

EXHIBIT NO. ___(JHS-1T)
DOCKET NO. UE-11___
PCA 9 COMPLIANCE
WITNESS: JOHN H. STORY

**BEFORE THE
WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION**

**In the Matter of the Petition of
PUGET SOUND ENERGY, INC.
For Approval of its March 2011 Power Cost
Adjustment Mechanism Report**

Docket No. UE-11___

**PREFILED DIRECT TESTIMONY (NONCONFIDENTIAL) OF
JOHN H. STORY
ON BEHALF OF PUGET SOUND ENERGY, INC.**

MARCH 31, 2011

PUGET SOUND ENERGY, INC.

**PREFILED DIRECT TESTIMONY (NONCONFIDENTIAL) OF
JOHN H. STORY**

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1 **PUGET SOUND ENERGY, INC.**

2 **PREFILED DIRECT TESTIMONY OF JOHN H. STORY**

3 **I. INTRODUCTION**

4
5 **Q. Please state your name, business address and present position.**

6 A. My name is John H. Story. My business address is 10885 N.E. Fourth Street,
7 P.O. Box 97034, Bellevue, Washington 98009-9734. I am the Director of Cost
8 and Regulation for Puget Sound Energy, Inc. ("PSE").

9 **Q. What is your educational and professional experience?**

10 A. Exhibit No. ___(JHS-2) describes my educational and professional experience.

11 **Q. What are your duties as Director of Cost and Regulation for PSE?**

12 A. As Director of Cost and Regulation, I am responsible for the Revenue
13 Requirement department at PSE.

14 **Q. What is the purpose of this filing?**

15 A. In accordance with the Commission's Twelfth Supplemental Order in Docket
16 No. UE-011570, PSE must file an annual report detailing the power costs
17 included in its deferral calculation under the Power Cost Adjustment ("PCA")
18 Mechanism. The Settlement Agreement in the Fourth Order in PSE's power cost
19 only rate case, Docket No. UE-050870, incorporated an amendment to the annual

1 reporting period for the PCA Mechanism from a June 30 fiscal year to a calendar
2 year. In compliance with the order approving the settlement in Docket No. UE-
3 050870 and the Sixteenth Supplemental Order in Docket Nos. UE-011570 and
4 UG-011571, the annual PCA true-up filings are due by the end of each March for
5 the prior PCA calendar year. Through its Petition, PSE is requesting approval of
6 its PCA Mechanism Report for the Twelve Months Ended December 31, 2010
7 ("PCA Annual Report"). The PCA Annual Report is provided in this filing as the
8 Second Exhibit to the Prefiled Direct Testimony of John H. Story, Exhibit
9 No. ____ (JHS-3).

10 **II. BACKGROUND REGARDING THE PCA MECHANISM**

11 **Q. Please provide a brief summary of the Power Cost Adjustment Mechanism.**

12 A. As authorized by the Commission, PSE's PCA Mechanism accounts for
13 differences in PSE's modified actual power costs relative to a power cost baseline.
14 This mechanism accounts for a sharing of costs and benefits that are graduated
15 over four levels of power cost variances. The Settlement Stipulation approved in
16 the Commission's Twelfth Supplemental Order in Docket No. UE-011570 defines
17 the specific sharing levels and conditions. It is attached as Exhibit A to the
18 Petition.

1 **Q. Please describe the categories of power costs that are included in the PCA**
2 **Mechanism.**

3 A. The following fixed and variable power costs are included. These costs are
4 adjusted as described below.

5 **Fixed Costs:**

6 For PCA calculation purposes, fixed costs are power production related costs and
7 rate of return. Power production related costs from the most recent general rate
8 case or power cost only rate case are included and do not change during the PCA
9 period. These costs include depreciation, property taxes for production plant, and
10 specifically identified transmission plant. Other fixed costs include FERC
11 Accounts 557 Other production expense, Hydro and Other Production O&M, and
12 500 KV O&M. Regarding the rate of return, the rate from the most recent general
13 rate case is applied as appropriate in the PCA period.

