

BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

In the Matter of the

DOCKET NO. UT-051291

Request of Sprint Nextel Corporation for an Order Declining to Assert Jurisdiction Over or, in the Alternative, Application of Sprint Nextel Corporation for Approval of the Transfer of Control of United Telephone Company of the Northwest and Sprint Long Distance, Inc. From Sprint Nextel Corporation to LTD Holding Company.

**REBUTTAL TESTIMONY OF
GLENN R. DANIEL
ON BEHALF OF SPRINT NEXTEL CORPORATION**

JANUARY 5, 2006

**CONFIDENTIAL AND HIGHLY CONFIDENTIAL
PER PROTECTIVE ORDER IN DOCKET NO. UT-051291**

[REDACTED VERSION]

1 **SECTION 1: NAME/PURPOSE**

2 **Q. Please state your name and business address.**

3 A. My name is Glenn R. Daniel. My business address is Houlihan, Lokey, Howard & Zukin
4 Financial Advisors, Inc, One Sansome Street, 17th Floor, San Francisco, CA 94104.

5
6 **Q. Are you the same Glenn R. Daniel who previously filed direct testimony in this
7 proceeding?**

8 A. Yes, I am.

9
10 **Q. What is the purpose of your rebuttal testimony?**

11 A. The purpose of my Rebuttal Testimony is to respond to statements made in the
12 testimonies of Mr. Stephen G. Hill, who filed Direct Testimony in this proceeding on
13 behalf of Public Counsel and Ms. Kathleen M. Folsom, who filed Direct Testimony on
14 behalf of the Staff of Washington Utilities and Transportation Commission (“Staff”).
15 The testimonies were filed on November 30, 2005. In responding to these testimonies, I
16 will clarify certain misrepresentations presented by the witnesses, as well as explain the
17 flaws contained in various arguments they make regarding the financial viability of the
18 new LTD Holding Company (“LTD Holding Company” or the “Company”).

19
20 **SECTION 2: Mr. Stephen G. Hill**

21 **Q. Mr. Hill claims that ltd holding company has modeled its capital structure to
22 resemble other “comparable” local exchange telephone companies that “have debt**

1 **ratings, on average, that are well below investment grade and have high financial**
2 **risk.” (hill direct page 4, lines 13 – 18) do you agree with this claim?**

3 A. Not at all. Mr. Hill mis-states the facts regarding the method in which Sprint Nextel
4 Corporation (“Sprint”) has developed the capital structure for LTD Holding Company.
5 Sprint did not base its capital structure on that of the comparable companies (in fact
6 Houlihan Lokey selected the comparable companies in order to conduct its analyses).
7 Rather, we understand that the capital structure for LTD Holding Company has been
8 selected to provide for a low cost of capital through a combination of debt and equity
9 while providing for a reasonable level of equity capital to enable the Company to
10 appropriately operate its business. The favorable comparative capital structure to the
11 comparable companies is a result of Sprint’s process for selecting a capital structure for
12 LTD Holding Company. For example, the Company, as shown on page 26 of the Sprint
13 Report, is expected to have less leverage than 4 of the 6 comparable companies. LTD
14 Holding Company is also expected to have an investment grade credit rating. The fact
15 that most of the comparable companies do not have investment grade ratings is a clear
16 indicator that Sprint has selected a more conservative capital structure for LTD Holding
17 Company despite the fact that a number of industry participants have chosen (and the
18 capital markets have financed) a more highly leveraged capital structure for companies
19 operating within the same sector.

20
21 **Q. Mr. Hill believes that the spin-off is not an arms length transaction and therefore is**
22 **not required to issue the amount of debt LTD Holding Company has chosen. Why is**

1 **the selected level of debt appropriate? (Hill Direct, page 5, lines 9-10)**

2 A. Mr. Hill is correct in that Sprint employed its discretion in selecting the capital structure
3 for LTD Holding Company. Some of the reasoning for Sprint's selection is described in
4 the previous question. Houlihan Lokey's report further documents why it is my opinion
5 that the selected capital structure for LTD Holding Company is reasonable. While Mr.
6 Hill points out that the amount of debt could have been lower, he neglects to mention that
7 the amount of debt could also have been higher which would have put LTD Holding
8 Company more in line with the comparable companies. Mr. Hill argues that a lesser
9 amount of debt would have resulted in a positive book value of equity. However, he does
10 not state how this is at all relevant and I continue to maintain and will expand on this later
11 in my testimony that the book value of equity is not an important factor when assessing a
12 capital structure. Further, Mr. Hill states in this same paragraph that "LTD's financial
13 safety is being minimized" without giving any credible reasoning or analysis to support
14 such a general statement. After allocating approximately [REDACTED] ** to capital
15 expenditures and \$300 million for discretionary annual dividend payments, LTD Holding
16 Company is expected to have approximately [REDACTED] ** in excess free cash flow,
17 providing for financial flexibility in the event of unforeseen circumstances.

