

Docket No. TV-180911 - Vol. I

In re Application of: 1st Choice Movers LLC

January 9, 2019



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Page 1

BEFORE THE WASHINGTON
UTILITIES AND TRANSPORTATION COMMISSION

In re the Application of) DOCKET NO. TV-180911
)
1st Choice Movers LLC)
)
for a permit to operate)
as a motor carrier of)
household goods.)

BRIEF ADJUDICATIVE PROCEEDING - VOLUME I

Pages 1-25

ADMINISTRATIVE LAW JUDGE RAYNE PEARSON

January 9, 2019

1:30 P.M.

Washington Utilities and Transportation Commission
1300 South Evergreen Park Drive Southwest
Olympia, Washington 98504

REPORTED BY: TAYLER GARLINGHOUSE, CCR 3358

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Page 2

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2
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4
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20 FOR 1st CHOICE MOVERS:
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ALSO PRESENT:

MICHAEL DOTSON, Staff Witness

* * * * *

Page 3

1 EXAMINATION INDEX
2 EXAMINATION OF MATTHEW COMELLA PAGE
3 By Mr. Roberson. 18
4
5 EXHIBIT INDEX
6 EXHIBITS FOR IDENTIFICATION PAGE
7 MC-1 Six Letters of Character Reference 10
8 MC-2 Letter Confirming Attendance at 12
9 Primary Purpose Sober House and
 Graduate Certificate from AA
10 MC-3 Resume 13
11
12
13
14
15
16
17
18
19
20
21
22
23
24
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Page 4

1 OLYMPIA, WASHINGTON; JANUARY 9, 2019
2 1:30 P.M.
3 --o0o--
4 P R O C E E D I N G S
5
6 JUDGE PEARSON: Then let's be on the record.
7 Good afternoon. This is Docket TV-180911, which is an
8 application for a household goods permit filed by 1st
9 Choice Movers LLC.
10 My name is Rayne Pearson. I'm an
11 administrative law judge presiding over today's brief
12 adjudicative proceeding.
13 So let's start by taking appearances from
14 both parties, and we'll begin with Commission Staff.
15 MR. ROBERSON: Good afternoon. My name is
16 Jeff Roberson, R-o-b-e-r-s-o-n. My address is 1400
17 South Evergreen Park Drive Southwest. PO Box 40128,
18 Olympia, Washington 98504. My phone number is, excuse
19 me, 360-664-1188, and my email address is
20 jeff.roberson@utc.wa.gov. With me at counsel table is
21 Mike Dotson, the Commission's transportation specialist.
22 JUDGE PEARSON: Okay. Thank you.
23 And for the Company? If you can state your
24 first and last name, spelling your last name, and then
25 provide us with your address, telephone number, and

Page 5

1 email address.
 2 MR. COMELLA: Yes, my name is Matthew
 3 Comella. I live 3512 South Juneau Street, Seattle,
 4 Washington 98118. Also, my phone number is
 5 206-480-7932, and my email address is
 6 matthew@1stchoicemovers.co.
 7 JUDGE PEARSON: Okay. Can you come a little
 8 bit closer to the microphone and then could you spell
 9 your last name?
 10 MR. COMELLA: Yeah, my last name is C-o-m,
 11 as in Mary, e-l-l-a.
 12 JUDGE PEARSON: Okay. Thank you.
 13 So before we get started, I'd like to
 14 provide an overview of this afternoon's proceeding.
 15 We're here today because the Commission issued a notice
 16 of intent to deny the Company's application for a
 17 permanent authority as a household goods carrier.
 18 And, Mr. Comella, you requested a hearing to
 19 have an opportunity to respond to the allegations in the
 20 notice and explain why the application should be
 21 granted.
 22 So I want to just clarify your position
 23 before we get started. Are you disputing any of the
 24 convictions that were listed in the notice of intent to
 25 deny?

Page 6

1 MR. COMELLA: No, Judge Pearson. I take
 2 full responsibility for the crimes that I committed.
 3 JUDGE PEARSON: Okay. So are you aware that
 4 the Commission rules bar from entry any individuals who
 5 has been convicted of certain crimes in the past five
 6 years?
 7 MR. COMELLA: Yes, Judge.
 8 JUDGE PEARSON: Okay. So the Commission
 9 does have the authority to grant an exemption from any
 10 of its rules, and if you would like, you can request
 11 that the Commission make an exception and grant you a
 12 household goods permit despite your criminal history.
 13 Is that what you would like to do?
 14 MR. COMELLA: Yes, Judge.
 15 JUDGE PEARSON: Okay. So under WAC
 16 480-15-035, companies are required to file with the
 17 Commission a written request for an exemption from a
 18 rule and giving a full explanation of the reason the
 19 exemption is requested. However, there's another
 20 procedural rule that allows the Commission to grant an
 21 exemption from any of its rules in individual
 22 circumstances if the exemption is consistent with the
 23 public interest and the purposes underlying the
 24 statute -- or the regulations and applicable statutes.
 25 And I am willing to grant you an exemption

Page 7

1 from the requirement that you file a written request for
 2 exemption from the rule, because we can address your
 3 request from -- for exemption here today with all
 4 parties present and with the ability to respond provided
 5 that Staff has no objection to doing so.
 6 MR. ROBERSON: Staff has no objection.
 7 JUDGE PEARSON: Okay. So I know that was a
 8 lot of convoluted legalese, but I wanted to allow you to
 9 speak to why you think the Commission should make an
 10 exception to its rules in this circumstance without
 11 having to file all the written paperwork that you would
 12 normally have to file. Does that make sense?
 13 MR. COMELLA: Yes, Judge.
 14 JUDGE PEARSON: Okay. So let me get back to
 15 describing how we'll proceed. So, Mr. Comella,
 16 Mr. Roberson will first give a brief overview of Staff's
 17 case and then you can present your case. Once you
 18 present your case, Staff will introduce its witness,
 19 Mr. Dotson, and he will testify about Staff's
 20 investigation of your application, and then you will
 21 have the opportunity to ask him questions when he's
 22 finished testifying. And then once all of the witnesses
 23 have testified, both parties will have the chance to
 24 make a closing statement. Do you have any questions
 25 before we get started?

