

**BEFORE THE WASHINGTON STATE
UTILITIES AND TRANSPORTATION COMMISSION**

In the Matter of the Petition of

ASOTIN TELEPHONE COMPANY,
LEWIS RIVER TELEPHONE
COMPANY, and MCDANIEL
TELEPHONE CO., d/b/a TDS
TELECOM,

Requesting distribution of funds from the
state universal communications services
program created in RCW 80.36.650

DOCKET UT-220567

ORDER 01

GRANTING DISTRIBUTION OF
FUNDS FROM THE STATE
UNIVERSAL COMMUNICATIONS
SERVICES PROGRAM

BACKGROUND

1 On May 13, 2019, the Governor signed Second Substitute Senate Bill (SSSB) 5511, which addresses broadband service issues by: (a) creating the Governor’s State Broadband Office, (b) establishing a broadband grant and loan program administered by the Public Works Board, (c) revising the conditions in which a port district can offer telecommunication services, and (d) extending and revising the purpose of the State Universal Communications Services Program (State USF Program or Program).¹ The State USF Program is primarily intended to provide direct financial support to Washington’s small incumbent Class B Telephone companies that have adopted a plan to provide, enhance, and maintain broadband services in high-cost rural areas of Washington.²

¹ RCW 80.36.650(1) provides that “The purpose of the program is to support continued provision of basic telecommunications services under rates, terms, and conditions established by the commission and the provision, enhancement, and maintenance of broadband services, recognizing that, historically, the incumbent public network functions to provide all communications services including, but not limited to, voice and broadband services.”

² The legislation described above in (a) through (d) creates other opportunities for broadband expansion in addition to this program.

- 2 The Washington Utilities and Transportation Commission (Commission) is allotted \$5 million each year over the remaining two-year term of the program,³ and may distribute up to \$5 million annually (less the Commission’s administrative costs) to qualifying companies each year through June 30, 2024.⁴
- 3 On May 27, 2020, the Commission entered General Order R-598 (Adoption Order) in Docket UT-190437 amending and adopting rules in Chapter 480-123 WAC to reconfigure the State USF Program in accordance with SSSB 5511.⁵
- 4 Paragraph 14 of the Adoption Order states that an “Eligible provider may now receive a distribution from the Program if they have adopted a plan to provide, enhance, or maintain broadband services in their service areas.” The Adoption Order further establishes four different eligibility criteria.⁶ In addition to these requirements, a company must comply with the prerequisites in WAC 480-123-100.⁷
- 5 A company accordingly must include in its petition a broadband plan that maintains, provides, or enhances broadband service within the provider’s service area.⁸ The rule also

³ This is the ninth year of the program (year nine) and the next two years (nine and ten) make up the final “two-year term” discussed in this memo and is consistent with the Commission’s rulemaking order which includes more of the details for reference. *See* General Order R-598 in Docket UT-190437 (May 27, 2020).

⁴ RCW 80.36.650(2) allows that if less than \$5 million is expended in any fiscal year, the unexpended portion must be carried over to subsequent fiscal years and be available for program expenditures. This fiscal year, \$4,850,000 is available for distribution from the State USF Program.

⁵ The Adoption Order established minimum standards of 25 megabits per second download and 3 megabits per second upload (25/3 Mbps) for service to be considered high-speed broadband for the purpose of the State USF Program.

⁶ *Id.* at ¶¶ 16-22.

⁷ WAC 480-123-100 sets forth various criteria for requesting program support for wireline, wireless, and other communications providers. Wireline communications providers must: (a) be local exchange companies that serve fewer than 40,000 access lines within the state, (b) be an incumbent local exchange carrier, (c) offer basic residential and business telecommunications services, (d) have an established plan to provide, maintain, or enhance broadband service, and (e) be designated by the Commission as an ETC for the purposes of receiving federal universal service support.

⁸ To the extent applicable, a company’s broadband plan to provide, maintain or enhance service should include:

- (i) A multiyear investment plan;

requires a petitioning company to identify at least one of four eligibility criteria that it claims to satisfy.