18
19 **Q. Mr. Hill goes on to state "...there is little room for error and the impact of an**
20 **unforeseen negative financial event could drive down the bond rating." Is this true?**
21 **(Hill Direct, page 6, lines 5-6)**

22 A. As described above there is expected to be significant free cash flow according to the

1 base case projections. Also, the debt repayments which are modeled over the projection
2 period are optional, which means that the Company could choose to invest these funds
3 differently. Additionally, the projected dividend payments are at the discretion of the
4 board of directors of LTD Holding Company. In addition to assessing the base case
5 forecasts for LTD Holding Company, HL considered downside scenarios, which are
6 presented in detail in the Sprint Report and are discussed further in this testimony. These
7 analyses demonstrate that the Company should be able to repay and/or refinance its debt
8 even if LTD Holding Company underperforms in the future versus the base case
9 projections. Lastly, the projections provided by Sprint do factor in loss of access lines as
10 well as price declines, however they do not consider potential upsides. While the
11 possibility exists, as it does for all companies, that LTD Holding Company's credit rating
12 could be lowered, this by no means would result in financial distress or other emergency
13 measures.

14
15 **Q. Mr. Hill states that the transaction “creates an entity with a marginal financial**
16 **position.” Do you agree? (Hill Direct, page 6, lines 12-13)**

17 A. No, I do not agree at all. While I do not know exactly how Mr. Hill defines a “marginal”
18 financial position, the implication that the capital structure of LTD Holding Company put
19 in place through this transaction will be financially unfavorable is erroneous and
20 unfounded. The transaction will create a new entity with a reasonable capital structure,
21 significant free cash flows, and financial flexibility, as stated previously.

22

1 **Q. Mr. Hill claims that “if a firm elects to carry too much financial risk....that firm will**
2 **have difficulty in raising the capital necessary to provide the service required by**
3 **customers. Or, in the event that it is possible to raise capital, the cost of that capital**
4 **would be significantly higher than it would be if the firm is capitalized with less**
5 **debt. In that way, an under capitalized firm would not be operating in the public**
6 **interest because a firm that more appropriately capitalized would be able to provide**
7 **the same service at a lower cost.” Are his claims correct? (Hill Direct, page 8, lines**
8 **14-18)**

9 A. Generally speaking, the cost of debt does increase as leverage increases. However, Mr.
10 Hill also recognizes later in his testimony that “debt is the least expensive form of
11 investor-supplied capital for a firm” (Hill Direct Testimony, Page 10, Lines 8-9).
12 Therefore there is an optimal capital structure in which the balance between “lower-cost
13 debt” and “higher-cost common equity” is appropriate for the firm’s financial risk and
14 business risk. For LTD Holding Company, the capital structure selected, with a [REDACTED] **
15 debt to total (market value) capital ratio and investment grade ratings provides them with
16 a lower cost of capital as compared to a capital structure with substantially lower debt
17 levels. The fact that two nationally recognized credit rating agencies have independently
18 assigned an investment grade credit rating further supports the reasonableness of the
19 capital structure.

20
21 **Q. Mr. Hill states in his direct testimony that “...the financial risk indicated by the**
22 **capital structure that appears on the books of the parent company and reported to**

1 **the investment community is an important determining factor. The book value,**
2 **then, does matter in regulation’s attempt to balance the interests of ratepayers and**
3 **investors.” (page 14, lines 10-18) does book value of equity matter?**

4 A. No it does not. As discussed in my Direct Testimony (Daniel Direct, page 7), book value
5 of equity is often a function of accounting conventions and historical accounting
6 treatment and, for companies like LTD Holding Company, is not a directly applicable
7 figure for either valuation purposes or for assessing a company’s capital structure. Book
8 value results from the myriad accounting rules and often has no direct correlation to
9 market value. This can be observed in the marketplace where companies with negative
10 book equity values have positive and substantial market equity values. There is generally
11 little correlation between the market value of equity of a company, the true indicator of
12 the value of a company, and the book value of equity. As demonstrated on the attached
13 [Exhibit GRD-1] to my Rebuttal Testimony, there is a lack of correlation between a
14 company’s market value of equity and book equity. For example, Proctor & Gamble, as
15 of the date of the attached exhibit, had \$132 billion of market equity value and less than
16 \$19 billion of book equity value. In fact, Proctor & Gamble’s book equity would have
17 been negative had it not been for goodwill that is held on the balance sheet. For
18 companies like LTD Holding Company, market value (and not book value) is relevant for
19 ongoing entities (for example when raising capital) and not only in an event of default as
20 argued by Mr. Hill.

