1	BEFORE THE WASHINGTON STATE
2	UTILITIES AND TRANSPORTATION COMMISSION
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4	WASHINGTON UTILITIES AND ) TRANSPORTATION COMMISSION, )
5	Complainant, )
6	vs. ) DOCKETS UE-110876 and ) UG-110877 (consolidated)
7	)
8	AVISTA CORPORATION d/b/a)VOLUME IAVISTA UTILITIES,)PAGES 1-43
9	) Respondent. )
10	)
11	A prehearing conference in the above matter was held on
12	Thursday, June 16, 2011, at 1:30 p.m., at 1300 South
13	Evergreen Park Drive Southwest, Olympia, Washington, before
14	Administrative Law Judge MARGUERITE FRIEDLANDER.
15	The parties were present as follows:
16	WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION, by DONALD T. TROTTER, Assistant Attorney General, Office of the
17	Attorney General, P.O. Box 40128, Olympia, Washington 98504-0128; Telephone 360-664-1189
18	
19	AVISTA CORPORATION, by DAVID J. MEYER, Esquire, 1411 East Mission Avenue, MSC-29, P.O. Box 3727, Spokane,
20	Washington 99220-3727; Telephone 509-495-4316
21	PUBLIC COUNSEL, by SARAH A. SHIFLEY, Assistant Attorney General, Office of the Attorney General, 800 Fifth Avenue,
22	Suite 2000, Seattle, Washington 98104-3188; Telephone 206-464-6595
23	NORTHWEST ENERGY COALITION, by DAVID S. JOHNSON, Attorney at Law, 811 First Avenue, Suite 305, Seattle, Washington 98104; Telephone 206-621-0094
24	
25	Tami Lynn Vondran, Court Reporter, CCR No. 2157

The parties were present as follows: (continued) THE ENERGY PROJECT, by RONALD L. ROSEMAN, Attorney at Law, 2011 14th Avenue East, Seattle, Washington 98112; Telephone 206-324-8792 NORTHWEST INDUSTRIAL GAS USERS, by CHAD M. STOKES, Attorney at Law, Cable Huston Law Firm, 1001 Southwest Fifth Avenue, Suite 2000, Portland, Oregon 97204; Telephone 503-224-3092 INDUSTRIAL CUSTOMERS OF NORTHWEST UTILITIES, by IRION A. SANGER, Attorney at Law, Davison Van Cleve, PC, 333 Southwest Taylor, Suite 400, Portland, Oregon 97204; Telephone 503-241-7242 

1 PROCEEDINGS 2 (On the record at 1:32 p.m.) 3 JUDGE FRIEDLANDER: Good afternoon. It is 4 June 16, 2011, and this is the time and place set for the 5 prehearing conference in Dockets UE-110876 and UG-110877, consolidated, also known as the Washington Utilities and 6 Transportation Commission, complainant, versus Avista 7 Corporation d/b/a Avista Utilities, respondent. 8 9 Avista has requested an 8.7 percent increase in 10 billed electric rates and 4.0 percent increase in billed 11 natural gas rates. The filings were received on May 16, 12 2011, and suspended by the Commission shortly thereafter on 13 May 26th. 14 At this juncture I would like to go ahead and take 15 appearances of the parties. Please provide your name, 16 address, telephone number, fax number and email address. 17 And we'll begin with Mr. Meyer. 18 MR. MEYER: Thank you, Your Honor. David Meyer on 19 behalf of Avista. And my address is 1411 East Mission, P.O. 20 Box 3727, Spokane, Washington 99220-3727. My phone number 21 is 509-495-4316. And something that gets rarely used, but 22 my fax number now is 509-495-8058. That's actually a fax in 23 the rates department. 24 JUDGE FRIEDLANDER: What a coincidence. 25 MR. MEYER: Yes. I suppose that's the way it

1 should be. My email address is david.meyer@avistacorp.com. 2 JUDGE FRIEDLANDER: Thank you. And actually I 3 just wanted to clarify for the address part. I have an 4 address that includes some extraneous information that we 5 may have --6 MR. MEYER: MSC-29? 7 JUDGE FRIEDLANDER: Exactly. Is that not used 8 anymore? 9 MR. MEYER: I don't know. We can tack it on right 10 after the street address of 1411 East Mission, then there's 11 an MSC-29, whatever that means. JUDGE FRIEDLANDER: Okay. Thank you. In case it 12 13 has importance we'll just include it. 14 MR. MEYER: There you go. 15 JUDGE FRIEDLANDER: Thank you. 16 Mr. Trotter. 17 MR. TROTTER: Thank you, Your Honor. All that 18 information, other than my fax number, is in the prehearing 19 conference. Do you want me to nonetheless repeat it on the 20 record? 21 JUDGE FRIEDLANDER: I think it might be good just 22 for clarification and to make sure I have the correct 23 address. Thank you. 24 MR. TROTTER: My name is Donald T. Trotter, 25 Assistant Attorney General. 1400 South Evergreen Park Drive

1 Southwest, P.O. Box 40128, Olympia, Washington 98504-0128; 360-664-1189. Fax is 360-586-5522. And my email is 2 3 dtrotter@utc.wa.gov. I represent Commission Staff. 4 JUDGE FRIEDLANDER: Thank you. 5 And, Ms. Shifley. 6 MS. SHIFLEY: My name is Sarah Shifley, for Public 7 Counsel. My mailing address is 800 Fifth Avenue, Suite 2000, Seattle, Washington 98104-3188. My direct phone 8 number is 206-464-6595. My email address is 9 10 sarah.shifley@atg.wa.gov. And I don't actually have our current fax number with me at this time. And I can provide 11 12 it to the Bench following this conference if that's 13 necessary. 14 JUDGE FRIEDLANDER: Thank you. That's fine. 15 Eventually I'm sure we're going to get to the point where we 16 don't even ask for that anymore. But for now it would be 17 beneficial if I had that on the record. If you could just 18 send it to me, and I'll include it in the prehearing 19 conference order as well as--and we'll discuss this 20 later--any interested parties that you wish to have served 21 as well. 22 MS. SHIFLEY: Thank you, Your Honor. 23 JUDGE FRIEDLANDER: Thank you. And I believe we 24 have several written petitions for intervention. And at 25 this time I would like to have the petitioners enter their

