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             BEFORE THE WASHINGTON UTILITIES AND
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                 TRANSPORTATION COMMISSION
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 4 In re Application of GTE
                                   ) Docket No. UT-981367
   CORPORATION and BELL ATLANTIC ) Volume I
 5 CORPORATION for an Oder
                                  ) Pages 1-97
   Disclaiming Jurisdiction, or
   in the Alternative, approving )
   the GTE CORPORATION - BELL
   ATLANTIC CORPORATION Merger.
   WASHINGTON UTILITIES AND
                                   ) Docket No. UT-990672
   TRANSPORTATION COMMISSION
 9
              v.
10 GTE NORTHWEST, INC.
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                       A hearing in the above matters was
14 held on November 22, 1999, at 9:38 a.m., at 1300
15
   Evergreen Park Drive Southwest, Olympia, Washington,
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   before Administrative Law Judges DENNIS MOSS and
   KAREN CAILLE, Chairwoman MARILYN SHOWALTER and
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   Commissioners WILLIAM R. GILLIS and RICHARD HEMSTAD.
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20
                       The parties were present as
21
   follows:
22
                       GTE NORTHWEST, INC. (UT-981367)
   and GTE CORPORATION (UT-981367, UT-990672), by
   Timothy J. O'Connell, Attorney at Law, Stoel Rives,
    600 University Street, Suite 3600, Seattle,
24
   Washington 98101.
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                       BELL ATLANTIC CORPORATION
    (UT-981367) and WASHINGTON INDEPENDENT TELEPHONE
   ASSOCIATION (UT-990672), by Richard Finnigan,
   Attorney at Law, 2405 S. Evergreen Park Dr. S.W.,
   Suite B-3, Olympia, Washington 98502.
                       BELL ATLANTIC CORPORATION
    (UT-981367), by John M. Walker, Attorney at Law, 1320
   N. Courthouse Road, Eighth Floor, Arlington, Virginia
    22201.
                       THE COMMISSION (UT-981367,
   UT-990672), by Sally G. Johnston, Assistant Attorney
    General, 1400 S. Evergreen Park Drive S.W., P.O. Box
   40128, Olympia, Washington 98504-0128.
 9
                       PUBLIC COUNSEL (UT-981367), by
    Simon ffitch, Attorney at Law, 900 Fourth Avenue,
   #2000, Seattle, Washington 98164.
10
11
                       AT&T (UT-981367), by Mary B.
    Tribby, Attorney at Law, 1875 Lawrence Street,
12
   Denver, Colorado 80202 (Appearing via teleconference
   bridge.)
13
                       SPRINT (UT-981367), by Ann
   Pongracz, Attorney at Law, 330 South Valley View
14
   Boulevard, Las Vegas, Nevada 89128 (Appearing via
15
   teleconference bridge.)
16
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19
20
21
22
23
24
   BARBARA SPURBECK, CSR
25 COURT REPORTER
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## INDEX TO WITNESSES 4 WITNESS: PAGE: 5 LIDA TONG, Statement 6 LOUISE McCARREN, Statement MATTHEW STEUERWALT, Statement DR. GLENN BLACKMON, Statement

00004			
2	INDEX TO EXHIBITS		
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8 9	26 27 and 28		stricken withdrawn
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JUDGE MOSS: Good morning, everybody. My name is Dennis Moss. On the bench with me is Karen Caille. We are the judges respectively in the two formal proceedings, the captions of which I will 5 state momentarily. We will be joined shortly by the Commissioners, who will be here for the purpose of 7 inquiring with respect to our business today. For the record, we are here in the matter 9 styled In re Application of GTE Corporation and Bell 10 Atlantic Corporation for an order disclaiming 11 jurisdiction or, in the alternative, approving the 12 GTE Corporation - Bell Atlantic Corporation merger, 13 Docket UT-981367. 14 We are also here in the matter styled 15 Washington Utilities and Transportation Commission 16 against GTE Northwest, Inc., Docket Number UT-990672. 17 And finally, our discussions today will 18 concern an informal earnings review process undertaken by the Commission Staff this year under 19 20 Docket Number UT-991164. This last docket is not a 21 formal adjudication. 22 Our first order of business this morning 23 24

will be to take appearances for the record. Those of you who have previously appeared in the case need 25 only state your name and whom you represent. Anyone

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who is making their first appearance in this case should also indicate their business address, telephone number, facsimile number and e-mail address, if any. 5 And we will be begin taking the appearances -- I'm just pausing momentarily to think how we're going to do this. I guess we do have some different parties, so you should also state in which docket or 9 dockets you are appearing, and that will make the 10 record clear on that point. So I'm going to begin 11 with Mr. O'Connell, and we'll proceed around the 12 room. Go ahead. 13 MR. O'CONNELL: Thank you, Judge Moss. 14 Timothy J. O'Connell, with the Stoel Rives Law Firm. I have previously appeared in the merger case, 15 16 UT-981367. I have not previously appeared in the 17 access charge complaint, UT-990672. Therefore, for 18 the record, the firm name is Stoel Rives, address is 600 University Street, Suite 3600, Seattle, 19 20 Washington, 98101. Telephone is 206-386-7562; 21 facsimile, 206-386-7500; e-mail address, tjoconnell 22 -- all lower case, no apostrophe -- @stoel.com. 23 JUDGE MOSS: And you are, of course, 24 representing GTE Northwest, Inc. in that proceeding?

MR. O'CONNELL: I am representing GTE

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Northwest, Incorporated in that docket. I represent GTE Northwest, Incorporated and GTE Corporation in the merger and earnings review proceedings. 4 JUDGE MOSS: Thank you very much. 5 Finnigan. 6 MR. FINNIGAN: Thank you. Richard 7 Finnigan, appearing on behalf of Bell Atlantic Corporation in the merger docket, UT-981367, and 9 appearing on behalf of Washington Independent 10 Telephone Association in the access charge complaint 11 case, UT-990672. With me today is Mr. John Walker, who is regulatory counsel for Bell Atlantic 12 13 Corporation, and we'd like to enter his appearance in 14 the merger case. 15 JUDGE MOSS: Let's go ahead and do that, 16 then. Mr. Walker, if you'll approach the microphone, 17 please. And certainly feel free to join us at 18 counsel table, if we can find a chair for you. MR. WALKER: I'll be conveniently located, 19 20 because I'm very optimistic that I won't add much 21 value Mr. Finnigan couldn't add himself. As Mr. Finnigan indicated, my name is John M. Walker. My 22 offices are at 1320 North Courthouse Road, Eighth 23 Floor, Arlington, Virginia, 22201. My phone number 24

is 703-974-2921. My facsimile number is

80000 703-974-0259. My e-mail address is John.M.Walker@BellAtlantic.com. All of those words spelled exactly as you would think they would be spelled, and I'm appearing here today I believe in the merger docket, but to the extent it relates to 5 any other matters in the other dockets, I imagine I 7 might appear on them, as well, but primarily in the merger docket. 9 JUDGE MOSS: All right. Thank you very 10 much, and welcome. 11 MR. WALKER: Thank you. 12 JUDGE MOSS: Mr. ffitch. 13 MR. FFITCH: Simon ffitch, Assistant 14 Attorney General, Public Counsel Section, Washington Attorney General's Office, appearing in the merger 15 16 docket, UT-981367, I believe is the number. We have 17 not been an active party in the access charge 18 proceeding. 19 JUDGE MOSS: Ms. Johnston. 20 MS. JOHNSTON: Sally G. Johnston, Assistant 21 Attorney General, appearing on behalf of Commission 22 Staff in both UT-981367 and UT-990672.

JUDGE MOSS: Okay, thank you. All right.

On our teleconference bridge line, I know we have at

least two people present there. And why don't we

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start with you, Ms. Tribby. MS. TRIBBY: Mary Tribby, on behalf of AT&T, and I'm appearing in the GTE-Bell Atlantic 4 merger case. Judge Moss, I'm also having a difficult 5 time hearing both you and the parties. JUDGE MOSS: Nobody ever has a hard time 7 hearing me, Ms. Tribby. Well, I don't know what we can do, but we will send somebody out and see if we 9 can adjust the equipment. I am speaking directly into the microphone and I do speak with somewhat of a 10 11 projecting voice, so it may be something with the 12 equipment. And the parties have also been diligent 13 about using their microphones, but of course we'll 14 stay on top of that and do what we can. You, on the 15 other hand, are coming through very clearly, which is 16 refreshing, because that sometimes doesn't happen, so 17 maybe it's one or the other. 18 MS. TRIBBY: Thank you. And I actually can 19 hear you better now than I could during the initial 20 comments and the introduction. 21 JUDGE MOSS: Well, I am leaning toward the 22 microphone, so I guess what I'll do is ask that 23 everybody be diligent about leaning toward the 24 microphone and speaking up, and perhaps that will 25 help.

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             MS. TRIBBY: Thank you.
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             JUDGE MOSS: All right. And for Sprint we
   have a new appearance, and why don't we go ahead.
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             MS. PONGRACZ: Thank you, Judge.
 5
   (Inaudible.)
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             JUDGE MOSS: Ms. Pongracz.
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             MS. PONGRACZ: Yes.
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             JUDGE MOSS: Are you on a hard line
9
   telephone?
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             MS. PONGRACZ: Yes.
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             JUDGE MOSS: I'm going to have to ask you
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   to try to speak up a little bit. The court reporter
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   and I are having a difficult time hearing you. I got
14
   the spelling of your last name as P-o-n-g-r-a-n-c-z?
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             MS. PONGRACZ: Actually, Judge Moss, the
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   second N is not there. Delete the second N. Let me
   change to another phone quickly. Hold on.
             JUDGE MOSS: Okay.
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19
             MS. PONGRACZ: Judge Moss, is that better?
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             JUDGE MOSS: Yes, that is.
21
             MS. PONGRACZ: Okay.
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             JUDGE MOSS: Why don't we start over.
23
             MS. PONGRACZ: Okay. Ann Pongracz,
24
   P-o-n-g-r-a-c-z, for Sprint. And my business address
   is 330 South Valley View Boulevard, Las Vegas,
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Nevada, 89128. And I'm appearing for Sprint in UT-981367. JUDGE MOSS: Okay. Let us get your telephone, your facsimile number, and your e-mail address for the record, please. 5 6 MS. PONGRACZ: Sure. My telephone number 7 is 702-244-8206. My fax number is 702-244-7775. my e-mail address is ann.pongracz@mail.sprint.com. 9 JUDGE MOSS: Do we have any other persons 10 on the conference bridge line? Hearing silence -- I don't guess you hear silence. Hearing nothing, we'll 11 12 assume there is no one else on the line. Do we have 13 any other persons present who wish to enter an 14 appearance here today? Seeing no indication, then 15 we'll proceed with our business. 16 Our purpose today is to receive the paper 17 record in Docket Numbers UT-981367 and UT-990672, and 18 to receive and consider the proposed omnibus 19 settlement agreement that would resolve all pending 20 matters in those dockets and also would bring to rest 21 the informal earnings review process in Docket 22 UT-991164. 23 Are there any preliminary matters before we 24 launch into that process? All right. For purposes

of receiving the record, we have -- Judge Caille and

I have previously distributed copies of the exhibit lists that we have prepared in those proceedings. I do have one correction to the exhibit list in UT-981367, the merger case. I discovered as I was 5 marking those exhibits this morning that number 25, the direct testimony of David E. Stahly, is the same as Exhibit DES-1, and I had previously given those separate numbers. So what I did, for good or ill, was simply strike through 26. Twenty-six will no 9 longer exist. 10 11 So let me just do a confirm here. We've 12 got some technical assistance here. How is the sound 13 on the conference bridge line now? Ms. Pongracz, can 14 you hear all right? 15 MS. PONGRACZ: Yes, I can. 16 JUDGE MOSS: Ms. Tribby, can you hear all 17 right? 18 Yes, thank you. MS. TRIBBY: 19 JUDGE MOSS: Okay. And you're both coming 20 through clearly, so probably we don't need any 21 adjustment after all. Thank you very much. 22 Other than that, I didn't find any errors in the exhibit list. Did anybody else find any 23 24 errors in that exhibit list? I distributed it at our 25 status conference a while back.

