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**CLARK COUNTY**  
WASHINGTON

OFFICE OF COUNTY MANAGER

TR-160237

February 17, 2016

Associated Administrator for Safety  
Federal Railroad Administration  
Office of Safety, RRS-23  
120 Vermont Avenue, NW  
Washington, DC 20590

RECEIVED  
RECORDS MANAGEMENT  
2016 FEB 23 AM 10:04  
STATE OF WASH  
UTIL. AND TRNSP  
COMMISSION

Regarding: **Proposed Quiet Zone NW 122<sup>nd</sup> Street Railroad Grade Crossing (Crossing 092421N)**  
**A) Notice of Intent**  
**B) Public Authority Application to FRA for Quiet Zone Under 49 CFR 222.39 (b)**

The County has been working with citizens and members of a Diagnostic Team to address the train horn noise through the process established in the train horn rules since 2011. The proposed quiet zone pertains to only one highway-rail grade crossing (092421N) at NW 122<sup>nd</sup> Street in Clark County, Washington and is proposed a half mile in length. The use of Supplemental Safety Measures (SSM) were given careful consideration but based on available funding and feasibility concerns, Alternative Safety Measures (ASM) are proposed in the form of a modified SSM, traffic channelization device (Qwick Kurb) 50 feet long on east side of the tracks with 75 feet on the west side of the tracks.

Clark County submits the following Notice of Intent and the Public Authority Application requesting approval of the proposed quiet zone.

**A) Notice of Intent to Establish a Railroad Quiet Zone Under 49 CFR 222.43**

This letter and the attachments are a Notice of Intent for the creation of a quiet zone. As required under 49 CFR 222.43, the following information is provided to you and other parties. This application follows the criteria listed in Section 222.43 (b) (2):

- i. The proposed quiet zone includes the highway-rail grade crossing at NW 122<sup>nd</sup> Street in Clark County Washington, Crossing Identification number 092421N.
- ii. The quiet zone proposes to restrict routine sounding of locomotive horns 24 hours a day.
- iii. Clark County plans to implement the quiet zone by installing 75 feet of Qwick Kurb mountable median with channelization device on the west side of the tracks and 50 feet of Qwick Kurb mountable median with channelization devices on the east side of the tracks. *See Appendix A for figures showing the proposed quiet zone improvements.*
- iv. The Clark County contact person during the quiet zone development process will be Tom Grange, Engineering & Construction Division Manager, 1300 Franklin Street, PO Box 9810, Vancouver, WA 98666-9810, [Tom.Grange@clark.wa.gov](mailto:Tom.Grange@clark.wa.gov), (360) 397-6118, ext 4449.
- v. *See Appendix B for a list of names and addresses of each party that will receive notification in accordance with 222.39 (a) (1).*

Please consider this notice as the beginning date of the required 60-day comment period in the quiet zone process. The 60-day comment period for this quiet zone will end on April 18, 2016 or when written comments or a "no comment" statement is received from each recipient of this notice.



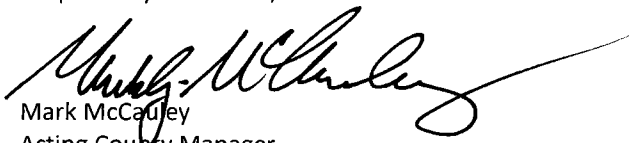
**B) Public Authority Application to FRA for Quiet Zone under 49 CFR222.39 (b)**

Pursuant to Section 222.39(b) of 49 CFR Parts 222 and 229 *Use of Locomotive Horns at Highway-Rail Grade Crossing; Final Rule*, Clark County requests approval of this application for quiet zone. This application follows the criteria listed in Section 222.39(b):

