

1 BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

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	WASHINGTON UTILITIES AND)	
3	TRANSPORTATION COMMISSION,)	DOCKET NO. UG-940034
)	
4	Complainant,)	
	vs.)	DOCKET NO. UG-940814
5)	
	WASHINGTON NATURAL GAS)	VOLUME 3
6	COMPANY,)	
	Respondent.)	PAGES 230 - 357
7	-----)	

8 A hearing in the above matter was held on
9 October 6, 1994, at 9:00 a.m. at 1300 South Evergreen
10 Park Drive Southwest before Commissioner RICHARD
11 HEMSTAD and Administrative Law Judge LISA ANDERL.

12 The parties were present as follows:

13 WASHINGTON NATURAL GAS COMPANY, by DAVID
14 S. JOHNSON, Attorney at Law, 815 Mercer Street,
15 Seattle, Washington 98109.

16 WASHINGTON UTILITIES AND TRANSPORTATION
17 COMMISSION STAFF, by ROBERT CEDARBAUM and
18 ANNE EGELER, Assistant Attorneys General, 1400 South
19 Evergreen Park Drive Southwest, Olympia, Washington
20 98504.

21 FOR THE PUBLIC, DONALD TROTTER, Assistant
22 Attorney General, 900 Fourth Avenue, Suite 2000,
23 Seattle, Washington 98164.

24 NORTHWEST INDUSTRIAL GAS USERS, by PAULA
25 PYRON, Attorney at Law, Suite 1100, One Main Place,
101 SW Main Street, Portland, Oregon 97204.

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25 Cheryl Macdonald, CSR
Court Reporter

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APPEARANCES (Cont.)

PARTNERSHIP FOR EQUITABLE RATES FOR
COMMERCIAL CUSTOMERS, by CAROL ARNOLD, Attorney at
Law, 5000 Columbia Center, 701 Fifth Avenue, Seattle,
Washington 98104.

SEATTLE STEAM COMPANY, by FREDERICK O.
FREDERICKSON, Attorney at Law, 1420 Fifth Avenue, 33rd
Floor, Seattle, Washington 98101.

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I N D E X

2

WITNESSES:
AMEN

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EXAM

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EXHIBITS:

MARKED

ADMITTED

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T-11
12 - 19
T-37

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RECORD REQUISITIONS:

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1 P R O C E E D I N G S

2 JUDGE ANDERL: Let's be on the record. We
3 are convened in consolidated dockets UG-940034 and
4 940814 to continue with the direct and
5 cross-examination of the company's witnesses. Mr.
6 Johnson.

7 MR. JOHNSON: I would like to call Ronald
8 Amen, please.
9 Whereupon,

10 RONALD AMEN,
11 having been first duly sworn, was called as a witness
12 herein and was examined and testified as follows:

13 JUDGE ANDERL: Mr. Amen's prefiled direct
14 testimony was previously marked in this matter as
15 T-11. His prefiled exhibits RJA-1 through 8 were
16 marked as Exhibits 12 through 19. In addition there
17 was some prefiled testimony on the compressed natural
18 gas matter that was filed after the pre-hearing
19 conference in this. That is a three-page document.
20 It's marked for identification now as Exhibit T-37.
21 Go ahead, Mr. Johnson.

22 (Marked Exhibit T-37.)

23

24 DIRECT EXAMINATION

25 BY MR. JOHNSON:

00234

1 Q. Morning, Mr. Amen.

2 A. Morning.

3 Q. Please state your full name and spell your
4 last name for the record.

5 A. My name is Ronald J. Amen, A M E N.

6 Q. What is your occupation?

7 A. I'm director of rates and special studies
8 for Washington Natural Gas Company.

9 Q. Do you have before you what has been marked
10 as Exhibit T-11 for identification?

11 A. Yes.

12 Q. Is that exhibit your prefiled direct
13 testimony in docket 940814?

14 A. Yes, it is.

15 Q. Was that exhibit prepared by you or under
16 your supervision or direction?

17 A. Yes.

18 Q. Do you have any changes or corrections that
19 you wish to make to that testimony?

20 A. No.

21 Q. You also have before you what has been
22 marked for identification as Exhibit T-37?

23 A. Yes, I do.

24 Q. Was that exhibit prepared by you or under
25 your supervision or direction?

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1 A. Yes.

2 Q. And does that testimony represent your
3 supplemental testimony in these proceedings?

4 A. Yes, it does.

5 Q. And lastly, Mr. Amen, you have before you
6 what has been marked for identification as Exhibits 12
7 through 19?

8 A. Yes.

9 Q. Do those exhibits represent exhibits to
10 your prefiled testimony?

11 A. Yes, they do.

12 Q. Do you have changes or corrections that you
13 wish to make to those exhibits?

14 A. Yes, I do.

15 MR. JOHNSON: As we indicated, Your Honor,
16 we distributed substitute pages for certain of those
17 pages in Mr. Amen's exhibit, and what I would like to
18 do is just ask him a few questions to go through those
19 changes.

20 JUDGE ANDERL: Go ahead.

21 Q. Mr. Amen, do you have before you the
22 substitute pages for certain parts of your exhibits?

23 A. Yes.

24 Q. And do those substitute pages incorporate
25 the changes that you referenced?

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1 A. Yes, they do.

2 Q. Could you briefly run through those and
3 explain why those changes were made.

4 A. Yes, I will. I would like to start with
5 Exhibit No. 15, page 2 of 4.

6 JUDGE ANDERL: That's RJA-4?

7 THE WITNESS: That's correct.

8 A. I had indicated two changes on this
9 particular page of my exhibit. The first one I would
10 like to draw your attention to is under rate 51, the
11 proposed rate column, it shows a per bill customer
12 charge of \$5 with a corresponding per therm unit rate
13 of .50822. The original filing inadvertently listed
14 the customer charge at \$10 and this was simply a
15 result of the fact that since this schedule is
16 considered a commercial rate schedule, and the focus
17 of our filing was really to deal with transportation,
18 it was inadvertent that the customer charge was listed
19 at \$10. It's more appropriate for the charge to be
20 listed at \$5 because what this rate entails are
21 multiple dwelling unit master-metered accounts, so
22 where we have at -- currently I think we have only
23 five customers on this rate, they have multiple
24 dwelling units. Many of them are multifamily,
25 multidwelling, apartment complexes, some with

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1 different types of housing included in perhaps a
2 campus atmosphere, so we felt the \$5 obviously is more
3 appropriate. It's in line with the previous customer
4 charge of \$4. This particular change was brought to
5 my attention through a public counsel data request.

6 Q. Please continue with the remaining changes
7 to that exhibit, Mr. Amen.

8 A. Yes. Also, on this schedule, rate 41 has
9 been changed in the proposed -- again, the proposed
10 rate column, it was necessary to restate the heat
11 conservation factor charge to 53 cents, which is
12 approximately in line with the previous heat
13 conservation factor charge. In the original filing,
14 again, we inadvertently just let this conservation
15 factor float with the change in the revenue
16 requirement. However, this is a high load factor
17 rate schedule. It perhaps contains the highest load
18 factor in fact of any of our rate schedules. In order
19 to prevent wholesale migration from other rate
20 schedules, particularly rate 31, which contains
21 commercial customers as well but experiences a very
22 low load factor, we need to keep the conservation
23 factor at a point in excess of the rate 31 rate. So,
24 as to avoid low load factor customers from migrating
25 to this rate schedule, we would like to preserve the

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1 integrity of rate 41, thus the change.

2 Q. What other changes do you have?

3 A. The next change is to Exhibit No. 19, page
4 1 of 10, which is RJA-8. When this exhibit was
5 prepared -- I would like to draw your attention to the
6 revenue proposed rates column. The customer charge
7 that was embedded in the formulas that calculated the
8 revenues in that column mistakenly were set at the old
9 customer charge as opposed to the proposed customer
10 charge of \$5, so I am making a correction to restate
11 those revenues with a new proposed customer charge.

12 Q. Please continue.

13 A. The next change is to Exhibit 13, RJA-2,
14 page 2 of 2. Like to draw your attention to columns L
15 and M. First of all, column L. In column L we were
16 showing percentage increases for increases to the
17 various rate classes, and in so doing in the original
18 filing we were calculating some based on the margin
19 increases and others based on revenue. Again, through
20 a public counsel data request it was brought to my
21 attention that these were somewhat inconsistent, so
22 what we've done here is to restate the percentages and
23 then the references in column M to be on a revenue
24 basis in all cases.

25 Q. Lastly, Mr. Amen, do you have any changes,

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1 then, to your proposed tariff in this proceeding?

2 A. Yes. RJA-1, Exhibit 12, pages 9 and 11.

3 Again, this is the exhibit that shows what the
4 proposed rate schedules would look like. I have
5 merely corrected the rates on these schedules to
6 conform with the rates that are contained in the
7 revised exhibits for rates 41 and rate 51.

8 Q. With the revisions that you discussed, Mr.
9 Amen, are the exhibits to your testimony true and
10 correct to the best of your knowledge?

11 A. Yes.

12 Q. And there are no other corrections that you
13 wish to make?

14 A. No.

15 MR. JOHNSON: Your Honor, I move for
16 admission of Mr. Amen's testimony, Exhibits T-11,
17 T-37, as well as his Exhibits 12 through 19 into the
18 record, please.

19 JUDGE ANDERL: Any objection to those
20 exhibits from staff?

21 MS. EGELER: No objection.

22 JUDGE ANDERL: Public counsel.

23 MR. TROTTER: Your Honor, I guess my
24 concern is that the public has been notified of a
25 certain -- of certain information regarding their

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1 rates and typical bills, and at least for the
2 residential customers that appears to have increased,
3 and I am concerned about that with respect to --

4 JUDGE ANDERL: I don't understand your
5 objection.

6 MR. TROTTER: The bill stuffer to customers
7 indicated one level of rate increase dollar-wise, and
8 it appears that it's now a bigger number for a typical
9 residential bill and maybe Mr. Amen can address that,
10 but there could be a concern about notice and whether
11 we should keep the old one in the record.

12 THE WITNESS: Actually, there would be no
13 effect. There was no effect on the notice because in
14 the notice we were using a class revenue impact and
15 when referring to typical bills we usually refer to
16 rate 24 in any event, so the change on rate 23 was
17 never referenced in any of the notification to
18 customers.

19 MR. TROTTER: Thank you.

20 JUDGE ANDERL: Any other objection or
21 comment on the testimony and exhibits that were
22 offered?

23 Hearing none, then, Exhibits T-11 and 37
24 will be admitted as well as Exhibits 12 through 19.

25 MR. JOHNSON: Mr. Amen is available for

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1 cross-examination.

2 (Admitted Exhibits T-11, 12 though 19 and
3 T-37.)

4 JUDGE ANDERL: Ms. Egeler.

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6 CROSS-EXAMINATION

7 BY MS. EGELER:

8 Q. Morning, Mr. Amen.

9 A. Morning.

10 Q. In accordance with the Commission's sixth
11 supplemental order in docket UG-920840, the company
12 has filed an amendment to rate schedule 50, the rate
13 for compressed natural gas, hasn't it?

14 A. Yes, it has.

15 Q. And in its order the company -- the
16 Commission directed the company to file a rate which
17 would be compensatory; is that correct?

18 A. That's correct.

19 Q. Would you please turn to Exhibit 13, page 2
20 about halfway down the page is the entry for rate 50.
21 If you would move down to the second to the last
22 column, that shows that the proposed rate of return
23 for CNG is a negative .01; is that correct?

24 A. That's correct.

25 Q. Does this mean that the company is

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1 proposing to provide CNG at a loss?

2 A. No.

3 Q. Could you explain why not?

4 A. Certainly. What we have proposed is a rate
5 schedule 50 rate, that recovers all of the direct
6 costs of providing CNG service; that is, all of the
7 facilities costs and additional related maintenance
8 expenses, et cetera, related to the provision of CNG
9 has been directly assigned to this rate schedule and
10 recovered through the rate. In addition, this rate
11 provides a contribution to system cost. However, as
12 this particular schedule shows, it will not provide at
13 the proposed rate a return equal to the system
14 average. In fact, it's much less than that.

15 The dilemma we face apparently with rate
16 schedule 50 is that because of the relatively low
17 volumes that we currently deliver under rate 50, it's
18 difficult to achieve a return that's equal to the
19 system average, even one that approaches the system
20 average. However, we also face the dilemma that if
21 you raise the rate now to fully reflect a system
22 average return, you will create a rate that is in
23 excess of the equivalent price of gasoline
24 notwithstanding the fact that customers who convert
25 their vehicles to CNG have to make an investment in

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1 the average of, say, \$3,000 per vehicle to convert
2 their vehicles.

3 Thus, not only do they have to save enough
4 on the purchase of CNG to offset or be equivalent to
5 the price of gasoline, but they have to be able to
6 recover their investment also in the conversion
7 equipment in order to -- for it to make sense. Thus
8 we're faced with the dilemma of pricing the rate at
9 this point too high so as to prevent that from
10 happening. I believe that with the CNG rate 50 at its
11 present level, it will provide an opportunity for the
12 volumes under the schedule to increase to a point
13 where it will be fully compensatory in the near
14 future, and it would be certainly something we would
15 want to revisit in subsequent cost studies.

16 Q. It sounds as though you've done a
17 comparison of the cost of compressed natural gas to
18 the cost of gasoline. Can you run me through that
19 comparison and tell me how much it would cost to run
20 the average petroleum-based gas vehicle as opposed to
21 a compressed natural gas vehicle? If you don't have
22 that with you, we can make that a record requisition.

23 A. No. I do have some of that material with
24 me. As a matter of fact, I included that material in
25 the filing work papers and documentation that was made

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1 in January when we first proposed this rate and we
2 reviewed it with staff at that time. In addition,
3 this subject was part of an agenda of one of our
4 collaborative meetings, and we spent considerable time
5 discussing the company's proposal with CNG and our
6 intentions for its application in the marketplace. At
7 one of the collaborative meetings we presented some
8 material that I have with me that shows the various
9 sort of break-even point, if you will, for customers
10 depending on their driving habits and so forth. We
11 could review that now if you like on the stand or I
12 could provide it in the form of a record requisition,
13 either way.

14 Q. Why don't you provide it in the form of a
15 record requisition.

16 JUDGE ANDERL: That's No. 8 for the record.

17 (Record requisition 8.)

18 Q. And as part of that record requisition,
19 would you please provide, in addition to what you
20 provided at the collaborative, all of the company
21 studies on this issue?

22 A. Certainly.

23 Q. How long has the company been providing
24 compressed natural gas?

25 A. I can't speak exactly to that point. I

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1 know that we've been in the business of trying to
2 develop CNG for vehicular use for some 12 years now.
3 It's been much more recent that CNG has been provided,
4 however, to customers, and in fact we have only since
5 October 9 of last year actually had a tariff
6 specifically for that purpose.

7 Q. At what point did the company begin
8 investing in equipment and facilities for the
9 provision of CNG?

10 A. Again, I think that dates back some 12
11 years ago.

12 Q. Is the equipment located on the company's
13 property or on its customer's property?

14 A. There are currently about 22 compression
15 facility sites in our service area. There are about
16 11 of those that are company-owned. The rest are
17 owned by customers and are located on their sites.
18 Three of the compressor stations that are actually
19 owned by the company are located on customer sites.

