1	BEFORE THE WASHINGTON UTILITIES AND
2	TRANSPORTATION COMMISSION
3	Petition of PacifiCorp d/b/a ) Pacific Power & Light Company ) Docket No. UE-020417
4	for an Accounting Order )
5	Authorizing Deferral of)Volume IExcess Net Power Costs,)Pages 1 to 71
5	)
6	) WASHINGTON UTILITIES AND )
7	TRANSPORTATION COMMISSION, ) Docket No. UE-991832
8	) Petitioner, ) (Consolidated for ) limited purpose of
9	vs. ) hearing Petition to
10	) Rehear or Reopen PACIFICORP d/b/a PACIFIC ) Docket No. UE-991832)
	POWER & LIGHT COMPANY, )
11	) Respondent. )
12	)
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14	A hearing in the above matter was held on
15	August 6, 2002, from 1:30 p.m. to 3:50 p.m., at 1300
16	South Evergreen Park Drive Southwest, Room 206, Olympia,
17	Washington, before Administrative Law Judge DENNIS MOSS.
18	The parties were present as follows: THE WASHINGTON UTILITIES AND TRANSPORTATION
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PROCEEDINGS 1 2 JUDGE MOSS: Good afternoon, everyone. We 3 are convened this afternoon for our first pre-hearing 4 conference in the matter styled Petition of PacifiCorp 5 doing business as Pacific Power & Light Company for an б Accounting Order Authorizing Deferral of Excess Net 7 Power Costs in Docket Number UE-020417, and also in the matter styled Washington Utilities and Transportation 8 9 Commission against PacifiCorp doing business as Pacific Power & Light Company, Docket Number UE-991832, which 10 11 was a general rate proceeding that closed some time ago. 12 The Commission has previously entered an 13 order in the proceeding consolidating matters for 14 consideration, and after we take appearances, I will 15 speak briefly to the status of affairs vis a vis that 16 order, and then we will take our discussion from there 17 with our usual process and procedural discussion and perhaps related matters. 18 19 But let's begin with the appearances, and we 20 will start with the company, Mr. Van Nostrand. 21 MR. VAN NOSTRAND: Thank you, Judge Moss. On 22 behalf of PacifiCorp, James M. Van Nostrand, Stoel 23 Rives. Do you want the full address, telephone numbers? 24 JUDGE MOSS: Yeah, let's do the full bit 25 since this is our first appearance, and then hereafter

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1 we can use the short form. 2 MR. VAN NOSTRAND: Okay. 600 University Street, Seattle, Washington, 98101, telephone number 3 4 (206) 386-7665, fax (206) 386-7500, E-mail 5 jmvannostrand@stoel.com. б JUDGE MOSS: Thank you. 7 Ms. Davison. MS. DAVISON: Thank you, Your Honor. Melinda 8 9 Davison, I am here on behalf of the Industrial Customers of Northwest Utilities. My firm name is Davison Van 10 11 Cleve. We are at 1000 Southwest Broadway, Suite 2460, 12 Portland, Oregon, 97205, phone is (503) 241-7242, fax is 13 (503) 241-8160, and E-mail is mail, M-A-I-L, 14 @dvclaw.com. 15 JUDGE MOSS: Thank you. 16 Mr. Cromwell. 17 MR. CROMWELL: Robert Cromwell on behalf of Public Counsel. My mailing address is 900 Fourth 18 19 Avenue, Suite 2000, Seattle, Washington, 98164-1012, my 20 direct line is (206) 464-6595, my fax number is (206) 21 389-2058, my E-mail address is robertc1, the number 1, 22 @atg.wa.gov. JUDGE MOSS: And Mr. Cedarbaum. 23 24 MR. CEDARBAUM: Thank you. My name is Robert Cedarbaum, Assistant Attorney General. My business 25

address is 1400 South Evergreen Park Drive Southwest in 1 Olympia, Washington, 98504. The phone number is area 2 code (360) 664-1188, my fax number is area code (360) 3 4 586-5522, and my E-mail address is bcedarba@wutc.wa.gov. 5 JUDGE MOSS: And it's now B? б MR. CEDARBAUM: It always has been B. 7 JUDGE MOSS: I thought it was R, thanks, that's probably why you never get my E-mails. 8 9 Are there any other appearances today? 10 Okay, I will just note for the record that in 11 terms of previous activity in this matter, we did have a 12 motion to consolidate and petition to rehear or reopen 13 that was a joint motion filed by Commission Staff, Public Counsel, and Industrial Customers of Northwest 14 15 Utilities, all of whom have entered appearances here 16 today, and also the Northwest Energy Coalition and the 17 Opportunity Counsel/Energy Project, who have not entered appearances. Let me ask if there is anybody on the 18 19 teleconference bridge line. 20 Apparently not. All right. We do have the 21 written petition to intervene by the Industrial 22 Customers of Northwest Utilities. Let me ask if there's 23 any objection. 24 MR. VAN NOSTRAND: No objection, Your Honor. 25 MR. CEDARBAUM: No objection.

JUDGE MOSS: Okay, there being no objection,
 I think the petition is well taken, and it will be
 granted as filed.

I do not have any other written petitions to
intervene, so at this point at least we have our
parties.

7 I mentioned at the outset that I wanted to say a word about the status of the proceeding, and I 8 9 will say that I had a brief telephone conversation with 10 Mr. Cromwell here a couple of weeks ago shortly after 11 the Commission entered its order consolidating, and I 12 recognized at that point the potential that some 13 unintended ambiguity had crept into the Commission's 14 order, and so I want to clarify that now to the extent 15 any misunderstanding might remain.

16 The order I think fairly could be read to 17 have granted the motion and petition, although it did not say that. It simply said it granted the motion, and 18 that was its narrow intent. So at this juncture, what 19 20 we have is the consolidation of the Commission's 21 consideration of the company's petition and the motion 22 to rehear or reopen, so the Commission has not made a 23 decision on the motion to rehear or reopen, and we want 24 to discuss that today and talk about the procedural 25 posture of the case, what we need to do to go forward in

the most efficient and I might add legal manner, because I think there's some questions about what we can and can not do in terms of reopening or rehearing the 991832 docket, and some of that was discussed in the written motion and answer, and we need to talk about that a little bit.

7 And indeed, I think with that we can move 8 directly to that since we have disposed of the 9 Industrial Customers' petition to intervene, so why 10 don't we talk about that. My first question will be 11 narrow or is narrow, and it is simply, is a motion to 12 reopen timely under the statute and rule.

And I will ask you, Mr. Cedarbaum, to speakto that first.

15 MR. CEDARBAUM: Thank you, Your Honor. I 16 think that there is -- we could have a little bit of a 17 different procedural stance of the case, and when we filed the motion for reopening, I think we tried to 18 19 cover all of our bases so that we could properly get --20 have before the Commission a motion to be granted. 21 There are two basic provisions involving the Commission 22 hearing additional evidence in a case. One is -- just 23 so I don't misspeak, make sure I have the rule in front 24 of me.

25

JUDGE MOSS: We're going to look at

1 480-09-820?

2 MR. CEDARBAUM: Yes, we are. That rule that 3 you just mentioned has two mechanisms. One is 4 rehearing, and there's reference to a statute in RCW 5 80.04.200, and then there is reopening. Reopening is basically to ask the Commission to reopen a hearing 6 before a final order is entered. We're not in that 7 8 exact situation here since the Commission did issue a 9 final order in the rate case in that prior docket. 10 However, the Commission does have a procedural rule that allows exceptions and modifications as the circumstances 11 12 may warrant, and that would be in WAC 480-09-010. I 13 think that's important, because the reopening provision 14 of the 820 rule doesn't rely upon a particular statute. 15 It's just a Commission rule, and so that even if the 16 Commission -- even if the strict reading of that rule 17 would only allow reopening when the record is closed but before a final order is issued, the Commission could 18 modify that rule in a circumstance that it was 19 20 warranted. And for the reasons that we were stating in 21 our motion, we believe that would be the case here. 22 I also think rehearing would be a provision

23 that would apply since if you look at the statute that's 24 referenced, which is RCW 80.04.200, the statute does 25 begin by saying a public service company affected by an

order is really one to trigger that statute and file for 1 rehearing, but later on -- and then there are some time 2 frames in which that can be done. But later on in the 3 4 statute, and this is the second to last sentence, it 5 does say, the Commission may in its discretion permit the filing of a petition for rehearing at any time. So 6 at least in terms of timing, the petition can be filed 7 8 whenever the Commission finds it would be appropriate in 9 its discretion.

10 The question then is who gets to file it, the 11 statute at the beginning having referenced the public 12 service company. I would say that in this situation, 13 there are two reasons why others than the public service 14 company involved can file the petition for rehearing. 15 The first is that that particular sentence that I cited 16 does not -- is not limited just to the public service 17 company. It just says the Commission on its discretion may permit a filing of the petition for rehearing at any 18 time. It doesn't say who in particular that petition 19 could come from, although perhaps someone might argue 20 21 that, well, that's just in the context of this whole 22 statute, we're really just talking still about the 23 public service company, which leads me to my second 24 reason why this statute I think could still be 25 implemented by others than the public service company,

1 and that is because in the company's response to the motion, the company did not object to reopening. It 2 3 said it was up to the Commission in its discretion to 4 reopen if the Commission thought it would be helpful to 5 the Commission in deciding this case. So I believe that б in essence amounts to a waiver of any limitation that 7 the statute could be read to allow petitions only from the public service company itself. 8

9 And that taken into combination with the 10 sentence that I mentioned that a petition could be filed 11 at any time, I believe it's appropriate that the 12 petition could be filed in this case by Staff, Public 13 Counsel, and ICNU. So at least in terms of a procedural 14 argument, I think it's properly before the Commission 15 and could be granted if in the Commission's discretion 16 it was thought to be a good thing to do as a rehearing.

