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                   BEFORE THE WASHINGTON
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          UTILITIES AND TRANSPORTATION COMMISSION
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     WASHINGTON UTILITIES AND
     TRANSPORTATION COMMISSION,
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 5
                   Complainant,
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                                      Docket UE-141141
                   vs.
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     PUGET SOUND ENERGY,
 8
                   Respondent.
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                SETTLEMENT HEARING, VOLUME II
11
                        Pages 15 - 73
12
          ADMINISTRATIVE LAW JUDGE MARGUERITE FRIEDLANDER
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                               9:30 A.M.
                          SEPTEMBER 30, 2014
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        Washington Utilities and Transportation Commission
             1300 South Evergreen Park Drive Southwest
17
                Olympia, Washington 98504-7250
18
19
 REPORTED BY: SHERRILYN SMITH, CCR# 2097
      Buell Realtime Reporting, LLC
      1325 Fourth Avenue
22
      Suite 1840
      Seattle, Washington 98101
23
      206.287.9066 | Seattle
      360.534.9066 | Olympia
24
   800.846.6989 | National
25
   www.buellrealtime.com
```

1		
2		APPEARANCES
3	ADMINISTRATIVE	LAW JUDGE: MARGUERITE FRIEDLANDER Washington Utilities and
4		Transportation Commission 1300 South Evergreen Park Drive SW
5		P.O. Box 47250 Olympia, Washington 98504
6		360.664.1136
7		300.001.1130
8	COMMISSIONERS:	
9	COMMISSIONERS.	DAVID DANNER, CHAIRMAN PHILIP B. JONES, COMMISSIONER
10		JEFF GOLTZ, COMMISSIONER
11		JEFF GOLIZ, COMMISSIONER
12		
13	FOR COMMISSION	SALLY BROWN
14		Senior Assistant Attorney General 1400 S. Evergreen Park Drive S.W.
15		P.O. Box 40128 Olympia, Washington 98504-0128 360.664.1193
16		
17		sbrown@utc.wa.gov
18		
19	FOR THE OFFICE	OF PUBLIC COUNSEL: SIMON J. FFITCH
20		Senior Assistant Attorney General 800 Fifth Avenue
21		Suite 2000 Seattle, Washington 98104-3188
22		206.389.2055
23		simonf@atg.wa.gov
24		
25		

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1		
2		APPEARANCES (Continued)
3	FOR	PUGET SOUND ENERGY: SHEREE STROM CARSON
4		Perkins Coie LLP 10885 Northeast Fourth Street Suite 700
5		Bellevue, Washington 98004-5579 425.635.1400
6		
7		scarson@perkinscoie.com
8		
9	FOR	INDUSTRIAL CUSTOMERS OF NORTHWEST UTILITIES: JESSE E. COWELL
10		Davison Van Cleve 333 Southwest Taylor Street Suite 400
11		Portland, Oregon 97204 503.241.7242
12		
13		jec@dvclaw.com
14		
15		
16		
17		
18		
19		
20		
21		
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2		IN	DEX O	F EXHIBITS
EX	HIBIT:	OFD: AD:	DEMO	DESCRIPTION:
3				H EXHIBITS, SETTLEMENT ULATION, AND SUPPORTING
4		DO	CUMEN'	TATION
5	1		26	Treatment of the non-taxable amortization expense of the
6				Treasury Grant (1 pg.) (08/29/14)
7	2		26	***CONFIDENTIAL***
8				Explanation of the Electron
9				Adjustment, Adjustment 10.07, related to operations and maintenance (1 pg.)
10			(0	8/29/14)
11	3		26	
12	4		26	Joint Testimony in Support of
13	•		20	Settlement Stipulation (17 pp.) (09/05/14)
14			PSE:	DAVID E. MILLS
15	DEM-1CT		26	***CONFIDENTIAL*** Prefiled
16	DEM-1C1		20	Direct Testimony of David E. Mills (46 pp.) (05/23/14)
17				
18	DEM-2		26	Professional Qualifications of David E. Mills (2 pp.)
19			(0	
20	DEM-3		26	5/23/14) Table entitled 2014 PCORC Power Cost Projections -
21				AURORA + Not in Models, Rate Year December 2014 through
22				November 2015 (1pg.) (05/23/14)
23	DEM 40		26	
24	DEM-4C		26	***CONFIDENTIAL*** Table entitled PCORC Power Cost Comparison (1 pg.) (05/23/14)
25				Compartson (1 pg.) (05/25/14)

1				
2		INDEX	OF EXHIB	ITS (Continued)
3	EXHIBIT: DEM-5CT	OFD:	AD: 26	<pre>DESCRIPTION: ***CONFIDENTIAL*** Prefiled</pre>
4				Supplemental Direct Testimony of David E. Mills (13 pp.) (08/01114)
5	DEM-6		26	Table entitled 2014 PCORC -
6	22 0			Supplemental Prices at 6.19.14 (1 pg.) (08/01/14)
7				0.19.14 (1 pg.) (00/01/14)
8	DEM-7C		26	***CONFIDENTIAL*** Table entitled PCORC Power Costs
9			Coi	mparison (2 pp.) (08/1/14)
10			PSE: 1	RONALD J. ROBERTS
11	RJR-ICT		26	*** CONFIDENTIAL*** Prefiled Direct Testimony of Ronald J.
12			T.	_
13	RJR-2		26	oberts (11 pp.) (05/23/14) Professional Qualifications of Ronald J. Roberts (2 pp.)
14			(0 .	5/23/14)
15	RJR-3		26	Table entitled 2013 PCORC - Production O&M
16			DSE:	PAUL K. WETHERBEE
17	DVW TE			
18	PKW-IT		26	Prefiled Direct Testimony of Paul K. Wetherbee
19				(8 pp.) (05/23/14)
20	PKW-2		26	Professional Qualifications of Paul K. Wetherbee
21				(2pp.) (05/23/14)
22			PSE:	DOUGLAS S. LOREEN
23	DSL-IT		26	Prefiled Direct Testimony of Douglas S. Loreen (12 pp)
				(05/23/14)
24				
25				

1				
2		INDEX OF E	XHIBI	TS (Continued)
	HIBIT:	OFD: AD:		DESCRIPTION:
3	DSL-2		26	~
4			/ 0	of Douglas S. Loreen
5			(2	pp.) (05/23/14)
6	JKP-IT	PSE 	: JA 26	1
7				Douglas S. Loreen (13 pp.)
				5/23/14)
8	JKP-2		26	Professional Qualifications of Janet K. Phelps (3 pp.)
9				or vallet k. Flierps (5 pp.)
10			(0	5/23/14)
10		PS:	Е: К	ATHERINE J. BARNARD
11	KJB-IT		26	Prefiled Direct Testimony of
12				Katherine J. Barnard
1.0				4 pp.) (0523/14)
13	KJB-2		26	Professional Qualifications of Katherine J. Barnard
14				
15	КЈВ-3		(2 26	pp.) (05/23/14) Settlement Terms for the
				Power Cost Adjustment
16				Mechanism, Exhibit A to the 2001 General Rate Case
17				Settlement Stipulation
18				(30pp.) (05/23/14)
	KJB-4		26	5 5 5
19				adjustments used in determining the new Power
20				Cost Baseline Rate (25 pp. (05/23/14)
21				(23 pp. (03/23/11)
22				
23				
24				
25				

1		TAIDEN OF	DVIIIDI	ma (acutium d)
2				TS (Continued)
3	EXHIBIT: KJB-5	OFD: 	AD: 26	DESCRIPTION: Spreadsheets Exhibit A-1
4				Power Cost Baseline Rate, Exhibit A-2
5				Transmission Rate Base, Exhibit A-3 Coalstrip Fixed
6				Costs, Exhibit A-4 Production Adjustment, and Exhibit A-5
				Power Costs (10 pp.)
7			(05/23/14)
8	KJB-6		26	Tables entitled Revenue (Surplus)/Deficiency,
9				2014 PCORC compared to 2013 PCORC and Revenue
10				(Surplus)/Deficiency, 2014
11				PCORC compared to 2011 GRC
12	KJB-7		(2 26	pp.) (05/23/14) Table entitled Example of
13				Incremental Cost Calc for Coal Transition PPA
14				Step-ups (1 pg.) (05/23/14)
				evised 05/29/14
15	KJB-8		26	Table entitled 2014 Power Cost Only Rate Case
16				Original Filing v. 2013 PCORC Compliance Filing (1 pg.)
17			(0	5/23/14) revised 05/29/14
18	KJB-9T		26	Prefiled Supplemental Direct Testimony of Katherine J.
19			_	-
20			Ва	rnard (10 pp.) (08/01/14)
21				
22				
23				
24				
25				

	INDEX OF EX	HIBITS (Continued)
EXHIBIT:	OFD: AD:	DESCRIPTION:
KOB-10	2	6 Updated Summary Pages and adjustment pages
		(Adjustment 1 - Power Costs;
		Adjustment 2 - Montana Energy
		Tax; Adjustment 3 -
		Snoqualmie License Upgrade;
		Adjustment 4 - Baker Upgrade;
		Adjustment 5 - Treasury Grants; Adjustment 6 -
		Treasury Grants Deferral;
		Adjustment 7 -Electron;
		Adjustment 8 - Remove Wild
		Horse Solar; Adjustment 9 -
		Property Insurance;
		Adjustment 10 - Reg. Asset
		- Bonneville Exchange Power
		(BEP); Adjustment 11 - Reg.
