilitate discussions
- 22 around the transitioning of its retirement program, the
- 23 Commission is not persuaded and it's remedy is to reject
- 24 PSP's rate case without prejudice.
- It is appropriate instead, we believe, to

- 1 require the parties to engage in a mediated discussion
- 2 during the pendency of this rate case. And I will
- 3 address this point later in today's conference.
- 4 Next I'm going to discuss PSP's petition for
- 5 interim rate relief. PSP essentially -- and I am -- I
- 6 am summarizing here and not saying this exactly --
- 7 requesting a 1.4 percent adjustment.
- 8 We -- we may want to check our -- that we're
- 9 muted if you're an observer.
- 10 PSP essentially requests -- if someone is
- 11 calling in as Captain L, you might -- thank you. Thank
- 12 you. Not a big deal.
- 13 PSP essentially requests a 1.4 percent
- 14 adjustment to its revenue requirement for the addition
- of removal of licensed pilots. The Commission is
- 16 denying PSP's petition for interim rate relief.
- 17 As a general matter, this petition does not
- 18 meet the standards discussed by the Commission in
- 19 Pacific Northwest Bell Telephone. It does not
- 20 demonstrate an actual emergency, gross hardship, or
- 21 gross inequity. It does not demonstrate that the
- 22 failure to provide interim rate relief would cause clear
- 23 jeopardy to PSP or its member pilots.
- In contrast, past cases where the Commission
- 25 has granted such relief, PSP's petition and the

- 1 accompanying reply, which I have accepted at this
- 2 prehearing conference, cites relatively minimal evidence
- 3 establishing financial need of hardship -- or hardship,
- 4 excuse me.
- I have considered PSP's reply for the
- 6 petition, and it appears that this reply generally fails
- 7 to address factors set forth in Pacific Northwest Bell
- 8 Telephone.
- 9 I would also observe briefly that PSP
- 10 petition and its motion for expedited schedule does not
- 11 provide any specific procedural deadlines or process
- 12 that would allow the parties and the Commission to
- 13 review its request for interim rate relief. There's no
- 14 separate hearing date earlier in the schedule proposed
- 15 to review a request for interim rate relief.
- While I'm not suggesting this is required
- 17 for the Commission to -- to move forward and consider
- 18 such a request, this is a relevant factor from Pacific
- 19 Northwest Bell Telephone that should be addressed in any
- 20 request for interim rate relief.
- 21 Finally, I'm going to discuss PSP's motion
- 22 for expedited schedule. This motion is also being
- 23 denied. PSP has brought forward a general rate case
- 24 with 22 witnesses and approximately 3,000 pages of
- 25 testimony, exhibits, and initial filing. This is not a

- 1 limited issue rate case that would be appropriate for an
- 2 expedited schedule before the Commission.
- I'm also going to observe here that PSP did
- 4 not fully comply with the Commission's instructions with
- 5 respect to engaging in mutually agreeable third-party to
- 6 conduct the workshops around transitioning its
- 7 retirement plan. The rate of return workshop led by
- 8 Staff did not happen either, even if that was not
- 9 necessarily the fault of PSP.
- 10 Because these issues have not been discussed
- 11 and considered by the parties as contemplated by final
- 12 Order 09 in Docket TP-190976, this is another factor
- 13 weighing against an expedited schedule.
- 14 Therefore, this case is going to proceed on
- 15 a regular 11-month calendar. For today's purposes, I am
- 16 calculating a suspension date of May 29th, 2023, which
- 17 falls 11 months after the filing of PSP's rate case.
- 18 The actual statutory suspension date, if you
- 19 read the statutes that give the Commission its
- 20 jurisdiction, would be later because it would be based
- 21 on effective date of the tariffs. But I'm using
- 22 May 29th, 2023, as the date for today's purposes.
- So let's move on to discussing a procedural
- 24 schedule for the case with those rulings in mind. Since
- 25 we have disposed of pending motions, we should alter the

- 1 procedural schedule. There are certain standard items
- 2 that we would expect to see in such schedule. We will
- 3 need to set deadlines for response testimony, rebuttal
- 4 testimony, prehearing submissions, and a discovery
- 5 deadline. We also need to include at least one
- 6 settlement conference.
- For the evidentiary hearing in this case,
- 8 I'm proposing the dates of February 22nd and 23rd, 2023.
- 9 That is February 22nd, 23rd, 2023. The hearing could
- 10 also be held on March 1st and 2nd, 2023. Because I'm
- 11 using May 29th, 2023, as the effective due date for the
- 12 final order, briefing in this case would need to be
- 13 completed by March 29th. That means that choosing the
- 14 later hearing date may limit the parties to one round of
- 15 post-hearing briefing. Please keep these points in mind
- 16 as we discuss a procedural schedule.
- 17 As I mentioned earlier, I'm also going to
- 18 propose one more item for the schedule in this case for
- 19 the issue of transitioning PSP's retirement plan, which
- 20 I -- which I have referred to earlier.
- 21 While PSP states it has the agreement of two
- 22 stakeholders for its retirement plan, it does not appear
- 23 that we have a comprehensive stakeholder evaluation or
- other considerations as contemplated by Final Order 09.
- I, therefore, plan to require the parties to