- i. *Appendix C contains an updated, accurate and complete Grade Crossing Inventory form for the proposed crossing.* The form was updated with the latest traffic count and truck classification and circulated to BNSF for comment on the blank fields in the new inventory form. BNSF agreed to submit the form to FRA for updating.
- ii. The crossing presently is equipped with automatic gates as a traffic control device that includes flashing-lights and signals on each approach of NW 122<sup>nd</sup> Street. The train detection system is a DC Track Circuit. Each NW 122<sup>nd</sup> Street approach has advanced highway-rail grade crossing warning signs. The eastbound approach is missing highway-rail grade crossing pavement markings. The missing pavement marking is in-process of being installed.
- iii. The County organized the meeting of a diagnostic team which convened on October 23, 2012, from 1:00 to 3:00 PM. It was attended by John Shurson and Richard Wagner of BNSF, Christine Adams of FRA, Kathy Hunter and Bob Boston of UTC, and Axel Swanson, Chris Horn, Steve Hanson of Clark County staff. Prior to the diagnostic team meeting, comments were submitted to the County based on a Notice of Intent submitted for a quiet zone based on an SSM proposal using Qwick Kurb as channelization devices 100 feet long on each side of the tracks. Later this proposal proved infeasible but the scope of work is similar and the comments and recommendations from the diagnostic team were similar. *See memo dated January 6, 2016 in Appendix D for the comments and recommendations from the diagnostic team members.*
- iv. The memo dated February 11, 2016, in Appendix D, provides responses to the comments from the diagnostic team. This memo contains comments from BNSF and UTC in response to the County issuing a Notice of Intent and response to each.
- v. At the highway-rail grade crossing, traffic channelization devices are proposed for each side. On the west side, it is proposed to install 75 feet of Qwick Kurb with 3-foot high markers to prevent motor vehicle traffic from driving around the automatic gates. On the east side, it is proposed to install 50 feet of Qwick Kurb markers to match the west side to prevent motor vehicles from driving around the automatic gates. *See Appendix A for improvement plans.*
- vi. Clark County is committed to implement all ASM described above and shown in the attached plans.
- vii. The Quiet Zone Calculator was used to demonstrate with data that the proposed ASM will be below the RIWH. The County will install 50 feet of center median curbing on the east side and 75 feet on the west side.

If you have any question, please contact Tom Grange at (360) 397-6118, ext. 4449.

Respectfully submitted,

  
Mark McCauley  
Acting County Manager

Attachments

Appendix A - Figure showing the proposed quiet zone improvements

Appendix B - List of names and addresses of each party that will received notification in accordance with 222.39 (a) (1).

Appendix C - Updated Grade Crossing Inventory

Appendix D - Memo dated February 11, 2016

## Appendix A



# RAILROAD SAFETY



Proclaimed the least expensive safety measure to significantly improve grade crossing safety. QWICK KURB® is the only median separator system that has been involved in a FRA sponsored test. Proven to reduce motorist drive arounds over 75%. Combination of formidable markers and raised mountable separator deters drive-arounds, and still allows emergency vehicles a way out. Average installation time per crossing is just three hours. The raised separator is the most cost efficient Supplemental Safety Measure available for proposed Quiet Zones.



**THE ONLY SYSTEM SPONSORED FOR TEST BY STATE & FRA**

## Appendix B

**V. Written Notice Recipients:**

**1. Railroads:**

John Shurson  
Assistant Director of Public Projects  
BNSF Railway  
740 E. Carnegie Dr  
San Bernardino, CA 92408

Richard Wagner  
Manager of Public Projects  
BNSF Railway  
2454 Occidental Ave. South, Suite 1A  
Seattle, WA 98134-1451

Kurt Laird  
Amtrak Senior Safety Coordinator  
1875 South Holgate St  
Seattle, WA 98134

**2. State Agencies:**

Ahmer Nizam  
Railroad Specialist  
Washington DOT  
PO Box 47329  
Olympia, WA 98504-7329

Katherine Hunter  
Transportation Compliance Manager  
Washington Utilities and Transportation Commission  
1300 S. Evergreen Park Dr. SW  
PO Box 47250  
Olympia, WA 98504-7250

**3. Federal Railroad Administration:**

Associate Administrator for Safety  
Federal Railroad Administration  
1200 New Jersey Ave. SE, MS-25  
Washington, DC 20590

Christine Adams  
Regional Manager for Grade Crossing Safety  
Federal Railroad Administration  
4106 NE 47<sup>th</sup> Ave  
Vancouver, WA 98661

## Appendix C



# U. S. DOT CROSSING INVENTORY FORM

**DEPARTMENT OF TRANSPORTATION**  
FEDERAL RAILROAD ADMINISTRATION

OMB No. 2130-0017

Instructions for the Initial reporting of the following types of new or previously unreported crossings: For public highway-rail grade crossings, complete the entire Inventory Form. For private highway-rail grade crossings, complete the Header, Parts I and II, and the Submission Information section. For public pathway grade crossings (including pedestrian station grade crossings), complete the Header, Parts I and II, and the Submission Information section. For Private pathway grade crossings, complete the Header, Part I, and the Submission Information section. For grade-separated highway-rail or pathway crossings (including pedestrian station crossings), complete the Header, Part I, and the Submission Information section. For changes to existing data, complete the Header, Part I Items 1-3, and the Submission Information section, in addition to the updated data fields. Note: For private crossings only, Part I Item 20 and Part III Item 2.K. are required unless otherwise noted. An asterisk \* denotes an optional field.

