Docket No. TV-200029 - Vol. I

In the Matter of Determining the Proper Carrier Classification of Lugg, Inc.

August 5, 2020



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BEFORE THE WASHINGTON

UTILITIES AND TRANSPORTATION COMMISSION

LUGG, INC.

TELEPHONIC PREHEARING CONFERENCE, VOLUME I

Pages 1-48

ADMINISTRATIVE LAW JUDGE MICHAEL HOWARD

August 5, 2020

9:30 A.M.

Washington Utilities and Transportation Commission 621 Woodland Square Loop Southeast Lacey, Washington 98503

REPORTED BY: TAYLER GARLINGHOUSE, CCR 3358

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1 LACEY, WASHINGTON; AUGUST 5, 2020 2 9:30 A.M. 3 --000--4 PROCEEDINGS 5 6 JUDGE HOWARD: Good morning, everyone. 7 Let's be on the record. The time is 9:30 a.m. 8 My name is Michael Howard, and I am an administrative law judge with the Washington Utilities 9 10 and Transportation Commission. 11 We're here today for a prehearing conference 12 in Docket TV-200029, which is captioned In the Matter of Determining the Proper Carrier Classification of, and 13 14 Complaint for Penalties Against Lugg, Inc. 15 It appears that we don't have Lugg, Inc.'s 16 representative on the line; is -- is that correct right 17 now? Is anyone on the line for Lugg, Inc.? Okay. Hear -- hearing no responses, we will 18 recess and go off the record for 15 minutes and return 19 at 9:45 a.m. to give the company a chance to appear. 20 Thank you. We are off the record for the moment. 21 22 (Recess taken from 9:31 a.m. 23 until 9:45 a.m.) 24 JUDGE HOWARD: Let's go back on the record. 25 It is 9:45 a.m. now, and we have waited 15 minutes for

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Page 5 Lugg, Inc. to appear at this prehearing conference. 1 2 Let's take appearances from the parties who are present right now. 3 4 Could we have an appearance for Staff? 5 MR. ROBERSON: Good morning, Judge Howard. 6 This is Jeff Roberson, AAG, appearing for Commission 7 Staff. 8 JUDGE HOWARD: Thank you. And --9 MR. TEIMOURI: This is Daniel Teimouri, Assistant Attorney General, appearing on behalf of 10 Commission Staff. 11 12 JUDGE HOWARD: All right. Thank you. Sorry I cut you off there for a moment. 13 14 Could we have an appearance from Public 15 Counsel? 16 MS. PAISNER: Yes, this is Ann Paisner, Assistant Attorney General for the Public Counsel unit 17 18 of the Washington State Attorney General's Office. And with me on the line today is Corey Dahl, regulatory 19 20 analyst of Public Counsel. 21 JUDGE HOWARD: Thank you. 22 So given -- given that the company has failed to appear today, how do Staff and Public Counsel 23 wish to proceed? Maybe -- we'll start with Staff, but I 24 25 want to -- I want to hear Public Counsel as well.

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MR. ROBERSON: Good morning again, Your 1 2 Honor. This is Jeff Roberson. Staff will be making a motion for default after we settle how you want to 3 proceed. And I would like to put Ms. Hawkins-Jones on 4 the stand a little bit to go to the issue of Lugg's 5 6 awareness of this hearing before I make that motion 7 formally. 8 JUDGE HOWARD: Okay. Would -- if -- if --9 if we put on that witness, would you -- would it be focused on the service and the motion for default itself 10 or would you also be doing in the alternative showing on 11 12 the merits? It sounds like it would be just the former, 13 right? 14 MR. ROBERSON: It is my intention if you grant motion for default to put Ms. Hawkins-Jones back 15 16 on the stand and proceed with the merits. 17 JUDGE HOWARD: Okay. Okay. How about Public Counsel, what does Public Counsel think on this? 18 19 MS. PAISNER: Hi. Again, this is Ann 20 Paisner. I would like to express Public Counsel's support for such a motion for default. We also 21 22 submitted a motion on July 9th to invoke discovery rules precisely because of Lugg's unresponsiveness to our 23 24 outreach to them. So we would support the same motion 25 if Staff were to make it.

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Page 7 Okay. Great. And I -- I 1 JUDGE HOWARD: 2 did -- I did see the motion from Public Counsel, and it does seem that it's -- if the Commission does grant the 3 motion for default judgment, the discovery motion kind 4 of becomes moot. 5 So, Mr. Roberson, would you proceed with 6 7 your -- your witness and your motion for default 8 judgment and then we'll go from there? 9 MR. ROBERSON: At this time, Staff calls 10 Jacque Hawkins-Jones. 11 JUDGE HOWARD: All right. Ms. -- Ms. Jones, 12 are you on the line? You might need to check your mute 13 button. 14 MR. ROBERSON: One second, Your Honor. I'm Skyping with Ms. Hawkins-Jones. She says she's having 15 16 technical difficulties. 17 MS. PAISNER: Your Honor, this is Ann 18 Paisner. She may need to hit star 6 to unmute herself rather than just hitting the mute button on the phone. 19 20 MR. ROBERSON: She's actually Skyped in, so that shouldn't be the issue. 21 22 MS. PAISNER: Okay. JUDGE HOWARD: Well, let -- let's give 23 Ms. Hawkins-Jones just -- just a moment here. She could 24 25 also -- I believe there's also the telephone number for