21

1 **Q. Mr. Hill expresses concern that the Moody’s rating “is contingent on having**
2 **everything go as projected [REDACTED]**
3 **[REDACTED] * However, things rarely occur as planned and if they do not,**
4 **LTD could be [REDACTED] * bond rating.” (Hill Direct,**
5 **page 16, lines 26-29). Ms. Folsom states a similar concern on page 21 of her direct**
6 **testimony. Are these concerns valid?**

7 A. While a [REDACTED] * is possible in any situation, the concerns of a material impact on
8 LTD Holding Company are not warranted. Firstly, I believe that through the credit rating
9 process the agencies consider a certain level of possible under-performance or over-
10 performance versus the base case forecasts. Therefore, simply missing a forecast figure
11 by a small amount does not immediately cause a [REDACTED]. * Of course, a [REDACTED] *
12 is certainly possible based on company performance or other industry events. However,
13 if at some point in time LTD Holding Company [REDACTED] * rating,
14 this would not immediately have a material effect on the Company’s existing cost of
15 debt. Any potential effective rise in cost of capital would not take effect until either a
16 refinancing of current debt or an additional debt issuance. A [REDACTED] * could impact
17 the market price of the Company’s debt securities but for the Company, the interest
18 payments would not immediately change.

19
20 **Q. Have you taken into consideration in your analysis the impact of things not**
21 **occurring as planned?**

22 Yes I have. A potential downturn in LTD Holding Company’s business performance

1 beyond the declines forecasted in the base case projections has been considered in my
2 analysis. I have performed an analysis (Houlihan Lokey report, pages 65-73), which tests
3 the impact of underperformance versus plan for LTD Holding Company. Based on this
4 analysis, it is my opinion that LTD Holding Company should be able to pay and/or
5 refinance its debts as they become absolute and mature. In the normal course of
6 conducting its analyses, Houlihan Lokey modified a number of Sprint management's
7 assumptions for drivers of future revenue, operating expenses and capital expenditures in
8 order to assess the impact on, among other things, future cash flows and credit ratios
9 (Houlihan Lokey report, pages 65-73). This analysis included changing individual
10 assumptions as well as simultaneously changing multiple assumptions in order to arrive
11 at a "downside case". While there are an infinite number of combinations of possible
12 projection assumptions, Houlihan Lokey selected one downside case, which in its view
13 represented a substantially unfavorable possible outcome for the LTD Holding Company.
14 For example, this case includes a ████████** in access lines of ████████** percent by the end
15 of 2010 versus ████████** percent for the base case as well as ████████** voice and
16 data revenues per line. In this example, despite a ████████** percent ████████** EBITDA level
17 in 2010 than in the base case (and ████████** percent ████████** than in 2004), LTD Holding
18 Company would have a leverage ratio in 2010 similar to that of a number of RLECs
19 today.

20
21 **Q. On page 17 lines 17-25, Mr. Hill addresses the buy-out of Verizon's local exchange**
22 **business in Hawaii by the Carlyle Group, and the change in credit rating since the**

1 **transaction. Is this a valid indication of the future for LTD Holding Company?**

2 A. The Verizon Hawaii and the Carlyle Group transaction is instructive as it demonstrates
3 the amount of debt placed on the Hawaiian assets. The Carlyle Group completed the
4 leveraged buyout at a debt amount of 5.9x Pro Forma EBITDA, [REDACTED] ** the
5 amount of leverage as compared to LTD Holding Company’s planned leverage of [REDACTED] **
6 2006 EBITDA. S&P stated the reasoning for its initial rating of B+ for Hawaiian Telcom
7 was to “reflect its aggressive financial policy, concentrated service area, potential
8 accelerated competition from cable telephony, and risks associated with building a new
9 back-office infrastructure.” Three of the four reasons for the change in ratings are
10 Hawaiian Telcom and transaction specific, and not applicable to LTD Holding Company.
11 The fourth reason, which is applicable to LTD Holding Company, is the reference to the
12 competition from cable telephony; however, this is an industry wide phenomenon. This
13 has been taken into account in the analysis and projections of LTD Holding Company
14 through the loss of access lines as well as price declines. Finally, the Verizon Hawaii -
15 Carlyle Group transaction debt rating was based on an “aggressive financial policy”
16 whereas S&P recently issued a press release stating that the proposed LTD Holding
17 Company had a "relatively moderate capital structure, strong EBITDA margins, and good
18 discretionary cash flow characteristics"¹. This is completely different than Hawaiian
19 Telcom, which was a leveraged buyout, and included higher leverage and high yield debt.
20 The transaction before the commission is a separation in which the resulting company
21 (LTD Holding Company) is appropriately capitalized with an investment grade rating.