<b>A. Revision Date</b> (MM/DD/YYYY) 06 / 24 / 2013	<b>B. Reporting Agency</b> <input checked="" type="checkbox"/> Railroad <input type="checkbox"/> Transit <input type="checkbox"/> State <input checked="" type="checkbox"/> Other	<b>C. Reason for Update (Select only one)</b> <input checked="" type="checkbox"/> Change in Data <input type="checkbox"/> Re-Open <input type="checkbox"/> New Crossing <input type="checkbox"/> Date Change Only <input type="checkbox"/> Closed <input type="checkbox"/> No Train Traffic <input type="checkbox"/> Quiet Zone Update <input type="checkbox"/> Change in Primary Operating RR <input type="checkbox"/> Admin. Correction	<b>D. DOT Crossing Inventory Number</b> 092421N
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## Part I: Location and Classification Information

<b>1. Primary Operating Railroad</b> BNSF Railway Company [BNSF]		<b>2. State</b> WASHINGTON		<b>3. County</b> CLARK	
<b>4. City / Municipality</b> <input type="checkbox"/> In <input checked="" type="checkbox"/> Near VANCOUVER		<b>5. Street/Road Name &amp; Block Number</b> 122ND ST. NW (Street/Road Name) * (Block Number)		<b>6. Highway Type &amp; No.</b> CO14240	
<b>7. Do Other Railroads Operate a Separate Track at Crossing?</b> <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No If Yes, Specify RR			<b>8. Do Other Railroads Operate Over Your Track at Crossing?</b> <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No If Yes, Specify RR UP , ATK		
<b>9. Railroad Division or Region</b> <input type="checkbox"/> None NORTHWEST		<b>10. Railroad Subdivision or District</b> <input type="checkbox"/> None SEATTLE		<b>11. Branch or Line Name</b> <input type="checkbox"/> None SEATTLE-VANC WA	
<b>12. RR Milepost</b> 0130.46 (prefix)   (nnnn.nnn)   (suffix)		<b>13. Line Segment</b> * 0052		<b>14. Nearest RR Timetable Station</b> * VANCOUVER	
<b>15. Parent RR (if applicable)</b> <input type="checkbox"/> N/A		<b>16. Crossing Owner (if applicable)</b> <input type="checkbox"/> N/A		<b>17. Crossing Type</b> <input checked="" type="checkbox"/> Public <input type="checkbox"/> Private	
<b>18. Crossing Purpose</b> <input checked="" type="checkbox"/> Highway <input type="checkbox"/> Pathway, Ped. <input type="checkbox"/> Station, Ped.		<b>19. Crossing Position</b> <input checked="" type="checkbox"/> At Grade <input type="checkbox"/> RR Under <input type="checkbox"/> RR Over		<b>20. Public Access (if Private Crossing)</b> <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	
<b>21. Type of Train</b> <input checked="" type="checkbox"/> Freight <input type="checkbox"/> Intercity Passenger <input type="checkbox"/> Commuter <input type="checkbox"/> Transit <input type="checkbox"/> Shared Use Transit <input type="checkbox"/> Tourist/Other		<b>22. Average Passenger Train Count Per Day</b> <input type="checkbox"/> Less Than One Per Day <input checked="" type="checkbox"/> Number Per Day <sup>1</sup>		<b>23. Type of Land Use</b> <input checked="" type="checkbox"/> Open Space <input type="checkbox"/> Farm <input checked="" type="checkbox"/> Residential <input type="checkbox"/> Commercial <input type="checkbox"/> Industrial <input type="checkbox"/> Institutional <input type="checkbox"/> Recreational <input type="checkbox"/> RR Yard	
<b>24. Is there an Adjacent Crossing with a Separate Number?</b> <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No If Yes, Provide Crossing Number			<b>25. Quiet Zone (FRA provided)</b> <input checked="" type="checkbox"/> No <input type="checkbox"/> 24 Hr <input type="checkbox"/> Partial <input type="checkbox"/> Chicago Excluded Date Established		
<b>26. Highway Corridor ID</b> <input type="checkbox"/> N/A		<b>27. Latitude in decimal degrees</b> (WGS84 std: nn.nnnnnn) 45.7076286		<b>28. Longitude in decimal degrees</b> (WGS84 std: -nnn.nnnnnn) -122.7209676	
<b>29. Lat/Long Source</b> <input checked="" type="checkbox"/> Actual <input type="checkbox"/> Estimated		<b>30.A. Railroad Use *</b>		<b>31.A. State Use *</b>	
<b>30.B. Railroad Use *</b>		<b>31.B. State Use *</b>		<b>30.C. Railroad Use *</b>	
<b>31.C. State Use *</b>		<b>30.D. Railroad Use *</b>		<b>31.D. State Use *</b>	
<b>32.A. Narrative (Railroad Use) *</b>			<b>32.B. Narrative (State Use) *</b>		
<b>33. Emergency Notification Telephone No. (posted)</b> 800-832-5452		<b>34. Railroad Contact (Telephone No.)</b> 817-352-1549		<b>35. State Contact (Telephone No.)</b> 360-664-1262	

