

**Exhibit No. ___ CT (APB-1CT)
Docket UE-100749
Witness: Alan P. Buckley
REDACTED VERSION**

**BEFORE THE WASHINGTON STATE
UTILITIES AND TRANSPORTATION COMMISSION**

**WASHINGTON UTILITIES AND
TRANSPORTATION COMMISSION,**

Complainant,

v.

**PACIFICORP D/B/A PACIFIC POWER
& LIGHT COMPANY,**

Respondent.

DOCKET UE-100749

TESTIMONY OF

Alan P. Buckley

**STAFF OF
WASHINGTON UTILITIES AND
TRANSPORTATION COMMISSION**

Power Supply

October 5, 2010

**CONFIDENTIAL PER PROTECTIVE ORDER
REDACTED VERSION**

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LIST OF EXHIBITS

Exhibit No. __ (APB-2)	Summary of Staff's Net Power Cost Adjustments
Exhibit No. __ (APB-3C)	SCL-Stateline Adjustment
Exhibit No. __ (APB-4C)	SMUD Contract Shaping Adjustment
Exhibit No. __ (APB-5C)	Colstrip Outage Adjustment
Exhibit No. __ (APB-6)	Wind Integration Adjustment
Exhibit No. __ (APB-7)	Gas Price Update Adjustment

1 I. INTRODUCTION

2
3 Q. Please state your name and business address.

4 A. My name is Alan P. Buckley. My office address is The Richard Hemstad Building,
5 1300 South Evergreen Park Drive Southwest, P.O. Box 47250, Olympia,
6 Washington 98504. My e-mail address is abuckley@utc.wa.gov.

7
8 Q. By whom are you employed and in what capacity?

9 A. I am employed by the Washington Utilities and Transportation Commission
10 (“UTC”) as a Senior Policy Strategist. Among other duties, I am responsible for
11 analyzing rate and power supply issues as they pertain to the investor-owned utilities
12 under the jurisdiction of the UTC.

13
14 Q. How long have you been employed by the Commission?

15 A. I have been employed by the UTC since 1993.

16
17 Q. Would you please state your educational and professional background?

18 A. I received a Bachelor of Science degree in Petroleum Engineering with Honors from
19 the University of Texas at Austin in 1981. In 1987, I received a Masters of Business
20 Administration degree in Finance from the University of California at Berkeley.

21 From 1981 through 1986, I was employed by Standard Oil of Ohio (now
22 British Petroleum-America) in San Francisco as a Petroleum Engineer working on
23 Alaskan North Slope exploration drilling and development projects. From 1987 to

1 1988, I was employed as a Rates Analyst at Pacific Gas and Electric Company in
2 San Francisco. I was next employed by R.W. Beck and Associates, an engineering
3 and consulting firm in Seattle, Washington, conducting cost-of-service and other rate
4 studies, carrying out power supply studies, analyzing mergers, and analyzing the
5 rates of the Bonneville Power Administration (“BPA”) and the Western Area Power
6 Administration.

7 I came to the UTC in December 1993, where I have held a number of
8 positions including Utility Analyst, Electric Program Manager, and the position that I
9 now hold. I have been a witness in numerous proceedings before the UTC. I also
10 have testified before BPA and the Federal Energy Regulatory Commission.

11 12 II. SCOPE AND ORGANIZATION OF TESTIMONY

13
14 **Q. What is the purpose of your testimony?**

15 A. The principle purpose of my testimony is to address the proposed pro forma
16 normalized net power costs presented in PacifiCorp’s (“the Company’s”) General
17 Rate Case filed on May 4, 2010.

18 The Company’s proposed pro-forma normalized net power costs in this
19 proceeding are approximately \$17.5 million higher than the settled level from the
20 Company’s 2009 general rate case, on a Washington-allocated basis. In my Exhibit
21 No. ___ (APB-2), I provide a summary of my recommended adjustments to the
22 Company’s proposed pro forma normalized net power costs at the expense level.

1 The results of these adjustments at the revenue requirements level are reflected in
2 Staff witness Foisy's Exhibit No. ____ (MDF-2).

3
4 **Q. How is the remainder of your testimony organized?**

5 A. The remainder of my testimony is divided into two sections. In Section III, I
6 summarize my recommended adjustments to the Company's proposed pro-forma
7 normalized net power costs, including transmission related costs. In Section IV, I
8 explain the basis for each adjustment and describe the method of calculating the
9 adjustment amount.