		Asset - White River;
		Adjustment 12 - Reg. Asset - Plant Deferrals; Adjustment
		13 - Westcoast Pipeline
		Capacity - UE-090704 (FB
		Energy) & UE-I00503 (BNP
		Paribus); Adjustment 14 -
		Reg. Asset - Chelan PUD
		Contract Payments; Adjustment
		15 - Reg. Asset - Other
		Miscellaneous; Adjustment 16
		- Reg. Asset - LSR LGIA
		Prepaid Interest; Adjustment
		17 - Hedging Line of Credit; Adjustment 18 - Production
		Adjustment; Adjustment 19 -
		Temperature Normalization;
		and Adjustment 20 -
		Conversion Factor (25 pp.)
	(08/01/14)
	EXHIBIT: KJB-10	EXHIBIT: OFD: AD: KJB-10 2

1		INDEX OF EX	итвтт	S (Continued)
2		INDEX OF E2	71111	.s (conclinaed)
	IBIT:	OFD: AD:		DESCRIPTION:
3	KJB-11		26	Updated Spreadsheets Exhibit A -1 Power Cost Baseline Rate, Exhibit A-2
5				Transmission Rate Base, Exhibit A-3 Colstrip Fixed
6				Costs, Exhibit A-4 Production Adjustment, and Exhibit A-5
7				Power Costs (10 pp.) (08/01/14)
8				
9	KJB-12		26	Tables entitled Revenue (Surplus)/Deficiency,
10				2014 PCORC compared to 2013 PCORC and Revenue (Surplus)/Deficiency, 2014
11				PCORC compared to 2011 GRC (2pp.) (08/01/14)
12				
13			PSE:	JON A. PILIARIS
14	JAP-IT		26	Prefiled Direct Testimony of Jon A. Piliaris (11 pp.)
15			(05/	(23/14)
16	JAP-2			Professional Qualifications of Jon A. Piliaris (3 pp.)
17			/ O E	5/23/14)
18	JAP-3		26	Tables entitled Calculation of Schedule 95 Rate,
19				Statement of Pro Forma and Proposed Revenues for
20				Schedule 95, Calculation of Area and Street
21				Light Rates, and Residential Customer Impacts (7 pp.)
22			/ 0 5	: /22 /14 \
23	JAP-4		26	7/23/14) Revised Tariff Sheets for Schedule 95 (8 pp.)
24			((05/23/14)
25			, -	•

1	OLYMPIA, WASHINGTON; SEPTEMBER 30, 2014
2	9:30 A.M.
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5	JUDGE FRIEDLANDER: Let's go on the
6	record. My name is Marguerite Friedlander, I am an
7	administrative law judge for the Washington Utilities
8	and Transportation Commission. This is the time and
9	place set for a settlement hearing in Docket UE-141141
10	PSE's 2014 Power Cost Only Rate Case. The Commission
11	has convened this hearing to examine the settlement
12	agreement that was filed on September 5th, 2014.
13	Let's go ahead and begin by taking
14	appearances, starting with the Company.
15	MS. STROM CARSON: Good morning, Your
16	Honor. Sheree Storm Carson with Perkins Coie
17	representing Puget Sound Energy.
18	JUDGE FRIEDLANDER: Thank you.
19	MR. COWELL: Good morning, Your Honor.
20	Jesse Cowell on behalf of the Industrial Customers of
21	Northwest Utilities.
22	JUDGE FRIEDLANDER: Thank you.
23	And Staff.
24	MS. BROWN: Sally Brown, Senior
25	Assistant Attorney General, appearing on behalf of

- 1 Commission Staff.
- JUDGE FRIEDLANDER: Thank you.
- 3 And Public Counsel.
- 4 MR. FFITCH: Simon ffitch, Senior
- 5 Assistant Attorney General, for Office of Public
- 6 Counsel.
- 7 JUDGE FRIEDLANDER: Thank you.
- 8 Is there anyone on the conference bridge who
- 9 would like to put in an appearance today?
- 10 Mr. Ball, could you maybe indicate that you
- 11 are still on the line.
- 12 MR. BALL: Yes, Your Honor, I am still
- 13 here.
- JUDGE FRIEDLANDER: Okay, thank you.
- MR. BALL: Commission Staff.
- JUDGE FRIEDLANDER: Thank you.
- 17 Why don't we go ahead and discuss admission of
- 18 the exhibits. I know that the parties agreed in the
- 19 settlement to admission of all the exhibits. I would
- 20 like to include in that exhibit list Bench Request
- 21 Responses No. 1 and 2, the settlement agreement, which
- 22 has been listed as, I believe, Exhibit No. 3, the
- 23 supporting documentation, joint testimony, which is
- 24 Exhibit No. 4, and the potential Public Counsel public
- comment exhibit, which is No. 5.

1	Does anyone object to admission of these
2	exhibits?
3	MS. STROM CARSON: No objection, Your
4	Honor.
5	MR. FFITCH: Public Counsel has no
6	objection.
7	Your Honor, I am now able to advise that no
8	public comments have been received with regard to this
9	matter, by the Commission or our office. I'm not
10	aware of any comments that would need to be in the
11	exhibits.
12	JUDGE FRIEDLANDER: Then we will do away
13	with Exhibit No. 5. Thank you.
14	ICNU or Staff, any objections?
15	MS. BROWN: No, no objections.
16	MR. COWELL: No, Your Honor.
17	(Exhibit Nos. 1 - JAP-4 admitted.)
18	JUDGE FRIEDLANDER: Great, thank you.
19	Why don't we impanel the settlement witnesses,
20	with the exception of Mr. Ball at this time.
21	If you can remain standing and raise
22	your right hand.
23	

25 BALL (via telephone), witnesses herein, having been

KATHERINE BARNARD, BRADLEY MULLINS, LEA FISHER, JASON

- 1 first duly sworn on oath, were examined and testified
- 2 as follows:
- 3 MULTIPLE SPEAKERS: I do.
- JUDGE FRIEDLANDER: Mr. Ball, I have to
- 5 assume that you also stood and took the oath?
- 6 MR. BALL: That is correct, Your Honor.
- 7 JUDGE FRIEDLANDER: Thank you.
- 8 All right. Are there any preliminary matters
- 9 that we need to address before I go get the
- 10 Commissioners?
- 11 All right. Hearing nothing. We have
- 12 impaneled the witnesses. I have already instructed
- 13 the parties that we will expect them to give a brief
- 14 statement on why they feel the settlement is in the
- 15 public interest, not to be repetitive of their joint
- 16 testimony filed, and then we will get into some
- 17 clarification questions that the Commission has.
- 18 We will be off the record for a moment.
- 19 Thank you.
- 20 (A brief recess.)
- 21 JUDGE FRIEDLANDER: Why don't we go back
- on the record and begin with PSE, Ms. Barnard.
- 23 Before you begin, I should clarify, for the
- 24 record, I am now joined by Chairman David Danner and
- 25 Commissioners Jeffrey Goltz and Philip Jones. Thanks.

- 1 MS. BARNARD: So I am Kathy Barnard, I
- 2 am representing Puget Sound Energy. We believe that
- 3 the settlement agreement as proposed is in the public
- 4 interest because it provides a rate decrease effective
- 5 immediately to customers. It allows us to move from
- 6 litigation to focusing on operations. Also the
- 7 element of the coal strip major maintenance treatment
- 8 will provide a benefit to customers because it
- 9 provides a natural smoothing with the use of deferred
- 10 and amortized treatment.
- 11 The agreement also provides for a final update
- of power costs closer to implementation, if the
- 13 agreement is approved, which will allow us to have the
- 14 costs that are very close to the start of the rate
- 15 year.
- JUDGE FRIEDLANDER: Thank you.
- 17 Mr. Mullins.
- MR. MULLINS: Good morning,
- 19 Commissioners. My name is Brad Mullins, I am here
- 20 today on behalf of the Industrial Customers of
- 21 Northwest Utilities, in support of the stipulation in
- 22 Puget Sound Energy's Power Cost Only Rate Case.
