1 2 3 4 5 6 BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION 7 8 IN RE 9 DOCKET NO. PETITION OF WHIDBEY TELEPHONE 10 COMPANY TO RECEIVE SUPPORT PETITION FOR SUPPORT FROM THE STATE UNIVERSAL 11 COMMUNICATIONS SERVICES **PROGRAM** 12 13 COMES NOW Whidbey Telephone Company (the "Company") and, pursuant to Chapter 14 480-123 of the Washington Administrative Code ("WAC") including, but not limited to, WAC 480-15 123-110, hereby petitions the Washington Utilities and Transportation Commission (the 16 17 "Commission") to receive support from the State Universal Communications Services Program 18 established in RCW 80.36.650 (the "Program") for the fiscal year ending June 30, 2017. 19 20 I. Demonstration of Eligibility under WAC 480-123-100 21 1. WAC 480-123-100(1)(a): The Company is a local exchange company as defined in WAC 22 480-120-021 that serves less than forty thousand access lines within the state. 23 24 25 26 PETITION OF WHIDBEY TELEPHONE CONFIDENTIAL PER WAC 480-07-160 COMPANY TO RECEIVE SUPPORT REDACTED FROM THE STATE UNIVERSAL

COMMUNICATIONS SERVICES

PROGRAM - 1

- 2. WAC 480-123-100(1)(b): The Company is an incumbent local exchange carrier as defined in 47 U.S.C. Sec. 251(h)
- 3. WAC 480-123-100(1)(c): The Company offers basic residential and business exchange telecommunications services as set forth in WAC 480-120-021 and RCW 80.36.630.
- 4. WAC 480-123-100(1)(d): The Company's rates for residential local exchange service, plus mandatory extended area service charges, are no lower than the local urban rate floor established by the Commission as the benchmark rate based on the Federal Communications Commission's national local urban rate floor pursuant to 47 C.F.R. Sec. 54.318 in effect on the date of this Petition.
- 5. WAC 480-123-100(1)(e): The Company has been designated by the Commission as an eligible telecommunications carrier for purposes of receiving federal universal services support pursuant to 47 C.F.R. Part 54 Subpart D - Universal Service Support for High Cost Areas with respect to the service area for which the Company is seeking Program support.

II. Demonstration of Eligibility under WAC 480-123-110

- 1. WAC 480-123-110(1)(a): The name of the legal entity that provides communications services and is seeking Program support is as follows: Whidbey Telephone Company.
- 2. WAC 480-123-110(1)(b): A corporate organization chart showing the relationship between the Company and all affiliates as defined in RCW 80.16.010, except individual officers and directors, is attached hereto as Exhibit 1. A detailed description of any transactions between

PROGRAM - 2

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- 3. WAC 480-123-110(1)(c): Service area maps for the Company can be found at Sheet Nos. 300 and 301 of the Company's Tariff WN U-5.
- 4. WAC 480-123-110(1)(d): A demonstration that the Company's customers are at risk of rate instability or service interruption or cessation in the absence of support from the Program is attached hereto as Exhibit 3.
- 5. WAC 480-123-110(1)(e)(i): On the Commission's prescribed form, attached hereto as Exhibit 4, are copies of the Company's balance sheet as of December 31, 2015, and December 31, 2014, and copies of the Company's statements of income and retained earnings or margin for the years ended December 31, 2015 and December 31, 2014.
- 6. WAC 480-123-110(1)(e)(ii): A copy of the Company's consolidated annual financial statements for the years ended December 31, 2015 and December 31, 2014, is attached hereto as Exhibit 5.
- 7. WAC 480-123-110(1)(e)(iii): Information demonstrating the Company's earned rate of return on a total Washington unseparated regulated operations basis for each of the two prior years, calculated in the manner prescribed by the Commission, is provided in Exhibit 4.
- 8. WAC 480-123-110(1)(e)(iv): Information demonstrating the Company's earned return on equity on a total company (regulated and non-regulated) Washington basis for each of the

¹ Pursuant to agreement with the Commission Staff, Exhibit 2 is limited to transactions other than employment compensation and benefits pursuant to employee benefit plans.

two prior years, calculated in the manner prescribed by the Commission, is provided in Exhibit 4.

- 9. WAC 480-123-110(1)(e)(v): Information detailing all of the Company's revenues from the statements of income and retained earnings or margin in the same format and detail as is required to complete RUS Form 479 for the prior two years is presented on Exhibit 6 attached hereto.
- 10. WAC 480-123-110(1)(e)(vi): Information detailing the amounts of any corporate operations adjustment to existing high-cost loop and interstate common line support mechanisms required of the Company by the Federal Communications Commission for the past two years is attached hereto as Exhibit 7.
- 11. WAC 480-123-110(1)(e)(vii): Exhibit 4 contains additional supporting information requested by the Commission.
- 12. WAC 480-123-110(1)(e)(viii): A statement under penalty of perjury from a Company officer with personal knowledge and responsibility certifying that the Company complies with state and federal accounting, cost allocation, and cost adjustment rules pertaining to incumbent local exchange companies is attached hereto as Exhibit 8.
- 13. WAC 480-123-110(1)(f): A complete copy of the FCC Form 481 filed by the Company or on its behalf with the Federal Communications Commission for the calendar year preceding the current year has already been filed with the Commission. See the Company's filing in Docket No. UT-160030 filed on or about July 1, 2016.

14. WAC 480-123-110(1)(g): The number of residential local exchange access lines served by the Company as of December 31, 2015, was 7,987, all of which were within the geographic area for which the Company is seeking support. The number of residential local exchange access lines served by the Company as of December 31, 2014, was 8,328, all of which were within the geographic area for which the Company is seeking support. The number of business local exchange access lines served by the Company as of December 31, 2015, was 1.695, all of which were within the geographic area for which the Company is seeking support. The number of business local exchange access lines served by the Company as of December 31, 2014, was 1,809, all of which were within the geographic area for which the Company is seeking support. The monthly recurring rate charged by the Company for residential local exchange access service on December 31, 2015, was \$16.00. The monthly recurring rate charged by the Company for residential local exchange access service on December 31, 2014, was \$16.00. The rate charged by the Company for single line business local exchange access service on December 31, 2015, was \$16.50. The rate charged by the Company for single line business local exchange access service on December 31, 2014, was \$16.50. (The Company has other business local exchange service rates, but the Company understands that WAC 480-123-110(1)(g) is requesting the single line business local exchange access service rate.)

15. WAC 480-123-110(1)(h): The specified statement is attached hereto as Exhibit 9.

FROM THE STATE UNIVERSAL COMMUNICATIONS SERVICES

PROGRAM - 6

EXHIBIT 1
CORPORATE ORGANIZATION CHART

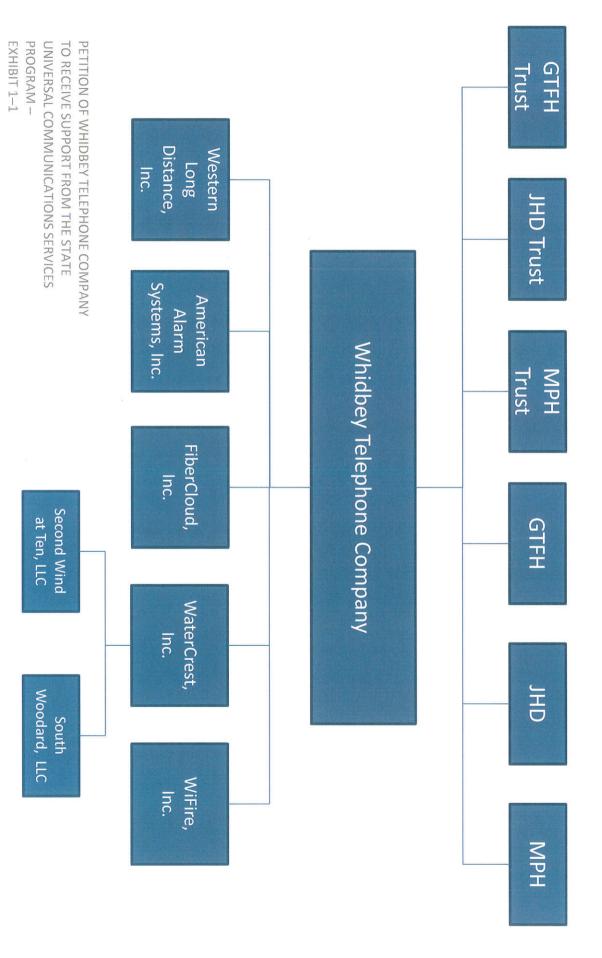


EXHIBIT 2

DESCRIPTION OF TRANSACTIONS BETWEEN COMPANY AND AFFILIATES

The following are transactions between Whidbey Telephone Company ("Company") and the Company affiliates that are shown in Exhibit 1, as well as officers and directors, that are recorded on the books of the Company:

Ownership and the Company

- Certain shareholders holding, directly or indirectly, five percent or more of the stock of the Company are also employees of the Company and receive from the Company employment compensation and employment-associated benefits in accordance with benefit plans that are in place.
- Shareholders of the Company receive distributions from the Company that the Company records as Distributions to Ownership.
- Certain shareholders, who are also officers and directors of the Company, have loans from the Company. The Company records Interest Revenue and Receivables on those loans. As loans are repaid, the Company reduces the appropriate Notes Receivable upon receipt of funds.
- The Company creates work orders for services performed for certain shareholders, who
 are also officers and directors of the Company. These work orders are reimbursed to the
 Company and result in a decrease in the Company's recorded capital items and operating
 expenses.

The Company and Western Long Distance, Inc.

- The Company provides billing and collection services on behalf of Western Long Distance, Inc. (WLD). These services are billed to WLD, and are treated as Carrier Billing and Collection Revenue by the Company. To the extent that these services are jurisdictionally intrastate, they are priced at rates equal to the billing and collection rates specified in the Company's Tariff WN U-5; to the extent that these services are jurisdictionally interstate, they are charged (to the extent applicable) at the same rate charged to other IXC(s) to whom the Company provides Billing and Collection services.
- WLD provides long distance carrier service to the Company. This service is billed to the Company at WLD's price list rates. The Company records General and Administrative Expenses for this service.

The Company and American Alarm Services, Inc.

