

BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION
COMMISSION

DOCKET NO. UE-991255
APPLICATION TO SELL THE CENTRALIA POWER PLANT

PREPARED TESTIMONY OF GARY G. ELY
REPRESENTING AVISTA CORPORATION

1 Q Please state your name, business address and present position with
2 Avista Corporation ("Avista").

3 A My name is Gary G. Ely and my business address is East 1411 Mission
4 Avenue, Spokane, Washington. I am employed by Avista as Executive Vice President.

5 Q Would you briefly describe your educational and professional
6 background?

7 A I am a graduate of Brigham Young University. I have participated in
8 several executive level courses including the Public Utility Executive Course
9 sponsored at the University of Idaho, post-graduate courses through the Stanford
10 Graduate School of Business, Edison Electric Institute Leadership, and Kidder
11 Peabody School of Financial Management. I have held offices in various organizations
12 including chairman for both the Gas Management Executive Committee and
13 Marketing Executive Committee for the Pacific Coast Gas Association. I have served
14 on the board of the Northwest Electric Light and Power Association and on the
15 executive board of the Spokane Valley Chamber of Commerce. I served as president
16 of the board of the Northwest Gas Association and was a member of the State Building
17 Code Council which developed the State Energy Code. I am currently a board member
18 of the Pacific Coast Gas Association and am the clearance officer for the corporation.

19 Q How long have you been employed by Avista and what are your
20 present duties?

21 A I was first employed by Avista in 1967. As Executive Vice President
22 I am responsible for further advancement of operations, growth and strategies in the
23 energy and power business.

24 Q Have you previously testified before this Commission?

25 A Yes. I have testified before this Commission in several prior
26 proceedings.

27 Q What is the scope of your testimony in this proceeding?

28 A I am the policy witness for Avista in this proceeding. My testimony
29 provides background information related to the sale of Avista's 15% share of the
30 Centralia Power Plant to TECWA Power, Inc. ("TECWA"), a Washington corporation
31 and a subsidiary of TransAlta Corporation, headquartered in Calgary, Alberta, Canada.
32 I also discuss why the sale of the Centralia Power Plant is in the public interest.

33 Q Would you please provide a brief summary of the testimony of the
34 other witnesses representing Avista in this proceeding?

35 A Yes. In addition to myself, the following witnesses are presenting
36 direct testimony on behalf of Avista:

37 George Perks: As Superintendent, Thermal Operations, he provides a description
38 of the property being sold, the factors leading up to the sale and the terms of the sale.

39 William G. Johnson: As Power Contract Analyst, he provides an economic
40 analysis comparing the estimated cost of continued operation of the plant to the
41 projected cost of replacement power. He also discusses replacement power options.

42 Thomas D. Dukich: As Manager of Rates and Tariff Administration, he explains
43 the basis for Avista's proposal relating to the disposition of the book gain resulting

1 from the sale of Centralia.

2 Ronald L. McKenzie: As Senior Rate Accountant, he provides a calculation of the
3 gain on the sale of the plant and provides proposed accounting entries related to the
4 sale and the disposition of the gain.

5 Q Would you please describe the process that led up to the proposed sale
6 of the Centralia Power Plant to TECWA?

7 A Yes. Continued operation of the Centralia Power Plant requires the
8 installation of sulfur dioxide scrubbers and low nitrogen oxide burners to meet
9 emission standards ordered by the Southwest Washington Pollution Control Authority.
10 Portland General Electric ("PGE"), as well as some other co-owners, did not support
11 the installation of scrubbers at the plant. On the other hand, closure of the plant would
12 result in mine closure costs, reclamation costs and plant dismantling costs. Given the
13 fact that capital decisions require unanimous agreement under the applicable contract,
14 the divergent views of the owners created a difficult situation. The co-owners of the
15 plant agreed that a single owner could more effectively deal with issues pertaining to
16 continued operation of the plant and adjacent coal mine. In October 1998 the co-
17 owners put the plant up for sale under an auction process. TECWA was selected as
18 the winning purchaser. Details related to the sale price and the Company's investment
19 in the plant are provided in Mr. McKenzie's testimony.