1 appearances on the record as well, beginning with

2 Mr. Roseman.

3 MR. ROSEMAN: Thank you, Your Honor. My name is 4 Ronald Roseman. My mailing address is 2011 14th Avenue East, Seattle, Washington 98112. I am appearing on behalf 5 of The Energy Project. My email address is 6 7 ronaldroseman@comcast.net. My telephone number is 206-324-8792. My fax number is 206-568-0138. 8 9 JUDGE FRIEDLANDER: Thank you. And I assume we 10 have a Mr. Johnson on behalf of the Northwest Energy 11 Coalition? 12 MR. JOHNSON: That's me. 13 JUDGE FRIEDLANDER: Thank you. 14 MR. JOHNSON: Good afternoon, Your Honor. My name 15 is David S. Johnson. I represent the Northwest Energy 16 Coalition in this matter, that's NW Energy Coalition. The 17 address is 811 First Avenue, Suite 305, Seattle, Washington 18 98104. The Coalition's phone number is 206-621-0094. My 19 direct line is 206-788-7991. Fax number for the Coalition 20 is 206-621-0097. And my email address is 21 david@nwenergy.org. Danielle Dickson, senior policy 22 associate, who is not here today, will also be representing 23 the Coalition. And she is at the same address and main 24 phone number that I indicated. Her email address is 25 danielle@nwenergy.org. Thank you.

1 JUDGE FRIEDLANDER: Thank you. And if you could give me your direct line again. Is that 206-621-7991? 2 3 MR. JOHNSON: No. The direct line for the 4 Coalition is 206-621-0094. My phone contact, my direct line 5 is 206-788-7991. 6 JUDGE FRIEDLANDER: Thank you. 7 And, Mr. Sanger. MR. SANGER: My name is Irion Sanger. And I 8 represent the Industrial Customers of Northwest Utilities, 9 10 ICNU. My name is spelled I-r-i-o-n, S-a-n-g-e-r, and I'm with the law firm of the Davison Van Cleve. We're located 11 at 333 Southwest Taylor, Suite 400, Portland, Oregon, ZIP 12 13 code 97204. Phone number 503-241-7242. Fax 503-241-8160. 14 My email address is ias@dvclaw.com. 15 JUDGE FRIEDLANDER: Great, thank you. And I have 16 Mr. Van Cleve's information as well. Will he be associated 17 with this case? 18 MR. SANGER: Yes. Both Mr. Van Cleve and myself 19 will be associated with the case, and we would like to have 20 him on the service list. His information is the same as 21 mine except for his email address is bvc@dvclaw.com. 22 JUDGE FRIEDLANDER: Okay. Thank you. 23 And I believe we have representation for Northwest 24 Industrial Gas Users? MR. STOKES: Yes, Your Honor. My name is Chad 25

1 Stokes from the Cable Huston Law Firm. My address is 1001 Southwest Fifth Avenue, Suite 2000, in Portland, Oregon 2 3 97204. My phone number is 503-224-3092. My fax number is 4 503-224-3176. My email is cstokes@cablehuston.com. Also appearing in this proceeding with me will be Tommy Brooks, 5 and his information is the same except for his email which 6 7 is tbrooks@cablehuston.com. 8 JUDGE FRIEDLANDER: Great. Thank you. Okay. I think that's everybody. 9 10 Is there anyone else who wishes to put in an 11 appearance either in person or on the bridge line? 12 Okay. Hearing nothing we'll proceed with the 13 petitions for leave to intervene. 14 Are there any objections to The Energy Project's 15 petition? 16 MR. MEYER: No objection. 17 JUDGE FRIEDLANDER: Okay. Thank you. 18 Okay. Hearing nothing. The petition does 19 indicate that The Energy Project has a substantial interest 20 in the outcome, and so I will grant the petition. And I 21 will indicate that in the prehearing conference order. 22 Are there any objections to the petition of the 23 Northwest Energy Coalition? 24 MR. MEYER: No objection. 25 JUDGE FRIEDLANDER: Okay. Thank you. Maybe what

petitions for leave to intervene? 2 3 Okay. Hearing nothing. Before this I did read 4 all the petitions, and I have ascertained that there is a substantial interest for each of the petitioners, so I will 5 grant all of those. 6 7 So we'll move on to discovery. Pursuant to WAC 480-07-400, the Commission's discovery rules, based on the 8 content of this proceeding, will be made available to the 9 10 parties. I understand from Mr. Meyer that we will most 11 likely need a protective order in this case. 12 MR. MEYER: Yes. I would ask that one be issued 13 in standard form. 14 JUDGE FRIEDLANDER: Great. I will do that along 15 with the prehearing conference order. 16 MR. MEYER: Thank you. 17 JUDGE FRIEDLANDER: So let's go ahead and move on 18 to the schedule. The prehearing conference notice informed 19 the parties that the Commission has a preference for a 20 hearing date, which would be the week of December 12th. 21 Have the parties had an adequate opportunity to 22 confer and reach an agreed upon schedule? 23 MR. MEYER: Yes. I say that in quotes. We have 24 had back and forth conversations via email, and we have what

I'm going to call an agreed upon schedule insofar as a

I should do is say are there any objections to any of the

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1 schedule will be presented to you. I understand that Public Counsel may have -- they are not joining in this schedule 2 3 but are not proposing their own. And I will let Public 4 Counsel speak for itself. But it is my understanding that 5 what I will circulate now is otherwise agreed to as a 6 schedule. 7 JUDGE FRIEDLANDER: Okay. Thank you. If you 8 would just bring that to the Bench. 9 (Documents handed out.) 10 JUDGE FRIEDLANDER: And, Ms. Shifley, if you could 11 let me know what Public Counsel's feelings are on this. 12 MS. SHIFLEY: Thank you, Your Honor. Public 13 Counsel just wanted to state for the record that we don't 14 support this proposed schedule for a few particular reasons. 15 We have concerns regarding the very early date for the 16 evidentiary hearing. We understand the Commission intends 17 to hold the hearings in this case, as you said, the week of 18 December 12th. But we note this is a full four months 19 before the suspension deadline. 20 This shortened schedule places a greater burden on 21 Staff, Intervenors, Public Counsel and the public and may 22 reduce the ability of these parties to meaningfully participate in this case. 23 24 We would also note that this case in particular 25 presents numerous complex issues that may warrant a very

1 careful review, including Avista's proposal for an electric 2 efficiency load adjustment mechanism, which is something 3 that we haven't seen before from this Company.

