

**BEFORE THE WASHINGTON
UTILITIES & TRANSPORTATION COMMISSION**

WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION,

Complainant,

v.

CASCADIA WATER, LLC.

Respondent.

DOCKET UW-240151

**DAVID J. GARRETT
ON BEHALF OF THE
WASHINGTON STATE OFFICE OF THE ATTORNEY GENERAL
PUBLIC COUNSEL UNIT**

EXHIBIT DJG-1T

APPENDIX B

November 20, 2024

APPENDIX B:

CAPITAL ASSET PRICING MODEL THEORY

The Capital Asset Pricing Model (“CAPM”) is a market-based model founded on the principle that investors demand higher returns for incurring additional risk.¹ The CAPM estimates this required return. The CAPM relies on the following assumptions:

1. Investors are rational, risk-adverse, and strive to maximize profit and terminal wealth;
2. Investors make choices based on risk and return. Return is measured by the mean returns expected from a portfolio of assets; risk is measured by the variance of these portfolio returns;
3. Investors have homogenous expectations of risk and return;
4. Investors have identical time horizons;
5. Information is freely and simultaneously available to investors.
6. There is a risk-free asset, and investors can borrow and lend unlimited amounts at the risk-free rate;
7. There are no taxes, transaction costs, restrictions on selling short, or other market imperfections; and,
8. Total asset quality is fixed, and all assets are marketable and divisible.²

¹ William F. Sharpe, *A Simplified Model for Portfolio Analysis* 277-93 (Management Science IX 1963); *see also* John R. Graham, Scott B. Smart & William L. Megginson, *Corporate Finance: Linking Theory to What Companies Do* 208 (3rd ed., South Western Cengage Learning 2010).

² *Id.*

While some of these assumptions may appear to be restrictive, they do not outweigh the inherent value of the model. The CAPM has been widely used by firms, analysts, and regulators for decades to estimate the cost of equity capital.

The basic CAPM equation is expressed as follows:

**Equation 1:
Capital Asset Pricing Model**

$$K = R_F + \beta_i(R_M - R_F)$$

where:

K	=	<i>required return</i>
R_F	=	<i>risk-free rate</i>
β	=	<i>beta coefficient of asset i</i>
R_M	=	<i>required return on the overall market</i>

There are essentially three terms within the CAPM equation that are required to calculate the required return (K): (1) the risk-free rate (R_F); (2) the beta coefficient (β); and (3) the equity risk premium ($R_M - R_F$), which is the required return on the overall market less the risk-free rate.

Raw Beta Calculations and Adjustments

A stock's beta equals the covariance of the asset's returns with the returns on a market portfolio, divided by the portfolio's variance, as expressed in the following formula:³

**Equation 2:
Beta**

$$\beta_i = \frac{\sigma_{im}}{\sigma_m^2}$$

where:

β_i	=	<i>beta of asset i</i>
σ_{im}	=	<i>covariance of asset i returns with market portfolio returns</i>
σ_m^2	=	<i>variance of market portfolio</i>

³ John R. Graham, Scott B. Smart & William L. Megginson, *Corporate Finance: Linking Theory to What Companies Do* 180-81 (3rd ed., South Western Cengage Learning 2010).

Betas that are published by various research firms are typically calculated through a regression analysis that considers the movements in price of an individual stock and movements in the price of the overall market portfolio. The betas produced by this regression analysis are considered “raw” betas. There is empirical evidence that raw betas should be adjusted to account for beta’s natural tendency to revert to an underlying mean.⁴ Some analysts use an adjustment method proposed by Blume, which adjusts raw betas toward the market mean of one.⁵ While the Blume adjustment method is popular due to its simplicity, it is arguably arbitrary, and some would say not useful at all. According to Dr. Damodaran: “While we agree with the notion that betas move toward 1.0 over time, the [Blume adjustment] strikes us as arbitrary and not particularly useful.”⁶ The Blume adjustment method is especially arbitrary when applied to industries with consistently low betas, such as the utility industry. For industries with consistently low betas, it is better to employ an adjustment method that adjusts raw betas toward an industry average, rather than the market average. Vasicek proposed such a method, which is preferable to the Blume adjustment method because it allows raw betas to be adjusted toward an industry average, and also accounts for the statistical accuracy of the raw beta calculation.⁷ In other words, “[t]he Vasicek adjustment seeks to overcome one weakness of the Blume model by not applying the same adjustment to every security; rather, a security-specific adjustment is made depending on the

⁴ See Michael J. Gombola and Douglas R. Kahl, *Time-Series Processes of Utility Betas: Implications for Forecasting Systematic Risk* 84-92 (Financial Management Autumn 1990).

