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May 26, 2004

TIMOTHY J. O'CONNELL Direct (206) 386-7562 tjoconnell@stoel.com

VIA E- MAIL AND U.S. MAIL

Ms. Carole J. Washburn, Executive Secretary Washington Utilities & Transportation Commission 1300 S. Evergreen Park Drive S.W. Olympia, WA 98504-7250

Re: WECA, et al. v. LocalDial Corporation

WUTC Docket No. UT-031472

Dear Ms Washburn:

On behalf of Verizon Northwest Inc., an "interested party" in this proceeding, enclosed for filing in the above-referenced docket is Verizon's Response to LocalDial's Motion to Strike Verizon Northwest Inc.'s Response to Staff's Motion for Summary Disposition and 16 copies. A copy of this document has also been sent to the parties on the attached Certificate of Service.

Veronica Moore

Sincerelly,

Secretary for Timothy J. 6'Connell

Enclosures

cc: Parties of Record

BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

WASHINGTON EXCHANGE CARRIER ASSOCIATION, et al.,) DOCKET NO. UT-031472)
Complainants,))
v.) VERIZON'S RESPONSE TO) LOCALDIAL'S MOTION TO
LOCALDIAL CORPORATION, an Oregon corporation,) STRIKE VERIZON NORTHWEST) INC.'S RESPONSE TO STAFF'S MOTION FOR SUMMARY
Respondent.) DISPOSITION
:	,))

- 1. Verizon Northwest Inc. ("Verizon") opposes LocalDial Corporation's ("LocalDial") Motion to Strike Verizon Northwest Inc.'s Response to Staff's Motion For Summary Disposition ("Second Motion to Strike"). Preliminarily, Verizon notes that the Second Motion to Strike is directed at a three-paragraph pleading, which only sought to have the Commission refrain from addressing two peripheral issues fleetingly raised but inadequately addressed by the briefing in this case.¹
- 2. The Second Motion to Strike is wholly without foundation, for all the same reasons identified in Verizon's Response to LocalDial's Motion to Strike, filed April 26, 2004 ("First Response"). The arguments made in that pleading are incorporated fully herein.
 - 3. The Second Motion to Strike is most interesting for what it does not say:

¹ Verizon's Response to Staff's Motion For Summary Disposition, filed May 3, 2004.

(a) In its First Response, Verizon demonstrated that the parties

and potential parties at the Prehearing Conference in this case fully discussed the

prospects of the submission of "amicus" briefing and did so cognizant of the fact that

stipulated facts were not a certainly. See, Transcript of Prehearing Conference at 39-40,

43. LocalDial does not respond to this analysis at all.

(b) In its First Response, Verizon demonstrated that LocalDial

was an active participant in the Prehearing Conference during which amicus participation

was discussed. Verizon pointed out that any error in this discussion was invited by

LocalDial, and that LocalDial should therefore not be permitted to make a motion to

strike amicus-type pleadings. LocalDial makes no response in the Second Motion to

Strike.

(c) In the First Response Verizon demonstrated that ¶5 of

Order No. 3, Prehearing Order Concerning Intervenor and Interested Person Status,

merely provided a mechanism for amicus participants to enter into the Protective Order.

Verizon demonstrated that a fair reading of that Order, when considered in the context of

the Prehearing Conference from which it arose, rendered illogical LocalDial's contention

that the submission of amicus briefing was contingent on stipulated facts. LocalDial

makes no response to that analysis.