Again, I also think that a reopening, the Commission could have a modification to that rule for this case and allow reopening after the record -- after a final order in the prior rate case.

JUDGE MOSS: All right, thank you.

And let me turn to you, Mr. Van Nostrand, and others will have an opportunity to speak as well, but I just wanted to put the question directly to you. In looking at your answer, I did read that to acknowledge

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1 the concept that the Commission would have the discretion to basically reopen, rehear, or strike 2 3 whatever process option deemed appropriate in order to 4 have before it everything necessary to rule on or 5 everything the Commission believed necessary to act on your petition. Am I reading that essentially correctly, 6 7 or would the company make a legal argument that it would 8 be improper to reopen or rehear?

9 MR. VAN NOSTRAND: I think, Your Honor, the 10 point of our response was to indicate that some of the 11 citations and authority we didn't believe applied to the 12 extent that these parties had a right to have it 13 reopened, that if it was reopened it would be because 14 the Commission's discretion determined that it was an 15 expeditious way to proceed. And I think you have stated 16 our position essentially correctly. We -- if the 17 Commission decides that's the way they want to proceed, I think they do have the discretion under the -- to 18 permit the filing or petition of rehearing at any time 19 20 under 80.04.200, and we're comfortable with proceeding 21 on that basis.

JUDGE MOSS: So as I understand the posture of the parties at least I have heard from so far, these would be procedural options that would be available to the Commission. Does anybody else have a comment on

that? I'm most interested if anybody has a view to the
 contrary.

3 Okay, well, of course I will have those
4 points in mind as we consider the disposition of the
5 motion.

б Let me put then my next question, and I will 7 turn back to you again, Mr. Cedarbaum, and hear from you first. I guess the guestion really is in two parts. 8 9 One, whether there is any practical difference between reopening and rehearing, but the second part and perhaps 10 11 the more essential question that I have is why isn't it 12 simply -- why isn't it sufficient to simply recognize 13 the Commission's power to alter or amend its prior orders under RCW 80.04.210 and WAC 480-09-815; why do we 14 15 need to go through the step of formally reopening or 16 rehearing the prior docket if we have that power? 17 MR. CEDARBAUM: I think, Your Honor, the reason is that the -- it's important to reopen the prior 18 docket for a number of reasons, including the following. 19 20 We are asking the Commission, there is a fair --21 evidence within the docket of that prior rate case that 22 we would like to be able to examine in that context of 23 the prior docket. That is not something that's easily 24 done or perhaps can't -- maybe can't even be done

without reopening that proceeding.

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I I think another practical aspect is that just by reopening, we're knee deep in that case as opposed to just, you know, trying to argue around the order and the edges of it as to what the Commission should do to change it. So there's some practical reasons for actually reopening the case rather than just amending a Commission's order afterward.

But the other reasons why we would like to 8 9 have the case reopened is that there are very clear 10 limitations in the Commission's order in the prior 11 docket and the stipulation of the parties in that case 12 involving the rate plan and what can be done to allow 13 the company to increase its rates during the rate plan. 14 I don't need to go into the specifics of that, but it 15 has to do essentially with interim rate relief. And so 16 it's the Staff's position, and I think perhaps the other 17 parties but they can chime in, that if the company is not going to be in an interim rate position, then the 18 rate plan bars Commission increasing rates during the 19 20 rate plan, which would be the ultimate effect perhaps of 21 this deferred accounting petition.

But Staff also recognizes that there may be circumstances in which it's a legitimate exercise to take a look at the status of this company to determine whether some sort of rate relief is necessary, and that

should be done in the full context of the company's
 entire operations, and that seems best to be done by
 reopening that prior docket again to look at the
 evidence of that record and the positions of the parties
 with respect to the rate plan and other matters.

6 I just think again as a practical -- as a 7 practical matter, as a -- and in terms of what the 8 ultimate result might be from this case, reopening the 9 docket is the best alternative rather than just having 10 the Commission amend its order after, you know, in the 11 way that you mentioned.

JUDGE MOSS: In terms of the record itself, do you see any impediment to the Commission simply taking official notice of the prior record or portions of it that might be pertinent?

16 MR. CEDARBAUM: I believe the Commission's 17 official notice rule allows it to take official notice 18 of its files, and those items would be in the file, so I 19 don't think there's any prohibition against that, no. 20 JUDGE MOSS: And understand what I'm 21 exploring here is the range of options that are

22 available. I'm not trying to suggest any preconceptions 23 about how we should proceed, but rather to explore what 24 options are available to proceed and what the

25 implications of those options are.

1 And with that last point in mind, were the Commission to reopen or decide it should rehear the 2 3 prior docket, do you see that as having a different set 4 of implications than were the Commission to instead 5 simply go forward with the 020417 docket and again possibly modify its prior order, take cognizance of the 6 7 prior record in whatever fashion would be appropriate or 8 to whatever extent would be appropriate? In other 9 words, if we, if the Commission were to reopen or decide 10 to rehear, would that essentially mean with respect to 11 the stipulation that was previously approved all bets 12 are off?

13 MR. CEDARBAUM: I don't think the intent of 14 the motion was to -- I would have to go back and read 15 the stipulation and see what other subject matters were 16 covered. There were, I believe, other subjects beyond 17 the rate plan itself, which is really the focus of the motion. So I don't think necessarily -- I don't think 18 its necessary that all issues in that prior case have to 19 20 be readdressed. Primarily the focus of the motion is on 21 the rate plan and the implications of the rate plan. It 22 would take me a couple minutes perhaps if someone else 23 speaks to review that order just quickly and see what 24 other issues I don't think would be implicated.

JUDGE MOSS: And knowing all of you

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reasonably well after a number of years together, I am 1 2 confident that if you have something important to say 3 you will let me know even if I don't necessarily 4 recognize you expressly, so please feel free to chime in 5 if you have something to add or disagree with or whatnot. I'm just wanting to explore this in a more 6 7 conversational format with you at the moment. MR. CROMWELL: If I may. 8 9 JUDGE MOSS: Yeah, please. MR. CROMWELL: For the record, Robert 10 11 Cromwell. Just first I do agree with what Mr. Cedarbaum 12 said, and I think that perhaps an example would 13 illustrate some of the difficulty around this point. I 14 think the Commission does have the authority to take 15 notice of the record in the other docket, but it is not 16 a complete docket, or I'm sorry, it's not a complete 17 record in the sense that the case was settled prior to I 18 believe the non-company parties, at least some of the non-company parties' testimony was going to be filed, 19 20 and there had been no briefing. This is, I think, 21 relevant, because the company's petition relies at least 22 in part upon prefiled testimony that the company made in 23 that rate case docket with regard to power supply costs. 24 And without getting into the nitty gritty of it so to 25 speak, there are issues there and requests for recovery

1 that we would have contested if this had not -- if that 2 prior rate case had not settled.

3 I think to put it simply, one of our concerns 4 about not having access to the rate case record if the 5 Commission does consider the company's petition that's now before it is that we would be prejudiced in our 6 7 ability to effectively argue the position we would take in the petition docket because of the circumstances and 8 9 the timing of the settlement in the rate case docket 10 where we did not by virtue of timing fully articulate 11 the position we would have taken on issues that are 12 directly relevant to the petition now before the 13 Commission.

14 JUDGE MOSS: I will turn to you, Mr. Van 15 Nostrand. I suppose in a technical sense, the relief 16 the company seeks here is pretty narrow. You're looking 17 for an accounting order, you're looking for an order that would permit the company to put certain costs as 18 19 articulated in the petition in a special account. And 20 then at some point in the future, there would be some 21 further filing presumably that would speak to the 22 question of whether and how any or all of those costs 23 might be recovered through rates or surcharge or what 24 have you.

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On the other hand, the petition is cast in

terms of a pretty broad context. Indeed, there are references to other Commission proceedings and actions that the Commission has taken recently with respect to two other jurisdictional electrical companies and related matters that places it in a pretty broad context.

7 And I guess the overriding question that perhaps I should have started with instead of building 8 9 to is, you know, what is it that we need to deal with here in this proceeding? Is this a reasonable way to 10 11 proceed in this fashion where we have first the 12 accounting petition and then some anticipated filing 13 perhaps a year from now? What I'm hearing from the 14 movants on the motion to reopen or rehear is that the 15 Commission can not or should not hear your accounting 16 petition absent hearing perhaps a host of other issues 17 that are in some way related I think ultimately to the potential recovery of the costs as opposed to their 18 19 accounting treatment in the interim. What's the 20 company's view of that? I mean obviously you did not 21 anticipate the motion at the time you made your 22 petition, so now that perhaps the posture of things has 23 changed, then I would like to hear what you have to say. 24 MR. VAN NOSTRAND: Sure. I think what we 25 have been hearing from the parties since we filed this

1 is I think not really wanting to consider the accounting 2 deferral request in isolation from whatever our proposal 3 is for rate recovery. I mean I think when we filed 4 this, the idea was to at least get the line in the sand, 5 so to speak, so that we could begin tracking these costs 6 and not be precluded from recovering them in rates, at 7 least track them.

