### BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

In the Matter of

PACIFIC POWER & LIGHT COMPANY,

Petition For a Rate Increase Based on a Modified Commission Basis Report, Two-Year Rate Plan, and Decoupling Mechanism. DOCKET UE-152253

PACIFIC POWER & LIGHT COMPANY'S REPLY TO STAFF'S OPPOSITION TO NWEC'S LATE-FILED PETITION TO INTERVENE

### I. INTRODUCTION

In accordance with the Washington Utilities and Transportation Commission's (Commission) Notice of Opportunity to Reply to Staff's Opposition to the NW Energy Coalition's (NWEC) Late-Filed Petition to Intervene, Pacific Power & Light Company (Pacific Power or Company), a division of PacifiCorp, files this reply. The Company supports NWEC's Petition to Intervene (Petition) in this case for the limited purpose of addressing energy efficiency and decoupling issues. NWEC brings expertise to these issues that is not otherwise provided by the parties, and NWEC's participation will result in a "full record with the best available evidence."<sup>1</sup>

### II. ARGUMENT

# A. NWEC's Intervention Should be Allowed But Limited to Energy Efficiency and Decoupling Issues.

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The Commission may grant a petition to intervene if the petitioner demonstrates that it has either a substantial interest in the case or that its intervention is in the public interest.<sup>2</sup> When granting intervention, the Commission is authorized to limit the scope of a party's participation to designated issues in which the intervenor has a particular

<sup>&</sup>lt;sup>1</sup> WUTC v. PSE, Docket UE-072300, Order 08 ¶10 (May 5, 2008) (fully developed record is the Commission's "paramount interest"). <sup>2</sup> WLAC 480, 07, 255(2)

<sup>&</sup>lt;sup>2</sup> WAC 480-07-355(3).

UE-152253—Pacific Power's Reply to Staff's Opposition to NWEC's Late-Filed 1 Petition to Intervene

interest.<sup>3</sup> Here, NWEC has a particular interest and expertise in energy efficiency and decoupling mechanisms.<sup>4</sup> NWEC worked closely with Puget Sound Energy (PSE) to design the decoupling mechanism that the Commission recently approved, which is a model for Company's proposal here.<sup>5</sup> Allowing NWEC to address this issue will provide unique expertise that will not be adequately provided by other parties.

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Staff opposes NWEC's Petition, in part, because the "issues in which NWEC has expressed an interest will be addressed by existing parties."<sup>6</sup> Staff claims that the promotion of energy efficiency issues "appear[s] to be within the purview of an existing party, Sierra Club."<sup>7</sup> But Sierra Club's petition to intervene indicates that it intends to address only the capital expenditures at Jim Bridger and proposed changes to the depreciation schedules for Jim Bridger.<sup>8</sup> Moreover, at the prehearing conference in this case, Staff requested and Sierra Club agreed that its participation would be strictly limited to only those two issues related to Jim Bridger.<sup>9</sup> Contrary to Staff's claims, Sierra Club will not adequately represent NWEC's interests on energy efficiency and decoupling nor will Sierra Club provide the same expertise as NWEC.

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While the Company supports NWEC's Petition, NWEC's participation should be limited to energy efficiency and decoupling issues. The Company agrees with Staff that the remainder of the issues identified by NWEC in its Petition will be adequately and thoroughly addressed by others.<sup>10</sup> Thus, as with Sierra Club's participation, it is

<sup>&</sup>lt;sup>3</sup> RCW 34.05.443(2)(a); WAC 480-07-355(3).

<sup>&</sup>lt;sup>4</sup> Petition **¶** 3-6.

<sup>&</sup>lt;sup>5</sup> See e.g. WUTC v. PSE, Docket UE-121697 et al., Order 07 ¶ 89 (June 25, 2013) (describing that PSE and NWEC jointly developed and proposed a decoupling mechanism).

 $<sup>^{6}</sup>$  Commission Staff's Response to NWEC's Late Filed Petition to Intervene ¶ 6.

<sup>&</sup>lt;sup>7</sup> Commission Staff's Response to NWEC's Late Filed Petition to Intervene ¶ 6.

<sup>&</sup>lt;sup>8</sup> Sierra Club Petition to Intervene ¶ 6.

<sup>&</sup>lt;sup>9</sup> Tr. 7:15-8:7.

 $<sup>^{10}</sup>$  See Commission Staff's Response to NWEC's Late Filed Petition to Intervene  $\P$  6.

reasonable for the Commission to limit NWEC's intervention in this case to the energy efficiency and decoupling issues for which they provide particular expertise.

## B. The Commission should Accept NWEC's to Revised Late-Filed Petition to Intervene.

Staff also opposes NWEC's Petition because it fails to provide a "satisfactory explanation of why [NWEC] did not timely file a petition," as required by the Commission's rules.<sup>11</sup> NWEC filed a revised Late-Filed Petition to Intervene on January 27, 2016. NWEC's failure to satisfy the procedural requirement in its first filing should not bar NWEC's participation in this case. Rather, the Commission should accept NWEC's revised Late-Filed Petition to Intervene, limited to energy efficiency and decoupling issues, as conforming to the requirements of the rule.<sup>12</sup>

### **III. CONCLUSION**

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The Commission should grant NWEC's Petition, but reasonably limit its participation to the issues that will not be adequately addressed by other parties—energy efficiency and decoupling. Such a limitation ensures that the record is fully developed, but not overly burdened by duplicative evidence.

<sup>&</sup>lt;sup>11</sup> WAC 480-07-355(1)(b); Commission Staff's Response to NWEC's Late Filed Petition to Intervene ¶ 4. <sup>12</sup> WUTC v. PSE, Dockets UE-090704 and UG-090705, Order 05 ¶ 4 (July 30, 2009) (granting intervention when explanation for late filing provided in response to Staff's opposition to intervention).

Respectfully submitted this 29th day of January, 2016.

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Matthew McVee Assistant General Counsel 825 NE Multnomah Street, Suite 1800 Portland, OR 97232 Phone: (503) 813-5585 Email: matthew.mcvee@pacificorp.com

Katherine A. McDowell McDowell Rackner & Gibson PC 419 SW 11<sup>th</sup> Ave., Suite 400 Portland, OR 97205 Telephone: (503) 595-3924 Facsimile: (503) 595-3928 Email: <u>katherine@mcd-law.com</u>