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Page 8 1 calling in to this today. 2 MR. ROBERSON: Yeah, I advised her to quit out of the meeting and come back in and see if that 3 4 solves the problem. 5 JUDGE HOWARD: Okay. 6 MR. ROBERSON: If that doesn't, then we can 7 just have her dial in. 8 MS. HAWKINS-JONES: Hello, can you hear me? 9 MR. ROBERSON: We can indeed. 10 MS. HAWKINS-JONES: Okay. Sorry about that. 11 JUDGE HOWARD: Not a problem. Ms. Hawkins-Jones, this is Judge Howard. 12 So I would -this is a telephonic hearing, but I would -- I would 13 swear you -- swear you in and then Mr. Roberson can ask 14 you questions to support Staff's motion. Would you mind 15 16 standing and raising your right hand? 17 (Jacque Hawkins-Jones sworn.) JUDGE HOWARD: All right. Thank you. 18 19 Mr. Roberson, you may proceed. 20 EXAMINATION 21 BY MR. ROBERSON: 22 Good morning. Would you state your full name 23 0. 24 and spell your last name for the record, please? 25 Α. My name is Jacque Hawkins-Jones. Last name is

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Page 9 H-a-w-k-i-n-s, hyphen, J-o-n-e-s. 1 2 Ο. Who employs you? Α. The Washington State Utilities and 3 Transportation Commission. 4 5 Q. What position do you hold at the Commission? 6 I am a compliance investigator in the consumer Α. 7 protection division. 8 0. How long have you worked for the Commission as a 9 compliance investigator? I have been with the Commission as an 10 Α. 11 investigator for almost one year. 12 Ο. And what are your duties as a compliance 13 investigator? 14 Α. As an investigator, I investigate the business practices of Commission-regulated utility and 15 16 transportation companies. I also investigate companies 17 including household good carriers who may be operating without a Commission-issued permit. 18 19 Would you please provide a summary of your 0. 20 educational background? Sure. 21 Α. I have an associate's degree from Olympic 22 College and have seven years' experience as a state-certified investigator in the state of Washington. 23 24 I completed numerous trainings including advanced 25 courses in fraud training.

Page 10 With regard to this particular hearing, did 1 Q. 2 Staff contact Lugg after the Commission served Order 01? Yes, Staff did. 3 Α. Were you the Staff member who made that 4 0. 5 outreach? No, my assistant director made the outreach. 6 Α. Ι 7 was copied on the communication to the company. 8 Ο. When did Staff attempt to contact Lugg? 9 Staff made an outreach to Lugg on Α. July 27th, 2020. 10 11 0. So that's roughly a week ago? 12 Α. Correct. And how did Staff reach out to Lugg? 13 Ο. 14 The consumer protection assistant director Α. emailed Jordan Brown who is the founder/CEO of Lugg, 15 16 Inc. and we included the Order 01, the investigative 17 report, and the appendices as attachments to the email as well as the prehearing conference meeting 18 information, date, and time. 19 20 When you emailed Mr. Brown, what email address 0. 21 did you use? 22 Α. For Mr. Brown, we used the email address of 23 Jordan@lugg.com. 24 Why did Staff choose that particular email Ο. 25 address?

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Page 11 We have had communication with Mr. Brown using 1 Α. this same exact email address. 2 So does that mean you've both sent emails to 3 Ο. Mr. Brown and had Mr. Brown send emails back to Staff 4 from that email address? 5 6 Α. Correct. 7 Okay. And when Staff sent the email roughly a Ο. 8 week ago, did it receive a bounce back or other message 9 notifying Staff that the email could not be delivered? 10 Α. No. So as far as Staff knows, Lugg got that message? 11 Ο. 12 Α. Correct. What did Staff say in its email to Lugg or did 13 Ο. it just include the attachments? 14 It said that this is a reminder of the 15 Α. 16 prehearing conference scheduled for today's date at 9:30 17 a.m. with the Washington Utilities and Transportation Commission in the matter of determining the proper 18 19 carrier classification and the complaint. 20 We gave them the order, the investigative report, appendices, as well as the docket number, and I 21 22 was included as the contact with my email address, my UTC email address, and phone number. 23 MR. ROBERSON: Your Honor, that's all the 24 25 questions I have for Ms. Hawkins-Jones at this time.

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Page 12 Thank you, Mr. Roberson. 1 JUDGE HOWARD: I'm 2 just considering for a moment if I have any questions myself. 3 Ms. Paisner, do you have any questions for 4 the witness? 5 6 MS. PAISNER: No, I have no further 7 questions. 8 JUDGE HOWARD: Mr. Roberson, I -- I don't have any questions for Ms. Hawkins-Jones myself. 9 Ιf Staff would like to make a motion for default judgment, 10 11 I'd certainly entertain it. 12 MR. ROBERSON: Then I will do so. I believe it's paragraph 70 of Order 01 orders Lugg to appear at 13 this time and place for this prehearing conference and 14 notifies Lugg that if it fails to do so, it could be 15 16 held in default. I mean, technically, the notice 17 provides that for all parties, but Lugg is one of them, so it was on notice. 18 19 Both the APA, I believe it's RCW 34.05.440, and the Commission's rules, I believe which are WAC 20 480-07-450 provide for default when a party fails to 21 22 appear at a time and place for hearing. Lugg has failed The evidence you just heard provides the 23 to do so. factual basis for Lugg having actual notice of this 24 25 hearing.

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The service -- that affidavit of service is 1 2 in the docket. Lugg is a foreign corporation that failed to register in Washington, so the Commission 3 served its registered agent that's in the record. 4 The testimony provided by Ms. Hawkins-Jones indicates that 5 Lugg had actual notice of this hearing. Staff took the 6 7 extra step of reaching out to Lugg at an email address 8 that Lugg is known to communicate from. Nothing indicates that that email bounced back. As far as 9 anyone knows, Lugg got it. Lugg has just failed to 10 11 appear. So Staff asks that the Commission find Lugg in 12 default. 13 Thank you, Mr. Roberson. JUDGE HOWARD: 14 Is there any additional comments from Public Counsel besides the ones you -- you gave earlier? 15 16 MS. PAISNER: Yes, if -- if I may. This is Ann Paisner again. First, I just wanted to state, 17 reiterate as we discussed in our motion that we 18 submitted on July 9th, we reached out through email to 19 the same email address, Jordan@lugg.com. We reached out 20 through email on June 11th, 2020, and reached out again 21 after receiving no response on July 7th, 2020, and again 22 23 received no response from Lugg. 24 We submitted our motion on July 9th and we 25 also received no response from Lugg to that motion, and,

