

Exhibit No. DMR-1CT  
Docket UE-170717  
Witness: Dana M. Ralston

**BEFORE THE WASHINGTON  
UTILITIES AND TRANSPORTATION COMMISSION**

In the Matter of

PACIFIC POWER & LIGHT  
COMPANY,

2016 Power Cost Adjustment Mechanism

Docket UE-170717

**PACIFIC POWER & LIGHT COMPANY**

**REDACTED REBUTTAL TESTIMONY OF DANA M. RALSTON**

**March 2018**

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**ATTACHED EXHIBITS**

- Confidential Exhibit No. DMR-2C – 14<sup>th</sup> Right Longwall Panel Report
- Confidential Exhibit No. DMR-3C – Bridger Coal D41 Thickness
- Confidential Exhibit No. DMR-4C – BCC Structural Rolls
- Exhibit No. DMR-5 – Example of Structural Roll
- Confidential Exhibit No. DMR-6C – Joy Longwall Recovery Chronology
- Confidential Exhibit No. DMR-7C – MSHA 103(k) Control Order
- Confidential Exhibit No. DMR-8C – Staff Responses to Pacific Power’s Data Requests
- Exhibit No. DMR-9 – Boise White Paper L.L.C. Responses to Pacific Power’s Data Requests

1 **QUALIFICATIONS**

2 **Q. Please state your name, business address, and present position with Pacific**  
3 **Power & Light Company (Pacific Power or Company), a division of PacifiCorp.**

4 A. My name is Dana M. Ralston. My business address is 1407 West North Temple,  
5 Suite 210, Salt Lake City, Utah 84116. My title is Senior Vice President of Thermal  
6 Generation and Mining at PacifiCorp.

7 **Q. Briefly describe your education and professional experience.**

8 A. I have a Bachelor of Science Degree in Electrical Engineering from South Dakota  
9 State University. I am currently PacifiCorp's Senior Vice President of Thermal  
10 Generation and Mining. Prior to November 2017, I was the Vice President of Coal  
11 Generation and Mining since March 2015, and Vice President of Thermal Generation  
12 from January 2010 to March 2015. For 29 years before that, I held a number of  
13 positions of increasing responsibility within Berkshire Hathaway Energy's Generation  
14 organization, including the plant manager position at the Neal Energy Center, a  
15 1,600 megawatt generating complex. In my current role, I am responsible for  
16 operating and maintaining PacifiCorp's coal- and gas-fired generation fleet, coal fuel  
17 supply, and mining.

18 **Q. Have you testified in previous regulatory proceedings?**

19 A. Yes. I have testified on behalf of the Company in proceedings before the utility  
20 commissions in Utah, Oregon, Washington, and Wyoming.

21 **PURPOSE AND SUMMARY OF TESTIMONY**

22 **Q. What is the purpose of your rebuttal testimony in this proceeding?**

23 A. I respond to the testimony of Mr. Jason L. Ball, filed on behalf of the Staff of the

1 Washington Utilities and Transportation Commission (Staff), and the testimony of  
2 Mr. Bradley G. Mullins, filed on behalf of Boise White Paper, L.L.C. (Boise),  
3 challenging the prudence of Pacific Power’s costs associated with the Joy longwall.  
4 I explain why the purchase of the Joy longwall by Bridger Coal Company (BCC) was  
5 prudent and how acquisition of the longwall was expected to benefit BCC operations  
6 and ultimately, customers. I discuss the unexpected and complex geologic conditions  
7 encountered in the 14th Right longwall panel that contributed to the longwall event  
8 and the subsequent recovery efforts. I demonstrate why Staff’s and Boise’s  
9 allegations stating the Company and BCC did not prudently manage the operation of  
10 the Joy longwall and exercised lack of care are unfounded. I explain why Boise’s  
11 allegations regarding the competitiveness of BCC are incomplete and inaccurate.

12 **Q. Please summarize your testimony.**

13 A. My testimony:

- 14 • Explains why the Joy longwall was purchased by BCC;
- 15 • Provides information demonstrating the strategic evaluation, purchase and  
16 implementation of the Joy longwall at BCC was prudent and occurred only after  
17 technological and geological assessments were complete;
- 18 • Highlights actions taken by BCC management to inform operators of challenging  
19 geologic conditions in the 14<sup>th</sup> Right longwall panel, providing Joy longwall on-  
20 site set up and operating direction with JoyGlobal representatives prior to  
21 commencing operations, and classroom and hands-on Joy longwall training with  
22 JoyGlobal;
- 23 • Provides background information showing that the Joy longwall performance was

- 1 exceeding expectations prior to approaching cross-cut 18 in the 14<sup>th</sup> Right  
2 longwall panel;
- 3 • Discusses unexpected and severe geologic conditions encountered near  
4 cross-cut 17, the complexity and severity of those conditions, and actions taken by  
5 BCC in an attempt to resume coal production activities;
  - 6 • Describes longwall recovery efforts and demonstrates that all recovery efforts  
7 deemed safe and reasonable were exhausted prior to the abandonment of the  
8 longwall;
  - 9 • Discusses observations detailed in the root cause analysis investigative report  
10 prepared by BCC;
  - 11 • Demonstrates that the Company's management of the Joy longwall and Bridger  
12 mine were prudent, and explains why Staff's and Boise's allegations that the  
13 Company was imprudent are unfounded;
  - 14 • Explains why Staff's and Boise's lost production adjustments are unreasonable  
15 and detrimental to customers; and
  - 16 • Explains why Boise's allegations concerning the competitiveness of BCC are  
17 incomplete and inaccurate.

18 **BRIDGER COAL COMPANY**

19 **Q. Please describe BCC.**

20 A. BCC is a joint venture that mines coal at the Jim Bridger coal mine for delivery to the  
21 adjacent Jim Bridger power plant. PacifiCorp (through its wholly-owned subsidiary  
22 Pacific Minerals, Inc.) owns a two-thirds interest in BCC, and Idaho Power Company  
23 (through its wholly-owned subsidiary Idaho Energy Resources Co.) owns a one-third

1 interest. PacifiCorp and Idaho Power Company have the same ownership percentages  
2 in the Jim Bridger plant as in BCC. BCC began supplying coal extracted from  
3 surface mining operations to the Jim Bridger plant in 1974.

4 **Q. When did BCC begin development of the underground mine?**

5 A. In 2004, BCC began developing the underground mine infrastructure using  
6 continuous miner equipment.

7 **Q. Did the Company's original underground mine plan incorporate longwall  
8 mining techniques?**

9 A. Yes. Longwall mining is highly productive and provides a cost benefit relative to  
10 continuous mining operations. In longwall mining operations, continuous miner  
11 section equipment provides access to large blocks of coal, referred to as panels, which  
12 can be efficiently extracted with longwall mining equipment. A contract was signed  
13 with DBT Group<sup>1</sup> in 2005 to construct a longwall for use at the mine. Longwall  
14 operations using the DBT longwall began in March 2007.

15 **THE JOY LONGWALL ACQUISITION**

16 **Q. If BCC had the DBT longwall, why did BCC purchase the Joy longwall?**

17 A. As mining at BCC's underground mine proceeded westward, the mine's coal seam  
18 thickness and coal seam structural geology variability increased. The Company  
19 confirmed this through extensive surface coal exploration programs, along with  
20 detailed in-mine geologic mapping.

21 The Joy longwall manufactured by JoyGlobal<sup>2</sup> had been in operation at the

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<sup>1</sup> DBT Group was a German based underground mining equipment manufacturer that was acquired by Bucyrus International Inc. in 2007 which was subsequently purchased by Caterpillar Inc. in 2010.

<sup>2</sup> JoyGlobal Inc. is a Wisconsin based mining equipment manufacturer that was acquired by Komatsu Ltd. in 2017.