10
11 **III. SUMMARY OF STAFF RECOMMENDATIONS**

12
13 **Q. Please summarize your recommended adjustments to the Company's proposed**
14 **pro forma normalized net power costs.**

15 A. I propose adjustments to several items related to the Company's proposed pro forma
16 normalized net power costs – some are included in the Company's filing and some
17 are not. I address the Company's treatment of arbitrage transaction margins; the
18 SCL Stateline and SMUD contracts; the transmission expenses associated with
19 Colstrip, the DC intertie, and other PACE related costs; various wind integration
20 costs; the effects of extended Colstrip outages on model inputs; certain Jim Bridger
21 fuel related costs; and updated gas price forecasts. I explain each of these acronyms
22 and adjustments later in my testimony.

1 I identify each of these adjustments in my Exhibit No. ___ (APB-2), with the
2 corresponding estimated expense level adjustment. The total expense level
3 adjustment to Washington pro forma normalized net power costs is \$5,292,148.
4 These adjustments reduce Washington allocated net power costs to approximately
5 \$123.4 million, as compared to the Company's direct case of approximately \$128.9
6 million.

7
8 **Q. You state the amounts shown on your Exhibit No. ___ (APB-2) are "estimated"**
9 **expense level adjustments. Can you please explain?**

10 A. Yes. The amounts shown are estimates only, for two reasons. First, I made each
11 expense level calculation in isolation of the other adjustments. When running power
12 supply models, it is typical that changes to one parameter may result in changes to
13 other parameters as the system is "re-dispatched". Consequently, to ascertain the
14 combined effect of all the adjustments, one would have to carry out a normalized
15 power supply model run incorporating all of the Commission-accepted adjustments.

16 Secondly, the amounts shown on my Exhibit No. ___ (APB-2) are based on
17 calculations done outside the GRID model. Staff was not able to carry out GRID
18 model runs to derive the expense levels of the recommended adjustments. This is
19 more an issue for those adjustments related to basic GRID model input assumptions,
20 such as the Colstrip outage adjustment and SMUD contract shaping, but not
21 necessarily an issue for those "non-dispatch model" issues such as transmission
22 expenses and wind integration costs.

1 to decrease overall net power costs to customers by creating additional revenue
2 sources.

3 On the energy side, transactions typically take the form of both buy/sell
4 arbitrage and energy trading opportunities. Typically, arbitrage transactions are
5 short-term, low, or no risk, transactions where the Company takes advantage of its
6 transmission system to buy energy at one delivery point and sell at another, making a
7 relatively small profit on the transaction. Trading transactions, on the other hand,
8 occur when the Company takes what may be a longer term position on energy
9 purchases or sales, and these transactions may not be related to any specific
10 transmission delivery point.

11
12 **Q. What is the issue regarding these transactions?**

13 A. The issue in this case is that the Company includes no arbitrage or trading revenues
14 in its determination of normalized net power costs. In using the GRID model, the
15 Company incorporates only system balancing transactions into normalized net power
16 costs. In addition, the Company includes longer-term purchase and sales
17 transactions in the model. However, the Company neglected to include any net
18 revenues from short-term arbitrage or trading transactions.

19
20 **Q. Do the ratepayers of the other Washington regulated electric utilities benefit**
21 **from short-term arbitrage or trading transactions those utilities undertake**
22 **using their respective transmission systems?**

1 A. Yes. Avista and Puget Sound Energy capture the net revenues from these short-term
2 arbitrage or trading transactions through their power cost adjustment mechanisms.

3

4 **Q. Should PacifiCorp's ratepayers benefit from arbitrage and trading transactions**
5 **too?**

6 A. Yes. Although PacifiCorp does not have a power cost adjustment mechanism in this
7 state, the Commission can and should normalize net revenues from these transactions
8 in this case, or average them over a number of years and add them as out-of-model
9 revenue for determining normalized net power costs.

10

11 **Q. Does PacifiCorp carry out short-term arbitrage and trading transaction in the**
12 **West Control Area?**

13 A. Yes. [REDACTED]
14 [REDACTED]
15 [REDACTED]
16 [REDACTED]
17 [REDACTED]:

18

Table 1

19

Year	Buys		Sells		Net	
	Total \$	Total MWh	Total \$	Total MWh	Total \$	Total MWh
[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]

20

21

22

23

1 This information provides telling evidence that PacifiCorp is benefiting from
2 these types of transactions and the Commission should include significant net
3 revenues in its determination of normalized net power costs in order for ratepayers to
4 obtain the appropriate benefits from the transmission costs they pay for in rates.
5

6 **Q. How did you calculate your proposed adjustment?**

7 A. I calculated a revenue adjustment related to arbitrage transactions by averaging the
8 net revenues over the four years of data provided in the Company's response to
9 ICNU Data Request 1.3. I recommend an adjustment to normalized net power costs
10 equal to 90 percent of that four-year average, recognizing a 10 percent Company
11 "sharing" of profits in order to maintain incentives for the Company to continue to
12 maximize the use of its transmission system. This sharing also recognizes that the
13 power cost adjustment mechanisms of Avista and Puget Sound Energy effectively
14 include some amount of sharing for additional revenue generation sources. The
15 calculation is simply 90 percent of the 4-year average shown in Table 1 above.
16

