

**EXHIBIT NO. ___(DEM-3C)
DOCKET NO. UE-09___/UG-09___
2009 PSE GENERAL RATE CASE
WITNESS: DAVID E. MILLS**

**BEFORE THE
WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION**

**WASHINGTON UTILITIES AND
TRANSPORTATION COMMISSION,**

Complainant,

v.

PUGET SOUND ENERGY, INC.,

Respondent.

**Docket No. UE-09___
Docket No. UG-09___**

**SECOND EXHIBIT (CONFIDENTIAL) TO THE
PREFILED DIRECT TESTIMONY OF
DAVID E. MILLS
ON BEHALF OF PUGET SOUND ENERGY, INC.**

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VERSION**

MAY 8, 2009

PUGET SOUND ENERGY, INC.

**SECOND EXHIBIT (CONFIDENTIAL) TO THE
PREFILED DIRECT TESTIMONY OF
DAVID E. MILLS**

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1 **PUGET SOUND ENERGY, INC.**

2 **PREFILED DIRECT TESTIMONY (CONFIDENTIAL) OF**
3 **DAVID E. MILLS**

4 **I. PSE'S ORGANIZATIONAL STRUCTURES, POLICIES &**
5 **STRATEGIES USED TO MANAGE PORTFOLIO RISKS**

6
7 **A. Organizational Structures**

8 **Q. What organizational structures does the Company have to manage electric and**
9 **natural gas portfolio risks?**

10 A. PSE's Energy Portfolio Management Department ("EPM Department") includes
11 certain employees from the Energy Supply & Planning Department ("ESPD") and
12 the Structuring, Asset Optimization and Analytics Department. The EPM
13 Department is composed of energy market analysts, quantitative analysts, seasoned
14 energy traders and other professionals. The EPM Department is responsible for
15 identifying, quantifying, monitoring and recommending risk management strategies
16 for the Company. The EPM Department performs these tasks and manages PSE's
17 short- and medium-term portfolios. ESPD is led by the Executive Vice President
18 and Chief Resource Officer.

19 The Energy Risk Control ("ERC") Department includes the Credit Risk
20 Management group and is responsible for providing risk control oversight. Since

1 April 2007, the ERC Department and the Structuring, Asset Optimization and
2 Analytics Department have been led by the Chief Financial Officer / Sr. Vice
3 President of Finance.

4 PSE's Energy Management Committee ("EMC") – composed of five senior PSE
5 officers – oversees the activities performed by the EPM Department. The EMC is
6 responsible for providing oversight and direction on all portfolio risk issues in
7 addition to approving long-term resource contracts and acquisitions. The EMC
8 provides policy-level and strategic direction on a regular basis, reviews position
9 reports, sets risk exposure limits, reviews proposed risk management strategies, and
10 approves policy, procedures, and strategies for implementation by PSE staff.

11 In addition, the Company's Board of Directors provides executive oversight of
12 these areas through the Audit Committees.

13 **Q. Does the Company have the same policies and overarching strategies with**
14 **respect to its Power and Gas portfolios?**

15 A. No, PSE's management of its Power Portfolio for electric customers (including the
16 natural gas PSE acquires to generate electricity) is not the same as its management
17 of its natural gas portfolio for gas customers (often referred to as the "Core Gas"
18 portfolio). PSE actively manages and hedges both portfolios, but does not always
19 employ the same strategies. This is because management of the Power Portfolio
20 involves complexities not present in the Core Gas portfolio such as the relationship

1 between wholesale market power prices and the wholesale market price of natural
2 gas needed to generate power; the extent of water available to generate
3 hydroelectric power; and alternatives available to the Company to generate,
4 purchase or sell power result in additional risks and opportunities in the electric
5 portfolio.

