

**BEFORE THE WASHINGTON STATE
UTILITIES AND TRANSPORTATION COMMISSION**

In the Matter of the Petition of

ASOTIN TELEPHONE COMPANY,
LEWIS RIVER TELEPHONE
COMPANY, and MCDANIEL
TELEPHONE CO., d/b/a TDS
TELECOM,

Requesting distribution of funds from the
state universal communications services
program created in RCW 80.36.650

DOCKET UT-210579

ORDER 01

GRANTING DISTRIBUTION OF
FUNDS FROM THE STATE
UNIVERSAL COMMUNICATIONS
SERVICES PROGRAM

BACKGROUND

1 On May 13, 2019, the Governor signed Second Substitute Senate Bill (SSSB) 5511, which addresses broadband service issues by: (a) creating the Governor’s State Broadband Office, (b) establishing a broadband grant and loan program administered by the Public Works Board, (c) revising the conditions in which a port district can offer telecommunication services, and (d) extending and revising the purpose of the State Universal Communications Services Program (State USF Program or Program).¹ The State USF Program is primarily intended to provide direct financial support to Washington’s small incumbent Class B Telephone companies that have adopted a plan to provide, enhance, and maintain broadband services in high-cost rural areas of Washington.²

¹ RCW 80.36.650(1) provides that “The purpose of the program is to support continued provision of basic telecommunications services under rates, terms, and conditions established by the commission and the provision, enhancement, and maintenance of broadband services, recognizing that, historically, the incumbent public network functions to provide all communications services including, but not limited to, voice and broadband services.”

² The legislation described above in (a) through (d) creates other opportunities for broadband expansion in addition to this program.

2 The Washington Utilities and Transportation Commission (Commission) is allotted \$5
million each year over the remaining three-year term of the program,³ and may distribute
up to \$5 million annually (less the Commission’s administrative costs) to qualifying
companies each year through June 30, 2024.⁴

3 On May 27, 2020, the Commission entered General Order R-598 (Adoption Order) in
Docket UT-190437 amending and adopting rules in Chapter 480-123 WAC to
reconfigure the State USF Program in accordance with SSSB 5511.⁵

4 Paragraph 14 of the Adoption Order states that an “Eligible provider may now receive a
distribution from the Program if they have adopted a plan to provide, enhance, or
maintain broadband services in their service areas.” The Adoption Order further
establishes four different eligibility criteria.⁶ In addition to these requirements, a
company must comply with the prerequisites in WAC 480-123-100.⁷

5 A company accordingly must include in its petition a broadband plan that maintains,
provides, or enhances broadband service within the provider’s service area.⁸ The rule also

³ This is the eighth year of the program (year eight) and the next two years (nine and ten) make up the final “three-year term” discussed in Staff’s memo, consistent with the Commission’s Final Order adopting rules to implement legislation extending and modifying the State USF Program in Docket UT-190437.

⁴ RCW 80.36.650(2) provides that if less than \$5 million is expended in any fiscal year, the unexpended portion *must be carried over* to subsequent fiscal years and be available for program expenditures. This fiscal year, \$4,850,000 is available for distribution from the State USF Program.

⁵ The Adoption Order established minimum standards of 25 megabits per second download and 3 megabits per second upload (25/3 Mbps) for service to be considered high-speed broadband for the purpose of the State USF Program.

⁶ *Id.* at ¶¶ 16-22.

⁷ WAC 480-123-100 sets forth various criteria for requesting program support for wireline, wireless, and other communications providers. Wireline communications providers must: (a) be local exchange companies that serve fewer than 40,000 access lines within the state, (b) be an incumbent local exchange carrier, (c) offer basic residential and business telecommunications services, (d) have an established plan to provide, maintain, or enhance broadband service, and (e) be designated by the Commission as an ETC for the purposes of receiving federal universal service support.

⁸ To the extent applicable, a company’s broadband plan to provide, maintain or enhance service should include:

requires a petitioning company to identify at least one of four eligibility criteria that it claims to satisfy.

6 The four eligibility criteria options are:

- 1) A sworn statement made by a company officer certifying that the provider commits to the deployment of broadband to the number of locations the Commission has determined by order. Such deployment obligations are in addition to any Federal Communications Commission deployment requirements. Additionally, a provider that elects to petition the program for support under this category is subject to review of its rate of return and financial reporting requirements.
- 2) A sworn statement by a company officer certifying that the provider commits to the deployment of broadband to the number of locations the Commission has determined by order. Such deployment obligations are in addition to any Federal Communications Commission deployment requirements.
- 3) A sworn statement by a company officer certifying that the provider has already met the Federal Communications Commission's total deployment obligations associated with federal high-cost program support as of the date of the petition, and that, since January 1, 2018, the provider has deployed broadband to the number of locations the Commission has determined by order. If a company has deployed broadband to a number of locations less than the number required by Commission order, the company must certify that it will deploy broadband to the remaining number of locations.

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- (i) A multiyear investment plan;
 - (ii) Specific project(s) that are projected to provide or enhance broadband services at speeds required by the Commission or the Federal Communications Commission. Project information should include an estimated timeline, geographic location, number of locations passed, and upload and download speeds;
 - (iii) A plan for maintenance of broadband services in the provider's service area;
 - (iv) A description for how the provider will enhance broadband services in its service area; and
 - (v) Any supporting information that the Commission requests to assist its review and analysis of the provider's broadband plan.

- 4) A sworn statement by a company officer certifying that broadband service is available to 100 percent of locations within the provider's service area, and that the company commits to making broadband service available to any new locations.