Page 8

1 MR. COMELLA: No, Judge.
 2 JUDGE PEARSON: Okay. So, Mr. Roberson, you
 3 can go ahead and proceed with your opening statement.
 4 MR. ROBERSON: Good afternoon. As you've
 5 mentioned, we're here on an application by 1st Choice
 6 Movers LLC. In the course of processing that
 7 application, Mr. Dotson, acting for Commission Staff,
 8 discovered a number of criminal convictions from
 9 Florida.
 10 JUDGE PEARSON: Is your microphone on?
 11 MR. ROBERSON: It is. I may --
 12 JUDGE PEARSON: Okay. Can you just pull it
 13 closer?
 14 MR. ROBERSON: Sorry.
 15 JUDGE PEARSON: Thank you.
 16 MR. ROBERSON: Mr. Dotson discovered a
 17 number of criminal convictions in Florida, the most
 18 recent of which was entered I believe on
 19 February 23rd, 2016, which is within the five-year
 20 period under which the Commission will not grant an
 21 application under both WAC 480-15-302(8)(a) and
 22 480-15-302 -- 305(2). Staff notified the Commission of
 23 its findings. There was a notice of intent to deny and
 24 here we are. That's basically it.
 25 JUDGE PEARSON: Okay. So one other thing I

Page 9

1 forgot to address that I wanted to before we got started
 2 is the exhibits that have been filed in this docket. So
 3 Staff filed an exhibit list with proposed exhibits. I
 4 believe each one is a criminal history?
 5 MR. ROBERSON: It is, and Mr. Comella has
 6 copies of that.
 7 JUDGE PEARSON: Okay.
 8 MR. ROBERSON: And if I understand him
 9 correctly, if he's not disputing the convictions, then
 10 if he's willing to stipulate to them, there's actually
 11 very little reason for Mr. Dotson to testify.
 12 JUDGE PEARSON: Okay.
 13 MR. ROBERSON: The convictions will be in
 14 the record.
 15 JUDGE PEARSON: Okay. Are you -- are you
 16 fine with admitting those into the record?
 17 MR. COMELLA: Yes, ma'am.
 18 JUDGE PEARSON: Okay. And then Mr. Comella
 19 also submitted six letters of character reference that
 20 came in. Does Staff have --
 21 MR. ROBERSON: Staff has no objection to
 22 admitting those into the record.
 23 JUDGE PEARSON: Okay. And what I'd like to
 24 do is actually consolidate them all into one exhibit and
 25 mark it as MC-1. So we will put those letters of

Page 10

1 recommendation into the record as well, okay?
 2 (Exhibit MC-1 admitted.)
 3 JUDGE PEARSON: All right. Then,
 4 Mr. Comella, it's your turn. Let me swear you in before
 5 you get started. If you would stand and raise your
 6 right hand.
 7
 8 MATTHEW COMELLA, witness herein, having been
 9 first duly sworn on oath,
 10 was examined and testified
 11 as follows:
 12
 13 JUDGE PEARSON: Okay. So go ahead and take
 14 a seat, and this is your opportunity to address what was
 15 in the notice, give your reasons why you think we should
 16 grant your application for a household goods permit, and
 17 then also please specifically speak to why we should
 18 make an exception to the five-year rule in this
 19 circumstance.
 20 MR. COMELLA: Okay. My name is Matthew
 21 Comella. I'm from Melbourne, Florida. I recently moved
 22 here about a year and a half ago.
 23 JUDGE PEARSON: Could you speak up a little
 24 bit --
 25 MR. COMELLA: Yeah.

Page 11

1 JUDGE PEARSON: -- and come a little bit
 2 closer to the microphone? Okay. Thank you.
 3 MR. COMELLA: All right. Can you hear me?
 4 JUDGE PEARSON: That's much better. Thank
 5 you.
 6 MR. COMELLA: Loud and clear?
 7 JUDGE PEARSON: Yes.
 8 MR. COMELLA: My name is Matthew Comella.
 9 I'm from Melbourne, Florida. Currently moved from
 10 Ft. Lauderdale, Florida, to out here April 2017. I'm
 11 here to take full responsibility for the allegation of
 12 the charges. I did admit guilt in every single one, and
 13 I'm not here to minimize or justify these crimes. I'm
 14 just here to lay some facts out for you guys as well
 15 since that time frame of committing these crimes.
 16 The first thing I want to say is that when
 17 these crimes were committed, I was homeless. Also, I
 18 didn't have any money, and I was a heroin addict, an IV
 19 drug user. Since then, my sobriety date was -- is
 20 August 17th, 2013. I went to detox and then I went to a
 21 program in Ft. Lauderdale, Florida, called Primary
 22 Purpose Sober House. It's a four-phase program based on
 23 the 12 steps of Alcoholics Anonymous. I was there --
 24 which I do have a letter. I don't know if I have to
 25 submit this or not.

Page 12

1 JUDGE PEARSON: Is that separate --
 2 MR. COMELLA: But I do have a letter just
 3 confirming the time I was there and then the time I
 4 left. Also, here's my completion of the program,
 5 graduate certificate.
 6 JUDGE PEARSON: So are those originals or
 7 are those copies that you're willing to leave here?
 8 MR. COMELLA: Copies.
 9 JUDGE PEARSON: They're copies?
 10 Are you okay with that, Mr. Roberson?
 11 MR. ROBERSON: Yes, we are.
 12 JUDGE PEARSON: Okay. If you want to bring
 13 those up to me, I will admit them and mark them as
 14 Exhibit MC-2. I'll take those. Thank you.
 15 (Exhibit MC-2 admitted.)
 16 MR. COMELLA: Okay. So when I was there, I
 17 was a part of the community. I learned a lot about the
 18 12 steps of Alcoholics Anonymous. I can honestly say
 19 all 12 right here in court if you'd like me to. But so
 20 I do have practical experience in recovery.
 21 Also, from the time I started working there,
 22 I started working in the moving industry as an estimator
 23 or moving coordinator for different moving companies,
 24 which I have my resume as well if you -- just to prove
 25 where I worked, Judge, if you'd like that as well?

Page 13

1 JUDGE PEARSON: Mr. Roberson, are you fine
 2 with that?
 3 MR. ROBERSON: No objection.
 4 JUDGE PEARSON: Okay. Yeah, you can bring
 5 that up. That's fine. I will admit that and mark it as
 6 Exhibit MC-3. Thank you.
 7 (Exhibit MC-3 admitted.)
 8 MR. COMELLA: And, again, I'm just
 9 displaying the facts.
 10 Also, so while I was in sobriety and at
 11 the -- at the sober house, I graduated, was part of the
 12 community. Also, I took a break from the moving
 13 industry and decided to work in treatment as a manager,
 14 and I went to court as a court liaison for one of our
 15 clients that was looking at a prison -- five-year prison
 16 term.
 17 And instead -- I came on his behalf to get
 18 him to come to our treatment center instead. And when I
 19 was -- went to pick him up the next day from the jail to
 20 enter him into the treatment center, I realized I had a
 21 warrant from 2013, the last crime that I did commit.
 22 And I do have that information as well. I believe it's
 23 probably in there.
 24 But when I committed the crime, it was
 25 May 17th, 2013. That was the last crime that I

