

WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

**NOTICE OF PENALTIES INCURRED AND DUE
FOR VIOLATIONS OF LAWS AND RULES**

PENALTY ASSESSMENT: TV-210171

PENALTY AMOUNT: \$4,800

Jake Theis, d/b/a Royal Moving
23009 29th Ave. W.
Brier, WA 98036

The Washington Utilities and Transportation Commission (Commission) believes Jake Theis, d/b/a Royal Moving, (Royal Moving or Company) violated Washington Administrative Code (WAC) 480-15-555, Criminal Background Checks for Prospective Employees; WAC 480-15-560, Equipment Safety Requirements, which adopts Title 49 Code of Federal Regulations (49 CFR) Part 396 – Inspection, Repair and Maintenance, and WAC 480-15-570, Driver Safety Requirements, which adopts 49 CFR Part 391 – Qualification of Drivers and 49 CFR Part 395 – Hours of Service of Drivers.

Revised Code of Washington (RCW) 81.04.405 allows penalties of \$100 for each violation. In the case of an ongoing violation, every day's continuance is considered a separate and distinct violation.

On March 18, 2021, Commission Motor Carrier Investigator Sandra Yeomans completed a routine safety investigation of Royal Moving and documented the following violations:

- **One violation of WAC 480-15-555 – Failure to complete a criminal background check for every person the carrier intends to hire.** Royal Moving failed to conduct a criminal background check for employee Daniel Theis.
- **Forty-four violations of 49 CFR § 391.45(a) – Using a driver not medically examined and certified.** The Company allowed driver Jake Theis to operate a commercial motor vehicle without a valid medical certificate on 44 occasions between August 1, 2020, and January 31, 2021.
- **One violation of 49 CFR § 391.51(a) – Failing to maintain driver qualification file on each driver employed.** Royal Moving failed to maintain a driver qualification file for Jake Theis.
- **Thirty violations of 49 CFR § 395.8(a)(1) – Failing to require driver to make a record of duty status.** The Company failed to maintain records of duty status for driver Jake Theis on 30 occasions between October 1 and October 30, 2020.
- **One violation of 49 CFR § 396.3(b) – Failing to keep minimum records of inspection and vehicle maintenance.** Royal Moving failed to maintain a vehicle maintenance file for its commercial motor vehicle.

The Commission considered the following factors in determining the appropriate penalties for these violations:

1. **How serious or harmful the violations are to the public.** The violations noted are serious and potentially harmful to the public. Household goods moving companies that: (1) fail to conduct criminal background checks on their employees, (2) use drivers that are not medically examined and certified, (3) fail to maintain driver qualification files, (4) fail to maintain records of duty status, and (5) fail to keep minimum records of inspection and vehicle maintenance put their customers, their customers' belongings, and the traveling public at risk. These violations present significant safety concerns.
2. **Whether the violations were intentional.** Considerations include:
 - Whether the Company ignored Commission staff's (Staff) previous technical assistance; and
 - Whether there is clear evidence through documentation or other means that shows the Company knew of and failed to correct the violation.

On October 11, 2017, the Commission received the Company's application for household goods moving authority. In the application, Jake Theis, owner of Royal Moving, acknowledged the Company's responsibility to understand and comply with applicable motor carrier safety rules.

On August 19, 2020, Jake Theis attended household goods training provided by Staff and acknowledged receiving training pertaining to motor carrier safety regulations. The Company knew or should have known about these requirements.

3. **Whether the Company self-reported the violations.** Royal Moving did not self-report these violations.
4. **Whether the Company was cooperative and responsive.** Staff had difficulty scheduling the safety investigation, as Royal Moving claimed to be out of the state. During that same time, the Company performed household goods moves in the state of Washington and had an annual inspection performed on its commercial motor vehicle.
5. **Whether the Company promptly corrected the violations and remedied the impacts.** Royal Moving obtained a valid medical certificate for Jake Theis during the safety investigation. The Company has not provided Staff with evidence that it corrected the other violations.
6. **The number of violations.** Staff identified 10 violation types with a total of 82 individual occurrences.
7. **The number of customers affected.** Royal Moving reported traveling 3,000 miles in 2020. These safety violations presented a public safety risk.

8. **The likelihood of recurrence.** Staff provided technical assistance with specific remedies to help the Company assess how well its safety management controls support safe operations and how to begin improving its safety performance. Absent a commitment to prioritize safe operations, the violations are likely to reoccur.
9. **The Company's past performance regarding compliance, violations, and penalties.** On October 15, 2018, the Commission entered a complaint against Royal Moving in Docket TV-180772 for failing to file a complete annual report and pay regulatory fees. On December 5, 2018, the Commission entered Order 01, which dismissed the complaint against Royal Moving because the Company's household goods permit was canceled due to insufficient proof of insurance on November 2, 2018, in Docket TV-180891.

On February 25, 2019, Royal Moving was penalized \$5,000 in Docket TV-190020 for operating as a household goods carrier without the required permit. The Commission suspended a \$4,000 portion of the penalty for a period of two years, subject to conditions. The Company paid the \$1,000 non-suspended portion of the penalty and the Commission reinstated Royal Moving's household goods moving authority.

This is the Company's first routine safety investigation. Royal Moving has no history of safety violations with the Commission.

10. **The Company's existing compliance program.** Jake Theis is responsible for the Company's safety compliance program.
11. **The size of the Company.** Royal Moving currently operates one commercial motor vehicle and is an owner operator. The Company reported \$60,000 in gross revenue for 2020.

