Docket No. TV-210170 - Vol. I

In the Matter of: Jake Theis d/b/a Royal Moving

May 11, 2021



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BEFORE THE WASHINGTON

UTILITIES AND TRANSPORTATION COMMISSION

In the Matter of the Investigation of)DOCKET TV-210170)
JAKE THEIS D/B/A ROYAL MOVING)))
For Compliance with WAC 480-15-555, WAC 480-15-560,)))
and WAC 480-15-570))

BRIEF ADJUDICATIVE PROCEEDING, VOLUME I

)

Pages 1-40

ADMINISTRATIVE LAW JUDGE SAMANTHA DOYLE

May 11, 2021

9:30 a.m.

Washington Utilities and Transportation Commission 621 Woodland Square Loop SE Lacey, Washington 98503

REPORTED BY: TAYLER GARLINGHOUSE, CCR 3358

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Page 2 1 APPEARANCES 2 ADMINISTRATIVE LAW JUDGE: 3 SAMANTHA DOYLE 4 5 6 FOR COMMISSION STAFF: 7 JEFF ROBERSON Assistant Attorney General 8 Office of the Attorney General 621 Woodland Square Loop SE 9 Lacey, Washington 98503 (360) 664-1188 10 jeff.roberson@utc.wa.gov 11 FOR THE COMPANY: 12 JAKE THEIS 13 Royal Moving 23009 - 29th Avenue West Brier, Washington 98036 14 jaketheisroyals@gmail.com 15 16 ALSO PRESENT: 17 SANDRA YEOMANS 18 JASON SHARP GUS MANSOUR 19 20 21 22 23 24 25

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1 LACEY, WASHINGTON; MAY 11, 2021 9:30 A.M. 2 3 ------4 PROCEEDINGS 5 JUDGE DOYLE: Good morning. This is Docket 6 7 TV-210170, which is captioned In the Matter of the 8 Investigation of Jake Theis, doing business as Royal 9 Moving for Compliance with Washington Administrative Code Chapter 480-15. 10 11 My name is Samantha Doyle, and I'm the 12 administrative law judge presiding over today's brief adjudicative proceeding. 13 14 Today is Tuesday, May 11th, 2021, and the 15 time is approximately 9:30 a.m. 16 On April 2nd, 2021, the Commission issued a 17 notice of intent to cancel permit notice of brief adjudicative proceeding setting time for oral 18 statements. The Commission issued the notice of intent 19 to cancel following a compliance review conducted by 20 Commission Staff between February and March 2021, which 21 22 resulted in a proposed conditional safety rating for 23 Royal Moving. 24 And as we just discussed off the record, I 25 will be consolidating this docket with TV-210171 so we

can address the reasons the company has for requesting 1 2 mitigation of the penalty. And let's first take an appearance from 3 4 Commission Staff. 5 Mr. Roberson? MR. ROBERSON: Good morning. This is Jeff 6 7 Roberson, Assistant Attorney General, representing 8 Commission Staff. My contact information is on file in the docket. With me at counsel table are the motor 9 10 carrier safety supervisor, Jason Sharp, and special investigator, Sandra Yeomans. 11 12 JUDGE DOYLE: Great. And I'm going to pause one moment here. Bear with me. Thank you for holding 13 on a moment there. It looked like -- I thought the 14 15 court reporter was trying to contact me separately. 16 Okay. Thank you for taking that brief 17 pause, and for the company, please state your name and address for the record, spelling your last name for the 18 19 court reporter. 20 Jake Theis, T-h-e-i-s, and MR. THEIS: 23009 - 29th Avenue West, Brier, Washington 98036. 21 22 JUDGE DOYLE: And can you also give your 23 phone number and email address, please. 24 MR. THEIS: 425-350-3386 and Jaketheis, my 25 first and last name, royals, r-o-y-a-l-s, @gmail.com.

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When I call on each party to 1 JUDGE DOYLE: 2 testify, I will swear you in with the oath of witness so that anything you tell the Court will be under oath and 3 can be considered sworn testimony. For the court 4 5 reporter's benefit, please speak slowly and clearly. 6 Once you are sworn in, you can present your testimony 7 and call witnesses, provide the Commission was notified about -- provided the Commission was notified in advance 8 as the rules require. 9 10 You can also introduce any exhibits you prefiled, and I will rule on the admissibility of each 11 12 of those. 13 Let's first have Staff address the 14 investigation report of proposed safety rating. Following Staff's presentation, the company will have 15 16 the opportunity to ask Staff's witnesses any questions 17 and then you may present testimony. At that time, you can address the violations in the penalty assessment. 18 Once you are done testifying, Staff's attorney may have 19 some questions for you, and then Staff will make a 20 recommendation on the penalty. 21 22 Do you have any questions before we get 23 started? 24 MR. THEIS: No.