Page 14

1 committed, and that was before I got sober. Actually,
 2 three months prior to me getting sober. I handled that,
 3 because I have violated probation in the past, but the
 4 court record does show that I did complete and pay all
 5 the fines within three weeks of being on the probation.
 6 And because of that, I was early termed for -- for three
 7 months with that. So I did successfully complete --
 8 when I did get sober, I did successfully complete a
 9 probation. Also --
 10 JUDGE PEARSON: Can I ask you a question
 11 just real quickly?
 12 MR. COMELLA: Yes.
 13 JUDGE PEARSON: So the 2016 theft
 14 conviction, was -- the crime occurred in 2013; is that
 15 what you're saying?
 16 MR. COMELLA: I was originally charged
 17 with -- since I was in Ft. Lauderdale, Florida, I wasn't
 18 in Brevard County or Melbourne, and I did -- I was
 19 unaware that I had a warrant, but I was originally
 20 charged with that crime in 2013.
 21 JUDGE PEARSON: But the conviction didn't
 22 occur until 2016?
 23 MR. COMELLA: No, ma'am.
 24 JUDGE PEARSON: Okay. I just wanted to
 25 clarify that --

Page 15

1 MR. COMELLA: Yeah. That was --
 2 JUDGE PEARSON: -- the 2016 conviction was
 3 related to a 2013 crime.
 4 MR. COMELLA: Yes.
 5 JUDGE PEARSON: Okay.
 6 MR. COMELLA: And the only reason why I was
 7 arrested on the warrant, because I was unaware and I
 8 actually went into a jail to pick somebody up, and they
 9 ran my name at the time.
 10 JUDGE PEARSON: Okay.
 11 MR. COMELLA: So from there, I took -- I
 12 took responsibility for the actions that I've made.
 13 Also, I have a really great relationship with my parents
 14 that I never really had prior to getting sober. My
 15 father, as one of the letters of reference, he's really
 16 proud of me, and he's willing to stand by me through
 17 this. And trust me, there was a time that he would not
 18 stand by me if I was out here doing the things that I
 19 used to do.
 20 Also, my intention of coming out here -- so
 21 I ended up leaving there. I still have friends in
 22 recovery. One of the issues that I was having there,
 23 though, is that back in I would say early 2017, the
 24 fentanyl epidemic was killing all my friends, and
 25 because I was big in the recovery in South Florida, and

Page 16

1 I decided that if I was going to have a family or kids,
 2 I don't want them raised around that environment or even
 3 have that opportunity. So I decided to move here. And
 4 the reason why I decided -- or one of the reasons why I
 5 decided is because my sister lives in Bainbridge Island,
 6 and I came to visit, and I really like it here.
 7 Also, like I said, if I was to have a
 8 family, this is where I would want to have my family at.
 9 Just it seems like a safe -- safe state and a really
 10 good state. I took the -- a leap of faith and I -- when
 11 I got here, I was homeless, I -- I stayed sober, I
 12 stayed in a homeless shelter for six months, or actually
 13 four months, and then I'm working with different state
 14 agencies. Department of Vocational Rehabilitation has
 15 helped pay for everything all the way up to this very
 16 moment. Even paid for the application process for
 17 this -- this license also, which is one of the letters,
 18 since August 1st of 2017.
 19 Also, I -- I work closely with a business
 20 consultant, James McCafferty. He is appointed by the
 21 State or the Department of Vocational Rehabilitation,
 22 and he walks -- he pretty much helps me with every other
 23 issue that I have, because I have never been to college,
 24 and this is the first time I've ever done anything like
 25 this. So I really need as much help as I can get.

1 Also, I do go to therapy for -- Catholic
 2 Community Services, CReW. It's called CReW. It is in
 3 downtown Seattle. I've been going to therapy since I've
 4 gotten here. I do have a home. I live in a Catholic
 5 Community Service low income home. I am on welfare.
 6 I'm trying to break this issue right now hopefully. And
 7 I work closely with a business mentor, her name is
 8 Katherine Coe, through the Small Business
 9 Administration. I talk to her every two weeks to check
 10 in and to guide me on what I need to be doing. And then
 11 I also submitted a letter of where I live and the
 12 character that's displayed to them as well.

13 And so that's pretty much my story since
 14 those crimes were committed. I've done as much as I
 15 think I can possibly do or probably I could -- I could
 16 probably do more, but at the same time, the person that
 17 I used to be, I can't relate to that person as much
 18 because it's been a while, and I'm not here to justify
 19 again or minimize it. I take full responsibility for
 20 those crimes. But I'm -- today I'm just trying to be a
 21 different -- different person, and I've been working
 22 hard on that, and I just need this opportunity to show
 23 people that I can do this. That's it.

24 JUDGE PEARSON: Okay. Thank you. So
 25 what -- are you practicing any sort of recovery program

1 **Q. Okay. The only other question I really have, do
 2 you remember filling out the application for a household
 3 goods authority?**

4 A. Yes, sir.

5 **Q. Do you remember being asked whether anybody
 6 named in the application had been convicted of certain
 7 crimes?**

8 A. Yes, sir.

9 **Q. Do you know why you checked the box "no"?**

10 A. Honestly I thought the -- the convictions -- I
 11 didn't see the law where it stated that you guys could
 12 go through your discretion past the five years. And
 13 technically, which is weird, like I thought that since I
 14 committed the crime in 2013, that it didn't fall in that
 15 category of five years.

16 **Q. Okay. But the application asked if anyone has
 17 ever been convicted of a theft crime, correct?**

18 A. Correct.

19 **Q. And yet you still checked no?**

20 A. Correct.

21 MR. ROBERSON: Okay. I think that's all I
 22 have.

23 JUDGE PEARSON: Okay. I have another
 24 question. Do you have a moving truck?

25 MR. COMELLA: Yes, Judge.

1 now, are you still attending meetings, do you have a
 2 sponsor?

3 MR. COMELLA: Yeah, I have a sponsor. I
 4 have a lot of people that are in recovery from South
 5 Florida that I still talk to and also out here at
 6 Abigail's Ghost in downtown Seattle, and also, I do have
 7 a sponsor.

8 JUDGE PEARSON: Okay. What's your meeting
 9 attendance like?

10 MR. COMELLA: It's not that great honestly.
 11 Maybe couple times a week.

12 JUDGE PEARSON: Okay. Mr. Roberson, do you
 13 have any questions for Mr. Comella?

14 MR. ROBERSON: A very small number.

15 EXAMINATION

16 BY MR. ROBERSON:

17 **Q. I guess, how stable is your housing situation?**

18 A. Currently I'm on the Housing and Essential Needs
 19 program, which every month they pay for, and I'm
 20 actually on it until August of this year.