And then at the time we filed this, obviously 8 9 the Avista and the PSE cases were fairly early on, we 10 were watching them closely with respect particularly to 11 issue of power costs and power cost trackers and how 12 those utilities were being handled with respect to the 13 issue of extraordinary power costs that all utilities in 14 the western United States have experienced since June of 15 2000. But we're also understanding that the parties 16 want to be able to consider a proposal for rate recovery 17 and without -- and aren't comfortable proceeding with a deferred accounting in isolation. 18

And I guess, you know, at the time we filed this, we were looking at a particular couple of petitions for accounting that had been granted, and my experience frankly has been, you know, defer now and track the costs and sort out the rate recovery issues later, and that was -- and that was our plan, to begin -- to not lose the ability to have these costs recovered

in rates by being at least allowed to track them. And 1 frankly, having filed this on April 5th asking for 2 3 deferrals to begin effective June 1, we have now lost 4 potentially two months of deferrals, and we had asked 5 for the June 1 date because of forward purchases that б were made last summer before the FERC price cap order 7 was entered, seeking the same type of relief we think that the other utilities in this state have received 8 9 with respect to extraordinary conditions in the power 10 market. So just the passage of time to some extent we 11 feel has denied us relief potentially for a couple of 12 months.

13 But going forward, I think we do recognize 14 the parties' concerns that what is our specific proposal 15 for recovery, what sort of showing can we make. And I 16 think we would like the opportunity to be able to make a 17 filing discussing the company's financial circumstances in Washington. Perhaps it meets the interim standard, 18 19 perhaps it doesn't. Perhaps we need to meet that 20 standard, perhaps we don't. But I think we're certainly 21 willing to make a more complete filing that lays out the 22 issues more completely and address the interim standard 23 to the extent the parties feel that's appropriate before 24 we can be entitled to even entertain a request for 25 relief.

1 But we remain concerned that the passage of time without any action on the petition to defer 2 essentially denies us any relief. I mean we just wanted 3 4 the ability to hold those costs for consideration of 5 recovery in rates, and not being able to defer or track them takes away -- I mean it's, you know, relief delayed 6 7 is relief denied for us to the extent you can't recover 8 those costs, particularly during the summer months when 9 we did have adverse impacts due to forward purchases 10 last summer prior to the June 19th price cap order.

11 I think it's worth noting, I understand the 12 Commission's concern with sort of business as it used to 13 be before June of 2000, which was defer now and sort it 14 out later, because you did have a situation where Avista 15 got a quick order to defer, and within 19 months they 16 had over \$200 Million in power costs that are on their 17 books that need to be dealt with. And in the case of PacifiCorp, we are not looking for financial reporting 18 purposes to have these deferrals. Under UK accounting 19 20 under which Scottish Power operates, deferrals don't 21 mean anything for purposes of financial reporting, so it 22 isn't as though there's going to be an income statement effect whether we're seeking to -- immediate earnings 23 24 effect because of this. It's just preserving the 25 ability to consider these costs for later rate recovery.

1 That's all we're seeking.

2 If it turns out after we make our filing, the 3 parties say, gee, you're not even close to satisfying 4 us, or the Commission says, this isn't what we had in 5 mind, fine. Whatever costs we defer, they're gone. б They're not really written off, because they never 7 really existed for financial reporting purposes. But going forward, I think we would -- it's important that 8 9 we preserve the ability to at least have those costs considered. If we make our case, they're there, we can 10 11 look at them, partial recovery, no recovery, some 12 recovery, all recovery. But to not allow us to even 13 track or record them is sort of defeating the purpose of what we filed this for, which has now been five months 14 15 ago I guess in April, four months. 16 JUDGE MOSS: What legal impediment do you see 17 to the Commission entering an accounting order that would allow you to treat these costs for accounting 18 19 purposes from the June 1 date I think? Wasn't it June 1 20 you requested to initiate that? 21 MR. VAN NOSTRAND: I don't see any legal 22 impediment. In fact, the precedent from the Avista 23 proceeding that they filed June 23rd of 2000 seeking to 24 implement deferred accounting as of July 1. The Commission issued an order August 9 granting their 25

deferral retroactive to July 1. As long as the deferral
 date is after the date we filed, I think I don't see a
 legal impediment.

4 JUDGE MOSS: Does anybody else see a legal 5 impediment? And Mr. Van Nostrand is correct, I believe, 6 in terms of the timing on the Avista order.

7 MR. CEDARBAUM: Yes, Your Honor, let me just briefly respond to Mr. Van Nostrand's discussion about 8 9 at least the Staff's perspective on the case. And he is 10 right with respect to our hope that we could look at 11 issues broader than just the specific deferred 12 accounting request. We do think it's important to look 13 at the need for the deferred accounting, the mechanism 14 on how the deferred accounting would occur, and also the 15 methodology for recovering if the Commission were to 16 allow for a deferred accounting. And there are a couple 17 of reasons for that.

One is the practical reason of, again 18 referring back to Mr. Van Nostrand's recitations of the 19 Avista situation, you had a deferred accounting that 20 21 wasn't expected to be as large as it turned out to be. 22 It turned out to be enormous, and there were 23 implications of that on Wall Street and all kinds of 24 practical problems with that. So resolving it now as opposed to later helps in that regard. 25

And now getting to your question about legal 1 2 impediments, the other point about why issues should be 3 broader now is that we do think that there's a 4 retroactive rate making prohibition against going back, 5 allowing deferred accounting retroactively. I recognize б that that's inconsistent with what the Commission did 7 with Avista. However, that particular issue didn't come up, wasn't raised by anyone in the case and wasn't 8 9 directly resolved by the Commission or even considered. That is a problem, we think, with this request. 10

11 And we would ask that when we get to 12 scheduling that we somehow factor in briefing on that 13 issue to the Commission for either an earlier 14 resolution, or keep it to the end of the case. So 15 probably makes sense to do it sooner than later, but we 16 want to tee that issue up, because we don't think, 17 contrary to the Avista precedent, that the Commission 18 can do that, and we think it needs to be decided in this proceeding. 19

JUDGE MOSS: Well, the prohibition against retroactive rate making is just that, and an accounting order is not rate making, is it?

23 MR. CEDARBAUM: That's part of the problem.
24 Retroactive rate making, as I understand it, basically
25 says that customers should be placed on notice as to the

1 costs that they will be required to pay to allow the company to recover through the rates the customers pay. 2 3 And when the Commission issues a deferred accounting 4 order allowing for deferred accounting but having no 5 discussion about the recovery of that and how it will occur and whether it will occur, customers have notice б 7 really of nothing other than the deferred accounting 8 itself. They don't know at the time they purchase 9 electricity or any of the services from the company what 10 costs they may or may not be responsible for.

JUDGE MOSS: But that would preclude ever entering a deferral order, because if you don't order a recovery mechanism simultaneously, then there is always uncertainty with respect to recovery of deferred costs, isn't there?

16 MR. CEDARBAUM: And that has been a problem that, again recognizing that my discussion now is 17 inconsistent with the Commission's practice, that is 18 still believed to be a problem. And when the Commission 19 20 issues an accounting order that doesn't alert customers 21 as to, you know, what their recovery may be, that could 22 raise a retroactive rate making problem. And in this 23 situation when you ask for deferred accounting 24 retroactively before when a Commission issues its order, 25 that even exasperates that issue and problem.

And so again, I'm not -- I wasn't trying to argue the issue now. I just wanted to alert you to it, as Mr. Van Nostrand did, and suggest that we -- Staff is amenable to an early resolution of that issue through a briefing process in this matter.

6 JUDGE MOSS: When you say that issue? 7 MR. CEDARBAUM: The issue as to whether -- we 8 would be looking at whether the Commission has the 9 authority to allow deferred accounting retroactive --10 effective prior to its final order in the case, and 11 that --

12 JUDGE MOSS: Recognizing that, you know, I'm 13 actually the one who raised the issue by my question, 14 and I just want to discuss it so that I understand where 15 people are with respect to questions that I have about 16 the proceeding without asking you for argument or 17 expecting that this would be your argument and that you would be foreclosed from other argument, and recognizing 18 19 that I didn't send my questions out in advance, surely 20 you would want to do some research and cite some 21 authority in connection with my questions to the extent 22 they become issues in the proceeding, but just exploring 23 the matter a little bit further, do you recognize, does 24 Staff recognize sitting here today the concept of 25 deferred cost as being an exception to retroactive rate

1 making? Isn't that a principle of regulatory rate
2 making?

MR. CEDARBAUM: Staff does, but again, I 3 4 think it's with the qualification that when a Commission 5 allows for deferred accounting, to avoid the retroactive rate making prohibition, it should include in its order б 7 an indication of how recovery will occur so that when the order goes out, if I'm a rate payer and I want to 8 9 purchase electricity from a particular company, I will 10 know, I'm on notice that -- of the rate making 11 consequences of that decision, not just that costs are 12 put into a deferred account and may or may not be 13 recovered through my rates. So I'm not saying it -- I 14 recognize -- I agree with you, it's an exception, I 15 don't know that exception is the right word, it's not 16 retroactive rate making if properly formulated in an 17 order.

JUDGE MOSS: I think I draw the word exception from Goodman's Discourse on the subject. I think he says it's a well recognized exception to the principle. Whether you agree with Goodman or not, that's the question I'm exploring.

23 Anybody else want to comment on this subject
24 matter?

MR. CROMWELL: Just very briefly, Your Honor.

