Docket No. TE-190053 - Vol. I

In the Matter of: A-Star Limousine LLC

March 12, 2019



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BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

In the Matter of Determining the Proper Carrier Classification of, and Complaint for Penalties Against	-	NO.	TE-190053
A-STAR LIMOUSINE LLC)		

TRANSPORTATION COURT, VOLUME I

Pages 1-22

ADMINISTRATIVE LAW JUDGE LAURA CHARTOFF

March 12, 2019 9:00 A.M.

Washington Utilities and Transportation Commission 1300 South Evergreen Park Drive Southwest Olympia, Washington 98504

REPORTED BY: TAYLER GARLINGHOUSE, CCR 3358

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		Page 2
1	APPEARANCES	
2	ADMINISTRATIVE LAW JUDGE:	
3		
4	LAURA CHARTOFF Utilities and Transportation Commission	
5	1300 South Evergreen Park Drive SW Olympia, Washington 98504	
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7		
8	FOR COMMISSION STAFF:	
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11	Commission	
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14		
15	FOR A-STAR LIMOUSINE:	
16	MICHELLE PALM Owner	
17	* * * *	
18		
19		
20		
21		
22 23		
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	Page 3
1	OLYMPIA, WASHINGTON; MARCH 12, 2019
2	9:00 A.M.
3	000
4	
5	PROCEEDINGS
6	JUDGE CHARTOFF: We are on the record. Good
7	morning. My name is Laura Chartoff. Can you hear me
8	okay? Okay. Thanks. I am an administrative law judge
9	with the Washington Utilities and Transportation
10	Commission.
11	Today is March 12th, 2019, and the time is
12	approximately 9:00 a.m.
13	There are three businesses who should be
14	here today. So the first thing we'll do is see who's
15	here. There is a court reporter who's recording
16	everything we say, so when I call your name, please
17	raise your hand and also say "here" or "present."
18	The first docket is TE-190053, A-Star
19	Limousine?
20	MS. PALM: Michelle Palm.
21	JUDGE CHARTOFF: Okay. Thank you.
22	Docket TE-190079, Vicky Sandhu?
23	MR. SANDHU: Yes, I'm here.
24	JUDGE CHARTOFF: Okay. Doing business as
25	Seattle Top Class Limousine.

Docket TE-190086, Cascade Adventures? 1 Okay. 2 MR. ENGEL: Present. JUDGE CHARTOFF: Present, thank you. 3 4 Okay. So you are here because the 5 Commission has information that your company is operating or advertising as a charter party or excursion 6 carrier without a permit. So operating without a permit 8 is illegal and subject to a penalty of up to \$5,000 per violation. If you are found to have engaged in business 9 as a charter party or excursion carrier without a 10 11 permit, the Commission can order you to stop operating 12 and impose the penalty. 13 The Commission has initiated enforcement action against your business, and at this preliminary 14 15 hearing, I'm going to ask you how you choose to proceed. 16 So you have two options. So option A is to agree to 17 cease and desist operating as an unpermitted charter and excursion carrier. If you choose this option, you must 18 agree to stop providing, offering, and advertising 19 unpermitted charter or excursion services unless or 20 until you receive a permit from the Commission. 21 If you choose this option, you will need to 22 show what you have done to shut down your business 23 either completely or partially so that you're no longer 24 25 advertising, offering, or providing unpermitted charter

- 1 and excursion services in this state.
- 2 If you have obtained a permit in advance of
- 3 this hearing, please let me know that when I call you
- 4 up. In that case, we won't ask you to stop operating,
- 5 but we will want you to acknowledge that you were
- 6 operating without a permit and that you agree to stop
- 7 operating if your permit is cancelled for whatever
- 8 reason.
- 9 So option B is to ask for a classification
- 10 hearing, and you would choose option B if you believe
- 11 that your business is not subject to regulation by the
- 12 Commission. In other words, you're denying that you're
- 13 advertising, offering, or providing unpermitted
- 14 services -- charter and excursion services.
- So if you choose that option, we'll schedule
- 16 an evidentiary hearing where you will be required to
- 17 present proof that your business is not within the
- 18 regulatory jurisdiction of the Commission. That hearing
- 19 will be set out about two months from now with a
- 20 deadline a week before the hearing for both you and
- 21 Commission Staff to list your witnesses and file any
- 22 exhibits.
- Jason Hoxit will be speaking for Commission
- 24 Staff this morning. If you have not already met him, he
- is seated at the table to my right, and he is a