20 Q. As the next record requisition, I believe
21 it's No. 9, would you please provide a list of all of
22 the plant and equipment used to provide compressed
23 natural gas and the depreciation schedules for that
24 equipment. And in so doing, would you please state
25 where that equipment is located.

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1 MR. JOHNSON: Point of clarification. Is
2 counsel asking for the equipment that WNG owns or the
3 equipment that customers own as well?

4 MS. EGELER: I'm asking for the equipment
5 that the company owns, but it's my understanding from
6 Mr. Amen's answers that some of that equipment is
7 located on customers' facilities and I would like the
8 information related to equipment the company owns
9 that's located on customers' premises.

10 A. Perhaps in the record requisition I could
11 point you to the cost of service study information
12 that does in fact contain all of that information. I
13 would be willing to do that and provide any additional
14 information related to that that might be pertinent,
15 but I think all of the pertinent information has been
16 included in both the filing we made in January and
17 subsequent data requests of the staff as well as the
18 filing that's here before us.

19 Q. Well, then, please indicate where that's
20 located and provide any additional information that
21 you have in your possession that we do not have.

22 A. Certainly.

23 (Record requisition 9.)

24 MS. EGELER: No further questions.

25 JUDGE ANDERL: Thank you, Ms. Egeler. Ms.

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1 Pyron.

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3

CROSS-EXAMINATION

4 BY MS. PYRON:

5 Q. Good morning, Mr. Amen.

6 A. Good morning.

7 Q. Looking at your testimony, the first piece,
8 Exhibit T-11, on page 4, beginning at line 18, was one
9 of the goals of the company in making this filing to
10 move toward more cost-based rates?

11 A. Yes. In fact, that was the primary purpose
12 of the filing.

13 Q. And if I go to Exhibit 13, sheet 2 of 2,
14 the substitute page that you made this morning, and I
15 go to columns labeled N and O, can you explain to me
16 what N is and what O is.

17 A. Okay. Column N would show the rate of
18 return at current rates as determined in the cost of
19 service study sponsored by witness Feingold, and then
20 column O would show the resulting rate of return
21 following our -- the shift of revenue between the
22 classes from our proposed rates.

23 Q. And that's basing it from the current rates
24 to the shift that you're proposing with the exhibits
25 you're sponsoring now?

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1 A. That's correct.

2 Q. Did the company have significant changes in
3 its base rates also in the last year in addition to
4 those changes in June of 1994?

5 A. Yes, we did.

6 Q. And would that be docket No. UG-920840?

7 A. Yes, it would.

8 Q. And when were those changes effective?

9 A. Those were effective October 9 of 1993.

10 Q. Was one of the concerns with your filing, I
11 believe, a concern with not creating rate shock for
12 any one class of customer?

13 A. Yes, that's correct. In fact, I think the
14 page you referenced in my testimony mentions that on
15 -- past line 18, line 22, for example, I discuss that
16 very item.

17 Q. Would it also be reasonable in concerns of
18 rate shock to consider the changes that happened in
19 base rates from docket UG-920840 as well as the
20 changes that were made in June of 1994?

21 A. Perhaps. I think that my focus in this
22 proceeding, however, was to, in terms of rate shock,
23 was to look at the changes we were proposing in this
24 proceeding.

25 MS. PYRON: I have an exhibit I would like

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1 to pass out.

2 JUDGE ANDERL: I've been handed a single-
3 page document which indicates that it's public counsel
4 data request No. 50 and the response by Mr. Amen for
5 identification. That's Exhibit No. 38.

6 MS. PYRON: I'm sorry, Your Honor, that was
7 Exhibit 38.

8 JUDGE ANDERL: Yes.

9 (Marked Exhibit 38.)

10 Q. Mr. Amen, I've handed you what's been
11 identified for the record as Exhibit 38, and could you
12 please review that?

13 A. Yes, I have.

14 Q. And do you recognize the exhibit as being
15 one that you prepared?

16 A. Yes.

17 Q. And does this exhibit show us the
18 cumulative change in the residential class rate going
19 back to UG-920840?

20 A. Yes, it does, or, excuse me, for
21 residential customers.

22 Q. For residential customers. And what
23 happened with UG-920840 for the residence class?

24 A. Well, as indicated in this exhibit, public
25 counsel data request No. 50, in 920840, the rates to

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1 residential customers decreased by 5.34 percent.

2 Q. Now, did all the classes of customers get a
3 rate decrease in docket 920840?

4 A. No.

5 Q. And do you recall the classes that did not?

6 A. Yes. I believe our sales rate 87 and our
7 transportation rate 57 received no rate decrease.

8 Q. So if you were to run the cumulative
9 figures for all classes of customers for the customers
10 that got no decrease in UG-920840, the cumulative
11 decrease, if they're receiving one now, would not be
12 as large a decrease, percentage-wise?

13 A. Well, it would be equal to the decrease
14 they're receiving in this proceeding if they had no
15 change in their rates as a result of --

16 Q. And if they had an increase as well with
17 931405?

18 A. That's correct.

19 Q. Do you have that data available or could
20 you provide that as a record requisition?

21 A. Yes, we could.

22 Q. What I would like for that record
23 requisition to be would be the equivalent of column L
24 on your Exhibit 13 except on a cumulative basis like
25 Exhibit 38 for all rate schedules.

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1 JUDGE ANDERL: That would be record
2 requisition No. 10.

3 (Record requisition 10.)

4 Q. Is that clear for you?

5 A. Yes.

6 Q. Going back to your testimony in T-11 on
7 page 9, was another concern in your rate design to
8 eliminate other official incentives in rates between
9 transport and sales?

10 A. Generally, yes. As I think I've indicated
11 in my testimony, we wanted to provide through the
12 rate design relatively equivalent margins for
13 transportation and corresponding sales rate schedules.

14 Q. So you would agree that current rates for
15 transporters are artificially high relative to the
16 sales rates?

17 A. Yes.

18 Q. And that's why you resulted with the rate
19 blocks you've designed which are shown on page 9 at
20 lines 18 and 24?

21 A. Yes.

22 MS. PYRON: I have another exhibit I would
23 like to distribute.

24 JUDGE ANDERL: Ms. Pyron, it looks like
25 you've got quite a stack of them there. Would it

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1 speed us through it if you predistributed everything?

2 MS. PYRON: Some of them I may or may not
3 use.

4 JUDGE ANDERL: Then we'll just take the
5 very next one which is going to be Exhibit 39.

6 (Marked Exhibit 39.)

7 JUDGE ANDERL: For the record that is a
8 single page document which indicates that it is
9 Northwest Industrial Gas Users' data request No. 12
10 and the response by Mr. Amen.

11 Q. Mr. Amen, could you please review what's
12 been marked as Exhibit 39. And do you recognize
13 that response to NWIGU data request No. 12 as being
14 one that you prepared?

15 A. Yes.

16 Q. Could you explain to me how you did these
17 comparisons and what this chart shows?

18 A. Well, the chart is a representation of how
19 in designing the rates we sought to provide relatively
20 equivalent margins between the sales rate schedule
21 margins and those contained in the transportation rate
22 proposal by block, and of course it's not easy to make
23 them identical because of differences in block breaks
24 between the two and the fact that you have billing
25 data that distribute the volumes by block in different

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1 fashions between rate schedules, but nevertheless this
2 is a representation of how on the average they
3 compare.

4 Q. And then the column that's labeled
5 Corresponding Sales Schedule and Block is the sales
6 schedule that you compared to in making the design for
7 schedule 57?

8 A. Yes. As you can see, we've included rate
9 schedule 85 and 87 in that part of the exhibit here.

10 Q. Is that because you went to a single
11 declining block transportation tariff?

12 A. That's correct. By eliminating rate 58,
13 which would have been the corresponding transportation
14 rate to 85 under existing rates, we've structured a
15 single declining block rate that spans both sales
16 schedules.

17 MS. PYRON: I would move for the admission
18 of 38 and 39.

19 JUDGE ANDERL: Any objection, Mr. Johnson?

20 MR. JOHNSON: No objection.

21 MR. TROTTER: Could I just have one voir
22 dire on the exhibit?.

23 JUDGE ANDERL: Yes. Which exhibit?

24 MR. TROTTER: 38. No objection to 39.

25 Mr. Amen, the data request 50 asked you to

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1 include tracking and general rate increases; is that
2 right?

3 THE WITNESS: Yes, I believe it did.

4 MR. TROTTER: And was there a tracking
5 increase on or about the time the effective dates of
6 the rates in 920840?

7 THE WITNESS: No. The most recent tracking
8 change occurred July 1 of 1993, as I recall.

9 MR. TROTTER: Thank you. No objection.

10 JUDGE ANDERL: Anyone else?

11 Exhibits 38 and 39 will be admitted as
12 identified.

13 (Admitted Exhibits 38 and 39.)

14 Q. Going back to the currently existing rates
15 that you're proposing to change and the relative
16 differences between the blocks of the sales of
17 transportation rates, do those differences and that
18 skewing between the two, did that cause migration
19 problems for the company?

20 A. Yes, it certainly did.

21 Q. And when were those migration problems?

22 A. Those migrations occurred subsequent to our
23 implementation of the rates in 920840 in October,
24 November, last year, primarily.

25 Q. And at that point in time, you gave your

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1 customers an election period for service to choose?

2 A. Yes, we did. As we were implementing the
3 rates in 920840, since we were changing the
4 transportation rate proposal somewhat from what it had
5 initially been proposed, we needed to give the
6 customers a period of time to determine what rate
7 schedule was in their best interests.

8 Q. And at that point in time in October of
9 1993, the implementation of UG-920840, did you start
10 with a one-year term of service for transportation
11 service?

12 A. Yes.

13 Q. And those terms would then expire all at
14 once? Was that the way it was set up or was it
15 staggered?

16 A. No. It was set up to core -- to terminate
17 simultaneously at the same time.

18 Q. And are you up to yet that one year in
19 operation under that one year term of service yet?

20 A. If we're not there I think we're pretty
21 close. I think the contract terms started on or about
22 November 1 of last year, as I recall.

23 Q. So you haven't had quite one year yet.
24 Almost, though?

25 A. Uh-huh.

00256

1 Q. If we could turn to a different topic in
2 your testimony, beginning on about page 10, that's
3 where you start to discuss the balancing proposal that
4 you're making in this filing, correct?

5 A. Yes.

6 Q. And as I understand the proposal, if you
7 could correct me, you have an overrun provision, and
8 could you explain how that works on a monthly basis?

9 A. On a monthly basis, if the daily delivered
10 volumes accumulated over the month exceed the
11 confirmed nominations, you have a monthly overrun, and
12 it would be then compared with the various overrun
13 levels that we've identified in the tariff. For
14 example, we have a zero to 5 percent overrun block, 5
15 to 10 percent and in excess of 10 percent.

16 Q. And what's the penalty when -- and how do
17 those penalty provisions work on an overrun?

18 A. If a customer's accumulated overrun for
19 the month does not exceed the confirmed nomination
20 totals by more than 5 percent, there is no charge to
21 the customer. If, however, the overrun exceeds 5
22 percent but is less than 10 percent of the confirmed
23 nominations, the customer is given one month to clear
24 that imbalance back to 5 percent. Anything in excess
25 of 10 percent is billed at a charge of \$2 per therm.

00257

1 Q. With no make-up opportunity?

2 A. That's correct.

3 Q. Is the \$1 charge cost-based in any way for
4 the 5 to 10 percent?

5 A. Now, the \$1 charge would only apply if the
6 customer failed to clear their volumes within 30 days,
7 so that volume that remained in excess of 5 percent
8 after 30 days would be billed at the \$1 charge, and
9 no, it's not particularly cost-based. It's a charge
10 that's designed to control behavior.

11 Q. And is there any cost basis to the \$2 per
12 therm charge?

13 A. No, there's not.

14 Q. Why did you select \$1 and \$2?

15 A. Because we thought it would be incentive to
16 the customer to stay within the balance levels that we
17 had identified.

18 Q. In your experience, is \$2 a therm also a
19 penalty that typically applies to overtakes on an
20 entitlement day when you have restrictions in place?

21 A. Yes, I believe it is.

22 Q. And so that's intended on an entitlement
23 day to alter behavior?

24 A. That's correct.

25 Q. So is it your testimony that the same

00258

1 penalty is appropriate for an entitlement day when the
2 system is restricted and is appropriate for volumes at
3 the end of 30 days that they hit 11 percent?

4 A. Yes, I think it is. Much like the
5 situation on an entitlement day helps to control
6 behavior.

7 Q. Well, it certainly is an incentive.

8 A. That, by the way, is not a new proposal on
9 the company's behalf. That was contained in our
10 existing tariff, I believe.

11 Q. Now, you have eliminated, though, some
12 things that are in your current tariff?

13 A. That's correct.

14 Q. Have you eliminated the requirement to pass
15 through zero?

16 A. Yes, we have.

17 Q. And why did you do that?

18 A. Many of the items that we are discussing
19 here, including the month-end balancing provisions,
20 were the subject of much discussion throughout the
21 collaborative process, and one of the things that the
22 customers were asking the company for some flexibility
23 on was the ability, for example, to clear a portion of
24 the imbalance that they had at the end of the month;
25 thus our proposal to provide the customer with 30 days

00259

1 to clear those imbalances between 5 and 10 percent.

2 One of the other things that customers
3 seem to be in favor of was, if the company could
4 administer it, not to be forced to pass through zero
5 on the following month, and we felt that it was
6 administratively easier for us to allow the customer
7 to merely clear back 5 percent since we were willing
8 to, in a sense, cover the customer for 5 percent of
9 their imbalance.

10 Q. Was the spiking back through zero creating
11 an operational problem for the company?

12 A. I don't know that it was actually creating
13 any operational problems for us, but it did seem to
14 cause the customers to make perhaps some unnecessary
15 adjustment to their nominations that we could see
16 happening throughout the --

17 Q. Was the company losing money as a result of
18 that possibly in terms of customers altering their
19 purchasing patterns?

20 A. Well, certainly if a customer, if faced
21 with having to get back to zero imbalance, was forced
22 to actually curtail his transportation activity and,
23 say, use an alternative fuel in order to balance, that
24 would reduce the margin that the company would
25 receive.

00260

1 Q. And were you getting reports of behavior
2 like that from your transportation department?

3 A. Well, certainly the customers were telling
4 us in some cases that this is what they were being
5 forced to do in order to achieve that.

6 Q. In going back to the proposal that you're
7 now making, you also have drawn a distinction between
8 an underrun penalty, and can you tell me how that
9 penalty is proposed to work on a monthly basis?

10 A. Yes. The underrun penalty works much as
11 the overrun provisions do only sort of in reverse;
12 that is, the underrun volume consists of a deficiency
13 between the daily delivered volumes for the billing
14 period and the sum of the daily nominations. The
15 percentages work much the same as they do for overrun.
16 Any underrun percentage between zero and 5 percent
17 involves no charge or cost to the customer, no
18 transfer of title, if you will, as indicated in the
19 tariff. The customers are again given subsequent
20 billing period, roughly 30 days, to balance their
21 underrun volume that exists between 5 and 10 percent,
22 and then in the event that the underrun exceeds 10
23 percent, the volumes associated with that
24 automatically transfer to the company at no cost.