1 Company's Deer Creek mine in central Utah. When the Deer Creek mine was  
2 shuttered in early 2015, the Joy longwall became available to BCC, provided that  
3 technical analyses concluded the longwall could operate effectively there. The  
4 primary advantage the Joy longwall had over the DBT longwall was that the Joy  
5 longwall could operate more effectively in a thinner coal seam. The effective  
6 operating range of the DBT longwall extends from 10.5 to 12 feet while the effective  
7 operating range of the Joy longwall extends from seven to 10 feet. The lower  
8 operating height specification of the Joy longwall increased the flexibility of the  
9 longwall to overcome challenges related to coal seam thickness. The flexibility  
10 provided by the Joy longwall also decreased the run-of-mine ash content of coal  
11 produced.

12 **Q. Mr. Mullins's testimony states "PacifiCorp did not yet believe the alternative of**  
13 **transferring the Joy Longwall to be viable" in December 2014 and subsequently**  
14 **changed its mind.<sup>3</sup> Is this statement accurate?**

15 A. No. As indicated in the Joy longwall justification memo and capital appropriation  
16 document,<sup>4</sup> the Company began evaluating the merits of using the Joy longwall at  
17 BCC in early 2014 and concluded by the summer of 2015 that the Joy longwall would  
18 provide operating and cost benefits to BCC and customers.

19 **Q. Before BCC purchased the Joy longwall, did BCC and the Company complete**  
20 **an evaluation to determine whether the Joy longwall could successfully operate**  
21 **in the known geologic conditions at BCC?**

22 A. Yes. The Company's and BCC's technical groups (engineering and geology) with the

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<sup>3</sup> Boise Exhibit BGM-1CT, page 19, lines 12-13.

<sup>4</sup> Boise Exhibit BGM-5C, page 34 of 60.

1 assistance of JoyGlobal and Malecki Technologies Inc. (MTI), a geotechnical  
2 engineering consultant, evaluated the potential benefits of using the Joy longwall  
3 at BCC. This evaluation directly compared specifications of each longwall system  
4 (the DBT and the Joy) and determined the potential viability of the Joy longwall  
5 system relative to BCC's coal reserve and the known geological conditions. Key  
6 specification factors were compared between the DBT longwall and the Joy longwall.  
7 The group concluded the Joy longwall would provide operational benefits with regard  
8 to tip-to-face distance, floor pressure, and range of operating cutting height.  
9 In addition, the Company evaluated the effective remaining life of the Joy system  
10 (number of cycles), and concluded that the Joy longwall could be utilized by BCC  
11 through the Joy's expected life.

12 **Q. Mr. Mullins alleges that the Company “has not provided any evidence of having**  
13 **conducted any geological assessment associated with transferring the Joy**  
14 **Longwall prior to the time it made the decision to transfer the Joy Longwall.”<sup>5</sup>**  
15 **Is this correct?**

16 A. No. Boise asked this precise question during discovery to which the Company  
17 responded. The evidence provided to Mr. Mullins's as a result of his data request is  
18 repeated here as follows.

19 “Confidential Attachment Boise 004-5 [the Joy longwall  
20 justification memo]<sup>6</sup> discusses the geologic challenges in the  
21 Western mine district and the expected benefits of utilizing the Joy  
22 longwall versus the DBT longwall in that area. On page 5 of  
23 Confidential Attachment Boise 004-5, the plan assumed utilizing  
24 the Joy longwall to extract coal from the remainder of the western  
25 district and the first panel mined (6th Left) in the eastern district  
26 because the Joy longwall has a lower minimum cutting height

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<sup>5</sup> Boise Exhibit BGM-1CT page 21, lines 4-6.

<sup>6</sup> Boise Exhibits BGM-5C and BGM-11C



1 relative to the DBT longwall. Page 8 visually portrays a  
2 significantly higher ash coal product being mined by the DBT  
3 longwall relative to the Joy longwall on page 9. This is evident by  
4 the amount of red in the top left quadrant of Figure 2 on page 8  
5 versus the amount of green in the top left quadrant of Figure 3 on  
6 page 9. The color red designates an ash content of greater than  
7 15.0 percent. The color green designates an ash content of less the  
8 12.5 percent.”<sup>7</sup>

9 Mr. Mullins’s claim that the Company has not provided evidence of or completed any  
10 geological assessments prior to making the decision to purchase the Joy longwall is  
11 incorrect.

### 12 THE JOY LONGWALL – 14<sup>TH</sup> RIGHT PANEL

13 **Q. Did the Company and BCC develop a specific geologic longwall report for the**  
14 **14<sup>th</sup> Right longwall panel?**

15 A. Yes. Consistent with established geologic procedures, BCC develops a  
16 comprehensive geologic report for each longwall panel. The report for the 14<sup>th</sup> Right  
17 panel, included as Confidential Exhibit DMR-2C, documents geologic, hydrologic,  
18 geotechnical and coal quality projections of each longwall panel. To develop the  
19 report, Company and BCC geologic staff conducted detailed geologic in-mine  
20 mapping of each gateroad and the setup entries. Data mapped included coal  
21 thickness, coal quality - channel samples, roof and floor geology, hydrologic  
22 characteristics, general mining conditions, and geotechnical information. In addition,  
23 extensive surface exploration data was used to detail mid-panel geologic trends and  
24 longwall extraction conditions.

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<sup>7</sup> Boise Exhibit BGM-4 page 10-11, (v).

1 **Q. Was the report based on comprehensive data that was analyzed and presented**  
2 **by professional experts?**

3 A. Yes. The longwall panel report was prepared by licensed professional geologists  
4 experienced in underground coal mining geology.

5 **Q. Were the contents of the 14<sup>th</sup> Right longwall report discussed with mine**  
6 **management and longwall section supervisors?**

7 A. Yes. The report was provided to and discussed with mine personnel before mining  
8 the longwall panel. In addition, the BCC mine geologist visited the longwall face  
9 22 times from September 3, 2015, to December 17, 2015, to conduct geological  
10 surveys. The surveys document coal thickness, coal quality, roof and floor geology,  
11 hydrologic characteristics, and general mining conditions. During this process, the  
12 geologist discussed the results of the surveys with the shearer operators, the longwall  
13 coordinator, and the foremen. Survey results are communicated to mine  
14 management. This process is consistent with standard industry practice.

15 **Q. Did any known gaps or voids exist in the data used to develop the detailed**  
16 **longwall mining report for the 14<sup>th</sup> Right panel?**

17 A. No. BCC conducted extensive geologic investigations prior to the 14th Right  
18 extraction, including extensive surface exploration drilling to define regional and in-  
19 panel thickness trends and lithologic characteristics of the roof and floor and in-mine  
20 detailed geologic mapping of all entries to enhance the regional trends data. All of  
21 the data from exploration and in-mine mapping was incorporated into the overall  
22 geologic model to predict general mining conditions.

1 **Q. You state there were no known gaps or voids in the data for developing the**  
2 **report. Does the Company have the ability to determine with 100 percent**  
3 **certainty all existing localized geologic conditions?**

4 A. No. While the Company conducts extensive drilling and core sampling in the coal  
5 reserve, it is impractical and unreasonable to drill to determine with 100 percent  
6 certainty all existing geologic conditions. The industry standard consists of drilling  
7 holes every quarter of a mile. The drill holes at BCC are approximately every eighth  
8 of a mile in the location in question, which is significantly above the industry  
9 standard.

10 **Q. Based on the information available to BCC relative to specific geologic**  
11 **conditions in the area and the favorable operational evaluation developed by**  
12 **JoyGlobal, did BCC have confidence the 14<sup>th</sup> Right longwall panel could be**  
13 **successfully mined using the Joy longwall?**

14 A. Yes. BCC personnel with assistance of MTI, the geotechnical engineering consultant,  
15 and JoyGlobal concluded the Joy longwall would provide operating benefits at BCC,  
16 especially with the longwall's ability to operate in lower coal seam heights than the  
17 DBT longwall. A detailed 14<sup>th</sup> Right longwall report using the data previously  
18 mentioned was developed and discussed with mine personnel. Based on the 14<sup>th</sup>  
19 Right report, BCC determined that the Joy longwall could safely and effectively mine  
20 this panel.