5. To the degree that the Second Motion to Strike offers any analysis, it

proves nothing. LocalDial points to WAC 480-07-380(c) which discusses responses to

motions by parties. That rule does not, however, say anything one way or the other

regarding briefing by other interested persons. As Verizon demonstrated in the First

Response, amicus briefing has a traditional, long-established place in American

VERIZON'S RESPONSE TO LOCALDIAL'S

jurisprudence. Moreover, the submission of comments by non-parties is well recognized

by the Utilities and Transportation Commission—as the ALJ assigned to this very case

has recognized. See, e-mail from ALJ Dennis Moss to Brianne Niemann of Nuvio Corp.,

May 20, 2004 (attached as Exhibit 1). As the ALJ noted in response to a question of

whether a party who had missed the intervention deadline could "still file comments," the

ALJ responded by observing that "there is nothing in our rules that expressly forbids

anyone from filing anything they wish in any proceeding. However, we have the

discretion to not consider a filing that does not meeting the procedural and schedule

requirements in a context of an adjudicate proceeding." LocalDial makes no suggestion

that Verizon's pleading does not meet the "procedural and schedule requirements" in this

proceeding.

6. Finally, LocalDial reiterates its complaints made in its First Motion to

Strike, directed at Verizon's submission of FCC materials. Verizon notes that this

complaint, ¶5 of the Second Motion to Strike simply does not apply to at all to the

pleading against which the Second Motion to Strike is allegedly directed. Rather,

LocalDial appears to wish to reargue an issue raised in their First Motion to Strike. This

is erroneous, for all reasons identified in Verizon's Response—and moot, given the

numerous additional filings that have addressed the very FCC action identified by

Verizon.

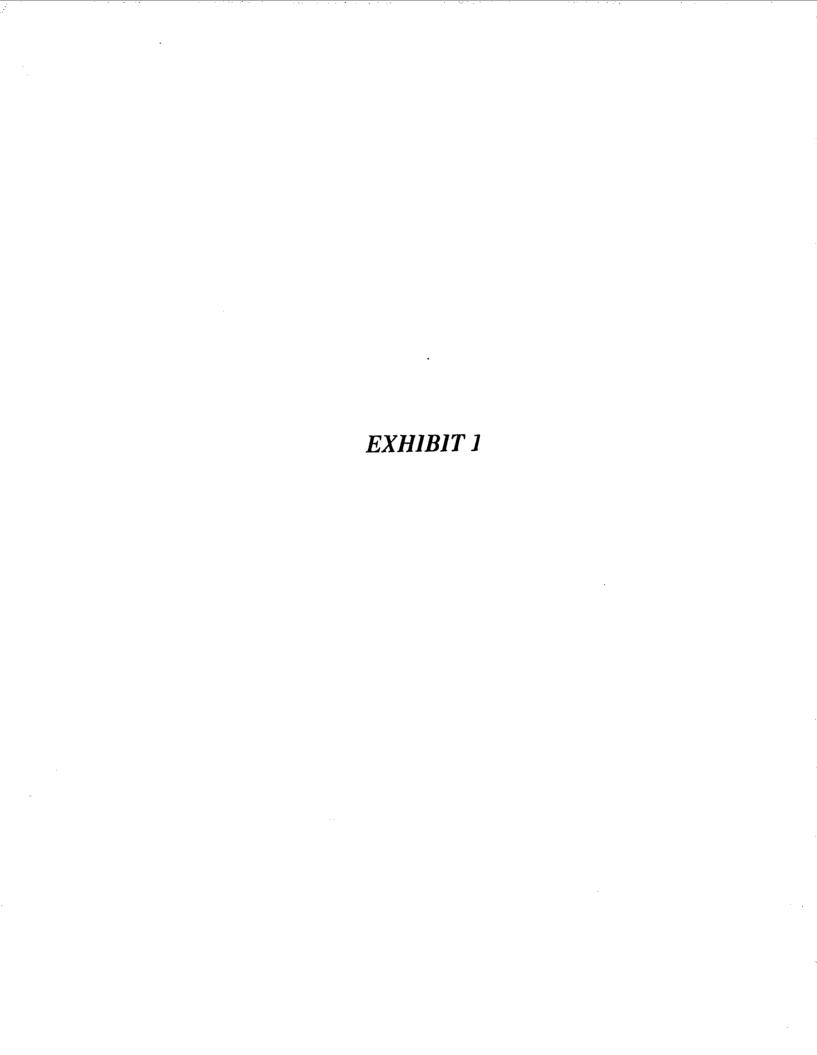
VERIZON'S RESPONSE TO LOCALDIAL'S MOTION TO STRIKE - 3

For all the foregoing reasons, the Second Motion to Strike should be denied.