¹ S&P Press Release November 10, 2005.

1 **Q. On page 18 of his direct testimony Mr. Stephen G. Hill takes concern in the fact that**
2 **under both base case and downside case projections, book value of equity** [REDACTED]
3 **[REDACTED], ** citing this as evidence that the company does not show future**
4 **improvement in its financial position. Is his concern justified?**

5 A. No, his concern is not valid. As stated previously, book value of equity is often a function
6 of accounting conventions and historical accounting treatment and, for companies like
7 LTD Holding Company, is not a directly applicable figure for either valuation purposes
8 or for assessing a company's capital structure. In addition, I note that if this transaction
9 were a purchase the goodwill created in the transaction would eliminate the negative
10 book equity. The Company, in fact, is expected to generate annual free cash flow of
11 approximately [REDACTED] ** after providing for approximately [REDACTED] ** in
12 capital expenditures annually and distributing \$300 million a year in dividends. The
13 Company's substantial free cash flow is applied to debt pay-down in our financial model,
14 but such a pay-down is not required, and the Company may use its free cash to fund
15 growth initiatives and service enhancements. Finally, the downside case illustrates a
16 scenario where the Company would have less free cash flow and therefore, be able to
17 repay less debt and correspondingly decrease shareholders equity on the balance sheet to
18 a lesser degree. Even in the downside scenario, however, as stated previously, LTD
19 Holding Company should be able to pay and/or refinance its debts as they become
20 absolute and mature.

21

1 **Q. Between pages 19-23 Mr. Hill cites service quality concerns and financial viability**
2 **with two of the comparable companies, Valor and Iowa Telecom after their**
3 **transactions, with Verizon and the purchase of 295 exchanges in Iowa, respectively.**
4 **How are these instances applicable to LTD Holding Company?**

5 A. The relevant issue to consider from a financial point of view is the level to which LTD
6 Holding Company will reinvest in its business. Sprint provided Houlihan Lokey with
7 estimates of capital expenditures required to at least maintain its current level of service.
8 These capital expenditures are included in my analysis. My analysis indicates that LTD
9 Holding Company should have the ability to make these investments while continuing to
10 generate free cash flow to pay down debts or reinvest in other growth opportunities.

11

12 **SECTION 3: Ms. Kathleen M. Folsom**

13 **Q. On page 12 of her direct testimony Ms. Kathleen Folsom states a concern with**
14 **Houlihan’s analysis that “the Houlihan valuation utilized projected financial**
15 **statement information for ltd that was supplied by LTD management and was not**
16 **independently verified as to accuracy or completeness by Houlihan.” Does HL**
17 **generally verify the accuracy and completeness of projections?**

18 A. No. Houlihan Lokey is not an accounting or auditing firm and, as described fully in the
19 report, did not undertake to independently verify any of the information that was
20 provided by Sprint Nextel or any third party and used for purposes of its evaluation.
21 Further, it is Houlihan Lokey’s understanding that certified public accounting firms do
22 not issue audit opinions relating to financial forecasts and as such the preparation of

1 financial forecasts is inherently different than those of audited historic financial
2 statements.

3

4 **Q. Another of Ms. Folsom’s concerns with Houlihan’s analysis is that “the final terms
5 and conditions of the transaction could change prior to the actual separation.” Has
6 anything come to the attention of Houlihan that would impact the analysis?**

7 A. No, through consistent discussions with the Company, nothing has been brought to my
8 attention that would impact my analysis. Further, I am not aware of any reason that the
9 financial terms of the transaction, including the level of debt and expected future
10 dividends, would be materially different than those that have been proposed.

11

12 **Q. Another of Ms. Folsom’s concerns with Houlihan analysis is that “book value of
13 equity was not considered a relevant indicator for valuation purposes and therefore,
14 Houlihan did not discuss it.” How does book value of equity affect the valuation?**

15 A. As discussed previously in this testimony, it is my view that book value of equity does
16 not affect the valuation of LTD Holding Company or an assessment of its capital
17 structure. I address this in detail in my Direct Testimony as well. For the relevance of
18 book value to the cost of capital for regulatory purposes, I direct the reader to the
19 testimony of Richard Pfeifer.