6 **B. PSE's Core Gas Portfolio Hedging Strategy**

7 **Q. Please describe the Company's policies and overarching risk management**
8 **strategies with respect to its Core Gas portfolio.**

9 A. The structure of the Core Gas portfolio hedging strategy can best be described as
10 programmatic, with some discretion. It is a two-dimensional matrix, where both the
11 time until delivery and required hedged volumes establish thresholds for executing
12 wholesale gas market transactions. However, there is an additional price
13 component to this matrix that accelerates hedging if prices fall to a certain level,
14 referred to as the Threshold Price Level. The Threshold Price Level is derived by
15 examining fundamental industry factors and modeling. Essentially, this price
16 represents a "floor" where PSE feels comfortable accelerating its hedging because
17 the price is approaching the marginal price of the highest cost resource, such as the
18 cost of landed [REDACTED] and the cost of [REDACTED].

19 **Q. Please describe the programmatic and discretionary aspects of the Core Gas**
20 **hedging matrix.**

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1 A. The hedging timeframe, or horizon, for the Core Gas portfolio is [REDACTED], which
2 encompasses [REDACTED]X: November through March (winter) and April through
3 October (summer). The strategy mandates that a certain percentage of the portfolio
4 be hedged [REDACTED]. These volumetric hedge
5 targets are spaced [REDACTED] apart, which allows PSE staff some flexibility as to
6 when to execute the hedges. Execution timing is based on both fundamental and
7 technical analysis performed by experienced traders. Hedge levels [REDACTED]
8 [REDACTED] and the strategy mandates that [REDACTED] percent of the [REDACTED]
9 [REDACTED] period. Specifically,
10 the Core Gas Portfolio should have at least [REDACTED] MMBtu/day hedged going into
11 the [REDACTED], and at least [REDACTED] MMBtu/day hedged going into the
12 [REDACTED], both subject to credit availability.

13 **Q. When did the Company develop its Core Gas hedging matrix?**

14 A. The Company developed this approach to hedging the Core Gas portfolio in the
15 summer of 2004. Prior to August 2004, when the current matrix was approved by
16 the Risk Management Committee, Core Gas was hedged using a dollar cost
17 averaging strategy that had fundamental price levels built into it. As prices
18 increased, less volume would be hedged; as prices decreased, more volume would
19 be hedged. The reason for this approach was that, historically, natural gas prices
20 had remained very stable (excluding the anomaly of the “Western Energy Crisis”).
21 If prices rose sharply, it was assumed that this was a short lived event and that

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1 prices would revert to the mean and fall back to historic levels. However, as gas
2 prices and volatility continued to increase, staff realized that the growing price
3 uncertainty required a change in the hedging methodology.

4 **C. Electric Risk Management Policies**

5 **Q. Please describe the Company's former hedging strategies for its power**
6 **portfolio.**

7 A. With respect to hedging strategies for specific time periods or quantities of energy,
8 the EMC has approved a programmatic hedging plan. The prior programmatic
9 hedging plan (called the "Rolling [REDACTED] Month Hedging Plan"), approved July 22,
10 2004 by the EMC, was utilized through September, 2007, when it was extended
11 through [REDACTED] months. EPM Department staff now follows this updated plan to
12 systematically reduce the Company's net power portfolio exposure (including
13 natural gas for power generation) beginning [REDACTED] months in advance of the month in
14 which the power was needed to serve PSE's load. Generally, this prior plan
15 required EPM Department staff to reduce PSE's net electric portfolio exposure each
16 month such that the net exposure by the end of each month fell within the range of
17 exposure – stated in dollars – that was permitted in the plan. On or before [REDACTED]
18 months ahead of delivery, the bulk of the hedging strategies and transactions were
19 made per this programmatic plan. This is why the plan was called the "Rolling [REDACTED]
20 [REDACTED] Hedging Plan" even though it began [REDACTED] ahead of the time of

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1 delivery – it was implemented over the time period from [REDACTED] ahead of
2 delivery.