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again, they are not here today, so we support the 1 Staff's motion for default. We also would ask -- well, 2 I suppose on the same basis, we would urge that the 3 Commission impose the -- the maximum penalties discussed 4 in the order and also order Lugg to cease and desist 5 6 their activities under -- that are regulated under Title 7 81 RCW. 8 JUDGE HOWARD: Thank you, Ms. Paisner. 9 And, Mr. Roberson, circling back to you, the 10 complaint does request penalties that are given as a range, and I went through just briefly and added them 11 12 up. I believe it was \$62,000. I would have to -- I would have to double-check is that -- is that -- is 13 that -- am I correct on that and would Staff seek the 14 full penalty amount as Public Counsel does? 15 16 MR. ROBERSON: I think it's ten violations at 5,000 and then 12 -- yeah, it should be 62,000. 17 Yes, Staff would seek the imposition of the full penalties, 18 but I'm -- here I'm concerned only with the motion for 19 default. If you choose to grant that motion, Staff 20 intends to ask the Commission to allow Staff to present 21 22 its case on the merits as allowed by both Commission rule and the APA. 23 24 JUDGE HOWARD: Certainly. I intend to grant 25 the motion for default. I -- I -- it -- it really does

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Page 15 seem from what's -- what's been alleged in Order 01 and 1 2 in Public Counsel's motion and what's happening today that this company has a real pattern of -- of 3 noncompliance. So I -- I intend to grant it in the --4 5 in the order that I will be issuing. And, Mr. Roberson, if you'd like to continue on and present a -- a merits 6 7 case, then please continue to do so. Would it be the 8 same witness? 9 MR. ROBERSON: It would. 10 JUDGE HOWARD: Okay. You may proceed. 11 12 EXAMINATION 13 BY MR. ROBERSON: 14 So good morning again, Ms. Hawkins-Jones. Q. I'11 remind you that you're still under oath. 15 16 Α. Yes. 17 Ο. So we were just discussing your interactions with Lugg, is it fair to say that you're familiar with 18 19 Lugg? 20 Yes, I am. Α. And how did you become familiar with Lugg? 21 0. 22 Α. We became aware of Lugg through reaching searches for nonpermitted carriers. 23 24 And "we" in that sense being Staff? Ο. 25 Α. Yes, Staff.

Page 16 Which Staff investigator was ultimately assigned 1 Q. 2 the Lugg investigation? 3 Α. I was. 4 And you performed an investigation of Lugg's Ο. activities? 5 6 Α. Yes. 7 When you completed your investigation, did you Ο. 8 write a report detailing your findings about those 9 activities? 10 Α. Yes, I did. Does Staff generally draft those kinds of 11 Ο. 12 reports as a matter of course when it finishes an investigation? 13 14 Α. Yes. And does Staff draft those reports 15 0. 16 contemporaneously with the completion of an 17 investigation? 18 Α. Yes. 19 Did you draft the Lugg report contemporaneously Q. with the completion of your investigation of the 20 21 company? 22 Α. Yes, I did. And is it report -- is it important that reports 23 Q. 24 of this type are accurate? 25 Α. Yes.

Page 17 1 Q. Why is that? 2 Α. It is important because we are the regulatory agency that ensures the protection of the Washington 3 4 State consumers who use these companies. And official action would be taken on the basis 5 Ο. 6 of your report, correct? 7 Α. Correct. 8 MR. ROBERSON: Oh, one -- actually, Your 9 Honor, if I may, can I have a second? I'm going to send out some exhibits. I will send them to you, 10 Ms. Paisner, Mr. Dahl, if he would like a copy, and 11 12 Ms. Hawkins-Jones and Mr. Teimouri. These are marked exhibits for purposes of this hearing. 13 14 JUDGE HOWARD: Certainly. Should we -should we take a brief recess for Ms. Paisner and -- and 15 16 I to look at them? 17 MR. ROBERSON: We certainly can -- I'm 18 sorry. 19 JUDGE HOWARD: And what's the -- what's the volume on these? 20 MR. ROBERSON: There are five exhibits. 21 22 They're marked Exhibits JH-1 through 5. The first two are the investigation and the appendices that are 23 already in the record, but I figured we should be all 24 25 working off the same marked copies.

Page 18 JUDGE HOWARD: Yes, let's -- let's -- let's 1 2 take a brief recess and go off the record. 3 (A break was taken from 10:04 a.m. to 10:12 a.m.) 4 JUDGE HOWARD: So let's be back on the 5 The -- Staff has circulated its proposed 6 record. 7 exhibits and given Public Counsel an opportunity to 8 review them, and the -- the parties have stipulated to 9 the entry of these exhibits into evidence. So I would therefore admit Staff's Exhibits JHJ-1 through JHJ-5 in 10 evidence. 11 12 (Exhibits JHJ-1 through JHJ-5 admitted.) 13 JUDGE HOWARD: Mr. Roberson, you may 14 continue with your examination. 15 MR. ROBERSON: Thank you, Judge Howard. 16 BY MR. ROBERSON: 17 Ο. So, Ms. Hawkins-Jones, again, could you turn to the exhibit marked JHJ-1? 18 19 Α. I'm there. 20 Can you identify that document? 0. 21 Yes, this is the investigative report for Lugg, Α. 22 Inc. 23 Ο. Is that a true and correct copy of your 24 investigative report? 25 Α. Yes, it is.