⁵ See Marshall Blume, *On the Assessment of Risk*, Vol. 26, No. 1, *The Journal of Finance* 1 (1971).

⁶ See Aswath Damodaran, *Investment Valuation: Tools and Techniques for Determining the Value of Any Asset* 187 (3rd ed., John Wiley & Sons, Inc. 2012).

⁷ Oldrich A. Vasicek, *A Note on Using Cross-Sectional Information in Bayesian Estimation of Security Betas* 1233-1239 (*Journal of Finance*, Vol. 28, No. 5, December 1973).

statistical quality of the regression.”⁸ The Vasicek beta adjustment equation is expressed as follows:

**Equation 3:
Vasicek Beta Adjustment**

$$\beta_{i1} = \frac{\sigma_{\beta_{i0}}^2}{\sigma_{\beta_0}^2 + \sigma_{\beta_{i0}}^2} \beta_0 + \frac{\sigma_{\beta_0}^2}{\sigma_{\beta_0}^2 + \sigma_{\beta_{i0}}^2} \beta_{i0}$$

where:

β_{i1}	=	<i>Vasicek adjusted beta for security i</i>
β_{i0}	=	<i>historical beta for security i</i>
β_0	=	<i>beta of industry or proxy group</i>
$\sigma_{\beta_0}^2$	=	<i>variance of betas in the industry or proxy group</i>
$\sigma_{\beta_{i0}}^2$	=	<i>square of standard error of the historical beta for security i</i>

The Vasicek beta adjustment is an improvement on the Blume model because the Vasicek model does not apply the same adjustment to every security. A higher standard error produced by the regression analysis indicates a lower statistical significance of the beta estimate. Thus, a beta with a high standard error should receive a greater adjustment than a beta with a low standard error. As stated in Ibbotson:

While the Vasicek formula looks intimidating, it is really quite simple. The adjusted beta for a company is a weighted average of the company’s historical beta and the beta of the market, industry, or peer group. How much weight is given to the company and historical beta depends on the statistical significance of the company beta statistic. If a company beta has a low standard error, then it will have a higher weighting in the Vasicek formula. If a company beta has a high standard error, then it will have lower weighting in the Vasicek formula. An advantage of this adjustment methodology is that it does not force an adjustment to the market as a whole. Instead, the adjustment can be toward an industry or some other peer group. *This is most useful in looking at companies in industries that on average have high or low betas.*⁹

⁸ 2012 Ibbotson Stocks, Bonds, Bills, and Inflation Valuation Yearbook 77-78 (Morningstar 2012).

⁹ *Id.* at 78 (emphasis added).

Thus, the Vasicek adjustment method is statistically more accurate, and is the preferred method to use when analyzing companies in an industry that has inherently low betas, such as the utility industry. The Vasicek method was also confirmed by Gombola, who conducted a study specifically related to utility companies. Gombola concluded that “[t]he strong evidence of autoregressive tendencies in *utility* betas lends support to the application of adjustment procedures such as the . . . adjustment procedure presented by Vasicek.”¹⁰ Gombola also concluded that adjusting raw betas toward the market mean of 1.0 is *too high*, and that “[i]nstead, they should be adjusted toward a value that is less than one.”¹¹ In conducting the Vasicek adjustment on betas in previous cases, it reveals that utility betas are even lower than those published by Value Line.¹² Gombola’s findings are particularly important here, because his study was conducted specifically on utility companies. This evidence indicates that using Value Line’s betas in a CAPM cost of equity estimate for a utility company may lead to overestimated results. Regardless, adjusting betas to a level that is *higher* than Value Line’s betas is not reasonable, and it would produce CAPM cost of equity results that are too high.

¹⁰ Michael J. Gombola and Douglas R. Kahl, *Time-Series Processes of Utility Betas: Implications for Forecasting Systematic Risk* 92 (Financial Management Autumn 1990) (emphasis added).

¹¹ *Id.* at 91-92.

¹² See e.g. Responsive Testimony of David J. Garrett, filed March 21, 2016 in Cause No. PUD 201500273 before the Corporation Commission of Oklahoma (the Company’s 2015 rate case), at pp. 56 – 59.