

Exhibit ___ (TLW-2)
Docket No. UT-061625
Witness: Thomas L. Wilson, Jr.

BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

In the Matter of the Petition of

DOCKET NO. UT-061625

QWEST CORPORATION

**To be Regulated Under an Alternative
Form of Regulation Pursuant to RCW
80.36.135**

**EXHIBIT TO
TESTIMONY OF**

Thomas L. Wilson, Jr.

**STAFF OF
WASHINGTON UTILITIES AND
TRANSPORTATION COMMISSION**

Qualifications

January 29, 2007

1 **Q. Please state your qualifications to provide testimony in this proceeding.**

2 A. I have a master's degree in economics and a bachelor's degree in agricultural
3 economics from the University of Wyoming. My academic focus is on
4 microeconomic theory of the firm, production and price analysis, econometrics,
5 regulatory economics, and policy. I have completed the Sixth Annual Western
6 Utility Rate Seminar, co-sponsored by the NARUC Water Committee, the Utah
7 Public Service Commission and the Division of Continuing Education, University of
8 Utah. I have also completed the Annual Regulatory Studies Program, co-sponsored
9 by NARUC and the Graduate School of Business Administration and Lifelong
10 Education Programs, Michigan State University. I have completed additional
11 coursework in finance and accounting, and negotiation skills at the University of
12 Washington, Graduate School of Business.

13 I have been employed at the Commission since January 1986, when I was
14 hired as an economist to work on implementation of the Regulatory Flexibility Act
15 of 1985. I am a senior member of the telecommunications staff. I assumed my
16 current position in November 2000.

17 In my tenure at the Commission, I have served as economic advisor to the
18 arbitrator in arbitrations of interconnection agreements under Section 252 of the
19 Telecommunications Act of 1996. I have also served as the Commission's
20 telecommunications policy adviser, and in that role I provided policy advice to the
21 Commission on several major cases, including: the "generic" cost of service case —
22 UT-960369; the cost of universal service in UT-980311; and competitive
23 classification of U S WEST's DS3 services in UT-990022. While serving as policy

1 advisor, I actively held a position on the National Association of Regulatory Utility
2 Commissioner's (NARUC) telecommunications staff subcommittee. I also staffed
3 on the Federal-State Joint Board on Universal Service for the States' side as vice
4 chair, state staff. I was chief of staff for the Rural Task Force appointed by the
5 Federal-State Joint Board on Universal Service. I co-authored a paper, *Closing the*
6 *Gap: Universal Service for Low-Income Households*, 2000, with the
7 Telecommunications Industries Analysis Project, an impartial research forum
8 supported by NARUC, which was located at Harvard University.

9 I have worked on numerous contested proceedings, and one of the greatest
10 credentials that I bring to this case is that all of the work that I have done at the
11 commission, including for this case, has always been performed and presented
12 pursuant to a consensus driven process on behalf of the staff and specifically staff
13 teams of analysts subject to extensive internal review and appropriate approval
14 processes. Thus, I am able to represent in my testimony the well-qualified opinions
15 and accumulated knowledge of a group of people with 61 years of higher education
16 and over 100 years of accumulated experience.

17 I was the lead and only witness for Staff in the Commission's first
18 interconnection docket, UT-941464, and my recommendations were largely adopted
19 well before passage of the Telecommunications Act of 1996. I attended Industry
20 Numbering Committee Local Number Portability Workshops, working to find an
21 interim solution for local number portability in 1994. I coordinated the first multi-
22 state commission video-conference on operational support systems issues in 1997. I
23 have attended numerous technical training opportunities provided by former ILECs

1 GTE, Pacific Northwest Bell and U S WEST. I have testified before the FCC in
2 workshops on cost of service models to estimate total element long run incremental
3 cost (TELRIC).

4 I have reviewed many interconnection agreements. I have also provided
5 Staff recommendations and worked on many orders concerning interconnection
6 agreements. I have worked on rulemakings and policy interpretation concerning
7 interconnection agreements.