21 **Q. Did the Company have employees at BCC who were experienced in operating a**  
22 **Joy longwall?**

23 A. Yes. Four shearer operators at BCC had extensive operational experience with the

1 Joy longwall (five or more years) at the Deer Creek mine. In addition, two other  
2 employees had experience operating a Joy longwall system from another mine. Thus  
3 of the two shifts (team of seven crew members) working in December 2015,  
4 approximately 43 percent of the employees had prior experience operating a Joy  
5 longwall system.

6 **Q. What steps did the Company take to ensure the mining crews were adequately**  
7 **trained on the Joy longwall operation?**

8 A. As stated previously, the geologic longwall report was provided to mine personnel  
9 prior to mining operations beginning in the 14<sup>th</sup> Right panel. Management employees  
10 and geologists also provided verbal instructions to all longwall section employees of  
11 the known geological issues and challenges. In addition, JoyGlobal was on site  
12 starting August 25, 2015, to assist with the longwall set up and provide technical  
13 direction to 30 crew members on the operation of the longwall prior to the longwall  
14 commencing operations on August 31, 2015. Further, JoyGlobal conducted  
15 classroom and hands-on Joy longwall training while the longwall was in actual  
16 operation for mine personnel during September 12, 2015, through October 9, 2015, to  
17 ensure longwall section employees could confidently operate the Joy longwall.  
18 Finally, operational manuals for major longwall section components were available as  
19 a reference for employees.

1 **Q. Staff alleges that the Company “** [REDACTED]  
2 [REDACTED] ”<sup>8</sup>

3 **Do you agree with this statement?**

4 A. No. The mine plan that was in place was appropriate for the expected mining  
5 conditions. Management and longwall crews were aware of the risks associated with  
6 mining completely through the hard sandstone floor. The geological report  
7 highlighted this risk by documenting that a [REDACTED]  
8 [REDACTED]  
9 [REDACTED] as discussed in the 14<sup>th</sup> Right Longwall Panel Geologic Report.<sup>9</sup> BCC  
10 management prudently evaluated the risk of operating the Joy longwall in the 14<sup>th</sup>  
11 Right area of the mine given the known geologic and geo-technical environment. It is  
12 important to note, the longwall crew encountered unexpected and extraordinary  
13 localized geological features in the middle of the longwall panel [REDACTED]  
14 [REDACTED]. This also conflicts with Mr.  
15 Mullins assertion that [REDACTED]  
16 [REDACTED] ”<sup>10</sup>

17 **Q. Please describe the unexpected localized geologic features that impeded the Joy**  
18 **longwall’s ability to move or retreat.**

19 A. As the mine approached cross-cut 18 in the 14<sup>th</sup> Right longwall panel in  
20 December 2015, the Joy longwall intercepted two unexpected geologic features  
21 simultaneously, a mid-panel coal seam thinning trend and severe geologic structural

<sup>8</sup> Staff Exhibit JLB-1CT, page 3, lines 1-2.

<sup>9</sup> Exhibit DMR-2C, page 5.

<sup>10</sup> Boise Exhibit BGM-1CT, page 22, line 12.

1 rolls in the floor. The detailed mine map included in page 23 of Exhibit DMR-2C  
2 projected a coal seam thickness of approximately eight to eleven feet in this area,  
3 which is well within the operating limits of the Joy longwall. However, the coal seam  
4 unexpectedly thinned to approximately six and a half feet thick at mid-face. The  
5 combination of the rapidly thinning coal seam and severity of the multi-dimensional  
6 structural rolls (parallel and perpendicular to the longwall face) in the floor forced  
7 equipment operators to alter the mining horizon to limit contact with the hard  
8 sandstone floor (shown in Exhibits DMR-4C and DMR-5). The severity of the  
9 structural rolls increased as the longwall retreated towards cross-cut 17. In addition,  
10 the hard sandstone floor, normally approximately two feet thick, thinned at the  
11 crowns of the structural rolls to less than one foot thick. The combination of the  
12 thinning coal seam, thinning sandstone floor and severity of the structural rolls  
13 exceeded the capacity of the shearer to maneuver through the coal face without  
14 trimming into the hard sandstone floor and the roof.

15 **Q. Did the longwall foreman and shearer operators “ [REDACTED] ” into the floor as**  
16 **indicated in the Mine Safety and Health Administration (MSHA) Field**  
17 **Investigation report?<sup>11</sup>**

18 A. No. As stated in the Company’s root cause analysis report, [REDACTED]  
19 [REDACTED]  
20 [REDACTED]  
21 [REDACTED]  
22 [REDACTED].

<sup>11</sup> Boise Exhibit BGM-8C, page 2.

<sup>12</sup> Staff Exhibit JLB-3C, page 9, “Root Cause Analysis” section.

1 **Q. Was the Company aware that the coal seam height would decrease below seven**  
 2 **feet at the same time that a multi-dimensional roll would occur?**

3 A. No. When the Company requested that Staff identify any reference of the possibility  
 4 of this event occurring, Mr. Ball’s response was he “ [REDACTED]  
 5 [REDACTED] ”.<sup>13</sup>

6 **Q. Mr. Mullins’s testimony states “PacifiCorp’s strategy of using the Joy Longwall**  
 7 **to access areas of the Bridger Underground mine with low coal seam height**  
 8 **ultimately failed.”<sup>14</sup> Do you agree with this statement?**

9 A. No. With the documented variability in the mine’s reserves, the Joy longwall  
 10 provided operational flexibility and advantages over the DBT longwall and was not a  
 11 strategic failure. Coal thickness projections of the 14th Right longwall panel were  
 12 within the operating specifications of the Joy longwall. The Joy longwall intercepted  
 13 an unknown geologic situation both in terms of coal seam thickness and structural  
 14 geology. Detailed geologic in-mine mapping along with extensive surface drilling  
 15 exploration did not identify the severe nature of the coal seam at this location. Coal  
 16 thickness measurements along the headgate and tailgate and surface exploration in the  
 17 vicinity were within the operating range of the Joy longwall.

18 **Q. Mr. Mullins alleges that “ [REDACTED]**  
 19 **[REDACTED] ”.<sup>15</sup> Is this correct?**

20 A. No. Longwall face profile shift reports were completed by foremen and submitted to  
 21 management every shift. Geologists also recorded notes on site which were compiled

<sup>13</sup> Exhibit DMR-8C, (Data Request No. 3).  
<sup>14</sup> Boise Exhibit BGM-1CT, page 4, lines 18-19.  
<sup>15</sup> Boise Exhibit BGM-1CT, page 23, lines 8-9.

1 into geologic mapping models, and reported to management on a consistent basis.

2 **Q. Did Mr. Mullins misinterpret the Company’s geologic notes and make the**

3 **incorrect allegation that “** [REDACTED]

4 **[REDACTED]”?**<sup>16</sup>

5 A. Yes. It is prudent mining practice when dealing with a thinning coal seam to mine to

6 the coal floor to minimize the amount of ash (from roof rock). At times this would

7 involve mining into the hard sandstone floor pan but not through it. This is not “risky

8 activity” but standard mining practice. Mr. Mullins’s inexperience with mining led

9 him to an erroneous conclusion. The 14<sup>th</sup> Right Geologic Report specifically states

10 [REDACTED], it does not state to avoid cutting into the hard sandstone

11 floor.

12 **Q. Mr. Mullins alleges that “** [REDACTED]

13 **[REDACTED]” on**

14 **December 15, 2015, and December 23, 2015.**<sup>17</sup> **Do you agree with this assertion?**

15 A. No. As recorded in the longwall face profile reports and the geologist notes, the

16 Company took corrective measures to [REDACTED]

17 [REDACTED]<sup>18</sup>

18 • [REDACTED]

19 [REDACTED]

20 • [REDACTED]

21 [REDACTED]

<sup>16</sup> Boise Exhibit BGM-1CT, page 23, lines 11-12.

<sup>17</sup> Boise Exhibit BGM-1CT, page 24, lines 5-6, 9-10.

<sup>18</sup> Boise Exhibit BGM-4, page 25.