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I think that from a factual standpoint, what the 1 Commission will have in front of it are three questions 2 3 that are going to need to be answered, and I think 4 you've been focusing on the first one, which is the 5 appropriateness of deferred accounting and the recovery of that in the future and whether it's retroactive in б 7 this example or not. The second is what will be 8 accounted for, and what are the appropriate power costs, 9 if any, that should be included in the account that the 10 company would propose to create and book for later 11 recovery. And then third, of those costs, what, if any 12 of them, should be recovered from rate payers through 13 rates. And I think that the -- that that is how I would 14 analyze the issue, that it breaks down into those three 15 pieces.

16 And I think that from our perspective and 17 pulling it back to the motion, one of the issues for us is that we did enter into a stipulation resolving that 18 rate case that had very clear exceptions for reopening 19 20 that rate case, and I think that's implicated in the 21 third, the third of the three parts that I have 22 articulated, and that is what or whether this type of 23 deferred power costs could be recovered from rate 24 payers. And that's again why we think it's important to look at this petition in the context of the record. 25

1 And I gave you the example a little bit 2 earlier about what I'm thinking of as the second piece, 3 which is what are the appropriate power costs that if 4 accounting is allowed should be allowed to be placed 5 into that account. The company has proposed as a base 6 line its testimony from the rate case. We would take 7 issue with some of those facts.

8 So to that extent, I think that we -- our 9 perspective would be that the retroactive rate making 10 goes to that first piece of whether the accounting is 11 appropriate, and then the Commission also has the next 12 two pieces of the analysis, and that's where the record 13 in the rate case docket would be helpful.

14 MS. DAVISON: Thank you, Your Honor, this is 15 Melinda Davison on behalf of ICNU. The way that we see 16 this case is that it is extraordinarily complicated from 17 a legal perspective, and I can identify a few issues that we see right off the bat that are not obvious in 18 19 terms of the resolution in addition to the retroactive 20 rate making that you have been exploring with 21 Mr. Cromwell and Mr. Cedarbaum.

And Mr. Cromwell seized on one issue that is sort of obvious from the beginning, is that this is not a what we think of as a traditional deferred accounting case where a company has incurred costs or is going to

1 incur costs associated with an ice storm, and those costs are segregated and identifiable as above and 2 beyond what are normal costs. Now the company has come 3 4 in and said that yes, they have extraordinary power 5 costs, but the question becomes, well, compared to what, б and how do you identify what are the excess net power 7 costs. And that exercise alone, having just gone through that in another jurisdiction, is not a simple 8 9 matter, and I'm sure it will be subject to a lot of 10 debate as to what is the correct number, and how do you 11 deal with that also in light of some of the 12 jurisdictional issues and allocation issues. So even if 13 you decide to set up a deferred account, figuring out 14 what the dollars are that go into that account we don't 15 think is a straightforward matter.

16 The second issue that comes to mind is in light of the rate plan, there -- I believe if you look 17 at page or paragraph 23 of PacifiCorp's petition for the 18 19 accounting order, at least in, and I'm sure Mr. Van 20 Nostrand will correct me if I am reading this 21 incorrectly, but my reading of that paragraph is an 22 admission that under the rate plan the company can not 23 seek amortization of the deferral. And so what they're 24 asking for is to establish the deferred accounting but 25 not to seek recovery of those dollars, because in

1 essence that violates the rate plan. So the question becomes, if that amortization at this time violates the 2 3 rate plan, then why doesn't it violate the rate plan to 4 collect those dollars after the rate plan, because those 5 dollars are incurred during the period of rate plan? So б we think that there are lots of -- I mean I'm giving you 7 one example of what we think are numerous issues that come into play with regard to the rate plan. 8

9 And then the last thing I would just touch 10 upon is our confusion, we're not really quite sure what 11 the company is asking for with regard to a PCA. Looking 12 at the first page of the petition, it appears to be 13 argued in the alternative, but we're not sure. Again, 14 you know, setting up a PCA and evaluating a PCA is an 15 extremely complex issue that gets into a lot of issues 16 that you look at in a general rate case as well.

17 Thank you.

JUDGE MOSS: Mr. Van Nostrand, you have been taking some notes over there, I should give you an opportunity to speak before I go on to another question. MR. VAN NOSTRAND: So many notes and so little time. JUDGE MOSS: We have all afternoon.

24 MR. VAN NOSTRAND: I guess I would like to25 drop back to the first issue that we were discussing,

which was the retroactive rate making, and I guess I do 1 agree with Mr. Cedarbaum to some extent and disagree 2 with him in other respects. I think ideally you would 3 4 have a Commission order in place before you start 5 deferring. It's kind of a continuum. I think arguably б you can go back to the time that the company filed the 7 petition, and I think that's at one end of the continuum. I think the other end of the continuum is 8 9 where the Commission issues an order saying you can 10 defer and here's our method for amortizing those 11 deferrals in rates. And I think that's a pretty widely 12 accepted exception to the rule against retroactive rate 13 making. There's no problem there.

14 I think in between there you're in a gray 15 area, and we had filed this April 5th to ask for a July 16 1 effective date with the idea we would have a 17 Commission order in place. Because in my mind, I think that's acceptable to have an order in place that -- in 18 my view, rate payers are put on notice at that point 19 that these costs are being deferred, and there is a 20 21 possibility of future rate recovery of them. And 22 whether we can go -- I think pushing back and seeing a 23 retroactive implementation date so the Commission order 24 is -- has a retroactive effect I think is in a little more gray area. Perhaps it's entirely lawful and 25

proper, but it's more at the other end of the continuum than we would rather -- than we would rather be. But I don't agree -- I said I don't agree with Mr. Cedarbaum that you need to have the mechanism in place before you can even allow deferrals, because that's certainly contrary to a number of Commission decisions over the last few years.

On the issue of, you know, what is the base 8 9 line, both Mr. Cromwell and Ms. Davison mentioned this 10 issue of what is the base line, what is it we're 11 deferring. You know, the base line that we were 12 proposing was what we asked for. In other words, had 13 there been no disallowances whatsoever in the last rate 14 case, that's what we would have gotten. And it's \$486 15 Million, and I think our petition indicates that our 16 best estimate of the annual level of power costs is in 17 excess of \$650 Million now.

And so I understand Mr. Cromwell's argument, 18 yeah, that case wasn't completely litigated, but would 19 20 it have gotten better for the rate payers if it had been 21 completely litigated. I mean if the base line is low, 22 that means we defer more. So if Mr. Cromwell's 23 litigation is successful and our power costs are 24 reduced, that means it's a lower base line and so we 25 defer more. And by accepting \$486 Million as the base

line, the highest number that could have come out of 1 that filing based on what we filed, we figure that's a 2 3 pretty conservative estimate from which to measure, you 4 know, that's the amount that's presumed to be in rates. 5 And it's a simple matter, we attached to our petition the monthly power costs. It's whatever is in 6 7 excess of the amount that's determined to be in rates is what we're asking to defer. Obviously down the road we 8 9 can debate as to what percentage recovery of those we 10 should get. There may be issues about what belongs in 11 there and what doesn't. As Ms. Davison acknowledged, we 12 have had a protracted litigation in Oregon about the 13 source of some of those deferred power costs, but as to 14 whether or not they are in excess of the amount in rates 15 is a matter that can be fairly easily agreed upon. And 16 I think with us agreeing to a \$486 Million base line, it can't get much worse for us than that. 17

As far as the amortization violating the rate 18 plan, I do not read paragraph 23, to no surprise, the 19 20 same way as Ms. Davison. We made it clear in that 21 filing we were making no proposal to amortize rates with 22 this filing. That would be subject to a later filing. 23 I think we are acknowledging that there are limitations 24 in the rate plan on adjustments to base rates, but there are a lot of things that can be done that don't amount 25

1 to adjustments to base rates.

2 And as an example, in Idaho, this company was 3 subjected to a two year rate freeze in the wake of the 4 Scottish Power/PacifiCorp merger, and these power costs 5 were deferred in the period that was within the two year б rate freeze imposed by the commission, yet nonetheless we were allowed to recover \$25 Million out of the \$38 7 Million that were deferred. Part of that was done 8 9 through offsetting the merger credits and the Centralia 10 sale credits the customers were otherwise given in 11 rates. Base rates were not changed, but there were 12 other credits that customers were getting.

13 You could decide, okay, Centralia, customer's 14 going to get a credit to forward the proceeds of the 15 Centralia sale, we will use those instead to offset 16 these higher power costs, not disturb base rates, but 17 still allow some recovery for these extraordinary costs. What we're acknowledging in paragraph 23 is there are a 18 19 number of ways, assuming we defer costs and there is 20 some recognition that we should get some way of 21 recovering in the rates, there are a number of different 22 ways we can go, and we're not making a proposal at this 23 time.

And I think, you know, the reference to it's unclear what we're asking for with respect to PCA is,

1 well, this was filed back on April 5th well before the
2 Puget and Avista cases had been sorted out and really
3 what sort of power cost adjustment mechanism were
4 approved for those companies. We want to take a look at
5 those and see if we could perhaps propose a similar sort
6 of mechanism for us.

7 So I think that addresses all the issues. I 8 mean again I think it's important that we -- I mean we 9 are willing to make a filing that more completely 10 develops a proposal and includes a proposal for 11 recovering these amounts in rates, but I think we would 12 like to get the deferral issue established.