25 Q. Basically you take the gas?

00261

1 A. That's correct.

2 Q. And then you take the gas if someone
3 doesn't clear a 5 to 10 percent underrun at the end of
4 their second month?

5 A. That's also correct, yes.

6 Q. Are these penalties, this confiscation,
7 cost-based in any way?

8 A. Well, again, I think the provisions here
9 are designed to provide an incentive to the customers
10 to control their imbalances on our system, and the
11 provision here that allows the company to take the gas
12 at no cost is an incentive, we believe, that will help
13 control the customers' behavior.

14 Q. Would it have been appropriate to consider
15 percentages of WACOG or some outside gas index,
16 commodity index, here?

17 A. Yes, we can consider those. They would be
18 somewhat difficult to administer in that you would
19 constantly have to have some standard by which you
20 were arriving at some predetermined cost of these
21 volumes which may in fact not be equivalent to what
22 the company could purchase the volumes for. So this,
23 on the other hand, provides more of an incentive to
24 the customer and is administratively easier for the
25 company to control. We can point to a provision in

00262

1 the tariff and don't have to supply any other sort of
2 debatable documentation as to what price we would pay
3 for that volume.

4 Q. You just take it?

5 A. We just take it. We've given the customer
6 additional flexibility here that was not in existence
7 before, something the customers have asked for and we
8 felt we've been able to provide, but in turn we feel
9 that there must be some responsibility on their part
10 as well.

11 Q. Where did you derive the percentages and
12 this monthly balancing proposal?

13 A. Well, the balancing levels are similar to
14 those that we had in place in the existing tariff.
15 They're also not unlike those of the pipeline.

16 MS. PYRON: I have an exhibit I would like
17 to distribute if I could.

18 JUDGE ANDERL: For identification the next
19 exhibit is No. 40. It indicates that it is the
20 response to NWIGU data request No. 13.

21 (Marked Exhibit 40.)

22 Q. Mr. Amen, could you take a chance to review
23 what has been marked as Exhibit 40 as the response to
24 NWIGU data request No. 13?

25 A. I see that these are tariff sheets of

00263

1 Northwest Pipeline Corporation.

2 Q. And did you prepare this response?

3 A. Yes, it was prepared under my direction.

4 Q. And when you were asked in this data
5 request to provide the document supporting your
6 selection of the percentages, your response was these
7 tariff sheets; is that correct?

8 A. Essentially, yes. As I mentioned it
9 before, the percentage levels contained in the
10 pipeline's balancing provisions are not unlike our
11 own.

12 Q. And if you could turn to sheet 2 of what's
13 been marked as Exhibit 40 and paragraph 15.3. And
14 does that paragraph set forth the pipeline's monthly
15 balancing requirements?

16 A. Yes, it seems to.

17 Q. It's your understanding that it does with
18 these tariff sheets?

19 A. Yes. They haven't changed since November 1
20 of 1993.

21 Q. So if you could take the time, please, to
22 just review the 15.3. And is it correct that on the
23 pipeline if a monthly imbalance is more than 5 percent
24 or above that the shipper has basically 45
25 nonentitlement days to come back within 5 percent

00264

1 before any penalty is imposed at all by the pipeline?

2 A. Yes.

3 Q. So your proposal with the 5 and 10 -- zero,
4 5, 5 and 10 and then the 10 percent confiscation or \$2
5 per therm penalties doesn't really mirror the
6 pipeline's tariffs, does it?

7 A. No, that was not our intention.

8 Q. And it doesn't function as a pass-through
9 of the provisions of the pipeline?

10 A. Certainly not.

11 Q. So to say that this was a document that you
12 relied on in deriving the percentages, it's not the
13 only thing that you got the percentages from, is it?

14 A. No, it's not.

15 Q. Are there any other documents that you
16 relied on in getting the zero, 5, 5 and 10?

17 A. No, other than our current tariff.

18 Q. Why is the company proposing penalties on
19 monthly balancing that are more stringent than the
20 pipeline's for monthly balancing?

21 A. Well, I can't speak to the pipeline's
22 rationale for the penalties or the balancing levels,
23 of course, that they had imposed, but it's in the
24 company's judgment that these balancing levels and the
25 corresponding charges were appropriate for the company

00265

1 to manage transportation on its system so as not to
2 adversely impact our distribution system.

3 Q. If you could turn with me, please, to your
4 Exhibit 12, page 16, which defines -- does D define
5 the constraint periods on page 16?

6 A. That's correct.

7 Q. And can you tell me what distinguished
8 between constraint periods and general monthly
9 operations, what the difference is? Could you explain
10 that to me?

11 A. Well, a constraint period, as shown here,
12 can involve the need to either entitle the customers'
13 volumes or actually curtail interruptible customers'
14 volumes based on the operational needs of the utility.

15 Q. And that could be from operational needs
16 coming from the pipeline's entitlement and can also be
17 from operational concerns on your distribution system
18 for your utility?

19 A. There is some consideration to the pipeline
20 entitlement conditions simply because there are times
21 when the pipeline entitlements are called during
22 periods when we are suffering constraints on our own
23 system due to cold weather, but they tend to operate
24 somewhat independently of the pipeline's entitlements.
25 In fact, the pipeline calls entitlement days much more

00266

1 frequently than the company. I believe they called
2 one this last week, and of course we did not --

3 Q. And on page 16, that's D1, a distribution
4 system curtailment or an entitlement under 2 or 3,
5 your interpretation of these tariffs that you're
6 proposing is to give Washington Natural Gas the
7 ability to declare a constraint period when you need
8 to on your system; is that correct?

9 A. Yes.

10 Q. Doesn't that provide Washington Natural Gas
11 with sufficient operational control over its system?

12 A. It does provide us with the operational
13 control we need on a daily basis.

14 Q. So why do you need more restrictive
15 penalties for monthly balancing than what the pipeline
16 has when you have the ability to control your system?

17 A. Well, part of the controlling of the system
18 is controlling the amount of gas that is left on the
19 system at the end of the month; and, again, I can't
20 speak to why the pipeline does or doesn't have more
21 restrictive conditions in their own tariff, although
22 there's been some discussion with the pipeline
23 recently that indicate to us that they plan on
24 tightening up their own balancing conditions due to
25 the operational needs of both their pipeline and those

00267

1 related to resource management for purposes of hub
2 operations and that sort of thing.

3 Q. But the proposals we just looked at in your
4 tariffs on page 16 are a refinement and strengthening
5 for the company over the current tariffs for
6 controlling constraint periods on your system?

7 A. I think they're more a better definition of
8 the -- of how the company needs to create control
9 daily. In fact, No. 3 is the result of problems we've
10 experienced in the past in summertime -- I'll call it
11 the 4th of July weekend syndrome -- where customers
12 who are transporting have overnominated because it's
13 less costly, for example, for a customer to nominate a
14 levelized volume daily throughout the month and in an
15 extreme warm period where plants shut down and their
16 consumption is reduced and yet nominations aren't
17 reduced, an enormous amount of gas can get left on
18 the system and in fact cause the company to have to
19 displace major portions of its own supply, inject into
20 storage and so forth.

21 Q. So is that why you've gone to the
22 communication of the specific kind of entitlement, the
23 definition of overrun and underrun as to what the
24 system status is?

25 A. Yeah. I think we were interested here in

00268

1 making it clear, more well-defined.

2 Q. And better communication with your
3 customers?

4 A. Exactly.

5 Q. Turning to another subject on your
6 testimony at page 12 at the beginning with line 21 --
7 I guess 12, I'm sorry.

8 JUDGE ANDERL: What page?

9 MS. PYRON: Page 12 of T-11.

10 MR JOHNSON: Your Honor, could I just make
11 a general note, seems like some of the questions that
12 Mr. Amen is being asked is being cut off a little
13 abruptly. I would like to give, maybe, the witness a
14 little more time to answer the question if Ms. Pyron
15 can do that. Seems like there's an overlap in the
16 questions and answers.

17 JUDGE ANDERL: It did seem like that to me,
18 too.

19 Q. Turning to page 12, Mr. Amen, on the
20 questions related to the two-year term of service
21 that the company is proposing, on line 19. Are you
22 with me where I'm at on page 12?

23 A. Yes.

24 Q. You make a statement, I quote, for the two
25 year term is for conversion from -- and the notice is

00269

1 180 days for conversion from transportation to a gas
2 sales service. By that gas sales service, do you mean
3 only firm gas sales service?

4 A. No.

5 Q. So you mean firm or interruptible gas sales
6 service?

7 A. Yes.

8 Q. Just so I understand your current proposal,
9 the notice that you're proposing on line 18 that a
10 customer needs to give at the end of his term of
11 service as a transporter is six months; is that
12 correct?

13 A. That's correct.

14 Q. So it's six months in advance of the
15 termination of the agreement the transporter says
16 whether or not they're going to stay with
17 transportation or move to a sales service?

18 A. Yes.

19 Q. So would a 12-month term work equally as
20 well for the company with the same six months notice?

21 A. No, it would not. As I believe Mr. Davis
22 yesterday explained at some length, the company needs
23 a term, at least in excess, or at least two years or
24 more. One year would simply not be enough.

25 Q. Even though you only propose to know six

00270

1 months in advance of what a customer was going to do?

2 A. Well, what that means in this case is that
3 the planning horizon for the company is shortened to
4 about 18 months. Of course if you had a one-year term
5 with six months notice, we would have about six months
6 of window at a time which wouldn't even begin to allow
7 us enough flexibility to work that into our planning
8 horizons.

9 Q. Would it help you to stagger the deadlines
10 of the term for different customers coming up at
11 different points in time during the year instead of
12 all coming up in November?

13 A. Not necessarily, no. In fact, this was
14 another item that was discussed at some length in the
15 collaborative, and it was -- the staggered term idea
16 was actually something the customers suggested to the
17 company would provide them with more flexibility in
18 their own contracting practices. In discussing it
19 with our transportation department, staff, our gas
20 supply planning staff, I found that they were not in
21 favor necessarily of staggered terms because that
22 would just provide more points along the line where
23 they may have to adjust their planning criteria. It
24 would be simpler for them to have knowledge of changes
25 in requirements from customers at, say, one time in

00271

1 any one year, but we felt that this was some
2 flexibility that we were willing to provide the
3 customer.

4 Q. When you're talking about a customer who is
5 going to be -- if a customer switches from
6 transportation to interruptible sales service,
7 Washington Natural Gas doesn't buy gas for that
8 interruptible sales customer in his long-term
9 planning; is that correct?

10 A. That's correct.

11 Q. So is the 18-month window that you're
12 talking about, is that planning for use of your system
13 and your existing supplies and you need 18 months to
14 do that? Is that your testimony?

15 A. Well, it's really much more than just
16 supply, because the company has to plan for the
17 utilization of all its upstream resources, if you
18 will, not just the gas supply itself, but it involves
19 the utilization of our capacity, our storage capacity;
20 and, as you well know, under the current post 636
21 environment, there's a tremendous opportunity in the
22 marketplace to release capacity. Some of that
23 capacity is released for longer terms with recall
24 rights, as well as utilization of storage capacity
25 through releases or participation as a market

00272

1 participant through pipeline hubs. All of this has to
2 work into our client criteria, and those are things
3 that are impacted by customers who want to come back
4 to the system for sales service because we have to
5 have capacity for that service including storage.

6 Q. Do you know when capacity release started
7 on the Northwest Pipeline system?

8 A. Well, I know that it was an outgrowth of
9 636.

10 Q. Would you accept November 1993 subject to
11 check?

12 A. Sure.

13 Q. Going to your testimony on page 15 at line
14 17. You state that the company wants a sufficient
15 notice period to be established after the decision is
16 made by the Commission in this case in order to give
17 customers and the company the opportunity to determine
18 who is on what service; is that correct?

19 A. That's correct.

20 Q. What period of time and how -- what are you
21 asking for there? Anything more specifically?

22 A. Well, we discussed this, again, at some
23 length in the collaborative. We feel that we would
24 like to do two things, actually. We would like to
25 throughout the course of this proceeding at some point

00273

1 meet with customers, both in groups or individually,
2 to determine their initial response, if you will, to
3 the service that we're offering so that we can get a
4 gauge for the amount of subscription level we may
5 have. We could then reflect those adjustments in any
6 compliance filing that would come out of the
7 proceeding. In addition if there are, say,
8 particularly significant changes in any one aspect of
9 our proposal that comes out of the Commission's order,
10 we would also ask for certain amount of time to allow
11 customers to modify their initial elections to reflect
12 any impact that those changes might have on them.

13 Q. You wouldn't expect a transportation
14 customer to be able to make a decision on a two-year
15 contract not knowing what it's going to cost, would
16 you?

17 A. Well --

18 MR. JOHNSON: Objection to the extent it
19 calls for speculation.

20 JUDGE ANDERL: Overruled. I think he can
21 answer that.

22 A. I would expect the customer to make an
23 election given all of the information that we have at
24 the time at the conclusion of this proceeding about
25 what the service is going to look like.

00274

1 Q. But you wouldn't expect the elections to
2 take place until after we know what the rates are?

3 A. No.

4 JUDGE ANDERL: Ms. Pyron, how are you doing
5 on your time?

6 MS. PYRON: I have about five minutes.

7 Q. In your Exhibit No. 12, Mr. Amen, I don't
8 see a schedule 112; is that correct?

9 A. That's correct.

10 Q. And can you explain what is currently
11 embedded in schedule 112 in the current tariffs of the
12 company?

13 A. Well, I don't have my tariff book here with
14 me. Schedule 112 is a surcharge schedule that applies
15 to transportation customer volumes.

16 MS. PYRON: I have an exhibit I would like
17 to distribute.

18 JUDGE ANDERL: I'm being handed a single-
19 page document which indicates that it is a response to
20 record requisition No. 11 in docket 931405. I will
21 mark that for identification as Exhibit No. 41.

22 (Marked Exhibit 41.)

23 Q. Mr. Amen, if you could please review the
24 record requisition No. 11 from March 11, 1994 that's
25 been marked as Exhibit 41. Do you recognize the

00275

1 response?

2 A. Yes. This is a record requisition from
3 docket UG-931405 dated February 25th and apparently
4 the response was on or about March 11 of 1994.

5 Q. And at that point in time for schedule 57
6 in March 11 of 1994, the remaining balance for
7 schedule 57 on this surcharge to be recovered by the
8 company was how much?

9 A. \$46,307.

10 Q. And do you know what the status,
11 approximately, is today of that collection of that
12 balance?

13 A. I don't have the exact number with me. It
14 may, though, be the case that we have over-recovered
15 this particular balance currently.

16 Q. Can I make a record requisition, then, if
17 you will, for the current status of these accounts.

18 MS. PYRON: What number would that be?

19 JUDGE ANDERL: Coincidentally it will be
20 11.

21 (Record requisition 11.)

22 Q. And I would like to get the information on
23 both schedule 57 and 58 for the record requisition.

24 A. Would you like me to include in that the
25 entire balance related to these deferrals? What you

00276

1 have here, of course, is the remaining balance for the
2 recovery of the surcharge that was in place. However,
3 the amount that determined that surcharge ended in
4 September 30, 1992, so we've been deferring amounts
5 since that time that impact the entire deferral
6 balance related to these accounts, so would you like
7 me to include the entire --

8 Q. Would those be the things that you're
9 intending to file at some point in time for a -- and
10 at what point in time would you be intending to file
11 them?

