

1161

1

BEFORE THE WASHINGTON STATE

2

UTILITIES AND TRANSPORTATION COMMISSION

3

WASHINGTON UTILITIES AND) DOCKET NO. UE-050684
TRANSPORTATION COMMISSION,)

4

Complainant,) Volume X
) Pages 1161 to 1399

5

vs.)

6

PACIFICORP d/b/a PACIFIC)
POWER & LIGHT COMPANY,)

7

8

Respondent.)
_____)

9

In the Matter of) DOCKET NO. UE-050412
the Petition of)

10

11

PACIFICORP d/b/a PACIFIC)
POWER & LIGHT COMPANY) (Consolidated)

12

For an Order Approving)
Deferral of Costs Related to)
Declining Hydro Generation.)
_____)

13

14

15

16

A hearing in the above matter was held on

17

January 23, 2006, from 9:35 a.m to 5:15 p.m., at 1300

18

South Evergreen Park Drive Southwest, Room 206, Olympia,

19

Washington, before Administrative Law Judges ANN E.

20

RENDAHL AND THEODORA M. MACE and CHAIRMAN MARK H. SIDRAN

21

and COMMISSIONER PATRICK J. OSHIE and COMMISSIONER

22

PHILIP B. JONES.

23

24

Joan E. Kinn, CCR, RPR

25

Court Reporter

1 The parties were present as follows:

2 THE COMMISSION, by DONALD T. TROTTER, Senior
3 Assistant Attorney General, 1400 South Evergreen Park
4 Drive Southwest, Olympia, Washington 98504-0128,
Telephone (360) 664-1189, Fax (360) 586-5522, E-Mail
dtrotter@wutc.wa.gov.

5 THE PUBLIC, by SIMON FFITCH, Assistant
6 Attorney General, 900 Fourth Avenue, Suite 2000,
7 Seattle, Washington 98164-1012, Telephone (206)
389-2055, Fax (206) 389-2079, E-Mail simonf@atg.wa.gov.

8 INDUSTRIAL CUSTOMERS OF NORTHWEST UTILITIES,
9 via bridge line by IRION SANGER, Attorney at Law,
Davison Van Cleve, 333 Southwest Taylor Street, Suite
400, Portland, Oregon, 97204, Telephone (503) 241-7242,
Fax (503) 241-8160, E-Mail ias@dvclaw.com.

10

11 PACIFICORP d/b/a PACIFIC POWER & LIGHT
12 COMPANY, by MARCUS WOOD, Attorney at Law, Stoel Rives,
900 Southwest Fifth Avenue, Suite 2600, Portland,
13 Oregon 97204, Telephone (503) 224-3380, Fax (503)
220-2480, E-Mail mwood@stoel.com and by JASON B. KEYES,
14 Attorney at Law, Stoel Rives, LLP, 600 University
Street, Suite 3600, Seattle, Washington 98101-3197,
Telephone (206) 386-7681, Fax (206) 386-7500, E-Mail
jbkeyes@stoel.com.

15

16

17

18

19

20

21

22

23

24

25

1 -----

2 INDEX OF EXAMINATION

3 -----

4 WITNESS: PAGE:

5 SAMUEL C. HADAWAY

6 Direct Examination by Mr. Wood 1174

7 Cross-Examination by Mr. Trotter 1176

8 Cross-Examination by Mr. ffitch 1191

9 Redirect Examination by Mr. Wood 1234

10 Recross-Examination by Mr. Trotter 1236

11 Examination by Chairman Sidran 1237

12 Examination by Commissioner Oshie 1252

13 Examination by Commissioner Jones 1261

14 Recross-Examination by Mr. Trotter 1281

15 BRUCE N. WILLIAMS

16 Direct Examination by Mr. Wood 1282

17 Cross-Examination by Mr. Trotter 1284

18 Redirect Examination by Mr. Wood 1307

19 Recross-Examination by Mr. Trotter 1311

20 Examination by Commissioner Jones 1313

21 Examination by Chairman Sidran 1319

22 Redirect Examination by Mr. Wood 1326

23 Recross-Examination by Mr. Trotter 1327

24

25

1164

1	JAMES A. ROTHSCHILD	
2	Direct Examination by Mr. Trotter	1328
3	Cross-Examination by Mr. Wood	1331
4	Redirect Examination by Mr. Trotter	1377
5	Recross-Examination by Mr. Wood	1381
6	Examination by Commissioner Oshie	1382
7	Examination by Commissioner Jones	1388
8	Examination by Chairman Sidran	1394

9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25

1165

1 -----

2 INDEX OF EXHIBITS

3 -----

4

5 EXHIBIT: MARKED: ADMITTED:

6 SAMUEL C. HADAWAY

7	21-T		1176
8	22		1176
9	23		1176
10	24		1176
11	25		1176
12	26-T		1176
13	27		1176
14	28		1176
15	29		1176
16	30		1176
17	31		1176
18	32		1176
19	33		1176
20	34		1176
21	35		1176
22	36		1176
23	37		1176
24	38		1176
25	39		1176

1166

1	40	1176
2	41	1176
3	42	1176
4	43	1176
5	44	1176
6	45	1176
7	46	1176
8	47	1176
9	48	1176
10	49	1176
11	50	1176
12	51	1176

13 BRUCE N. WILLIAMS

14	61-T	1284
15	62	1284
16	63	1284
17	64	1284
18	65	1284
19	66-T	1284
20	67	1284
21	68	1284
22	69	1284
23	70	1284
24	71	1284
25	72	1284

1167

1	73	1284
2	74	1284
3	75	1284
4	76	1284
5	77	1284
6	78	1284
7	79	1284
8	80	1284
9	81	1284
10	JAMES A. ROTHSCHILD	
11	151-T	1330
12	152	1330
13	153	1330
14	154	1330
15	155	1330
16	156	1330
17	157	1330
18	158	1330
19	159	1330
20	160	1330
21	161	1330
22	162	1330
23	163	1330
24	164	1330
25	165	1330

1168

1 166 1330

2 167 1330

3 168 1330

4 169 1330

5 170 1397

6

7

8

9 721 1398

10

11

12

13

14 BENCH REQUESTS

15 29 1266

16 30 1323

17 31 1324

18 32 1324

19 33 1324

20

21

22

23

24

25

1169

1 P R O C E E D I N G S

2 JUDGE RENDAHL: All right, well, let's be
3 back on the record this morning, Monday, January the
4 23rd, for another day of hearing in the PacifiCorp rate
5 case matter, Docket Numbers UE-050684 and UE-050412 I
6 believe it is, and we're here today to hear from three
7 witnesses, company witnesses Mr. Hadaway and
8 Mr. Williams and Staff's witness Mr. Rothschild. So is
9 there anything we need to discuss on the record before
10 we start with the witnesses?

11 MR. SANGER: Judge Rendahl, this is Irion
12 Sanger on the telephone.

13 JUDGE RENDAHL: Good morning, Mr. Sanger.

14 MR. SANGER: Good morning, just wanted to let
15 you know that we are available on the telephone, we do
16 not plan obviously any cross-examination, but if any
17 other issues come up, I am on the telephone.

18 JUDGE RENDAHL: All right, thank you very
19 much.

20 MR. SANGER: Thank you.

21 JUDGE RENDAHL: We have just gone on the
22 record, and I have just asked the parties if there's any
23 preliminary issues we need to deal with before we begin
24 hearing from the witnesses.

25 Mr. Wood.

1170

1 MR. WOOD: Yes, Your Honor, at the end of the
2 last hearing you stated a request by the Commission that
3 the company, that I take back to the company a request
4 for a limited waiver of the time period for deciding
5 this case of one or two weeks. The indication was that
6 given the tightness of the schedule, the difficulty of
7 the issues, the Commission needed at least one week and
8 two would be better in order to decide this case.
9 During that discussion, an issue that had previously
10 been raised and decided was brought up again, which had
11 to do with the reply brief schedule time. The company
12 recognizes the decisional realities here and the time,
13 and there was a long discussion about this matter, and I
14 would like to -- which means I should relate a couple
15 points, the bottom line being that the company is
16 willing to extend a limited amount of additional time,
17 recognizing this case has gotten more complicated and
18 there has been some compression of the time period.

19 The concern and the reason for the long
20 discussions, the company believes that what it now has
21 in its case after it's been scrubbed represents a
22 minimum amount if the company is to hope to have a
23 reasonable return and a reasonable return in this state.
24 That being the case, the company views each week of
25 delay based on what it hopes will be the final decision

1171

1 as having a cost of something in excess of \$1/2 Million,
2 a two week delay would be \$1 Million. Obviously other
3 parties view our points of view differently.

4 Having said that, the company recognizes and
5 believes it's benefited by the Commission having enough
6 time to carefully consider the arguments that are made,
7 and particularly given the tightness between the time of
8 the reply brief and the order, having a chance to review
9 the replies to the opening brief. For that reason, the
10 company is willing to extend the deadline for up to two
11 weeks and to -- it's obviously -- it is the company's
12 view to trust the decision by the Commission between its
13 own decisional time and request for additional reply
14 briefing as to what would be best to enable it to make
15 its own decision whether it wants the full two weeks
16 itself and retain the briefing schedule as previously
17 set or wants to add some portion of that time to the
18 reply brief believing that will -- they prefer that, and
19 obviously the company has no opinion on that issue but
20 is willing to extend for up to two weeks allocated as
21 the Commission sees fit.

22 The one thing that is critical to the company
23 in this waiver that I should point out is something
24 that's already been ruled on, which is that the reply
25 briefing page limits not be restricted from what the

1172

1 rule allows. It does little good to extend the time
2 period so the Commission can consider our arguments and
3 then disable us from making them. We believe the reply
4 brief will be important given the number of parties and
5 the things that we may have to address on reply. Having
6 said that, the company, as long as it's able to submit a
7 full reply brief, is willing to extend for two weeks
8 allocated as the Commission sees fit.

9 JUDGE RENDAHL: All right, thank you.

10 Mr. Trotter, did you have any response to
11 that?

12 MR. TROTTER: No, Your Honor.

13 JUDGE RENDAHL: Okay. I understood from a
14 message you had sent me that you have reviewed the
15 Commission's rules and that the reply brief is 60 pages.

16 MR. TROTTER: Just so the parties know, there
17 was a discussion last week, it may have been off the
18 record, where we were talking about a 25 page limit on
19 reply briefs, and I did leave a voice mail with the
20 Judge on the procedural matter indicating that I could
21 find no support for 25 pages in the rule, and that was
22 the extent of the communication. I believe I also noted
23 that the rule called for a 60 page brief, and
24 traditionally that's been the opening brief, so I think
25 I may have just been thinking of the appellate

1173

1 procedural rules in that regard. So the issue of the
2 length of the reply brief I think is open for
3 discussion, and whatever the Commission feels would be
4 useful to it is, of course, acceptable to Staff.

5 JUDGE RENDAHL: All right, well, we will have
6 a discussion amongst ourselves at the break and let you
7 know what our decision is in terms of how to allocate
8 that time. We very much appreciate the company's
9 willingness to extend that time.

10 MR. WOOD: I would also comment on the reply
11 brief, Your Honor, that while it's important to the
12 company they not be artificially restricted, we also
13 understand that submitting a lot of pages that we don't
14 need to submit does not assist our case, and we intend
15 in the reply brief to take the time necessary to address
16 arguments that are made in the opening brief as
17 concisely as we can and stop.

18 JUDGE RENDAHL: And we appreciate that too
19 for all parties.

20 All right, well, with that, is there anything
21 else additional before we begin with the witnesses?

22 Hearing nothing, again, thanks very much,
23 Mr. Wood, for that and for the company, and if
24 Mr. Hadaway is here, Mr. Hadaway, if you could come
25 forward and come to the stand.

1174

1 (Witness SAMUEL C. HADAWAY was sworn.)

2 JUDGE RENDAHL: Okay, please go ahead and sit
3 down.

4 THE WITNESS: Thank you.

5 JUDGE RENDAHL: Mr. Wood.

6 MR. WOOD: Thank you, Your Honor.

7

8 Whereupon,

9 SAMUEL C. HADAWAY,

10 having been first duly sworn, was called as a witness

11 herein and was examined and testified as follows:

12

13 DIRECT EXAMINATION

14 BY MR. WOOD:

15 Q. Dr. Hadaway, your exhibits that were prefiled
16 have been identified, your direct testimony as Exhibit
17 21-T and the four attachment schedules to that exhibit
18 as Exhibits 22 through 25. Your prefiled rebuttal
19 testimony has been identified as Exhibit 26-T, and the
20 schedules and exhibits attached to that have been
21 identified as Exhibits 27 through 37. And with respect
22 to your prefiled testimony, I ask was this testimony
23 prepared by you or under your supervision and direction?

24 A. Yes.

25 Q. Do you have any changes to make to that

1175

1 testimony?

2 A. I do not.

3 Q. All right. Is the testimony true and correct
4 to the best of your knowledge?

5 A. Yes.

6 MR. WOOD: I would also identify for the
7 record that there have been submitted cross-examination
8 exhibits numbered 38 through 51, and the company has no
9 objection to the receipt of any of these
10 cross-examination exhibits. I would offer Exhibits 21-T
11 through 25, 26-T through 37, and if it's the appropriate
12 time would not object also to the admission of
13 Cross-examination Exhibits 38 through 51.

14 JUDGE RENDAHL: All right, well, is there any
15 objection to admitting what's been marked as Exhibits
16 21-T through 51?

17 MR. FFITCH: Your Honor, Public Counsel just
18 has one clarification. I note on the exhibit list that
19 Public Counsel Exhibit 47 is listed as the response to
20 Staff DR Number 1, and that should read Staff DR 16.

21 JUDGE RENDAHL: All right, I have on my list
22 Staff Data Request 16, and then 48 is Public Counsel
23 Data Request 16, so I don't know how it came through on
24 your list, but I have it correctly.

25 MR. FFITCH: All right.

1176

1 JUDGE RENDAHL: So for purposes of the
2 official list I think it's marked.

3 All right, so with that, there are no
4 objections to admitting those exhibits?

5 Hearing nothing, Exhibits marked 21-T through
6 51 will be admitted.

7 MR. WOOD: Your Honor, Dr. Hadaway is
8 available for cross-examination.

9 JUDGE RENDAHL: Thank you.
10 Mr. Trotter.

11 MR. TROTTER: Thank you.

12

13 C R O S S - E X A M I N A T I O N

14 BY MR. TROTTER:

15 Q. Good morning, Dr. Hadaway.

16 A. Good morning, Mr. Trotter.

17 Q. One of the issues that separates Staff and
18 the company in this case is the issue of whether or not
19 to use GDP growth as an indicator of long-term growth in
20 calculating cost of capital; is that right?

21 A. Yes.

22 Q. Would you turn to page 10 of your rebuttal,
23 which is Exhibit 26-T, and starting on line 13 you refer
24 to a textbook by Professors Brigham, B-R-I-G-H-A-M,
25 Gapenski --

1177

1 JUDGE RENDAHL: Mr. Trotter, I'm sorry, can
2 you tell us what page number you're referring to again?

3 MR. TROTTER: Page 10.

4 JUDGE RENDAHL: Thank you.

5 BY MR. TROTTER:

6 Q. This will be page 10 of 26-T, and you refer
7 on the bottom half of the page to a textbook written by
8 Professors Brigham, B-R-I-G-H-A-M, Gapenski,
9 G-A-P-E-N-S-K-I, and Ehrhardt, E-H-R-H-A-R-D-T; do you
10 see that?

11 A. Yes, sir, I do.

12 Q. And you use this textbook to support your use
13 of GDP growth; is that right?

14 A. That's one of my explanations for using it.

15 Q. Turn to Exhibit 38.

16 A. Mr. Trotter, I'm not sure if my exhibits are
17 marked exactly like yours, but if you will be patient
18 with me, I will be happy to try to get to that.

19 Q. It's the company's response to Staff DR 316;
20 do you have that?

21 A. I believe I do.

22 Q. And you indicate on the first page that the
23 book that you refer to in your testimony was dated 1999?

24 A. Yes, sir, that's right.

25 Q. And the second page of the exhibit is an

1178

1 excerpt from that book which contains the quote that you
2 provide on page 10 of your rebuttal?

3 A. That's right.

4 Q. And in the quote about six lines down, the
5 authors conclude that:

6 One might expect the dividend of an
7 average or normal company to grow at a
8 rate of 6.8% a year.

9 Do you see that?

10 A. I'm sorry, 6% to 8%.

11 Q. Yes.

12 A. The range.

13 Q. And that is according to the authors the same
14 rate as what they expect the nominal gross domestic
15 product or real GDP plus inflation to be?

16 A. I believe that's their comment there, and I
17 have also shown that that is indeed the rate from the
18 Saint Louis Fed data.

19 Q. And could you turn now to page, excuse me,
20 Exhibit 32.

21 MR. WOOD: Again, I don't believe it's -- you
22 might indicate which data request.

23 MR. TROTTER: SCH-12.

24 JUDGE MACE: It's his own exhibit.

25 MR. WOOD: Oh.

1179

1 BY MR. TROTTER:

2 Q. Do you have that?

3 A. Yes, sir, I do.

4 Q. And here you show historical values for
5 long-term -- for GDP growth for several years in
6 sequence?

7 A. Yes, sir.

8 Q. And if we look at the nominal GDP column for
9 1999, it was 9409.1; do you see that?

10 A. That's the dollar amount.

11 Q. Yes.

12 A. Yes.

13 Q. And then for 2004 it was 11919.7; do you see
14 that?

15 A. Yes, I see that.

16 Q. Would you accept subject to your check that
17 the compound annual growth rate in GDP from 1999 through
18 2004 was therefore 4.84%?

19 A. Might I just do that calculation for you?

20 Q. Sure.

21 A. 4.84%.

22 Q. Yes.

23 A. That's correct.

24 Q. Thank you. And that's below the 6.6% GDP
25 growth rate you used in your DCF method as well as the

1180

1 6% to 8% range from the text you cite; is that right?

2 A. Yes, it certainly is, it's during the lowest
3 inflation period we have had though in the entire 47
4 year period there.

5 Q. Okay. And then below the 2004 year, you show
6 a ten year average GDP growth of 5.2% and a 20 year
7 average of 5.6%; do you see that?

8 A. That's right.

9 Q. Going back to the textbook page, the
10 beginning of the quote, and it's also in your testimony
11 rebuttal on page 10:

12 Expected growth rates vary from company
13 to company, but dividend growth on
14 average is expected to continue in the
15 foreseeable future at about the same
16 rate as that of the nominal GDP.

17 Do you see that?

18 A. Yes, sir, I do.

19 Q. Would you accept subject to your check that
20 according to the December 26, 2005, issue of Barons the
21 current dividend yield on the S&P 500 is 1.83%?

22 A. If you make that representation to the
23 Commission, I certainly --

24 Q. You can accept it subject to your check?

25 A. Well, I don't know that I will check it.

1181

1 Q. Okay.

2 A. But if that's what you say it is, I certainly
3 will take that.

4 Q. Okay, thank you. And if we added your 6.6%
5 growth rate to the S&P dividend yield so recorded, that
6 would give a DCF result for the S&P 500 of around 8.4%,
7 correct?

8 A. Mathematically, Mr. Trotter, but that's not a
9 correct calculation, because many of the companies in
10 the S&P don't pay dividends, many of them simply are not
11 amenable to using the DCF model.

12 Q. Would you accept that the same edition of
13 Barons reported the dividend yield on the Dow Jones
14 utility average at 3.19%?

15 MR. WOOD: Your Honor, I think I will object,
16 I don't know that Barons, whether Barons' numbers are
17 accurate or not accurate, I don't think it's likely the
18 witness is ever going to check them. If there's --

19 MR. TROTTER: I have -- go ahead.

20 MR. WOOD: If there's an article that he
21 wishes to have the witness review perhaps at a break and
22 ask him questions about it, that would be fine. But
23 taking numbers out of an article the witness has ever
24 seen that's not an official reporting entity anyway and
25 asking a hypothetical seems inappropriate.

1182

1 JUDGE RENDAHL: Mr. Trotter.

2 MR. TROTTER: Well, first of all, I have the
3 Barons edition if he wishes to look at it. It's simply
4 a reported figure, and we're just trying to show what
5 the dividend yield for the Dow Jones utility average is,
6 and we believe Barons is reputable for reporting that
7 statistic.

8 JUDGE RENDAHL: Well, the information seems
9 relevant, and so it doesn't seem that's your objection
10 though.

11 MR. WOOD: No.

12 JUDGE RENDAHL: Your objection is that he's
13 not prepared because he doesn't have the same
14 information in front of him.

15 MR. WOOD: That is correct, and my suggestion
16 is if he wants to ask him questions about Barons that at
17 least the witness can be given an opportunity during a
18 break to look at the document that he's quoting from so
19 he can understand the numbers in context.

20 JUDGE RENDAHL: Mr. Trotter, do you have a
21 separate copy of that?

22 MR. TROTTER: He's welcome to this one, Your
23 Honor.

24 JUDGE RENDAHL: All right, why don't we take
25 a short break while we get the copy in front of the

1183

1 witness, let's be off the record.

2 (Discussion off the record.)

3 JUDGE RENDAHL: Mr. Trotter.

4 BY MR. TROTTER:

5 Q. Okay, the question pending was whether Barons
6 was reporting the dividend yield for the Dow Jones
7 utility average to be 3.19%?

8 A. This appears to be based on a December 26th,
9 2005, version of --

10 Q. Yes.

11 A. -- of Barons.

12 Q. Yes.

13 A. They show that number along with a lot of
14 other yields and other items.

15 Q. Okay.

16 A. My hesitation, Mr. Trotter, is that the
17 dividend yields in both Mr. Rothschild's testimony and
18 in my testimony for electric utility companies that we
19 use are up in the 4%, 4 1/2% to 4.7% range I believe.
20 So 3.9% or 3.19% which you're pointing to here is lower
21 than that, but I'm not sure that I would agree that it
22 is on point with respect to what we were trying to do.

23 Q. I understand, but do you accept that that's
24 the number they're reporting?

25 A. Well, I don't accept it, I see it, yes, that

1184

1 is the number they're reporting.

2 Q. And if we applied your GDP growth figure of
3 6.6% to the Dow Jones utility average dividend yield, we
4 would obtain a DCF for the Dow utility average of around
5 9.8%, is that right, 6.6% plus 3.19%?

6 A. Yes, mathematically you would, and I have
7 explained in my testimony why that's not an appropriate
8 thing to do.

9 Q. Turn to page 11 of your rebuttal, Exhibit
10 26-T, beginning on line 3 you indicate your view that
11 current analysts' growth projections are much lower than
12 they were just four years ago, and on lines 12 and 13
13 you say:

14 Such dramatic changes in growth rates
15 seem unlikely in estimates that might be
16 used to measure long-term growth rates
17 as required in the DCF model.

18 Do you see that?

19 A. Yes, I see that.

20 Q. And just above that quote you show two
21 figures, an average growth rate in 2001 of 5.3% and as
22 compared to 3.3% in 2005; do you see that?

23 A. Yes, Mr. Trotter, those come from my Exhibit
24 SCH-11.

25 Q. Okay.

1185

1 A. Which explains where they came from.

2 Q. Right, that may be one source, but could you
3 turn to your Exhibit 24, which is SCH-4, page 2, and,
4 well, what exhibit did you say?

5 A. It's the one that in my copy is marked
6 Exhibit SCH-11, which is the rebuttal exhibit that shows
7 the decline in analysts' growth rates of over 2% has
8 occurred. You asked me about the bottom panel of that.
9 The top panel is actually the part that shows what
10 analysts' growth rates have declined by.

11 Q. If we could go to Exhibit 24, SCH-4,

12 A. Okay, the question you asked me was out of my
13 rebuttal testimony.

14 Q. Yes.

15 A. And now we're going back to the exhibits in
16 my direct testimony, correct?

17 Q. Yes.

18 A. Okay, thank you.

19 Q. And I want to focus on that 3.3% figure from
20 page 11 of your testimony, and am I correct that that
21 can be calculated by looking at Exhibit 24, page 2, the
22 B times R growth column, and taking the values shown
23 there but excluding three companies, the one on line 4,
24 Cleco Corporation, Entergy on line 8 excluded and Exelon
25 on line 9?

1186

1 A. I'm not sure, Mr. Trotter. The exhibit that
2 supports the testimony you asked me about is not that
3 exhibit, it's Exhibit SCH-11.

4 Q. But that --

5 A. Which is attached behind my rebuttal
6 testimony.

7 Q. But the source for Exhibit 24 is the same,
8 isn't it?

9 A. At a different time and for a different set
10 of companies.

11 Q. Okay, looking at your Exhibit 31 in the
12 bottom half for the 2005 column, your source there is
13 Value Line for September 2nd, 2005, whereas Exhibit 24
14 you're showing March, April, and February of 2005; is
15 that right?

16 A. That's right.

17 Q. Okay.

18 A. And as you said, there are three companies,
19 they had the Entergy and Cleco Companies were affected
20 by the hurricane matter, and Exelon is in the midst of a
21 merger that has sprung up since then. So my rebuttal
22 sample is down to 14 companies instead of 17.

23 Q. Switching subjects, Dr. Hadaway, the DCF
24 model recognizes that investors obtain value either
25 through the dividend or through future growth, correct?

1187

1 A. Perhaps through a future sales price
2 predicated on future growth.

3 Q. Earnings paid out as a dividend are no longer
4 available to the company for reinvestment; is that
5 correct?

6 A. Correct.

7 Q. The rest of the earnings that are not paid
8 out as a dividend are used, able to be used by the
9 company to help create growth, correct?

10 A. That's one of the things, yes.

11 Q. The greater the portion of earnings paid out
12 as a dividend, all else equal, the smaller the growth,
13 correct?

14 A. Be careful of all else equal, but yes, under
15 that assumption.

16 Q. And the greater portion of earnings paid out
17 as a dividend, the larger the dividend yield, again all
18 else equal, correct?

19 A. I think that's correct by definition, yes.

20 Q. Please turn to Exhibit 39, which is your
21 response to Staff DR-317.

22 A. I think I have that.

23 Q. And turn to page 2.

24 A. Okay, I have that.

25 Q. And you developed a group average growth rate

1188

1 of 5.27 based on this exhibit; is that right?

2 A. Yes, this is one of the four growth rates
3 that I used in my initial look at the constant growth
4 DCF model based on traditional methods, a result that I
5 ultimately excluded from my range because it's more than
6 100 basis points below the risk premium test of
7 reasonableness.

8 Q. But the retention rate is based on historical
9 data, is it not, the third column of figures?

10 A. It's based on Value Line's projected three to
11 five year future retention rates.

12 Q. Okay. And future as of 2001 according to
13 your source note at the bottom?

14 A. This is the, yes, B/R calculation that we
15 used to demonstrate what the B times R method gave back
16 in 2001.

17 Q. Okay.

18 A. That's what supports that Exhibit 11 we were
19 talking about before.

20 Q. Okay. But the source of the retention rate
21 is what Value Line was predicting in 2001?

22 A. That's exactly right.

23 Q. Okay. And so, for example, for Alliant
24 Energy on line 1, to get the B times R growth in the
25 last column, you multiplied the retention rate of 31.03%

1189

1 times the ROE of 9.91% to get what rounds to 3.08?

2 A. Yes, sir.

3 Q. And on line 8 there's no entries for MGE
4 Energy, is that right?

5 A. That's right.

6 Q. So there's 13 companies with reported data
7 here?

8 A. That's correct, yes.

9 Q. Would you accept that the average retention
10 rate for the 13 companies reporting data here is 41.72%?

11 A. It appears to be in that range.

12 Q. Would you accept it subject to your check?

13 A. If you would like for me to check it, I will
14 be glad to do so. It appears to be what that is.

15 Q. Just for your information, under the rules
16 you have a period of time after the transcript is
17 received to check, and you can either accept or not
18 accept; is that acceptable to you?

19 MR. WOOD: One question about the retention
20 rate, because I have seen different numbers, for example
21 Mr. Rothschild's, is when one asks about an average,
22 it's not clear whether you are asking about each of
23 these retention rates divided by 13 or --

24 MR. TROTTER: Yes.

25 MR. WOOD: -- or whether you're asking for a

1190

1 weighted average or what.

2 BY MR. TROTTER:

3 Q. Add them up and divide by 13.

4 A. I will be happy to do that.

5 Q. Okay. So in other words, back in 2001 Value
6 Line was expecting these companies would retain on
7 average 41.72% of the future expected earnings; is that
8 right?

9 A. If your calculation is right, that's right.

10 Q. Let's go back to Exhibit 24, page 2?

11 A. I'm sorry --

12 MR. WOOD: SCH-4.

13 Q. SCH-4.

14 A. Mine are just not marked that same way.

15 Q. And here you show for the 17 companies for
16 the retention rate an average of 32.81%; do you see
17 that?

18 A. Yes, in column 6 I see that.

19 Q. Thank you. And that's based on 2005 data?

20 A. That's based on Value Line's forecast as of
21 2005. It's actually for the period I believe 2008 to
22 2010, it's three to five years out.

23 Q. An analyst who expects the retention rate to
24 decline from 41.72% in 2001 to 29.66% would also expect
25 a considerably lower dividend growth rate, correct?

1191

1 A. Well, they would actually expect a lower
2 earnings growth rate, but that's what we all use to try
3 to estimate expected dividend growth rates. They would
4 also have to look at what the expected earned rate of
5 return was. But back in that Exhibit 11 we started out
6 talking about I made these very same calculations,
7 that's where the numbers come from.

8 MR. TROTTER: Those are all my questions,
9 Dr. Hadaway, thank you very much.

10 THE WITNESS: Thank you.

11 JUDGE RENDAHL: Mr. ffitch.

12 MR. FFITCH: Thank you, Your Honor.

13

14 C R O S S - E X A M I N A T I O N

15 BY MR. FFITCH:

16 Q. Good morning, Dr. Hadaway.

17 A. Good morning, sir.

18 Q. Simon ffitch with the Office of Public
19 Counsel. You testified in PacifiCorp's 2004 rate case,
20 or maybe I should say 2003 based on the start date, that
21 was Docket Number UE-032065; is that correct,
22 Dr. Hadaway?

23 A. I filed testimony, I believe the case may
24 have settled, I'm not sure if I testified here.

25 Q. All right.

1192

1 A. But I did file testimony, yes.

2 Q. Yes, you filed testimony in that last
3 PacifiCorp rate case?

4 A. Yes, sir, I did.

5 Q. All right. And in that case you recommended
6 a cost of equity or an ROE of 11.25%; is that correct?

7 A. Yes, sir.

8 Q. And in this case you're recommending 11.125%;
9 am I right?

10 A. That's right.

11 Q. So your testimony indicates the capital costs
12 have declined somewhat since the company was most
13 recently before the Commission, right?

