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                     BEFORE THE WASHINGTON
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           UTILITIES AND TRANSPORTATION COMMISSION
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     NETWORK ESSENTIALS, LTD.,
                                          )Docket UT-051602
 4
                                          )Volume I
                   Complainant,
                                          )Pages 1-51
 5
            vs.
     GRANT COUNTY PUBLIC UTILITY
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     DISTRICT 2,
 7
                   Respondent.
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10
                   A pre-hearing conference in the
11
     above-entitled matter was held at 1:34 p.m. on
12
     Thursday, January 5, 2006, at 1300 South Evergreen
13
     Park Drive, S.W., Olympia, Washington, before
14
     Administrative Law Judge DENNIS MOSS.
15
                   The parties present were as follows:
16
                   NETWORK ESSENTIALS, LTD., by Craig R.
     Jungers, President, 10268 Rd F.8 S.W., Royal City,
17
     Washington 99357.
18
                   GRANT COUNTY P.U.D. 2, by Michael
     Smith, Attorney at Law, Law Offices of Ray Foianini,
     120 First Avenue, N.W., P.O. Box 908, Ephrata,
19
     Washington 98823.
20
                   COMMISSION STAFF, by Gregory Trautman,
21
     Assistant Attorney General, 1400 S.W. Evergreen Park
     Drive, S.W., P.O. Box 40128, Olympia, Washington
22
     98504-0128.
23
24
     Barbara L. Nelson, CCR
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    Court Reporter
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- 1 JUDGE MOSS: Good afternoon, everyone. My
- 2 name is Dennis Moss. I'm an Administrative Law Judge
- 3 for the Washington Utilities and Transportation
- 4 Commission. I'll be presiding in this matter that is
- 5 styled Network Essentials, Limited, against Grant
- 6 County Public Utility District -- is it Number 2 or
- 7 just 2?
- 8 MR. SMITH: Number 2.
- 9 JUDGE WALLIS: Number 2, okay. We're
- 10 convened for our first pre-hearing conference in this
- 11 matter, which was brought before us on a complaint by
- 12 Network Essentials against Grant County P.U.D. back
- 13 in October, if memory serves. Our purpose today is
- 14 to establish the procedures, the process and the
- 15 procedures that we'll need to follow in order to
- 16 bring this matter to a satisfactory conclusion before
- 17 the Commission and to set a schedule for that process
- 18 to take place.
- 19 And we'll also want to have some discussion
- 20 concerning the issues in the case that are, in part,
- 21 cued up by the complaint and answer, but furthermore
- 22 have been developed through a document Grant County
- 23 P.U.D. filed, a pre-hearing conference issues
- 24 proposal. It was filed on January 4th. So we'll
- 25 talk about those things during the course of our

- 1 gathering this afternoon.
- 2 There is a related proceeding, and I say
- 3 it's related at least in the sense of the law, that I
- 4 have a pre-hearing conference scheduled at 3:00 this
- 5 afternoon, and that is the matter styled BigDam.net
- 6 against Grant County Public Utility District Number
- 7 2, and we will want to discuss in this conference and
- 8 in that conference, as well, the question of whether
- 9 we should consolidate these cases and hear them
- 10 together, given that there is some commonality of at
- 11 least the legal issues, if not factual issues, the
- 12 latter being unclear to me at this point, of course.
- 13 So we'll take that up as part of our discussion, as
- 14 well.
- 15 Our first order of business, having said all
- 16 that, however, is to take appearances of those who
- 17 have appeared today to represent the various party
- 18 interests.
- 19 This being our first pre-hearing conference,
- 20 I'll ask that you give full appearances today, which
- 21 is to say I'll ask you to state your name, your
- 22 business affiliation, whom you represent, give us
- 23 your mailing address, your telephone number, your
- 24 facsimile number, and your e-mail address, or say
- 25 that you have none, and I think that will give us all

- 1 the information that we need. I will try to get that
- 2 information down. I may have to ask you to repeat
- 3 some of it as we go along. And we'll start with the
- 4 Complainant. So you're here to represent the
- 5 Complainant, sir?
- 6 MR. JUNGERS: I am. My name is Craig R.
- 7 Jungers, J-u-n-g-e-r-s. I am with Network
- 8 Essentials, Limited, Moses Lake. I'm the president
- 9 of the corporation. The address is 326 South Cedar
- 10 Street, Moses Lake, Washington, 98837. The phone
- 11 number is 509-764-5007. We have a fax, but I don't
- 12 know what the number is.
- 13 JUDGE MOSS: All right. Maybe you can
- 14 provide that to us later.
- MR. JUNGERS: Yeah. My admin. assistant
- 16 knows it, but I don't.
- 17 JUDGE MOSS: I have trouble remembering
- 18 these things, too. I understand.
- 19 MR. JUNGERS: Yeah.
- 20 JUDGE MOSS: And do you have an e-mail
- 21 address?
- MR. JUNGERS: My e-mail address is
- 23 Craig@NetworkEssentials.net.
- JUDGE MOSS: And I know Mr. Jungers and a
- 25 representative for Network Essentials, you all have

- 1 not appeared before us in the past, and so I'll give
- 2 you some information as we go along that I might not
- 3 ordinarily put on the record, but just, first of all,
- 4 so you know, that odd noise that you just heard was
- 5 somebody coming onto our conference bridge line. We
- 6 do -- these are public hearings, and we have a
- 7 conference bridge line, people can call in by
- 8 telephone and listen in or even participate in that
- 9 fashion. When we get to the close of appearances
- 10 here, I'll ask if there's somebody on the line. So
- 11 that's what that was. All right. Let's hear from
- 12 the Respondent.
- MR. SMITH: My name is Michael Smith. I'm
- 14 with the Law Offices of Ray Foianini. Do you need me
- 15 to spell that? F-o-i-a-n-i-n-i. And our physical
- 16 address is 120 First Avenue Northwest, Ephrata,
- Washington, 98823. We use our P.O. Box, it's P.O.
- 18 Box 908. Our phone number's 509-754-3591, and I,
- 19 like Mr. Jungers, don't remember my fax number, but
- 20 his administrative assistant probably knows that one,
- 21 as well, and my e-mail address is msmith1 -- it's all
- 22 run together, msmithl@gcpud.org.
- JUDGE MOSS: And what was your area code?
- 24 MR. SMITH: 509.
- JUDGE MOSS: Thank you.

- 1 MR. SMITH: I'm assuming it's okay for me to
- 2 sit while addressing the --
- JUDGE MOSS: Oh, yes, we do sit here. We
- 4 don't stand. Thank you for asking.
- 5 MR. JUNGERS: I happen to know his fax
- 6 number.
- 7 JUDGE MOSS: Great. Why don't you furnish
- 8 that for the record.
- 9 MR. JUNGERS: 509-754-5076, according to the
- 10 --
- 11 JUDGE MOSS: Okay, fine. That's helpful.
- 12 Thank you. And for Staff.
- MR. TRAUTMAN: Thank you. Gregory J.
- 14 Trautman, Assistant Attorney General, representing
- 15 the Commission Staff. My address is 1400 South
- 16 Evergreen Park Drive, S.W., Post Office Box 40128,
- 17 Olympia, Washington, 98504. My telephone number is
- 18 area code 360-664-1187, my fax number is area code
- 360-586-5522, and my e-mail address is
- 20 gtrautma@wutc.wa.gov.
- JUDGE MOSS: Thank you. And I'm going to
- 22 interject here that we're going to come back in a
- 23 moment and discuss Staff's status and role in this
- 24 proceeding. We had some brief off-the-record
- 25 discussion in advance of the pre-hearing, and I'll