17 **Q. Are you proposing an adjustment related to trading transactions in addition to**
18 **short-term arbitrage transactions?**

19 A. No. The trading transactions appear to be less regular than arbitrage transactions and
20 the profits are more speculative. In proposing no specific adjustment for trading
21 transactions, I recognize the Company, for the present, should benefit from the
22 revenues associated with trading transactions, as well as be at risk for any losses.
23 However, if and when the parties consider proposing a power cost adjustment

1 mechanisms for PacifiCorp in the future, they may wish to explore including these
2 trading transactions.

3
4 **Q. What is the amount of your proposed Arbitrage Sales Margin adjustment to the
5 Company's proposed pro forma normalized net power costs?**

6 A. My proposed adjustment is \$ 2,377,437 for the total West Control Area, or \$527,315
7 million for Washington, based on an average of the CAEW and CAGW allocators.
8 These figures are at the expense level.

9
10 **B. SCL Stateline Contract**

11
12 **Q. Your next adjustment is labeled "SCL Stateline Contract" in Exhibit No. ____
13 (APB-2). Please explain the context of this adjustment.**

14 A. The SCL Stateline adjustment is related to a contract between the PacifiCorp and
15 Seattle City Light ("SCL"), in which the Company provides storage and integration
16 services for SCL's Stateline wind farm. Under the exchange portion of the contract,
17 the Company takes delivery of energy from the wind farm, and within two months,
18 must return the energy to SCL. The contract terminates on December 31, 2011.
19 To be precise, the delivery of what is called "storage" energy ends on December 31,
20 2011, but the delivery of what is called "scheduled" energy does not end until
21 February 29, 2012. Over time, the delivery and return of energy would be expected
22 to even out.

1 **Q. What is the issue?**

2 A. The issue is that the delivery and return of energy do not match up with the months
3 of the proposed rate year for rate making purposes in this proceeding, due in part to
4 the termination of the contract. The mismatch can be seen in the monthly energy
5 amounts shown in the confidential workpapers of Company witness Duvall for the
6 SCL Stateline contract. The workpapers indicate a significant imbalance over the
7 12-month rate year period.

8 In addition, this contract does not appear to have been extended or renewed,
9 so including it in rates beyond the contract termination date would not add to any
10 mismatch between costs and rates unless new rates were established at that time.

11

12 **Q. How should the Commission treat the SCL Stateline Contract for ratemaking**
13 **purposes?**

14 A. The most appropriate ratemaking treatment to address this contract that terminates
15 during the rate year would be for the Commission to eliminate completely the
16 exchange, as the Company has modeled it, from the GRID model. This would
17 eliminate both the imbalance issue and the termination of the contract. However, for
18 purposes of my testimony, the effect can also be estimated by making an adjustment
19 equal to the 12-month energy imbalance shown in the Company's workpapers. In
20 the event the contract is extended, the treatment for ratemaking should reflect a "no
21 harm" standard for the transaction, with no energy imbalance reflected in GRID.

22

1 **Q. How did you calculate your adjustment?**

2 A. My Confidential Exhibit No. ___ (APB-3C) shows the total energy imbalance as
3 represented in the Company's confidential workpaper marked UE-10-_Duvall Conf
4 Workpaper 7 ConfidentialperWAC48007160(PACMay2010).xlsm NPC, page 5 of
5 10. I calculate an adjustment by adding back the total 12-month imbalance energy to
6 the months of January and February 2012. I then calculate an adjustment based on
7 the average forward energy price for January and February of 2012, which reflect the
8 fact that if energy were being returned during those months, the net power costs
9 would be reduced by the adjusted amount. This calculation is shown in Exhibit No.
10 ___ (APB-3C).

11

12 **Q. What is the amount of your proposed SCL Stateline Contract adjustment to the**
13 **Company's proposed pro forma normalized net power costs?**

14 A. My proposed adjustment is \$2,125,412 for the total West Control Area, or \$471,416
15 for Washington, based on an average of the CAEW and CAGW allocators. These
16 figures are at the expense level.

17

18 **C. SMUD Contract Shaping**

19

20 **Q. Your next adjustment is labeled "SMUD Contract Shaping" in Exhibit No. ___**
21 **(APB-2). Please explain the context of this adjustment.**

22 A. This contract is a sale for resale contract between PacifiCorp and the Sacramento
23 Municipal Utility District (SMUD). PacifiCorp models the SMUD contract in GRID

1 assuming the highest cost to PacifiCorp. This can be best illustrated by an
2 examination of the Company's monthly net power cost analysis summarized in the
3 confidential workpaper marked UE-10-_Duvall Conf Workpaper 7
4 ConfidentialperWAC48007160(PACMay2010).xlsm NPC, page 4 of 10.