- The Company provides American Alarm Services, Inc. (AAS) with local telephone service at rates and charges set forth in the Company's Tariff WN U-5.
- AAS provides alarm and monitoring services for the Company. The Company records Regulated Land & Building Expense subject to Part 64 allocations.

The Company and Watercrest, Inc.

• There are loans from the Company to Watercrest, Inc. The Company records Interest Income on the loans. As the loans are repaid, the Company reduces the appropriate Notes Receivable.

The Company and WiFire, Inc.

• Retail transactions for food and beverages furnished by WiFire, Inc. to the Company are recorded by the Company as Operating Expenses.

The Company and FiberCloud, Inc.

- The Company sold all assets of FiberCloud, Inc. on 3/31/2015 to non-affiliated concern. Until the date of the transaction the following affiliate transactions were conducted:
 - The Company obtains from FiberCloud, Inc. co-location space, dark fiber, and transport and bandwidth services at commercial rates from FiberCloud, Inc. With respect to these transactions, the Company records Regulated and Non-Regulated Operating Expenses determined in accordance with the Company's FCC Part 64 procedures.
 - There is a loan between the Company and FiberCloud, Inc. The Company records Interest Income on the loan. As the loan is repaid, the Company reduces the appropriate Notes Receivable upon receipt of funds.
 - The Company allows FiberCloud, Inc. to use tower space on a Company tower.
 The Company records Rental Revenue at an appropriate rate and FiberCloud, Inc. records Rental Expense.
 - The Company provides transport services to FiberCloud, Inc. at rates set forth in the Company's Tariff WN U-5 and/or NECA Tariff FCC No. 5, depending upon the jurisdiction of the transport service furnished. The Company records Special Access Revenue for these services. If the transport services are jurisdictionally interstate, the revenues and corresponding costs are reported to NECA.

- The Company provides administrative services to FiberCloud, Inc. on a cost allocation basis. This allocation reduces Administrative Expenses to the Company.
- Upon the sale of the assets of FiberCloud, Inc., the Company recorded appropriate losses relating to the sale of assets, the retirement of debt, and all other appropriate financial transactions. Results of these transactions are noted the annual audit under Discontinued Operations.
- Certain obligations of FiberCloud, Inc., remain in force, primarily relating to lease obligations, until the conclusion of those agreements. Proceeds from the sale of the assets will be used to fund those obligations.

EXHIBIT 3

DEMONSTRATION OF RISK OF RATE INSTABILITY OR SERVICE INTERRUPTION OR CESSATION

The operating environment in which the Company finds itself has created a climate of great financial uncertainty. The Company has been working over the past several years to address growing competition. The Company has taken steps to increase the availability and attributes of advanced services offered by the Company, including broadband. This has resulted in the Company making additional investments in regulated plant of approximately \$12.1 million during the period January 1, 2011 through December 31, 2015. As a result, the Company has a substantial debt obligation to cover the investment that has been made, and continues to require substantial cash allocation for investments, as well as operation and maintenance of existing infrastructure.

The overall financial condition of the Company is detailed on other Exhibits to this Petition. What this information demonstrates is that, when adjusted to eliminate the support from the state Universal Communications Services Program that the Company received or accrued in 2015, the Company's total regulated revenue decreased by 12.1 percent from 2011 through 2015. The Company has looked for ways to lower expenses. However, much of the Company's operating expenses are fixed obligations, such as debt-related payments.

At the same time, the Company is seeing increased competition. For example, the Company has seen some migration of customers "cutting the cord" to move to wireless or other service as their sole method of telecommunications. Since 2011, the Company has lost 1,502 access lines. A loss of customers equates to a loss of revenue without a corresponding reduction in expenses or corresponding increase in rates. This trend of access line loss is exacerbated by the Federal Communications Commission's requirement that the Company increase its rates to remain eligible for full federal USF support. Since 2012, the Company has increased its local exchange service rates in order to be in compliance with the national urban rate floor prescribed by the Federal Communications Commission. However, those increases have been insufficient to fully replace the revenues that have been lost due to the reduction in access lines. In addition, those rate increases have tended to stimulate a surge in disconnection of service by customers.

As an example of why state Program support is needed, the Company's receipt of revenue from the traditional Washington intrastate universal service access rate element and related pooling fund were terminated effective July 1, 2014. Since then, the loss of revenues derived from the traditional universal service access rate element has been off-set by revenues received by the Company as a result of its participation in the Program. Using 2012 as a base line, the Company is facing a loss of traditional universal service fund revenues of approximately \$306,371 per year if its participation in the Program is not renewed.

As another example, some of the financial uncertainty that the Company faces stems from the USF/ICC Transformation Order issued by the Federal Communications Commission. The USF/ICC Transformation Order has built in an automatic decline in the Company's intrastate and interstate access revenues. The intercarrier compensation portion of the Transformation Order introduces a concept of a base line year for calculating terminating access and reciprocal compensation revenues and provides support from the Connect America Fund ("CAF") based on the base line year. However, the base line year revenues (from which the level of CAF support is derived) are reduced iteratively by five percent each year. The CAF support reduction began in July 2012. Projecting through the fiscal year ending June 30, 2017, including reductions that will occur July 1, 2016, the Company has seen a reduction in the annual base line revenue from \$2,382,945 at July 2012 to \$1,843,878 at June 30, 2017 or a total reduction of \$539,607.

On top of all this, during the four-year period ended December 31, 2015, the Company has seen its total federal high cost support undergo a significant reduction, declining from \$2,595,124 in 2011 to \$1,516,812 in 2015.

These factors, among others, have led to the strained financial condition of the Company as reflected in the financial reports that are part of the Petition.

The combination of factors noted above creates a situation in which, without support from the state universal communications services program, the Company may be faced with a choice of increasing rates further or reducing service in order to be able to match expenses to revenues. Neither choice presents a viable path for providing continued high quality service to customers. The dilemma presented by these choices reflects the risk of rate instability or service interruption or cessation to which the Company is subject.

¹ In the Matter of Connect America Fund, A National Broadband Plan for Our Future, Establishing Just and Reasonable Rates for Local Exchange Carriers, High-Cost Universal Service Support, Developing an Unified Intercarrier Compensation Regime, Federal-State Joint Board on Universal Service, Lifeline and Link-Up, Universal Service Reform - Mobility Fun, WC Docket No. 10-90, GN Docket No. 09-51, WC Docket No. 07-135, WC Docket No. 05-337, CC Docket No. 01-92, CC Docket No. 96-45, WC Docket No. 03-109, WT Docket No. 10-208, Report and Order and Further Notice of Proposed Rulemaking, FCC 11-161 (rel. Nov. 18, 2011)(USF/ICC Transformation Order).

EXHIBIT 4 FINANCIAL TEMPLATE

STATE USF FILING
FINANCIAL TEMPLATE
"S CORP" COMPANIES

			Footnotes:				Footnotes:
			59. TOTAL LIABILITIES AND EQUITY (35+46+50+58)				24. TOTAL ASSETS (10+17+23)
			58. Total Equity (51 thru 57)				23. Net Plant (18 thru 21 less 22)
			57. Retained Earnings or Margins (B2)	0			22. Accumulated Depreciation (CR.)
			56. Patronage Capital Credits				21. Plant Adj., Nonop Plant & Goodwill
			55. Other Capital				20. Plant Under Construction
			54. Membership and cap. Certificates				19. Property Held for Future Use
			53. Treasury Stock				18. Telecom Plant-In-Service
			52. Additional Paid-in-Capital				PLANT, PROPERTY AND EQUIPMENT
			51. Cap. Stock Outstanding & Subscribed				
			EQUITY				17. Total noncurrent Assets (11 thru 16)
			50. Total Other Liab. & Def. Credits (47 thru 49)				16. Jurisdictional Differences
			49. Other Jurisdictional Differences				15. Deferred Charges
			48. Other Deferred Credits (C)				14. Other Noncurrent Assets
			47. Other Long-Term Liabilities				13. Nonregulated Investments (B1)
			OTHER LIAB. & DEF. CREDITS				b. Nonrural Development
			46. Total Long-Term Debt (36 thru 45)				a. Rural Development
			45. Other Long-Term Debt				12. Other Investments
			44. Adv. From Affiliated Companies				b. Nonrural Development
			43. Obligations Under Capital Lease				a. Rural Development
			42. Reacquired Debt				11. Investment in Affiliated Companies
			41. Premium (Discount) on L/T Debt				NONCURRENT ASSETS
			40. Funded Debt-Rural Develop. Loan				
			39. Funded Debt-Other				10. Total Current Assets (1 Thru 9)
			38. Funded Debt-FFB Notes				9. Other Current Assets
			37. Funded Debt-RTB Notes				8. Prepayments
			36. Funded Debt-RUS Notes				7. Material-Nonregulated
			LONG-TERM DEBT				6. Material-Regulated
			35. Total Current Liabilities (25 thru 34)				5. Interest and Dividends Receivable
			34. Other Current Liabilities				c. Notes Receivable
			33. Other Taxes Accrued				b. Other Accounts Receivable
			32. Income Taxes Accrued				a. Telecom, Accounts Receivable
			31. Current Mat Capital Leases				4. Non-Affiliates:
			30. Current Mat. L/T Debt Rur. Dev.				c. Notes Receivable
			29. Current Mat. L/T Debt				b. Other Accounts Receivable
			28. Customer Deposits				a. Telecom, Accounts Receivable
			27. Advance Billings and Payments				3. Affiliates:
			26. Notes Payable				2. Cash-RUS Construction Fund
			25. Accounts Payable				1. Cash and Equivalents
			CURRENT LIABILITIES		Service Services		CURRENT ASSETS
2014 (C)	2014 (8)	2014 (A)		2014 (C)	2014 (B)	2014 (A)	
End of Year	eg	End of Year	LIABILITIES AND STOCKHOLDERS' EQUITY	End of Year	eg_	End of Year	ASSETS
Adi. Balance	Part 64	Balance		Adi Balance	Part 64	Ralance	

PETITION OF WHIDBEY TELEPHONE COMPANY TO RECEIVE SUPPORT FROM THE STATE UNIVERSAL COMMUNICATIONS SERVICES PROGRAM – EXHIBIT 4

Footnotes:

(A) - As reported on RUS Form 479

(B) - Part 64 adjustments from regulated to nonregulated.