25 JUDGE DOYLE: Thank you.

Page 7 Mr. Roberson, you may proceed with the issue 1 2 of the company's safety rating and Staff's investigation when you're ready. 3 4 MR. ROBERSON: Thank you, Your Honor. And 5 I'm going to call Investigator Yeomans to the stand, but 6 before I do so, just I will be referring to one exhibit, 7 which is the prefiled exhibit from Staff. I was hoping everyone could take a moment to download that from the 8 9 website or at least bring it up on a browser so it's 10 handy. And with that, Staff calls Sandra Yeomans. 11 12 MS. YEOMANS: Good morning. 13 JUDGE DOYLE: And, Ms. Yeomans, will you 14 please raise your right hand. 15 (Sandra Yeomans sworn.) 16 JUDGE DOYLE: Thank you. 17 Go ahead, Mr. Roberson. 18 19 EXAMINATION BY MR. ROBERSON: 20 Good morning. Would you please state your name 21 Ο. 22 and spell your last name for the record? 23 My name is Sandra Yeomans, Y-e-o-m-a-n-s. Α. 24 Who employs you? Ο. 25 Α. I am employed by Washington State Utilities and

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Page 8 Transportation in the motor carrier division. 1 2 Ο. How long have you worked for the Commission? Α. Approximately six years. 3 What is your position with the Commission? 4 Ο. I am a special investigator. 5 Α. 6 What are your duties as a special investigator? Ο. 7 I investigate the performance of carriers to Α. 8 assure that they are in compliance with the Federal, 9 State, and local rules and regulations. Have you had any training to enable you to carry 10 Ο. out your duties as a special investigator? 11 12 Α. Yes, I have all required Federal and State training for compliance investigation and vehicle 13 14 inspection. And given that background, are you familiar with 15 0. 16 the State and Federal rules governing the operation of 17 motor carriers and household goods carriers? Α. 18 Yes. Are you familiar with Mr. Jake Theis who does 19 0. 20 business as Royal Moving? 21 Α. Yes. 22 Ο. How are you familiar with Mr. Theis? I performed a compliance investigation on his 23 Α. 24 company that I started on February 23rd of 2021. 25 Q. Does Mr. Theis hold a conditional permit

			Page	9
1	authorizing him to engage in business as a household			
2	goods carrier?			
3	Α.	Yes.		
4	Q.	Does the Commission review the operation of		
5	permitt	ed household goods carriers to ensure they're		
6	operati	ng safely?		
7	Α.	Yes.		
8	Q.	And you reviewed Mr. Theis's operations pursuant		
9	to that	t duty?		
10	A.	Yes.		
11	Q.	And when did you complete your investigation of		
12	Mr. The	eis's operation?		
13	A.	I closed with Mr. Theis on March 18th, 2021.		
14	Q.	When you finish a compliance review, do you		
15	memoria	alize the findings you make in the course of that		
16	review?			
17	Α.	Yes.		
18	Q.	How do you do so?		
19	A.	We write a compliance investigation report that		
20	explains all violations that were discovered during the			
21	investi	gation.		
22	Q.	Do you complete those reports in the ordinary		
23	course	of business after every inspection?		
24	A.	Yes.		
25	Q.	Do you complete those reports contemporaneously		

		Page 10
1	with yo	ur inspection?
2	Α.	Yes.
3	Q.	Is it important that those reports are accurate?
4	Α.	Yes.
5	Q.	And why is that?
6	A.	The findings of the report can determine if a
7	carrier	is able to continue operation.
8	Q.	Did you write a report after finishing your
9	complia	nce review of Mr. Theis's operations?
10	Α.	Yes.
11	Q.	Would you please turn to the exhibit marked
12	SY-1?	
13	Α.	Okay.
14	Q.	Would you please identify that document?
15	Α.	This is the comple CAPRI report for
16	Mr. Theis's review.	
17	Q.	And the CAPRI report is your compliance report?
18	Α.	Yes.
19	Q.	Is that a true and accurate copy of the report
20	that you wrote after your review of Mr. Theis's	
21	operations?	
22	Α.	Yes.
23		MR. ROBERSON: Judge Doyle, at this point,
24	Staff w	ould move to admit Exhibit SY-1.
25		JUDGE DOYLE: Thank you. SY-1 will now be

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Page 11 admitted into the record. 1 (Exhibits SY-1 admitted.) 2 3 BY MR. ROBERSON: 4 I'd like to turn to your records of duty status. Ο. Would you please briefly explain what a record 5 6 of duty status is? 7 It's a time record that a driver keeps that Α. 8 shows their start time, stop time, total time for each 9 day that they worked. When you perform a compliance review, do you 10 Ο. 11 review a carrier's records of duty status? 12 Α. Yes. 13 How do you do that? Ο. 14 Α. We -- by inspecting the supporting documents such as bill of ladings, pay records, and time sheets. 15 16 Q. Did you request Mr. Theis's records of duty 17 status during your investigation? Α. Yes. 18 19 Did he produce them? Q. 20 Α. No. Did he explain why not? 21 0. 22 Α. He just explained that he didn't do them. 23 Is the failure to make a record of duty status Ο. considered a critical violation? 24 25 Α. Yes.