13 JUDGE MOSS: Well, the scope of the proceeding is obviously the overriding subject of 14 15 interest here. The company has filed a petition seeking 16 what I would characterize as a fairly narrow form of 17 relief, an accounting order. It has done that in the context -- in a broader context. The other parties have 18 raised questions largely concerning the broader context, 19 20 although perhaps not exclusively.

There has been some comment with regard to the proper base line, for example, to establish if there were a deferral account established, what should go into it. However, my recollection is that in both Avista and Puget, when the Commission entered its accounting orders

1 in those proceedings, that was one of the issues that was reserved for later consideration along with 2 3 recovery, what costs and what recovery, if any. Those 4 issues were all reserved in that connection. 5 So the company has indicated that it would be willing, and I gather you mean in the fairly near term, 6 7 to file a case seeking broader relief, but your interest in doing that would turn in large part on getting this 8 9 narrow issue resolved quickly. Is that essentially 10 correct? 11 MR. VAN NOSTRAND: Yes, and I mean --12 JUDGE MOSS: Well, let me just stop you 13 and --MR. VAN NOSTRAND: If we could eliminate some 14 15 of the retroactive rate making in -- I mean even if we 16 from this day forward, if we were authorized to defer, 17 that would be, you know, that would be acceptable to the company too in the interest of expediting things. But, 18 19 you know, the way I understand what Mr. Cedarbaum was 20 saying is that he doesn't think we can even issue an 21 order authorizing deferral without a recovery mechanism, 22 so that's --JUDGE MOSS: Have the parties had an 23

24 opportunity to discuss among themselves the posture of 25 this case prior to this conference?

MR. CEDARBAUM: Your Honor, my understanding 1 is that Staff, Mr. Buckley, has had some discussions 2 with company staff, Ms. Omahundro, and we can go off the 3 4 record and talk about that maybe in more detail. My, 5 again, my understanding was I thought we were moving б towards an agreement on the filing of testimony on the 7 broader context, and I was offering to have teed up this legal issue about retroactive rate making, you know, 8 9 before the testimony might be filed so we could get that 10 resolved and things would kind of go in sequence that 11 way.

12 JUDGE MOSS: Or there might be some other 13 possibilities to make that question go away. I wonder 14 if it would be advantageous for us to go off the record 15 for say half an hour or so and allow the parties to 16 discuss among themselves some of the things we have been 17 talking about in a more formal posture on an informal basis. And, you know, I'm frankly open to ideas at this 18 juncture about how we proceed. You know, the Commission 19 20 has set the matter for hearing, and so clearly the 21 company is going to be expected to put on some sort of 22 case in connection with the request for an accounting 23 order, but that's your petition. To the extent there is 24 an interest and a common interest in broadening the scope of the proceeding as is suggested by the others, 25

and perhaps the company I think has expressed an 1 2 openness to that idea at least, it might be beneficial 3 for you all to discuss among yourselves for a reasonable 4 period and see where we stand after that. Does anybody 5 see that as a useless exercise? б MR. CEDARBAUM: I think that would be fine. 7 JUDGE MOSS: Okay, well, why don't we go off the record then let's say until 3:00; would that be 8 9 adequate do you think? MR. CEDARBAUM: Your Honor, before we do 10 11 that, can I just --12 JUDGE MOSS: Sure. 13 MR. CEDARBAUM: And this, again, this is just for the record, but Mr. Van Nostrand indicated the 14 15 petition was filed in April and here we are August and 16 nothing has happened other than this pre-hearing 17 conference. I don't think the implication was that 18 Staff has been sitting around doing nothing. 19 JUDGE MOSS: No. MR. CEDARBAUM: But just for the record, I 20 21 wanted you to know that there has been quite a bit of 22 discovery requests by Staff of the company and some difficulty, quite frankly, in getting what we're after, 23 24 but we're going to try to work through that and hopefully accomplish what we want. But I just wanted 25

1 the record to be clear.

2 JUDGE MOSS: Yeah, I took Mr. Van Nostrand's 3 remark to be in terms of official action and perhaps 4 action by the Bench, and so I don't think it was meant 5 to cast any aspersions on Staff or otherwise to suggest б that there had not been some informal effort, so I think 7 we're --MR. VAN NOSTRAND: I can acknowledge that 8 9 there has been some informal discussion among all 10 parties. 11 JUDGE MOSS: Okay, great, thank you. 12 All right, well, let's be off the record for 13 about a half an hour, and I'll come back in around 3:00 14 or sooner if you all will find me. 15 (Discussion off the record.) 16 (Recess taken.) 17 JUDGE MOSS: We're back from our recess during which time the parties have had an opportunity to 18 19 discuss procedural options for going forward, and so I 20 will ask if somebody can give me a report on where we 21 are in that regard, including the possibility that we 22 made no progress at all. MR. CEDARBAUM: Well, I think Mr. Van 23 24 Nostrand will probably do some talking after I'm done, but we weren't able to agree on a schedule. The 25

1 company, as I understand it, is going to make a proposal 2 which the other parties can respond to. I think there 3 was some discussion about an alternative to that, and we 4 can discuss that afterwards I suppose would be the best 5 course of action.

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JUDGE MOSS: All right.

7 MR. CEDARBAUM: But as I -- I think -whether it was on the record or during our informal 8 9 discussions, it was a Staff proposal to allow the 10 company to prefile direct testimony of all of the issues 11 that we discussed before we went off the record, and 12 that can be done at their convenience. Then we would 13 then ask the Commission to have a telephone conference 14 call with you the week after that filing came in so that 15 the parties could judge how much more time they needed 16 to file their direct cases. But prior to all of that 17 happening, we would have a briefing schedule on the 18 legal issues in the case and try to get a quick 19 resolution to those.

20 That proposal was not acceptable to the 21 company, but I will let Mr. Van Nostrand speak to that. 22 JUDGE MOSS: Okay. What does the company 23 propose? It is your petition.

24 MR. VAN NOSTRAND: Well, Your Honor, back to 25 that continuum discussion that we had in terms of

legality of the deferred accounting, we were exploring the possibility of having a deferred accounting order entered within the next week or so that would allow us to defer prospectively from the date of that order and so -- and then we would have the issue as to any deferrals prior to that date.

7 That was unacceptable to the parties, but the 8 company would nonetheless make that proposal, that the 9 Commission issue an order within the coming week or so 10 that would allow as of that date forward the deferral of 11 excess net power costs as proposed in the company's 12 petition and could include in that order very clear 13 instructions that any deferrals would be strictly for 14 the purposes of tracking these costs for consideration 15 of future rate recovery, that under no circumstance 16 would any deferrals be booked for financial reporting 17 purposes nor recognized as income in the company's financial statements until there is a ruling on the 18 ultimate recovery of any deferred amounts in rates. 19

20 And I think we also need then to establish 21 the briefing schedule in the event the Commission 22 doesn't issue that deferred accounting order that would 23 allow us to brief the issue of the legality of the 24 Commission approving retroactive or approving deferred 25 accounting effective June 1, which we are willing to

defend the legality thereof but would rather not. And I 1 2 think depending upon what the Commission does in our 3 request for deferred accounting, the company is at risk 4 for -- basically precluded from even having considered 5 recovery of any costs each day that goes by until that issue is resolved. We would ask for a fairly aggressive б 7 briefing schedule on that particular issue. I'm 8 thinking we would file our simultaneous briefs on August 9 23rd and reply briefs on August 30th on those issues. 10 In the event the Commission determines that it can't 11 implement it retroactive to June 1 and doesn't approve 12 our request for deferred accounting as of mid August, those dollars are lost. They're just forever precluded 13 14 from consideration for rate recovery.

15 JUDGE MOSS: Now I want to make sure I 16 understood, the company had proposed that the parties 17 might agree and perhaps advance to the Commission through some joint filing the initiation of deferred 18 19 accounting as of say mid August and then proceed to 20 consider these broader issues related to recovery 21 mechanisms, whether they encompass PCAs and other 22 matters.

23 MR. VAN NOSTRAND: Correct, yes.
24 JUDGE MOSS: And the parties were unable to
25 agree to proceed in that fashion. The alternative

proposal then being that, and this is the piece I'm a 1 little fuzzy on, would the company intend to file a 2 3 motion perhaps supported by affidavits or other 4 information in support of an immediate or say by mid 5 August -- let me back up a half a step. It would be in б the nature of a motion for summary determination on the 7 accounting petition essentially is what I'm thinking. 8 Is that part of the proposal, or is the only alternative 9 then to brief the issue of whether an accounting order 10 might be retroactively imposed, or that's not the right 11 way to put that, whether an accounting order could have 12 retroactive effect in terms of the timing of the deferrals. So were there two proposals or three, I 13 14 guess?

15 MR. VAN NOSTRAND: I think our view is that 16 there is a sufficient basis on the petition alone to 17 either grant or deny the limited relief of just being able to defer for future consideration the excess net 18 power costs. I don't anticipate any further filings to 19 20 reiterate that request. But recognizing that there will 21 need to be something that comes from the Commission, I 22 think we also need -- and if that is denied, then we 23 would like to have it deferred effective as of June 1, 24 and so we need to establish a briefing schedule to do 25 that. And in the event the Commission decided it can

not implement it retroactive to June 1, then time is of the essence, and therefore we're looking for a fairly aggressive briefing schedule on that issue of retroactive effect of an accounting order. JUDGE MOSS: I see no impediment to an aggressive briefing schedule on that legal issue. It seems to me that's something that can be accomplished in

8 a matter of a couple of weeks.