Page 19 Turning back to your investigation, did you look 1 Q. 2 to see whether Lugg had a Commission-issued household goods carrier permit when performing your investigation? 3 Yes, I did. 4 Α. 5 0. How did you do that? 6 I went to the company's SharePoint site. Α. It's a 7 Commission-managed database that contains current 8 information about regulated and nonregulated companies including whether a company is permitted to operate in 9 the state of Washington. 10 11 Ο. Did Lugg have a household goods carrier permit 12 at the time of your investigation? No, it did not. 13 Α. Did you look to see whether Lugg had a permit 14 Q. 15 authorizing it to engage in business as a motor freight 16 common carrier at the time of your investigation? Yes, I did. 17 Α. 18 Ο. How did you do that? Α. I used the same Commission-managed companies 19 database. 20 21 Ο. Did Lugg have a motor freight common carrier permit at the time of your investigation? 22 No, it did not. 23 Α. 24 Did you look to see whether Lugg had a Ο. 25 certificate of convenience and public necessity

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Page 20 authorizing it to operate for the hauling of solid waste 1 2 at the time of your investigation? Yes, I did. 3 Α. How did you do that? 4 0. 5 Α. I used the Commission companies website. And did Lugg have a certificate of convenience 6 Ο. 7 and public necessity? 8 Α. No, it did not. 9 Have you tried to see whether Lugg has 0. 10 subsequently applied for a household goods carrier 11 permit, a motor freight common carrier permit, or a 12 certificate of convenience and public necessity? Yes, I checked this morning before the hearing 13 Α. and Lugg, Inc. has not applied for any permit with the 14 Commission. 15 16 How did you go about checking to see if it Q. 17 applied? I went to the company's website where it would 18 Α. show the company's application for permit. 19 20 And it's -- it's not filed any? 0. Correct, it has not filed. 21 Α. 22 Did Staff contact Lugg in the course of Ο. performing this investigation? 23 24 Α. Yes. 25 Q. When did Staff first contact Lugg?

Page 21
A. Staff first contacted Lugg through a cease and
desist letter that was signed by the assistant director
of the consumer protection division.
Q. Would you please now turn to the exhibit marked
JHJ-2?
A. I'm there.
Q. Could you please turn to pages 10 and 11 of that
exhibit?
A. I'm there.
Q. Would you please identify that document?
A. Yes, this is the cease and desist letter sent on
September 12th that was signed by the assistant director
of the consumer protection division.
Q. Is that a true and correct copy of the cease and
desist letter that Staff sent to Lugg?
A. Yes, it is.
Q. What did Staff say in the letter?
A. Staff notified Lugg, Inc. that we were aware of
their advertisements and their website and how to apply
for the proper permit through the Commission, and we
also said that they must cease operating and cease
advertising and to get a permit before beginning again.
Q. Did Lugg respond to that letter?
A. No, it did not.
Q. Did Staff follow up in any way?

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Page 22 Yes, Staff sent a second letter. 1 Α. 2 Ο. Would you please turn now to pages 12 and 13 of 3 Exhibit JHJ-2? 4 Α. I'm there. 5 Q. Can you identify that document? 6 Yes, this is the second cease and desist letter Α. 7 sent to Lugg, Inc. 8 Q. Is that a true and correct copy of the second 9 cease and desist letter that Staff sent to Lugg? Yes, it is. 10 Α. 11 What did Staff say in the second letter? 0. 12 Α. Staff stated that we sent the first letter on September 12th. We also informed them that they must 13 obtain a Commission-issued permit and they must cease 14 15 and desist operating and advertising in the state of 16 Washington until they receive that permit. 17 Did Lugg respond to this second letter? Ο. 18 Α. No, they did not. 19 Did Staff follow up, then, on the second letter? Q. 20 Yes, Staff did. Α. How did it do so? 21 0. Staff sent an email from the assistant director 22 Α. of the consumer protection division to Jordan Brown. 23 24 Would you please turn to pages 16 and 17 of Ο. 25 Exhibit JHJ-2?

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Page 23

I'm there. 1 Α. Would you please identify that document? 2 0. This is the email that was sent to Jordan Brown Α. 3 from the assistant director of the consumer protection 4 division. 5 6 Is that a true and correct copy of the email Ο. 7 that Staff sent to Lugg? 8 Α. Yes, it is. 9 And what did Staff say in the email that it 0. 10 sent? The email includes the date of the first cease 11 Α. 12 and desist letter. It also informs them that state law requires them to have a valid permit to operate in the 13 state of Washington. It notifies them of the potential 14 penalty per violation for each and every advertisement 15 16 and every move every day that they operate without the 17 required permit, and it gives contact information for them to contact the Commission. 18 19 Did Lugg respond to that email? Q. 20 Lugg did respond to this email, yes. Α. Who responded on behalf of Lugg? 21 Ο. Jordan Brown. 22 Α. And you testified earlier that Mr. Brown is 23 Q. Lugg's president and cofounder, correct? 24 25 Α. Correct.

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Page 24 Would you now please turn to pages 18 and 19 of 1 Q. Exhibit JHJ-2? 2 3 Α. I'm there. Would you please identify that document? 4 Ο. 5 Α. This is the email response from Jordan Brown to 6 the assistant director of the consumer protection 7 division. 8 Ο. Is that a true and correct copy of Mr. Brown's 9 response email? Yes, it is. 10 Α. 11 What did Mr. Brown say in his email to Staff? 0. 12 Α. He said that they have received our notice, that they stopped accepting any household goods waste removal 13 common carrier requests from customers in Washington 14 State, and they have stopped advertising on their 15 16 Seattle web page. He also said they are currently in 17 the process of becoming compliant with the proper 18 permit. 19 So he specifically said that they were seeking Ο. 20 out permit? 21 Α. Correct. Did Staff attempt to verify the representations 22 Ο. 23 made by Mr. Brown in this email? 24 Yes, Staff did. Α. 25 Ο. And what did Staff do?