And we're also anticipating review and response to numerous accounting LIRAP and DSM audit and process reports that were required in the previous case and are to be looked at in this case.

With that said we recognize that the Company may 8 9 thus have a heightened obligation to be expeditious and 10 forthright in the discovery process since the period for 11 discovery is shorter than it has been in previous cases. 12 And we'd also just reserve the ability at some 13 point in this case as necessary to request an amendment to 14 the schedule if for some reason the period of review and for 15 issue development in this case is shorter than what's 16 required.

17 JUDGE FRIEDLANDER: Thank you.

18 Mr. Meyer, did you have any response?

MR. MEYER: No. I think that the Commission has appropriately, given its schedule of cases that have or will be filed, made essentially a determination that there needs to be a hearing date in December. We've crafted a schedule around that and we're appreciative of the guidance. Thank you.

25 JUDGE FRIEDLANDER: Thank you. Any other party

1 that wishes to comment on the proposed schedule or
2 Ms. Shifley's objection thereto?

Okay. Thank you.

I will take these under advisement, but I have to tell you that the -- having discussed the matter with the Commissioners that they have a very, very tight schedule, as Mr. Meyer indicated, given the three rate cases that are going to be going on almost simultaneously. So with that we will need to most likely hold to the December hearing date. But I will take it under advisement, Ms. Shifley.

11 There are a couple of issues that I need to 12 discuss with the parties, and Public Counsel may have 13 some -- I would assume would definitely have some input on 14 this, the public comment hearing. Does Public Counsel have 15 a recommendation as far as the numbers, locations, times, 16 etc.?

17 MS. SHIFLEY: Your Honor, we would just request 18 that a public hearing be held in October just to allow 19 sufficient time in between the various deadlines in this 20 case. And as we've requested in previous cases, we would 21 hope that the hearing could be held on a Monday through a 22 Thursday and not on a Friday. And that it begin no earlier 23 than 6 p.m. to allow members of the public to get to the 24 hearing site.

Spokane is certainly a central location, and in

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past cases there have been up to three public comment hearings. I believe in Avista's last rate case there was only one, and I don't know what the Commission's preference is going to be as far as number of hearings in this case. But of course we would hope that the public would be given adequate opportunity to participate.

JUDGE FRIEDLANDER: Great, thank you. Do any of the other parties have a position on public comment hearing dates, times?

10 Okay. Well we will definitely take that into 11 consideration as well.

12 I have a couple of additions to our traditional 13 schedule. And anybody who attended the Bench Bar will most 14 likely be able to anticipate what those involve. As the 15 parties have presented a schedule that includes a joint 16 issues matrix it should come as no surprise that we want an 17 issues list from the parties. We would like it to be joint. 18 I have some guidelines that I'm going to go over. 19 And they -- there will actually be two opportunities for 20 parties to comment on, or I should say bring issues to the 21 attention of the Commission. And we look at this as a fluid 22 document, a living document such that it is changing 23 hopefully as the case goes along and progresses such that 24 the issues we hope should narrow as the time passes during 25 the extent of the case.

1 That being said, what we anticipate is that the company, Avista, will initiate the issues list given its 2 3 direct case. And that somewhere around the time of a month 4 prior to responsive testimony they will circulate it amongst 5 the parties. And then the parties will have an opportunity 6 to add their own issues to the list if they are not covered 7 by Public Counsel -- I'm sorry, not covered by Avista as well as the dollar amounts. 8

9 And as discussed at the Bench Bar Conference we do 10 not want this to be an advocacy document. It is for issues 11 only as well as the dollar amounts.

So then the parties based on the addition of their own issues and the numbers associated with those issues, the numbers that you propose, the adjustments, should be based on Avista's per books numbers so that we all have the same starting point. I think that was well iterated at the Bench Bar Conference. We need to have consistency.

18 And the final, hopefully, joint issues list, if it 19 can be agreed upon by all the parties, should be to us one 20 week after responsive testimony. And we will leave it in 21 the hands of Avista to get that to us unless the parties 22 cannot agree on the list as such as joint. If you cannot 23 agree then you're certainly welcome to have individual 24 issues lists. They will also be due one week after 25 responsive testimony.

1 And as I said, this is a living document. So responsive testimony gets filed. We get the issue list, 2 3 issues list. And then we get rebuttal testimony and 4 cross-answering testimony. Following that we have the 5 hearing. Then we will have a round of posthearing briefs, 6 simultaneous posthearing briefs. When you file your 7 posthearing briefs we want an updated issues list so that we 8 have narrowed the issues at that point, and the Commission 9 will know which issues have been settled and which issues 10 are still open for decision.

11 MR. TROTTER: Your Honor, could you just tell us 12 how many lists you want, and using the schedule that you 13 have before you, what those dates would be? Assuming the 14 Commission accepts the schedule.

JUDGE FRIEDLANDER: I definitely will. If the Commission were to accept the schedule as proposed by the parties the date for the joint issues list, assuming that you all can agree, would be October 21st, because that is one week after the parties, absent Public Counsel, have proposed responsive testimony is due.

And I would expect that Avista will have circulated to the parties a draft, I guess I should say, issues list or matrix one month prior to October 14th. So that would be around September 14th you should be getting something from Avista. That would be the joint issues list.