- 1 • [REDACTED]
- 2 [REDACTED]
- 3 • [REDACTED]
- 4 [REDACTED]
- 5 [REDACTED]

6 This record is an indication that the Company was making corrections to prevent  
7 exposing the claystone.

8 **Q. Please explain what corrective actions BCC took to navigate through the**  
9 **complex and rapidly changing geologic conditions.**

10 A. At times during December, longwall crews were able to alter the mining horizon to  
11 effectively stay within the coal seam and limit incidental contact with the hard  
12 sandstone floor. Crews attempted to alter the longwall mining horizon by changing  
13 the cutting angle of the shearer to overcome the structural rolls. These actions were  
14 consistent with the normal practice of longwall crews, who continuously evaluate  
15 mining conditions encountered (coal seam thickness trends and structural features)  
16 along the face and attempt corrective measures to mitigate the changing mining  
17 environment.

18 **Q. Briefly describe operating limitations that longwall section equipment has**  
19 **relative to rapidly changing geological conditions.**

20 A. The longwall is a large, highly mechanized piece of equipment with some flexibility  
21 to navigate various geologic features including changes in seam thickness and  
22 structural changes. However, in the case of the 14<sup>th</sup> Right longwall panel, the severity  
23 of the rolls in conjunction with the thinning seam exceeded the capacity of the shearer

1 to navigate through without trimming both the hard sandstone floor and the roof.

2 When the rolls are extremely severe as in the case of 14<sup>th</sup> Right, sections of the roof  
3 and floor must sometimes be removed for clearance as the shearer traverses along the  
4 face of the coal seam, especially at the transition zones of the structural rolls.

5 **Q. Please describe the operational and production performance of the Joy longwall**  
6 **prior to December 2015.**

7 A. The Joy longwall exceeded expectations in terms of productivity and was consistent  
8 with projected coal quality. For the period from startup on August 31, 2015, to the  
9 end of November 2015, productivity of the Joy longwall exceeded each of the  
10 measured metrics (budgeted tonnage by ■ percent, budgeted feet advanced by  
11 ■ percent, budgeted tons/shift by ■ percent and budgeted feet/work shift by  
12 ■ percent). Quality of coal produced from September through November from the  
13 Joy longwall (14th Right panel) averaged ■ percent ash which was below the Jim  
14 Bridger plant target delivery specification of ■ percent ash.

15 **Q. Do you agree with Mr. Mullins's repeated statements the Company failed to take**  
16 **adequate preventative action and exercised lack of care?**

17 A. No. Mr. Mullins notes that “no geologist visited the coal face for sixteen days”<sup>19</sup> after  
18 the Joy longwall problems occurred and interprets this as “lack of care” by the  
19 Company.<sup>20</sup> Importantly, the role of the geologist is to model and predict upcoming  
20 mining conditions when developing new sections of the mine. The geologist uses  
21 actual field measurements and data to validate and make adjustments to improve the  
22 accuracy of the model when the field data supports it. The model results are then

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<sup>19</sup> Boise Exhibit BGM-1CT, page 27, lines 18-19.

<sup>20</sup> Boise Exhibit BGM-1CT, page 28, line 16.

1 used to develop geological reports for the operating crews and management to  
2 determine the best course of action when developing mine plans. A geologist's  
3 expertise is in developing these models and collecting field data, not on actual mining  
4 operations or operating the mining equipment. The personnel best suited for  
5 operation of the equipment are the mine's operating crews.

6 Even with this understanding, the geologist visited the longwall face 22 times  
7 from September 3, 2015, to December 17, 2015. The Joy longwall problems  
8 occurred on or about December 23, 2015. The geologist visited the longwall face  
9 again on January 8, 2016. From December 23, 2015, through January 7, 2016, BCC  
10 had experienced mine personnel on the longwall face 24 hours per day monitoring  
11 conditions and providing updated information to BCC senior management personnel.  
12 At this juncture, operational expertise was required to improve conditions on the face  
13 as employees grasped the challenging geologic conditions at hand. In addition,  
14 individuals not directly involved in mitigating longwall face conditions (such as a  
15 geologist) were discouraged from accessing the area due to safety concerns. Crews  
16 were actively working to manually remove waste material that had caved on the face,  
17 remove frozen material from the stacking tubes, make necessary longwall mechanical  
18 repairs, reposition shields, and support shields with hydraulic cylinders (dukes) where  
19 necessary.

20 **Q. Please respond to Mr. Mullins's assertion that no "geological monitoring [was]**  
21 **undertaken after December 17, 2015".<sup>21</sup>**

22 **A** Geological monitoring is not limited to just geologists, but is also provided by trained

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<sup>21</sup> Boise Exhibit BGM-1CT, page 27, lines 5-7.

1 and experienced longwall operations personnel and by management observations.

2 **Q. Please respond to Mr. Mullins’s statement that “If one were to conclude that the**  
3 **geological conditions were too challenging to be mined effectively by the Joy**  
4 **longwall, even with the support of geological staff, that speaks to the lack of care**  
5 **exercised by PacifiCorp.”<sup>22</sup>**

6 A. With the benefit of hindsight and the selective use of Company produced analysis and  
7 reports, Mr. Mullins suggests the geological conditions were too challenging for the  
8 Joy longwall to successfully mine. Mr. Mullins’s conclusions are contrary to those  
9 reached by mining experts from the Company and JoyGlobal. What Mr. Mullins fails  
10 to recognize is that the issue is not the operational viability of the Joy longwall, but  
11 rather the complex localized geologic conditions, the inability of longwall mining  
12 equipment to make abrupt operational changes, and the ability of longwall section  
13 personnel to completely understand the heretofore unknown conditions of the rapidly  
14 thinning coal seam and multi-dimensional structural roll, which hindered the ability to  
15 respond.

16 The Company’s engineering, geological, and operational employees carefully  
17 evaluated the Joy longwall before BCC acquired it. The technical evaluation  
18 completed by JoyGlobal in 2014 concluded that in addition to the lower minimum  
19 cutting height provided by the Joy longwall, the Joy longwall provided operational  
20 benefits. BCC made its decision to purchase the Joy longwall after JoyGlobal  
21 completed its technical assessment of the geotechnical characteristics at the mine and  
22 the operational design of the longwall.

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<sup>22</sup> Boise Exhibit BGM-1CT, page 29, lines 3-5.

1 **Q. Please respond to Mr. Mullins assertion that “Prior to the incident with the Joy**  
2 **Longwall, PacifiCorp had virtually no geological controls in place associated**  
3 **with longwall operations”.**<sup>23</sup>

4 A. Since the inception of the underground mine, BCC has maintained and still maintains  
5 geologic controls. Collectively, PacifiCorp and BCC’s geologic and engineering staff  
6 has over 50 years of geologic experience with special emphasis on underground coal  
7 mine geology and mining applications. Geologic controls in place at the BCC  
8 underground mine include: extensive geologic surface mapping (jointing and  
9 structural features), detailed surface exploration programs (drilling programs – rotary  
10 and coring), geotechnical assessments, hydrologic modeling and analysis, and  
11 continuous in-mine geologic mapping. Data collected is analyzed to develop a  
12 comprehensive model of geologic depositions to evaluate the complex nature of the  
13 underground mine. This information is discussed with operational personnel and  
14 included in reports such as the “14th Right Longwall Panel Geologic Report” dated  
15 August 2015. Topics discussed in the referenced 14th Right longwall panel report are  
16 noted below:

- 17 • Summary
- 18 • Coal Seam Characteristics (thickness, seam makeup)
- 19 • Roof and Floor Lithology
- 20 • Other Geologic Features (structure, jointing, faulting)
- 21 • Overburden/Abutment Stress
- 22 • Groundwater
- 23 • Headgate and Tailgate Stability
- 24 • Geology of the Extraction Face
- 25 • Ash Prediction
- 26 • Appendices:
  - 27 ○ Coal Sample Data

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<sup>23</sup> Boise Exhibit BGM-1CT, page 29, lines 11-12.

