# Docket No. TE-190303 - Vol. I

In the Matter of: Black Tie Limousines, Inc., d/b/a Black Tie Wine Tours, et al.

June 4, 2019



206.287.9066 I 800.846.6989

1325 Fourth Avenue, Suite 1840, Seattle, Washington 98101

www.buellrealtime.com

email: info@buellrealtime.com



# BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

In the Matter of Determining the Proper Carrier Classification of, and Complaint for Penalties	)DOCKET TE-190303 ) )
Against:	)
	)
BLACK TIE LIMOUSINES, INC., D/B/A	)
BLACK TIE WINE TOURS, BLACK TIE,	)
BLACK TIE TRANSPORTATION, AND	)
WALLA WALLA WINE TOURS	)

#### TRANSPORTATION COURT, VOLUME I

Pages 1-20

#### ADMINISTRATIVE LAW JUDGE LAURA CHARTOFF

June 4, 2019

9:05 a.m.

Washington Utilities and Transportation Commission 1300 South Evergreen Park Drive Southwest Olympia, Washington 98504

REPORTED BY: TAYLER GARLINGHOUSE, CCR 3358

Buell Realtime Reporting, LLC 1325 Fourth Avenue, Suite 1840 Seattle, Washington 98101 (206) 287-9066 | Seattle (360) 534-9066 | Olympia (800) 846-6989 | National

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Page	2				
1	APPEARANCES				
2	ADMINISTRATIVE LAW JUDGE:				
3	LAURA CHARTOFF				
4	Utilities and Transportation Commission 1300 South Evergreen Park Drive SW				
5	Olympia, Washington 98504 (360) 664-1160				
6	laura.chartoff@utc.wa.gov				
7	FOR COMMISSION STAFF:				
8					
9	JASON HOXIT Compliance Investigator Utilities and Transportation				
10	Commission				
11	1300 South Evergreen Park Drive SW Olympia, Washington 98504 (360) 664-1320				
12	jhoxit@utc.wa.gov				
13					
14	FOR BLACK TIE LIMOUSINE: (Via phone)				
15	LEAH MALDONADO				
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Page 3 1 OLYMPIA, WASHINGTON; JUNE 4, 2019 9:05 A.M. 3 --000--4 PROCEEDINGS 5 6 JUDGE CHARTOFF: We are on the record. 7 morning. My name is Laura Chartoff. I am an 8 administrative law judge with the Washington Utilities and Transportation Commission. Today is June 4th, 2019, and the time is 10 11 approximately 9:05. 12 So there are two charter party or excursion 13 services carriers who should be here or on the phone 14 today. So the first thing I'll do is see who's here. There is a court reporter who is recording everything we 15 16 say, so when I call your name, please raise your hand 17 and also say "here" or "present." So the first docket is TE-190052, Kim Jones, 18 19 doing business as Desert Wave? 20 MR. JONES: Present. 21 JUDGE CHARTOFF: Thank you. 22 And the next docket is TE-190303, Black Tie 23 Limousine, Inc., doing business as Black Tie Wine Tours, 24 Black Tie, Black Tie Transportation, and Walla Walla 25 Wine Tours.

- 1 Hearing nothing, okay. So -- okay. So you
- 2 are here because the Commission has information that
- 3 your business is operating or advertising as a charter
- 4 party or excursion services carrier without a permit.
- 5 If proven, the Commission can order you to stop
- 6 operating and can impose a penalty of up to \$5,000 per
- 7 violation. The Commission has initiated an enforcement
- 8 action against your business, and at this preliminary
- 9 hearing, I'm going to ask how you choose to proceed.
- 10 You have two options. Option A is to agree
- 11 to cease and desist operating as an unpermitted charter
- 12 or excursion carrier. So if you choose this option, you
- 13 must agree to stop providing, offering, or advertising
- 14 unpermitted charter or excursion services unless or
- 15 until you receive a permit from the Commission.
- 16 You will also need to show what you have
- 17 done to shut down your business either completely or
- 18 partially so that you are no longer advertising,
- 19 offering, or providing unpermitted charter and excursion
- 20 services in this state. For example, you would need to
- 21 prove that you have taken down or changed your website
- 22 or other online advertisements for your business. If
- 23 you have obtained a permit in advance of this hearing,
- 24 please let me know that when I call you up.
- 25 So option B is to ask for a classification