1 When you all file your briefs, assuming you choose to do so, you would also be expected to file an updated 2 3 issues list, again, with corresponding dollar amounts. And 4 that would be, assuming that the Commission adopts this 5 proposal, January 25th. MR. MEYER: Your Honor --6 7 MR. TROTTER: Pardon me. So there's no list immediately after the Company's rebuttal? 8 9 JUDGE FRIEDLANDER: No. 10 MR. TROTTER: Thank you. JUDGE FRIEDLANDER: Sure. 11 12 Mr. Meyer? 13 MR. MEYER: Thank you. At the Bench Bar 14 Conference there was a fair amount of discussion about what 15 such an issues list ought to look like. And I think that 16 the Commissioners were anxious to see some other examples, 17 for instance, from Utah. It might be helpful if the Bench 18 had in mind a particular format or level of detail by way of 19 a template so we get it right the first time, if that could 20 be circulated. And I don't know where your thinking is on 21 that just yet. 22 JUDGE FRIEDLANDER: I think, and because this is going to be the same, relatively speaking, amongst the rate 23 24 cases, we are going to have issues lists perpetrated amongst the cases. I would have to say I don't have a format per se 25

1 in mind. I would hope that it includes -- the matrix would 2 include the issues that the parties have with the Company's 3 case and a dollar amount adjustment absent any kind of 4 advocacy and based on the per books numbers, and other than 5 that the format is up to you. 6 If there are disagreements I would expect that the

7 parties can work that out amongst themselves. Or then they 8 can file separate issues lists. But as long as we have the 9 same starting point I think that is what's going to be most 10 helpful to the Commission. The formating is pretty much 11 stylistic.

MR. MEYER: And the level of detail a fairly high summary level, I assume?

14 JUDGE FRIEDLANDER: Yes. We're talking 10,000 15 feet.

16 MR. MEYER: Okay.

17 MS. SHIFLEY: Your Honor?

18 JUDGE FRIEDLANDER: Yes, Ms. Shifley.

MS. SHIFLEY: Just one other point that I want to make on the record, just a quick statement on behalf of Public Counsel. And I think this was also discussed at the Bench Bar Conference to some degree. Public Counsel may decide, and we would reserve the right to present an issue or issues during the case by means other than through the testimony of witnesses. This could include presentation of

1 issues or supporting recommendations through exhibits, witness cross-examination or taking positions in the 2 3 posthearing briefs or other means as permitted by the 4 Commission's procedural rules. And we would understand that 5 the filing of a joint issues matrix would hopefully be 6 helpful to all parties in listing those types of issues and 7 making it very clear if issues were to be presented by means 8 other than through direct witness testimony. 9 And one other point, very quickly, that I didn't 10 make earlier when we were discussing the procedural schedule 11 directly. Another deadline that's listed on here is a 12 cutoff for discovery. And Public Counsel would just want to 13 be on the record as saying we don't support setting a 14 discovery cutoff deadline in the procedural schedule. 15 JUDGE FRIEDLANDER: Thank you. 16 MR. TROTTER: Your Honor? 17 JUDGE FRIEDLANDER: Certainly. 18 MR. TROTTER: I didn't understand Public Counsel's 19 first point. Is it your concept that the issues list 20 contain the issues that parties -- excuse me, the issue list 21 that's filed October 21st, which is the Company's list with 22 the parties' additions or responses thereto, that if parties 23 intend to raise an issue at hearing it needs to be on the 24 list as of October 21st? 25 JUDGE FRIEDLANDER: Yes. Whether or not they have

witnesses sponsoring testimony regarding that issue it
 should be on the joint issues list.

3 MR. TROTTER: Thank you.

4 JUDGE FRIEDLANDER: And the parties who will be 5 advocating or taking a position in an issue that they are not sponsoring a witness -- for which they are not 6 7 sponsoring a witness, they will need to let the parties and 8 the Commission know at the time of the joint issues list. 9 So by then I would think that it would be fairly clear. And 10 as we go along I realize that this is a new procedure, if 11 you have questions feel free, procedural questions I should 12 say.

13 So are there any?

14 MR. ROSEMAN: Yes.

15 JUDGE FRIEDLANDER: Mr. Roseman.

MR. ROSEMAN: And I do have... So on October 21st there will presumably be a joint issues list filed. When you say it's a joint issues list does that mean all the parties will submit the issue or all the parties agree to the issues? That's where my confusion is. Does Avista have to agree to the issue that I identify? If not -- I don't know. Let's take that question first.

JUDGE FRIEDLANDER: Right. I understand what you're saying. And I think that's why I built in the possibility of there being individual matrices. If for some

1 reason the parties don't support anything about the issues list then I would say if you can't come to an agreement on 2 3 the issues list then that's an alternative. However, I 4 would like there to be a joint issues list. And saying that 5 I realize you're not going to necessarily agree on the numbers, and there's going to be a lot of disagreement about 6 7 that, hence the evidentiary hearing. So I don't expect 8 there to be full agreement. But if for some reason the 9 deadline is approaching and you all cannot come to an 10 agreement, you don't feel that you can sign on to this, 11 submit your own issues list with your own numbers. But, 12 again, this should not be an advocacy document. This is the 13 issues you are taking during the case. These are 14 adjustments you are proposing and the dollar amount. 15 MR. ROSEMAN: I'm not trying to make life 16 difficult here, but I am trying to understand this a little 17 bit. 18 So we have an opportunity for this joint issues 19 list. We don't have to all agree to the other parties' 20 issues; right? 21 JUDGE FRIEDLANDER: Uh-huh. 22 MR. ROSEMAN: So what I don't understand is why the need? If the assumption is these are the issues as the 23

parties see them, not necessarily that Mr. Meyer will agree

to The Energy Project's issues, then why can't we just have

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1 each party submit to Mr. Meyer our issues and let -- as long as it doesn't commit him--I'm picking on Dave, I'm picking 2 3 on Avista now--but as long as it doesn't require him to 4 agree to the issues or to the dollar amount, but it's just a statement of our issues included in one document; is that 5 acceptable or that's not? 6 7 JUDGE FRIEDLANDER: It is. And that's ideal. However, I realize this is an adversarial process, and for 8 9 one reason or another parties may not feel comfortable 10 submitting a list with the rest of the other parties, I 11 don't know. I'm hoping in theory that I can get one list, a 12 joint matrix that will encompass all of the parties' issues 13 that will have all the various parties' proposed 14 adjustments. That would be ideal. 15 MR. MEYER: And, Your Honor, we understand the 16 spirit behind this. And we'll surely work hard to 17 facilitate this. And we understand that there are going to 18 be issues that the parties -- many issues that the parties 19 put on this list that we're not going to agree with, but 20 they're issues nonetheless and so they make the list so we 21 have a roadmap. 22 JUDGE FRIEDLANDER: Right. 23 MR. ROSEMAN: Mr. Meyer answered my question. 24 JUDGE FRIEDLANDER: Thank you. I appreciate that. MR. STOKES: Your Honor? 25

1 JUDGE FRIEDLANDER: Yes.

2 MR. STOKES: Is a list suppose to contain a 3 notation about whether or not we have an expert witness on 4 the issue? So if we have an issue, and it says, I mean 5 whatever it is, rate spread, rate design, are we suppose to 6 list whether or not we have an expert to testify about that 7 issue?