14 **Variable Costs:**

15 PCA variable costs include actual monthly amounts recorded in FERC Accounts
16 501 – Steam generation fuel, 547 – Other power generation fuel, 555 – Purchased
17 power, 447 – Sales for resale, 565 – Transmission of electricity by others. In
18 addition, variable costs and credits for sales of non-core gas, Transmission
19 Revenue for Colstrip 1-4 lines, Third AC and Northern Intertie, and costs related
20 to the hedging line of credit are included. Allowed regulatory return on and of
21 regulatory assets and liabilities associated with the types of items that have been
22 approved by order to be recovered through the PCA are also included in variable

1 costs. A listing of these regulatory assets and liabilities are included in Exhibit D
2 to the PCA Annual Report, Exhibit No. ____ (JHS-3).

3 **Adjustments to Variable Costs:**

4 The following are adjustments as determined in Docket No. UE 011570:

- 5 1) Prudence disallowance from Docket No. UE-921262, disallowing
6 a portion of the power costs associated with March Point 2 (3%)
7 and Tenaska (1.2%) are shown in Schedule X, "NUG Prudence
8 Adjustments";
- 9 2) Colstrip Availability adjustment if the actual availability factor for
10 the four plants at Colstrip falls below a 70% equivalent availability
11 factor. This adjustment would be reflected on PCA Exhibit F,
12 "Colstrip Availability Adjustment"; and
- 13 3) New long-term resource pricing adjustment to bring the variable
14 cost of the new resource to the lower of actual unit cost or the
15 average embedded cost. This adjustment is reflected on PCA
16 Exhibit G, "New Resource Adjustment." The specifics behind the
17 calculation of this adjustment are further discussed below.

18 The following adjustment is also necessary as determined in Docket No. UE-
19 031725:

- 20 1) Disallowance of costs associated with the Tenaska Benchmark
21 Disallowance.

22 Additionally, test year variable costs may be adjusted for items pursuant to the
23 Methodology for Adjustments of Costs Outside of the PCA Period ("true-up
24 methodology"), which is provided as Exhibit No. ____ (JHS-4). Discussion of the
25 adjustments applicable to PCA Period 9 is included in Section IV, below.

1 credits as they are recovered from or refunded to customers. At the time of the
2 filing of this petition such a request is not necessary.

3 PSE accrues interest monthly on any deferred balance (debit or credit) at the
4 interest rate calculated in accordance with WAC 480-90-233(4).

5 **Q. Did the baseline power cost rate change during PCA Period 9?**

6 A. Yes, from January 1, 2010 through April 7, 2010, the baseline power cost rate
7 was \$62.841 per Megawatt hour (MWh) as established in Docket No. UE-
8 072300, PSE's 2007 general rate case. The calculation of this baseline power cost
9 rate and supporting schedules for PCA Period 8 are found on pages 10 through 16
10 of the 2010 PCA Mechanism Annual Report, Exhibit No. ___(JHS-3).

11 From April 8, 2010 through December 31, 2010, the baseline power cost rate was
12 \$64.387 per MWh, including the Tenaska Tracker, as established in Docket
13 No. UE-090704, PSE's 2009 general rate case. The calculation of this baseline
14 power cost rate and supporting schedules for this period are found on pages 18
15 through 28 of Exhibit No. ___(JHS-3).

16 Historically, recovery of the baseline power cost rate has been included in either
17 general rates or, in the event of implementation of rates from a power cost only
18 rate case, the incremental portion is included in Schedule 95. As a result of PSE's
19 2009 general rate case, costs associated with the Tenaska Regulatory Asset were
20 set in the Tenaska Tracker. PSE's 2009 general rate case compliance filing
21 contained a copy of the baseline power cost rate. The baseline power cost rate is

1 also provided in Exhibit No. ___(JHS-3), showing inclusion of the Tenaska
2 Tracker. Additionally, the costs associated with Tenaska continue to be included
3 in actual variable costs, therefore, ensuring true-up of the revenues and costs
4 associated with the Tenaska Regulatory Asset.

5 **Q. What is the actual average power cost rate experienced for PCA Period 9?**

6 A. As shown on page 5 (Exhibit A-1 Power Cost Rate Updated) of Exhibit
7 No. ___(JHS-3), the average power cost rate experienced for the twelve month
8 period ended December 31, 2010 is \$65.769 per MWh.

9 **Q. Why did the actual average power cost rate differ from the baseline power
10 cost rate in effect during PCA Period 9?**

11 A. The actual average power cost rate differed from the baseline power cost rate in
12 effect during PCA Period 9 due to changes in variable components of the PCA
13 Mechanism, which are discussed in the testimony of David Mills, Exhibit
14 No. ___(DEM-1CT).