- 1 attend a settlement discussion on the transition of its
- 2 retirement plan mediated by a Commission ALJ other than
- 3 myself trained in mediation. I would not personally
- 4 handle mediation, and this could be included in the
- 5 schedule as a second settlement conference. And then
- 6 following that mediated settlement discussion, any
- 7 settlement or partial settlement could be presented to
- 8 the Commission for consideration.
- 9 Would the parties like to respond to any of
- 10 my points I've made about the procedural schedule or
- 11 about the mediated discussion on the retirement plan?
- 12 I'd turn first to PSP.
- MR. HAGLUND: Your Honor, we would be open
- 14 to the February 22, 23 date in order to ensure both
- 15 simultaneous opening briefs and reply briefs. We would
- 16 point out that there also needs to be a time frame for
- 17 public testimony. Did you contemplate that during those
- 18 two days or on a separate day?
- 19 JUDGE HOWARD: Normally we would have the
- 20 public comment hearing at a -- at an earlier date than
- 21 the evidentiary hearing. That is certainly something
- 22 that can be considered. I know it was discussed in
- 23 PSP's last rate case before the Commission, but I don't
- 24 believe that they actually proceeded with holding one.
- 25 So I think that is -- a possibility of a

- 1 public comment hearing is -- is something I haven't
- 2 fully decided on, and I would welcome the parties'
- 3 thoughts after maybe we go off the record for a bit.
- 4 And -- and normally Public Counsel is involved in that.
- 5 Public Counsel has not appeared in this case yet.
- 6 So I would encourage PSP to confer with
- 7 Staff and the other parties, and I would be willing to
- 8 consider any comments about whether we would have such a
- 9 thing.
- 10 MR. HAGLUND: Okay. We will do so, but I
- 11 believe in the order, it -- it stated that it would
- 12 happen in this next case. So...
- JUDGE HOWARD: Okay.
- MR. HAGLUND: We will confer with the other
- 15 parties. But if the -- we're comfortable with 22, 23,
- 16 and we understand your -- your rulings. And we would be
- 17 open to the convening of the ALJ mediated
- 18 pension-related session at any time. Later this -- I
- 19 guess we would prefer to see that happen sometime in the
- 20 fall or early winter of -- of this year rather than have
- 21 it be anywhere close to the hearing date.
- 22 JUDGE HOWARD: I think that is -- that is a
- 23 likely -- that would be a likely time range for that.
- 24 Thank you.
- Would any other party like to raise any

- 1 concerns or questions about -- about these points or the
- 2 mediated discussion?
- 3 MR. FUKANO: Just a -- oh, please go ahead.
- 4 MS. DELAPPE: No, no, I wanted you to go
- 5 first. Thank you.
- 6 MR. FUKANO: I just wanted to confirm, Your
- 7 Honor, that all the parties would include Staff as well
- 8 or if that was your intent. Thank you.
- JUDGE HOWARD: Yes.
- 10 MR. FUKANO: Okay. Thank you.
- 11 MS. DELAPPE: And Michelle DeLappe on behalf
- 12 of PMSA. I had a couple of questions.
- 13 First, we agree with Mr. Haglund that a
- 14 public comment hearing would be appropriate. It is
- 15 at -- just for your reference, Your Honor, paragraph 391
- of Order 9, and so -- so we hope that that will be
- included in the scheduling order.
- 18 Regarding the proposed hearing dates, the
- 19 proposed dates are completely acceptable except we do
- 20 have a concern about whether two days will be sufficient
- 21 given the volume of evidence with about twice the number
- 22 of -- actually, exactly twice the number of initial
- 23 witnesses as in the last PSP rate filing, initial filing
- 24 and about double the amount of volume of evidence, we're
- 25 concerned about being able to have sufficient time.

- 1 However, if there were a way to narrow the evidence, we
- 2 would very much welcome that.
- And I do want to just note that we had some
- 4 discovery questions with that -- in regard to that too.
- 5 You know, we'd like to have a discovery conference built
- 6 into the schedule, ideally with a facilitator, if
- 7 possible.
- 8 JUDGE HOWARD: All right. Thank you. And
- 9 then thank you for that citation.
- 10 The -- the -- for a public comment hearing,
- if that is going to be included, I think we could
- 12 probably include that as a to be determined date for now
- in the schedule, and then the parties can work with the
- 14 Commission to set that up based on what's available on
- 15 the Commission's calendars. The Commissioners'
- 16 calendars.
- 17 As to whether two days is sufficient, if
- 18 that is a point to consider, it might be worthwhile to
- 19 reserve time on the 24th in case we need to go over.
- 20 I'm -- I'm hopeful that that would not be the case
- 21 because our hearings are generally limited to just
- 22 cross, but it -- it might be a good idea to do that.
- I should also mention that because --
- 24 because of the -- the number of issues and the amount of
- 25 evidence and that this is still only the second rate

- 1 case for PSP before the Commission, it would be very
- 2 helpful for the Commission if we were having the hearing
- 3 on February 22nd and following days if rebuttal and
- 4 cross-answering testimony was submitted by either
- 5 January 9th or January 11th because the Commission does
- 6 carefully review and consider all of the testimony once
- 7 it's all been submitted before the hearing.
- 8 So with that, did TOTE wish to make any
- 9 comments?
- 10 MR. BLOCK: No comments or questions, Your
- 11 Honor. Thank you.
- 12 JUDGE HOWARD: All right. Thank you.
- With that -- sorry.
- 14 MR. FUKANO: Pardon me, Your Honor. Do you
- 15 know if the hearing in this case will be virtual or in
- 16 person?
- 17 JUDGE HOWARD: I do not. I do not. I
- 18 believe what I would do for the prehearing conference
- 19 order is -- is punch this question for later, and I'm --
- 20 I'm hopeful that we could do maybe a hybrid hearing
- 21 allowing for virtual attendance of some witnesses. But
- 22 that depends on -- on certain IT issues being resolved.
- 23 So I would have a hard time saying right now.
- 24 MR. HAGLUND: Your Honor, could I comment on
- 25 the couple of issues you've -- that have just been