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             MR. O'CONNELL: It looked acceptable.
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             MS. JOHNSTON: I did not.
              JUDGE MOSS: Okay, fine. Well, we'll go
   through that momentarily. Has everybody had a chance
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   to review the exhibit list in UT-990672? As we go
   through that, if you find any errors, please bring
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   them to my attention, so we can have our records
   clean.
9
              I suppose what I'll need to do, just to
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   have a good record, is go through the exhibits --
   well, we have the list. I'll just indicate the
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12
   exhibits. And let me just ask generally, is anyone
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   going to have any objection to any of the prefiled
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   materials being admitted into this record in Docket
15
   Number UT-981367?
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             MS. JOHNSTON: No.
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             MR. FFITCH: No.
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             JUDGE MOSS: And I say that being mindful
   of the fact that I have a letter from Sprint
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20
   indicating that they wish to withdraw their prefiled
21
   testimony and exhibits, and so that will not be made
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   part of the record. But other than that, any
23
   objections?
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             MR. O'CONNELL: No objection.
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             MR. FFITCH: No objection.
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MR. FINNIGAN: No objection. JUDGE MOSS: All right. Then I'm going to take care of that one right now. We have, in Docket Number UT-981367, certain prefiled direct and rebuttal testimonies, some accompanied by a small number of exhibits.

Our exhibit numbers extend serially from T-1 to T-24. And previously having learned that there is no objection to these exhibits, they will be admitted as marked.

Exhibits previously marked T-25, 27 and 28 were the exhibits filed by witness Stahly, and I have a letter -- I have a letter dated November 16th, and filed at this Commission on November 18th over the signature of Mr. Heath, for Sprint Corporation, indicating in part that a request by Sprint that all testimony, legal pleadings, and briefs filed with the Commission in this docket on behalf of Sprint be withdrawn from the record. Any objection to that? MR. O'CONNELL: No objection. JUDGE MOSS: Hearing no objection, that

withdrawal will be permitted, as requested.

23 MS. PONGRACZ: Thank you, Judge Moss. 24 JUDGE MOSS: You are welcome. We then have

25 Exhibits T-29, which is Mr. Blackmon's testimony;

T-30, Ms. Folsom's; 31 is also Ms. Folsom's, as is what I have previously marked as C-32. Does the confidentiality of that exhibit, should that be maintained, Ms. Johnston? 5 MS. JOHNSTON: Yes. 6 JUDGE MOSS: Okay. So that will be marked 7 Having previously learned that there is no as C-32. objection to these exhibits, they will be admitted as 9 marked. All right. 10 On behalf of Judge Caille, I will take up 11 now the record in Docket Number UT-990672. And bear 12 with me, this is the first time I've taken a look at 13 this myself. But we have various exhibits, marked 14 T-1 through -- with some numbers omitted, through 52. 15 I think I'll do these in sets. But let me just ask 16 the question generally whether any party is going to 17 have an objection to the admission of any of the 18 exhibits that are indicated on the exhibit list? 19 MR. FINNIGAN: No objection. 20 JUDGE MOSS: And hearing no objection, then 21 we'll go through those. The first set that I have begins with Exhibit T-1, and is numbered serially 22 23 after that, including various exhibits marked with 24 the indication of confidentiality, which is a C

prefix, and those numbers extend through 22, and that

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includes all of the Staff testimony. I'm sorry, it does not include all of the Staff testimony, but it includes a good bit of it. Having learned previously that there --5 well, let me ask first. Is there any waiver of confidentiality on any of these exhibits that have previously been indicated as confidential, or should 7 that be waived with respect to some or all of these, 9 Ms. Johnston? 10 MS. JOHNSTON: There's no waiver, as far as 11 I'm --12 MR. O'CONNELL: I would prefer that they be maintained confidential. 13 JUDGE MOSS: That's fine. Those will be 14 15 maintained in their confidential status. And having 16 learned previously that there were no objections, 17 those will be admitted as marked. 18 The next set includes Exhibit T-31 and 19 number 32. Again, those will be admitted as marked, 20 in the absence of any objection. 21 The next set begins with number T-41 and 22 extends through number 45, and 42 is marked 23 confidential. This confidentiality, should that be

maintained on that exhibit?

MR. O'CONNELL: It should.

00017 JUDGE MOSS: And so it will be done. And those exhibits will be entered into the record as previously marked, consistent with our process this morning. Finally, I have Exhibit T-51 and Exhibit 5 There being no objection, those will be admitted as marked. Are there to be -- other than our panel 7 discussion, of course -- any supplements to the 9 prefiled record that I have just gone through? 10 MR. O'CONNELL: None. 11 MS. PONGRACZ: Judge Moss, this is Ann 12 Pongracz. 13 JUDGE MOSS: Yes. 14 MS. PONGRACZ: I just have a procedural 15 question --16 JUDGE MOSS: Go ahead. 17 MS. PONGRACZ: -- which is that, as reflected in Mr. Heath's letter, we also requested 18 that our legal pleadings and briefs be withdrawn. 19 20 JUDGE MOSS: Yes. 21 MS. PONGRACZ: At what point is it 22 appropriate to request that today? JUDGE MOSS: Well, I have your letter and I 23

take that as the point in time at which that request

was made, and it is granted.

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00018 1 MS. PONGRACZ: Thank you very much. 2 JUDGE MOSS: You're very welcome. Anything else on the records? MS. JOHNSTON: Yes, Your Honor. I have a 4 5 supplement to the settlement agreements in each docket that I'd distribute, please. 7 JUDGE MOSS: All right. This would be the appropriate time to distribute that. And actually, 9 we do need to give that an exhibit number for our 10 purposes today. 11 Now, do the parties prefer that I make the 12 settlement agreement and the -- what would we call it 13 -- addition thereto a single exhibit or make that 14 separate? 15 MS. JOHNSTON: A single exhibit would be 16 fine with me. MR. O'CONNELL: Yeah, I have no objection 17 18 to that. While we're on that subject, Your Honor, before we took up the hearing, I disseminated 19 20 revisions to page nine of the settlement agreement 21 correcting a typographical error. 22 JUDGE MOSS: Okay, yes, thank you. That, 23 of course, will just become part of the agreement, 24 and you will need to file that correction.

Tell me, Ms. Johnston, what the nature of

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the addition is? What is its purpose? MS. JOHNSTON: Its purpose is to clarify the terms of the settlement agreement in terms of each of the four phases of the rates to be charged. 5 JUDGE MOSS: Oh, so this indicates the 6 rates? 7 MR. O'CONNELL: Yes, Your Honor. summarizes the impact of the settlement agreement 9 upon all rate bands if you cumulate the four phases 10 of the settlement agreement. 11 JUDGE MOSS: Okay. I wonder if there is 12 someone present from Staff who would be willing to 13 distribute a copy of this to the Commissioners while 14 we sit here and finish our business this morning. I have a volunteer? Thanks very much. And if you'll just tell them what that is? Thanks. 15 16 17 MS. JOHNSTON: It was our intent, Your 18 Honor, to file this with the settlement agreement 19 itself, but we inadvertently overlooked that. 20 JUDGE MOSS: Well, I'm sure it will prove 21 useful this morning, and I want to go ahead and have 22 the Commissioners have a look at that before they 23 come in here, so we shall see what it may yield. 24 All right. I have marked the settlement 25 agreement as -- I'll call it amended, including both

the correction to page nine, which corrected the WAC section, indicated in numbered paragraph three on that page. It previously was WAC 480-120-525(2)(a), and now it's page WAC 480-120-525(2)(e). 5 And I have reviewed that WAC section and we have distributed that for the Commissioners' benefit this morning, and it doesn't look terribly material, so I think we'll not have any difficulties as a 9 result. But as amended and corrected, then, I have 10 marked the settlement -- or I should call it at this 11 juncture, I suppose, the proposed settlement, and 12 I'll ask if there's any objection to it being 13 admitted as an exhibit in this proceeding? 14 MR. O'CONNELL: None. 15 MR. FFITCH: No objection. 16 MR. FINNIGAN: No. 17 MS. JOHNSTON: No. 18 JUDGE MOSS: And hearing no objection, it will be admitted as marked in both proceedings. 19 20 will bear an Exhibit 100 number, that number in both 21 proceedings. And I gave it that odd number so that 22 we would not run into problems with the two different 23 dockets. 24 I believe, then, that that brings to a 25 close the phase of this, which has been established

to create the record in the respective adjudicatory proceedings. Is there anything else in that connection that we need to take up? MR. O'CONNELL: No. 5 MS. JOHNSTON: I don't believe so. 6 JUDGE MOSS: All right. With that in mind, 7 we're going to take a brief recess. Well --MR. O'CONNELL: Thank you. We distributed 9 before we were on the record the joint motion to 10 dismiss with prejudice in the access charge case, and 11 we request that be an exhibit filed for purposes of 12 proceeding in that docket. 13 JUDGE MOSS: Well, have you actually filed 14 it downstairs? 15 MR. O'CONNELL: We just made copies just 16 before going on the record. 17 JUDGE MOSS: The Commission's rules are 18 such that we can't really deem it filed until it is 19 taken to the Records Center, and that could be done 20 during the recess. And I will indicate, then, when 21 we come back on the record, that that has been filed 22 and is a part of the settlement process. 23 MR. O'CONNELL: Thank you. 24

MS. PONGRACZ: Mr. Moss, at what time

25 should we call back in?

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JUDGE MOSS: You should stay on the line. We will be recessing only for five to 10 minutes, depending on how much conversation the Commissioners wish to have with Judge Caille and myself before 5 coming in here. So if everybody will please remain in the room, and we'll get back on the record as 7 quickly as we can. We're in recess. (Recess taken.) 9 JUDGE MOSS: All right. We're going to go 10 back on the record now, and I want to recapitulate 11 briefly the business we have conducted in the last 40 12 minutes. I want to welcome the Commissioners to the 13 bench this morning. 14

We did take our appearances. We have representatives here for all the parties in the respective proceedings. On the conference bridge line, we have Ms. Pongracz, for Sprint, and Ms. Tribby, for AT&T, and the other parties are all represented here in person.

19 Our business this morning, aside from 21 taking appearances, was that we did create a paper record in the Docket Numbers UT-981367, which is the 22 23 merger case, and UT-990672, which is the access 24 charge complaint case, and so we have those exhibits 25 formally in the record now.

We also accepted into the record what is now Exhibit Number 100, which is the proposed omnibus settlement of the three proceedings, the purpose for which we are convened this morning. That Exhibit 100 5 includes an amended page nine. That has been distributed to the bench and also includes an amendment which is essentially a rate sheet that was intended to be an original part of the stipulation 9 and agreement or settlement agreement and will be 10 filed. Has that been filed already? 11 MR. O'CONNELL: It has been filed. 12 JUDGE MOSS: It has been filed. 13 addition to that, I understand there has been a joint 14 motion to dismiss with prejudice filed in Docket 15 UT-990672; is that correct, Mr. O'Connell? 16 MR. O'CONNELL: That also has been filed. 17 JUDGE MOSS: That has been filed, and that 18 is one of the aspects of the settlement, that, if it 19 is approved, then will be acted on at the appropriate 20 time. 21 That brings us, then, to the point where we have an opportunity for a brief opening statement, 22 23 and we've previously discussed I believe Mr. 24 O'Connell will make that statement, and other counsel 25 have indicated no desire to add to that. And then we

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substantive detail.

will turn to our panelists, who I believe will be making statements and then will be available for 3 questions. 4 Now, as a formal matter, we do swear our 5 panelists, and so I'm going to do that as a first step, and then we'll have your opening statement, Mr. 7 O'Connell. I ask that you all rise. Whereupon, LIDA TONG, GLENN BLACKMON, LOUISE McCARREN and 9 10 MATTHEW STEUERWALT, 11 having been first duly sworn, were called as 12 witnesses herein and were examined and testified as 13 follows: 14 JUDGE MOSS: Please be seated. Mr. 15 O'Connell, go ahead. 16 MR. O'CONNELL: Thank you, Judge Moss, 17 Chairwoman Showalter, Commissioner Hemstad, Commissioner Gillis. Good morning. Tim O'Connell, 18 from the Stoel Rives firm, on behalf of GTE 19 Corporation and GTE Northwest. 20 21 By consensus of the settling parties, I've 22 been asked to make a brief opening statement to 23 outline the settlement agreement and introduce our 24 panelists, who will discuss the settlement in more

I would like to emphasize, as we begin,
that this is a settlement agreement. The parties
negotiated hard to produce this document that's in
front of you, and on behalf of the joint applicants,
I want to express my thanks and appreciation for the
hard work put in by Commission Staff and Public
Counsel. These were difficult negotiations, and I
think all parties should receive a lot of credit for
that.