- 1 Commission compliance investigator.
- 2 So -- okay. So now that I've gone over your
- 3 choices, I have a few more things to tell you about the
- 4 proceeding this morning. So in a few minutes, I'll call
- 5 each of you up to the table to make your choice, and at
- 6 that time, I will swear you in so that anything you tell
- 7 the Court will be under oath.
- 8 Once you're sworn in, I will ask if you
- 9 understand your choices for today's hearing, and I'll
- 10 ask you to state your choice. If there's anything else
- 11 you want to explain to me, you'll have a chance to do
- 12 that.
- 13 If you choose option A, that is, to testify
- 14 how you're getting out of the business, you can explain
- 15 how you plan to do that. And depending on what proof
- 16 you can provide, you may be given an opportunity to meet
- 17 with Staff during a break in the hearing to negotiate an
- 18 agreed order.
- 19 If you have recently received a permit,
- 20 you'll also be given an opportunity to meet with Staff
- 21 to negotiate an agreed order to resolve this matter.
- 22 The agreed order will also deal with the penalty, and
- 23 I'll briefly talk about that.
- 24 You were each served with a complaint that
- 25 asked the Commission to penalize you for engaging in

- 1 unpermitted business. The law sets the maximum penalty
- 2 for each violation at \$5,000. Staff will recommend a
- 3 penalty, and you will have the chance to reach an
- 4 agreement with Staff on the penalty amount. If you are
- 5 unable to agree, Staff will explain a recommendation,
- 6 but the Commission will make the final decision on the
- 7 penalty.
- 8 And if you choose option B, that is, you
- 9 deny you're operating as a charter or excursion carrier,
- 10 we'll schedule another hearing. And in that case, it
- 11 would help if you have your schedule so we can choose a
- 12 date.
- Okay. So, Staff, I'll start by swearing you
- 14 in.
- 15 (Jason Hoxit sworn.)
- JUDGE CHARTOFF: Okay. So I'll start with
- 17 A-Star Limousine. Can you please come forward, take a
- 18 seat at the table, and make sure your microphone is
- 19 turned on.
- 20 MS. PALM: Check, check. Let's see here.
- JUDGE CHARTOFF: You might not be able to
- 22 see the...
- MS. PALM: Check, check.
- JUDGE CHARTOFF: Press the button on the
- 25 front. Is it not coming on?

Page 8 1 MR. ENGEL: There, try that. MS. PALM: Check, check. 2 3 JUDGE CHARTOFF: Thank you. 4 Okay. Can you please state your first and 5 last name, spelling your last name for the court 6 reporter? MS. PALM: Yes, I'm Michelle Palm. You said 8 spell the last name? P-a-l-m, Palm. 9 JUDGE CHARTOFF: And can you please state 10 your business address? MS. PALM: Yes, it's 816 West Francis in 11 Spokane, Washington 99205. 12 13 JUDGE CHARTOFF: And what is your position 14 with the company? 15 MS. PALM: I am the owner. 16 JUDGE CHARTOFF: Okay. So I'm going to ask you to stand and raise your right hand so I can swear 17 18 you in. 19 (Michelle Palm sworn.) 20 JUDGE CHARTOFF: Okay. So did you understand the choices I explained earlier? 21 22 MS. PALM: Yes, I do. 23 JUDGE CHARTOFF: Do you know how you want to 24 proceed? 25 MS. PALM: I do. I -- I -- sorry.