- 1 raised?
- JUDGE HOWARD: Certainly.
- MR. HAGLUND: With respect to the 9th or the
- 4 11th, it happens that I have family from overseas that
- 5 will be visiting for Christmas holidays. And so the
- 6 11th would be much preferred over the 9th for
- 7 cross-answering testimony.
- 8 And then with respect to the nature of the
- 9 hearing, we have at least one witness who may be aboard
- 10 a ship with good technical capability during the time of
- 11 the hearing. I'll need to check with Chief Mate Alysia
- 12 Johnson. She works 75 days on, 75 days off for Subcom,
- 13 a cable ship laying vessel. And there's some potential
- 14 that her on-duty time would coincide with February 22,
- 15 23, 24. I'll be checking with her, but we would request
- 16 virtual opportunity for her if she's in the midst of her
- 17 at sea on-duty 75 days.
- 18 JUDGE HOWARD: Yes, I can tell you that at
- 19 this moment, if we do transition from being purely
- 20 online for our hearings to having an in-person element,
- 21 that the plan is to also allow witnesses to attend
- 22 through -- through Zoom or whatever means as assuming --
- 23 assuming that that is -- is working and that, you know,
- 24 we -- there aren't concerns from the other parties. I
- 25 think it would work -- I think it would work just fine,

- 1 it just requires some IT issues to be resolved.
- MR. HAGLUND: Okay. Thank you.
- JUDGE HOWARD: Yeah.
- 4 MR. FUKANO: One more question from Staff,
- 5 Your Honor. Staff, looking at other dockets and
- 6 schedules for Commission Staff and counsel, there are a
- 7 number of other proceedings that are ongoing around the
- 8 holiday period in December and early January. Staff
- 9 would request that if it was possible to extend out the
- 10 cross-answering deadline about two weeks from your
- 11 proposed dates, if that was possible.
- JUDGE HOWARD: You know, I think -- I think
- 13 the parties can discuss that. Staff -- Staff, by all
- 14 means, can propose that. It's -- it -- this is -- this
- 15 kind of becomes a -- unfortunately becomes something of
- 16 a zero-sum game. So I don't -- I don't want to remove
- 17 too much time from ALD and policy being able to consider
- 18 all of the evidence and -- and brief the Commissioners
- 19 appropriately and prepare for the hearing.
- 20 So I'm going to -- I recognize -- I
- 21 recognize that Staff is facing a very large workload in
- 22 the fall and winter of this year. So I'll consider
- 23 that. It is -- it is also a workload situation for us
- 24 too.
- 25 Unless there are any other concerns or

- 1 questions, I'm going to suggest that we go off the
- 2 record so that the parties can discuss amongst
- 3 themselves if they can come to a proposed procedural
- 4 schedule. And I will -- I will exit the call, and I
- 5 will ask the attorney for Staff to send me a message
- 6 when the parties are done conferring.
- 7 Any questions or concerns before we go off
- 8 the record?
- 9 MS. DELAPPE: Your Honor -- and, Your Honor,
- 10 I did just want to note that we'll have questions that
- 11 are not about scheduling, but rather about handling of
- 12 evidence, but we can hold those until at the end.
- 13 JUDGE HOWARD: Certainly. I do plan on
- 14 discussing discovery issues and a couple of other issues
- 15 after this.
- 16 Mr. Fukano?
- 17 MR. FUKANO: Oh, pardon, Your Honor. Just
- 18 no further issues from Staff.
- 19 JUDGE HOWARD: All right. All right.
- 20 Great. Then we are off the record.
- 21 (Recess taken from 10:02 a.m.
- 22 to 10:47 a.m.)
- JUDGE HOWARD: All right. Let's be back on
- 24 the record. We went -- we had a recess for the parties
- 25 to confer on the procedural schedule, and I'm informed

- 1 that the parties have a partial agreement.
- 2 Mr. Fukano, would you describe the parties'
- 3 agreement to the extent there is one?
- 4 MR. FUKANO: Yes, Your Honor. The parties
- 5 have agreed to an initial settlement conference on
- 6 September 23rd; a mediation on October 10th to address
- 7 the pension issue identified by the Commission and
- 8 raised by PSP. The parties have also agreed to a
- 9 close -- a last day to issue discovery date of February
- 10 8th; an exhibit filing deadline of February 15; a
- 11 hearing to take place on February 22nd, 23rd, and
- 12 potentially the 24th; simultaneous initial briefing on
- 13 March 17; and simultaneous reply briefing on March 21st.
- 14 The parties have different proposals as to
- 15 the dates for response testimony and cross-testimony.
- 16 JUDGE HOWARD: Okay. Great. Thank you for
- 17 that.
- 18 What -- what -- since I'm already speaking
- 19 with Staff's attorney, what is Staff's position for
- 20 those two deadlines?
- 21 MR. FUKANO: Staff would request that
- 22 response testimony be due the week of December 26th to
- 23 the 30th, on a date within that range. I believe the
- 24 26th is a holiday, so the latter half of the week would
- 25 work best for Staff. Staff suggests that this is an

- 1 appropriate date given the intervening holidays and the
- 2 press of other work on Commission dockets, as well as
- 3 the amount of material filed in PSP's initial filing,
- 4 and that cross-answering testimony would be then due
- 5 four weeks following that date.
- 6 Staff would also note that the discovery
- 7 response time or the DR response time would shift from
- 8 ten business days to seven at the same date of response
- 9 testimony and that the discovery response time would
- 10 shift from seven business days to five at filing of
- 11 cross-answering testimony.
- 12 JUDGE HOWARD: All right. Thank you.
- 13 All right. Could I hear PSP's thought on
- 14 the schedule?
- 15 MR. HAGLUND: Yes, Your Honor. We think
- 16 that December -- the week after Christmas is just way
- 17 too long a time frame. There were four months -- there
- 18 was a four-month response time in the initial rate case,
- 19 which included more issues than we've got in this case
- 20 given the resolution of some issues in the first ever
- 21 rate case that resulted in the December -- or
- 22 November 25, 2020 order.
- 23 And we think that it should be -- four
- 24 months would take you from June 29 to October 29. We'd
- 25 be open to a date, you know, anywhere in November so