21 **Q. Okay. Do you still think unstable housing could
 22 be a factor in relapse, I guess, if it was a factor in
 23 the criminal history?**

24 A. No, I was homeless and sober out here, sir.

1 JUDGE PEARSON: Okay.

2 MR. COMELLA: I do pay monthly insurance on
 3 that as well.

4 JUDGE PEARSON: Okay.

5 MR. COMELLA: That I'm not using, Judge.

6 JUDGE PEARSON: Okay. So are you conceding
 7 that you were dishonest on your application? When you
 8 checked the no box, even though it asked if you had ever
 9 been convicted of a crime, were you hoping that the
 10 Commission wouldn't find out or what was the thought
 11 process behind that?

12 MR. COMELLA: It wasn't my intention. I
 13 thought it was within five years.

14 JUDGE PEARSON: Okay.

15 MR. COMELLA: And I -- I misread -- misread
 16 it.

17 JUDGE PEARSON: Okay.

18 MR. COMELLA: Because I knew you guys were
 19 going to do a background check.

20 JUDGE PEARSON: Okay.

21 MR. COMELLA: Also, I do work closely with
 22 the -- a lot of the investigators here. I've been
 23 working closely with -- in the -- in the beginning, I
 24 did work with Jason -- Jason Sharp and Jason Hoxit, I've
 25 been working closely with as well, and Eric sometimes.

1 A little bit of dialogue with Mr. Dotson as well.
 2 So I've been trying to stay as transparent
 3 and as, what do you call that, compliant as possible.
 4 Because I -- I know a lot, but I don't know everything,
 5 and I just want to make sure that I'm following all laws
 6 or regulations based on that. Because honestly, I have
 7 took the class back in August for the, what is it, the
 8 compliance or --
 9 JUDGE PEARSON: Do you mean the household
 10 goods training that the Commission sponsors?
 11 MR. COMELLA: Yes, yes, Judge. So I took
 12 that back in August, and that was one thing that they
 13 did say, like, you know, you know, we like to make
 14 money, not spend it or something. To where like if we
 15 mess up, they'll fine us. And right now, I can't really
 16 afford being fined.
 17 So I'm just trying to make sure that I --
 18 that I -- I follow every rule and regulation because
 19 those can add up. And that's one thing that me and
 20 Jason, Mr. Hoxit, have talked about a lot, and just to
 21 make sure that I'm complying all the way. Because I
 22 don't mind working closely with you guys at all.
 23 JUDGE PEARSON: Okay. Mr. Roberson, did you
 24 have anything else? Do you want Mr. Dotson to testify?
 25 MR. ROBERSON: He -- Mr. Dotson is mostly

1 The Commission has recently, I guess,
 2 expounded its understanding of how those things apply to
 3 an application for a household goods authority, whether
 4 it's criminal history. That's Order 01 in Docket
 5 TV-180213. And basically with regard to the first
 6 criteria, the Commission says all persons convicted of
 7 theft are basically similarly situated so you would have
 8 to show -- that the requesting person would have to show
 9 that there's some kind of undue hardship that other
 10 persons convicted of theft don't suffer. I'm not sure
 11 that that has been shown here.
 12 With regard to the second criteria, the
 13 Commission basically said it has moved to a bright line
 14 rule, and exemptions of this nature undercut that bright
 15 line rule. It doesn't seem inclined to grant them.
 16 Given what it said that in that docket, it seems like an
 17 exemption is unwarranted here, but, again, that is a
 18 factual determination that is up to Your Honor so...
 19 JUDGE PEARSON: Okay. Thank you.
 20 Mr. Comella, did you have anything that you
 21 wanted to say in closing? It's okay if you don't. I
 22 just wanted to give you the opportunity.
 23 MR. COMELLA: No, ma'am.
 24 JUDGE PEARSON: Okay. So before we adjourn,
 25 I'd like to request that the parties waive the

1 here as an authenticator of the record --
 2 JUDGE PEARSON: Okay.
 3 MR. ROBERSON: -- to the extent that they've
 4 been stipulated to, the facts are the facts and the law
 5 applies or it doesn't so --
 6 JUDGE PEARSON: Okay.
 7 MR. ROBERSON: -- which is up to you.
 8 JUDGE PEARSON: Okay. All right. So did
 9 you want to make a closing statement?
 10 MR. ROBERSON: Briefly I can, Your Honor.
 11 JUDGE PEARSON: Can you come closer to the
 12 microphone?
 13 MR. ROBERSON: Yes.
 14 JUDGE PEARSON: Thank you.
 15 MR. ROBERSON: I warned Mr. Comella about
 16 this and still failed to actually properly use the mic.
 17 The Commission's rules governing exemptions
 18 are set out in WAC 480-07-110(2)(c). There are two
 19 things that the Commission looks at. The first is
 20 whether the rule imposes an undue hardship on the
 21 requesting person of a degree or kind different from
 22 hardships imposed on similarly situated persons.
 23 Second thing is whether the application of
 24 the rule to the person is inconsistent with the purpose
 25 of the rule.

1 requirement to issue an order in ten days. I like to
 2 have the transcript available to me when I'm writing my
 3 decision, and we usually receive the transcript within
 4 seven to ten days. So I anticipate that I would issue
 5 an order within five business days from the date I
 6 receive the transcript at the latest. Does either party
 7 object to waiving that requirement?
 8 MR. ROBERSON: Staff has no objection.
 9 MR. COMELLA: No, Judge.
 10 JUDGE PEARSON: Okay. Thank you. So is
 11 there anything further that we need to address before we
 12 go off the record?
 13 MR. ROBERSON: Not from Staff's perspective.
 14 JUDGE PEARSON: Okay. Thank you all for
 15 coming here today, and we are adjourned. Thank you.
 16 (Adjourned at 1:55 p.m.)

CERTIFICATE

STATE OF WASHINGTON
COUNTY OF THURSTON

I, Tayler Garlinghouse, a Certified Shorthand Reporter in and for the State of Washington, do hereby certify that the foregoing transcript is true and accurate to the best of my knowledge, skill and ability.