5 The Company's modeling of the contract in GRID results in no deliveries to
6 SMUD in the months of April, May, and June. These months are the traditional
7 "low-cost" months for regional utilities, which means if SMUD were to actually
8 take energy during these months under the contract, the cost to PacifiCorp would be
9 less and the Company's normalized net power costs reduced.

10
11 **Q. From SMUD's perspective, what are the preferred deliveries under this**
12 **contract?**

13 A. The best use of the energy deliveries from SMUD's perspective may be the result of
14 differing weather and load patterns, planned maintenance outages of SMUD's
15 generating resources, transmission issues, or other least cost decisions on the part of
16 SMUD.

17
18 **Q. How do the actual historical deliveries under the SMUD contract compare with**
19 **how PacifiCorp models deliveries under that contract?**

20 A. The actual historical deliveries by PacifiCorp to SMUD under this contract show a
21 different pattern than the GRID model assumptions. As I mentioned, in GRID,
22 PacifiCorp assumes significant deliveries to SMUD during April, May, and June and
23 no deliveries under the regular SMUD contract during the months of October

1 through December. I obtained the PacifiCorp's 2006 through 2009 actual monthly
2 sales to SMUD from the Company's response to ICNU Data Request 1.7(d) which
3 show that in fact, PacifiCorp makes significant deliveries to SMUD in the lower cost
4 months of April through June.

5
6 **Q. What adjustment is appropriate for the SMUD contract?**

7 A. The impact of the SMUD contract should be adjusted to reflect a more accurate
8 modeling, to better reflect actual historical delivery patterns. This would lower
9 normalized net power costs, because costs would be shifted into the "lower cost"
10 months.

11
12 **Q. Have you prepared an exhibit showing how you calculated your adjustment?**

13 A. Yes. My confidential Exhibit No. ___ (APB-4C) shows my calculation of the
14 adjustment. I took the Company's modeled monthly energy deliveries in the months
15 of October, November, and December and multiplied that by the difference between
16 the average monthly forward energy prices of April-June 2011 and the average
17 monthly forward energy price of October – December 2011. This calculation
18 estimates the decrease in costs to meet the SMUD contract obligations based on
19 actual historical energy deliveries by moving the energy deliveries from October
20 through December into the "lower cost" months.

21 This is a very simplified estimate of the effect of modeling the SMUD
22 contract appropriately. To develop a more accurate adjustment, the Company

1 should, if the Commission accepts this adjustment, model the contract within GRID
2 with deliveries more in line with historical deliveries, as part of its compliance filing.
3

4 **Q. What is the amount of your SMUD Contract Shaping adjustment to the**
5 **Company's proposed pro forma normalized net power costs?**

6 A. My proposed adjustment is \$2,499,818 for the total West Control Area, or \$554,460
7 for Washington, based on an average of the CAEW and CAGW allocators. These
8 figures are at the expense level.
9

10 **D. Colstrip Outage**
11

12 **Q. Your next adjustment is labeled " Colstrip Outage" in Exhibit No. __ (APB-2).**
13 **Please explain the context of this adjustment.**

14 A. PacifiCorp experienced an extended outage at the Company's Colstrip 4 coal plant
15 during 2009. The outage extended from late March through almost all of October of
16 that year. The Company has used its historical outage experience to develop
17 resource outage rates that are applied in the GRID model.

18 In this case, PacifiCorp is proposing to use the period 2006 through 2009 as
19 its base for computing average outage rates for its Colstrip 4 resource.
20

21 **Q. What is the impact of PacifiCorp's decision to use 2006 through 2009 as its base**
22 **for computing average outage rates for Colstrip 4?**

1 A. This results in an average outage rate of [REDACTED] for purposes of determining
2 normalized net power costs in this proceeding. Due to the typically incrementally
3 low costs of a base load coal resource, a decrease in modeled generation from these
4 resources will result in higher normalized net power costs.

5
6 **Q. Regardless of its impact on costs, is it appropriate for PacifiCorp to include this
7 extended outage as part of an average outage analysis?**

8 A. No. No matter what the ultimate effect is on power costs, it is not appropriate for
9 general rate case rate making to include the effects of an anomalous extended outage
10 when determining normalized net power costs. Not only does including such an
11 anomalous outage event produce a less than typical forecast of power supply, but it
12 imbeds in rates costs from events which should be reviewed in the context of
13 potential prudence questions and overall power costs at the time the event occurs.