7 On June 30, 2021, Asotin Telephone Company d/b/a TDS Telecom (Asotin) filed with the Commission its State USF compliance report. The Company filed a revised report on August 23, 2021. In the report, Asotin states that it has utilized State USF Program funds to defray ongoing operation and maintenance expenses to maintain current services while also contributing to the company's ability to expand faster broadband service. Specifically, Asotin completed its all-fiber passive optical network in City of Asotin bringing FTTP to 549 locations. Asotin has a UTC broadband buildout requirement of 26 locations, however, Asotin deployed broadband to 326 locations (8 are capable of 25/3 Mbps and 318 are capable of 25/5 Mbps) in the 2021 fiscal year and these locations are supported by the State USF Program.

8 On June 29, 2021, Lewis River Telephone Company (Lewis River) filed with the Commission its State USF compliance report. In the report, Lewis River states that it is bonding and vectoring its digital subscriber line (DSL) connections. Lewis River has a UTC broadband buildout requirement of 264 locations, however, Lewis River deployed broadband to 411 locations (36 are 25/3 Mbps, 248 are 25/5 Mbps and 127 are 100/25 Mbps) in the 2021 fiscal year and are supported by the State USF Program.

9 On June 29, 2021, McDaniel Telephone Co. (McDaniel) filed its State USF compliance report with Commission. In the report, McDaniel states that it has opened major projects to increase broadband speeds by copper bonding, vectoring, DSL cards, capacity upgrade and drops. McDaniel has a UTC broadband buildout requirement of 350 locations, however, McDaniel deployed broadband to 577 locations (74 are 25/3 Mbps and 503 are capable of 25/5 Mbps) in the 2021 fiscal year and these locations are supported by the State USF Program.

10 Commission staff (Staff) reviewed the report. Based on Staff's review and several conversations with Asotin, Lewis River, and McDaniel (collectively, the TDS Companies or Company), Staff believes the reports meet the requirements of WAC 480-123-130.

11 On July 23, 2021, the TDS Companies filed a joint petition requesting support from the State USF Program (Petition) for fiscal year ending June 30, 2022, under eligibility criterion two. The Company filed a supplemental exhibit on August 18, 2021, providing

the number of serviceable locations with 25/3 Mbps (or faster) capability. In its combined broadband plan, the Company projects that it will provide broadband (25/3 Mbps or faster) to an additional 2,010 locations through 2022. The TDS Companies estimate that 181 of these locations will be in Asotin, 755 of these locations will be in Lewis River, and 1,074 of these locations will be in McDaniel.

- 12 Staff reviewed the Company's Petition, supporting exhibits, including a broadband plan, and has determined that the Company meets the prerequisites for requesting program support set forth in WAC 480-123-100 and the second eligibility criterion. Overall, Staff finds that the Company certified its commitment to deploy broadband services to the number of locations in the Adoption Order,⁹ in addition to any locations required by the Federal Communications Commission (FCC). Furthermore, the Company provided a broadband plan to enhance broadband services to areas it does not currently serve 25/3 Mbps. Staff recommends the Commission find the Asotin eligible for State USF Program support in the amount of \$73,080, Lewis River eligible for State USF Program support in the amount of \$173,032, and McDaniel eligible for State USF Program support in the amount of \$236,864 to be disbursed no later than December 31, 2021.

DISCUSSION AND DECISION

- 13 We agree with Staff that the TDS Companies has demonstrated its eligibility for a distribution from the State USF Program for fiscal year ending June 30, 2022.
- 14 The Company has certified its commitment to continue to deploy broadband services to 640 locations as required in the Adoption Order in addition to locations required by the FCC. The TDS Companies provided a joint broadband plan to enhance broadband service to locations they do not currently serve with 25/3 Mbps speed. Furthermore, the Company has shown in its compliance reports the ability to provide and maintain services. The TDS Companies committed in its petition to deploy broadband services, continue maintenance, and enhance its services.
- 15 We find that a total distribution in the amount of \$482,976 from the State USF Program is in the public interest, is consistent with the purposes underlying the regulation and applicable statutes, and it should be granted.

⁹ Each company has a specific UTC Deployment Obligation based on its cost benchmark and the amount of anticipated support each company is potentially eligible to receive through June 30, 2024. For these calculations, Staff calculated that \$4,850,000 would be available annually for fiscal years 2022-2024.

FINDINGS AND CONCLUSIONS

- 16 (1) The Commission is an agency of the State of Washington vested by statute with the authority to regulate public service companies, including local exchange companies.
- 17 (2) The TDS Companies are local exchange companies as defined in WAC 480-120-021 and public service companies subject to Commission jurisdiction.
- 18 (3) The TDS Companies have certified their commitment to deploy broadband services to the number of locations required by the Commission's Adoption Order in Docket UT-190437, in addition to locations required by the FCC.
- 19 (4) The TDS Companies have provided a joint broadband plan to enhance broadband services to areas they do not currently serve 25/3 Mbps.
- 20 (5) The TDS Companies are eligible to receive funding from the State USF Program in the amount of \$73,080 for Asotin, \$173,032 for Lewis River, and \$236,864 for McDaniel, to be disbursed no later than December 31, 2021.

ORDER

THE COMMISSION ORDERS:

- 21 (1) Asotin Telephone Company, Lewis River Telephone Company, and McDaniel Telephone Co. d/b/a TDS Telecom request for funds from the State USF Program for fiscal year ending June 30, 2022, in the amount of \$482,976 is granted.
- 22 (2) The funds will be disbursed by December 31, 2021.
- 23 (3) The Commission retains jurisdiction over this matter for purposes of effectuating this order.

DATED at Lacey, Washington and effective November 12, 2021.

WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

DAVID W. DANNER, Chair

ANN E. RENDAHL, Commissioner

JAY M. BALASBAS, Commissioner