Footnotes:

(81) - Part 64 offset to nonreg investment
(82) - Part 64 offset to retained earnings
(C) - Includes deferred taxes

	Footnotes: (81) - Part 64 offset to nonreg investment (82) - Part 64 offset to retained earnings			Footnotes: (A) - As reported on RUS Form 479 (B) - Part 64 adjustments from regulated to nonregulated
	59. TOTAL LIABILITIES AND EQUITY (35+46+50+58)			24. TOTAL ASSETS (10+17+23)
	58. Total Equity (51 thru 57)			23. Net Plant (18 thru 21 less 22)
	57. Retained Earnings or Margins (B2)			22. Accumulated Depreciation (CR.)
	56. Patronage Capital Credits			21. Plant Adj., Nonop Plant & Goodwill
	55. Other Capital			20. Plant Under Construction
	54. Membership and cap. Certificates			19. Property Held for Future Use
	53. Treasury Stock			18. Telecom Plant-In-Service
	52. Additional Paid-in-Capital			PLANT, PROPERTY AND EQUIPMENT
	51. Cap. Stock Outstanding & Subscribed			17. Iodal Ilolicalient Assers (11 and 10)
	50. Total Other Liab. & Def. Credits (47 thru 49)			16. Jurisdictional Differences
	49. Other Jurisdictional Differences			15. Deferred Charges
	48. Other Deferred Credits (C)			14. Other Noncurrent Assets
	47. Other Long-Term Liabilities			13. Nonregulated Investments (B1)
	OTHER LIAB. & DEF. CREDITS			b. Nonrural Development
	46. Total Long-Term Debt (36 thru 45)			a. Rural Development
	45. Other Long-Term Debt			12. Other Investments
	44. Adv. From Affiliated Companies			b. Nonrural Development
	43. Obligations Under Capital Lease			a. Rural Development
	42. Reacquired Debt			11. Investment in Affiliated Companies
	40. Funded Debt-Rural Develop. Loan 41. Premium (Discount) on 1/T Debt			NONCHARRENT ASSETS
	39. Funded Debt-Other			10. Total Current Assets (1 Thru 9)
	38. Funded Debt-FFB Notes			9. Other Current Assets
	37. Funded Debt-RTB Notes			8. Prepayments
	36. Funded Debt-RUS Notes			7. Material-Nonregulated
	LONG-TERM DEBT			6. Material-Regulated
	35. Total Current Liabilities (25 thru 34)			5. Interest and Dividends Receivable
	34. Other Current Liabilities			c. Notes Receivable
	33. Other Taxes Accrued			b. Other Accounts Receivable
	32. Income Taxes Accrued			a. Telecom, Accounts Receivable
	31. Current Mat Capital Leases			4. Non-Affiliates:
	30. Current Mat. L/T Debt Rur. Dev.			c. Notes Receivable
	29. Current Mat. L/T Debt			b. Other Accounts Receivable
	28. Customer Deposits			a. Telecom, Accounts Receivable
	27. Advance Billings and Payments			3. Affiliates:
	26. Notes Payable			2. Cash-RUS Construction Fund
	25. Accounts Payable			1. Cash and Equivalents
	CURRENT LIABILITIES			CURRENT ASSETS
2015 (B)		2015 (B) 2015 (C)	2015 (A)	ASSEIS
End of Year Adi to NonReg End of Year	LIABILITIES AND STOCKHOLDERS' FOLLITY		n of Ver	ACCETC

FROM THE STATE UNIVERSAL COMMUNICATIONS SERVICES PROGRAM — EXHIBIT 4 PETITION OF WHIDBEY TELEPHONE COMPANY TO RECEIVE SUPPORT

CONFIDENTIAL PER WAC 480-07-160

ASSETS CURRENT ASSETS 1. Cash and Equivalents 2. Cash-RUS Construction Fund 3. Affiliates: a. Telecom, Accounts Receivable b. Other Accounts Receivable c. Notes Receivable	Adjusted Prior Year Balance 2014	Adjusted Current Year Balance 2015	CURRENT LIABILITIES 25. Accounts Payable 26. Notes Payable 27. Advance Billings and Payments 28. Customer Deposits 29. Current Mat. L/T Debt 30. Current Mat. L/T Debt Rur. Dev.	Adjusted Prior Year Balance 2014
Non-Affiliates: Telecom, Accounts Receivable Other Accounts Receivable			31. Current Mat Capital Leases32. Income Taxes Accrued33. Other Taxes Accrued	
c. Notes Receivable 5. Interest and Dividends Receivable			34. Other Current Liabilities 35. Total Current Liabilities (25 - 34)	
6. Material-Regulated			LONG-TERM DEBT	
8. Prepayments			37. Funded Debt-RTB Notes	
Other Current Assets Total Current Assets (1 Thru 9)			38. Funded Debt-FFB Notes 39. Funded Debt-Other	
NONCURRENT ASSETS			40. Funded Debt-Rural Develop. Loan 41. Premium (Discount) on L/T Debt	
11. Investment in Affiliated Companies			42. Reacquired Debt	
a. Rural Development			43. Obligations Under Capital Lease	
b. Nonrural Development 12 Other Investments			44. Adv. From Affiliated Companies 45. Other Long-Term Debt	
a. Rural Development			46. Total Long-Term Debt (36-45)	
b. Nonrural Development			OTHER LIAB. & DEF. CREDITS	
13. Nonregulated investments			47. Other Long-Term Liabilities	
15. Deferred Charges			49. Other Jurisdictional Differences	
 Jurisdictional Differences Total noncurrent Assets (11 thru 16) 			50. Total Other Liab. & Def. Credits (47 thru 49) FOUITY	
			51. Cap. Stock Outstanding & Subscribed	
PLANT, PROPERTY AND EQUIPMENT			52. Additional Paid-in-Capital	
19. Property Held for Future Use			54. Membership and cap. Certificates	
20. Plant Under Construction			55. Other Capital	
21. Plant Adj., Nonop Plant & Goodwill			56. Patronage Capital Credits	
 Accumulated Depreciation (CR.) Net Plant (18 thru 21 less 22) 			57. Retained Earnings or Margins 58. Total Equity (51 thru 57)	
24. TOTAL ASSETS (10+17+23)			59. TOTAL LIABILITIES AND EQUITY (35+46+50+58)	
		THE REAL PROPERTY.		C. C

Footnote:

Adjusted Balances represents balances after Part 64 adjustments

PETITION OF WHIDBEY TELEPHONE COMPANY TO RECEIVE SUPPORT FROM THE STATE UNIVERSAL COMMUNICATIONS SERVICES PROGRAM – EXHIBIT 4

State USF Petition Filing Requirement -WAC 480-123-110 (1)(e) Prior and Current Year Rate Base

EXHIBIT 4
FINANCIAL TEMPLATE

Company Name: (Below)
Whidbey Telephone Company

		B/S	Adj. Balance	Adj. Balance	Average
Line #	Description	Line	End of Year	End of Year	Adj End of Year
		32	2014	2015	Balance
	Average Rate Base:				
н	Total Regulated Adjusted Telecom Plant-In-service	18			
2	Total Property Held for Future Use	19			
w	Total Regulated Adjusted Accumulated Depreciation (CR)	22			
4	Total Regulated Materials & Supplies	6			
5	Deferred Income Taxes (CR)				
6	Total Regulated Rate Base				

- Footnotes:

 1. Normal balance of deferred income taxes and accumulated depreciation is a credit.

 2. Adjusted balance includes Part 64 adjustments

State USF Petition Filing Requirement -WAC 480-123-110 (1)(e) Prior and Current Year Access Lines

EXHIBIT 4
FINANCIAL TEMPLATE

Company Name: (Below) Whidbey Telephone Company

-4.5%	(455)	9,682	10,137	Total	w
-6.3%	(114)	1,695	1,809	Business	2
-4.1%	(341)	7,987	8,328	Residential	н
				Access Lines:	
Change		Balance - 2015	Balance - 2014		
%	Difference	End of Yr.	End of Yr.	Description	Line#
		Current Year	Prior Year		

Note: If 2014 does not equal last year's petition and template, explain.

PETITION OF WHIDBEY TELEPHONE COMPANY TO RECEIVE SUPPORT FROM THE STATE UNIVERSAL COMMUNICATIONS SERVICES PROGRAM – EXHIBIT 4

Line #	Description	Prior Year 2014 (A)	Part 64 Adj. to NonReg (B)	Prior Year Adjusted 2014 (C)
1	Local Network Services Revenues			
2	Network Access Services Revenues	N. State Co.		
3	Long Distance Network Services Revenues	Section 1		
4	Carrier Billing and Collection Revenues			
5	Miscellaneous Revenues	MARKET MARKET		
6	Uncollectible Revenues (Normal Balance is debit or in brackets)	With the same of t		
7	Net Operating Revenues (1 thru 6)			
8	Plant Specific Operations Expense			
9	Plant Nonspecific Operations Expense (excluding Depreciation & Amort.)			
10	Depreciation Expense			
11	Amortization Expense			
12	Customer Operations Expense			
13	Corporate Operations	The second		
14	Total Operations Expenses (8 thru 12 +13b)			
15	Operating Income or Margins (7 less 14)			
16	Other Operating Income and Expenses ()			
17	State and Local Taxes			
18	Federal Income Taxes (A1) - (LINE IS ZERO IF COMPANY IS S CORP)			
19	Other Taxes			
20	Total Operating Taxes (17+18+19)			
21	Net Operating Income or Margins (15+16-20)			
22	Interest on Funded Debt			
23	Interest Expense - Capital Leases			
24	Other Interest Expense			
25	Allowance for Funds Used During Construction (CR)			
26	Total Fixed Charges (22+23+24-25)			
27	Nonoperating Net Income	A Maria Maria		
28	Extraordinary Items			
29	Jurisdictional Differences	EATHER HE		
30	Nonregulated Net Income (B1)			
31	Total Net Income or Margins (21+27+28+29+30-26)	A STATE OF THE STA		
32	Total Taxes Based on Income	A STATE OF THE STA		
33	Retained Earning or Margins Beginning-of-Year			
34	Miscellaneous Credits Year-to-Date			
35	Dividends Declared (Common)			
36	Dividends Declared (Preferred)			
37	Other Debits Year-to-Date			
38	Transfers to Patronage Capital			
39	Retained Earnings End-of-Period ((31+33+34)-(35+36+37+38)(A2)			
40	Patronage Capital Beginning-of-Year	NAME OF TAXABLE PARTY.		
41	Transfers to Patronage Capital	To the second		
42	Patronage Capital Credits Retired			
43	Patronage Capital End-of-Year (40+41-42)			
44	Annual Debt Service Payments			
45	Cash Ratio ((14+20-10-11)/7)	B. H. B. L.		
46	Operating Accrual Ratio ((14+20+26)/7)			
	TIER ((31+26)/26)	9,500		
48	DSCR ((31+26+10+11)/44)			
		-	THE RESERVE OF THE PARTY OF THE	CONTRACTOR OF THE PARTY OF THE

