

**EXHIBIT NO. \_\_\_(SSO-5)  
DOCKET NO. UE-13\_\_\_\_  
WITNESS: SAMUEL S. OSBORNE**

**BEFORE THE  
WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION**

**In the Matter of the Petition of  
PUGET SOUND ENERGY, INC.  
For an Accounting Order Approving the  
Allocation of Proceeds of the Sale of  
Certain Assets to Public Utility District  
#1 of Jefferson County.**

**Docket No. UE-13\_\_\_\_\_**

**FOURTH EXHIBIT (NONCONFIDENTIAL) TO THE  
PREFILED DIRECT TESTIMONY OF  
SAMUEL S. OSBORNE  
ON BEHALF OF PUGET SOUND ENERGY, INC.**

**OCTOBER 31, 2013**

**EXHIBIT NO. KRK-1CT**  
**DOCKET NO. UE-10\_\_\_**  
**WITNESS: KARL R. KARZMAR**

**BEFORE THE  
WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION**

**In the Matter of the Petition of**

**PUGET SOUND ENERGY, INC.**

**For a Declaratory Order Regarding the  
Transfer of Assets to Jefferson County  
Public Utility District.**

**Docket No. UE-10\_\_\_**

**PREFILED DIRECT TESTIMONY (CONFIDENTIAL) OF  
KARL R. KARZMAR  
ON BEHALF OF PUGET SOUND ENERGY, INC.**

**CONFIDENTIAL PER  
WAC 480-07-160**

**JULY 15, 2010**

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**PUGET SOUND ENERGY, INC.**

**PREFILED DIRECT TESTIMONY (CONFIDENTIAL) OF  
KARL R. KARZMAR**

**Q. Please state your name, business address, and present position with Puget Sound Energy, Inc.**

A. My name is Karl R. Karzmar. I am the Director of Regulatory Relations at Puget Sound Energy, Inc. ("PSE"). My business address is 10885 N.E. Fourth Street, Bellevue, Washington, 98009.

**Q. Would you please provide a brief description of your educational and business experience?**

A. Please see Exhibit No. KRK-2.

**Q. What is the purpose of your testimony?**

A. My testimony will describe the steps taken by PSE to reach a proposed settlement of threatened litigation with Public Utility District #1 of Jefferson County ("JPUD"). These steps were taken in response to JPUD's threat to condemn PSE's transmission and distribution facilities in Jefferson County. My testimony will also discuss the alternative of rejecting the proposed settlement and the corresponding risks associated with defending PSE's interests in condemnation proceedings. Finally, my testimony will explain the terms and conditions of the proposed settlement as set forth in the Asset Purchase Agreement ("APA")

1 entered into by and between the parties on June 11, 2010, which is provided as  
2 Exhibit No. KRK-3.

3 **Q. Please describe the course of events that led PSE to enter into the proposed**  
4 **settlement with JPUD.**

5 A. In the summer of 2008, a sufficient number of signatures were gathered in  
6 Jefferson County, Washington, to submit "Proposition No. 1" to the voters for  
7 consideration in the November general election. Proposition No. 1 authorized  
8 JPUD to "construct or acquire electric facilities for the generation, transmission or  
9 distribution of electric power." Proponents of Proposition No. 1 advanced this  
10 proposal as a means to authorize JPUD to take over PSE's service area in east  
11 Jefferson County (the "Service Territory").