Respectfully submitted,

STOEL RIVES LLP

Timothy J/O'Connell, WSB No. 15372 Attorneys for/Verizon Northwest Inc.



O'Connell, Timothy J.

From: Sent: Dennis Moss [dmoss@wutc.wa.gov] Thursday, May 20, 2004 4:22 PM

To:

bniemann@nuvio.com

Cc:

XUT-031472 - External Mail Group

Subject:

WECA v. LocalDial, No. UT-031472: Response to Procedural Questions

Mr. Williamson forwarded your e-mail to me. My responses to your procedural questions are interspersed in a copy of your original message, as follows:

Mr. Williamson,

My name is Brianne Niemann and I am with Nuvio Corporation, a Kansas City based VoIP provider. There is currently a case before the Washington Commission, WECA v. LocalDial, addressing whether a VoIP provider has to register as a telecommunications company. We are an interested party to this matter. I was wondering if we could file comments addressing the same issues the Commission is currently addressing. Procedurally, I was wondering how to do this.

Can we still make a petition to intervene? Our procedural rules, chapter 480-07 Washington Adminstrative Code (WAC), include provisions governing intervention. These rules are available on our web site (www.wutc.wa.gov). I refer you specifically to WAC 480-07-355. Any petition you elect to file at this late date in the proceedings would be treated as a "late-filed petition to intervene," as described in WAC 480-07-355(1)(b).

Do interested parties, and potential intervenors have to be represented by counsel? We recognize "interested persons" in our proceedings but they are not parties. The implications of interested person status versus intervenor (i.e.,party) status are discussed in the prehearing orders in this proceeding. These orders are available on the Commission's web pages that concern this proceeding. There are no representation requirements for interested persons; they are, by and large, observers. Our procedural rules govern appearance and practice before the Commission for parties. The specific rule is WAC 480-07-345.

What is the deadline to intervene? We extended the opportunity for persons to file a timely petition to intervene in this proceeding until November 3, 2003, recognizing that it is a proceeding of widespread interest in the

industry. This is discussed in our first prehearing order.

If we cannot intervene, is there any way to still file comments. There is nothing in our rules that expressly forbids anyone from filing anything they wish in any proceeding. However, we have the discretion to not consider a filing that does not meet the procedural and schedule requirements in the context of an adjudicative proceeding. Otherwise, we would lose the ability to manage our processes in an orderly and meaningful way so as to ensure due process to the parties. Any filing you might make at this time would be outside of the process and schedule established for this proceeding.

If so, Do comments have to address the two issues presented on your website? (Do WECA's access charge tariffs apply to LocalDial's VoIP telephone calls, and, if they do apply, to what extent should the UTC regulate the relatively new VoIP technology?) Please refer to the orders entered in this proceeding for a better understanding of the issues.

Any other requirements I should know about? Please see WAC 480-07-345 concerning appearance and practice before the Commission. In general, it is important that those who would appear before us familiarize themselves with our rules of practice and procedure (i.e., chapter 480-07 WAC) and with the substantive body of law governing the matter under consideration.

If this email should be directed to another member of the Commission's staff, would you be so kind as to foward it to him or her? I will be guided by your response. Thank you for your time.

Respectfully, Brianne Niemann

If you have other procedural questions, you may direct them to me. I cannot, however, discuss with you in any way the substantive issues that are pending in this proceeding. I refer you in this connection to WAC 480-07-310 governing ex parte communication.

Thank you for your interest in this proceeding.

