Docket No. TV-190395 - Vol. I

Washington Utilities and Transportation Commission v. GBU Enterprises GRP., Inc.

July 24, 2019



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BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION, Complainant,)DOCKET NO. TV-190395)))
vs.	
GBU ENTERPRISES GRP, INC, D/B/A GOLDEN VALLEY VAN LINES,)))))))
Respondent.)

BRIEF ADJUDICATIVE PROCEEDING, VOLUME I

Pages 1-15

ADMINISTRATIVE LAW JUDGE LAURA CHARTOFF

July 24, 2019 1:33 p.m.

Washington Utilities and Transportation Commission 621 Woodland Square Loop Southeast Lacey, Washington 98503

REPORTED BY: TAYLER GARLINGHOUSE, CCR 3358

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1	APPEARANCES
2	ADMINISTRATIVE LAW JUDGE:
3	LAURA CHARTOFF
4	Utilities and Transportation Commission 621 Woodland Square Loop Southeast Lacey, Washington 98503
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6	
7	FOR COMMISSION STAFF:
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11	ALSO PRESENT:
12	JASON SHARP
13	Motor Carrier Safety Supervisor
14	
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                 LACEY, WASHINGTON; JULY 24, 2019
                             1:33 P.M.
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                       PROCEEDINGS
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                 JUDGE CHARTOFF: Let's be on the record.
 7
     Good afternoon.
                      This is Docket TV-190395, which is
 8
     captioned Washington Utilities and Transportation
 9
     Commission, complainant, versus GBU Enterprises Group,
     Inc., doing business as Golden Valley Van Lines,
10
11
     respondent.
12
                 My name is Laura Chartoff.
                                              I am the
13
     administrative law judge presiding over today's brief
14
     adjudicative proceeding.
15
                 So today is Wednesday, July 24th, 2019, and
16
     the time is 1:33 p.m.
17
                 So let's start by taking appearances
     starting with short appearance from Staff.
18
19
                 MR. FUKANO: Good afternoon, Judge Chartoff.
     I am Harry Fukano, Assistant Attorney General, with the
20
     Utilities and Transportation Commission division, and I
21
     am here today on behalf of Commission Staff.
22
23
                 JUDGE CHARTOFF: Okay. And for the Company?
24
     Is the Company present?
25
                 Okay. Hearing nothing, the Company has
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- 1 failed to appear, how would you like to proceed?
- 2 MR. FUKANO: Staff would ask that the
- 3 Commission find the Company, GBU, in default under
- 4 RCW 34.05.440 and WAC 480-07-450 for failure to appear
- 5 at the time and place set for the hearing, and Staff
- 6 would request that the Commission proceed with the
- 7 hearing and resolve the issues before it.
- JUDGE CHARTOFF: Okay. And have you had any
- 9 recent contact with the Company?
- MR. FUKANO: No.
- JUDGE CHARTOFF: Okay. All right. I find
- 12 GBU Enterprises Group, Inc., doing business as Golden
- 13 Valley Van Lines in default and will issue a written
- 14 order reflecting this finding. We will proceed without
- 15 the Company.
- 16 So, Mr. Fukano, you may proceed when you're
- 17 ready.
- 18 MR. FUKANO: Thank you. And I have placed
- 19 two copies of proposed Exhibit JS-1 on the bench.
- JUDGE CHARTOFF: Thank you.
- 21 MR. FUKANO: Commission WACs 480-15-560 and
- 22 480-15-570 require household goods carriers to comply
- 23 with various safety requirements including standards
- 24 adopted from 49 Code of Federal Regulations.
- 25 Staff intends to introduce evidence that

Page 6 shows that GBU has violated Commission safety requirements based on the results of a prior inspection 3 conducted by the Federal Motor Carrier Safety 4 Administration. Staff will introduce evidence through its investigator, Mr. Jason Sharp. Thank you. 6 And at this time, Staff would like to call 7 Mr. Jason Sharp. 8 9 JASON SHARP, witness herein, having been 10 first duly sworn on oath, 11 was examined and testified 12 as follows: 13 14 JUDGE CHARTOFF: Thank you. 15 16 EXAMINATION 17 BY MR. FUKANO: Would you please state your name and spell your 18 last name for the record. 19 20 Jason Sharp, S-h-a-r-p. Α. What is your current position? 21 Ο. 22 I am the motor carrier safety supervisor. Α. 23 How -- what are the respons- -- or your Q.