- 1 memorialize that, and we'll have some further
- 2 discussion about that, but in the meantime, before we
- 3 get to that, let me ask if there's anyone on the
- 4 teleconference bridge line who wishes to enter an
- 5 appearance today?
- 6 MS. ANDERL: Your Honor, Lisa Anderl. I'm
- 7 an attorney in-house with Qwest. I do not wish to
- 8 seek party status for Qwest, but simply appearing as
- 9 an interested person and I wanted to let you know
- 10 that I was on the bridge.
- JUDGE MOSS: All right. Thank you, Ms.
- 12 Anderl. Have you informed the Commission, through
- 13 letter or anything, that you wish to be on the
- 14 interested persons list?
- MS. ANDERL: No, we haven't done that yet,
- 16 Your Honor. I think actually we'll probably -- we're
- 17 going to listen today to make a final decision.
- 18 JUDGE MOSS: All right. Well, please do
- 19 follow up on that if you decide you want that status,
- 20 so we'll be sure to include you on the appropriate
- 21 communications.
- MS. ANDERL: Thank you.
- JUDGE MOSS: Thank you. Anybody else on the
- 24 bridge line? All right. Thank you very much. I'll
- 25 note for the record that there are no petitions to

- 1 intervene, we have appearances by the principal
- 2 parties.
- 3 And let's turn to some brief discussion, at
- 4 least, concerning Staff and Staff's role in the case.
- 5 As I mentioned, I had a brief off-the-record
- 6 discussion with Staff and Staff counsel just before
- 7 walking in here today. My sense of that is that
- 8 Staff is still considering whether it would wish to
- 9 take an advocacy role or a more advisory role in this
- 10 case.
- I will say, on behalf of the bench, that
- 12 particularly, I think, because this case is one that
- 13 presents some novel questions in the sense that we
- 14 have not previously had a case before this Commission
- 15 under the particular statutes involved, that it would
- 16 be useful, I think, to have Staff's views. That can
- 17 be accomplished in any number of ways.
- 18 I do anticipate at this time that there will
- 19 be some legal briefing in the case. Some of the
- 20 issues do concern the statute and scope and its
- 21 application, and on those things it would be useful,
- 22 I think, to have the expertise of the Staff and its
- 23 attorneys brought to bear.
- 24 That isn't to say that Staff would
- 25 necessarily have to take an advocacy position in the

- 1 sense of taking sides with the Complainant or the
- 2 Respondent, but from my standpoint, at least, it
- 3 would be useful to have that sort of input.
- 4 Staff, of course, is a statutory party, and
- 5 so in that sense has party status without any further
- 6 action on my part being necessary. But, Mr.
- 7 Trautman, if you have anything you wanted to comment
- 8 on, I think you have a sense of my needs.
- 9 MR. TRAUTMAN: Well, Your Honor, thank you.
- 10 I think you're correct that if Staff were to
- 11 participate, we were looking more at the legal side.
- 12 We were not looking at developing the factual record
- 13 or the various claims between the private parties,
- 14 and our role likely would be as you indicated,
- 15 largely the scope of the Commission's jurisdiction,
- 16 the scope of the Commission's remedial choices.
- 17 Staff also is interested in seeing that the
- 18 resolution -- or that the dispute be brought to a
- 19 successful resolution. If that is helped by Staff's
- 20 participation in the proceeding, then Staff certainly
- 21 -- certainly can do that.
- 22 JUDGE MOSS: It is my view that that would
- 23 be helpful, so I would appreciate that level of
- 24 participation, at least, if it's agreeable.
- MR. TRAUTMAN: All right. But that was

- 1 generally, at least at this point, looking at the
- 2 pleadings, those are the issues that we thought we
- 3 would be primarily concerned with. And as you said,
- 4 at this point, it may not be an advocacy role for one
- 5 side or another, rather an advisory role.
- 6 JUDGE MOSS: Yes, all right. Well, I think
- 7 that will be fine and that will be helpful, I
- 8 believe, in the context of this proceeding.
- 9 I think, then, the next question I want to
- 10 take up is the question of whether we should
- 11 consolidate this proceeding with the other. Now, Mr.
- 12 Smith, I gather that you are representing the Public
- 13 Utility District in both cases?
- MR. SMITH: Correct.
- JUDGE MOSS: And of course, we'll have a
- 16 different Complainant representative in the other
- 17 case, unless it's an affiliate company, which I don't
- 18 gather it is. Okay. Are the BigDam representatives
- 19 here, by the way?
- 20 MR. CAIN: I am, Your Honor.
- JUDGE MOSS: Okay. Good. So you'll have
- 22 the benefit of hearing our discussion here and it may
- 23 be more pro forma in the subsequent pre-hearing
- 24 conference, although formally we do need to address
- 25 it in both dockets.

- 1 I expressed before that there is certainly
- 2 some commonality of the legal issues in the case, and
- 3 Mr. Trautman has touched on some of that.
- 4 There are some questions concerning the
- 5 scope of the Commission's jurisdiction that are
- 6 implicated by the pleadings and by the issues
- 7 statement that Grant County P.U.D. filed. I would
- 8 just open the floor to comments from the parties as
- 9 to their view whether it should be consolidated.
- 10 We consolidate proceedings for the sake of
- 11 efficiency. We do that when there are common issues
- 12 of law or fact, often there are common issues of
- 13 both, and of course it preserves the parties'
- 14 resources and promotes efficiency in the process if
- 15 we -- if it's appropriate to consolidate.
- 16 Consolidation does not have any implications
- 17 concerning outcome. We can, at the end of a
- 18 consolidated proceeding, issue a single order
- 19 addressing all the issues in both dockets or we can
- 20 issue separate orders addressing individual issues in
- 21 the individual dockets. So there's no prejudice
- 22 involved in proceeding in that way. As I say, it
- 23 does promote efficiency, and of course, that will be
- 24 largely realized in this case in Respondent's side,
- 25 because there's the same Respondents in both, but

- 1 also from the Commission's standpoint.
- I know I talked to Ms. Johnston, who is the
- 3 Chief of the Assistant Attorney General's division
- 4 that represents Staff before the Commission, and she
- 5 indicated to me that, while Mr. Trautman would be
- 6 appearing today in this, that she would be appearing
- 7 in the subsequent proceeding. And she expressed -- I
- 8 think she would probably -- will probably state later
- 9 today that she supports the idea of consolidation so
- 10 that Mr. Trautman can do all the work.
- 11 MR. TRAUTMAN: Yeah, our dwindling attorneys
- 12 here.
- 13 JUDGE MOSS: So that was perhaps a little
- 14 too longwinded, but let me ask. The Staff would
- 15 support consolidation, I take it?
- MR. TRAUTMAN: I believe so, yes.
- JUDGE MOSS: How about you, Mr. Jungers?
- 18 MR. JUNGERS: I have some reservations about
- 19 it, but in general I support it. It certainly would
- 20 make things more efficient. You've allayed some of
- 21 my concerns, Your Honor, with the statement about
- 22 being able to issue separate orders and to separate
- 23 the dockets at some point in the future, which would
- 24 be, from my point of view, probably preferable.
- 25 My case is a little more complicated than