- 1 hearing, and you would choose option B if you are
- 2 denying that you advertise, offer, or provide
- 3 unpermitted charter and excursion services. I see
- 4 the -- our IT person in the back so --
- 5 Off the record for a second.
- 6 (Pause in the proceedings.)
- JUDGE CHARTOFF: Okay. We are back on the
- 8 record. So option B is to ask for a classification
- 9 hearing, and you would choose option B if you are
- 10 denying that you advertise, offer, or provide
- 11 unpermitted charter and excursion carrier services.
- 12 So if you choose this option, we will
- 13 schedule a formal evidentiary hearing where you will be
- 14 required to present proof that your business is not
- 15 subject to regulation by the Commission. The hearing
- 16 will be set in about two months from now with a deadline
- 17 a week before the hearing for both you and Commission
- 18 Staff to list your witnesses and file any exhibits.
- 19 So Kathryn McPherson and Jason Hoxit will be
- 20 speaking for Commission Staff this morning. They will
- 21 be seated at the table to my right, and they are
- 22 Commission compliance investigators.
- Now that we've gone over your options, I
- 24 will explain what else will happen today. So in a few
- 25 minutes, I will call each of you up to make your choice.

- 1 At that time, I will swear you in so anything you tell
- 2 the Court will be under oath. And once you are sworn
- 3 in, I will ask you to state -- I will ask if you
- 4 understand your choices for today's hearing and then ask
- 5 you to state your choice. If there's anything else you
- 6 want to explain to me, you will have a chance to do
- 7 that.
- 8 And if you choose option A, to testify about
- 9 how you're getting out of the charter and excursion
- 10 business, you can explain how you plan to do that.
- 11 Depending on what proof you can provide, you may be
- 12 given an opportunity to speak -- to meet with Staff
- during a break in the hearing to negotiate an agreed
- 14 cease and desist order.
- If you have recently applied for or received
- 16 a permit, you also will be given an opportunity to meet
- 17 with Staff to negotiate an agreed order to resolve this
- 18 matter. The agreed order will also deal with the
- 19 penalty.
- 20 So you were each served with a complaint
- 21 that asked the Commission to penalize you for engaging
- 22 in business without a permit, and the law sets a maximum
- 23 penalty for each violation at \$5,000. Staff will
- 24 recommend a penalty and you will have a chance to reach
- 25 agreement with Staff about the penalty amount. If you

- 1 are unable to agree, Staff will explain the
- 2 recommendation, but the Commission will make the final
- 3 decision about the penalty.
- 4 Finally, if you choose option B, that is, if
- 5 you deny you're operating as a charter and excursion
- 6 carrier, we will schedule another hearing. And in that
- 7 case, it would help if you have your schedule for July
- 8 and August so we can set a hearing date.
- 9 So I'll call up Kim Jones, doing business as
- 10 Desert Wave. Please come forward.
- And, Ms. McPherson.
- So you can take a seat right there. Please
- 13 check your microphone. You need to hit the button and a
- 14 red light should come on.
- MR. JONES: Yes, it's on. Can you hear me?
- 16 JUDGE CHARTOFF: Yes. Okay. I am going to
- 17 start by swearing you both in, so can I have you both
- 18 stand and raise your right hand.
- 19 (Kathryn McPherson and William Jones sworn.)
- JUDGE CHARTOFF: Thank you.
- 21 Okay. So please state your first and last
- 22 name.
- MR. JONES: William Jones.
- 24 JUDGE CHARTOFF: Oh, can you repeat that?
- 25 MR. JONES: William Jones.

# Page 8 1 JUDGE CHARTOFF: Can you please state your 2 business address? 3 MR. JONES: 3217 -- I'm sorry. That's past. 4 I apologize. 2569 North Columbia Center Boulevard, 5 Richland, Washington, ZIP 99352. 6 JUDGE CHARTOFF: And what is your -- oh, 7 looks like -- are you the owner of Desert Wave? 8 MR. JONES: Yes. 9 JUDGE CHARTOFF: And did you understand the choices I laid out earlier? 10 11 MR. JONES: Yes, I do. 12 JUDGE CHARTOFF: Do you know how you want to 13 proceed? 14 MR. JONES: Yes, with A. 15 JUDGE CHARTOFF: And are you going to cease 16 operating or are you interested in applying for a 17 permit? MR. JONES: Actually, I have ceased 18 19 operating as far as charter, and I have applied as a 20 limousine operator through the State. And that's what I 21 actually did prior to getting into a charter, and it ran 22 into difficulties operating as a charter because I'm just a small business and insurance basically kind of 23 messed me up on operating, even though I had no claims. 24