Page 12 And what does it mean that the violation is 1 Ο. considered critical? 2 Α. That's a sign of poor safety control management. 3 4 And are critical violations linked to safety 0. hazards? 5 6 Α. Yes. 7 I would now like to turn to the MCS-150. Ο. 8 Would you please briefly explain what the form 9 MCS-150 is? 10 Α. The MCS-150 is to update the information that's associated with your DOT number. 11 12 Ο. Do carriers -- are carriers required to update the MCS-150 according to a schedule? 13 14 Yeah, they -- yes, they have a biannual schedule Α. 15 that they need to update. 16 Ο. When you review a carrier's operations, do you check to make sure that is has updated the MCS-150 17 according to the schedule? 18 19 Α. Yes. 20 And how do you do that? 0. That is checked through FMCSA's portal, which we 21 Α. 22 can pull up their DOT number and check to make sure their information is accurate and the last time that 23 they did their biannual updates. 24 25 Q. Did you check to see if Mr. Theis had a current

Page 13 MCS-150 at the time of your investigation? 1 2 Α. Yes. Did he? Ο. 3 4 Α. No. I'd now like to turn to medical certification. 5 Ο. 6 Would you please explain what it means to be 7 medically certified? 8 Α. Each driver needs to be physically examined by a 9 physician on the National Registry of Medical Examiners to receive a certificate that shows that they are 10 physically able to perform the duties of a driver. 11 12 Ο. When you review a carrier's operations, do you look to see whether its drivers are medically certified? 13 14 Α. Yes. 15 And do you do that just by requesting the 0. 16 certificate you just described? 17 Α. Yes. Did Mr. Theis or any other employee drive during 18 Ο. 19 the period you reviewed? Mr. Theis did. 20 Α. And did you request Mr. Theis's medical 21 Ο. 22 certificate during your investigation? 23 Α. Yes. Did he produce one? 24 0. 25 Α. No.

Page 14 Did he explain why he did not produce one? 1 Q. 2 Α. He had just not gotten one. Can the use of a driver who is not medically 3 Q. 4 certified constitute a critical violation? 5 Α. Yes. Did it do so here? 6 Ο. 7 No. Α. 8 Ο. Would you explain why not? In order to -- CAPRI to mark it as a critical 9 Α. violation, it has to be more than one driver in 10 violation, and Mr. Theis is an owner/operator, so there 11 12 is only one driver. So if Mr. Theis employed another employee who 13 Ο. was also not medically certified, this would have been a 14 15 critical violation, correct? 16 Α. Yes. 17 I'd now like to turn to driver qualification 0. files. 18 19 Would you please explain what a driver qualification file is? 20 It's a collection of information that assists in 21 Α. 22 determining if a driver is gualified to operate a commercial motor vehicle accident. 23 24 When you review a carrier's compliance, do you Ο. 25 look at its driver qualification file?

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1 Α. Yes.

2 0. And what do you look for when you review those files? 3

4 Α. If they have an application, have they checked into previous employment, is their medical certification 5 in there with the verification of the examiner that 6 7 they're on the National Registry. They need to have an abstract within 30 days, road test, as well as a 8 9 certificate the road test was passed. You just mentioned that Mr. Theis had driven 10 Ο. 11 during the compliance review period, correct? 12 Α. Yes. 13 Did you ask him to produce his driver 0. 14 qualification file? 15 Α. Yes. 16 0. Did he produce it? 17 Α. No. Did he explain why he did not produce it? 18 Ο. 19 Α. He just didn't understand how to do it and what he needed. 20 So he didn't keep a driver qualification file? 21 Ο. 22 Α. No. Would the failure to maintain a driver 23 0. qualification file constitute a critical violation? 24 25 Α. Yes.

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Page 16 Did it do so here? 1 Q. 2 Α. No. 3 Is that for the same reason you described above? Ο. 4 Yes, it has to be more than one driver. Α. So, again, if Mr. Theis had employed another 5 Q. driver for him, he did not maintain a driver 6 7 qualification file, this would have been a critical violation, correct? 8 9 Α. Yes. I'd like to discuss criminal background checks. 10 Ο. 11 When you review a carrier's operations, do you 12 look to see if it performed criminal background checks 13 for all employees? 14 For household goods, yes, we do. Α. 15 How do you do that? Ο. By asking for copies of the results of the 16 Α. 17 criminal background checks. Did you ask Mr. Theis to produce criminal 18 Ο. 19 background checks for him and any other employees? 20 Α. Yes. Did he do so? 21 0. 22 Α. No. 23 And did he have other employees other -- did he Ο. 24 have employees other than himself that he should have 25 had a background check for?