- 1           ○ Longwall Panel Geology Map (identifies coal seam thickness and roof
- 2           lithology – areas overlain with sandstone, mudstone and/or siltstone, wet
- 3           areas, kettle bottoms, tree impressions)
- 4           ○ Longwall Panel Ash and Coal Quality Map
- 5           ○ Longwall Panel Mine Floor Elevation and Overburden Thickness Map

6           Longwall panel reports have been developed and discussed with mine  
7           management personnel since the inception of the underground mine. Mr. Mullins’s  
8           assertion that BCC did not have geologic controls in place prior to the Joy longwall  
9           incident is inaccurate, and not based on factual the evidence provided to Mr. Mullins.

10   **Q.   Based on your review of Exhibit BGM-15 discussing Bowie Resources (Bowie)**  
11   **geological controls, were Bowie geological controls more robust or prudent than**  
12   **those utilized at BCC’s underground mine?**

13   A.   No. The referenced document was presented in August 2006 and described Bowie  
14   geology and ground control practices with specific focus on geologic data collection  
15   and dissemination of information to all mine employees. On page 3 of  
16   Exhibit BGM-15, the paper states the “geologic data base is considered a living  
17   entity, that grows and changes as new information is collected”. As previously  
18   discussed, BCC gathers the same type of information as Bowie and inputs the data  
19   into a comprehensive geologic depositional model that is continually updated. Data  
20   collected is used to develop not only longwall mining reports, but detailed mine plans  
21   including coal quality projections. Mr. Mullins incorrectly stated “it is not normal for  
22   an underground mine to lack specific geological controls, as was the case at the  
23   Bridger Underground Mine prior to the Joy Longwall failure”.<sup>24</sup>

24           On page 4 of Exhibit BGM-15, Bowie states “the most unique element of the

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<sup>24</sup> Boise Exhibit BGM-1CT, page 29, lines 17-19.

1 ground control program at Bowie is the collection of the roof bolter lith-graphs” and  
2 then discusses how the data is included in the geologic data base by a geologist.  
3 BCC’s underground mine conducts test hole drilling in development entries using  
4 roof bolters but does not develop lith-graphs because of the unique geology at the  
5 mine. This is due to the relative soft strata that overlies the coal seam, which renders  
6 geologic data gathering using this method unreliable if not impossible. BCC instead  
7 gathers this type of data using rotary and coring drilling programs.

8           Bowie further discusses how information contained on the lith-graphs is  
9 discussed with section foreman at least once per day and with key mine personnel in  
10 weekly quality meetings. The communication process is very similar to practices at  
11 BCC. Shift reports are prepared by section foreman and contain data summarizing  
12 productivity information, safety topics discussed or issues, observations (including  
13 roof bolter test hole data), etc. Typically, out-going crews verbally inform the on-  
14 coming crew of relevant issues and observations for each section. BCC’s  
15 underground mine geologists visit mine operating sections to formulate professional  
16 observations and discuss observations with operating personnel on the spot. This  
17 information is documented and discussed with mine management. Each morning,  
18 prior to start of the shift, management employees meet and discuss operational issues  
19 and concerns. Plans are developed to mitigate challenges and meet targets.  
20 Generally, senior mine personnel have daily conversations with Jim Bridger plant  
21 personnel and monthly meetings to discuss coal delivery requirements including coal  
22 quality.

1 **Q. Did the Company and BCC investigate the circumstances surrounding the**  
2 **abandonment of the Joy longwall?**

3 A. Yes. The Company and BCC completed an in-depth root cause analysis and prepared  
4 the report titled “FINAL Report of Investigation – Joy Longwall 14<sup>th</sup> Right  
5 Investigation,” dated October 13, 2016, shortly after the decision was made to stop  
6 the longwall recovery efforts.<sup>25</sup>

7 **Q. Please highlight the findings in the root cause analysis report.**

8 A. Notably, the report was compiled after individual interviews with longwall section  
9 and mine management employees occurred. A major purpose of the root cause  
10 analysis report was to identify areas of improvement and not necessarily to assign  
11 fault. Several combined root cause analysis meetings were held with BCC, Idaho  
12 Power, and PacifiCorp representatives. Information gathered during this process is  
13 contained in the report. The report identified the following seven items as reasons  
14 contributing to the unexpected Joy longwall event;

- 15 1. The coal seam thickness thinned and a mid-face structural roll was encountered  
16 simultaneously.
- 17 2. Although crews were trained extensively and several had previously operated the  
18 Joy longwall at the Deer Creek mine, operating this longwall in the unique  
19 geological conditions at BCC was new to all employees.
- 20 3. Shearer operators cut into the hard sandstone floor to control roof caving and  
21 minimize ash contamination and did not adequately communicate issues to  
22 management employees.

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<sup>25</sup> Staff Exhibit JLB-3C.



- 1 4. The thinning coal seam forced the shearer operator to cut the crown that was  
2 caused by a pronounced roll to maintain the cutting height required to allow the  
3 shearer to pass the shields. This resulted in the shearer exposing structurally  
4 incompetent claystone.
- 5 5. Longwall crews did not follow consistent operating practices (spotting shields and  
6 climbing out of the claystone).
- 7 6. The crews had to manually remove material that had fallen from the roof on the  
8 face conveyor (pan) resulting in excessive downtime.
- 9 7. While equipment was maintained properly, unplanned mechanical downtime  
10 occurred.

11 The report also discusses challenges associated with geology, hydrology, scheduling  
12 adjustments, and a reduced available workforce driven by the holiday period,  
13 unexpected mechanical downtime, inconsistent operating practices and  
14 communication, and the absence of written procedures for cutting the hard sandstone  
15 floor and catching top rock.

16 **Q. Were written operating procedures in place at the BCC underground mine and**  
17 **were these procedures followed as reasonably as possible per the 14<sup>th</sup> Right**  
18 **Geological Report?**

19 A. Yes. The Company successfully followed operating procedures with favorable results  
20 until the unknown events of the thinning seam, multidimensional roll, and thin floor  
21 exceeded the capacity of the Joy longwall to maneuver. The Company's root cause  
22 analysis states "[REDACTED]"<sup>26</sup>. The Company did

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<sup>26</sup> Staff Exhibit JLB-1CT, page 16, line 7

1 not have specific procedures for an unknown, unexpected, catastrophic event. While  
 2 it is prudent to review and adjust from past events, it is extremely difficult or  
 3 impossible to have a written process for an unforeseen event so severe that there is no  
 4 industry guidance. The longwall event was an anomaly to the mining industry and  
 5 there was no industry experience or history to draw upon.

6 **Q. Staff alleges that the “ [REDACTED]**  
 7 **[REDACTED]<sup>27</sup> Do you agree?**

8 A. No. During longwall mining, it is critical that a longwall regularly move or retreat  
 9 while mining the panel to avoid or minimize convergence of the roof and floor and  
 10 unstable roof conditions. Based on the geologic reports, the Company’s management  
 11 scheduled appropriate levels of staff for the anticipated geological conditions during  
 12 December 2015. When conditions deteriorated, additional employees were called to  
 13 supplement the base staffing levels but due to the holiday period, only a small number  
 14 of employees were available. The staffing levels were appropriate and prudent for the  
 15 expected conditions.

16 **Q. Please explain why the longwall could not move at a steady rate in December**  
 17 **2015.**

18 A. During the timeframe of December 23, 2015, to December 29, 2015, the underground  
 19 mine experienced significant operational issues such as roof flushing, frozen stacking  
 20 tubes, and mechanical problems that prevented the longwall from moving. Most  
 21 notably, longwall crews were faced with rocks flushing or falling from the roof at the  
 22 longwall mine face due to the poor roof conditions. The flushing caused downtime

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<sup>27</sup> Staff Exhibit JLB-1CT, page 16, lines 14-16.

1 and slowing of the mining process because crews needed to manually move rocks that  
2 overflowed the conveyor. The rocks were then moved back into the pan and  
3 conveyed out of the mine. The combination of convergence and interception of soft  
4 claystone rock pushed the shearer in the floor. Additionally, the stacking tubes at the  
5 surface of the underground mine were frozen solid with coal for a time due to  
6 extremely cold weather. The frozen stacking tubes prevented the conveyor system  
7 from operating effectively.