14 A. Slightly, yes.

15 Q. Now in this case you updated your cost of
16 capital analysis in your rebuttal testimony, but your
17 ROE recommendation did not change, correct?

18 A. The two DCF models that I relied upon
19 actually gave slightly stronger results in the rebuttal
20 update, so no, we didn't change the recommendation.

21 Q. All right. Now your direct testimony in this
22 case was filed in May 2005, correct?

23 A. Yes, sir.

24 Q. And so obviously you prepared that prior to
25 May 2005, and you were using data from January,

1193

1 February, March time frame; is that right?

2 A. Yes, sir, that's right.

3 Q. And so again, your testimony is that the cost
4 of equity hasn't changed since that time?

5 A. My testimony as I sit here is that interest
6 rates are exactly the same as they were at the time when
7 we filed that testimony.

8 Q. All right.

9 A. So overall capital costs have not changed, in
10 fact they had firmed up a bit when we did the rebuttal
11 testimony, now they have smoothed back out to just about
12 where they were before November.

13 Q. Can I ask you to please turn to Exhibit 24,
14 which is your SCH-4, and go to page 1 of that exhibit;
15 do you have that?

16 A. Yes, sir, I have it.

17 Q. And there in the first column you show a
18 standard or traditional DCF average of 9.3% at the
19 bottom of the first column and a median or middle value
20 of 9.5%; is that right?

21 A. Yes, sir.

22 Q. Now can I ask you to turn, please, to page 11
23 of your direct testimony in this proceeding, which is
24 Exhibit 21-T I believe, go to line -- do you have that?

25 A. Yes, sir, I have it.

1194

1 Q. Okay, and I'm looking at line 21, and there
2 you state that the DCF model is the most widely used
3 approach in regulatory proceedings, right?

4 A. I do.

5 Q. Now can I ask you to please turn to Exhibit
6 48, and that's one of our cross-examination exhibits
7 that's been marked for you, that's Data Request 16; do
8 you have that?

9 JUDGE RENDAHL: It's the Public Counsel Data
10 Request 16.

11 MR. FFITCH: Correct, it says WPC on it,
12 which is the company's shorthand for Washington Public
13 Counsel I believe, that would be Exhibit 48 or Data
14 Request 16, WPC Data Request 16.

15 MR. WOOD: Dr. Hadaway, I think in the
16 package you have it will immediately follow the exhibits
17 to the testimony you were just being asked about.

18 A. I have that now, thank you.

19 BY MR. FFITCH:

20 Q. All right, and there we simply ask you to
21 provide support for the statement in your testimony that
22 we have just read regarding the use of DCF, and your
23 response in the data request is that it is based on your
24 experience in regulatory proceedings around the country,
25 correct?

1195

1 A. That's correct.

2 Q. And your experience is pretty extensive,
3 isn't it, if we look at Exhibit 22 we see that you have
4 quite a bit of experience in this field?

5 A. I have been doing it since 1980, yes.

6 Q. All right. Now if we could look back,
7 please, to page 17, maybe we don't -- I can direct you
8 back to a quote, but essentially back in your direct
9 testimony, Exhibit 21, you state that in estimating the
10 cost of equity capital you rely principally upon the DCF
11 model and use the risk premium as a check of the DCF; is
12 that essentially your testimony, Dr. Hadaway?

13 A. Yes, I'm sorry, what page is that on?

14 Q. I'm happy to direct you back to that, it's
15 page 17 of your direct, Exhibit 21-T.

16 A. Okay, I'm with you now.

17 Q. Okay, and it's lines 17 and 18. Do you want
18 me to repeat the question?

19 A. No, I understood, that's what it says, yes.

20 Q. All right. Now we noted earlier that you
21 testified last year or in the preceding case in any
22 event for PacifiCorp with regard to the cost of capital,
23 and your testimony in this case is somewhat different
24 than your testimony in the last case, isn't it,
25 Dr. Hadaway?

1196

1 A. We have eliminated one of the models that we
2 used at that time, and we have enhanced the use of the
3 GDP growth rate since that time.

4 Q. All right. And the model you used last year
5 or in your testimony, you used a model in which you
6 performed a standard or traditional DCF analysis using
7 analysts' projected growth rates, sustainable growth and
8 a long-term GDP growth average; is that correct?

9 A. At that time I only had 20 years of data for
10 the GDP growth rate, so that's the principal difference.

11 Q. Okay. And I'm not sure if this has been done
12 on the record yet, but GDP is gross domestic product;
13 isn't that right?

14 A. Yes, that's right.

15 Q. And that's essentially a measure of the
16 entire national economic output?

17 A. Yes, sir.

18 Q. Can I ask you now to turn, please, to Exhibit
19 49, that again is one of Public Counsel's cross-exhibits
20 for you, and that's a response to Data Request 11. Do
21 you have that? I'll give you a minute.

22 A. The one that I see after the testimony
23 appears to be Data Request 177, is it beyond that or --

24 Q. Go back the other direction, it's two before
25 that, that's 51 and I'm at 49.

1197

1 A. I have that now, thank you.

2 Q. All right. And this is the data request that
3 Public Counsel asked you about this difference, the
4 request asks if since you last testified in Washington
5 your analytical methodologies have changed and then asks
6 you for an explanation, and you provide an explanation
7 in that answer, correct?

8 A. I do, yes.

9 Q. And we have touched on this already, but if
10 we look down in the middle of this response, we see a
11 sentence that starts, relative to the versions of the
12 DCF models; can you find that?

13 A. Yes, Mr. ffitch, I see it.

14 Q. All right. So if you would like to, rather
15 than me read it, why don't you read that sentence down
16 to where it says 100 basis points, that I think
17 summarizes your explanation of the different or the
18 reasons for the different methodology, starting with
19 relative to the versions, can you read that into the
20 record.

21 A. I think this is the explanation of why I'm
22 not using the market price model, Mr. ffitch, the
23 sentence beginning just before that, but it says:

24 Relative to the versions of the DCF
25 models used in the prior case, the

1198

1 principal change is incorporating the
2 GDP forecast as the long-term "g" value.
3 This change from analysts' growth rates
4 and the sustainable growth ("b times r")
5 method based on Value Line's projected
6 retention rates and earned ROE's was
7 made because the low inflation
8 environment and pessimistic analysts'
9 estimates have caused the previous
10 growth rates to drop by over 100 basis
11 points.

12 Q. Okay, thank you.

13 Now can I ask you, please, to turn to Exhibit
14 35, that is your SCH-15.

15 A. I have that.

16 Q. Do you have that?

17 A. Yes, sir.

18 Q. And go to page 1, please, and this is your --
19 this is simply your DCF cash flow analysis exhibit for
20 your rebuttal testimony similar to the one that we just
21 looked at for your direct, right?

22 A. That's right.

23 Q. And this shows your updated DCF numbers, and
24 at the bottom in the first column headed traditional
25 constant growth DCF model, at the bottom of that we see

1199

1 a 9.3% average result of the analysis, right?

2 A. Mr. ffitch, you see that there, but as I
3 explained and used Exhibit SCH-11 to demonstrate, the
4 analysts' growth rates used in that analysis rendered it
5 not appropriate because it falls well below the risk
6 premium checks of reasonableness. Using Exhibit SCH-11,
7 rebuttal Exhibit SCH-11, I demonstrate clearly that the
8 analysts' growth rates have dropped by over 200 basis
9 points since the prior case.

10 Q. Okay.

11 A. From when they were very much like growth
12 rates in gross domestic product, how they are that much
13 lower as a perpetual growth rate, that's simply not a
14 reasonable drop in a matter of three to five years.

15 Q. Okay, and I understand that's your argument,
16 so if you will bear with me here as I work through some
17 of these exhibits, we'll just examine that a bit
18 further. This analysis here that's under the
19 traditional constant growth model, again on Exhibit 35,
20 that uses the average of the analysts' projected
21 earnings growth, the projected sustainable growth, and
22 your estimate of the GDP growth as the DCF growth rate,
23 correct?

24 A. And there's one more, also Value Line's,
25 there are four of them.

1200

1 Q. Oh, okay.

2 A. Value Line's projected earnings growth.

3 Q. All right. Now if we go to the second column
4 on this page, which is the constant growth DCF model,
5 the long-term GDP growth calculation, this indicates
6 that the rate is 11.2%, it's about 200 basis points
7 higher obviously than the traditional model in the first
8 column, right?

9 A. That's because the analysts' growth rates are
10 now 200 basis points lower than they were.

11 Q. And so in your, obviously I think as you have
12 just stated, in your recommended ROE results in this
13 proceeding compared to your recommendation in the last
14 rate case, you have elected to replace the traditional
15 or standard constant growth DCF model with the long-term
16 GDP growth model for the basis of your recommendation,
17 correct?

18 A. No, Mr. ffitch, that's not quite right. In
19 the prior case we had a model that a professor at the
20 University of Florida, Dr. Radcliff, has in his
21 textbook, and some commissions use that model. Rather
22 than running the DCF model all the way out to infinity
23 which is very difficult to do, Professor Radcliff
24 suggested that people are going to sell the stock after
25 a certain period of time. So he determines a terminal

1201

1 price, thus the name of that model. That model is
2 extremely sensitive to that terminal price estimate, and
3 it turned out that most of us that tried to use it were
4 always under attack, either we used too high or too low
5 or something about the way we estimated that future
6 price that didn't suit people.

7 Q. All right.

8 A. Quite frankly, I came to somewhat agree with
9 that, the model is too sensitive to that terminal price,
10 so we have taken that out. I have replaced it with the
11 Oregon low near term dividend two-stage growth model if
12 you want to think of one as being a replacement. I have
13 simply eliminated the constant growth model.

14 Q. All right, so it's your testimony that in the
15 last PacifiCorp rate case docket you used something
16 called a term price estimate model rather than --

17 A. I think we called it either the market price
18 model or the terminal price model.

19 Q. And your testimony is that's something
20 different than the traditional constant growth DCF
21 model?

22 A. Yes. I could be confused in terms of which
23 case I'm thinking of, but we have used that model, we
24 have taken it out, it was one of three that we have used
25 in historical cases, and we do not use it any more.

1202

1 Q. All right. But in other words, you didn't
2 use the GDP only growth rate in your DCF analysis in the
3 last case, did you, to --

4 A. I don't believe we did. We used a 20 year
5 GDP growth rate as part of the estimation of long-term
6 growth.

7 Q. All right. Now we have just taken a look at
8 your response to Public Counsel Request 11, Exhibit 49,
9 and that's your explanation of why you have changed your
10 methodology, and one of the statements you make there,
11 one of the justifications you provide is that this was
12 made:

13 Because the low inflation environment
14 and pessimistic analysts' estimates have
15 caused the previous growth rates to
16 drop.

17 Is that right?

18 A. It's principally the drop in the analysts'
19 growth rates, but that is the answer we gave, yes.

20 Q. Wasn't there a low inflation environment last
21 year as well, Dr. Hadaway?

22 A. There has been for quite some time now.

23 Q. And also, again this is Exhibit 49, in your
24 response to our inquiry one of the reasons you gave or
25 you give, do you have that still?

1203

1 A. Yes.

2 Q. Sorry.

3 A. Thank you.

4 Q. Didn't mean to inquire without you having it.

5 One of the reasons you give, one of the
6 additional reasons you give for relying on long-term
7 growth, domestic product growth is that long-term growth
8 rates shouldn't fluctuate that much, right?

9 A. Growth rates expected by investors to
10 infinity as required by the traditional DCF model should
11 not fluctuate that much.

12 Q. All right, and that's the second to the last
13 sentence of this response where you make that
14 observation.

15 A. That's right.

16 Q. Isn't that right?

17 A. Yes, that's where you had me stop reading
18 before, yes.

19 Q. I guess if that's the case, why did you use
20 6% for a long-term GDP growth in the last case in your
21 analysis and then 6.6% in this case?

22 A. I had 20 years of data, which as you suggest,
23 suggested earlier, was based on the most recent data,
24 which have very, very low inflation rates in them. So
25 the growth rate nominal GDP if we just look at the most

1204

1 recent 10 years that Mr. Trotter asked me about earlier
2 or the most recent 20 years is lower than the long-run
3 average. The estimate that I provided in my rebuttal
4 testimony to get to 6.6% takes all the data that the
5 Saint Louis Federal Reserve data base has going back to
6 1947, and it does a weighted average giving more weight
7 to more recent periods, because I think that's
8 appropriate, but it doesn't ignore the previous years,
9 37 years, that I did not have previously.

10 Q. Okay, and let's just follow up on that a bit.
11 If you could please look at Exhibit 24, which is your
12 SCH-4, and this time go to page 5 of 5.

13 A. Sorry, it's taking me just a moment here.

14 Q. That's fine.

15 A. SCH-4, page 5 of 5?

16 Q. Correct.

17 A. I have that, yes.

18 Q. Column descriptions, this is headed DCF
19 analysis column description, right?

20 A. Yes.

21 Q. And the columns that are referred to are
22 earlier in the exhibit, the different parts of your
23 spreadsheets; isn't that right?

24 A. That's right.

25 Q. Okay. Let's look at column 12, and I think

1205

1 this is what you were perhaps just discussing, column 12
2 is described as the average of the GDP growth during the
3 last 10 year, 20 year, 30 year, and 40 year growth
4 periods, correct?

5 A. Yes, sir.

6 Q. Now can I ask you to turn to Exhibit 35, I
7 believe it is SCH-15, and this is page 5 of that
8 exhibit, the comparable column descriptions for your
9 rebuttal DCF analysis.

10 A. Yes, sir, I think I have that.

11 Q. All right. And if we could look again at the
12 column 12 description, this time it says average of GDP
13 growth during the last 10, 20, 30, 40, and then adds 50
14 year and 57 year growth periods, so that does calculate
15 the GDP growth rate differently, does it not?

16 A. No, the first one is an error I believe. The
17 6.6 doesn't change, it's calculated as this rebuttal
18 description of the columns says that it is.

19 Q. All right, so which one is in error, this --

20 A. I believe the first one in the direct
21 testimony. It just failed to say that we added up all
22 those various periods which gives 5 times the weight to
23 the last 10 years, 4 times the weight to the last 20
24 years, and so forth, but it's just a weighted average of
25 the data that are in that exhibit.

1206

1 Q. Okay.

2 Can I ask you then to please turn to Exhibit
3 32, which is your SCH-12.

4 A. I have that, yes, sir.

5 Q. And this contains the long-term GDP growth
6 data that you used in your analysis, correct?

7 A. That's correct.

8 Q. And --

9 A. In both the rebuttal and the direct, there's
10 no change.

11 Q. All right.

12 A. From one to the other.

13 Q. And this shows, does it not, that over the
14 past 10 20 year periods there has been a decline in GDP
15 growth, right, does it not, we can see the averages down
16 at the bottom?

17 A. Yes, that reflects the much lower inflation
18 rate that has occurred more recently.

19 Q. Okay. So if you add more data from older
20 time periods, then the average GDP will increase,
21 correct?

22 A. In this particular case, it will, because the
23 most recent 20 years is much more influenced by the low
24 inflation environment we have had. If we go back 75
25 years, which the Ibbotson data do, you will find that

1207

1 they are more like the 47 year period than they are the
2 last 20 years. The inflation rate has been historically
3 about 3%, and the last 20 years has been lower than
4 that.

5 Q. Okay.

6 I would like to just look at a little bit of
7 the theory behind the standard traditional DCF model,
8 and could you turn back to your direct testimony,
9 Exhibit 21, at page 13.

10 A. Okay.

11 Q. And I'm looking at lines 5 through 8, and
12 there you state, well, first of all, lines 7 and 8, you
13 state that g is the long-term expected dividend growth
14 rate, correct?

15 A. In the derivation of the model, yes, it is.

16 Q. All right. And then just sort of looking at
17 that entire section there, lines 5 through 8, the
18 equation immediately above is I guess you state there
19 the familiar constant growth DCF model essentially
20 stating that the return on equity is equal to the sum of
21 the expected dividend yield and the long-term expected
22 dividend growth rate; is that right?

23 A. That's right.

24 Q. And your rationale for using the long-term
25 GDP growth rate is that instead is, excuse me, instead

1208

1 of the traditional model is that it is a more stable
2 measure of long-term dividend growth rate than analysts'
3 projections; am I following your testimony?

4 A. That's one reason. The other reason is that
5 no analysts' growth rates go beyond five years, and
6 three to five years certainly has an influence on
7 investors' long-term expectations, but in a period of
8 exceptionally low environment, inflation environment,
9 investors haven't forgotten that there can be periods
10 when inflation is higher than that. So it is my belief
11 that the GDP, long-term averages of GDP growth are more
12 stable, they certainly are, than analysts' growth rates,
13 but in addition to that they're more appropriate because
14 they match what analysts' growth rates were five years
15 ago, and they tend to not change. Obviously they're
16 longer term so they don't change as much as three to
17 five year estimates do, so I think that's more
18 appropriate as an estimate of the long-term investor
19 expectations.

20 Q. Now Mr. Hill comments on your testimony, and
21 he indicates that one problem with your use of GDP
22 growth is that you haven't shown that it provides a
23 reasonable proxy of long-term growth for utilities. Is
24 that a fair summary, one of his critiques?

25 A. I'm sure Mr. Hill said that.

1209

1 Q. Okay.

2 A. His testimony is very long, and I don't
3 recall that exact phrase, but that's fine, I will accept
4 that.

5 Q. Well, my question is, can you direct me to a
6 portion of your rebuttal testimony where you address
7 that particular concern?

8 A. I think I attempted to show again in rebuttal
9 Exhibit SCH-11 the dramatic drop that has occurred in
10 analysts' growth rates. I have tried to demonstrate
11 that that drop should not be expected in a perpetual
12 growth rate. Mr. Hill and others prior to that drop
13 would average in historical data, historical very low
14 dividend growth, and other things like that that they
15 don't have to do any more because analysts' growth rates
16 now have dropped, at least in the near term, to the
17 numbers that they have found all along. But their
18 approach is, Mr. Rothschild and Mr. Hill's approaches
19 have changed because now there's no use typically of
20 historical growth rate data as was typically used five
21 years ago.

22 Q. It sounds to me like what you're describing
23 in SCH-11 and in your answer is a reason why, again why
24 you are not comfortable using analyst expectation
25 measures. But my question was, where in your rebuttal

1210

1 testimony do you establish or try to show that the use
2 of GDP growth, affirmatively show that the use of GDP
3 growth is a reasonable proxy of long-term growth for
4 utilities?

5 A. It's very difficult to demonstrate what
6 people expect because we can't measure it, we have to
7 estimate it, and my Exhibit 11 I think is my best
8 effort. The words where I respond to the other
9 witnesses in terms of their criticism of my testimony
10 may be responsive to your question, but I'm not sure
11 that I know anything to say other than at one time GDP,
12 long-term GDP growth rates and analysts' estimates for
13 utilities future growth rates three to five years in the
14 future were consistent, they are not now. At that time,
15 lower growth rates in the DCF analysis were only
16 obtained by averaging in five years and ten years of
17 historical data for either the B/R analysis or simply
18 for looking at what the growth rate averages were.
19 People criticized analyst estimates at that time on one
20 side of these cases as being too high, that analysts
21 were overly optimistic. Now they use those estimates
22 and they I guess don't think they're overly optimistic
23 any more.

24 Q. But wouldn't you agree with me that one
25 premise of your using the overall growth rate of the

1211

1 economy, the gross domestic product, is essentially the
2 premise that the growth rate of all firms, utilities
3 included, will approximate the growth of the general
4 economy; you have to find that to be a reasonable
5 premise in order to use your methodology, don't you?

6 A. That goes back to the Brigham and Gapenski
7 quote where they said 6% to 8% is good for the average
8 company, is what they would expect the growth rate to be
9 in the very long-term for the average company. I
10 haven't used the 7% average number, I have used 6.6%,
11 which is less than a 6% to 8% range. It's in the range,
12 but it's in the lower part of it. So I'm not claiming
13 that every utility can grow at the same rate as the
14 overall economy, typically don't, retention rates and
15 things that I was asked about before tend to affect
16 that. But the utility industry is changing, and
17 retention rates are probably going to be higher in the
18 future, who knows what earned rates of return may be in
19 the future. Some of the analysis in this very case now
20 uses a lower earned rate of return than it did just a
21 few years ago. So all these factors change, Mr. ffitch,
22 and I think something more stable like nominal gross
23 domestic product and perhaps in the lower part of the
24 historical range of that is a reasonable estimate of
25 investors' growth rate expectations.

1212

1 Q. I would like to address something that the
2 next, an area that you have already I think touched on
3 and if I can get you to turn back to once again to
4 Exhibit 49, which is our Data Request 11 that it looks
5 like the Judge may be able to help you out there again.
6 Now we have been discussing some aspects of your DCF
7 that you included this year but didn't include last
8 year, and now I would like to turn to this area that you
9 used last year but omitted this year, and this is what
10 you I think have referred to as the market price or the
11 terminal value version of the DCF; is that right?

12 A. That's right.

13 Q. And you actually right in the middle of this
14 responsive paragraph immediately before the quote you
15 read earlier, you state:

16 The market price or terminal value
17 version of the DCF model is not used in
18 the current analysis.

19 Right?

20 A. That's right.

21 Q. So you included it last year, but you left it
22 out this year, would that analysis have increased or
23 decreased your DCF equity cost estimate?

24 A. It would depend on how you determined the
25 terminal price. If one averages price earnings ratios

1213

1 from Value Line's forecast and from their current P/E
2 ratios that they present, the numbers are about the same
3 as some of these. If one goes back and uses historical
4 P/E ratios, as some did in the critique of my testimony,
5 you can get much lower numbers. The model is extremely
6 sensitive, and most analysts who have tried to adapt
7 that model to use in rate cases so far as I know have
8 stopped using it for that reason.

9 Q. You used it, again, in the last PacifiCorp
10 rate case though, correct?

11 A. I had in several cases probably three to
12 five, six years ago.

13 Q. Okay.

14 A. All of us have struggled with a constant
15 growth DCF model and why it's the way it is.
16 Alternative multistage growth models of various kinds
17 have been offered, and Dr. Radcliff offered that one
18 that some of us tried to use, and I do not use it any
19 more.

20 Q. Did you in preparing your testimony in this
21 case perform the market price or terminal value analysis
22 and then decide to leave it out, or did you just decide
23 to leave it out before you ever got to this case?

24 A. We decided to leave it out well before we got
25 to this case, and I did not perform that analysis at all

1214

1 having to do with this case until I saw Mr. Rothschild's
2 criticism.

3 Q. Would you be surprised to know that the
4 result of that analysis is an average ROE estimate of
5 9%?

6 A. Absolutely depends on which terminal value
7 you use. The calculation, and maybe I'm blaming
8 Mr. Rothschild for something Mr. Hill did, but the
9 analysis where the P/E ratios claim to be the way I did
10 them before was indeed not that. They were based on P/E
11 ratios collected by, through either Mr. Hill or
12 Mr. Rothschild, whichever one of them did that critique.

13 Q. All right, well, I'm going to ask you to turn
14 to Exhibit 50, please, Public Counsel cross-exhibit. Do
15 you have that?

16 A. I'm with you.

17 Q. All right. This is an illustrative exhibit
18 prepared by Public Counsel with Dr. Hill's assistance,
19 and I will just represent that this is an effort to
20 replicate your market price analysis from the last
21 docket using the same model that you used and the data
22 you have supplied for the companies in your updated cost
23 of equity analysis in this docket. And if you look at
24 the results, bottom right-hand corner, this shows, does
25 it not, an average ROE of 9% and a group median for

1215

1 these listed companies of 7.5%?

2 A. Mr. Ffitch, I have to say two things. First,
3 I need to apologize to Mr. Rothschild, because I thought
4 he had prepared this exhibit. Secondly, this exhibit is
5 incorrect. The daggered point that says current P/E
6 ratio is not the way we did the P/E ratio in the prior
7 case, simply a mistake by Mr. Hill. You put a higher
8 price to earnings ratio into this model, it gives a much
9 higher ROE. If you put a lower price to earning ratio
10 in this model, it produces a lower price out in the
11 future, which gives the investors an implied lower
12 return. It's terribly sensitive to that assumption, and
13 Mr. Hill, I'm sure just on oversight, but he did not do
14 the P/E ratio the same way I did in the prior Washington
15 case.

16 Q. All right, now I would like to move on to
17 another methodology, yet another methodology.

18 JUDGE RENDAHL: Mr. Ffitch, would this be a
19 good time to take our morning break before you turn to
20 different topics, or where are you in your questioning?

21 MR. FFITCH: I have a few more questions on
22 another area or two, so this would be a good time for a
23 break, thank you.

24 JUDGE RENDAHL: All right, let's take our
25 morning break, and we will be back at 11:00, we'll be

1216

1 off the record.

2 (Recess taken.)

3 JUDGE RENDAHL: We will be back on the record
4 after our mid-morning break. I will note for the Bench
5 there's a replacement for Exhibit 75, this is for
6 Mr. Williams.

7 Mr. Trotter.

8 MR. TROTTER: Yes, Your Honor, we just
9 included the wrong attachment, so we're just
10 substituting this document for the prior document. The
11 prior document can be eliminated. We provided copies to
12 the company and other parties.

13 JUDGE RENDAHL: All right, thank you for that
14 clarification.

15 And during the break we have a decision on
16 the company's allocation of two weeks of additional
17 time, and at this point because of our scheduling we
18 won't be extending the briefing deadline at this point,
19 and the parties can choose to write more or less in
20 their briefs, in their reply briefs, but we're not going
21 to put a limit on the briefing, and of course briefer is
22 better.

23 MR. TROTTER: Your Honor, by no limit, you
24 mean no limit in addition to what's already contained in
25 the rule?

1217

1 JUDGE RENDAHL: We're not going to reduce the
2 60 page limit.

3 MR. TROTTER: Thank you.

4 JUDGE RENDAHL: All right, with that, we're
5 resuming Mr. Ffitch's cross-examination of Dr. Hadaway,
6 please go ahead, Mr. Ffitch.

7 MR. FFITCH: Thank you, Your Honor.

8 BY MR. FFITCH:

9 Q. Dr. Hadaway, let's stick with the last matter
10 we were discussing, and we were looking at Exhibit 50,
11 which is an illustrative exhibit prepared by Public
12 Counsel related to your market price approach for DCF
13 analysis. Do you have that in front of you? It's
14 Exhibit 50.

15 A. I know just what it looks like, but I don't
16 see it here.

17 Q. Okay.

18 THE WITNESS: Judge Mace, did you pass that
19 to me before?

20 Q. I'm also going to be asking you about Exhibit
21 46, which is the testimony from the last PacifiCorp case
22 with the exhibits, so just to sort of get us there, you
23 have just testified before the break that in Exhibit 50
24 the current P/E ratio calculation in the illustrative
25 exhibit was done incorrectly; is that your testimony?

1218

1 A. It was done differently than the way I did it
2 in the prior testimony.

3 Q. Done differently. And if we look down at the
4 sort of footnote, the symbol footnote there, it states,
5 the current -- this was calculated by using the current
6 price divided by 2005 earnings per share, correct?

7 A. That's what it says, yes.

8 Q. Now can I ask you, please, to turn to Exhibit
9 46, which is your testimony in the last case, and go to
10 page 49 of that exhibit, that would be your SCH-5, page
11 3, and that's your market price DCF model; do you have
12 that?

13 A. Yes, Mr. ffitch, I do.

14 JUDGE RENDAHL: Mr. ffitch, which page are
15 you on?

16 MR. FFITCH: Page 49 of Exhibit 46, Your
17 Honor, according to our exhibit pagination.

18 JUDGE RENDAHL: In the upper right-hand
19 corner?

20 MR. FFITCH: Handwritten number in the
21 upper-right hand corner is also SCH-5, page 3 of 5.

22 JUDGE RENDAHL: Thank you.

23 BY MR. FFITCH:

24 Q. And it's headed non-constant growth market
25 price DCF model, and I will have you look at column 18,

1219

1 and that's headed average P/E ratio, correct?

2 A. Yes.

3 Q. And that's the comparable column to the
4 illustrative exhibit that is marked Exhibit 50, right?

5 A. Well, I don't think comparable is the right
6 word, but it serves that purpose in the model.

7 Q. All right.

8 A. That's the one I'm saying is calculated
9 differently in Mr. Hill's exhibit than I did in mine.

10 Q. Right, and I'm just exploring that, and let's
11 turn 2 pages onward, page 51 of that same exhibit has
12 the column descriptions, does it not? Are you there?

13 A. Yes, I'm there.

14 Q. And if we look at column 18, the description
15 is the average of current and estimated 2000 P/E price
16 earnings ratios from Value Line, correct?

17 A. I may not have heard you, but it says 2007
18 P/E.

19 Q. That's what I intended to say, I don't know
20 if I got it out, but I was just trying to read these
21 words from the exhibit.

22 A. Right.

23 Q. And so that explains why you have noted a
24 difference between this calculation and what Mr. Hill
25 has done in the Exhibit 50, right?

1220

1 A. Exactly.

2 MR. FFITCH: So, Your Honor, I would like to
3 ask as a record requisition if Mr. Hadaway or
4 Dr. Hadaway or PacifiCorp through Dr. Hadaway could
5 please recalculate Exhibit 50 using the same methodology
6 as Dr. Hadaway used in the last PacifiCorp case, the
7 methodology shown as the column 18 description in
8 Exhibit 46, page 51.

9 MR. WOOD: I will object to asking the
10 witness to prepare a new study or a new exhibit on a
11 model that he has testified he has found not to be any
12 longer appropriate and doesn't use and that was
13 introduced and calculated by Mr. Hill, it seems
14 inappropriate.

15 JUDGE RENDAHL: Mr. ffitch.

16 MR. FFITCH: Well, Your Honor, I think the
17 propriety of all of the DCF analyses are under
18 discussion in the case, and I think it's a legitimate
19 matter for the record to compare the different
20 methodologies that Dr. Hadaway has used in the last
21 PacifiCorp case quite recently with those used in this
22 case. And he has drawn to our attention a difference,
23 an unintended difference in the calculation of this
24 illustrative exhibit, and we're simply offering the
25 opportunity for Dr. Hadaway or PacifiCorp to correct

1221

1 that error and to provide a comparable exhibit which
2 uses the same price earnings ratio methodology.

3 MR. WOOD: Your Honor, this is not
4 Dr. Hadaway's exhibit, normally witnesses aren't
5 required to prepare other people's exhibits.

6 JUDGE RENDAHL: Well, I was just going to
7 ask, Mr. Ffitch, is Mr. Hill going to be here on
8 February 3rd?

9 MR. FFITCH: Yes, he will, Your Honor.

10 JUDGE RENDAHL: And --

11 MR. FFITCH: And alternatively we could offer
12 to prepare a revised Exhibit 50 using the methodology
13 that Dr. Hadaway has testified to that's in Exhibit 46.