Footnotes:

- (A) As reported on RUS Form 479
- (A1) S Corps provide effective tax rate from Cost study on Page 9 Inc. Stmt Summary Schedule Footnote
- (A2) Column A, Line 39 must equal Column A, Line 57 of Page 1, Balance Sheet
- (B1) Column B, automatic offset to Nonregulated Net Income (No Impact to retained earnings)

Line #	Description	Current Year 2015 (A)	Part 64 Adj. to NonReg (B)	Current Year Adjusted 2015 (C)
1	Local Network Services Revenues	CONTRACTOR AND ADDRESS OF THE PARTY.		
2	Network Access Services Revenues			
3	Long Distance Network Services Revenues			
4	Carrier Billing and Collection Revenues			
5	Miscellaneous Revenues			
6	Uncollectible Revenues (Normal Balance is debit or in brackets)	DESCRIPTION OF THE PERSON NAMED IN		
7	Net Operating Revenues (1 thru 6)	NEW YORK		
8	Plant Specific Operations Expense			
9	Plant Nonspecific Operations Expense (excluding Depreciation & Amort.)			
10	Depreciation Expense			
11	Amortization Expense			
12	Customer Operations Expense			
13	Corporate Operations			
14	Total Operations Expenses (8 thru 12 +13b)			
15	Operating Income or Margins (7 less 14)			
16	Other Operating Income and Expenses ()			
17	State and Local Taxes			
18	Federal Income Taxes (A1) - (LINE IS ZERO IF COMPANY IS S CORP)			
19	Other Taxes	STATE OF STREET		
20	Total Operating Taxes (17+18+19)	-		
21	Net Operating Income or Margins (15+16-20)			
22	Interest on Funded Debt	CONTRACTOR OF THE PERSON OF TH		
23	Interest Expense - Capital Leases			
24	Other Interest Expense			
25	Allowance for Funds Used During Construction (CR)			
26	Total Fixed Charges (22+23+24-25)	- BEAR 12		
27	Nonoperating Net Income			
28	Extraordinary Items			
29	Jurisdictional Differences			
30	Nonregulated Net Income (B1)			
31	Total Net Income or Margins (21+27+28+29+30-26)			
32	Total Taxes Based on Income			
33	Retained Earning or Margins Beginning-of-Year			
34	Miscellaneous Credits Year-to-Date			
35	Dividends Declared (Common)			
36	Dividends Declared (Preferred)			
37	Other Debits Year-to-Date			
38	Transfers to Patronage Capital			
39	Retained Earnings End-of-Period ((31+33+34)-(35+36+37+38)(A2)			
40	Patronage Capital Beginning-of-Year			
41	Transfers to Patronage Capital			
42	Patronage Capital Credits Retired	THE STATE OF THE S		
43	Patronage Capital End-of-Year (40+41-42)	- GREEN		
44	Annual Debt Service Payments			
45	Cash Ratio ((14+20-10-11)/7)	R. CHEST		
46	Operating Accrual Ratio ((14+20+26)/7)			
47	TIER ((31+26)/26)			
48				
40	DSCR ((31+26+10+11)/44)	Budget 6		
		The second secon		

Footnotes:

- (A) As reported on RUS Form 479
- (A1) S Corps provide effective tax rate from Cost study on Page 9, Inc. Stmt Summary Schedule Footnote
- (A2) Column A, Line 39 must equal Column A, Line 57 of Page 2, Balance Sheet
- (B) Part 64 adjustment from regulated to nonregulated
- (B1) Column B, automatic offset to Nonregulated Net Income (No Impact to retained earnings)

Line #	Description	Adjusted Prior Year 2014	Adjusted Current Year 2015
1	Local Network Services Revenues	N. S.	
2	Network Access Services Revenues		
3	Long Distance Network Services Revenues		
4	Carrier Billing and Collection Revenues		
5	Miscellaneous Revenues		
6	Uncollectible Revenues (Normal Balance is debit or in brackets)		
7	Net Operating Revenues (1 thru 6)		
8	Plant Specific Operations Expense		
9	Plant Nonspecific Operations Expense (excluding Depreciation & Amort.)		
10	Depreciation Expense		
11	Amortization Expense		
12	Customer Operations Expense		
13	Corporate Operations		
14	Total Operations Expenses (8 thru 12 +13b)		
15	Operating Income or Margins (7 less 14)		
16	Other Operating Income and Expenses ()		
17	State and Local Taxes		
18	Federal Income Taxes (A1) - (LINE IS ZERO IF COMPANY IS S CORP)		
19	Other Taxes		
20	Total Operating Taxes (17+18+19)	Sec. 10	
21	Net Operating Income or Margins (15+16-20)	TO SHARE	
22	Interest on Funded Debt		
23	Interest Expense - Capital Leases		
24	Other Interest Expense		
25	Allowance for Funds Used During Construction		
	Total Fixed Charges (22+23+24-25)		
27	Nonoperating Net Income		
28	Extraordinary Items		
29	Jurisdictional Differences		
100000	Nonregulated Net Income		
31	Total Net Income or Margins (21+27+28+29+30-26)		
32	Total Taxes Based on Income		
33	Retained Earning or Margins Beginning-of-Year		
34	Miscellaneous Credits Year-to-Date		
35	Dividends Declared (Common)		
36	Dividends Declared (Preferred)		
37	Other Debits Year-to-Date		
38	Transfers to Patronage Capital		
39	Retained Earnings or Margins End-of-Period ((31+33+34)-(35+36+37+38)		
40	Patronage Capital Beginning-of-Year	A STREET	
41	Transfers to Patronage Capital		
42	Patronage Capital Credits Retired	Control of the	
43	Patronage Capital End-of-Year (40+41-42)	WHEN SHE	
44	Annual Debt Service Payments	Man Andrew	
45	Cash Ratio ((14+20-10-11)/7)		
46	Operating Accrual Ratio ((14+20+26)/7)		
47	TIER ((31+26)/26)		
48	DSCR ((31+26+10+11)/44)		
70	556. [[51.25.15.11]] 77]		

Footnote

(A1) S Corporation Effective Tax Rate (2 decimal places):

2014 2015

Note:

Adjusted Income Statement reflects Part 64 Adustments (Regulated to Nonregulated).

State USF Petition Filing Requirement -WAC 480-123-110 (1)(e) Prior and Current Year Access Revenue Detail

EXHIBIT 4
FINANCIAL TEMPLATE

Company Name: (Below) Whidbey Telephone Company

Line # Description 1 End User Revenue (SLC, ARC,
1 End User Revenue (SLC, ARC, etc.)
2a Intrastate
2b Interstate (includes CAF)
3 Special Access:
3a Intrastate
3b Interstate
4 Federal USF (ICLS/HCL/SN)
5 State USF
6 Other*
7 Total (must equal line 2 of Income Stmt.)
8 Line 2 of Income Stmt.
9 Difference

^{* -} if > than 5% of Access revenue total, provide description below.

CONFIDENTIAL PER WAC 480-07-160

State USF Petition Filing Requirement -WAC 480-123-110 (1)(e) Out-of-Period and Pro Forma Adjustments

FINANCIAL TEMPLATE **EXHIBIT 4**

Company Name: (Below)

Whidbey Telephone Company

Adjustment #5 Adjustment #4 Adjustment #3: Adjustment #2: Adjustment #1: Description of Out-of-Period - 2015 (As Recorded) OR Pro Forma (PF) Adjustments for Current Year or Reversing from Prior Year Year OOP or PDF? Debit Part 32 Account bit Credit

PETITION OF WHIDBEY TELEPHONE COMPANY TO RECEIVE SUPPORT FROM THE STATE UNIVERSAL COMMUNICATIONS SERVICES PROGRAM – EXHIBIT 4

		40,000,00 80 80 80 80 80 80 80 80 80 80 80 80 8	2015	
Line #	Source(A)	Net Operating Income Inputted FIT Calculation		
1	Page 9, Line 21 (CY)	Adjusted Net Operating Income	September 1	
2		Out-of-Period or Pro Forma Adjustments		
3	Page 9, Line 26 (CY)	Total Fixed Charges	No.	(A)
4	Sum	Adj. Taxable Operating Income (Line 1 + Line 2 - Line 3)		
5		Inputted S Corp. Tax Rate(B)		
6	Calculated	inputted FIT (Line 4* Line 5)		
7	Sum	Adj. Net Operating income after FIT (Line 1 - Line 6)		(8)
Line #	Source(A)	NonOperating Income Inputted FIT Calculation		
8	Page 9, Line 27 (CY)	Nonoperating net income		
9	Page 9, Line 30 (CY)	Nonregulated net income		
10	Sum	Sub-Total (Line 27+Line 30)		
11	20000000000	Inputted S Corp. Tax Rate(B)	2000	
12	Calculated	FIT (Line 10 * Line 11)		
13	Sum	Nonop/Nonreg income after FIT (Line 10 - Line 12)		(C)
14	Sum	Adjusted Net Income w/inputted FIT		(B)+(C)-(A)
line #	Saura(8)			233
Line #		Sanity Check:	THE SECTION AND ADDRESS OF THE PERSON AND AD	
15	Page 9, Line 31 (CY)	Line 31 as reported		
16		Out-of-Period or Pro Forma Adjustments		
17		Total	1-30	
18		Inverse of effective tax rate (100%-Line 10 percent)		
19	Calculated	Adjusted Net Income (Line 17*Line 18) = Line 14		(D)
Line #	Source(A)	Regulated Rate of Return		
20	Page 5, Total (PY)	Regulated rate base Year End 2014		
21	Page 5, Total (CY)	Regulated rate base Year End 2015		
22	Sum	Total		
23	Calculated	Simple Avg.		(E)
24	Line 7 (above)	Adj Operating Income after inputted FIT		
27	Calculated	Regulated rate of return	SEAR STATE	(B)/(E)
Line #	Source	Total Consolidated Company Return on Equity	1	
28	Audited FinStmts	Total Equity Year End 2014		-
29	Audited FinStmts	Total Equity Year End 2015		
30	Sum	Total		
31	Calculated	Simple Avg.		(G)
32	Audited FinStmts	Consolidated Net Income		(0)
33	Line 2 above	Out-of-period or Pro Forma Adjustments		
34		Adjusted Consolidated Net Income		
35		Inputted S Corp Tax Rate		
36		Inputted 5 Corp Tax Nate	BURN	
37	Sum			desi.
38	Calculated	Adj Consolidated Net Income after inputted FIT	E 1988	(H)
30	Calculated	Total Adj. Consolidated Company Return on Equity		(H)/(G)