8 JUDGE FRIEDLANDER: Not necessarily. What I'm 9 anticipating is actually the opposite. If you are raising 10 issues -- I want all issues, let's put that out first, all 11 issues that you plan on raising.

12 What I'm anticipating is there shouldn't -- I 13 don't necessarily need which witness, I can kind of figure 14 that out on my own. What I'm saying is if you're not going 15 to present a witness on direct, that's what I want to know. 16 If you don't have a witness that you're actually going to be 17 proposing this issue, proposing -- advocating this issue on 18 your behalf that's what I want to know. And hopefully 19 that's helpful.

20 Are there any other questions regarding the issues 21 list?

Okay. So let's move on to the cross-examination exhibits and predistribution, because that has also been modified from the way that it has been at least for the last couple of years. Parties will be required now to predistribute not to file cross-examination exhibits, hard copies, as well as I'm requiring an electronic copy as a courtesy copy to the Bench. Hard copies will be provided to our records center. We'll need eight for this case, and it will be different in every case.

7 I would note, Mr. Trotter, that typically I ask 8 for an original and an ungodly number of copies. Since I'm 9 only having -- since this is getting predistributed and not 10 filed these exhibits -- I'm not asking for copies for Staff. 11 So these are just for policy that goes straight to the 12 judges, they're not going to be in RMS and you will be 13 responsible for serving each other as usual.

14 Cross-exam exhibits must have a cover letter so 15 that our records center knows what they are and what to do 16 with them. That's typical, but it's not typical that we 17 always get them. You will need to provide an exhibit list 18 and you will have to provide them in sets that are tabbed 19 and organized and labeled in order by the witness the party 20 actually intends to cross-examine. And if that isn't 21 followed I have been told I have the power to reject the 22 exhibits or have you come down personally and sort them and 23 collate them for me.

At the same time, of course, you have to serve them on each other and you will provide me with an

1 electronic copy. You don't have to file, again, the hard copy or provide the records center with an electronic copy, 2 3 but I will need one. 4 Then one week after the hearing the parties will 5 file the cross-examination exhibits that were offered, admitted, withdrawn, rejected, anything that was offered 6 7 into evidence. MR. SANGER: Is all of this going to be in the 8 9 prehearing conference order? 10 JUDGE FRIEDLANDER: It will. I will provide a 11 rather lengthy prehearing conference order. 12 MR. SANGER: My one question is sometimes the 13 order of witnesses is not determined until the time that 14 you're predistributing the exhibits. So I would assume at 15 that point we just try to put it in the best order that we 16 can see fit at that time if that's the case. 17 JUDGE FRIEDLANDER: I quess I don't understand. I 18 want you to organize them by witness, and then you don't 19 need to put them in order, in witness order, as far as which 20 one you plan to cross-examine first or the order of the 21 witnesses. 22 I just want to make sure that as soon as I get them I don't have eight of one copy and then -- eight of one 23 24 copy of Exhibit B and then eight of one copy of Exhibit C 25 where I have to go and collate them. That's a good

1 question, but I think there's no need to do that. So thank
2 you.

And that's kind of the basics of what the
predistribution of the cross-exam exhibits are going to be
entailing at this point. So are there any questions?
Okay. I have one other procedural issue to
address, and then I will take any other matters that we need
to discuss before adjourning.

9 So the procedural matter I have involves the 10 Policy Statement that the Commission issued in November of 11 2010 regarding decoupling and lost margin recovery. At this 12 time the Commission would like to entertain multiple options 13 in addressing lost margin in the case. And as a result and 14 with the quidance of our Policy Statement the Commission is 15 contemplating a request to Staff, and to any other party who 16 wishes to provide us with information, to provide the 17 Commission with various mechanisms to address the decoupling 18 and lost margin issues, and that would be both for electric 19 and natural gas.

20 We're looking for specifics because generalities 21 have already been discussed. That was the intent of the 22 Policy Statement. So it would be specifics dealing with 23 Avista's rate case. And the options would be filed at the 24 same time as responsive testimony and would be subject to 25 rebuttal and cross-answering as any other responsive

1 testimony.

2 But I would like to hear from Staff and the other 3 parties with regard to this proposal starting with 4 Mr. Trotter. 5 MR. TROTTER: As I understand it you're asking -you're suggesting that the Commission is interested in 6 7 providing Staff and other parties, other than the Company at this point since they've already filed their direct case, to 8 provide various proposals to address decoupling issues 9 10 specific to Avista in the context of electric and gas operations? I assume they could be different for electric 11 12 or gas. Do I understand that correctly? 13 JUDGE FRIEDLANDER: Yes. 14 MR. TROTTER: And what are you asking from me? 15 JUDGE FRIEDLANDER: Sorry. 16 MR. TROTTER: I need to understand the request. 17 JUDGE FRIEDLANDER: Maybe it wasn't clear from my 18 question. What I'm asking is what is your sense of timing 19 constraints? Or what I really want to know is, and what I'm 20 mainly concerned about, is Staff's reaction. Because this 21 is something that's different. And I'm sort of putting you 22 on the spot here, I realize, but I really at this point 23 would like to know what your thoughts are. 24 MR. TROTTER: Well, I don't have too many. The 25 Commission has established a hearing date and we have a