9 MR. VAN NOSTRAND: I'm not sure I answered 10 all your question.

JUDGE MOSS: Yeah, the concern that I have is 11 12 the posture of the case today is that the company filed 13 for the accounting order perhaps anticipating that the 14 Commission would act on it as an open meeting item as 15 was done in the case of Avista and PSE over the course 16 of the last couple of years. That did not occur. The 17 Commission instead had set the matter over for hearing, and so I would anticipate that the company would need to 18 19 make some additional affirmative requests beyond its 20 petition to have the Commission consider acting 21 immediately.

Now it's not up to me, of course, to give you guidance as to what that might be. I can discuss with you what procedural mechanisms and options exist in terms of what you might file substantively in support of

1 the Commission granting your accounting petition 2 immediately. That would be for the company to determine 3 perhaps in light of what has happened over the last 4 couple of years and what took place in those cases. And 5 obviously there's no predicting on my part or yours or б anybody else's what the Commissioners may do with that, 7 but I would think that you would need to either -- I would think the most obvious procedural mechanism would 8 9 be a motion for summary determination supported by 10 appropriate papers, to which, of course, the other 11 parties would have an opportunity to respond, also with, 12 you know, the assertion that there are material issues 13 of fact.

Short of that -- and we can set a date for 14 15 that process if the company chooses to avail itself of 16 such a process, and I'm not suggesting that's the only 17 process. You folks have proven to be imaginative in the 18 past, and you may be imaginative in the future. But we 19 can set some dates for that, and we can also set a 20 briefing schedule for the question of the legality of --21 in fact, we could make it a more or less simultaneous 22 schedule I would think. I think it is an important 23 question in the context of this case that the company 24 did file in April for relief commencing in June. It is 25 now August, and the company states that there's some

urgency to the matter and ought to have an opportunity
 to make that showing.

And then beyond that, I suppose what we would 3 4 do, perhaps the best course of action would be to 5 determine today whether the company wants the opportunity to make such a filing. And if so, then we 6 7 don't really need to set any further scheduling beyond those two items we have been discussing. And then 8 9 depending on the Commission's action on the dispositive 10 motion, we could set a schedule for the filing of 11 testimony.

12 I'm a little concerned about the framing of 13 the issues in the case, and, of course, that's one of 14 the main purposes of a pre-hearing conference is to 15 establish what are the issues in the case. From the 16 company's perspective, as I see it, there is only the 17 narrow issue of whether the company should be allowed to establish a deferral account for what it asserts to be 18 19 excess power costs, reserving for future consideration 20 in another proceeding following another filing the 21 question of what the appropriate deferred costs are, 22 whether any or all of those costs should be recovered, and by what mechanism. The other parties are taking the 23 24 position that the last issues I mentioned are 25 necessarily considered in the context of the accounting

1 petition and would wish to make that argument out. I
2 don't know that the motion to reopen or rehear provided
3 an adequate opportunity for those arguments to be made
4 thoroughly.

5 Are there other process and procedural issues 6 we need to determine today? I mean do we need to go 7 ahead and try to set a full schedule for hearing until 8 we decide these other issues?

MR. VAN NOSTRAND: Well, in light of your 9 10 comment that it would essentially require a motion for 11 summary determination and an opportunity for other 12 parties to respond, it gets pushed out quite a bit. I 13 wonder if we just don't go more to the -- focus more on 14 the merits of the whole thing and get a deferred 15 accounting prospectively from some later date. Because 16 it's apparent we won't get -- I mean it's -- I guess we 17 still preserve the argument that it could be effective as of June 1 whatever the -- whenever the Commission 18 rules on the merits of the whole application, that 19 20 argument would always be preserved.

21

JUDGE MOSS: Yes, it would.

22 MR. VAN NOSTRAND: It's just -- I think it's 23 a stronger position that we have a Commission order and 24 it's effective prospective from that date. I was trying 25 to avoid having to defend the retroactive application of

1 a deferred accounting order.

2 MR. CEDARBAUM: Your Honor, I was just going 3 to make the point that I think maybe we have come full 4 circle back to Staff at least or other parties, if I 5 understood Mr. Van Nostrand correctly. I thought we б were now at the point of talking about the company 7 filing its direct case in support of its application, but I believe there's no disagreement about having the 8 9 broader scope issues brought in and then in the meantime 10 have the legal issue of retroactive rate making. And we 11 talked about some other legal issues involved in the 12 rate plan that could also be brought to the Commission 13 sooner on an expedited schedule. But then we would ask 14 if that's the plan that when the testimony gets filed by 15 the company, then we see what it looks like before we 16 schedule the rest of the case.

JUDGE MOSS: What would you contemplate the company would file testimony on? What do you assert to be the issues of material fact?

20 MR. CEDARBAUM: The issues involve the 21 financial need, the basis for deferred accounting, what 22 is the company's case for the need for deferred 23 accounting either from, you know, purely factual point 24 of view, the financial impact point of view, those sorts 25 of issues, just what is its case in support of deferred

accounting in and of itself. Secondly, there would be 1 we would expect testimony on the methodology for the 2 deferred accounting. And by that I mean, and an 3 4 accountant would know this much better than I do, but 5 just the mechanism for how you defer these costs, what accounts are utilized, just specifically the mechanics б 7 of that. And the third general area would be of the recovery mechanism for recovering those costs that are 8 9 placed into the deferred accounts, however that 10 mechanism would occur.

So those are the three general areas, you know, again broadly speaking, that Staff would be interested in, and we have had some discussions with the company, and we can have further discussions on exactly what from Staff's perspective would be necessary.

16 JUDGE MOSS: Any of the rest of you want to 17 identify discreet issues aside from those Mr. Cedarbaum 18 has identified that you think ought to be in the 19 proceeding?

20 MS. DAVISON: Yes, thank you, Your Honor. 21 This is Melinda Davison. There are several issues that 22 we think are relevant, and actually, if I understand 23 what Mr. Van Nostrand came back around to, I think I 24 agree that we should look broadly at the legal issues. 25 I think that may actually expedite the case as opposed

1 to delay the case to take the legal issues up front, let's get them all resolved, and then we can deal with 2 3 whatever is remaining at that point. And for that 4 reason, I am a little uncomfortable with having too 5 expedited of a briefing schedule. I would like to have б enough time to really thoroughly research and think 7 about these issues and present them in a coherent manner 8 to the Commission.

9 But some of the issues that we have 10 identified up front are related to the two issues that I 11 brought up earlier. One is what is permissible under 12 the rate plan and whether a deferred account of this 13 nature is permissible under the rate plan. A second 14 issue that comes to mind relates to what dollars, 15 assuming that that answer is that the company may set up 16 a deferred account under the rate plan of this nature, 17 then the question becomes what dollars can go into that 18 deferred account, and how do you calculate that. And we do respectfully disagree with Mr. Van Nostrand that it 19 20 is not just simply a matter of taking the 486 and 21 compare it to the month-to-month power costs, and I will 22 identify a few but not all the issues we see with that. 23 For example, the company has had two 3% rate 24 increases. Presumably those 3% rate increases encompass 25 some power cost dollars that need to be taken into

1 consideration when you set a base line. In addition to that, there is a question about fuel costs. A lot of 2 3 these increased power costs are related to fuel costs. 4 We believe that the rate plan explicitly put fuel cost 5 risk on the company, and that would be encompassed in б the dollars that they are seeking to incur are put into 7 the deferred account. And I don't believe that those 8 are related to the extraordinary power costs and the 9 explosion of the power market in the year 2000. So 10 again, I think that it is a complicated analysis to 11 figure out what are the excess power costs and what are 12 permissible under the rate plan.

13 We also have some issues regarding the power 14 cost models. The company at the time that the rate plan 15 was entered into used PDMAC model. They now use a model 16 called the grid model. That has to be looked at to see 17 what that does to the numbers and assumptions that are included. There are issues regarding a new power plant 18 that PacifiCorp has leased from PPM, which is called 19 20 West Valley, that I presume would be included in these 21 costs. That raises a whole nother set of issues for the 22 Commission to consider. There are issues regarding a 23 SMUD contract, which no one else but Mr. Van Nostrand 24 will know what I am speaking of, that has been disposed 25 of in other jurisdictions. I don't want to go on and on

1 but --

2 JUDGE MOSS: You should probably spell SMUD. MS. DAVISON: S-M-U-D, which stands for the 3 4 Sacramento Municipal Utility District. 5 And then there is last, one of the last issues, and I will stop, that we have identified on a 6 7 preliminary basis is split between power costs related to retail sales and power costs related to PacifiCorp's 8 9 wholesale activities. Again, we think that that 10 suggests that it's a somewhat complicated factor to 11 figure out what the dollars are that you put into the 12 deferred account if, in fact, you determine that the 13 deferred account is legal. I will stop with that. MR. CROMWELL: I think, Your Honor, that 14 15 Mr. Cedarbaum and Ms. Davison probably articulated all 16 the issues I would have identified. It's probably 17 implicit in a lot of what's been said here this morning, 18 but it's probably worth noting that one of our 19 perspectives on the company's petition is that if it is 20 granted and there is a recovery for costs during the 21 rate plan that that would in effect be a single issue 22 rate making since we would be adjusting rates based on 23 this single issue without a general rate case. 24 JUDGE MOSS: You're suggesting that if the 25 Commission were to permit deferral accounting, that

1 would constitute single issue rate making?