Never had any claims throughout the years, but still

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- 1 it's -- it's -- it was a financial burden.
- 2 Anyhow, so that's when I stopped operating
- 3 as charter, but I did get a call and that did happen. I
- 4 distinctly remember that telephone conversation because
- 5 I -- and anyhow. So I'd like to go with A, if I may,
- 6 option A.
- 7 JUDGE CHARTOFF: Okay. And do you
- 8 understand the differences between the limousine license
- 9 and the charter license?
- 10 MR. JONES: Basically it's a matter of
- 11 passenger occupancy.
- JUDGE CHARTOFF: Okay.
- MR. JONES: And I think that's where they
- 14 got me. They said 16, I wasn't paying attention on the
- 15 number.
- 16 JUDGE CHARTOFF: Okay. Ms. McPherson, do
- 17 you have anything to add?
- MS. MCPHERSON: No, no, Judge.
- 19 JUDGE CHARTOFF: Okay. Okay. So when we
- 20 take a break, which it seems like will be now because I
- 21 don't think they have the phone line up yet, you can
- 22 talk with Ms. McPherson and see if you can sign an
- 23 agreed order. So that order will say that you agree you
- 24 were operating without a permit and that you agree to
- 25 stop operating until you get a permit if you decide to

- 1 apply for one, which you are not.
- 2 Once you feel comfortable that you
- 3 understand the order, you will both sign it. It will
- 4 also include most likely an agreed penalty amount, but
- 5 if not, you can explain why the penalty should be
- 6 different than what Staff is recommending. And the
- 7 recommended penalty may be small or there may be a
- 8 reason why Staff asks for a larger penalty, for example,
- 9 if you've been in front of a judge here before or if you
- 10 used to have a permit with the Commission that was
- 11 cancelled.
- 12 Usually part of the penalty is suspended and
- 13 you will not have to pay it until you break -- unless
- 14 you break the law again. So you will pay the
- 15 unsuspended part of the penalty today, and you would
- 16 only have to pay the rest of it if you violate the
- 17 order. Do you have any questions?
- 18 MR. JONES: No, I don't.
- 19 JUDGE CHARTOFF: Okay. So at this point,
- 20 we'll take a break, and as soon as you've had a chance
- 21 to review the order with Staff and it's signed, you --
- 22 we'll call you back up to make sure you understand the
- 23 order and then I'll sign it and you will leave with a
- 24 copy.
- 25 MR. JONES: Okay. Thank you.

Docket No. TE-190303 - Vol. I - 6/4/2019 Page 11 JUDGE CHARTOFF: Do you have any questions? 1 No, I do not. 2 MR. JONES: 3 JUDGE CHARTOFF: Okay. Then we are in 4 recess. (Recess taken from 9:20 a.m. 5 until 10:03 a.m.) 6 JUDGE CHARTOFF: Let's be back on the 8 record. So I understand the cease and desist order has 9 been explained. 10 So, Mr. Jones, can you come back up to the 11 front and take a seat. Thank you. Okay. I'm just 12 going to go over, go through the order on the record and make sure that you understand everything. 13 14 So did you have a chance to read the whole 15 order? 16 MR. JONES: Yes. 17 JUDGE CHARTOFF: And do you have any questions about it? 18 19 No, I do not. MR. JONES: 20 JUDGE CHARTOFF: And I see that you both signed it. Okay. It looks like there's two violations 21 22 in this case; one for conducting operations after cancellation of a certificate and one for advertising to 23

