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               BEFORE THE WASHINGTON UTILITIES AND
                    TRANSPORTATION COMMISSION
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     In The Matter of the
     Application of BLACK HILLS
                                   ) Docket No. TC-021110
    TRANSPORTATION AND AIRPORT
                                   ) D079093
     SERVICES, INC. For Authority )
    To Transfer All Rights Under ) Volume I
    Certificate No. C-993.
                                   }
                                      Pages 1 to 18
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                A hearing in the above matter was held on
 9
     December 11, 2002, from 9:30 a.m to 10:05 a.m., at 1300
10
     South Evergreen Park Drive Southwest, Room 108, Olympia,
11
     Washington, before Administrative Law Judge MARJORIE
12
     SCHAER.
13
                The parties were present as follows:
                THE COMMISSION, by SHANNON SMITH, Assistant
14
    Attorney General, 1400 South Evergreen Park Drive
     Southwest, Post Office Box 40128, Olympia, Washington
15
     98504-0128, Telephone (360) 664-1192, Fax (360)
     586-5522, E-Mail ssmith@wutc.wa.gov.
16
                BLACK HILLS TRANSPORTATION AND AIRPORT
17
     SERVICES, INC., by DAVID K. PALMER, Attorney at Law,
    CULLEN LAW OFFICE, LLP, 66 Columbia Street Northwest,
18
     Suite 1-A, Olympia, Washington 98501, Telephone (360)
     786-5000, Fax (360) 943-7707, E-Mail
19
     cloffice1@qwest.net.
20
                PACIFIC NORTHWEST TRANSPORTATION SERVICES,
21
     INC., by JAMES N. FRICKE, President, Post Office Box
     2163, Olympia, Washington 98507-2163, Telephone (360)
22
     754-7113, extension 103, Fax (360) 754-7118, E-mail
     jimf@capair.com
23
24
     Joan E. Kinn, CCR, RPR
25
    Court Reporter
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1		
2	INDEX OF EXAMINATION	
3		
4	WITNESS:	PAGE:
5	LINDA ZEPP	
6	Direct Examination by Mr. Palmer	9
7	Examination by Judge Schaer	11
8		
9		
10		
11		
12		
13		
14		
15		
16		
17		
18		
19		
20		
21		
22		
23		
24		

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2		IND	EX OF EXHIBITS	
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4				
5	EXHIBIT:		MARKED:	ADMITTED:
6		LINDA ZEPP		
7	1		7	11
8	2		8	10
9	3		8	10
10	4		8	10
11				
12				
13				
14				
15				
16				
17				
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- 2 JUDGE SCHAER: We are here this morning for a
- 3 hearing in Docket Number TC-021110. This matter arises
- 4 from Application Number D-79093 filed by Linda Zepp
- 5 seeking to transfer a Certificate of Public Convenience
- 6 and Necessity to Operate Motor Vehicles and Furnishing
- 7 Passenger and Express Transportation Service.
- 8 Today is December 11th, 2002, and we're
- 9 appearing in Room 108 of the Commission headquarters.
- 10 My name is Marjorie Schaer, and I am the Administrative
- 11 Law Judge assigned by the Commission to this proceeding.
- 12 I want to start by taking appearances, and
- 13 since this is the only hearing we have had in this
- 14 matter, I would like the long form of the appearance
- 15 that includes your E-mail address and your telefax
- 16 number, if you would, please. And I will start with
- 17 you, Mr. Palmer.
- 18 MR. PALMER: Good morning, Your Honor. My
- 19 name is David K. Palmer. My address is 626 Columbia
- 20 Street Northwest, Suite 1-A, Olympia, Washington 98501.
- 21 Our telephone number is (360) 786-5000. Our fax number
- 22 is (360) 943-7707. My E-mail is clofficel@qwest.net,
- 23 that's net and not com, and I am appearing for the
- 24 Applicant, Black Hills Transportation and Airport
- 25 Services, Inc.

- 1 JUDGE SCHAER: Okay, Mr. Fricke, do you want
- 2 to go ahead and make an appearance.
- 3 MR. FRICKE: James N. Fricke, President of
- 4 Pacific Northwest Transportation Services, Inc., Post
- 5 Office Box 2163, Olympia, Washington 98507-2163.
- 6 Telephone number is (360) 754-7113, extension 103. Fax
- 7 number is (360) 754-7118. And my E-mail address is
- 8 jimf@capair.com, appearing as Protestant.
- 9 JUDGE SCHAER: Thank you.
- 10 Ms. Smith.
- 11 MS. SMITH: I'm Shannon Smith, Assistant
- 12 Attorney General, appearing on behalf of Commission
- 13 Staff. My address is 1400 South Evergreen Park Drive
- 14 Southwest, P.O. Box 40128, Olympia, Washington
- 15 98504-0128. My direct line is area code (306) 664-1192,
- 16 fax number is 586-5522, E-mail address
- 17 ssmith@wutc.wa.gov.
- 18 JUDGE SCHAER: And I believe you misspoke
- 19 when you gave your area code as 306.
- MS. SMITH: That's correct.
- JUDGE SCHAER: And that should be 360?
- MS. SMITH: Yes.
- JUDGE SCHAER: Thanks.
- We have one preliminary matter to address
- 25 this morning, and that is that Mr. Fricke informed me