- 23 ICNU views this to be a reasonable settlement
- 24 in light of the issues that we had identified in the
- 25 Company's filing. We did a pretty thorough review of

- 1 their power cost modeling. While we identified issues
- 2 in addition to what was addressed by the stipulation,
- 3 we felt that this stipulation, in particular in
- 4 resolving an issue that we had addressed in the past,
- 5 related to coal strip O&M costs, was a reasonable
- 6 outcome. That's why we are here today in support of
- 7 the stipulation.
- JUDGE FRIEDLANDER: Thank you.
- 9 And, Ms. Fisher.
- 10 MS. FISHER: Good morning,
- 11 Commissioners. Lea Fisher on behalf of Public
- 12 Counsel. Public Counsel believes the settlement is in
- 13 the public interest. Integral to this is a couple key
- 14 pieces that I will discuss briefly.
- 15 The overall rate decrease has been further
- 16 reduced from 5.4 million to approximately 14.9
- 17 million, it is overall a rate decrease of
- 18 approximately .7 percent. In addition, a really
- 19 important factor to Public Counsel was the agreement
- 20 on cost of capital. The parties agreed that the final
- 21 cost of capital will be determined in the PSE rate
- 22 plan remand proceeding and then applied to the 2014
- 23 PCORC rates.
- 24 In addition, Public Counsel is also in support
- of the adjustment that removes expenses related to the

- 1 2016 BPA rate case, that are not known how measurable
- 2 until the last two months of the rate year. Public
- 3 Counsel also is supportive of the additions to
- 4 Snoqualmie proposed IPSE above the 2013 PCORC level
- 5 that ultimately were not included in the settlement.
- 6 This allows for all the remaining upgrades to
- 7 Snoqualmie to be determined in a future proceeding and
- 8 for a prudence determination to be made at that time.
- 9 Public Counsel supports this effort to get away from
- 10 piecemeal prudence determination for a given project.
- 11 In summary, Public Counsel does believe that
- 12 this settlement is in the public interest and should
- 13 be approved.
- 14 JUDGE FRIEDLANDER: Thank you.
- 15 And on behalf of Staff we have Mr. Jason Ball,
- 16 who will be testifying via conference bridge.
- 17 Mr. Ball, can you give a brief public interest
- 18 statement?
- 19 MR. BALL: Of course, Your Honor. Thank
- 20 you very much. This is Jason Ball with Commission
- 21 Staff.
- The primary reason Staff supports this
- 23 settlement are that it reflects changes in costs that
- 24 are measurable, it updates the costs of the Company to
- 25 reflect its current operating situation, and it allows

- for the amortization of costs across specific periods.
- In Staff's opinion, this settlement is not
- 3 results-oriented, but rather a reflection of policies
- 4 that have either been agreed to in the past or are
- 5 based upon common regulatory principles. The
- 6 settlement allows ratepayers to receive a reduction in
- 7 overall rates while maintaining the Company's
- 8 opportunity to recover its costs. The result is rates
- 9 that are, in Staff's opinion, fair and reasonable and
- 10 a settlement which Staff supports and believes serves
- 11 the public interest.
- JUDGE FRIEDLANDER: Thank you.
- 13 So the Commission did give the parties notice
- 14 of some topics for clarification. I would like to go
- 15 through those right now, beginning with the Centralia
- 16 Coal Transition PPA issues. I can read these into the
- 17 record, or since we have already got them -- we have
- 18 already had them noticed, I don't have to necessarily
- 19 go through it word by word. They are a bit
- 20 voluminous.
- 21 I believe that the first couple are directed
- 22 at PSE, but the parties certainly may chime in at any
- 23 time.
- 24 MS. BARNARD: This is Kathy Barnard for
- 25 Puget Sound Energy. Regarding the question on the

- 1 December 1st, 2015 coal strip -- or, sorry, Centralia
- 2 Coal Transition adjustments, if the Company was to
- include those, it would have to be through a PCORC.
- 4 If the Company was to file a PCORC, all adjustments
- 5 would be looked at, so it would be a complete PCORC
- 6 filing.
- 7 So the reference to KJB-7 had more to do with
- 8 if we were to have a compliance filing. In terms of
- 9 2016's increase, that's the one that will most likely
- 10 need to be either a compliance or a combination of a
- 11 compliance. If we think about the ERF and the
- 12 decoupling dockets, there is a mandatory rate case no
- 13 sooner than April of 2015, no later than April of
- 14 2016, which will have your rate years, depending upon
- 15 the timing, will include part of 2016 uptick in volume
- and contract changes, but it wouldn't be reflecting
- 17 the exact rate year. So for that reason the 2016 will
- 18 likely have a compliance filing of some sort.
- 19 COMMISSIONER GOLTZ: So I understand the
- 20 compliance filing, I think. I understand the rate
- 21 case. What's the combination? Do you mean just the
- 22 compliance filing after the rate case?
- MS. BARNARD: So if a rate case is filed
- 24 as early as April of 2015 -- I'll move the mike so I
- 25 can make eye contact. The rate year that would come

- out of an April 2015 rate case would commence in March
- of 2016, and so it would only include three months of
- 3 the coal transition in the rate year. Are you
- 4 following me? Because a rate year from the GRC would
- 5 be March of 2016 through February 28th.
- 6 COMMISSIONER GOLTZ: Do you mean it
- 7 would not include three months?
- 8 MS. BARNARD: It would include three
- 9 months in the rate year of the December '16 change,
- 10 but then there would be the remainder of the '17 that
- 11 wouldn't be in there.
- 12 COMMISSIONER GOLTZ: And that's what you
- 13 are saying would be a -- after the rate case there
- would be a subsequent compliance filing?
- 15 MS. BARNARD: Compliance filing to
- 16 address the nine missing months in the rate year. The
- 17 compliance filing would be timed close to December of
- 18 '16, when that contract change would occur.
- 19 COMMISSIONER GOLTZ: And so those would
- just be updating for that period, then?
- 21 MS. BARNARD: Correct, for the piece
- 22 that was missing from the rate year.
- 23 COMMISSIONER GOLTZ: Okay.
- MS. BARNARD: Only the cost changes
- 25 associated with the coal transition, less the market

- offset, whatever that market price is, embedded in the
- 2 baseline rates at that time.
- 3 COMMISSIONER GOLTZ: But that would not
- 4 contemplate an additional PCORC?
- 5 MS. BARNARD: Correct.
- 6 COMMISSIONER JONES: Ms. Barnard, on
- 7 that point, in Paragraph 16 of the settlement
- 8 agreement it says in a manner consistent with
- 9 presentation in your exhibit KJB-7. So what I'm
- 10 trying to get at is, is your exhibit -- is this
- 11 exhibit illustrative only or is it determinative of
- 12 how you are going to file?
- MS. BARNARD: I would say in terms of
- 14 format it would be determinative in how we would file.
- 15 The item that would change is actually the market
- 16 price offset, which is Line 7 in my exhibit. Because
- 17 the volumes are set, the contract prices are set on
- 18 the coal transition, so it's really the market price
- 19 offset.
- 20 COMMISSIONER JONES: So the only --
- 21 and -- and I take your point. The only thing in KJB-7
- that changes, obviously, is Mid-C market prices,
- 23 right?
- 24 MS. BARNARD: Correct. And the prices
- 25 that would be included in the compliance filing would

- 1 be what was ever built into baseline rates. It comes
- out of the AURORA model. For example, in the KJB-7
- 3 that's attached to the settlement, that's showing a
- 4 \$33.92 price on Line 7.
- 5 COMMISSIONER JONES: Right.
- 6 MS. BARNARD: That was based on the
- 7 Company's original filing and what came out of the
- 8 AURORA modeling. This number would obviously be
- 9 updated at compliance right now based on the
- 10 supplemental. I want to say it's \$35.32 or something.
- 11 COMMISSIONER JONES: Right.
- 12 MS. BARNARD: It would be in Mr. Mills's
- 13 testimony.
- 14 COMMISSIONER JONES: So that number on
- 15 Line 7, obviously, is illustrative only at the time
- 16 you filed, 33.92. That is going to change fairly
- 17 constantly, okay.
- 18 And then in response to Commissioner Goltz,
- 19 you said you will -- you intend to do a compliance
- 20 filing for 2016. So it's really not a combination,
- 21 it's going to be a compliance filing for nine months,
- 22 most likely.
- MS. BARNARD: It could be. It may also
- 24 be a compliance filing for the 12-month period. So I
- 25 gave the example of if the Company was to file its

- 1 general rate case as soon as 2015, April of 2015, if
- 2 we go to the other bookend, that would be a filing on
- 3 or before April 1st of 2016, which means that the rate
- 4 order would not come out until March of 2017. So we
- 5 would, in that case, file a compliance filing to
- 6 address the increase on December 16. It would only be
- 7 in effect for three months, but it would pick up the
- 8 entire year. And then that would be trued up, of
- 9 course, with the rate case outcome.