Footnotes:

Lines 2, 16 & 33 will be completed by Staff
Lines 28, 29 & 32 to be completed by the Company

State USF Petition Filing Requirement - WAC 480-123-110(e) Prior and Current Year Broadband and Gross Capital Expenditures

EXHIBIT 4

CONFIDENTIAL PER 480-07-160

Company Name: (Below)

Change -2.1% 22.3% 0.7% % Change	(140) -2.1% 194 22.3% 54 0.7% Difference % Change	Balance - 2014 Balance - 2015 6,610 6,470 869 1,063 7,479 7,533 2014 2015	6,610 869 7,479 2014	Broadband Connections: Residential Business Total Gross Regulated and Nonregulated Capital Expenditures: Total Annual Amount
: %	Difference	Current Year End of Yr.	Prior Year End of Yr.	Description

CONFIDENTIAL PER WAC 480-07-160 EXHIBIT 5

WHIDBEY TELEPHONE COMPANY AND SUBSIDIARIES

Audited Consolidated Financial Statements

December 31, 2015 and 2014

WHIDBEY TELEPHONE COMPANY AND SUBSIDIARIES

Audited Consolidated Financial Statements

December 31, 2015 and 2014

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Consolidated Statements of Operations and Comprehensive Income	
Consolidated Statements of Stockholders' Equity	(
Consolidated Statements of Cash Flows	7-8
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1501 Regents Blvd., Suite 100 Fircrest, WA 98466 (253)566-7070 fax (253)566-7100

Independent Auditor's Report

To the Board of Directors Whidbey Telephone Company Langley, Washington

Report on the Financial Statements

We have audited the accompanying consolidated financial statements of Whidbey Telephone Company and Subsidiaries which comprise the consolidated balance sheets as of December 31, 2015 and 2014, and the related consolidated statements of operations and comprehensive income, stockholders' equity and cash flows for the years then ended, and the related notes to the consolidated financial statements.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these consolidated financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these consolidated financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the consolidated financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the consolidated financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of the significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

To the Board of Directors Whidbey Telephone Company Page 2

Opinion

In our opinion, the consolidated financial statements referred to above present fairly, in all material respects, the financial position of Whidbey Telephone Company and Subsidiaries as of December 31, 2015 and 2014, and the results of its operations and its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

JOHNSON, STONE & PAGANO, P.S.

Johnson, Stone & Pages, P.S.

April 27, 2016

AUDITED CONSOLIDATED FINANCIAL STATEMENTS

WHIDBEY TELEPHONE COMPANY AND SUBSIDIARIES

CONSOLIDATED BALANCE SHEETS

December 31, 2015 and 2014

ASSETS

CURRENT ASSETS

Cash and cash equivalents
Accounts receivable
Trade 1,112,088
Other 557,887
Materials and supplies
Prepayments and deposits
Current assets of discontinued operations

Total Current Assets

OTHER ASSETS

Restricted cash Investments 11,629,666

Total Other Assets

PROPERTY, PLANT AND EQUIPMENT

Telecommunications plant in service Less allowances for depreciation

Telecommunications plant under construction Plant held for future use

Total Telecommunications Plant

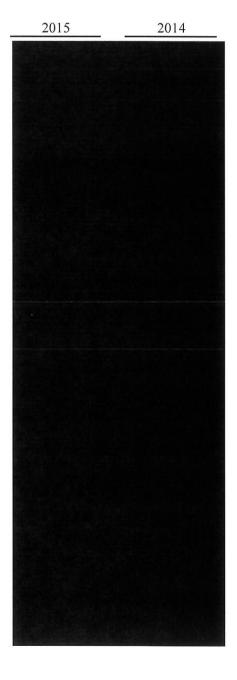
Nonregulated plant Less allowances for depreciation

Nonregulated plant under construction

Nonregulated plant of discontinued operations, net

Total Nonregulated Plant

TOTAL ASSETS



WHIDBEY TELEPHONE COMPANY AND SUBSIDIARIES

CONSOLIDATED BALANCE SHEETS (Continued)

December 31, 2015 and 2014

LIABILITIES AND STOCKHOLDERS' EQUITY

CURRENT LIABILITIES

Accounts payable
Taxes, other than income taxes
Other current liabilities
Deferred revenue
Current liabilities of discontinued operations
Current portion of long-term debt

Total Current Liabilities

LONG-TERM DEBT, less portion classified as a current liability

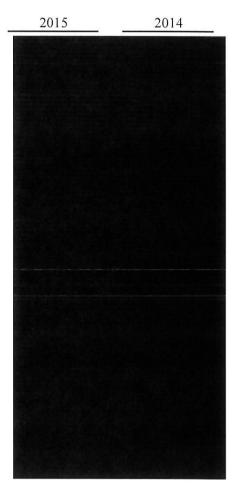
Total Liabilities

STOCKHOLDERS' EQUITY

Capital stock
Retained earnings
Accumulated other comprehensive income

Total Stockholders' Equity

TOTAL LIABILITIES AND STOCKHOLDERS' EQUITY



WHIDBEY TELEPHONE COMPANY AND SUBSIDIARIES

CONSOLIDATED STATEMENTS OF OPERATIONS AND COMPREHENSIVE INCOME

Years Ended December 31, 2015 and 2014

OPERATING REVENUES

Local network service revenues
Network access service revenues
Long distance network service revenues
Other operating revenues
Uncollectible revenues (deduction)

Total Operating Revenues

OPERATING EXPENSES

Plant specific operations
Plant nonspecific operations
Depreciation and amortization
Customer operations
Corporate operations
Taxes, other than income taxes

Total Operating Expenses

Net Operating Income (Loss)

OTHER INCOME AND EXPENSES - NET

Other income

Income Available for Fixed Charges

FIXED CHARGES AND RELATED ITEMS - NET

Income from Continuing Operations

LOSS FROM DISCONTINUED OPERATIONS

Loss from discontinued operations
Loss on sale of discontinued operations

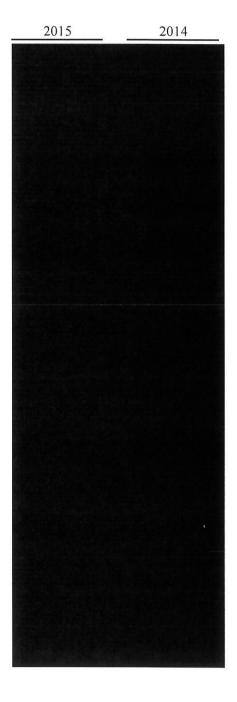
Loss from Discontinued Operations

NET INCOME (LOSS)

OTHER COMPREHENSIVE INCOME (LOSS)

Unrealized gain (loss) on investments

COMPREHENSIVE INCOME (LOSS)



WHIDBEY TELEPHONE COMPANY AND SUBSIDIARIES

CONSOLIDATED STATEMENTS OF STOCKHOLDERS' EQUITY

Years Ended December 31, 2015 and 2014

	Capital Stock	Retained Earnings	Accumulated Other Comprehensive Income (Loss)	Total
BALANCE AT DECEMBER 31, 2013				
Distributions to stockholders				
Net income for the year				
Other comprehensive income				
BALANCE AT DECEMBER 31, 2014				
Distributions to stockholders				
Net loss for the year				
Other comprehensive loss				
BALANCE AT DECEMBER 31, 2015				

WHIDBEY TELEPHONE COMPANY AND SUBSIDIARIES

CONSOLIDATED STATEMENTS OF CASH FLOWS

Years Ended December 31, 2015 and 2014

CASH FLOWS FROM OPERATING ACTIVITIES

Cash received from customers and settlements Cash paid to vendors, suppliers and employees Interest and dividends received Interest paid

Net Cash Provided by Operating Activities

CASH FLOWS FROM INVESTING ACTIVITIES

Increase in restricted cash
Additions to property, plant and equipment
Proceeds from sale of property, plant and equipment
Salvage on retired property, plant and equipment
Partnership capital distribution
Proceeds from sale of investments
Purchase of investments

Net Cash Provided (Used) by Investing Activities

CASH FLOWS FROM FINANCING ACTIVITIES

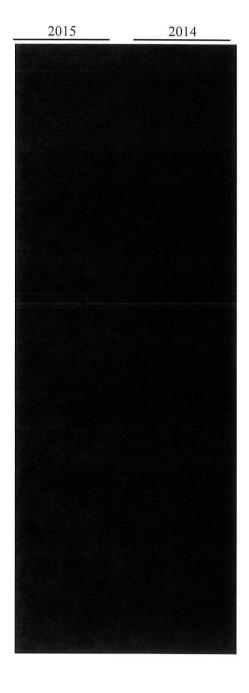
Distributions to stockholders Proceeds from long-term debt Payments on long-term debt

Net Cash Used by Financing Activities

NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS

Cash and Cash Equivalents at Beginning of Year

CASH AND CASH EQUIVALENTS AT END OF YEAR



WHIDBEY TELEPHONE COMPANY AND SUBSIDIARIES

CONSOLIDATED STATEMENTS OF CASH FLOWS (Continued)