12 A. Well, our intention is currently to file an
13 update of the surcharge soon. Certainly within the
14 next 60 days. What has prevented us from essentially
15 filing one sooner is the fact that in the summer
16 months here we've been receiving some direct bills
17 from pipeline -- from the pipeline related to prior
18 periods and the recovery of amounts associated with
19 prior periods, and it's required us to go back and
20 determine class responsibility for those direct bills,
21 and in some cases it may even require customer-by-
22 customer analysis depending on the nature of those.
23 So it's sort of complicated the process of easily
24 tracking this information, but we think we're near to
25 the point of making such a filing.

00277

1 Q. If I could get the response specifically on
2 this surcharge for the record requisition, which only
3 gives you 10 days to do that, and then the other
4 information, I would like to have it within the scope
5 of it, but I don't know, can you provide it within 10
6 days?

7 A. Certainly I can provide some information
8 that goes to the heart of this matter. I don't know
9 how comprehensive it may be.

10 Q. I can work with you that we'll supplement
11 it as the information becomes available.

12 MS. PYRON: I would like to move for the
13 admission of Exhibits 41 and 40 if I didn't already do
14 so.

15 JUDGE ANDERL: 40 and 41, any objection?

16 MR. JOHNSON: No objection.

17 JUDGE ANDERL: Hearing no objection
18 Exhibits 40 and 41 will be admitted as identified.
19 Anything further for this witness, Ms. Pyron?

20 (Admitted Exhibits 40 and 41.)

21 MS. PYRON: I don't have any other
22 questions at this time. Thank you.

23 JUDGE ANDERL: Ms. Arnold, I had a 30
24 minutes estimate from you. Do you think that's still
25 about accurate?

00278

1 MS. ARNOLD: No. I've been crossing
2 questions off. So I would say 20 minutes is more
3 accurate.

4

5 CROSS-EXAMINATION

6 BY MS. ARNOLD:

7 Q. Looking at page 9 of your testimony, Mr.
8 Amen, lines 11 and 12 you describe the proposal as
9 transportation service that is nonexclusive and open
10 to all customers willing to comply with the terms and
11 conditions. Would you explain the company's reasoning
12 in offering a tariff that was open to all customers
13 without minimum volumes and other such limits?

14 A. Certainly. As I think witness Davis
15 discussed yesterday, and whether or not he mentioned
16 -- I don't recall exactly the collaborative, but
17 again, these were topics that were discussed in the
18 collaborative, the concept of the minimum bill or
19 minimum volume requirement as well as being a
20 directive, I believe, of the Commission in the 920840
21 order to identify cost basis for such charges. And as
22 we explored these issues, we felt that many of them
23 had no real foundation in cost, but were more, I would
24 characterize, as an evolutionary technique related to
25 transportation service. That is, as transportation

00279

1 service began some 10 years ago, concepts like minimum
2 volume requirements and others were included in
3 tariffs to, again, sort of control access to them.

4 Many utilities sort of took a benevolent
5 posture with regard to their customers making
6 judgments as to who should be qualifying, what level
7 of annual throughput really made sense, economic
8 sense, for a customer to transport and so forth. As
9 we've progressed, however, and as the marketplace has
10 developed, I think many of these limitations don't
11 really have any foundation in cost and thus we felt no
12 need to include them.

13 Q. At page 15, I would like to follow up on
14 some of your comments with Ms. Pyron. Line 16 through
15 19, or 17 through 19, you state that the company
16 requests a sufficient notice period to be established
17 such that subscription levels to transportation
18 service could be determined by the company prior to
19 determination of the filing final billing determinants
20 and implementation of the rates. Would you explain
21 what you meant by prior to the determination of the
22 final billing determinants -- prior to the
23 determination of the final billing determinants?

24 A. Okay. For example, a billing determinant
25 would be the level of firm demand that would be

00280

1 requested by the customer either for transportation
2 service or sales service, so knowledge of those
3 nominations, if you will, or amounts of firm demand
4 would be necessary in order to compute the revenues
5 recovered from the demand charge so that you could
6 then determine how much additional revenue for the
7 class needed to be recovered from other components of
8 the schedule. That's generally what I was speaking to
9 there.

10 Q. Isn't it correct that billing determinants
11 determine the calculation of the unit price?

12 A. Yes. They do have an impact on the
13 calculation of the unit rates. What we have here is a
14 proposal for transportation service that is enough
15 different than, let's say, the current service that
16 it's difficult to anticipate the amount of migration
17 that may occur either to transportation or away from
18 it. My initial reaction is that there will be
19 migration to transportation. We've already seen some
20 indication of that, that perhaps due to the
21 anticipated results of this case we've seen an
22 increase in the number of customers asking for
23 transportation service for the next fiscal year.

24 So we were hoping, as we discussed in the
25 collaborative, to be able to explore these issues with

00281

1 customers and get some sense of what the subscription
2 levels would be and incorporate that into the final
3 rate determination. However, any election, obviously
4 by a customer would be dependent upon the rates or
5 prices as contained in the final proposal.

6 Q. Is it correct that you're proposing that
7 the initial contract term for a customer would be 18
8 months? I'm looking at page 14, line 28.

9 A. We indicated, as I have in the testimony
10 here, and again as a result of discussion of contract
11 term in the collaborative, that it be no less than 18
12 months. This would allow for staggering of terms as
13 the customers have requested and still give us the
14 opportunity of at least an average initial
15 subscription period in the neighborhood of two years,
16 which is what we're looking for as a minimum contract
17 term, but again, to provide some flexibility here on
18 the initial term as the result of the case we
19 indicated we accept 18 months.

20 Q. So would it be correct to say that in the
21 implementation period you anticipate first of all a
22 short -- I assume, two, three-week -- period of
23 evaluation of the number of subscribers and then you
24 anticipate some 18-month contracts out of that initial
25 subscription?

00282

1 A. Certainly. That's what we're proposing
2 here, that we could handle 18-month contracts. We
3 are hoping of course that we have some that far exceed
4 18 months so that we could balance them but that's the
5 nature of our proposal.

6 Q. Turn, please, to Exhibit 17, which is
7 RJA-6, 1 of 1.

8 JUDGE ANDERL: 1 of 2.

9 MS. ARNOLD: I mean 1 of 2. Sorry.

10 MR. TROTTER: Exhibit 17.

11 MS. ARNOLD: I believe it's Exhibit 17.
12 It's RJA-6, page 1 of 2.

13 Q. Now, am I correct that this sheet shows
14 your calculation of the incremental costs associated
15 with transportation that are above and beyond costs
16 that the company would have for serving sales
17 customers?

18 A. Yes. Page 1 of 2 details those
19 administrative costs for the provision of
20 transportation service. Then on page 2, there are
21 also listed there with the other customer-related
22 costs for the class.

23 Q. Yesterday, when we went over these
24 incremental costs with Mr. Feingold, Mr. Feingold
25 indicated that he did not include a cost for executive

00283

1 and regulatory which is your line 1. Could you
2 explain what that cost represents?

3 A. Yes. I believe in fact this was the
4 subject of staff data request No. 17 and it is an
5 allocation of a portion of the executive salary and
6 budget costs that are attributable to the executive
7 with responsibility for this function.

8 Q. Who would that be?

9 A. That would be Mr. John Stefanie,
10 vice-president of gas supply.

11 Q. And what would Mr. Stefanie's
12 responsibilities for transportation be?

13 A. Well, he has gas supply and gas dispatch
14 and also transportation all under his area of
15 responsibility. Thus he has executive management
16 oversight of all of these areas.

17 Q. How was it determined that 10.51 percent of
18 his time would be devoted to transportation?

19 A. Well, as I indicated a minute ago, that
20 calculation is detailed in staff data request No. 17.
21 I have that with me if you will give me a moment. I
22 think it also may have been the subject of Northwest
23 Industrial Gas User data request No. 3. However, the
24 calculation of that 10.51 percent includes -- is sort
25 of the ratio of the transportation salaries identified

00284

1 related to the transportation coordination as a -- as
2 divided by or a ratio of that to the total fiscal year
3 budget for this executive's area. That is, the gas
4 control, industrial marketing, gas supply functions,
5 that are all underneath his realm of responsibility
6 for the fiscal year total sum \$1,745,000. The
7 transportation administrative salaries are \$183,400.
8 Thus, if you divide the first number into the second
9 you get 10.51 percent. It's a method of allocating a
10 portion of his specific salary and budgetary items to
11 this function.

12 Q. It doesn't mean that one out of every 10
13 days Mr. Stefanie will devote to transportation
14 activity?

15 A. Certainly not. It was an allocation as I
16 described. It's difficult to determine specifically
17 how many hours in the day or days in the week Mr.
18 Stefanie may spend on these matters.

19 Q. On your line No. 3, how many transportation
20 coordination personnel does that \$72,000 represent?
21 How many individual's salaries?

22 A. I believe it's three but let me check.
23 Again, I think if I can turn to Northwest Industrial
24 Gas User data request No. 3 that may give me some
25 information here.

00285

1 Actually, I think that particular line item
2 covers two transportation coordinators. When I
3 included three I believe I was including the
4 supervisor of that group and her salary would be
5 included in the supervisory line No. 2.

6 Q. Did you also include it under No. 3? Is it
7 included twice?

8 A. No, it's not.

9 Q. Are those full-time transportation
10 coordinators who do nothing but deal with
11 transportation matters?

12 A. Yes.

13 Q. It takes two full-time people?

14 A. Certainly does.

15 Q. Plus all of these measurement support and
16 automatic meter reading support and customer
17 assistance people?

18 A. Yes. As I recall, we had quite a
19 discussion in the collaborative about the nature of
20 the administration of transportation, and the
21 supervisor of this group, Elaine Casper, presented
22 material and handouts and whatnot to the collaborative
23 members concerning this particular item, and we
24 discussed it in some length.

25 Q. In the company downsizing that's taken

00286

1 place since September of 1993, have any of these
2 people in the transportation coordinator department,
3 if that's what it is, been assigned other
4 responsibilities or laid off?

5 A. No.

6 Q. Now, you mentioned a minute ago about
7 billing determinants and the relationship between
8 billing determinants and unit cost. The unit cost,
9 administrative cost, of 629 customers is based -- of
10 \$629 is based on 38 customers, is it not?

11 A. That's actually 36 customers. Yes, it is.

12 Q. If there were, say, 70 customers, would you
13 -- if there were 70 customers and you weren't required
14 to hire any new people or re-assign any new people to
15 handle transportation, would I be correct that the
16 unit administrative cost per customer would be in the
17 neighborhood of \$300 per month?

18 A. Yes. Certainly it would be affected by
19 changing the denominator, and because of that fact,
20 what we're proposing here for a transportation
21 customer charge is a total of \$650, but as I indicated
22 on page 2 of my exhibit, not only are these
23 administrative costs, these incremental administrative
24 costs included in that customer charge, but other
25 customer-related costs. And as you see in the columns

00287

1 shown, for example in the total column, they average
2 some \$900 per customer.

3 So there's quite a bit of flexibility there
4 to alter the calculation. That is, we could increase
5 the number of customers significantly and the average
6 cost would still, I would say, be approximately
7 equivalent to the \$650 charge that we're proposing.

8 Q. That was my -- I think you just answered my
9 next question is, why, if the administrative cost is
10 \$629 for each of those 36 customers, are you proposing
11 a \$650 monthly customer charge and is the answer that
12 that takes into account other customer-related costs?

13 A. Certainly does.

14 MS. ARNOLD: I have just one other short
15 line of questioning.

16 JUDGE ANDERL: Go ahead.

17 Q. This is the change of subject, but I would
18 like to follow up on your answers to Ms. Pyron's
19 question on the rate spread. If you turn to page 4 of
20 your testimony, at lines 19 and 20 you said one of the
21 company's primary considerations was to narrow the
22 difference between the relative rates of return by
23 class with a goal of approaching a levelized return
24 for the system. Would you explain your reasoning for
25 that goal?

00288

1 A. Well, in so doing we would have rates that
2 would be more in line with the cost of providing that
3 service.

4 Q. Would you turn to Exhibit 13, which is your
5 substituted exhibit at page 2 of 2, and refer to the
6 column labeled Settlement Rate of Return, 6494
7 settlement rate of return?

8 A. Okay.

9 Q. Am I correct that the -- at the current
10 levels, the current rate design, the company's return
11 on schedule 85 and 58 is about 139 percent?

12 A. That's correct.

13 Q. Does that indicate that this customer class
14 schedule 85 is paying more than the cost of serving
15 that class?

16 A. Yes, generally so.

17 Q. Would you agree that that's substantially
18 more than the cost of serving that class?

19 A. Very definitely.

20 Q. Under the proposed rate design, schedule
21 85 would be earning about a 56 percent rate of return.
22 Is that correct?

23 A. That's correct.

24 Q. Would you agree that schedule 85 would
25 still be paying substantially more than the cost of

00289

1 serving that customer class?

2 A. Yes. I would agree that they would still
3 be providing a return, obviously well in excess of the
4 system average. However, it's also less than half of
5 what it would be under the current rates.

6 Q. Would you agree that schedule 86 also
7 under the proposal would be paying more than the cost
8 of serving a customer class?

9 A. Yes. The return, I believe, shown there
10 under the proposal would be 29.14 percent.

11 MS. ARNOLD: That's all my questions.

12 Thank you.

13 JUDGE ANDERL: Thank you, Ms. Arnold. Let
14 me check time estimates before the break. Mr.
15 Frederickson, still 15 minutes?

16 MR. FREDERICKSON: I think we may not have
17 any, but I will let you know after the break.

18 JUDGE ANDERL: Mr. Trotter, still about an
19 hour and a half?

20 MR. TROTTER: Yes.

21 JUDGE ANDERL: Let's take our morning
22 recess.

23 (Recess.)

24 JUDGE ANDERL: Let's be on the record after
25 our morning recess. Mr. Frederickson, pursuant to our

00290

1 discussion off the record, in lieu of your cross, what
2 request is it that you want to make?

3 MR. FREDERICKSON: I would request, Your
4 Honor, that Ms. Pyron be allowed to supplement a prior
5 record requisition request. I believe it's No. 10.

6 JUDGE ANDERL: And that was the calculation
7 for the equivalent of column L of Exhibit 38 for
8 all the rate schedules.

9 MS. PYRON: Right. In going back to
10 Exhibit 38, Mr. Amen, if you could please take a
11 sample bill for a residential bill of \$100 and
12 referring to Exhibit 38 walk us through the -- with
13 the information applying the rate changes on a
14 cumulative basis, what the percentage changes would be
15 for that residential customer based on an assumed \$100
16 bill on prior to 10-9-93. Am I clear?

17 THE WITNESS: By way of clarification, Ms.
18 Pyron, do you mean \$100 or 100 therms? Do you want me
19 to price out 100 therms or show how \$100 bill would
20 change? I'm not sure.

21 MS. PYRON: I think \$100 bill, but assume
22 that's what cost that customer prior to any changes
23 taking place prior to 10-9-93, \$100 for a residential
24 customer.

25 THE WITNESS: Okay.

00291

1 MS. PYRON: And then for each one of the
2 rate things that are reflected on Exhibit 38 what
3 happened to that bill.

4 THE WITNESS: Sure.

5 JUDGE ANDERL: That would be included as a
6 part of response to record requisition No. 10. Mr.
7 Frederickson, that is everything you need?

