

**BEFORE THE WASHINGTON STATE  
UTILITIES AND TRANSPORTATION COMMISSION**

In the Matter of the Petition for	)	
Arbitration of an Interconnection	)	DOCKET NO. UT-063023
Agreement Between	)	
	)	ORDER NO. 01
QWEST CORPORATION	)	
	)	ORDER ON ARBITRATION
with	)	PROCEDURE; APPOINTMENT
	)	OF ARBITRATOR; NOTICE OF
PACIFIC ELECTRONICS, INC., AND	)	PREHEARING CONFERENCE
ADVANCED PAGING AND	)	<b>(Set for April 12, 2006, 3:00 p.m.)</b>
COMMUNICATIONS	)	
INCORPORATED	)	
	)	
Pursuant to 47 U.S.C. Section 252(b).	)	
.....	)	

1 **NATURE OF PROCEEDING:** On March 17, 2006, Qwest Corporation (Qwest) filed with the Washington Utilities and Transportation Commission (commission) a request for arbitration pursuant to 47 U.S.C. § 252(b) of the Telecommunications Act of 1996, Public Law No. 104-104, 101 Stat. 56 (1996) (Act). The petition was served on Pacific Electronics, Inc., and Advanced Paging and Communications Incorporated, and included the following materials:

- A. Petition for Arbitration;
- B. Exhibit A: Type 1 Wireless Interconnection Agreement;
- C. Exhibit B: Type 1 and Type 2 Paging Interconnection Agreement;
- D. Exhibit C: Template letter from Qwest to Wireless Type and Type 2 Carriers and Paging Type 1 and Type 2 Carriers dated May 4, 2005;
- E. Exhibit D: Letter from Qwest to the Washington Utilities and Transportation Commission dated May 4, 2005;
- F. Exhibit E: Second Template Letter from Qwest to Wireless Type 1 and Type 2 Carriers and Paging Type 1 and Type 2 Carriers on October 11, 2005;

- G. Exhibit F: Letter from Qwest to the Washington Utilities and Transportation Commission Dated December 5, 2005;
- H. Exhibit G: Third Template Letter from Qwest to Paging Type 1 and Type 2 Carriers Sent on January 13, 2006;
- I. Exhibit H: Third Template Letter from Qwest to Wireless Type 1 and Type 2 Carriers Sent on February 2, 2006; and
- J. Exhibit I: Notice from Qwest to Wireless Type 1 and Type 2 Carriers and Paging Type 1 and Type 2 Carriers Sent on February 21, 2006.

2 This arbitration will be governed by the terms of this Order, WAC 480-07-630 and WAC 480-07-640. The arbitrator may alter or amend the terms governing this arbitration by subsequent notice or order.

3 **STATUTORY DATES:** The petition reports the following statutory dates:

Request for Negotiation	October 11, 2005
Plus 135 Days	February 23, 2006
Plus 160 Days	March 20, 2006

4 The nine-month time line for resolution is July 11, 2006. The Commission interprets its Section 252(b)(4)(C) duty to resolve disputes not later than nine months after negotiations are requested to be met by service of an Arbitrator's Report and Decision.

5 According to the reported dates, the petition is timely filed. Any party asserting that the dates are incorrect should do so within three business days of service of this Order. If no objection is received these dates shall be adopted as the statutory deadlines for this arbitration.

6 **MODIFIED PROCEDURES:** Pursuant to WAC 480-07-630, the Commission adopts the following modified procedures for purposes of this proceeding. These procedures will govern the course of the arbitration unless the arbitrator or the Commission modifies them for cause.

- 7 **ARBITRATOR:** The Commission appoints Dennis J. Moss as arbitrator in this proceeding. Arbitrator Moss' telephone number is (360) 664-1164, and e-mail address is [dmosse@wutc.wa.gov](mailto:dmosse@wutc.wa.gov). The arbitrator may select staff members to provide technical or other assistance. The arbitrator shall have all the reasonable and necessary authority to conduct the arbitration according to the terms of this order and to issue an Arbitration Report as set forth below.
- 8 **PARTIES:** The parties to the arbitration are Qwest Corporation, Pacific Electronics, Inc., and Advanced Paging and Communications Inc. Although non-parties may ask to participate, intervention by persons not a party to the negotiation will generally not be permitted, except on a showing that such participation will serve a compelling public interest. The Public Counsel Section of the Office of Attorney General may request participation in this arbitration pursuant to RCW 80.04.510. The arbitrator may impose limits on a participant's rights in the arbitration.
- 9 **RESPONSE BY NON-PETITIONING PARTY:** Pacific Electronics, Inc., and Advanced Paging and Communications Inc., may respond to Qwest's petition and may file with the Commission such additional information as they wish within 25 days after the petition filing date (April 3, 2006). At a minimum, any response shall include:
- a. A brief or other written statement addressing any disputed issues.<sup>1</sup> The brief should address, in addition to any other matters, how the parties' positions, and any conditions requested, meet or fail to meet the requirements of Sections 251 and 252 of the Telecom Act, any applicable FCC regulations, and any applicable regulation, order, or policy of this Commission.