This settlement agreement accomplishes three things. The first thing is it settles the proceeding relating to the GTE-Bell Atlantic merger. The settlement agreement makes commitments that maintain service quality in Washington State, will result in increased competitive activity, and also will establish new mechanisms for information sharing so that GTE-Bell Atlantic's performance can be monitored for a fair period of time.

The settlement agreement also settles the access charge complaint case, UT-990672. The settlement agreement accomplishes that by making substantial reduction in terminating access charges and will help bring about some stability in this uncertain area.

The settlement agreement also settles a

pending informal earnings review and, through the economic adjustments that are made in this document, satisfies Staff that GTE's rates are fair, just, reasonable and sufficient, and just as importantly, 5 it quarantees retail and access rate stability for a period of, at this point, in excess of two years, 7 bringing us up to July of 2002. It does all of this through \$30 million in rate reductions spread over the next two years with 9 10 benefits to ratepayers in all parts of the state. 11 explain the settlement agreement in more detail, we 12 have a panel of witnesses from all of the settling 13 parties. Immediately to my right is Ms. Lida Tong, 14 the director of regulatory and governmental affairs for GTE. Next to Ms. Tong is Matt Steuerwalt, 15 16 analyst with the Public Counsel's office. Next to 17 Mr. Steuerwalt is Louise McCarren, the president of 18 Bell Atlantic Vermont. And finally, next to Ms. McCarren is Glenn Blackmon of Commission Staff. 19 20 Before turning it over to the panelists on 21 behalf of the joint applicants, we would request the 22 Commission's continued expeditious treatment of this 23 case. We are very appreciative of the promptness 24 with which this docket has been handled, and we would 25 request that that continue. This merger proceeding

is an important one to all companies. Thank you. JUDGE MOSS: Before we turn over to the panelists, I just want to interject. We do have a letter that was filed with the Commission on November 5 the 18th, over Mr. Heath's signature, on behalf of Sprint indicating that the Commission -- Sprint has 7 engaged in discussions with GTE-Bell Atlantic, and based upon those discussions, has decided to support 9 the proposed settlement agreement in this proceeding. 10 In addition, we have a letter filed with 11 this Commission on November 17th, over the signature 12 of Ms. Mary Tribby, on behalf of AT&T Corporation, 13 indicating that AT&T has reviewed the settlement 14 agreement and has no objection. And with that, we 15 can turn to our panelists. 16 MS. TONG: Good morning, Chairwoman 17 Showalter, Commissioners Hemstad and Gillis, and 18 Administrative Law Judges Moss and Caille. Lida 19 Tong, on behalf of GTE Corporation and GTE Northwest. 20 The settlement agreement before you this 21 morning is an integrated document that settles the 22 three cases as outlined by Mr. O'Connell. And each 23 party's -- during the negotiations, each party's 24 interest and concerns in each of the three 25 proceedings were integrated into this settlement

agreement such that the terms contained in the settlement agreement reflect all the terms and conditions that each party believe are necessary to address the interests of the constituencies represented by each party.

Throughout the negotiations, many terms and conditions were discussed, and the ultimate outcome of that which satisfies every party's concern is what's contained in the agreement before you. By integrating the resolution of these three matters into one settlement is what enables GTE Northwest to commit to a \$30 million rate reduction for its customers in the state of Washington.

Business customers, residential customers, intraLATA toll customers and access customers will all receive benefit of these rate reductions over the period of the implementation of the settlement agreement.

The goal of the rate design in accomplishing the \$30 million rate reduction is to simplify GTE's very complex rate structure for its basic services. The rate design, as presented in the document before you, achieves a statewide average rate for business customers and collapses the current seven rate bands that we have for residential

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1 customers down to three. And by moving in this
2 direction, it necessitated an increase to the rate of
3 the lowest rate band. However, there are many other
4 rate groups that have reductions to offset that.
5 We did not move to one statewide average

We did not move to one statewide average rate for residential customers at this time to mitigate any possible rate shock that might happen caused by any increases greater than necessary at this time.

The benefit of a statewide average rate is so that GTE's customers throughout the state can pay the same or similar rates for the same service provided by GTE throughout the state.

14 The net benefit to each class of customers 15 from the \$30 million rate reduction commits at a 16 minimum of \$3 million for residential customers, over 17 \$12 million for business customers, who have 18 traditionally paid higher rates. Over \$8 million 19 will benefit reduction to access of intraLATA toll 20 rates, and the parties have maintained \$6 million of 21 the committed reductions to be designed in early 2001, and the purpose of this was to preserve the 22 flexibility the parties would have at that time to 23 24 address any specific rates which may surface as

25 priority rate reductions between now and then that we

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1 are not yet prepared to address.

And all of the committed rate reductions that GTE has pertain only to its retail and its access rates. The rate reductions are implemented in 5 four phases, with the specific rate changes happening in each phase. And the phase-in over a period of time between now and mid 2001 is what enables GTE to make the commitment of \$30 million up front, because it helps not only to mitigate the impact of the 9 10 customers, but also it helps to mitigate financial 11 impact to GTE such that there's enough time passing 12 that we can actually achieve the cost savings and 13 efficiencies and synergies of the merger as time 14 passes.

Specifically, the four phases of the rate reductions are starting on page five of the settlement agreement. I'm sorry, page four of the settlement agreement. In the first phase, effective May 1, 2000, there will be a net \$7 million rate reduction for access charges, and this specifically is pertinent to the settlement of the access complaint.

Starting on page seven, or page six, the second phase, effective July 1, 2000, is a summary of the impact of the various rate changes that will take

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place, and here we will have reductions to intraLATA toll, to business, and to specific rate groups and residential services, as indicated on this summary. And in addition, it will be the first phase of the increase to the lowest rate group in residential 5 business customers. And the increase to that lowest rate band is phased in over the remaining three phases of the rate design to mitigate the rate impact 9 to the customers. 10 July 1, 2001, is the third phase of the 11 rate design. Again, we have reductions to business 12

rates, continuing reductions to residential rates and local usage rates, and then the second phase of the increase to the lowest rate group.

> JUDGE MOSS: Did you mean January 1? MS. TONG: Yes, January, I'm sorry. JUDGE MOSS: Thank you.

17 18 MS. TONG: And on page seven is the fourth phase of the rate design. July 1, 2001, we will 19 20 complete the reductions in business rates and the 21 residential and business rate increases in the lowest 22 rate group. In addition, a million dollars is targeted to toll and originating access reductions at 23 24 that time, although the specific rates have not yet 25 been designed, and then the \$6 million remaining that

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parties will propose will negotiate a rate design to be presented for this Commission for approval prior to July 1, 2001.

The exhibit attached to the agreement shows 5 the rates, the actual rates for each rate group and the date that each of those -- as they become effective in each phase, and there is a sheet that details the residence and business rates for GTE's 9 premium service. The second page details the rates 10 for what we call the basic service. That's what all 11 customers pay for usage. The third page summarizes 12 the streamlining of GTE's EAS additives to its 13 customers, and here we can see that we eliminate a 14 total of about 30 different rates in favor of one 15 rate across the state where applicable. The fourth 16 phase summarizes the reductions in GTE's rates for 17 measured usage in both local and EAS minutes.

In addition to the benefits of the \$30 million of committed rate reductions, GTE Northwest also commits to maintaining its current level of service quality. This is specific to its level of customer complaints, its held orders, and its installation appointments met.

Also, we are committing to, within six months after the merger closure, that we will bring

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1 into compliance the few exchanges that we currently 2 have which are not meeting the minimum standard of 3 troubles per 100.

In addition to the tangible benefits of the \$30 million rate reductions and the service commitments, the settlement agreement will also provide for the pro-competitive benefits resulting from the merger of GTE Corporation and Bell Atlantic Corporation.

The consumers in Washington would benefit from having a company within its state that is capable, in its expertise and its financial strengths, to compete against very large competitors which are already here in the state or soon emerging as a result of other mergers.

16 Through the merger of GTE and Bell 17 Atlantic, the affiliate operating in the state will 18 have the benefit of efficiencies, expertise and 19 synergies of combined companies and enabling the 20 operating company in this state to be a much stronger 21 competitor and enable the operating companies to 22 better respond to the customers' increasing telecom 23 needs in the state.

As presented, the settlement agreement addresses all the parties' concerns and issues

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related to each of the three matters before this Commission. Because GTE's customers would benefit from the committed rate reductions, GTE's commitment to maintain its service quality, and many more 5 consumers in the state would benefit from the merger of GTE-Bell Atlantic as the merged company enters new 7 markets, I urge this Commission to approve the settlement agreement as presented. 9 JUDGE MOSS: Thank you, Ms. Tong. 10 MR. STEUERWALT: I was going to defer to 11 the other half of the joint applicants. 12 JUDGE MOSS: All right. That seems 13 appropriate. 14 MS. McCARREN: Thank you very much for the 15 opportunity to be here on behalf of Bell Atlantic. 16 We support and concur in the settlement agreement 17 that has been reached, and we are also obviously very 18 -- we would ask you to approve the merger because the 19 merger will give the merged company the scope and 20 scale to compete effectively throughout the United 21 States and to bring -- to maintain the high levels of 22 service quality in Washington State and to reap 23 efficiencies brought about by the merger itself. 24 The scope and scale is critical to making

sure that all consumers in Washington State are

served by a company that is financially sound, that has access to the capital markets, and has the personnel and the experience and expertise to compete vigorously in what is an increasingly consolidating market. And this will also allow us to provide growth opportunities, as well as to achieve efficiencies.

And I'm also here to answer any questions that you might have about the way Bell Atlantic operates or does business today.

11 JUDGE MOSS: Thank you very much. Mr. 12 Steuerwalt.

MR. STEUERWALT: Thank you, Judge Moss. I believe the joint applicants have done a good job of explaining what the settlement entails, so I'll just focus on why Public Counsel is able to support the settlement.

I think there are four reasons that Public Counsel supports this settlement. One, it reduces rates for Washington customers by 30 million, incorporating the savings from both the merger and from the earnings review case. Secondly, there are elements of the rate design which we find to be very valuable to Washington customers, including both business and residential rate decreases, substantial

l clarification of the EAS rates, and a two-year rate freeze, a little over two years from today, but two years from the date of signing.

Thirdly, there are service quality provisions which we find very reasonable in light of GTE's current service quality. They maintain their service quality in a number of areas, which Ms. Tong detailed, and they will come into compliance in the one area in the WAC in which they are not currently in compliance in very short order.

Finally, it begins to address the investment question, which, as the Commission is well aware, is of some substantial concern to Washington customers. It allows us to track GTE's post-merger investment and to identify, if any, investment patterns that might be unfavorable to Washington consumers. I'm happy to take questions after Dr. Blackmon's done.

JUDGE MOSS: Okay. Dr. Blackmon, go ahead. DR. BLACKMON: Thank you. Just to sort of wrap up a little bit, Staff also is very supportive of this settlement. It brings to a close three different important projects that we've had going on over the last year or so: The informal earnings review that we've done that started early this year

-- well, it was soon after they filed their annual report in May, the access charge complaint case that came about after we adopted a new terminating access rule last year and GTE made its compliance filing on that in the fall of last year, and then, finally, the merger itself.

So the result here is roughly an eight percent reduction in rates for Washington consumers by the time the last of the \$30 million overall reduction goes into place. There are rates that go up in this, and I want to make sure that everybody understands that.

Part of what we've attempted to do here is to bring rates closer to what it actually costs to provide service and to charge customers comparable rates for comparable service. And that does mean that, over the next couple of years, some of the rates that GTE charges today will be going up. We also will see even customers in some of the highest-cost areas that GTE serves, they will see their rates going down some, and we think that's just as important that those customers also pay comparable rates and that we recognize that GTE's rate structure overall allows them to serve those customers and not charge them extraordinarily high rates to do so.

I also want to talk a little bit more about the access charge complaint, because that's one that you haven't heard much about in the other three presentations.