The Commission's Enforcement Policy provides that some Commission requirements are so fundamental to safe operations that the Commission will issue mandatory penalties for each occurrence of a first-time violation.¹ The Commission generally will assess penalties by violation category, rather than per occurrence, for first-time violations of those critical regulations that do not meet the requirements for mandatory penalties. The Commission will assess penalties for any equipment violation meeting the Federal Motor Carrier Safety Administration's "out-of-service" criteria and also for repeat violations of critical regulations, including each occurrence of a repeat violation.

The Commission has considered these factors and determined that it should penalize Royal Moving \$4,800, calculated as follows:

- One violation of WAC 480-15-555 – Failure to complete a criminal background check for every person the carrier intends to hire. The Commission assesses a penalty of \$100 for this violation.

¹ Docket A-120061 – Enforcement Policy of the Washington Utilities & Transportation Commission – Section V.

- Forty-four violations of 49 CFR § 391.45(a) – Using a driver not medically examined and certified. The Commission assesses a penalty of \$100 for each occurrence of this violation, for a total of \$4,400.
- One violation of 49 CFR § 391.51(a) – Failing to maintain driver qualification file on each driver employed. The Commission assesses a penalty of \$100 for this violation.
- Thirty violations of 49 CFR § 395.8(a)(1) – Failing to require driver to make a record of duty status. The Commission assesses a “per category” penalty of \$100 for these first-time critical violations.
- One violation of 49 CFR § 396.3(b) – Failing to keep minimum records of inspection and vehicle maintenance. The Commission assesses a penalty of \$100 for this violation.

This information, if proven at a hearing and not rebutted or explained, is sufficient to support the penalty assessment.

Your penalty is due and payable now. If you believe any or all of the violations did not occur, you may deny committing the violation(s) and contest the penalty through evidence presented at a hearing or in writing. Alternatively, if there is a reason for any or all of the violations that you believe should excuse you from the penalty, you may ask for mitigation (reduction) of the penalty through evidence presented at a hearing or in writing. The Commission will grant a request for hearing only if material issues of law or fact require consideration of evidence and resolution in a hearing. Any request to contest the violation(s) or for mitigation of the penalty must include a written statement of the reasons supporting that request. Failure to provide such a statement will result in denial of the request. *See* RCW 81.04.405.

If you properly present your request for a hearing and the Commission grants that request, the Commission will review the evidence supporting your dispute of the violation(s) or application for mitigation in a Brief Adjudicative Proceeding before an administrative law judge. The administrative law judge will consider the evidence and will notify you of their decision.

You must act within 15 days after receiving this notice to do one of the following:

- Pay the amount due.
- Contest the occurrence of the violation(s).
- Admit the violations but request mitigation of the penalty amount.

Please indicate your selection on the enclosed form and submit it electronically through the Commission’s web portal **within FIFTEEN (15) days** after you receive this notice. If you are unable to use the web portal, you may submit it via email to records@utc.wa.gov. If you are unable to submit the form electronically, you may send a paper copy to the Washington Utilities and Transportation Commission, PO Box 47250, Olympia, Washington 98504-7250.

If you do not act within 15 days, the Commission may take additional enforcement action, including but not necessarily limited to suspending or revoking your certificate to provide

regulated service, assessing additional penalties, or referring this matter to the Office of the Attorney General for collection.

DATED at Lacey, Washington, and effective April 2, 2021.

/s/Rayne Pearson
RAYNE PEARSON
Director, Administrative Law Division

WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION
PENALTY ASSESSMENT TV-210171

PLEASE NOTE: You must complete and sign this document, and send it to the Commission within 15 days after you receive the penalty assessment. Use additional paper if needed. I have read and understand RCW 9A.72.020 (printed below), which states that making false statements under oath is a class B felony. I am over the age of 18, am competent to testify to the matters set forth below and I have personal knowledge of those matters. I hereby make, under oath, the following statements.

- 1. **Payment of penalty.** I admit that the violations occurred and enclose \$4,800 in payment of the penalty.
- 2. **Contest the violation(s).** I believe that the alleged violation(s) did not occur for the reasons I describe below (**if you do not include reasons supporting your contest here, your request will be denied**):
 - a) I ask for a hearing to present evidence on the information I provide above to an administrative law judge for a decision.
 - OR b) I ask for a Commission decision based solely on the information I provide above.
- 3. **Application for mitigation.** I admit the violations, but I believe that the penalty should be reduced for the reasons set out below (**if you do not include reasons supporting your application here, your request will be denied**):
 - a) I ask for a hearing to present evidence on the information I provide above to an administrative law judge for a decision.
 - OR b) I ask for a Commission decision based solely on the information I provide above.

I declare under penalty of perjury under the laws of the State of Washington that the foregoing, including information I have presented on any attachments, is true and correct.

Dated: _____ [month/day/year], at _____ [city, state]

Name of Respondent (company) – please print

Signature of Applicant

RCW 9A.72.020:

“Perjury in the first degree. (1) A person is guilty of perjury in the first degree if in any official proceeding he makes a materially false statement which he knows to be false under an oath required or authorized by law. (2) Knowledge of the materiality of the statement is not an element of this crime, and the actor’s mistaken belief that his statement was not material is not a defense to a prosecution under this section. (3) Perjury in the first degree is a class B felony.”