- 10 COMMISSIONER JONES: Okay. I think you
- 11 are clarifying this. Okay.
- 12 JUDGE FRIEDLANDER: So I guess maybe we
- 13 can go back to the first part of that first bullet,
- 14 where we are talking about both the settlement and
- 15 your Exhibit 7. You have mentioned that the format is
- largely going to be determinative of the way that PSE
- 17 files. However, I guess what I am wondering is, we
- 18 have kind of raised the question of whether or not
- 19 interveners can propose adjustments, either costs or
- 20 benefits, that result from the transition PPA. Is PSE
- 21 opposed to that or are we locked into just this
- 22 format?
- MS. BARNARD: I think the answer I have
- 24 is I'm not sure what other costs or benefits there
- 25 would be associated with the PPA.

- 1 JUDGE FRIEDLANDER: Okay.
- MS. BARNARD: Just because all that is
- 3 changing is the contractual volumes. And so my
- 4 understanding of the way the AURORA modeling works,
- 5 I'm not the AURORA expert per se, but what's happening
- 6 is our facilities are being used, and it is
- 7 economically dispatched. The only thing that the
- 8 Centralia contract is going to displace is the market
- 9 price.
- JUDGE FRIEDLANDER: Okay.
- 11 MS. BARNARD: So I'm not sure what other
- 12 costs or benefits there would be. So this was a
- 13 simple way to address the fact that under the law, we
- 14 are allowed for a recovery of the Centralia costs, and
- this was a way to update the price and contract
- 16 changes that were shaped, that provided benefits to
- 17 customers by doing it that way.
- 18 JUDGE FRIEDLANDER: It almost sounds
- 19 like a flow-thru, in essence. I mean we don't usually
- 20 do flow-thru. We don't usually call it that, but it
- just seems like, if that's the only thing that's
- 22 changing...
- MS. BARNARD: I think, based on the way
- 24 you are using that, I would agree. This was proposed
- 25 because in the Centralia order, we were required to

- 1 propose a way to deal with the cost recovery. A cost
- 2 recovery mechanism was authorized, but it wasn't to be
- deferrals, so we needed to come up with a way to
- 4 address the volume and the contract changes.
- JUDGE FRIEDLANDER: And that's your
- 6 Exhibit 7.
- 7 MS. BARNARD: Correct.
- JUDGE FRIEDLANDER: Okay.
- 9 MS. BARNARD: And there was also
- 10 testimony in my direct testimony on that as well.
- 11 JUDGE FRIEDLANDER: And that's the same
- format that will be used in 2005 and 2006 filings?
- 13 The 2005 PCORC --
- MS. BARNARD: It will be used for --
- 15 JUDGE FRIEDLANDER: Or 2015 PCORC.
- MS. BARNARD: So in 2015, if we were to
- 17 pick up those increases, it would be done in a PCORC.
- JUDGE FRIEDLANDER: Okay.
- 19 MS. BARNARD: Just like this 2014.
- JUDGE FRIEDLANDER: Right.
- 21 MS. BARNARD: The first tranche, as I
- 22 like to call it, of the Centralia contract was built
- 23 into the PCORC, it was built into power costs. The
- '15 would be done the same way. For 2016, there will
- 25 need to be some form of compliance filing --

25

into baseline rates.

1 JUDGE FRIEDLANDER: Sure. 2 MS. BARNARD: -- and that element would 3 be simplistic, like KJB-7. 4 In the general rate case proceeding, then 5 everything would be being looked at. So it's a question of either three months or nine months that 6 7 would be handled on this very simplistic approach. 8 JUDGE FRIEDLANDER: Okay. You had nothing to add? 9 10 Okay. I think we can move into the revenue adjustment for flow-thru taxes, unless the bench has 11 12 anything else to add. 13 MS. STROM CARSON: Your Honor, I guess I 14 did want to make one clarification based on some 15 questions that Commissioner Jones had. 16 JUDGE FRIEDLANDER: Sure. 17 MS. STROM CARSON: I just want to 18 clarify that when we are talking about the offset, 19 it's not the spot market at the time of the 20 compliance, but it's the amount that is built into 21 rates, into baseline rates, in terms of the offset. I 22 didn't know if there was some confusion there or not, 23 but it would be the baseline, the market price built

MS. BARNARD: Correct.

- 1 COMMISSIONER JONES: Oh, I see. Are you
- 2 referring, Ms. Carson, to Exhibit 7 again?
- 3 MS. STROM CARSON: Yes.
- 4 COMMISSIONER JONES: So which line are
- 5 you referring to? I finally have that up before me
- 6 now. Thank you.
- 7 MS. BARNARD: She is referring to
- 8 Line 7.
- 9 COMMISSIONER JONES: Where it says,
- "Example Mkt Price (Mid-C Flat)"?
- MS. BARNARD: Correct.
- 12 COMMISSIONER JONES: Okay.
- 13 MS. BARNARD: But that Mid-C Flat number
- 14 that Ms. Carson is trying to clarify, that will come
- 15 out of whatever is in our baseline rates at the time
- of the compliance filing.
- 17 COMMISSIONER JONES: Okay.
- MS. BARNARD: I'm not saying '15 is
- 19 being done on a compliance filing, but for
- 20 illustrative purposes, if it was, it would be the
- 21 market price that is coming out of this case that will
- 22 be established in our December 1 rates. Right now,
- 23 based on supplemental, that's \$35.
- 24 COMMISSIONER JONES: And by "baseline
- 25 rates," you are referring to rates established in a

- 1 GRC, in a general rate case.
- MS. BARNARD: In the PCORC.
- 3 MS. STROM CARSON: Or PCORC.
- 4 COMMISSIONER JONES: Or a PCORC.
- 5 MS. BARNARD: Correct.
- 6 COMMISSIONER JONES: It could be GRC, it
- 7 could be a PCORC, whatever the baseline rate is.
- 8 MS. STROM CARSON: Correct.
- 9 COMMISSIONER JONES: Okay. That's
- 10 useful. Thank you.
- JUDGE FRIEDLANDER: Thank you.
- 12 And so let's go to "Revenue Adjustment For
- 13 Flow-Thru Taxes" issues. I believe that we are
- 14 looking at Adjustments 3 and 4. There was a bench
- 15 request that was issued, and PSE responded to, and we
- 16 would like further clarification on how this is to be
- 17 treated. We have asked the parties to be prepared to
- 18 explain how "the lower revenue requirement impact
- 19 resulting from the exclusion of flow-thru taxes in
- 20 Adjustment 5" -- which is the Treasury Grant
- 21 adjustment -- "is deemed appropriate considering the
- 22 following."
- 23 So maybe we can begin with PSE.
- 24 MS. BARNARD: Certainly. I think first,
- 25 before addressing the specific questions, I wanted to

- 1 make sure that it was -- it was important that we
- 2 remember that the PCORC, or the Power Cost Only Rate
- 3 Mechanism, was never intended to address any book tax
- 4 differences regarding flow-thru. So in a general rate
- 5 case, there is a tax adjustment, pro forma tax
- 6 adjustment, that picks up all of the Schedule M
- 7 adjustments. That is prepared by Mr. Marcelia,
- 8 typically, for the Company.
- 9 And so in a power cost only case, though, you
- 10 are really only dealing with the changes in the power
- 11 cost expense level. In terms of a treasury grant, we
- need to make sure, too, we remember, the treasury
- grant itself is not taxable, so there is no tax
- 14 benefit per se with the tax, or the nontax -- the cash
- 15 comes in the door, and there is no tax implication
- 16 because of the treasury grant. Where there is a tax
- implication is on the fact that when you reduce rates,
- the Company's revenues will be lower.
- 19 The bench request that we received, Bench
- 20 Request 1, brought up an inconsistency that we did not
- 21 recognize was in the case. The revenue for flow-thru
- 22 adjustment, it was based on the approach we took with
- 23 the Lower Snake River adjustment that was done in a
- 24 general rate case. The adjustment would have been
- 25 appropriate in the general rate case where there is a

- 1 complete accounting of taxes. But because there isn't
- 2 in a power cost only case -- and in fact in preparing
- 3 that response, we went back and looked at previous
- 4 cases. In the 2007 case, there was -- the Company had
- 5 attempted to put through a flow-thru item, and it was
- 6 made very clear by the Staff witness in that case that
- 7 it didn't belong. So when responding --
- 8 COMMISSIONER JONES: Ms. Barnard, on
- 9 that point, but that was the Goldendale plant. That
- 10 was a natural gas combined cycle plant, right?
- 11 MS. BARNARD: It was actually to do with
- 12 the Tonaska flow-thru taxes. My understanding is
- 13 there was a difference between the book and the tax
- 14 amortization schedule.
- 15 COMMISSIONER JONES: My point was that
- it wasn't classified as renewable per se with any
- 17 treasury grant associated with it, right? It's a
- 18 fossil-fire plant.