8 MR. FREDERICKSON: Yes, it is, Your Honor.
9 Thank you.

10 JUDGE ANDERL: Mr. Trotter.

11

12 CROSS-EXAMINATION

13 BY MR. TROTTER:

14 Q. We'll start by asking for record
15 requisition No. 12. And that would be to show
16 everything you're going to show in record requisition
17 10 but include all rate changes from 1993 on. We'll
18 say 12-31-92. We want to pick up that 1-1-93 tracker.
19 Do you understand?

20 A. Yes, I do.

21 (Record requisition 12.)

22 Q. Turn to Exhibit 13. Page 1 under column F,
23 last line, you show the total marginal revenues of
24 some 166.9 million. Do you see that?

25 A. Yes.

00292

1 Q. On the next page of the exhibit in the
2 proposed marginal revenues column J, last line, you
3 show \$167.7 million, is that correct, difference of
4 approximately about \$800,000; is that right?

5 A. Yes.

6 Q. Does this imply that the company is
7 intending to increase its marginal revenues over those
8 from the last settled rate case?

9 A. What this indicates is that a portion of
10 the revenues which were previously treated as gas
11 costs attributable to a PGA mechanism are now being
12 extracted, if you will, and recovered in a different
13 fashion as sort of a base rate charge, and that is the
14 20 percent, roughly, the 20 percent of JP, for
15 example, that's being recovered through the balancing
16 charge under transportation. So the total revenues,
17 by the way, are not changing at all, but it merely
18 reflects sort of a shift of what was previously PGA
19 recoverable gas cost, because we allocated no or
20 assigned no cost to these resources to transportation,
21 but now we intend to, as we've indicated, do so.

22 Q. So it's your testimony that the net
23 marginal revenues to the company are unchanged?

24 A. No, that's not my testimony. The net total
25 revenues to the company are unchanged.

00293

1 Q. Mr. Amen, would you agree that generally
2 gas is cheaper in the summer and more expensive in
3 winter?

4 A. I think there are historical periods we can
5 point to where that's the case. However, I think some
6 of the material that we presented to the collaborative
7 that tracked recent price changes in the marketplace
8 indicate that there's much more volatility and less
9 predictability today in the marketplace than there has
10 been.

11 Q. That's why I phrased my question generally.

12 A. Well, I think if I was to look at it today
13 generally, I would say no. A year ago or two years
14 ago my answer might have been different.

15 Q. Turn to your Exhibit 18, and this deals
16 with the Jackson Prairie revenue, facility revenue
17 requirement; is that right?

18 A. Correct.

19 Q. And does this analysis include the cost of
20 moving gas to or from Jackson Prairie, that is, the
21 SGS-2 rate you pay Northwest Pipeline?

22 A. I'm not certain I can answer that. I would
23 have to consult with witness Feingold to determine if
24 that's included. I don't believe it is.

25 Q. Should it be included?

00294

1 A. Well, again, I don't want to give an
2 inaccurate answer. Whether or not it should be, I
3 think if it were linked with the storage facility it
4 may be appropriate that it will be included or should
5 be included. However, the nature of balancing our
6 deliveries into our system I think the SGS-2 rate is
7 roughly -- although it's identified separately is
8 equivalent to the other Northwest Pipeline
9 transportation rate, and so in either case we would be
10 paying that rate to move gas to our system. The fact
11 that we dropped some off at Jackson Prairie and so
12 forth reflects the utilization of that facility. I
13 think the actual delivery of the gas, however, is
14 another matter.

15 Q. Let me just ask it this way or ask it
16 again. Should the Jackson Prairie analysis here
17 include that SGS-2 rate you paid? Can you answer that
18 yes or no?

19 A. I can't really answer that specifically yes
20 or no. I think I would like to consult with witness
21 Feingold. He delved into the actual utilization, I
22 think, of the SGS-2 transportation a little more in
23 depth than I did.

24 JUDGE ANDERL: Mr. Trotter, can I get you
25 to pull the microphone a little closer?

00295

1 A. If I were able to spend a little time
2 looking through the exhibits, I might be able to find
3 it, but perhaps we could answer that question through
4 a record requisition. It may in fact be included.

5 Q. Well, I have this odd situation where I'm
6 asking you as a matter of theory whether it should be
7 included and it seems to be directly related to
8 whether you did it or not.

9 A. Generally speaking, I would say it's
10 directly linked with the storage facility, yes, it
11 should be included, but I know there's been a lot of
12 discussion about what SGS-2 actually represents; but
13 yes, I think in answer to your question, if, generally
14 speaking, it was linked with that particular storage
15 service it should be included.

16 Q. If a transportation customer owned part of
17 Jackson Prairie and wanted to balance without using
18 Washington Natural, would they have to pay the
19 pipeline that SGS-2 rate?

20 A. Well, I'm a little unfamiliar with the
21 exact terms of the pipeline's tariff in this regard,
22 but again, if that was directly linked to Jackson
23 Prairie they probably would have to pay it.

24 Q. I would ask as response to record
25 requisition 13 if you could indicate whether the cost

00296

1 of moving gas to or from Jackson Prairie is included
2 in the Exhibit 18 and provide your underlying work
3 papers and also provide the SGS-2 rate.

4 (Record Requisition 13.)

5 A. Certainly.

6 Q. Turn to page 4 of your testimony. And you
7 were asked a question from PERCC regarding your goal
8 of approaching the levelized rate of return for the
9 system. Do you recall that?

10 A. Yes, I do.

11 Q. And you proposed to narrow the difference
12 in this proceeding; is that right?

13 A. That's correct.

14 Q. You did not perform any study which sought
15 to determine the relative risks associated with
16 serving the company's various classes of ratepayers?

17 A. No, I did not.

18 Q. And did you rely on or review any study
19 which addressed that issue?

20 A. No, I did not.

21 Q. This is the second case you've testified
22 before this Commission; is that right?

23 A. Yes, that's correct.

24 Q. And there was no cost of service in the
25 prior proceeding in which you testified because the

00297

1 company proposed -- or the settlement proposal was a
2 uniform percentage of margin; is that right?

3 A. Yes. As you may recall that the company's
4 intention was to bifurcate that proceeding, if you
5 will, and include cost of service in this proceeding.

6 Q. Is this the first time you have testified
7 on cost of service in any jurisdiction?

8 A. Well, I'm not testifying to cost of service
9 in this proceeding.

10 Q. What about in the application of cost of
11 service to implement cost of service through rate
12 schedules?

13 A. No, it's not the first time I've testified.

14 Q. Have you ever yourself prepared and
15 presented a complete cost of service study before any
16 Commission?

17 A. No, I have not sponsored a cost of service
18 study.

19 Q. Did you supervise the work of Mr. Feingold
20 in this proceeding?

21 A. I don't know that I would characterize it
22 as supervising. I utilized Mr. Feingold as a
23 consultant.

24 Q. On page 3 of your testimony, you state that
25 you're using a revenue requirement of \$390.7 million.

00298

1 Do you see that?

2 A. Yes.

3 Q. And that's based on the stipulation in the
4 last proceeding 931405?

5 A. That's correct.

6 Q. And there was no -- because that was
7 settled there was no Commission approved pro forma and
8 restated results of operations on the account-by-
9 account basis?

10 A. No, there was not.

11 Q. And among the adjustments in that case that
12 were proposed by other parties included bimonthly
13 meter reading, billing, royalties on merchandise sales
14 by affiliates and disallowances proposed,
15 disallowances in certain rate case expenses, and those
16 were not resolved by the stipulation?

17 A. That's correct.

18 Q. Did you give any guidance to Mr. Feingold
19 regarding whether to exclude or include adjustments of
20 any sort in his cost of service study?

21 A. No, I did not.

22 Q. The company in that stipulation agreed to
23 book royalties from Washington Energy Service Company
24 to the regulated utility, correct?

25 A. Yes.

00299

1 Q. And the company's cost of service study
2 does not take those royalties into account, does it?

3 A. No, it does not. The test period would not
4 have included those.

5 Q. Turning back to page 4, you refer to rate
6 shock on lines 21 through 24. Would you please define
7 for us what you mean by rate shock?

8 A. Generally speaking, I define it as double-
9 digit rate increases.

10 Q. And just to follow up on a question that Ms.
11 Pyron asked you, you just focused on the increases in
12 this docket; is that right?

13 A. That's correct.

14 Q. So if there was an increase in this docket
15 of 5 percent and a tracking increase of 5 percent
16 during pendency of the docket, if you combined those
17 two that would be double digit, would it not?

18 A. If they occurred either simultaneously or
19 relatively close together, I would agree with that.

20 Q. Would you call that rate shock?

21 A. If in fact it resulted in double-digit
22 rate increases to a particular class, that would
23 generally fall within my definition.

24 Q. And could you define what you mean by
25 fairly close together, whatever the word is you used?

00300

1 A. Well, I guess I would have to consider the
2 particular instance when it happened.

3 Q. So you can't give us a rule of thumb like
4 within three months or six months?

5 A. I really don't have one in mind.

6 Q. And you didn't have one in mind when you
7 did your testimony here on rate shock?

8 A. No. As I indicated, I was basing it on the
9 impact of the proposed rates in this case.

10 Q. Turn to your Exhibit 13, page 2. And then
11 in column L you show your proposed increases by rate
12 schedule, correct?

13 A. Yes. Those would be the revenue percentage
14 increases.

15 Q. Would you agree that because purchased gas
16 costs are subject to the gas tracking mechanism that
17 margin is really the only thing that matters to the
18 company's bottom line and the only thing the
19 Commission adjusts in a general rate case barring
20 any imprudent gas purchases?

21 A. Generally, yes.

22 Q. Would you also agree that sales customers
23 have seen some rather sizable tracking increases in
24 the last year and may be exposed to additional such
25 increases in the future?

00301

1 A. I don't believe they've experienced any
2 tracking increases in the last year.

3 Q. On July 1st of 1993 there was a tracking
4 increase granted not within the last year?

5 A. That's correct.

6 Q. And on January 1, 1993 there was also a
7 tracking increase, was there not?

8 A. Yes.

9 Q. Is there a tracking increase planned in the
10 near future?

11 A. Again, as I think I mentioned in talking
12 with Ms. Pyron, we're planning to file what I would
13 characterize as a reconciliation of our account 191
14 for prior periods. However, in terms of a PGA or
15 change in our projected cost of gas, I don't really
16 have any idea when one of those may be on the horizon,
17 and I don't know what the impact will be yet from the
18 file we would make on this reconciliation.

19 Q. Staying with the exhibit, in column P, you
20 show the proposed average margin per therm that you
21 advocate in this case?

22 A. Yes.

23 Q. And on Exhibit 14 you show the -- your
24 proposed gas cost per therm by schedule, correct?

25 A. That's correct, yes.

00302

1 Q. Now, if we compare the margin per therm in
2 column P of Exhibit 13 to the gas cost per therm in
3 Exhibit 14 for sales schedules such as 23, 24, 31 and
4 36, would you agree that the margin is about equal in
5 magnitude to the gas costs, that is, they're both in
6 the range of 20 to 30 cents a therm?

7 A. I would agree, yes, they are in the range
8 of 20 to 30 cents per therm.

9 Q. Let's take a look at schedule 24. And on
10 Exhibit 13 you show that schedule in column L
11 receiving a 5.9 percent increase to a margin rate of
12 about 25 cents a therm?

13 A. Yes.

14 Q. And dividing the current margin of 61
15 million in column D from the first page of this
16 exhibit by the volume of 293 million therms in column
17 A we get a current margin of about 21 cents a therm;
18 is that correct?

19 A. I will accept your calculation subject to
20 check.

21 Q. So that would be approximately a four-
22 cent-per-therm increase in margin; is that right?

23 A. Yes.

24 Q. And that's 19 percent increase in margin,
25 is it not?

00303

1 A. Again, I would accept your calculation
2 subject to check.

3 Q. What was the increase in margin for
4 schedule 24 that resulted from the settlement in
5 931405?

6 A. I don't recall.

7 Q. Would you agree that it was more than 10
8 percent?

9 A. I really can't say.

10 Q. Would you accept subject to your check?

11 A. Yes.

12 Q. And if we compound those two increases in
13 margin we would get an increase in margin that well
14 exceeded 30 percent; would you agree?

15 A. Yes. Likewise, if you included the margin
16 decrease from October 9 of 1993 some six months
17 earlier, you have an offsetting impact.

18 Q. And would that offsetting impact itself be
19 offset by the tracking increases on 1-1-93 and July
20 1993?

21 A. Well, we're dealing with different things.
22 You're talking about margin and so I was addressing
23 that.

24 Q. So with respect to increases in margin you
25 do not believe that residential customers have

00304

1 experienced rate shock because you would take into
2 account decreases from the prior contested rate case?

3 A. Yes, I would.

4 Q. So in terms of determining rate shock on a
5 margin basis you would go back at least 12 months; is
6 that correct?

7 A. Well, I don't know that you can associate
8 rate shock with margin. Rate shock relates to the
9 price that a customer pays, so I would characterize
10 rate shock in those terms.

11 Q. And you would also not go back 12 months
12 when you look at rate shock, is that right, in those
13 terms?

14 A. Well, that depends on what's occurred
15 during those 12 months.

16 Q. You didn't consider that in your analysis,
17 did you?

18 A. I think I did. I mean, I think I
19 considered --

20 Q. I asked you earlier what you considered and
21 you said you considered the impact of the rates in
22 this case.

23 A. I did consider what the rates in this case
24 -- whether or not they would constitute rate shock,
25 but I think that I was well aware of rate changes in

00305

1 the last 12 months as I was going through that
2 process.

3 Q. Okay. Would you please itemize everything
4 you considered in determining whether or not your
5 proposal in this case constituted rate shock, other
6 than the proposed rates and rate changes in the last
7 12 months.

8 A. Well, I think I've listed them.

9 Q. What were the others? Was there anything
10 else?

11 A. Well, as I indicated, I have considered the
12 impact of these rates as proposed when in fact that
13 may occur. Obviously they have not yet been
14 implemented, but I had an awareness and knowledge of
15 the result of the effect of the 920840 case on rates
16 to residential customers, for example.

17 Q. Now, turning back to -- are you done, by
18 the way, with your listing?

19 A. Yeah.

20 Q. Turn to Exhibit 13, page 2. Looking at
21 schedules 11, 16 and 61, you're proposing 50 percent
22 increases in those schedules, correct?

23 A. That's correct.

24 Q. And would you accept that the current
25 margin for schedule 11 is around 35 cents a therm?

00306

1 A. Yes, I would accept that subject to check.

2 Q. And that will more than double under your
3 proposal to 80 cents a therm?

4 A. Yes.

5 Q. Now let's take a look at schedule 41.
6 You're proposing a decrease of 15 percent in that
7 schedule, is that right, as shown in column L?

8 A. Yes, that's correct.

9 Q. Would you accept that that's -- that
10 equates to about a 40 percent reduction in margin for
11 that class?

12 A. I would accept that subject to check.

13 Q. And for the large volume sales and
14 transportation customers you're proposing 24 and a
15 half percent decreases and 55 percent decreases in
16 revenue with about 95 percent and 55 percent margin
17 decreases respectively; is that right?

18 A. Yeah. I think I followed that, yes.

19 Q. And the margin decreases for schedule 87,
20 57 and 99 are in the 55 to 64 percent range?

21 A. Yes.

22 Q. Let's go to Exhibit 15, page 4. And here
23 you show the current rates are generating for schedule
24 57 10.6 million, 10.67 million; is that right?