Page 17 Yes, he has -- he has one helper. 1 Α. Okay. And does the Commission consider the 2 Q. failure to maintain -- or keep criminal background check 3 4 data critical type violation? It is a critical violation, but again, because 5 Α. 6 there was only one, it does not put it in that category. 7 I'd like to talk about the annual report. Ο. When you review a carrier's operations, do you 8 look to see whether it has filed the required annual 9 reports with the Commission? 10 Α. 11 Yes. 12 Ο. How do you do that? By verifying on the annual report tracking 13 Α. system and also with the person that maintains that 14 15 system. 16 Ο. At the time of your review, had Mr. Theis filed 17 the required annual reports? No. 18 Α. 19 Turning to vehicle maintenance. Q. 20 When you review a carrier's operations, do you review its vehicle maintenance records? 21 22 Α. Yes. 23 What maintenance records do you review? 0. 24 The identification of the vehicle, whether they Α. 25 have a preventative maintenance schedule, records of any

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inspections, repairs, and maintenance that they've 1 2 conducted in a chronological order, and to see if they did have any roadside inspections, if those are in there 3 4 as well. 5 Ο. And I'm sorry. I may have missed this. Do you 6 look at the qualifications of the people performing any 7 required vehicle inspections when you review those 8 records? 9 Α. Yes. And do carrier's need to maintain evidence of 10 Ο. 11 the qualifications of their inspectors? 12 Α. Yes, they do. 13 And what qualifications do they need to maintain 0. 14 evidence of? 15 There's the question that they can both certify Α. 16 that they have an understanding of Appendix G, which is 17 the requirements for doing annual inspections. Do you also look to make sure that their brake 18 0. 19 inspector's qualified? 20 Yes, because that's a separate category from Α. just the inspections because brakes are so vital. 21 22 0. Did you ask Mr. Theis to produce vehicle 23 maintenance records and inspector qualification records? 24 Α. Yes -- excuse me, yes. 25 Ο. Did he do so?

Not at the time of the investigation. 1 Α. 2 0. Did he explain why he did not? I believe not besides we don't have them -- did Α. 3 4 not have them. 5 Q. Fair enough. 6 Judge Doyle, that's all the MR. ROBERSON: 7 questions I have right now. 8 JUDGE DOYLE: Thank you. 9 And, Mr. Theis, I wanted to circle back and give you the opportunity, did you have any objection to 10 the admission of these exhibits into the record? 11 12 MR. THEIS: Yeah, the only thing was is just I really didn't know. Now that I had an opportunity and 13 knew what I need to do, I felt like I gave all that 14 information forward to Sandy and to Jason. 15 16 Also, when -- when I supposedly found all this information out, I didn't even attend the class in 17 It was all over the phone. It was really hard 18 person. during the COVID time and getting disconnected with the 19 I'm not trying to make any excuses, but it was 20 phone. hard to pick up all the information. So when she came 21 out, it was kind of all blank to me. 22 JUDGE DOYLE: Okay. Mr. -- sure. 23 And -and to be clear, I'm just asking if you have any 24 25 objection to admission of them into the record. We're

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Page 20 going to go into your explanation and your testimony in 1 2 a moment after I get an opportunity to swear you in. Do you have any objection to her exhibits being on the 3 record so that we can discuss them? 4 MR. THEIS: Well, I -- can I let my 5 6 assistant speak for me? 7 Your Honor, can I say MR. MANSOUR: 8 something? 9 JUDGE DOYLE: Mr. Roberson, do you have any 10 objection to --11 MR. MANSOUR: He -- he have objection to 12 accuracy of all what -- what she said because he had -he did -- he did get the --13 14 JUDGE DOYLE: Sir? 15 MR. MANSOUR: Yes? Go ahead, sorry. 16 MR. ROBERSON: Judge Doyle, I have no 17 objection to Mr. Theis receiving assistance. I don't know that it matters whether or not this is an attorney. 18 I will say the objection he's making goes to the weight 19 of the evidence, not its admissibility. 20 21 JUDGE DOYLE: Thank you. 22 And can you please give me your name? Okay. 23 MR. MANSOUR: Yeah, my name is Gus. I'm a real estate agent. I'm just helping him fill in the 24 25 paper. He's just -- he have a problem with the --

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THE COURT REPORTER: I'm sorry, this is the 1 2 court reporter. I'm having a hard time hearing. MR. MANSOUR: Okay. Well, he doesn't 3 have -- he doesn't have objection to the presentation, 4 but some of things that was said that he didn't do, he 5 did. 6 7 JUDGE DOYLE: Okay. And in a moment, I am 8 going to swear him in, and he also can have the 9 opportunity right now to ask Ms. Yeomans any questions he would like before giving his testimony about the 10 weight of the evidence and -- and his depiction of the 11 12 accuracy of the statements. 13 So, Mr. Theis, do you have any questions for 14 Ms. Yeomans? 15 Not really any questions just MR. THEIS: 16 like I say, it's just I didn't -- I didn't know I had to 17 get these things done. Now that I know, I've been in the process of trying to get it done. Obviously it's 18 not in compliance with what you guys asked, so I guess 19 I'll just be working on it until hopefully I can get in 20 compliance with you guys. Because I don't know what 21 else to do at this point. I'm trying my best to get 22 everything done. I'm terrible at the computer and back 23 24 and forth with her with emails, and so I'm trying my 25 best. It's really all I can say.