- 1 that you got a significant period of time between then
- 2 and, say, mid January in order to prepare the rebuttal
- 3 or cross-answering testimony.
- 4 The other factor here is that it would be
- 5 highly prejudicial to PSE to go with the Staff's
- 6 recommended schedule because I personally have -- both
- 7 of our daughters live oversees with our six
- 8 grandchildren. They're all coming a few days before
- 9 Christmas for two weeks, and that would coincide with a
- 10 significant chunk of the cross-answering time frame.
- 11 And we just think it'd be incredibly unfair to give the
- 12 Staff -- to take that after Christmas time frame and
- include it within the cross-answering time frame.
- 14 The -- the four months is a long period of
- 15 time. There's three months remaining in that. If you
- 16 went to mid or late November, they'd get almost five
- 17 months of time. We think that's enough.
- 18 JUDGE HOWARD: Thank you. I will take
- 19 these -- all these points under consideration.
- 20 Could I hear --
- MS. DELAPPE: Your Honor, may PMSA say --
- JUDGE HOWARD: Yes.
- MS. DELAPPE: -- just weigh in briefly on
- 24 the issue?
- 25 PMSA believes it is -- the number one

- 1 priority for us for -- is to make sure that Staff has
- 2 adequate time given its workload to prepare for the
- 3 response testimony. And I would just like to point out
- 4 for the Commission that the preliminary schedule
- 5 suggested by PSP in its motion to set an expedited
- 6 schedule had a shorter time frame, the -- much shorter
- 7 even given PSP's counsel's concerns about the holiday
- 8 visits from his family for filing rebuttal and
- 9 cross-answering testimony.
- 10 So we believe that what Staff has proposed
- 11 is reasonable.
- 12 JUDGE HOWARD: All right. Thank you.
- 13 MR. FUKANO: And while Staff does
- 14 acknowledge the impact to family matters, Staff also
- 15 would like to note that based on the Staff proposed
- 16 schedule, that, you know, the filing deadline will also
- 17 impact some of Staff's own holiday plans as well.
- 18 JUDGE HOWARD: All right. Thank you. I
- 19 recognize that there isn't necessarily an easy answer to
- 20 some of these questions here.
- 21 Could I hear from TOTE?
- MR. BLOCK: Well, Judge, because of the
- 23 narrow issue of TOTE's intervention here and the fact
- 24 that substantial work on that has actually already been
- 25 completed, we're -- we don't have any concerns about any

- 1 of the dates that are proposed by either side. So we
- 2 will take no position on this as well.
- JUDGE HOWARD: Okay. Thank you.
- Well, I -- I will take the parties'
- 5 positions into consideration. I have noted the parties'
- 6 agreement to the extent there is one.
- 7 Is there anything -- I know we are going to
- 8 discuss discovery here a moment. Is there anything
- 9 about the schedule that we should discuss before we move
- 10 on?
- MR. HAGLUND: Your Honor --
- 12 MR. FUKANO: There -- go ahead, please.
- 13 MR. HAGLUND: The one question I had, Your
- 14 Honor, is regardless of what date you pick, if there's a
- 15 significant period between now and when response
- 16 testimony will be filed, and it's quite possible that
- 17 there could be some developments that relates to what
- 18 PSP has filed that would warrant some supplementing of
- 19 testimony from one or more witnesses, you know, when
- 20 those developments occur. We know a few likely ones
- 21 already.
- 22 How does Your Honor wish us to -- to do
- 23 that? Is it simply by assume that we are aware of the
- 24 development of significance that warrants a supplement
- 25 to a witness's testimony that you do it as promptly as

- 1 possible or -- could you please enlighten us as to what
- 2 to do in that circumstance?
- JUDGE HOWARD: Well, for the -- from the
- 4 Commission's perspective, pilotage is kind of a unique
- 5 industry. We are used to seeing updates to testimony,
- 6 particularly in the context of power cost updates for
- 7 electric companies, and those would generally be a
- 8 mechanical sort of update to the formula in the
- 9 testimony updating costs in light of forward prices and
- 10 things like that.
- 11 So and that would frequently be included in
- 12 the schedule frequently agreed to by all the parties
- 13 that the utility would -- would update its testimony
- 14 along those lines and provide a power cost update.
- In the context of pilotage, I recognize that
- 16 there are going to be different issues. Are there -- is
- 17 there a topic that PSP would anticipate filing
- 18 supplemental testimony on?
- 19 MR. HAGLUND: Well, I could give you a
- 20 couple examples. One is the -- we may -- we include in
- 21 our record the information regarding compensation of
- 22 other maritime workers like members of the ILWU. We
- 23 know that there is a -- there have been negotiations for
- 24 renewal of that contract. It expired, I believe, June
- 25 30. The press is reporting that a settlement sometime

- 1 in September, October is most likely. That would be an
- 2 example.
- We know that there is a barely, we believe,
- 4 imminent filing of a rate case by another pilot group in
- 5 the United States. There may be information in that
- 6 that would be of interest to the Commissioners in -- on
- 7 the record in this case.
- 8 We have a -- we did leave a placeholder a
- 9 couple of places with a couple of witnesses regarding
- 10 how a contract might work out that will be known
- 11 sometime this fall.
- 12 Those are the three examples I would -- that
- 13 I'm able to give you at this time.
- JUDGE HOWARD: Well, given those examples --
- 15 and I would like to hear from the other parties in a
- 16 moment, but given those examples, I think it may be best
- 17 for PSP to move for leave to supplement the record
- 18 because those -- my impression is those do seem like
- 19 limited issues and -- and a fairly limited amount of
- 20 information being added and supplemented in light of new
- 21 developments.
- I'm not necessarily prejudging whether the
- 23 motion would be granted, I'm just thinking through this.
- 24 And it would not necessarily need to be included in the
- 25 schedule as a required supplemental filing date because