This was a case that the Commission brought because Staff believed that GTE was collecting more in the universal service rate element that's permitted under the terminating access charge rule, more than what we believe to be a reasonable amount to recover GTE's universal service cost. We were able to incorporate that case into the settlement.

GTE -- if the settlement is approved, GTE will be charging the amount on terminating access that Staff believes is the reasonable amount. It's the amount that was determined by the Commission in the universal service cost case, UT-980311, and they will be recovering it equitably between their own long distance service and the access charges that they charge to their competitors.

They will be shifting some of the money that they've been collecting today over to originating access. You'll see in Phase I of the overall package that there's an access charge increase there, too. The amount in dispute in the access charge complaint case was about 10 and a half

million. We were able to use \$7 million of the 30 million to lower the access charges. That still left three and a half million that GTE would otherwise be overcollecting, in Staff's view, on terminating access, and the parties agreed to shift that amount to the originating side, which is consistent with the Commission's access charge rule.

So we're pleased that that case has been resolved, as well, and resolved in a way that is consistent with how every other local company has been treated in implementing that rule. And overall, we believe that it's a very fair settlement, one that will allow the companies to move ahead with their merger, and also bring benefits to customers in this state.

JUDGE MOSS: Okay, thank you, Dr. Blackmon. I think we're ready now for our inquiry from the bench, and is the intention to just proceed through the settlement? I'll turn it over to you all.

the settlement? I'll turn it over to you all.

CHAIRWOMAN SHOWALTER: I guess, unless
somebody has a better idea, I would just as soon go
right through, beginning at page one, and see if
there are questions and get to the end of the
document, and then, if there's still some questions,
come back to them. Is that all right?

COMMISSIONER HEMSTAD: I have a couple of more generic questions that might be appropriate to raise first before going through the document, after listening to these presentations. 5 Would either Ms. Tong or Ms. McCarren give us some idea what the -- assuming the merger is 7 finally completed, what the organizational structure will look like specifically in Washington State. 9 MS. McCARREN: At this point in time, the 10 only structural changes that -- and they're really 11 not structural changes. The very top six officers 12 have been named, and reflecting the fact that it is a 13 merger, it equals -- there were three from Bell 14 Atlantic and three from GTE. 15 The structures underneath that have not 16 been settled or finalized at this point, so I really 17 can't give you much information -- any information 18 about that. But as we speak, the next layer of 19 managers, it will be announced. We do have different 20 structures in some areas and they will need to be 21 reconciled over time, but at this point, no 22 structural -- the change in structures have not been 23 resolved, other than that there will still be a major

local presence and local accountability throughout

25 the jurisdictions. And in the Bell Atlantic

jurisdictions, that presence and accountability
resides in the state presidents; myself and my
counterparts in the other 13 jurisdictions.

MS. TONG: I should clarify that the six
officers, as Ms. McCarren referred to as having been
named, is for the new corporate company, not for the

local operating company.

COMMISSIONER HEMSTAD: Perhaps the lawyers can respond to this, but Mr. Blackmon's comments with regard to the settlement of the access charge complaint case, how, if at all, does this interrelate with the current appeal in which GTE is a party, the Commission's terminating access rule, which has been challenged? In other words, if the appellants are successful in their challenge, how will that affect the agreement here?

MR. O'CONNELL: I'd be happy to answer that, Commissioner Hemstad. If you turn to page five of the settlement agreement, subsection B, which begins at the top of that page, addresses that specific issue.

And in a nutshell, if the appellants in that Superior Court case prevail, while the compliance filings made in compliance with that rule may be withdrawn, GTE commits to making the same

level of reductions to whatever terminating access charge rates result from that appeal process. COMMISSIONER HEMSTAD: I heard your answer. 4 I quess I don't understand it. 5 MR. O'CONNELL: We have committed to make a \$7 million terminating access reduction, and that \$7 7 million terminating access reduction will be made, whether it is to the rate levels that are in place today or whether that is to the rate levels that 9 10 result from an appeal. 11 COMMISSIONER HEMSTAD: My other questions 12 will probably come up as we walk through the 13 agreement. 14 COMMISSIONER GILLIS: I'd like to pursue 15 that last one, because I don't wholly understand it. 16 The commitment is to make a \$7 million terminating 17 access reduction, but under the current rule there's 18 also a terminating -- there's a universal service

21 where would you collect that increment? 22 MR. O'CONNELL: Right. At subparagraph one 23 of the agreement, it specifies that if appellants 24 prevailed in the Superior Court case, the access rate 25 tariff would revert to the tariff in place before the

element on top of that, and I suppose if the rule

went away and reverted to the original rule, then

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adoption of the rule. And if that was to happen, subparagraph two, we would make the \$7 million reductions to the pre-existing terminating access rates. 5 COMMISSIONER GILLIS: I think that I understand the words. Maybe -- I'm obviously missing something in the calculation. Because if I understand this, the terminating access under the 9 current rule would have a cost based access piece and 10 then there would be an interim universal service 11 piece, and your commitment to reduce \$7 million from 12 terminating access brings it down to the cost basis, 13 as I understand it. MR. O'CONNELL: Cost and the portion that 14 15 is acknowledged to be an appropriate amount for 16 universal service. 17 COMMISSIONER GILLIS: Oh, I see. So that's 18 cost basis plus the --19 MR. O'CONNELL: Yes, sir. COMMISSIONER GILLIS: Okay. 20 21 MR. O'CONNELL: And I think in the old 22 tariff it didn't break it out that way as a cost in 23 the USF rate element. 24 COMMISSIONER GILLIS: Okay. So the \$7

million reduction would be after the cost basis plus

1 the universal service? MR. O'CONNELL: Yeah, the cost basis plus the USF rate element. It is the size of that USF rate element which is in dispute in the access case, 5 and there's no -- the \$7 million reduction does not reduce that USF rate element to zero; it just reduces 7 it down to a level that the parties agreed on. COMMISSIONER GILLIS: I understand now. 9 Thank you. 10 JUDGE MOSS: That seemed to bring us back 11 to the point of going through the settlement from 12 start to finish. Why don't we proceed. 13 CHAIRWOMAN SHOWALTER: You want to just 14 maybe call out page one. I don't have anything till 15 page six. 16 JUDGE MOSS: Does anybody have anything on 17 page one? Two? I see pages flipping. Three, four? 18 COMMISSIONER GILLIS: I have a question 19 for, I think Mr. Blackmon, on four. It's a more 20 general question, but in resolving the difference 21 between Staff and GTE on the access reform rule in the calculation of interim universal service charge, 22 there was a policy matter that Staff had raised as a 23 24 part of the concern, was that GTE had failed to

include its own toll minutes in the calculation of

interim universal service. Was that policy matter resolved as a part of that? DR. BLACKMON: Yes, it is. It's the source of the amount that's being reduced, the 10 and a half 5 million. So GTE isn't necessarily agreeing that it should be done that way, but it's being -- the math is such that, with this settlement, if you take the amount that GTE was determined in 980311 to require for universal service, you take that amount and 9 10 divide it by the sum of their access minutes and 11 their toll minutes, that will produce the rate that 12 GTE will charge in its USF terminating access rate, 13 so it produces this equitable outcome where their 14 toll and their competitors' toll contribute equally 15 to support of universal service. 16 COMMISSIONER GILLIS: Okay, thank you. 17 JUDGE MOSS: Five? And I know we have 18 something on six. 19 CHAIRWOMAN SHOWALTER: To begin with on 20 six, I've got a question on the second sentence of 21 the page. It says, GTE Northwest will not be liable 22 to any party, whether a party to the access complaint 23 or otherwise, for any claim for a rebate, return, 24 refund, penalty or fine. My question is what do you 25 mean by any party? Do you mean any party to these

proceedings or do you mean -- are you creating an immunity for yourself to any party out there? MR. O'CONNELL: Immunity is a strong term, 4 Chairwoman. 5 CHAIRWOMAN SHOWALTER: Well, does the word 6 party go beyond the parties to this agreement? MR. O'CONNELL: It does, and I think fairly explicitly so when you look at the next clause, 9 whether a party to the access charge case or 10 otherwise. The concern, Chairwoman, is that we did 11 not believe that it would be appropriate to subject 12 the company to a claim of refund from whatever party 13 who might pay access charges seeking to obtain the benefits of this on a retroactive basis. 14 The parties 15 will agree that this is a prospective settlement. 16 CHAIRWOMAN SHOWALTER: But, then, if that's 17 the case, do you mean not be liable to any party, but 18 before this body? I mean, we can't -- it sounds as 19 if you're -- immunizing is the only word I can think 20 of -- yourself against liability to any party out 21 there, in sort of any proceeding out there, and we 22 obviously can't --23 MR. O'CONNELL: To the degree that there's 24 any party who would assert a claim --25 CHAIRWOMAN SHOWALTER: Before us?

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MR. O'CONNELL: Before the Commissions or based on tariffs that are under the control of this Commission, yes, I believe that's the case. I mean, certainly if someone wants to bring an action at law, no one in this room can stop them. But to the degree that that claim would arise from tariffs that were under the jurisdiction of this Commission, yes, then this agreement would apply.

And I don't mean to hide the boat there. I mean, it would be certainly our view that any claim for refund of access charges would necessarily arise from the tariffs.

CHAIRWOMAN SHOWALTER: Okay. Actually, I think I thought you were going to give me the other answer, so I wasn't thinking about what this means. So could you just -- I think you started to say that in the first part of your answer, but -- so by adopting this provision, what does it mean for you and for us to approve it?

MR. O'CONNELL: Well, as we negotiated this settlement, we had a \$30 million figure, once that was brought out. We needed to make clear that it's not 30 million plus, 30 million plus whatever imaginative lawyering can claim somewhere on down the road for a claim for refund of access charges.

So the parties attempted to make clear that the settlement is a prospective settlement and resolves the access charge complaint by revising access charge tariffed rates on the date indicated, 5 May of 2000, and that the company would not be liable for a claim of refund for access charges prior to 7 that date. CHAIRWOMAN SHOWALTER: Okay. So then 9 another point, I think, is that then, if that's the 10 way the party is meant, then on this second sentence, 11 you mean to restrict the application of this second 12 sentence to access charges, I think. If doesn't say it if you just read it; it just says --13 14 MR. O'CONNELL: That is a fair observation, 15 Your Honor. 16 CHAIRWOMAN SHOWALTER: Okay. So that --17 MR. O'CONNELL: That is a fair observation. 18 CHAIRWOMAN SHOWALTER: You could read in --19 or maybe we should read in, for any claim for rebate, 20 return, refund, penalty or fine arising out of access 21 charges. 22 MR. O'CONNELL: Yeah, I think the section needs to be read as a whole and the first sentence 23 24 clearly refers to the rate reductions in Section C-1, 25 which is the section which makes the access charge

00049 revisions. COMMISSIONER HEMSTAD: Well, okay. So the entire paragraph is intended to apply only to access 4 charge issues, and party really means any person? 5 MR. O'CONNELL: Yes, sir. 6 COMMISSIONER HEMSTAD: I pose the question, 7 do we have the authority to limit any person, not party to this proceeding, from filing a claim? And 9 we would, under this, would have to dismiss it with 10 prejudice. 11 MR. O'CONNELL: Well, Commissioner, we 12 didn't draft it such that no claim could be filed. 13 It is drafted such that we would not be liable to any party for such a claim. And your observation is a good one. I mean, if it is the use of the term 14 15 16 "party" the first time it appears in that sentence 17 which is raising the ambiguity, I would presume that 18 the settling parties would all be in concurrence 19 that, in that instance, it should be changed to 20 person or entity or something along those lines. 21 That clearly is what is intended. 22 CHAIRWOMAN SHOWALTER: Well, I quess the 23 first question is, to the other parties to the

interpretation of what you intended here? If so, it

settlement agreement, is that also your

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should be clarified that way. But then the second question is Commissioner Hemstad's. MS. JOHNSTON: Sally Johnston, for Commission Staff. I think that person, the word 5 person probably should be substituted for party, although I think the question remains whether or not the Commission would have the authority to bar or prevent any person not a party to this proceeding and 9 perhaps not aware of the existence of this proceeding 10 from perhaps attempting to bring some sort of claim 11 for either rebates, returns, refunds or penalties 12 arising out of the access charge case. 13 CHAIRWOMAN SHOWALTER: Is the fact that 14 there is a proceeding pending now -- well, that there 15 has been an access charge proceeding, is that, in 16 essence, sufficient to give persons out there notice 17 that they -- and they could have then gotten into 18 that proceeding and we're now settling that 19 proceeding. In other words, they, as a matter of due 20 process, they had a chance at some point. 21 MS. JOHNSTON: Yes, they --22 CHAIRWOMAN SHOWALTER: Because I'm 23 concerned about barring people who have some due 24 process right, but maybe they don't if proceedings were going on and they didn't intervene already.