- 1 the other one. The other one, I think, is a little
- 2 easier to determine. So I have basically no real
- 3 objections; I just have some concerns that it all
- 4 turns out well one way or another.
- 5 JUDGE MOSS: Now, if you have any questions,
- 6 this is a good time to raise them, and I'm certainly
- 7 happy to answer them to the best of my ability.
- 8 MR. JUNGERS: Well, the only -- I have to
- 9 tell you I'm not an attorney, Your Honor, and that's
- 10 going to be very obvious as we continue along. And
- 11 we're a very small company, a privately held
- 12 corporation, we don't do a lot of business, we're in
- 13 a small agricultural area of Washington, and so the
- 14 resources are not great. So I am doing this because,
- otherwise, I can't afford to stay in business.
- 16 So that's my concern, is that we don't, you
- 17 know, expend a great deal of time when otherwise I
- 18 could be doing something to earn money, but -- and I
- 19 want -- I do want to see this expeditiously resolved
- 20 and resolved in a fair manner, and those are my
- 21 concerns. And if consolidating the two cases would
- 22 help further that goal, then that would be okay with
- 23 me.
- JUDGE MOSS: I can't promise that
- 25 consolidation will lead to any faster process, but I

- 1 can promise that it won't slow things down in any
- 2 way. So to that extent, it is at least a neutral
- 3 decision from that perspective on that point.
- 4 Chances are it will actually speed things up. I just
- 5 don't want to make that commitment to you, but
- 6 because of the Commission's limited resources, as
- 7 well, it's probably easier for us to calendar a
- 8 consolidated situation. How about Mr. Smith?
- 9 MR. SMITH: My concern maybe echoes Mr.
- 10 Jungers' a little bit. I feel like BigDam's issue is
- 11 pretty simple and straightforward. There's really
- 12 not a lot of -- it's mostly dispute with our rate
- 13 schedule. I don't know if there really is any fact
- 14 driven issues there, whereas Mr. Jungers has raised a
- 15 number of issues, a lot of factual issues we'll have
- 16 to look at and try to clarify for the Commission.
- 17 And I'm worried that, you know, at some
- 18 point along the line maybe we'll come to a situation
- 19 where Mr. Cain would be happy with a solution that
- 20 we've arrived at and not have to proceed to a full
- 21 hearing, whereas with Mr. Jungers, maybe we won't be
- 22 able to come to that, and keeping them separate
- 23 allows us to sort of deal with a simple,
- 24 straightforward issue and keep a more complicated one
- 25 separated out that we can focus on in that sense.

- 1 JUDGE MOSS: Okay. You raised several
- 2 points there that I'll address. In terms of the
- 3 potential for settlement between, let's say, two of
- 4 the parties, but not among the three, there would be
- 5 nothing to prevent a settlement between the two
- 6 parties that you've described being brought forth for
- 7 consideration and resolution at any point during the
- 8 case. I wouldn't postpone that.
- 9 If that's something you achieved, you wanted
- 10 to bring that forth for Commission approval, it is --
- 11 our jurisdiction is a little different from civil
- 12 court in that if you do arrive at a settlement, you
- 13 will need to submit it to us for approval. That's
- 14 the nature of the regulatory adjudicatory model. But
- 15 we can set aside a separate process for that if it
- 16 should come to that. Of course, if a global
- 17 settlement is reached, we can accommodate that, too.
- 18 We do remain flexible in our process.
- 19 In terms of the question of whether there
- 20 may be no factual issues between you and one
- 21 Complainant relative to you and the other
- 22 Complainant, where there are quite detailed factual
- 23 allegations in some dispute, again, we can proceed in
- 24 a consolidated basis, but in a sense on separate
- 25 tracks, somewhat separate tracks, I should say.

- 1 It occurs to me that we may want to have an
- 2 earlier briefing, early briefing of the legal issues,
- 3 and to the extent, then, there's no fact in dispute
- 4 as between you and one party or the other, we can
- 5 resolve the case on cross motions for summary
- 6 determination. And so again, we can do that.
- 7 Let's say we have need for an evidentiary
- 8 hearing a couple months from now. Then we could take
- 9 that up in a month, motions for summary
- 10 determination. So again, I don't think it would
- 11 prejudice you in that sense. So did I touch on all
- 12 the points that you had concerns about?
- 13 MR. SMITH: I believe so.
- 14 JUDGE MOSS: I think I did. So I'll just
- 15 say I'm not going to make a decision now, because I'm
- 16 somewhat -- my hands are a little bit tied
- 17 procedurally since I don't formally have the other
- 18 docket before me, and I'll make a decision through an
- 19 order, but I will say that I'm inclined to
- 20 consolidate the proceedings at this point. And if we
- 21 find down the road that there's some reason to
- 22 proceed on separate tracks, we'll do that as is
- 23 appropriate to the case. So that's my inclination,
- 24 and I'll say that same thing in our next conference.
- 25 All right. I think our next -- the next

- 1 subject I want to address, then, concerns the -- sort
- 2 of the nature of the issues, if you will, and what
- 3 sort of dispute we actually have here.
- I have read the complaint and the answer in
- 5 the Network Essentials case. The complaint is, I
- 6 would venture to say, exceedingly detailed. The
- 7 answer, of course, responds to the various factual
- 8 allegations and legal assertions and implications in
- 9 the complaint.
- 10 It does strike me, and I'll ask you to
- 11 verify, that there are material facts in dispute
- 12 between the parties with respect to this complaint.
- 13 Is that correct, in your view, Mr. Smith? Do you
- 14 dispute -- you do dispute various of the allegations?
- MR. SMITH: Some of them, yes, some of the
- 16 factual allegations, yeah, I would dispute.
- 17 JUDGE MOSS: And what do the parties believe
- 18 would be necessary to resolve those factual disputes?
- 19 Do we need to have -- necessarily need to have
- 20 evidentiary proceedings with the presentation of
- 21 witnesses, testimony, and so forth? Is there -- have
- 22 you all had any opportunity to discuss the
- 23 possibility of stipulating facts, that we could
- 24 decide the case on a paper record, as we call it,
- 25 without the necessity for live testimony? These are

- 1 options that we have.
- 2 MR. SMITH: Right. Mr. Jungers and I
- 3 haven't had a chance to sit down and maybe decide
- 4 what we stipulate on. I'm not entirely clear on the
- 5 total scope of all the issues that he's raising. We
- 6 could do that, sit down and say, Look, we agree on
- 7 the characterization of the District's fiber system
- 8 and the services offered in these ways and probably
- 9 be able to dispense with a number of issues or a
- 10 number of potential problems by just stipulating on
- 11 how we're going to characterize the system and maybe,
- 12 as well, some of the issues and maybe be able to
- 13 isolate where we disagree factually.
- 14 JUDGE MOSS: Okay. Mr. Jungers, I assume
- 15 you've had an opportunity to read the answer that the
- 16 P.U.D. filed. Are there facts -- does the P.U.D.
- 17 dispute facts that you believe are material, that is
- 18 to say, important to your case?
- 19 MR. JUNGERS: Yes, Your Honor, they do. In
- 20 fact, I think the only things that we could stipulate
- 21 that we agree upon, they've already stipulated and
- 22 agreed in their answer. All of the issues I've
- 23 raised which they don't agree upon or which they
- 24 dispute would probably require evidentiary hearings
- and maybe even witness testimony, but we have copious

- 1 evidence of the allegations, so --
- JUDGE MOSS: When you say copious evidence,
- 3 that would be in the nature of documents that you
- 4 have in your possession?
- 5 MR. JUNGERS: We have documentation galore.
- 6 JUDGE MOSS: Okay. It would be necessary to
- 7 have a witness to sponsor those documents, unless
- 8 they are admitted by stipulation, which is another
- 9 option. But it does sound to me that we need to set
- 10 some time aside for evidentiary hearings and consider
- 11 how we might conduct those.
- 12 Do you -- Mr. Jungers, do you anticipate the
- 13 need to have discovery? Does that word have meaning
- 14 to you? I know you're not a lawyer. I can explain
- 15 what I mean by it.
- MR. JUNGERS: No, you don't have to do that,
- 17 Your Honor, thank you. I think everybody in the
- 18 United States understands what discovery is after all
- 19 the lawyer shows on television.
- JUDGE MOSS: I don't watch much TV, Mr.
- 21 Jungers, but I'll take your word for it.
- MR. JUNGERS: And not to mention in the news
- 23 and everything else. I don't even know that we need
- 24 discovery. As you know, there's a public disclosure
- 25 law in the state of Washington, and we have got --