12 Proposition No. 1 was a controversial ballot measure. There was open and  
13 vigorous public debate on the relative merits of "going public" as opposed to  
14 maintaining PSE as the preferred service provider. In the course of these public  
15 discussions, both PSE and JPUD also retained outside experts to undertake  
16 independent preliminary feasibility analyses of the potential costs and risks that  
17 JPUD was likely to face if it proceeded to acquire PSE's assets and go into the  
18 business of providing retail electric service to our customers. JPUD's consultant,  
19 D. Hittle & Associates, prepared a "Preliminary Feasibility Study" and concluded  
20 that the cost to JPUD to acquire PSE's service area would be approximately  
21 \$47.2 million, plus another \$9 million would be needed for start up and separation  
22 costs in order to commence service. The D. Hittle & Associates study ~~is~~ provided

1 as Exhibit No. KRK-4. PSE retained Utilipoint International, Inc. ("Utilipoint")  
2 to prepare a preliminary feasibility analysis, which is provided as Exhibit  
3 No. KRK-5. Utilipoint concluded that the cost to JPUD to acquire PSE's  
4 distribution facilities in the service area and commence service would be  
5 approximately \$77 million.

6 Proposition No. 1 was approved at the November election by a small margin  
7 (53% of the vote in favor; 47% against). See Exhibit No. KRK-6 for a copy of  
8 the official returns of the general election in Jefferson County. Although PSE  
9 accepted the results of the election, PSE advised JPUD that it was an "unwilling  
10 seller" in the context of a potential takeover and that PSE believed that it was best  
11 suited to be the electric service provider in the Service Territory. However, PSE  
12 was also cognizant of state law, RCW 54.16.020, that authorized JPUD to acquire  
13 PSE's assets by eminent domain.

14 Over the course of the next several months, JPUD began to execute its plans to  
15 take over the Service Territory and acquire PSE's transmission and distribution  
16 assets. In June of 2009, JPUD retained outside counsel to assist JPUD in the  
17 acquisition of PSE's transmission and distribution assets, by purchase or by  
18 condemnation. At this time, JPUD approached PSE's top management to explore  
19 the possibility of entering into settlement negotiations. PSE indicated that it  
20 would undertake such negotiations as an "unwilling seller." PSE further stated its  
21 expectation that it would agree to sell only if JPUD was prepared to offer a price  
22 that fully and fairly compensated PSE for its investments in Jefferson County. A

1 further condition of entering into these negotiations was that, until such time as  
2 JPUD took ownership of the system and assumed full responsibility to serve our  
3 customers, PSE was to have absolute and unfettered discretion to continue to  
4 serve its customers at substantially the same quality and level of service that PSE  
5 provides to its other customers, and to do so in accordance with the rules and  
6 regulations of the Washington Utilities and Transportation Commission  
7 ("WUTC").

8 I was designated by the Company to lead the negotiating team for PSE. Although  
9 every meeting with JPUD's representatives was professional and cordial, from the  
10 inception, these negotiations were pursued by JPUD under threat of  
11 condemnation. On September 2, 2009, JPUD's governing body directed its  
12 General Manager to prepare to exercise its authority to condemn. See Exhibit  
13 No. KRK-7.

14 To facilitate settlement negotiations, the parties entered into a Production and  
15 Confidentiality Agreement, dated September 3, 2009, which is provided as  
16 Exhibit No. KRK-8C. This agreement provided for the exchange of information  
17 concerning the characteristics of the facilities to be acquired and their value. The  
18 Production and Confidentiality Agreement afforded this information the  
19 protection of Rule of Evidence 408. Twenty-seven "data requests" were received  
20 by PSE pursuant to this agreement; PSE provided a full response to each such  
21 request.

1 Information provided to JPUD pursuant to the Production and Confidentiality  
2 Agreement led to movement on JPUD's part towards a fair and sufficient purchase  
3 price. However, in February of 2010, JPUD advised PSE that it needed to bring  
4 closure to the negotiations, and if it was unable to do so, then JPUD would initiate  
5 condemnation proceedings. JPUD pointed to growing public pressure to bring  
6 this matter to a close as one factor prompting this decision. *See* Exhibit  
7 No. KRK-9. JPUD also stated that its ability to obtain power from the Bonneville  
8 Power Administration ("BPA") at desired rates by 2013 required it to either  
9 initiate condemnation proceedings or effect a settlement by June of 2010.