25 A. Uh-huh.

00307

1 Q. And your proposal is to reduce that to
2 4.8 million?

3 A. Yes.

4 Q. That's a reduction of about 55 percent,
5 correct?

6 A. Yes.

7 Q. And turning to Exhibit 19, page 10, do you
8 see that for the larger customers on this schedule,
9 the ones taking the larger volumes, there's actually a
10 65 to 67 percent reduction, correct?

11 A. Yes.

12 Q. Like you to assume that the company kept
13 its transportation schedule at current levels. Do you
14 have that assumption in mind?

15 A. I'm sorry, say that again, please.

16 Q. Assume the company kept its transportation
17 rates at current levels, no changes were made.

18 A. Okay.

19 Q. Second assumption, that one half of your
20 current transportation load on schedule 67 -- 57 --
21 migrated to other fuels or bypassed or otherwise
22 ceased to become customers. Do you have that
23 assumption in mind?

24 A. Yes.

25 Q. That would reduce transportation margins by

00308

1 about half; is that correct?

2 A. Well, depending on who those customers were
3 and their relative consumption patterns and whatnot,
4 it may, yes.

5 Q. Given what you know about your system and
6 the locations of transportation or other customers,
7 how likely do you think it is that more than half of
8 the company's transportation load would leave the
9 system currently if rates were continued?

10 A. I don't have any sense that that would
11 would be the case at all.

12 Q. You don't think that would happen?

13 A. I don't think so.

14 MR. TROTTER: Two exhibits to mark for
15 identification. First is company's response to our
16 data request No. 9.

17 JUDGE ANDERL: That multi-page document
18 will be Exhibit No. 42 for identification.

19 (Marked Exhibit 42.)

20 JUDGE ANDERL: And the next exhibit which
21 is being distributed is the response to public counsel
22 data request No. 20. That's Exhibit No. 43 for
23 identification.

24 (Marked Exhibit 43.)

25 Q. Do you recognize Exhibits 42 and 43 as your

00309

1 responses to our data requests regarding distribution
2 main and service extension policy?

3 A. Yes, I do.

4 Q. Referring to Exhibit 42, these are your
5 current tariff rules on the subject, correct?

6 A. Exhibit 42, I'm sorry, is the first
7 document you handed me which says request No. 9?

8 Q. Correct.

9 A. Seems to be a little more than just that,
10 but, yeah, that's part of it.

11 Q. As well as prior?

12 A. Yeah.

13 Q. But it does include the current tariff?

14 A. Yeah, I believe it does.

15 Q. And your current tariff sets forth the
16 formula by which the company determines if it will
17 extend service to a new customer and the method by
18 which the company determines the amount the customer
19 must pay upfront for extension of service?

20 A. Yes.

21 Q. Turn to page 2 of the exhibit. And looking
22 down the -- it's covered by the free service paragraph
23 that we also note one summarizes it. Am I correct
24 that the methodology provides that a customer located
25 adjacent to a gas main and expected to use at least

00310

1 350 therms a year gets a free service connection up to
2 60 feet?

3 A. Yes. Under terms of the current tariff,
4 that's true.

5 Q. And if the customer has gas and water heat,
6 it's 85 -- gas and water heat plus a gas appliance it
7 gets 110 feet?

8 A. Yes.

9 Q. And is the customer with more appliances
10 allowed a longer free extension because they're
11 expected to use more gas and provide higher revenues
12 to the company?

13 A. Generally speaking, I think that was
14 probably the logic behind it at the time, although I
15 wasn't involved in the process.

16 Q. Turn to page 4 of the exhibit where you
17 show rule No. 7 for main extensions. And this rule
18 provides for free extensions up to five times annual
19 margin; is that right?

20 A. Yes.

21 Q. And the more gas a customer is expected to
22 use, the greater the margins expected and therefore
23 the more the company is willing to invest to connect a
24 customer; is that right?

25 A. Yes.

00311

1 Q. Let's take two examples. The first is a
2 residential customer expecting to use 500 therms a
3 year for gas, space and water heat, and the second
4 example is an industrial customer expected to use
5 500,000 therms per year during the harvest season for
6 processing. Am I correct that the way the policy is
7 enforced today and the way it has been for at least 19
8 -- since at least 1980, the industrial customer would
9 be entitled to a much larger free main and service
10 extension than the residential customer in that
11 example.

12 A. It certainly would produce more therms at a
13 lower margin; that would be compared against the cost
14 of whatever that facility's extension happened to be.

15 Q. So is your answer yes?

16 A. Well, depending on the diameter and length
17 and size and so forth.

18 Q. But based on your understanding of the
19 nature of customers on your system, would you find
20 that that larger customer would get a larger extension
21 -- get more of an allowance?

22 A. Yes.

23 Q. And typically large customers are further
24 apart from one another than residential customers in
25 areas served by gas and it would be more expensive to

00312

1 extend service a greater distance to a large customer
2 than 100 feet or so than a residential customer would
3 need. Would that be fair?

4 A. Yes.

5 Q. And the current policy is well adapted to
6 that situation since it provides for greater
7 investment to serve a larger customer than a smaller
8 customer; is that right?

9 A. Yes.

10 Q. Now, there's nothing in your tariff
11 which refers to or sets anticipated demand on a peak
12 day or a design peak day as a criteria for determining
13 if the company will extend service to a customer or
14 how much the company will contribute to a main or
15 service extension or how much the customer must
16 contribute in in the form of an advance to secure
17 service; is that right?

18 A. Yeah.

19 Q. Let's move to Exhibit 43 for identification
20 where you were asked to provide 10 examples of
21 residential main extension capital investment
22 analyses. Do you see that?

23 A. Yes.

24 Q. Do you recognize the exhibit as your
25 response?

00313

1 A. Yes, I do.

2 Q. Now, so we understand the coding, if you
3 could just turn to the second page of the exhibit, and
4 we know this is a residential customer because the
5 line 1 rate schedule is 24.

6 A. I'm sorry, I was trying to review the
7 document.

8 Q. We know this first example on sheet 2 is a
9 residential customer because it's schedule 24 as shown
10 on line 1?

11 A. That's correct.

12 Q. And the total annual therms expected for
13 this customer shown on line 6 is 1330?

14 A. Yes.

15 Q. With an installation cost or total capital
16 investment at the end of the line 5 of \$2899; is that
17 right?

18 A. That's correct.

19 Q. And that cost covered the main, the service
20 and the meter?

21 A. Yes.

22 Q. And your model computes the total revenue
23 per year of \$652 as shown on the second entry on line
24 7, right?

25 A. Yes.

00314

1 Q. And the total gas cost is \$319 resulting
2 from line 8?

3 A. Correct.

4 Q. And then you have an annual cost per
5 customer on line 9 of \$75?

6 A. Yes.

7 Q. And the conclusion of this exhibit is the
8 bottom line of the exhibit in which your analysis
9 shows that in order to get to a rate of return of 9.15
10 percent the customer would have to make an advance of
11 \$959?

12 A. Yes. The capital investment analysis model
13 computes that.

14 Q. And a portion of that would be returned in
15 accordance with rule 7 if additional customers were
16 connected along that main; is that right?

17 A. Yes.

18 Q. And what is the annual cost per customer --
19 what does that represent?

20 A. I do not know the exact components of that.
21 It's to represent the annual customer-related
22 incremental costs of providing service.

23 Q. Would that include such things as the
24 incremental meter reading billing, and maintenance and
25 so on?

00315

1 A. Yes. However, you must understand that I
2 think this particular number was derived at prior to,
3 for example, this cost of service study that we're
4 filing here, so that it may in fact be different today
5 than is represented by that number.

6 Q. But this is what you're using under your
7 current analysis?

8 A. Under the current tariff, that's correct.

9 Q. Let's go to the third page of the exhibit,
10 and this is again a residential customer using 1330
11 therms a year but the construction cost is lower than
12 the prior customer, is that right, 2524 versus 2899?

13 A. Yes.

14 Q. And so therefore, the bottom line for this
15 customer is a lower extension fee?

16 A. Yes. The contribution in aid of
17 construction from this example would be \$499.

18 Q. The next sheet, sheet 4 of the exhibit, we
19 also see schedule 24 customer but the -- but there's
20 68 customers involved as shown on line 3?

21 A. Yes, that's correct.

22 Q. So this would be a subdivision or
23 development of some sort?

24 A. Yes. This appears to be phase 3 of the
25 Abbey Road subdivision.

00316

1 Q. And each customer is expected to take 1100
2 therms a year as shown on line 6?

3 A. That's in the assumptions, yes.

4 Q. And in this case the expected revenues are
5 sufficient to produce a return of 11.67 percent as
6 shown at the top which is greater than your required
7 return for the analysis, so you would provide service
8 to this group of customers, or to this developer, at
9 no direct upfront cost in accordance with your -- is
10 that right?

11 A. That's correct.

12 Q. And there's no element of these
13 calculations that we've been discussing that deals
14 with peak day demand or design peak day demand of any
15 of these customers in determining whether the company
16 will provide service or at what level of customer
17 contribution is required?

18 A. No.

19 Q. Like you to assume another hypothetical
20 line extension analysis. Assume that we're developing
21 an apartment complex which is all electric in the
22 units but we will have a swimming pool which will be
23 heated with gas. The pool will be heated during the
24 months of May through October and shut down all
25 winter, and we expect to use 20,000 therms per year

00317

1 for heating. Based on your line extension and main
2 extension policy, how would the company compute the
3 investment allowance for that customer?

4 A. Much in the same fashion.

5 Q. Just change the assumption slightly that we
6 will make that pool an indoor pool heated year round
7 and assume the amount of gas needed is still 20,000
8 therms per year. Would there be any change to the
9 calculation under your current policy?

10 A. Well, I think under the current policy the
11 expected therm usage is what's pertinent to the
12 calculation, so if you're indicating a pool heater
13 that's operating year round and that's documentable,
14 if you will, versus visionary, it may be considered
15 differently.

16 Q. I think the assumption was the number of
17 therms were the same.

18 A. Are you talking about a different -- I
19 guess I'm confused.

20 Q. You started out with a pool that was only
21 open part of the year during good weather and we
22 change it where the consumption was the same but the
23 pool was going to be moved indoors and used year
24 round, a smaller pool perhaps. Is it your testimony
25 that the calculation under your tariff for line

00318

1 extension and main extension would be the same in both
2 of those hypothetical situations because the number of
3 therms is the same?

4 A. Well, I think in looking at pool loads
5 we're trying to look at the expected consumption. If
6 the total consumption were the same, I would assume
7 then that the heating load is much higher to offset in
8 one case the lower pool consumption, but generally
9 speaking I guess you're --

10 Q. We're assuming an all electric --

11 A. I'm sorry, I'm losing your hypothetical
12 here.

13 Q. Single customer here with an all-electric
14 apartment complex. Got two options, a big pool open
15 in the summer or a small pool indoors open year round.
16 All electric for everything but the pool, 20,000
17 therms per year in each application, your line
18 extension allowance per your formula in your tariff is
19 the same for both applications; is that correct?

20 A. Well, the tariff is the same in either
21 case. I think the assessment -- if the assessment of
22 that pool load resulted in an equivalent level of
23 therms it would be handled the same.

24 Q. Would you agree that a summer-only swimming
25 pool would have a design peak day demand of zero?

00319

1 A. I'm sorry.

2 Q. Would you agree that a summer-only swimming
3 pool would have a design peak day demand of zero?

4 A. Yes.

5 Q. Would you agree that a pool heated year
6 round on a firm rate schedule would have a design peak
7 day of something greater than zero?

8 A. Yes.

9 Q. Now, the company has filed revisions to its
10 main and service extension policy which would replace
11 the terms and conditions shown in Exhibit 42; is that
12 right?

13 A. Yes, we have filed a revised line extension
14 policy.

15 Q. Am I correct that the proposed revisions
16 are based on economic tests of margin compared to the
17 required investment, as a general proposition?

18 A. Yes.

19 Q. And am I correct that there's no reference
20 to peak day load or design peak day load in the
21 proposed tariff revisions?

22 A. I don't recall that there are.

23 MR. TROTTER: Your Honor, I would move for
24 admission of Exhibits 42 and 43.

25 JUDGE ANDERL: Mr. Johnson, any objection?

00320

1 MR. JOHNSON: No objection.

2 JUDGE ANDERL: Those exhibits will be
3 admitted as identified.

4 (Admitted Exhibits 42 and 43.)

5 Q. Let's go back to Exhibit 13, page 2. And
6 focusing on schedule 11, you're proposing a 50 percent
7 increase in that schedule and you are classifying it
8 as commercial and industrial, but am I correct that
9 this is a rate for people who only use gas for
10 cooking?

11 A. That commercial/industrial is a broad
12 category there, and generally, as I indicate in my
13 testimony, rate schedule 11 applies to such loads as
14 cooking where you have, say, apartment complexes with
15 large master-metered heating and water heating
16 facilities or perhaps facilities that use another
17 fuel. They also cover such things as annual cooking
18 events. I'm reminded of the Bite of Seattle, for
19 example.

20 Q. So in the situation where one customer
21 might be in an apartment building where it was just
22 gas master-metered for heat, but they are provided gas
23 for cooking, a large increase to schedule 11 might
24 cause some of those customers to migrate off the
25 schedule to another schedule; is that correct?

00321

1 A. I doubt that it would.

2 Q. Or to another fuel?

3 A. I doubt that it would.

4 Q. Have you done any analysis of that?

5 A. I haven't done any specific sensitivity
6 analysis of that. That rate schedule is providing
7 such abysmal return and the typical bills under that
8 kind of a rate schedule are so small that even a 50
9 percent increase in the rate is, I would say, not a
10 significant impact on the customer.

11 Q. Would you agree subject to your check that
12 a customer using over 11 therms of gas per month would
13 pay less on schedule 24 than schedule 11 at proposed
14 rates?

15 A. He may. If he had heating and water
16 heating he would -- it would have to be heating and
17 water heating customer to qualify for rate 24.

18 Q. Did you consider modifying the form of
19 schedule 11, could be more like schedule 24 with a
20 customer charge and commodity charge rather than the
21 two therm disappearing minimum bill?

22 A. No, I really didn't. Of course, first of
23 all, this is a frozen rate schedule right now and it
24 was not the focus of my analysis in this proceeding.
25 I was charged with providing a transportation service

00322

1 proposal and did not do a lot of additional rate
2 design work on the other schedules.

3 Q. So if a new customer comes to you and wants
4 to acquire gas service for cooking only, they don't
5 get service?

6 A. They would not get service under rate 11
7 currently as it stands.

8 Q. And they don't get it under schedule 4
9 because you say they don't qualify, so just tell us
10 what schedule -- schedule 24, excuse me.

11 A. I think I would have to consult the tariff
12 actually to answer that.

13 Q. Would it be schedule 23 which states it's
14 available throughout the territory served to any
15 residential customer?

16 A. Yes.

17 Q. And that rate schedule contains the same
18 rates as schedule 24?

19 A. Currently, yes, it does.

20 Q. Turn to Exhibit 16 where you show your
21 customer cost monthly revenue requirement and in this
22 exhibit you have summed up the costs of services,
23 meters, other distribution plant, general plant,
24 depreciation and other rate base to get a total rate
25 base; is that right?