MS. JOHNSTON: Right. It's that precise point which gave us a certain level of comfort when we drafted this provision.

JUDGE MOSS: I'd like to interject here to make sure the record's perfectly clear on this point. Mr. O'Connell has referred to the settlement on a couple of occasions as being a prospective settlement, yet, as I understand it, the protection from liability here concerns past periods, not future periods.

MR. O'CONNELL: Past -- I think that's fair. The concern is, of course, that the access charge complaint that is being settled in this docket suggests that GTE's access tariffs that are in place today are unlawful, and so the concern would be a claim for those access charges that are, again, rates that are being charged today.

We do not want to, by settling the case, make any suggestion that a party can attempt to achieve a refund of access rates paid, well, since the implementation date of that tariff to whenever this settlement is finalized.

JUDGE MOSS: What about future periods?
MR. O'CONNELL: Well, once the -- once May
1 of 2000 occurs and the rate is in place, then I

would presume that there would be no basis for any claim that the access rate was unlawful.

JUDGE MOSS: Okay. Now, had the access charge complaint proceeded through the adjudicatory process and been decided adversely, the potential then was there for GTE Northwest, Incorporated to have been found to be liable to pay refunds to parties who had -- or persons who had previously paid access charges. Was that a potential outcome of that case?

11 MR. O'CONNELL: It is possible that those 12 claims could be asserted.

JUDGE MOSS: Well, that doesn't quite answer my question. Was that a potential outcome of that case, or would there have had to have been additional litigation in addition to the access charge?

MR. O'CONNELL: Another party would have to file a claim that has not been raised in the access charge complaint, yes.

JUDGE MOSS: So those persons would not necessarily have involved themselves in the access charge complaint case brought by the Commission in that they would then have to await the outcome of that case to determine whether they should then file

1 to seek refunds given the outcome of that case. MR. O'CONNELL: That certainly is one of 3 them. 4 Okay. That's all the JUDGE MOSS: 5 questions I have on that point. COMMISSIONER HEMSTAD: Well, I find this issue a bit sticky. To argue that any person should have intervened raises the question of whether that 7 9 intervention would have been permitted in the first 10 place. Perhaps this is, hopefully, an academic 11 exercise and we're not talking about real world 12 possibilities here. I don't know. But I pose the 13 question of whether we can foreclose a person not a 14 party to the proceeding from bringing a complaint 15 asserting there was a wrongful charge of some kind 16 and having a due process standard. 17 MR. O'CONNELL: Mr. Finnigan raises a fair 18 point. 19 MR. FINNIGAN: There are two statutes, as 20 I'm sure the Commission is aware, one dealing with 21 reparations and one dealing with overcharges. And the overcharge statute, I believe, has two years that 22 23 a person can bring a claim back if they've been 24 improperly charged or the tariff has been improperly 25 applied to them. I don't believe this language is

1 meant to apply in that situation. The other
2 situation is reparation statute, which essentially
3 says that the rate that's charged was unfair,
4 unreasonable, the company was recovering too much
5 profit.

And I think the concern that's expressed 7 here that this is meant to address is that a claim based on -- for reparations shouldn't be based on the 9 fact that the company settled and reduced its access 10 charges. And that, if my memory is correct, that 11 statute has a six-month statute of limitations 12 attached to it, so complaints must be made within six 13 months of the date that the charges were paid. And I 14 think the parties were trying to address that claim 15 by this language to put -- so that somebody can't 16 say, okay, you settled and you said you need to 17 reduce your access charge by seven million, 18 therefore, you've been charging us improperly for 19 this period of time and we want a refund. 20 CHAIRWOMAN SHOWALTER: But if that's the

CHAIRWOMAN SHOWALTER: But if that's the case, it seems like the more standard way to go about it would be to say if nothing in this agreement prevents the -- precludes the company from asserting its prerogatives in some complaint case and the fact that a settlement should not be taken as that, et

cetera, et cetera, and then another standard might be the parties to this agreement all agree to support or not to support a claim for compensation by another person. You know, something like that, rather than 5 the stipulation itself catching up those other persons out there in it. It's just that the stipulation can only go so far, and the parties, of course, can agree among 9 yourselves, but then we can, in accepting it, can 10 only go so far in terms of our authority. And still 11 it's not clear to me that we are exceeding our 12 authority, it just seems that way. 13 MR. O'CONNELL: Commissioner, I've got two 14 observations. I appreciate your comments, 15 Chairwoman. The first observation is just, you know, 16 who is participating here. It is an observation that 17 Sprint and AT&T, who were both payers of access 18 charges, either do not object or don't support the 19 settlement agreement. And having said that, I mean, 20 this is an attempt to -- one of the goals in the 21 settlement was to achieve finality to these issues. 22 CHAIRWOMAN SHOWALTER: Right. 23 MR. O'CONNELL: And this is an attempt to 24

achieve finality of this issue that the company would not be liable for retroactive claims.

JUDGE MOSS: Let me see if I can sum up here. As I understand the situation, any complaint from which you seek through this paragraph to be insulated would depend on there first being a 5 determination by this Commission that an access charge made during the prior period was not a fair, 7 just, reasonable, and sufficient rate under the statute? 9 MR. O'CONNELL: Yes, sir. 10 JUDGE MOSS: That's correct, isn't it? 11 MR. O'CONNELL: That's correct. 12 JUDGE MOSS: And so what you really are 13 looking for here, if I understand it correctly, is a 14 commitment that the Commission is not going to reopen 15 that question, which was the open question in the 16 access charge complaint case; is that essentially it? 17 MR. O'CONNELL: That's a fair 18 determination. 19 JUDGE MOSS: And there might be a way to 20 capture that in words that are perhaps less sweeping 21 than the words currently in paragraph 1-D here at the top of page six. I suspect there might be a way to 22 capture that point without raising this question of 23 24 are we cutting off some unknown person from some as 25 yet undetermined set of legal rights in such a

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sweeping fashion that it is frankly likely to be beyond the Commission's power to do so, and I think that's the concern, or a concern. CHAIRWOMAN SHOWALTER: What about on page 5 12, G? It's under earnings review, but does that second sentence, that says, Acceptance of this 7 agreement by the Commission establishes that the rates are fair, just, reasonable and sufficient, does 9 that include access charges? I mean, does that --10 MS. TONG: Yes. 11 CHAIRWOMAN SHOWALTER: So isn't that a --12 assuming -- we haven't gotten to page 12 yet, but if we get there and we accept this, then that is a 13 14 judgment about the rates that we, and everybody else here, would be precluded from challenging. We may 15 16 have questions on page 12, too. 17 COMMISSIONER HEMSTAD: And it raises in 18 some ways a question, what about a third party 19 complaint? A party, a person not a party to this 20 proceeding. The two start to interplay. 21 MR. O'CONNELL: I'm sorry, I couldn't hear 22 the last sentence. 23 COMMISSIONER HEMSTAD: The two provisions

MR. FINNIGAN: I'd just offer a comment.

interplay with one another, I think.

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It seems to me completely within the province of the Commission to determine that the rates are fair, just, reasonable and sufficient, and having done so, you've made that determination. If, over time, 5 things change, things change, but --MS. JOHNSTON: But presumably, if you do 7 approve a settlement agreement, then implicit in that approval is that the rates that will then flow from implementation of the agreement would be fair, just, 9 10 reasonable and sufficient. 11 CHAIRWOMAN SHOWALTER: And it's a 12 resolution of the access charge complaint case, as 13 well. 14 MS. JOHNSTON: Yes. 15 CHAIRWOMAN SHOWALTER: That seems to me to 16 be appropriate. That is, that we would be resolving 17 this case with a determination that the rate is fair, 18 just and reasonable. So then, that itself would very likely cut off a third party complaint unless there's 19 20 something we never heard of or I don't know what. 21 Something. 22 JUDGE MOSS: Would that be just on a 23 prospective basis, though, Ms. Johnston? Is that 24 what your suggestion is?

MS. JOHNSTON: Yes.

00059 CHAIRWOMAN SHOWALTER: No, wouldn't it be as of the date of the complaint in this case that we find --4 MS. JOHNSTON: As of the date of the --5 CHAIRWOMAN SHOWALTER: Well, that this settlement resolves -- well, wouldn't it resolve 7 retroactively to the date of the complaint? JUDGE MOSS: The access charge? 9 CHAIRWOMAN SHOWALTER: The access charges. 10 MS. JOHNSTON: I believe so. 11 JUDGE MOSS: But that is what you would be 12 asking the Commission to do, is essentially make a 13 determination that the rates charged, both before and 14 after the date of these reductions, those rates were all fair, just, reasonable and sufficient, which 15 16 would therefore insulate the company from any claim 17 of liability for either period? 18 MR. O'CONNELL: Yes, Judge Moss, we would. I mean, at a certain level, that is the judgment this 19 20 Commission makes any time it approves a tariff. 21 resultant rates are statutorily fair, just, reasonable and sufficient, and that tariff is 22 23 entitled to that presumption, regardless of who has 24 intervened or not.

JUDGE MOSS: And that question is precisely

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the question that would conceivably have been resolved through the adjudicatory process in the access charge complaint, and so, therefore, by settling it, you wish the Commission to make that 5 determination in this case? 6 MR. O'CONNELL: Yes, sir. 7 JUDGE MOSS: I think I understand that, and the question is how to best capture that in language 9 that is perhaps more pointed than the language 10 currently -- enough said, I guess. 11 CHAIRWOMAN SHOWALTER: Yeah. Well, we're 12 still on page six. Well, going on to these rates, 13 I'd just like a brief explanation of what these --14 there's a residential rate increase in G-1 and C-1A, 15 and a business rate increase in G-1. Somebody just 16 tell me what those are. 17 G-1, there are -- GTE's MS. TONG: Yes. 18 exchanges are all classified by one of these rate 19 groups, anywhere from G-1 through the seven listings 20 that you have on this table in front of you that 21 shows each rate group, and the current rate and the 22 proposed rate for each of those rate groups. 23 So by looking at rate group G-1 on the 24 first page of this exhibit, you can see that the G-1

rate group's rate for residential customers is

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currently $10, and the proposal is to take that rate
   up to 12.75 over three increments, and then that
   would make the 12.75 rate for rate groups G-1, G-1A,
   C-1A and G-2 all 12.75, at which time we would call
 5
   that rate group one.
 6
              CHAIRWOMAN SHOWALTER: Who are these
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            Is this geographical or is this --
   people?
             MS. TONG: Yes, these are geographic
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   exchanges, and there are 21 exchanges in that rate
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   group, and they range from exchanges on the west
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   side, like Anacortes, Coupeville, Oak Harbor,
12
   Woodland, to exchanges on the east side, like
13
   Farmington and Garfield and Newport and Oaksdale,
14
   Palouse, Pullman. There are 21 exchanges, with a
   total of about 65,000 lines for these 21 exchanges
15
16
   for the residential customers. And the same 21
17
   exchanges would also be classed as G-1 for business
18
   customers.
19
              CHAIRWOMAN SHOWALTER: Thanks.
20
             MS. TONG: Would you like more?
21
              CHAIRWOMAN SHOWALTER: No, that's good
22
   enough for me. I think we got off page six.
23
             COMMISSIONER GILLIS: On that same table,
24
   could you explain again the changes that are being
25
   proposed to the mandatory EAS additives and what that
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1 means for those different customer groups? Are there 2 some in some of those --

MS. TONG: Today, customers pay an EAS additive if they have been given EAS calling as a result of the original EAS -- we'll call the 8020 EAS rule, and then also the EAS expansion that we implemented late last year and early this year as a result of the EAS proceeding that we had in determining some specific geographic areas that were looking for expanded calling.

