

**EXH. CGP-14
DOCKETS UE-240004/UG-240005 et al.
2024 PSE GENERAL RATE CASE
WITNESS: CARA G. PETERMAN**

**BEFORE THE
WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION**

**WASHINGTON UTILITIES AND
TRANSPORTATION COMMISSION,**

Complainant,

v.

PUGET SOUND ENERGY,

Respondent.

**Docket UE-240004
Docket UG-240005
(consolidated)**

In the Matter of the Petition of

PUGET SOUND ENERGY

**For an Accounting Order Authorizing
deferred accounting treatment of
purchased power agreement expenses
pursuant to RCW 80.28.410**

**Docket UE 230810
(consolidated)**

**THIRD EXHIBIT (NONCONFIDENTIAL) TO THE
PREFILED REBUTTAL TESTIMONY OF**

CARA G. PETERMAN

ON BEHALF OF PUGET SOUND ENERGY

SEPTEMBER 18, 2024

6/1/2021

Fitch Affirms PE and PSE; Outlooks Revised to Stable



RATING ACTION COMMENTARY

Fitch Affirms PE and PSE; Outlooks Revised to Stable

Tue 01 Jun, 2021 - 12:47 PM ET

Fitch Ratings - New York - 01 Jun 2021: Fitch Ratings has affirmed Puget Energy Inc.'s (PE) Long-Term Issuer Default Rating (LT IDR) at 'BBB-' and Puget Sound Energy, Inc.'s (PSE) LT IDR at 'BBB+'. The Rating Outlook for both entities has been revised to Stable from Negative.

PE and PSE's Rating Outlooks improved as a result of the Senate Bill 5295, which was signed into law in May 2021. The legislation allows for multi-year rate plans, reducing regulatory lag. Certain rate adjustments and mitigating actions after the July 2020 rate order are expected to stabilize FFO leverage at around 5.5x in the next two years. FFO leverage could further improve to below 5.5x assuming Washington Utilities and Transportation Commission (WUTC) implements the legislation in a credit-supportive manner in the next rate case.

KEY RATING DRIVERS

New Legislation Reduces Regulatory Lag

On May 3, 2021, Washington Governor Jay Inslee signed into law the Senate Bill 5295 to transform utility regulation into multi-year rate plan and performance-based rate-making. Fitch believes that the legislation is largely positive, but it is subject to interpretation and implementation by the WUTC.

Under the law, beginning Jan. 1, 2022, utilities will file multi-year rate plans between two to four years in length, which would reduce regulatory lag and provide greater certainties on earnings and cash flow going forward. Rates after the first year can be based on forecast data. This is an improvement from the historic test year.

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If the commission approves a multiyear rate plan with a duration of three or four years, utilities are bound by rates of the first and second year, but can file a new rate plan in year three and four. Utilities must also defer refund for earnings exceeding 0.5% above the authorized returns. The commission must, in approving a multiyear rate plan, determine a set of performance measures that will be used to assess a gas or electrical company operating under a multiyear rate plan. Fitch expects PSE to file a multi-year rate case in early 2022 with an order to follow 11-month later.

Favorable Rate Adjustments

PSE received an unfavorable rate order in July 2020. Since then, PSE has secured some positive rate adjustments. WUTC increased the revenue requirement for the rate order to \$27.8 million from \$2.2 million, primary due to errors related to EDIT and power costs. New rates took effect on Oct. 1, 2020.

Puget began to recover certain deferred power and gas costs totaling \$124 million in late 2020 and secured revenue decoupling revenue of \$36.4 million in 2021.

In April 2021, a settlement was reached for the 2020 power cost only rate case (PCORC). The settlement would result a revenue increase of \$65.3 million or 3.1%. Pending approval by the Washington Commission, the increase is expected to be effective June 2021.