Page 25 Staff visited the Lugg website to confirm 1 Α. 2 whether or not they had stopped advertising, and we also visited the Commission-managed database to see if they 3 submitted an application for permit. 4 And did Staff determine that Mr. Brown's 5 Ο. representations were accurate? 6 7 Α. We found that they were not accurate. 8 Ο. Did Staff attempt to respond to Mr. Brown's 9 response? 10 Α. Yes, Staff responded to Mr. Brown on February 7th via email. 11 12 Q. Would you please turn to page 20 of Exhibit 13 JHJ-2?14 Α. I'm there. 15 Would you please identify that document? Ο. Yes, this is the email from the assistant 16 Α. director of the consumer protection division to Jordan 17 Brown, and it says that as of February 7th, 2020, the 18 Lugg website still lists Seattle and surrounding areas 19 as the place that the company services as well as we 20 were able to obtain an estimate for a small move and a 21 22 junk removal between two points in Washington State. We also notified them of the penalties that can happen 23 should they continue to operate in the state of 24 25 Washington without a Commission-issued permit.

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Page 26 Is this a true and correct copy of the email 1 Q. 2 that you sent to Mr. Brown? Yes, it is. 3 Α. Q. 4 Did Mr. Brown or Lugg respond to this -- this 5 email in any way? No, they did not. 6 Α. 7 Now, in the course of your investigation, did Ο. 8 you discover evidence that Lugg had received venture capital funding? 9 Yes, I did. 10 Α. What evidence did you find of that funding? 11 Ο. 12 Α. I found a blog post from -- on the Y Combinator website. 13 14 Ο. Would you please turn to pages 1 through 6 of Exhibit JHJ-2? 15 16 Α. I'm there. Can you identify this document? 17 Ο. 18 Α. This is the blog post that I located regarding Lugg's seed funding they received. 19 20 And is that a true and accurate copy of the Y Q. 21 Combinator post that you found about Lugg? 22 Α. Yes, it is. Did you find any other blog posts about Lugg's 23 Q. 24 receipt of venture capital funding? 25 Α. Yes, I did. I received -- or I found another

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Page 27 blog post on TechCrunch regarding Lugg's funding. 1 2 Would you please turn to pages 7 through 9 of 0. Exhibit JHJ-2? 3 4 Α. I'm there. Would you please identify this document? 5 Q. 6 Yes, this is the blog post from the TechCrunch Α. 7 website regarding Lugg. And is this a true and accurate copy of the 8 Q. 9 TechCrunch blog post that you found? Yes, it is. 10 Α. 11 0. I'd like to switch gears now and talk about 12 Lugg's website. Did Lugg have a website? 13 14 Yes, it does. Α. Had you ever visited that website? 15 0. 16 Α. Yes, I have. Did you take screenshots of the website when you 17 0. visited it? 18 19 Α. Yes, I did. Would you please turn to pages 25 through 46 of 20 0. Exhibit JHJ-2? 21 22 Α. I'm there. Would you please identify those documents? 23 Q. 24 Α. These are screen captures that I took from the 25 Lugg, Inc.'s website.

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			Page	28
1	Q.	And are those true and accurate copies of the		
2	screen c	aptures that you took when you visited Lugg's		
3	website?			
4	Α.	Yes, they are.		
5	Q.	Did you ever take other screenshots of Lugg's		
6	website?			
7	Α.	Yes.		
8	Q.	Would you please turn to what is marked as		
9	Exhibit	JHJ-3?		
10	Α.	I'm there.		
11	Q.	Can you please identify this document?		
12	Α.	These are screen captures, additional screen		
13	captures	of the Lugg's website.		
14	Q.	And are those true and accurate copies of the		
15	screensh	ots that you took of the services page on Lugg'	S	
16	website?			
17	Α.	Yes, it is.		
18	Q.	With regard to the website, have you ever		
19	personal	ly used Lugg's website?		
20	Α.	Yes, I have.		
21	Q.	And how did you use the website?		
22	Α.	During the course of my investigation, I used		
23	the webs	ite to determine the services offered by Lugg,		
24	Inc. to	residents of the state of Washington.		
25	Q.	Did you well, fair enough.		

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Page 29 Does Lugg's website state that it offers 1 2 services in Washington? Yes, it does. 3 Α. Where does it do that? 4 Ο. It shows in the cities -- on the top bar under 5 Α. cities, it shows Seattle and lists other cities 6 7 surrounding the Seattle area as cities it provides 8 service to as well as in under the Lugg's FAQ portion of the website. 9 And now, turning back to Exhibit JHJ-3, I'd like 10 Ο. to talk about the services Lugg offers. 11 12 What services does the company advertise on its 13 web page? 14 Α. It offers store delivery, small moves, storage moves, Craigslist delivery, donations, and junk removal. 15 16 Ο. And what service does Lugg advertise as its store delivery service? 17 It offers to pick up items that customers have 18 Α. purchased at stores and deliver it from the store to the 19 20 customer's home. What service does Lugg advertise on this small 21 Ο. 22 moves page? 23 Α. Lugg offers to move a customer through movers 24 and a truck from -- they can move their apartment or 25 home rooms.

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Page 30 And so that page gives examples of the type of 1 Q. 2 things that it will move? Yes, it does. 3 Α. And what are they? You just -- I think you just 4 0. mentioned two of them. 5 6 Sure, it says that they can move it all, they Α. 7 can move anything from your sofa to your whole place. 8 0. Okay. And what service does Lugg advertise on 9 its storage moves page? 10 Α. It offers to pick up and deliver to and from a 11 customer's storage unit. 12 What service does Lugg advertise on the 0. Craigslist pickup service page? 13 14 It offers to pick up Craigslist purchases for a Α. customer and deliver it to the customer's home or 15 16 specified location. 17 Ο. Does anything on that page indicate the type of items that Lugg thinks it might move using that service? 18 19 Yeah, as an example, there are little cartoon Α. characters on the website and it shows the customer 20 21 paying for a couch and it shows two movers hauling the 22 couch away. What service does Lugg advertise on the donation 23 Q. 24 service page? 25 Α. It offers the service of picking up a customer's