14 JUDGE RENDAHL: Is it clear to you the
15 difference in the methodology?

16 MR. FFITCH: Yes, Your Honor.

17 JUDGE RENDAHL: All right, then I think that
18 would be my preference is to have Mr. Hill revise his
19 exhibit, and if he wishes to substitute the exhibit,
20 then that's acceptable as well.

21 MR. FFITCH: Thank you, Your Honor.

22 BY MR. FFITCH:

23 Q. Now I think we can move on, Dr. Hadaway, we
24 have been discussing differences in your DCF testimony
25 between last case and this case, let's now turn to the

1222

1 risk premium. I think as you testified earlier,
2 essentially your testimony in the case, your primary
3 recommendation relies upon DCF methodology but uses the
4 risk premium as a test of the reasonableness of the DCF;
5 is that a fair summary?

6 A. Yes.

7 Q. Now can I ask you to turn, please, to your
8 direct, Exhibit 21-T, and go to page 18, please, and go
9 to lines 15 through 17; do you have that?

10 A. Yes, I have it.

11 Q. And there you state:

12 For the most recent 3 months ended March
13 2005, Moody's average utility rate was
14 5.79%, and a single A utility rate was
15 5.7%.

16 Correct?

17 A. Yes.

18 Q. Now in your risk premium analysis, you use
19 the projected bond yield of 6.7%, which is 100 basis
20 points higher than this current yield at the time you
21 prepared your testimony, correct?

22 A. That's right.

23 Q. Would you please turn to Exhibit 25, and
24 that's your Exhibit SCH-5, your risk premium analysis.

25 A. All right, I have that.

1223

1 Q. And we can see that looking at the bottom
2 third of the page there's a heading that says indicated
3 cost of equity, right?

4 A. Yes.

5 Q. And the first line under that is the
6 projected average utility bond yield, and that's where
7 the 6.7% projected bond yield shows up, right?

8 A. That's right.

9 Q. So if you used current bond yields as we have
10 seen of 5.7% rather than the projected yields, your risk
11 premium ROE result would have been 9.95% and not 10.95%,
12 correct?

13 A. No, not exactly. You noticed that the
14 projected average utility rate is used at the top, I'm
15 sorry, at the top of that lower panel. In other words,
16 the indicated cost of equity begins with that number,
17 and then there's a comparison to what the average
18 interest rate is through the 25 years of the risk
19 premium study, and then there is an adjustment made
20 based on the regression equation that's on the second
21 page that captures the tendency for risk premiums to be
22 wider when interest rates are lower and more narrow when
23 interest rates are high, so you would have to redo it.
24 It turns out when the interest rate goes down by 100
25 basis points, the ROE goes down by about 58 basis

1224

1 points.

2 Q. All right. So if we accept that number for
3 purposes of discussion today, then the indicated ROE in
4 the last line would be 58 basis points lower than the
5 10.95%?

6 A. Approximately. I'm just saying that you can
7 see in the middle of that lower panel regression
8 coefficient is a negative 42%, and so I'm saying that
9 the drop in the ROE is 58%, the change in the risk
10 premium is a negative 42%. I know that may be kind of
11 confusing, but it's just that interest rates are more
12 volatile than the cost of equity based on the studies
13 that have been done.

14 Q. All right.

15 Could you please look back at your previous
16 testimony, that's again Exhibit 46, and if we look at
17 page 53 of that exhibit, that's your risk premium
18 analysis in the previous case.

19 A. Yes, I have that.

20 Q. Very similar exhibit. Again, the first line
21 under the indicated cost of equity is the bond yield
22 line, and there the exhibit states, does it not, that
23 you're using a current average utility bond yield?

24 A. It's actually an average of the three months
25 leading up to doing the case, but I characterize it as

1225

1 current, yes.

2 Q. All right. It's not projected?

3 A. It is not a projected number.

4 Q. Now could you please look at Exhibit 23,

5 Exhibit 23 is your SCH-3 exhibit to your direct.

6 A. I have that.

7 Q. Now your projected A rated utility bond yield

8 is based on the S&P economic projections shown on page 3

9 of this exhibit, is it not?

10 A. Yes, the top of that exhibit at page 3 says

11 trends and projections, it's one page out of Standard &

12 Poor's Trends and Projections publication.

13 Q. All right. And your projected bond yield is

14 assumed to be 100 basis points over the long-term

15 treasury bond yield, correct?

16 A. Yes, that's right.

17 Q. So if we look in the right-hand column of

18 this exhibit, those are the projections for the second

19 quarter of 2006; is that right?

20 A. Yes.

21 Q. And if we look 6 lines up from the bottom,

22 the S&P projections for the 30 year or long-term

23 treasury bond yield is 5.7%?

24 A. Yes, that's right.

25 Q. And so you assumed that the A rated utility

1226

1 debt would be 100 basis points above that level,
2 correct?

3 A. Yes.

4 Q. Do you provide anywhere in your testimony,
5 Dr. Hadaway, any support that on average utility debt
6 costs have averaged 100 basis points above treasury
7 bonds?

8 A. I certainly have that data, and I believe we
9 did provide it in response to data requests. We keep a
10 5 year running tally, and the average spread of single A
11 utility bonds and average utility bonds during 2005 was
12 109 basis points.

13 Q. Do you have that anywhere in your testimony
14 or exhibits?

15 A. I'm sure it's in the data request responses,
16 I believe, Mr. ffitch. I say I'm sure, I believe that
17 it is, because I know we were asked about that. We have
18 started adding to that risk premium exhibit a footnote
19 that explains that that's the way we did it. And then
20 in response to interrogatories -- I think we actually
21 explained that in the rebuttal risk premium analysis if
22 I'm not mistaken.

23 Yes, if you look at Exhibit SCH-16, which is
24 the same analysis updated to be done November instead of
25 March, we have reduced the single A interest rate to

1227

1 6.6% from 6.7% because the S&P forecast had gone down 10
2 basis points over that time period. And at the bottom
3 you see there is a footnote there that says, projected
4 single A utility bond yield is 100 basis points over the
5 projected long-term treasury as shown in Exhibit Number
6 13, which is the updated version of the S&P Trends and
7 Projections.

8 And in response to that and actually in
9 response to how did we get the 100 basis over, we
10 provided the 5 year summary of what those spreads have
11 been. I certainly have them, and if for some reason I'm
12 mistaken about their having been provided, I can do it.
13 But my testimony is that the 100 basis points is
14 slightly lower than the 2005 average was, and it's
15 significantly lower than the prior years were.

16 Q. All right.

17 Now let's keep looking at that Exhibit 23 for
18 a moment, I've got to find it again myself, that's page
19 3 of Exhibit 23, again the Trends and Projections page,
20 and if we still look at the March 2005 projection, we
21 see that S&P projected that in the third quarter of 2005
22 long-term treasury bonds would yield 5.4%; is that
23 right?

24 A. Yes.

25 Q. And that was just two quarters away, they

1228

1 were pretty far off, weren't they, Dr. Hadaway?

2 A. Interest rates, long-term interest rates have
3 not gone up like a lot of people thought that they
4 would.

5 Q. That wasn't a particularly accurate
6 projection, was it?

7 A. Neither were the 50 or so that were in
8 Business Week at the beginning of last year. Everyone
9 thought with the Fed increase in short-term interest
10 rates that the long-term rate would go up. It's what
11 Chairman Greenspan described as a conundrum, a flood of
12 money from overseas keeping long-term rates from going
13 up as much as people thought.

14 Q. Now can you please look at Public Counsel
15 Cross-Exhibit 45, first one in our stack, this is the
16 merchant bond, 1 page merchant bond record excerpt.

17 A. I have it now, thank you.

18 Q. All right. And we see there a number of
19 different corporate bond yield averages, right?

20 A. Yes, that's right.

21 Q. And public utility bonds are in the third
22 column over; isn't that right?

23 A. Yes, sort of in a middle panel.

24 Q. All right. And if you wanted to look at the
25 A rated bonds for public utilities, you would look there

1229

1 under the capital A; is that right?

2 A. That's right.

3 Q. Now the most recent three months that are
4 available if we look down at the bottom of the A column
5 that's August, September, and October of 2005, right?

6 A. Yes.

7 Q. And what I want to do is, I'm sorry, I'm
8 having trouble reading this small print here at an
9 angle, I just wanted to ask you to agree with an average
10 of the last three months for A rated utility bond
11 yields, and if you look at the last three months in the
12 column there, the average would you accept subject to
13 check is 5.6%?

14 A. I have calculated it, it is 5.6%.

15 Q. Okay. Now could you please turn to your
16 rebuttal Exhibit SCH-16, which is Exhibit 36, and if we
17 add the -- do you have that, I'm sorry, page 1?

18 A. Yes, I do now.

19 Q. That is your risk premium analysis. If you
20 add that 5.6% number that we have just derived as a
21 current bond yield to your 4.3% risk premium which is
22 shown near the bottom on the right, the equity risk
23 premium, we get a cost of capital estimate of what,
24 Dr. Hadaway?

25 A. It would be about 10.4%, because again that

1230

1 regression coefficient has to come into play. Remember
2 before we said that there's not a one for one drop in
3 the cost of equity in this model, so if you replace the
4 6.6% number with a 5.6%, then again you're going to have
5 100 basis points lower interest rate, so the difference
6 between that and the average interest rate in the study
7 is going to be wider, and you apply the minus 42%
8 regression equation right there below sort of in the
9 middle of that, and that tells you that the ROE would
10 drop by about 58 basis points, because in both your
11 examples we're using 100 basis points lower interest
12 rate.

13 Q. Okay, so in your exhibit the bottom line is a
14 10.9% indicated ROE, right?

15 A. Yes, in this one it is.

16 Q. And if I look at the 2 numbers immediately
17 above that, 4.3% and 6.6%, those 2 numbers added
18 together add up to 10.9%, correct?

19 A. That's right.

20 Q. And your testimony is that if I substitute a
21 bond yield of 5.6% into that column in place of the 6.6%
22 that I can't add that to the 4.3% which would yield
23 9.9%, would it not?

24 A. Well --

25 Q. You're saying --

1231

1 A. Well, it would except you have to start up at
2 the top, not at the top of the page but at the top of
3 that panel down there, you see, and you have 6.6% you
4 see at the top of the calculations there?

5 Q. I see that, but I also see two numbers added
6 together at the bottom.

7 MR. WOOD: Can the witness complete his
8 response, please.

9 MR. FFITCH: Certainly, I'm sorry.

10 A. I'm just trying to explain if you, you know,
11 the numbers at the bottom are going to change because
12 the risk premium itself will change. When the interest
13 rate goes down by 100 basis points, the risk premium
14 doesn't go down by that much, it goes down by 42 basis
15 points. So you would have to just go back and rerun the
16 thing.

17 BY MR. FFITCH:

18 Q. All right, just a couple more questions.
19 Please turn to Exhibit 51, Dr. Hadaway, and that is your
20 response to Public Counsel Request 177; do you have
21 that?

22 A. Yes, I do, thank you.

23 Q. Okay, you refer to FERC decisions in your
24 testimony, and we asked you for a copy, and you provided
25 that to us, and the data request or the exhibit here

1232

1 includes that, the decision, does it not?

2 A. Yes, it does.

3 Q. And this is a FERC or Federal Energy
4 Regulatory Commission ROE decision involving a two-stage
5 DCF; is that right?

6 A. It's not the same as the two-stage DCF that I
7 or Mr. Rothschild use in this case, but it's a blend of
8 two different growth rates that the FERC uses.

9 Q. All right. And you use a two-stage DCF in
10 your analysis in this case, right?

11 A. Yes.

12 Q. And Mr. Hill challenges your methodology,
13 your two-stage DCF methodology, does he not, especially
14 with respect to the GDP growth rate in that methodology?

15 A. Yes, he generally challenged the GDP growth
16 rate and applied it both to the constant growth and to
17 the two-stage growth.

18 Q. All right. And you cited this FERC decision
19 as an example of why your two-stage DCF is acceptable;
20 is that right?

21 A. I had said in my testimony I believe that the
22 FERC had routinely used factors like GDP growth in their
23 ROE analysis, and the question I believe is, you know,
24 show us where they do that, and so we provided this
25 Williston Basin order, which is one of several where

1233

1 they have done it.

2 Q. All right. Isn't it true that this FERC
3 decision in fact uses a methodology like the traditional
4 DCF methodology for growth which you have used earlier
5 but not used in this case?

6 A. I'm not sure if I understand what you mean by
7 used earlier.

8 Q. Used in the PacifiCorp 2003 rate case in your
9 testimony.

10 A. I don't know. Let me make clear what they
11 do. They use a traditional approach just with one
12 growth rate in it. You asked me initially if they used
13 a two-stage growth approach, and they don't in this
14 Williston Basin case. They blend gross domestic product
15 growth rate estimates with analysts' estimates, and then
16 they put that into the traditional DCF model.

17 MR. FFITCH: All right, those are all my
18 questions, Your Honor.

19 Thank you, Dr. Hadaway.

20 JUDGE RENDAHL: Thank you, Mr. ffitich.

21 Mr. Sanger, are you still on the line?

22 MR. SANGER: Yes, Your Honor.

23 JUDGE RENDAHL: And it's my understanding
24 that ICNU is waiving cross for this witness; is that
25 correct?

1234

1 MR. SANGER: Yes, Your Honor.

2 JUDGE RENDAHL: Okay, thank you.

3 Mr. Wood, do you have any redirect for the
4 witness?

5 MR. WOOD: I have brief redirect, Your Honor.

6

7 R E D I R E C T E X A M I N A T I O N

8 BY MR. WOOD:

9 Q. Dr. Hadaway, Mr. ffitch asked you or drew a
10 contrast with your use in your risk premium model of
11 current bond yields in your 2003 testimony and your use
12 of projected bond yields in the current testimony; could
13 you explain why you made that change?

14 A. Yes, we made that change because interest
15 rates have reached 40 year lows by 2005. In fact, what
16 we saw was that interest rates in March were the lowest
17 they have been since I want to say 1968. They rose a
18 bit, and forecasts were for them to continue rising, the
19 conundrum that Chairman Greenspan mentioned because it
20 didn't happen as quickly as folks thought. And we have
21 continued to track interest rates, and in the rebuttal
22 portion of the testimony we again provided the S&P
23 forecast dampened a bit by their slightly reduced
24 forecasted rates. But those are the kinds of things
25 that we have tried to do and that other commissions have

1235

1 tried to do in the sense that if we look at the last two
2 quarters of 2005, interest rates did go down, they
3 bottomed out in June, they moved up, sort of a ragged
4 upward trend until November, and then since then they
5 flattened out about 10 basis points.

6 But interest rates today are literally within
7 3 or 4 basis points of where they were when we prepared
8 this case. In response to the rising interest rate
9 trend that had begun to occur at least up through
10 November, and who knows if it's going to continue but at
11 least the forecasts say that it will, utility
12 commissions provided 10.84% as the average ROE in the
13 third quarter of 2005 and 10.75% in the fourth quarter
14 of 2005, and that's part of my rebuttal exhibit. The
15 more recent fourth quarter data just came out this last
16 week, but that's the trend that we were trying to
17 capture with those rising interest rates in the interest
18 rate forecast.

19 MR. WOOD: That's all I have, Your Honor.

20 JUDGE RENDAHL: Mr. Trotter.

21 MR. TROTTER: Your Honor, if I could have
22 just one clarification question on Exhibit 32, I just
23 want to ask the witness whether those are actual data
24 and not weighted data.

25 JUDGE RENDAHL: Please go ahead.

1236

1 R E C R O S S - E X A M I N A T I O N

2 BY MR. TROTTER:

3 Q. Exhibit 32 is your schedule 12, excuse me,
4 SCH-12. There may be some confusion on the record about
5 weighting GDP data and so on, but the data you report
6 from 1947 through 2004 are actual data for that year
7 taken from the source you list at the bottom?

8 A. Yes, the numbers going down the column
9 starting with 1947, yes, they're directly, well, they're
10 calculated directly from the St. Louis Federal Reserve
11 Bank's database. In the spreadsheet that we provided
12 you with this, there are two more tabs behind it that
13 have the inflation raw data and the GDP raw data, and we
14 calculate that column from those.

15 JUDGE RENDAHL: Mr. Hadaway, are those tabs
16 that you refer to a part of what was filed in the case,
17 or were those given to Staff?

18 THE WITNESS: I know they were filed in my
19 workpapers with the case, in most jurisdictions that's
20 the way it's done.

21 JUDGE RENDAHL: All right, workpapers aren't
22 exactly exhibits, I'm just trying to clarify if those
23 tabs that you just referenced are an exhibit in the case
24 or if they were workpapers.

25 THE WITNESS: No, Your Honor, I'm not sure

1237

1 that they're exhibits at all.

2 JUDGE RENDAHL: Thank you.

3 THE WITNESS: But they're part of the
4 electronic file.

5 BY MR. TROTTER:

6 Q. So the Federal Reserve Bank on the data
7 you're showing here, they don't make projections, do
8 they, they're just reporting the historical data?

9 A. They probably do make projections, but that's
10 not what I used. These data are just the raw data.

11 MR. TROTTER: Okay, thank you, that's all I
12 have.

13 JUDGE RENDAHL: Mr. ffitch.

14 MR. FFITCH: Nothing further, thank you, Your
15 Honor.

16 JUDGE RENDAHL: All right, are there any
17 questions from the Bench?

18 Chairman Sidran.

19 CHAIRMAN SIDRAN: Thank you.

20

21 E X A M I N A T I O N

22 BY CHAIRMAN SIDRAN:

23 Q. Good morning, Mr. Hadaway.

24 A. Good morning, Mr. Chairman.

25 Q. As you probably know, we have in a separate

1238

1 docket pending before us the proposed merger or
2 acquisition of PacifiCorp by MidAmerican Energy Holding
3 Company, and as I understand it, there's been a recent
4 filing by the parties of a settlement agreement that
5 would -- that urges the Commission to approve that
6 acquisition. And my question to start with is, do you
7 think that that has any effect on your analysis, the
8 acquisition or merger of PacifiCorp?

9 A. Your Honor, in terms of the specific
10 analysis, the reason we use a comparable company
11 approach even when companies themselves have publicly
12 traded data is that it improves the statistical
13 reliability of the estimates to use a sample, and it
14 insulates that particular situation for the company from
15 unique events. So I don't think the MEHC acquisition
16 has any effect whatsoever on the analysis that I would
17 provide just with respect just to the ROE piece of it.

18 Q. So I wonder if you can explain to me, as I
19 understand your testimony, here I'm referring to Exhibit
20 21, which is your direct testimony, on page 3, this
21 would be the first paragraph there, in particular
22 starting at line 3 where you talk about your comparable
23 group; do you see that?

24 A. Yes, sir.

25 Q. And as I understand it, you have said here:

1239

1 To be included in my comparable company
2 group, companies were required to have a
3 single A bond rating by either Moody's
4 or Standard & Poor's, to derive at least
5 70% of revenues from regulated utility
6 sales, have consistent financial records
7 not affected by recent mergers or
8 restructuring, and to have a consistent
9 dividend record as required by the DCF
10 model.

11 A. Yes, sir, that's accurate.

12 Q. And, in fact, you excluded as I understand it
13 one of the companies, was it Exelon?

14 A. Yes, sir.

15 Q. From the comparable group for the very reason
16 that there had been an announced merger, or at least a
17 merger was apparently under discussion?

18 A. Yes, sir, between the time we prepared our
19 direct testimony when they were included in the group
20 and we prepared the rebuttal testimony, that had
21 happened.

22 Q. So doesn't the fact that MEHC had a pending
23 and now on the cusp of finalizing an acquisition of
24 PacifiCorp, doesn't that call into question the
25 comparable group in your analysis since you exclude

1240

1 merger candidates?

2 A. Well, Mr. Chairman, the reason we do that is
3 to make sure that the price effects of a merger for the
4 publicly traded companies doesn't filter over into the
5 analysis for the regulated activities. And so because
6 PacifiCorp, if they had been part of that group, then we
7 would have had to exclude them and to try to determine
8 from the non-affected companies what the base cost of
9 equity would be without the usual price increase effects
10 that occur around a merger.

11 Q. Does it make any difference who owns
12 PacifiCorp in terms of the investor expectations?

13 A. It could, because the rating agencies do look
14 to the parent company, the overall organization, in
15 determining bond ratings. And if MEHC or Berkshire
16 Hathaway were significantly different in terms of bond
17 ratings, then there would be a reason to look at that.
18 But I have looked, and for example the Midwest Energy,
19 not the holding company but the utility operating
20 company, is rated A minus, the same as PacifiCorp is. I
21 know that MEHC is rated lower than that, but Berkshire
22 Hathaway itself has a tremendous amount of equity, \$89
23 Billion or something like that. All this will be much
24 clearer because the Public Utility Holding Company Act
25 will go away in terms of company report, and at the end

1241

1 of this quarter Berkshire Hathaway will consolidate MEHC
2 into its reported financials, and you will be able to
3 see very clearly that it is not a highly leveraged
4 company at all.

5 Q. One of the challenges in trying to review
6 some of the testimony on cost of capital from all of the
7 witnesses, I'm not singling you out, is there is no
8 discussion of the implications of this acquisition or
9 merger in the analysis, something that as you probably
10 know the Commission raised as a Bench request at the
11 beginning of the hearing for the very reason that we
12 noticed that you exclude merger candidates for the
13 reasons you have mentioned, that there are implications
14 as to who owns PacifiCorp potentially.

15 A. Well, I may not have explained that, and of
16 course the MEHC thing hadn't come up when I did all this
17 or, you know, really hadn't started to proceed. The
18 idea of having the comparable group is to try to say, if
19 we're looking at just regulated activities and we're
20 trying to say what's the fair cost of capital for the
21 regulated activities, we use that 70% filter for example
22 to keep unregulated activities from dominating the
23 analysis. And if we're trying to say, well, what would
24 the cost of capital be for this company without that
25 merger having occurred, then that's what this tells us.

1242

1 We don't want the cost of capital to be affected, for
2 example if we use this terminal price model that we
3 debated a little earlier, it would show a very high
4 expected return if you had a company that was expected
5 to go up a lot in price because of a merger. So it's
6 not, what happens is not that the merger affects the
7 utility operations' appropriate cost of capital to fair
8 rate of return, it's that the merger affects the data
9 that we have to use in the models. And so we take those
10 companies that are affected by those kinds of activities
11 out, and the other witnesses did too.

12 Q. But it does make a difference, doesn't it,
13 who owns the company?

14 A. Only if the bond rating and the cost of debt
15 and the other factors in the operating companies are
16 some kind of -- somehow affected by the parent.

17 Q. But we won't know that in this case because
18 we don't have any evidence before us, even though
19 hypothetically one can assume that MEHC will own
20 PacifiCorp, we don't have any information about the
21 potential implications of that?

22 A. Well, I understand though that you do have I
23 think as you referred to supplemental testimony that
24 will be considered on the 2nd of February, and I think
25 that's where those issues perhaps will be explained.

1243

1 But from my analysis, if -- I'm doing a Common Wealth
2 Edison case right now that's part of Exelon, and we
3 continue to use a comparable group but with Exelon
4 excluded to estimate Com Ed's regulatory cost of equity.
5 And so it's a complicated and difficult thing, and I
6 know you're all working your way through all this, but
7 from my, just my very narrow perspective on ROE, by
8 using the comparable group method and unless something
9 happened because of the merger that caused all the bond
10 ratings to be a lot lower, then I wouldn't change the
11 analysis one bit.

12 Q. And does it make any difference to a
13 hypothetical investor that there has been a recent
14 acquisition, especially by a company like MidAmerican
15 and Berkshire Hathaway, in terms of their expectations
16 for PacifiCorp in terms of any future acquisition or
17 merger? Or put differently, does the fact that they
18 have just recently been acquired and the nature of the
19 entity which acquired them have any impact on a
20 hypothetical investor's expectations about, for example,
21 the potential of yet another acquisition or merger of
22 that company?

23 A. As I sit here I haven't thought about that,
24 that's a good question. I think still the comparable
25 company approach, that might just be another reason why

1244

1 we would want to be sure and leave companies out of the
2 group that are in any way affected by mergers, and
3 that's exactly what we try to do.

4 Q. Well, obviously the challenge I'm having
5 understanding that reasoning is that PacifiCorp looked
6 at in the real world today would be excluded. If you
7 were doing, for example, one of these other 13 in your
8 example, you would exclude PacifiCorp, would you not?

9 A. Yes. And as I say, we are right now in the
10 rebuttal phase of a Common Wealth Edison case in
11 Illinois, and we have indeed in our rebuttal update
12 excluded Exelon, and that's the parent company of the
13 subject company. The idea being that to the extent that
14 Exelon's numbers may be affected by a merger, that
15 shouldn't flow over into the regulatory piece of their
16 operations at Com Ed.

17 Q. Okay. Let me ask you about the Power Cost
18 Recovery Mechanism, I need some clarification about your
19 testimony. And this is again in Exhibit 21 at page 20
20 at the bottom of the page, and there you're answering a
21 question about how does the company's proposal in this
22 case to implement a power cost adjustment or PCA
23 mechanism affect your analysis; do you see that?

24 A. Yes, sir, I do.

25 Q. And you say, it does not change my analysis,

1245

1 and then you go on to elaborate, and first you say that
2 it will bring PacifiCorp in to line with virtually all
3 of the other companies in the comparable group.

4 A. Yes, sir.

5 Q. Do you recall just off hand how many of the
6 comparable group had some kind of a PCA mechanism?

7 A. Yes, sir, all but two, Ameren and Cleco do
8 not to the extent that they operate in Missouri, and I
9 believe Cleco also does not in Illinois. But I must say
10 that in Missouri legislation has been passed now to
11 provide for a fuel adjustment mechanism, and that
12 commission is in the process of developing its rules and
13 so forth in that regard.

14 Q. Did you look at any of the details of the
15 various mechanisms that these comparable companies have?

16 A. Not in this particular case. I am not a fuel
17 adjustment clause expert.

18 Q. But the nature of the details, would you
19 agree, can affect at least the perception of risk in
20 relationship with the companies?

21 A. Oh, it certainly can. The problem with
22 PacifiCorp is that through the Western Energy Crisis
23 this Commission did the best it could to provide some
24 recovery of the underrecovered costs, but not all of the
25 commissions did the same thing, and in particular in one

1246

1 jurisdiction they didn't recover anything. And since
2 that time, the focus has obviously been more and more on
3 that particular issue, and that's why going forward to
4 the extent that PCA's aren't applied, a risk adder, just
5 as the FERC is doing with some of the transmission
6 cases, will absolutely be appropriate and necessary.

7 Q. Which caused me some puzzlement, because in
8 the next sentence, in light of what you just said, in
9 the next sentence you say:

10 While the Commission --
11 Meaning this Commission.
12 -- in the past has suggested that
13 implementation of a PCA mechanism should
14 be accompanied by a reduction in the
15 allowed ROE, such a downward adjustment
16 is unwarranted.

17 A. Yes, sir, I think that is absolutely the way
18 it should be looked at. Again because the comparable
19 group itself is made up of companies that have some form
20 of PCA, and I'm not saying every one of them is 100%
21 automatic collection, but every one of them has some
22 kind of protection except those two that I named for
23 you.

24 Q. So when you say your analysis would not
25 change, the recommendation you have in terms of the ROE

1247

1 in your testimony, that is premised upon this Commission
2 adopting a PCA or not?

3 A. It is in a technical sense premised on that.
4 In fact, it is not specifically addressed. It is simply
5 covered by there being the comparable group where all
6 but two companies have PCA's. And, as I said, going
7 forward this has become such a noticed issue and such an
8 issue that investors are concerned about in the bond
9 rating reports and so forth, that to the extent that
10 those things aren't accomplished, this particular group
11 will have to be adjusted or -- and it's not possible to
12 go find samples of companies that's don't have PCA's, so
13 a risk adder will have to be applied.

14 Q. Well, that clarifies it, thank you.

15 Does your testimony about the PCA, I don't
16 recall and you can point it to me if I missed it, does
17 that same analysis apply to the decoupling mechanism
18 that's being proposed?

19 A. We haven't studied the decoupling mechanism
20 at all. In gas cases that I have done we have studied
21 that, and it's like usually fuel recovery mechanisms in
22 the sense that most gas companies have that. I do not
23 know much about the one that PacifiCorp is proposing.

24 Q. Did you look at the comparable companies in
25 this regard in terms of whether they have a decoupling

1248

1 mechanism or not?

2 A. I did not, no, sir.

3 Q. Would a decoupling mechanism reduce risk for
4 the company?

5 A. We would almost need to go and see, number
6 one, whether it's a material impact on, you know, the
7 way the risk is perceived, and then probably look and
8 see what the status of the other companies is.

9 Q. So your recommended rate of return here
10 basically did not take into consideration in any way a
11 decoupling mechanism; is that correct?

12 A. I'm not sure I can go that far. We didn't
13 explicitly go check them like we did the PCA issue, but
14 we did pick very conservatively financed companies with
15 single A bond ratings that are viewed as some of the
16 most conservative companies in the electric utility
17 business. Now to the extent that PCA's and decoupling
18 mechanisms and those kinds of things become more
19 prevalent, if they don't exist already, then I would
20 expect these companies to have them, but I don't know
21 that.

22 Q. Last question I have is a lot of the
23 testimony this morning related to this argument over how
24 to calculate a long-term discounted cash flow analysis,
25 and what do you think a commission should do in trying

1 to predict the future in terms of the long term if
2 hypothetically one had a company that suggested perhaps
3 a relatively frequent presentation of general rate cases
4 in the next few years? Or put differently, if a company
5 comes forward every year or two with a general rate
6 case, how much weight should we attach to trying to
7 predict infinity?

8 A. Well, it's not possible obviously to know
9 what investors expect to infinity. But the timing of
10 rate cases doesn't affect the way that that constant
11 growth, just a simple $D1$ over $P0$ plus g , g is always the
12 arguing point in every rate case that I have ever been
13 involved in. And what has happened that concerns me,
14 and it concerns a lot of people, is that DCF results
15 just out of the basic model where I demonstrated 9.3%,
16 and other witnesses have demonstrated similar and even
17 lower numbers, have been pushed down by a dramatic
18 change in analyst forecasts. As I said during my
19 cross-examination, typically we argued over whether we
20 should take analysts' growth rates as being too
21 optimistic and average in a little low historical growth
22 to go with that and get down into lower growth rates.

23 The problem is that growth rates in the 3% to
24 4% range are very much like inflation. The long-term
25 inflation rate is 3% either from the Ibbotson data going

1250

1 back 75 years or in that 57 year item that I provided
2 was 3.2%. Investors are not going to buy stocks and
3 they're certainly not going to pay multiples of book for
4 those stocks if they expect the growth rate to provide
5 them no real growth whatsoever.