## Part II: Railroad Information

<b>1. Estimated Number of Daily Train Movements</b>				
<b>1.A. Total Day Thru Trains (6 AM to 6 PM)</b> 29	<b>1.B. Total Night Thru Trains (6 PM to 6 AM)</b> 28	<b>1.C. Total Switching Trains</b> 0	<b>1.D. Total Transit Trains</b>	<b>1.E. Check if Less Than One Movement Per Day</b> <input type="checkbox"/> How many trains per week?
<b>2. Year of Train Count Data (YYYY)</b> 2015		<b>3. Speed of Train at Crossing</b> 3.A. Maximum Timetable Speed (mph) 79 3.B. Typical Speed Range Over Crossing (mph) From 1 to 79		
<b>4. Type and Count of Tracks</b> Main 2 Siding Yard Transit Industry				
<b>5. Train Detection (Main Track only)</b> <input type="checkbox"/> Constant Warning Time <input type="checkbox"/> Motion Detection <input type="checkbox"/> AFO <input type="checkbox"/> PTC <input checked="" type="checkbox"/> DC <input type="checkbox"/> Other <input type="checkbox"/> None				
<b>6. Is Track Signaled?</b> <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No		<b>7.A. Event Order</b> <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No		<b>7.B. Remote With Monitoring</b> <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No

# U. S. DOT CROSSING INVENTORY FORM

A. Revision Date (MM/DD/YYYY) PAGE 2 D. Crossing Inventory Number (7 char.)  
092421N

## Part III: Highway or Pathway Traffic Control Device Information

1. Are there Signs or Signals? <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No	2. Types of Passive Traffic Control Devices associated with the Crossing				
	2.A. Crossbuck Assemblies (count) 2	2.B. STOP Signs (R1-1) (count) 0	2.C. YIELD Signs (R1-2) (count) 0	2.D. Advanced Warning Signs (Check all that apply; include count) <input type="checkbox"/> None	
				<input checked="" type="checkbox"/> W10-1 <span style="border: 1px solid black; padding: 2px;">1</span>	<input type="checkbox"/> W10-3 <input type="checkbox"/> W10-11
				<input type="checkbox"/> W10-2	<input type="checkbox"/> W10-4 <input type="checkbox"/> W10-12
2.E. Low Ground Clearance Sign (W10-5) <input type="checkbox"/> Yes (count) <input type="checkbox"/> No		2.F. Pavement Markings <input checked="" type="checkbox"/> Stop Lines <input type="checkbox"/> Dynamic Envelope <input checked="" type="checkbox"/> RR Xing Symbols <input type="checkbox"/> None		2.G. Channelization Devices/Medians <input type="checkbox"/> All Approaches <input type="checkbox"/> Median <input type="checkbox"/> One Approach <input type="checkbox"/> None	
				2.H. EXEMPT Sign (R15-3) <input checked="" type="checkbox"/> Yes <input checked="" type="checkbox"/> No	
2.I. Other MUTCD Signs <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No		2.K. Private Crossing Signs (if private) <input type="checkbox"/> Yes <input type="checkbox"/> No		2.L. LED Enticed Signs (List types) <input checked="" type="checkbox"/> Yes <input checked="" type="checkbox"/> No	
Specify Type _____ Count _____		Specify Type _____ Count _____		Specify Type _____ Count _____	