certificate. And a \$10,000 penalty will be imposed, a

conduct operations after the cancellation of the

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- 1 \$9,000 portion of the penalty is suspended for a period
- 2 of two years; is that correct?
- 3 MR. JONES: Yes.
- 4 JUDGE CHARTOFF: Okay. And for the record,
- 5 you're agreeing to shut down your charter and excursion
- 6 business?
- 7 MR. JONES: Yes.
- 8 JUDGE CHARTOFF: So the 9,000 is suspended
- 9 for two years from today's date. That means that if
- 10 Staff finds an advertisement or you offer charter party
- 11 or excursion carrier services during this time, you will
- 12 have to pay the \$9,000 penalty; do you understand that?
- 13 MR. JONES: I -- yes, I do.
- 14 JUDGE CHARTOFF: And also, the order to
- 15 cease and desist is permanent, it never expires. So if
- 16 Staff discovers you are still operating even after the
- 17 two years, Staff can go straight to Superior Court and
- 18 ask for higher penalties. So it's very important that
- 19 you follow the law.
- 20 Okay. And there is a payment schedule. We
- 21 have \$200 due today and \$200 due July 5th, August 5th,
- 22 September 5th, and the last payment on October 4th. And
- 23 do you understand that if you miss a penalty, you will
- 24 have to pay the entire amount including the suspended
- 25 penalty?

- 1 MR. JONES: Yes, I do.
- JUDGE CHARTOFF: Okay. So if for some
- 3 reason you're going to be late making a payment, you
- 4 must contact -- contact Staff and make arrangements so
- 5 you don't end up having to pay the entire penalty.
- 6 MR. JONES: Okay.
- 7 JUDGE CHARTOFF: Okay. And you understand
- 8 legally what you can and can't do?
- 9 MR. JONES: Yes, I do.
- 10 JUDGE CHARTOFF: Okay. And remember that
- 11 Commission Staff are always available to assist you if
- 12 you have any questions.
- MR. JONES: Okay.
- JUDGE CHARTOFF: Okay. So I will go ahead
- 15 and sign this. So I will hand this to Staff, Staff will
- 16 make you a copy, and once you receive your copy, you'll
- 17 be free to go.
- 18 MR. JONES: Okay. Thank you.
- JUDGE CHARTOFF: Thank you.
- 20 Okay. And we will take a short recess to
- 21 get the other company on the phone.
- 22 (Pause in the proceedings.)
- JUDGE CHARTOFF: Okay. So we are back on
- 24 the record. My name is Laura Chartoff. I am the
- 25 administrative law judge hearing this proceeding. So we

# Page 14 were having technical difficulties with the bridge line, 2 and I appreciate your patience. I'm sorry for the -for the technical difficulties. 3 4 MS. MALDONADO: Yeah, that's okay. 5 JUDGE CHARTOFF: Okay. So I understand that you have signed a cease and desist order? 6 MS. MALDONADO: Yes. JUDGE CHARTOFF: Do you have any questions 8 9 about the proceeding or your options at this proceeding? MS. MALDONADO: No, I don't think so. 10 11 JUDGE CHARTOFF: Okay. Okay. And normally 12 in this proceeding, I -- I go through a long script where I explain that you have the option to enter into 13 an agreed order or you can have a hearing if you want to 14 dispute the allegations against you. And you --15 16 MS. MALDONADO: Right. 17 JUDGE CHARTOFF: Okay. And you have chosen to do an agreed order? 18 19 MS. MALDONADO: Yes. 20 JUDGE CHARTOFF: Okay. 21 MS. MALDONADO: Yes -- yeah. 22 JUDGE CHARTOFF: Okay. Actually, I am going to swear you both in at this time. 23 24 MS. MALDONADO: Okay. 25 (Jason Hoxit and Leah Maldonado sworn.)

Page 15 1 JUDGE CHARTOFF: Thank you. Off the record. (Pause in the proceedings.) 3 JUDGE CHARTOFF: So, Ms. Maldonado, can you 4 state your full name, spelling your last name for the 5 6 court reporter. MS. MALDONADO: Yes, it's Leah, L-e-a-h, the 8 last name's Maldonado, M-a-l-d-o-n-a-d-o. 9 JUDGE CHARTOFF: And can you give your business address? 10 11 MS. MALDONADO: 1650 Reser, R-e-s-e-r, Road, 12 Walla Walla, Washington 99362. JUDGE CHARTOFF: And what is your 13 relationship to the company? 14 15 MS. MALDONADO: Partial owner with my 16 husband. 17 JUDGE CHARTOFF: Thank you. Okay. So I'm going to go through the order. 18 19 Did you have a chance to read the whole order? 20 MS. MALDONADO: Yes. 21 JUDGE CHARTOFF: And do you understand it? 22 MS. MALDONADO: Yes. 23 JUDGE CHARTOFF: Okay. And I see that Mr. Hoxit and you have both signed it. It --24 25 MS. MALDONADO: What's that?