6 The four eligibility criteria options are:

1. A sworn statement made by a company officer certifying that the provider commits to the deployment of broadband to the number of locations the Commission has determined by order. Such deployment obligations are in addition to any Federal Communications Commission deployment requirements. Additionally, a provider that elects to petition the program for support under this category is subject to review of its rate of return and financial reporting requirements.
2. A sworn statement by a company officer certifying that the provider commits to the deployment of broadband to the number of locations the Commission has determined by order. Such deployment obligations are in addition to any Federal Communications Commission deployment requirements.
3. A sworn statement by a company officer certifying that the provider has already met the Federal Communications Commission's total deployment obligations associated with federal high-cost program support as of the date of the petition, and that, since January 1, 2018, the provider has deployed broadband to the number of locations the Commission has determined by order. If a company has deployed broadband to a number of locations less than the number required by Commission order, the company must certify that it will deploy broadband to the remaining number of locations.
4. A sworn statement by a company officer certifying that broadband service is available to 100 percent of locations within the provider's service area, and that the company commits to making broadband service available to any new locations.

7 On June 24, 2022, Asotin Telephone Company d/b/a TDS Telecom (Asotin) filed with the Commission its State USF compliance report. The Company filed a revised report on

(ii) Specific project(s) that are projected to provide or enhance broadband services at speeds required by the Commission or the Federal Communications Commission. Project information should include an estimated timeline, geographic location, number of locations passed, and upload and download speeds;

(iii) A plan for maintenance of broadband services in the provider's service area;

(iv) A description for how the provider will enhance broadband services in its service area; and

(v) Any supporting information that the Commission requests to assist its review and analysis of the provider's broadband plan.

July 19, 2022.⁹ In the report, Asotin states that it has utilized SUSF Program funds to defray ongoing operation and maintenance expenses to maintain current services while also contributing to the Company's ability to expand faster broadband service. In the previous fiscal year, Asotin already met its UTC Broadband Buildout requirement, however, Asotin reports that during the 2022 fiscal year it deployed to an additional 324 locations that are supported in part by SUSF support.

8 On June 24, 2022, Lewis River Telephone Company (Lewis River) filed with the Commission its State USF compliance report. Lewis River filed a revised report on July 19, 2022.¹⁰ In the report, Lewis River states that it has utilized SUSF Program funds to defray ongoing operation and maintenance expenses to maintain current services while also contributing to the Company's ability to expand faster broadband service. In the previous fiscal year, Lewis River already met its UTC Broadband Buildout requirement, however, the Lewis River reports that during the 2022 fiscal year it deployed to an additional 171 locations that are supported in part by SUSF support.

9 On June 24, 2022, McDaniel Telephone Co. (McDaniel) filed its State USF compliance report with Commission. McDaniel filed a revised report on July 19, 2022.¹¹ In the report, McDaniel states that it has utilized SUSF Program funds to defray ongoing operation and maintenance expenses to maintain current services while also contributing to the Company's ability to expand faster broadband service. In the previous fiscal year, McDaniel already met its UTC Broadband Buildout requirement, however, the Company reports that during the 2022 fiscal year it deployed to an additional 356 locations that are supported in part by SUSF support.

10 Based on Commission staff's (Staff) review and several conversations with Asotin, Lewis River, and McDaniel (collectively the TDS Companies or Company), Staff believes the reports meet the requirements of WAC 480-123-130.

11 On July 28, 2022, the TDS Companies filed a joint petition requesting support from the State USF Program (Petition) for fiscal year ending June 30, 2023, under eligibility criterion two. In its combined broadband plan, the TDS Companies will deploy broadband to 972 locations with speeds greater than or equal to 25/3Mbps through 2023.

⁹ Asotin's revised report indicates that it will file its Broadband Data Collection no later than September 15, 2022.

¹⁰ Lewis River's revised report indicates that it will file its Broadband Data Collection no later than September 15, 2022.