6 So that's what's happened, and the reasons
7 it's happened is because analysts have become concerned
8 about the rise in utility stock prices and very low
9 inflation rates. All kinds of economists are
10 forecasting things that look about like what's happening
11 right now, we're going to have low inflation forever.
12 Well, we're probably not, but that's what we all as
13 professional economists try to tie back to data that
14 exists. So to use a 2% or 2 1/2% inflation rate instead
15 of a 3% inflation rate pushes things down 1/2% to 1%.

16 And then you look at the utility industry,
17 and you say, utility stock prices have gone up largely
18 because of consolidation in the industry, anticipation
19 of the Public Utility Holding Company Act going away and
20 things like that, so that analysts just don't think
21 going forward utility shares are going to be as good a
22 value as they were a year or two ago, and they reflect
23 that in lower growth rate expectations.

24 So all of those things for whatever the
25 reasons are tend to cause just a regular DCF model to

1251

1 give you an extremely low estimate of ROE.

2 Q. I understood that from your testimony, I
3 guess my point was that it's the old joke about looking
4 for that one-handed economist.

5 A. That's right.

6 Q. And it seems to me that the further out one
7 tries to predict the future, the more one longs for the
8 one hand, and the shorter term perspective, the more
9 likely one can count on the one hand being closer to
10 reality. So when you have a prospect of frequent rate
11 cases, wouldn't it be prudent if you were trying to
12 guess what the rate of return was investors expect to
13 take the shorter view?

14 A. Maybe in some of the data, but the problem is
15 that technically the DCF model doesn't allow you to do
16 that regardless of how many rate cases there are or how
17 close together they are. Any look at that model
18 requires that we estimate g out to the very long-term
19 future. Now you may get another look at it or that you
20 have had to look at it in 2003 and 2004 certainly keeps
21 the changes that you can make maybe easier for, you
22 know, they don't have as much -- certainly not going to
23 have impact to infinity or something like that, but
24 that's not what the model is saying. It's saying that
25 the growth rate that you have to put in there, and it's

1252

1 just to simplify the model, is that that growth rate has
2 to be constant to infinity.

3 CHAIRMAN SIDRAN: Thank you, that's all I
4 have.

5 JUDGE RENDAHL: Are there other questions
6 from the Bench?

7 Commissioner Oshie.

8

9 E X A M I N A T I O N

10 BY COMMISSIONER OSHIE:

11 Q. Dr. Hadaway, I just want to follow up on a
12 line of questioning that was pursued by Chairman Sidran,
13 and that's with regard to the PCAM. It's my
14 understanding that, and just based on your testimony,
15 that you haven't studied in detail the Power Cost
16 Adjustment Mechanisms that are associated with the
17 companies in your comparable group; did I understand
18 that correctly?

19 A. Maybe I didn't say that quite right,
20 Commissioner Oshie. What we did was just to take the
21 company's tariffs and the company's 10-K's and go in,
22 and most of them you can read in their segment analysis
23 what they say about the way their fuel cost recovery
24 mechanisms work, they wouldn't all of them describe in
25 great detail whether there is a deadband or not, some of

1253

1 them would. And I certainly read every one of those, so
2 I think I know short of going and doing a survey or
3 interview or something like that how the PCAM's work,
4 but I haven't focused on how one in this state may or
5 may not work. I understand the business about a
6 deadband has been talked about.

7 Q. Did you in your analysis then of the PCAM's
8 of the comparable companies or the Power Cost Adjustment
9 Mechanisms, did you make any estimate of the magnitude
10 by which the business risk would be reduced by the
11 operation of such a mechanism with regard to those
12 comparable companies?

13 A. I did it more with respect to looking at the
14 risk that PacifiCorp has experienced. And you have
15 testimony talking about that in any one year the swing
16 in power costs has cost them 350 basis points, 500 basis
17 points on equity, numbers like that. We didn't try to
18 make an explicit adjustment, because what we're really
19 trying to say is how is the risk perception of the
20 company seen by investors, and it's just not quite that
21 precise. If you don't have a PCAM, investors view you
22 as more risky. If you do have one, they view you as
23 less risky. And then the details of it have a lot to do
24 with how ultimately the regulatory process applies those
25 mechanisms.

1254

1 Q. So if I understand your testimony, you looked
2 more to PacifiCorp, but you didn't analyze the effect of
3 any power cost adjustment mechanism on the business risk
4 of your comparable companies, you didn't analyze it
5 specifically with regard to any individual company
6 and/or as a group?

7 A. I didn't make dollar calculations for those
8 companies, but I am doing work for two different
9 companies that serve in Missouri right now, and I have
10 looked at the way their lack of power cost recovery
11 mechanism work, just as I have here for these. So I
12 have done the part that has to do with the subject
13 companies, and I have looked to see that, and I am quite
14 familiar with the companies where I come from in Texas
15 that had, when they had integrated utilities there,
16 annual, not annual, but could have them as often as six
17 month true-ups of their fuel cost recoveries, and the
18 commission would have a hearing and decide, if it was
19 all prudent, they would recover all of it. Some states
20 do it that way and some states do it differently.

21 Q. I believe it was Mr. Widmer's testimony
22 discussed in some detail, I think really carried the
23 burden for the company if you will, or at least that
24 was, you know, their -- it was meant to carry the burden
25 for the company with regard to the business risk

1255

1 associated with their fuel volatility, and I believe he
2 testified there was fuel volatility had increased by
3 3100%, and how that calculates into basis points off ROE
4 I don't know as you have testified. But I do know from
5 his testimony that his analysis of the fuel volatility
6 risk included the effects of the Western Energy Crisis
7 and the I think it's been referred to as the perfect
8 storm that occurred here in the West with regard to the
9 lowest hydro year on record coupled with what was going
10 on in California and the market manipulation that at
11 least, perhaps I'm not sure if the term allegedly
12 occurred really is pertinent any more, but I think you
13 understand what I'm talking about.

14 A. Yes, sir, I do.

15 Q. And we have asked him to do another analysis
16 that would exclude the effects of the Western Energy
17 Crisis, and we were -- I think we're waiting for that
18 result, but I believe his testimony was he thought it
19 would, and I don't think he used any kind of adjective
20 like significantly or greatly affect the result, but he
21 believed that it would affect the result if those
22 extraordinary costs were to be excluded. I want to go
23 back now after that long lead in and ask you I think a
24 rather straightforward question. Do you think that a
25 power cost adjustment mechanism should really be

1256

1 designed to capture variations in normal power costs, or
2 do you think it should be designed to capture
3 extraordinary power cost variations that the company may
4 be exposed to?

5 A. For most companies it's intended to have the
6 customers pay the cost of that commodity to purchase
7 power. So from my principal experience, it's not
8 intended to be an additional risk that the company can
9 benefit from. If the hydro conditions are very good for
10 example, PacifiCorp might have lower costs, more lower
11 cost power than you thought they were going to have.
12 But in most regulatory jurisdictions, that's not the way
13 it works. The intention is to recover fuel costs from
14 customers, to recover purchase power costs from
15 customers. There are always issues about fixed costs
16 being put into base rates for example, the main charges
17 and things like that and wholesale power contracts, but
18 the idea is that there's not a reason to game the issue
19 of fuel cost recovery in most regulatory jurisdictions.

20 Q. Well, you know, what it seems like, and this
21 is just, well, this is an honest question, Dr. Hadaway,
22 not that my other questions weren't, but it really
23 strikes me that if, you know, if the company's fixed
24 costs are generally recovered through let's say a
25 decoupling mechanism as an example and their fuel costs

1257

1 are recovered through a power cost adjustment mechanism
2 as a whole, which I understand that's what you're
3 testifying to, where's the risk to the company?
4 Wouldn't it, you know, in other words, wouldn't there be
5 some analysis of risk free investment plus, you know,
6 maybe a couple hundred basis points on top of that and
7 say that's, you know, if there's no fuel risk, if we
8 have taken that out of the equation especially for
9 running in those companies that are primarily thermal
10 based and fixed cost recovery has, you know, been, I
11 don't want to use the term guaranteed, but, you know,
12 somewhat assured by a decoupling mechanism, what's left
13 on the table that the company would be risking recovery
14 of in any of this, you know, in any business
15 circumstance?

16 A. Well, I'm having the opportunity to do what
17 are called D companies and T&D companies, distribution
18 only and transmission and distribution, and quite
19 frankly the risks even to those companies, you can ask
20 the companies in California how they felt about it all
21 ten years ago or whenever this all started, but you
22 simply don't typically eliminate the risks that exist in
23 the utility business with these mechanisms.

24 Most investors, and again I know less about
25 this other than my sort of looking at 10-K's and things

1258

1 for the gas companies, but most investors will look to
2 see what the decoupling mechanism is. In some of the
3 gas companies, even the distribution companies, they
4 have the FERC's straight fixed variable rate design
5 method to try to recover all of their fixed costs
6 through those mechanisms, they have weather
7 normalization mechanisms, they have things that try to
8 move fixed costs away from volume metric recovery.

9 Now I don't know a thing about PacifiCorp's
10 proposed decoupling mechanism, I haven't seen anything
11 about it in the ratings reports, that's why I was having
12 trouble responding to the Chairman's questions about
13 that, but to the extent that that becomes a trend in the
14 electric utility industry, I feel quite certain that the
15 comparable company, single A rated, 70% regulated
16 activity type companies will give you a fair assessment
17 of what the cost of equity is.

18 Q. Let's go back, and this is my last question,
19 Dr. Hadaway, it goes back to the question that was asked
20 by Chairman Sidran, and really it's the perhaps
21 fundamentally your choice of the comparable companies
22 because -- and with -- and how that might be affected by
23 the change of ownership. I believe he was, you know,
24 really focused on the fact that if there's a change in
25 ownership and MidAmerican is rated triple B that there

1259

1 has been in the testimony a pretty tight link that had
2 been drawn between the A rating that's now enjoyed by
3 PacifiCorp and its association with its owners, Scottish
4 Power. Now why isn't it that with the change of
5 ownership that that link between the owner and the
6 regulated company would somehow be different with
7 MidAmerican than it was with Scottish Power?

8 A. Well, MidAmerican is not the ultimate owner,
9 Berkshire Hathaway is, and you can look at that parent
10 company, I have read the Staff testimony about double
11 leverage, it is simply incorrect.

12 Q. Well, I'm not really concerned about double
13 leverage, I'm just really looking at your choice of
14 comparable companies and how they may be affected by the
15 merger of these two entities. I mean MidAmerican is
16 owned by Berkshire Hathaway, but it still has a triple B
17 rating, and I'm just really exploring why it is that
18 PacifiCorp as a stand-alone company wouldn't also be
19 linked to its parent, MidAmerican and, if you will, for
20 want of another term, suffer the consequences of that
21 link up in terms of its bond ratings?

22 A. Well, it's just like PacifiCorp has not been
23 linked to I believe it's called PHI, the intermediate
24 holding company, they're linked to Scottish Power, the
25 ultimate owner of the stock of the company. And that

1260

1 same thing, I certainly haven't studied this and I may
2 be getting a little far afield here, but Berkshire
3 Hathaway is not a levered organization. It is at the
4 intermediate holding company because of the way it's
5 structured, may be, I have read Mr. Elgin's testimony
6 about this, but that is not -- nobody is going to make
7 extra money at the parent level. And the risk of the
8 operating company, just like MidAmerican Energy is rated
9 single A minus, there's no reason that PacifiCorp won't
10 be rated single A minus. If it's ring fenced and
11 properly regulated, it simply will not be affected by an
12 intermediate holding company that's not the ultimate
13 owner of the company's shares.

14 COMMISSIONER OSHIE: Okay, I thank you for
15 your answers, appreciate it.

16 JUDGE RENDAHL: Commissioner Jones, I
17 understand the Chairman has to go to Cabinet, and so at
18 this point we need to stop, we need to take a break for
19 lunch.

20 And, I'm sorry, Dr. Hadaway, you will have to
21 hang around until after lunch.

22 So with that, we will be off the record, and
23 we will come back at 1:30, thank you.

24 (Luncheon recess taken at 12:10 p.m.)

25

1261

1 A F T E R N O O N S E S S I O N

2 (1:30 p.m.)

3 JUDGE MACE: Since Judge Rendahl needs to
4 leave during the course of the afternoon, I'm going to
5 conduct the hearing this afternoon, and I think we need
6 to go back to, Commissioner Jones, I think you had some
7 questions when we left for the noon recess.

8

9 E X A M I N A T I O N

10 BY COMMISSIONER JONES:

11 Q. Good afternoon, Dr. Hadaway.

12 A. Good afternoon, Commissioner Jones.

13 Q. Are you responsible for any of this good
14 weather today?

15 A. No, Mr. Rothschild is. I tried to claim it,
16 but he kept me off.

17 Q. We had a wonderful summer meeting in the city
18 of Austin, and I just thought that you brought some of
19 this from Austin to Seattle.

20 A. We certainly could average out with Seattle
21 for the last couple of months, it would be better off
22 for both of us.

23 Q. Would you please turn to page 7 of your
24 rebuttal testimony, Exhibit 26-T, page 7.

25 A. Yes, sir, I have that.

1262

1 Q. But before we get to that, you referenced as
2 you got into the references here to each of the capital
3 expert witnesses and how their recommendations affect
4 the capital attraction and the credit ratings of each --
5 of the company, you refer to the Hope and Bluefield
6 Standard, correct?

7 A. Yes, sir.

8 Q. Standards. Is there any other standard that
9 you would like us to refer to or think might be relevant
10 for the record such as the Natural Gas Highpoint Opinion
11 or any other decisions of the Supreme Court affecting
12 just, you know, how commissions go about setting just
13 and reasonable rates?

14 A. There are more detailed discussions in some
15 more recent cases than these, but I typically just use
16 these as the attraction of capital and maintenance and
17 financial standard.

18 Q. But you're familiar with the natural gas
19 pipeline case and its reference to including consumer
20 interests in determining what is a just and reasonable
21 rate?

22 A. Certainly. I have not read the decision
23 itself, but I have read comments about it.

24 Q. I just want to make sure I understand how you
25 ran these, and specifically on Mr. Rothschild's

1263

1 recommendations, how you ran these numbers. As I read
2 this, you took Mr. Rothschild's 8.95% ROE and his 43.5%
3 equity structure recommendation and fed it into your
4 model or your company's modeling of both the income
5 statement and the balance sheet to come up with these
6 three financial metrics; is that correct?

7 A. That's a very good summary.

8 Q. And I understand the Staff has already made
9 an inquiry to get your workpapers or the model about how
10 you did this, but can you briefly describe briefly how
11 you run the models and how you, for example, got the
12 free -- the FFO refers to free funds from operation,
13 correct?

14 A. Yes, sir, funds from operation.

15 Q. Okay.

16 A. If we might look at Exhibit SCH-8, I believe
17 that is the sort of backup schedule that supports those
18 things that are in that summary.

19 Q. Okay.

20 A. And it's not a very sophisticated model in
21 the sense that utility companies have more sophisticated
22 corporate models, and the rating agency presentations
23 are based on those. But what we found is that a simple
24 model based on the rate base for a given jurisdiction,
25 the rates of return on equity and the cost of debt can

1264

1 then be used to proxy for net income. And then funds
2 from operations would be calculated once you get the net
3 income number by adding back the non-cash kinds of
4 expenses like deferred taxes, depreciation. And then
5 once you have that, it's a matter of simply comparing it
6 to such things as the coverage ratios to interest
7 expense and the percentage of debt as to the amount of
8 debt that's outstanding. But FFO is just funds from
9 operation, and by that, old times it used to be just
10 called cash flow, but it's a little more detailed than
11 that now.

12 Q. Yeah, what it really is is cash flow,
13 correct?

14 A. Yes, sir.

15 Q. And as I understand your conclusions here on
16 the FFO to interest, the FFO to total debt, and the debt
17 capitalization, the only financial metric in which the
18 rating of A minus of PacifiCorp it presently enjoys that
19 is maintained is FFO/interest?

20 A. Yes, sir.

21 Q. Correct?

22 A. That's right.

23 Q. And the other two financial metrics would in
24 effect be a downgrade, correct?

25 A. Yes, sir.

1 Q. Okay. I would like to go back to your direct
2 testimony and talk about the infamous or the famous
3 inverted or the flat yield curve that has been referred
4 to in some testimony today. Page 18, if you would
5 please turn to page 18 of your direct testimony.

6 A. Yes, sir, I'm there.

7 Q. When you refer to the inverted or a flat
8 yield curve, what durations of T-bonds or T-bills are
9 you referring to? Are you referring to 6 month on the
10 short end and 30 year on the long end?

11 A. Either 6 months or 3 months. The short-term
12 treasury bill, either 3 months or 6 months, is about
13 4.3% right now, and the long-term treasury bond, which
14 they no longer do a 30 year, it's still called that
15 sometimes but it's a little -- the longest durations are
16 a little less than that now, is about 4.55% as of last
17 week, so.

18 Q. Could you supply for the record, I would be
19 curious to see where each of those rates were during the
20 2005 calendar year maybe at the end of each quarter,
21 what does your memory tell you, for example at the end
22 of March or specifically in the beginning of May when
23 the company filed its rate case, what was the 2 year
24 rate and what was the 10 year rate?

25 A. I'm not sure if I remember the 2 year rate,

1266

1 but the 10 year and 30 year rate have been fairly close
2 together. Rates came down until about June and sort of
3 bottomed out in June at about I think the longest bond
4 was more like 4.4% at that time. And then by November
5 they had just ratcheted up, so it would have been a
6 ragged upward trend to about 4.8% on a longer bond. And
7 now they're back at about 4.55%. But I have the data to
8 provide the Federal Reserve System itself, the
9 Washington database as opposed to the Saint Louis
10 database has a very easy place to get those things
11 monthly, and I will be more than happy to provide them
12 if you want them.

13 COMMISSIONER JONES: Could we make that a
14 Bench request, Judge?

15 JUDGE MACE: That would be Bench Request
16 Number 29, and I just want to make sure I know what
17 you're asking for, the 10 year?

18 COMMISSIONER JONES: On the short end which
19 did you refer to, Dr. Hadaway?

20 THE WITNESS: The 3 month --

21 COMMISSIONER JONES: The 3 month.

22 THE WITNESS: -- I think is about the
23 shortest --

24 COMMISSIONER JONES: All right.

25 THE WITNESS: But they're all available

1267

1 there, so it's not hard to get any of them.

2 COMMISSIONER JONES: Let's do the -- let's
3 do, yeah, let's do the 3 month and the 10 year.

4 JUDGE MACE: And these are treasury bill
5 rates?

6 COMMISSIONER JONES: Yes.

7 JUDGE MACE: And that's for the --

8 COMMISSIONER JONES: Treasury bill rates
9 during the calendar 2005 year, and let's say at the end
10 of each calendar year quarter, with an adder, what date
11 was the rate case filed on, May 5th?

12 THE WITNESS: Yes, sir, May 5th.

13 COMMISSIONER JONES: Let's get the rates for
14 that date as well, please.

15 BY COMMISSIONER JONES:

16 Q. What do you think, Dr. Hadaway, are the main
17 reasons for the flat yield curve? I know without -- and
18 you don't need to quote Alan Greenspan on this, he's
19 been widely quoted in the press as saying this is a
20 conundrum, but you have been following treasury bill
21 markets for a long time, there are some arguments that
22 suggest, as you said this morning on the supply side,
23 that foreign investors really had a lot of demand for
24 our treasury bonds at these maturities, but there are
25 also arguments that suggest that perhaps the long-term

1 investor is looking at economic growth slowing and
2 inflation being low over a extended period of time.

3 A. Well, all those things play together to
4 finally set what the market rates are. The
5 international trade in balance, particularly with China,
6 is discussed very often, as you know. And the Chinese
7 government has to put its money or it chooses to put its
8 money into treasury securities. To the extent that that
9 provides extra money into the whole process, that's one
10 thing that's sometimes noted.

11 There have also though been discussions about
12 corporations have found themselves with significant cash
13 flow because of the improved economic conditions we have
14 seen for the last at least two years, and so long-term
15 borrowing requirements have been slack while corporate
16 demand for capital and equipment have been slack. In
17 the most recent Business Week discussion of where the
18 economy is likely to be headed, their discussion, and
19 also it's the discussion that goes with that trends and
20 projections, that's actually an eight page document,
21 that summary table is at the back, it's page 8 of that
22 document that just has the statistics, but there is a
23 fair amount of belief that capital spending is very well
24 primed to increase significantly, take up some of the
25 slack, the Business Week discussion in last week's

1270

1 rate increases.

2 Do you still stand by that statement?

3 A. Yes, sir. Now that's based exactly on that
4 Standard & Poor's Trends and Projections, the one we had
5 I believe in rebuttal testimony exhibit.

6 Q. Okay.

7 A. It's through November. I do have the
8 December version of that, I checked this morning, there
9 is a January version that should be out, it usually
10 comes out on the 20th or whatever of each month. And so
11 those things, the S&P forecast for the second part of
12 2006 is for the growth rate in real GDP to slow down
13 from the high 3's, almost 4% level down into the low
14 3's, and that's the slowdown that's referred to. But
15 that's certainly not a recession or, you know, any of
16 that sort of a situation.

17 Q. So in spite of considerable evidence from the
18 Federal Reserve and from other economic projections that
19 growth is slowing down and perhaps that the flat or
20 inverted yield curve is providing us, you still stand by
21 that statement?

22 A. Well, I'm saying that the S&P projection for
23 the long bond, the one we were talking about earlier.

24 Q. Yeah.

25 A. When we did the rebuttal testimony I believe

1271

1 we had 5.6% as the projected rate, that's the number in
2 the December forecast is 5.4%. In other testimony using
3 this same risk premium approach we have reduced, you
4 know, that rate by 20 basis points.

5 Q. Understand, let's move on here. Could you
6 turn to page 25 of your testimony, your direct. May I
7 ask you first, Dr. Hadaway, why did you -- why didn't
8 you perform a CAPM analysis for this rate case and
9 relied only on the risk premium analysis?

10 A. In many regulatory jurisdictions, the CAPM is
11 viewed with considerable concern. FERC will give it no
12 weight whatsoever. For a while that was the case in
13 Texas where I have done most of the work I have done. I
14 did all my graduate work including my dissertation on
15 the Capital Asset Pricing Model. I feel that I know as
16 many of the articles and things that have been written
17 about it as well as I know anything else.

18 The model is no different than any other, the
19 assumptions obviously determine the results. But the
20 problem with the CAPM is that the risk premium is
21 subject to debate, and people with equal qualifications,
22 probably equal credibility, can find widely varying risk
23 premiums to put into that model. The beta coefficients
24 are subject to debate, whether you use Value Line's
25 adjusted betas or you use Merrill Lynch's raw beta's or

1272

1 someone else can make a significant difference in the
2 results. And even what the risk free rate is, is it a
3 forecasted rate, is it a recent historical rate, is it
4 short-term, long-term, all those things have a
5 tremendous effect.

6 I have prepared a little exhibit that I have
7 used in some other situations that show that the CAPM
8 based on the raw data from the Ibbotson 2005 book using
9 historical interest rates, recent, you know, current
10 interest rates, and projected out one year interest
11 rates just like I have used in my risk premium produces
12 results between 8.9% and 12.1%. That range is a bit
13 wide for my taste, and people that can support the
14 assumptions that go in to there to me have just as many
15 bases for supporting their assumptions that one does as
16 another.

17 Q. But wouldn't you agree that some, at least in
18 the economics literature, that some of the same
19 weaknesses of the CAPM approach affect the risk premium
20 approach as well, and that is the premium in effect is
21 very subjective?

22 A. It is --

23 Q. One has to first estimate the prospective
24 cost of debt and then estimate the appropriate risk
25 premium to add to the debt. Then you need to use the

1273

1 use of historic risk premiums, which include implicit
2 assumptions about the future, and then you have to
3 choose the term. Now aren't many of those weaknesses
4 also applied to the CAPM?

5 A. The reason that I like just the bond yield
6 plus risk premium approach is I think it is simpler.

7 Q. Okay.

8 A. For example, if you don't like regression, a
9 page of my exhibit that says this is how we have to
10 adjust for lower interest rates and higher interest
11 rates and so forth, you might simply look to 2003 and
12 2004 and really now 2005 at the risk premium results
13 that are applied by commissions all around the country
14 for all the different utilities that have been decided,
15 and those risk premiums are quite similar to the one
16 that the regression equation says that we should have
17 now with lower interest rates.

18 But if one wanted to just do a very simple
19 check of reasonableness, which is what I use that model
20 for, one could certainly say, if we believe that on
21 average commissions do, some of them are going to be
22 high and some of them are going to be low, but that the
23 average number that comes out is one representation of a
24 fair rate of return, and we look at the interest rate
25 that exists and subtract it from that, we don't have to

1274

1 do a statistical analysis, we just say it's a 4, about 4
2 and a quarter, 4.4 risk premium, you add it on to the
3 single A bond rate. The decision of whether you believe
4 interest rates are going up certainly comes into that
5 though.

6 Q. Well, I'm glad to hear an economist say that
7 something is simple in all of this analysis, thank you.

8 On page 25 on lines 12 through 15, you state:

9 The data shows that risk premiums are
10 smaller when interest rates are high and
11 larger when interest rates are low.

12 And then you quote an economic study by
13 Harris Marston at the bottom. You and Mr. Rothschild
14 seem to have a big disagreement about this inverse
15 relationship between risk premiums and inflation, don't
16 you? Have you had a chance to review his testimony?

17 A. Yes, sir, I have.

18 Q. And you still stand strongly by the statement
19 that there is corroborated in the economic evidence an
20 inverse relationship between low inflation, which we
21 currently enjoy and have enjoyed, and a higher risk
22 premium?

23 A. Well, and Mr. Rothschild can certainly speak
24 to this for himself, but there are different ways of
25 going about it. If one uses an expected real rate of

1275

1 return plus an inflation rate, which is one of the sort
2 of risk premium type models that he does, that's
3 different from what I'm doing. I can't tell you more
4 than just look, if I might suggest, look at the rebuttal
5 risk premium data, we go from 1980 now through 2005, and
6 to me it is apparent that for whatever reason, and
7 that's what I tried to explain in this paragraph that
8 you referred me to, but that back in the early 1980's
9 it's clear that risk premiums were timed. I was
10 testifying for the Texas PUC at that time as a staff
11 witness, and I was criticized because we didn't give
12 returns higher than 16% even though the rate of return
13 on bonds was 14% or 15% at the time. And if you look as
14 interest rates have come down really since 1982 on up
15 until about November of this year, interest rates have
16 come down but equity returns have not come down as much,
17 and that's all the basis that I'm providing.

18 There are many debates and many different
19 kinds of approaches. Some people say that markets have
20 become safer, that the rates of return of the future are
21 going to be lower than they have ever been before, I
22 don't particularly subscribe to that approach.

23 Mr. Rothschild quotes a very famous person from Wharton
24 at the University of Pennsylvania who has sold many,
25 many books and is very, very well thought of, but the

1276

1 data that goes to show that going back to the 1800's
2 that the real rate of return from the stock markets are
3 6 1/2% or 7% are not very good data. Ibbotson people
4 have just tried to update their data to go back to the
5 1800's, and that data is weak. Stocks prior to the
6 1900's were more like preferred stocks, the prices
7 didn't change, you got dividends from owning stocks. So
8 there's real question about what we do and, we
9 economists, I guess that's why we're said to have a dark
10 science or whatever they call it.

11 But the way the risk premium data played out
12 for me is just that the commissions around the country
13 allow what they allow for whatever reasons they allow
14 them, and I have seen risk premium studies based on the
15 S&P 500 change for the risk level of utilities being
16 lower, I have seen it done every different way, but for
17 me this is the most consistent way of going about
18 estimating regulated rates of return. You know, Hope
19 and Bluefield's what are driving us, we're certainly
20 giving the same rates of return as other similarly
21 situated utility companies.

22 Q. Comparing the risk premium analysis to the
23 DCF analysis, wouldn't you agree that one of the
24 advantages of a DCF analysis is being able to hone down
25 to a company level rather than an industrywide level as

1277

1 opposed to risk premium?

2 A. Sometimes that's right.

3 Q. Sometimes?

4 A. Some commissions, and this was true earlier
5 when I was at the Texas Commission, you know, a hundred
6 years go or whenever it was, we did do the subject
7 company, but more and more today I see very few
8 commissions taking just one company. I know in the
9 Puget Sound cases that you have had that at times their
10 dividend yields were very, very high, and there were a
11 number of people that, you know, wanted to look at the
12 individual company's rate of return. But in addition to
13 the possibilities of an individual company having other
14 matters going on, there's a question of measurement
15 error, and most economists now use some sort of a
16 comparable group. And I don't think there's a great
17 deal of difference between Mr. Hill's or mine and
18 Mr. Rothschild's, samples are the same, I don't think
19 there's much disagreement on that.

20 Q. I'm following up on my fellow commissioner's
21 questioning of you this morning, and that is we have an
22 unusual case before us now, we have a merger, a proposed
23 merger before the Commission. There are other mergers
24 going on in the country, Duke-Cinergy, Exelon with PSE,
25 a lot of mergers going on. And you stated it I think to

1278

1 the opposite the way that I might pose the question, and
2 that is if we have a number of mergers going on in the
3 country, wouldn't the DCF model for the comp -- for
4 comparability purposes pick a peer group of utilities
5 that are actually undergoing a merger or consolidation,
6 look at the impact on the risk profile, et cetera, and
7 run the numbers that way rather than separate out all
8 the non-merging utilities and say, well, theoretically
9 we're going to set this aside with ring fencing, we're
10 going to put it stand-alone and just compare X to these
11 people, couldn't you also make the case that it might be
12 better to -- for -- from a comparability standpoint to
13 look at other utilities either acquiring or being
14 subject to acquisition?

15 A. The problem with including the merging
16 companies is not that their cost of capital has changed,
17 and I don't think I explained this very well this
18 morning to the Chairman, but it's that the data are
19 skewed. Typically in an acquisition where the stock is
20 outstanding, there's a premium paid, that pushes the
21 stock price up, the dividend yield down. If the company
22 were simply trying to raise capital to build a power
23 plant, that event is not what caused their costs, the
24 power plant and service to utility customers is not what
25 caused the price of the stock to go up, the dividend

1279

1 yield to go down, and thus the low return in the DCF
2 model.

3 On the other hand, many times companies that
4 are the acquiring companies end up, particularly some of
5 the very, very large consolidations that have occurred,
6 where looking back at the data for the last five years
7 or any period of time you just don't have comparable
8 data to what you have had before, and sometimes because
9 there are arguments that sometimes acquirers have paid
10 too much in acquisitions, sometimes their prices have
11 actually gone down because of the merger, not because of
12 the utility operations.