# Page 16 1 JUDGE CHARTOFF: Oh, I see that you have 2 signed it. MS. MALDONADO: Oh, yes. 3 4 JUDGE CHARTOFF: Okay. And it looks like there's two violations in this case; one for conducting 5 6 operations without the required certificate and one for advertising operations without the certificate. 8 MS. MALDONADO: Mm-hmm. 9 JUDGE CHARTOFF: And there is a \$10,000 penalty that is imposed; however, a \$9,500 portion of 10 11 the penalty is suspended. 12 MS. MALDONADO: Okay. 13 JUDGE CHARTOFF: And the company will pay 14 \$500. I'm checking the appendix, \$500 today. 15 MS. MALDONADO: Mm-hmm, yes. 16 JUDGE CHARTOFF: Okay. And for the record, 17 you're agreeing to stop operating as a charter and excursion carrier? 18 19 MS. MALDONADO: Yes, as a charter and excursion carrier. 20 JUDGE CHARTOFF: Okay. So the \$9,500 is 21 22 suspended for two years from today's date. That means 23 that --24 MS. MALDONADO. Okay.

JUDGE CHARTOFF: -- if Staff finds an

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- 1 advertisement or you offer charter party or excursion
- 2 carrier services during that time, you will have to pay
- 3 the \$9,500 penalty.
- 4 MS. MALDONADO: Right. We're going to
- 5 license differently, so that shouldn't apply.
- 6 JUDGE CHARTOFF: Oh, okay. How are you
- 7 going to be licensed?
- 8 MS. MALDONADO: As a limousine company
- 9 through the Department of Transportation.
- 10 JUDGE CHARTOFF: Okay. Okay. And so I also
- 11 need to tell you that the order to cease and desist is
- 12 permanent.
- MS. MALDONADO: Okay.
- 14 JUDGE CHARTOFF: It never expires. So if
- 15 Staff discovers you still operating as a charter and
- 16 excursion carrier even after two years, Staff can --
- MS. MALDONADO: Okay.
- 18 JUDGE CHARTOFF: -- Staff can go straight to
- 19 Superior Court and ask for much higher penalties, so
- 20 it's important --
- MS. MALDONADO: Okay.
- JUDGE CHARTOFF: -- that you follow the law.
- MS. MALDONADO: Okay.
- JUDGE CHARTOFF: Okay. So do you understand
- 25 legally what you can and can't do?

- 1 MS. MALDONADO: Yes, as far as I understand
- 2 if we license as a limousine company, then we will not
- 3 be under the UTC laws and rules under the charter.
- 4 JUDGE CHARTOFF: Okay. And remember that
- 5 Commission Staff is always available to assist you if
- 6 you have any questions.
- 7 MS. MALDONADO: Yes, we've been
- 8 communicating a lot, and I feel like I understand what
- 9 we need to do.
- JUDGE CHARTOFF: Okay. Okay. So I will go
- 11 ahead and sign this order, and we will -- we will need
- 12 to serve it to you.
- Do -- do we have her email address?
- MR. HOXIT: Yes, but can we confirm it for
- 15 the record?
- JUDGE CHARTOFF: Sure.
- 17 Can we get your email address for service of
- 18 this order?
- 19 MS. MALDONADO: Sure. Yes, it's Black,
- B-l-a-c-k-t-i-e-w-w@gmail.com.
- 21 JUDGE CHARTOFF: So that was
- 22 B-l-a-c-k-t-i-e-w-w@gmail.com?
- MS. MALDONADO: Correct.
- JUDGE CHARTOFF: Okay. Thank you.
- MS. MALDONADO: Mm-hmm.

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Page 19
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                 JUDGE CHARTOFF: Okay. I have signed it.
 2
     Is there any other business we need to take care of
     today?
 3
                 MR. HOXIT: No, Your Honor.
 4
 5
                 JUDGE CHARTOFF: Okay. So we are in
     recess -- or we are adjourned. Thank you very much for
 6
 7
     coming.
                 MS. MALDONADO: Yes, thank you.
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                  (Adjourned at 10:16 a.m.)
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CERTIFICATE  STATE OF WASHINGTON  COUNTY OF THURSTON  I, Tayler Garlinghouse, a Certified Shorthand  Reporter in and for the State of Washington, do hereby  certify that the foregoing transcript is true and  accurate to the best of my knowledge, skill and ability.	
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