10 On February 18, 2010, JPUD made its best and final offer to purchase PSE's  
11 assets and facilities in the Service Territory for \$103 million. This offer met  
12 PSE's condition that, during the transition period, PSE would continue to serve its  
13 customers at substantially the same quality and level of service that PSE provides  
14 to its other customers in accordance with the rules and regulations of the WUTC.  
15 The terms of JPUD's final offer were memorialized in a Letter of Intent dated  
16 April 30, 2010 ("LOI"), which is provided as Exhibit No. KRK-10. The parties  
17 subsequently negotiated the APA to address the details of the proposed  
18 settlement. If consummated, the APA will constitute a settlement of threatened  
19 litigation and a disposal of property to a special purpose district pursuant to  
20 RCW 80.12.020(2).

21 **Q. Please describe how you determined which assets were to be sold.**

1 A. PSE is only selling its transmission and distribution facilities that are needed by  
2 JPUD to serve our existing customers within the Service Territory. These assets  
3 are limited to what PSE believes that JPUD would be able to acquire, under  
4 Washington law, by application of the standard of "public use and necessity" in a  
5 condemnation case. The assets in question are all located within the Service  
6 Territory. There are no assets being sold that are located outside of Jefferson  
7 County. None of the assets being sold are used to provide service outside of  
8 Jefferson County.

9 Unique characteristics of the configuration of PSE's system in Jefferson County  
10 provide for a "clean break" from the remainder of our system. Jefferson County  
11 is served by a radial transmission and distribution system, originating primarily  
12 from the BPA Fairmount substation. There are no generation assets involved in  
13 or affected by this transaction. The assets in question serve no function or  
14 purpose outside of the Service Territory. No electrical facilities of any  
15 significance are stranded or rendered uneconomic by reason of this acquisition.  
16 There are no severance damages (or stranded assets) to be accounted for in this  
17 transaction. This would not be the case in any other city or county currently  
18 served by PSE. If there were severance damages to be accounted for (e.g., assets  
19 within or outside of the Service Territory impaired or rendered uneconomic by  
20 reason of the acquisition) PSE would be entitled to recover these damages in a  
21 condemnation proceeding and would have required JPUD to pay for these costs in  
22 the context of a settlement.



1 During the course of settlement negotiations, PSE compiled a detailed inventory  
2 of its assets at risk of being condemned. The bulk of this work was done in  
3 response to a JPUD "data request"; therefore, in accordance with the Production  
4 and Confidentiality Agreement, PSE was able to bill JPUD for much of this work  
5 (\$28,078.40). In order to compile this inventory, I asked Jennifer Tada, Director  
6 of PSE's System Planning, to oversee the preparation of an itemized list of all of  
7 PSE's transmission and distribution facilities in the Service Territory. This  
8 included facilities such as substations, transmission lines, distribution lines,  
9 transformers, meters and related equipment. I also asked Roger McNulty,  
10 Director of PSE's Corporate Facilities, to oversee the preparation of an itemized  
11 list of all of PSE's real estate assets in the Service Territory, primarily PSE's fee  
12 owned properties and easements. It took over 350 hours to compile these  
13 inventories, and approximately two dozen individuals were involved in  
14 completing this work. Specific attention was given to the question of whether  
15 there were any assets outside of Jefferson County that would be affected, or  
16 whether PSE needed to retain any assets in Jefferson County needed to serve our  
17 customers in other locations. For example, PSE has communications facilities in  
18 the Service Territory to support system wide needs. These facilities are not being  
19 sold to JPUD.

20 These inventories are attached at Exhibit No. KRK-11C. These inventories were  
21 used to create Exhibit A to the APA, which is the list of assets being sold. I will  
22 hereinafter refer to the assets listed on Exhibit A to the APA as the "Assets."