00323

1 A. Actually what this shows is a revenue
2 requirement on that rate base, but generally, yes.

3 Are you talking about the first column?

4 Q. I'm talking about the first column.

5 A. Okay.

6 Q. You show the actual rate base amounts?

7 A. Yes.

8 Q. And then on the compensation side you show
9 the various categories of what you consider to be
10 customer-related expenses, including services, meters,
11 other O and M, et cetera, correct?

12 A. Yes.

13 Q. And you have included 100 percent of the
14 costs for the meters and services; is that correct?

15 A. Of the customer-classified costs for those
16 items, yes.

17 Q. And those costs are all classified 100
18 percent customer-related?

19 A. I believe they are.

20 Q. And in the Commission's order in U-86-100
21 the Commission determined that only 50 percent of
22 meters and services were to be classified as
23 customer-related with the balance determined to be
24 demand and commodity-related, correct?

25 A. That may be. I would accept that subject

00324

1 to check.

2 Q. Is it your understanding also that in the
3 past the Commission has determined that only meters
4 services, meter reading and billing costs are
5 customer-related?

6 A. Yes, I believe that's true.

7 Q. You were including more items than that in
8 your analysis, correct?

9 A. Yes. This is a complete analysis of the
10 customer-related costs from the cost of service study.

11 Q. If a customer has paid upfront for a
12 service in the form of a customer advance and customer
13 contribution in aid of construction, do you agree that
14 those advances should not be allocated a second time
15 in the cost of service study?

16 A. I think so, yes.

17 Q. Can you show where in your calculations you
18 have netted out those customer advances and
19 contributions against your customer cost development?

20 A. I would have to rely on Mr. Feingold for
21 the answer to that.

22 Q. Looking at the expense for residential,
23 schedule 23 and 24 column, under expense-related
24 amounts for customer accounts you show revenue
25 requirement for a bill of \$2.14; is that right?

00325

1 A. Yes, that's correct.

2 Q. And this is the meter reading, billing and
3 bill processing, correct?

4 A. Yes.

5 Q. Uncollectibles are also included in this
6 category. Is that true or not?

7 A. I don't know.

8 Q. As a response to record requisition 14,
9 could you indicate whether uncollectibles are included
10 in the \$2.14 customer account figure and if not where
11 they are included. Now, the \$2.14 is based on monthly
12 meter reading and billing, correct?

13 (Record requisition 14.)

14 A. That's correct.

15 Q. It does not reflect economics from joint
16 meter reading activities the company is currently
17 pursuing?

18 A. No, it does not.

19 Q. You also show under A and G \$1.58 for the
20 schedule 23/24 customers?

21 A. Yes.

22 Q. Can you identify what costs are included
23 there?

24 A. They are customer-classified costs from the
25 A and G total in the cost of service study. I can't

00326

1 specifically point to any one particular item.

2 Q. Do you know whether the Commission's
3 regulatory fees were classified as customer-related?

4 A. I do not know.

5 Q. In the last contested rate proceeding --
6 well, just docket 920840, however you want to
7 characterize it, the company proposed an increase in
8 the customer charge from the then \$4.51 per month
9 charge, correct?

10 A. I believe they did.

11 Q. And the Commission in fact ordered a
12 decrease to \$4 a month, correct?

13 A. That's correct.

14 Q. And would you accept that in its order in
15 that docket the Commission stated that the reduction
16 should be \$4.51 to \$4 per month, quote, on the basis
17 of public counsel's cost analysis?

18 A. Yes. I think I would agree to that.

19 Q. And did you review the testimony of public
20 counsel's witness in that case, Mr. Lazar, in
21 developing your calculation?

22 A. Yes. I believe I have reviewed Mr. Lazar's
23 testimony at some point.

24 Q. And his analysis developed a charge of
25 \$3.90 a month; is that right?

00327

1 A. I don't recall.

2 Q. Would you accept that subject to your
3 check?

4 A. Yes, I would.

5 Q. Page 7 of your testimony, bottom paragraph,
6 in referring to customer costs, you indicate that many
7 of the costs you have categorized as customer costs
8 are costs which occur whether gas is used or not. Do
9 you see that?

10 A. Yes. Well, specifically I see costs
11 incurred solely because the existence of customers
12 connected to the system. Is that what you're
13 referring to?

14 Q. The next sentence, "these costs occur
15 whether gas is used or not and are not related to
16 demands placed on the system"?

17 A. Yes.

18 Q. Do you agree that the company's current and
19 proposed line extension policies provide some
20 assurance that customers who will not use gas must pay
21 for the costs of the connection to the system, meter
22 services and so forth?

23 A. Yes, they will make a contribution if the
24 analysis indicates that.

25 Q. Are you aware of the fact that some

00328

1 utilities, particularly garbage industry or water
2 industry, have relatively small monthly charges and
3 issue bills less frequently than every month?

4 A. No. I'm not generally aware of those.

5 Q. Based on your understanding of the formula
6 that Mr. Lazar sponsored in the prior case, would you
7 agree that your analysis used monthly billing while
8 his reflected bimonthly?

9 A. Yes, it did.

10 Q. And meter reading?

11 A. Yes, it did.

12 Q. And your analysis uses 100 percent of
13 meters and services and his used 50 percent?

14 A. I would also agree.

15 Q. And yours includes customer service and
16 sales expenses; his did not?

17 A. Yes. This analysis of customer-related
18 costs. Now, whether his analysis of an actual
19 customer charge -- may be distinguishable here. I
20 haven't proposed a customer charge equal to \$14, but
21 the customer-related costs that I've identified, yes.

22 Q. And you included 6.7 million of A and G; he
23 included a half a million?

24 A. I will accept that.

25 Q. And you included 8.7 million of

00329

1 depreciation and he included 3.7?

2 A. I will accept that subject to check as
3 well.

4 JUDGE ANDERL: Excuse me, Mr. Trotter, I'm
5 not suggesting you've used your estimated time, but I
6 would like an update as to how much you think you have
7 left.

8 MR. TROTTER: Half an hour, 45 minutes.

9 JUDGE ANDERL: Let's be off the record for
10 just a minute.

11 (Discussion off the record.)

12 JUDGE ANDERL: Then I think this is as good
13 a time as any, then, to recess for lunch and we'll be
14 back at 1:30.

15 (Lunch recess.)

16

17

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25

00331

1 the demand non87 figure?

2 A. Yes.

3 Q. And that gives us approximately 29.7 cents
4 or 29.8 cents?

5 A. Looks like, yeah. 29.778 or something like
6 that.

7 Q. And for schedule 87, the current rate would
8 be the point 11 -- excuse me -- the .18398 figure plus
9 the .04692 figure; is that right?

10 A. Yes.

11 Q. Would you agree that's about 23 cents?

12 A. Yes.

13 Q. So going back to Exhibit 14, am I correct
14 that the spread between the schedule 87 gas cost,
15 residential gas cost, is widened?

16 A. I'm sorry is what?

17 Q. The difference between the residential gas
18 cost figure currently and the schedule 87 gas cost
19 figure currently is being widened on a proposed basis,
20 the spread between those two is greater?

21 A. Yes.

22 Q. Now, those changes in proposed gas cost
23 allocation are over and above any shifts in margin
24 which result from applying different allocation
25 methodologies to transmission distribution or A and G

00332

1 cost; is that correct?

2 A. That's correct. Although, you mention A
3 and G in association with gas costs? I don't think
4 there's any A and G included in gas costs.

5 Q. I don't think that was my question.

6 A. Oh, okay.

7 Q. And you achieve this increase in the spread
8 by assigning the demand charges associated with gas
9 supply on the basis of the company's estimated class
10 demands; is that right?

11 A. Yes. That's how the unit components are
12 derived.

13 Q. And in doing your analysis you assumed that
14 100 percent of what you're calling the class demand
15 charges that you pay to secure access to gas supplies
16 are contained in the column Class Demand Charges on
17 Exhibit 14; is that right?

18 A. Yes. As they are brought over from the gas
19 cost sub report contained in witness Feingold's
20 exhibits.

21 Q. And if we -- would you agree if we add up
22 the dollars for the class demand charges for the
23 various schedules it approximates \$77 million a year?

24 A. That sounds about right.

25 Q. And that would be about a third of the

00333

1 total gas supply costs the company incurs; is that
2 right?

3 A. Yes.

4 Q. And when computing the class demand charges
5 you have relied on an estimate of class demand,
6 correct?

7 A. Well, we relied on the test period volumes,
8 I believe.

9 Q. Well, this is where we get into Mr.
10 Feingold's regression analysis, do we not?

11 A. No.

12 Q. I'm talking about the assignment of the
13 class demand charges in that column on Exhibit 14.
14 Aren't those derived from Mr. Feingold's regressions?

15 A. Those are merely the sum of the allocated
16 gas costs from the gas cost sub report.

17 Q. And in allocating the gas costs, the
18 company used the design day criteria that we've been
19 discussing in this case?

20 A. Well, there are a number of allocators
21 included and that are listed in the gas cost sub
22 report. Some of them involve a peak day allocator,
23 and some involve commodity-based allocators. There's
24 a number of them.

25 Q. To the extent they're using the peak day

00334

1 allocator, that was derived by Mr. Feingold's
2 regression study, correct?

3 A. If it's using the design day-based peak
4 allocator it would, as I understand it, be the result
5 of Mr. Feingold's determination of that.

6 Q. Mr. Feingold produced a linear regression
7 when he did his peak day study, didn't he?

8 A. Yes, I believe he did.

9 Q. Do you know of any evidence in this case or
10 otherwise that under peak day conditions demand for
11 gas responds in a linear fashion to changes in
12 temperature?

13 A. I'm sorry. You're suggesting evidence in
14 this case?

15 Q. Let me -- does, under peak day conditions,
16 demand for gas respond in a linear fashion to
17 temperature?

18 A. On a peak day basis did you say?

19 Q. Yes, under peak day conditions.

20 A. Yes. Generally, it does, although it
21 depends on the peak. For example, we experience in
22 the Midwest, from my background, phenomenon called
23 bendover where in fact at some point the load does
24 not respond in a direct linear fashion, but generally
25 speaking, I would say it does.

00335

1 Q. What specific evidence are you relying on
2 that applies to Washington Natural?

3 A. I'm not suggesting that it does.

4 Q. That linear -- that the linear relationship
5 applies to Washington Natural?

6 A. Well, I'm basing that on the results of the
7 study in this case as well as studies we've performed
8 on the relationship between consumption and
9 temperature in other cases.

10 Q. Do you have in your possession or does the
11 company have any information on this bendover effect
12 that you discussed?

13 A. I don't have any information in my
14 possession and I'm not sure whether the company does
15 or not.

16 Q. Well, let's just make sure. As a response
17 to record requisition 15, provide any data or analyses
18 or information in the company's possession --

19 A. For clarification, would that relate to --

20 Q. Relating to bendover effect.

21 A. As it would apply to Washington Natural Gas
22 and its service area and the weather patterns in its
23 service areas.

24 Q. Yes, and elsewhere. Any information on the
25 subject that's within Washington Natural's possession

00336

1 or control.

2 (Record Requisition 15.)

3 Q. Would you agree that factors other than
4 temperature affect how people use gas? For example,
5 if a customer's furnace is not big enough to heat a
6 house on the coldest day of the year their use of gas
7 might be constrained, schools may need to close,
8 factories curtailed, et cetera?

9 A. Well, certainly if the customer's heating
10 equipment is under size for his particular dwelling,
11 it could max out and at some point an increase in
12 temperature would not perhaps cause the consumption to
13 go up.

14 JUDGE ANDERL: A decrease in temperature?

15 THE WITNESS: I thought I said an increase.

16 JUDGE ANDERL: Oh, you did say an increase.

17 Q. Specifically what did you mean by under-
18 sized in your answer when you referred to customer's
19 furnace?

20 A. I think I qualified it by saying it was not
21 adequate to serve the heating requirements of his
22 dwelling unit.

23 Q. Under design day conditions?

24 A. Under whatever the conditions are that that
25 customer experiences.

00337

1 Q. Are you familiar with code requirements
2 with respect to sizing of furnace and whether they are
3 related to design day conditions?

4 A. No, I'm not.

5 Q. Turn to your testimony at page 8. You
6 begin a summary of your transportation service
7 proposal and that continues for a few pages. Would
8 you agree that your proposal contains four primary
9 rate elements: the customer charge of \$650 a month, a
10 firm contract demand charge of a dollar per therm of
11 daily contract demand, and a commodity charge which is
12 a six-step declining block rate, plus the optional
13 daily balancing charge?

14 A. Generally I would agree with that. In
15 fact, I have a chart that sort of details the various
16 elements of the transportation service and compares it
17 to the current transportation service.

18 Q. Now, the firm contract demand charge is
19 optional, isn't it? There's nothing in the rate that
20 would require a customer to pay for firm service,
21 correct?

22 A. No.

23 Q. I'm correct? I said correct and you said
24 no.

25 A. Well, I'm sorry. I answered too quickly.

00338

1 No, there's nothing that would require them to have
2 firm service.

3 Q. Thank you. Now, the Boeing Company's
4 Frederickson plant is current served on schedule 99;
5 is that correct?

6 A. Yes.

7 Q. And that tariff is a much lower cost tariff
8 than schedule 57; is that correct?

9 A. That's set up under a special contract.

10 Q. And the rate is lower than the tariff rate
11 for 57?

12 A. I'm not sure if it's set up in a specific
13 rate. I'm not generally real familiar with the terms
14 and conditions of that contract. It was entered into
15 prior to my coming with the company.

16 Q. Take a look at Exhibit 13, page 2. You
17 show rate 99 and that is shown with a margin per therm
18 of .019 dollars, correct?

19 A. Yes. That's an average --

20 Q. And that's lower than the average margin
21 for schedule 57?

22 A. Yes, it is.

23 Q. About how far is it from the pipeline to
24 the Boeing Frederickson operation?

25 A. I'm not familiar with the plant facilities.

00339

1 Q. Do you know whether that customer is a
2 likely candidate for bypass?

3 A. I have nothing to suggest that they're
4 considering bypass.

5 Q. Do you know how far from the pipeline,
6 approximately, customers Seattle Steam and University
7 of Washington are located?

8 A. No, I don't.

9 Q. Is it your view that just in your general
10 understanding of their distance from the pipeline that
11 they are likely bypass candidates or not likely bypass
12 candidates?

13 A. I don't have anything to suggest either
14 way.

15 Q. There is no distance component in the
16 proposed transportation rate, is there, in terms of
17 the distance of the customer from a pipeline?

18 A. No, it's not mileage-based.

19 Q. Would you agree there is a correlation
20 between the distance a customer is from a pipeline and
21 the cost of constructing a bypass facility to that
22 customer?

23 A. I'm sorry.

24 Q. Would you agree there is a correlation
25 between the distance a customer is from a pipeline and

00340

1 the cost to build a bypass facility to the customer?

2 A. (No response.)

3 Q. Would you agree that a bypass facility that
4 is ten miles long is more expensive than a bypass
5 facility that is two miles long, all else being equal?

6 A. I would accept that.

7 Q. Would you agree that from a market
8 perspective distance-based rates would be market
9 driven in this context?

10 A. Not necessarily.

11 Q. Why not?

12 A. I don't have any basis for determining that
13 they would be market based. They may be cost-based.

14 Q. Is there any reason why a transportation
15 rate with a distance component could not be designed
16 so that it would produce the same revenue as your
17 proposed rate?