- 1 received a lot of documentation from the P.U.D.
- 2 itself through that law, and in fact, that
- 3 documentation has become the basis for this
- 4 complaint. As we have progressed over the past four
- 5 or five years with one document and another and
- 6 digging deeper and deeper, we've got more and more of
- 7 this evidence. And some of it would have to be done
- 8 in cooperation with witnesses, some of the people who
- 9 actually wrote the reports or were authors of e-mails
- 10 or memos, but -- and some of it can just be
- 11 stipulated, because it's obviously Grant County
- 12 P.U.D. documentation.
- 13 JUDGE MOSS: Okay. Commonly in our
- 14 jurisdiction we allow parties the opportunity to have
- 15 pre-filed testimony, that is to say, written
- 16 testimony, and then the witnesses are subject to
- 17 cross-examination on that testimony when they appear.
- 18 That is an option that is available to you, or we
- 19 have the option of just having live witnesses on the
- 20 stand. Do either of you wish to express a
- 21 preference?
- 22 MR. JUNGERS: It actually -- it probably
- 23 doesn't make much difference to me. I think that
- 24 most of the witnesses would be witnesses that are
- 25 employees or past employees of the P.U.D., so I would

- 1 -- if I called them, I'd have to -- I would have to
- 2 treat them as a witness that would not necessarily be
- 3 on my side, and so it would almost be a
- 4 cross-examination of what they've already said
- 5 anyway.
- 6 MR. SMITH: If I understand, Mr. Jungers
- 7 does have the option of deposing a witness beforehand
- 8 and seeing what their testimony is -- you know,
- 9 interviewing them.
- 10 JUDGE MOSS: We do allow depositions as a
- 11 form of discovery, yes.
- MR. SMITH: As a form of discovery, or he
- 13 can obtain statements from witnesses, which would
- 14 then be submitted to the Commission, or just have an
- 15 employee or a witness appear on the stand. And those
- 16 are the options we're looking at.
- JUDGE MOSS: Sure. For example, if you were
- 18 to decide to proceed on cross motions for summary
- 19 determination, those could be supported by affidavits
- 20 or sworn statements, and that's one option. Or I
- 21 should say you could call the witness as an adverse
- 22 witness and put him on the stand and prove up a
- 23 document or what have you.
- Oftentimes, because of the nature of our
- 25 practice at the Commission, the cases are very

- 1 document-intensive and there's often little dispute
- 2 -- we don't tend to get into the authenticity and
- 3 best available and that sort of thing types of issues
- 4 here, like you might find in civil court. We do even
- 5 go so far as to accept hearsay. It's really almost,
- 6 I would say, necessary because the big corporations
- 7 that we've become involved with, for example, the
- 8 documents might be produced by dozens of people, and
- 9 we don't want to have to parade them all in here and
- 10 say, Did you write this; yes, I did.
- 11 So we're pretty flexible. It's a much less
- 12 formal type of proceeding in that sense. So I think
- 13 what I would like to do, then, is we can set some
- 14 dates if you want, we can set dates for some
- 15 pre-filed testimony or if you get to that point where
- 16 we're on the verge of having that testimony and you
- 17 find that you don't really have a lot of dispute
- 18 about the admission of the documents and so forth, we
- 19 can just admit them by stipulation.
- Just by way of example, in another case in
- 21 which I am sitting involving the proposed acquisition
- 22 of PacifiCorp by MidAmerican, the parties just filed
- 23 a joint motion asking to admit the exhibits that were
- 24 pre-filed, and the Commission granted that motion, so
- 25 we have what we call a paper record, no live

- 1 testimony.
- 2 So I'll set dates for an initial round of
- 3 testimony, that would be your opportunity, Mr.
- 4 Jungers, and response and rebuttal, and then we'll
- 5 set dates for evidentiary hearings.
- 6 MR. SMITH: Will I have a chance to -- I
- 7 apologize.
- 8 JUDGE MOSS: Go ahead.
- 9 MR. SMITH: Mr. Jungers isn't an attorney
- 10 and this is my first time before the UTC.
- JUDGE MOSS: Sure.
- 12 MR. SMITH: You know, I'm coming from a more
- 13 civil background, where you have more traditional
- 14 discovery, where you send interrogatories and you
- 15 find out what documents they have and what their
- 16 point of view is. It's difficult for me to really --
- 17 I feel like I'm jumping ahead to a hearing before
- 18 I've really had a chance to -- I believe I have
- 19 access to most of the documents he has, because he's
- 20 obtained them through public records requests, but
- 21 I'd like to see what it is that he has and what his,
- 22 you know, where he's going at with his argument or
- 23 what he feels these documents are saying. If I can
- 24 get that established, then I can say, Okay, let's
- 25 proceed.

- 1 JUDGE MOSS: Well, we'll build time in that
- 2 would give you an opportunity to conduct that sort of
- 3 discovery. And the other thing I want to build in
- 4 here, too, is I would like to establish a date fairly
- 5 early for the parties to get together and at least
- 6 discuss the possibility of some informal resolution
- 7 of their dispute. That is to say, some form of
- 8 settlement.
- 9 We have come to do that as a standard step
- 10 in our process. That is to say, establish a date for
- 11 that conference, first conference to occur. The
- 12 parties -- we give the parties -- it's not a formal
- 13 date. You're not going to appear before me, so you
- 14 all can change it, but we do like to establish that
- 15 date to encourage you to consider that option that is
- 16 available to you, and so I want to build that date
- in, as well.
- 18 I'm laying out the various steps that I'm
- 19 going to establish a schedule on in part because I'm
- 20 going to go off the record here shortly and let you
- 21 all discuss between yourselves what sort of schedule
- 22 will be mutually convenient. And I will give a fair
- 23 amount of weight to your preferences within the
- 24 constraints of my own calendar. And so that's why
- 25 I'm trying to think through all the various steps I

- 1 want you to consider.
- 2 So we're looking at dates for pre-filed
- 3 initial testimony by Mr. Jungers on behalf of his
- 4 company, response testimony by the P.U.D., rebuttal
- 5 testimony from the Complainant, a date for settlement
- 6 discussion, and I think you'll want to be thinking
- 7 about whether you want to do that before any
- 8 testimony is filed, which sometimes has the effect of
- 9 entrenching positions.
- 10 So -- well, I won't go any further than
- 11 that. I think you might do well to have an early
- 12 date. And then we'll want a date for hearings. You
- 13 can discuss between yourselves how much time you
- 14 think might be required for such a thing. It sounds
- 15 to me like we probably wouldn't need more than about
- 16 a day or two. So that's the kind of scope of the
- 17 thing I see.
- 18 In terms of any post-hearing argument or
- 19 briefing, we can decide that at the time of any
- 20 hearing. I don't see any reason to set those dates
- 21 today. It would be fairly prompt, though, after --
- 22 if we had a hearing, probably certainly within four
- 23 weeks, if we have any briefing.
- MR. SMITH: Would we need to factor in time
- 25 for the possibility of a summary determination motion