1 **Q. Please describe how you determined the value of the Assets.**

2 A As I mentioned, in advance of the 2008 election, both PSE and JPUD retained  
3 outside experts to prepare independent preliminary feasibility analyses of a  
4 potential take-over. JPUD's consultant concluded that the cost to acquire PSE's  
5 facilities and commence service would be approximately \$56.2 million; PSE's  
6 consultant, Utilipoint, concluded that the cost to JPUD to acquire PSE's facilities  
7 and commence service would be approximately \$77 million. These preliminary  
8 assessments provided some useful information, but were prepared without the  
9 benefit of a detailed inventory of Assets. PSE retained Utilipoint as an advisor  
10 throughout the course of the negotiations, as well as retaining the services of the  
11 appraisal firms Allen Brackett Shedd and RE\*SOLVE.

12 When negotiating under threat of condemnation, there is no market to determine a  
13 fair price. The transaction is, in all respects, a forced sale. Under the Washington  
14 law, a property owner is entitled to full and just compensation as a result of a  
15 taking for public use. However, Washington courts have not specifically  
16 endorsed any one method of valuation. Working with my negotiating team and  
17 with the assistance of outside experts, PSE considered a number of methodologies  
18 for valuing the Assets (all of which are admissible in condemnation proceedings).  
19 To summarize this work and our conclusions:

- 20 • **Assessed Value (tax purposes):** RCW 54.16.020 states in part that in  
21 a condemnation proceeding, the court shall submit to the jury "the

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values placed upon the property by the taxing authority for taxation purposes." The assessed value of the subject Assets is \$22.6 million (2010). PSE considered this value but concluded that \$22.6 million did not constitute full and just compensation for the Assets.

- **PSE Net Book Value:** The net book value of the Assets as of April 30, 2010 was \$48.2 million. PSE considered this value but concluded that \$48.2 million did not constitute full and just compensation for the Assets.
- **Income Approach:** This method considers the present value of the future benefits of the property being acquired. JPUD used this methodology to support and present an Asset value of between \$22 million and \$47 million. In reply, using JPUD's pre-election "financial assumptions" (as reflected in the D. Hittle feasibility assessment), PSE presented a fair market value analysis based upon the income approach that showed a value of \$130 million. Although this assessment was presented to JPUD by PSE in the context of settlement negotiations, PSE believed that D. Hittle's assumptions with respect to cost were unrealistic (as subsequently shown by JPUD's own analysis), and the \$130 million "value" was shown to be an inflated number. A more realistic set of assumptions (still favorable to JPUD) suggested a value of \$91 million using the income approach; however this number was never presented to JPUD. The income

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approach is difficult and controversial to apply in the context of a partial taking (as is the case here). PSE was also advised that some courts have held that this method is not applicable in the case of a partial taking. Therefore, although PSE considered these numbers in arriving at a settlement, it did not place much weight on this methodology.

- **Comparable Sales:** JPUD used this methodology to support and present an Asset value of between \$50.7 to \$74 million. The primary problem with this approach is that there really is no market or comparable service territory to support credible comparisons. Utilipoint reviewed some "take over" cases in other jurisdictions, but none of these were viewed as comparable to Jefferson County. PSE was also advised that some courts questioned the credibility of this analysis, for lack of a market and comparable sales. Therefore, although PSE considered these numbers in arriving at a settlement, it did not place much weight on this methodology.

- **Market Sales:** JPUD also presented a "market sales" analysis in support of an Asset value of between \$65 to \$74 million. As presented by the JPUD, PSE understood this to be a determination of Asset value derived from the premium paid for PSE stock in the recent merger. PSE could not identify a credible association between the stock price one might pay to acquire an entire enterprise and the value of a

1 discrete and much smaller set of assets in the Service Territory. Nor  
2 was PSE able to discern a credible relationship between shareholder  
3 returns on equity investments (stock) in the context of the merger and  
4 the value of its Assets in Jefferson County. Therefore, although PSE  
5 considered these numbers in arriving at a settlement, it did not place  
6 much weight on this methodology.