~~Tayler Garlinghouse~~
Tayler Garlinghouse, CCR 3358

<p style="text-align: center;">A</p> <p>AA 3:8 Abigail's 18:6 ability 7:4 25:9 accurate 25:9 acting 8:7 actions 15:12 add 21:19 addict 11:18 address 4:16,19,25 5:1,5 7:2 9:1 10:14 24:11 adjourn 23:24 adjourned 24:15 24:16 adjudicative 1:8 4:12 Administration 17:9 administrative 1:10 2:2 4:11 admit 11:12 12:13 13:5 admitted 10:2 12:15 13:7 admitting 9:16,22 afford 21:16 afternoon 4:7,15 8:4 afternoon's 5:14 agencies 16:14 ago 10:22 ahead 8:3 10:13 Alcoholics 11:23 12:18 allegation 11:11 allegations 5:19 allow 7:8 allows 6:20 Anonymous 11:23 12:18 anticipate 24:4 anybody 19:5 appearances 4:13 applicable 6:24</p>	<p>application 1:4 4:8 5:16,20 7:20 8:5,7 8:21 10:16 16:16 19:2,6,16 20:7 22:23 23:3 applies 22:5 apply 23:2 appointed 16:20 April 11:10 Apt 2:15 arrested 15:7 asked 19:5,16 20:8 Assistant 2:9 attendance 3:7 18:9 attending 18:1 Attorney 2:9 August 11:20 16:18 18:21 21:7,12 authenticator 22:1 authority 5:17 6:9 19:3 23:3 available 24:2 Avenue 1:22 aware 6:3</p> <p style="text-align: center;">B</p> <p>back 7:14 15:23 21:7,12 background 20:19 Bainbridge 16:5 bar 6:4 based 11:22 21:6 basically 8:24 23:5 23:7,13 beginning 20:23 behalf 13:17 believe 8:18 9:4 13:22 best 25:9 better 11:4 big 15:25 bit 5:8 10:24 11:1 21:1 box 2:10 4:17 19:9 20:8</p>	<p>break 13:12 17:6 Brevard 14:18 brief 1:8 4:11 7:16 Briefly 22:10 bright 23:13,14 bring 12:12 13:4 Buell 1:21 business 16:19 17:7 17:8 24:5</p> <p style="text-align: center;">C</p> <p>C 2:1 4:4 25:1,1 C-o-m 5:10 call 21:3 called 11:21 17:2 carrier 1:6 5:17 case 7:17,17,18 category 19:15 Catholic 17:1,4 CCR 1:20 25:13 center 13:18,20 certain 6:5 19:6 certificate 3:8 12:5 Certified 25:6 certify 25:8 chance 7:23 character 3:6 9:19 17:12 charged 14:16,20 charges 11:12 check 17:9 20:19 checked 19:9,19 20:8 Choice 1:5 2:13,15 4:9 8:5 circumstance 7:10 10:19 circumstances 6:22 clarify 5:22 14:25 class 21:7 clear 11:6 clients 13:15 closely 16:19 17:7 20:21,23,25 21:22 closer 5:8 8:13 11:2 22:11</p>	<p>closing 7:24 22:9 23:21 Coe 17:8 college 16:23 come 5:7 11:1 13:18 22:11 Comella 2:14 3:2 5:2,3,10,18 6:1,7 6:14 7:13,15 8:1 9:5,17,18 10:4,8 10:20,21,25 11:3 11:6,8,8 12:2,8,16 13:8 14:12,16,23 15:1,4,6,11 18:3 18:10,13 19:25 20:2,5,12,15,18 20:21 21:11 22:15 23:20,23 24:9 coming 15:20 24:15 Commission 1:2,15 2:4,8 4:14 5:15 6:4,8,11,17,20 7:9 8:7,20,22 20:10 21:10 22:19 23:1 23:6,13 Commission's 4:21 22:17 commit 13:21 committed 6:2 11:17 13:24 14:1 17:14 19:14 committing 11:15 community 12:17 13:12 17:2,5 companies 6:16 12:23 Company 4:23 Company's 5:16 complete 14:4,7,8 completion 12:4 compliance 21:8 compliant 21:3 complying 21:21 conceding 20:6 confirming 3:7</p>	<p>12:3 consistent 6:22 consolidate 9:24 consultant 16:20 convicted 6:5 19:6 19:17 20:9 23:6 23:10 conviction 14:14,21 15:2 convictions 5:24 8:8,17 9:9,13 19:10 convoluted 7:8 coordinator 12:23 copies 9:6 12:7,8,9 correct 19:17,18,20 correctly 9:9 counsel 4:20 County 14:18 25:4 couple 18:11 course 8:6 court 12:19 13:14 13:14 14:4 CRew 17:2,2 crime 13:21,24,25 14:14,20 15:3 19:14,17 20:9 crimes 6:2,5 11:13 11:15,17 17:14,20 19:7 criminal 6:12 8:8 8:17 9:4 18:24 23:4 criteria 23:6,12 Currently 11:9 18:19</p> <p style="text-align: center;">D</p> <p>D 4:4 date 11:19 24:5 day 13:19 days 24:1,4,5 decided 13:13 16:1 16:3,4,5 decision 24:3 degree 22:21</p>
--	---	---	--	--

<p>deny 5:16,25 8:23 Department 16:14 16:21 describing 7:15 despite 6:12 determination 23:18 detox 11:20 dialogue 21:1 different 12:23 16:13 17:21,21 22:21 discovered 8:8,16 discretion 19:12 dishonest 20:7 displayed 17:12 displaying 13:9 disputing 5:23 9:9 docket 1:4 4:7 9:2 23:4,16 doing 7:5 15:18 17:10 Dotson 2:19 4:21 7:19 8:7,16 9:11 21:1,24,25 downtown 17:3 18:6 Drive 1:15 2:5 4:17 drug 11:19 duly 10:9</p> <hr/> <p style="text-align: center;">E</p> <p>E 2:1,1 4:4,4 18:16 25:1,1 e-l-l-a 5:11 early 14:6 15:23 either 24:6 email 4:19 5:1,5 ended 15:21 enter 13:20 entered 8:18 entry 6:4 environment 16:2 epidemic 15:24 Eric 20:25 Essential 18:19</p>	<p>estimator 12:22 Evergreen 1:15 2:5 4:17 EXAMINATION 3:1,2 examined 10:10 exception 6:11 7:10 10:18 excuse 4:18 exemption 6:9,17 6:19,21,22,25 7:2 7:3 23:17 exemptions 22:17 23:14 exhibit 3:4 9:3,24 10:2 12:14,15 13:6,7 exhibits 3:5 9:2,3 experience 12:20 explain 5:20 explanation 6:18 expounded 23:2 extent 22:3</p> <hr/> <p style="text-align: center;">F</p> <p>F 25:1 factor 18:23,23 facts 11:14 13:9 22:4,4 factual 23:18 failed 22:16 faith 16:10 fall 19:14 family 16:1,8,8 father 15:15 February 8:19 fentanyl 15:24 file 6:16 7:1,11,12 filed 4:8 9:2,3 filling 19:2 find 20:10 findings 8:23 fine 9:16 13:1,5 21:15 fined 21:16 fines 14:5</p>	<p>finished 7:22 first 4:24 7:16 10:9 11:16 16:24 22:19 23:5 five 6:5 19:12,15 20:13 24:5 five-year 8:19 10:18 13:15 Florida 8:9,17 10:21 11:9,10,21 14:17 15:25 18:5 follow 21:18 following 21:5 follows 10:11 foregoing 25:8 forgot 9:1 four 16:13 four-phase 11:22 Fourth 1:22 frame 11:15 friends 15:21,24 Ft 11:10,21 14:17 full 6:2,18 11:11 17:19 further 24:11</p> <hr/> <p style="text-align: center;">G</p> <p>G 4:4 Garlinghouse 1:20 25:6,13 General 2:9 getting 14:2 15:14 Ghost 18:6 give 7:16 10:15 23:22 Given 23:16 giving 6:18 go 8:3 10:13 17:1 19:12 24:12 going 16:1 17:3 20:19 good 4:7,15 8:4 16:10 goods 1:7 4:8 5:17 6:12 10:16 19:3 21:10 23:3</p>	<p>gotten 17:4 governing 22:17 graduate 3:8 12:5 graduated 13:11 grant 6:9,11,20,25 8:20 10:16 23:15 granted 5:21 great 15:13 18:10 guess 18:18,23 23:1 guide 17:10 guilt 11:12 guys 11:14 19:11 20:18 21:22</p> <hr/> <p style="text-align: center;">H</p> <p>half 10:22 hand 10:6 handled 14:2 hard 17:22 hardship 22:20 23:9 hardships 22:22 hear 11:3 hearing 5:18 help 16:25 helped 16:15 helps 16:22 heroin 11:18 history 6:12 9:4 18:24 23:4 home 17:4,5 homeless 11:17 16:11,12 18:25 honestly 12:18 18:10 19:10 21:6 Honor 22:10 23:18 hopefully 17:6 hoping 20:9 house 3:8 11:22 13:11 household 1:7 4:8 5:17 6:12 10:16 19:2 21:9 23:3 housing 18:18,19 18:22 Hoxit 20:24 21:20</p>	<hr/> <p style="text-align: center;">I</p> <p>IDENTIFICATI... 3:5 imposed 22:22 imposes 22:20 inclined 23:15 income 17:5 inconsistent 22:24 INDEX 3:1,4 individual 6:21 individuals 6:4 industry 12:22 13:13 information 13:22 insurance 20:2 intent 5:16,24 8:23 intention 15:20 20:12 interest 6:23 introduce 7:18 investigation 7:20 investigators 20:22 Island 16:5 issue 16:23 17:6 24:1,4 issued 5:15 issues 15:22 IV 11:18</p> <hr/> <p style="text-align: center;">J</p> <p>jail 13:19 15:8 James 16:20 January 1:12 4:1 Jason 20:24,24,24 21:20 Jeff 2:9 4:16 jeff.roberson@ut... 4:20 jroberson@utc.... 2:11 judge 1:10 2:2 4:6 4:11,22 5:7,12 6:1 6:3,7,8,14,15 7:7 7:13,14 8:1,2,10 8:12,15,25 9:7,12</p>
---	--	---	---	--