- 1 believe option A, although, I -- yeah, option A. I -- I
- 2 guess -- I guess I need to speak with you later, because
- 3 the -- the business that I was doing was solic- -- or
- 4 outsourcing, excuse me. I don't know, where do you --
- 5 where do you want me to start?
- JUDGE CHARTOFF: Sure. So...
- 7 MS. PALM: So essentially my -- my max
- 8 capacity in my limousine service is 14 passengers. I
- 9 began taking calls for a website that was advertising a
- 10 wide variety of fleet options, so I was outsourcing.
- 11 And so I have dissolved that portion of my business, so
- 12 A.
- JUDGE CHARTOFF: Oh, okay. So you were
- 14 advertising for -- for larger vehicles --
- MS. PALM: Well, it was actually another
- 16 company that was advertising, but they forwarded their
- 17 calls to me. So I was taking a network of -- of calls,
- 18 and so I -- I'm no longer doing that.
- 19 JUDGE CHARTOFF: Okay.
- 20 MS. PALM: I'm sticking with my -- my
- 21 business and my -- and my fleet.
- 22 JUDGE CHARTOFF: So does Staff have a
- 23 recommendation or...
- MR. HOXIT: No, Your Honor. If she wants to
- 25 proceed with option A, we can discuss that during the

- 1 break.
- JUDGE CHARTOFF: Okay.
- 3 MS. PALM: Thank you.
- 4 JUDGE CHARTOFF: Okay. So when we take a
- 5 break, you can talk to Staff and see if you can sign an
- 6 agreed order.
- 7 MS. PALM: Okay.
- 8 JUDGE CHARTOFF: That order will say that
- 9 you agree -- well, I guess -- you'll have to...
- 10 MS. PALM: I know. I didn't want to contest
- 11 it, but I didn't wanna...
- 12 JUDGE CHARTOFF: Okay. I'll be --
- 13 typically, you agree you were operating without a
- 14 permit, you advertised, and that you made an offer. I'm
- 15 not -- from what you're telling me, I'm not sure if you
- 16 did all of these things, but it sounds like you -- you
- 17 did make an offer, so there would be some admission
- 18 there. And, yeah, it will most likely include an agreed
- 19 penalty amount, but if not, you can explain why the
- 20 penalty should be different than what Staff is
- 21 recommending. Do you have any questions at this point?
- MS. PALM: I guess I'll just ask you when
- 23 we -- when we meet with Staff.
- JUDGE CHARTOFF: Oh, okay. Okay. So -- so
- 25 please return to your seat and wait for the break.

- 1 Thank you.
- Okay. So the next docket is Vicky Sandhu,
- 3 doing business as Seattle Top Class Limo? Okay. Come
- 4 on up. You want to be sworn in?
- 5 (Vicky Sandhu sworn.)
- JUDGE CHARTOFF: Okay. So please state your
- 7 first and last name, spelling your last name for the
- 8 court reporter.
- 9 MR. SANDHU: Vicky Sandhu, last name
- 10 S-a-n-d-h-u.
- JUDGE CHARTOFF: And what is your position
- 12 with the company?
- MR. SANDHU: Owner.
- JUDGE CHARTOFF: Okay. And do you
- 15 understand the choices I explained earlier?
- MR. SANDHU: Yes, ma'am.
- JUDGE CHARTOFF: And do you know how you
- 18 want to proceed?
- 19 MR. SANDHU: Yeah. With number A or A
- 20 option. Want to talk to him.
- 21 JUDGE CHARTOFF: Okay. So and it sound --
- 22 I've reviewed the record on the -- on your case. It
- 23 looks like your -- your certificate was cancelled?
- MR. SANDHU: Yes, ma'am.
- JUDGE CHARTOFF: But did you apply for