13 So that's why we try and what we think about
14 using a comparable company group not affected by merger
15 activity, that's what as a regulator one would want to
16 have to see what the cost of service should be set on.

17 Q. In your view, has there been any impact on
18 the risk profile, not the risk profile, the
19 attractiveness of utility companies based on the changes
20 to dividend taxation enacted by the recent Congress?

21 A. We looked at that very, very closely, and
22 during the first several months after the actual change
23 in the law went into place, there were a lot of
24 brokerage houses that had utility company touts that
25 said this is a great new deal. And then we continued to

1280

1 follow month by month by month, and after several
2 months, nine or ten months, those touts ceased to be
3 front burner attention items, and utility stock prices
4 stopped going up and just sort of leveled out and for at
5 least a 12 month period acted about like the Standard &
6 Poor's 500.

7 With the anticipation of the repeals of the
8 Public Utility Holding Company Act and with whatever
9 reasons there have been though the utilities have done
10 extremely well the past year in terms of their stock
11 prices. The Dow Jones utility average that I was asked
12 about this morning is nearly at the level of about 412 I
13 think or was in the newspaper this morning, that's very
14 near all time record high.

15 Q. And what would that be roughly in terms of
16 stock appreciation for the calendar year 2005?

17 A. I don't know, I don't remember for the year,
18 but it was higher than --

19 Q. 30%, 20%?

20 A. Something like that.

21 Q. Something like that.

22 COMMISSIONER JONES: That's all I have, thank
23 you.

24 JUDGE MACE: Thank you.

25 Are there any other questions from the

1281

1 Commissioners?

2 Okay, it looks like -- yes, Mr. Trotter.

3 MR. TROTTER: I just have one clarification.

4 JUDGE MACE: Go ahead.

5

6 R E C R O S S - E X A M I N A T I O N

7 BY MR. TROTTER:

8 Q. Commissioner Jones asked you some questions
9 about your Exhibit 28, do you recall that, SCH-8?

10 A. Yes, I'm with you.

11 Q. And at the top there it says Washington
12 jurisdictional, do you see that?

13 A. Yes.

14 Q. And are those rate base and other financial
15 figures there provided to you by the company based on
16 the Revised Protocol allocation method?

17 A. They are provided to me by the company.

18 Q. Based on their rate filing?

19 A. Yes.

20 MR. TROTTER: Thank you, that's all I have.

21 JUDGE MACE: Okay, thank you very much,

22 Dr. Hadaway, I believe you're excused.

23 THE WITNESS: Thank you, Your Honor.

24 JUDGE MACE: Let's be off the record for a
25 moment while we switch to the next witness, I believe

1282

1 it's Mr. Williams.

2 (Discussion off the record.)

3 (Witness BRUCE N. WILLIAMS was sworn.)

4 JUDGE MACE: Please be seated.

5 Mr. Wood.

6

7 Whereupon,

8 BRUCE N. WILLIAMS,

9 having been first duly sworn, was called as a witness
10 herein and was examined and testified as follows:

11

12 DIRECT EXAMINATION

13 BY MR. WOOD:

14 Q. Mr. Williams is sponsoring in this proceeding
15 Exhibit 61-T, which is his prefiled direct testimony,
16 and the exhibits thereto, which are numbered 62 through
17 65. He is also sponsoring Exhibit 66-T, which is his
18 rebuttal testimony, and the exhibits thereto are
19 Exhibits 67 through 70. I should ask you, Mr. Williams,
20 were the exhibits I have identified prepared by you or
21 under your supervision and direction?

22 A. Yes, they are.

23 Q. Do you have any changes to make to the
24 exhibits?

25 A. I have a couple changes to my rebuttal

1283

1 testimony on page 10, line 2.

2 Q. And for clarification, that would be Exhibit
3 66-T.

4 JUDGE MACE: And that's page 10.

5 A. Page 10, line 2, the number 22 should be
6 changed to the number 21.

7 Q. Could you wait just a moment, Mr. Williams.

8 A. Certainly.

9 Q. I'm turned to the wrong one.

10 Please proceed.

11 A. On page 11, lines 18, 20, and 23, the word
12 Hill's should be replaced by Rothschild's so it refers
13 to Mr. Rothschild's rather than Mr. Hill's.

14 And on that same page, line 20, the number 3
15 should be changed to number 2.

16 And on page 12, line 2, the number 3 should
17 also be changed to the number 2.

18 Those are all the changes I have.

19 Q. As revised, are these exhibits true and
20 correct to the best of your knowledge?

21 A. Yes, they are.

22 MR. WOOD: Your Honor, we also have
23 cross-examination exhibits that have been identified as
24 38 through 51. I understand that --

25 JUDGE MACE: I'm sorry, you have

1284

1 cross-examination exhibits --

2 MR. WOOD: I'm sorry, wrong numbers, Exhibits
3 71 through 81, and I understand that one of these
4 exhibits, I believe it is 75 that's Staff has replaced
5 the attachment thereto, they had the wrong attachment
6 and replaced it.

7 JUDGE MACE: I believe Staff submitted a
8 substitute exhibit for Number 75.

9 MR. WOOD: Yes. And we would offer Exhibits
10 61-T through 65, 66-T through 70, and would have no
11 objection to the introduction of cross-examination
12 Exhibits 71 through 81 including the exhibit as modified
13 by Staff.

14 JUDGE MACE: Are there any objections to the
15 admission of these proposed exhibits?

16 Hearing no objection, they are admitted.

17 MR. WOOD: And Mr. Williams is available for
18 cross-examination, Your Honor.

19 JUDGE MACE: Thank you.

20 Mr. Trotter.

21 MR. TROTTER: Thank you.

22

23 C R O S S - E X A M I N A T I O N

24 BY MR. TROTTER:

25 Q. Good afternoon Mr. Williams.

1285

1 A. Good afternoon.

2 Q. I would like to start with your rebuttal
3 Exhibit 66-T, page 8, regarding capital structure, and
4 beginning on line 1 you, it actually starts on the prior
5 page, but you refer to two cases, a PSE case and an
6 Avista case; do you see that?

7 A. Yes, I do.

8 Q. And there on lines 6 to 7, you quote from one
9 of those cases where you say it was found that the
10 Commission should establish equity ratios on a forward
11 looking basis as this best reflected where the structure
12 "is most likely to prevail"; do you see that?

13 A. Yes, I see that on page 8.

14 Q. And is that a quote from the PSE order that
15 you cite on the top of the page?

16 A. I believe it is.

17 Q. Would you accept that the Commission also
18 said that the capital structure it selected "brings us
19 to the right balance between safety and economy"?

20 A. Well, if that's what the order said, I
21 certainly would agree if that's what it says.

22 Q. The Avista case that you refer to, that was a
23 settlement, wasn't it?

24 A. Yes, I believe it was.

25 Q. And the settlement called for a 40% equity

1286

1 ratio; is that right?

2 A. Yes, I believe among the other aspects of the
3 settlement, that was part of it.

4 Q. And that equity ratio was not likely to
5 prevail for the next two years because Avista's actual
6 equity ratio was expected to be lower than that through
7 2008; is that correct?

8 A. That's my understanding. I also believe
9 there's some incentives or some penalties if Avista
10 doesn't make sufficient progress in rebuilding its
11 equity capital.

12 Q. The Commission has used hypothetical capital
13 structures in past rate cases, has it not?

14 A. I do not know what the practice has been.

15 Q. Did you examine prior PacifiCorp orders on
16 that issue, whether the Commission has used hypothetical
17 capital structures?

18 A. I looked at the last order from our last rate
19 case which was a settlement.

20 Q. I'm talking about litigated rate orders, are
21 you aware of any in which the Commission used a capital
22 structure other than the company's actual capital
23 structure or the one that was "likely to prevail"?

24 A. The last litigated case I believe for the
25 company was 1987 I believe, I didn't spend a lot of time

1287

1 looking at that order.

2 Q. On pages 9 through 11 of your rebuttal, you
3 compute financial ratios similar to those that were
4 discussed between Commissioner Jones and Dr. Hadaway; do
5 you see that?

6 A. Yes, I do.

7 Q. And the financial ratios you develop on those
8 three pages were based on the company's estimate of
9 Washington allocated results of operations; is that
10 right?

11 A. Yes, it was based on the rate case that we
12 filed here in front of us.

13 Q. And so this would reflect application of the
14 Revised Protocol allocation method?

15 A. I believe that's true.

16 Q. And then over on page 13 and also on page 15,
17 you include some additional, excuse me, yes, some
18 additional financial statistics, and those are total
19 company, are they not?

20 A. Yes, page 13 is total company actual results
21 for the 12 months ended September 30th, 2005. Page 15
22 is also total company actual results for the 12 months
23 ended September 30th, 2005. But page 15 also includes
24 the effect of power purchase agreements, which various
25 parties view as debt-like and adjust the ratios to

1288

1 reflect that, and those adjustments are made on page 15.

2 Q. And you used information from the company's
3 10-K's and 10-Q's for that exercise?

4 A. Yes, the company information came from our
5 public disclosure to the SEC, 10-K's and 10-Q's. The
6 PPA adjustments came from the publications that Standard
7 & Poor's has written about the company.

8 Q. Turn to page 1 of your rebuttal, 66-T, and
9 the first issue you address is whether or not to include
10 short-term debt in the capital structure; is that right?

11 A. Yes, beginning on page 1, line 11, yes.

12 Q. And it's the company's view as you note on
13 line 14 that short-term debt principally funds CWIP and
14 thus should not be a component of the capital structure
15 that finances rate base; is that right?

16 A. Yes, that's the words that are on lines 14
17 through 16.

18 Q. And on the next page 2, paragraph beginning
19 on line 5, you discuss how Pacific accrues AFUDC, and
20 you conclude that that also supports excluding
21 short-term debt from the capital structure; is that
22 right?

23 A. Right, what I'm saying here on page 2 is the
24 methodology the company uses as prescribed by FERC
25 requires that short-term debt be the first component of

1289

1 capital that's used to calculate AFUDC.

2 Q. If a company booked AFUDC in its overall cost
3 of capital rather than providing a special allocation to
4 short-term debt, then would you agree that short-term
5 debt should be included in the capital structure?

6 A. Could you repeat the question, please.

7 Q. If a utility company booked AFUDC at its
8 overall cost of capital rather than a method that
9 allocates AFUDC based on short-term debt as the first
10 source of capital, under that circumstance would it be
11 appropriate to include short-term debt in the capital
12 structure for rate making?

13 A. I believe it would, it would avoid the double
14 counted short-term debt that would otherwise incur.

15 Q. Please turn to Exhibit 79.

16 A. Could you please identify that for me, I'm
17 not sure I have the numbers that correspond.

18 Q. It's Staff Data Request 41 response.

19 JUDGE MACE: I want to note that this is
20 marked confidential.

21 MR. TROTTER: I don't believe it needs to be,
22 I think we removed that designation.

23 JUDGE MACE: Thank you.

24 MR. WOOD: Please let me take a look.

25 MR. TROTTER: It's redacted on the third

1290

1 page. I don't believe we ever actually got a clean
2 unredacted copy, and it's not essential, so I think the
3 C can be removed.

4 BY MR. TROTTER:

5 Q. Do you have that?

6 A. Well, I'm not sure I do, could you help me
7 identify and make sure I'm looking at the same one you
8 are.

9 Q. Well, it's marked Exhibit 79, and it's the
10 company's first supplemental response to UTC Data
11 Request 41.

12 MR. WOOD: It's about four pages,
13 Mr. Williams, from the back of the Staff witness tab.

14 A. Yes, I have that.

15 Q. Okay.

16 A. Thank you.

17 Q. The first part A of the request was for you
18 to explain why you did not include short-term debt in
19 the overall cost of capital; do you see that?

20 A. Yes, I do.

21 Q. And do you see your response on the bottom
22 half of that, do you see your response to part A?

23 A. Yes, I do.

24 Q. You did not include your CWIP or AFUDC
25 discussion in that response, did you?

1291

1 A. No, the words that are there that speak for
2 themselves.

3 Q. Is there a reason you did not include your
4 discussion that appears in your rebuttal testimony, you
5 didn't include that discussion in response to Staff DR
6 41?

7 A. I think we were trying to be brief in our
8 response and answer the question as directly as we
9 could.

10 Q. Turn to Exhibit 72, which is your response to
11 Staff DR 323, and go to the second page of the exhibit.
12 Here you show in column A the company's CWIP balance for
13 each month from October 2000 through on the second page,
14 on the last page, excuse me, September '05?

15 A. Yes.

16 Q. And am I correct that in the final column,
17 the A minus B column, if the result is negative, then
18 short-term debt exceeded the balance of CWIP for that
19 month?

20 A. That is correct.

21 Q. If the total balance of short-term debt
22 exceeds CWIP, then am I correct that at least some of
23 the company's short-term debt is financing some other
24 corporate need than CWIP?

25 A. I would say that during those months we had

1292

1 more short-term debt than construction work in process.

2 Q. Well, was it being used for other corporate
3 purposes?

4 A. It was being used for something, I can't tell
5 you what it was used for, but the balance is higher than
6 the CWIP balance.

7 Q. On the last page of the exhibit, am I correct
8 that the last time at least on a month end basis when
9 short-term debt exceeded that CWIP balance was May of
10 '05?

11 A. Yes.

12 Q. And the numbers on this exhibit are all month
13 end numbers; is that right?

14 A. That is correct.

15 Q. So even in months when the month end balance
16 of short-term debt did not exceed CWIP, short-term debt
17 could very well have exceeded the CWIP balance at some
18 time during that month; is that right?

19 A. Well, it's just as likely during a month
20 where short-term debt exceeded CWIP that the end of the
21 month might have been different also.

22 Q. So your answer is yes with that
23 clarification?

24 A. I think, you know, what we're showing here is
25 month end balances, we weren't asked to do a daily

1293

1 balance, so it's possible during the month the daily
2 amounts could have been different either direction.

3 Q. You indicated in your testimony that the
4 company follows FERC rules for accruing AFUDC.

5 A. Yes.

6 Q. Is that right?

7 A. Yes.

8 Q. Did you review any orders of this Commission
9 directing the company on how it is to accrue AFUDC for
10 Washington intrastate purposes?

11 A. No, I did not.

12 Q. Refer you to Exhibits 76 and 77, which are
13 the first is the company's response to Staff DR 20, and
14 the second is your response to Staff DR 292. And
15 beginning with Exhibit 76, part B asked the company to
16 show how the amount of AFUDC was computed showing the
17 capital structure used and the cost of each component,
18 and then in Exhibit 77 we essentially asked for the same
19 thing, a workpaper showing the methodology used to
20 calculate and accrue AFUDC, and the responses appear to
21 provide different information; can you reconcile the
22 differences between these two responses?

23 A. Well, let me try, let's start with what I
24 show as Staff Data Request 20.

25 Q. Mm-hm.

1294

1 A. I think that was 76; is that correct?

2 Q. Yes.

3 A. Okay. What's asked for here in A is current
4 AFUDC rates, and then I think the attachment shows on
5 this one page, and this was I think one of five pages
6 that was submitted in the data response, shows you what
7 the rate the company is projecting for the AFUDC rate
8 during calendar year 2005. Now FERC requires us to use
9 one rate for the entire calendar year, so what's going
10 on here is trying to predict what that rate will be per
11 calendar year, and you'll see that's done through a
12 monthly rate in that column that's labeled rate, and it
13 appears for May '05 the rate used was 5.40%, and that's
14 trying to get the average for the year then to that rate
15 at the top box, 5.352%, which is the projected AFUDC
16 rate for calendar year 2005.

17 Q. Okay, now 77?

18 A. You will have to help me find that one, what
19 is that one labeled, please?

20 Q. Staff DR 292.

21 A. Okay, what's going on here with 292 is
22 showing you the mathematical equation that FERC
23 prescribes to calculate the AFUDC rate.

24 Q. And according to that formula, the AFUDC rate
25 prescribed by FERC does not reflect just the short-term

1295

1 debt cost, does it?

2 A. Well, it depends on again your CWIP balance
3 versus your short-term debt. In the case where CWIP
4 exceeds short-term debt, it would be fully funded by the
5 short-term debt, and then the amounts in excess would be
6 calculated by the other components of capital structure.

7 Q. Turn to Exhibit 71, which is your direct
8 testimony in a certificate of necessity docket in the
9 state of Utah.

10 A. Right, I believe that's the Carrant Creek
11 case.

12 Q. Yes.

13 A. Yes.

14 Q. And is this a correct copy of your testimony?

15 A. I believe it is.

16 Q. One of the issues that you testify to on page
17 2 of the, excuse me, it's page 2 of the exhibit, page 1
18 of the testimony, is what the company expects the source
19 of funds to be used for construction of Carrant Creek;
20 is that right?

21 A. Yes.

22 Q. And on line 23 you state:

23 The company expects to use a reasonable
24 mix of capital designed to provide a
25 competitive cost of capital, predictable

1296

1 capital market access, and to allow the
2 company to remain financially viable.

3 Do you see that?

4 A. Yes, I do.

5 Q. And then on the following lines 2 through 5
6 on page 3 of the exhibit, you indicate that:

7 The company will construct Currant Creek
8 using operating cash flows and the
9 issuance of new long-term and short-term
10 debt and if necessary new capital to
11 fund the construction.

12 Do you see that?

13 A. Yes, I do.

14 Q. Please turn to page 3 of your rebuttal, 66-T,
15 and beginning on line 17 --

16 MR. WOOD: Could you tell us the page again,
17 please, I'm sorry.

18 MR. TROTTER: 66-T, page 3, line 17.

19 MR. WOOD: Thank you.

20 BY MR. TROTTER:

21 Q. You're talking about the cost of short-term
22 debt, and then on line 19 you say:

23 Mr. Rothschild and other witnesses have
24 utilized a backwards look at the cost of
25 short-term debt that does not reflect

1297

1 the steady increase in short-term rates.

2 Do you see that?

3 A. Yes, I do.

4 Q. Isn't it true that Mr. Rothschild indicated
5 in response to a company data request that it was
6 appropriate to use updated short-term debt cost?

7 A. I'm not familiar with that.

8 Q. Please turn to page 12 of your rebuttal,
9 beginning on line 5 you make reference to Value Line's
10 forecasted capital structures, and you state that your
11 source for the projected capital structures is
12 Dr. Hadaway's Exhibit 37; is that right?

13 A. I believe so, I show it as Exhibit SCH-17,
14 but I think that's a numbering convention.

15 Q. And am I correct that all of the capital
16 structures on Dr. Hadaway's Exhibit 37 are consolidated
17 capital structures for the entire companies and not the
18 capital structure of any specific regulated utility
19 subsidiary?

20 A. I do not know that, that's Dr. Hadaway's
21 exhibit.

22 Q. You're referencing it in your testimony,
23 however, are you not?

24 A. Yes, I am, for purposes of showing comparable
25 capital structure.

1298

1 Q. Okay. And when you're showing comparable
2 capital structure, are you comparing the consolidated
3 capital structures for the entire companies as opposed
4 to the capital structure of specific regulated utility
5 subsidiaries?

6 A. Again, I do not know what Dr. Hadaway has
7 included in there. I believe it's, as he mentioned
8 earlier, companies that have more than 70% of their
9 operations are regulated, so it could include some
10 non-regulated activities.

11 Q. But sitting here right now, you don't know
12 one way or the other whether the capital structures he
13 reports on Exhibit 37 do or do not reflect consolidated
14 capital structures?

15 A. I'm not certain which one they are.

16 Q. Turn to page 13, line 5, you indicate the
17 company's, in your opinion:

18 The company's budgeted capital structure
19 is intended to help maintain its
20 existing long-term debt ratings.

21 Do you see that?

22 A. Yes, I do.

23 Q. And you follow that by saying:

24 The increase in common equity percentage
25 is necessary to meet the financial

1299

1 targets published by Standard & Poor's.

2 A. That's correct.

3 Q. And then on line 19, you show the current A
4 rating guidelines of S&P's 42% to 50% debt; is that
5 right?

6 A. Yes, for the debt to capitalization ratio.

7 Q. All right. Turn to Exhibit 73, which is your
8 response to Staff DR 324, and part B of the request
9 asked you to provide the S&P targets prior to the last
10 change in targets; is that right?

11 A. That's right.

12 Q. And do you recognize the last page of the
13 exhibit to include the targets that applied before S&P
14 changed the targets?

15 A. Right, these were the targets they published
16 in 1999.

17 Q. And if we look down to the last quarter of
18 the chart where it says total debt to total capital.

19 A. Yes.

20 Q. Do you agree that prior to the current
21 guidelines, S&P's guideline for an A rating for a
22 company with a business risk profile of 5 was 41 1/2% to
23 47% total debt?

24 A. Yes, that's what it says for a company with a
25 business position of 5 for the single A rating category,

1300

1 yes.

2 Q. And then go back one page to the Standard &
3 Poor's narrative, page 2 of the exhibit, do you see in
4 the third paragraph S&P says:

5 No rating changes will result from
6 establishing these new financial targets
7 since they were developed by integrating
8 prior utility financial benchmarks in
9 historical industrial mediums.

10 A. Right.

11 Q. Turn to Exhibit 74, which is the company's
12 response to Staff DR 313.

13 A. 313?

14 Q. Yes.

15 A. Yes.

16 Q. And Staff asked for certain financial ratios
17 for the five years ended 2004 and the most recent
18 available time period; is that right?

19 A. Yes.

20 Q. And according to this response, PacifiCorp
21 had a debt ratio of between 55.4% to 62.4% between 2001
22 and --

23 JUDGE MACE: Counsel, where are you on this
24 document?

25 MR. TROTTER: The last line.

1301

1 JUDGE MACE: And this is Exhibit 75?

2 MR. TROTTER: 74.

3 JUDGE MACE: I'm sorry, thank you.

4 BY MR. TROTTER:

5 Q. Looking at the bottom line, looking at the
6 debt ratio from March of '01 through March of '04, the
7 company had a debt ratio of between 55.4% and 62.4%
8 during that time when the old benchmarks were in effect;
9 is that right?

10 A. Yeah, there were a number of things going on
11 during that time period, which I would be happy to
12 elaborate on if you're interested.

13 Q. Well, all of the numbers there were for more
14 debt than specified in the prior S&P benchmarks, isn't
15 that right?

16 A. Well, you also have to remember during some
17 of this time period we were at business position 3, so
18 if you look at the thresholds for that level, we were
19 much closer to the singleA target.

20 Q. And those targets would have been 47 1/2% to
21 53%?

22 A. Yes, so the 55.4% is relatively close to the
23 53%. You also need to remember during this period we
24 were in the midst of the Western Power Crisis, and the
25 company's financial profile was changing, but we were

1302

1 taking actions to remedy some of those changes,
2 including increased equity contributions coming into the
3 company and forgoing dividends to our parent company for
4 a year.

5 Q. And when did the profile change from 3 to 5?

6 A. Well, it originally went from 3 to 4 I
7 believe in 2002 approximately, and then when the new
8 ratios were published in 2004 we became business
9 position 5.

10 Q. Turn to Exhibit 75 on the third page.

11 A. I'm sorry, could you help me with the number
12 on that, please.

13 Q. Response to Staff Data Request 44.

14 A. Yes.

15 Q. Turn to page 3, and this is a May 5th, 2005,
16 research summary prepared by Standard & Poor's regarding
17 PacifiCorp?

18 A. Yes, it is.

19 Q. And the first paragraph states in part:

20 The ratings on PacifiCorp reflect an
21 average business profile, a diversified
22 service territory, a reasonably balanced
23 generation portfolio, and recent
24 favorable regulatory treatment in the
25 six western states it serves.

1303

1 Do you see that?

2 A. Yes, I do.

3 Q. Then it says:

4 PacifiCorp comprises about 45% of
5 ultimate parent Scottish Power's
6 operating profit. A consolidated
7 Scottish Power financial profile has
8 remained adequate for the rating despite
9 the fact that the utility's financial
10 profile was until recently strained by
11 significant amounts of deferred power
12 costs.

13 Do you see that?

14 A. Yes, I do, that's what I was referring to
15 earlier.

16 Q. And then in the third paragraph it says:
17 PacifiCorp faces near-term challenges to
18 its financial performance that are
19 expected to be compensated by the
20 continued strength of Scottish Power
21 consolidated operations.

22 Do you see that?

23 A. Yes, I do.

24 Q. If Scottish Power no longer owns PacifiCorp,
25 the financial strength of Scottish Power will no longer

1304

1 be relevant to the rating of PacifiCorp; would that be
2 fair to say?

3 A. That would be one of the considerations that
4 would change that would affect -- you would have to look
5 at who the new owner would be and the other aspects that
6 go into the ratings.

7 Q. And if the financial strength of the new
8 owner is not as strong as that of Scottish Power, could
9 that influence PacifiCorp's bond rating?

10 A. Well, I think it depends on if PacifiCorp
11 would be ring fenced and other attributes of a new owner
12 and how that ownership will be structured. I don't
13 think you can necessarily say it would be stronger or
14 weaker, it depends on the specifics of each
15 circumstance.

16 Q. And the ratings agencies will decide whether
17 or not the ring fencing is adequate to protect
18 PacifiCorp's bond rating one way or the other; is that
19 fair to say?

20 A. Well, no, I think what they will do, they
21 will determine whether the ring fencing is satisfactory
22 to insulate PacifiCorp from any upstream issues or
23 troubles that might otherwise perhaps affect
24 PacifiCorp's ratings.

25 Q. Is PacifiCorp ring fenced currently?

1305

1 A. Not in the traditional ring fencing method
2 that people have talked about. Certainly in the
3 MidAmerican transaction there's ring fencing that's
4 mentioned there, PacifiCorp is not ring fenced like that
5 today.

6 Q. The next page of the report under outlook
7 says:

8 A stable outlook reflects consolidated
9 Scottish Power's financial ratios that
10 are adequate for the rating.

11 Do you see that?

12 A. Yes, I do.

13 Q. Is it fair to say then that the consolidated
14 financial ratios are important to the overall bond
15 rating of PacifiCorp today?

16 A. Under Scottish Power ownership, yes, S&P will
17 determine our ratings in part based on the overall
18 strength of the consolidated group.

19 Q. Is it correct that an increase in the common
20 equity ratio of PacifiCorp is not necessarily
21 accompanied by an increase in the consolidated common
22 equity ratio?

23 A. It could be, it might not be as well, it just
24 depends on other things that are going on within the
25 consolidated group.

1306

1 Q. Let me give you an example. If PacifiCorp's
2 parent borrows money and uses the proceeds of that to
3 make an equity contribution to PacifiCorp, the net
4 effect of that transaction would not result in any
5 increase in the consolidated common equity ratio, would
6 it?

7 A. No, but I think you have oversimplified it.
8 I mean there's a number of things going on, it's not
9 just one single transaction. Scottish Power itself is a
10 profitable company, it has not paid out all its earnings
11 as dividends, so it's also increasing its retained
12 earnings and building its equity, so if you took this
13 very simplified case, I don't think you can apply that
14 across the board.

15 MR. TROTTER: Those are all my questions,
16 thank you.

17 JUDGE MACE: Mr. ffitch, I don't show you as
18 having any cross for this witness.

19 MR. FFITCH: That's correct, no questions,
20 Your Honor.

21 JUDGE MACE: Do you have redirect, Mr. Wood?

22 MR. WOOD: I do.

23

24

25

1307

1 R E D I R E C T E X A M I N A T I O N

2 BY MR. WOOD:

3 Q. Mr. Williams, you were asked by Mr. Trotter
4 about the financial, about how you calculated the
5 financial ratios that you show in your rebuttal
6 testimony; do you recall those questions?

7 A. Yes, I do.

8 Q. And you were asked if those calculations
9 included an assumption that the Commission adopted the
10 Revised Protocol; do you recall that?

11 A. I do recall that.

12 Q. Had you assumed otherwise, that the Revised
13 Protocol was not accepted, would the ratios have become
14 better or worse?

15 A. The ratios would be worse.

16 Q. You were also asked if the company, questions
17 hypothetically about the company booking for its, in
18 order to avoid double counting of short-term debt on the
19 Staff's proposal, the hypothetical of the company
20 booking its AFUDC rate as well as the funds used during
21 construction rate -- you were asked questions about the
22 company's using its average cost of capital as its
23 allowance for funds used during construction rate rather
24 than the formula that you discussed. Were you to do
25 that, would the company be consistent with the

1308

1 regulations of the Federal Energy Regulatory Commission
2 as to how allowance for funds used during construction
3 are to be computed?

4 A. No, we would be not following the FERC
5 prescribed guidelines for calculation of AFUDC, we would
6 also not be following the calculations we use in the
7 five other states the company serves, so we would have a
8 disconnect in those.

9 Q. Would that disconnect in addition -- also
10 cause any difficulties in accounting for this allowance
11 for funds used during construction?

12 A. I presume it would. We would have to somehow
13 come up with a different AFUDC calculation for
14 Washington assets, not only Situs, but also ones that
15 are allocated as well, so yes, it would.

16 Q. You were also taken through an exhibit which
17 showed your month-by-month short-term debt as compared
18 to construction work in progress; do you recall that?

19 A. Yes, I do.

20 Q. On average, do the exhibits show, which do
21 the exhibits show to be larger, short-term debt or
22 construction work in progress balances?

23 A. Construction work in process balances.

24 Q. And you were also asked about testimony about
25 financing of Carrant Creek. Regardless of how you

1309

1 finance, does any of that change how your AFUDC rate is
2 calculated?

3 A. No, again, the following the FERC prescribed
4 AFUDC calculation, the first source of funds which is
5 applied to the CWIP balance determines AFUDC as a
6 short-term debt.

7 Q. And what is the significance of allowance for
8 funds during construction as far as rate making is
9 concerned?

10 A. Well, when those assets are completed in a
11 rate base, part of their costs will include not only the
12 direct cost but also the capitalized interest or AFUDC
13 component of the costs while they were under
14 construction. And so by using the short-term debt
15 balance to principally fund CWIP, when those assets
16 enter rate base they enter at a lower cost than if you
17 used a WACC cost for AFUDC, and the customers get the
18 benefit of that lower cost for those assets in a rate
19 base.

20 JUDGE MACE: When you said WACC?

21 THE WITNESS: I'm sorry, weighted average
22 cost of capital.

23 BY MR. WOOD:

24 Q. You were also asked if you were aware that
25 Mr. Rothschild said it would be appropriate to

1310

1 substitute the current short-term debt cost for those in
2 his testimony, so I would ask you by the way, what are
3 the current short-term debt costs of the company?

4 A. Sure PacifiCorp issued commercial paper last
5 week, the cost was approximately 4.50%.

6 Q. Thank you.

7 You were asked questions from what was
8 identified as Exhibit 73, which was PacifiCorp's
9 response to Data Request Number 324 concerning the
10 targets that -- certain targets established by Standard
11 & Poor's; do you recall that?