1 schedule designed to meet it. If you want to offer me an 2 opportunity off the record I can talk to Staff and see what 3 their thoughts are. We're going to certainly respond to the 4 Company's proposal in this case, which I don't want to start 5 arguing the case right now, but could be characterized as a decoupling proposal on the electric side. So we will be 6 7 addressing that, but we certainly take the request into consideration. I do have Staff available, I can discuss 8 9 with them. I don't know right now what the plans are to 10 offer proposals or what those might be. But we're certainly 11 intending to respond to the Company's case. If you need 12 more than that I'd have to have time off the record to 13 figure out what it is that you want and try to get it. 14 JUDGE FRIEDLANDER: Sure. And that's understood. 15 Why don't -- so that I can give the other parties also a 16 chance to respond to this request, since you have heard it 17 for the first time right now, why don't we have a deadline 18 of Tuesday. And that will give you all a chance to provide 19 the Commission with some incite as to your thoughts on the 20 possibility of exploring this further. We're looking at 21 obviously the option that is placed before us with Avista's 22 direct case. Now what we need to do is see if you all are

amenable to providing the Commission with as many options and putting before it as many options as we can.

25 Obviously this is a big broad topic, and I

1 understand there are time constraints, but right now what I need to know is your amenability to this. And so if you 2 3 need additional time I certainly understand that. I would 4 suggest that maybe we could hear from -- and the Company as 5 well, I would like to hear from the Company. I kind of 6 anticipate what the Company will say, but I certainly want 7 to hear from you as well. Maybe this would be something 8 that we can hear from the Company and the parties and 9 certainly Staff by Tuesday.

10 MR. MEYER: Your Honor, just -- I will be happy to 11 respond additionally on Tuesday but if -- first of all, it 12 is our hope that no matter which direction this goes that it 13 does not serve to upset the basic confines of the procedural 14 schedule and suddenly we're back to square one because the 15 case has become a different case. So we would have problems 16 with that. But within these confines if the Commission is 17 interested in exploring some other alternatives to what we 18 filed the Company would want a chance too to provide some 19 other options to what it has included in its case so we make 20 sure we too participate meaningfully in that discussion.

JUDGE FRIEDLANDER: Certainly. And that's why I mentioned that. Whatever proposal Staff would provide, as well as the other parties, if this were to come in in responsive testimony then you would certainly have a chance on rebuttal to address that.

And what you're telling me right now is exactly what I want to hear, the feasibility, the time constraints on the schedule, this is what I want to know. I realize there are three cases that are going to be going on at the same time. However, I also am looking at this Policy Statement where we talk about doing this in a general rate case. And here we are.

MR. TROTTER: Your Honor, I don't have the Policy 8 Statement language in front of me, but Staff normally does 9 10 not undertake a role to provide as many options as it can to 11 the Commission in a case but rather focuses in on what it 12 believes to be the most appropriate result and advocates 13 that. It sounds to me like the -- if you're asking for a context for the parties to provide as many options as they 14 15 can that might be more amenable to a generic proceeding or a 16 proceeding under a Policy Statement rather than a rate case. 17 But, you know, that's just my immediate reaction based on 18 the description.

19 JUDGE FRIEDLANDER: I appreciate that. Thank you, 20 Mr. Trotter.

21 MR. JOHNSON: Your Honor, David Johnson for the 22 Coalition. Going back to something you said right at the 23 beginning, I think you referred to both decoupling and lost 24 margin recovery mechanisms, and a line can be and typically 25 is drawn, you know, between those two. Mr. Trotter was

summarizing your conversation as referring to decoupling
 issues.

3 So I'm clear as far as the marching orders that 4 the parties have before Tuesday, and also the Bench's 5 intent, are we looking at the whole gamete of options 6 potentially, including but not limited to lost margin 7 recovery mechanisms as well as partial and full decoupling 8 or are we just referring to lost margin recovery?

9 I don't want to prejudge the intent here, but I 10 would appreciate some clarification so we have some idea 11 going forward to our Tuesday conversation as well as we have 12 a better idea what the Bench requests.

JUDGE FRIEDLANDER: I understand. And this is something that the Commissioners would like to look at. And it is my understanding, I will certainly doublecheck with them, that this involves lost margin recovery. The Policy Statement did discuss decoupling, and I realize that they're separate but they are interrelated.

19 So I believe it discusses -- I believe that this 20 would entail both, that this is the full discussion. That's 21 why I need to know what your thoughts are. And as I said 22 before, you have experts that you're going to need to 23 consult with. Mr. Trotter's already indicated he needs to 24 talk with Staff. I get that. That's why I would prefer a 25 response by Tuesday.

1

Mr. Sanger?

MR. SANGER: I would like to ask a clarification 2 3 question. As I understand it, if we didn't go down this 4 route the way this issue would be addressed is parties if 5 they wanted to present an alternative proposal or respond to 6 Avista's proposal would do that in their testimony that they 7 file. And then in their legal briefs they would present a 8 brief with all the issues, the legal issues and a synopsis 9 of the testimony and everything. So I'm trying to 10 understand how exactly this would differ from that process. 11 Is what you're asking for is in addition to 12 testimony? Or in the testimony the parties address the 13 decoupling issue and what other options they would propose? 14 And then in their legal briefs later on in the proceeding, 15 whenever that is set, right now it's proposed as 16 January 25th, that we would then present our final position 17 after reviewing everyone else's position in the legal 18 briefs? Or would this be moving up the discussion and legal 19 briefs of lost margin issues earlier in the proceeding? I'm 20 a little unclear about what exactly we would be doing with 21 our responsive testimony on this issue that's different than 22 what we would ordinarily do if we wanted to address this 23 issue in our testimony.

JUDGE FRIEDLANDER: Well, first of all, there is always the option of not addressing it at all in your 1 testimony. And that would certainly not offer the 2 Commission much in the way of guidance as to how to go with 3 this issue. So what we want are the most -- the fullest of 4 arrows in the quiver and what they would look like and how 5 they would be executed if we were to utilize them. And what 6 we were looking at was responsive testimony that these would 7 be filed. What happens after that at least you've given the 8 Commission a sense of what the options are.