8 **Q. Please give further details about the eight items listed in the “Methods to Prevent**  
9 **a Reoccurrence”<sup>28</sup> section of the root cause analysis report.**

10 A. As described below, the majority of the items discussed in the “Methods to Prevent a  
11 Reoccurrence” section emphasize a need to improve existing practices and/or  
12 procedures as opposed to an absence of procedures that are standard in the industry.

13 1. Written longwall standards. Formal written longwall procedures have been in-  
14 place since longwall operations began at the underground mine in March 2007.

15 Additionally, written standards were formalized in August 2017 and continue to  
16 be refined.

17 2. Additional geologic training. Historically, geologic longwall reports were  
18 developed and provided to management employees. Maps identifying coal seam  
19 thickness contours, roof lithology, drilling data, etc. were provided to all longwall  
20 section employees and verbal discussions occurred on an as needed basis.

21 However, a written Longwall Standards document was developed after the Joy  
22 longwall event that requires all longwall section employees meet with Company

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<sup>28</sup> Staff Exhibit JLB-3C, page 10-11

1 geologists for training prior to coal extraction from a new longwall panel and as  
2 changing geologic conditions dictate.

3 3. Expanded geologic operating plans. Historically, operating plans were developed  
4 and discussed with all longwall section employees and mine management  
5 personnel based on discussions and input from Company geologists. However,  
6 the Longwall Standards document formalizes the communication process (both  
7 verbal and written) between operators, longwall section staff (management and  
8 union) and geologists.

9 4. Shearer operator communication. Historically, shearer operators have verbally  
10 communicated with each other, foreman and geologists regarding operational  
11 issues. However, the Longwall Standards document formalized the  
12 communication process to be both verbal and written.

13 5. Shift change communication. Historically, operators verbally communicated  
14 operational and geological conditions to the on-coming shift and prepared written  
15 production reports. The written production reports were not always reviewed by  
16 on-coming shift supervisors. The Longwall Standards document requires  
17 operators and supervisors to provide written reports to on-coming crews to ensure  
18 complete and accurate information is provided to shift supervisors.

19 6. Supervisor documentation. Historically, supervisors have evaluated changing  
20 face conditions, made operating adjustments, and verbally communicated changes  
21 to other longwall employees. The Longwall Standards document requires  
22 supervisors to document changing conditions in production reports.

23 7. Mechanical availability. The referenced report states that “while equipment was

1 being maintained properly, unplanned mechanical downtime resulted in the  
2 inability to run the longwall during the initial timing of the event”. The Company  
3 recognized that not having a spare part contributed to several hours of downtime  
4 during the longwall event. The Company has reviewed and updated the critical  
5 spare longwall parts list to mitigate mechanical delays and the Longwall  
6 Standards document requires all longwall employees to report mechanical  
7 problems to maintenance personnel immediately to ensure timely repairs occur.

8 8. Adequate staffing levels. Historically, operating shifts at the mine were reduced  
9 from two to one shift per operating day during extended holiday periods. This  
10 practice did not create operational issues prior to the 14th Right longwall event.  
11 In December 2015, the Company followed call-out procedures contained in the  
12 collective bargaining agreement but represented employees declined to work  
13 unscheduled shifts. Therefore, the Company is now scheduling more employees  
14 to work during holiday periods when conditions warrant and attempts to manage  
15 coal production activities to avoid longwall moves over extended holiday periods.  
16 In addition, the Company signed a Memorandum of Agreement with the union to  
17 provide enhanced workforce coverage during longwall move periods.

18 **Q. Why did the Company perform an investigation?**

19 A. The Company considered it important to understand the events and issues that  
20 resulted in the abandonment of the Joy longwall and to develop actions to prevent a  
21 future occurrence. While the Company’s actions were prudent with respect to the  
22 purchase, use, and recovery attempts of the longwall, the root cause analysis was  
23 done with a critical view in an effort to continuously improve operations.

1 **Q. Was a root cause analysis performed by an independent contractor for the**  
2 **circumstances surrounding the abandonment of the Joy longwall?**

3 A. No. Initially, all efforts were focused on safely restoring the Joy longwall’s ability to  
4 resume coal production activities. As longwall recovery efforts occurred, an  
5 understanding of the unexpected, complex geologic conditions became clear, and the  
6 Company concluded it had the capability to conduct the review internally, consistent  
7 with the Company’s normal practice. In response to the issues raised in this case, the  
8 Company’s independent expert, Dr. Rob Thomas, has now reviewed the Company’s  
9 actions in conjunction with the Joy longwall and confirmed that they were consistent  
10 with mining industry standards.

11 **Q. Is Staff’s assertion reasonable that a written plan of communication would have**  
12 **prevented the Joy longwall loss?**

13 A. No. As stated in Mr. Ball’s testimony, the Company responded “that verbal  
14 exchanges occurred consistent with industry practice”.<sup>29</sup> To assign the lack of a  
15 formal communication plan as a direct cause of loss is far reaching and unreasonable.

16 **JOY LONGWALL RECOVERY EFFORTS**

17 **Q. Please summarize Joy longwall recovery efforts.**

18 A. The longwall recovery efforts were conducted over a nine-month period using  
19 traditional and state-of-the art technologies.<sup>30</sup> Not all the methods discussed and  
20 evaluated were attempted due to safety and operational concerns. Longwall recovery  
21 efforts were discussed with experienced mine personnel, industry experts, vendors  
22 and MSHA. Recovery methods used included:

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<sup>29</sup> Staff Exhibit JLB-1CT, Page 18

<sup>30</sup> Exhibit DMR-6C, pages 1-8.

- 1 • Pumped grout from the surface to an area above the shields to consolidate roof  
2 material.
- 3 • Pumped a chemical into the floor to fill voids and increase compressive  
4 strength.
- 5 • Pumped various types of foams, chemicals, and grouts above and below the  
6 shields from the longwall face to fill voids and consolidate roof material.
- 7 • Installed wooden crib blocks underneath the shields to stabilize floor  
8 conditions.
- 9 • Pumped various types of glue into the face to consolidate and stabilize face  
10 conditions.
- 11 • Installed one inch by ten foot long re-bar at an angle near the top of the shields  
12 to provide additional structural face support.
- 13 • Horizontally drilled holes under the shields and face conveyor and then  
14 circulated a refrigerant to freeze and stabilize the floor.
- 15 • Took taper cuts with the shearer in the headgate area to reduce abutment  
16 pressures on the face.
- 17 • Constructed plywood beams to form structural bridges to distribute shield  
18 floor loading.

19 **Q. Please describe the Company's decision-making process for deciding to begin**  
20 **recovery of the Joy longwall?**

21 A. The Company was faced with an unprecedented situation with the longwall crisis in  
22 December 2015. Management believed that the longwall could be recovered and  
23 immediately began to plan a way to recover the Joy longwall. The nature of the

1 recovery operations required real-time decisions in a rapidly changing environment  
2 and required immediate action.

3 **Q. Did the Company document management's involvement in the recovery efforts**  
4 **between December 2015 and October 2016?**

5 A. Yes. As discussed in the timeline of recovery efforts attached here as Confidential  
6 Exhibit DMR-6C, BCC management coordinated with Idaho Power Company and  
7 PacifiCorp representatives to ensure information was provided timely and specific  
8 methods used were being incorporated into the overall strategy and recovery efforts.  
9 Further, PacifiCorp senior management had phone calls several times each week and  
10 periodic on-site visits with mine management to assess and discuss progress and  
11 challenges. Additionally, the Joy longwall recovery efforts were discussed in the  
12 Management Committee Meetings for the Bridger Coal Company. These minutes  
13 were provided to parties.

14 **Q. Did BCC solicit input from industry experts to ensure all reasonable recovery**  
15 **techniques were considered?**

16 A. Yes. BCC solicited input and services from industry experts, contractors, mine  
17 operators, and MSHA in an effort to safely and effectively recover the Joy longwall  
18 and resume production activities. Please refer to Confidential Exhibit DMR-6C for  
19 documentation of industry experts consulted.