3 This hedging plan is not entirely programmatic and incorporates elements of
4 discretion. EPM Department staff has, and continues to have, discretion as to how
5 to accomplish the required reduction in exposure during the course of each month.
6 For example, EPM Department staff determine how much to purchase or sell and
7 the timing during the month to complete such transactions. Margin at Risk analysis
8 was also used, and continues to be used in order to determine which commodity
9 was most advantageous to hedge, be it on- or off-peak power or natural gas. In
10 addition, staff decide whether to push toward the maximum or minimum monthly
11 dollar limits each month, or to hedge somewhere in between - they could also
12 recommend departures from this plan, pursuant to market fundamentals, but
13 execution of any such departures from previously approved strategies was subject
14 to EMC approval.

15 **Q. How did the Company develop the existing electric hedging strategy**
16 **referenced above?**

17 A. PSE initially wished to develop more programmatic hedging strategies because,
18 while one can make projections regarding future market movements, one can never
19 know at the time of a hedging transaction how the future will actually unfold.
20 Thus, the Company saw a benefit in avoiding hedging strategies that are overly

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1 reliant on discretionary market timing.

2 Toward this end, PSE implemented a “dollar cost averaging” strategy for its electric
3 portfolio in 2002. The volumetric dollar-cost averaging strategy required EPM
4 Department staff to purchase or sell a specific volume of gas or power each month,
5 in order to progressively reduce the Company’s projected short or long position
6 during future months.

7 **Q. When did the Company change this initial dollar-cost averaging strategy?**

8 A. By spring 2003, the Risk Management Committee (currently the Energy
9 Management Committee) approved expansion of this concept to an “Exposure-
10 based Dollar Cost Averaging.” This refinement moved the Company from defining
11 a specific commodity and volume to be hedged each month to a dollar amount of
12 risk reduction to be accomplished every month. Under this approach, the Risk
13 Management Committee would approve a dollar amount of risk to be reduced, and
14 PSE staff would determine the appropriate commodity to hedge. As markets moved
15 up or down, the approved dollar amount would allow for less or more volumetric
16 purchases.

17 In May 2004, the Company began to employ a metric called Margin at Risk, to
18 measure risk reduction as a result of incremental hedging. PSE has incorporated
19 the Margin at Risk concept into the evaluation process for hedge strategies to
20 measure risk reduction for various commodity alternatives. A series of hedge

1 strategies, or transaction types, are run through the portfolio risk system, providing
2 a table of how much risk reduction is gained, by month and by strategy. The
3 Margin at Risk concept provides an additional tool in deciding how to allocate
4 dollars across commodities in a credit-constrained environment.

5 **Q. Why did the Company extend its hedging strategies?**

6 A. Prior to extending the term of hedging strategies, the Company engaged in a very
7 detailed best-practices benchmarking and market research initiative. These
8 initiatives indicated customers prefer a longer term period of rate stability and that
9 industry leading companies were engaged in longer term hedging practices than
10 PSE. Given this and other information, PSE determined it could be beneficial to
11 expand our hedging horizons. The line of credit requested and approved in the
12 2006 General Rate Case provides the Company increased flexibility to monitor and
13 more actively address the exposures associated with its power and core gas
14 portfolio positions, as well as its natural gas for power position.

15 **II. PSE'S MODELING TOOLS & INFORMATION USED TO**
16 **MANAGE ITS PORTFOLIO AND IMPLEMENT RISK**
17 **MANAGEMENT STRATEGIES**

18 **Q. How does PSE integrate hedging activities into its Core Gas strategies?**

19 A. PSE's Core Gas risk system models the estimated potential variability of future
20 prices using 250 price scenarios. This risk system permits PSE to model scenarios

1 of prices and storage activity versus load requirements to represent future projected
2 Core Gas portfolio needs. For example, the 250 price scenarios the risk system
3 models help determine the Threshold Price Level described above, where PSE feels
4 comfortable accelerating its hedging under the matrix. Specifically, PSE uses the
5 lowest quartile (64 lowest priced natural gas scenarios) in the risk system to
6 develop the Threshold Price Level.