20

21 **Q. Another of Ms. Folsom’s concerns with Houlihan analysis is that “the additional
22 [REDACTED]. ** in new debt results in a highly leveraged LTD (approximately**

1 [REDACTED] **** which, along with LTD's shareholder equity (approximately [REDACTED]**
2 **[REDACTED] **) may make it hard for LTD to weather any future financial difficulties if its**
3 **capital expenditure, financial needs or future competitive harm prove greater than**
4 **anticipated.” Are her concerns with the financial flexibility of LTD Holding**
5 **Company justified?**

6 A. No. While leverage may appear high when basing one's analysis on book value, as
7 previously mentioned it is my opinion that LTD Holding Company's capital structure is
8 reasonable when considering, among other things, the pro forma credit ratios of LTD
9 Holding Company. When assessing the amount of debt to total capital (which is debt plus
10 market value of equity less cash), it is clear that the Company's capital structure is
11 reasonable relative to its comparable industry peers, because of its lower leverage and
12 level of debt to total capital, as shown on page 26 of the HL report [Exhibit].

13
14 It is important to stress that the Company has sufficient cash for a continued level of
15 capital spending above the peer mean and planned dividend payments, as well as
16 “optional” growth initiatives, debt repayment, or even additional dividends. It is this
17 “financial flexibility” that is the true underpinning of LTD Holding Company's financial
18 strength and credit quality. The Company recognizes that its business has been and will
19 continue to be subject to competition from a number of competitive communication
20 providers including wireless voice and data providers, cable companies offering voice
21 services and potentially other competitors in the future. The expectation for future
22 competition is factored into the Company forecasts in which are assumed access line

1 losses, declining prices in certain of its product offerings and market share gains in its
2 growing DSL business.

3
4 We have also addressed and focused on the ability of the Company to service its
5 customers and provide a comparable level of service quality, while being able to invest
6 almost ██████████** in its business annually, including both maintenance and growth
7 capital. Our analysis also takes into consideration anticipated dividend distributions of
8 approximately \$300 million a year, which is in the range of ██████** to ██████** of the
9 Company's available cash flow, whereas LTD Holding Company's industry peers
10 distribute approximately 60% of free cash flow. As noted above, the Company has
11 relatively more cash flow available for all uses than its comparable peers.

12
13 Furthermore, dividend payments will be at the discretion of the board of directors of LTD
14 Holding Company. Based on the forecasts for LTD Holding Company, the Company is
15 expected to have sufficient cash flows from operations to reinvest in its business through
16 capital expenditures, pay the dividend, and make principal payments on its debt.

17
18 Finally, we have recognized the fact that unforeseen circumstances may arise and that
19 LTD Holding Company will have access to an additional approximately ██████████**
20 a year of excess free cash flow after making expected distributions to its shareholders,
21 while maintaining a cash cushion of ██████████** to provide financial flexibility for a
22 changing market and changing demographics.

1 **Q. On page 23 of her direct testimony Ms. Kathleen Folsom expresses concern with the**
2 **\$300 million that she believes is committed to being paid as a dividend by LTD. How**
3 **do you address her concern?**

4 A. First, we note that this is not a required dividend. The declaration and payment of the
5 dividend will be at the discretion of the board of directors of LTD Holding Company. In
6 assessing LTD Holding Company as a consolidated entity, we examined the ability for
7 LTD to pay this dividend. The \$300 million annual dividend is less than █████** of free
8 cash flow (cash flows after capital expenditures, interest and taxes) and is substantially
9 lower than the dividend payout ratio of the comparable companies. Therefore, I do not
10 believe that this is a valid concern.

11
12 **Q. Based upon your reading of the testimony by Mr. Hill and Ms. Folsom, do the**
13 **conclusions cited in your prior testimony change?**

14 A. No. There is nothing in my Direct Testimony that changes as a result of their testimony.
15 To summarize, I concluded in my Report that LTD Holding Company, as an independent
16 company with a size that places it well within the Fortune 500, should have numerous
17 alternatives for accessing capital in the future. In addition, I determined that the Company
18 should be able to pay its debts as they become absolute and mature while continuing to
19 generate sufficient cash to re-invest in the business at a level indicated by the Company
20 necessary to maintain the current level of service, and pay dividends in accordance with
21 the planned dividend policy.

1 Lastly, I concluded that the fair value of the assets of LTD Holding Company is
2 reasonably stated in the range of [REDACTED] ** to [REDACTED]. **

3

4 **Q, Does this conclude your rebuttal testimony?**

5 A. Yes it does.