9 MR. STOKES: This is Chad Stokes. I was part of 10 that rule-making proceeding, and those issues are 11 exceedingly complex, and I think the parties in this room --12 if you're asking the parties to lay out all their ideas for 13 a lost margin adjustment you're going to get a lot of issues 14 out there, and the parties are not going to agree. It seems 15 like you're -- this proposal is kind of opening up a huge 16 can of worms and making this proceeding a lot -- I mean we 17 have the Company's proposal, and it's one thing to respond 18 to that, but now if we're responding to every other 19 potential proposal, and then you have the gas and electric 20 issue because the gas industry is not the same as the 21 electric industry with these type of margin adjustments. It 22 seems like this is creating a big complexity in this case. 23 JUDGE FRIEDLANDER: Then you should put that in 24 writing for Tuesday. That's what I need to know. MR. STOKES: Okay. 25

MR. MEYER: May I clarify one other thing?
 JUDGE FRIEDLANDER: Sure.

3 MR. MEYER: And I just want to make sure that if 4 given the schedule that if parties during their testimony 5 raise the gamete of decoupling proposals, as you're suggesting that, when we get around to filing our rebuttal 6 7 that we have a chance at that time not only to talk about 8 what they may have put on the table as alternatives, but 9 what other alternatives there are out there. Otherwise our 10 hands are tied because we just came in with a fairly 11 well-defined proposal now. And I want to make sure that we 12 have our say. So in the process of making our pitch on some 13 other alternatives at the rebuttal stage I don't want to 14 have an objection now that I'm opening up new issues and 15 suddenly the procedural schedule is off track.

JUDGE FRIEDLANDER: And, again, I would say that is the perfect statement to put in Tuesday's filing, because if you feel that this is going to expand the timeframe that you have all come -- well, almost all have come to agree to, then that is definitely something we need to know. Thank you.

22 MR. MEYER: Excuse me. There are ways to --23 JUDGE FRIEDLANDER: Go for it. 24 MR. MEYER: -- anticipate that problem earlier on 25 toward the front end of the schedule to build in an

opportunity to have supplemental testimony filed by the Company and others on decoupling type issues. But I would want to make sure that if we do head towards that dual path that it doesn't throw us off the main path in terms of the schedule.

6 JUDGE FRIEDLANDER: Right. No, I definitely 7 understand. And if we were to have supplemental testimony 8 that pushes back posthearing briefs which pushes back the 9 decision. It will impact the entire schedule. So I 10 understand that.

And as I said, I'm taking the temperature in the room and getting an indication of what's going on, and that's what I need to know. Tuesday please provide me, by 3:00 p.m., the feelings that you've clearly expressed today. And we need to know. We need to know. So we will let you know very shortly thereafter what we've decided.

17 Mr. Sanger?

18 MR. SANGER: I haven't expressed anything on our 19 position, I just want to do one last time to clarify what 20 you're asking for us to give our position on Tuesday. And 21 that is essentially that when we file our testimony on 22 October 14th, or maybe another time, but when we file our 23 testimony that we -- are we willing at that point to put our 24 position on decoupling and all the different options related 25 to decoupling, but it's not proposing a different schedule

to address that issue? We would still address decoupling and address those issues in the evidentiary hearing and in the posthearing briefs, you're just asking for people to provide more information in their testimony that they might not otherwise provide?

JUDGE FRIEDLANDER: Right. That's the idea. 6 7 However, Tuesday is just to tell us, you know, what you're thinking about this. Is it a good idea? Is it going to be 8 9 problematic? What are your suggestions for handling this in 10 the future? You know, I have a pretty good sense, based on 11 the various comments, what people's feelings are, but we 12 need to know. And you need to talk to your experts and then 13 let us know how feasible this would be.

MR. ROSEMAN: Don, did you want to go first or do you want me to go? I mean I'm happy to take my two cents. MR. TROTTER: I'm getting kind of warm over here, so I'll just --

18 MR. ROSEMAN: I was getting ready to say, if you 19 want to know the temperature, I can tell you the 20 temperature.

21 MR. TROTTER: Go ahead.

22 MR. ROSEMAN: What I find difficult about this, 23 and I know you want to hear this on Tuesday, but you wanted 24 to know the temperature in the room now.

25 JUDGE FRIEDLANDER: That's fine.

1 MR. ROSEMAN: What I find most difficult is we 2 will -- we haven't retained a witness on this issue, and I 3 think we're going to do that or share with someone on this 4 subject. But my concern is what we normally do is respond 5 to Mr. Meyer's proposal, and then we suggest -- if you're going to do this--what would be the best mechanism, and it 6 7 ends there. It seems like what you're asking us to do is to 8 do that plus survey the industry and the field and come up 9 with five or six others that we might not endorse at all but 10 some states have adopted them. So we're putting something 11 in testimony that seems like is against our interest and not 12 where we want to go. That's one thing.

13 And actually I agree with Don, Mr. Trotter, excuse 14 me, that it's appearing to me that this is more of a generic 15 proceeding. And to do this in a rate case -- and if the 16 Commissioners were here I would be saying the same thing I'm 17 saying right now to you. I'm sorry. I mean you're saying 18 that they put it in the order, and they want it this way. 19 They ought to hear what the hell is going on out here in the 20 hearing room now.

But it is troubling to me. I don't have a witness, now I'm going to have to do that and respond to you by Tuesday without -- because we don't -- we have to look at our budget and other issues. We don't know our witnesses at this stage.

 1
 JUDGE FRIEDLANDER: That's exactly - 

 2
 MR. ROSEMAN: So what you're going to get from me

 3
 is the fire that you're getting right now in this little

 4
 note to you.

5 JUDGE FRIEDLANDER: That's fine. That's fine. 6 And actually I think -- maybe I haven't been clear. We 7 want, Tuesday, your thoughts on this. That's all we're asking. Okay. If you have -- obviously you have strong 8 9 opinions. And you know what? That's perfect, that's what 10 we want to hear. So if this is not the time to do it, 11 according to you, then you need to tell me that. And it 12 will be read and heard.