My responsibilities include assigning safety

responsibilities in that position?

24

25

Α.

- 1 investigations and reviewing the work of the motor
- 2 carrier safety investigations team here at the
- 3 Commission.
- 4 Q. How long have you been in this position?
- 5 A. I've been the motor carrier supervisor for over
- 6 a year and a half now.
- 7 O. I'd like to talk about the matter at issue in
- 8 today's hearing.
- 9 Are you familiar with GBU?
- 10 A. Yes, I am.
- 11 Q. And how did you become aware of the present
- 12 matter involving GBU?
- 13 A. I received email notification from Jeff James,
- 14 the Washington District Administrator of the Federal
- 15 Motor Carrier Safety Administration, that an
- 16 investigator under his supervision had recently placed
- 17 GBU Enterprises out of service following an
- 18 unsatisfactory safety rating.
- 19 Q. And I am -- or I'm showing you what has been
- 20 labeled as proposed Exhibit JS-1. What is this exhibit?
- 21 A. This exhibit is my declaration into this matter.
- 22 O. And you are familiar with it?
- 23 A. Yes, I am.
- Q. Did you create this exhibit?
- 25 A. Yes.

- 1 Q. Do you have any changes that you would like to
- 2 make to this exhibit?
- 3 A. No.
- 4 Q. Would you please turn to Attachment A. What is
- 5 Attachment A?
- 6 A. Attachment A is the safety investigation report
- 7 completed by the FMCSA.
- 8 O. And what is the date associated with that
- 9 report?
- 10 A. The review date listed is February 6th, 2019.
- 11 Q. And who does the report pertain to?
- 12 A. GBU Enterprises.
- 13 Q. Does the report find any serious violations?
- 14 A. Yes, it does. It finds several serious
- 15 violations.
- 16 Q. And would you please state those violations for
- 17 the record?
- 18 A. Yes. So the violations of a serious nature
- 19 categorized as acute or critical lead to the safety
- 20 fitness evaluation of a company. It is completed the
- 21 same way with the FMCSA as it is with the Utilities and
- 22 Transportation Commission. And the Company was found to
- 23 have an acute violation for failing to implement a
- 24 random controlled substance and alcohol testing program.
- 25 It also had four critical vi- -- four separate

- 1 types of critical violations identified ranging from
- 2 using drivers prior to receiving a negative
- 3 preemployment controlled substance test; failing to
- 4 maintain inquiries into a driver's driving record and
- 5 the qualification file; failing to require drivers to
- 6 prepare a record of duty status using the appropriate
- 7 method, and also using commercial motor vehicles that
- 8 had not been periodically inspected.
- 9 O. Who conduced the investigation detailed in the
- 10 February report?
- 11 A. Federal Investigator Chad Liderway [phonetic].
- 12 Q. Are the safety standards enforced by FMCSA in
- 13 respect to -- different from the safety standards
- 14 enforced by the Commission?
- 15 A. No, they are not. The Commission adopts the
- 16 standards and processes.
- 17 O. Would the critical and acute violations found in
- 18 the report also constitute violation of the Commission's
- 19 motor carrier safety standards?
- 20 A. Yes, they would.
- 21 Q. In your experience, does the -- does Commission
- 22 motor carrier safety staff rely on information gathered
- 23 by FMCSA?
- 24 A. Yes.
- Q. Would you please turn to Attachment B. What is

- 1 Attachment B?
- 2 A. Attachment B is the letter that was sent to GBU
- 3 Enterprises from the Federal Motor Carrier Safety
- 4 Administration notifying them that it had 60 days to
- 5 receive an upgrade to its proposed unsatisfactory safety
- 6 rating following the safety investigation. Within this
- 7 notice, it also notifies the Company that, under 49 CFR
- 8 385.13, that when a motor carrier receives a final
- 9 safety rating of unsatisfactory, that it is prohibited
- 10 from operating a commercial motor vehicle in interstate
- 11 and intrastate commerce.
- MR. FUKANO: At this time, I would move to
- 13 admit Exhibit JS-1 and its attachments into evidence.
- 14 JUDGE CHARTOFF: Okay. The exhibit marked
- 15 JS-1 and its attachments are admitted into evidence.
- 16 (Exhibit JS-1 admitted.)
- 17 MR. FUKANO: Thank you.
- 18 BY MR. FUKANO:
- 19 O. Does Staff have a recommendation as to what
- 20 action the Commission should take in response to the
- 21 violations detailed in its report?
- 22 A. Yes, Staff's recommendation is to recognize the
- 23 out-of-service rating put in place by the Federal Motor
- 24 Carrier Safety Administration effectively putting the
- 25 USDOT number out of service and to cancel the