Sincerely,

Dennis J. Moss Senior Review Judge Washington Utilities and Transportation Commission 1300 So. Evergreen Park Drive, S.W. P.O. Box 47250 Olympia, WA 98504-7250 phone: (360) 664-1164 fax: (360) 664-2654

CERTIFICATE OF SERVICE

I hereby certify that I have this 26th day of May, 2004, served the true and correct original, along with the correct number of copies, of the foregoing document upon the WUTC, via the method(s) noted below, properly addressed as follows:

Carole Washburn, Executive Secretary Washington Utilities & Transportation Commission 1300 S. Evergreen Park Drive SW Olympia, WA 98503-7250	Hand Delivered X U.S. Mail (1st class, postage prepaid) Overnight Mail Facsimile (360) 586-1150 X Email (records@wutc.wa.gov)
I hereby certify that I have this 26th copy of the foregoing document upon partic properly addressed as follows:	day of May, 2004, served a true and correctes of record, via the method(s) noted below.
On Behalf of Public Counsel: Robert W. Cromwell Jr. Attorney General of Washington Public Counsel Section 900 Fourth Avenue, Suite 2000, TB-14 Seattle, WA 98164-1012	Hand Delivered X U.S. Mail (1 st class, postage prepaid) Overnight Mail Facsimile (206) 389-2058 X Email (robertc1@atg.wa.gov)
Confidentiality Status: Confidential	
On Behalf of ICG Communications: Mr. Robert W. Del Sesto Jr. Swidler Berlin Shereff Friedman LLP 3000 K Street NW, Suite 300 Washington DC 20007-5116	 X Hand Delivered U.S. Mail (1st class, postage prepaid) Overnight Mail Facsimile (202) 424-7643 X Email (Rwdelsesto@swidlaw.com)
Confidentiality Status: Public	
On Behalf of WECA: Richard A. Finnigan. Law Offices of Richard A. Finnegan 2405 Evergreen Park Drive SW, Suite B-1 Olympia, WA 98502 Confidentiality Status: Confidential	Hand Delivered X U.S. Mail (1 st class, postage prepaid) Overnight Mail Facsimile (360) 753-6862 X Email (rickfinn@ywave.com)

On Behalf of Covad Communications:	Hand Delivered
Karen S. Frame.	<u>X</u> U.S. Mail (1 st class, postage prepaid)
Covad Communications Company	Overnight Mail
7901 Lowry Boulevard	Facsimile (720) 208-3350
Denver, CO 80230	X Email (kframe@covad.com)
Confidentiality Status: Public	
On Behalf of AT&T:	Hand Delivered
Letty S. Friesen	X U.S. Mail (1 st class, postage prepaid)
AT&T Communication of Pac. NW	Overnight Mail
1875 Lawrence Street, Suite 1575	Facsimile (303) 298-6301
Denver, CO 80202	X Email (lfriesen@lga.att.com)
Confidentiality Status: Public	
On Behalf of Voice on the Net Coalition:	Hand Delivered
Susan M. Hafeli	<u>X</u> U.S. Mail (1 st class, postage prepaid)
Shaw Pittman	Overnight Mail
2300 N Street NW	Facsimile (202) 663-8007
Washington DC 20037-1128	Email
Confidentiality Status: Public	
On Behalf of BCAW:	Hand Delivered
Brooks E. Harlow.	\overline{X} U.S. Mail (1 st class, postage prepaid)
Miller Nash LLP	Overnight Mail
601 Union Street, Suite 4400	Facsimile (206) 622-7485
Seattle, WA 98101	X Email brooks.harlow@millernash.com
Confidentiality Status: Confidential	
On Behalf of Sprint:	Hand Delivered
William E. Hendricks III	X U.S. Mail (1 st class, postage prepaid)
Sprint Communications Co. LP	Overnight Mail
902 Wasco Street	Facsimile (541) 387-9753
Hood River, OR 97031-3105	X Email
Confidentiality Status: Public	(tre.e.hendricks.iii@mail.sprint.com)
On Behalf of XO Washington, Inc.:	Hand Delivered
Rex Knowles	X U.S. Mail (1 st class, postage prepaid)
XO Oregon, Inc.	Overnight Mail
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Salt Lake City, UT 84111	X Email (rex.knowles@xo.com)
Dan Laxo City, OI OTIII	