3. Types of Train Activated Warning Devices at the Grade Crossing (specify count of each device for all that apply)					
3.A. Gate Arms (count) Roadway <u>2</u> Pedestrian _____	3.B. Gate Configuration <input checked="" type="checkbox"/> 2 Quad <input type="checkbox"/> Full (Barrier) Resistance <input type="checkbox"/> 3 Quad <input type="checkbox"/> Median Gates <input type="checkbox"/> 4 Quad	3.C. Cantilevered (or Bridged) Flashing Light Structures (count) Over Traffic Lane <u>0</u> <input type="checkbox"/> Incandescent Not Over Traffic Lane <u>0</u> <input type="checkbox"/> LED	3.D. Mast Mounted Flashing Lights (count of masts) <u>2</u> <input type="checkbox"/> Incandescent <input type="checkbox"/> LED <input type="checkbox"/> Back Lights Included <input type="checkbox"/> Side Lights Included	3.E. Total Count of Flashing Light Pairs <span style="border: 1px solid black; padding: 5px; font-size: 1.2em;">3</span>	
3.F. Installation Date of Current Active Warning Devices: (MM/YYYY) ____/____/____ <input checked="" type="checkbox"/> Not Required		3.G. Wayside Horn <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No Installed on (MM/YYYY) ____/____/____		3.H. Highway Traffic Signals Controlling Crossing <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	
3.J. Non-Train Active Warning <input type="checkbox"/> Flagging/Flagman <input type="checkbox"/> Manually Operated Signals <input type="checkbox"/> Watchman <input type="checkbox"/> Floodlighting <input type="checkbox"/> None			3.K. Other Flashing Lights or Warning Devices Count <u>0</u> Specify type _____		
4.A. Does nearby Hwy Intersection have Traffic Signals? <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	4.B. Hwy Traffic Signal Interconnection <input type="checkbox"/> Not Interconnected <input type="checkbox"/> For Traffic Signals <input type="checkbox"/> For Warning Signs	4.C. Hwy Traffic Signal Preemption <input type="checkbox"/> Simultaneous <input type="checkbox"/> Advance	5. Highway Traffic Pre-Signals <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No Storage Distance * _____ Stop Line Distance * _____	6. Highway Monitoring Devices (Check all that apply) <input type="checkbox"/> Yes - Photo/Video Recording <input type="checkbox"/> Yes - Vehicle Presence Detection <input checked="" type="checkbox"/> None	

## Part IV: Physical Characteristics

1. Traffic Lanes Crossing Railroad Number of Lanes <u>2</u>	<input checked="" type="checkbox"/> One-way Traffic <input type="checkbox"/> Two-way Traffic <input type="checkbox"/> Divided Traffic	2. Is Roadway/Pathway Paved? <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No	3. Does Track Run Down a Street? <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	4. Is Crossing Illuminated? (Street lights within approx. 50 feet from nearest rail) <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
5. Crossing Surface (on Main Track, multiple types allowed) Installation Date * (MM/YYYY) ____/____/____ Width * _____ Length * _____				
<input type="checkbox"/> 1 Timber <input type="checkbox"/> 2 Asphalt <input type="checkbox"/> 3 Asphalt and Timber <input checked="" type="checkbox"/> 4 Concrete <input type="checkbox"/> 5 Concrete and Rubber <input type="checkbox"/> 6 Rubber <input type="checkbox"/> 7 Metal				
<input type="checkbox"/> 8 Unconsolidated <input type="checkbox"/> 9 Composite <input type="checkbox"/> 10 Other (specify) _____				
6. Intersecting Roadway within 500 feet? <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No If Yes, Approximate Distance (feet) _____		7. Smallest Crossing Angle <input type="checkbox"/> 0° - 29° <input type="checkbox"/> 30° - 59° <input checked="" type="checkbox"/> 60° - 90°		8. Is Commercial Power Available? * <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No

## Part V: Public Highway Information

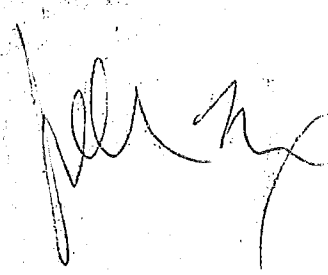
1. Highway System <input type="checkbox"/> (01) Interstate Highway System <input type="checkbox"/> (02) Other Nat Hwy System (NHS) <input type="checkbox"/> (03) Federal AID, Not NHS <input checked="" type="checkbox"/> (08) Non-Federal Aid	2. Functional Classification of Road at Crossing <input type="checkbox"/> (0) Rural <input checked="" type="checkbox"/> (1) Urban <input type="checkbox"/> (1) Interstate <input type="checkbox"/> (5) Major Collector <input type="checkbox"/> (2) Other Freeways and Expressways <input type="checkbox"/> (3) Other Principal Arterial <input type="checkbox"/> (6) Minor Collector <input type="checkbox"/> (4) Minor Arterial <input checked="" type="checkbox"/> (7) Local	3. Is Crossing on State Highway System? <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	25 <span style="border: 1px solid black; padding: 2px;">25</span> Day Speed Limit System? <input type="checkbox"/> Statutory
7. Year <u>2015</u> Daily Traffic (AADT) <u>210</u>		8. Estimated Percent Trucks <u>2%</u>	
9. Regularly Used by School Buses? <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No Average Number per Day <u>0</u>		10. Emergency Services Route <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	

**Submission Information** - This information is used for administrative purposes and is not available on the public website.