- 19 MS. BARNARD: It was a fossil-fire
- 20 plant, but I don't know that that makes --
- 21 COMMISSIONER JONES: Okay.
- MS. BARNARD: -- a difference per se.
- 23 COMMISSIONER JONES: What I wanted you
- to refer to was the October 31, 2011 filing on Wild
- 25 Horse, when you received the \$28.7 million treasury

- grant, right? And you filed in Schedule 95A and you
- 2 had a line item for the gross-up for FIT, right?
- 3 MS. BARNARD: In a tracker mechanism --
- 4 COMMISSIONER JONES: Right.
- 5 MS. BARNARD: -- a tracker is separate.
- 6 Everything has perfect ratemaking. So in a tracker,
- 7 all of the benefits and the costs are flow-thru and it
- 8 is exact.
- 9 COMMISSIONER JONES: Right.
- 10 MS. BARNARD: One of the things that was
- 11 modified with the 2013 PCORC, this was a concession
- 12 the Company made, was to take the treasury grants
- 13 associated with the hydro facilities and treat them as
- 14 a rate base offset. Basically, we are establishing a
- 15 regulatory liability that will be a reduction to our
- 16 rate base. We are providing that return here.
- 17 So when it is in a tracker, there is perfect
- 18 recovery, each year there is annual true-ups, and then
- 19 you are stepping down that rate. In a PCORC, just
- 20 like any general rate case, you are setting it at that
- 21 point in time for the rate year.
- That's why there is a difference. That's why
- 23 we went and removed the flow-thru on the hydro
- 24 adjustments, because taxes don't belong in a PCORC.
- 25 COMMISSIONER JONES: When you say "the

- 1 hydro adjustments," what are you referring to?
- 2 MS. BARNARD: I am referring to the book
- 3 tax difference.
- 4 COMMISSIONER JONES: Right. The book
- 5 tax difference on what?
- 6 MS. BARNARD: On the --
- 7 COMMISSIONER JONES: Snoqualmie or
- 8 Mt. Baker?
- 9 MS. BARNARD: On the Snoqualmie and
- 10 Baker hydro facilities.
- 11 So the treasury grant itself is not taxable,
- 12 however, there is a reduction in its tax basis. So a
- 13 portion of our book depreciation will never be
- 14 tax-deductible because of the value of the grant that
- 15 we received.
- 16 COMMISSIONER JONES: So is this -- does
- 17 Staff have a view on this? Who was the accountant
- 18 for -- that reviewed this for Staff?
- 19 MR. BALL: That is Jason Ball with
- 20 Staff.
- 21 COMMISSIONER JONES: Mr. Ball.
- MR. BALL: I reviewed it. Our opinion
- 23 is mostly -- is very similar to the Company. What
- 24 we -- we came to basically the same conclusions, that
- 25 you can't -- in the PCORC the best method is to not

- 1 address tax issues because it massively complicates
- 2 the issues. The PCORC isn't really designed to handle
- 3 these issues.
- 4 As far as the treatment under rate base goes,
- 5 that treatment -- the difference really here,
- 6 as Ms. Barnard pointed out, is between a tracker
- 7 mechanism and treatment as rate base. They are two
- 8 separate things, and they have two different types of
- 9 implications for taxes.
- 10 COMMISSIONER JONES: Right. This is
- 11 Commissioner Jones, Jason. But there are adjustments
- 12 that you made that you agreed to. In Adjustments 5
- and 6, we have treasury grants and treasury
- 14 grants deferral, right?
- MR. BALL: That is correct, yes.
- 16 COMMISSIONER JONES: And aren't there
- 17 tax consequences, even though the treasury grants of
- 18 course are not taxable, there are tax consequences
- 19 associated with the gross-up for flow-thru, right?
- 20 MR. BALL: Correct, but for flow -- I
- 21 think I am getting confused. Are you asking about the
- 22 gross-up factor, or are you asking about the
- 23 flow-thru?
- 24 COMMISSIONER JONES: I am asking about
- 25 the gross-up, the gross-up for FIT, federal income

- 1 taxes.
- 2 MR. BALL: Correct. And that is applied
- 3 after the fact. The PCORC sets all of its rates on a
- 4 pretax basis and then grosses it up afterwards.
- 5 COMMISSIONER JONES: Okay. I'm still
- 6 confused. So we have a \$14 million adjustment in
- 7 Adjustment 5 for treasury grants, right?
- 8 MR. BALL: Correct.
- 9 COMMISSIONER JONES: So why did we
- 10 not -- I understand it is complicated, and it's not a
- 11 general rate case where we deal with the book tax
- 12 difference on flow-thru. Buy why did you -- what --
- 13 I'm a little confused by Staff's opinion. Why didn't
- 14 you carry it to the next step and make a further
- 15 adjustment for the gross-up for FIT? Is it just that
- 16 much more complex in a PCORC?
- 17 MR. BALL: Well, it is complex, correct,
- 18 but I don't believe that that would be necessary --
- 19 COMMISSIONER JONES: Okay.
- 20 MR. BALL: -- because it's a nontaxable
- 21 item.
- 22 COMMISSIONER JONES: And is that your
- viewpoint, too, Ms. Barnard?
- 24 MS. BARNARD: Correct. The adjustment
- is when the revenues are decreased.

- 1 COMMISSIONER JONES: Okay. And what
- 2 about, I would like to hear from ICNU and Public
- 3 Counsel on this, Mr. Mullins and Ms. Daschel.
- 4 MR. MULLINS: I think maybe generally
- 5 speaking, for the purposes of this proceeding, the --
- 6 the treatment proposed by PSE, we find that to be
- 7 reasonable. Notwithstanding that, we do -- we don't
- 8 share I guess the same all-encompassing view that
- 9 taxes should not be considered at all within the
- 10 PCORC. You know, when you are adding and removing
- 11 capital in and out of rate base, when you are -- when
- 12 the Company is recovering those costs through
- 13 depreciation, there are real tax consequences of
- those, and we don't think those should be disregarded
- on a wholesale basis.
- 16 COMMISSIONER JONES: But your position
- is the best forum in which to do this is a general
- 18 rate case rather than the PCORC? Because you do make
- 19 a good point on accumulated taxes as well. One day
- 20 the rooster is going to come home and roost here, when
- 21 these things go away, in my view, and then we are
- 22 faced with a decision. The Company is going to ask
- for much more money. And so do we do that in a PCORC,
- 24 then, or do we do it -- or do we do it and force the
- 25 Company somehow, or ask -- it's the Company's decision

- 1 to file a general rate case, and they can be accruing
- 2 all these benefits.
- Just a question for you, more generally.
- 4 MR. MULLINS: Well, I think that is a
- 5 good question. You know, surely within the context of
- 6 a general rate case those issues would be resolved.
- 7 You know, I think we would, in future PCORC
- 8 proceedings, like to, you know, at a minimum reserve
- 9 the right to review those issues, and to sort of see
- 10 the magnitude of those.
- 11 COMMISSIONER JONES: Ms. Daschel -- I'm
- 12 sorry, Ms. Fisher.
- MS. FISHER: I understood.
- 14 COMMISSIONER JONES: It's a bad morning.
- I haven't had enough coffee yet. I'm sorry.
- MS. FISHER: No problem.
- 17 Public Counsel generally agrees with what we
- 18 have heard from pretty much all three parties here,
- 19 Staff, the Company and ICNU. And we agree with how
- 20 the settlement addresses this issue. We think it will
- 21 make it more consistent going forward, and it solves
- 22 an issue that was identified in the 2013 PCORC. We
- 23 generally think that this is a good outcome.
- 24 CHAIRMAN DANNER: This is Dave Danner.
- 25 I just want to make sure that I understand. We are in

- the middle of a rate plan, and so the benefits don't
- 2 accrue until the next GRC. Are we -- I want to make
- 3 sure we are not creating a windfall here for the
- 4 Company, and that is going to be respected.
- 5 MS. BARNARD: So you were correct. Not
- 6 all -- this tax item, along with any other book tax
- 7 differences that are occurring on our turnaround on
- 8 other generation assets are not occurring. If you
- 9 look at this particular item in isolation, the
- 10 difference between approaches would have been about
- 11 \$700,000 difference in revenue requirement. That's
- the only difference. We have removed approximately
- 13 1.1 million of revenue flow-thru on the plant side and
- 14 kept the treasury grant side out.
- 15 It is equal treatment. It does go to the
- 16 bottom line, but there are other risks associated as
- 17 well. Because now that we have taken a treasury grant
- 18 and done it as an offset, that's a discrete amount
- 19 that is dwindling over time, unlike other rate base
- 20 assets that can be -- you know, you have the churn.
- 21 Yes, there's deferred tax differences. General
- 22 ratemaking, general rate cases are not perfect
- 23 recovery, where a tracker is exact, no more and no
- 24 less. That is part of the difference.