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Page 31 donation and delivering it to, for example, the Goodwill 1 2 or Salvation Army. And what service does Lugg advertise on its junk 3 Ο. 4 removal service page? It offers to send a truck and movers to remove 5 Α. and haul away a customer's junk and deliver it to the 6 7 nearest transfer station. 8 Ο. Have you ever used Lugg's website to obtain quotes for the transport of goods? 9 10 Α. Yes, I have. 11 Ο. How many times did you obtain quotes from Lugg? 12 Α. Two. What date did you obtain the first quote? 13 Ο. 14 I obtained the first quote on Α. December 23rd, 2019. 15 16 Ο. And what date was the move set for? 17 Α. The move was scheduled for January 6th, 2020, at 9:00 a.m. 18 19 What information did you provide to Lugg so that Ο. it could generate the quote? 20 I provided Lugg with a date and time. Also I 21 Α. 22 provided them the two residential points within the state of Washington that I wanted to move to and from. 23 I also included items that would be included in my move. 24 25 Q. How did you ensure that the two points were

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		Page 32
	1	residential addresses?
	2	A. I located apartment complexes in the Tacoma area
	3	and ensured to use those addresses.
	4	Q. And what items did you tell Lugg that you wanted
	5	the company to move for you?
	6	A. For that move, I requested that the company move
	7	a two-bedroom, two-bath apartment. It included a couch,
	8	a 55-inch TV, a queen mattress with headboard, and other
	9	standard items.
	10	Q. Did Lugg indicate that the move would involve
	11	vehicle transport?
	12	A. Yes, it did.
	13	Q. How did it do so?
	14	A. In the quote that they provided me, it showed a
	15	character cartoon character picture of a ten-foot by
	16	seven-foot van.
	17	Q. Did Lugg quote you a price?
	18	A. Yes, they did.
	19	Q. What was that price?
	20	A. They quoted me \$194 plus \$2 per labor minute.
	21	Q. And I believe you said you obtained a second
	22	quote, correct?
	23	A. That is correct.
	24	Q. What date did you obtain the second quote?
	25	A. The second quote was obtained on
1		

Page 33 March 30th, 2020. 1 And what date did you set for that move? 2 Ο. I set the date of April 7th, 2020, at 1:00 p.m. 3 Α. And what information did you provide to Lugg so 4 0. 5 that it could generate the quote? 6 I provided Lugg the same two points in Α. 7 Washington that were used in the first quote. I also 8 included information regarding a one-bedroom apartment 9 move. 10 Ο. And you testified previously that those two addresses were residential addresses, correct? 11 12 Α. Correct. Did Lugg quote you a price for that move or that 13 Ο. quote -- did Lugg give you a price to that quote? 14 15 Yes, they did. Α. 16 What was that price? Ο. They quoted me \$190 plus \$2.30 per labor minute. 17 Α. I'd like now to turn to your investigation 18 Ο. concerning Lugg's other electronic advertising. 19 20 Did you ever visit the Seattle Craigslist page in the course of your investigation? 21 22 Α. Yes, I did. Did you search for postings by Lugg on that 23 Q. 24 page? 25 Α. Yes, I did.

Page 34 Did you find any? 1 Q. 2 Α. Yes, I did find a Lugg advertisement on Seattle's Craigslist page. 3 4 Ο. Did you take a screen capture of what you found there? 5 Yes, I did. 6 Α. 7 Ο. Would you please turn to page 51 of Exhibit 8 JHJ-2? 9 I'm there. Α. 10 Ο. Would you please identify that document? 11 Α. This is a screen capture that I took of Lugg's 12 advertisements on the Seattle Craigslist web page. Is that a true and accurate copy of what you saw 13 Ο. on that Seattle Craigslist page? 14 Yes, it is. 15 Α. 16 And what do Lugg's Craigslist postings 0. 17 advertise? It advertises affordable professional movers on 18 Α. It also says that they can provide same-day 19 demand. store deliveries, Craigslist pickups, storage moves, 20 apartment moves, muscle only, junk removal, and 21 22 donations to Goodwill or Salvation Army. So largely the same services it advertises on 23 0. its website? 24 25 Α. Yes.

		Page 35
1	Q.	Did you visit Lugg's Facebook page in the course
2	of your	investigation?
3	Α.	Yes, I did.
4	Q.	And did you take screen captures of what you
5	visited	when you went there?
6	Α.	Yes, I did.
7	Q.	Can you please turn to page 47 of Exhibit JHJ-2?
8	Α.	I'm there.
9	Q.	Would you please identify that document?
10	Α.	This is the screen capture of Lugg's Facebook
11	page.	
12	Q.	And is that a true and accurate copy of what you
13	saw on	Lugg's Facebook page?
14	Α.	Yes, it is.
15	Q.	Would you please turn to Exhibit JHJ-4?
16	Α.	I'm there.
17	Q.	Would you please identify that document?
18	Α.	These are additional web page captures of Lugg's
19	Faceboo	ok page.
20	Q.	And is that a true and correct copy of the
21	screen	captures you took when you went to Lugg's
22	Faceboo	ok page?
23	Α.	Yes, it is.
24	Q.	How does Lugg identify itself on its Facebook
25	page?	
L		

			Page	36
1	Α.	It identifies itself as a home mover.		
2	Q.	And does Lugg target advertisements for the		
3	transpo	ortation of items towards Washingtonians on its		
4	Faceboo	ok page?		
5	Α.	Yes, it does.		
6	Q.	How does it do that?		
7	Α.	On its Facebook page, it posted on		
8	October	13th, 2017, that they are now moving and		
9	deliver	ring in the Seattle area.		
10	Q.	Did you have occasion to visit Lugg's Instagram	L	
11	page in	the course of your investigation?		
12	Α.	Yes, I did.		
13	Q.	And did you take a screen capture of that page		
14	when yo	ou visited?		
15	Α.	Yes, I did.		
16	Q.	Would you please turn to page 48 of Exhibit		
17	JHJ-2?			
18	Α.	I'm there.		
19	Q.	Would you please identify this document?		
20	Α.	Yes, this is the web or page capture of		
21	Lugg ' s	Instagram account.		
22	Q.	Is that a true and correct copy of what you saw		
23	on Lugg	g's Instagram page?		
24	Α.	Yes, it is.		
25	Q.	How does Lugg identify itself on its Instagram		