2 MR. CROMWELL: I think that in the context of 3 this case wherein we have a stipulated settlement 4 accepted by order of this Commission to a general rate 5 case, and we have before this Commission a petition, б which if recovery is permitted during that rate plan 7 period, our perspective would be that it does implicate the question of whether or not the Commission is in 8 9 effect creating a single issue rate making case rather 10 than examining that issue in the context of the 11 company's general rate case where that more normally 12 would occur. 13 JUDGE MOSS: But at this juncture at least, 14 the company isn't seeking to recover these costs. 15 MR. CROMWELL: Well, I think it's fair to 16 infer -- well, no, it actually is quite explicit in the 17 company's petition that they do intend to do so. JUDGE MOSS: Through a separate filing. 18 19 MR. CROMWELL: Right, and so I think that the 20 Commission could take notice of that fact and that to 21 the extent they seek recovery, as they have indicated 22 they intend to do, for costs incurred during their rate 23 plan that that would be in violation of the rate plan. 24 JUDGE MOSS: Do you want to respond to any of that before I move on? You don't have to, but I will 25

1 give you the opportunity.

2 MR. VAN NOSTRAND: I guess one of the 3 concerns I have, and I see the legal briefing, I think 4 there is a -- there would be a basis for sort of 5 establishing a briefing on the legal issues including 6 the one we have discussed on whether or not the 7 Commission has the ability to approve a retroactive 8 application of deferred accounting.

9 I guess some of the other legal issues that 10 Ms. Davison was talking about is just compliance with 11 the rate plan, is this permitted under the rate plan, I 12 think Mr. Cromwell probably also. To the extent the 13 company is seeking amortization during the rate plan 14 period, how can it do so and still comply with the rate 15 plan. And I guess rather than having that be a legal 16 issue, I mean I -- when Mr. Cedarbaum identified the 17 issues that he thought our testimony would address, I would put a fourth category in there, the financial 18 19 issues and the demonstration the company could make on 20 demonstrating it meets the interim standard for 21 reopening under the rate plan.

And I would hate to have the parties debate the legality in a vacuum without the benefit of evidence if we intend to make that showing. If we acknowledge that yes, before we can get rate relief, maybe we will

1 have to make that showing, and here's our case. And rather than spending time debating the legality of that, 2 3 let's just look at the evidence and decide whether it's 4 sufficient. I mean if we're willing to accept for 5 purposes of framing up the issues, yes, we think we need б to meet this standard before we can get any relief under 7 the rate plan and here's our testimony, then it seems our time is better spent focusing on what we offer as 8 9 testimony rather than debating about whether or not we 10 should even be able to offer the testimony.

11 So I would tend to want to break that legal 12 issue out and dispose of it by filing testimony and 13 still preserve the legal issue of retroactive 14 implementation of deferred accounting, which may not be 15 all that urgent since you either can or you can't. And 16 whether you decide that next April or tomorrow, it's 17 going to go back to June 1 whether the Commission can or can't. So I'm not sure what -- I think we still need to 18 have that legal question resolved, and then if the 19 20 Commission decides they can't, we would like to have a, 21 you know, date by which they will.

22 MR. CEDARBAUM: Your Honor, if I could, just 23 a quick response. The Staff would have no objection if 24 the company -- to the company's addition of that fourth 25 element, the interim rate testimony. I would point out

that that may or may not raise another rate plan legal 1 issue, because the rate plan says you can file for 2 3 interim rate relief if you meet the PNB standards and 4 you're seeking interim rate relief in your other two 5 largest jurisdictions. You know, we've got that potential hurdle to cross too. But as an evidentiary б 7 matter, we would have no objection to that being part of the company's case reserving the legal issues for later. 8 9 So from the Staff perspective, it's okay with 10 Staff to have the preliminary legal briefing be on the 11 retroactive rate making issue and have the rate plan 12 type legal issues come at the end, others. That's -- we 13 could do them earlier too, but if that would move us 14 further along on this pre-hearing conference, we could 15 proceed that way from Staff's perspective.

16 JUDGE MOSS: Well, I realize this pre-hearing 17 conference is dragging on a bit, and the reason for that is that the case is, in my view, in a very unusual 18 posture. What we have before us is the company's 19 20 petition for an accounting order. That's it. Now the 21 other parties, it seems to me, seek to broaden the 22 proceeding to encompass a much larger range of issues. 23 It's beginning to sound like a full blown rate case in 24 the context of the rate plan order and all the legal 25 issues about whether we can or can not do that under the

interim rate reopener if those standards have been met. 1 2 I mean we're -- my concern is that we not 3 turn this case into something more than it is on the 4 basis of the petition. And I'm thinking, well, do I 5 need to give the company an opportunity to file an б amended petition to encompass all of these issues. I 7 mean at this juncture you haven't put forward anything in terms of requests for interim rates or any form of 8 9 rate relief. Are these other -- are you other parties 10 suggesting that we should broaden this inquiry to a 11 point where one of the outcomes will be a decision that 12 the company should or should not be entitled to rate 13 relief?

14 MR. CROMWELL: If I may, Your Honor. I would 15 respectfully disagree with your characterization. I 16 think it is implicit in the company's petition that all 17 of the issues that we have identified for you today need to be addressed in order for this Commission to make a 18 19 determination regarding the company's petition, that 20 they are necessarily implicit in the company's request. 21 JUDGE MOSS: We have to decide the question 22 of recovery before we can decide the question of whether 23 we should allow an accounting mechanism; is that what 24 you're saying? I'm just trying to understand,

25 Mr. Cromwell.

1

MR. CROMWELL: Right.

2 JUDGE MOSS: I'm not really trying to 3 characterize it other than to say quite plainly I'm 4 confused. I'm trying to figure out what this case is 5 about so that I can present it to the commissioners in б some sort of coherent fashion and tell them what it is 7 they're going to be expected to decide. And at this juncture, I frankly don't feel like I could do that. 8 9 MR. CROMWELL: I certainly understand that, 10 and I think it's our perspective that the company's 11 petition clearly implicates the rate case that was 12 resolved by settlement and order of this Commission. 13 The reason we joined with the other parties here today 14 in filing the motion was purely because of that reason, 15 that we felt it was so strongly tied to the facts of the 16 rate case that it best served this Commission's inquiry 17 to have that record before it.

You know, I'm not sure if what Mr. Van 18 Nostrand said a few moments ago regarding interim rate 19 20 relief is something they would like to bring forward. I 21 mean that would be another way to proceed to resolving 22 this if the company filed a petition for interim rate 23 relief based upon the power costs they have incurred and 24 felt they should reopen the rate case. That's an avenue for relief they could pursue. 25

I do take your point that what is before the 1 Commission today is a petition for an accounting order. 2 3 However, the perspective that we bring to this issue is 4 that the company's request clearly implicates a range of 5 issues that were resolved in the rate case by б settlement, not on a line item by line item 7 determination. You can't go back to the rate case settlement and say the parties agree power costs will be 8 9 X, because that wasn't done at that time. We simply 10 resolved the case and allowed the company a certain 11 amount of rate increases over the rate plan period. 12 JUDGE MOSS: But that -- again, we keep --13 let's not keep mixing up an application for a rate 14 change and a petition for an accounting order. Section 15 9 of the stipulation explicitly provides that the 16 company may file petitions for accounting orders. So to 17 that extent, the company has facially not done anything that's not allowed under the rate plan. Do you agree 18 19 with that?

20 MR. CROMWELL: No. I think then the question 21 we would pose to the Commission is whether the company's 22 interpretation of that provision of the rate plan is a 23 reasonable interpretation of that provision of the rate 24 plan and whether the parties at the time they entered 25 into that settlement intended that provision to cover

1 this type of request or whether the more typical type of accounting filings that this Commission receives in its 2 3 day-to-day business of regulating these utilities was 4 what the parties intended that provision to cover. 5 JUDGE MOSS: You argue that that provision, Section 9, is ambiguous in some way? 6 7 MR. CROMWELL: No, I'm arguing that it is 8 quite clear and that it intended to cover the, if you 9 will, ministerial or day-to-day provisions of accounting 10 that all regulated utilities are required to disclose 11 and file and have approved by this Commission, that the 12 company's request in this petition now before you was 13 not what the parties intended. 14 JUDGE MOSS: Well, you wouldn't get to make 15 that argument if it's unambiguous, would you? 16 MR. CROMWELL: I'm sorry, I don't get your point. 17 JUDGE MOSS: If the provision is plain on its 18 face, then you don't get to bring in evidence of what 19 20 the parties intended. 21 MR. CROMWELL: You're correct, and I was not 22 meaning to suggest that the provision was ambiguous. What I was suggesting was that -- well, we can go down 23 24 that road if you would like. JUDGE MOSS: It's complicated, isn't it? 25

1 MR. CROMWELL: It is, clearly, and I think 2 again that gets back to the question of what is -- what 3 would best help this Commission make its decision, and 4 it's our perspective that the record in the rate case is 5 a necessary set of factual evidence for this Commission 6 to make a determination regarding the petition now 7 before you.

JUDGE MOSS: All right. What does the 8 9 company feel it needs to do to support its petition for 10 an accounting order at this juncture, being mindful of 11 the fact that the Commission did not act on this as an 12 open meeting item, it has set this matter over for 13 hearing suggesting that it is open to the receipt of 14 evidence and argument to the extent necessary for the 15 company to establish its burden of proof and for other 16 companies to make their best efforts to defeat that 17 effort, so what would the company like to do? Would you, at this juncture, would you like to file some sort 18 19 of dispositive motion, would you like to file an amended 20 petition, would you like to file evidence or some 21 combination of those things? 22 MR. VAN NOSTRAND: I guess it would be our 23 plan to file additional evidence much like a direct case 24 in support of the petition.