Submitted by \_\_\_\_\_ Organization \_\_\_\_\_ Phone \_\_\_\_\_ Date \_\_\_\_\_

Public reporting burden for this information collection is estimated to average 30 minutes per response, including the time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed and completing and reviewing the collection of information. According to the Paperwork Reduction Act of 1995, a federal agency may not conduct or sponsor, and a person is not required to, nor shall a person be subject to a penalty for failure to comply with, a collection of information unless it displays a currently valid OMB control number. The valid OMB control number for information collection is 2130-0017. Send comments regarding this burden estimate or any other aspect of this collection, including for reducing this burden to: Information Collection Officer, Federal Railroad Administration, 1200 New Jersey Ave. SE, MS-25 Washington, DC 20590.

## Appendix D

  
2/11/16



**Date:** February 11, 2016  
**To:** Tom Grange, PE  
**From:** John Manix, PE, Senior Traffic Engineer  
**Re:** NW 122<sup>nd</sup> Street Quiet Zone

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I have completed our review of the proposed quiet zone at the NW 122<sup>nd</sup> Street crossing of Burlington Northern Santa Fe (BNSF) railroad tracks. This memo addresses questions and comments from stakeholders and offers the following recommendations:

**Recommendations:**

- Submit the application to the Federal Railroad Administration in Appendix A, requesting approval of the Alternative Safety Measure as an alternative use for routine train horns.
- Circulate a Notice of Intent for the proposed quiet zone to the stakeholders in Appendix A.
- Install NO HORN signs at the approach to the NW 122<sup>nd</sup> Street railroad crossing.

**Background:**

The County's work on the proposed quiet zone has a long history and can be summarized as follows:

- The request was originally taken in 2011.
- The County conducted Diagnostic Team meetings with BNSF, Federal Railroad Administration (FRA) and Washington State Utility and Transportation Commission (UTC).
- The County circulated a Notice of Intent to form a quiet zone and received feedback from BNSF and UTC.
- The Supplemental Safety Measures (SSM) proposed for the quiet zone proved to be too challenging to implement due to conflicts with unstable slopes on each side of NW 122<sup>nd</sup> Street, approximately 100 feet west of the tracks.
- After a long delay, the County directed the citizens who were requesting the quiet zone to find a consultant to assist in the process of applying for an Alternative Safety Measure (ASM).

**Technical Concerns:**

There have been several comments expressed by stakeholders. These are presented and addressed here to provide closure and document responses.

**Comment:** A quiet zone might increase liability exposure to the County. The underlining assumption is that restricting the use of train horns as "livability" improvements will compromise safety.

This is not true because train horns are not the safest alternative for an at-grade crossing. BNSF would acknowledge there are safer alternatives, such as an expensive quad-gate system. To assist with the alternative selection, FRA provides a Quiet Zone calculator as part of the Federal regulations associated

with the Train Horn Rules to compare one alternative to another. The quiet zone calculator is based on the collision history of thousands of crossings nationwide. It was developed before the quiet zones were first proposed as a method to improve safety at at-grade railroad crossings and has a long history of use. It is important to note that train horns, as a safety tool, has limited effectiveness. We know that many people are killed at crossings while train horns are in use. Thus, the quiet zone calculator provides a time proven method to verify the effectiveness of various supplemental or alternative safety measures compared to train horns. *See Appendix B for the Quiet Zone Calculations for the proposed alternative safety measure.*

**Comment:** The crossing has a substantial sight restriction associated with westbound traffic approaching the tracks. This might be a problem if the gates fail to deploy and the train does not blow its horn.

Sight distance is primarily a concern at uncontrolled crossings or crossings with passive controls<sup>1</sup>. At some at-grade crossings with low volume of trains, STOP or YIELD signs may be the only safety measure in place and both train horns and sight distance is extremely important. But this crossing has gates with a train detection system to activate the gates as a train approaches. The crossing gates are designed to fail in a down position. So if there is a malfunction of the control system, the gates come down to block passage until the malfunction is corrected.

With the existing gates, the proposed medians are very good deterrents of this risky behavior when drivers try to drive around the gates. The medians prevent vehicles near the tracks or deter vehicles approaching the tracks from driving around the gate. Thus, the sight distance is not a significant issue for at-grade crossings with the gate system and is made substantially safer with median barriers that prevent risky behavior of driving around the gates.

