Exhibit ____T (KLE-4T)
Dockets UE-061546/UE-060817
Witness: Kenneth L. Elgin

BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

DOCKET UE-061546

Complainant,

vs.

PACIFICORP dba Pacific Power & Light Company,

Respondent.

In the Matter of the Petition of

PACIFIC POWER & LIGHT COMPANY

For an Accounting Order Approving Deferral of Certain Costs Related to the MidAmerican Energy Holdings Company Transition.

DOCKET UE-060817

CROSS-ANSWERING TESTIMONY OF

Kenneth L. Elgin

STAFF OF WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

March 5, 2007

1	•	I. INTRODUCTION AND SCOPE OF TESTIMONY
2	,	
3	Q.	Please state your name and for whom you are testifying.
4	A.	My name is Kenneth L. Elgin. I am testifying for Commission Staff.
5		
6	Q.	Are you the same Kenneth L. Elgin who presented direct testimony in this
7,		docket?
8	A. .	Yes.
9		
10	Q.	On what issue are you offering cross-answering testimony?
11	A.	I respond to the testimony of ICNU witness Mr. Gorman regarding ICNU's
12		recommendation that the Commission reduce PacifiCorp's cost of equity 0.3 percent.
13	-	I point out that ICNU's recommendation is tied exclusively to ICNU's
14		recommendation for a limited PCAM, which shifts very little risk to customers.
15		
16		II. DISCUSSION
17		
18	Q.	What is ICNU's basis for the 0.3 percent reduction to the cost of equity?
19	A.	According to Mr. Gorman, the 0.3 percent reduction is "based on an assessment of
20		reduced capital cost recovery risk demanded by the market." Direct Testimony of
21		Michael P. Gorman, Exhibit (MPG-1T) at 2:23-3:1. He uses the average spread

CROSS-ANSWERING TESTIMONY OF KENNETH L. ELGIN Dockets UE-061546/UE-060817

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1	·	between "A" rated and "Baa" rated utility bonds, or 0.3 percent. Id. at 3:1-2 and
2	÷	Exhibit (MPG-3).
3		
4	Q.	Is ICNU's proposed 0.3 percent reduction in PacifiCorp's return on equity
5		related to the structure of ICNU's proposed PCAM?
.6	A.	Yes. As ICNU witness Mr. Falkenberg explains, Mr. Gorman's 0.3 percent cost of
7		equity reduction is intended to reflect the value of ICNU's proposed PCAM, which
8		ICNU calls a "hydro hedge." Direct Testimony of Randall J. Falkenberg, Exhibit
9		(RJF-1T) at 69:21.
10		
11	Q.	Is that a reasonable approach?
12	A.	Yes. However, Mr. Gorman's calculation is useful only for the limited purpose of
13		evaluating the impact ICNU's hydro hedge has on PacifiCorp's cost of capital. The
14		analysis Mr. Gorman presents regarding the spread between an "A" rated bond and a
15		"BBB" rated bond is not related to how a more comprehensive PCAM protects the
16	,	utility and its ability to service debt in adverse power conditions.
17		The point is that the degree to which a PCAM reduces "capital cost recovery
18		risk" depends on the structure of the PCAM that is being used. In other words, all
19		PCAMs are not created equal. While one PCAM may shift a significant amount of
20		risk, another PCAM can shift very little risk. Indeed, while ICNU, PacifiCorp and
21		Staff propose PCAMs, each proposal shifts a different amount of risk to ratepayers.

1		The amount of the cost of capital offset will depend on the extent of the risk shifting
2		involved.
3		The analysis I present in my direct testimony is a more comprehensive
4		approach to evaluate the PCAMs proposed by Staff and PacifiCorp, not the limited
5		hydro hedge proposed by ICNU in Mr. Falkenberg's testimony.
6		
7	Q.	Does your analysis provide a direct link between the risk shifting in Staff's
8		proposed PCAM and PacifiCorp's cost of capital?
9	A.	Yes. As I explained in my direct testimony, the more a PCAM protects the utility
10		from adverse conditions, the less the utility needs to have an equity "cushion" to
11		protect itself when those adverse conditions arise. Reducing the equity ratio is a
12		more direct way to reflect the impact of the risk reduction features of a specific
13		PCAM on the utility's cost of capital. It directly links the protection offered by a
14	•	PCAM to the utility's ability to service both existing and incremental debt. In my
15		direct testimony, I analyze the extent to which Staff's proposed PCAM reduces
16		PacifiCorp's need for equity in its capital structure, and I recommend the
17		Commission reduce the equity ratio to 42 percent.
18		
19	Q.	Does that complete your cross-answering testimony?
20	A.	Yes.