Page 22 Thank you. Okay. Well, at 1 JUDGE DOYLE: 2 this point, I'm going to swear you in so you can give your testimony and we'll walk through the violations in 3 a more organized manner. 4 Mr. Theis, will you please raise your right 5 hand. 6 7 (Jake Theis sworn.) 8 JUDGE DOYLE: Thank you. I'm going to walk 9 you through this next part. You were given a deadline of 10 11 April 27th, 2021, to submit a plan that Staff finds 12 sufficient, which you did not meet. You were provided notice that the Commission will cancel your permit if 13 you are not able to come into compliance by May 18th. 14 This means you will no longer be able to operate after 15 16 the 18th. 17 Do you have a safety management plan specific to the violations to submit now or by the end 18 19 of the day tomorrow? 20 Yes, I have already submitted MR. THEIS: it, but I quess I'll continue to work on it until it's 21 22 fully in compliance with you guys. 23 JUDGE DOYLE: Great. Staff just needs an 24 opportunity to review it, then. Thank you for 25 clarifying that.

1 Okay. Let's move on to the penalty 2 assessment. I did not receive any exhibits from you in 3 advance of the hearing --4 And I -- I want to clarify for the court 5 reporter, that we have admitted Staff's evidence into 6 7 the record previously after that discussion. 8 So we did not receive any exhibits from you 9 in advance of the hearing, Mr. Theis, so we can proceed 10 with your testimony. We're going to walk through each 11 of the violations in the penalty assessment, and then 12 you can give your brief explanation of why the violations occurred or didn't occur under your count, 13 and then describe any steps you have taken to correct 14 the violations and to prevent the violations from 15 16 occurring again. Okay. You haven't received 17 MR. THEIS: 18 anything? Because I've already gave everything I needed 19 to Sandy. I gave her everything that --20 JUDGE DOYLE: You're saying the safety 21 management plan? 22 MR. THEIS: Correct, and all the pictures of the calendar and how I'm going to keep track of 23 everything and I got my medical report. I got 24 25 everything to her.

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Sure. And -- go ahead. 1 JUDGE DOYLE: 2 MR. ROBERSON: Mr. Sharp is going to testify 3 about this. 4 MR. THEIS: What's that? 5 MR. ROBERSON: Sorry, Mr. Sharp is going to 6 testify about the safety management plan. It's just 7 usually rolled into his testimony about the penalty 8 assessment. You'd indicated you wanted that after Mr. Theis's testimony. If you want, he can testify 9 before Mr. Theis. It might help straighten some of this 10 11 out. 12 JUDGE DOYLE: That sounds great. 13 Mr. Theis, let's go ahead and let Mr. Roberson go ahead if you don't have any objection 14 with that. It might clarify things a little bit. Does 15 16 that work for you, Mr. Theis? 17 MR. THEIS: Yes. 18 JUDGE DOYLE: Okay. Go ahead. 19 MR. ROBERSON: Staff calls Jason Sharp. 20 JUDGE DOYLE: And, Mr. Sharp, will you 21 please raise your right hand? 22 (Jason Sharp sworn.) 23 JUDGE DOYLE: Okay. Thank you. 24 Go ahead, Mr. Roberson. 25 /////

Page 25 1 EXAMINATION 2 BY MR. ROBERSON: 3 Good morning. Will you please state your name Q. 4 and spell your last name for the record? 5 Α. My name is Jason Sharp, S-h-a-r-p. 6 Who employs you? 0. 7 The Washington Utilities and Transportation Α. 8 Commission. 9 How long have you worked for the Commission? 0. I've been employed by the Commission since 2016. 10 Α. 11 What is your position with the Commission? 0. 12 Α. I am the motor carrier safety supervisor in the 13 transportation safety division. 14 What are your duties as the motor carrier safety Ο. 15 supervisor? 16 Α. My duties include assigning safety fitness investigations to our motor carrier staff, I review the 17 investigative reports, and provide recommendations based 18 19 on the findings of those investigations. 20 Have you had any training to enable you to carry 0. out your duties? 21 22 Α. Yes, in addition to being the motor carrier safety supervisor, I began my career as a safety 23 24 investigator, which entailed certification trainings 25 through the Commercial Vehicle Safety Alliance for