- 1 we don't know when these events are going to happen.
- 2 Can I hear from Staff?
- MR. FUKANO: You know, subject to, you know,
- 4 seeing the actual motion and material, Staff is
- 5 concerned that this would provide Staff even less time
- 6 to review material that PSP would then assert is, you
- 7 know, material and important to their case.
- 8 And so I think Staff would have some
- 9 concerns about the timing and the scope of those
- 10 updates, particularly based on the amount of material
- 11 already filed with the Commission. And I believe that
- 12 PSP has already characterized their filing as containing
- 13 overwhelming evidence. And so I -- I think Staff would
- 14 have some concern there.
- 15 JUDGE HOWARD: Could I hear from PMSA?
- MS. DELAPPE: Thank you, Your Honor. PMSA
- 17 has identical concerns about the volume of the evidence
- 18 already filed, about the evidence being -- becoming kind
- 19 of a moving target, and about the relevance of the
- 20 evidence, at least based on the examples provided.
- 21 Though, of course, that could be handled with a motion
- and a response to the motion.
- But just for judicial economy and the burden
- 24 on all parties to having to respond to that, we would
- 25 prefer to just move forward with the record as it is.

- 1 Thank you.
- JUDGE HOWARD: Thank you.
- 3 Does TOTE have a position?
- 4 MR. BLOCK: No position, Your Honor.
- 5 JUDGE HOWARD: All right. Thank you.
- 6 Well, in this case, I -- I think we should
- 7 table this issue for now. If PSP would like to move at
- 8 a later date to supplement the record, we will do the
- 9 motion at that time, and it will depend on the
- 10 circumstances, and I don't -- I don't want to prejudge
- 11 that without having that before me.
- But I've noted the parties' concerns. And I
- don't think at this juncture, it would be appropriate to
- 14 include a supplemental updated testimony filing date in
- 15 the schedule as we would for, say, a power cost update
- 16 and utility case because this isn't -- the scope of this
- 17 update isn't necessarily clear at this juncture, it's
- 18 not necessarily a customary part of the judicial
- 19 practice.
- 20 So I'm going to -- unless there's any
- 21 further questions about the schedule, I'm going to move
- 22 on to the issue of discovery. And I know PMSA wanted to
- 23 raise a couple issues here and I will allow them a
- 24 chance to discuss that. I just wanted to touch on a
- 25 couple issues before we reach that.

- 1 In some of the Commission's cases, the
- 2 parties find it helpful to identify each data request by
- 3 topic. Would it be helpful -- and the data requests
- 4 would then be grouped by subject in that cover letter
- 5 and the distribution email. The parties could cooperate
- 6 to develop a uniformed list of subjects to keep track of
- 7 the issues in discovery.
- 8 Would the parties be interested in such
- 9 instructions in this case?
- 10 MR. FUKANO: Yes, Staff would be agreeable
- 11 to that.
- 12 JUDGE HOWARD: All right. Thank you.
- Would PSP find this helpful or -- or not
- 14 helpful?
- MR. HAGLUND: We're -- we're amenable to it,
- 16 Your Honor.
- 17 JUDGE HOWARD: All right. Great.
- 18 Would any of the other -- intervenors like
- 19 to respond?
- 20 MS. DELAPPE: I believe this would also be
- 21 helpful from PMSA's perspective. Thank you.
- JUDGE HOWARD: Okay. Great.
- MR. BLOCK: TOTE would find it helpful.
- JUDGE HOWARD: All right. Great.
- I will plan on including instructions along

- 1 these lines in the prehearing conference order.
- 2 And Staff in -- in our discussions a few
- 3 moments ago referred to shortening the response time for
- 4 data requests. I believe it was from ten days to seven
- 5 days with filing and response testimony and then from
- 6 seven days to five days with filing of rebuttal
- 7 cross-answering.
- 8 Does any party object the including such an
- 9 instruction in the prehearing conference order?
- 10 MR. HAGLUND: No, Your Honor. It's fine
- 11 with PSP.
- JUDGE HOWARD: Any other party wish to
- 13 respond?
- 14 MS. DELAPPE: PMSA does not object. Thank
- 15 you.
- MR. BLOCK: No, objection, Your Honor.
- 17 JUDGE HOWARD: All right. Thank you.
- 18 And frequently the Commission includes a
- 19 requirement that data requests and responses are shared
- 20 with every other party to the case, and this would be a
- 21 requirement included in the prehearing conference order.
- Is there any concern or objection to my
- 23 including such an instruction in this case?
- MR. FUKANO: No objection from Staff.
- MR. HAGLUND: No, Your Honor. However, I do

- 1 note in the rules that to the extent there was the need
- 2 for a protective order, that could be raised at the
- 3 time. And if there was dispute over it, it would come
- 4 before you, I assume. But there's no -- we know there
- 5 is provisions in the rules where it's appropriate and we
- 6 don't know whether we're going to be asked to provide
- 7 anything that would warrant a protective order, but I
- 8 just wanted to make a note that we would view that as a
- 9 situation where counsel would work out between counsel,
- 10 and if not, it would be decided by you.
- JUDGE HOWARD: Certainly. That -- yeah,
- 12 discovery disputes would be brought to me as an assigned
- 13 ALJ.
- 14 And by the way, if your phone number ends in
- 15 8544, you may want to mute yourself.
- 16 On the issue of a protective order, that's a
- 17 difficult issue in the context pilotage. As I
- 18 understand in the last rate case, the assigned ALJ
- 19 interpreted the statutes as not allowing us to enter a
- 20 protective order in this context.
- I don't necessarily want -- I don't want to
- 22 answer a question unless it's actually posed right now.
- 23 But -- but I -- I would -- I would note that that was
- 24 the Commission's position in the last rate case.
- MS. DELAPPE: Your Honor?