20 Q Are there provisions in the Centralia Plant Purchase and Sale
21 Agreement regarding the installation of emission control equipment?

22 A Yes. The terms of the Agreement require the plant owners to have
23 contracted by the end of May 1999 for the installation of required emission control
24 equipment and to continue the installation of such equipment until the sale closes.

25 Q Did any co-owner object to the installation of the required emission
26 control equipment?

27 A Yes. PGE wished to avoid investment in the emission control
28 equipment and the risk of not recovering such investment in the event that the sale to
29 TECWA did not close. Thus, to enable the sale to TECWA to proceed, on May 5,
30 1999 Avista agreed to purchase PGE's 2.5% interest in the Centralia Power Plant.
31 Avista will sell the 2.5% share purchased from PGE to TECWA. Avista also entered
32 into an agreement with Snohomish PUD to purchase their 8% share of the plant in the
33 event that the sale to TECWA does not close. If the sale to TECWA does not close,
34 Avista will own a 25.5% interest in the power plant (15% original Avista + 2.5% PGE
35 + 8% Snohomish PUD).

36 Q Why did Avista elect to increase its ownership share of Centralia at the
37 same time it was proposing to sell to TECWA?

38 A As explained above, Avista purchased PGE's 2.5% interest in order to
39 facilitate the sale to TECWA. In addition, it agreed to purchase Snohomish PUD's 8%
40 share if the sale does not close. If the sale closes, the Company and its customers will
41 benefit through reduced exposure to mine reclamation costs and by enabling Avista to
42 conduct resource optimization strategies more independently. If the sale does not
43 close, Avista will have aggregated ownership shares by reducing the number of

1 existing owners from eight to six, and streamlining somewhat the decision-making
2 process at the plant. Either way, Avista is better off than it was before.

3 Q Would you please explain why the sale of the Centralia Power Plant
4 to TECWA is in the public interest?

5 A Yes. The sale to TECWA will eliminate uncertainties to Avista and
6 its customers regarding mine reclamation costs, as such costs will be borne by
7 TECWA. Moreover, the sale enables Avista to conduct resource optimization
8 strategies more independently. The Company's analysis shows that power costs to
9 customers, as a result of the sale, will be reduced by approximately \$7.7 million on a
10 present value basis over the next 20 years.

11 On a broader scale, the planned installation of emission control equipment will
12 place the power plant among the cleanest coal-fired plants in the United States.
13 TECWA will be positioned to continue to employ the majority of the some 675
14 employees at the plant and mine. The region will retain a valuable 1340-megawatt
15 resource, enough power for a city the size of Seattle. The power plant is strategically
16 located along the Interstate 5 corridor and provides voltage stabilization for the
17 transmission system on the west side of the state.

18 Q. What is the dollar amount of the book gain on the sale?

19 A. The after-tax gain on the sale for Avista's 15% share of the project will be
20 approximately \$29.6 million. As Mr. McKenzie explains in his testimony, this figure is
21 an estimate and the final figure will be dependent upon the closing date of the sale, as well
22 as other factors explained in his testimony. The final number, however, should not be
23 significantly different, and, therefore, the \$29.6 million represents a reasonable figure to
24 use in discussing the disposition of the gain.

25 Q. In the Commission's Second Supplemental Order in Docket No. UE-
26 990267, the Commission applied four standards in evaluating the proposed sale of
27 Colstrip by Puget Sound Energy (PSE). Has the Company evaluated the sale of Centralia
28 under these four standards?