- 25 I think the other thing to -- that we looked

- 1 at, doing this, was we have spent the last year
- 2 working with the parties on a collaborative, and one
- of the key messages that has come out is our mechanism
- 4 is too complicated. The simple way is to not
- 5 introduce income taxes for this particular item in
- 6 this case. That was why the Company approached it the
- 7 way we did.
- 8 CHAIRMAN DANNER: The other parties,
- 9 that is your view as well?
- 10 MR. MULLINS: Well, you know, I don't
- 11 think I would share the view that simplicity should
- 12 override accuracy per se. And so if the Commission --
- 13 well, I would just say, I think it is within the
- 14 Commission's -- well, I guess I would have to ask my
- 15 counsel this, but my understanding is it would be
- 16 within the Commission's purview to require the Company
- 17 to include those tax benefits.
- 18 MR. COWELL: I would just say that it
- 19 is -- we are actively looking into it with the PCA
- 20 mechanism and the PCORC collaborative process. We are
- 21 kind of airing out some things that we are hopefully
- 22 going to address, and we are addressing right now in
- 23 that process.
- 24 MS. STROM CARSON: I would agree with
- 25 that. I think it is also important to recognize that

- the way the mechanism, the PCA mechanism and the PCORC
- 2 are set up now, taxes are not included. These are
- 3 all, as counsel says, issues that can be addressed in
- 4 the collaborative that is ongoing. At this point in
- 5 time, that's the way the mechanism was set up, some
- 6 nearly 15 years ago, and it seems appropriate to
- 7 continue to follow that until we revise it otherwise.
- 8 COMMISSIONER JONES: So, Ms. Carson,
- 9 from a procedural standpoint, then, your advice or
- 10 your conclusion to the Commission is we could address
- 11 this in the next filing of a general rate case, that's
- 12 the most appropriate forum to deal with book tax
- 13 differences?
- MS. STROM CARSON: That's correct.
- 15 COMMISSIONER JONES: And when is that
- 16 going to be?
- 17 MS. STROM CARSON: Well, sometime
- 18 between April 2015 and April 2016. I don't think the
- 19 Company is --
- 20 CHAIRMAN DANNER: If you would have been
- 21 here for the last workshop, you would have heard that.
- 22 COMMISSIONER JONES: So did you ask that
- 23 question at the last workshop?
- 24 CHAIRMAN DANNER: I did.
- 25 COMMISSIONER JONES: Okay.

- 1 CHAIRMAN DANNER: And the answer was
- 2 identical.
- 3 COMMISSIONER JONES: Ms. Carson is
- 4 usually pretty good in defending the language in the
- 5 order, yes.
- 6 So it could be anytime in that one-year
- 7 period. So these book tax differences could be
- 8 growing bigger or they could be staying the same. As
- 9 you say, Ms. Barnard, the treasury grant is reduced by
- 10 10 percent per year -- or it is reduced over ten
- 11 years, right? Your point on the amortization --
- MS. BARNARD: Actually, it is being
- amortized over the life of the plant.
- 14 COMMISSIONER JONES: The life of the
- 15 plant.
- MS. BARNARD: It was tied to the plant.
- 17 That was actually Staff's position.
- 18 COMMISSIONER JONES: Right, I recall
- 19 that. Now, is that -- we had a big discussion on that
- 20 for LSR-1, Lower Snake River 1, but I thought for Wild
- 21 Horse, we decided it was ten years.
- MS. BARNARD: For both LSR and Wild
- 23 Horse, they were left at ten years. They were also
- left in the tracker. These treasury grants, in terms
- of the fact that they are the same from the IRS,

- that's true, but the difference, from the Company's
- 2 perspective, and why we were willing to consider this
- 3 was because treasury grants are to supplant PTCs, or
- 4 production tax credits.
- 5 The reality is, in terms of these hydro
- 6 upgrades, to qualify for the tax grant, you either
- 7 have to be incremental or not incremental. It was
- 8 like an on/off switch. And so there was never any
- 9 question that if it qualified for treasury grants,
- 10 that we were going to go with that option versus a
- 11 PTC. As you will probably recall with, I think, Wild
- 12 Horse and LSR, the concern is you have to have taxable
- income to get the benefits of production tax credits.
- 14 We haven't had taxable income for several years.
- 15 The incremental hydro, and I don't recall the
- exact amount, but it's something less than 10 percent,
- 17 so the treasury grants clearly provided a better value
- 18 in that it was 30 percent of the construction costs.
- 19 COMMISSIONER JONES: Okay.
- JUDGE FRIEDLANDER: Okay.
- 21 MR. BALL: This is Jason with Commission
- 22 Staff. I would just like to jump in here real quick
- 23 and address a point.
- 24 The reason Staff really supports the treatment
- of this using rate base treatment is because it is

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1 more closely aligned, the cost of the plant with the
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- benefits of the treasury grant. And it makes them
- 3 match more closely than we believe the tracker does.
- 4 I don't necessary agree that in this particular
- 5 instance, we are sacrificing accuracy for the sake of
- 6 simplicity. I believe what we are doing here is we
- 7 are saying that this is not a forum which has the
- 8 capability to handle the issue, simply because taxes
- 9 by themselves are something that needs to be taken on
- 10 a wholistic approach. They have pretty far-reaching
- 11 implication across the board and one adjustment in one
- 12 place can adjust everything else.
- 13 COMMISSIONER JONES: This is
- 14 Commissioner Jones. I think I agree with you on the
- 15 latter point. I don't necessarily agree with you on
- 16 the matching point. I think the matching point would
- 17 support some sort of an adjustment here to production.
- 18 But that's just a difference of opinion.
- 19 JUDGE FRIEDLANDER: All right. Any
- other questions from the bench?
- 21 Okay. So I think --
- 22 COMMISSIONER JONES: I have a question
- on another part of the settlement. Are we through
- 24 with this one?
- JUDGE FRIEDLANDER: Well, I have a

- 1 couple of other questions that deal with Attachment A
- 2 to the settlement agreement.
- 3 COMMISSIONER JONES: I would like to ask
- 4 a question on cost of capital, in Paragraph 15, if I
- 5 could.
- JUDGE FRIEDLANDER: Okay.
- 7 COMMISSIONER JONES: My question here is
- 8 not so much on substance of it, but just how to
- 9 operationalize this paragraph, given what we are going
- 10 to hear this afternoon, and set up schedule for the
- 11 remand case.
- 12 So the effective -- and this is primarily for
- 13 ICNU and Public Counsel, Ms. Fisher and Mr. Mullins.
- 14 So we will be deliberating on that, setting a
- 15 schedule, and my view is we probably won't be making a
- decision, final order, until sometime next spring.
- 17 These rates become effective in the PCORC
- 18 December 1st. So when the language says, The parties
- 19 further agree that the final cost of capital used in
- 20 calculating rates in the 2014 PCORC will be based on
- 21 and incorporate the Commission's decision, et cetera,
- 22 et cetera.
- 23 So there's going to be a lag here, I think.
- 24 And so could you give me your view on how we
- operationalize this and match the two cases? Because

- 1 these rates will become effective and the cost of
- 2 capital could go up; it could be go down, you know, in
- 3 the remand case. We just don't know yet.
- 4 MS. FISHER: This is Lea Fisher on
- 5 behalf of Public Counsel. I can try to give you our
- 6 understanding of how that would happen.
- 7 So as you said, the 2014 PCORC rates go into
- 8 effect December 1, 2014. So our understanding is when
- 9 we do get a final order in the PSE remand decision,
- 10 and whatever cost of capital is determined to be the
- 11 appropriate cost of capital in that proceeding, then
- 12 you would have to take that and reset the PCORC rates
- 13 based on that cost of capital.
- 14 And so how you do that is a good question. I
- 15 think there are different ways. There could be a
- 16 compliance filing that's made to address that.
- 17 Ultimately what needs to occur is that the 2014 PCORC
- 18 rates need to be reset going forward. They also need
- 19 to be adjusted to account for the time period lag that
- you referred to, so from December 1, 2014, up until
- 21 when we get the final cost of capital and the rate
- 22 plan remand. You would need to figure out how much
- 23 those rates need to be adjusted.
- So you would ultimately need to do a true-up.
- 25 And if the cost of capital is lower, you would have to

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do refunds or bill credits of some nature, or you
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- 2 could do that in a different way. Ultimately,
- 3 whatever is overcollected from customers would need to
- 4 be returned to them in some manner.
- 5 COMMISSIONER GOLTZ: So I have a
- 6 question related to this as well. Ms. Fisher, you
- 7 said this is -- this rate of -- cost of capital issue
- 8 is one of the reasons why Public Counsel is, I quess,
- 9 approving of the settlement. So if we didn't have --
- 10 I'm asking about past practice. If we didn't have
- 11 this remand proceeding going on, would -- is the
- 12 general practice with PCORC to just default to the
- last ROE decision from the last general rate case?