**Comment:** The crossing serves the Fielda Moorage where drivers sometimes pull boats and other recreational vehicles to cross the tracks to reach the facilities and exit. The vehicles are slow to cross due to the grade of NW 122<sup>nd</sup> Street and may not have adequate crossing time to clear the crossing.

By installing traffic counting equipment on the NW 122<sup>nd</sup> Street, the County counted vehicles, including the number of long vehicles and the speed of vehicles. Because NW 122<sup>nd</sup> Street is a dead-end street, few, if any, trucks use it. All long vehicles are trucks or passenger vehicles towing trailers. Of the approximate 100 vehicles per day in each direction, 2% are long vehicles. About 85 percent of the traffic travel at 30 MPH in both directions. Thus, the volume of vehicles towing boats or other recreational vehicles are low and based on the speed of traffic, the grade on NW 122<sup>nd</sup> Street does not significantly hinders vehicles. For the two vehicles per day towing a trailer up hill (eastbound) exiting the facility, they have good sight distance to see trains approaching. The train detection system shall operate the flashing warning lights on the gates 20 seconds prior to the arrival of a train. The gates shall deploy 3 seconds after the warning lights start flashing<sup>2</sup>. A 40-foot long vehicle traveling at 5 MPH will

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<sup>1</sup> Federal Railroad Administration, *Model State Law to Address Sight Restrictions at Passive Highway – Rail Grade Crossing*.

<sup>2</sup> Federal Highway Administration, *Manual on Uniform Traffic Control Devices, 2009 Edition*.

clear the tracks in less than 10 seconds. Thus, the proposed quiet zone does not increase the risk because vehicles towing boats or other recreational vehicles uphill have adequate sight distance to see approaching trains, and ample clearance time is provided to clear the tracks at a slow speed.

**Comment:** The medians proposed as an ASM are traversable and will not adequately discourage vehicles from attempting to drive around the gates. BNSF does not support the use of Tuff Curb and requests the County use a curb six inches high.

The train horn rules allow the use of medians or channelization devices, such as the proposed Qwick Kurb product, that has a marker (channelization device) built into the curb system. The curbing is approximately four inches tall and the markers are approximately 34 inches tall and can be spaced from 28 to 43 inches apart. FRA established an effectiveness rating for this type of quiet zone safety measure of 75%.

BNSF recommends the use of a curb at a minimum of six inches high. This type of Non-traversable curb has an effectiveness rating of 0.80. It is certainly more effective as a safety measure, but not dramatically safer, and has a significant safety issue because drivers tend to need a greater shy distance from higher curbing. On a narrow road such as NW 122<sup>nd</sup> Street, this could increase the need for additional widening or number of collisions with roadside objects. Medians are often hit by vehicles and the proposed Qwick Kurb product is designed to minimize vehicle damage if struck. It also has a long history of use in quiet zone applications and has a proven effective rating.

Due to the narrow road and the extremely low volume on the NW 122<sup>nd</sup> Street, the use of Qwick Kurb is recommended as the quiet zone safety measure.

**Comment:** The quiet zone calculation should be completed after the crossing inventory has been updated. The Quiet Zone Calculator uses the data from the inventory to establish Quiet Zone Risk Index.

I updated the inventory form and forwarded it to BNSF for comments. Richard Wagner of BNSF agreed to forward the inventory update with any changes necessary. He also commented that the train volumes have not changed from the last crossing inventory update. The attached edited inventory form should be included with the application.

### **Quiet Zone Calculations:**

I prepared the quiet zone calculation to verify that alternative safety measures are adequate to make an at-grade railroad crossing as safe or safer than with train horns. The Federal Railroad Administration's (FRA) Quiet Zone Calculator was used to compare the Quiet Zone Risk Index (QZRI) to the Train Horn Risk Index (RHRI). The Quiet Zone Calculator used the latest inventory information of the current crossing gates, collision data, traffic data and train data to estimate the Quiet Zone Risk Index of the crossing depending on the Supplemental Safety Measure (SSM), the Risk Index with Train Horns (RIWH) and the National Significant Risk Threshold (NSRT). The intent is to choose a Supplemental Safety Measure which lowers the Quiet Zone Risk Index below the Risk Index with Train Horns.

Because an Alternative Safety Measure (ASM) is proposed, we need to use an Excel table to post process the Quiet Zone Calculator output. These calculation verify the Quiet Zone Risk Index for the proposed ASM is less than the Risk Index with Train Horns.