- 1 hearing?
- JUDGE MOSS: Yeah, we have fairly elaborate
- 3 procedural rules, and I think they call for motions
- 4 for summary determination at least 30 days before
- 5 hearing or something along those lines, but we can
- 6 build in dates for motions for summary determination
- 7 if you prefer to do that. I have done that in
- 8 procedural schedules in the past, or we can leave it
- 9 open --
- 10 MR. SMITH: Leave it open till later.
- 11 JUDGE MOSS: Till later, yeah. As you get
- 12 closer, you may know more, be better able to decide.
- 13 And you know, we may remain flexible with you. Once
- 14 we get these schedules set, we don't like to have to
- 15 grant continuances, unless it's for a very good
- 16 reason, such as we're very close to settling the case
- 17 and we'd like a few more days to discuss it, Your
- 18 Honor. That's a good reason. So yeah, build in time
- 19 and dates that will give you the opportunity to
- 20 resolve the case in the fashion that best suits you.
- I will say, too, in connection with the
- 22 prospects of possibility of settlement and settlement
- 23 discussions, you can ask the Commission to assist you
- 24 by appointing a settlement judge, or sometimes we
- 25 call that person a mediator. The role of the

- 1 settlement judge is a little different, but the
- 2 function is essentially that of a mediator. And if
- 3 we have the resources and believe that they should be
- 4 devoted -- that they can be productively devoted,
- 5 then we will provide that. It's not a given that
- 6 we'll do that, but you can certainly ask for it if
- 7 you think it would be helpful.
- 8 All right. Mr. Trautman, am I forgetting
- 9 anything I need to raise with the parties before I
- 10 let -- before I go off the record for some discussion
- 11 about dates?
- MR. TRAUTMAN: No, I don't believe so, Your
- 13 Honor. I was -- on the issue of the briefings --
- JUDGE MOSS: Yes.
- MR. TRAUTMAN: So the briefing would be
- 16 following the hearing? Is that --
- JUDGE MOSS: Ah, yes. Well, you know, I'm
- 18 wondering, in that connection, whether we should have
- 19 an early round of briefs purely on the legal issues.
- 20 Those seemed to be fairly well-defined. I think
- 21 particularly the issues statement that Grant County
- 22 provided I thought laid out what I see to be the
- 23 legal issues at least. Now, maybe I'm missing
- 24 something here, and Mr. Jungers, if you see something
- 25 that I haven't, then that's fine, too.

- 1 What do the parties think about briefing
- 2 those early on, and I would issue a decision early
- 3 on, as well, so you all would know -- some of these
- 4 questions would be answered, in other words, early in
- 5 the case, and that might actually narrow the case
- 6 down in a way that would be useful to everyone. So
- 7 what about an early briefing schedule?
- 8 MR. JUNGERS: Well, Your Honor, I actually
- 9 have a response to his issues motion, and -- however,
- 10 I did notice that it contained a mistake, and I was
- 11 not going to file it today. I was going to wait.
- 12 JUDGE MOSS: That's fine.
- MR. JUNGERS: But we can talk about it. I
- 14 don't exactly agree with all of the issues that Mr.
- 15 Smith has raised. In fact, I don't think that the
- 16 case hinges around -- or at least my complaint
- 17 doesn't hinge around some of those issues at all.
- 18 The complaint -- well, I have an issues statement
- 19 that we can talk about at your leisure.
- 20 Maybe you can answer a question of what
- 21 briefings are, because in the military, when you're
- 22 briefing, that's somebody giving you information, and
- 23 I have a feeling that it may not be exactly the same
- 24 thing here.
- 25 JUDGE MOSS: More in the nature of argument

- 1 here. The parties will tell me, will argue through
- 2 their written briefs their views of the law. We have
- 3 not a very extensive body of law in play here. I
- 4 have the statutes here somewhere in front of me. I
- 5 guess we're looking at -- principally, I guess it's
- 6 54.16.380, or 340. Yeah, 340, I guess. Yeah, the
- 7 other one is the -- Port Districts is the 53.08.380.
- 8 Port Districts, which is a parallel statute to the
- 9 P.U.D. statute, which is 54.16.340. And of course,
- 10 330 is implicated to the extent it also defines some
- 11 of these matters.
- 12 And I don't know that there's any particular
- 13 legal issue or dispute with respect to the Chapter
- 14 80.01.110 and 04.110, which are Commission statutes.
- 15 So it's not a very extensive body of law that we're
- 16 dealing with, but it is, for this Commission, a novel
- 17 body of law. We haven't had a case under this
- 18 before, so -- and again, while you may not
- 19 specifically agree with the statement of the issues
- 20 set forth by Grant County, and certainly I'd like to
- 21 have your filing when it's ready, expressing your own
- 22 view, I think it at least touches on some of the
- 23 legal issues that I see, the extent of the
- 24 Commission's authority, what remedial authority the
- 25 Commission might have, for example, some of the

- 1 requests for relief that you have included in your
- 2 complaint, whether we can even grant such relief,
- 3 those kinds of issues.
- I think it would be useful to have those
- 5 briefed early on, which is to say you have to argue
- 6 the law is basically what's involved. We can do it
- 7 early, because we're not going to have to have any
- 8 facts resolved to get that argument on the table and
- 9 get it resolved, and so that's where having an
- 10 attorney might be very useful.
- 11 And you can consider, of course, whether you
- 12 want to have some sort of limited engagement with
- 13 counsel to assist you with that, or I will say that
- 14 you're very articulate and perfectly capable of
- 15 presenting those arguments yourself. There's nothing
- 16 preventing you from doing that, either. We do allow
- 17 people -- company officers to appear and represent
- 18 their company's interest. That's up to you which way
- 19 you go on that, but that's the nature of it.
- 20 MR. JUNGERS: I have to say that I do agree
- 21 with you in that the body of law is not exactly what
- 22 you would call extensive, and we're only dealing with
- 23 a few statutes and they aren't, on the face of it,
- 24 all that complicated, either, although there's some
- 25 interesting verbiage in there, but from a

- 1 technician's standpoint, which is where I come from,
- 2 and I certainly don't mind arguing this out and here
- 3 before you, Your Honor, and maybe we can come to some
- 4 idea of what the UTC's role is supposed to be and
- 5 what the legislature may have intended or -- because
- 6 that's what all of this hinges upon, I think right
- 7 now, is this is brand new. And Mr. Smith and I
- 8 talked on the telephone and we agreed that this is
- 9 uncharted territory, nobody's done this before, and
- 10 it may be interesting to have a non-lawyer doing it,
- 11 but that's the way we are right now.
- 12 I might also add that when we first filed
- 13 this complaint, it was our understanding, after
- 14 having tried to interest various law enforcement
- 15 bodies in the state and in the county and in the city
- 16 and in the federal government step in and help us,
- 17 and having gotten not very far, we were hoping that
- 18 the UTC would be more of an advocate on the part of
- 19 the Complainant because we're just a customer, and we
- 20 think that we've been abused for a pretty long time
- 21 and we would like to get it resolved, and we don't
- 22 want to lose this on some minor technicality of the
- 23 rule of law.
- JUDGE MOSS: Well, we do our best to arrive
- 25 at the just answer. I hesitate to say the right