12 A. Yes, I do.

13 Q. Were the guidelines you were asked about
14 guidelines that currently apply to the company?

15 A. No. Again, these were the guidelines that
16 were introduced in 1999 which have been superseded by
17 guidelines that came out in 2004.

18 Q. Are the new guidelines tougher or easier than
19 the ones you were being asked about?

20 A. The new guidelines are tougher.

21 Q. You were also asked questions from Staff or
22 from a response concerning your -- the company's debt
23 ratio. I'm trying to find the appropriate response,
24 perhaps you can help me, Mr. Williams.

25 A. Yeah, I remember which one, I'm looking for

1311

1 it now as well. I believe it was Staff 313 if that's
2 the one you're --

3 JUDGE MACE: That's Exhibit 74.

4 Q. 313, yes. Does this debt ratio include
5 short-term debt, the debt ratios you were discussing?

6 A. Yes, it does.

7 Q. If it were not, if the short-term debt were
8 deemed not appropriate for inclusion in the capital
9 structure, what direction would those numbers move?

10 A. The debt to capital percentages would be
11 lower than is shown on this page with the exclusion of
12 short-term debt.

13 MR. WOOD: I believe those are all the
14 questions I have, Your Honor.

15 JUDGE MACE: Mr. Trotter, do you have
16 anything else?

17

18 R E C R O S S - E X A M I N A T I O N

19 BY MR. TROTTER:

20 Q. I just wanted to ask the witness, you were
21 asked by your counsel if you did not use the Revised
22 Protocol to allocate costs to Washington, and you gave a
23 response, what other method would you use if you did not
24 use Revised Protocol?

25 A. I guess the prior allocation methodology

1312

1 would have been used I would expect.

2 Q. And what did you assume that was?

3 A. I'm not certain, I didn't --

4 Q. Well, you said that they would be worse, so
5 what method did you assume would be used that would make
6 them worse?

7 A. Well, with the company recovering less costs
8 than its incurring, and the new methodology improves
9 that recovery prospects for the company.

10 Q. But can you tell me what the prior method was
11 that you would have used absent the Revised Protocol?

12 A. I can't tell you the name of it, no, sir.

13 Q. Do you know whether that method was approved
14 by this Commission?

15 A. Which method?

16 Q. The method that would have been used if you
17 hadn't used the Revised Protocol, whatever that was.

18 A. I do not know.

19 MR. TROTTER: That's all I have, thank you.

20 JUDGE MACE: Thank you.

21 I think it's time to hear from the
22 Commissioners, I guess Commissioner Jones, go ahead.

23

24

25

1313

1 E X A M I N A T I O N

2 BY COMMISSIONER JONES:

3 Q. Good afternoon.

4 A. Good afternoon.

5 Q. Could you please turn to page 6 of your
6 rebuttal testimony.

7 A. Certainly.

8 Q. Page 5 and 6 actually, in which you were
9 asked a question about the stock purchase agreement by
10 and among Scottish Power, Pacific Holdings, and
11 MidAmerican Energy Holdings Company. This gets into the
12 issue of capital infusions from Scottish Power into
13 PacifiCorp. To date, how many actual capital infusions
14 have been made?

15 A. There have been --

16 Q. From Scottish Power into PacifiCorp?

17 A. There have been a total of four, one during
18 2002, which I don't talk about here, but of the ones
19 that are talked about here, three of them have been
20 made, each for \$125 Million, each at the end of the
21 quarters ending June, September, and December, a total
22 of \$375 Million then.

23 Q. And what is the company's position on
24 inclusion of that amount or another amount in the
25 capital structure for this particular test period?

1314

1 A. My testimony has the inclusion of all four of
2 these infusions in the capital structure.

3 Q. On what basis do you make that assertion,
4 just refresh my memory?

5 A. Well, they were required and contractually
6 committed to and had also been in process during the
7 time of this case.

8 Q. So that's based on a known and measurable --

9 A. Yes.

10 Q. -- standard, the fact that --

11 A. Yes.

12 Q. -- it's in Section 4.2 of the Stock Purchase
13 Agreement?

14 A. Yes, and also the fact that the company has
15 received three of the four.

16 Q. You mentioned somewhere in your testimony
17 that a dividend paid to the parent in this case, would
18 that be a dividend to the parent, do you mean PHI or
19 Scottish Power, was eliminated in 2003? Can you tell me
20 how that decision came about? Who made that decision,
21 was it the Board of Scottish Power, and on what basis
22 did they make that decision, what were the reasons for
23 that?

24 A. The decision was made I think jointly by the
25 PacifiCorp Board and Scottish Power senior management.

1315

1 Part of what was driving that again was the attempt to
2 rebuild the company's financial health and financial
3 profile following the power crisis. That was also, as I
4 mentioned earlier, accompanied by a new capital
5 contribution into PacifiCorp of \$150 Million during 2002
6 and then the forgoing of dividends during fiscal year
7 2003. That was an attempt to try and rebuild and
8 maintain the ratings of PacifiCorp following the effects
9 of the Western Power Crisis.

10 Q. How many years did has Scottish Power owned
11 PacifiCorp seven, six?

12 A. Coming up on six now, I believe the
13 acquisition closed in November of 1999.

14 Q. Was that the only year in which a dividend
15 from PacifiCorp to the parent company was eliminated?

16 A. Yes, there was also dividend reductions
17 during some of that time period as well. And when
18 dividends were resumed in fiscal year '04, they were at
19 a much lower rate than the company had been paying
20 previously.

21 Q. Turn to page 3 of your rebuttal testimony,
22 please. This concerns the issue of short-term debt and
23 the rates for short-term debt. If the Commission were
24 to include short-term debt in the capital structure, I
25 understand that your contention is that it should be

1316

1 considerably higher than the 3.32% quoted by
2 Mr. Rothschild; is that correct?

3 A. Correct.

4 Q. Based on your previous answer to counsel
5 where you -- I think you said you issued commercial
6 paper last week at the rate of 4.50%, would that be --
7 if the Commission were to include short-term debt, would
8 that be the most appropriate latest known and measurable
9 rate that we could refer to, or should we look at the
10 4.79% that you quote as a percentage of or as a LIBOR
11 plus rate?

12 A. Right, well, there's a little bit of
13 distinction between the two, which I should explain.
14 The 4.69% represents the markets of forward rates, what
15 the market expects LIBOR will be at the end of March,
16 which is the measurement being used for this testimony.
17 The 4.50% I gave you was our most recent issuance cost,
18 and I have information in my testimony, one of the
19 exhibits shows the increase in short-term debt that's
20 occurred over the last year, the increase in short-term
21 debt rates, and there are -- I think the expectation is
22 they will continue to increase. So if the Commission
23 wanted to set -- wanted to include short-term debt in
24 capital structure, I would think it would be most
25 appropriate to use a rate that would coincide with the

1317

1 other measurement dates here, March 31st, and that would
2 be the 4.71%.

3 Q. I understand, I'm not saying that the
4 Commission will do that, but if we were to do that, I
5 just wanted to get your answer on that point.

6 You answered counsel on the AFUDC question
7 and asserted that because the capitalized interest is
8 being treated at this lower interest rate than the
9 higher 7% or whatever your longer-term interest rate
10 would be that it actually benefits the rate payers. But
11 isn't it also true that capitalized interest in one
12 sense doesn't benefit the rate payer because you are
13 adding interest on to the actual direct cost of the
14 project, and you're capitalizing interest, and that
15 would be included in the rate base when the Commission
16 would eventually put that into rate base; isn't that
17 correct?

18 A. That is correct. I guess the question is at
19 what cost would those assets enter rate base, and using
20 the methodology the company has used to date as opposed
21 to the potential alternative where AFUDC is calculated
22 at the WACC or the weighted average cost of capital,
23 those assets would enter service at a higher cost and
24 then would lead to, all things, all other things being
25 equal, a higher revenue requirement then.

1318

1 Q. My last question concerns debt imputation.
2 Could you turn to page 14 and 15 of your testimony where
3 you talk about this. I just want to clarify that this
4 is, I think we understand what debt imputation is and
5 the impact on the debt calculation effect for
6 PacifiCorp, but is this a calculation that the company
7 carried out on its own, or is this a calculation that
8 Standard & Poor's made based on some meetings or
9 discussions that they have had with you in the recent
10 past?

11 A. This is a calculation that Standard & Poor's
12 did themselves based on information they requested from
13 the company and we provided to them. And the number
14 that I have here, the \$520 Million, not only have they
15 verbally advised us of that, but they have also printed
16 that number, so this should be seen as a calculation by
17 Standard & Poor's.

18 Q. Does Standard & Poor's currently have any
19 debt imputation on the Mid-Columbia contracts and other
20 long-term PPA's that you have, are they going from zero
21 to \$520 Million, or is there an established base of
22 imputed debt already at S&P?

23 A. To the extent the Mid-Columbia contracts have
24 any capacity or any fixed charge payments, they would be
25 included in that \$520 Million. I'm not familiar enough

1319

1 with those contracts to know how they're structured, but
2 the S&P methodology generally says to the extent that
3 any fixed charge, capacity payment, or minimum quantity
4 required, they will view that as a debtlike obligation.

5 COMMISSIONER JONES: Thank you, that's all I
6 have.

7 JUDGE MACE: Commissioner Oshie.

8 COMMISSIONER OSHIE: No questions.

9 JUDGE MACE: Chairman Sidran.

10

11 E X A M I N A T I O N

12 BY CHAIRMAN SIDRAN:

13 Q. Good afternoon.

14 A. Good afternoon.

15 Q. Perhaps you can clarify one issue for me
16 related to the short-term debt capital structure
17 question. I noticed in your testimony you cited to
18 Avista and Puget prior cases in relationship to I
19 believe the issue was equity ratios. I'm curious, do
20 you know if those companies have short-term debt as part
21 of their capital structure?

22 A. I believe they do. I talked to some of our
23 regulatory people who I believe had discussions with
24 Avista and Puget regulatory people, and the feedback I
25 got was that they have short-term debt included in their

1320

1 capital structures.

2 Q. All right. Thanks to Commissioner Oshie who
3 always carries around with him all orders relevant to
4 everybody, he does have an order, and I can represent to
5 you that at least Puget's capital structure has a 3.11%
6 short-term debt as part of its capital structure, I do
7 not know Avista's situation. But assume for the sake of
8 argument that both Puget and Avista have short-term
9 debt.

10 A. Okay.

11 Q. As part of their capital structure. What
12 distinguishes PacifiCorp from those two companies as to
13 this issue, why is it different?

14 A. Well, in some aspects we are, in some aspects
15 perhaps we're not. To me the fundamental issue is
16 avoiding the double count of short-term debt. And if
17 you're including it as the principal source of financing
18 construction work in process, it doesn't seem like the
19 money can also then be financing assets in rate base.
20 The money can only be in one place at one time, and if
21 you're doing both, it seems to me you're double
22 counting. And the benefit of the short-term debt, you
23 know, can only be a benefit one time. I don't see how
24 it can both finance construction work in process as well
25 as assets in rate base.

1321

1 Q. So you believe -- is it your assumption that
2 that's what's happening with respect to Puget and
3 Avista, they're in effect double counting?

4 A. I do not know how they calculate their AFUDC,
5 but to the extent that they are including short-term
6 debt as a principal source of the first source of funds
7 that finance CWIP, it would seem to me that they are
8 double counting it both in the AFUDC calculation and in
9 the assets that are providing -- that are in rate base.

10 Q. Okay. Is there, in your mind would it be a
11 good idea for the Commission to be consistent in terms
12 of how it treats this issue across the companies that we
13 regulate? One way or the other, I'm not suggesting
14 which way this might cut, but I am interested in your
15 views about the potential inconsistency.

16 A. I guess I would defer to the Commission's
17 judgment. It seems to me you have a lot of issues in
18 front of you and, you know, each of those for each
19 company maybe have some different history and background
20 and, you know, you're in a much better position than I
21 am to I guess give you guidance to how those things
22 should be determined. I think that --

23 Q. I would agree with you.

24 A. Thank you, I will stop there then.

25 Q. I'm sure your counsel is glad you stopped

1322

1 there.

2 Let me shift gears and ask you what is
3 actually a Bench request, so I don't -- some of this you
4 will not be able to answer as we sit here today. But I
5 assume you are familiar that last week the Securities
6 and Exchange Commission announced its intention to issue
7 a new rule related to disclosure of executive
8 compensation; are you familiar with that press release?

9 A. I'm familiar that the SEC has, yeah, has
10 adopted new rules for disclosure, but I don't have much
11 detailed knowledge on that.

12 Q. They haven't actually adopted the rules yet,
13 but they held a press conference and issued a press
14 release in which they announced their intention to adopt
15 new rules and I believe set forth at least in a press
16 release the outline of those rules and asked for
17 comment. And the rationale that the SEC I believe has
18 in proposing these new disclosure rules is their
19 interest in protecting shareholders, the interest of
20 shareholders through full disclosure with regard to
21 executive and, in fact, board of directors compensation.
22 And I believe that our Commission has the same interest
23 with respect to protecting the interests of rate payers,
24 who are of course funding to some degree the
25 compensation for executives and for the board of

1323

1 directors. So my first Bench request is to ask that
2 PacifiCorp provide the Commission with the same
3 information that is being suggested in the SEC's
4 proposed rules, and I will ask Judge Mace for the Bench
5 request number.

6 JUDGE MACE: Number 30.

7 Q. That will be Number 30, and it will read,
8 please provide information on executive and director
9 compensation in the same form as described in Section 1
10 of the SEC's January 17th press release. And I believe
11 we have copies of the press release at the side table
12 here, and we will give written copies of the Bench
13 Request to counsel, but the press release lays out with
14 some specificity the information the SEC intends to
15 require if it goes forward and adopts the rule. But for
16 our purposes, I would like to ask that information be
17 provided.

18 A. Sure.

19 Q. The second issue relates to how the company
20 goes about setting executive compensation. Does
21 PacifiCorp retain a consultant to assist the company in
22 setting and adjusting compensation for its senior
23 executives; do you know?

24 A. I do not know, but I can certainly make sure
25 the appropriate people respond to you on that.

1324

1 Q. All right. In the event that the company
2 does utilize a consultant in setting compensation for
3 its senior executives, and by senior executives I'm
4 referring to the same level as described in the SEC
5 press release, which I think are the top six if I'm not
6 mistaken highest paid employees starting with the chief
7 executive officer, if there is a consultant's report
8 that's been utilized in the last few years and in
9 particular in the test year, I would like to have a copy
10 of the consultant's report submitted to the Commission.
11 Of course, I will assume that will be confidential. And
12 I guess that will be Bench Request Number 29.

13 JUDGE MACE: That will be 31 actually.

14 Q. I'm sorry, 31.

15 The next request relates to the performance
16 metrics that are used in establishing compensation for
17 the senior executives, do you know if the company uses
18 performance metrics in determining compensation?

19 A. Yes, I believe it does.

20 Q. Okay. I would like to have you identify,
21 have the company identify the performance metrics, and
22 provide documentation explaining those metrics, and that
23 would be Number 32.

24 And then the last, which will be Bench
25 Request Number 33, do you know if the company uses with

1325

1 regard to metrics any measure of metrics that identify
2 benefits to the rate payers from the performance of the
3 company's executives?

4 A. I believe the metrics include things like
5 safety, customer satisfaction, surveys, things like
6 that. Again, I'm not the most knowledgeable person on
7 this, and I will make sure those who are respond to you,
8 but I believe those metrics are included in the
9 benchmarks that are part of the package.

10 Q. Thank you, then the same, I make the same
11 request with respect to those metrics, do they exist,
12 and if so, please provide a copy of the metrics and how,
13 related to rate -- to those measures which would be of
14 direct benefit to rate payers and how those are
15 determined.

16 A. Certainly.

17 CHAIRMAN SIDRAN: Thank you, that's all I
18 have.

19 JUDGE MACE: And again, I have copies of
20 those, I will distribute that later on when we take a
21 break.

22 Yes, Mr. Wood.

23 MR. WOOD: I had a very brief question.

24 JUDGE MACE: Go ahead.

25

1 R E D I R E C T E X A M I N A T I O N

2 BY MR. WOOD:

3 Q. You were asked, Mr. Williams, about whether
4 it's a good or a bad thing for rate payers for the
5 company to include AFUDC as an addition to its
6 construction work in progress, does the company during
7 the construction period incur actual capital costs,
8 carrying costs?

9 A. Absolutely, I think that's the purpose of
10 AFUDC is to recognize that there is a cost of those,
11 financing cost of those assets while they're under
12 construction.

13 Q. And the formula that we talked about from
14 FERC tells how -- which capital sources may be applied
15 to compute that cost?

16 A. Yeah, it tells what sources and what
17 percentage and then their respective costs.

18 MR. WOOD: Thank you.

19 MR. TROTTER: Your Honor, I just had one with
20 regard to the Mid-Columbia contracts that Commissioner
21 Jones asked about.

22 JUDGE MACE: Go ahead.

23

24

25

1327

1 R E C R O S S - E X A M I N A T I O N

2 BY MR. TROTTER:

3 Q. Mr. Williams, are you aware that the
4 Mid-Columbia contracts PacifiCorp has are take-or-pay
5 contracts?

6 A. Again, I'm not familiar with the details of
7 those contracts.

8 Q. If they are take-or-pay, that would imply
9 there's no capacity or minimum payment?

10 A. I do not know. Again, I don't know the
11 structure of those contracts. I will say that Standard
12 & Poor's in their methodology treats take-or-pay and
13 take-and-pay contracts the same way, they don't
14 distinguish between the two in terms of their
15 calculating debt imputation.

16 MR. TROTTER: All right, thank you.

17 JUDGE MACE: Thank you very much, you're
18 excused, and we'll take our 15 minute mid-afternoon
19 recess now.

20 (Recess taken.)

21 JUDGE MACE: The next witness is
22 Mr. Rothschild. Mr. Trotter, are you ready to present
23 him?

24 MR. TROTTER: Yes, I am.

25

1328

1 D I R E C T E X A M I N A T I O N

2 BY MR. TROTTER:

3 Q. Would you please state your name for the
4 record.

5 A. James A. Rothschild.

6 Q. And what is your position?

7 A. Financial consultant.

8 Q. And have you been retained by the Commission
9 to provide testimony in this case?

10 A. Yes, I have.

11 JUDGE MACE: Mr. Trotter, I'm sorry, let me
12 interrupt just one moment, I want to swear the witness
13 in.

14 MR. TROTTER: Oh, I'm sorry, go ahead.

15 (Witness JAMES A. ROTHSCHILD was sworn.)

16 THE WITNESS: And what I said already is true
17 as well.

18 JUDGE MACE: Thank you.

19

20 Whereupon,

21 JAMES A. ROTHSCHILD,

22 having been first duly sworn, was called as a witness
23 herein and was examined and testified as follows:

24

25

1329

1 D I R E C T E X A M I N A T I O N

2 BY MR. TROTTER:

3 Q. And you are testifying on cost of capital
4 issues in this case?

5 A. Yes.

6 Q. And is Exhibit 151-T your direct testimony?

7 A. Yes.

8 Q. I believe you had one correction on page 79,
9 so if you could turn to page 79 of that exhibit and
10 identify the correction.

11 A. Yes, on line 2, the words also and then
12 should be stricken, because the double A reference there
13 is also a form of debt.

14 Q. So it should read double A rated debt because
15 it is more risky debt?

16 A. Yes.

17 Q. With that correction, if I ask you the
18 questions that appear in Exhibit 151-T, would you give
19 the answers that appear there?

20 A. Yes.

21 Q. And in the course of that testimony you refer
22 to Exhibits 152 through 163 as your direct testimony and
23 exhibits, are those true and correct to the best of your
24 knowledge?

25 A. Yes.

1330

1 MR. TROTTER: I move for the admission of
2 Exhibits 151-T and 152 through 163.

3 JUDGE MACE: Is there any objection to the
4 admission of those exhibits?

5 MR. WOOD: I have no objection and at the
6 same time would offer Cross-examination Exhibits 164
7 through 170.

8 JUDGE MACE: I will admit Exhibits 151-T
9 through 163.

10 Are there any objections to the admission of
11 164 through 170?

12 MR. TROTTER: Your Honor, my only concern is
13 with Exhibit 170, an excerpt from an Avista order which
14 was a settlement, but I don't know how counsel is going
15 to use it, so I guess I will ask you to reserve ruling
16 on that until I see.

17 JUDGE MACE: Okay, I will reserve ruling on
18 that but admit Exhibits 164 through 169.

19 JUDGE MACE: Is the witness tendered for
20 cross-examination?

21 MR. TROTTER: He is, Your Honor, thank you.

22 JUDGE MACE: Mr. Wood.

23 MR. WOOD: Thank you.

24

25

1331

1 C R O S S - E X A M I N A T I O N

2 BY MR. WOOD:

3 Q. Mr. Rothschild, I will do my best to keep my
4 questions the best I can simple and short, and we'll
5 hope that we can get out of here at a reasonable time,
6 and so let's start with some questions about capital
7 structure. Turn to pages 13 and 14 of your testimony,
8 that's Exhibit 151-T.

9 A. Yes, sir.

10 Q. In the Q&A that starts on line 15 of page 13,
11 you explain I believe that in presenting a capital
12 structure proposal for PacifiCorp you include an amount
13 of short-term debt; is that correct?

14 A. Yes.

15 Q. And that's in your case you propose the 4% of
16 the capital base supporting rate base be assumed to be
17 short-term debt?

18 A. Yes, that's correct.

19 Q. Okay. Now are you aware of any other of the
20 six states in which Pacific serves in which short-term
21 debt is placed in the capital structure?

22 A. I have not specifically looked at that, I do
23 not know.

24 Q. Okay, would you accept subject to check that
25 no other state includes short-term debt in capital

1332

1 structure for PacifiCorp for rate purposes?

2 MR. TROTTER: Just a clarification, is that
3 currently or ever?

4 MR. WOOD: Currently. I could ask ever, but
5 it would be too difficult for the witness to check.

6 JUDGE MACE: One additional thing, Mr. Wood,
7 I know that you want to move along, but you need to
8 remember we are also making a transcript and --

9 MR. WOOD: I will be --

10 JUDGE MACE: -- try to speak a little --

11 MR. WOOD: I will --

12 JUDGE MACE: -- bit more slowly.

13 MR. WOOD: I will do that.

14 BY MR. WOOD:

15 Q. So would you accept subject to check that no
16 other state currently includes short-term debt in
17 PacifiCorp's capital structure for rate making purposes?

18 A. My only hesitation is I'm not sure how I can
19 really check that, whether or not the -- how readily
20 available the most recent order on all of the companies
21 would be, but.

22 Q. Okay. Now let's go into the use of
23 short-term debt briefly. Now the company, would you
24 agree that the company's capital structure in total has
25 to be sufficient to support both plant in service and

1333

1 construction work in progress?

2 A. Yes.

3 Q. And construction work in progress at least in
4 this state is plant that is being built but has not yet
5 been placed into rate base; is that correct?

6 A. Yes.

7 Q. Now that construction work in progress itself
8 has a carrying cost that we call allowance of funds used
9 during construction; is that correct?

10 A. Yes, I agree with you.

11 Q. Now if we turn to Exhibit 165,
12 Cross-examination Exhibit 165, we see you recognize I'm
13 sure the formula of the Federal Energy Regulatory
14 Commission for computing construction allowance for
15 funds used during construction; is that correct?

16 A. Yes, I have seen it many times before.

17 Q. And to cut to the chase and hopefully save
18 ourselves a lot of other questions, would you agree that
19 under that formula if the amount, if the construction
20 work in progress balance is equal to or greater than
21 short-term debt, all of the company's short-term debt is
22 assumed to be applied to construction work in progress?

23 A. For the purposes of that formula, yes, that's
24 correct. But even if one were to do that, you're still
25 left with the question of to what extent is it

1334

1 appropriate for the company to be using short-term debt
2 for its other operations to meet seasonal variations and
3 so forth.

4 Q. Well, would you agree with the basic
5 principle that a component of capital should only be
6 counted once for the company, that is if it is assumed
7 available to lower the cost of capital for one set of
8 assets, the same capital should not be assumed available
9 to lower the cost of a second set of assets?

10 A. Well, while that might sound nice, there are
11 some problems with it, and the problems really depend
12 upon your starting point. And by that what I mean is if
13 it's appropriate to conclude that construction work in
14 progress can and is being financed by short-term debt,
15 then what you should expect a well tightly managed
16 company to have is more short-term debt than is
17 sufficient for construction work in progress. Because
18 number one, short-term debt usually is and certainly is
19 right now the cheapest source of capital to the company,
20 so its use should be expanded to the maximum practical
21 limit.

22 And I'm not suggesting the company could or
23 should have something like 20% short-term debt, that
24 would in most cases be excessive. But what you would --
25 what you should have is short-term debt available at

1335

1 least to the point where it finances normal seasonal
2 fluctuations that a company incurs. So if you start out
3 by saying it's correct to say that short-term debt is
4 needed and is used for construction work in progress,
5 you're still left with another piece you should expect
6 to see above that.

7 Q. And do you understand as a factual matter
8 that the average balances of the company in construction
9 work in progress in fact are substantially greater than
10 their average balances of short-term debt?

11 A. From the interrogatory responses received by
12 the company, most of the time the construction work in
13 progress in recent months that were asked for, most of
14 the time the construction work in progress balance was
15 in excess of short-term debt, but not always.

16 Q. If upon reflection of what's been testified
17 to as short-term debt is not included as a capital
18 component to support rate base, I would ask you the
19 effects that that would have on capital structure.
20 Turning to Exhibit 151-T, page 4, you contrast, I
21 believe you discuss your recommendation for equity in
22 the company's capital structure and your recommendations
23 of what the capital structure should be, and you
24 recommend I take it that the company be allowed an
25 equity ratio of 43.5%; is that correct?

1336

1 A. Yes.

2 Q. You understand that the company is requesting
3 in this case an equity ratio of 49.5%; will you accept
4 that subject to check?

5 A. Just one second.

6 Q. Certainly.

7 A. Yes.

8 Q. And if one removed the short-term debt, if
9 one were to assume that the short-term debt is, in fact,
10 being fully allocated through AFUDC to construction work
11 in progress, remove that component, would you -- one --
12 each of the other components would increase by a factor
13 that would be determined by dividing that number by .96,
14 correct?

15 A. Well, I partially agree with what you said
16 and partially disagree. As I said earlier in response
17 to a question, I don't -- even if you were to conclude
18 that short-term debt was being used to finance CWIP,
19 then you're still left with the question why isn't the
20 company using more short-term debt to finance its
21 seasonal variation. But if for whatever reason one
22 concluded that the company didn't have and shouldn't
23 have for rate making purposes any short-term debt and
24 otherwise wanted to look at its capital structure, then
25 I agree with the mathematical formula you suggested.

1337

1 Q. And would you agree subject to check that
2 that would raise the common equity ratio to 45.3% in
3 your structure?

4 A. Subject to check, yes.

5 Q. And if we look at Exhibit 155, which is your
6 JAR-5, am I correct that we have here your listing of
7 the capital structures of your comparable companies; is
8 that correct?

9 I'm looking at page 4 of that exhibit.

10 And I should point out for to avoid
11 confusion, that exhibit was revised 11-16-05.

12 A. The answer to your question is yes.

13 Q. I apologize, I'm actually looking at page 2
14 of JAR-5 that you recently submitted that has your new
15 numbers in them.

16 JUDGE MACE: Is this the document that says
17 revised 11-16-05 at the top?

18 MR. WOOD: Yes, it does, Your Honor.

19 THE WITNESS: Okay, I'm not sure I have in
20 front of me the revised copy.

21 MR. WOOD: I want to make sure we're not
22 talking past each other, if the witness doesn't have his
23 revised page --

24 MR. TROTTER: Thank you, Your Honor.

25 A. I have it now.

1338

1 BY MR. WOOD:

2 Q. Oh, thanks, good. And let me find the
3 reference, I apologize, oh, yes, page 18 in this Exhibit
4 151-T, your testimony, page 18, you state, am I correct
5 that you state lines 7 through 10 that you recommend in
6 looking at this group of companies and determining what
7 an appropriate comparable capital structure is that the
8 median for the group is more telling than the average
9 for the group?

10 A. In this instance, yes. When you're looking
11 at these two companies that are so far outside of the
12 group, I think the median is a more relevant number.

13 Q. Okay. And the median if we go back to page 2
14 of Exhibit JAR-5, I see that the median is the company
15 that you have listed as having a 44.9% equity ratio,
16 that's FPL Group, correct?

17 A. Well, mechanically they're -- whenever you
18 compute a median, it is the company that has the capital
19 structure that's in the middle of the group, so it ends
20 up being one company, but --

21 Q. I just asked a factual question.

22 A. Well --

23 JUDGE MACE: Again, please don't talk over
24 each other, that's important.

25 Q. Sorry.

1339

1 A. The fact that it's any one particular company
2 in and of itself doesn't mean anything. It would always
3 be one company, and that company might or might not be
4 reflective of the group in any other way.

5 Q. My question I think was narrower. The median
6 company in this particular example is FPL Group?

7 A. That happens to be the case, yes.

8 Q. And FPL Group has short-term debt of 7.4%; is
9 that correct?

10 A. It happens to have short-term debt of 7.4%,
11 but the median for the group is 4.3%.

12 Q. And would you also, and if you want to do the
13 calculation it would be fine, would you agree subject to
14 check that if we were looking at the permanent capital
15 structure of FPL without short-term debt, their equity
16 ratio would be 48.5%?

17 A. While that might be true, it distorts the use
18 of the concept of the median to start playing with the
19 numbers that way, but the math is the math.

20 Q. Okay. 151-T, page 12, look at lines starting
21 at line 7, you say that the 43.5% equity ratio that you
22 recommend is within the 43.1% to 48.8, I'm sorry, the
23 43.1% to 46.8% range the company has maintained for at
24 least ten years; is that your testimony?

25 A. Yes.

1340

1 Q. Okay, let's turn then and examine that for a
2 moment. Would you look -- turn to Exhibit 155, which is
3 again your JAR-5, and here we're looking at what is
4 identified as page 3, which shows PacifiCorp's capital
5 structure; do you see that?

6 A. Yes.

7 Q. And that table is the basis for your -- the
8 range you have provided, correct?

9 A. I believe so, yes.

10 Q. Okay. Now that table shows both the capital
11 structure with and without short-term debt; is that
12 correct?

13 A. Yes, it does.

14 Q. Okay. Is it fair to say that over the past
15 ten years that the, if we exclude short-term debt as
16 supporting the company's plant in service, that the
17 range you cite changes to between 44.3% and 51.1%?

18 A. The range over the last ten years changes as
19 you have stated, but in more recent years the numbers,
20 more recent years meaning the last four years, the range
21 is still within the range that I cited in my testimony
22 even including short-term debt.