- MS. FISHER: That's my understanding.
- 15 You would use the cost of capital to determine --
- 16 COMMISSIONER GOLTZ: And so but for the
- 17 fact that we have this remand pending, would it be
- 18 fair to say that this could have just defaulted? This
- 19 wouldn't be an issue, it would just default to the
- 20 last ROE from the last general rate case?
- 21 MS. FISHER: That's my understanding.
- 22 And the reason it's an issue --
- 23 COMMISSIONER GOLTZ: So is this all --
- 24 MS. FISHER: -- is because of the
- 25 remand.

- 1 COMMISSIONER GOLTZ: All this does is it
- 2 basically recognizes that that ROE from the last
- 3 general rate case -- because the remand proceeding is
- 4 still in play, and we are just going to do whatever
- 5 that says; is that as simple as that?
- 6 MS. FISHER: Well, I think it is close
- 7 to that. I think it preserves the ability to go back
- 8 and open up the 2014 PCORC rates because they will
- 9 have gone into effect. We need to recognize that they
- 10 can't legally be set using the cost of capital that's
- 11 been determined to be illegal through the remand
- 12 proceeding. We need to make sure that we have the
- 13 ability to apply the correct cost of capital once that
- 14 is determined.
- 15 COMMISSIONER GOLTZ: I'm not sure that
- it said the last ROE was illegal. It said that the
- 17 process that was used to set it was not proper.
- 18 MS. FISHER: I probably won't weigh in
- 19 further on the legality. I think that's as far as we
- went in our settlement testimony, so I'll stop there.
- 21 COMMISSIONER GOLTZ: This means how much
- fun we're going to have this afternoon.
- 23 But getting to Commissioner Jones's point, and
- 24 I guess I -- I'm not quite so pessimistic to think the
- 25 decision in that case is going to last until March. I

- 1 would like to think it would be done by the end of the
- 2 year. I think there is a real question of whether it
- 3 will be done by January 1 -- by December 1.
- 4 And so let's assume that we decide that case
- 5 sometime in December, with an effective date of
- 6 January 1, 2015. These rates in the PCORC case are
- 7 effective December 1, 2014. So in my hypothetical, we
- 8 would have a one-month gap or lag. So we would put
- 9 these rates into effect with a 9.8 ROE, with an
- 10 asterisk by it, saying this is subject to change; is
- 11 that the way it would work?
- 12 MS. FISHER: That's Public Counsel's
- 13 understanding.
- 14 COMMISSIONER GOLTZ: And then the issue
- 15 of -- let's just assume hypothetically that the result
- of the remand proceeding is a reduction of the ROE.
- 17 Okay, just assume that. Then the question of whether
- or not that triggers refunds or not would still be --
- 19 that the decision in the remand case on refunds,
- 20 whether or not those are appropriate, or prospective
- 21 relief, that would all be done in that remand
- 22 proceeding. So in effect, you would also be
- 23 readjusting the PCORC order in that remand proceeding.
- 24 You don't have to answer this. I mean I'm
- 25 just thinking out loud.

- 1 MS. FISHER: I think what the settlement
- 2 is trying to do is saying that you do need to have an
- 3 off-ramp to adjust the 2014 PCORC rates after they go
- 4 into effect.
- 5 COMMISSIONER GOLTZ: Okay.
- 6 MS. FISHER: Yes, it will be addressed
- 7 in the PSE remand proceeding. How we adjust those, I
- 8 think can also be addressed there as well.
- 9 COMMISSIONER GOLTZ: But Public Counsel
- 10 doesn't have -- my initial question was, normally we
- 11 default to the last ROE, the ROE set in the
- 12 immediately prior general rate case, and you are fine
- 13 with that.
- MS. FISHER: No, we are not fine with
- 15 that in this case because --
- 16 COMMISSIONER GOLTZ: No, I understand
- 17 that.
- MS. FISHER: Okay.
- 19 COMMISSIONER GOLTZ: But --
- 20 MS. FISHER: But generally --
- 21 COMMISSIONER GOLTZ: But as a general
- 22 principle, it is legally acceptable to default to the
- 23 prior rate case. In other words, with a PCORC, we
- 24 don't have to do a new --
- MS. FISHER: If this remand proceeding

- wasn't happening, that's our understanding as well.
- 2 COMMISSIONER GOLTZ: Okay. And so as I
- 3 understand it, your proposed -- proposal in the remand
- 4 proceeding is to determine the ROE based on evidence
- 5 back in early 2013?
- 6 MR. FFITCH: Your Honor, I think we are
- 7 getting perhaps into the sort of areas of legal
- 8 questions that --
- 9 COMMISSIONER GOLTZ: That's fine.
- 10 MR. FFITCH: -- we can address. I would
- 11 be happy to address this afternoon, in terms of what
- 12 our recommendations are for time frames of ROE
- 13 determination.
- 14 COMMISSIONER GOLTZ: Basically, the
- 15 point was, is that the -- I guess I'm just questioning
- 16 whether this cost of capital settlement is anything
- 17 remarkable. It seems to me that all you are saying
- 18 is --
- 19 MS. BROWN: It's not remarkable.
- 20 COMMISSIONER GOLTZ: All we are going to
- 21 do is default to the last ROE in the last general rate
- 22 case, and because of the remand proceeding, that is a
- 23 little bit -- that's still in play. It's as simple as
- 24 that.
- MR. FFITCH: I would agree with that,

- 1 Your Honor.
- 2 COMMISSIONER GOLTZ: Okay.
- 3 MR. ffitch: I think the only issue is a
- 4 mechanical one, which Commissioner Jones raised, which
- because of the sequencing of the PCORC rates going
- 6 into effect, potentially, quite likely before the
- 7 remand is concluded, there would have been a true-up.
- 8 COMMISSIONER GOLTZ: So we may have to
- 9 retain jurisdiction over the PCORC -- assuming the
- 10 PCORC order comes out soon, before the remand order,
- 11 that it comes out in time to have the rates take
- 12 effect December 1, 2014, we would in effect have to
- 13 retain jurisdiction over the PCORC case, and in effect
- 14 finalize it concurrently with the remand case.
- 15 MR. FFITCH: That would be fine from our
- 16 perspective. I don't see a problem with that.
- 17 MR. COWELL: Commissioners, if I could
- 18 chime in from ICNU's perspective as well. In
- 19 Paragraph 7 we have the parties agree, accepting
- 20 Commission determination of ICNU's petition for
- 21 accounting, which I think our petition addressed a
- 22 deferral mechanism for that space between when we are
- 23 projecting a final decision in the remand case. So I
- think that goes to another wheel in play of how the
- 25 mechanism might work.

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1
                    COMMISSIONER GOLTZ: Okay.
                    MS. BROWN: May I be heard, Your Honor?
 2
 3
                    JUDGE FRIEDLANDER: Yes, please.
 4
                    MS. BROWN: This Sally Brown with the
 5
      Attorney General's Office. I just want to make it
 6
      clear that it is the parties' intention, to the
 7
      settlement agreement, that the decision to be made by
 8
      the Commission in the remand litigation is reserved to
      the Commission with all discretion. There's nothing
 9
10
      binding or automatic or anything in terms of, for
11
      example, retroactivity, time periods, anything like
12
      that. And so we would ask that the Commission make an
13
      affirmative decision and order affirmatively whatever
      it is you so decide. I don't want you to draw any
14
15
      inferences from this settlement agreement.
16
                    COMMISSIONER JONES: Ms. Brown, on that
17
      point -- and I would like to hear from Counsel on
18
      that. So by the fact that we have an all-party
19
      settlement on the PCORC, and we have this exit ramp,
      if that's the proper term that Ms. Fisher used, in
20
21
      your legal view, there is going to be no issue of
      retroactive ratemaking.
22
23
                    MS. BROWN: I think the point I am
24
      attempting to make, probably feebly here -- although
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that three-week vacation was grand -- is that --

- 1 COMMISSIONER JONES: We are happy to see
- 2 you back.
- 3 MS. BROWN: Thank you very much for
- 4 that.
- 5 But there is no -- what was the question?
- 6 COMMISSIONER JONES: You have been on
- 7 vacation. Is there --
- 8 MS. BROWN: I think the answer to your
- 9 question was no, Your Honor.
- 10 COMMISSIONER JONES: As a legal matter,
- 11 based on either, you know, Washington state law or
- 12 whatever, you don't foresee any challenge or any issue
- 13 with retroactive ratemaking, in that we will have to
- 14 reset the PCORC rates, or we may have to reset the
- 15 PCORC rates.
- I see my colleague nodding one way, but I
- 17 would like to hear from Counsel on this.