<p>9:15,18,23 10:3 10:13,23 11:1,4,7 12:1,6,9,12,25 13:1,4 14:10,13 14:21,24 15:2,5 15:10 17:24 18:8 18:12 19:23,25 20:1,4,5,6,14,17 20:20 21:9,11,23 22:2,6,8,11,14 23:19,24 24:9,10 24:14 Juneau 2:15 5:3 justify 11:13 17:18</p> <hr/> <p style="text-align: center;">K</p> <p>Katherine 17:8 kids 16:1 killing 15:24 kind 22:21 23:9 knew 20:18 know 7:7 11:24 19:9 21:4,4,13,13 knowledge 25:9</p> <hr/> <p style="text-align: center;">L</p> <p>latest 24:6 Lauderdale 11:10 11:21 14:17 law 1:10 2:2 4:11 19:11 22:4 laws 21:5 lay 11:14 leap 16:10 learned 12:17 leave 12:7 leaving 15:21 left 12:4 legalese 7:8 let's 4:6,13 letter 3:7 11:24 12:2 17:11 letters 3:6 9:19,25 15:15 16:17 liaison 13:14 license 16:17</p>	<p>line 23:13,15 list 9:3 listed 5:24 little 5:7 9:11 10:23 11:1 21:1 live 5:3 17:4,11 lives 16:5 LLC 1:5,21 2:15 4:9 8:6 looking 13:15 looks 22:19 lot 7:8 12:17 18:4 20:22 21:4,20 Loud 11:6 low 17:5</p> <hr/> <p style="text-align: center;">M</p> <p>M 18:16 ma'am 9:17 14:23 23:23 manager 13:13 mark 9:25 12:13 13:5 Mary 5:11 Matthew 2:14 3:2 5:2 10:8,20 11:8 matthew@1stch... 2:17 5:6 MC-1 3:6 9:25 10:2 MC-2 3:7 12:14,15 MC-3 3:9 13:6,7 McCafferty 16:20 mean 21:9 meeting 18:8 meetings 18:1 Melbourne 10:21 11:9 14:18 mentioned 8:5 mentor 17:7 mess 21:15 mic 22:16 MICHAEL 2:19 microphone 5:8 8:10 11:2 22:12 Mike 4:21 mind 21:22</p>	<p>minimize 11:13 17:19 misread 20:15,15 moment 16:16 money 11:18 21:14 month 18:20 monthly 20:2 months 14:2,7 16:12,13 motor 1:6 move 16:3 moved 10:21 11:9 23:13 Movers 1:5 2:13,15 4:9 8:6 moving 12:22,23 12:23 13:12 19:24</p> <hr/> <p style="text-align: center;">N</p> <p>N 2:1 4:4 18:16,16 name 4:10,15,24,24 5:2,9,10 10:20 11:8 15:9 17:7 named 19:6 National 1:24 nature 23:14 need 16:25 17:10 17:22 24:11 Needs 18:19 never 15:14 16:23 normally 7:12 notice 5:15,20,24 8:23 10:15 notified 8:22 number 4:18,25 5:4 8:8,17 18:14</p> <hr/> <p style="text-align: center;">O</p> <p>O 4:4 18:16 ooo-- 4:3 oath 10:9 object 24:7 objection 7:5,6 9:21 13:3 24:8 occur 14:22 occurred 14:14</p>	<p>okay 4:22 5:7,12 6:3,8,15 7:7,14 8:2,12,25 9:7,12 9:15,18,23 10:1 10:13,20 11:2 12:10,12,16 13:4 14:24 15:5,10 17:24 18:8,12,22 19:1,16,21,23 20:1,4,6,14,17,20 21:23 22:2,6,8 23:19,21,24 24:10 24:14 Olympia 1:16 2:5 2:10 4:1,18 once 7:17,22 opening 8:3 operate 1:6 opportunity 5:19 7:21 10:14 16:3 17:22 23:22 order 23:4 24:1,5 originally 14:16,19 originals 12:6 overview 5:14 7:16</p> <hr/> <p style="text-align: center;">P</p> <p>P 2:1,1 4:4 p.m 1:13 4:2 24:16 PAGE 3:2,5 Pages 1:9 paid 16:16 paperwork 7:11 parents 15:13 Park 1:15 2:5 4:17 part 12:17 13:11 parties 4:14 7:4,23 23:25 party 24:6 pay 14:4 16:15 18:20 20:2 Pearson 1:10 2:3 4:6,10,22 5:7,12 6:1,3,8,15 7:7,14 8:2,10,12,15,25 9:7,12,15,18,23</p>	<p>10:3,13,23 11:1,4 11:7 12:1,6,9,12 13:1,4 14:10,13 14:21,24 15:2,5 15:10 17:24 18:8 18:12 19:23 20:1 20:4,6,14,17,20 21:9,23 22:2,6,8 22:11,14 23:19,24 24:10,14 people 17:23 18:4 period 8:20 permanent 5:17 permit 1:6 4:8 6:12 10:16 person 17:16,17,21 22:21,24 23:8 persons 22:22 23:6 23:10 perspective 24:13 phone 4:18 5:4 pick 13:19 15:8 please 10:17 PO 2:10 4:17 position 5:22 possible 21:3 possibly 17:15 practical 12:20 practicing 17:25 present 2:18 7:4,17 7:18 presiding 4:11 pretty 16:22 17:13 Primary 3:8 11:21 prior 14:2 15:14 prison 13:15,15 probably 13:23 17:15,16 probation 14:3,5,9 procedural 6:20 proceed 7:15 8:3 proceeding 1:8 4:12 5:14 process 16:16 20:11 processing 8:6</p>
--	---	--	---	--