- 7 • **Reproduction Cost Less Depreciation (RCLD):** RCLD takes the  
8 Original equipment Cost Less Depreciation (OCLD), or book value,  
9 and applies an inflation factor (the Handy Whitman Index) to estimate  
10 the cost to reproduce the distribution system at today's prices. This is  
11 a methodology that is easily understood and difficult to refute with  
12 regard to the constructed infrastructure assets. Applying this  
13 methodology, PSE determined that the value of the Assets (exclusive  
14 of real estate) was approximately \$85 million. PSE primarily relied  
15 upon this methodology, and a similar methodology that considers the  
16 replacement cost of new facilities, in making its determination of the  
17 value of the Assets.

- 18 • **Replacement Cost New Less Depreciation (RCNLD):** Replacement cost  
19 "new" is the cost of construction at current prices using modern  
20 materials and construction methods (as distinct from reproduction cost,  
21 which is the cost at current prices of building a replica, using material  
22 and methods unique to the structure being appraised). Replacement

1 and reproduction cost valuations are methods for valuation accepted  
2 by the courts when there is no active market for the subject property.  
3 RCLD and RCNLD were recognized by the experts assisting PSE and  
4 JPUD as credible methodologies for determining asset values. PSE  
5 was also advised that Washington courts accepted the replacement cost  
6 and reproduction cost methods as a proper approach to determining  
7 fair market value in this jurisdiction, although RCNLD is criticized by  
8 some courts as it tends to inflate the value of the assets being acquired.  
9 During the course of the negotiations, JPUD presented RCNLD  
10 analyses that ranged from a low of \$58 million to a high of \$83  
11 million. For purposes of negotiation, PSE represented that an  
12 RCLD/RCNLD range was from \$105 million to \$136 million,  
13 inclusive of real estate assets. Notwithstanding these differences,  
14 because these methodologies were viewed as credible by both parties,  
15 PSE and JPUD primarily relied upon these methodologies in order to  
16 determine the value of the Assets.

17 **Q. How did you arrive at \$103 million as a settlement amount?**

18 A As noted above, this was JPUD's best and final offer. PSE chose to accept this  
19 offer, in part, because we determined that for settlement purposes \$103 million  
20 fully and fairly compensates PSE for its investments in Jefferson County. My  
21 reasons for drawing this conclusion are summarized as follows:

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1 • **RCNLD/RCLD (all facilities, exclusive of real estate):** Using the facility  
2 inventories discussed above, I asked our transmission and distribution  
3 planners to provide me with present day replacements costs for all of the  
4 Assets. In some cases (due to the age or unique characteristics of the  
5 facilities) we used reproduction cost instead of replacements cost. We  
6 determined that it would cost JPUD \$198,154,354,174.13 today to rebuild the  
7 existing system, and its depreciated value after taking into consideration its  
8 age and condition would be \$100,583,454.01. We also calculated an RCLD  
9 adjusted number, using book values and the Handy - Whitman Index of Public  
10 Utility Construction Costs and other adjustments to account for the unique  
11 characteristics of this system. We arrived at a final number of \$85,936,779,  
12 without taking into consideration real estate values. *See* Exhibit No. KRK-  
13 12C. Over the course of our negotiations, we were allowed to meet directly  
14 with JPUD's consultant, Brown & Kysar, Inc, ("Brown & Kysar "). Brown &  
15 Kysar was asked to undertake an RCNLD analysis for JPUD. Brown & Kysar  
16 determined an RCNLD range between \$58 million \$83 million, inclusive of  
17 real estate values. *See* Exhibit No. KRK-13C. In reviewing the Brown &  
18 Kysar analysis, differences between their conclusions and our conclusions  
19 were largely attributable to cost assumptions made for negotiation purposes.  
20 However, we agreed, by and large, on the overall approach for determining  
21 the value of the Assets.