Credit Metrics Expected to Improve

PSE's and PE's credit metrics in 2019 and 2020 have been negatively affected by mixed rate case outcomes, fuel cost deferral and cash recoveries and refunds due to tax reform. In the next two years, FFO leverage could decline to mid-5x. Assuming a reasonable rate case outcome, Fitch expects FFO leverage to improve to low 5x by 2023.

Parent-Subsidiary Linkage

Fitch applies a bottom-up approach in rating PSE and PE. PSE's ratings reflect its standalone credit profile, as well as its linkage with PE, while PE's ratings reflect a consolidated credit profile. Fitch typically limits PSE's IDR to a maximum of two notches above PE's IDR. Currently, the notching differential is two notches.

Fitch generally considers PSE to be stronger than PE due to its lower leverage and lower operating risks as a regulated utility. A high level of parent-only debt (approximately 30%) results in weaker credit metrics at PE. While operational and strategic ties are strong, a prescribed regulatory capital structure provides reasonable protection, allowing PSE to be notched above PE.

The notching differential also reflects the ring-fencing measures in place as conditions to receive Washington commission's approval of PE's 2009 buyout by a consortium of investors. They include

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a non-consolidation opinion and a requirement that at least one of PSE's directors is an independent director. Without the unanimous vote of all directors, including the independent director, PSE will not consent to the institution of bankruptcy proceedings or the inclusion of PSE in any bankruptcy proceeding by PE or its affiliates.

PSE is prohibited from lending or pledging utility assets to PE or upstream owners without the permission of the commission and there will be no cross-subsidization by PSE customers for unregulated activities. PSE is prohibited from making upstream distributions if the common equity ratio is less than 44%. Dividends are also restricted if PSE's issuer rating is below investment grade. If PSE is downgraded below investment grade, while its EBITDA interest coverage is equal to or greater than 3.0x on an annualized basis, PSE is allowed to distribute dividends only up to an amount sufficient to service debt at PE, and to satisfy financial covenants in PE's credit facilities. Under this scenario, PE is prohibited from distributing to its equity owners.

PE's ability to pay upstream dividends is limited by the merger order issued by WUTC. Pursuant to the merger order, PE may not declare or make a distribution unless on such date PE's ratio of consolidated EBITDA to consolidated interest expense for the four most recently ended fiscal quarters prior to such date is equal to or greater than 2x.

DERIVATION SUMMARY

PE's peers include Cleco Corporate Holdings, LLC (Cleco; BBB-/Stable), IPALCO Enterprises, Inc. (BBB-/Stable) and DPL Inc. (BB/Negative), all of which are holding companies operating one primary utility. All four companies have sizable parent-only debt. PE has approximately 30% parent-only debt, which is similar to IPALCO and lower than both Cleco's and DPL's 60%.

PSE operates an electric and gas utility with a larger customer base and higher gross revenue than Cleco Power LLC (BBB/Stable), Dayton Power & Light Company (BBB-/Negative) and Indianapolis Power & Light Co. (BBB+/Stable). However, PSE's service territory is less favorable than its peers, as it is subject to restrictive regulation and progressive energy goals in Washington, a primary credit concern.

PE's credit metrics weakened in recent years due to capex, mixed rate case results, fuel cost deferrals and tax reform. PE's FFO leverage is likely to hover around 5.5x in the next two years, modestly stronger than that of Cleco and DPL but weaker than IPALCO. Similar to Cleco Power, DP&L and IPL, PSE's standalone credit metrics remain consistent with its current rating, but it is upward-restricted by PE's ownership.

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KEY ASSUMPTIONS

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- \$3.1 billion capex from 2021 to 2023;
- PCORC implemented per settlement in April 2021;
- Certain assumptions were made regarding future rate cases;
- Certain management mitigation actions were assumed.

RATING SENSITIVITIES

PE

Factors that could, individually or collectively, lead to positive rating action/upgrade:

- Given the uncertainty of implementing a multi-year rate plan, an upgrade is unlikely in the near to intermediate term. Nevertheless, if PE's FFO leverage declines to below 4.2x, and/or there is a track record of constructive rate case proceedings, PE could be upgraded.