18 A. It would be pretty difficult in context of
19 an integrated service area like we have where we're so
20 -- it's couple I think from a long line of
21 transmission line, for example, where you have a
22 single set of pipeline facilities but where we're
23 fully integrated in a distribution system such as
24 ours, I think it would be very difficult to try and
25 calculate such a distance-based rate since we're not

00341

1 sure what distance you would use since there's a
2 number of inter-connections along the way that supply
3 the system.

4 Q. Wouldn't the company be able to compete
5 more effectively with a transportation rate that was
6 based on the incentive of a particular customer to
7 bypass?

8 A. I'm not sure.

9 Q. Did the collaborative discuss
10 distance-based transportation rates?

11 A. Yes. The topic was discussed, and I think
12 what this generally represents is sort of what I would
13 call the marginal cost of providing service versus
14 average cost, and you mentioned distance from the
15 pipeline as being a consideration. The company has in
16 fact had some occasions here in the last six months or
17 so to do some marginal cost studies based on proposed
18 new loads on its system, and we've employed a marginal
19 cost approach to determining what a rate might be. In
20 fact, I used that marginal cost as a guide in
21 designing the transportation rate that I've proposed.

22 Q. As a response to record requisition 16,
23 would you supply the marginal cost studies that you
24 just referred to?

25 A. Certainly. I will mention, however, that

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1 they are highly confidential. They are prospective
2 studies we've done and would be necessary to preserve
3 the confidentiality of those documents.

4 MR. JOHNSON: That's how they will be
5 submitted, confidential.

6 MR. TROTTER: Do we have a protective order
7 in this docket?

8 MR. JOHNSON: We do.

9 Q. Turn to your tariff, Exhibit 12, page 13,
10 and in your testimony you refer to your transportation
11 tariff as being -- as providing transportation on an
12 interruptible basis with an option for firm service;
13 is that correct?

14 A. That's correct.

15 Q. And you see on this sheet of your proposed
16 tariff under item 2, the dollar per therm of daily
17 contract demand per billing period and that's the
18 charge if you want firm transportation?

19 A. That's correct.

20 Q. And if you want interruptible you pay all
21 the other charges on this sheet and then any other
22 applicable sheets but you don't pay the dollar?

23 A. Yes.

24 Q. And this service will be available to all
25 customers willing to pay that charge regardless of

00343

1 where they are located, right, vis-a-vis the pipeline?

2 A. Yes.

3 Q. Are there customers on your system that --
4 transportation customers or -- are there customers on
5 your system that are likely never to be interrupted
6 because of constraints -- due to constraints on the
7 company's distribution system?

8 A. I don't know.

9 Q. Are there customers on your system that are
10 interrupted more often than others due to constraints
11 on your distribution system?

12 A. I believe there are.

13 Q. A customer who is likely not to be
14 interrupted due to constraints on the company's
15 distribution system, if they elected interruptible
16 transportation service they would probably not face
17 interruption, correct?

18 A. I don't understand the question. If
19 they're electing an interruptible service, they should
20 expect to be interrupted.

21 Q. But they're located very near one of your
22 main facilities that has no distribution constraint;
23 the likelihood of that customer getting interrupted is
24 reduced, is it not?

25 A. Well, I'm having a little trouble with your

00344

1 example that -- generally speaking, if they were right
2 next to the pipeline and there was not a distribution
3 constraint between the pipeline and their facility,
4 they wouldn't be interrupted for that reason, unless
5 it affected the service to customers downstream of
6 that point. You have to understand that just because
7 this particular customer is next to the pipeline
8 doesn't mean that his demand on the system wouldn't
9 impact others downstream of him if he's between a firm
10 customer and the pipeline.

11 Q. So a customer who is likely to be
12 interrupted due to distribution constraints and who
13 elects firm transportation under your tariff versus a
14 customer who would be interrupted on your system due
15 to capacity constraints, they're going to pay the same
16 rate, a dollar per therm, is that right, for the firm
17 service?

18 A. For firm service the customer will pay a
19 dollar per therm of firm demand.

20 Q. In what order does the company intend to
21 curtail interruptible transportation customers?

22 A. Are you talking in terms of our curtailment
23 priorities, how our transportation customers fall
24 within that? They're listed in our tariff.

25 Q. Do you state a priority between

00345

1 transportation customers?

2 A. Well, there would be certainly one between
3 firm and interruptible.

4 Q. And if you have 10 interruptible
5 transportation customers, in what order would they be
6 curtailed?

7 A. It would depend on the circumstance.

8 Q. And where in your tariff are those
9 circumstances set forth?

10 A. I don't have the tariff with me and I don't
11 know if there's anything in there that indicates
12 specific criteria how one customer in the same class
13 would be interrupted versus another.

14 Q. Did the collaborative discuss having a
15 single rate for all transportation service with a
16 tariff credit for each time customers are interrupted
17 so that the discount for taking interruptible service
18 was tied to the frequency of actual interruption?

19 A. Yes, we did.

20 Q. You did not incorporate that in your
21 proposal?

22 A. No, I did not.

23 Q. Will you give your reasons for not doing
24 so.

25 A. Well, generally -- and we outlined these to

00346

1 the collaborative as we unveiled our proposal in that
2 it would certainly be administratively easier for us
3 to administer as it's proposed, where a customer has a
4 demand level that he elects -- he or she -- and pays a
5 demand charge on that basis as opposed to trying to
6 calculate a credit that would apply and determine, for
7 example, the number of potential interruptions and so
8 forth. We saw this being administered --
9 administratively difficult to administer, rather
10 complicated, and we felt we had a complicated enough
11 transportation tariff that that added a layer of
12 complexity and administrative difficulty that was not
13 warranted, and I think the group generally accepted
14 that.

15 Q. You're not including public counsel in the
16 group that accepted that, are you?

17 MR. TROTTER: I'll withdraw the question.

18 A. You're free to suggest otherwise.

19 Q. Are you suggesting that such a proposal
20 would be difficult to administer or difficult to set
21 rates for?

22 A. Well, I think that's part of it.

23 Q. Let me ask it a different way. What's
24 difficult of administration if a customer's
25 interrupted they get the credit, if they're not they

00347

1 don't?

2 A. The frequency of interruption and the
3 duration of each interruption would enter into it, and
4 trying to calculate what an appropriate credit under
5 those various circumstances might be just seemed to
6 add a layer of complexity that was unnecessary.

7 Q. Did the company engage in any efforts to
8 develop a specific proposal along this line?

9 A. No.

10 MR. TROTTER: Nothing further. Thank you.
11 I would move for the admission of any exhibits that
12 I've offered or that I've had marked that I haven't
13 offered.

14 JUDGE ANDERL: I think you're covered
15 there. I've got them all admitted through 43.
16 Commissioner Hemstad, do you have any questions for
17 this witness?

18 COMMISSIONER HEMSTAD: I don't have any.

19 JUDGE ANDERL: Mr. Amen, I just have one
20 question for you. If you would refer to your Exhibit
21 No. 13, page 2, and towards the middle of the page.
22 Rate schedules, 31, 36 and 51, under column N show a
23 settlement rate of return of 11.12 percent, and this
24 is over the company average; is that correct?

25 THE WITNESS: That's correct.

00348

1 JUDGE ANDERL: And under the proposed rate
2 of return those classes would provide a 13.42 percent
3 return; is that correct?

4 THE WITNESS: Yes, that's correct.

5 JUDGE ANDERL: Why would there be an
6 increase in those rate schedules when they're already
7 providing more than the company average rate of
8 return?

9 THE WITNESS: Well, in this case in doing
10 the redistribution of revenue requirement, in trying
11 to avoid any further increases to the residential, I
12 found it necessary to increase the revenue requirement
13 to this group, recognizing that it was in excess of
14 the system average. However, it would be still much
15 less than any of the other commercial/industrial
16 classes.

17 JUDGE ANDERL: Thank you. Mr. Johnson,
18 redirect?

19

20 REDIRECT EXAMINATION

21 BY MR. JOHNSON:

22 Q. Mr. Amen, I would like to refer you to
23 Exhibit 43, please, introduced by Mr. Trotter.

24 A. I'm sorry, I didn't write the number of
25 these on the documents.

00349

1 Q. It's actually your data request response to
2 public counsel data request No. 20 concerning main
3 extensions, CIA analysis?

4 A. Okay.

5 Q. Do you have that in front of you?

6 A. Yes, I do.

7 Q. Mr. Amen, you're generally familiar, would
8 it be fair to say, with the manner in which the
9 company performs its capital investment analysis or
10 CIA?

11 A. Yes.

12 Q. And that's done under -- for main
13 extensions it's done currently under rule 7 of the
14 company's tariff, correct?

15 A. Yes, that's correct.

16 Q. Now, does the CIA, capital investment
17 analysis, take into account for a particular customer
18 the cost to serve that customer?

19 A. Yes, it does.

20 Q. Can you just explain briefly how that
21 occurs?

22 A. Well, of course the development of the
23 construction cost estimates for input into the CIA are
24 based on the capacity requirements of the customer.
25 The peak day requirement, for example, for a firm

00350

1 customer, a residential customer, are embodied in that
2 construction cost estimate for the type and size of
3 facilities to serve them.

4 Q. You referred to the peak day requirement of
5 the customer. So is it your testimony, then, that the
6 development of the cost in the context of a particular
7 CIA is a function of a customer's peak day demand
8 requirements?

9 A. Yes.

10 Q. Shifting to another topic, Mr. Amen, I
11 believe there were questions earlier regarding docket
12 UG-920840 and the performance of cost of service
13 studies in the context of that docket. Do you recall
14 questions in that area?

15 A. Yes, I do.

16 Q. Is it your understanding, Mr. Amen, that
17 the Commission or do you know whether the Commission
18 approved any of the cost of service studies that were
19 presented in docket No. UG-920840?

20 A. Yes.

21 Q. There were cost of service studies
22 presented in that docket, correct?

23 A. That's correct.

24 Q. Were any cost of service studies
25 specifically approved by the Commission, to your

00351

1 understanding?

2 A. No, there were not.

3 Q. And the customer costs that you have
4 referred to in your testimony and exhibits, those
5 customer costs are based on the full cost of service
6 study that has been presented by Mr. Feingold,
7 correct?

8 A. Yes. This really presents an opportunity
9 for the company to, in the context of its cost of
10 service study it's presenting in this case, to explore
11 customer service cost. I don't think that was
12 adequately done. Certainly the company in 920840 did
13 not put on a credible cost of service study because it
14 wasn't accepted by the Commission, nor was any other.

15 Q. And you think the company has presented a
16 credible cost of service study in this filing?

17 A. Very definitely.

18 MR. JOHNSON: I would like to have the next
19 exhibit marked, please.

20 JUDGE ANDERL: Next exhibit in line will be
21 44.

22 (Marked Exhibit 44.)

23 Q. Mr. Amen, I've handed you what's been
24 marked as Exhibit No. 44. Was that exhibit prepared
25 by you or under your supervision?

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1 A. Yes, it was.

2 Q. Can you briefly explain what this exhibit
3 represents.

4 A. Well, as I've alluded to earlier, this
5 simply sets out some of the major components of the
6 transportation service proposal and contrasts it with
7 the current transportation service under rate schedule
8 57 and 58.

9 Q. And this exhibit refers to many of the
10 issues that have been addressed today in your
11 testimony and also in the context of the company's
12 filing, correct?

13 A. That's correct.

14 MR. JOHNSON: Your Honor, I move for
15 admission of Exhibit 44.

16 JUDGE ANDERL: Any objection?

17 Hearing none, Exhibit 44 will be admitted
18 as identified.

19 (Admitted Exhibit 44.)

20 MR. JOHNSON: Nothing further, Your Honor.

21 JUDGE ANDERL: Was there any further cross
22 from this witness from staff?

23 MS. EGELER: Yes, we had just a few
24 questions.

25

00354

1 schedule 57 transportation customers -- is that number
2 36?

3 THE WITNESS: Yes, although we have more
4 customers that have requested transportation service
5 beginning in November, but yes, right now.

6 MS. PYRON: If those current 36 were to all
7 request firm transportation service, can Washington
8 Natural Gas supply that?

9 THE WITNESS: I doubt that we can very
10 much, not without incremental additions to our
11 facilities.

12 MS. PYRON: The system will not handle
13 that?

14 THE WITNESS: No, hasn't been designed for
15 their loads.

16 MS. PYRON: Thank you. No further
17 questions.

18 JUDGE ANDERL: Mr. Frederickson.

19 MR. FREDERICKSON: Just one question. You
20 responded to some questions from Mr. Trotter regarding
21 a bypass. Could you give me just a 30-second
22 definition of bypass?

23 THE WITNESS: Well, that would be where an
24 end user, say an industrial facility, would directly
25 connect to an interstate pipeline to serve their

00355

1 facilities and not utilize the distribution utility.

2 MR. FREDERICKSON: Would use of an
3 alternative fuel source be a form of bypass or at
4 least analogous to a bypass?

5 THE WITNESS: It could be analogous,
6 although I characterize them differently, I think,
7 because what you have with an alternative fuel I think
8 generally is a competitive market. That is, once you
9 can declare a market competitive by identifying
10 alternate fuel sensitivity -- I should probably
11 address that in a different fashion, so I think
12 they're different characteristics, but in either case
13 the company loses the contribution of that customer to
14 its recovery at its costs.

15 MR. FREDERICKSON: Thank you, I have
16 nothing further.

17 JUDGE ANDERL: Mr. Trotter.

18

19 RE-CROSS-EXAMINATION

20 BY MR. TROTTER:

21 Q. You were asked a question on redirect
22 regarding cost studies in 920840 and in the context of
23 your customer cost development. Do you recall that?

24 A. Yes.

25 Q. And I asked you under cross-examination

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1 whether you -- and I quoted from the Commission order
2 where the Commission accepted as the customer charge
3 for residential customers the calculation proposed by
4 public counsel's cost analysis. Do you remember that
5 question?

6 A. Yes. I remember that question and I
7 believe you were speaking to, in that case, a special
8 study that Mr. Lazar did to focus on customer-related
9 costs as they are applied to a customer charge. I'm
10 distinguishing that from a fully allocated cost of
11 service study.

12 Q. That's fine. Is it your testimony that the
13 Commission adopted Mr. Lazar's study only because it
14 rejected the broader cost of service studies by other
15 parties or that they adopted it because it was
16 meritorious in its own right?

17 A. I would have to rely on the order for that.

18 Q. And you weren't intending to opine on that
19 issue in answers to prior questions were you?

20 A. Oh, definitely not. I was not.

21 MR. TROTTER: Nothing further. Thanks.

22 JUDGE ANDERL: Anything further for this
23 witness?

24 Thank you, Mr. Amen for your testimony.

25 You may step down.

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1 Anything further to come before us today?

2 MR. JOHNSON: Your Honor, I don't know
3 whether you were going to introduce that bench request
4 which would seem just a timing issue on that training.
5 I don't know whether that adds anything to the record.

6 JUDGE ANDERL: I think the official file
7 reflects that you responded to the bench request in
8 this particular case; because of the nature of it I
9 don't think it needs to be an exhibit. We'll stand
10 adjourned.

11 (Hearing adjourned at 2:15 p.m.)

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