<p>program 11:21,22 12:4 17:25 18:20</p> <p>properly 22:16</p> <p>proposed 9:3</p> <p>proud 15:16</p> <p>prove 12:24</p> <p>provide 4:25 5:14</p> <p>provided 7:4</p> <p>public 6:23</p> <p>pull 8:12</p> <p>purpose 3:8 11:22 22:24</p> <p>purposes 6:23</p> <p>put 9:25</p> <hr/> <p style="text-align: center;">Q</p> <hr/> <p>question 14:10 19:1 19:24</p> <p>questions 7:21,24 18:13</p> <p>quickly 14:11</p> <hr/> <p style="text-align: center;">R</p> <hr/> <p>R 2:1 4:4 25:1</p> <p>R-o-b-e-r-s-o-n 4:16</p> <p>raise 10:5</p> <p>raised 16:2</p> <p>ran 15:9</p> <p>Rayne 1:10 2:3 4:10</p> <p>real 14:11</p> <p>realized 13:20</p> <p>really 15:13,14,15 16:6,9,25 19:1 21:15</p> <p>Realtime 1:21</p> <p>reason 6:18 9:11 15:6 16:4</p> <p>reasons 10:15 16:4</p> <p>receive 24:3,6</p> <p>recommendation 10:1</p> <p>record 4:6 9:14,16 9:22 10:1 14:4 22:1 24:12</p>	<p>recovery 12:20 15:22,25 17:25 18:4</p> <p>reference 3:6 9:19 15:15</p> <p>regard 23:5,12</p> <p>regulation 21:18</p> <p>regulations 6:24 21:6</p> <p>Rehabilitation 16:14,21</p> <p>relapse 18:23</p> <p>relate 17:17</p> <p>related 15:3</p> <p>relationship 15:13</p> <p>remember 19:2,5</p> <p>REPORTED 1:20</p> <p>Reporter 25:7</p> <p>Reporting 1:21</p> <p>request 6:10,17 7:1 7:3 23:25</p> <p>requested 5:18 6:19</p> <p>requesting 22:21 23:8</p> <p>required 6:16</p> <p>requirement 7:1 24:1,7</p> <p>respond 5:19 7:4</p> <p>responsibility 6:2 11:11 15:12 17:19</p> <p>resume 3:9 12:24</p> <p>right 10:3,6 11:3 12:19 17:6 21:15 22:8</p> <p>Roberson 2:9 3:3 4:15,16 7:6,16 8:2 8:4,11,14,16 9:5,8 9:13,21 12:10,11 13:1,3 18:12,14 18:17 19:21 21:23 21:25 22:3,7,10 22:13,15 24:8,13</p> <p>rule 6:18,20 7:2 10:18 21:18 22:20</p>	<p>22:24,25 23:14,15</p> <p>rules 6:4,10,21 7:10 22:17</p> <hr/> <p style="text-align: center;">S</p> <hr/> <p>S 2:1,15 4:4</p> <p>safe 16:9,9</p> <p>saying 14:15</p> <p>says 23:6</p> <p>seat 10:14</p> <p>Seattle 1:22,23 2:16 5:3 17:3 18:6</p> <p>second 22:23 23:12</p> <p>see 19:11</p> <p>sense 7:12</p> <p>separate 12:1</p> <p>Service 17:5</p> <p>Services 17:2</p> <p>set 22:18</p> <p>seven 24:4</p> <p>Sharp 20:24</p> <p>shelter 16:12</p> <p>Shorthand 25:6</p> <p>show 14:4 17:22 23:8,8</p> <p>shown 23:11</p> <p>similarly 22:22 23:7</p> <p>single 11:12</p> <p>sir 18:25 19:4,8</p> <p>sister 16:5</p> <p>situated 22:22 23:7</p> <p>situation 18:18</p> <p>six 3:6 9:19 16:12</p> <p>skill 25:9</p> <p>small 17:8 18:14</p> <p>sober 3:8 11:22 13:11 14:1,2,8 15:14 16:11 18:25</p> <p>sobriety 11:19 13:10</p> <p>somebody 15:8</p> <p>Sorry 8:14</p> <p>sort 17:25</p> <p>South 1:15 2:5 4:17</p>	<p>5:3 15:25 18:4</p> <p>Southwest 1:15 4:17</p> <p>speak 7:9 10:17,23</p> <p>specialist 4:21</p> <p>specifically 10:17</p> <p>spell 5:8</p> <p>spelling 4:24</p> <p>spend 21:14</p> <p>sponsor 18:2,3,7</p> <p>sponsors 21:10</p> <p>stable 18:18</p> <p>Staff 2:8,19 4:14 7:5,6,18 8:7,22 9:3,20,21 24:8</p> <p>Staff's 7:16,19 24:13</p> <p>stand 10:5 15:16,18</p> <p>start 4:13</p> <p>started 5:13,23 7:25 9:1 10:5 12:21,22</p> <p>state 4:23 16:9,10 16:13,21 25:3,7</p> <p>stated 19:11</p> <p>statement 7:24 8:3 22:9</p> <p>statute 6:24</p> <p>statutes 6:24</p> <p>stay 21:2</p> <p>stayed 16:11,12</p> <p>steps 11:23 12:18</p> <p>stipulate 9:10</p> <p>stipulated 22:4</p> <p>story 17:13</p> <p>Street 2:15 5:3</p> <p>submit 11:25</p> <p>submitted 9:19 17:11</p> <p>successfully 14:7,8</p> <p>suffer 23:10</p> <p>Suite 1:22</p> <p>sure 21:5,17,21 23:10</p> <p>SW 2:5</p>	<p>swear 10:4</p> <p>sworn 10:9</p> <hr/> <p style="text-align: center;">T</p> <hr/> <p>T 18:16 25:1,1</p> <p>table 4:20</p> <p>Tacoma 1:23</p> <p>take 6:1 10:13 11:11 12:14 17:19</p> <p>talk 17:9 18:5</p> <p>talked 21:20</p> <p>Taylor 1:20 25:6,13</p> <p>technically 19:13</p> <p>telephone 4:25</p> <p>ten 24:1,4</p> <p>term 13:16</p> <p>termed 14:6</p> <p>testified 7:23 10:10</p> <p>testify 7:19 9:11 21:24</p> <p>testifying 7:22</p> <p>Thank 4:22 5:12 8:15 11:2,4 12:14 13:6 17:24 22:14 23:19 24:10,14,15</p> <p>theft 14:13 19:17 23:7,10</p> <p>therapy 17:1,3</p> <p>thing 8:25 11:16 21:12,19 22:23</p> <p>things 15:18 22:19 23:2</p> <p>think 7:9 10:15 17:15 18:22 19:21</p> <p>thought 19:10,13 20:10,13</p> <p>three 14:2,5,6</p> <p>THURSTON 25:4</p> <p>time 11:15 12:3,3 12:21 15:9,17 16:24 17:16</p> <p>times 18:11</p> <p>today 5:15 7:3 17:20 24:15</p> <p>today's 4:11</p> <p>training 21:10</p>
---	---	---	--	--