14
15 **Q. Please explain what you mean by “reviewed in the context of potential prudence
16 questions and overall power costs at the time the event occurs.”**

17 A. Extended outages such as PacifiCorp experienced at the Colstrip 4 facility in 2009, is
18 not the norm for these types of resources. The average annual outage rate calculated
19 using such an event would not represent expected outage levels during the rate year.

20 In determining general rate case base rates, it is appropriate to develop
21 modeled outage rates without such anomalies and, if some anomalous event actually
22 occurs that results in an extended outage, parties should be able to review the causes,
23 actions the Company takes in response, and other factor related to the outage before

1 ratepayers are required to absorb the costs. As part of this review, the parties should
2 be able to review all power related costs to explore other factors that may have
3 mitigated the costs associated with an extended outage.

4
5 **Q. Can you provide an example of such a review?**

6 A. Yes. Avista is a part owner of Colstrip 4. In the recent Avista general rate case
7 before the Commission, Staff reviewed the extended outage at Colstrip 4 from
8 Avista's perspective. Staff found that Avista's share of the cost of that outage was
9 mitigated by lower gas prices and favorable secondary energy prices during the
10 outage period, as well as favorable water conditions that increased hydro-generation,
11 which replaced some of the energy from Colstrip 4 Avista lost during the outage.

12
13 **Q. Did Avista use the extended outage at Colstrip 4 in developing net power costs
14 for ratemaking purposes in its recent rate case before the Commission?**

15 A. No. In the settlement agreement that is now before the Commission, Avista agreed
16 to use Colstrip outage rates determined without the anomalous outage rate years.

17
18 **Q. Does your reference to the need to review the prudence and other circumstances
19 surrounding the extended outage imply that PacifiCorp is entitled to some
20 recovery of costs associated with such events?**

21 A. Perhaps. However, it is up to the Company to file an accounting petition with the
22 Commission requesting deferral and possible recovery of such excess costs. The
23 parties would be able to review the event and the proposed cost recovery at that time.

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Q. Is this review process consistent with the treatment of other regulated electric utilities in Washington?

A. Yes, although for Avista and Puget Sound Energy, the Commission typically reviews power cost effects from abnormal or anomalous events as part of each company's annual power cost adjustment filing.

Q. How did you calculate your adjustment?

A. I estimate the benefit from removing the 2009 extended outage by basing the Colstrip 4 outage rate on an 8 percent effective outage rate, or EFOR. The rate is well above the recent historical average for Colstrip 4, as observed in the recent Avista general rate case, less the effects of the 2009 extended outage.

In Avista's recent rate case, Docket UE-100467 et al, Avista's witness Kalich provided a chart of Colstrip forced outage history. The lifetime average was shown to be 11.6 percent for Colstrip Units 3 and 4 combined, with a 5-year rolling average of 9.36 percent, including the extended outage in 2009 and much lower than that without including the 2009 extended outage.

Without running the GRID model, I calculated my adjustment by taking PacifiCorp's share of the additional average monthly energy that would be available from Colstrip 4 using an 8 percent EFOR and multiplying that by the difference between the monthly average market price over the period April 2011 through March 2012, and the incremental cost of Colstrip 4 generation. My confidential Exhibit No. ____ (APB-5C) shows this calculation.

1 This adjustment amount approximates what the Company would save in net
2 power costs by not having to make market purchases, or what additional revenues it
3 might receive from selling into the market. Incorporating a lower EFOR rate into the
4 GRID model as part of any compliance filing would more accurately evaluate the
5 effect of this recommendation.

6
7 **Q. What is the amount of your Colstrip Outage adjustment to the Company's**
8 **proposed pro forma normalized net power costs?**

9 A. My proposed adjustment is \$1,545,939 for the total West Control Area, or \$342,889
10 for Washington, based on an average of the CAEW and CAGW allocators. These
11 figures are at the expense level.

12
13 **E. DC Intertie**

14
15 **Q. Your next adjustment is labeled " DC Intertie" in Exhibit No. __ (APB-2).**
16 **Please provide the context for this adjustment.**

17 A. The Company has included significant annual costs associated with a DC Intertie and
18 Network Transmission Agreement between Bonneville Power Administration and
19 PacifiCorp. As stated in the Company's response to ICNU Data Request 10.1, this
20 agreement provides wheeling from the Nevada-Oregon Border ("NOB") to the
21 Buckley substation. PacifiCorp then has wheeling rights from the Buckley
22 substation to its system loads, providing the Company the ability to make purchases
23 at NOB.

1

2 **Q. What is the issue?**

3 A. The Company has provided no justification for the annual expense. In fact, the
4 Company admits in its Response to ICNU Data Request 10.3 that NOB purchases
5 have relatively high prices, so they are the last option to serve the Company's retail
6 loads. The Company goes on to explain: "Since this capability is unlikely to be
7 used under the normalized circumstances contained in the Company's WCA GRID
8 model, no purchases are modeled at NOB during the test year."