- 1 JUDGE HOWARD: Yes?
- MS. DELAPPE: Thank you. Well, PMSA
- 3 actually had planned to request a standard form of
- 4 protective order at this prehearing conference. Under
- 5 WAC 480-07-420(1), sub part 1, this is the first time
- 6 that I am hearing of there being a potential statutory
- 7 conflict with that request, even though I was part of
- 8 the whole proceeding in the prior rate case. So I'd be
- 9 interested in knowing more if that continues to be the
- 10 Commission's concern.
- 11 But in the last rate case, there -- PSP
- 12 refused to proffer certain responsive documents to
- 13 several of the discovery requests citing the lack of a
- 14 protective order at that time. And so PMSA was hoping
- 15 that we could prevent this difficulty this time by just
- 16 putting in place a standard form of protective order and
- 17 we, of course, favor redaction of all confidential
- 18 information so...
- 19 JUDGE HOWARD: All right. Thank you. I --
- 20 I have noted that request and that is something I'll
- 21 have to take under advisement and -- and consider and
- 22 address in the prehearing conference order.
- Were there any other issues that PMSA wanted
- 24 to raise? You mentioned a discovery conference with a
- 25 facilitator?

- 1 MS. DELAPPE: Yes, thank you. We -- we are
- 2 hopeful that -- the goal, from our perspective, would be
- 3 to narrow the initial evidence, if possible, based on
- 4 the relevancy to the actual issues in dispute in this
- 5 case in order to limit the need for discovery and
- 6 evidence that may not actually be material to those
- 7 issues.
- 8 So we were hopeful for a discovery
- 9 conference under -- with a facilitator under WAC
- 10 480-07-415, sub part 4. Thank you.
- 11 JUDGE HOWARD: Thank you. And I would
- imagine that would be sometime in August or September?
- MS. DELAPPE: As early as possible would be
- 14 good. Thank you.
- 15 JUDGE HOWARD: Are there any objections to
- 16 such a conference?
- 17 MR. HAGLUND: Not from PSP, Your Honor.
- 18 JUDGE HOWARD: All right. Hearing no
- 19 objections, thank you.
- 20 Would -- did PMSA have any other concerns
- 21 about discovery or was that -- was that everything at
- 22 this point?
- MS. DELAPPE: That was everything. Thank
- 24 you.
- JUDGE HOWARD: All right.

- 1 MS. DELAPPE: On discovery. We have some
- 2 concerns about some of the evidence labeling, but I will
- 3 address those after.
- 4 JUDGE HOWARD: All right. Thank you.
- 5 So the next main issue I wanted to address
- 6 today is the Commission's consultation with the Board of
- 7 Pilotage Commissioners. As the parties are aware, the
- 8 statute allows the Commission to request assistance from
- 9 the board. And in PSP's last rate case, the Commission
- 10 designated the executive director -- and I may very well
- 11 not be saying these names correctly -- Jaimie Bever and
- 12 the chair of the board, Sheri Tonn, as consultants. And
- 13 we indicated that we expected these two individuals to
- 14 avoid ex parte communications regarding the rate case.
- 15 Do any of the parties object to the
- 16 Commission designating the same two individuals as
- 17 consultants in this case? Or do any of the parties wish
- 18 to raise other concerns regarding the contemplation with
- 19 the board?
- 20 MR. HAGLUND: PSP has no objection and no
- 21 concerns.
- JUDGE HOWARD: All right. Thank you.
- 23 MR. FUKANO: No objection from Staff.
- MR. BLOCK: No objection from TOTE.
- MS. DELAPPE: Same for PMSA.

- JUDGE HOWARD: All right. Great.
- 2 The Commission will therefore designate the
- 3 board's executive director and chair as consultants.
- 4 Both the executive director and chair should refrain
- 5 from ex parte discussions about this pending rate case
- 6 before the Commission.
- 7 I want to briefly take a moment to discuss
- 8 the parties' responsibilities on this issue. And I very
- 9 well recognize that PSP, PMSA, and TOTE may need to
- 10 speak with the board's director or chair about issues
- 11 subject to the board's regulation and jurisdiction while
- 12 this case is pending before the Commission.
- But the parties should be careful to avoid
- 14 discussing the merits of this rate case with the
- 15 executive director or the chair, and I would submit that
- 16 this likely stands to discussing PSP's revenue
- 17 requirement because this is an issue within the
- 18 Commission's jurisdiction under the statutory limits.
- 19 I expect the parties' attorneys to instruct
- 20 their client's witnesses and members of their
- 21 organizations accordingly.
- I have a few housekeeping --
- MS. DELAPPE: Your Honor --
- JUDGE HOWARD: -- matters, but yes, did you
- 25 have a concern?

- 1 MS. DELAPPE: I just had a question about
- 2 what you were just discussing regarding the ex parte
- 3 contacts. And was wondering if -- if you could just
- 4 clarify who's on which side of the curtain so we can be
- 5 sure that PMSA knows who to talk to at the Commission.
- 6 Thank you.
- 7 JUDGE HOWARD: At the Commission?
- 8 MS. DELAPPE: At UTC.
- 9 JUDGE HOWARD: At UTC, all right. The --
- 10 the -- at the Commission, regulatory staff, the majority
- 11 of Commission Staff are in regulatory services and other
- 12 sections, and they would be represented by, in this
- 13 case, Mr. Fukano. And they would be considered a party
- 14 to the case, and they are not on the Commissioners' side
- 15 of the ex parte wall. So they don't have special access
- 16 to the Commissioners during this case.
- 17 The people on the same side of the ex parte
- 18 wall with the Commission would be myself and a -- really
- 19 a handful of policy advisors who work in the section
- 20 that we call policy, and they're distinct from
- 21 regulatory services. And they advise the Commissioners,
- 22 and the -- the two designees that we're talking about at
- 23 the board, the executive director and the chair, would
- then be included as consultants on the Commissioners'
- 25 side of the ex parte wall.