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- 1 • **Real Estate:** JPUD's desire to wrap up negotiations in May made it impossible  
2 to secure real estate appraisals prior to settlement. PSE did its own internal  
3 assessment of real estate values, but in the case of transmission and  
4 distribution easements, these numbers were thought to be on the high end and  
5 included administrative costs (i.e., what it would cost JPUD to acquire new  
6 easements) that are not normally reflected in real estate values. In view of the  
7 uncertainty regarding real estate values, PSE included a contingency in the  
8 APA that afforded PSE the opportunity to obtain the opinion of a third-party  
9 appraiser in order to verify real-estate values. This contingency was set to  
10 expire on July 1, 2010. On June 29th, PSE was advised by its appraisers:

11 Based on our independent review and analysis of the subject  
12 properties, as identified by PSE, a range in value from \$12,000,000  
13 to \$18,000,000 for PSE's Jefferson County real estate holdings, as of  
14 April 30, 2010, is indicated. At the present time, a point estimate of  
15 value would lie toward the center of this range.

16 With this information in hand, PSE determined that the contingency to  
17 confirm real estate values had been satisfied and so informed JPUD on June  
18 30, 2010.

19 If you use the real estate value suggested by the appraisers (\$15 million) and  
20 PSE's RCLD determination of value of the facilities (\$85 million), PSE's "all in"  
21 number for the fair market value of the Assets is \$100 million. This compares  
22 favorably to the settlement purchase price of \$103 million.

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1 **Q. How does PSE propose to account for the proceeds of the sale?**

2 A. PSE plans to file a petition for an accounting order with its proposed accounting  
3 treatment if and when the transaction is ultimately completed.

4 **Q. Is PSE also entitled to recover "going concern" damages in the context of**  
5 **condemnation?**

6 A Yes. PSE considered the merits of its potential claim for "going concern"  
7 damages in this case. Going concern damages may be claimed in a condemnation  
8 proceeding involving the take-over of a utility's service territory. Going concern  
9 damages may be recovered, if proven, to compensate the utility for lost revenue  
10 potential. The characteristics of the service territory that are relevant to its  
11 revenue generating potential (e.g., cost of service; growth potential, rate  
12 sensitivity) are important factors to consider in this context. The high cost of  
13 serving Jefferson County in relation to the number of customers in the Service  
14 Territory limits its revenue potential. There is no expectation of any significant  
15 load growth in the Service Territory within the foreseeable future. Utilipoint  
16 included a \$15 million going concern value as part of its \$77 million "all in"  
17 acquisition price. However, as acquisition costs (and other costs of service)  
18 increase, the ability to credibly assert going concern value diminishes (unless you  
19 assume no limits on future rate increases). Taking these factors into consideration  
20 and for purposes of settlement negotiations, PSE assumed that it might be able to  
21 recover going concern damages in the range of \$15 million to \$20 million.  
22 However, JPUD argued that some or all of these going concern damages were

1 offset by the benefits of selling a high cost service area to JPUD together with the  
2 "savings" on power costs that PSE would realize by shedding the existing  
3 Jefferson County load. JPUD was prepared to argue that, rather than incurring  
4 "going concern" damages, PSE would realize a net financial benefit by releasing  
5 the Service Territory to JPUD, and that "benefit" should be accounted for as a  
6 discount against the purchase price.

7 In the context of our negotiations, PSE and JPUD agreed to disagree on the  
8 existence and measure of going concern damages. However, if you take the high  
9 JPUD "all in" RCNLD number (\$83 million), PSE arguably recovered \$20  
10 million in going concern damages (which is the upper end of our \$15 to \$20  
11 million range) by agreeing to a purchase price of \$103 million.

12 **Q. How does the proposed settlement compare to the alternative of litigation?**

13 A As I explained above, in a condemnation case, PSE would be entitled to "full and  
14 just" compensation and may, depending upon the amount by which the award  
15 exceeds the condemning authority's highest and best offer, recover its costs and  
16 attorneys' fees. In most cases, the amount of the award is determined by a jury.

