## BEFORE THE WASHINGTON STATE UTILITIES AND TRANSPORTATION COMMISSION

In the Matter of the Petition of	
AQUA EXPRESS, LLP,	DOCKET NO. TS-070889
Petitioner, )	KITSAP TRANSIT'S REQUEST FOR INTERVENOR STATUS
For Commission Permission to Temporarily ) Discontinue Commercial Ferry Service )	

COMES NOW KITSAP TRANSIT and respectfully requests to intervene and procure Intervenor Status in AQUA EXPRESS, LLP's Petition for the extension of its Certificate of Public Convenience and Necessity showing the Commission the following:

- 1. <u>Identity Of Intervenor</u>. Kitsap Transit is a Public Transportation Benefit Area and municipal corporation located in Kitsap County, Washington, organized for the purpose of providing public transportation.
- 2. <u>Interest In The UTC Proceeding</u>. Kitsap Transit and Aqua Express, LLC ("Aqua") are the signatories to a Joint Development Agreement (the "JDA") governing the initiation and operation of cross-sound passenger only ferry service ("POF Service") between the Ports of Kingston and Seattle (the "Route"). The JDA is, in large part, analogous to a public-private partnership.



The JDA contemplated that Aqua would operate POF Service over the Route under a UTC Certificate with the shoreside support of Kitsap Transit.

Aqua initiated POF Service over the Route in early 2005, but ceased service in October, 2005. Based on that experience, coupled with a similar JDA involving a different operator and Certificate between the Ports of Bremerton and Seattle, as well as the experiences of other POF Service operations throughout the United States and Canada, it is clear POF Service operations cannot be sustained without significant public subsidies.

Kitsap Transit has formulated a new plan involving legislative approval for the formation of POF Service districts separate from and substantially smaller than Kitsap Transit's county-wide jurisdiction. Kitsap Transit fully supports Aqua's two year extension for three principal reasons.

First, a two year extension will give Kitsap Transit (and it's allies) two full legislative sessions to secure the required legislation to implement the new plan.

Second, during this period of time, it is important to preserve the capital improvements that were made before Aqua first initiated POF Service. Both Kitsap Transit and Aqua made significant expenditures in connection with the design, environmental review, permitting process and improvement of the docking facilities in Kingston. Should Aqua lose its UTC Certificate, it will have no incentive to leave

the improvements it owns in place (a gangway and barge). If these items are removed, most, if not all, the remaining dock improvements will have to be removed. It will probably cost \$1.5 to \$2 million dollars to replicate these facilities if POF Service is subsequently reinstated.

Finally, and equally important, by allowing Aqua to retain its UTC Certificate, should the new plan receive legislative approval, service could probably be initiated within six (6) months of funding approval. Conversely, if there is no operator ready to resume service, and if new docking facilities need to be constructed, the start-up period could entail a 2 to 3 year period.

Attached in support of the above, are:

- a. Kitsap Transit's POF plan; and
- b. Kitsap Transit's Board Resolution of support for the agency's continuing stewardship role in preserving the existing POF Service assets and process.
- 3. <u>No Intent To Expand Issues.</u> Kitsap Transit does not intend to expand the issues raised by Aqua Express, LLP's Petition.
- 4. <u>Legal Representative.</u> Kitsap Transit is represented by the undersigned attorney.

5. Request For Relief. Kitsap Transit requests that it be granted Intervenor Status and that Aqua Express, LLC's Petition for a two year extension of its Certificate of Public Convenience and Necessity be approved.

Dated this 18th day of June, 2007.

RONALD C. TEMPLETON

₩SBA #8684

Attorney for Kitsap Transit

3212 NW Byron Street, Suite 104 Silverdale, WA 98383 (360)692-6415

STATE OF WASHINGTON )
: ss.
COUNTY OF KITSAP )

RICHARD HAYES, being first duly sworn on oath, deposes and states:

I am the Executive Director of Kitsap Transit. I have read the foregoing Request For Intervenor Status, know the contents thereof and believe the same to be true and correct.

RICHARD HAYES

## CERTIFICATE OF SERVICE

I hereby certify that on June 1844, 2007, I caused to be served the original and twelve (12) copies of the foregoing document to the following address via first class mail, postage prepaid to:

Carole Washburn, WUTC Executive Secretary Washington Utilities and Transportation Commission 1300 S. Evergreen Park Drive SW P.O. Box 47250 Olympia, WA 98504-7250

I hereby certify I have also provided to the Washington Utilities and Transportation Commission's Secretary an unofficial electronic file containing the foregoing document via email to:

records@wutc.wa.gov

and an electronic copy via email and first class mail, postage prepaid, to:

Adam E. Torem
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Dibea R. Smith

## RESOLUTION OUTLINING KITSAP TRANSIT POLICIES ON STEWARDSHIP OF CROSS-SOUND PASSENGER ONLY FERRY ASSETS

## **RESOLUTION 07-19**

WHEREAS, Kitsap Transit has tried twice to secure stable, long-term funding for local and cross-Sound Passenger-Only Ferry (POF) service with local sales tax ballot measures, and has not succeeded in either attempt, and;

WHEREAS, the loss margins in both sale tax elections were sufficient to convince staff and the Kitsap Transit Board of Commissioners that there was no reason to consider a third effort as Kitsap Transit and within its current boundaries, and;

WHEREAS, Kitsap Transit continues to hold substantial cross-Sound POF assets, including portions of the Bremerton dock, the Kingston dock and Joint Development Agreements with potential for expedited service, and;

WHEREAS, it is Kitsap Transit's positions that these assets should be made available to whatever agency gains the authority to operate cross-Sound service from Kitsap County to downtown Seattle at the time that agency secures funding for such service, and;

WHEREAS, as it is unknown at this time which agency or even which type of agency, local or regional, might step forward at some future date and secure adequate funding, this policy position has to be taken in this generic sense, and;

WHEREAS, this position is already embodied in two (2) primary Kitsap Transit agreements; the Bremerton Transportation Center Maintenance and Operating Agreement with the Washington State Ferries and other partners and the agreements with the Port of Kingston and Aqua Express regarding Kingston dock construction, operation and use, and;

WHEREAS, the Kitsap Transit Board of Commissioners has reviewed this policy, and the board finds that it is clearly in the best interests of the overall Kitsap County community;

Resolution 07-19

NOW, THEREFORE, BE IT RESOLVED by the Board of Commissioners of Kitsap Transit that the cross-Sound POF assets currently held by Kitsap Transit, including facilities and Joint Development Agreements, will be held in stewardship by Kitsap Transit unless and until some alternative agency is able to secure sustainable funding to operate cross-Sound POF services from Kitsap County to downtown Seattle, at which time these assets will be provided to that entity.

ADOPTED by the Board of Commissioners of Kitsap Transit at a regular meeting thereof, held on the 15<sup>th</sup> day of May, 2007.

Kim E. Abel Kim Abel, Chairperson

ATTEST:

Cathie Knox-Browning

Clerk of the Board

Resolution 07-19