20 **Q. At what point and why did the Company determine the Joy longwall was to be**  
21 **abandoned in place?**

22 A. On Friday, October 7, 2016, the recovery effort for retrieval of the Joy longwall was  
23 terminated due to safety concerns. The roof caved in the 14<sup>th</sup> Right section near



1 shield 57, blocking access to four shields. This created a situation where a secondary  
2 escape-way was unavailable, triggering an unsafe condition, and personnel were  
3 removed from the area. At this point additional efforts to recover the longwall were  
4 deemed to be unsafe.

5 A call was made to PacifiCorp management (including the Company  
6 president) on October 7, 2016, to explain the situation. All parties agreed that  
7 additional efforts to recover the longwall would pose too great a risk to personnel.  
8 Idaho Power representatives were contacted the same day and the situation was also  
9 discussed. MSHA was also contacted on October 7, 2016, and informed of the  
10 situation and mine inspectors arrived on October 10, 2016. MSHA inspected the area  
11 and issued a Control Order pursuant to Section 103(k)<sup>31</sup> prohibiting access to any  
12 unsafe area of the mine which validated management's safety concerns. On  
13 October 10, 2016, management personnel traveled to the mine and inspected the  
14 longwall face. Idaho Power Company and PacifiCorp personnel concurred with the  
15 decision to abandon the recovery efforts for the Joy longwall due to safety concerns.<sup>32</sup>  
16 Refer to the "Joy Longwall Chronological Recovery Effort Summary 14<sup>th</sup> Right  
17 December 2015 – October 2016" included as Confidential Exhibit DMR-6C for  
18 further details of management's involvement in the recovery and abandonment  
19 efforts.

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<sup>31</sup> Exhibit DMR-7C.

<sup>32</sup> Exhibit DMR-6C, page 8

1 **Q. Do you agree with Staff’s conclusion that it is not possible to “know the extent to**  
2 **which abandonment may have been reasonable because of the lack of**  
3 **documentation”<sup>33</sup>?**

4 A. No. As described above, a portion of the roof caved in the 14<sup>th</sup> Right longwall panel  
5 on Friday, October 7, 2016. This presented immediate safety concerns, which  
6 resulted in the decision being made via phone conversations with management to  
7 abandon the longwall. This was subsequently documented with the Control Order  
8 from MSHA on Monday, October 10, 2016, as stated above. The safety of the mine’s  
9 employees took priority over the recovery of the Joy longwall in extremely unsafe  
10 conditions.

11 **Q. Mr. Mullins cites to his experience with BCC from mining workshops conducted**  
12 **by PacifiCorp in Oregon.<sup>34</sup> Do you have experience with these workshops?**

13 A. Yes. These workshops were high-level fueling plan conversations, not detailed  
14 mining plans or geologic discussions.

15 **Q. Would these workshops have provided Mr. Mullins strong expertise in**  
16 **understanding the geology and concerns related to underground longwall mining**  
17 **at BCC?**

18 A. No.

19 **Q. In your opinion, was the Company prudent in its actions related to the Joy**  
20 **longwall’s operation or recovery efforts?**

21 A. Yes. The Company’s actions were reasonable and consistent with industry standards  
22 in evaluating the use of the Joy longwall, predicting mining conditions, training

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<sup>33</sup> Staff Exhibit JLB-1CT, Page 21, lines 7-8.  
<sup>34</sup> Exhibit DMR-9 (Boise Data Request No. 1)

1 Company employees, operating the longwall, and working to recover the longwall  
2 using several techniques and outside resources.

3 Staff and Boise selectively rely on the Company's root cause analysis, without  
4 considering the situation in its entirety, the inherent challenges in longwall mining, or  
5 on a mining expert's opinion. When all the information is taken into account, the  
6 Company's actions were prudent and recovery of the Joy longwall expenses should be  
7 recovered.

8 **DECREASED COAL PRODUCTION ADJUSTMENT**

9 **Q. Are the lost coal production adjustments proposed by Staff and Mr. Mullins**  
10 **reasonable?**

11 A. No. The assertion that the increased power production costs at Jim Bridger plant  
12 during the Deferral Period of 2016 was due to the lack of coal production connected  
13 to the Joy longwall is incorrect. As described in Mr. Wilding's rebuttal testimony,  
14 market conditions during 2016 included historically low power and natural gas prices.  
15 Power generation from coal plants was dramatically lower throughout the United  
16 States, including the PacifiCorp system. Lower-priced alternative sources to coal  
17 power generation were available to the Company and therefore generation levels at  
18 the Company's coal units, including the Jim Bridger plant were lower. Had the  
19 longwall event not occurred, the Company would have been required to reduce coal  
20 mining at BCC due to sharply reduced coal fired generation requirements in 2016.  
21 The prudent course of action for the Company to take was to reduce overall power  
22 costs and save customers money by taking advantage of market conditions.

1 Regrettably, Mr. Mullins’s Exhibit BGM-3C and Mr. Ball’s Confidential Figure 2<sup>35</sup>  
2 are only focusing on the coal costs at the underground mine, not the overall system  
3 benefits of such actions.

4 **Q. Mr. Mullins notes that the DBT longwall did not return to service until**  
5 **August 2016, eight months after the Joy longwall ceased operations. He claims**  
6 **that this delay in active longwall mining at BCC unreasonably increased costs.**  
7 **Is this true?**<sup>36</sup>

8 A. No. While the DBT longwall was available to begin mining in the next longwall  
9 panel, it was not needed due to the market conditions and the reduced generation at  
10 the Jim Bridger plant.

11 **Q. Did the Company complete an analysis quantifying the cost and volume**  
12 **variances in 2016 relative to the base period?**

13 A. Yes. Mr. Wilding’s direct testimony filed in June 2017 states that BCC costs in 2016  
14 increased by approximately \$42.9 million compared to the base Deferral Period.

15 Specific cost increases were identified as follows:

- 16 • \$3.4 million due to lower British thermal unit heat content;
- 17 • \$19.4 million due to spreading costs over a reduced volume of tons;
- 18 • \$12.5 million due to abandonment of the Joy longwall; and
- 19 • \$7.6 million due to Joy longwall recovery efforts.<sup>37</sup>

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<sup>35</sup> Staff Exhibit JLB-1CT, page 27.

<sup>36</sup> Boise Exhibit BGM-1CT, page 18, lines 3-7.

<sup>37</sup> Direct Testimony of Michael G. Wilding Exhibit MGW-1T, page 12, lines 14-18.

1 **Q. Despite the costs listed above, did customers receive a savings to power costs**  
 2 **during the deferral period?**

3 A. Yes, customers received an overall benefit of \$1.2 million after the dead band as  
 4 discussed in Mr. Wilding’s direct testimony.<sup>38</sup>

5 **Q. Did the Company attempt to project operating costs assuming that budgeted**  
 6 **coal production and delivery targets were achieved?**

7 A. No. There was no customer benefit to making arbitrary production and cost  
 8 assumptions for a mine plan that could not reasonably be executed due to  
 9 significantly reduced generation demand and the fact that it would not comply with  
 10 governmental regulations for coal stockpile sizes.

11 **Q. Do you agree with Staff’s contention that “the unit price of coal for the Bridger**  
 12 **underground mine should be [REDACTED] to the comparable price at the Black Butte**  
 13 **Mine”?**<sup>39</sup>

14 A. No. The use of a third-party market mine price comparison is inappropriate for  
 15 several reasons. The southwest Wyoming coal market consists of only a handful of  
 16 mines. In addition to BCC, there are only three other coal mines in southwest  
 17 Wyoming; Kemmerer, Haystack, and Black Butte. Two of these mines, the  
 18 Kemmerer and Haystack mines, are not presently viable fuel sources for the Jim  
 19 Bridger plant (Haystack is not currently operational). The Jim Bridger plant receives  
 20 approximately 25 percent of its fuel supplies from the Black Butte mine. The existing  
 21 fuel supply mix of BCC and Black Butte coal is a symbiotic relationship. The Black  
 22 Butte mine does not have sufficient excess capacity to supply the Jim Bridger plant

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<sup>38</sup> PacifiCorp Exhibit MGW-1T, Page 5

<sup>39</sup> Staff Exhibit JLB-1CT, page 28, lines 6-7

1 with its entire coal supply needs, therefore, coal from the Black Butte mine is not  
2 available to replace BCC coal, which would be necessitated by a lower of cost or  
3 market theory. In addition, the coal supply agreement with the Black Butte mine is a  
4 fixed contract price from 2015 to 2017. The southwest Wyoming coal market does  
5 not contain sufficient buyers and sellers to establish a liquid market.