23 Q. We will get to that. We would agree that as
24 to the ten year range that you cite, the company's
25 requested 49.5% equity is within the range and your

1341

1 43.5% would in that case not be within the range?

2 A. My 43.5%, it's -- you -- I don't think it
3 makes any sense, I don't follow you taking a number
4 which is based upon a capital structure that includes
5 short-term debt and comparing it to one that excludes
6 short-term debt. We are comparing apples to highway
7 asphalt or something, I don't know, but they're not the
8 same thing.

9 Q. My question is a simple one, which is I am
10 asking as to the validity of your recommendation if the
11 Commission determine that short-term debt is not
12 appropriately in a capital structure, in that case your
13 recommendation would be outside of the ten year range?

14 A. Well, if the Commission for whatever reason
15 chose to exclude short-term debt, then I would not
16 suggest that the Commission test the reasonableness of
17 that or looking at what the company has done by looking
18 at capital structures with short-term debt, they're
19 different.

20 Q. All right. And let's look at the two
21 periods, the older period and the newer period that you
22 cite and see what we can learn from them. If, for
23 example, we take the years through 2000, that is prior
24 to 2001, looking at the permanent equity, would we agree
25 that the range was 48.6% to 51.1%?

1342

1 A. Capital structures computed ignoring the
2 existence of short-term debt between the years 1995 and
3 2000 are within the range you stated.

4 Q. Now in 2001, as you point out, the equity
5 percentage drops substantially. Now did anything happen
6 in 2001 that might help explain the drop in the equity
7 percentage that you are aware of?

8 A. Well, I guess 2001 is around the time of the
9 Western Energy Crisis.

10 Q. That's right. And did the company take a
11 serious earnings hit as a result of that?

12 A. I would presume it did, yes.

13 Q. And you have heard testimony that in 2002 the
14 company suspended its dividend?

15 A. Yes.

16 Q. And if the company loses money, all other
17 things being equal, unless it infuses new capital, new
18 equity capital, its capital equity ratio will fall,
19 correct?

20 A. Mechanically, yes.

21 Q. And you heard testimony that to try to bring
22 the equity ratio back up, equity was in fact infused in
23 2002?

24 A. I did hear that testimony, yes, there has
25 been infusion of equity.

1343

1 Q. And you have also heard that there has been a
2 commitment to infuse \$500 Million in equity in 2005 and
3 first quarter 2006?

4 A. I have heard that testimony.

5 Q. In effect --

6 A. The question becomes, of course, which you're
7 leaving out, is what happens economically to the capital
8 structure, what happens to the bond rating, and all of
9 the other things that go along now that we have a track
10 record, which as you have shown you're showing four
11 years, but we have 2005 is now history, so we have in
12 that period as well showing the company maintaining
13 lower common equity ratios.

14 Q. Do you believe that it would be a matter of
15 significance that the company had announced that it was
16 going to infuse \$500 Million, that its parent was going
17 to infuse \$500 Million of equity into the company for
18 rating purposes?

19 A. They are of significance, but we have had a
20 -- the rating has been maintained, and we're not --
21 we're not talking about a rating that was suddenly
22 changed, the rating has been at A minus for a while and
23 as has -- and the capital structure has been maintained
24 at that level for a while, and there's the other
25 question is you read, for example, which is most clearly

1344

1 and best stated by Standard & Poor's we -- what we see
2 is a focus on capital structure to the consolidated
3 capital structure, and we're not even looking at
4 consolidated ratios here.

5 Q. So to some extent you would say that the
6 company's low earnings might have been held up and
7 subsidized by its parent?

8 A. I'm not following your question, the low
9 earnings subsidized, I don't --

10 Q. No. Are you telling us that you believe that
11 the parent of PacifiCorp has been holding -- has been
12 maintaining the company's -- has been subsidizing the
13 company and maintaining its debt ratings despite
14 substandard earnings?

15 A. I'm saying that what you should be looking at
16 and what the ratings agency is looking at is the focus
17 on the consolidated entity capital structure, and
18 changes in the capital structure of the subsidiary don't
19 necessarily result in any improvement.

20 Q. If we look at your -- on -- if we look at
21 your table, is it fair to say that if the company
22 infuses enough equity to bring its equity ratio back to
23 49.5%, it will have brought itself back about into the
24 mid point of where it was before the energy crisis?

25 A. Well, you're focusing on excluding short-term

1345

1 debt.

2 Q. Yes.

3 A. And the question as you're asking it is just
4 an arithmetic question, is it possible to have internal
5 accounting transactions so that the capital structure as
6 reported excluding short-term debt goes up to a number
7 that was reflective of the period from 1995 to 2000,
8 yes, that's mechanically possible. But I'm looking at
9 what's occurred in more recent times and what's been the
10 regulatory, or excuse me, not the regulatory, what the
11 bond rating reaction to that has been.

12 Q. Has the bond rating reaction during the post
13 energy crisis period been to lower -- been to change the
14 company's business rating from 3 to 4 and then to 5?

15 A. I did hear testimony to that earlier today,
16 that the business risk went from 3 to 4 in 2002 and from
17 4 to 5 I think it was in 2004, and we still have the net
18 result of what the rating agency is doing is leaving the
19 bond rating as it was even though at the same time we
20 have the rating agency demanding -- having -- publishing
21 a more of a tightening of its guidelines for rating.
22 And my experience over the years has been typically what
23 you see for the guidelines tend to be more stringent
24 than is used in practice, not for all companies, but
25 frequently.

1346

1 Q. Indeed, isn't one of the other things that's
2 happened in the market is that the ratings guidelines
3 have gotten -- have been toughened so that they're
4 tougher than they were in the pre 2001 period?

5 A. Well, the -- in terms of the percentage of
6 debt, it's the rating agency or Standard & Poor's
7 guidelines, as I just said, are a little bit more
8 stringent than it was, but some of the other factors
9 become easier to meet as the cost of debt has come down,
10 embedded cost of debt comes down, then as the embedded
11 cost of debt goes down, other things being equal, it's
12 easier to achieve stronger ratios.

13 Q. The ratios have gotten stronger, correct?

14 A. The ratio guidelines have become a little bit
15 higher. We talked about and heard those numbers were
16 provided specifically contrasting 1999 to the change in
17 I think it was 2002 was the change. When that change
18 occurred, there was a slightly more demanding benchmark,
19 but also during that time what was happening is interest
20 rates were going down, and so even at the more, slightly
21 more difficult benchmark guidelines, they become easier
22 to meet, other things being equal, because interest
23 expense is lower for every dollar of debt the company
24 has.

25 Q. Is it also correct that during that period

1347

1 the Standard & Poor's began placing imputed debt on
2 companies, including PacifiCorp, for ratings purposes?

3 A. I'm not sure when Standard & Poor's started
4 the explicit listing of that, I know it's been talked
5 about for a long time. And a concern that I have is if
6 you start going down that path is I've been, and this is
7 -- in proceedings with a lot of companies, and so many
8 companies claim that they have this problem that
9 Standard & Poor's is imputing the debt, but I haven't
10 seen anybody yet present an analysis which says here's a
11 reasonable group of companies that was picked in some
12 fair way and look at what their capital structure is
13 with all the debt imputation. I know when -- and in
14 this proceeding we have the group of companies that was
15 selected by Dr. Hadaway, and we don't know even and the
16 company was unable to determine and I don't know what
17 the amount of imputed debt is for all of those
18 companies. So if we're going to talk about looking at
19 capital structures with imputed debt, let's compare it
20 to standards that have the imputed debt included.

21 Q. If we are looking for any company as to the
22 amount of equity necessary in the capital structure, is
23 it fair to say that the addition of imputed debt
24 increases the amount of equity needed to maintain any
25 specific ratings metric based on earnings?

1348

1 A. Well, you have to be careful about what
2 Standard & Poor's is really doing in relation to the
3 benchmarks that it's proposing. When we look at the
4 parameters for PacifiCorp, it would appear that the
5 rating is higher than you would expect to see, but
6 that's been the case for a while, and that's even
7 without making the adjustments for imputed debt. So I
8 think it's fair and reasonable to say what is Standard &
9 Poor's really doing, and if we have been in a situation
10 where whether or not you impute debt if we're looking at
11 capital structure ratios that have existed computed
12 without computing debt and they have been adequate to do
13 the job, then why do we have to change now and impute
14 debt when whether or not it's been done, it's been done
15 all along.

16 Q. Is it fair to say that one thing Standard &
17 Poor's is aware of is that the company is, in fact,
18 adding \$500 Million in new equity?

19 A. Well, I presume that the company has
20 discussed that but the -- with Standard & Poor's, and
21 Standard & Poor's treats that as it might. But we're
22 not talking about a short-term event. If I were looking
23 at data that had a six month period or a one year period
24 that showed the common equity ratio was -- had dropped
25 and the bond rating had not yet changed, from documents

1349

1 I have seen from Standard & Poor's, and in fact I
2 believe one was provided to the company in response to a
3 data request, the Standard & Poor's does tend to,
4 although it claims it doesn't fully absolutely do it, in
5 theory it would like to look through a short-term
6 aberration, but we are not looking at a situation here
7 where there has been a short-term aberration. This is,
8 you know, four, five years of reasonable stability in
9 the capital structure, whether you look at it in a
10 consistent manner including short-term debt or a
11 consistent manner excluding short-term debt.

12 Q. I will just ask you one final question, as we
13 try to imagine what Standard & Poor's may be thinking,
14 is it fair to say that looking at our capital structure
15 that with the addition of the four equity infusions, the
16 company will no longer -- that the company has
17 effectively announced that it is moving back to the pre
18 2001 equity ratio, average equity ratio?

19 A. If you're asking me arithmetically whether or
20 not --

21 Q. Yes.

22 A. -- that happens, I believe I answered you
23 earlier today, the answer is arithmetically yes. The
24 question is to what extent, if any, has Standard &
25 Poor's factored that in, and to me the evidence is that

1350

1 they haven't, haven't needed to, there hasn't been a
2 change either way in the bond rating.

3 And the other perhaps even more fundamental
4 question, and to what extent does it matter because
5 they're -- to the extent that equity becomes higher and
6 higher at a subsidiary level, if Standard & Poor's is
7 focusing on the parent, and, of course, we all know the
8 parent is likely to change soon, then is it fair and
9 reasonable for that equity to be there, is it needed, is
10 it something that will produce a lower overall cost of
11 capital in the long run. If it is, everybody wins. And
12 I don't see the evidence that it was, I don't see the
13 evidence that the company has been able to produce that
14 says if we add this more equity, we'll save money. I
15 hear the company saying we have this equity, it will
16 cost more money, and that's contrary to what I thought
17 we were supposed to be doing.

18 Q. Well, let's turn for a minute to Exhibit 169,
19 which shows the -- this is actually an exhibit of
20 Mr. Hadaway's that shows the Value Line projection of
21 current common equity ratios and projected common equity
22 ratios for the comparable companies. According to Value
23 Line, would you -- do you have any dispute with this
24 table showing that according to Value Line the
25 comparable companies themselves are projected to

1351

1 increase their equity ratio from 48.6% to 51.8%?

2 A. 48.6% to 51.8%?

3 Q. Yes.

4 A. I have not checked every number in your
5 schedules, but I presume that you have reflected it
6 consistent with the Value Line reports that are attached
7 to that.

8 Q. And is it fair to say that based on the
9 comparable companies, if PacifiCorp moves to 49.5%
10 equity relative to the comparable companies it will
11 still be playing catch up?

12 A. Well, I have a lot of problems with this.
13 Number one, this is the Value Line projection, I have
14 seen Value Line projections tend to show increases in
15 common equity ratios that have not -- that frequently
16 have not occurred, so one has to question that and has
17 to question to what extent, how far is it appropriate to
18 forecast within a rate case, especially if a company is
19 going to be in frequently.

20 And there are other questions as well to the
21 extent that if a company -- I don't think -- while I
22 think it can be helpful to take a look at what other
23 companies in the industry are doing, you have to
24 recognize that this group was chosen because of its A
25 category bond rating, so you're not getting an

1352

1 appropriate cross section, we're not addressing the
2 question whether triple B would be better than a single
3 A or double A would be better than a single A. So I
4 think we have to be careful how we use an analysis, and
5 we don't want to stretch it beyond its intended purpose.

6 If a company can show that increasing the
7 common equity ratio lowers the overall cost of capital,
8 why would I be opposed to it, show me. The work that I
9 have done over the years makes me believe that as you go
10 above triple B, it becomes challenging to justify
11 increases in the common equity ratio. And by the way,
12 if you go below triple B, that would generally be a bad
13 idea, that that would increase the cost of capital.

14 Q. We will come back to that subject in a few
15 minutes. In fact, let's turn to the question of return
16 on common equity and move from capital structures.
17 Let's go to Exhibit 151-T, page 23, if we could.

18 MR. TROTTER: What page, counsel?

19 MR. WOOD: I'm sorry, page 23.

20 BY MR. WOOD:

21 Q. Looking at line 10, your recommendation for
22 the return on common equity for PacifiCorp is 8.95%,
23 correct?

24 A. Yes.

25 Q. Is it also correct that you have been pushing

1353

1 for sub 9% returns on equity for several years now in
2 cases?

3 A. I don't know when the first time that I
4 recommended a sub 9% cost of equity was. I don't -- I
5 would think that most of the time my recommendations in
6 the last few years have been within the range of 9 to
7 10, maybe a little over 10 once or twice.

8 Q. Well, let me ask you, since we met once
9 before, let me ask you about the 2001 Oregon rate case.

10 A. Yes, I remember that.

11 Q. And is it correct that in that case back in
12 2001 you recommended a return on equity for PacifiCorp
13 of 8.9%?

14 A. Not exactly. Every now and then I get lucky
15 and I anticipate a question, and so I brought a copy of
16 my testimony from that proceeding even though I had to
17 carry it 3,000 miles. And what I said there in my
18 summary of findings and recommendations on page 3 is
19 that the overall cost of capital based upon the 8.9%
20 cost of equity and embedded cost of debt and preferred
21 stock as recommended by Mr. Conway is 7.73%. The 8.9%
22 cost of equity is slightly over the 9% mid point of
23 my --

24 JUDGE MACE: Mr. Rothschild, can you slow
25 down.

1354

1 A. I'm sorry.

2 The 8.9% cost of equity is slightly lower
3 than the 9.0% mid point of my recommended 8.25% to 9.75%
4 range. I have used the 8.90% to be consistent with
5 Mr. Conway's testimony. So what I want to make clear
6 here is that I was comfortable going to a mid point of a
7 range. I mean this -- in that testimony -- in that,
8 excuse me, in that case I was not the only cost of
9 equity witness for the Commission, and so there was
10 Mr. Conway's testimony to consider and give weight to as
11 well. If you look at other testimonies I filed at
12 around the same time, I was going more towards if not at
13 the higher end of the range. So it would have been
14 different if I were the only witness, but like I say,
15 because it was within a range, I felt it was still
16 responsible to do that.

17 Q. In the --

18 A. And if you look at the details of the DCF
19 that were filed in Oregon, the numbers were considerably
20 higher than than they are now in this proceeding.

21 Q. And after considering this, your testimony,
22 since you did have a chance to look at this, do you
23 recall that the Oregon Commission considered your
24 testimony and authorized a 10.75% return on equity?

25 A. Yes, I remember that they did, and I also

1355

1 looked at the details of that, and the differences were
2 that the Commission looked at my testimony and felt that
3 rather than make -- in that case I essentially used the
4 same methodology as I did here, but then I looked at
5 what Value Line was anticipating for the future return
6 on equity, in other words the value of R, and felt that
7 it was out of line with what investors were expecting,
8 it was considerably higher than the other indicators,
9 and used a lower ROE estimate. As it turned out, I was
10 right. In fact, the actual earnings were the same or
11 lower than I expected. But more to the point, if I
12 mechanically and literally use the Oregon Commission
13 approach, and believe me I didn't do it this way but it
14 happened, it turns out that I'm using a number which is
15 the same as Value Line so that if I use that approach I
16 would end up being much closer to what the commission
17 did.

18 The one other change the commission made was
19 it didn't like my using a different retention rate than
20 was being forecasted by Value Line. I'm not using Value
21 Line's forecasted retention rate here either, but if you
22 made that change, it would make -- to use the Value Line
23 forecasted retention rate, it would lower my result of
24 the DCF, not increase it. So if you want to go with
25 what Oregon did, I would have to lower my cost of equity

1356

1 recommendation in this proceeding, and I'm not doing
2 that, I mean I'm recommending my approach, not the
3 Oregon Commission.

4 Q. I don't want to just stick with the Oregon
5 order, as a reality check, would you accept subject to
6 check that within the past year in the Wyoming rate case
7 PacifiCorp was allowed 10.75% return on equity?

8 A. Well, when you talk about a reality check, I
9 mean --

10 Q. No, no, just answer, could you answer the
11 question.

12 MR. TROTTER: Your Honor --

13 MR. WOOD: The witness is -- if the witness
14 wants to comment, fine, but if I ask a direct question,
15 the witness ought to answer the question.

16 MR. TROTTER: The question was reality check,
17 and I think it's a very broad opening, the witness ought
18 to be able to respond.

19 JUDGE MACE: Well, I think, Mr. Rothschild,
20 you need to answer the question first yes or no, and
21 then you can comment.

22 THE WITNESS: Certainly.

23 JUDGE MACE: So can we have the question
24 repeated, please.

25 BY MR. WOOD:

1357

1 Q. The question was, in the company's most
2 recent Wyoming rate order, was the company allowed a
3 10.75% equity return?

4 A. Subject to check I will accept that as yes,
5 but you asked me before whether or not that was a
6 reality check, and that was my problem with the
7 question, I don't -- I think there are much better
8 reality checks out there.

9 Q. And you would have the same response with
10 respect to a question if the most recent Utah order was
11 for 10.5%?

12 A. Same answer.

13 Q. And would you agree that if one looked over
14 all the country in the last six months that the average
15 allowed return for electric utilities has been in excess
16 of 10.75%?

17 A. When you start talking about averages --

18 JUDGE MACE: Mr. Rothschild, could I ask you
19 to answer the question yes or no, and then go ahead with
20 your comment.

21 A. I will accept that subject to check if you
22 provide me the report to check it, I don't have that.
23 But when you look at historic allowed returns on
24 average, I think you have to keep in mind that these
25 days there are, in a typical year, there are a very few

1358

1 rate -- fully litigated rate decisions and they -- so
2 therefore what sounds like it's a broad sampling of
3 what's going on in the U.S., it frequently is not, it
4 could be one, two, or three states that have decisions,
5 and some of those might not even be litigated decisions.
6 Also, what is the range of those decisions, how do
7 capital structures compare, how does the risk compare,
8 so many other things.

9 Q. Given your concern that it might be one or
10 two cases we're talking about, would you, and I can show
11 you the report, would you accept subject to check we're
12 talking 15 decisions?

13 A. I can accept subject to check how many
14 decisions it is, you still haven't answered how many
15 regulatory agencies it is and how many of those
16 decisions were litigated rather than settled.

17 Q. Fine. Let's get a little closer to home, and
18 now we're turning to the exhibit that Staff counsel
19 reserved objections on, and that's Exhibit 170. These
20 are excerpts from the Avista order rendered by this
21 Commission on December 21 of 2005. Do you understand,
22 Mr. Rothschild, that the order we're talking about was
23 what we would call a order on a contested settlement,
24 that is some of the parties settled, others objected on
25 return on equity among other things?

1360

1 Counsel's recommendation of 9.25%.

2 JUDGE MACE: I think you misspoke when you
3 read the first one as 10.5.

4 Q. I'm sorry, 11.5%, thank you, and Public
5 Counsel's recommendation of 9.25%.

6 Staff states that 10.4% is within the
7 range of reasonable returns established
8 in recent decisions in Washington and
9 the returns recently granted utilities
10 in other states.

11 And my question is, would you concur with
12 that the considerations cited by Staff in this quotation
13 are appropriate matters for the Commission to consider?

14 A. Consider is a broad, wide opening, and
15 appropriate to consider, yes. In my opinion as an
16 expert on cost of capital, do I think that commissions
17 should compute the cost of equity by taking the average
18 of the two people's recommendations, no, I think that
19 would encourage those people hiring witnesses to seek
20 extremes in both sides rather than seek people who are
21 going to hopefully know what they're talking about and
22 tell the truth.

23 Q. Well, let me focus then on the second part of
24 that, and I will turn, ask you to turn to page 23,
25 footnote 45, this is an easier question I think by its

1361

1 nature. Footnote 45 of this order says:

2 We give weight to the average of returns
3 authorized in other jurisdictions as
4 corroborative rather than primary
5 evidence. Such evidence provides a
6 useful check on the reasonableness of
7 any range in cost of equity estimates
8 derived for Avista Corporation.

9 Would you concur in this conclusion in
10 footnote 45?

11 A. Well, for the purpose the Commission used
12 this analysis in the context of everything else within
13 the settlement is one thing and I wouldn't -- I think it
14 would be unfair for me to jump in looking at a few pages
15 of an order in a more complex proceeding over which I
16 haven't seen any of the testimony or exhibits or
17 interrogatory responses or briefs or anything else, so I
18 wouldn't want to go there. But if I was asked, do I
19 think the way to determine the cost of equity is to look
20 at the average results elsewhere, I would say no, that
21 would end up in a circular approach that would go
22 nowhere as they -- as capital costs changed, nobody
23 could change.

24 Q. I will ask you one final question from this
25 order, and this will probably be the easiest one yet,

1 page 22, paragraph 45. This is under commission
2 determination:

3 Determining the proper cost of capital
4 is an imprecise art. In particular,
5 measuring the cost of equity capital
6 requires the exercise of informed
7 judgment. In contrast to the cost of
8 debt, the cost of equity is not readily
9 observable and must be estimated through
10 use of theoretical financial models and
11 corroborative evidence.

12 Would you concur in that determination?

13 A. Yes, but that does not I believe allow --
14 that does not make it appropriate to use methods that
15 have glaring problems such as a GDP proxy for long-term
16 growth or, for example, taking a risk premium method
17 which computes risk premiums based upon historic actual
18 differences between interest rates at a particular time
19 and the returns earned on equity and then switching to a
20 projection when adding that to a premium that wasn't
21 based on projections. Those are I think beyond what
22 reasonable judgment would allow one to conclude. That's
23 not to say -- and I certainly agree, I can't look up and
24 say the cost of equity is 8.2673% or anything like that
25 level of precision, but I can do things that I know are

1363

1 right, and I can exclude things that I know are wrong.

2 Q. Well, let's move to something you talked
3 about earlier, let's focus on these ratings metrics and
4 appropriate bond ratings. And I want to start with the
5 so-called Hope test, and Mr. Hadaway quotes the sort of
6 famous words from it, but I will just ask you if you
7 recognize the following standards. Number one, would
8 you agree that under Hope the return to the equity owner
9 should be commensurate with returns on investments in
10 other enterprises having comparable risks?

11 A. Yes, but one has to be careful. I mean I see
12 that tends to be misused. I have seen a lot of
13 witnesses try and use that to justify a comparable
14 earnings method, and as far as I know, every commission
15 in the country has turned that down.

16 Q. I believe my question was only, that is the
17 first test, correct? That is the first -- I stated
18 correctly the first test of Hope, correct?

19 A. That is -- I recognize that, I remember that
20 as a test from Hope, I don't know whether that's the
21 first or the second or whatever.

22 Q. Okay. You also recall from Hope, and this is
23 what I really want to focus on:

24 The return moreover should be sufficient
25 to assure confidence in the financial

1364

1 integrity of the enterprise so as to
2 maintain its credit and attract capital.

3 A. Yes, but it also talks about, I don't
4 remember the exact words, but regulation shouldn't fill
5 in for management not doing the appropriate thing.

6 Q. And you purport I take it in your
7 recommendation to follow both of the standards that I
8 have just cited?

9 A. Yes.

10 Q. And would you agree that if we're talking
11 about the capital attractions standard that PacifiCorp
12 has very large upcoming expected capital requirements?

13 A. There are expected capital requirements of
14 PacifiCorp companywide, I'm not sure how much of that is
15 appropriately related to the service territory in the
16 state.

17 Q. Have you examined the size of the capital
18 requirement of PacifiCorp?

19 A. I don't -- I have looked at it, I don't
20 remember what that is off hand, no.

21 Q. So in talking about whether the company can
22 attract capital, you haven't closely examined what the
23 actual capital requirements are?

24 A. No, I think the company -- the standard of
25 what it takes for a company to be able to attract

1365

1 capital isn't how much more it needs but whether
2 management is good, whether regulation is responsible,
3 whether the capital structure targets, which is really a
4 subset of whether management is good, are sufficient to
5 maintain a reasonable integrity. And generally from my
6 experience that's, as long as the company is doing what
7 it takes to maintain an investment grade bond rating,
8 which means triple B or better, then it can, with good
9 management, with fair and reasonable regulation, and it
10 then can attract capital. If it's going to be raising
11 capital for assets that are used and useful in rate base
12 and does so in the appropriate mix of debt and equity
13 along with a commission that says yes, we give you a
14 return on used and useful rate base, then the capital
15 will be able to be attracted.

16 Q. And would you agree that if large amounts of
17 capital would be attracted, the company must maintain
18 its credit ratings, must maintain good credit ratings?

19 A. I believe as I just said that I would be hard
20 pressed to think of a good example where a company
21 should shoot for something below investment grade. I
22 would like to see investment grade.

23 Q. I want to focus on your position on this,
24 because I want to make sure it's well understood what
25 your position is with respect to your recommendations,

1366

1 and let's turn to Exhibit 151-T, page 18, line 16, you
2 state that:

3 The term strong credit rating is a
4 relative term. The issue is whether or
5 not the substantial increase in equity
6 ratio proposed by the company is
7 necessary to either maintain or increase
8 the current bond rating and worth the
9 extra cost.

10 Even if it did, and I believe this is
11 something you started to talk about earlier, I said we
12 would come back, is it fair to say that you believe it
13 may not be worth the effort or cost to maintain
14 PacifiCorp's current A minus bond rating?

15 A. I think you should not assume mechanically or
16 automatically that whatever bond rating the company has
17 is the most economical rating. In fact, if you look at
18 it from another way, if a company, and I believe a
19 company should be striving to lower its overall cost of
20 capital in the long run, then it initially defies common
21 sense for the company to have to ask for more money if
22 it's doing something to lower a cost.

23 Now the words long run, I want to make sure
24 everybody understands what I mean by that, a long run is
25 after the new debt rating is fully reflected in all of

1367

1 the debt that's financed. If, for example, PacifiCorp
2 were to receive a double A bond rating however it got
3 there, other things being equal, when it issued debt it
4 would pay further -- it would pay a lower interest
5 expense than if it had a single A bond rating. But the
6 full reflection of that savings wouldn't occur until all
7 of the debt retiring was refinanced, and so that's what
8 I mean by the long run.

9 And conversely if the company were to have
10 its bond rating lowered to triple B, of course it would
11 take a while before all of the debt rolled over and had
12 a higher interest cost. But if a triple B debt rating
13 with its higher interest cost saved money because it
14 used less equity, it might be justified. And I can say
15 from the work I have done, not that it's in my testimony
16 in this proceeding, that if you get to double B, the
17 cost of debt and the cost of equity goes up so much that
18 it doesn't save money, it costs money.

19 Q. And then is it fair to say that in looking at
20 what we refer to as the second half of the Hope test,
21 with your equity return retirement you really weren't
22 concerned with whether your recommendation maintained
23 the -- would maintain the current A minus rating of the
24 company?

25 A. Well, it's not maintain the A minus rating,

1368

1 it's maintain the reasonable credit worthiness of the
2 company. And if you allow the company an opportunity to
3 earn its fair cost of capital and allow the company an
4 opportunity to minimize its cost of capital and do it
5 correctly, recognizing that double B debt for example
6 costs a lot more than, frequently, depending on the
7 capital markets at the time, can and often does cost a
8 lot more than triple B, and the cost of equity tends to
9 go up a lot then also, that I am by looking at and
10 looking towards a capital structure and suggestion to
11 the company, who indeed has the burden of proof on this,
12 should prove its -- economically prove its need to
13 change the capital structure, then I'm fully consistent
14 with the Hope and Bluefield Standards.

15 Q. Is that a long answer that translates into
16 no, you weren't concerned about whether your
17 recommendation maintained the A minus rating?

18 A. No, I think there was a -- the A minus --
19 you're putting A minus in my mouth. I'm not -- what I'm
20 looking at here by the way, I'm not saying -- I don't
21 believe my recommendation would change the bond rating
22 because it's consistent with the capital structure the
23 company has been successfully maintaining, been able to
24 maintain in achieving that rating. So in that way, that
25 particular issue is covered. Now whether or not the

1369

1 bond rating would be maintained if and when the merger
2 goes through is another issue.

3 Q. I will ask the question one more time,
4 because I believe --

5 MR. TROTTER: Your Honor, I'm sorry, I'm
6 going to object to the conversation, if we could just
7 have questions, but we're getting a lot of discussion
8 that's not a question, so I'm going to object to the
9 discussion that's not a question from counsel.

10 MR. WOOD: Your Honor, that's fine, I'm
11 having difficulty getting a yes or no question answered.

12 BY MR. WOOD:

13 Q. And my question is, in making your equity
14 return recommendation, is it fair to say you were not
15 concerned with whether or not adoption of your
16 recommendation would be consistent with maintaining
17 PacifiCorp's A minus rating?

18 JUDGE MACE: Mr. Rothschild, if you can
19 answer this yes or no, I need to have you do that.

20 A. There's several parts in there, and so I
21 really don't know how to answer it simply, I don't know
22 how to do that. I don't know how to answer to give an
23 accurate reflection of what I'm saying in a way that is
24 simpler than I just did. What I'm trying to say is my
25 recommendation is consistent with maintaining the A

1370

1 minus bond rating, although it's possible that other
2 factors such as the pending merger might change it. But
3 I wouldn't necessarily say that it's the responsibility
4 of the Commission to maintain a bond rating at whatever
5 it is. I do think it is the responsibility of the
6 Commission to be mindful of the need of a company to
7 raise capital in reasonable terms certainly, and that's
8 very much in the best interest of rate payers and the
9 company to be able to raise capital when needed.

10 Q. Do you see any risk if PacifiCorp were pushed
11 down to the triple B level, any risk other than a
12 potential increase in the cost of debt, do you see any
13 other risk that the company might incur and its
14 customers?

15 A. Well, certainly any time the debt rating goes
16 down, there is a time in more and more extreme debt
17 markets where a company could have a more difficult time
18 financing. Triple B is an investment grade rating,
19 there are many utility companies that have successfully
20 -- successfully have and have had triple B ratings for a
21 long time. A lot of companies that argue against the
22 triple B rating point to a very extreme capital market
23 that occurred for a few months in I want to say 1974,
24 I'm not sure if I have the year right, but there was a
25 short time period where triple B long-term financing was

1371

1 not available. But that was a matter of months, and
2 there were other bridge financing that was possible.