9 The result is that the Company is attempting to recover significant costs, yet
10 can provide no explanation for the corresponding benefits. Therefore, the
11 Commission should remove the annual amount related to this contract from the
12 determination of net power costs until PacifiCorp identifies, quantifies and includes
13 the corresponding benefits.

14

15 **Q. How did you calculate your adjustment?**

16 A. I removed the cost associated with the DC-Intertie from the determination of
17 normalized net power costs.

18

19 **Q. What is the amount of your proposed DC Intertie adjustment to the Company's
20 proposed pro forma normalized net power costs?**

21 A. My proposed adjustment is \$4,766,400 for the total West Control Area, or
22 \$1,057,187 million for Washington, based on an average of the CAEW and CAGW
23 allocators. These figures are at the expense level.

1 **F. Idaho PTP**

2
3 **Q. Your next adjustment is labeled “Idaho PTP” in Exhibit No. __ (APB-2). Please**
4 **provide the context for this adjustment.**

5 A. The Company has included costs associated with a point-to-point wheeling contract
6 with the Idaho Power Company for service between Idaho Power and West Main.

7 [REDACTED]

8 [REDACTED]

9 [REDACTED] “PACE” means PacifiCorp’s East Control Area; “PACW” means
10 PacifiCorp’s West Control Area. The contract therefore clearly provides benefits to
11 both PACW and PACE.

12
13 **Q. What is the issue?**

14 A. The Company appears to be proposing that the Commission should allocate the
15 entire cost of the wheeling contract to the West Control Area and thus, in part, to
16 Washington. However, at a minimum, these contract costs should be split between
17 the West Control Area and the East Control Area, because both control areas benefit
18 from the service provided under the contract.

19
20 **Q. How did you calculate your adjustment?**

21 A. I split the cost associated with the Idaho PTP contract evenly between control areas,
22 and removed the East Control Area portion from the determination of normalized net
23 power costs.

1 **Q. What is the amount of your proposed Idaho PTP adjustment to the Company's**
2 **proposed pro forma normalized net power costs?**

3 A. My proposed adjustment is \$1,583,040 for the total West Control Area, or \$351,118
4 million for Washington, based on an average of the CAEW and CAGW allocators.
5 These figures are at the expense level.

6

7 **G. Wind Integration Costs**

8

9 **Q. Your next adjustment is labeled "Wind Integration Costs" in Exhibit No. __**
10 **(APB-2). Please provide the context of this adjustment.**

11 A. The Company is including approximately \$11.3 million in Company costs for WCA
12 wind integration charges, in addition to just over \$3 million the Company paid to
13 BPA for wind integration. This is a significant increase over any previous costs and
14 it is a significant cause of the Company's overall requested increase in this
15 proceeding – approximately \$8.7 million on a West Control Area basis.

16 The Company has not modeled wind integration costs within its GRID
17 model, choosing instead to calculate the amounts based on separate wind integration
18 studies. Based on the initial wind integration study used in this proceeding, the
19 Company claims costs have increased from \$1.15 per MWh in the previous general
20 rate case to \$6.97 per MWh in this proceeding; a six-fold increase in one year.

21 (Exhibit No. __ (GND-1T), page 6).

22 In his testimony, the Company's witness Mr. Duvall goes on to explain the
23 manner in which wind integration charges are separated into two categories –

1 resources within BPA's control area that rely upon BPA's latest Record of Decision
2 on wind integration charges, and those resources located within the Company's
3 control area. The Company's initial costs for resources located within its control
4 area were based on a 2008 IRP. (Exhibit No. ___(GND-1T), page 6).

5 Mr. Duvall also testifies that the wind integration study would be updated by
6 August 2, 2010, at which point the Company will update its wind integration costs.

7
8 **Q. What is the issue?**

9 A. The issue is the reliability of the wind integration costs PacifiCorp uses in its direct
10 case. The updated study which the Company expected in early August 2010 was
11 completed only recently, in early September 2010, and the Company has made no
12 related updates to its rate case costs that I am aware of. Furthermore, in response to
13 Staff Data Request 144, which Staff received on September 14, 2010, the Company
14 claims that wind integration costs based updating its wind integration study would
15 now be in the range of \$9.01 per MWh. Clearly, the range of costs presented in
16 various studies in a matter of one year, leads one to question the accuracy and
17 validity any proposed wind integration cost.

18 Staff has had no opportunity to review and analyze the updated study, nor
19 address any proposed changes in the Company's proposed costs for ratemaking
20 purposes.