- 1 off the record that it is his intention to withdraw his
- 2 protest at this time, and so I will ask you, Mr. Fricke,
- 3 to go ahead and say what you would like to say about
- 4 that on the record, confirm whether that's a correct
- 5 understanding of what you had to say.
- 6 MR. FRICKE: Yes, Your Honor. On behalf of
- 7 the Protestant, after reviewing matters thoroughly, we
- 8 have determined that it would be in the best interests
- 9 of the proceeding and ourselves to withdraw our protest
- 10 from the proceeding.
- JUDGE SCHAER: Okay.
- Does anyone else wish to speak to this?
- MR. PALMER: No, Your Honor.
- 14 JUDGE SCHAER: Thank you, then, Mr. Fricke,
- 15 and you are excused, or you're welcome to stay if you
- 16 would like.
- 17 MR. FRICKE: Oh, I will.
- JUDGE SCHAER: Okay.
- 19 At this point, I think the better course for
- 20 us is to go ahead and put on a prima facie case to show
- 21 that the elements of public convenience and necessity
- 22 other than the need element are present. Basically I
- 23 would like you to put a presentation on indicating that
- 24 the company has financial fitness and is familiar with
- 25 the laws and rules of the Commission. So I don't know

- 1 if you have exhibits you would like to distribute at
- 2 this time, Mr. Palmer, or if counsel would like to
- 3 discuss whether they think that it's necessary to
- 4 continue forward. Should we go off the record for a
- 5 moment?
- 6 MR. PALMER: Can we go off the record.
- JUDGE SCHAER: Okay, we're off the record.
- 8 (Discussion off the record.)
- 9 JUDGE SCHAER: I'm going to begin by marking
- 10 for identification certain documents that Mr. Palmer has
- 11 distributed while we were off the record. During the
- 12 time we were off the record, we discussed how to move
- 13 forward and what kinds of documents would need to be
- 14 provided. And is there anything else that we discussed
- 15 off the record that either counsel would like to reflect
- 16 at this time?
- MR. PALMER: No, Your Honor.
- JUDGE SCHAER: I'm going to mark for
- 19 identification as Exhibit 1 a copy of Application to
- 20 Transfer Authority of an Auto Transportation Company,
- 21 given number D-79093, and the document appears to be in
- 22 three pages and then with an additional two pages of
- 23 explanation for some of the questions where answers did
- 24 not fit on the form.
- Let's go off the record for just a moment.

- 1 (Discussion off the record.)
- JUDGE SCHAER: I'm going to mark for
- 3 identification as Exhibit 2 a document titled at the top
- 4 Assignment of Assets.
- 5 I'm going to mark for identification as
- 6 Exhibit 3 a Certificate of Incorporation issued to Black
- 7 Hills Transportation and Airport Services, Inc.
- 8 And I'm going to mark for identification as
- 9 Exhibit 4 a Certificate of Existence Authorization for
- 10 Black Hills Transportation and Airport Services. This
- 11 is dated yesterday and indicates that this corporation
- 12 is continuing as a duly authorized corporation in the
- 13 State of Washington.
- 14 At this point, I would like to have the
- 15 applicant present its direct case. Would you like to
- 16 call a witness, Mr. Palmer?
- 17 MR. PALMER: Yes, Your Honor, I call Linda
- 18 Zepp.
- 19 JUDGE SCHAER: Ms. Zepp, please stand and you
- 20 can either testify from there, or we can put you down at
- 21 the end where you can spread out a bit depending on
- 22 where your comfort level is.
- MR. PALMER: Here's fine.
- 24 (Witness sworn.)
- JUDGE SCHAER: Go ahead, Mr. Palmer.

1 MR. PALMER: Thank you.

2

- 3 Whereupon,
- 4 LINDA ZEPP,
- 5 having been first duly sworn, was called as a witness
- 6 herein and was examined and testified as follows:

- 8 DIRECT EXAMINATION
- 9 BY MR. PALMER:
- 10 Q. Ms. Zepp, would you please state your name
- 11 for the record.
- 12 A. Linda Zepp, Z-E-P-P.
- 13 Q. And are you the Linda Zepp referred to in the
- 14 Auto Transportation Bus Certificate issued to Sharyn
- 15 Pearson and Linda Zepp doing business as Centralia
- 16 SeaTac Airport Express?
- 17 A. Yes, I am.
- 18 Q. And were you a founding partner of that
- 19 business?
- 20 A. Yes.
- Q. Are you familiar with Black Hills
- 22 Transportation and Airport Services, Incorporated?
- 23 A. Yes.
- Q. Could you describe your roles in that
- 25 business?