3 And the question then becomes how much more
4 should rate payers pay, and how much more is it
5 appropriate for a company to design for an event which
6 is rare and manageable. So I don't -- I wouldn't reject
7 triple B out of hand, and I'm not recommending triple B
8 as a target, a single A target can be reasonable also.
9 But in order for the company to justify increasing its
10 common equity ratio above the level that was necessary,
11 was sufficient to maintain the current bond rating, I
12 think is something that shouldn't be treated lightly. I
13 think if the company can prove it, that it's going to
14 save money, and this is the cost of doing it, and this
15 is what we get for it, the cost being the higher cost of
16 the equity component but what we save is a lower cost of
17 equity and a lower cost of debt and that can be
18 justified, I'm all for it, but prove it.

19 Q. Do you foresee a risk for a company if you
20 push their metrics downward of getting into a situation
21 like Avista has gotten itself into?

22 A. I'm not sure what the specifics of the Avista
23 situation are, so if you want to elaborate on that, I
24 could comment.

25 Q. Do you think it's reasonable for a company to

1372

1 want to maintain a reasonably good distance between
2 itself and a non-investment grade rating?

3 A. I think it is a good idea for a company to
4 target a bond rating higher than -- sufficiently high so
5 that it maintains the investment grade.

6 Q. If we turn to 151-T, page 11, you say I
7 believe a couple of things about the ratings metrics,
8 and I have just a couple of quick questions. In talking
9 about PacifiCorp's debt ratio in the question -- in the
10 answer that begins on line 8, you cite PacifiCorp's debt
11 ratio and compare it to medians for A and triple B
12 companies; do you see this?

13 A. Yes.

14 Q. Is it fair to say that the debt ratio you
15 have cited does not include the \$520 Million in S&P
16 imputed debt?

17 A. None of those numbers do.

18 Q. Thank you.

19 Then on page 12, lines 7 and 8, I'm sorry,
20 lines 1 and 2, you discuss the company's coverage ratio
21 of 2.95% and compare it with triple B rated companies
22 and A rated companies, and would you agree on its face
23 the 2.95% from your recommendation is below the median
24 for A rated companies?

25 A. The 2.95%, which is the coverage ratio that

1373

1 would result from the implementation of my
2 recommendation, not necessarily what the company's
3 coverage ratio is, I just want to make sure it's
4 described as what it's intended to be, is significantly
5 above the median for triple B and below the median for
6 single A. Obviously 2.95% is less than 3.2%, but it's
7 higher than 2.3%.

8 Q. All right.

9 A. And that's somewhere around the A minus where
10 we are.

11 Q. The very last questions that I wanted to ask
12 you relate to what it means to expect to earn any given
13 equity return. Is the equity return in your
14 understanding the number that the company should,
15 properly managed, reasonably expect to be able to earn,
16 realizing it could do better or worse?

17 A. My recommendation is what I would -- what
18 should be what the company is provided an opportunity to
19 earn on its used and useful rate base.

20 Q. And would you agree that if a commission set
21 an equity return but allocated -- but accepted an
22 allocation of rate base among states that did not allow
23 all of the rate base to be included or to receive a
24 return, that all things being equal, the company
25 wouldn't expect to earn its allowed return?

1374

1 A. Well, I think you're -- I will answer the
2 question first, which is if for whatever reason a
3 company has items of rate base that go unreimbursed,
4 unallowed, other things being equal, then the company
5 would earn less than its authorized return. But what
6 I'm talking about and what I think at least from what I
7 have always been told is any one particular commission
8 has a responsibility to see to it that its regulated
9 company earns a fair and reasonable return, and if a
10 related subset of that company in another jurisdiction
11 is overearning, then it would be inappropriate to have
12 that overearning be counted in reducing the return, and
13 the converse would be true also.

14 Q. Would you also, would you agree that if for
15 any reason the Commission were to take the short-term
16 debt components of the company and count it twice that
17 all things being equal the company over time could not
18 expect to earn its allowed return?

19 A. I would, as is most of the -- most of the
20 time there have been exceptions to that, but virtually
21 all the time short-term debt is the cheapest source of
22 capital. If the amount of short-term debt in the
23 capital structure were overstated for an inappropriate
24 reason, then that would be an inappropriate
25 disallowance. But if the reason were that management

1375

1 was using less debt than it could or should or that the
2 Commission -- and I have certainly heard -- I know where
3 you're going, no secret to anybody, talking about the
4 AFUDC and how that's treated -- if the -- if this
5 Commission felt that it wanted to include short-term
6 debt in the capital structure and instruct the company
7 to use the weighted average cost of capital for AFUDC,
8 that's not a shortfall and that's not a double count.
9 All that is is a timing issue that recognizes, as is the
10 standard issue with construction work in progress and
11 many of us have heard it many times before, it's about
12 which rate payer pays for the construction, those that
13 happen to be rate payers during the time the
14 construction is occurring or those that happen to be
15 rate payers after the plant goes into service and is
16 used and useful to them.

17 Q. And the alternative you're suggesting here
18 would mean that Washington, for example, would have an
19 AFUDC rate that differed from that in FERC accounting,
20 correct?

21 A. That could be the case, yes.

22 Q. And would differ from the AFUDC rate applied
23 to the portion of plants allocated to each of the other
24 five states in which the company operates?

25 A. That might be true, or it might be true that

1376

1 the Commission says that if the company wants -- is
2 really using short-term debt for construction work in
3 progress, okay, but then it should be expected to have
4 additional short-term debt to fund its ups and downs
5 throughout the year to serve the winter peak, to serve
6 the smaller summer peak, and other seasonal variations
7 that are -- that normally occur.

8 Q. Are you recommending that the Commission make
9 orders telling PacifiCorp how much short-term debt it
10 should be issuing?

11 A. I'm recommending that the appropriate way to
12 look at capital structure is to look at what is
13 reasonable for good management to be able to implement,
14 and if there is a source of capital that's available
15 that's cheaper than other sources and can be used in a
16 reasonable level, then I think it's fair to consider
17 that. And the reason, as I said earlier, 20% debt,
18 short-term debt, is not reasonable, that would be way
19 too high.

20 Q. Are you -- do you by any chance know when the
21 last year was that the company earned its allowed rate
22 of return in Washington?

23 A. I have not looked at those numbers, no.

24 MR. WOOD: Thank you, I have no other
25 questions.

1377

1 JUDGE MACE: Redirect, Mr. Trotter?

2 MR. TROTTER: I do.

3

4 R E D I R E C T E X A M I N A T I O N

5 BY MR. TROTTER:

6 Q. Mr. Rothschild, you indicated that your rate
7 of return should be applied to the property that's used
8 and useful for service?

9 A. Yes.

10 Q. And do you think it's fair for this
11 Commission to require the company to show that the plant
12 that it wishes to earn a return on in this state is used
13 and useful for service in this state?

14 A. Certainly.

15 Q. Turn to page 18 of your testimony. Counsel
16 asked, I think he quoted lines 16 through the first part
17 of 19, and the last phrase on line 19 he didn't quote,
18 but that says the company has not made either showing;
19 do you see that?

20 A. Yes.

21 Q. And is that your testimony?

22 A. Yes.

23 Q. Did you proceed on the basis that the company
24 needs to prove that the capital structure it seeks for
25 rate making purposes is safe and economical?

1378

1 A. Yes.

2 Q. Did the company make that showing?

3 A. No.

4 Q. You were asked some questions about Wyoming

5 ROE, did you look at the record in that case?

6 A. No.

7 Q. Has the company provided that record to this

8 Commission?

9 A. Not to my --

10 Q. To your knowledge?

11 A. Not to my knowledge.

12 Q. You said there are much better reality

13 checks, and we heard some from Dr. Hadaway today on some

14 recent publications, are you aware of some reality

15 checks the Commission should consider?

16 A. Yes, I am. There's one reality check that

17 comes up and it's a -- I think it's a very readable

18 form, and I'm referring specifically to an article in a

19 Fortune magazine that my copy says display until March

20 20, 2006, it's a Fortune Investors Guide 2006. And

21 what's particularly interesting is that the article, an

22 article which starts on page 64, is all about Professor

23 Roger Ibbotson, who is a gentleman who Dr. Hadaway

24 referred to numerous times earlier today, and the name

25 of the -- the title of the article is 9% Forever,

1379

1 question mark. And it goes on to explain that
2 Dr. Ibbotson's work says that an investor in the stock
3 market in his opinion will earn 9.27%, which he derives
4 from a combination of a dividend yield of 4.23%, an
5 earnings growth of 2.03%, and inflation forecasts of
6 2.72%.

7 And, of course, this is all -- while on the
8 one hand this is one person's opinion, even though it's
9 one that is a person who is often quoted in rate
10 proceedings and relied upon in part by Dr. Hadaway, we
11 also have here, which I find very interesting, is the
12 debate. There are other people in here that actually
13 severely criticize Dr. Ibbotson, but they criticize him
14 for being too high. I don't see any criticisms in this
15 article, there aren't any criticisms in this article for
16 him being too low. And the other thing is, well, it's
17 9.27%, gee, that's a little bit higher than I'm
18 recommending, but the 9.27% is average for the stock
19 market, it's not for a lower risk utility, electric
20 utility. So it doesn't take much to see that my 8.95%
21 recommendation being only a little lower than
22 Dr. Ibbotson's criticized for being too high number
23 makes my number very, very credible, if not
24 conservatively high.

25 Q. With respect to the use of short-term debt to

1380

1 construct -- for construction work in progress, is the
2 company limited to short-term debt, or can it use
3 internally generated funds to fund construction?

4 A. Oh, it certainly can use internally generated
5 funds, yes.

6 Q. And what are the principal sources of
7 internally generated funds?

8 A. Depreciation cash flow, deferred tax cash
9 flow, and earnings.

10 Q. And are those trivial amounts, or are those
11 substantial amounts?

12 A. Oh, they're usually for regular electric
13 utilities are substantial amounts in most cases.

14 Q. In your opinion, should a perfect utility
15 have a layer of short-term debt in its capital structure
16 for rate making even if FERC assumes it uses short-term
17 funds to fund CWIP?

18 A. Yes. The normal operations in addition --
19 other than CWIP have seasonal variations and other
20 short-term needs that occur, and so companies prudently
21 use a reasonable amount of short-term debt. It might be
22 a period in the year where the short-term -- time
23 periods in the year where there's no short-term debt and
24 other times when it's quite large.

25 MR. TROTTER: Those are all my questions,

1381

1 thank you very much.

2 JUDGE MACE: Anything further, Mr. Wood?

3 MR. WOOD: Just very briefly.

4

5 R E C R O S S - E X A M I N A T I O N

6 BY MR. WOOD:

7 Q. I take it your last statement about use of
8 short-term debt for variations during the year, in other
9 words are you talking about using short-term debt for
10 working capital?

11 A. Short-term debt does finance items that would
12 often be categorized as working capital, yes.

13 Q. Is that what you mean when you talk about
14 financing fluctuations throughout the year?

15 A. Much of it might come under the category of
16 working capital, perhaps some items might not depending.
17 Some commissions define working capital differently.

18 Q. Are you aware that the Commission Staff has
19 testified that the company has no working capital needs
20 in Washington?

21 MR. TROTTER: I will object to the question,
22 the testimony was it has no working capital needs, net
23 working capital needs supplied by investors.

24 Q. That is correct, are you aware of that?

25 A. Yes, I am aware of that, but it does not

1382

1 change the fact that the company can and does use
2 short-term debt to finance the fluctuations. If the
3 fluctuations occur on a negative range overall, it's
4 still fluctuations, it's just -- in other words, if you
5 have an average amount of negative short-term debt, it's
6 kind of like a baseload plant, if you will. It's just
7 if you have a baseload amount of available funds from
8 rate payers, but the amount is greater in some periods
9 of the year than others, then you still can and should
10 fill in the gap with short-term debt. It just defines
11 what level you're starting at, you still have the sign
12 curve.

13 MR. WOOD: No further.

14 JUDGE MACE: Questions from the Bench.

15

16 E X A M I N A T I O N

17 BY COMMISSIONER OSHIE:

18 Q. I guess I will start off, Mr. Rothschild. My
19 name is Commissioner Oshie, and I just -- I really want
20 to focus in very briefly on your recommendation here in
21 this case of 8.95% for the cost of equity for the
22 company. And it's been raised at least a few times,
23 perhaps not entirely within your cross-examination but
24 the cross-examination of others, that this Commission as
25 recently as February of 2005 authorized a 10.3% rate of

1383

1 return on equity for Puget Sound Energy, and in a matter
2 that was resolved in December of 2005 with Avista
3 Utilities we approved a settlement that was contested,
4 and contested as to the issue of the rate of return of
5 10.4% for Avista Utilities doing business in the State
6 of Washington. My question to you is, what's different
7 about PacifiCorp given the nearness of time in which we
8 have made these decisions and the risk factors that have
9 been discussed at some length with regard to power cost
10 adjustment mechanisms and other tools, regulatory tools,
11 that mitigate the risk to the company, what's different
12 about PacifiCorp that would persuade us that 8.95% is
13 the proper number for the cost of equity for the
14 utility?

15 A. Well, I'm not familiar with the record in the
16 other proceedings, so I can't line by line contrast what
17 it is that you looked at in the other proceedings. But
18 what I can say is in reading the decision that was
19 rendered by this Commission in the September 19th, 1986,
20 decision, which is as I understand it the last fully
21 litigated decision regarding PacifiCorp or Pacific Power
22 & Light, a similar issue came up, and the Commission
23 said, and give me a minute, I can find it, but basically
24 what was we're going on the record, as was presented in
25 the particular proceeding, not necessarily going to what

1384

1 we -- not looking at what we did somewhere else.

2 And if you look at the record in this
3 proceeding, what you have here is you have not only my
4 DCF numbers which come out, if you just look at the DCF
5 or the multistage DCF which is I focused in on a bit
6 more, you get I think the high end of my range was
7 8.66%. If you look at Mr. Gorman and his DCF, he was
8 8.9%. If you look at Mr. Hill, his DCF was 9.23%. If
9 you look at Dr. Hadaway and just take his DCF at face
10 value, it was 9.3% on average or 9.5% was the median.
11 If you take the DCF -- and what I think you have to do
12 in interpreting DCF for the reasons I have said in my
13 testimony is cross out any of the GDP growth base
14 numbers. If you do that, you have Dr. Hadaway with a
15 DCF number, I forget exactly but it was somewhere around
16 8.6%, its an exhibit in my testimony. So you have DCF,
17 DCF, DCF, DCF on this record that supports the 8.95%, so
18 this record solidly supports it from every witness.

19 Q. Well, let me approach it maybe a different
20 way. If we were to approve your recommended return on
21 equity, how do you think investors would see that our
22 action, given the fact that we have approved
23 significantly higher returns on equity for two other
24 companies within our jurisdiction within the past 12
25 months, how do you think they would react to that, and

1385

1 do you think we should even care?

2 A. Well, not being familiar with the information
3 in the record, if there were no other extenuating
4 circumstances, I think it's fair to say that a lower
5 allowed return on equity would cause investors to
6 reevaluate what they would expect from this Commission
7 in the future, how did they get there and why. That's
8 -- but that's part of the process.

9 And should you care about what investors care
10 -- think, absolutely you should care. But I think you,
11 in caring, what I think is my understanding of your job
12 is to balance the interests of investors and rate
13 payers. And in saying that, which is the standard
14 phrase you've all heard before I'm sure, is it turns out
15 I think that even speaking for rate payers, if the rates
16 you allow are too low, it's not in rate payers' interest
17 and it's not in investors' interest. I wouldn't want to
18 see you have an allowed return of 8% on equity, for
19 example, I think that would be too low, and I think that
20 would cause the company to pull back on making
21 investments that are needed and in the long run be
22 harmful to everybody.

23 So I'm certainly mindful of that when I make
24 a recommendation. I never want to be in a position of
25 recommending something to a Commission and then saying,

1386

1 oh, darn it, they accepted my number, why did they do
2 that, so. But yes, it would cause a reevaluation if you
3 were at 7% return on equity in the last decision and
4 went up to 9 it would change it, if you were at 15 and
5 when down to 9 it would change the evaluation, sure.

6 Q. I have just one more question, and it has to
7 do with the -- some of your testimony on the capital
8 structure. And there was some testimony earlier by
9 Dr. Hadaway that -- and I will just kind of state it as
10 I understood it in very broad terms. But essentially
11 the A rating that the company now enjoys is at least in
12 part and perhaps a material part supported by its parent
13 company, Scottish Power. And as I understood his
14 testimony this morning, it was that because Berkshire
15 Hathaway will substitute for Scottish Power at some
16 point in the future, assuming all the approvals are
17 given and the merger is culminated, that it would
18 continue to enjoy the financial benefit of being
19 associated with the very well capitalized venture of
20 Berkshire Hathaway. Now you were here in the hearing
21 room, is that your understanding of Dr. Hadaway's
22 testimony?

23 A. Yes, I remember him saying that, and I
24 remember him saying something to the tune of \$80 or \$90
25 Billion of capital, Berkshire Hathaway, something like

1387

1 that, which I don't know what Berkshire Hathaway's debt
2 equity ratio is or -- I know they own companies like
3 Geico and major investments in Coca-Cola and on and on,
4 certainly I'm not an expert in everything that Berkshire
5 Hathaway owns.

6 Q. Now what's not in the record, of course, is
7 how much support is being attributed to the parent as to
8 make a difference in how investors view what we do as a
9 regulatory agency here in the state of Washington,
10 particularly with regard to, you know, how PacifiCorp
11 spread throughout six states of which we comprise
12 approximately 8% to 9% of the total company. So I guess
13 my question is, you know, does it really matter what we
14 do with regard to the cost of capital or with regard to
15 the rating agencies, I mean at least within a range?

16 A. Well --

17 Q. I mean I guess we can get extreme and then
18 something, you know, that may have an effect, but
19 within, you know, within the range that all the
20 witnesses are talking about here and given the support
21 that's offered by the parent company, does it matter?

22 A. Well, if you ask me from a point of view of
23 arithmetic does it matter being a small percentage of
24 the total, I have to answer you within the range of what
25 you're likely to do with, no matter how pessimistic or

1388

1 optimistic one becomes, I think I agree with you, it
2 probably doesn't matter.

3 But I have to elaborate, as I have already
4 said, and I'm obviously not an attorney, but I have been
5 involved in a whole lot of rate proceedings for a lot of
6 years, and I think it would be something that you
7 wouldn't want to do. It's my understanding as a
8 non-lawyer what you legally have a responsibility to do
9 and I think what you want to do, again and to protect
10 both the rate payers and the company, to provide a --
11 still provide a fair return so that the company will do
12 what it -- not only to meet the legal requirements but
13 also to be confident that the company will do what it
14 needs to to provide the safe and adequate level of
15 service without trying to find shortcuts around it.

16 COMMISSIONER OSHIE: Thank you, I don't have
17 any other questions.

18 JUDGE MACE: Commissioner Jones.

19 COMMISSIONER JONES: Thank you.

20

21 E X A M I N A T I O N

22 BY COMMISSIONER JONES:

23 Q. Dr. Rothschild, are you participating, are
24 you serving as a capital witness in any other rate cases
25 before other states right now? And if so, what ROE and

1389

1 overall cost of capital recommendations do you have?

2 A. No, I have been involved in a lot of other
3 things recently, and I have turned down somewhere around
4 20 requests to testify, so no, I have no other
5 proceedings going on at this time.

6 Q. Looking at all the other cost of capital
7 witnesses in this case, you appear to be the only one
8 who doesn't go over 10% in any of your analyses; is that
9 correct, you're the only one who consistently is under
10 10?

11 A. I don't know, I haven't looked at it that
12 way. If you have looked at it, then I presume you're
13 correct.

14 Q. I think that's correct, yeah.
15 Could you go to page 3 of your testimony,
16 lines 7 through 12, and in here -- are you there?

17 A. Yes.

18 Q. And in there you discuss the proposed buyout
19 by MEHC and what would happen. Do you -- have you had a
20 chance to review the proposed stipulations entered into
21 on issues involving ring fencing for this proposed
22 acquisition?

23 A. I am aware of discussions about ring fencing,
24 but no, I have not reviewed the specific proposed
25 settlement.

1390

1 Q. So has the Staff shared with you any of those
2 proposed stipulations, especially as it affects the
3 disposition of dividends and floors and ceilings beyond
4 which the company is required to go?

5 A. I don't think it was a question of Staff
6 keeping it from me, but it wasn't a part of what I was
7 asked to look at.

8 Q. Then my question is, do you still stand by
9 the statement in lines 11 and 12 that says:

10 Should the buyout take place, new cost
11 of capital issues might arise for the
12 Commission's consideration at that time.

13 Do you stand by that statement?

14 A. Without having read the ring fencing
15 settlements, I would have to say yes. I don't know
16 whether or not I would find other issues, I might or I
17 might not.

18 Q. But you do recognize that both cases are
19 before the Commission practically simultaneously?

20 A. Yes, and I'm not -- I have not been asked to
21 provide testimony or analysis on that, so I'm not
22 providing specific advice to the Commission on that.

23 Q. Let's go to page 11, let's revisit this,
24 pages 11 and 12, this question of financial metrics. I
25 think you answered Commissioner Oshie or somebody on

1391

1 this, but you state the coverage ratio is 2.95%. My
2 understanding of the Standard & Poor's updated in 2004
3 financial metric is for an A rated company profile 5
4 that it is in the range of 3.8% to 4.5% for FFO.

5 A. Well, I think the difference is the benchmark
6 standard versus the median actual.

7 Q. Yes, and I'm referring to the benchmark
8 standard.

9 A. Okay, and in the testimony I'm talking -- in
10 my testimony I'm referring -- I'm comparing it to median
11 actual numbers, so we're looking at what Standard &
12 Poor's has really done rather than what they're saying
13 is a guideline that they publish.

14 Q. So Mr. Williams today, I think we got -- we
15 had some discussion on the record as to the meaning of
16 the benchmarks and the fact the benchmarks have changed,
17 but you are stating here that you would disregard the
18 benchmarks in favor of the Commission looking at the
19 median coverage, what S&P actually does on a median
20 basis?

21 A. I don't know if necessarily disregard a
22 benchmark. I'm suggesting that the benchmark be looked
23 at as what does Standard & Poor's really do with it, and
24 what does it mean. And I guess, I don't know, I'm just
25 -- just having seen for years the benchmark numbers for

1392

1 most companies tend to be -- most companies tend to get
2 a higher rating than the benchmark, and so I guess what
3 Standard & Poor's is doing is protecting themselves
4 perhaps to be able to point in discussion to the
5 company, well, we have already given you a higher bond
6 rating than the benchmarks say. So what we care about,
7 of course, is what's really going to happen, not what
8 some benchmark says. If it was the other way around
9 where for whatever silly reason benchmarks were
10 consistent with triple A and the company is getting
11 triple B, well, it's not what the benchmark says, it's
12 the rating that matters.

13 Q. I understand.

14 Were you here this morning when Mr. Williams
15 and I had a discussion about his computation of the
16 benchmarks using your proposed 43.5% cap structure and
17 your ROE of 8.95%?

18 A. Yes.

19 Q. Did you hear that discussion?

20 A. I did.

21 Q. Have you had a chance to review the company's
22 or his analysis of that methodology in which they came
23 up with a projection of an FFO to interest coverage of
24 3.9x?

25 A. I have not tried to reproduce his

1393

1 computations, no.

2 Q. Do you have any comments for the record at
3 this time on his computation?

4 A. I haven't, as I say, I have not -- I can not
5 give you a detailed response to his computation, I have
6 not tried to reproduce them. What I would point out is
7 that the coverage ratio number that will come out of my
8 recommendations as I have provided in my testimony, that
9 number tends to be a very important one. I'm not saying
10 the others aren't important too, but that one tends to
11 be the most important. And so if that's in line, then
12 other things tend to work out. The number tells you how
13 much of a cushion the company has to service its debt,
14 and that's the number that I presented. And not only
15 that, I'm not talking about a capital structure that's
16 different than the company has been able to implement
17 and use for four, five years.

18 Q. No, I understand that point.

19 A. Okay.

20 Q. You have made it.

21 A. Right. But no, I have not gone through his
22 -- I can't tell you whether I think his computations are
23 correct or incorrect, I have not tried to reproduce
24 those.

25 COMMISSIONER JONES: That's all I have, thank

1394

1 you.

2 JUDGE MACE: Chairman Sidran.

3 CHAIRMAN SIDRAN: Thank you.

4

5 E X A M I N A T I O N

6 BY CHAIRMAN SIDRAN:

7 Q. It's a little after 5:00, so I have what I
8 hope is a short question, and it's really following up
9 Commissioner Jones' question about the potential effect
10 of MEHC's acquisition of PacifiCorp. You were here I
11 believe during my questioning of Dr. Hadaway, were you
12 not?

13 A. Yes, I was.

14 Q. I have the same question for you that I asked
15 him. Does the -- let us assume that this merger takes
16 place, would that have any effect on the analysis in
17 your testimony?

18 A. It could. The bond rating and the results
19 that occur from that, I think it's a question of looking
20 at it as the weakest link in the chain. And if the
21 parent company should become a lot weaker or a lot
22 stronger, it could result in a change in the bond rating
23 for PacifiCorp. It's more of a risk if the parent gets
24 a lot weaker, because then that would be the weaker link
25 in the chain if that happened.

1395

1 I know that if you look at MEHC at face
2 value, it has a very highly leveraged capital structure.
3 I heard Dr. Hadaway saying that the plan was to collapse
4 that and bring that into Berkshire Hathaway. I don't
5 want to mislead you into saying that I have done that
6 analysis to know what would happen if MEHC went away and
7 Berkshire Hathaway were -- because I don't know, I
8 haven't done that, but I would suggest to the Commission
9 that it look at that closely and be satisfied that the
10 company would be okay.

11 And also another thing which I think is worth
12 considering is that in terms of ring fencing, I think
13 ring fencing if done properly can be an appropriate
14 safeguard, but I don't think that -- I wouldn't like to
15 see the Commission confuse ring fencing with saying,
16 well, okay, if we lock in whatever common equity ratio
17 we do that that would automatically mean it was the fair
18 and economical number to use. If you had a ring fence
19 at 35% or 40% common equity, for example, that might
20 provide a sufficient safety net, and perhaps the
21 company's common equity ratio should still be 43%, 44%,
22 45%, 48%, whatever the numbers might show. And
23 conversely, if the ring fence were set real high, that
24 might be okay because rate payers are sufficiently
25 protected, that doesn't mean for rate making purposes if

1396

1 the ring fence were 55% common equity that that would
2 exclude necessarily a 45% or 40% or 35% common equity
3 ratio if it was justified.

4 Q. Okay. So I'm asking these questions, I'm
5 going to ask the same questions of the cost of capital
6 witnesses, we asked this question at the beginning of
7 this hearing, everyone's analysis is based on something
8 that is almost certainly not going to be true, which is
9 Scottish Power owning PacifiCorp at the time we have to
10 make our decision.

11 A. Right, I understand that.

12 Q. So I take from your answer you believe that
13 it would make a difference or could make a difference to
14 your analysis if the parent company was MEHC; is that
15 right?

16 A. It could. I could be concerned that if MEHC
17 should be sufficiently weak that it could result in a
18 bond downgrading that it's conceivable that, and the
19 ring fence didn't protect that, it's conceivable that
20 the cost of the capital structure to use might
21 appropriately contain less common equity. And in
22 response to that, lower common equity might result in a
23 higher cost of equity recommendation and eventually a
24 higher cost of debt. So I mean that's possible, and
25 other alternatives are possible as well.

1397

1 CHAIRMAN SIDRAN: Thank you, that's all.

2 JUDGE MACE: Let's deal with this Exhibit
3 Number 170. Mr. Trotter, you reserved, you asked me to
4 reserve ruling on that.

5 MR. TROTTER: Yeah, Your Honor, I won't
6 object to it, but I will ask that the Commission include
7 in the record a complete copy of the order and the
8 settlement agreement in that docket. I have copies
9 here.

10 JUDGE MACE: Very well, can we have that
11 become Exhibit 170 then?

12 MR. WOOD: Certainly we have no objection,
13 Your Honor.

14 JUDGE MACE: Admitted.

15 Thank you, Mr. Rothschild, you're excused.

16 THE WITNESS: Thank you very much.

17 MR. TROTTER: Is the witness excused, Your
18 Honor?

19 JUDGE MACE: Yes, you're excused, thank you.

20 I think that that concludes the witnesses we
21 were going to hear from today.

22 The only other item that's outstanding is,
23 Mr. ffitich, I wondered if you wanted to offer that
24 public testimony exhibit at this time or whether you
25 wanted to wait on that.

1398

1 MR. FFITCH: No, thank you, Your Honor, yes,
2 we would like to offer that at this time. We have
3 provided copies to the Bench and the parties who are in
4 the hearing room.

5 JUDGE MACE: So I believe everybody has a
6 copy then, and that's Exhibit Number 721, is there any
7 objection to admitting this exhibit at this time?

8 MR. WOOD: A clarification question in this
9 case since we haven't read it, does this exhibit consist
10 entirely of letters from the public related to this
11 case? I want to make sure I'm understanding what it is
12 I'm not objecting to.

13 MR. FFITCH: Well, if you look, there's
14 actually a document, a cover document that states that
15 consists of letters, E-mails, and other written
16 materials submitted by the public to provide comment on
17 for the general rate case, and these were submitted to
18 the Commission or to the Office of Public Counsel either
19 via mail or at the public comment hearing in Yakima.

20 MR. WOOD: Based on that representation, we
21 have no objection, Your Honor.

22 JUDGE MACE: I would admit Exhibit 721.

23 MR. FFITCH: The only thing I will note, Your
24 Honor, is as I was just looking at this exhibit, there
25 may be some duplication between materials that were

1399

1 submitted by members of the public both at the Yakima
2 event and also submitted by mail. So I think that's
3 obvious from looking through this, I just happened to
4 see one, let me see if I'm right about that. Actually I
5 stand corrected, I thought there was a duplication
6 between the two categories, but apparently I was
7 mistaken, it looks like it's all right, so.

8 JUDGE MACE: Very well then.

9 Is there anything else we need to address
10 before we adjourn?

11 I want to make sure everybody knows that
12 we're back on the record on February 2nd, and I believe
13 Judge Rendahl talked about an 8:30 prehearing conference
14 to deal with cross-exhibits, so if you will be here at
15 that time, that would be helpful.

16 Anything else?

17 All right, we're adjourned, thank you.

18 (Hearing adjourned at 5:15 p.m.)

19

20

21

22

23

24

25