- 18 MS. BROWN: I'm going to say no, but I
- 19 am also going to reserve that to -- for argument this
- 20 afternoon with my cocounsel --
- 21 COMMISSIONER JONES: Okay.
- 22 MS. BROWN: -- Ms. Jennifer
- 23 Cameron-Rulkowski.
- 24 COMMISSIONER JONES: Mr. ffitch.
- MR. FFITCH: Thank you, Your Honor. I

- do need to say for the record that in our view, the --
- 2 because of the decision in the Thurston County case,
- 3 the Commission cannot use the previously set and now
- 4 reversed cost of capital, to set rates in the 2014
- 5 PCORC case, absent this settlement, until there is a
- 6 decision in the remand. So from our perspective, this
- 7 is a compromise, allowing the PCORC to go forward and
- 8 be implemented with an interim or initial rate,
- 9 subject to true-up, if you will. That's our position.
- 10 But absent the agreement here, our position
- 11 would be that the 2014 PCORC rate would actually have
- 12 to await the determination of a correct and accurate
- 13 cost of capital for use, for the rates under the
- 14 PCORC.
- 15 COMMISSIONER JONES: But just to
- 16 clarify, with this settlement, you are okay with the
- interim rate, what you call an interim rate, for the
- 18 PCORC going into effect December 1st?
- 19 MR. FFITCH: That's correct.
- 20 COMMISSIONER JONES: For ICNU?
- 21 MR. COWELL: I think I would largely
- 22 agree with Public Counsel. We were also involved in
- 23 the judicial review. I think that, as the language
- 24 here -- all the parties worked on this, that for
- 25 purposes of initial rate setting, we have that the

- 1 parties further agree that the final cost of capital,
- 2 that's the end piece.
- From ICNU's perspective, we are also raising
- 4 that -- in our petition for accounting, that, based on
- 5 our view of how we interpret the judicial review
- 6 opinion and order, that there should be a deferral
- 7 based on what we think the legal rate of return should
- 8 be.
- 9 COMMISSIONER JONES: And I think that's
- 10 up for discussion this afternoon.
- 11 Ms. Carson.
- 12 MS. STROM CARSON: From PSE's
- 13 perspective, this was a compromise for other parties
- 14 to come on board with the settlement because there was
- 15 this issue that's being addressed in the remand
- 16 proceeding. And so we worked closely to try to
- 17 preserve everybody's right to make their arguments
- 18 that they will make in the remand. It's not, as
- 19 Ms. Brown said, in any way intended to predetermine
- 20 where the Commission will go on this, but to leave
- 21 everybody's arguments and claims open.
- 22 COMMISSIONER JONES: Okay. That's all I
- 23 have.
- JUDGE FRIEDLANDER: Thank you.
- 25 Any other questions from the bench?

24

- 1 CHAIRMAN DANNER: I have just a quick question with regard to prudence determination. 2 3 specifically are you asking us to do? It looks like 4 you have agreed that the BPA transmission is prudent 5 and Point Roberts is prudent and Electron is prudent, but you don't need a determination on Electron. 6 7 that -- have I captured that? 8 MS. STROM CARSON: That's correct. That stems from our last PCORC, where it was agreed --9 10 other parties in particular felt that a prudence 11 determination was not needed for Electron. 12 part of the consideration for the sale, was the PPA 13 terms, and that was being looked at separately. So 14 PSE had agreed with that. So to the extent a prudence 15 determination is needed, you know, the Commission 16 should say it is prudent, but it is seeing that 17 everybody agreed that it was not necessary. 18 CHAIRMAN DANNER: Okay. 19 JUDGE FRIEDLANDER: Thank you. 20 CHAIRMAN DANNER: Thank you. 21 JUDGE FRIEDLANDER: Okay. I guess I would like to have, more than likely it's you, 22
- 25 Line 23. I don't think we have addressed this

Ms. Barnard, turn to Attachment A of the settlement

agreement. I am specifically looking at Page 2,

- 1 question that we had for clarification on the sourcing
- 2 for the approximately one and a half million dollars.
- MS. BARNARD: Correct.
- 4 JUDGE FRIEDLANDER: Could you go through
- 5 that for us?
- 6 MS. BARNARD: Yes, I would be glad to.
- 7 So the \$1,563,488 difference, that is made up
- 8 for -- \$489,792 is relating to the change in the
- 9 depreciation expense associated with the lowering of
- 10 the rate base to exclude -- to bring us back to the
- 11 2013 PCORC. The remaining two amounts are \$239,745,
- 12 which is the removing of the revenue adjustment for
- 13 flow-thru taxes associated with the Baker treasury
- grant, and then \$833,951 for the Snoqualmie-related
- 15 revenue. And if you add those four together, it
- 16 should equal 1,563,488.
- JUDGE FRIEDLANDER: Great, thank you.
- 18 All right. Does the bench have any further
- 19 questions?
- 20 Okay. I have one question that I think I am
- 21 going to direct to Ms. Carson, and that relates to the
- 22 Electron adjustment. Obviously, you are waiting for
- 23 an order from me on that. I know that when Mr. Kuzma
- 24 was appearing before me in that case, he indicated
- 25 that the agreement with Electron Hydro, LLC was

- 1 contingent upon how quickly this might get addressed.
- 2 Do you have any further information on that,
- 3 or are we looking at some kind of tight time frame
- 4 that we are up against?
- 5 MS. BARNARD: Actually, Judge, I think I
- 6 can address that question.
- 7 JUDGE FRIEDLANDER: Thank you.
- 8 MS. BARNARD: My understanding is that
- 9 there was an additional amendment that was done to the
- 10 PPA, purchase power -- or the sale agreement, excuse
- 11 me, that would extend it to October 10th.
- 12 JUDGE FRIEDLANDER: Okay.
- 13 MS. BARNARD: So I think the Company and
- 14 Electron are anticipating that an order, based on the
- 15 original procedural hearing --
- JUDGE FRIEDLANDER: Right.
- MS. BARNARD: -- would be out roughly --
- JUDGE FRIEDLANDER: Soon.
- 19 MS. BARNARD: -- around October 1st.
- JUDGE FRIEDLANDER: Right, right.
- 21 MS. BARNARD: They allowed ten extra
- 22 days to allow time.
- JUDGE FRIEDLANDER: Well, that means
- 24 tomorrow.
- 25 COMMISSIONER JONES: Tomorrow.

- 1 JUDGE FRIEDLANDER: Well, I appreciate
- 2 the ten extra days. Okay. So I really just wanted to
- 3 clarify that point.
- 4 Do we have any other questions from the bench
- 5 on the settlement agreement or the attachment?
- 6 COMMISSIONER JONES: No.
- 7 JUDGE FRIEDLANDER: All right.
- 8 We don't need Public Counsel's public comment
- 9 exhibit, so I think we are good there. I have
- 10 admitted the exhibits.
- 11 Are there any other procedural matters that we
- 12 need to address before we adjourn?
- MS. BROWN: Your Honor, may I say one
- 14 thing?
- JUDGE FRIEDLANDER: Certainly.
- 16 MS. BROWN: Because I would like to have
- 17 a happy client. My client informed me that he thought
- 18 that my comments were, quote/unquote, wishy-washy.
- 19 I just would like to emphasize or draw the
- 20 Commission's attention to Paragraph 15 of the
- 21 settlement stipulation, which refers explicitly to the
- 22 Commission's decision on the remand. It goes to the
- 23 idea that currently, as we live and breathe, is it
- 9.8. You know, at least from Staff's perspective, we
- 25 don't view it as an interim rate, and that the

T	Commission is going to have to make an affirmative
2	decision as to how it would like to see the matter on
3	remand unfold.
4	Is that better?
5	(Discussion off the record.)
6	MS. BROWN: And applied, A-P-P-L-I-E-D.
7	COMMISSIONER GOLTZ: You are referring
8	to the last sentence?
9	MS. BROWN: Yes.
10	Thank you. That's all I have.
11	CHAIRMAN DANNER: I think we know where
12	people stand.
13	JUDGE FRIEDLANDER: Thank you.
14	All right. If there's nothing further
15	CHAIRMAN DANNER: I just want to make
16	sure, Paragraph 22, Publicity. It sounds like this is
17	binding on the parties but not on the Commission, we
18	can say anything we want; is that correct?
19	MS. BROWN: Yes.
20	CHAIRMAN DANNER: All right.
21	(Hearing concluded 10:33 a.m.)
22	
23	
24	

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1	CERTIFICATE
2	
3	STATE OF WASHINGTON
4	COUNTY OF KING
5	
6	I, Sherrilyn Smith, a Certified
7	Shorthand Reporter in and for the State of Washington,
8	do hereby certify that the foregoing transcript is
9	true and accurate to the best of my knowledge, skill
10	and ability.
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17	SHERRILYN SMITH
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