17 Based upon the valuation analyses discussed above, we assumed that JPUD's low  
18 RCNLD number (\$58 million) and PSE's highest number (\$136 million)  
19 established the range of litigation risk. Much of the "upside" in PSE's high  
20 number is embedded in speculative real estate values (e.g., corridor values) or  
21 potential arguments to support claims for "going concern" damages (\$15 million

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1 to \$20 million). These numbers would be difficult to prove, and the tangible  
2 evidence of fair market value appeared to be fully reflected in the RCLD  
3 determination (inclusive of real estate) of \$100 million.

4 Similarly, while JPUD's numbers are low, it is certainly possible that a jury could  
5 be persuaded to move towards the Brown & Kysar RCNLD range of \$58 million  
6 to \$83 million. In light of this risk, we concluded that a \$103 million settlement  
7 is reasonable and prudent from the standpoint of avoiding litigation risk.

8 **Q. Please summarize the key terms and conditions of the APA.**

9 A. Some of the key terms and conditions of the APA are summarized as follows:

- 10 • **Assets.** The Assets to be sold are listed in Exhibit A of the APA and are  
11 generally defined as an asset, facility or property that "constitutes a real  
12 property interest located in the Service Territory or an improvement or  
13 fixture located thereon that is used by and useful to PSE to provide retail  
14 electric service to customers located in the Service Territory. . . ." The  
15 list of Assets in Exhibit A is fixed as of the effective date of the APA;  
16 however, the APA provides for due diligence activities (i.e., confirmation  
17 that the asset list is complete and accurate) and for improvements to the  
18 existing transmission and distribution system that are likely to occur  
19 during the 18 to 36 month transition period. Title to the Assets will pass  
20 to JPUD at closing.

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- 1           • **Transition of Service:** The APA requires that closing occur no earlier  
2           than 18 months and no later than 36 months from the date of execution.  
3           During this transition period, PSE will construct, operate and maintain the  
4           Assets, and provide electric service to its customers in the Service  
5           Territory in accordance with the rules and regulations of the WUTC  
6           (including, but not limited to, PSE rates and tariffs on file therewith). The  
7           APA creates a Transition Advisory Committee ("TAC") comprised of  
8           three (3) members appointed by PSE and two (2) members appointed by  
9           JPUD, whose purpose is to facilitate the cooperative efforts of the parties  
10          to transfer the assets to JPUD in accordance with the terms and conditions  
11          of the APA. The APA also provides a structure pursuant to which the  
12          parties will facilitate transition with agreed upon measures for transition of  
13          customer data, maps and any materials related to the location and  
14          configuration of the Assets, arrangements regarding requests for  
15          transmission interconnections and transmission services, billing records,  
16          electric service cut-over planning and procedures, and security and  
17          communication protocols.
- 18          • **Assumption of Service by JPUD:** After 18 months, the decision to take  
19          over the responsibility to serve customers within the Service Territory lies  
20          with JPUD. To exercise this discretion, JPUD must close the transaction  
21          and take title and physical control of the Assets. At such time, JPUD will  
22          have both the means and the responsibility under state law to serve these

1 customers and PSE will be unable to serve and will have no responsibility  
2 to do so.

- 3 • **Purchase Price:** The Purchase Price of the Assets is \$103 million. Any  
4 adjustments to the purchase price necessary to account for any facility  
5 additions or deletions made during the 18 to 36 month transition period  
6 will reflect the net book value of any Asset improvements (a price  
7 increase) and the net book value of any Asset removed from service (a  
8 price decrease). This mechanism also ensures that there is no financial  
9 disincentive during the 18 to 36 month transition period to make  
10 investments necessary to maintain safe and reliable service to PSE's  
11 customers. Within ten days of JPUD's receipt of its necessary long-term  
12 financing, JPUD must deposit \$20 million in escrow. The balance is due  
13 at closing. JPUD will be responsible for all sales and transfer taxes  
14 payable by reason of the sale of the Assets.