- 1 reinstatement?
- 2 MR. SANDHU: Already got the reinstatement
- 3 certificate.
- 4 JUDGE CHARTOFF: Oh, okay. Okay. Great.
- 5 Okay. Does Staff have any recommendation
- 6 or...
- 7 MR. HOXIT: No, Your Honor.
- 8 JUDGE CHARTOFF: Okay. Staff is fine to
- 9 discuss option A?
- 10 MR. HOXIT: Yes, we'll discuss it during the
- 11 break. Thank you.
- 12 JUDGE CHARTOFF: Okay. Do you have any
- 13 questions?
- MR. SANDHU: No.
- JUDGE CHARTOFF: Oh, okay. You can return
- 16 to your seat and wait for the break.
- 17 Okay. So the third is Cascade Adventures,
- 18 Cascade Adventures Baker Bus LLC?
- 19 (Paul Engel sworn.)
- 20 JUDGE CHARTOFF: Okay. So please state your
- 21 first and last name, spelling your last name.
- MR. ENGEL: Paul Engel, E-n-q-e-l.
- JUDGE CHARTOFF: And what is your position
- 24 with the company?
- MR. ENGEL: Owner.

- 1 JUDGE CHARTOFF: And can you give your
- 2 business address?
- MR. ENGEL: PO Box 5147, Glacier, Washington
- 4 98244.
- 5 JUDGE CHARTOFF: Okay. So do you understand
- 6 the choices I explained earlier?
- 7 MR. ENGEL: I do.
- JUDGE CHARTOFF: And do you know how you
- 9 want to proceed?
- MR. ENGEL: A.
- 11 JUDGE CHARTOFF: A. So you are willing to
- 12 admit that you were operating as a charter and excursion
- 13 carrier?
- MR. ENGEL: Correct.
- JUDGE CHARTOFF: And you're willing to cease
- 16 that aspect of your business or apply for --
- 17 MR. ENGEL: Yes, I've already applied for a
- 18 permit, and I believe the lady that I talked to -- it
- 19 might -- it might already be done. I haven't received
- 20 it, I just -- this all pretty much happened this week.
- JUDGE CHARTOFF: Okay.
- MR. ENGEL: So I haven't actually received a
- 23 copy of it yet, but I'm hoping since I'm here today,
- 24 that I might be able to talk to somebody or -- to see if
- 25 that went through.

- JUDGE CHARTOFF: Oh, okay.
- 2 Do you have any information on that?
- 3 MR. HOXIT: All I know is the company
- 4 applied for a certificate, I believe it was on the 5th
- of March, and I'm not aware of any pending motor carrier
- 6 inspection. Typically, those have to be completed
- 7 before the certificate itself is issued to the company.
- 8 JUDGE CHARTOFF: Okay. Okay. So while
- 9 that's pending --
- 10 MR. ENGEL: Yeah, I have -- I have not had
- 11 the busses inspected again. I remember doing that on my
- 12 first permit, and that has not happened yet. It sounded
- 13 to me that when I talked to the lady, that that was my
- 14 last step basically that I would have to do.
- JUDGE CHARTOFF: Okay. Okay. So when you
- 16 talk to Staff about an order today, the order will say
- 17 that you agree to stop operating until your -- you get
- 18 your permit --
- 19 MR. ENGEL: Which I have.
- JUDGE CHARTOFF: -- so --
- 21 MR. ENGEL: Stopped operating.
- JUDGE CHARTOFF: Oh, okay. Stopped
- 23 operating. Yeah, I just want to make sure you stop
- 24 operating until that --
- MR. ENGEL: Yep.

- 1 JUDGE CHARTOFF: -- permit is issued.
- Okay. And once you feel comfortable that
- 3 you understand the order, you and Mr. Hoxit will both
- 4 sign it, and it will most likely include an agreement on
- 5 the penalty amount. But if not, you can explain why the
- 6 penalty should be different than what Staff is
- 7 recommending. So do you have any questions?
- 8 MR. ENGEL: Nope.
- JUDGE CHARTOFF: Okay. You can return to
- 10 your seat.
- I just have one last thing to talk about
- 12 before we take the break. So -- okay. So at this
- 13 point, we're going to take a break, and as soon as you
- 14 have the chance to review the cease and desist orders
- 15 with Staff, you can talk about the penalty. The
- 16 penalty -- the recommended penalty may be small or there
- 17 may be a reason why Staff asked for a larger penalty,
- 18 for example, if you've been in front of a judge here
- 19 before or you used to have a penalty that was -- a
- 20 permit, you used to have a permit that was cancelled.
- 21 So usually part of the penalty is suspend,
- 22 and you will not have to pay it unless you break the law
- 23 again. So you'll pay the unsuspended part of the
- 24 penalty today, and you would only have to pay the rest
- 25 of it if you violate the order.