¹¹ McDaniel's revised report indicates that it will file its Broadband Data Collection no later than September 15, 2022.

This estimate consists of 69 locations in Asotin, 151 locations in Lewis River, and 752 locations in McDaniel. These projects include pushing fiber deeper into the network, adding new nodes, upgrades to cabinet equipment and positions, and some vectoring. The TDS Companies attest that these projects all play a role towards meeting the Washington State Broadband Office 2028 goal of 150 symmetrical and plan to further deploy broadband in the future.

- 12 Staff reviewed the TDS Companies' Petition and supporting exhibits, including a broadband plan, and has determined that the TDS Companies meets the prerequisites for requesting program support set forth in WAC 480-123-100 and the second eligibility criterion. Overall, Staff finds that the TDS Companies certified its commitment to deploy broadband services to the number of locations in the Adoption Order,¹² in addition to any locations required by the Federal Communications Commission (FCC). Furthermore, the TDS Companies provided a broadband plan to enhance broadband services to areas they do not currently serve at 25/3 Mbps. Staff recommends the Commission find Asotin eligible for State USF Program support in the amount of \$73,080, Lewis River eligible for State USF Program support in the amount of \$173,032, and McDaniel eligible for State USF Program support in the amount of \$236,864 to be disbursed no later than December 31, 2022.

DISCUSSION AND DECISION

- 13 We agree with Staff that the TDS Companies have demonstrated eligibility for a distribution from the State USF Program for fiscal year ending June 30, 2023.
- 14 The TDS Companies have certified its commitment to continue to deploy broadband services to 2,010 locations as required in the Adoption Order, which are in addition to locations required by the FCC. The TDS Companies provided a joint broadband plan to enhance broadband service to locations they do not currently serve with 25/3 Mbps speed. Furthermore, the TDS Companies have shown in its compliance reports, the ability to provide and maintain services. The TDS Companies committed in their Petition to deploy broadband services and to continue maintenance and enhancement of their services.

¹² Each company has a specific UTC Deployment Obligation based on its cost benchmark and the amount of anticipated support each company is potentially eligible to receive through June 30, 2024. For these calculations, Staff calculated that \$4,850,000 would be available annually for fiscal years 2022-2024.

15 We find that a total distribution in the amount of \$482,976 from the State USF Program is consistent with the Adoption Order and applicable statutes and rules and is therefore in the public interest. Accordingly, we grant the TDS Companies' Petition.

FINDINGS AND CONCLUSIONS

- 16 (1) The Commission is an agency of the State of Washington vested by statute with the authority to regulate public service companies, including local exchange companies.
- 17 (2) The TDS Companies are local exchange companies as defined in WAC 480-120-021 and a public service company subject to Commission jurisdiction.
- 18 (3) The TDS Companies have certified their commitment to deploy broadband services to the number of locations required by the Commission's Adoption Order in Docket UT-190437, in addition to locations required by the FCC.
- 19 (4) The TDS Companies have provided a joint broadband plan to enhance broadband services to areas they do not currently serve at 25/3 Mbps.
- 20 (5) The TDS Companies are eligible to receive funding from the State USF Program in the amount of \$73,080 for Asotin, \$173,032 for Lewis River, and \$236,864 for McDaniel, to be disbursed no later than December 31, 2022.

ORDER

THE COMMISSION ORDERS:

- 21 (1) Asotin Telephone Company, Lewis River Telephone Company, and McDaniel Telephone Co. d/b/a TDS Telecom's request for funds from the State USF Program for fiscal year ending June 30, 2023, in the amount of \$482,976 is granted.
- 22 (2) The funds will be disbursed by December 31, 2022.
- 23 (3) The Commission retains jurisdiction over this matter for purposes of effectuating this order.

DATED at Lacey, Washington and effective December 8, 2022.

WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

DAVID W. DANNER, Chair

ANN E. RENDAHL, Commissioner

MILTON H. DOUMIT, Commissioner