- 1 answer. These matters of interpretation, sometimes
- 2 reasonable minds can differ, but, you know, that's
- 3 our ultimate task, is to arrive at the best result we
- 4 can, given the arguments presented, and we'll
- 5 certainly strive to do that.
- 6 And as I observe early on, I think Staff
- 7 will make a valuable contribution to that legal
- 8 briefing process and will inform the record as to its
- 9 view of what the law says and doesn't say without
- 10 particularly supporting one side or the other, but
- 11 giving us a good, if you will, objective perspective
- 12 on that. So I think it's very useful to have that
- 13 perspective.
- 14 MR. SMITH: I'm correct in assuming that
- 15 whatever briefing they provide you will be given to
- 16 us, as well, and we can respond to it?
- JUDGE MOSS: Oh, yes. Absolutely,
- 18 absolutely. Now, in terms of the timing on this, I
- 19 keep saying I'd like to see this, I think, fairly
- 20 early on. That will depend in part on what schedule
- 21 you all set for yourselves. I wouldn't want to get
- 22 too far down the road before we had that piece done
- 23 so that you don't waste your time. If you bring some
- 24 issue forward that we decide is outside the scope of
- 25 the statute, then you'd be wasting your time and

- 1 effort on that issue. Save it for the appeal, if you
- 2 will, but --
- 3 so I'm thinking, depending on what you want
- 4 to do in terms of a hearing, probably we'd want to
- 5 look at those legal briefs four to six weeks out,
- 6 something like that. I will say this, in terms of my
- 7 own schedule, I have time available during the
- 8 balance of this month in which I could consider
- 9 briefs. Early in February I'm scheduled to conduct a
- 10 hearing, the week of February the 6th, so I would be
- 11 unavailable to consider arguments in this case during
- 12 that week. Other than that, I can work such briefs
- 13 in just about any time in January, February, so --
- 14 MR. TRAUTMAN: Your Honor, I was just going
- 15 to indicate that I'll be a participant in the hearing
- 16 that you referred to.
- JUDGE MOSS: You're in the Sprint-Nextel
- 18 case?
- 19 MR. TRAUTMAN: Yes, and there's also a brief
- 20 due the 25th in January in that case.
- JUDGE MOSS: Yeah, so that's -- we'll have
- 22 to limit your -- well, again, maybe we can get briefs
- 23 in toward the end of this month. Would that work for
- 24 you?
- MR. TRAUTMAN: Well, that's when -- my other

- 1 brief is due on the 25th of this month, is what I'm
- 2 saying.
- JUDGE MOSS: Oh. What case is that?
- 4 MR. TRAUTMAN: Sprint-Nextel.
- 5 JUDGE MOSS: But that would be -- that's in
- 6 February.
- 7 MR. TRAUTMAN: Yes, Your Honor, but there
- 8 was a brief -- I thought there was a brief.
- 9 JUDGE MOSS: Oh, the pre-hearing brief.
- 10 MR. TRAUTMAN: Yes.
- JUDGE MOSS: Right, quite right. That's not
- 12 on my calendar yet. Okay. Well --
- 13 MR. TRAUTMAN: Unless Ms. Johnston can do
- 14 it.
- 15 JUDGE MOSS: Yeah, there you go. Involve
- 16 yourself in the conversation with Counsel and see
- 17 what you can work out. I think I've made my
- 18 preferences relatively clear.
- 19 Anything else we need to talk about before
- 20 we go off the record for, say, ten minutes or so?
- 21 All right. Well, let's be off the record until 2:30,
- 22 and I'll check back with you then, and if you have
- 23 reached a sort of tentative agreement on a schedule,
- 24 then we can come back on the record and finalize it
- 25 and we'll wrap this thing up. If you need a little

- 1 more time, I'll certainly give it to you, and if you
- 2 find yourself at upstream loggerheads, then I'll just
- 3 impose a schedule on you and make all of you unhappy.
- 4 Okay. So let's be off the record.
- 5 (Recess taken.)
- 6 JUDGE MOSS: Let's go back on the record.
- 7 The parties have had an opportunity to discuss among
- 8 themselves what would work for them in terms of
- 9 procedural dates, and so I'd like to hear a report on
- 10 where we stand from whoever wishes to give me such a
- 11 report. Everybody's pointing at Staff.
- MR. TRAUTMAN: Well, I think most of this is
- 13 actually issues to be resolved between the parties.
- JUDGE MOSS: Sure.
- MR. TRAUTMAN: Our issue is mainly in the
- 16 briefing question, and I'm not sure that the parties
- 17 -- that the other two parties have agreed on either a
- 18 hearing date or how they want to file the testimony,
- 19 whether it be pre-filed or live testimony. I'm not
- 20 sure if there was any agreement on that. I think
- 21 there was an agreement of the parties to have a
- 22 briefing of the issues by February 28th, and I
- 23 believe there was an agreement to have a settlement
- 24 conference between the two parties somewhere near the
- 25 end of March. And beyond that, I'm not sure.

- 1 JUDGE MOSS: All right. Then I'm going to
- 2 need to hear from Mr. Smith, Mr. Jungers, whoever
- 3 wishes to speak up on behalf of the disputants.
- 4 MR. SMITH: I think part of the issue is my
- 5 understanding is Mr. Jungers wants to -- he's
- 6 interested in presenting live testimony. He wants to
- 7 examine, cross-examine P.U.D. employees and former
- 8 P.U.D. employees, which -- and I'm not sure if we
- 9 have an opportunity for pre-filing testimony, because
- 10 these aren't his witnesses; these would be former
- 11 employees and employees of the P.U.D.
- 12 That bears on the issue of whether or not we
- 13 can even go there. I think he wants to raise some
- 14 issues and explore some issues with these witnesses
- 15 that the P.U.D. would argue isn't even really
- 16 relevant to the issues at hand related to
- 17 preferential discriminatory rates at the P.U.D. at
- 18 this time.
- 19 So we're kind of at the point where we do
- 20 need to get to that point and have another conference
- 21 and set our scheduling for our deadlines for hearing
- 22 evidence at that point, once we've got this initial
- 23 set of briefing out of the way, and maybe we can look
- 24 at what the scope of the issues can be.
- 25 JUDGE MOSS: That's certainly an option.

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- 1 Mr. Jungers, what do you think?
- 2 MR. JUNGERS: Well, one of the problems is
- 3 is that the P.U.D. itself was central to the creation
- 4 of Noanet, and Noanet right now is at the crux of
- 5 this complaint. That is, is Noanet a creation, a
- 6 subsidiary of these P.U.D.s or is it its own private
- 7 entity. And I would like to explore with some of the
- 8 people who had a hand in creating Noanet, because it
- 9 really was created by the P.U.D.s themselves, and now
- 10 it's being treated as a private business, when it's
- 11 convenient, at least, and we need to get out on the
- 12 table and in the public record just exactly what
- 13 transpired with this creation, where -- how did it
- 14 end up that private businesses are now competing with
- 15 an organization that is supported by public monies
- 16 and created with public monies, and I don't know that
- 17 I could do pre-filed testimony with that.
- 18 JUDGE MOSS: Well, yeah. I mean, I think
- 19 the problem you have in terms of pre-filed testimony
- 20 is fairly straightforward, as you expressed it
- 21 earlier. The witnesses you would wish to examine are
- 22 basically employees or former employees of Grant
- 23 County P.U.D. To that extent, they're adverse
- 24 witnesses.
- 25 MR. JUNGERS: Right.