Page 26 inspecting commercial motor vehicles as well as 1 2 investigator training courses through the Federal Motor 3 Carrier Safety Administration as well as field training. 4 Is it fair to say, then, that you're familiar Ο. with the same Federal rules governing the operation of 5 6 motor carriers and household goods carriers? 7 Α. Yes. 8 0. Are you familiar with Mr. Jake Theis who does 9 business as Royal Moving? 10 Α. Yes. 11 How are you familiar with Mr. Theis? Ο. 12 Α. I reviewed the safety investigation report that Investigator Yeomans compiled, and I have also been in 13 14 correspondence with Mr. Theis on developing his safety 15 management plan. 16 Ο. What does Staff do with the results of a 17 compliance review? Following a compliance review, a motor carrier 18 Α. 19 will receive a safety rating, and with that information, the company may or may not be required to do additional 20 follow-on action based off of that rating. 21 How does Staff calculate the proposed safety 22 0. rating? 23 24 A safety rating is determined based on the Α. 25 company's performance during the compliance review and

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it is broken -- the overall performance is broken up 1 2 into six separate factors. As Investigator Yeomans testified as to the severity of critical violations, the 3 company has receive points basically for acute or 4 critical violations, which are violations that are 5 linked to higher accident rates. And based off of the 6 7 amount of points that they compile in each separate 8 factor, the company is given an overall safety rating. 9 Did Staff calculate a proposed safety rating for 0. Mr. Theis? 10 11 Α. Yes, we did. 12 Q. And what was that proposed safety rating? 13 The proposed safety rating was conditional. Α. 14 Can the carrier improve a proposed safety Q. 15 rating? 16 Α. Yes, it can. 17 And how would it do so? 0. It would do so by submitting an acceptable 18 Α. 19 safety management plan. 20 What is a safety management plan? 0. A safety management plan is a document that a 21 Α. 22 motor carrier will provide for Staff's review, and it identifies each violation that was discovered during the 23 recent compliance investigation. The plan must include 24 25 a description of why the identified violations were

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Page 28 allowed to occur, the steps that the carrier has taken 1 2 to correct the violations supported by actual documentation or records demonstrating this corrective 3 It -- the plan must state what management 4 action. 5 controls have been put in place to prevent the 6 violations from reoccurring in the future. The carrier 7 must certify that its operations are in compliance and 8 meet the safety standard identified in Title 49 Part 385, which are adopted by the Commission. And the plan 9 also must be signed by a carrier official. 10 Did Mr. Theis submit a safety management plan? 11 Ο. 12 Α. Yes, Staff has received a couple of drafts of the safety plan from Mr. Theis. 13 14 Have you reviewed those various drafts? Q. 15 Α. Yes. 16 Ο. And that includes the most recent draft I take it? 17 18 Α. Yes. 19 And is the most recent draft acceptable? Q. 20 As of this time, the plan does not address each Α. 21 step that I previously laid out that a safety plan must 22 include. Staff has been working with the company on, you know, providing technical assistance to provide a 23 better understanding of what the plan requires and what 24 25 documentation that the company will need to provide.

ask Mr. Sharp, have you notified the company about which

Thank you. I just wanted to

Yes, I provided feedback to the company with detail on where the plan is deficient 21 22 currently, and we've been in communication via email and telephonically on what the company needs to do to -- to 23 24 have its plan be accepted by Staff. 25 JUDGE DOYLE: Thank you.

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And is Staff continuing to provide that 1 Ο. technical assistance? 2

3 Α. Yes, Staff -- Staff is available and -- and providing guidance to the company currently. 4

And so your recommendation at this time is that 5 Ο. the Commission not find the submitted safety management 6 7

8 Α.

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9 MR. ROBERSON: And so, Judge Doyle, at this time, Mr. Sharp is also going to testify about the 10 company's request for mitigation, but it seems like the 11 12 company should present that request before he testifies. So I'm done discussing the safety management plan unless 13 you have discussions or the company has discussions --14 15 or questions, sorry.

plan acceptable, correct? At the time, correct.

JUDGE DOYLE:

MR. SHARP:

1 Mr. Theis, do you have any questions for 2 Mr. Sharp? MR. THEIS: No, huh-uh. He's been -- he's 3 been really helpful, they both have been. And like I 4 5 say, it was just I'm very new to this, so I'm trying to get everything in order, and they've been helping me out 6 7 with it. I really appreciate the help. I've also been 8 going to my buddy's real estate office and using all of his computer and stuff because I am terrible with all 9 10 that so... 11 JUDGE DOYLE: Thank you. Do you have any 12 other questions? 13 MR. THEIS: Not at -- not at the moment, but if I do, I'll just be in contact with Jason. 14 Okay. Great. Then let's 15 JUDGE DOYLE: 16 discuss the violations shortly from your perspective so 17 that -- and Mr. Sharp --18 (Cross talking.) 19 JUDGE DOYLE: Thank you. 20 Let's discuss the violations so that if you 21 had any testimony about why the violation occurred, how 22 you're going to prevent the violation from occurring again, you can do so right now for me. 23 Let's first discuss the hundred dollar 24 25 violation of WAC 480-15-555, the failure to complete a