Confidentiality Status: Public

Confidentiality Status: Public On Behalf of Level 3: Mr. Rogelio E. Peña Peña & Associates, LLC 1375 Walnut Street, Suite 220 Boulder, CO 80302 Hand Delivered	On Behalf of Focal & XO: Gregory J. Kopta. Davis Wright Tremaine LLP 1501 Fourth Avenue, Suite 2600 Seattle, WA 98101-1688	<u>X</u> <u>X</u>	Hand Delivered U.S. Mail (1 st class, postage prepaid) Overnight Mail Facsimile (206) 628-7699 Email (gregkopta@dwt.com)
Confidentiality Status: Public On Behalf of 8x8, Inc.: Michael A. Schneider Gray Cary Ware & Freidenrich LLP 701 Fifth Avenue, Suite 7000 Seattle, WA 98104-7044 Confidentiality Status: Public On Behalf of BCAW: Ron Main Broadband Communications Assn of WA 216 First Avenue South, Suite 260 Seattle, WA 98104 Confidentiality Status: Public On Behalf of Level 3: Mr. Rogelio E. Peña Peña & Associates, LLC 1375 Walnut Street, Suite 220 Boulder, CO 80302 Hand Delivered W. U.S. Mail (1st class, postage prepaid) Overnight Mail Facsimile (206) 652-8297 Email (rmain@broadbandwashington.or) W. U.S. Mail (1st class, postage prepaid) Facsimile (206) 652-8297 Email (rmain@broadbandwashington.or) W. U.S. Mail (1st class, postage prepaid) Facsimile (303) 415-0433 Email	On Behalf of 8x8, Inc.: Christy C. Kunin Gray Cary Ware & Freidenrich LLP 1625 Massachusetts Avenue NW Suite 300		U.S. Mail (1 st class, postage prepaid) Overnight Mail Facsimile (202) 238-7701
Ron Main Broadband Communications Assn of WA 216 First Avenue South, Suite 260 Seattle, WA 98104 Confidentiality Status: Public Mr. Rogelio E. Peña Peña & Associates, LLC 1375 Walnut Street, Suite 220 Boulder, CO 80302 Hand Delivered X U.S. Mail (1st class, postage prepaid) Peasing Level 3: Hand Delivered X Email (rmain@broadbandwashington.or) We hand Delivered X U.S. Mail (1st class, postage prepaid) Overnight Mail Facsimile (303) 415-0433 Email	Confidentiality Status: Public On Behalf of 8x8, Inc.: Michael A. Schneider Gray Cary Ware & Freidenrich LLP 701 Fifth Avenue, Suite 7000	<u>_x</u> 	U.S. Mail (1 st class, postage prepaid) Overnight Mail Facsimile (202) 238-7701
On Behalf of Level 3: Mr. Rogelio E. Peña Peña & Associates, LLC 1375 Walnut Street, Suite 220 Boulder, CO 80302 Hand Delivered	On Behalf of BCAW: Ron Main Broadband Communications Assn of WA 216 First Avenue South, Suite 260		U.S. Mail (1 st class, postage prepaid) Overnight Mail Facsimile (206) 652-8297
Confidentiality Status: Public	On Behalf of Level 3: Mr. Rogelio E. Peña Peña & Associates, LLC 1375 Walnut Street, Suite 220 Boulder, CO 80302	_ <u>X</u> 	U.S. Mail (1 st class, postage prepaid) Overnight Mail Facsimile (303) 415-0433