- 15 • **Financing Obligation:** JPUD is obligated to obtain its long-term  
16 financing within 36 months of the date of signing the APA. JPUD will  
17 provide PSE with its plan for obtaining financing within six months of  
18 execution, together with all commitments for financing received by such  
19 date.

- 20 • **Title to the Assets:** The Assets will be sold by PSE and accepted by  
21 JPUD in their then current condition, and in all respects, "as is, where is,

1 with all faults and defects, and without warranty or representation of any  
2 kind."

- 3 • **Due Diligence Review and Environmental Assessments:** Within 120  
4 days of execution, the parties shall commence a due diligence review  
5 period, not to exceed 24 months, during which JPUD may inspect certain  
6 materials including title reports, real estate documents, maps, inventories,  
7 maintenance records, logs, and other items relating to the Assets' title and  
8 physical condition. PSE also shall make available for review all  
9 environmental documents relevant to the Assets or surrounding areas.  
10 JPUD may also conduct Phase I and Phase II environmental assessments  
11 of the Assets and is obligated to provide PSE with copies of any such  
12 assessments. JPUD will not be entitled to any reduction to the purchase  
13 price as a result of any environmental assessment.
- 14 • **Stores:** Certain PSE-owned stores, consumables, tools, furniture, and  
15 other personal property used in the Service Territory may, at JPUD's  
16 option, be purchased at no more than the actual cost of such items.
- 17 • **Liquidated Damages and Specific Performance:** In the event of the  
18 unexcused failure by either party to close the transaction, then the other  
19 party may either seek specific performance of the APA or may demand  
20 payment of liquidated damages in the amount of \$2.5 million.

- 1           • **Regulatory Approvals:** PSE's obligation to close this transaction is  
2           conditioned, among other things, upon PSE's receipt of certain regulatory  
3           approvals from Federal Energy Regulatory Commission and upon the  
4           WUTC's confirmation that (a) the amount of the purchase price is  
5           sufficient to fully compensate PSE for the sale of the Assets; (b) the  
6           provisions of this APA pertaining to PSE's transition of its responsibilities  
7           to provide electrical service to its customers are sufficient and consistent  
8           with PSE's public service obligations; and (c) the asset transfer is  
9           authorized by RCW 80.12.020(2). JPUD has advised PSE that prompt  
10          resolution of these contingencies is a material factor affecting JPUD's plan  
11          of service and JPUD's ability to secure long-term financing on favorable  
12          terms.
- 13          • **Other Commercial Terms:** The APA provides that the parties will  
14          indemnify each other with respect to any third-party claims arising out of  
15          the transactions contemplated by the APA for which they are responsible.  
16          With respect to claims for environmental conditions, PSE is responsible  
17          for conditions that arose prior to closing (excepting conditions that are  
18          reasonably expected in the ordinary course of utility operations). JPUD is  
19          responsible for any environmental conditions arising after closing. The  
20          parties have agreed to seek resolution of any disputes under the APA first  
21          by referral to each party's senior officers, then by means of mediation,  
22          then by resort to the federal or state courts in Thurston County,

1 Washington. The APA shall terminate automatically if the closing has not  
2 occurred on or before the third anniversary of its execution.

3 **Q. Was the decision to enter into the settlement reviewed and approved by the**  
4 **Company's top management and the Board of Directors?**

5 A. Yes. I provided the Company's top management with frequent briefings  
6 throughout the course of the negotiations. Management was heavily involved in  
7 the process and provided direction throughout the course of the negotiations. The  
8 Board was frequently updated and took an active interest in the negotiations. The  
9 LOI provided that the APA was subject to the review and approval of the Board  
10 of Directors. The APA was approved by the Board on June 10, 2010.

11 **Q. Does this conclude your testimony?**

12 A. Yes, it does.