- 1 Okay. And after the break, I'll call each
- 2 of you back up, make sure you understand the order, and
- 3 I will sign it, and you will leave with a copy of it.
- 4 Are there any questions?
- 5 Anything else before the break?
- 6 MR. HOXIT: Not from Staff.
- JUDGE CHARTOFF: Okay. We are in recess.
- 8 (Recess taken from 9:20 a.m.
- 9 until 10:46 a.m.)
- 10 JUDGE CHARTOFF: Okay. Let's be back on the
- 11 record. So I understand the cease and desist orders
- 12 have been explained to each company, so I will call you
- 13 back up one at a time in the order we went before.
- So we'll start with Michelle Palm, A-Star
- 15 Limousine.
- MS. PALM: Still on? Yep.
- 17 JUDGE CHARTOFF: So did you have a chance to
- 18 read the whole order?
- 19 MS. PALM: Yes, we went through it together.
- 20 JUDGE CHARTOFF: And do you understand it?
- MS. PALM: Yes.
- JUDGE CHARTOFF: Okay. And I see you've
- 23 both signed it. Okay. And it looks like there's two
- 24 violations in this case; one for offering charter party
- 25 or excursion services and one for advertising. And a

- 1 \$10,000 penalty will be imposed, a 9,000 portion of the
- 2 penalty is suspended for a period of two years; is that
- 3 correct?
- 4 MS. PALM: Yes.
- 5 JUDGE CHARTOFF: Okay. And for the record,
- 6 you are agreeing to cease and desist operations as a
- 7 charter party or excursion service carrier?
- 8 MS. PALM: Correct, yes.
- JUDGE CHARTOFF: So and 9,000 is suspended
- 10 for two years from today's date, and that means that if
- 11 Staff finds an advertisement or you offer charter party
- 12 or excursion carrier services during that time, you will
- have to pay the \$9,000 penalty; do you understand that?
- MS. PALM: Yes.
- 15 JUDGE CHARTOFF: And the order to cease and
- 16 desist is permanent, it never expires. So if Staff
- 17 discovers you are still operating even after the two
- 18 years, Staff can go straight to Superior Court and ask
- 19 for much higher penalties. So it's very important that
- 20 you follow the law, okay?
- MS. PALM: Absolutely.
- JUDGE CHARTOFF: And it looks like as far as
- the payment, you're making a full payment today?
- MS. PALM: That's correct.
- JUDGE CHARTOFF: And do you understand

- 1 legally what you can and can't do?
- MS. PALM: Yes.
- JUDGE CHARTOFF: Okay. Okay. So I'll go
- 4 ahead and sign this. So I'll hand this to Staff, and
- 5 Staff will make a copy of it, and when you get that
- 6 copy, you'll be free to go.
- 7 MS. PALM: Okay. Thank you.
- 8 JUDGE CHARTOFF: So yeah, you can take a
- 9 seat.
- MS. PALM: Okay.
- JUDGE CHARTOFF: Okay. So the next is Vicky
- 12 Sandhu, Seattle Top Class Limo. Have you had a chance
- 13 to read the entire order?
- MR. SANDHU: Yes, ma'am.
- 15 JUDGE CHARTOFF: And do understand it?
- MR. SANDHU: Yes.
- 17 JUDGE CHARTOFF: Okay. And it looks like
- 18 there's two violations in this case; one for offering to
- 19 conduct operations after the cancellation of your
- 20 certificate and one for advertising to conduct
- 21 operations.
- MR. SANDHU: Yes.
- JUDGE CHARTOFF: And there is a \$10,000
- 24 penalty imposed, an \$8,500 portion of the penalty will
- 25 be suspended for a period of two years.