- 1 A. I am sole owner of Black Hills Transportation
- 2 and Airport Services, Inc.
- 3 Q. So you would be the sole shareholder?
- 4 A. Yes.
- 5 Q. And are you its president?
- 6 A. Yes.
- 7 Q. I'm going to hand you what have been marked
- 8 Exhibits 2, 3, and 4. Now does Exhibit 2 transfer the
- 9 promissory note from Centralia SeaTac Airport Express,
- 10 LLC and the collateral to Black Hills?
- 11 A. Yes, it does.
- 12 Q. And the other two documents, do they show the
- 13 incorporation of Black Hills Transportation and Airport
- 14 Services, Inc.?
- 15 A. Yes, they do.
- MR. PALMER: I would move to introduce those
- 17 exhibits into evidence.
- JUDGE SCHAER: Any objection?
- MS. SMITH: No objection.
- JUDGE SCHAER: Okay.
- 21 BY MR. PALMER:
- Q. I'm now going to show you what's marked as
- 23 Exhibit 1, which is an Application to Transfer Authority
- 24 of an Auto Transportation Company. On page 3, is that
- 25 your signature?

- 1 A. Yes, it is.
- Q. And have you had a chance to review this
- 3 document today?
- 4 A. Yes.
- 5 Q. Is it accurate?
- 6 A. Yes, it is.
- 7 MR. PALMER: I would move to introduce
- 8 Exhibit 1.
- 9 JUDGE SCHAER: Any objection?
- MS. SMITH: No objection.
- JUDGE SCHAER: That document is admitted.
- MR. PALMER: I don't have any other
- 13 questions.
- JUDGE SCHAER: Did you have questions,
- 15 Ms. Smith?
- MS. SMITH: No, Your Honor, Commission Staff
- 17 has no questions.
- JUDGE SCHAER: Okay.
- 19
- EXAMINATION
- 21 BY JUDGE SCHAER:
- 22 Q. It would help me, Ms. Zepp, if we just went
- 23 through a few of the basics in your application so that
- 24 I'm sure I understand. You have indicated that you are
- 25 the owner of the corporation, and by that I understand

- 1 that you own all of the stock in the corporation; is
- 2 that correct?
- 3 A. That's correct.
- 4 Q. And I'm looking and asking these questions at
- 5 Exhibit 1, so you might want to look at that as well.
- 6 At the bottom of the first page, you're asked about your
- 7 tariff and time schedule, and you indicate that the
- 8 transferee would be adopting the schedule of the
- 9 transferor; is that correct?
- 10 A. Correct.
- 11 Q. Do you have a copy of that with you?
- 12 A. The time schedule?
- 13 Q. Mm-hm.
- 14 A. No, I don't.
- 15 Q. Okay. Now on the second page of Exhibit 1 at
- 16 the top it talks about familiarity with the rules of the
- 17 Commission. Are you familiar with the rules that govern
- 18 your company?
- 19 A. Yes.
- Q. Okay. And then number nine speaks to an
- 21 equipment list and indicates on the application,
- 22 purchaser will either operate the current vehicles or
- 23 acquire new ones. What vehicles do you have right now
- 24 in general terms; how many vans, how many something
- 25 else?

- 1 A. Five.
- Q. Five vans?
- 3 A. Five.
- 4 Q. And are all of those used for transporting
- 5 customers to SeaTac or Olympia Airport?
- 6 A. Correct.
- 7 Q. And do you have insurance on all of those
- 8 vehicles that complies with the Commission's insurance
- 9 requirements?
- 10 A. Yes.
- 11 Q. And do you have a plan for maintenance of
- 12 those vehicles?
- 13 A. Yes.
- 14 Q. Looking now at item 13 in Exhibit 1, there's
- 15 a balance sheet for the business, and is this the
- 16 balance sheet for the transferor or the transferee, or
- 17 are they one and the same? Who has this money that
- 18 we're looking at?
- 19 A. Oh, I do, this is actually for Black Hills.
- 20 Q. So this is a balance sheet for Black Hills?
- 21 A. Yes.
- Q. And it shows that you have total assets in
- 23 the company of \$103,000; is that correct?
- A. Correct.
- Q. Do you believe that amount is going to be