Years Ended December 31, 2015 and 2014

RECONCILIATION OF NET INCOME (LOSS) TO NET CASH PROVIDED BY OPERATING ACTIVITIES

Net income (loss)

Adjustments to reconcile net income (loss) to net cash provided by operating activities

Depreciation and amortization

Partnership distribution included in net income and not included in operating activities

Loss on sale of property, plant and equipment

Realized gain on sale of investments

Noncash operating income

(Increase) decrease in assets

Accounts receivable

Materials and supplies

Prepayments and deposits

Increase (decrease) in liabilities

Accounts payable

Taxes, other than income taxes

Other current liabilities

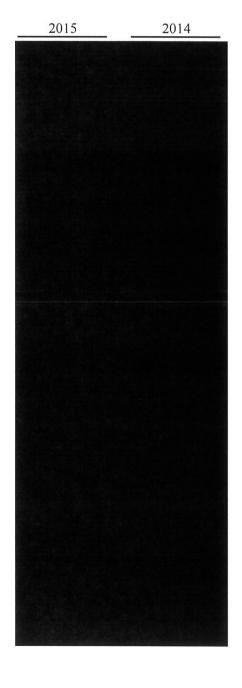
Deferred revenue

NET CASH PROVIDED BY OPERATING ACTIVITIES

SUPPLEMENTAL DISCLOSURE OF NONCASH OPERATING TRANSACTIONS

Noncash transfer of accounts receivable

Accounts payable assumed in sale transaction



WHIDBEY TELEPHONE COMPANY AND SUBSIDIARIES

NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

December 31, 2015 and 2014

NOTE 1 - NATURE OF OPERATIONS AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Principles of Consolidation

The consolidated financial statements include the accounts of Whidbey Telephone Company (the "Company") and its wholly-owned subsidiaries, Western Long Distance, Inc., American Alarm Systems, Inc., FiberCloud, Inc. ("FiberCloud"), WaterCrest, Inc., Second Wind at Ten, LLC and WiFire, Inc. (collectively, "Company and Subsidiaries"). All material intercompany accounts and transactions have been eliminated in consolidation.

Organization and Regulation

The Company is a local exchange telecommunications company. The Company, together with its subsidiary Western Long Distance, Inc., provides local exchange, long distance and other telecommunications services including digital subscriber lines to South Whidbey Island and Point Roberts, Washington. The Company also provides internet access services and web-hosting services to customers in western Washington. American Alarm Systems, Inc. provides alarm system installation and alarm monitoring services in western Washington. FiberCloud provided offsite computer data storage, hosted services, internet access and web-hosting services in western Washington. During 2015, the Company sold Fibercloud's equipment, customer contracts, customer lists, marketing information, trademarks and trade names (see Note 8). WaterCrest, Inc. and its wholly-owned subsidiary, Second Wind at Ten, LLC, are real estate development companies with a primary focus in western Washington. WiFire, Inc. is a coffee bar located in Freeland, Washington. The Company and each of its subsidiaries are organized under the laws of the State of Washington.

The Company is a small rate-of-return carrier. The Federal Communication Commission ("FCC") Report and Order and Further Notice of Proposed Rulemaking, ("FCC 11-161"), reformed the universal service and intercarrier compensation systems. These reforms modified the manner in which the Company recovers its telecommunications revenue requirements.

Accounting Records

Accounting records are maintained in accordance with the Uniform System of Accounts ("USOA") prescribed by the Federal Communications Commission ("FCC") and, to the extent permitted by the USOA, accounting principles generally accepted in the United States of America. The accounting methods observed by the Company for book and recording purposes are subject to the concurrence of the Washington Utilities and Transportation Commission ("WUTC").

Cash and Cash Equivalents

The Company and Subsidiaries consider all highly liquid debt instruments to be cash equivalents.

WHIDBEY TELEPHONE COMPANY AND SUBSIDIARIES

NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

December 31, 2015 and 2014

NOTE 1 - NATURE OF OPERATIONS AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Restricted Cash

The shareholders of the Company are trustees for trusts that hold life insurance policies on the chairperson of the Board of Directors. Wells Fargo bank has provided financing to the trusts for the premiums on these policies, which the Company is a guarantor. As part of that agreement the Company is required to segregate cash as a guarantee for the amount of financing that exceeds the cash surrender value of these policies.

Materials and Supplies

Materials and supplies are stated at average cost.

Investments

Investments are stated at market value if readily determinable or at cost.

Fair Value Measurements

The Company provides information regarding the inputs that underlie a fair value measurement of financial instruments. The three levels of inputs essentially distinguish the relative reliability of inputs to fair value measurements. Level 1 inputs are more reliable and objective than Level 2 inputs which are in turn more reliable and objective than Level 3 inputs. In arriving at a fair value measure, the Company is required to determine the level in the fair value hierarchy within which a fair value measurement ultimately falls and provide disclosure of such determinations.

Accounting for Long-Lived Assets

The Company and Subsidiaries periodically review long-lived assets such as property, plant and equipment for potential impairment whenever events or changes in circumstances indicate that the carrying amount of an asset may not be recoverable. Recoverability of assets to be held and used is measured by a comparison of the carrying amount of an asset to estimated undiscounted future cash flows expected to be generated by the asset. If the carrying amount of an asset exceeds its estimated future cash flows, an impairment charge is recognized by the amount by which the carrying amount of the asset exceeds the fair value of the asset. At December 31, 2015, management has determined that there were no material impairment charges to be recorded as of that date.

Regulated Telecommunications Plant, Maintenance and Depreciation

Regulated telecommunications plant is stated at original cost. The cost of additions to plant includes contracted work, direct labor, materials and overhead. When units of property are retired, the original cost plus removal costs, less salvage, is charged to accumulated depreciation with no gain or loss recognized. The costs of normal maintenance and repairs are charged to operating expense. Depreciation is computed using the straight-line method for financial reporting and accelerated methods for income tax purposes.

WHIDBEY TELEPHONE COMPANY AND SUBSIDIARIES

NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

December 31, 2015 and 2014

NOTE 1 - NATURE OF OPERATIONS AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Revenue Recognition, Major Customers and Services

Services provided by the Company and Subsidiaries include local network, long distance network and network access services, as well as other services. In the normal course of business of the Company and Subsidiaries, certain long distance network and network access service revenues are subject to out-of-period adjustments. Such adjustments are normal occurrences and are recorded by the Company and Subsidiaries during the year in which they become determinable.

Network access service revenues, which represent a major portion of the Company's operating revenues, are derived from the provision of exchange access services to interexchange carriers or to end users of telecommunication services.

The FCC 11-161 modified and replaced the existing system with universal service reform and intercarrier compensation reform. A Connect America Fund has been established to replace all existing high-cost support mechanisms and sets broadband service requirements. Alongside the broadband service rules, reforms to establish a framework to limit reimbursements for excessive capital and operating expenses have been implemented as of July 1, 2012 and phase outs of certain support payments have occurred. Intercarrier compensation reform adopts a uniform bill-and-keep framework as the ultimate end state for all telecommunications traffic exchanged with the Company. Intercarrier compensation rates are capped and the disparity between intrastate and interstate terminating end office rates are being brought to parity in two steps as outlined in FCC 11-161. The state's public utilities commissions will be overseeing the modifications to rates in intrastate tariffs. Limits on carriers' total eligible recovery will reflect existing downward trends on intercarrier compensation revenues with declining switching costs and minutes of use.

The Company continues to review the reforms and modifications to the support that the Company receives and understands that those reforms and modifications could have an adverse effect on the Company's revenues and cash flow. Revenue impacts are subject to change based upon future data collections and further clarification from the FCC.

Revenues for intrastate access services are received through tariffed access charges filed by the Company at the WUTC. Once filed, the tariffed access charges become effective if specifically approved by the WUTC or allowed to become effective by operation of law. The intrastate switched access charges are billed by the Company to intrastate interexchange carriers. Intrastate special access charges are also billed to intrastate interexchange carriers that order such services and, in some cases, to retail customers that order special access services. Before July 1, 2014, the switched access charges associated with carrier common line and state universal service fund were pooled with all Washington Exchange Carrier Association ("WECA") member companies and the Company received a distribution of net revenues based upon the Company's proportionate share of WUTC approved revenue objectives of all participating WECA member companies.

WHIDBEY TELEPHONE COMPANY AND SUBSIDIARIES

NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

December 31, 2015 and 2014

NOTE 1 - NATURE OF OPERATIONS AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Revenue Recognition, Major Customers and Services (Continued)

Effective July 1, 2014, the WUTC implemented a state universal communications service program ("State USF Program") that temporarily replaced the terminated universal service support pool ("Traditional USF") administered by WECA and also replaced the cumulative reduction in support the Company received from the federal Connect America Fund ("CAF"). The State USF Program began January 2015 which resulted in a cash flow issue for some of the companies that met the WUTC criteria to be eligible for such support. The WUTC granted a one-time partial distribution in 2014 of the State USF Program equal to the amount the Company received from the Traditional USF for 2012 in the amount of \$306,371. The remainder of the annual distribution, which was comprised of the cumulative reduction in CAF support of \$339,868, was disbursed in January 2015. Subsequent annual disbursements comprised of the Traditional USF and the disbursement of the cumulative CAF deficit support are scheduled to occur in January of the following State USF Program years, assuming the Company continues to be eligible under the program. The State USF Program year runs from July 1 to June 30, therefore, the Company accrued \$339,868 in 2014 as a receivable due from the State USF Program for the period July 1, 2014 to June 30, 2015, and deferred revenue of \$323,120 in 2014 for the unearned portion. In 2015, the Company received \$748,392 from the State USF program, for the period July 1, 2015 to June 30, 2016, and recorded deferred revenue of \$374,196 for the unearned portion. The State USF Program is scheduled to last for five program years.

As of July 31, 2014, WECA terminated the pooling of originating carrier common line ("CCL") minutes of use and the Company opted to keep its existing originating CCL rate, which was allowed by the WUTC to become effective as a matter of law.

For some of the services that the Company and Subsidiaries provide to their respective customers, the Company and Subsidiaries rely upon services and facilities supplied to the Company and Subsidiaries by other companies. Any material disruption of the services or facilities supplied to the Company and Subsidiaries by other companies could potentially have an adverse effect upon the operating results of the Company and Subsidiaries.