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criminal background check for every person the carrier 1 2 intends to hire. Do you want to explain why the violation occurred and how you're going to prevent it 3 4 from occurring again? 5 MR. THEIS: Yeah, I just -- I didn't know 6 that I needed to have one. So now that I know, I'm 7 going to keep up on that every year. JUDGE DOYLE: And for the violation 44 --8 violation of 49 CFR 391-45(a), \$4,400 penalty, using a 9 driver not medically examined and certified, which would 10 be yourself. 11 12 MR. THEIS: I -- I have it now. And -- and like I say, it was -- I mean, I found all this 13 information out with the online meeting when they did 14 the class on -- or over the phone, and I just -- I had 15 16 trouble getting all the information. So and I have it 17 now and presented it to Jason and Sandy and they both have it. So every two years, I'll be sure to get it. 18 19 JUDGE DOYLE: Okay. And so then just to clarify, and it's not a lack of -- of your explanation, 20 I am just going one by one. So then for the hundred 21 22 dollar category penalty for 30 violations of 49 CFR 395.8 - 395.8(a)(1), failing to require a driver to 23 make a record of duty status. Is that the same 24 25 situation, then, Mr. Theis?

1 MR. THEIS: Correct, yeah. 2 JUDGE DOYLE: Okay. And then finally the hundred dollars for the one violation of 49 CFR 3 396.3(b), failing to keep minimum records of inspections 4 and vehicle maintenance. 5 6 MR. THEIS: Yeah, I mean, I -- I have all my 7 maintenance. I just got the truck and I have all my 8 maintenance records and I presented them, but I guess it just wasn't in the right order on how you guys want me 9 to present. I mean, I have all my maintenance records 10 and all that. And now that I know that I had to get the 11 12 brake inspection, I got all that stuff signed. And like I say, I just -- I didn't know. So now that I know, I 13 will keep up on all of it. 14 15 JUDGE DOYLE: Okay. Thank you. 16 And, Mr. Roberson, do you have any questions 17 for the company at this point? MR. ROBERSON: I do not, Judge Doyle. 18 19 JUDGE DOYLE: Okay. And, Mr. Roberson, would you like to make your recommendation on the 20 request for mitigation of the penalty? 21 22 MR. ROBERSON: I would. I'd actually like to recall Mr. Sharp to testify about it. 23 24 JUDGE DOYLE: Great. Thank you. 25 Mr. Sharp, you can return, please.

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Page 33 MR. ROBERSON: And, Mr. Sharp, you're still 1 under oath. 2 3 4 EXAMINATION 5 BY MR. ROBERSON: 6 Did you listen to Mr. Theis's explanation as to, 0. 7 I guess, the state of things? 8 Α. Yes. Having heard from Mr. Theis, does Staff have a 9 0. recommendation as to what the Commission should do with 10 11 the penalties assessed against Mr. Theis? 12 Α. Yes. So looking at -- Mr. Theis had submitted a request for mitigation of the penalty, looking at 13 14 factors that would either contribute towards or -- or away from Staff recommending mitigation of the penalty, 15 16 Staff looked at the company's history of compliance and 17 its interactions during the most recent safety review, items that were presented to Staff, as well as 18 19 corrective action upon discovery of violation. Taking into consideration that Staff had --20 initially had some difficulty getting the company to 21 22 attend the required safety training from its inception, the company finally got through the training in August 23 24 of 2020. And considering other factors such as Staff 25 having difficulty in scheduling the safety investigation

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1 with the company as Mr. Theis claimed to be out of state 2 when Investigator Yeomans had contacted him. During 3 this time, we found documentation of performed household 4 goods moves in the state as well as the company's 5 vehicle being annually inspected during that time.

6 There was some -- some evidence of corrective 7 action that the company did provide, though, as I 8 mentioned such as when -- when Mr. Theis was notified of 9 not having his required medical certificate, he went and 10 got -- got an exam right away and got into compliance 11 there.

12 So looking at those factors, Staff would recommend that there be no mitigation of the penalty of 13 14 the \$4,800 that was assessed; however, due to Mr. Theis taking initiative of immediately correcting the 15 16 391.45(a) violation for not being medically certified, 17 Staff would recommend that that portion of the penalty have \$2,200 suspended for a period of two years subject 18 19 to a follow-up review in compliance.

20 So overall Staff's recommendation would be no 21 mitigation of the \$4800 penalty, but have \$2,200 of 22 that suspended for a period of two years subject to the 23 company not incurring any repeat violations of critical 24 regulations upon reinspection and also to have the 25 company owner attend the next Commission-provided

Page 35 household goods training, which I believe is currently 1 2 set for June 16th. Now, Mr. Sharp, those factors that you're 3 Ο. discussing, those come from the Commission's enforcement 4 5 policy, correct? 6 Α. Correct. And you're familiar with the policy? 7 Ο. 8 Α. Yes. 9 So your recommendation is consistent with your 0. evaluation of that policy and its application to 10 11 Mr. Theis's specific operations and the review of 12 Mr. Theis's operations? 13 Correct, correct. And -- and with the idea Α. behind the suspended penalty being to encourage future 14 15 compliance for the company. 16 Ο. So if you could summarize Staff's 17 recommendations with regard to the compliance review and the penalty assessment, that would be great. 18 19 Α. So should the company submit a -- an Sure. acceptable safety plan, then Staff would recommend that 20 the -- at this point, Staff is unable to recommend 21 22 anything other than canceling the permit without an acceptable plan, but should that plan be submitted and 23 24 the company allowed to continue operation, Staff would 25 recommend a follow-up investigation at least six months