And originally, the design of the EAS rate structure had an additive for the customers who purchased basic calling, where they pay a usage rate for every minute of their usage, both within their home, local home exchange, as well as the EAS exchanges.

We have a second category of basic service called community plus, where the customers pay a flat rate for their usage within their home exchange, and then pay usage for all minutes called to the added EAS exchanges, and then the premium service EAS band is just a flat adder for flat usage to -- unlimited usage to all exchanges included in the EAS calling area.

And each of the different rate bands that

you see on the table that specifies EAS is a result of how many additional lines each customer gained from the EAS expansion. And as a result of that rate design at that time, which was about six or seven 5 years ago that rate design was put into place, we came up with 30 different rate adders as to which customers got how many lines and what area they were. And to simplify this whole thing, we said 9 customers who have basic calling, community calling, 10 would just get EAS for free, no additives at all, 11 although they would pay usage rates for their 12 minutes, as appropriate. And then all customers who 13 just have EAS on a flat rate basis, unlimited calling 14 range, would then have it for \$1.90, whether a 15 business or residence customer, whether they used to 16 be an EAS band one or now EAS band five. So we would 17 just have one EAS band. And not every customer pays 18 this. Only specific exchanges have this EAS added. 19 COMMISSIONER GILLIS: But if I read the 20 table right, every customer with some sort of EAS, 21 their additive would go down, either to zero or 22 \$1.90; is that --MS. TONG: Correct. Every customer who 23 24 currently pays an EAS adder will have a reduction, to 25 the extent that they pay it. Whether they're on the

1 rural or urban, it does not matter.
2 JUDGE MOSS: Okay. Does that bring us to
3 page seven, then?

4 CHAIRWOMAN SHOWALTER: I have a question
5 under D, the second sentence, and I'm just concerned
6 about the breadth of the second sentence. It says
7 that Commission may not otherwise -- and that
8 referred otherwise was rate -- revenue and earnings
9 actions. The Commission may not otherwise take any
10 action that would adversely affect the overall
11 revenues or earnings of GTE Northwest, so that's very
12 broad.

Now, I notice on the next page you have some exceptions, but first, just as a matter of drafting, that allows the Staff and Public Counsel to seek the changes for A, B, C, D, but you haven't allowed the Commission to act on them, because the previous sentence says the Commission may not act --may not take any action, but that, I think -- I understand that part.

So the question I have is whether A, B, C and D is the universe. It's A, B, C and D plus, you know, general kind of rate case. Is that the universe of things that we might do that would adversely affect the overall revenue and earnings of

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1 GTE Northwest? And actually, I think we had thought 2 of a couple. I can't remember what they are. 3 COMMISSIONER HEMSTAD: Well, a couple of 4 examples. These are hypotheticals, but some kind of

5 generic rule-making that impacts adversely somehow 6 revenues or earnings. What if, say, as a result of 7 the merger, service quality disintegrates and some

kind of action is commenced to address it that would impose cost, what we call third-party complaints that

9 impose cost, what we call third-party complaints the could be brought, the consequence of which would 11 presumptively have some impact on earnings and

12 revenues.

It all goes to the point that the term any is universal. I mean, it covers everything, and that may not be what the parties here intended.

MR. O'CONNELL: Well, I mean, to take at least one or two of your hypotheticals, Commissioner, I mean, clearly this agreement makes commitments regarding service quality, and the merged company will be at risk to the degree that we do not comply with those commitments.

The goal here in paragraph D, at the bottom of page seven, was to indicate that, for a period until the middle of 2002, GTE's rates are fixed.

25 COMMISSIONER HEMSTAD: Sure.

MR. O'CONNELL: And that is either direction. That was, candidly, the parties' goal, and there are some offsets for that, certainty. COMMISSIONER HEMSTAD: I think it's 5 understandable that the company wants certainty that Commission or Staff aren't going to commence some 7 kind of a proceeding that would undermine the stability of the rates and the ability to earn 9 revenues. I guess it's some of these peripheral 10 questions that -- some of which we may not have any direct control over it or it's hard to put a 11 definition around -- well, to conceptualize the 12 13 possibilities when the all-inclusive term any actions 14 is used. 15 MR. O'CONNELL: I recognize the issue. 16 This document was, again, an attempt to put a seal on 17 where we are. I mean, it's clear that there could be 18 issues that the Commission would take up that would 19 have an impact on revenues, but we were attempting to 20 acknowledge that this round of rate reductions brings 21 GTE's revenues into an appropriate band right now. 22 JUDGE MOSS: Let me interject again here, 23 because you're talking in terms of fixed rates, and 24 yet the paragraph speaks in terms of revenues and 25 earnings. Now, these are different things. And I'm

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wondering, as I listen to the exchange, if the discussion we had previously isn't the way to resolve this perhaps overbreadth in the way it's stated. long as this Commission makes a determination that 5 the rates that would be established under the terms of this settlement are fair, just, reasonable and sufficient, and does so with respect to the periods covered by the settlement, doesn't that give you what you need in terms of those fixed rates to which you 9 10 referred a moment ago? 11 MR. O'CONNELL: I believe that gets us 12 there. 13 JUDGE MOSS: There might be a way that this 14 can be captured in simple, elegant language one time 15 that will cover the problem that we seem to be coming 16 back to from page six and again here on page seven. 17 I don't have a suggestion for what that elegant 18 language might be, but I'm sure the minds collected

here can probably come up with something.

MR. O'CONNELL: I seem to be answering all the questions, Judge Moss, but this was a collective effort.

JUDGE MOSS: You drew the black bean to be the point man. And then, let me ask you, too, to please do try to speak into the mike, because we have

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people on the conference bridge that won't be able to hear you. MR. O'CONNELL: Thank you. 4 CHAIRWOMAN SHOWALTER: It sounds to me as 5 if it's one of these things where we all know what we're talking about and that there doesn't really seem to be disagreement about that scope, but that the language goes beyond that scope or could be 9 interpreted to go beyond that scope, and so it's not 10 so much a matter of disagreement as to the language. 11 DR. BLACKMON: If I could just add on that 12 point, I think that has to be true, because one thing 13 I was thinking about was that we've already had 14 discussions with GTE. Their depreciation 15 represcription is coming up next month, and we've had 16 initial discussions about it and both sides, I think, 17 agree that the changes that would occur there would 18 result in higher expenses for the company, and I don't think that either GTE or the Staff would view 19 20 itself as being bound that we couldn't allow an 21 expense for depreciation to increase as a result of 22 this settlement. I don't think we intended it to 23 bind us in that way, either. 24 MR. O'CONNELL: I think that is a fair

statement. Thank you, Dr. Blackmon. That's probably

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here.

true. I think this is a Potter Stewart moment. The parties knew what they meant and it's just a problem defining it. CHAIRWOMAN SHOWALTER: That doesn't sound 5 very elegant. JUDGE MOSS: So to make sure I understood 7 what you said, to the extent that such an adjustment was made to increase the expense for depreciation, 9 that's something that the Commission would allow to 10 be recorded on the books of the company and then, two 11 and a half years from now or whenever there was 12 another rate case, then that would be the body of 13 data that we were working from in terms of looking at 14 cost of service and so forth? 15 DR. BLACKMON: Yes, that's right. 16 JUDGE MOSS: Yes, but it wouldn't affect 17 the rates in the interim? 18 DR. BLACKMON: Yes, that's correct. 19 JUDGE MOSS: Okay, I understand. Thank 20 you. 21 COMMISSIONER HEMSTAD: Well, where this is 22 finally going to be left, I think the parties ought 23 to have a chance maybe to scrivener around it, maybe come up with more precise or less-inclusive phrases 24

MS. JOHNSTON: I agree. 2 CHAIRWOMAN SHOWALTER: And just to add another one that shouldn't be included, supposing we take some kind of generic procompetitive position or even a specific one in some other case with some 5 other company and the effect of it will be to 7 increase competition against the merged company, which could affect revenues adversely. I mean, that's the kind of thing that should not be precluded 9 10 by this kind of settlement. 11 JUDGE MOSS: Okay. Does that complete our 12 discussion on page seven? We can move on to page 13 eight. CHAIRWOMAN SHOWALTER: The one in 2-D 14 15 there, it says, Adjust revenues for changes in 16 mandated costs, and I just wondered what was meant 17 here by mandated. Does that mean by federal law, 18 FCC, state law, us? 19 MR. O'CONNELL: All of the above. 20 CHAIRWOMAN SHOWALTER: Including us, 21 though, see, because we're buying into this. Could we -- it's a little -- if that includes costs that we 22 23 mandate, then I guess that's cost, so that's okay. 24 JUDGE MOSS: Okay. Anything else on that 25 page eight? Page nine.

COMMISSIONER GILLIS: Let me, before we leave page eight, just a clarifying question on implementing the universal service funding. Under the current access rule, we really aren't talking 5 about universal service fund, we're talking about a universal service element. And I'm not anticipating any changes one way or the other, but should there be a change in the value of that universal service 9 element, does this include that, as well? 10 MR. O'CONNELL: Yes, Commissioner. 11 why we phrased it such that it's not -- specifically, 12 it's part of it. 13 COMMISSIONER GILLIS: It says fund 14 explicitly. It doesn't say --15 MR. O'CONNELL: Two does, yeah. 16 COMMISSIONER GILLIS: Two, that's what I 17 was referring to, yeah. 18 MR. O'CONNELL: I'm sorry, I was jumping 19 ahead to three. 20 COMMISSIONER GILLIS: That the intent of 21 two would be broader than just the universal service 22 fund? 23 CHAIRWOMAN SHOWALTER: Well, if it said 24 fund or element, is that --COMMISSIONER GILLIS: Or rate element. 25

00072 1 JUDGE MOSS: Did you make an answer? 2 MR. O'CONNELL: I did not. I was thinking about it, Your Honor. I think the point of two was to, frankly, it was to track three, and if the 5 language is a little different, I think it should be read consistently. 7 JUDGE MOSS: Did you say it should be read or rewritten? MR. O'CONNELL: It should be read so to be 9 10 consistent. If that means to change the term fund to 11 track the language in, A, universal service support 12 or similar program. 13 JUDGE MOSS: Yeah, I think --MR. O'CONNELL: That would be acceptable to 14 15 us. 16 JUDGE MOSS: It does appear that there's an 17 indication this morning that we may want to have some 18 opportunity for the parties to do a little scrivener's work to capture some of the concepts to 19 20 flesh out in terms of what the intent of the 21 settlement is, without changing the substance, of

course. You will just clarify, through scrivener's

provisions, and perhaps this is another opportunity

work, what was truly intended by some of these

where that sort of clarification could be had.