21 Based on the complex nature of these studies and what appear to be
22 seemingly endless revisions upward, the use of any proposed cost related to wind

1 integration in this proceeding is questionable, it certainly fails to satisfy the
2 Commission's "known and measurable" standard.

3
4 **Q. How should the Commission resolve this issue?**

5 A. The Commission would be justified in removing all wind integration costs for
6 resources in the Company's West Control Area until the latest studies are reviewed,
7 critiqued, and accepted by all parties. This would result in a \$11.3 million
8 adjustment to normalized net power costs in this proceeding on a West Control Area
9 basis.

10 Alternatively, the Commission could chose to remove the wind integration
11 charges until the Company files a power cost adjustment mechanism that is
12 acceptable to the Commission – a mechanism that would capture the known and
13 measureable costs of integrating wind resources into its system based on actual
14 generation costs, as compared to a base level of costs.

15 Finally, the Commission could order the Company to explore the possibility
16 of modeling wind integration costs using its power supply dispatch model, in the
17 hope that a more accurate and perhaps less controversial cost estimate could be
18 determined.

19
20 **Q. Are you recommending any of these alternatives in this proceeding?**

21 A. No. While removing uncertainties of wind integration costs based on theoretical,
22 simple spreadsheet models, and using actual costs determined through a power cost
23 mechanism has its appeal, I am not recommending that action at this time.

1

2 **Q. What do you recommend?**

3 A. I recommend several simple adjustments related to removing those wind resource.

4 These adjustments are based on the Company's wind integration costs as filed.

5 The first wind integration adjustment removes the costs associated with the non-SCL

6 owned Stateline project. PacifiCorp provides wheeling services for a partner in the

7 project and receives no benefits in the form of power from the project for

8 Washington ratepayers. Absent revenues for wind integration services related to any

9 wind integration services, ratepayers should not be responsible for the costs. This

10 adjustment is identified in my Exhibit No. ___ (APB-6), line 1.

11 The second adjustment is to remove the wind integration costs associated

12 with what is identified as the Cambell Wind Farm. This wind farm provides no

13 power for Washington ratepayers, nor does PacifiCorp recover wind integration costs

14 from the owners. The Company appears to have no specific operational information

15 about this project, choosing instead to base information on the "nearby" Stateline

16 project.

17 In addition to the lack of compensation for wind integration cost recovery

18 from the owners, I remove the costs associated with this project as being not known

19 and measureable. This part of the adjustment is shown on my Exhibit No. ___

20 (APB-6), line 2.

21 The next adjustment is based on removing all wind integration costs

22 associated with what is identified as Oregon Qualifying Facilities. The costs and

23 benefits of Qualifying Facilities are assigned on a situs basis under the WCA

1 allocation methodology. The Washington net power cost analysis submitted by the
2 Company does not include generation from Oregon Qualifying Facilities. Therefore,
3 the wind integration costs of the Oregon Qualifying Facilities should be removed for
4 purposes of Washington Ratemaking. This adjustment amount is shown on Exhibit
5 No. ___ (APB-6), line 3.

6 Finally, I remove the wind integration costs associated with SCL's Stateline
7 wind farm. The principal reason for this adjustment is the combined concerns that
8 the present exchange contract with SCL terminates at the end of the rate year and
9 with the overall uncertainty in the actual costs of integrating wind I discussed earlier;
10 the Company has not justified including these costs in rates at this time. The
11 adjustment amount is shown on Exhibit No. ___ (APB-6), line 4.

12
13 **Q. What is the total amount of your proposed Wind Integration Costs adjustment**
14 **to the Company's proposed pro forma normalized net power costs?**

15 A. As summarized in Exhibit No. ___ (APB-6), lines 6 and 7, my proposed adjustment
16 totals \$5,504,153 million for the total West Control Area, or \$1,220,881 million for
17 Washington, based on an average of the CAEW and CAGW allocators. These
18 figures are at the expense level. These adjustments are conservative, given the
19 overall uncertainties of the wind integration costs.

20

1 **H. Gas Price Update**

2
3 **Q. Your last adjustment is labeled “Gas Price Update” in Exhibit No. __ (APB-2).**

4 **Please explain the context of this adjustment.**

5 A. The Commission has recently been allowing regulated electric utilities to update
6 certain costs during the general rate case process, as long as there is a suitable
7 transparency to the calculation and adequate time for the other parties to review the
8 updated amounts. Typically, those updates have been limited to gas prices, new firm
9 contracts, or budget updates from third party owners of resources such as the Mid-
10 Columbia project owners. This transparency is critical, given the usual timing
11 involved when they occur.