6 **Q. Do you agree with Mr. Mullins’s statement that high ash coal had “an impact on**  
7 **the operations of the Jim Bridger power plant... for a major portion of the**  
8 **Deferral Period”?**<sup>40</sup>

9 A. No. While ash content levels outside plant design specifications unfavorably impact  
10 plant performance, the Company made a conscious decision to consume coal  
11 containing elevated ash levels in 2016 because market conditions reduced the need  
12 for Jim Bridger plant generation and the full capacity of the plant was not required  
13 during the time period. This provided the Company an opportunity to manage  
14 stockpiled coal with a higher ash content at a time when it would not unfavorably  
15 impact customer costs. Mr. Wilding’s rebuttal testimony explains the market  
16 conditions and impacts in more detail.

17 **Q. Is the coal quality trend from year to year as shown in Boise’s Figure 4<sup>41</sup> of Mr.**  
18 **Mullins’s testimony an accurate indicator of prudent management?**

19 A. No. The longwall justification memo stated “the coal thickness at the underground  
20 mine is frequently less than the cutting height of the present DBT longwall, which  
21 results in higher levels of rock (ash) in the coal produced. This situation has become  
22 more frequent as mining continues in the western reserves. The ash level can be so

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<sup>40</sup> Boise Exhibit BGM-1CT, page 17, lines 16-19.

<sup>41</sup> Boise Exhibit BGM-1CT, page 16.

1 high that coal cannot be effectively blended with surface mine coal and must be  
 2 stockpiled.” Management has no control of the fluctuations of coal seam thickness  
 3 and was actively seeking solutions with better results. This was a driving factor for  
 4 acquiring the Joy longwall system, which would improve coal quality. Equating the  
 5 physical geologic declining conditions to management performance in regards to coal  
 6 quality is inappropriate and demonstrates Mr. Mullins’s lack of mining experience.

7 **Q. Is Boise’s Figure 4 “\$/Ton” graph an accurate indicator of the yearly trend of**  
 8 **coal prices at BCC?**

9 A. No. Prior to 2011, PacifiCorp was required to report the mine production cost on the  
 10 EIA Form 923. Beginning in 2011, the reported costs were sales prices, which  
 11 included a portion attributed to Idaho Power’s regulatory recovery, which is  
 12 approximately [REDACTED]. PacifiCorp has noted this issue previously in  
 13 several jurisdictions where Mr. Mullins has testified, but he has not made any  
 14 corrections to this graph.

15 **BCC COSTS**

16 **Q. Do you agree with Mr. Mullins that BCC is “far from” a competitive mine? <sup>42</sup>**

17 A. No. Although BCC coal costs have increased, driven in part by reduced generating  
 18 levels at the Jim Bridger plant, the Company has demonstrated that BCC has been an  
 19 integral part of a least-cost, least-risk fuel plan for the Jim Bridger plant. The  
 20 Company conducts thorough and comprehensive due diligence analysis before  
 21 making any capital investments in BCC and periodically evaluates least-cost, risk-  
 22 adjusted fuel forecasts for the Jim Bridger plant.

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<sup>42</sup> Boise Exhibit BGM-1CT, page 13, line 15.

1 **Q. Is Mr. Mullins’s assertion that the cost of coal at BCC “is hardly a favorable**  
2 **number when one considers that the market cost of coal is closer to \$12.00/ton”<sup>43</sup>**  
3 **supported with a comprehensive long-term fuel plan analysis?**

4 A. No. Mr. Mullins merely compares a snapshot of a freight-on-board (FOB) mine price  
5 from the Powder River Basin (PRB) to a delivered BCC price. This is not a valid  
6 comparison since FOB pricing for PRB is in a different location than BCC and a valid  
7 comparison would include transport cost to BCC. Additionally, Mr. Mullins did not  
8 complete a long-term comprehensive fuel plan and failed to consider the following:

- 9 • Rail transportation costs;
- 10 • Dust suppression costs;
- 11 • Coal handling costs;
- 12 • Jim Bridger plant capital investments necessary to deliver significant volumes of  
13 PRB coal;
- 14 • Lead-time required to design, build, construct, and integrate PRB conversion  
15 equipment at the plant;
- 16 • BCC unrecovered mine investments;
- 17 • BCC final reclamation/closure activity costs;
- 18 • Risk associated with making a substantial plant capital investment in a rapidly  
19 changing power generation market; and
- 20 • Market volatility of external fuel and transportation prices.

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<sup>43</sup> Boise Exhibit BGM-1CT, page 9, lines 12-13.



1           **JIM BRIDGER PLANT LONG-TERM FUEL SUPPLY STRATEGY**

2   **Q.   Have coal prices demonstrated significant volatility in recent years?**

3   A.   Yes. Both PRB and BCC prices and production volumes have been volatile in recent  
4       years. This underscores the importance of examining fuel supply plans on a long-  
5       term basis. Long-term fuel plans should not be abandoned due to short-term market  
6       anomalies or cyclical changes.

7   **Q.   When was the most recent long-term fueling plan for the Jim Bridger plant**  
8       **completed?**

9   A.   PacifiCorp's Confidential Long-Term Fuel Supply Plan for the Jim Bridger Plant was  
10       prepared in compliance with separate orders from the Public Utility Commission of  
11       Oregon and the Wyoming Public Service Commission in the fourth quarter of 2015.

12   **Q.   Did the Company provide a copy of the most recent long-term fueling plan to**  
13       **Staff that evaluated these factors above?**

14   A.   Yes. The fueling plan was provided to Staff on November 21, 2017, in response to  
15       WUTC Data Request 6 in this current docket.

16   **Q.   Did the evaluation confirm that a fuel plan using BCC coal remained the least-**  
17       **cost, least-risk fueling option for the Jim Bridger plant?**

18   A.   Yes. The analysis demonstrated the scenario assuming BCC operated through [REDACTED]  
19       was favorable to the market scenario that assumed [REDACTED]  
20       [REDACTED].

1 **Q. How does the long-term fuel supply plan compare to Mr. Mullins’s graph**  
2 **comparing EIA Form 923 costs from other mines in Wyoming to BCC costs?**<sup>44</sup>

3 A. The comparison is misleading because it doesn’t present the entire story. As  
4 previously stated in my testimony the elements of a long-term comprehensive fuel  
5 supply plan include analyzing all the costs listed above related to fueling a coal plant.  
6 The Company currently operates under a long-term fuel plan that selects the least-  
7 cost, least-risk fuel supply for the Jim Bridger plant, relying on the optimal supply  
8 from BCC and the limited market options available.<sup>45</sup>

9 **Q. You mentioned significant market volatility in recent years and the requirement**  
10 **to periodically update long-term fueling plans. Is the Company currently**  
11 **developing a new long-term fuel plan for the Jim Bridger plant?**

12 A. Yes. PacifiCorp is developing a new long-term fuel plan with updated information to  
13 determine the least-cost, least-risk strategy for fueling the Jim Bridger plant. This  
14 evaluation reinforces the prudence in pursuing a thoughtful, long-term approach to  
15 strategic fueling decisions because fueling assumptions can change substantively.

16 **Q. When does the Company expect to complete its new long-term fuel plan?**

17 A. The Company expects to complete the long-term fuel plan on or before March 30,  
18 2018. This updated fuel plan can be supplied to Staff in April 2018.

19 **Q. Does this conclude your rebuttal testimony?**

20 A. Yes.

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<sup>44</sup> Boise Exhibit BGM-1CT, page 14, Figure 3.

<sup>45</sup> Long-Term Fuel Supply Plan for the Jim Bridger Plant December 2015.