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Was there anything else on page eight?
   Page nine, and I want to note, again, that this is an
   amended page nine that we have this morning, which
   the change is in the numbered paragraph E-3, where
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   the WAC provision there was previously indicated to
   be subpart (2)(e)(a), it is now subpart (2)(e), and
 7
   that provision of the WAC has been provided to all
   the members of the bench.
              CHAIRWOMAN SHOWALTER: Well, my question on
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   this one is on number two, US West will maintain
11
   current levels of consumer complaints.
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             MR. FINNIGAN: I think you mean GTE.
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              CHAIRWOMAN SHOWALTER: GTE, I'm sorry.
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             MR. O'CONNELL: We're not US West.
15
             MR. FINNIGAN: An entirely different
16
   question.
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             CHAIRWOMAN SHOWALTER: I think it's just a
18
   matter of how you've written this. You said you'll
   maintain current levels of consumer complaints. You
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20
   mean maintain or reduce or not exceed?
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             MR. O'CONNELL: Not exceed.
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             MS. JOHNSTON: Remain constant.
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             MR. O'CONNELL: With all sincerity,
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   Chairwoman, the low level of complaints, relatively
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   speaking, that GTE receives is a point of pride for
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00074 the company, so if we can keep to those levels --MS. JOHNSTON: Maintain or reduce. 3 COMMISSIONER HEMSTAD: I think you want to 4 say not exceed. 5 MR. FINNIGAN: Not exceed. 6 CHAIRWOMAN SHOWALTER: We imagined your 7 getting out your wire clippers, just in case it got too low. 9 MS. TONG: The not exceed language applies 10 to the consumer complaints, but not necessarily to 11 the held orders and installation appointments met. 12 Because that's the higher the better, not the lower 13 the better. 14 MS. JOHNSTON: It's more scrivener's work 15 for us. 16 MR. O'CONNELL: It begins to get more 17 complicated, the more we try to --18 MS. TONG: That's why we just used 19 maintain. 20 JUDGE MOSS: Perfection is a hard thing to 21 attain, but we strive for it endlessly. 22 MR. O'CONNELL: It is not necessarily 23 consistent with simplicity. JUDGE MOSS: This is true, too. 24

COMMISSIONER HEMSTAD: What does sub one

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that mean as of today?

talking about OSS -- I made a note here. I have to think about it. But there's no time frame in the context of that sentence. 4 CHAIRWOMAN SHOWALTER: Well, does it say 5 anything more than you're already required to do? 6 MR. O'CONNELL: No. 7 COMMISSIONER HEMSTAD: I mean, this is just a statement of your current duty. MR. O'CONNELL: Commissioner, various 9 10 aspects of this settlement were heavily negotiated. 11 This is the final result of some of those 12 negotiations. 13 JUDGE MOSS: Anything further on page nine? 14 Page 10. CHAIRWOMAN SHOWALTER: Well, the only 15 16 question I had on that is right in the middle, sort 17 of middle of the paragraph beginning with the 18 sentence, In its presentation, GTE will disaggregate 19 its network capital investment, and GTE will further 20 disaggregate such information if currently 21 maintained. 22 There's a couple of questions. Does such 23 information actually mean investment? And then,

also, the word currently, is that now, then? Does

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00076
              MR. O'CONNELL: I think the answer to both
   questions is yes.
              CHAIRWOMAN SHOWALTER: Okay.
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              MR. O'CONNELL: Such information is to --
 5
   specifically refers back to earlier in the sentence,
   the information pertaining to its network capital
 7
    investment, and by currently maintained, we mean,
   yes, today.
9
              JUDGE MOSS:
                           It would appear --
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              CHAIRWOMAN SHOWALTER: Are you
11
   disaggregating the investment or are you
12
   disaggregating the information?
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              MR. O'CONNELL: The information in its
14
   presentation.
              JUDGE MOSS: Mr. ffitch, go ahead.
15
16
              MR. FFITCH: I was speaking on top of you.
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   I think I was agreeing with you that it relates back
18
   to the investment information that would be provided
19
    as part of the presentation, then that would be the
20
    investment information would be disaggregated.
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              CHAIRWOMAN SHOWALTER: So then, what it
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   means is, up above that, where it says, GTE will
23
   disaggregate information on its network capital
24
    investment. Is that what's meant here?
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              MR. O'CONNELL: I'm sorry, Chairwoman. I
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00077 missed the last part of your sentence. CHAIRWOMAN SHOWALTER: So that the line above such -- the line above the line that says, Such information, what you mean is that GTE Northwest will 5 disaggregate information on its network capital 6 investment? 7 MR. O'CONNELL: Yes. 8 CHAIRWOMAN SHOWALTER: Okay. 9 COMMISSIONER GILLIS: Is it anticipated the 10 reports would go beyond dollar amounts of investment 11 to describe facilities? 12 MR. FFITCH: That would be our 13 anticipation. I did -- I'm sorry, I'm afraid I have 14 to perhaps disagree with Mr. O'Connell's answer to 15 the other question. 16 MS. JOHNSTON: Right. 17 MR. FFITCH: With regard to whether the 18 disaggregation is current as of today or current as 19 of the annual report. And I guess my understanding

of this language was that, every year, look at what the company -- what information the company is maintaining in the regular course of its business, it would make that level of disaggregation available.

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CHAIRWOMAN SHOWALTER: So you mean kind of 25 then hyphen currently maintained?

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             MR. FFITCH: That's correct.
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             MS. JOHNSTON: That's my understanding,
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   also.
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             JUDGE MOSS: Need to hear back from you,
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   Mr. O'Connell. Is that consistent with your
   understanding?
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             MR. O'CONNELL: Yes.
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              JUDGE MOSS: Thank you. All right.
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             COMMISSIONER GILLIS: How fine of a level
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   is an operating district?
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             MR. O'CONNELL: The operating districts,
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   Commissioner Gillis, tend to be geographic areas.
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   They normally are several exchanges. For example,
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   here on this side of the mountains, it's referred to
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   as the Eastside, which are the GTE exchanges north of
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   Bellevue and east of the lake is an operating
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   district, several exchanges. Typically, the south
18
   county, which is South Snohomish County, the northern
   part of King County, an operating district.
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20
   Wenatchee is an operating district.
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             COMMISSIONER GILLIS:
                                    That's generally the
22
   level you'll be reporting at?
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             MR. O'CONNELL: Yes, sir.
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             MS. TONG: Commissioner Gillis, it would
25
   depend on the investment, the specific investment,
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because if there's a switch that we're replacing, we can report it by actual central office. If it's interoffice trunking, we can report between which exchanges it happens. So it really depends on the 5 type of investment as to the level of detail for that investment. That's why the language is generic 7 enough so that we can work with that, since not all information is available on the same level of detail. 9 COMMISSIONER GILLIS: Thank you. 10 JUDGE MOSS: Anything else on page 10? 11 Eleven, then? Twelve. 12 CHAIRWOMAN SHOWALTER: I have a question on 13 page 12. Under H, this sets out that if the merger 14 does not go through, then the settlement agreement 15 can be rescinded, and then it says if the settlement 16 agreement is rescinded and the Commission will permit 17 reopening as follows, but then, when you read what 18 follows, it's only what must be closed, what can't be 19 reopened. In other words, it doesn't say would 20 permit reopening of these issues, except for as 21 follows; it simply says it would permit reopening as follows, and then, you know, on a certain day this 22 23 can't be opened, and on a certain day, this can't be 24 opened, so there's actually nothing here that is

permitted to be reopened. I'm sure that is a

drafting issue, but if that is -- seems like what it says, how would we ever get any of these reopened? MR. O'CONNELL: Well, as I think we intended, Chairwoman, on -- we're dealing with 5 hypotheticals here, because it assumes that the merger does not close, and we have no reason to think 7 that that's the case. CHAIRWOMAN SHOWALTER: Right. 9 MR. O'CONNELL: Having said that, if the 10 merger is not consummated at a certain point -- oh, I 11 see. Perhaps --12 CHAIRWOMAN SHOWALTER: Sort of a one-way 13 street here, it looks like. 14 MR. O'CONNELL: Yeah, perhaps this is one 15 way. H does not contemplate that GTE has to rescind 16 the settlement agreement the day after the merger is 17 called off. If it is rescinded after the first 18 phase, the access charge complaint case is closed and 19 not subject to reopening. 20 CHAIRWOMAN SHOWALTER: Right, right. 21 the restrictions of number one and two. You can't open something back up, but actually, if you read the 22 23 language up above, it would purport to say this is 24 the way you permit reopening, and the only way you

25 can permit reopening is not to reopen two things.

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MR. O'CONNELL: Right, because after the first date of May 1 of 2000, if that first phase goes into effect, that case may not be reopened. CHAIRWOMAN SHOWALTER: Let's say it's 5 before either one or two. Then what, can it be 6 reopened? 7 MR. O'CONNELL: Yes. CHAIRWOMAN SHOWALTER: But it doesn't say 8 9 That's all I'm saying. It would just -- the 10 Commission will permit reopening of these cases 11 except as follows. 12 MR. O'CONNELL: Yeah, and except would be 13 the way to fix that. CHAIRWOMAN SHOWALTER: Okay. 14 15 JUDGE MOSS: Anything else on page 12? 16 Page 13, page 14? Okay. Well, we have -- it seems 17 we have made our way through the settlement agreement 18 from beginning to end, in terms of its substance, at 19 least, and we had started with some generic 20 questions. I suppose I should ask if the bench has 21 any further general questions about the settlement. 22 CHAIRWOMAN SHOWALTER: I don't have any 23 more questions. 24 JUDGE MOSS: It does not appear that there

are. I should ask the panelists who got cut out of

much of our discussion, as we had a lot of exchange with counsel there over drafting issues and so forth, if they feel there is any other information that would be of value to the Commissioners that was not 5 evoked by the questions this morning? Anything further you'd like to share, any of you? All right. 7 Then I think we can release our panelists from the witness bench, and thank you very much for appearing. MS. McCARREN: Thank you. 9 10 JUDGE MOSS: I had indicated at the outset 11 that there would be an opportunity for statements by 12 counsel, and counsel having all said that they would 13 not care to make such statements, either in the 14 nature of opening or closing, but I want to ask if 15 counsel feel it is important at this juncture to make 16 a statement. I would like to open that opportunity. 17 Is there any counsel present in the room who wish to 18 make a statement? No indication here in the room. Are either of our participants on the teleconference 19 20 bridge interested in making a statement? 21 MS. PONGRACZ: No, thank you, Judge Moss. 22 MS. TRIBBY: No. 23 JUDGE MOSS: Okay. Thank you very much. Were you going to make a closing statement, Mr. 24 25 O'Connell?

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MR. O'CONNELL: I had not intended to, Your I think we've addressed all the issues. JUDGE MOSS: Okay, fine. Then I guess our other business is to decide where do we go from here. 5 It does appear that there is some editorial effort that needs to be undertaken. What would the parties 7 anticipate the time frame for that would be? MR. O'CONNELL: I would like to deal with 9 that very quickly, Your Honor. In fact, perhaps 10 today. 11 MS. JOHNSTON: Are you proposing that we 12 file an amended proposed settlement agreement with 13 the Commission, then, in each docket? 14 MR. O'CONNELL: I believe we should in 15 light of the discussion we've had here this morning. 16 COMMISSIONER HEMSTAD: I think it would be 17 better if the parties perfected the document, rather 18 than leaving it to us. 19 MS. JOHNSTON: I agree. MR. O'CONNELL: What I was going to suggest 20 21 -- in fact, we had scheduled the whole day. Perhaps 22 if the parties could be given a period of time now up 23 until shortly after lunch, and we could resume at 24 that point.

MS. JOHNSTON: That won't work for me this

00084 afternoon. I'm sorry. If you wanted to coordinate 3 JUDGE MOSS: We're losing your voice there, 4 Ms. Johnston. 5 MS. JOHNSTON: I was just proposing that we coordinate with one another later this afternoon to 7 draft new language. In other words, I have a prior commitment over the noon hour and I'm not able to 9 stay. 10 CHAIRWOMAN SHOWALTER: Well, I don't want 11 to rush the parties, but could we reconvene at 3:30, 4:00, or sometime tomorrow? We're going to be here 12 13 tomorrow, as well. 14 MS. JOHNSTON: That's true. 15 CHAIRWOMAN SHOWALTER: It does seem that, 16 in general, we are talking about clarification of the 17 stipulation, not the amount --18 MS. JOHNSTON: It's probably easier, right. 19 CHAIRWOMAN SHOWALTER: Since you're all 20 here, could we get it accomplished? 21 MR. O'CONNELL: I would request that we 22 stay. And if you've got a lunch commitment, I 23 understand, but let's meet right after lunch and 24 let's do it this afternoon.

JUDGE MOSS: Well, the Commissioners are

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indicating, by nodding at least, that they'll be available later today, and I certainly and Judge Caille certainly will be available, so why don't we sort of leave it as an on-call basis. If you could 5 give us, what, 30 minutes notice, 15 minutes -- 15 minutes notice, we have the room for the day. The court reporter can have a long lunch, I guess, and we'll reconvene. And Ms. Johnston, maybe you can 9 just give me a call and I'll work on the organization 10 of that exercise this afternoon. 11 MR. O'CONNELL: Thank you. 12 JUDGE MOSS: And we'll reserve an exhibit 13 number 101 for that. Okay. With that, we'll be in 14 recess until notice. 15 MS. JOHNSTON: Thank you. 16 JUDGE MOSS: Thank you all very much. 17 (Lunch recess taken.) 18 JUDGE MOSS: We're back on the record in 19 Docket Numbers UT-981367 and UT-990672. The parties 20 have had an opportunity during our noon recess to 21 work on some editorial language to the Exhibit Number 100 that we were reviewing earlier, and I believe, 22 23 Mr. O'Connell, are you taking the laboring oar yet 24 again?

MR. O'CONNELL: I am, Your Honor.