13 MR. ROSEMAN: Okay.

14 JUDGE FRIEDLANDER: And the Commission certainly 15 understands time constraints. Believe me, the Commission 16 has time constraints of its own. So if this is going to 17 affect the schedule, if it's going to broaden the issues 18 excessively we take that into account and we're certainly 19 not trying to add horrendous amounts of work for everyone. 20 But this was addressed in the Policy Statement. 21 It is something that we need to look at now or in the 22 future. And so it is something that has to be addressed. 23 Whether it's addressed here or there, you know, will be up 24 to the Commissioners to decide. So Tuesday, 3:00 p.m. 25 Thank you.

1 And I would also add--because I spoke of this earlier as far as the contacts list--please get to me by 2 3 tomorrow at noon--if you would email--your contacts, the 4 ones you would like to receive documents. Get those to me 5 tomorrow by noon. And I should let you know that I will 6 need an original and 16 copies of filings. As I said 7 before, the predistribution is eight copies, no originals. 8 MS. SHIFLEY: Your Honor, I believe there's one 9 other substantive issue that we would like to discuss. And 10 Mr. Meyer and I were talking about this previously, a little 11 bit also with Staff and Mr. Trotter. We were hoping to take 12 a very brief recess off the record so that we could discuss 13 it a little bit more with some members of Staff and then 14 come back on the record and potentially address it if we 15 cannot resolve it.

16 JUDGE FRIEDLANDER: You said a substantive matter, 17 I'm not sure that's appropriate.

18 MS. SHIFLEY: Excuse me, not a substantive matter 19 but not about the schedule specifically.

20 MR. TROTTER: There's a question about whether a 21 particular issue is within the scope of the proceeding or 22 not within the scope of the proceeding. And we may be able 23 to come to a mutual understanding if we are given a chance 24 to talk for about 10 or 15 minutes.

25 JUDGE FRIEDLANDER: Okay.

1 MR. TROTTER: Otherwise we would need to raise it 2 to you. 3 JUDGE FRIEDLANDER: That's fine. Then why don't 4 we go off the record for 15 minutes. I will leave the room 5 and be back at about 2:40. 6 Thank you. We are off the record. 7 (Off the record from 2:26 to 2:54 p.m.) JUDGE FRIEDLANDER: Okay. We'll go back on the 8 9 record. 10 Before we recessed there was some discussion 11 amongst the parties regarding an issue of some -- of a 12 nature that may need to be addressed by the judge. I'm 13 wondering if that has gotten resolved now? 14 MR. TROTTER: Your Honor, just quickly. We did 15 have a good discussion off the record. There is going to be 16 a meeting amongst the parties in a couple of weeks that may 17 moot the issue or it may not. But we've all agreed to work 18 in good faith to resolve it without bringing it to the 19 Commission at this point. But if it needs to be brought to 20 the Commission no one is going to object on procedural 21 grounds, or they'll agree that this issue can be brought to 22 you for resolution. So I think for now we're going to push

23 it off the table for a couple weeks, but it may come back, 24 if necessary.

25 JUDGE FRIEDLANDER: Okay. Then I appreciate that

clarification. And should it need to I will address it at
 that time.

3 In the meantime while we were away at recess I did 4 have a discussion with the Commissioners to make sure that 5 we're all on the same page. And after clarification from 6 them I can let you know that what we're looking for here is 7 whatever proposal you are supporting, whether you are 8 bringing something before us that addresses lost margin 9 recovery or the load recovery we need to know whether or 10 not -- we need to have this in the context of the Policy 11 Statement and the recommendation, the decision that was --12 the recommendation that was in the Policy Statement. So 13 this is in the context of the Commission's Policy Statement. 14 I can give you that docket number as well, it's Docket 15 U-100522.

And so if you are going to make a recommendation, and at this point, you know, maybe you haven't looked at the case, you have looked at the case, you have an adjustment to make, you don't have an adjustment, whatever it happens to be, that recommendation needs to be in the context of the Commission's Policy Statement and the guidance from the Policy Statement.

I am not looking here for what is done in a small state, you know, somewhere in the Midwest or, you know, I'm not looking for a reopening of the generalized proceedings

1 that we had in the Policy Statement. What I'm saying -- and I guess maybe the confusion, I apologize for my 2 3 inartfulness, if it was understood that when I say we want 4 the most arrows in our quiver as we can get, if you're going to make a recommendation based on this we would like it done 5 6 in that Policy Statement, you know, the confines of that 7 Policy Statement, which I think was fairly clear about what 8 the Commission's expectations were. 9 And I would like to address, Mr. Meyer, the

10 possibility that you may want -- you may feel the need to 11 file some kind of supplemental testimony if your current 12 testimony dealing with the load adjustment didn't 13 necessarily address the Policy Statement itself, and you may 14 want to bring us up to speed on that. If you do then please 15 let me know if you need the opportunity to address that in 16 supplemental testimony, because I will definitely consider 17 that.

18 MR. MEYER: Okay. Thank you. That's helpful. 19 JUDGE FRIEDLANDER: And are there any additional 20 questions or have I confused you all completely again? 21 MR. TROTTER: Your Honor, can I just maybe sum it 22 up concisely? Your most recent elucidation of the request 23 is quite a bit narrower maybe than what it was earlier? 24 JUDGE FRIEDLANDER: Yes, it is. MR. TROTTER: Okay. I think I understand it then. 25

Thank you. JUDGE FRIEDLANDER: Yes, it is. And I hope that that is helpful. Does anyone else have any further comments, concerns, questions? MR. ROSEMAN: It is helpful. JUDGE FRIEDLANDER: Thank you. I appreciate that. And Tuesday, again, if you have issues that you would like to address about the feasibility of this or what have you I would still look forward to hearing from you on that at that time. And we'll make a decision. Sometime after that we will look it over. Thank you. And we are adjourned. \* \* \* \* \* (Off the record at 2:59 p.m.) 

CERTIFICATE I, TAMI LYNN VONDRAN, a Certified Court Reporter, do hereby certify that I reported in machine shorthand the foregoing proceedings in the above-entitled cause; that the foregoing transcript was prepared under my personal supervision and constitutes a true record of the testimony of the said witness. I further certify that I am not an attorney or counsel of any parties, nor a relative or employee of any attorney or counsel connected with the action, nor financially interested in the action. DATED at Edgewood, Washington this 24th day of June, 2011. Tami Lynn Vondran, CCR Certified Court Reporter License No. 2157