29 A. Yes. The four standards articulated by the Commission in its order
30 regarding the sale of Colstrip (Colstrip Order) are as follows:

31

- 1 1. The transaction should not harm ratepayers by causing rates or risks to increase,
2 or by causing service quality and reliability to decline, compared with what could
3 reasonably be expected to have occurred in the absence of the transaction.
4
- 5 2. The transaction, with conditions required for its approval, should strike a balance
6 between the interests of ratepayers, shareholders, and the broader public that is
7 fair and that preserves affordable, efficient, reliable, and available service.
8
- 9 3. The transaction, with conditions required for its approval, should not distort or
10 impair the development of competitive markets where such markets can
11 effectively deliver affordable, efficient, reliable, and available service.
12
- 13 4. The jurisdictional effect of the transaction should be consistent with the
14 Commission's role and responsibility to protect the interests of Washington gas
15 and electric ratepayers.

16

17 Q. Is the sale of Centralia consistent with the Commission's first standard
18 related to "no harm" to customers?

19 A. Yes. The Company's analysis shows that over the 20 year study period,
20 the costs to customers would be lower with the sale, as compared to the absence of the
21 sale. The analysis provided by Mr. Johnson shows, on a present value basis, that
22 customers would save approximately \$7.7 million over the 20 year period.

23 As to service quality and reliability, the replacement resource options being
24 evaluated by the Company would provide for service quality and reliability at a level
25 equal to or greater than that provided by Centralia.

26 Thus, the sale of Centralia by the Company is consistent with the first standard
27 applied by the Commission in the Colstrip Order related to no harm to customers.

28 Q. Is it necessary to include the book gain on the sale in the analysis in order
29 to demonstrate a no-harm condition for customers?

30 A. No. Mr. Johnson's analysis showing a present value of cost savings to

1 customers of \$7.7 million excludes the book gain on the sale. Therefore, the book gain
2 represents additional value over and above the no-harm standard.

3 In the Colstrip Order regarding the second standard, the Commission stated on
4 Page 22 that:

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6 "If the gain from the Colstrip sale clearly accrued benefits beyond the break-even
7 point, then the Commission would need to determine whether or how to share
8 those benefits between ratepayers and shareholders."

9
10 In the case of the sale of Centralia, the book gain on the sale is over and above the
11 "break-even point," and, therefore, a determination needs to be made regarding the
12 disposition of the gain. This determination for Avista should take into consideration the
13 unique circumstances for Avista, i.e., the disposition of the gain for Avista may
14 appropriately be different than that ordered for PacifiCorp or PSE.

15 Mr. Dukich addresses the Company's proposal regarding the disposition of the
16 gain on the sale of Centralia.

17 Q. Please explain the applicability of the remaining two standards used
18 by the Commission in the Colstrip Order.

19 A. With regard to the third standard, I believe the sale of Centralia would
20 not "distort or impair the development of competitive markets," and would not have
21 a negative impact on the availability or deliverability of affordable, reliable electric
22 service to the Company's customers. The testimony of Mr. Johnson will describe the
23 resource options available to the Company to replace its share of the output from
24 Centralia.

25 With regard to the Commission's fourth standard, the sale of Centralia would not
26 diminish in any way the "Commission's role and responsibility to protect the interests
27 of Washington gas and electric ratepayers."

28 Q. Would you please summarize your testimony?

29 A. Yes. In this case the Company is requesting that the Commission
30 approve the sale of its share of the Centralia Power Plant. The sale of Centralia was
31 accomplished through a competitive bidding process with TECWA as the winning
32 bidder. We can only assume that the winning bid submitted by TECWA reflects the

1 risks and rewards, both quantitative and qualitative, associated with the ownership and
2 operation of the power plant and the coal mine.

3 The Company's decision to sell the plant took into consideration both the
4 quantitative and qualitative factors surrounding continued ownership of the plant,
5 versus the sale of the plant at the price offered by the buyer, together with the projected
6 replacement power costs. The Company's decision to sell, especially with regard to
7 the qualitative factors, also involved business judgement.

8 We believe that this transaction for the sale of Centralia is in the best interest of
9 the Company and its customers, and that the sale is in the public interest. The
10 Company requests that the Commission approve the sale of the plant, and the
11 disposition of the gain on the sale as proposed in the testimony of Mr. Dukich.

12 Q Does that conclude your direct testimony in this proceeding?

13 A Yes, it does.