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from the date of the order in which the company would 1 have the suspension of \$2,200 portion of the penalty 2 assessment in play should they not have any repeat 3 violations of critical regulations and that the company 4 owner also re-attend the household goods safety 5 6 training. 7 MR. ROBERSON: And, Judge Doyle, at this 8 point I have no further questions for Mr. Sharp, so I 9 tender him for questions from the bench or from Mr. Theis. 10 11 JUDGE DOYLE: Thank you. 12 Mr. Theis, you'll have an opportunity to discuss your view, but for right now, do you have any 13 14 questions for Mr. Sharp while he's still available? 15 No, huh-uh. My assistant just MR. THEIS: 16 wants to say one thing. 17 MR. MANSOUR: If you don't mind. Your Honor, can you hear me? 18 19 JUDGE DOYLE: I'm going to excuse Mr. Sharp, 20 thank you. 21 And yes, go ahead. 22 MR. MANSOUR: Yeah, I'm sorry, I have a client waiting. But all I want to say is thank you very 23 24 much and I thank Sandy for helping Jake get better in 25 doing things. And I'm helping him in my office. You

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1 know, every day he comes to me. But I just want to say 2 one thing. Jake is a good member of community. He's 3 been helping us deliver food for the seniors and the 4 homeless in this area. He's providing his time for free 5 for us.

6 So what I'm saying is he's a good person. 7 Definitely he has made mistakes, definitely needs to be 8 on top of it. I just want to say he's a really good 9 member of the community and we would love -- he would 10 love to work with you, and I will stay on top of him to 11 make sure that we comply with all -- with all what needs 12 to be done.

13 So I just want to say that he's a very 14 important member of our community, so I hope and pray 15 that you allow him within the next few months to 16 continue complying and do what you want. And I 17 apologize, I have to go. But please I urge you, I encourage you to allow him to continue working in sake 18 of his brother, his father and yes, he made mistakes. 19 20 He -- he's admitting it. He's provided everything to Ms. Sandy, and he's going to provide everything to you 21 22 quys on a regular basis.

23 So thank you for allowing me even to say 24 something, and I thank you very much. I will put 25 Mr. Theis back.

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1 JUDGE DOYLE: Thank you. 2 Mr. Theis, in regards to your request for mitigation of the penalty assessment and the 3 recommendation that you just heard, do you have any 4 explanation that you would like to give on your ability 5 to pay the assessed penalty and the reasons why you 6 7 requested mitigation of the assessed penalty? 8 MR. THEIS: Yeah, I mean, if I could get on payment plan for it, but I just want to thank Jason for 9 being a little lenient with me, you know, and helping me 10 out there. 11 12 JUDGE DOYLE: I just want to let you know that you can definitely discuss with Staff payment plan 13 options. You can -- you can request that after this 14 hearing. I also want to clarify so that you know, I 15 16 know you're working to get your safety management plan 17 in compliance, and I believe your window is about 48 hours, give or take the Staff's ability to assess that, 18 19 the plan, in order to make your deadline. 20 However, should you not make that deadline, you do have a 30-day window to request your permit be 21 22 reinstated with an accessible safety management plan without having to file a new application. 23 If you miss this window, it will mean that you have to start the 24 25 permit process over again and apply as if you were a new

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business. Do you have any questions about that? 1 2 MR. THEIS: No, I am going to be working on it today and hopefully present the full thing again 3 tonight to -- to Jason. 4 Okay. Great. And before we 5 JUDGE DOYLE: 6 conclude, do you have any other requests -- or pardon 7 me, questions? 8 MR. THEIS: No, huh-uh. 9 JUDGE DOYLE: And, Staff, do you have any other issues or questions before we reside for the day? 10 11 MR. ROBERSON: Staff has nothing further, 12 Judge Doyle. 13 JUDGE DOYLE: Thank you. 14 Thank you all for appearing today. I will issue an order reflecting my decision on the company's 15 16 request for penalty assessment and the safety rating. 17 Is there -- oh, I believe that was it. Okav. Well, thank you all. We are adjourned for the day. 18 19 (Adjourned at 10:19 a.m.) 20 21 22 23 24 25

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3	STATE OF WASHINGTON
4	COUNTY OF THURSTON
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6	I, Tayler Garlinghouse, a Certified Shorthand
7	Reporter in and for the State of Washington, do hereby
8	certify that the foregoing transcript is true and
9	accurate to the best of my knowledge, skill and ability
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