7 **Q. Are there other examples of how the Company's risk system modeling informs**
8 **its discretionary actions under the Core Gas hedging matrix?**

9 A. Yes. The Company's storage capacity at Jackson Prairie and Clay Basin,
10 approximately [REDACTED] Bcf ([REDACTED] Dth), can have a large influence on the
11 portfolio's position. The Company's model adjusts storage injections and
12 withdrawals based upon the shape of forward price curves. The risk system also
13 values these storage transactions. Based on this information, PSE staff may decide
14 to release storage capacity to a third party, if that party is willing to pay more for
15 the storage than what PSE staff thinks the Company can make by managing it
16 internally.

17 **Q. Please describe what PSE's electric portfolio risk system does.**

18 A. PSE's risk system employs production cost modeling techniques to estimate future
19 demand for on- and off-peak power and natural gas for PSE's fleet of gas-fired

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1 power plants. This risk system permits PSE to model scenarios of power prices,
2 hydro conditions, load projections, generating and contracted resources and other
3 inputs as required to represent future projected portfolio needs.

4 To model a variety of scenarios regarding PSE's gas-fired generation, the risk
5 system takes into account each plant's individual operating characteristics,
6 including: unit efficiency, start-up costs, variable operating costs, minimum run
7 times, planned and unplanned outages, and unit availability. The risk system
8 performs simulations of different market conditions and various outages in order to
9 develop an estimate of how much gas is required and how much power will be
10 produced. The plants are modeled on an hourly basis and the information is
11 aggregated into daily and monthly time frames for purposes of developing a
12 forward-looking position. In modeling whether the portfolio is surplus or deficit,
13 the risk system incorporates information about hedges that PSE staff has already
14 executed.

15 The risk system incorporates the inter-relationship between gas and power prices in
16 developing its probabilistic gas and power positions. In different market scenarios,
17 PSE's gas or power requirements will change. The reason is twofold. First, the
18 plants have different operating efficiencies (known as "heat rates") and become
19 economic to dispatch at different price differentials between power and gas.
20 Second, the forward market prices for power and gas change frequently and the
21 price relationship between power and gas, known as the "implied market heat

1 rates,” change as well. At certain implied market heat rates, PSE will expect to run
2 each plant at an expected rate, and the expected plant gas requirements can be
3 calculated. But if market conditions change, PSE will expect to adjust its gas and
4 power purchases or sales in order to serve load with the most economic resource.

5 **Q. Please describe the output that the electric portfolio risk system produces.**

6 A. The risk system generates a probabilistic volumetric position, comprised of 250
7 scenarios, for on- and off-peak power and gas for power. The position report
8 shows, for each of the months following the date of the report, the resource types in
9 PSE’s power position grouped by: short-term purchase and sale transactions, long-
10 term contracts, Combustion Turbines (“CTs”) grouped by heat rate efficiency of the
11 facilities, NUGs/QFs, Coal Plants, Wind and Hydro (both PSE-owned and Mid-
12 Columbia (“Mid-C”) contracts).

13 Based on this probabilistic volumetric position for each month, the risk system also
14 generates a report showing the potential net cost exposure associated with the
15 “open” positions (defined as any net surplus or deficit amount).

16 **Q. How does PSE use the electric portfolio risk system to help make hedging**
17 **decisions?**

18 A. Once PSE’s aggregated energy position and net exposure are defined for a
19 particular period, the EPM Department staff evaluate and develop risk management

1 strategy proposals and/or execute transactions around the purchase or sale of gas or
2 power, as appropriate, to move toward a balanced position and reduced exposure.
3 Execution entails entering into specific transactions with approved counterparties,
4 approved instruments, executed master agreements and available credit.

5 **Q. How is the risk system used to implement the Hedging Plan described above?**

6 A. As described above, the Plan is set up to systematically reduce the total net
7 exposure, for each month of the [REDACTED] months beyond the next [REDACTED] month timeframe,
8 within maximum and minimum limits on the amount of hedging that can or must be
9 done each month, so that the total net exposure for each month will fall within the
10 limits of the plan. The total net exposure for each month is generated out of the risk
11 system.