12 During the course of this proceeding, the Company did not provide any new
13 normalized net power cost studies based on the latest gas prices and firm contracts,
14 until it responded to Staff Data Request 143. Staff submitted Data Request 143 on
15 August 30, 2010, and the Company responded on September 8, 2010. Interestingly,
16 the forward price curves used by the Company in its September 8th “update” are
17 dated from June 30, 2010. In addition, to “updating” gas prices, the Company made
18 several other non-gas price or new firm contract changes. The amounts and
19 description of each updated item included in the Company’s response to WUTC
20 Data Request 143 and ICNU Data Request 16.12 and are summarized in my Exhibit
21 No. ____ (APB-7).

1 **Q. Do you accept the Company's "update" as an appropriate adjustment to the**
2 **Company's normalized net power costs as filed?**

3 A. No. The Company's update contains items that are inappropriate for inclusion in
4 Washington rates. In addition, the June 30th date for the gas forward price curves is
5 not current and should be updated using more contemporaneous data. However, for
6 purposes of estimating adjustments in my testimony I did use the June 30th forward
7 prices as provided by the Company.

8
9 **Q. What adjustment do you recommend?**

10 A. I recommend the Commission outright reject two of the items that the Company
11 included in its response to WUTC Data Request 143. This recommendation assumes
12 that the Company, will in its rebuttal filing, propose adjustments related to these
13 items.

14 The first item is an adjustment related to the ability of the Chehalis plant to
15 carry reserves on the Company's system. The Company is claiming that BPA's
16 recent "refusal" of PacifiCorp's request for Dynamic Scheduling takes away the
17 Chehalis plant's ability to provide reserves, thus increasing normalized net power
18 costs. The Commission should reject this cost increase. The Company has provided
19 no specific explanation of the rejection, nor has it addressed the possibility of
20 renewed negotiations with BPA on the matter.

21 However, the increase in costs can be rejected based on the Company's own
22 testimony in Docket UE-090205, the Chehalis plant prudence review, in which
23 Company witness Mr. Duvall, when asked:" Is the Plant used and useful for

1 Washington?,” testified that: “the Plant will ultimately replace four long-term
2 purchase power agreements in the West Control Area that will expire between the
3 summer of 2011 and 2012. These four contracts currently provide 789 MW of
4 capacity to the West Control Area and flexibility to provide operating reserves as
5 well as follow changes in loads and wind generation. “(emphasis added) (Exhibit No.
6 ____ (GND-1T), page 6 in Docket UE-090205).

7 Ratepayers should not now be on the hook, if prudence-based claims by the
8 Company do not materialize. Clearly, any costs associated with the Chehalis plant
9 not being able to carry out the claims of the Company should be rejected.

10 The second updated item is an increase in costs associated with the tariff rate
11 of Idaho PTP wheeling service. The Commission should reject this Company
12 attempt to recover the entire amount of the increase from the West Control Area.
13 The effects of any such rate increase should be split in the same manner as I
14 discussed early under Section F – Idaho PTP.

15 Finally, the Commission should require the Company to submit a more
16 contemporaneous gas price update. I recommend the Commission order the
17 Company to file a normalized net power cost update to include ONLY updated gas
18 prices and any new long-term firm contracts that have been entered into. The update
19 should reflect futures prices as contemporaneous as possible. In addition, the futures
20 price should be from generally publically available data that can be timely reviewed
21 and considered by the parties.

1 I recommend the Company adopt the methodology used by Avista and
2 accepted by this Commission – the latest available 3-month average of future
3 monthly forward prices.

4
5 **Q. How did you calculate your proposed adjustment for just the Chehalis plant**
6 **and Idaho PTP increase issues?**

7 A. I simply removed the amounts associated with the Chehalis reserve update and one-
8 half of the Idaho point-to-point wheeling rate update as included in the Company's
9 response to WUTC Data Request 143. This has the effect of increasing the overall
10 adjustment related to the Gas Price Update by an additional \$2,372,757 on a WCA
11 basis, as shown in my Exhibit No. ____ (APB-7).

12
13 **Q. What is the amount of your proposed Gas Price Update adjustment to the**
14 **Company's proposed pro forma normalized net power costs?**

15 A. My proposed adjustment, including the items above, is \$3,457,535 for the total West
16 Control Area, or \$766,881 for Washington, based on an average of the CAEW and
17 CAGW allocators. These figures are at the expense level. However, this amount
18 should be further adjusted using the more contemporaneous gas price update I
19 discussed above.

1 **Q. What is your approximate total proposed adjustment to the Company's pro**
2 **forma normalized net power costs?**

3 A. As shown in my Exhibit No. ___ (APB-2), the total Washington expense level
4 adjustment is \$5,292,148, to be adjusted using actual GRID model runs where
5 appropriate.

6

7 **Q. Does this conclude your testimony?**

8 A. Yes.

9

10