15 **Q. How did the actual power costs compare to the average baseline power cost
16 rate in effect during PCA Period 9?**

17 A. Actual power costs exceeded the average baseline power cost rate in effect during
18 the PCA Period 9 by \$38,312,461 (after adjustment for Firm Wholesale). PSE's
19 share of this under-recovery of power costs was \$29,156,231. As discussed in

1 more detail below, the customers' share of this under-recovery of power costs was
2 \$9,156,231.

3 **Q. What is the distribution of the resulting cumulative imbalance for sharing at**
4 **the end of PCA Period 9?**

5 A. Considering the activity that occurred in PCA Period 9 along with the revisions to
6 the beginning balance made pursuant to the true-up methodology, the cumulative
7 imbalance for sharing at the end of PCA Period 9 was \$66,052,689. PSE's share
8 of this imbalance was \$51,573,829, with the remaining \$14,478,860 attributable
9 to the customer: *See Exhibit No. ___(JHS-3), page 4.*

10 **Q. Please explain Exhibit G and its purpose in the PCA Mechanism.**

11 A. Under the PCA Mechanism, new resources with a term *less* than or equal to two
12 years are included in allowable PCA costs. The prudence of such resources is
13 determined in the Commission's review of the annual PCA true-up. Power costs
14 related to a new electric resource with a term of *greater* than two years are
15 included in allowable PCA costs through a bridge mechanism, known as PCA
16 Exhibit G, "New Resource Adjustment". Exhibit G reduces the variable costs of
17 the new resources to the lower of actual unit cost or the baseline rate until the
18 prudence of such resources can be reviewed and approved in a power cost only or
19 general rate case.

1 **Q. Were there any PCA Exhibit G adjustments necessary in PCA Period 9?**

2 A. Yes, as discussed in the Prefiled Direct Testimony of Mr. Mills, Exhibit
3 No. ___(DEM-1CT), there were two resources included in PCA Period 9 that
4 required adjustment under Exhibit G. These resources are summarized as
5 follows:

Resource	Effective	Rates in Effect	Actual variable unit cost > Baseline Rate?	PCA Exhibit G Adjustment?
Credit Suisse PPA	1/01/2009	4/07/2010	Yes	Yes
Qualco PPA	3/09/2009	4/07/2010	Yes	Yes

6 **Q. How was the amount of the PCA Exhibit G adjustment determined?**

7 A. The period that each resource was analyzed for purposes of PCA Exhibit G was
8 the period between the effective date of the new resource and the date that the
9 new resource would be included in rates (the bridge period). Each month during
10 the bridge period, the resource's estimated variable costs were determined for the
11 bridge period. The estimated generation attributable to that resource for the
12 bridge period was then used to determine the estimated variable unit cost. This
13 unit cost was compared to the baseline power cost rate in effect during the bridge
14 period. When the estimated variable unit cost exceeded the baseline power cost
15 rate in effect, the excess unit cost was multiplied by the ratio of the current
16 month's actual generation to the estimated bridge period generation to determine
17 the amount of the PCA Exhibit G adjustment attributable to that month. By the

1 end of the bridge period, the resources variable unit cost would be based on
2 actuals and would include no estimates, thereby truing up the Exhibit G
3 adjustments within the PCA period that the resource is included in rates. Exhibit
4 G adjustments totaled \$40,515 in PCA Period 9. There were two resources—the
5 Credit Suisse and Qualco purchase power agreements ("PPAs")— that resulted in
6 Exhibit G adjustments during PCA Period 9. Adjustments associated with these
7 two resources resulted in a total reduction to total allowable costs of \$66,383:
8 \$47,587 for the Credit Suisse PPA and \$18,796 for the Qualco PPA.
9 Additionally, a correction to remove \$25,868 of Exhibit G adjustments for the
10 Farm Power Rexville PPA that was previously included in PCA Period 8 was
11 made in PCA Period 9. During PCA Period 9, the PCA Period 8 Exhibit G
12 adjustment was determined to be unnecessary because Farm Power Rexville is a
13 Qualifying Facility and the energy under the PPA was purchased under PSE's
14 electric tariff rate schedule 91. Accordingly, the mandated rate paid under the
15 PPA should not have been subject to an Exhibit G adjustment. The resulting total
16 Exhibit G adjustment of \$40,515 is included in the Updated Power Cost Rate in
17 Exhibit No. ____ (JHS-3), page 5, line 25. Detailed support for how each Exhibit
18 G adjustment was calculated is included in Mr. Story's workpapers for this filing.