On Behalf of LocalDial: Lisa F. Rackner Ater Wynne LLP 222 SW Columbia, Suite 1800 Portland, OR 97201-6618	Hand Delivered X U.S. Mail (1 st class, postage prepaid) Overnight Mail Facsimile (503) 226-0079 X Email (lfr@aterwynne.com)
Confidentiality Status: Public	
On Behalf of LocalDial: Arthur A. Butler Ater Wynne LLP 601 Union Street, Suite 5450 Seattle, WA 98101-2327	Hand Delivered X U.S. Mail (1 st class, postage prepaid) Overnight Mail Facsimile (206) 467-8406 X Email (aab@aterwynne.com)
Confidentiality Status: Public	
On Behalf of Javelin: John Schnelz Javelin, Inc. 204 West Sammamish Pkwy SE Bellevue, WA 98008 Confidentiality Status: Public	Hand Delivered X U.S. Mail (1 st class, postage prepaid) Overnight Mail Facsimile (425) 696-0050 Email
On Behalf of Javelin: Andrew O. Isar Miller Isar, Inc. 7901 Skansie Avenue, Suite 240 Gig Harbor, WA 98335 Confidentiality Status: Public	Hand Delivered X U.S. Mail (1 st class, postage prepaid) Overnight Mail Facsimile (425) 696-0050 Email
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On Behalf of Worldcom, Inc. (MCI):	Hand Delivered
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Worldcom, Inc.	Overnight Mail
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Denver, CO 80202-3432	X Email (michel.singer_nelson@mci.com)
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On Behalf of Vonage:	Hand Delivered
Michael Sloan	\underline{X} U.S. Mail (1 st class, postage prepaid)
Swidler Berlin Sheref Friedman LLP	Overnight Mail
3000 K Street NW, Suite 300	Facsimile (202) 424-7643
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On Behalf of Vonage:	Hand Delivered
John Rego	\underline{X} U.S. Mail (1 st class, postage prepaid)
Vonage Holdings Corp.	Overnight Mail
2147 Route 27	Facsimile (202) 424-7643
Edison, NJ 08817	X Email (mcsloan@swidlaw.com)
Confidentiality Status: Public	
On Behalf of Pac-West Telecomm, Inc.:	Hand Delivered
Ethan Sprague	X U.S. Mail (1 st class, postage prepaid)
PAC/WEST Communications	Overnight Mail
1776 W March Lane, Suite 250	Facsimile (209) 601-6528
Stockton CA 95207	X Email (esprague@pacwest.com)
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1400 S Evergreen Park Drive SW	X Email (jthompso@wutc.wa.gov.)
PO Box 40128	
Olympia, WWA 98504-0128	
· 1 ·	

Confidentiality Status: Confidential

On Behalf of Commission Staff:		
Gregory J. Trautman Attorney General of Washington Utilities & Transportation Division 1400 S Evergreen Park Drive SW PO Box 40128 Olympia, WWA 98504-0128	_ <u>X</u> X	Hand Delivered U.S. Mail (1 st class, postage prepaid) Overnight Mail Facsimile (360)586-5522 Email (gtrautma@wutc.wa.gov.)
Confidentiality Status: Confidential		
On Behalf of Commission: Hon. Dennis J. Moss, ALJ Washington Utilities & Transportation Commission PO Box 47250 Olympia, WWA 98504-7250	<u>X</u>	Hand Delivered U.S. Mail (1 st class, postage prepaid) Overnight Mail Facsimile (360)586-5522 Email
Confidentiality Status: Confidential		
On Behalf of AT&T: Mary Tribby AT&T Communications 1875 Lawrence Street, Suite 1575 Denver, CO 80202		Hand Delivered U.S. Mail (1 st class, postage prepaid) Overnight Mail Facsimile (303) 298-6301 Email (mbtribby@att.com)
Confidentiality Status: Public		
On Behalf of Integra Telecom of WA: Karen J. Johnson, Corporate Regulatory Attorney Integra Telecom of Washington, Inc. 195 NW Von Neumann Drive, Ste. 200 Beaverton, OR 97006	_ <u>X</u> <u>X</u>	Overnight Mail Facsimile (503) 748-1212
Confidentiality Status: Public		
I declare under penalty under the foregoing is correct and true.	laws	of the State of Washington that the
DATED this 26th day of May, 2004	at Seat	ttle, Washington.

Veronica Moore