12 **Q. Does Energy Portfolio Management staff implement the Hedging Plan relying**
13 **only on the net exposure?**

14 A. No. The net exposure drives transactions only to the point of showing whether
15 PSE's exposure is within the maximum and minimum monthly limits of the plan.
16 EPM Department staff must then make use of market fundamentals, water supply
17 and weather forecasts that impact the wholesale electric and gas markets to decide
18 whether to press toward the maximum or minimum monthly limits, or somewhere
19 in between. EPM Department staff also determines when and how to execute such
20 transactions to maintain each months net exposure within the maximum and

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1 minimum limits.

2 **Q. How does the Energy Portfolio Management Department staff develop a view**
3 **regarding how to exercise such discretion?**

4 A. The EPM Department function utilizes a wide set of tools and sources of
5 information to help them make informed decisions about dispatching plants,
6 purchasing fuel, and executing hedges approved by the EMC. They also hold
7 several meetings each month so that the team can review operational events, discuss
8 market trends, and review new supply/demand information. Within this context,
9 they work together to understand the exposures in the portfolio and discuss where
10 hedging priorities occur. Underlying all this teamwork is an EPM Department staff
11 with years of experience in energy trading, optimization and risk management.

12 **Q. What types of information does the Energy Portfolio Management staff**
13 **consider?**

14 A. The EPM Department collects a wide range of data to monitor supply/demand
15 factors, which include but are not limited to: weather trends; macro economic
16 factors; crude oil markets, gas storage inventories across the United States, Canada
17 and in the western United States; hydro run-off forecasts, reservoir storage,
18 precipitation and snowpack; and more. Additionally, PSE staff reviews forecasted
19 wholesale market prices and supply/demand fundamentals, such as trading firm
20 publications and consulting service forecasts.

1 EPM Department staff also receives real-time information from a variety of sources
2 such as: McGraw Hill (Gas Daily, Megawatt Daily), Future Source, Genscape,
3 Intercontinental Exchange (live price data), live broker lines where current
4 transactions are communicated through a speaker system, and other tools. The EPM
5 Department also has instantaneous data coming from the Company's systems
6 operations staff so they can view load and generation dispatch data on a real-time
7 basis.

8 In addition to using such information and processes to implement the current
9 Hedging Plan, the EPM Department also uses such information to develop
10 recommendations to the EMC regarding potential changes to the Company's
11 overarching hedging strategies or to recommend transactions that do not fall within
12 those strategies.

13 **Q. Does the Company use any other tools to manage its energy portfolio?**

14 A. Yes. The Company also uses a counterparty credit risk management system to
15 assist the Credit Risk Management group and EPM Department staff in evaluating
16 potential transactions with respect to credit issues. With this tool, staff can review
17 data including: Moody's and S&P rating of the entity; applicable information about
18 the parent of the entity; amount of parent guarantee credit provided to PSE, if
19 applicable; the entity's amounts payable and receivable; the aggregate mark to
20 market exposure of all open forward transactions with the entity (the dollar value of

1 the difference between the original contract price and current market price); the
2 credit limit assigned to the entity; the existence of netting terms; and FAS 149
3 designation for accounting purposes. This information is gathered and calculated
4 daily.

5 Furthermore, PSE traders can model what impact an incremental trade could have
6 with a specific counterparty. The counterparty credit risk management system
7 models the impact on the credit exposure of the Company and the counterparty of
8 the incremental trade itself, as well as the impact that would result if the market
9 moved significantly away from the price at which the deal was struck. If a
10 significant market movement would cause the credit exposure to exceed the amount
11 allowed with that counterparty, the system would indicate that the trade should not
12 be performed with that counterparty. In that case, the trader would find a different
13 counterparty to complete the transaction.