19 **Q. Were there new resources that were not subject to adjustment under**
20 **Exhibit G?**

21 A. Yes. There were several new resources that were not subject to adjustment under
22 Exhibit G. They were Mint Farm, Wild Horse Expansion and two Schedule 91

1 contracts. PSE excluded Mint Farm and Wild Horse Expansion from analysis for
2 adjustment under Exhibit G because costs associated with these resources were
3 deferred pursuant to RCW 80.80.060(5), as described in PSE's 2009 general rate
4 case in WUTC Docket No. UE-090704. Furthermore, Mint Farm and Wild Horse
5 Expansion variable unit cost as of April 7, 2010, prior to being included in rates,
6 were not greater than the baseline rate and therefore did not require adjustment
7 under Exhibit G. Schedule 91 contracts are excluded from analysis on Exhibit G
8 as these contracts are entered into with Qualifying Facilities as outlined in PSE's
9 electric tariff rate schedule 91. Because the mandated contract rates are set by
10 tariff, they should not be subject to an Exhibit G adjustment.

11 **IV. ADJUSTMENT OF COSTS OUTSIDE OF THE PCA PERIOD**

12 **Q. Please describe in more detail the four adjustments made in PCA Period 9.**

13 A. 1) **BPA Loss Return Settlement:** A \$5.6 million settlement refund was
14 received from BPA to compensate PSE for a net over-return to BPA of 127,721
15 MWh by PSE under multiple contracts during the period from July 1, 2001
16 through August 31, 2009. The portion of the \$5.6 million settlement refund
17 related to periods after July 1, 2002, the inception of the PCA Mechanism, was
18 \$5.4 million. The \$5.6 million was booked to FERC Account 555 in November
19 2010 because this is the FERC account to which the original payments were
20 expensed and included in total allowable costs for PCA purposes when paid.
21 Because this refund was greater than \$1 million and related to the time period
22 between July 1, 2001 (one year prior to the start of the PCA Mechanism) and

1 August 31, 2009, it was excluded from actual power costs in calculating the PCA
2 deferral for PCA Period 9. A revised version of the summary schedules for PCA
3 Periods 1 through 8 that incorporates the impact of the BPA Loss Reserve
4 Settlement on the PCA Periods to which it relates has been provided in the
5 workpapers related to this filing.

6 2) **Colstrip Reclamation Dispute Settlement:** A \$1.6 million refund was
7 received for a dispute between the coal supplier, Western Energy Company
8 ("WECO") and the owners, including PSE, of Colstrip Units 3 and 4. The dispute
9 related to a request for a refund for reclamation work, the costs for which were
10 included in the price of coal purchased in 2007. This settlement payment was
11 booked to FERC Account 501 in March 2010 which is the FERC account to
12 which the original payments were expensed and included in total allowable costs
13 for PCA purposes when paid. The \$1.6 million settlement refund, which is not
14 related to inventory pricing, was removed from total allowable costs in PCA
15 Period 9 and included in a revised version of the summary schedules for PCA
16 Period 6 that incorporates the impact of the refund in the period to which it
17 relates. This revised summary schedule has been provided in the workpapers
18 related to this filing.

19 3) **Receivable from California Independent System Operators:** In June 2010,
20 PSE wrote-off the unrecovered portion of its receivable from the California
21 Independent System Operators in the amount of \$17.8 million. The write off was
22 booked to FERC Account 447 as an expense. However, for purposes of

1 calculating the PCA deferral, this expense was not included in PCA Period 9 as it
2 relates to events which occurred in 2000 which was prior to inception of the PCA
3 Mechanism.

4 4) **WECO Settlement Agreement:** In November 2010, PSE and other Colstrip 3
5 and 4 unit owners reached a settlement agreement in which PSE paid \$0.3 million
6 to WECO for royalties and pricing for the period 1996 through 2001. The
7 payment was booked to FERC Account 501 as an expense. Because the
8 settlement payment, which was not connected to inventory pricing, was related to
9 a period prior to inception of the PCA Mechanism, it was not included in total
10 allowable costs for PCA Period 9.

11 **Q. Does this conclude your testimony?**

12 **A.** Yes, it does.