- 1 sufficient to allow you to carry forward the business in
- 2 a businesslike appropriate way?
- 3 A. Yes, I do.
- 4 Q. And is it your plan to put the registration
- 5 and title of all of your vehicles in the name of the new
- 6 corporation?
- 7 A. Yes, that is my plan.
- 8 Q. And do you have any certificates of authority
- 9 issued by governmental entities other than the
- 10 Commission?
- 11 A. No.
- 12 JUDGE SCHAER: Okay, those were all of the
- 13 questions that I had. Is there any redirect for this
- 14 witness?
- MR. PALMER: No, Your Honor.
- MS. SMITH: Nothing.
- 17 JUDGE SCHAER: Thank you for your testimony.
- Do you have any other witnesses you wish to
- 19 call?
- MR. PALMER: No, Your Honor.
- JUDGE SCHAER: All right.
- Does Commission Staff have any witnesses it
- 23 wishes to call?
- MS. SMITH: No.
- JUDGE SCHAER: Okay.

- 1 Well, thank you for your time today and for
- 2 being so well prepared, and we will move forward with
- 3 this expeditiously so that you can follow forward with
- 4 your own plans.
- 5 MS. SMITH: Your Honor.
- JUDGE SCHAER: Yes.
- 7 MS. SMITH: If I may ask whether the
- 8 Administrative Law Judge intends to ask the parties
- 9 whether they would waive an initial order and go
- 10 directly to final order by the Commission.
- JUDGE SCHAER: Okay, let's go off the record
- 12 for a moment and let you explain that to Mr. Palmer.
- 13 (Discussion off the record.)
- JUDGE SCHAER: While we were off the record,
- 15 Ms. Smith explained to Mr. Palmer and Ms. Zepp the
- 16 option that applicants have if all parties agree of
- 17 asking to waive an initial order and have this matter go
- 18 straight to a final order, and both of you would need to
- 19 waive, both parties would need to waive the initial
- 20 order if you wanted this to proceed in that manner.
- 21 MS. SMITH: The Commission Staff waives an
- 22 initial order.
- JUDGE SCHAER: Mr. Palmer.
- 24 MR. PALMER: The Applicant waives an initial
- 25 order.

- JUDGE SCHAER: All right.
- 2 And then also in our discussion off the
- 3 record, Mr. Palmer indicated that he believes it would
- 4 be helpful to the record to have an explanation of the
- 5 vehicles that are being used and the process that's
- 6 being gone through in order to get those into the name
- 7 of Ms. Zepp or corporation. Would you go ahead and give
- 8 us that information now, Mr. Palmer.
- 9 MR. PALMER: Thank you, Your Honor. We have
- 10 brought this application as part of our exercise of our
- 11 property rights under Article 9 of the Uniform
- 12 Commercial Code, which is I believe RCW Chapter 62(a).
- 13 This process requires a default by the party, which the
- 14 application sets out has occurred. Once the default has
- 15 occurred, the secured party, in this case Black Hills by
- 16 virtue of the assignment, is entitled to take possession
- 17 of the collateral. We made this application in order to
- 18 take possession of the permit. If the application is
- 19 granted, we will take possession of the permit and also
- 20 the other collateral, which includes the vehicles.
- 21 That's step one.
- 22 Step two is realizing on the collateral to
- 23 satisfy our debt, and we have two options there. One is
- 24 what is called strict foreclosure. That is we give a
- 25 notice to the debtor stating our intention to exercise

- 1 strict foreclosure, and if they don't object, we retain
- 2 the collateral, including the vehicles and the permit,
- 3 as Black Hills' property. That would obviously require
- 4 us to retitle the vehicles as Black Hills'. The other
- 5 option is to have either a public or private sale,
- 6 although a private sale would make more sense here. In
- 7 that case, you sell the property for -- the collateral
- 8 for the best price, and then there are some procedures
- 9 for disbursing the proceeds. Obviously that would
- 10 require another application to transfer the permit, and
- 11 then the vehicles would also then be retitled in the
- 12 name of the subsequent purchaser.
- So anyway, I make this statement to explain
- 14 the commercial law, which is trying to make fit with the
- 15 transportation law, and also to explain in particular of
- 16 the titling to the vehicles, that they -- in essence,
- 17 the titling will be handled appropriately trying to make
- 18 fit both the commercial law and the transportation law
- 19 issue here.
- JUDGE SCHAER: Thank you.
- 21 Let's be off the record for a moment.
- 22 (Discussion off the record.)
- JUDGE SCHAER: While we were off the record,
- 24 Mr. Palmer provided some information about what his
- 25 comments about transfer included. It's my understanding

that those comments should be limited to the circumstance of if the transferee wanted to transfer the permit again. Is that a correct understanding, Mr. Palmer? MR. PALMER: Yes, Your Honor. JUDGE SCHAER: Okay. Is there anything else to come before the Commission this morning? Hearing nothing, thank you for your work here today, and we are adjourned. (Hearing adjourned at 10:05 a.m.)