Federal Income Taxes

Effective January 1, 2005, the Company elected to become a Subchapter S corporation and elected to have each of its then-existing and subsequently formed subsidiaries to be Qualified Subchapter S Subsidiaries. Similar elections were made for WaterCrest, Inc. and WiFire, Inc. on the dates of their incorporations. Second Wind at Ten, LLC is organized as a single member LLC, as such, its activities flow through to its sole member, Watercrest, Inc. Taxable earnings and losses of the Company and its subsidiaries on and after that date are included in the consolidated tax return of the Company, amounts from which are then included in the tax return of the Company's stockholders and taxed at the applicable tax rate of the stockholders.

The Company's federal income tax returns for the tax years ending before December 31, 2012 are closed to examination.

WHIDBEY TELEPHONE COMPANY AND SUBSIDIARIES

NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

December 31, 2015 and 2014

NOTE 1 - NATURE OF OPERATIONS AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results may differ from those estimates and assumptions used in preparing the accompanying consolidated financial statements.

Reclassifications

Certain reclassifications to the consolidated balance sheets and the consolidated statements of operations and comprehensive income have been made to the previously reported 2014 consolidated financial statements in order to make them comparable with the 2015 consolidated financial statements.

Subsequent Events

The management of the Company evaluated for subsequent events and transactions for potential recognition and disclosure through April 27, 2016, the date the financial statements were available to be issued. All identified material events or transactions have been recorded or disclosed.

NOTE 2 - CONCENTRATION OF CREDIT RISK

The Company and Subsidiaries maintain cash balances at various financial institutions in western Washington. Accounts at each of the financial institutions are insured by the Federal Deposit Insurance Corporation ("FDIC") with basic coverage up to \$250,000. The Company and its subsidiaries periodically maintain cash in excess of federally insured limits. At December 31, 2015, the Company and its subsidiaries' cash balances exceeded the insured amount by

The Company has an account with a broker-dealer with investments including a money market fund and certain securities. Securities held at such institutions are each insured by the Securities Investor Protection Corporation up to \$500,000 for brokerage accounts, of which \$250,000 of the total available applies to any cash claims. The balance in the money market fund at December 31, 2015 is

The Company's accounts receivable are subject to potential credit risk as they are unsecured.

WHIDBEY TELEPHONE COMPANY AND SUBSIDIARIES

NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

December 31, 2015 and 2014

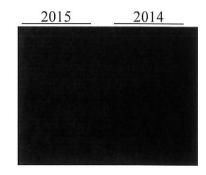
NOTE 3 - ACCOUNTS RECEIVABLE

The trade accounts receivable balances at December 31, 2015 and 2014 consist of:

Accounts receivable - subscribers

Accounts receivable - interexchange carriers and exchange carrier associations

Allowance for doubtful accounts (deduction)

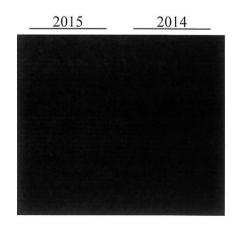


The Company and Subsidiaries extend credit to business and residential customers based upon a written credit policy. Service interruption is the primary vehicle for controlling accounts receivable losses. Telecommunications accounts receivable are recorded when subscriber bills, carrier access bills and exchange carrier associations settlement statements are rendered and are reflected in the balance sheets net of the allowance for doubtful accounts. Certain exchange carrier associations' settlements are subject to out-of-period adjustments. Such settlements and adjustments are recorded during the year in which they become determinable. The allowance for doubtful accounts is estimated based on the Company's historical uncollectibles, the existing economic conditions in the telecommunications industry and the financial stability of its customers. As of December 31, 2015, approximately of accounts receivable were outstanding ninety days or more after the date of the invoice on which they were first billed.

NOTE 4 - INVESTMENTS

Investments consist of:

Investments at fair value
Verizon Communications, Inc.
Sun Life Financial Services of Canada, Inc.
Frontier Communications
Mutual funds held at Edward Jones
Associated Network Partners, Inc.
Western Independent Networks
Artifact Technologies, Inc.



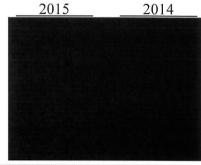
WHIDBEY TELEPHONE COMPANY AND SUBSIDIARIES

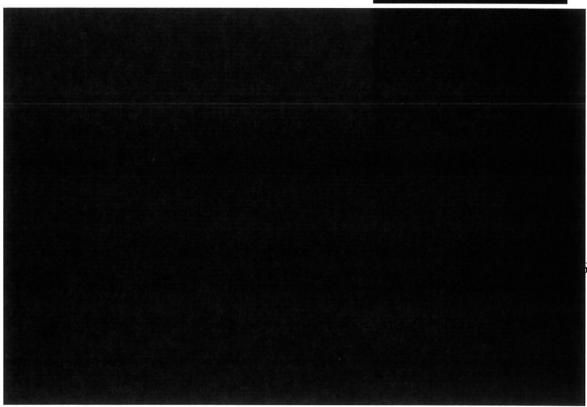
NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

December 31, 2015 and 2014

NOTE 4 - INVESTMENTS (Continued)

Investments at cost
Note receivable - Green Tea Northwest, LLC
Notes receivable - stockholders
Land held for investment





WHIDBEY TELEPHONE COMPANY AND SUBSIDIARIES

NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

December 31, 2015 and 2014

NOTE 4 - INVESTMENTS (Continued)

Assets measured at fair value on a recurring basis at December 31, 2015 and 2014 are as follows:

O 4 IP.		Fair	Value Measuren	easurements	
Quoted Prices	Fair Value	in Active Markets For Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Other Subjective Inputs (Level 3)	

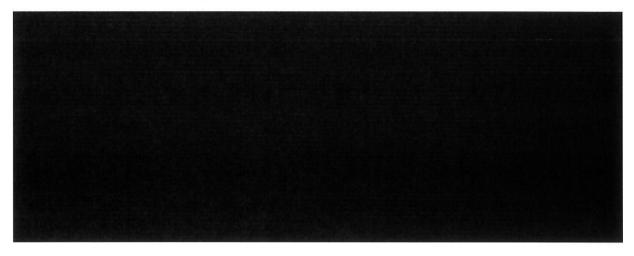
Investments valued using Level 1 inputs are based on unadjusted quoted market prices within active markets. Investments valued using Level 2 inputs are based primarily on quoted prices for similar assets in active or inactive markets. Level 3 inputs are based on the Company's own assumptions on how knowledgeable parties would price assets or liabilities and are developed using the best information available in the circumstances.

WHIDBEY TELEPHONE COMPANY AND SUBSIDIARIES

NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

December 31, 2015 and 2014

NOTE 4 - INVESTMENTS (Continued)



NOTE 5 - PROPERTY, PLANT AND EQUIPMENT AND DEPRECIATION

Regulated Telecommunications Plant

As required by the USOA, telecommunications plant is stated at its original cost, when first devoted to public service.

Major classes of the telecommunications plant assets in service as of December 31, 2015 and 2014 are:

General support facilities Central office equipment Cable and wire facilities



Provision has been made for depreciation of the major classes of the telecommunications plant in service at straight-line annual rates as follows:

General support facilities	
Buildings	4.00%
Furniture and office equipment	15.00% - 25.00%
Vehicles and other work equipment	16.00% - 20.00%
Central office equipment	
Radio systems	13.00%
Other	9.00% - 11.19%
Cable and wire facilities	4.55% - 7.59%

WHIDBEY TELEPHONE COMPANY AND SUBSIDIARIES

NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

December 31, 2015 and 2014

NOTE 5 - PROPERTY, PLANT AND EQUIPMENT AND DEPRECIATION (Continued)

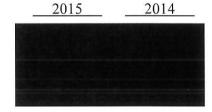
Nonregulated Plant

Nonregulated plant is recorded at original cost when first placed in service. The Company and Subsidiaries provide for depreciation using the straight-line method at annual rates which are intended to amortize the depreciable property over its estimated useful life. The depreciable lives range from 5 to 25 years.

Depreciation Expense

The provision for depreciation on regulated telecommunications plant and nonregulated plant in service is:

Regulated telecommunications plant Nonregulated plant



NOTE 6 - NOTES PAYABLE AND LONG-TERM DEBT

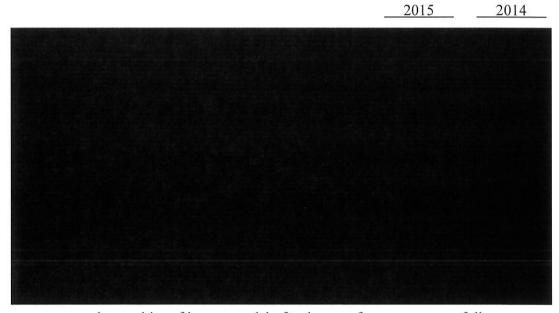
Notes payable and long-term debt at December 31, 2015 and 2014 consists of the following:

WHIDBEY TELEPHONE COMPANY AND SUBSIDIARIES

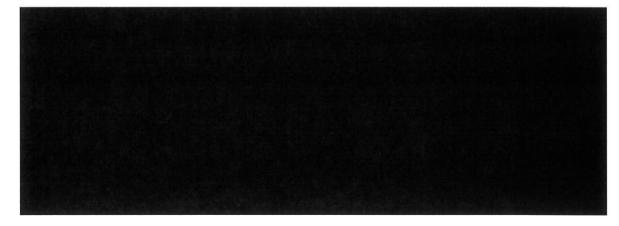
NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

December 31, 2015 and 2014

NOTE 6 - NOTES PAYABLE AND LONG-TERM DEBT (Continued)



Aggregate annual maturities of long-term debt for the next four years are as follows:



WHIDBEY TELEPHONE COMPANY AND SUBSIDIARIES

NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

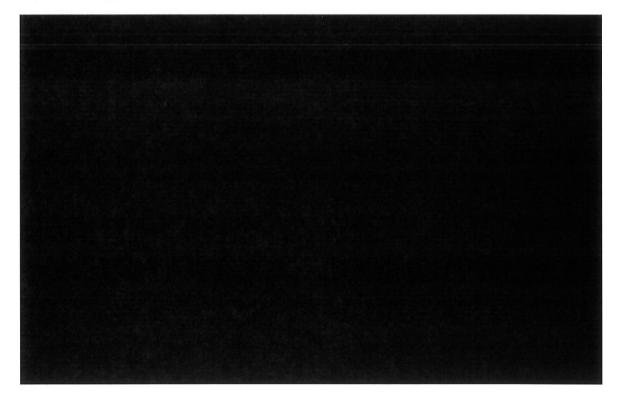
December 31, 2015 and 2014

NOTE 7 - CAPITAL STOCK

The authorized, issued and outstanding shares for the years ended December 31, 2015 and 2014 are as follows:



NOTE 8 - DISCONTINUED OPERATIONS



WHIDBEY TELEPHONE COMPANY AND SUBSIDIARIES

NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

December 31, 2015 and 2014

NOTE 8 - DISCONTINUED OPERATIONS (Continued)

The components of assets and liabilities related to discontinued operations as of December 31, 2015 and 2014, all of which related to FiberCloud, consisted of the following:

ASSETS

CURRENT ASSETS

Accounts receivable - trade Accounts receivable - other Prepayments and deposits

Total Current Assets

PROPERTY, PLANT AND EQUIPMENT

Nonregulated plant Less allowances for depreciation

Nonregulated plant under construction

Total Nonregulated Plant

TOTAL ASSETS

LIABILITIES AND STOCKHOLDERS' EQUITY

CURRENT LIABILITIES

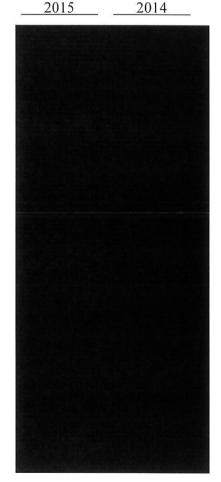
Accounts payable Taxes, other than income taxes Other current liabilities

Total Current Liabilities

The discontinued component reported the following amounts, which are included in the Company's Statements of Operations for the years ended December 31, 2015 and 2014:

Other operating revenues Uncollectible revenues (deduction)

Total Operating Revenues



2015

2014

WHIDBEY TELEPHONE COMPANY AND SUBSIDIARIES

NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

December 31, 2015 and 2014

NOTE 8 - DISCONTINUED OPERATIONS (Continued)

OPERATING EXPENSES
Plant specific operations
Plant nonspecific operations
Depreciation and amortization
Customer operations
Corporate operations
Taxes, other than income taxes

Total Operating Expenses

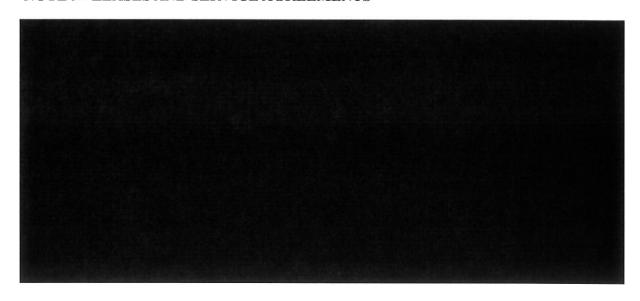
Net Operating Loss

OTHER INCOME AND EXPENSES - NET

Loss on Sale of Discontinued Operations

LOSS FROM DISCONTINUED OPERATIONS

NOTE 9 - LEASES AND SERVICE AGREEMENTS

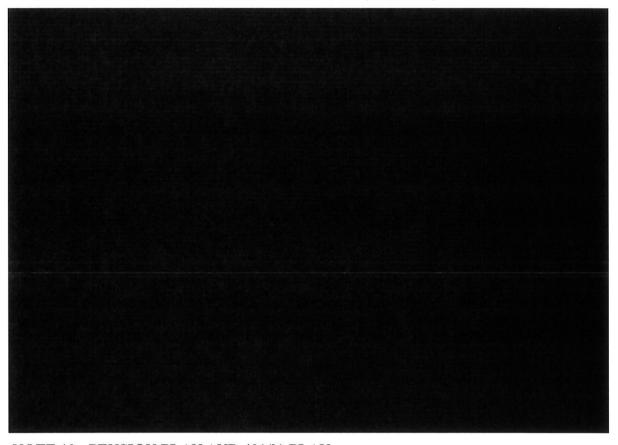


WHIDBEY TELEPHONE COMPANY AND SUBSIDIARIES

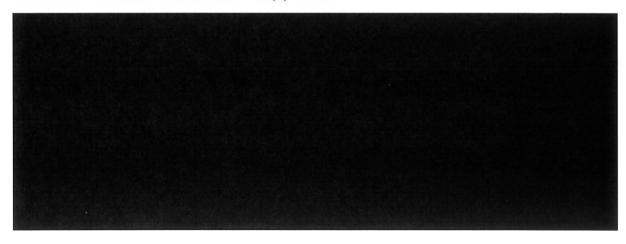
NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

December 31, 2015 and 2014

NOTE 9 - LEASES AND SERVICE AGREEMENTS (Continued)



NOTE 10 - PENSION PLAN AND 401(k) PLAN



WHIDBEY TELEPHONE COMPANY AND SUBSIDIARIES

NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

December 31, 2015 and 2014

NOTE 11 - OTHER RELATED PARTY TRANSACTIONS

Other accounts receivable includes amounts receivable from Hat Island Telephone Company ("Hat") and the Company's former sole stockholder of record. Hat is 100% owned by the Company's former sole stockholder of record. The amounts receivable from Hat are generally the result of work performed by Company work crews on behalf of Hat and Hat's former sole stockholder of record. The amounts are unsecured, non-interest-bearing and are to be repaid in the ordinary course of business.

EXHIBIT 6 RUS FORM 479

(3005b) Operating Report for Privately-Held Rate of Return Carriers

Income Statement - Data Collection Form

OMB Control No. 3060-0986

OMB Control No. 3060-0819

> Study Area Code 522452		
<015> Study Area Name	Whidbey Telephone Company	
<020> Program Year	2017	
<030> Contact Name - Person USAC should contact regarding this data	Trish Mason	
<035> Contact Telephone Number - Number of person identified in data line <030>	360-321-0013	
<039> Contact Email Address - Email Address of person identified in data line <030>	trish.mason@whidbeytel.com	

	PART B. STATEMENTS OF INCOME AND RETAINED EARINGS OR MARGINS		
	ITEM	PRIOR YEAR	THIS YEAR
1.	Local Network Services Revenues		
2.	Network Access Services Revenues		
3.	Long Distance Network Services Revenues		
4.	Carrier Billing and Collection Revenues		
5.	Miscellaneous Revenues		
6.	Uncollectible Revenues	P. B. S. S. B. B.	
7.	Net Operating Revenues (1 thru 5 less 6)		
8.	Plant Specific Operations Expense		
9.	Plant Nonspecific Operations Expense (Excluding Depreciation & Amortization)		
10.	Depreciation Expense		
11.	Amortization Expense		
12.	Customer Operations Expense		
13.	Corporate Operations Expense		
14.	Total Operating Expenses (8 thru 13)		
15.	Operating Income or Margins (7 less 14)		
16.	Other Operating Income and Expenses	Median	
17.	State and Local Taxes		
18.	Federal Income Taxes		
19.	Other Taxes		
20.	Total Operating Taxes (17+18+19)		
21.	Net Operating Income or Margins (15+16-20)		
22.	Interest on Funded Debt		
23.	Interest Expense - Capital Leases		
24.	Other Interest Expense		
25.	Allowance for Funds Used During Construction		
26.	Total Fixed Charges (22+23+24-25)		
27.	Nonoperating Net Income		
28.	Extraordinary Items		
29.	Jurisdictional Differences		
30.	Nonregulated Net Income		
31.	Total Net Income or margins (21+27+28+29+30-26)	CHARLES AND	
32.	Total Taxes Based on Income		
33.	Retained Earnings or Margins Beginning-of-Year		
34.	Miscellaneous Credits Year-to-Date		
35.	Dividends Declared (Common)		
36.	Dividends Declared (Preferred)		
37.	Other Debits Year-to-Date		
38.	Transfers to Patronage Capital		
39.	Retained Earnings or Margins end-of-Period [(31+33+34)-(35+36+37+38)]		
40.	Patronage Capital Beginning-of-Year		
41.	Transfers to Patronage Capital		
42.	Patronage Capital Credits Retired	Water Barrier	
43.	Patronage Capital End-of-Year (40+41-42)	Kill Salah	
44.	Annual Debt Service Payments		
45.	Cash Ratio [(14+20-10-11)/7]	THE RESERVE OF THE	
46.	Operating Accrual Ratio [(14+20+26)/7]	Name of the	
47.	TIER [(31+26)/26]	MARKET AND	
48.	DSCR [(31+26+10+11)/44]	Marian Commence	
_			

Exhibit 7 Corporate Operations Adjustment

I, Frank McIntyre, an officer of Whidbey Telephone Company with personal knowledge and responsibility, under penalty of perjury, hereby certify that a corporate operations adjustment(s) to existing high-cost loop and/or interstate common line support mechanisms, as required by the Federal Communications Commission applied to the Company in the amount of \$607,759 in 2015 and \$321,222 in 2014.

Dated this 30th day of July, 2016

Frank McIntyre Secretary/Treasurer

EXHIBIT 8

FINANCIAL ACCOUNTING CERTIFICATE

I, Frank McIntyre, an officer of Whidbey Telephone Company with personal knowledge and responsibility, based upon my discussions with the outside consultants retained by the Company to handle such matters, under penalty of perjury, state that the Company complies with state and federal accounting, cost allocation and cost adjustment rules pertaining to incumbent local exchange companies.

Dated this 31st day of July, 2016.

Frank McIntyre

Secretary/Treasurer

EXHIBIT 9

CONTINUED OPERATIONS CERTIFICATE

I, Frank McIntyre, an officer of the Company, under penalty of perjury, hereby certify that if the Company receives Program support, the Company will continue to provide communications services pursuant to its tariffs on file with the Commission throughout its service territory in Washington for which the company is seeking and receives Program support during the entirety of 2017.

Dated this 30th day of July, 2016.

Frank McIntyre

Secretary/Treasurer