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Page 37 1 page? It identifies itself as a home mover. 2 Α. And does Lugg target advertisements for the 3 Q. transportation of items towards Washingtonians on its 4 5 Instagram page? 6 Yes, it does. Α. 7 How does it do that? Ο. 8 Α. It lists Seattle as a city where Lugg is 9 available to move anything. 10 Ο. And it says it will move anything? 11 Α. Correct, it says it will move anything anywhere 12 anytime. In the course of your investigation, did you 13 Ο. visit Lugg's Twitter page? 14 15 Yes, I did. Α. 16 Did you take screen captures of what you saw on Q. 17 the Twitter page when you visited? Yes, I did. 18 Α. 19 Would you please turn to page 50 of Exhibit Q. JHJ-2? 20 I'm there. 21 Α. 22 Could you identify that document? 0. 23 Α. This is the page capture of Lugg's Twitter page. 24 Is that a true and correct copy of what you saw Ο. 25 on Lugg's Twitter page?

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			Page	38
1	Α.	Yes, it is.		
2	Q.	Would you now please turn to Exhibit JHJ-5?		
3	Α.	I'm there.		
4	Q.	Would you please turn to pages 1 and 2 of that		
5	exhibit	?		
б	Α.	I'm there.		
7	Q.	Could you please identify that document?		
8	A.	These are additional page captures from Lugg's		
9	Twitter	account.		
10	Q.	And is that a true and correct copy of what you		
11	saw wher	n you went back to Lugg's Twitter page?		
12	Α.	Yes, it is.		
13	Q.	How does Lugg characterize its services that it		
14	provides	s on its Twitter page?		
15	Α.	It characterizes itself in its description that		
16	says the	ey will move anything, anytime, anywhere.		
17	Q.	And does Lugg's Twitter page target		
18	advertig	sements concerning the transport of items toward	S	
19	Washingt	conians?		
20	Α.	Yes, it does.		
21	Q.	How does it do that?		
22	Α.	On October 13th, 2017, Lugg tweeted that they		
23	are now	Lugging in the Seattle area and available in th	е	
24	Pacific	Northwest.		
25	Q.	Did you visit Lugg's Pinterest page in the		

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			Page	39
1	course	of your investigation?		
2	Α.	Yes, I did.		
3	Q.	Did you take screen captures of what you saw or	1	
4	the pag	e when you visited?		
5	Α.	Yes, I did.		
6	Q.	Would you please turn to page 49 of Exhibit		
7	JHJ-2?			
8	Α.	I'm there.		
9	Q.	Can you please identify that document?		
10	Α.	This is the page capture of Lugg's Pinterest		
11	page.			
12	Q.	And is that a true and correct copy of what you	1	
13	saw whe	n you visited Lugg's Pinterest page?		
14	Α.	Yes, it is.		
15	Q.	Would you please now turn to page 3 of Exhibit		
16	JHJ-5?			
17	Α.	I'm there.		
18	Q.	Can you identify that document?		
19	Α.	Yes, this is a screen capture of Lugg's		
20	Pintere	st page.		
21	Q.	And is that also a true and correct copy of what	ıt	
22	you saw	when you went to Lugg's Pinterest page?		
23	Α.	Yes, it is.		
24	Q.	How does Lugg identify itself on its Pinterest		
25	page?			

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	Page 40
1	A. On its Pinterest page, it says that it is an
2	on-demand mover and you can request Lugg and instantly
3	connect to a truck and two movers.
4	Q. Did you visit the Apple Store in the course of
5	your investigation?
6	A. Yes, I did.
7	Q. What did you find there?
8	A. I found that Lugg offers an app through the
9	Apple Store.
10	Q. Would you please turn to page 52 of Exhibit
11	JHJ-2?
12	A. I'm there.
13	Q. Would you please identify this document?
14	A. This is the screen capture of Lugg's app offers
15	through the Apple Store.
16	Q. And is that a true and correct copy of what you
17	saw on Lugg's Apple Store page?
18	A. Yes, it is.
19	JUDGE HOWARD: Mr. Roberson, sorry to jump
20	in here. Judge Howard, that could you give me that
21	citation again?
22	MR. ROBERSON: Page 52 of Exhibit JHJ-2.
23	JUDGE HOWARD: Thank you.
24	BY MR. ROBERSON:
25	Q. And would you now please turn back to exhibit

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Page 41 1 JHJ-5? 2 Α. I'm there. And would you turn to pages 4 through 6 of that 3 Ο. 4 exhibit? I'm there. 5 Α. Would you please identify this document? 6 0. 7 This is the web page captured of Lugg's Α. Sure. 8 app offered through the Apple Store. 9 And is this a true and accurate copy of that 0. 10 page as you saw it? Yes, it is. 11 Α. 12 Q. What services does Lugg advertise on its Apple 13 Store page? 14 On its Apple Store page, it offers to -- just a Α. It offers to provide services such as small 15 moment. 16 apartment moves, retail store delivery, Craigslist, small business moves, junk removal, donation drop-off, 17 18 and storage moves. 19 So, again, largely the same services it 0. advertises on its website, web page? 20 21 Α. Yes. 22 And does Lugg's Apple Store page state that it 0. 23 operates in Washington? 24 Yes, it does. Α. 25 Ο. How does it do that?