- 1 And this, of course, it is a difficult issue
- 2 to navigate correctly because I recognize the board has
- 3 jurisdiction over these substantive issues with
- 4 pilotage, and there still needs to be discussions with
- 5 these individuals. But I would just -- I wanted to
- 6 emphasize my expectation that all the parties are
- 7 mindful of that issue and that we're mindful of not
- 8 discussing rate case issues and revenue requirement
- 9 issues around those two members of the board. And I --
- 10 unless -- unless you were to contact a member of -- one
- 11 handful of policy advisers and myself and try to ex
- 12 parte us, I think -- I think there's no -- it's unlikely
- 13 there will be concerns with the Commission.
- 14 Any other questions or concerns? Did that
- 15 answer your question?
- MS. DELAPPE: Yes, thank you.
- 17 JUDGE HOWARD: Before I end with just some
- 18 standard housekeeping matters, Ms. DeLappe, you've
- 19 mentioned that PMSA has some other concerns. What were
- 20 those?
- MS. DELAPPE: Thank you, Your Honor. We
- 22 just -- we had two -- I think two evidentiary questions
- 23 about items filed by PSP.
- 24 First, there are a number of items that have
- 25 been -- eight -- eight files labeled as work papers.

- 1 And we have consulted, of course, the definition of work
- 2 papers under WAC 480-07-525. At least one of those
- 3 files does not contain financial data, which I believe
- 4 is part of what is the definition for work papers. And
- 5 so we would submit that the -- PSP, dash, WPKAE Final
- 6 Puget Sound Pilots Master Data File is not within that
- 7 definition, we -- and should be relabeled as an exhibit.
- 8 With the other seven work papers, we note
- 9 that with the way things are currently designated, does
- 10 make it more difficult for purposes of directing data
- 11 requests to the correct witness as well as navigating
- 12 cross-examination for the hearing.
- 13 And so we would like -- in the last rate
- 14 case, PSP submitted all of its work papers as exhibits,
- 15 and they were referred to in a specific witness's
- 16 testimony. That was Weldon Burton. Here there seems to
- 17 be several witnesses for us. They're just by initials
- 18 in the file names for five of the work papers. Three of
- 19 them have no witness identification. And we prefer that
- 20 these be redesignated in the way that they were done in
- 21 the prior case, if possible, so -- as well as with
- 22 corrected testimony to include the newly designated
- 23 exhibits to facilitate handling these in the proceeding.
- 24 So that's the first request. And I can
- 25 pause before I go to the second.

- 1 JUDGE HOWARD: That's fine. Please
- 2 continue.
- MS. DELAPPE: Okay. And so the second one
- 4 is that, your know, I realize that Mr. Haglund has --
- 5 PSP's counsel has filed a declaration in support of
- 6 PSP's opposition to the PMSA motion to dismiss. And we
- 7 wondered if it might be appropriate for that to be
- 8 considered supplemental testimony and be relabeled as
- 9 such if it's going to be looked at or considered at all
- 10 in PSP's full direct case. Thank you.
- 11 JUDGE HOWARD: All right. Thank you.
- 12 I -- I will give PSP a chance to respond. I
- 13 am going to -- I am going to go ahead and say, though,
- 14 with respect to your second question about Haglund's
- 15 declaration, that it is -- it is common for attorneys to
- 16 submit these declarations in support of motions, and
- 17 they would not be considered part of the evidentiary
- 18 record when we're preparing the final order normally.
- 19 So that would to me not seem to be an issue.
- 20 Would PSP like to respond to these concerns?
- MR. HAGLUND: Well, as to the declaration, I
- 22 agree completely with what you've just stated. It was
- 23 put in to the record specifically with respect to the
- 24 motion to dismiss and only with respect to that. So I
- 25 see no reason that it should become part of the

- 1 evidentiary record.
- 2 As to the re-designation of work papers to
- 3 have them designated for a particular witness in all
- 4 cases and that corrected testimony be filed that would
- 5 add those work papers as specific exhibits, we would not
- 6 have any objection to that. I -- I would leave it to
- 7 Your Honor if you wish us to do so, we will. And I
- 8 guess we'd be prepared to get that done in -- you know,
- 9 in the relatively near future, within a couple of weeks.
- 10 JUDGE HOWARD: All right. Thank you.
- 11 I'm going to take this issue under
- 12 consideration, and I want to look at the -- the
- 13 underlying work papers. I think that to some extent,
- 14 this difficulty arises just because the Commission uses
- 15 work papers and not every -- not every court does such a
- 16 thing. We have -- and that's -- that's not in every
- 17 case. But I am going to consider this issue and I
- 18 appreciate PSP's response on designating by witness.
- 19 Were there any other concerns before I turn
- 20 the some housekeeping matters?
- 21 MR. FUKANO: Commission Staff does one have
- 22 follow-up question regarding the proposed discovery
- 23 conference. Would that conference be limited to PSP and
- 24 PMSA or would that involve all parties?
- JUDGE HOWARD: I would anticipate it would