- 1 JUDGE MOSS: They're not going to sit down
- 2 and cooperate with you in developing pre-filed
- 3 testimony, so that certainly is a problem. But I
- 4 guess the question, then, is can we, through our
- 5 relatively early briefing, sufficiently define the
- 6 issues so that we know whether we'll need to hear
- 7 from those specific witnesses or not?
- 8 MR. JUNGERS: Oh, I think we can do that.
- 9 JUDGE MOSS: Yeah. So the suggestion, as I
- 10 understood what Mr. Smith was saying, was that
- 11 perhaps we need to get this briefing out of the way,
- 12 get that resolved, and then revisit the question --
- MR. JUNGERS: Yes.
- JUDGE MOSS: -- of dates for a hearing, say,
- 15 when we would have witnesses. We certainly then
- 16 would know who we would need to call, anyway. That
- 17 would be helpful. So we can proceed in that way.
- 18 You know, I don't sense, from what I've heard so far,
- 19 that there's great urgency.
- Now, we do have to finish this thing up by
- 21 August under our statute, but within that constraint,
- 22 I am prepared to be flexible and incur whatever wrath
- 23 I incur for letting the proceeding drag on for months
- 24 and months, but that's -- you know, we've got the
- 25 time. I think it's important for the parties to have

- 1 the time to develop their cases appropriately, and of
- 2 course our paramount interest is to have a fair
- 3 hearing on the basis of a full and complete record,
- 4 so -- and that's why the statute gives us ten months,
- 5 so we don't need to use all that time, and I'd prefer
- 6 not to, but if your own schedules are such, and I
- 7 think we do need to proceed in a deliberate way, such
- 8 as we're talking about, that perhaps we should go
- 9 ahead and have this briefing.
- 10 The date Mr. Trautman said tentatively was
- 11 towards February 28th? Is that what -- do you all
- 12 need that much time, want that much time?
- MR. JUNGERS: I don't think I need that much
- 14 time.
- 15 JUDGE MOSS: I think you have a problem.
- 16 MR. TRAUTMAN: That's right. I'm willing to
- 17 be flexible, and I wanted to make sure that this
- 18 would not impinge on the other parties' needs. If
- 19 they wanted to bump it up somewhat, then I'd be
- 20 flexible.
- JUDGE MOSS: What are your preferences,
- then, Mr. Jungers or Mr. Smith?
- MR. SMITH: The 28th is out a ways, but I'm
- 24 comfortable with that date. I think we can -- my
- 25 feeling is I can, at the same time, also be receiving

- 1 documents from Mr. Jungers and, you know, getting to
- 2 the basis of his factual allegations, as well, during
- 3 that time. So it's a period of discovery for me, so
- 4 I feel like, one way or another, we're going to have
- 5 a factual dispute at some point.
- 6 JUDGE MOSS: You can get your discovery
- 7 accomplished in that same period, and that will be a
- 8 good use of time.
- 9 MR. SMITH: so that's why saving that brief
- 10 till the 20th doesn't concern me too much.
- JUDGE MOSS: Okay. All right. Well, I'm
- 12 okay. I'm agreeable to letting you have your briefs
- out on the 28th, but I would like to encourage you to
- 14 have some sort of a settlement conference, whether it
- 15 be just a couple of hours you schedule or a half a
- 16 day or what have you, just to, you know, open the
- 17 door to that line of discussion, if you will, a
- 18 little earlier than near the end of March. I think
- 19 it would be a good idea for you to do that either at
- 20 the end of this month or early in February, before
- 21 you even get to the briefing, so -- I see some nods
- 22 of willingness, which I appreciate, and so what would
- 23 be a good date for that from -- in terms of your two
- 24 schedules?
- I know you have a business to run, Mr.

- 1 Jungers, and I'm sure Mr. Smith has many things on
- 2 his docket. So let's say January 31st, which is a
- 3 Tuesday, be a good date, or perhaps later, February
- 4 2nd?
- 5 MR. SMITH: I'd like to have a chance, you
- 6 know -- I guess the constraint here is, you know,
- 7 that Mr. Jungers get a chance to provide me with the
- 8 documentation he has and I can review that before
- 9 going in to this so I could have a good handle on it.
- 10 JUDGE MOSS: Sure.
- 11 MR. SMITH: So whatever, you know. There's
- 12 going to be additional time constraints when I send
- 13 some questions to you and some requests for documents
- 14 and you've got to process that, as well, before we --
- MR. JUNGERS: I can just give you all the
- 16 documents I've got. Most of them are yours, anyway.
- 17 MR. SMITH: I'm assuming they are. I just
- 18 wanted to make sure. Yeah, you know, the 31st or
- 19 maybe the -- I guess the -- we could meet on the 6th
- 20 or 7th of February. You wouldn't need to be
- 21 involved.
- JUDGE MOSS: No, I don't need to be
- 23 involved. I'll be in a hearing on those dates.
- 24 MR. JUNGERS: Your Honor, I would like to
- 25 request that we do have a settlement judge or an

- 1 arbitrator to --
- JUDGE MOSS: All right.
- 3 MR. JUNGERS: -- mediate between the two of
- 4 us, particularly given my inexperience in these
- 5 matters.
- 6 JUDGE MOSS: It strikes me that might be
- 7 useful. I will take that up -- the way this works
- 8 internally is I'll take that up with the director of
- 9 what we call the Administrative Law Division, which
- 10 is the division in which I work, and I'll take that
- 11 up with Judge Wallis and we'll see what we can do in
- 12 terms of getting somebody assigned. And I'll --
- 13 assuming that I can accomplish that, I'll have that
- 14 person contact you and you can set up something that
- 15 will work.
- 16 MR. JUNGERS: Thank you.
- JUDGE MOSS: All right. So -- well, let's
- 18 set a tentative date, then, say February 6th, 7th?
- 19 Are you all physically proximate to each other?
- MR. JUNGERS: Yes, within 30 miles or so.
- JUDGE MOSS: Okay. That's not an issue,
- 22 then.
- MR. SMITH: No.
- JUDGE MOSS: Okay. So February 6th or 7th.
- 25 Is either one better than the other?

- 1 MR. JUNGERS: No, my work is -- basically,
- 2 things happen on an emergency basis and I fix them,
- 3 so --
- 4 MR. SMITH: Why don't we set it for either
- 5 the 7th or 8th, since our commission meets on Monday,
- 6 and it could arise that I need to go to that, I can
- 7 switch off with the --
- 8 JUDGE MOSS: Sure. I'll just put down
- 9 February 7, 8, and you all, if you need to change
- 10 that, just let me know so that I can keep track of
- 11 what's going on. That's my interest here. In the
- 12 meanwhile, I'll, as I said, talk to Judge Wallis and
- 13 we'll get back to you by e-mail or phone call or what
- 14 have you. All right. So that's the date for that.
- 15 And in terms of the scoping, I call it the
- 16 scoping briefs or the brief of the issues, if you
- 17 will, did we want to set the February 28th date?
- 18 MR. JUNGERS: That's fine with me.
- 19 JUDGE MOSS: All right. I'll just call them
- 20 pre-hearing briefs, I guess. All right. Now, we're
- 21 going to defer any decision in terms of dates for
- 22 testimony until after we get the initial round of
- 23 briefs. Let's see. March looks pretty good for me,
- 24 so I probably ought to get you a decision pretty
- 25 quickly after I get those briefs, and that will --

- 1 and once I get you that decision, I will set a
- 2 pre-hearing conference and we will reconvene for
- 3 purposes of establishing other procedural dates.
- 4 Now, were there others you wanted to
- 5 establish today? For example, you talked about
- 6 setting dates for filing motions for summary
- 7 determination. Do we want to wait on that, as well?
- 8 MR. SMITH: If we're going to have a
- 9 conference sometime in March, let's wait.
- 10 JUDGE MOSS: Just wait and do it all then?
- 11 MR. SMITH: Yeah.
- 12 JUDGE MOSS: I think that makes sense, too.
- MR. SMITH: We should be able to have a
- 14 pretty quick turnaround at that point.
- 15 JUDGE MOSS: Sure. And we'll know a lot
- 16 more then, all of us will. That probably makes a lot
- 17 of sense. All right.
- 18 MR. SMITH: Did you have, in terms of this
- 19 briefing at the end of February, was there a scope to
- 20 that, or you want us to review the legal issues
- 21 surrounding the different parameters of the issues
- that we can consider?
- JUDGE MOSS: Yeah, you've got your -- you
- 24 know, you've got the complaint and the answer. You
- 25 both have a good sense of what each of you regards