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Page 42 It lists Seattle as an area in which the company 1 Α. 2 services. Did you go to the website Yelp in the course of 3 0. your investigation? 4 Yes, I did. 5 Α. Did you find a page for Lugg on Yelp? 6 0. 7 Yes, I did. Α. 8 Q. Did you take a screen capture of that page when you visited? 9 Yes, I did. 10 Α. 11 Ο. Would you please turn back to Exhibit JHJ-2? I'm there. 12 Α. And if you could go to page 53 of that exhibit. 13 Ο. 14 Α. I'm there. Would you please identify that document? 15 Ο. 16 Α. It is the screen capture of Lugg's Yelp page. And is that a true and accurate copy of Lugg's 17 Ο. 18 Yelp page? 19 Α. Yes, it is. Has Lugg claimed its Yelp page? 20 0. Yes, it has. 21 Α. 22 And what does it mean when a business claims its 0. 23 Yelp page? 24 Α. It means that the owner or representative of the 25 company has claimed the page and that has gone through

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1 Yelp's verification process. 2 How does the Yelp page identify Lugg? 0. Α. It identifies Lugg as a junk removal and 3 hauling, movers, carriers, and delivery services. 4 5 Q. What services does the Yelp page identify Lugg is offering? 6 7 The services offered on Lugg's Yelp page are Α. 8 furniture assembly, furniture removal, large and heavy item moving, mattress removal, furniture moving, 9 international relocations, local moving, and residential 10 services. 11 12 Ο. Did Lugg verify that it offers those services on 13 its Yelp page? 14 Yes, it is verified by the business. Α. 15 Ο. And does the Yelp page identify Lugg as 16 operating in Washington? 17 Yes, it does. Α. How does it do that? 18 Ο. Under the location and hours portion of the Yelp 19 Α. page, it shows Seattle, Washington, as the area of 20 location. 21 22 MR. ROBERSON: Thank you. And, Judge Howard, at this point, I have no more questions for 23 24 Ms. Hawkins-Jones. 25 JUDGE HOWARD: Thank you.

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Page 44 1 Ms. Paisner, any questions for the witness? 2 MS. PAISNER: No, we have no questions. JUDGE HOWARD: Would -- does Public Counsel 3 intend to offer any evidence in -- in addition to what 4 Staff has offered? 5 No, Your Honor. We would have 6 MS. PAISNER: 7 nothing else to provide other than what we already have 8 on the record in our motion. We have received absolutely no communications from Lugg despite reaching 9 10 out. 11 JUDGE HOWARD: Certainly. And -- and I know 12 you had indicated earlier that Public Counsel supports imposing the full penalty amount. So would it -- would 13 it be fair to say that Public Counsel supports the 14 Commission ruling on the merits here? 15 16 MS. PAISNER: We would. We -- we feel that 17 the record contains ample material and ample basis to -for the Commission to issue such a motion -- or sorry, 18 issue such an order. So we -- we support this motion 19 for default and to impose maximum penalties and cease 20 and desist. 21 22 JUDGE HOWARD: Thank you. 23 Sorry, give me just one moment here. 24 Mr. Roberson, would -- would Staff like to 25 offer any more evidence or argument in support of its

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request for a ruling on the merits? 1 MR. ROBERSON: I can make a closing if that 2 would be helpful. 3 JUDGE HOWARD: You know, I leave that -- I 4 leave that to you. I do follow Staff's case pretty 5 6 well, but if there's anything you'd like to highlight or 7 add, certainly feel free to do so. 8 MR. ROBERSON: There's only one kind of point of clarification. Ms. Hawkins-Jones' testimony 9 10 references three separate quotes. One of them was not charged. The first cause of action lists ten violations 11 12 of RCW 81.80.075, eight of them are advertisement, two are quotes. The two quotes that Staff is seeking 13 penalties for are the ones specifically described in the 14 testimony about the website. I believe it was a move 15 16 booked for January and a move booked for April. If you 17 give me a second, I can verify that. JUDGE HOWARD: Okay. That -- that would 18 19 be -- that would be great. 20 I just want to be very MR. ROBERSON: specific about where the penalties would be coming from. 21 22 Yeah, so the first violation involving a quote was the quote on December 23rd and for a move on January 6th and 23 24 the second violation involving a quote was the quote 25 obtained on March 30th for a move on April 7th.

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Page 46 1 JUDGE HOWARD: Okay. In that case, that --2 I believe that brings us to the end of the hearing today. And normally, with a prehearing conference 3 order, I would have five days to issue my order. Would 4 the parties be willing to waive that five-day 5 requirement given that this is a bit more of a detailed 6 7 order? 8 MR. ROBERSON: Staff will definitely waive that requirement. 9 10 JUDGE HOWARD: Okay. Ms. -- Ms. Paisner, do 11 you have any concern there? 12 MS. PAISNER: I'm sorry, I -- I didn't hear a bit of what just -- what you just said. Can you 13 please repeat that? 14 15 JUDGE HOWARD: Sure. Just that normally I 16 would have five days to issue my order after a 17 prehearing conference, so I'm asking if the parties will waive that five-day requirement. I hope to have it out 18 soon, but I think I might take more than five days given 19 some other cases I have. 20 21 MS. PAISNER: Yes, absolutely, Your Honor. 22 JUDGE HOWARD: Thank you. 23 We can do that. MS. PAISNER: 24 JUDGE HOWARD: Is there anything else that 25 we should address today?

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	Page 47
1	MR. ROBERSON: I probably should put this on
2	the record. I am on vacation until the week after this
3	Friday, so it's almost better for me if it takes you
4	more thank a week to get the order out, but that
5	shouldn't hinder anything, I guess.
б	JUDGE HOWARD: Okay. Okay. Well, have a
7	good vacation in that in that event.
8	MR. ROBERSON: Thank you.
9	JUDGE HOWARD: Well, hearing no other issues
10	we need to address today, we are adjourned. Thank you,
11	everyone.
12	(Adjourned at 10:54 a.m.)
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	Page 48
1	CERTIFICATE
2	
3	STATE OF WASHINGTON
4	COUNTY OF THURSTON
5	
6	I, Tayler Garlinghouse, a Certified Shorthand
7	Reporter in and for the State of Washington, do hereby
8	certify that the foregoing transcript is true and
9	accurate to the best of my knowledge, skill and ability.
10	NDTC
11	
12	Jayler Garlinghouse
13	Tayler Garlinghouse, CCR 3358
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