Service Date: September 14, 2023

# BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

In the Matter of the Petition of

**DOCKET UG-230469** 

AVISTA CORPORATION d/b/a AVISTA UTILITIES

ORDER 01

Petitioner,

APPROVING NATURAL GAS CONSERVATION POTENTIAL ASSESSMENT

Seeking an Order Approving Natural Gas Potential Conservation Assessment

#### BACKGROUND

- RCW 80.28.380 requires gas companies to identify and acquire all conservation measures that are "available and cost effective." Each utility must establish an acquisition target every two years. The Washington Utilities and Transportation Commission (Commission) must approve the acquisition target by order. These targets must be based on a conservation potential assessment (Conservation Potential Assessment or CPA) prepared by an independent third party and approved by the Commission. The analysis used to identify all cost-effective conservation must include the cost of greenhouse gas emissions established in RCW 80.28.395.
- On June 9, 2023, Avista Corporation d/b/a Avista Utilities (Avista or Company) filed its 2023 Conservation Potential Assessment prepared by Applied Energy Group (AEG). In the CPA, AEG provides an analysis of the available and cost-effective conservation potential for Avista from 2023 to 2045. AEG identified 2024 natural gas energy efficiency achievable economic potential of 225,734 therms under the Total Resource Cost (TRC) test with additional savings in subsequent years.<sup>1</sup>
- Avista's previous CPA was approved by the Commission in 2021, subject to the following condition:

The Company will file the full CPA model (confidentially where necessary) with the Commission when seeking approval of the CPA. The Company will coordinate one or more structured, technical discussions as the CPA is developed to discuss the CPA model with Commission Staff, other interested stakeholders, and the independent third party performing the CPA. The Company will work

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<sup>&</sup>lt;sup>1</sup> Avista 2023 CPA Report, Table 5-1, page 42, Docket UG-230469.

with Staff to establish a timeline and additional supporting documentation required for Staff review.<sup>2</sup>

- 4 Staff believes that Avista has met the requirements of this condition and has provided the full CPA model with Commission in this docket.
- Staff observes that during the approval process of the 2021 gas CPAs, Staff recommended that the Commission include a condition which required gas companies to include transportation customers in future CPA analyses. The Commission ultimately decided that it did not have enough information to take action on the subject of transportation customers at that time. Avista did however direct AEG to evaluate potential for these customers in its 2023 CPA, reporting 352,470 therms of savings in 2024 and 8,218,360 therms of cumulative achievable economic potential by 2035. Staff appreciates the Company evaluating conservation potential for this customer class but does not recommend, at this time, that the Commission require the Company to evaluate the conservation potential for transportation customers in future CPA filings.

### **DISCUSSION**

- We approve the Company's Conservation Potential Assessment, taking effect for the 2024 2025 biennium.
- We agree that Avista's CPA for the 2024 2025 biennium meets the requirements of the statute and the condition in Order 01 of Docket UG-210462 and should be approved. The CPA was prepared by an independent third party and reasonably reflects all available and cost-effective conservation measures typically considered.
- Avista's CPA followed Northwest Power and Conservation Council (NWPCC) methodology and past standard practice to identify conservation potential. With regards to the specific cost-effectiveness test, Avista uses the TRC. The Company includes the social cost of greenhouse gas as an avoided cost. We find this approach adequate and approve of the CPA but recognize that this is a complicated issue that deserves further consideration in the coming years.

<sup>&</sup>lt;sup>2</sup> In the Matter of the Petition of Avista Corporation d/b/a Avista Utilities, Docket UG-210462 Order 01 ¶¶ 11, 13 (October 14, 2021).

<sup>&</sup>lt;sup>3</sup> AEG Memorandum RE: Avista Washington and Oregon Natural Gas Transportation Customer Conservation Potential Assessment, Table 1, page 2, Docket UG-230427

### FINDINGS AND CONCLUSIONS

- 9 (1) The Commission is an agency of the State of Washington vested by statute with the authority to regulate the rates, rules, regulations, practices, accounts, securities, transfers of property and affiliated interests of public service companies, including gas companies.
- 10 (2) Avista is a gas company and a public service company subject to Commission jurisdiction.
- 11 (3) Avista is subject to RCW 80.28.380, which requires the Company to determine a conservation acquisition target every two years.
- 12 (4) Avista's Conservation Potential Assessment was prepared by an independent third party and followed NWPCC methodology.
- Avista identifies 225,734 therms of natural gas energy efficiency achievable potential for core customers in 2024, with additional savings in subsequent years.
- Avista identifies 352,470 therms of natural gas energy efficiency economic achievable potential for transportation customers in 2024, with additional savings in subsequent years.
- Avista has provided the full Conservation Potential Assessment model and supporting workpapers, per Order 01 of Docket UG-210462.
- 16 (8) This matter came before the Commission at its regularly scheduled meeting on September 14, 2023.
- 17 (9) After reviewing Avista's Conservation Potential Assessment filed on June 9, 2023, and giving due consideration to all relevant matters, the Commission finds that Avista's Conservation Potential Assessment should be approved.

## **ORDER**

## THE COMMISSION ORDERS:

18 (1) Avista Corporation d/b/a Avista Utilities' Conservation Potential Assessment filed on June 9, 2023, meets the requirements of RCW 80.28.380, and the condition set forth in paragraph 11 of Order 01 in Docket UG-210462.

- 19 (2) The Commission retains jurisdiction over the subject matter and Avista Corporation to effectuate the provisions of this Order.
- The Commissioners, having determined this Order to be consistent with the public interest, directed the Secretary to enter this Order.

DATED at Lacey, Washington, and effective September 14, 2023.

WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

KATHY HUNTER
Acting Executive Director and Secretary