---

<sup>1</sup> According to Qwest's petition, neither Pacific Electronics, Inc., nor Advanced Paging and Communications Inc., have responded to several overtures from Qwest concerning the need for the parties to enter into an interconnection agreement. Qwest accordingly is not aware of any potential disputes and, given the respondents' failure to enter into good faith negotiations, Qwest requests that they not be allowed to raise any disputes in this arbitration. The arbitrator takes Qwest's request under advisement for the time being.

- b. If prices are in dispute, the responding party shall submit its proposed rates or charges, and all relevant cost studies and related supporting materials.
- c. Any conditions that the responding party requests be imposed.
- d. The response may include a recommendation as to any information that should be requested from the parties by the arbitrator pursuant to Section 252(b)(4)(B) of the Telecom Act.<sup>2</sup>
- e. An alternative draft interconnection agreement, if one is proposed.
- f. Any other documents relevant to the dispute, including copies of all documents in a party's possession or control on which it relies to support its positions or which it intends to introduce as an exhibit at the hearing.

10 All responses and accompanying documentation must be verified as provided by WAC 480-07-630(8), or submitted by affidavit.

11 **PROTECTIVE ORDER:** The Commission may enter a protective order in this matter upon the request of either party, pursuant to WAC 480-07-420 and WAC 480-07-423, as permitted by WAC 480-07-630(9).

12 **DISCOVERY:** Parties must cooperate in good faith in the voluntary, prompt, and informal exchange of all documents and other information relevant to the disputed issues, subject to claims of privilege or confidentiality. Parties must exchange copies of all documents relevant to the dispute, including those on which they rely in support of their position or which they intend to introduce as exhibits. Failure to exchange information may be deemed a failure to negotiate in good faith under the Telecom Act. The arbitrator may decline to consider documents or information improperly withheld during discovery.

---

<sup>2</sup> The recommendation should state why the information is necessary for the arbitrator to reach a decision on the unresolved issues.

13 Any party that receives a data request to which it objects on any grounds, in whole or in part, must immediately notify the arbitrator and opposing counsel by telephone or facsimile transmission. The parties must make a good faith effort to stipulate to relevant facts before the Commission will resolve any discovery dispute.

14 **PREHEARING CONFERENCE:** A **prehearing conference** will be held in this matter on **April 12, 2006, beginning at 3:00 p.m. in Room 206**, Second Floor, Chandler Plaza Building, 1300 S. Evergreen Park Drive S.W., Olympia, Washington.

15 The purpose of the conference will be to identify any disputed issues that may be considered,<sup>3</sup> discuss the hearing schedule and format, and review the need for any remaining discovery, including requests for information by the arbitrator pursuant to 47 U.S.C. §252(b)(4)(B). Any disputed discovery requests may be submitted to the arbitrator at the conference. The submission must include an explanation of why the information is necessary to reach a decision on any unresolved issues. This provision does not limit the right of the arbitrator or Commission to request information from the parties at any time pursuant to 47 U.S.C. § 252(b)(4)(B).

16 **THE COMMISSION GIVES NOTICE that any party who fails to attend or participate in the prehearing conference set by this Notice, or any other stage of this proceeding, may be held in default. The parties are further advised that the provisions of WAC 480-07-450 are specifically invoked.**

17 **COMMISSION REQUEST FOR INFORMATION:** Pursuant to 47 U.S.C. § 252(b)(4)(B), the arbitrator may require both parties to provide information necessary to reach a decision on unresolved issues. If any party refuses or fails unreasonably to respond on a timely basis to any reasonable request, then the arbitrator may proceed on the basis of the best information available from whatever source derived. The parties must respond to such requests within seven days, unless the arbitrator sets another time for a response.

---

<sup>3</sup> See supra note 1.

- 18 **HEARING AND BRIEFING SCHEDULE:** An arbitration hearing may be scheduled at the prehearing conference on April 12, 2006. The hearing and any post-hearing briefs, if any, must be completed no later than May 5, 2006. Parties may waive hearing and submit the issues to arbitration on the written record.
- 19 **HEARING PROCEDURE:** Hearing time shall not exceed two days, unless extended by the arbitrator. The direct and rebuttal testimony of a witness must be offered in written form. Documentary evidence may be introduced. Evidence is admissible if, in the judgment of the arbitrator, it is the kind of evidence on which reasonably prudent persons are accustomed to rely in the conduct of their affairs. Irrelevant, immaterial, or unduly repetitious evidence may be excluded. Evidence may be excluded on the ground that it was improperly withheld during discovery.
- 20 **ARBITRATOR'S REPORT:** The arbitrator will issue an Arbitrator's Report and Decision that will constitute the resolution by the Commission of the issues submitted for arbitration, subject to final Commission review during the approval process. The Arbitrator's Report will comply with the requirements of 47 U.S.C. § 252(c).

DATED at Olympia, Washington, and effective March 28, 2006.

WASHINGTON STATE UTILITIES AND TRANSPORTATION COMMISSION

MARK H. SIDRAN, Chairman

PATRICK J. OSHIE, Commissioner