The ASM for the proposed quiet zone is a modified SSM. Because of physical constraints at the site, an SSM with a minimum 100 foot long Qwick Kurb on each side of the at-grade railroad crossing cannot be installed. The ASM proposed calls for 75 feet of Qwick Kurb on the west side of the tracks and 50 feet on the east side of the tracks. Qwick Kurb falls under the FRA description of a “mountable median with channelization devices” that has an effectiveness rating of 0.75 when combined with gates. Table 1 summarizes the risk indexes with the proposed ASM.

*Table 1 - Quiet Zone Risk Index with ASM*

<b>Quiet Zone Risk Index with No SSM</b>	<b>Quiet Zone Risk Index with ASM</b>	<b>Risk Index with Train Horns</b>	<b>National Significant Risk Index</b>
28,642	16,111	17,172	14,347

*See Appendix B for Quiet Zone Calculator output and post process calculations for ASM*

The Quiet Zone Calculator calculates the Risk Index with Train Horns, the Quiet Zone Risk Index with no SSM, and the National Significant Risk Index. The effectiveness rating of the Qwick Kurb is reduced in proportion to the length of curb used and applied to the Quiet Zone Risk Index with no SSM to calculate the Quiet Zone Risk Index with ASM. Because it is lower than the Risk Index with Train Horns, it qualifies as a Quiet Zone.

**Conclusion:**

The proposed Alternative Safety Measures of installing 75 feet on the west side and 50 feet on the east of Qwick Kurb as a median with the existing gates will qualify for quiet zone because the Quiet Zone Risk Index is lower than the Risk Index for Horns.

The concerns expressed by the stakeholders/diagnostic team have been addressed and no concern represents a fatal flaw to the proposed quiet zone.

The County should submit the Quiet Zone Application and the Notice of Intent. Assuming no new comments are received, the County should implement the quiet zone improvements and after the 60 days of install the NO HORN signs on the approaches to the NW 122<sup>nd</sup> Street at-grade railroad crossing should be installed.

**FRA Quiet Zone Risk Indices**

ZoneID	SenarioID	Crossing	Street	WarningDevice	SSM	PreSSM	RiskIndex	ASM Effectiveness Rate	QZRI	RIWH	NSRT
37425	46926	092421N	122ND ST. NW	Gates	0	0	28642.226	0.4688	16111.25	17171.6	14347
				Notes	1	2	3	4	5	6	7

**Notes:**

1 - Quiet zone Calculator code for Supplemental Safety Measure. In this calculation none was included.

2 - Not applicable, for pre-train horn quiet zones

3- Risk index without ASM

4- ASM Effectiveness Rating =  $0.75(125/200) = 0.4688$

0.75 = Effectiveness for an median SSM of full length

125 = proposed total median on west (75 feet) and east (50 feet) side of tracks

200 = full length median for SSM on south (100 feet) and north (100 feet) side.

5 - Quiet Zone Risk Index = Risk Index (1-ASM Effectiveness Rate)

QZRI =  $28,242.226 (1-0.4688) = 16,111.25$

6 - Risk Index with Horns calculated by the QZ calculator

7 - Not applicable, National Significant Risk Threshold calculated by QZ calculator.



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Change Scenario:

Crossing	Street	Traffic	Warning Device	Pre-SSM	SSM	Risk	
092421N	122ND ST. NW	225	Gates	0	0	28,642.23	<input type="button" value="MODIFY"/>

**Manage Existing Zones**

**Log Off**

\* Only Public At Grade Crossings are listed.  
 Click for [Supplementary Safety Measures \[SSM\]](#)  
 Click for ASM spreadsheet:  \* Note: The use of ASMs requires an application to and approval from the FRA.

**Step by Step Instructions:**

**Step 1:** To specify New Warning Device (For Pre-Rule Quiet Zone Only) and/or SSM, click the [MODIFY](#) Button

**Step 2:** Select proposed warning device or SSM. Then click the [UPDATE](#) button. To generate a spreadsheet of the values on this page, click on [ASM](#) button—This spreadsheet can then be used for ASM calculations.

**Step 3:** Repeat Step (2) until the [SELECT](#) button is shown at the bottom right side of this page. Note that the [SELECT](#) button is shown ONLY when the Quiet Zone Risk Index falls below the NSRT or the Risk Index with Horn.

**Step 4:** To save the scenario and continue, click the [SELECT](#) button

Summary	
<b>Proposed Quiet Zone:</b>	NW 122ND ST
<b>Type:</b>	New 24-hour QZ
<b>Scenario:</b>	NW 122ND S_46931
<b>Estimated Total Cost:</b>	\$0.00
<b>Nationwide Significant Risk Threshold:</b>	14347 .00
<b>Risk Index with Horns:</b>	17171.6
<b>Quiet Zone Risk Index:</b>	28642.23