00086 you. JUDGE MOSS: Proceed. MR. O'CONNELL: Thank you. Chairwoman Showalter, Commissioner Gillis, what the parties have 5 discussed is that we will read into the record the revisions that we have discussed in response to your concerns. The party representatives are here and will indicate on the record their agreement to those 9 changes, and then we will tomorrow furnish you with a 10 conformed copy as an exhibit reflecting those 11 revisions. 12 The first of those changes is on page six 13 of the document, subsection D, at the top of that 14 page. This is one of the longer changes that is 15 reflected in my handwritten document that has been 16 distributed to you. Maintain the first sentence in 17 that paragraph. Strike the second sentence and 18 replace it with the following: Nothing in this 19 Agreement shall be construed to support any claim by 20 any person that GTE Northwest's access rates, either 21 before or after the date of this Agreement, are 22 unfair, unjust or unreasonable. 23 We made that change to respond to some of 24 the concerns that were expressed during the session

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this morning.

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that appears in 3(a).

There is a second change that also responds to some of those concerns that will be inserted later in the document. I'll deal with that when we get there. Next page, page seven, subsection D-1, the third line from the bottom of the page, the line 5 begins, Sections II(B), about halfway to the end of 7 that line, the words adversely --COMMISSIONER GILLIS: I'm sorry, where are 9 we at? 10 MR. O'CONNELL: I'm sorry, Commissioner. 11 It's on the bottom of page seven, third line from the 12 bottom. 13 COMMISSIONER GILLIS: Right. 14 MR. O'CONNELL: Strike the words "adversely 15 affect the overall revenues or earnings," and insert, 16 instead of those, the following: "Change the retail 17 prices or access rates." 18 The next change is at the top of the 19 following page, page eight. Change 2(a), I think it 20 makes sense just to read it, rather than strike out 21 and whatnot. Change 2(a) to say, "Implement a state or federal program of universal service support, or 22 23 similar program;". 24 MS. JOHNSTON: That's the same language

00088 MR. O'CONNELL: Correct. Next change is on page nine. CHAIRWOMAN SHOWALTER: I've got a question right here. Is it appropriate to ask it? 5 MR. O'CONNELL: Of course. 6 CHAIRWOMAN SHOWALTER: I just remember the issue that, at the bottom of page seven, it binds the Commission and at the top of page eight, it says 7 9 nothing stops the Staff and Public Counsel from going 10 ahead on these other things. Do you want to flow the 11 Commission in to the exceptions on the top of page 12 eight? 13 MR. O'CONNELL: That would be fine, 14 Chairwoman. I would just insert Commission after 15 Staff, or before Staff. Next change is on the top of 16 page nine, E-2. After the word maintain, put "or 17 improve." 18 CHAIRWOMAN SHOWALTER: Good. 19 MR. O'CONNELL: Next change is on page 10, 20 subsection five, the eighth line from the bottom. 21 The first word in the line is presentation. 22 CHAIRWOMAN SHOWALTER: Eighth line from the 23 bottom. 24 JUDGE MOSS: Within that section.

CHAIRWOMAN SHOWALTER: Oh, yeah, in its

00089 presentation. MR. O'CONNELL: After the word disaggregate, insert the words "information on." And in the next line, the last word says currently. 5 Insert a "then hyphen" before currently. JUDGE MOSS: I'm sorry. Information if 7 then-currently? MR. O'CONNELL: I'm sorry. I was jumping 9 around. I apologize, Your Honor. For the first 10 line, the one that says, Presentation, GTE Northwest 11 will disaggregate information on -- that's the end of 12 that one. Then jump to the next line. Disaggregate such information if then-currently -- at the end of 13 14 that line. 15 CHAIRWOMAN SHOWALTER: By the way, before 16 you leave page 10, I forgot to ask you, on a few 17 lines up above that, it says the prior year's network capital investment. Do you mean S apostrophe, or do 18 19 you mean apostrophe S? Is that a plural year or is 20 it a single year? 21 MR. O'CONNELL: Oh, the written materials 22 will include specific data and information on the 23 prior year's -- yeah, I believe it should be 24 apostrophe S.

CHAIRWOMAN SHOWALTER: Okay.

00090 JUDGE MOSS: Just one year's worth. 2 MR. O'CONNELL: Next change is on page 12. I think we talked about this one pretty explicitly. In H, the last line of the paragraph before we get to 5 71, insert the word except after Proceedings. 6 CHAIRWOMAN SHOWALTER: Where does the 7 except go? 8 MS. JOHNSTON: It was your suggestion. 9 CHAIRWOMAN SHOWALTER: Does it go after 10 pending proceedings? 11 MR. O'CONNELL: Yeah, after the word 12 proceedings. And then the next insertion would be 13 into subsection G -- excuse me J, as in Jasper, page 14 13. Insert at the end of that section, and that is 15 also on my handwritten material that I provided to 16 you, "By entering into the Agreement, the parties 17 intend that the Commission exercise only that 18 authority contained in public service laws." 19 And the parties intended that to respond to 20 some of Commissioner Hemstad's concerns about what 21 the Commission could or could not accomplish in the 22 settlement. 23 CHAIRWOMAN SHOWALTER: Does public service 24 laws encompass FCC mandates and all kinds of other 25 things that come from other than the legislature?

00091 MS. JOHNSTON: I think that the proposed language was more narrow than that. MR. FINNIGAN: Reference to the public 4 service laws would be anything in Title 80. 5 CHAIRWOMAN SHOWALTER: Okay. 6 MR. FINNIGAN: So that to the extent the 7 legislature gives you authority in title 80 to implement the Telecommunications Act of '96 --9 CHAIRWOMAN SHOWALTER: Which we have, 10 right. 11 MR. FINNIGAN: -- it's swept within the 12 public service laws. 13 CHAIRWOMAN SHOWALTER: Right. 14 MR. O'CONNELL: The parties believe that, 15 with those changes, we have dealt with all of the 16 issues we identified this morning. 17 CHAIRWOMAN SHOWALTER: Since Commissioner Hemstad's not here, just -- why does this language 18 19 answer his question? 20 MR. FINNIGAN: It was our understanding 21 that one of his concerns -- this relates back to page 22 six -- was that we were asking the Commission to

perhaps step beyond its statutory authority and preclude parties from bringing particular actions that they might have a right to bring, and so we

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modified six to focus on the access rates as we've done, but thought just to be sure that the Commission understands that we're not asking you to step beyond your authority, indicate that the intent of the 5 parties is that the Commission, in approving this settlement, is not being asked to exercise authority 7 it does not have. So if someone raised the question -- if 9 someone raised the question that there's something in 10 here that's beyond the Commission's authority, we're 11 saying we're not trying to do that in any way. 12 CHAIRWOMAN SHOWALTER: So if we were 13 required to entertain, for example, a third party 14 action where someone was owed due process on their 15 complaint, we could proceed with that action. 16

MR. O'CONNELL: They would be entitled to whatever process would be due. We revised the D section to attempt to make explicit that nothing in the agreement could be used to support any claim for rebate.

CHAIRWOMAN SHOWALTER: Yes, right. MR. O'CONNELL: But simultaneously, any 23 other entity can file whatever complaint it may have 24 asserting whatever theories they think they are 25 entitled to assert.

JUDGE MOSS: I have a couple of points. Page nine, there was some question, and this is a minor thing, I think, given what was intended, but there was some suggestion GTE Northwest will maintain 5 current levels of consumer complaints, that it might say maintain or improve on, or something like that, 7 to make perfectly clear that --8 CHAIRWOMAN SHOWALTER: He did that. 9 Maintain or improve. 10 Oh, I'm sorry. I must have JUDGE MOSS: 11 missed that when we went through it. 12 MR. O'CONNELL: On page nine, E-2, after 13 the word maintain in the first line, put "or 14 improved." 15 JUDGE MOSS: I just didn't take good notes. 16 I apologize. The other point that I wanted to raise, 17 and I would like to direct this to Dr. Blackmon, 18 looking at page 12, the paragraph G, "Acceptance of this agreement by the Commission therefore 19 establishes that the rates charged by overall 20 21 earnings of GTE Northwest are fair, just, reasonable and sufficient," I believe you said something on the record earlier, and I just more or less wanted to 22 23 24 confirm that Staff has been working with this data for some time now and is satisfied that the rates

00094 that result under the settlement agreement do meet this description of fair, just, reasonable and sufficient? 4 DR. BLACKMON: Yes. JUDGE MOSS: Okay. Thank you very much. 5 6 think that's all I had. 7 COMMISSIONER GILLIS: If I could follow up on that last point, just as a matter of completeness. 9 This morning there was an exhibit distributed, I 10 think that Lida Tong described the various rates, the 11 rate files as residential business rates and EAS, but 12 there's nothing as far as the originating and 13 terminating access rates. Is that something that 14 would be feasible to provide as part of this? 15 DR. BLACKMON: To provide the specific 16 rates? 17 COMMISSIONER GILLIS: Yes, the specific 18 originating and terminating access rates that were 19 agreed upon. 20 DR. BLACKMON: I believe that we can 21 provide the terminating rate. I think the originating rate has not been calculated yet, and the 22

agreement gives GTE some discretion in terms of

exactly how it wants to increase its originating

rate. Ms. Tong is nodding her head, so I think we

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00095 can provide you with the terminating rate. COMMISSIONER GILLIS: I think it would be 3 useful, just for completeness. 4 MR. O'CONNELL: We can do that. 5 JUDGE MOSS: Okay. Then what I would propose to do, I previously had reserved Exhibit Number 101 for the revised settlement document, and 7 I'm confident there will be no objection to that being made an exhibit in the proceeding. And hearing 9 10 nobody correct me on that, that will be admitted as 11 marked, once we receive that, of course. And then I 12 will reserve an Exhibit Number 102 for data 13 responsive to Commissioner Gillis's last inquiry. 14 MR. FINNIGAN: If I might comment. Since 15 that schedule is actually a schedule that's attached 16 to the settlement agreement, and the first version of 17 it is part of Exhibit 100, it may make sense to include it as Exhibit 101, with just another sheet to 18 that rate calculation that lists the terminating 19 20 access rate. 21 JUDGE MOSS: That would be fine. Is that 22 agreeable to the parties?

JUDGE MOSS: All right. Then we won't

reserve an Exhibit 102. We'll handle it that way.

MS. JOHNSTON: Yes.

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MR. O'CONNELL: If we could just get the confirmation from all the parties to the agreement as we revised it on the record. JUDGE MOSS: Sure. We're going to have our 5 panelists come up and give that confirmation. Of course, you all do remain under oath. MS. TONG: Lida Tong, on behalf of GTE Northwest and GTE Corporation. We accept the document, as amended, as read into the record today, 9 10 as addressing all concerns of GTE Corporation and GTE 11 Northwest. 12 JUDGE MOSS: Thank you. 13 MS. McCARREN: Louise McCarren, for Bell 14 Atlantic. I have reviewed and listened to the 15 changes, and we agree with them. 16 MR. STEUERWALT: Matt Steuerwalt, from 17 Public Counsel. I have reviewed, also, the changes, 18 and we also agree with them. 19 DR. BLACKMON: Glenn Blackmon, with 20 Commission Staff. I too have reviewed the changes, 21 and Staff supports them and agrees with them. 22 JUDGE MOSS: Okay. Do we have any further 23 questions from the bench? 24 CHAIRWOMAN SHOWALTER: I have no further 25 questions, but I think that the parties have done a

00097 tremendous job in terms of trying to take three complicated dockets and resolve them in one document. It's a little too early, I think, to congratulate the parties, but I applaud your efforts. 5 MR. O'CONNELL: Thank you. 6 MS. JOHNSTON: Thank you. 7 JUDGE MOSS: Okay. Is there any further business for us to conduct today? 9 MR. O'CONNELL: No, Your Honor. Just on 10 behalf of joint applicants, we just want to express 11 our appreciation for the promptness with which this 12 has been carried along, and we urge continued 13 expeditious treatment. 14

JUDGE MOSS: The Commission will continue to pay diligent attention to this matter, and we'll take it under advisement and issue an order at the earliest possible date.

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I'd like to thank the witnesses for appearing today. You all are released. I would like to thank the parties for their very professional conduct throughout the proceedings and in particular today, as we have brought this hearing matter to a close. So with that, I thank you very much. And we'll go off the record.

(Proceedings adjourned at 2:12 p.m.)