Factors that could, individually or collectively, lead to negative rating action/downgrade:

- PE will be downgraded if the 2022 rate case is unfavorable, causing FFO leverage to exceed 5.5x on a sustained basis;
- A downgrade at PSE could lead to the same at PE.

PSE

Factors that could, individually or collectively, lead to positive rating action/upgrade:

- Given the uncertainty of implementing a multi-year rate plan, an upgrade is unlikely in the near to intermediate term. Nevertheless, if PE is upgraded, PSE could be upgraded.

Factors that could, individually or collectively, lead to negative rating action/downgrade:

- A downgrade at PE could lead to a downgrade at PSE;
- FFO leverage sustained above 4.8x.

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BEST/WORST CASE RATING SCENARIO

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International scale credit ratings of Non-Financial Corporate issuers have a best-case rating upgrade scenario (defined as the 99th percentile of rating transitions, measured in a positive direction) of three notches over a three-year rating horizon; and a worst-case rating downgrade scenario (defined as the 99th percentile of rating transitions, measured in a negative direction) of four notches over three years. The complete span of best- and worst-case scenario credit ratings for all rating categories ranges from 'AAA' to 'D'. Best- and worst-case scenario credit ratings are based on historical performance. For more information about the methodology used to determine sector-specific best- and worst-case scenario credit ratings, visit <https://www.fitchratings.com/site/re/10111579>.

ISSUER PROFILE

PE is an energy services holding company and substantially all of its operations are conducted through its regulated and integrated utility PSE. PSE provides electric and natural gas service principally in the Puget Sound region. PE also has a wholly-owned nonregulated subsidiary, named Puget LNG LLC, which owns, develops and finances the non-regulated activity of a liquefied natural gas (LNG) facility at the Port of Tacoma, Washington.

REFERENCES FOR SUBSTANTIALLY MATERIAL SOURCE CITED AS KEY DRIVER OF RATING

The principal sources of information used in the analysis are described in the Applicable Criteria.

ESG CONSIDERATIONS

Unless otherwise disclosed in this section, the highest level of ESG credit relevance is a score of '3'. This means ESG issues are credit-neutral or have only a minimal credit impact on the entity, either due to their nature or the way in which they are being managed by the entity. For more information on Fitch's ESG Relevance Scores, visit www.fitchratings.com/esg.

RATING ACTIONS

ENTITY/DEBT	RATING	PRIOR
Puget Sound Energy, Inc.	LT IDR	BBB+ Rating Outlook Stable Affirmed BBB+ Rating Outlook Negative

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ENTITY/DEBT	RATING			PRIOR
	ST IDR	F2	Affirmed	F2
● senior secured	LT	A	Affirmed	A
● senior unsecured	ST	F2	Affirmed	F2

[VIEW ADDITIONAL RATING DETAILS](#)

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Additional information is available on www.fitchratings.com

APPLICABLE CRITERIA

[Parent and Subsidiary Linkage Rating Criteria \(pub. 26 Aug 2020\)](#)

[Corporate Hybrids Treatment and Notching Criteria \(pub. 12 Nov 2020\)](#)

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[Corporate Rating Criteria \(pub. 21 Dec 2020\) \(including rating assumption sensitivity\)](#)

[Corporates Recovery Ratings and Instrument Ratings Criteria \(pub. 09 Apr 2021\) \(including rating assumption sensitivity\)](#)

[Sector Navigators - Addendum to the Corporate Rating Criteria \(pub. 30 Apr 2021\)](#)

APPLICABLE MODELS

Numbers in parentheses accompanying applicable model(s) contain hyperlinks to criteria providing description of model(s).

Corporate Monitoring & Forecasting Model (COMFORT Model), v7.9.0 ([1](#))

ADDITIONAL DISCLOSURES

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Puget Energy Inc.

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