<p>transcript 24:2,3,6 25:8</p> <p>transparent 21:2</p> <p>transportation 1:2 1:15 2:4 4:21</p> <p>treatment 13:13,18 13:20</p> <p>truck 19:24</p> <p>true 25:8</p> <p>trust 15:17</p> <p>trying 17:6,20 21:2 21:17</p> <p>turn 10:4</p> <p>TV-180213 23:5</p> <p>TV-180911 1:4 4:7</p> <p>two 17:9 22:18</p> <hr/> <p style="text-align: center;">U</p> <hr/> <p>unaware 14:19 15:7</p> <p>undercut 23:14</p> <p>underlying 6:23</p> <p>understand 9:8</p> <p>understanding 23:2</p> <p>undue 22:20 23:9</p> <p>unstable 18:22</p> <p>unwarranted 23:17</p> <p>use 22:16</p> <p>user 11:19</p> <p>usually 24:3</p> <p>Utilities 1:2,15 2:4</p> <hr/> <p style="text-align: center;">V</p> <hr/> <p>violated 14:3</p> <p>visit 16:6</p> <p>Vocational 16:14 16:21</p> <p>VOLUME 1:8</p> <hr/> <p style="text-align: center;">W</p> <hr/> <p>WAC 6:15 8:21 22:18</p> <p>waive 23:25</p> <p>waiving 24:7</p> <p>walks 16:22</p>	<p>want 5:22 11:16 12:12 16:2,8 21:5 21:24 22:9</p> <p>wanted 7:8 9:1 14:24 23:21,22</p> <p>warned 22:15</p> <p>warrant 13:21 14:19 15:7</p> <p>Washington 1:1,15 1:16,22 2:4,5,10 2:16 4:1,18 5:4 25:3,7</p> <p>wasn't 14:17 20:12</p> <p>way 16:15 21:21</p> <p>we'll 4:14 7:15</p> <p>we're 5:15 8:5</p> <p>week 18:11</p> <p>weeks 14:5 17:9</p> <p>weird 19:13</p> <p>welfare 17:5</p> <p>went 11:20,20 13:14,19 15:8</p> <p>willing 6:25 9:10 12:7 15:16</p> <p>witness 2:19 7:18 10:8</p> <p>witnesses 7:22</p> <p>work 13:13 16:19 17:7 20:21,24</p> <p>worked 12:25</p> <p>working 12:21,22 16:13 17:21 20:23 20:25 21:22</p> <p>wouldn't 20:10</p> <p>writing 24:2</p> <p>written 6:17 7:1,11</p> <p>www.buellrealti... 1:25</p> <hr/> <p style="text-align: center;">X</p> <hr/> <p>X 18:16</p> <hr/> <p style="text-align: center;">Y</p> <hr/> <p>Yeah 5:10 10:25 13:4 15:1 18:3</p> <p>year 10:22 18:21</p>	<p>years 6:6 19:12,15 20:13</p> <hr/> <p style="text-align: center;">Z</p> <hr/> <p style="text-align: center;">0</p> <hr/> <p>01 23:4</p> <hr/> <p style="text-align: center;">1</p> <hr/> <p>1-25 1:9</p> <p>1:30 1:13 4:2</p> <p>1:55 24:16</p> <p>10 3:6</p> <p>12 3:7 11:23 12:18 12:19</p> <p>13 3:9</p> <p>1300 1:15 2:5</p> <p>1325 1:22</p> <p>1400 4:16</p> <p>17th 11:20 13:25</p> <p>18 3:3</p> <p>1840 1:22</p> <p>1st 1:5 2:13,15 4:8 8:5 16:18</p> <hr/> <p style="text-align: center;">2</p> <hr/> <p>2013 11:20 13:21 13:25 14:14,20 15:3 19:14</p> <p>2016 8:19 14:13,22 15:2</p> <p>2017 11:10 15:23 16:18</p> <p>2019 1:12 4:1</p> <p>206 1:23 2:16</p> <p>206-480-7932 5:5</p> <p>235-0111 1:23</p> <p>23rd 8:19</p> <p>253 1:23</p> <p>287-9066 1:23</p> <hr/> <p style="text-align: center;">3</p> <hr/> <p>305 2:15</p> <p>305(2) 8:22</p> <p>3358 1:20 25:13</p> <p>3512 2:15 5:3</p>	<p>360 2:6,11</p> <p>360-664-1188 4:19</p> <hr/> <p style="text-align: center;">4</p> <hr/> <p>40128 2:10 4:17</p> <p>480-07-110(2)(c) 22:18</p> <p>480-15-035 6:16</p> <p>480-15-302 8:22</p> <p>480-15-302(8)(a) 8:21</p> <p>480-7932 2:16</p> <hr/> <p style="text-align: center;">5</p> <hr/> <p style="text-align: center;">6</p> <hr/> <p>664-1160 2:6</p> <p>664-1188 2:11</p> <hr/> <p style="text-align: center;">7</p> <hr/> <p style="text-align: center;">8</p> <hr/> <p>800 1:24</p> <p>846-6989 1:24</p> <hr/> <p style="text-align: center;">9</p> <hr/> <p>9 1:12 4:1</p> <p>98101 1:22</p> <p>98118 2:16 5:4</p> <p>98504 1:16 2:5,10 4:18</p>
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