- 1 be all parties.
- 2 Hearing no further concerns at this time,
- 3 I'm going to touch on a couple of issues.
- 4 I'm just going to remind the parties about
- 5 electronic filing and electronic service. The
- 6 Commission requires electronic filing of documents for
- 7 formal filings. We are continuing to suspend the
- 8 requirements for paper copies, and this will be
- 9 memorialized in the prehearing conference order.
- 10 The Commission's rules also provide for
- 11 electronic service of documents. The Commission will
- 12 serve the parties electronically and the parties will
- 13 serve each other electronically.
- If any party has not yet designated a lead
- 15 representative for service, please do so via an email to
- 16 me as soon as possible. I believe all the parties and
- 17 intervenors have already done so. My email is
- 18 michael.howard@utc.wa.gov.
- 19 Also, if any party would like to add names
- 20 and email addresses of other representatives or support
- 21 staff who should receive courtesy copies of all
- 22 documents filed, please email that to us as well.
- 23 And finally, for errata sheets, I don't
- 24 recall if we addressed this directly earlier. Under our
- 25 rules, the deadline for filing errata sheets, exhibits

- 1 may be established in the prehearing conference order.
- 2 Are there any objections to setting this deadline a week
- 3 prior to the hearing?
- 4 MR. FUKANO: No objection.
- 5 MR. HAGLUND: Did you say one week prior?
- 6 JUDGE HOWARD: One week prior. It would
- 7 coincide with the final prehearing submission.
- 8 MR. HAGLUND: No objection from PSP.
- 9 JUDGE HOWARD: All right. Hearing no
- 10 objections, I will plan on including such requirement.
- I wanted to touch on one fairly relatively
- 12 small issue about correcting tariff sheets filed in
- 13 initial filing. When I was looking at PSP's initial
- 14 filing and revised tariff pages themselves, I notice
- 15 that the sheets 1 through 7 are -- have updated dates,
- 16 but they're not labeled as the, quote, first revised
- 17 page, end quote. They're still labeled as original
- 18 pages but with new effective dates.
- 19 Would PSP mind refiling these seven tariff
- 20 files with that labeling?
- 21 MR. HAGLUND: Is that first revised? Is
- 22 that what you'll wish it to say?
- JUDGE HOWARD: Yes, first revised page on
- 24 tariff sheets 1 through 7, as I recall. And -- and
- 25 submitting that in the next two weeks would be -- let's

- 1 just say a week. It's a small task.
- 2 MR. HAGLUND: No problem. We will do so,
- 3 Your Honor.
- 4 JUDGE HOWARD: All right. Great. Thank
- 5 you.
- Is there anything else we should address
- 7 today before we adjourn?
- 8 MR. HAGLUND: Your Honor, one thing I had
- 9 neglected to bring up is with respect to the issue
- 10 between PSP and TOTE Maritime. It's a pretty narrow
- 11 issue. Mr. Block and I have had some discussions about
- 12 ways to accelerate it. And looking at your rules,
- 13 strikes me if the parties, PSP and TOTE, can hopefully
- 14 come to an agreement, that the facts are undisputed and
- 15 it's purely a policy, slash, legal question for the
- 16 Commission.
- 17 It appears that the bringing it before the
- 18 Commission on a basis of a motion for summary
- 19 determination, which is like a motion for summary
- 20 judgment in -- in state or federal court, may be an
- 21 option. And if that proves to be the case and the
- 22 desire was to bring it on, say, sometime this fall after
- 23 TOTE does whatever discovery it wishes to do, does Your
- 24 Honor have any particular constraints on when that might
- 25 be filed and, you know, if we were ready to file it by

- 1 mid October, would -- would it just be noted up for
- 2 decision and argument? And we could -- I'm sure
- 3 Mr. Block and I could work out a briefing schedule on
- 4 it. And I guess we'd like to know -- get some approval
- 5 for that schedule if and when we're ready to present.
- 6 JUDGE HOWARD: I -- I don't have any
- 7 particular constraints around this. I would -- I would
- 8 likely suggest that it occur in advance of the hearing,
- 9 more than -- more than -- probably more than two months
- 10 in advance of the hearing just to allow all of these
- 11 considerations to play out.
- I would be defaulting to the normal
- 13 timelines for responses to dispositive motions. And I
- 14 believe a reply is not by right, but upon a showing of
- 15 good cause, even in that context if I'm recalling
- 16 correctly.
- 17 So I would just default to the normal rules
- 18 unless the parties prefer something different.
- 19 MR. HAGLUND: Thank you.
- 20 JUDGE HOWARD: But I have no concerns
- 21 with -- with the approach you're suggesting at
- 22 this point.
- MR. HAGLUND: Okay. Thank you, Your Honor.
- JUDGE HOWARD: Any concerns from any other
- 25 party?

Page 51 MS. DELAPPE: I have one final item, but 1 2. it's not about that. 3 JUDGE HOWARD: All right. Well, please 4 proceed. 5 MS. DELAPPE: I just wanted to note some of the language in the pleadings to date has been pretty 6 aggressive and confrontational. So I just request a reminder to all to maintain civility in these 8 proceedings. Thank you. Thank you. I think that is 10 JUDGE HOWARD: a -- that is a fair point and something that -- that we 11 12 should all strive for at all times. I recognize that there is some contention between the parties 13 historically. But, you know, I certainly -- I certainly 14 expect professionalism when the parties are here. 15 16 All right. Unless there's anything further, I will issue an order shortly containing the procedural 17 schedule and other guidelines for the disposition of 18 19 this case. And we are adjourned. Thank you. 20 (Adjourned at 11:25 a.m.) 21 22 2.3 24

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	Page 52
1	CERTIFICATE
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3	STATE OF WASHINGTON
4	COUNTY OF THURSTON
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6	I, Tayler Garlinghouse, a Certified Shorthand
7	Reporter in and for the State of Washington, do hereby
8	certify that the foregoing transcript is true and
9	accurate to the best of my knowledge, skill and ability.
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13	S. HDTC4.
14	To sure the sure that the sure
15	Tayler Gardinghouse, CCR 3358
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