8 From October 2001 to October 2002, I took a one-year leave of absence to
9 work for Washington State University as the assistant director of the Center to
10 Bridge the Digital Divide, which is in the Colleges of Agriculture and Cooperative
11 Extension. In that capacity I worked on supply, demand and policy issues in
12 information communications technology. I performed research, and developed and
13 managed partnership projects with the AT&T Foundation, Avista Communications,
14 The Barrett Group, Inc., CenturyTel, ComCARE Alliance, Legg-Mason, the
15 National Exchange Carrier Association, Qwest, Sprint, Verizon Foundation, the
16 Office of FCC Commissioner Michael Copps, the Washington Office of Trade and
17 Economic Development, Western Wireless, and the Washington cities of LaConner,
18 Mount Vernon, Prosser (with Benton REA), Forks, Deer Park, and Dayton.

19 I have testified in numerous unprecedented dockets, including the
20 Commission's complaint against Qwest concerning secret interconnection
21 agreements, which yielded a \$7.8 million settlement penalty. I have been the lead
22 witness in several cases involving regulatory streamlining of Qwest business and
23 private line services. I have performed market share analyses, pursuant to U.S.

1 Department of Justice Antitrust/Merger Guidelines, in the matter of the Verizon/MCI
2 merger.

3 I have been a repeat guest lecturer at an annual seminar, "The Basics of
4 Regulation," sponsored by NARUC and the Center for Public Utilities, New Mexico
5 State University. I presented material for beginners from the public and private
6 sectors on the status of the telecommunications industry, implementation of the
7 Telecommunications Act of 1996 and on methods for estimating the cost of service
8 in telecommunications.

9 I have performed performance-measurement analyses of the Commission's
10 telecommunications section since 2005. This work has been under the Governor's
11 Government Management and Accountability Performance program.

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13 **Q. Have you presented testimony before this Commission in other cases?**

14 **A.** Yes. I have pre-filed written testimony and testified before the Commission in
15 various proceedings, including:

- 16 1. Docket No. U-87-1566-P, competitive classification of billing and collection
17 services for United Telephone of the Northwest;
- 18 2. Docket No. U-88-1997-P competitive classification of billing and collection
19 services for Pacific Northwest Bell;
- 20 3. Docket No. U-88-2186-P, competitive classification of centrex and other
21 enhanced calling features offered by Contel of the Northwest;
- 22 4. Docket No. U-88-2370-J, determining the proper classification of Metrolink;
- 23 5. Docket No. U-88-2188-T, U S WEST in the matter of partial payments
24 issues;
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- 1 6. Docket No. U-88-2417-F, complaint by Metro-Net Services against U S
2 WEST;
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- 4 7. Dockets No. U-88-1719-F, a complaint by GTE v. Metrolink;
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- 6 8. Docket No. U-89-3175-T, U S WEST tariff regarding arbitrage of
7 overlapping extended area service areas;
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- 9 9. Docket No. U-89-3294-J, determining the proper classification of Phonelink;
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- 11 10. Docket No. UT-901029, registration of Electric Lightwave, a competitive
12 access provider, decided by State Supreme Court, 123 Wn.2d 530, 869 P.2d
13 1045 (1994);
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- 15 11. Docket Nos. UT-910776 and UT-910777, registration and competitive
16 classification of Digital Direct of Seattle, decided by State Supreme Court
17 123 Wn.2d 530, 869 P.2d 1045 (1994);
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- 19 12. Docket No. UT-910969, competitive classification of Wiltel;
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- 21 13. Docket No. UT-911482, show cause rate case complaint versus International
22 Pacific, Inc.;
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- 24 14. Docket No. TG-920234, determining the proper classification of U S Ecology
25 (low level radioactive waste disposal);
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- 27 15. Docket No. UT-920546, competitive classification of International Pacific;
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- 29 16. Docket No. UT-920632, competitive classification of Paytel Northwest;
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- 31 17. Docket No. UT-920174, payphone providers complaint against U S WEST;
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- 33 18. Docket Nos. UT-941464 et al., generic interconnection;
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- 35 19. Docket Nos. UT-951244 and UT-951342, WUTC v. U S WEST and MFS
36 and TCG v U S WEST, respectively;
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- 38 20. Docket Nos. UT-030614, competitive classification of Qwest analog local
39 exchange business services;
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- 41 21. Docket No. UT-033011, complaint versus Qwest concerning secret
42 interconnection agreements;
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- 44 22. Docket No. UT-050814, Verizon/MCI merger.
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2 **Q. Does this conclude the description of your credentials?**

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4 **A. Yes.**