- 1 the issues to be. So it really sort of picks up on
- 2 what you've already filed, Mr. Smith, and elaborates
- 3 your arguments on the various points, and you have
- 4 begun, at least, Mr. Jungers, to prepare a similar
- 5 document, and you can just expand -- you can go ahead
- 6 and file something early if you want, but you can
- 7 certainly then expand your initial effort into a
- 8 full-blown argument concerning the various points.
- 9 Whether they're within the Commission's authority is
- 10 certainly an important point.
- 11 And so and in terms of length, the
- 12 Commission's procedural rules allow briefs up to 60
- 13 pages, which is, I think, far more than you'll need.
- 14 I would think 25 pages or something probably would be
- 15 sufficient, but I won't limit you. I'm a pretty
- 16 quick reader. Just don't repeat yourselves. I hate
- 17 that. Just say it once, I'll get it the first time.
- 18 Okay. Do you all have any other business
- 19 you want to bring to me? I have a few closing
- 20 comments. Anything? All right.
- I will say this, before I get into my more
- 22 standard closing comments. I am available to you on
- 23 procedural matters informally. You can call me on
- 24 the phone, you can e-mail me, but you must limit
- 25 yourself to procedural questions. I cannot discuss

- 1 the case with any party in terms of its substance
- 2 outside the presence of the other parties, the
- 3 so-called ex parte rule. But you can contact me
- 4 directly on procedural issues, if you have any.
- If you want to talk about something of more
- 6 substance, an easy way to accomplish that quickly and
- 7 informally is to arrange for a conference call, get
- 8 the two lawyers and the party representative on the
- 9 the phone, call me. I'm happy to talk to you. If I
- 10 feel like it's something that needs to be on the
- 11 record, I'll stop the conversation and we'll figure
- 12 out some way to do that. We can do hearings by
- 13 telephone, too, so it's not necessary for you to
- 14 always come here if we need to resolve some dispute.
- 15 If Mr. Smith asks you for some document that
- 16 you feel like you shouldn't have to give up and you
- 17 guys want to argue about it, we can do that over the
- 18 telephone and make a tape recording or something. we
- 19 have to have a record. So all right.
- 20 Paper filings, to the extent you all file
- 21 any paper in the proceeding, we need you to file the
- 22 original and four copies. That could change later,
- 23 but for now that's sufficient. These copies are for
- 24 internal distribution at the Commission. I get a
- 25 copy of everything, we'll probably have a policy

- 1 adviser in this case, and conceivably some other
- 2 adviser, depending on how the issues come up and have
- 3 an accounting adviser, for example.
- 4 All filings need to be made through the
- 5 Commission's Secretary by mailing to the secretary at
- 6 our mailing address. That goes to the Records
- 7 Center, and they then take care of the document in
- 8 terms of making sure it's officially received,
- 9 distributed and so forth.
- 10 We ask that -- indeed we require that
- 11 filings of substance be provided to us not only on
- 12 paper copy, but also in electronic format. These
- 13 days everything is done with Microsoft Word or
- 14 WordPerfect or what have you instead of a typewriter,
- 15 so it shouldn't be a problem. Just furnish us the
- 16 document, electronic file with the document.
- We can sometimes accept filings by e-mail,
- 18 if that's what we need to do. You need to contact me
- 19 in advance if you want to do that so that I can give
- 20 the necessary alerts to the Records Center and so
- 21 forth. They usually only like to do that if there's
- 22 some emergent situation, something that precludes a
- 23 more deliberate filing. So we're moving to the point
- 24 in time where we can do this routinely, but we're not
- 25 quite there yet.

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- 1 I'll enter a pre-hearing conference order
- 2 and we'll include this type of information, as well
- 3 as our scheduling information and other things, so
- 4 you'll have that next week. It will also provide a
- 5 service list with all the contact information and of
- 6 course the schedule. We'll discuss, if we have
- 7 another pre-hearing conference, we'll discuss some
- 8 further process that pertains to the hearing itself.
- 9 We do call for the exchange of exhibits or proposed
- 10 exhibits in advance of hearings, even
- 11 cross-examination exhibits, and try to have a very
- 12 organized hearing, a very efficient hearing, and that
- 13 promotes that. So we'll talk about that later, as we
- 14 need to.
- 15 And with that, I think if there's nothing
- 16 further --
- 17 MR. SMITH: I had one question.
- 18 JUDGE MOSS: Yes, sir.
- 19 MR. SMITH: Will the order contain -- my
- 20 understanding was is, with UTC procedures, you have
- 21 to have an order to proceed with discovery more
- 22 traditionally, like in a civil case, and that will be
- 23 --
- JUDGE MOSS: I'll include a statement
- 25 regarding the discovery, yes. We have discovery

- 1 rules, as you know.
- 2 MR. SMITH: Right.
- JUDGE MOSS: And I'll just simply note that
- 4 discovery will proceed in accordance with those
- 5 rules.
- 6 MR. JUNGERS: I have a question, as well,
- 7 Your Honor.
- 8 JUDGE MOSS: Sure.
- 9 MR. JUNGERS: I don't have access to the
- 10 handy dandy software that produces a filing that
- 11 looks like lawyerly filings, and my filings would
- 12 tend to look more like a letter with all the
- 13 pertinent information at the top. Is there -- is
- 14 that acceptable?
- JUDGE MOSS: Well, there are certain filing
- 16 guidelines expressed in our procedural rules, so what
- 17 I'd like to do is ask you to familiarize yourself
- 18 with those guidelines and, to the extent you have
- 19 questions, if you could contact me, that certainly
- 20 falls within the realm of procedural, and I will work
- 21 with you to acquaint you with the appropriate
- 22 formats. And I think we can make it fairly simple
- 23 for you, in terms of getting things to us in a format
- 24 that would be most useful.
- MR. JUNGERS: Okay. Thank you.

- 1 JUDGE MOSS: And to the extent I feel it's
- 2 appropriate to include you in any such
- 3 communications, Mr. Smith, I will do so. Now, I
- 4 assume you have a civil trial practice, so none of
- 5 these procedures will come as a great surprise to you
- 6 because they're based on that practice.
- 7 MR. SMITH: Right. There's a few
- 8 differences.
- 9 JUDGE MOSS: Few differences, sure. Okay.
- 10 And if you don't have copies of our procedural rules,
- 11 you can get those from our Records Center. You just
- 12 go by the Records Center right downstairs and ask
- 13 them and they'll give you a set. Okay.
- MS. ANDERL: Your Honor, Judge Moss?
- JUDGE MOSS: Yes, Ms. Anderl.
- MS. ANDERL: Lisa Anderl here. I've been
- 17 listening with interest. I just wanted to let you
- 18 know I think our level of interest in this and the
- 19 next proceeding will be the same, whatever that turns
- out to be, and I don't feel the need to listen in
- 21 during the next pre-hearing conference, so I'll be
- 22 dropping off.
- JUDGE MOSS: Okay. Thank you very much for
- 24 letting us know.
- MS. ANDERL: Thank you.

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JUDGE MOSS: Okay. All right. Nothing further? Very well. Thank you all for being here today. I appreciate it very much. Mr. Jungers, I guess you can sit back or leave as you choose, and Mr. Cain can take your place up here. We'll be starting here in just a moment. MR. JUNGERS: Thank you, Your Honor. JUDGE MOSS: Thank you. (Proceedings adjourned at 3:02 p.m.)