- 1 provisional household goods permit that the Company
- 2 currently holds with the Commission.
- 3 MR. FUKANO: Thank you. No further
- 4 questions.
- 5 JUDGE CHARTOFF: Thank you. I have a
- 6 question.
- 7 So is -- is the Company still allowed to or
- 8 eligible to request an upgrade to their safety rating?
- 9 MR. SHARP: My understanding is yes, through
- 10 the Federal Motor Carrier Safety Administration.
- 11 JUDGE CHARTOFF: Okay. Okay. I think
- 12 that's all I have. Okay.
- 13 MR. FUKANO: Can I ask a brief follow-up
- 14 question?
- JUDGE CHARTOFF: Sure.
- MR. FUKANO: Thank you.

17

- 18 EXAMINATION
- 19 BY MR. FUKANO:
- 20 Q. For the purpose of the investigation detailed in
- 21 the February report, has the proposed safety rating
- 22 become final?
- 23 A. It has, and identified in Exhibit B, the Company
- 24 was also notified of its right to appeal any of the
- 25 violations discovered or to request administrative

- 1 review of the report and did not do so.
- JUDGE CHARTOFF: Thank you.
- 3 MR. FUKANO: Thank you. Nothing further
- 4 from Staff.
- 5 JUDGE CHARTOFF: Okay. Thank you for your
- 6 testimony. You are excused.
- 7 Okay. Is -- is there anything else before
- 8 we go off the record?
- 9 MR. FUKANO: No, unless you would care for a
- 10 brief closing?
- 11 JUDGE CHARTOFF: If you would like to make a
- 12 closing, you can.
- 13 MR. FUKANO: Sure. I will just summarize
- 14 the argument.
- 15 JUDGE CHARTOFF: Okay.
- 16 MR. FUKANO: On February 6th, 2019, the
- 17 FMCSA investigated GBU and found several critical --
- 18 several critical violations and one acute violation,
- 19 which include violations of 49 CFR 382, 49 CFR 391, 49
- 20 CFR 395, and 49 CFR 396 as described in the declaration
- 21 of Jason Sharp.
- 22 Under WAC 480-15-450(1)(e), the Commission
- 23 may involuntarily cancel a household goods carrier's
- 24 permit for failing to comply with applicable safety laws
- 25 and Commission rules pertaining to the operation of

- 1 household goods carriers, including safety requirements
- 2 set in law or rule.
- Through WAC 480-15-999, the Commission
- 4 adopted 49 CFR. WAC 480-15-350(3)(b), which relates to
- 5 equipment safety -- equipment safety requirements
- 6 requires household goods carrier to comply with 49 CFR
- 7 parts 385, 392, and 396. Similarly, WAC
- 480-15-570(1)(c), which relates to driver safety
- 9 requirements, requires a household goods carrier to
- 10 comply with 49 CFR parts 382, 385, 391 and 395.
- 11 Therefore, insofar as the violations found
- 12 in the FMCSA report would constitute violations of WAC
- 13 480-15-560 and 480-15-570 pertaining to safety
- 14 requirements. Those violations provide the Commission a
- 15 basis to involuntarily cancel the Commission's operating
- 16 authority. Consequently, Commission Staff requests that
- 17 the Commission cancel GBU's operating authority. Thank
- 18 you.
- 19 JUDGE CHARTOFF: Thank you. Thank you for
- 20 coming here today, and I will take this under advisement
- 21 and make a decision within ten days.
- MR. FUKANO: Thank you.
- JUDGE CHARTOFF: Anything else?
- 24 MR. FUKANO: None from Staff.
- JUDGE CHARTOFF: Okay. We are adjourned.

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                    (Adjourned at 1:45 p.m.)
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Page 15 CERTIFICATE STATE OF WASHINGTON COUNTY OF THURSTON I, Tayler Garlinghouse, a Certified Shorthand Reporter in and for the State of Washington, do hereby certify that the foregoing transcript is true and accurate to the best of my knowledge, skill and ability. Taylor Garlinghouse Tayler Garlinghouse, CCR 3358