JUDGE MOSS: All right, when do you want to

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1 do that?

2 MR. VAN NOSTRAND: October 18th. MR. CEDARBAUM: I'm sorry, what was the date? 3 4 JUDGE MOSS: October 18th. All right. And 5 do you want to just defer briefing the question of б whether the Commission can legally order an accounting 7 mechanism to be effective retroactively, or do you want to go ahead and argue that early? 8 9 MR. VAN NOSTRAND: I guess we should have 10 that argued early, because to the extent the Commission 11 determines it can't, then we'll probably want to make 12 some sort of a motion for a summary determination for an 13 immediate accounting order to have effective 14 prospectively. 15 JUDGE MOSS: And you might even consider some 16 other forms of relief at that juncture. It does sound 17 prudent under the posture of the case that we do that early, and several parties have suggested that is a good 18 19 alternative, so I would certainly be agreeable to that. 20 When would you like to file your argument on that? 21 MR. VAN NOSTRAND: I believe Mr. Cedarbaum 22 has some -- are we going to file the company goes first 23 or simultaneous briefs, what? 24 JUDGE MOSS: I will hear from you on that, 25 what do you want to do?

1	MR. CEDARBAUM: I guess my thought was
2	simultaneous opening and simultaneous replies.
3	JUDGE MOSS: Close in time though I think.
4	We don't want to delay this.
5	MR. CEDARBAUM: Right, I mean I was thinking,
6	you know, if it's just on the retroactive rate making
7	issue, then I was thinking the replies could be one week
8	after the opening, but, you know, I was hoping to get a
9	little bit more time on the opening because I have some
10	conflicts in the next week, but I wasn't sure how much
11	how fast you intended to move on that.
12	JUDGE MOSS: How fast would you intend to
13	file that?
14	MR. VAN NOSTRAND: Well, the day that came to
15	mind was August 23rd, but we could slip that.
16	JUDGE MOSS: Well, that's several weeks off,
17	wouldn't that be enough time?
18	MS. DAVISON: That's not very far.
19	JUDGE MOSS: Today is the 6th, that's 17
20	days.
21	MR. CEDARBAUM: If it would be possible to
22	have it for three weeks from tomorrow or about. I just
23	have a personal conflict. I also have on the Puget case
24	we have testimony coming up on the gas, the remaining
25	gas portion of that case, and that's a work conflict.

1	So I was hoping that we could have the openings it would
2	be three weeks from tomorrow and then replies a week
3	after that.
4	MS. DAVISON: That would be August 28th.
5	JUDGE MOSS: August 28th.
6	MS. DAVISON: For the opening, and then we
7	have a holiday in there.
8	JUDGE MOSS: We don't take holidays around
9	here, Ms. Davison.
10	MS. DAVISON: I knew I was going to get that,
11	and then I would get a reminder about how I screwed up
12	everybody's Christmas.
13	JUDGE MOSS: Did you do that; I had
14	forgotten.
15	MS. DAVISON: Yeah.
16	MR. CEDARBAUM: I'm sorry, I don't have a
17	calendar in front of me, but what is the exact date a
18	week later than August 28th?
19	MR. VAN NOSTRAND: September the 4th. We
20	could slip that to the 5th in light of the Labor Day
21	Holiday which some might want to observe, Your Honor.
22	JUDGE MOSS: Does that work for you, the
23	company?
24	MR. VAN NOSTRAND: Yeah.
25	JUDGE MOSS: Okay, so we'll say August 28th

1	for initial briefs and, I'm sorry, September 5th?
2	MR. VAN NOSTRAND: 5th.
3	MS. DAVISON: Could we do 6th?
4	MR. VAN NOSTRAND: 6th.
5	JUDGE MOSS: The company is being agreeable.
6	MS. DAVISON: Thank you.
7	JUDGE MOSS: September 6th on reply briefs.
8	All right, I guess I will go on the holiday too. Okay,
9	let's see
10	MR. VAN NOSTRAND: And the subject of this
11	brief would be the retroactive implementation of an
12	accounting order?
13	JUDGE MOSS: Of a deferral accounting order
14	or order for deferred account or however you want to
15	phrase it, yeah. Now I don't really I don't see the
16	need to broaden the issues for early determination. I
17	mean that's sort of a key issue for you in terms of how
18	you decide to proceed after that, Mr. Van Nostrand, so
19	these other issues we really could do at another time in
20	terms of whether it's allowed in the rate plan or not
21	and that sort of thing.
22	MR. VAN NOSTRAND: Yes.
23	JUDGE MOSS: And it might also shape how you
24	posture in that aspect of the case, and I meant that
25	only in the sense of orient yourself.

1	MR. VAN NOSTRAND: Yes, I understand.
2	JUDGE MOSS: It's one of those days. All
3	right, so we will have those early briefs on that one
4	issue of the Commission's authority to approve the
5	mechanism retroactively, and then we'll have the
6	company's evidence on October 18th in support of its
7	application.
8	And what about the evidence from Staff,
9	Public Counsel, and Interveners?
10	MR. CEDARBAUM: The thought was, with the
11	Commission's permission, would be to schedule a, it
12	could be just by telephone, a conference with you say on
13	the 25th of October and then schedule the case, you
14	know, with the understanding that we're trying to be
15	expeditious here. But it's difficult to come up with a
16	date certain now until we see the company's direct
17	testimony. So we could have a pre-hearing conference by
18	phone with you a week after the 18th. We could then
19	have a better understanding of the schedule for the rest
20	of the case.
21	JUDGE MOSS: Well, that's not going to work,
22	I'm afraid, because I'm going to be gone from, well,
23	that week of the 21st of October, I don't recall, it's a
24	Saturday and Sunday, I guess Sunday is the 20th.
25	Let's be off the record.

1

(Discussion off the record.)

2 JUDGE MOSS: All right, we have worked out 3 that on August the 28th there will be simultaneous 4 initial briefs on the single legal issue of whether the 5 Commission has the authority to approve an accounting б mechanism to be effective as of a date prior to an order 7 approving such a mechanism. There will be simultaneous reply briefs on September the 6th, and the Commission 8 9 will endeavor to resolve that question quickly. In the 10 meanwhile, the company will prepare its direct case in 11 support of its accounting petition and will file that 12 evidence by October the 18th. I will anticipate 13 receiving from the parties a proposed procedural 14 schedule for further testimony to be filed in the 15 proceeding by October the 28th. And I will notice a 16 pre-hearing conference that we can do by telephone or 17 live as suits everyone's needs that week of October 28th. I will check my calendar, and I will just put a 18 notice out on that. 19

20 While we were off the record, a suggestion 21 was raised that we should probably make appropriate 22 arrangements for discovery. I understand that some 23 discovery has been ongoing on an informal basis. I 24 gather the parties do wish to have the Commission invoke 25 the discovery rule, WAC 480-09-480, and operating on

1 that belief, that will be done. 2 What about a protective order, do we need a 3 protective order? Is there anything here that's 4 potentially commercially sensitive? 5 MR. VAN NOSTRAND: Yes. б JUDGE MOSS: All right, well, we will go 7 ahead and enter the Commission's standard protective order, and if the parties require any special amendment 8 9 or addition to that, then we can take that up by motion. 10 I have mentioned several times today the 11 subject of dispositive motions. No one seems 12 particularly inclined at this juncture to file one, but, 13 of course, the Commission's procedural rules are there, 14 if someone does decide to make such a filing, that can 15 be done, but we won't set a date for it. 16 I will remind the parties that the 17 opportunities are present for, of course, settlement discussions, stipulations, that sort of thing on your 18 own, but the Commission has in the past year on a number 19 20 of occasions made available to the parties the services 21 of one of our administrative law judges to facilitate, 22 act in the role of a mediator, and if the parties wish 23 to take advantage of that opportunity, let me know, and 24 I will take the appropriate steps to see if we can identify someone who can do that. And, of course, the 25

parties well understand their options to negotiate or
 discuss matters informally without the assistance of a
 Commission mediator, or, of course, they can use a
 private mediator if they choose.

5 I have inquired as to the need for copies of 6 filings for the Commission's internal distribution. As 7 of the time of the pre-hearing, I didn't get a response, 8 and so for the moment at least we will call for the 9 original and 19, but I will probably alter that through 10 a written pre-hearing conference order once I learn more 11 about that.

Filings, of course, as always, must be made through the Commission's secretary by mail to the Secretary at the Washington Utilities and Transportation Commission, Post Office Box 47250, 1300 South Evergreen Park Drive Southwest, Olympia, Washington 98504-7250, or by other means of delivery to the Commission's offices at the street address.

I want to stress that filings should be accompanied by an electronic version whenever possible either in the form of a diskette or by an E-mail attachment in either Word Perfect V or later, MS Word 6 or later, or PDF format, and that service on all parties must be simultaneous with filing.

I will enter a written pre-hearing order to

1	memorialize today to the extent of my capacity to do so,
2	and I expect we will have some additional pre-hearing
3	process and orders along the way.
4	Is there anything else that we need to take
5	up today, any questions?
6	I thank you all for your patience and
7	indulgence with the difficult procedural matters and
8	look forward to working with you through the course of
9	the proceeding. We're in recess.
10	(Hearing adjourned at 3:50 p.m.)
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