- 1 MR. SANDHU: Yes.
- JUDGE CHARTOFF: And I see there's a payment
- 3 schedule. You'll make a payment of 300 today?
- 4 MR. SANDHU: Yes, ma'am.
- JUDGE CHARTOFF: And then one, two, three,
- 6 four, four more payments of \$300 --
- 7 MR. SANDHU: Yes.
- JUDGE CHARTOFF: -- in approximately the
- 9 middle of the month?
- MR. SANDHU: Yep.
- 11 JUDGE CHARTOFF: Do you understand that if
- 12 you miss a payment -- if you miss a payment, you'll have
- 13 to pay the entire amount --
- MR. SANDHU: Yes.
- JUDGE CHARTOFF: -- including the suspended
- 16 penalty? So if for some reason you are going to be late
- 17 making a payment, please contact Staff and make
- 18 arrangements so you don't end up having to pay the
- 19 entire penalty.
- MR. SANDHU: Okay.
- 21 JUDGE CHARTOFF: Do -- oh, okay. So you
- 22 have your permit now?
- MR. SANDHU: Yeah, I do.
- 24 JUDGE CHARTOFF: Okay. So there is no cease
- 25 and -- we're not ordering you to cease and desist here.

- 1 So do you have any questions?
- 2 MR. SANDHU: No, I don't.
- JUDGE CHARTOFF: Okay. So I will sign this,
- 4 and I'll hand this to Staff, and when you get a copy,
- 5 you'll be free to go.
- 6 MR. SANDHU: Okay. Thank you.
- JUDGE CHARTOFF: Thank you.
- 8 Okay. You can come forward, Cascade
- 9 Adventures. So have you had a chance to read the whole
- 10 order?
- MR. ENGEL: Yes.
- 12 JUDGE CHARTOFF: And do you understand it?
- MR. ENGEL: Yes.
- JUDGE CHARTOFF: Okay. I see you both have
- 15 signed it, and looks like there's two violations; one
- 16 for offering to conduct operations and one for
- 17 advertising. And there's a penalty imposed of \$10,000,
- 18 \$8,500 of the penalty has been suspended for a period of
- 19 two years from today's date. And that means that if
- 20 Staff finds an advertisement or you offer charter party
- 21 or excursion services during this time, you'll have to
- 22 pay the entire \$10,000 penalty; do you understand?
- 23 MR. ENGEL: Until I get my permit, correct?
- JUDGE CHARTOFF: Correct.
- MR. ENGEL: Yeah.

- 1 JUDGE CHARTOFF: Correct. And -- okay. And
- 2 there is a payment schedule. Your first payment is due
- 3 April 12th, \$300, and then \$300 monthly until the 1,500
- 4 is paid.
- 5 Okay. And did you hear what I said about
- 6 the late payments?
- 7 MR. ENGEL: Yeah.
- JUDGE CHARTOFF: Make sure to contact Staff
- 9 if you think you're going to have trouble making a
- 10 payment, because otherwise, you would have to pay the
- 11 full amount. Okay.
- 12 Okay. So do you understand legally what you
- 13 can and can't do?
- MR. ENGEL: Yes.
- JUDGE CHARTOFF: Do you have any questions?
- 16 No? Okay. I'll sign the order, and when you get a
- 17 copy, you'll be free to go.
- 18 Okay. Thank you. We are adjourned.
- 19 (Adjourned at 10:55 a.m.)
- 20
- 21
- 22
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- 24
- 25

Page 22 CERTIFICATE STATE OF WASHINGTON COUNTY OF THURSTON I, Tayler Garlinghouse, a Certified Shorthand Reporter in and for the State of Washington, do hereby certify that the foregoing transcript is true and accurate to the best of my knowledge, skill and ability. Tayler Garlinghouse Tayler Garlinghouse, CCR 3358